# AGGREGATE SHOCKS, TAXES, AND DEBT MANAGEMENT II

FISCAL AND MONETARY POLICY 2023

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## PLAN

- We return to the questions posed last week and try to answer them in a different setting.
- We study the problem of a government that wants to maximize welfare of a representative household.
- The government can fully commit to its announced policies. This commitment is credible.

LUCAS AND STOKEY (1983)

#### **SETUP**

- We study the following problem based on Lucas and Stokey (1983):
  - the representative household has preferences over consumption and labor (leisure);
  - production technology is linear in labor, there is no capital;
  - the government uses distortionary tax rate  $\tau_t$  on labor income to finance *stochastic* purchases  $g_t$  (we assume  $g_t$  is a Markov process);
  - the households and the government can trade a full set of Arrow securities (state-contingent claims).
  - the government wants to finance  $g_t$  in a way that maximizes the welfare of the representative household.
- General equilibrium.

#### **SETUP**

- Price of securities no longer exogenous.
- The government's cares about welfare of the representative household.
- Think of the problem in two steps:
  - for given government policies there exists some competitive equilibrium;
  - 2. the government picks policies that result in the "best" equilibrium.
- Key difference: policies not only have to satisfy the government's budget constraint, but also household's optimality conditions.
- Primal approach: we will look directly for allocations that maximize welfare and then think of policies that implement that.

# COMPETITIVE EQUILIBRIUM

# **Competitive equilibrium**

A competitive equilibrium given government policies  $\tau\left(s^{t}\right)$  and  $g\left(s^{t}\right)$  is a set of allocations  $\left(c\left(s^{t}\right), \ell\left(s^{t}\right), a\left(s^{t+1}\right)\right)$  and prices  $\left(q\left(s^{t+1} \mid s^{t}\right), w\left(s^{t}\right)\right)$  such that:

- 1. Given prices, allocations solve the household problem;
- 2. Given prices, allocations solve the firm problem;
- 3. The government budget constraint is satisfied is each state;
- 4. All markets clear in each state.
  - Note: this is not a proper definition of a competitive equilibrium, but it will do for our purposes.

#### HOUSEHOLD PROBLEM

- Household chooses consumption, labor supply and portfolio of Arrow securities to maximize expected utility:
- Household problem:

$$\max \mathbb{E}_{0} \sum_{t=0}^{\infty} \beta^{t} u \left( c \left( s^{t} \right), \ell \left( s^{t} \right) \right)$$
s.t. 
$$\forall s^{t} \quad c \left( s^{t} \right) + \sum_{s^{t+1} \geq s^{t}} q \left( s^{t+1} \mid s^{t} \right) a \left( s^{t+1} \right)$$

$$= \left( 1 - \tau \left( s^{t} \right) \right) w \left( s^{t} \right) \ell \left( s^{t} \right) + a \left( s^{t} \right)$$

$$a \left( s^{0} \right) = a_{0}$$

where  $u(\cdot)$  is the utility function,  $c(\cdot)$  consumption and  $\ell(\cdot)$  labor.

# HOUSEHOLD PROBLEM

 The sequence of household budget constraints can be written as a single constraint

$$\sum_{t=0}^{\infty}\sum_{s^{t}}q\left(s^{t}\right)c\left(s^{t}\right)=\sum_{t=0}^{\infty}\sum_{s^{t}}q\left(s^{t}\right)\left(1-\tau\left(s^{t}\right)\right)w\left(s^{t}\right)\ell\left(s^{t}\right)+q\left(s^{0}\right)\alpha_{0}$$

where  $q(s^t)$  is now the time-0 price of one unit of goods in state  $s^t$ .

 Why? Complete markets are equivalent with Arrow securities and time-0 trading.

