

# OPTIMAL LEVEL OF DEBT

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# PLAN

- We investigate what simple models can say about the optimal level of debt.
- Previously we either had results that say that the long run level of debt should be equal to the initial condition, or there should be time 0 default.

# NEOCLASSICAL GROWTH MODEL

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## SETUP

- There is a representative household that maximizes utility from consumption.
- There is no risk – everything is deterministic.
- The household supplies 1 unit of labor inelastically.
- The household can trade assets that pay return  $1 + r_{t+1}$  next period. These assets are capital and government debt.
- The household pays taxes / receives transfers  $T_t$ . These are lump sum.
- There is a borrowing constraint:  $a_{t+1} \geq -\bar{A}_t$ , but  $\bar{A}_t$  is very large.
- $\bar{A}_t$  is such that it equals the present discounted value of **all** future labor income.
- We call it the **natural debt limit**.

## SETUP

- The government purchases goods  $G_t$ , finances them with lump sum taxes  $T_t$  and issues debt  $B_{t+1}$ .
- The law of motion for debt is

$$B_{t+1} = (1 + r_{t+1})B_t + G_t - T_t.$$

- The production function is  $F(K_t, L_t)$ . It is increasing, concave and homogeneous of degree 1 in inputs.
- There is a competitive labor market with the wage rate  $w_t$ .
- There is a competitive capital market with the rental rate  $r_t$ .
- Capital depreciates at rate  $\delta$ .

## SETUP

- The household utility maximization problem is

$$\max_{\{c_t, a_{t+1}\}_{t=0}^{\infty}} \sum_{t=0}^{\infty} \beta^t u(c_t)$$

$$\text{s.t. } c_t + a_{t+1} = (1 + r_t) a_t + w_t \cdot 1 - T_t$$

$$a_{t+1} \geq -\bar{A}_t$$

and  $a_0$  given.

## SETUP

- The firm maximization problem is

$$\max_{L_t, K_t} F(K_t, L_t) - w_t L_t - (r_t + \delta) K_t \quad \text{for all } t \geq 0.$$

## SETUP

- The government is fully characterized by sequences  $\{G_t, T_t, B_{t+1}\}_{t=0}^{\infty}$  that satisfy

$$B_{t+1} = (1 + r_{t+1})B_t + G_t - T_t \quad \text{for all } t \geq 0.$$

given  $B_0$ .



## SETUP

- All markets must clear for all  $t \geq 0$ :

$$L_t = 1,$$

$$a_t = K_t + B_t,$$

$$c_t + G_t + K_{t+1} = F(K_t, L_t) + (1 - \delta) K_t.$$

# COMPETITIVE EQUILIBRIUM

- A **competitive equilibrium** given government policies  $\{G_t, T_t, B_{t+1}\}_{t=0}^{\infty}$  is sequences of prices  $(w_t, r_t)_{t=0}^{\infty}$  (that satisfy the government budget constraint) and allocations  $\{c_t, K_t, L_t, a_{t+1}\}_{t=0}^{\infty}$  such that
  1. Given  $\{w_t, r_t\}_{t=0}^{\infty}$  and  $\{T_t\}_{t=0}^{\infty}$ ,  $\{c_t, a_{t+1}\}_{t=0}^{\infty}$  solves the household problem.
  2. Given  $\{w_t, r_t\}_{t=0}^{\infty}$ ,  $\{K_t, L_t\}_{t=0}^{\infty}$  solves the firm problem.
  3. Markets clear.
- Implicit in this definition is that the government budget constraint is satisfied.

## EQUILIBRIUM CHARACTERIZATION

- First order conditions for the household problem give us the Euler equation:

$$u'(c_t) = \beta (1 + r_{t+1}) u'(c_{t+1})$$

Note: the constraint is **not binding**.

- First order conditions for the firm problem give us:

$$w_t = F_L(K_t, 1)$$

$$r_t = F_K(K_t, 1) - \delta$$

- Homogeneity of degree 1 implies that  $F(K_t, 1) = r_t K_t + w_t \cdot 1$ .

## EQUILIBRIUM CHARACTERIZATION

- Use the asset market clearing condition and the budget constraint of the government in the budget constraint of the household:

$$c_t + (K_{t+1} + B_{t+1}) = (1 + r_t) (K_t + B_t) + w_t \cdot 1 - (G_t + (1 + r_t) B_t - B_{t+1}) .$$

and reorganize to get

$$c_t + K_{t+1} = (1 + r_t) K_t + w_t \cdot 1 - G_t .$$

- Finally, use the FOCs of the firm problem to get

$$c_t + K_{t+1} = F(K_t, 1) + (1 - \delta) K_t - G_t .$$

- This is the **resource constraint**.

## EQUILIBRIUM CHARACTERIZATION

- Equilibrium is characterized by the Euler equation and the resource constraint:

$$u'(c_t) = \beta (1 + F_K(K_{t+1}, 1) - \delta) u'(c_{t+1})$$

$$c_t + K_{t+1} = F(K_t, 1) + (1 - \delta) K_t - G_t \text{ for all } t \geq 0.$$

- In other words, if we know  $K_0 = a_0 - B_0$  and  $\{G_t\}_{t=0}^{\infty}$ , we can solve for  $\{c_t, K_{t+1}\}_{t=0}^{\infty}$ .
- If we know  $\{c_t, K_{t+1}\}_{t=0}^{\infty}$ , we can solve for  $\{w_t, r_t\}_{t=0}^{\infty}$ .

## RICARDIAN EQUIVALENCE

- The quantity of government debt **does not** matter!
- The only thing related to the government that matters is the sequence of government purchases  $\{G_t\}_{t=0}^{\infty}$ .
- It does not matter how the government finances it: whether by taxes or debt.
- This is called **Ricardian equivalence** (see Barro (1974)).
- Note: you might think  $B_0$  matters – but it is only because it is part of the initial condition  $K_0 = a_0 - B_0$ . If we pinned down  $K_0$  directly,  $B_0$  would not matter.

## RICARDIAN EQUIVALENCE

- We have a very stark answer to the question of how much debt should the government issue: **does not matter**.
- This is because taxes were lump-sum: they did not distort the household's decision.
- The household does not care whether taxes are high or low **now** – it only cares about the present discounted value of taxes, determined by the sequence of government purchases.
- If the government issues debt, it will have to raise taxes in the future to pay it off.

## STEADY STATE

- We will now focus on the **steady state** of this economy.
- We set  $G_t = G$ ,  $c_t = c$ ,  $K_t = K$  and  $r_t = r$  for all  $t \geq 0$ .

$$1 = \beta (1 + F_K(K, 1) - \delta)$$

$$c + \delta K = F(K, 1) - G.$$

- The first equation pins down  $K$ .
- Given  $K$  and  $G$ , the second equation pins down  $c$ .



## STEADY STATE

- Government policy **does not** affect the steady state level of capital.
- No **crowding out** in the steady state of this economy!
- Government policy (specifically, government purchases) **does** affect the steady state level of **consumption**.

## STEADY STATE

- It sometimes helps to think of the Euler equation as a demand for assets.
- What is the elasticity of demand for assets with respect to the interest rate?
- In the long run (steady state) it is infinity!
- The household is willing to absorb any amount of assets at the interest rate  $\beta^{-1} - 1$ .
- If the rate is lower, it wants to hold zero assets, if it is higher, it wants to hold infinite assets.

## ENDOGENOUS LABOR SUPPLY

- What if the household can choose how much to work, but it causes some disutility?
- The steady state Euler equation is now

$$1 = \beta (1 + F_K(K, L) - \delta) .$$

- If the production function is homogeneous of degree 1 (constant returns to scale)  $F_K(K, L) = F(K/L, 1)$ .
- In this case the Euler equation pins down the **ratio** of capital to labor. This determines the wage rate and the rate of return on capital.
- The level of capital and labor are determined by the labor supply decision. It can only work through **wealth effect**.
- Crowding out (or in!) is possible.

AIYAGARI AND MCGRATTAN (1998)

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## FROM THEIR INTRODUCTION...

- [Aiyagari and McGrattan \(1998\)](#) model has a different role for government debt.
- Government debt **enhances the liquidity** of households by providing an additional means of smoothing consumption (in addition to claims to capital) and by effectively loosening borrowing constraints
- When the interest rate is raised, government debt makes assets both less costly to hold and more effective in smoothing consumption.
- The implied taxes have adverse wealth distribution and incentive effects.
- Government debt crowds out capital via higher interest rates, and it lowers per capita consumption.

## SETUP

- We modify the household side of the model (Bewley-Imrohoroglu-Huggett-Aiyagari).
- There is now a **continuum** of households indexed by  $i \in [0, 1]$ .
- Agents receive **idiosyncratic** shocks to their labor income  $e_{i,t}$ .  $e_{i,t}$  is i.i.d. across agents and follows a Markov process.  $\mathbb{E}(e_{i,t}) = 1$ .
- Assets are risk-free (not state-contingent!) – incomplete markets.
- There are borrowing constraints:  $a_{i,t+1} \geq -\bar{A}_t$ . For simplicity set  $\bar{A}_t = 0$ .
- We will focus on the **stationary equilibrium** of this economy.
- This is an equilibrium where all prices and the distribution of agents are constant over time.
- We allow for individual allocations of agent  $i$  to vary over time.

## SETUP

- The household utility maximization problem is

$$\max_{\{c_{i,t}, a_{i,t+1}\}_{t=0}^{\infty}} \mathbb{E} \sum_{t=0}^{\infty} \beta^t u(c_{i,t})$$

$$\text{s.t. } c_{i,t} + a_{i,t+1} = (1+r) a_{i,t} + w e_{i,t} - T$$

$$a_{i,t+1} \geq 0$$

and  $a_{i,0}, e_{i,0}$  given.

## SETUP

- All markets must clear:

$$L = \int_0^1 e_i di,$$

$$\int_0^1 a_i di = K + B$$

$$\int_0^1 c_i di + G + K = F(K, L) + (1 - \delta) K.$$



## ANALYSIS

- From the budget constraint of the government we get

$$T = rB + G.$$

- From the firm problem we get

$$K = \kappa(r),$$

$$w = \omega(r).$$

- The solution to the household problem gives a decision rule for asset accumulation:

$$a_{i,t+1} = \alpha(a_{i,t}, e_{i,t}; r, B, G).$$

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## ANALYSIS

- The **policy function**  $\alpha(a, e; r, B, G)$  together with the Markov process for  $e$  allows to calculate the **stationary distribution**  $\mu(a, e; r, B, G)$ .
- Intuitively: find the joint distribution of assets and shocks that reproduces itself.
- The aggregate demand for assets is

$$\bar{\alpha}(r, B, G) = \int \int \alpha(a, e; r, B, G) \mu(a, e; r, B, G) da de.$$

## ANALYSIS

- To find the equilibrium interest rate we need to solve

$$\bar{\alpha}(r, B, G) = \kappa(r) + B.$$

- Then we can back out all other prices and allocations.
- In principle this is not different from what we saw earlier. We had  $\bar{\alpha}(r, B, G)$  that was special.
- The point is that idiosyncratic income risk together with borrowing constraints affects the shape of  $\bar{\alpha}(r, B, G)$ .

## DEMAND FOR ASSETS

- Look at the Euler equation (notice the constraint can be binding)

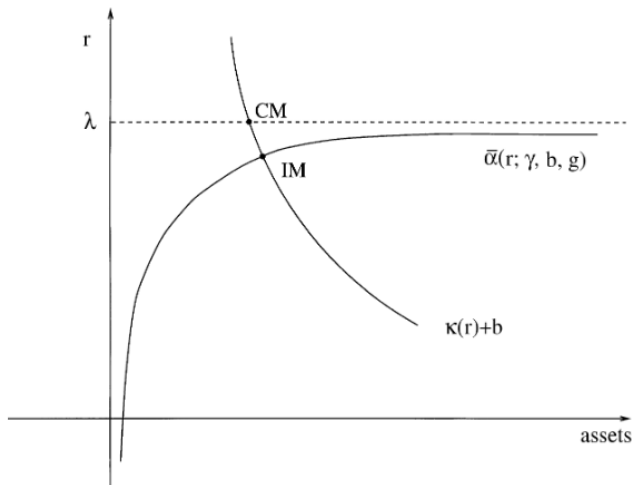
$$u'(c_{i,t}) \geq \beta (1 + r) \mathbb{E}_t u'(c_{i,t+1}).$$

- Suppose that  $r = \beta^{-1} - 1$  as we had in NGM (or we would have in a model without risk).
- The agent would like to have a smooth profile of marginal utility of consumption. Utility is concave: lower consumption hurts more than higher consumption helps.
- It is possible that there is a very long sequence of bad income shocks.
- The only way to insure against this is to accumulate assets.

## DEMAND FOR ASSETS

- How much to accumulate? Infinity! So we know that  $r = \beta^{-1} - 1$  is not an equilibrium. It must be lower!
- We have **precautionary savings**. For any  $r$  the demand for assets is larger than in the NGM / complete markets.

# EQUILIBRIUM



Source: Aiyagari and McGrattan (1998)

## EQUILIBRIUM

- Aiyagari and McGrattan (1998) argue that savings are **too high** in this economy (relative to the complete markets benchmark).
- Hence the policy recommendation is to reduce savings.
- This can be done by reducing the need for precautionary savings.
- How can debt help with that?



## DEBT LEVEL

- Aiyagari and McGrattan (1998) approach: define  $a_{i,t}^* := a_{i,t} - B$ .
- Rewrite the budget constraint of the household as

$$c_{i,t} + a_{i,t+1}^* + B = (1 + r) (a_{i,t}^* + B) + we_{i,t} - T$$

and use  $T = rB + G$  to get

$$c_{i,t} + a_{i,t+1}^* = (1 + r) a_{i,t}^* + we_{i,t} - G.$$

- The borrowing constraint  $a_{i,t+1}^* \geq 0$  is now

$$a_{i,t+1}^* \geq -B.$$

## DEBT LEVEL

- In this formulation government debt  $B$  only enters the consumer's borrowing constraint.
- Higher levels of  $B$  in effect loosen the borrowing constraint and reduce the average asset holdings (net of government debt).
- Intuition: no need to save as much when the borrowing constraint is looser.
- The solution  $a_{i,t+1}^* = \alpha^*(a_{i,t}^*, e_{i,t}; r, B, G)$  is decreasing in  $B$ .
- The amount saved in capital is decreasing in  $B$  – **crowding out**.

## WELFARE

- How does it all affect **welfare**?

$$\Omega = \int \int V(a, e) \mu(a, e) da de$$

- An increase in debt increases the return on assets, thus making them less costly for the consumer to hold. Assets are cheaper in enabling the consumer to smooth consumption.
- Lump-sum taxes levied to pay interest on government debt:
  1. more onerous for individuals with low assets and low earnings than for individuals with high assets and high earnings;
  2. exacerbate the percentage variability in after-tax earnings.
- Crowding out of capital and the consequent reduction in per capita consumption.

## QUANTITATIVE RESULTS

- Aiyagari and McGrattan (1998) extend and calibrate their model to the US economy.
- They allow for elastic labor supply, distortionary income taxes and a more general borrowing constraint.
- They find that the optimal level of debt to GDP is around  $2/3$ .
- This is close to the average level of debt to GDP in the US economy after WWII (until the 2000s).
- At this level the positive (liquidity) role of debt is balancing the negative (crowding out and distortionary taxes) role.

# QUANTITATIVE RESULTS

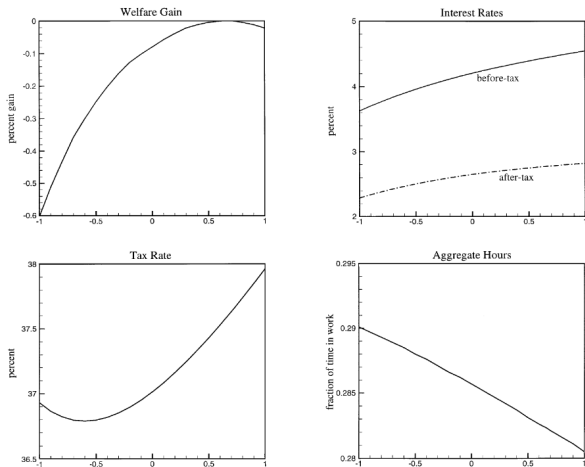


Fig. 2. Welfare gain, interest rates, tax rate, and aggregate hours versus debt/GDP ratio (x-axis) for the benchmark economy.

Source: Aiyagari and McGrattan (1998)

## NEXT TIME

- Is Aiyagari and McGrattan (1998) intuition about pushing the interest rate closer to the complete markets case really valid?
- What can we say about the optimal level of borrowing constraints?