#### HOUSEHOLD PROBLEM

Household problem:

$$\max \sum_{t=0}^{\infty} \sum_{s^t} \beta^t \pi \left( s^t \right) u \left( c \left( s^t \right), \ell \left( s^t \right) \right)$$
s.t. 
$$\sum_{t=0}^{\infty} \sum_{s^t} q \left( s^t \right) c \left( s^t \right) = \sum_{t=0}^{\infty} \sum_{s^t} q \left( s^t \right) \left( 1 - \tau \left( s^t \right) \right) w \left( s^t \right) \ell \left( s^t \right)$$

$$+ q \left( s^0 \right) a_0$$

- This is nice because there is only one constraint.
- We could have used the same trick last week.

# FIRST ORDER CONDITIONS

• Write down the Lagrangian and differentiate with respect to  $c\left(s^{t}\right)$  and  $\ell\left(s^{t}\right)$  to get the first order conditions:

$$\begin{bmatrix} c \left( s^{t} \right) : \end{bmatrix} \beta^{t} \pi \left( s^{t} \right) u_{c} \left( c \left( s^{t} \right), \ell \left( s^{t} \right) \right) = \lambda q \left( s^{t} \right)$$

$$\begin{bmatrix} \ell \left( s^{t} \right) : \end{bmatrix} \beta^{t} \pi \left( s^{t} \right) u_{\ell} \left( c \left( s^{t} \right), \ell \left( s^{t} \right) \right) = -\lambda q \left( s^{t} \right) \left( 1 - \tau \left( s^{t} \right) \right) w \left( s^{t} \right)$$

- Note: the Lagrange multiplier λ is the same for all states s<sup>t</sup>.
- To simplify notation

$$\begin{bmatrix} c \left( s^{t} \right) : \end{bmatrix} \beta^{t} \pi \left( s^{t} \right) u_{c} \left( s^{t} \right) = \lambda q \left( s^{t} \right)$$
$$\left[ \ell \left( s^{t} \right) : \right] \beta^{t} \pi \left( s^{t} \right) u_{\ell} \left( s^{t} \right) = -\lambda q \left( s^{t} \right) \left( 1 - \tau \left( s^{t} \right) \right) w \left( s^{t} \right)$$

#### IMPLEMENTABILITY CONSTRAINT

The first order conditions:

$$\begin{bmatrix} c\left(s^{t}\right) : \end{bmatrix} \beta^{t}\pi\left(s^{t}\right)u_{c}\left(s^{t}\right) = \lambda q\left(s^{t}\right)$$
$$\begin{bmatrix} \ell\left(s^{t}\right) : \end{bmatrix} \beta^{t}\pi\left(s^{t}\right)u_{\ell}\left(s^{t}\right) = -\lambda q\left(s^{t}\right)\left(1 - \tau\left(s^{t}\right)\right)w\left(s^{t}\right)$$

together with the budget constraint

$$\sum_{t=0}^{\infty}\sum_{s^{t}}q\left(s^{t}\right)c\left(s^{t}\right)=\sum_{t=0}^{\infty}\sum_{s^{t}}q\left(s^{t}\right)\left(1-\tau\left(s^{t}\right)\right)w\left(s^{t}\right)\ell\left(s^{t}\right)+q\left(s^{0}\right)\alpha_{0}$$

allow us to write the implementability constraint:

$$\sum_{t=0}^{\infty} \sum_{s^t} \pi\left(s^t\right) \left[ u_c\left(s^t\right) c\left(s^t\right) + u_\ell\left(s^t\right) \ell\left(s^t\right) \right] = u_c\left(s^0\right) a_0$$

#### IMPLEMENTABILITY CONSTRAINT

The implementability constraint

$$\sum_{t=0}^{\infty}\sum_{s^{t}}\pi\left(s^{t}\right)\left[u_{c}\left(s^{t}\right)c\left(s^{t}\right)+u_{\ell}\left(s^{t}\right)\ell\left(s^{t}\right)\right]=u_{c}\left(s^{0}\right)\alpha_{0}$$

summarizes household optimality conditions and the budget constraint.

- The government can only choose allocations that satisfy this constraint.
- Captures the notion that the government's choices result in some optimal (given these choices) household behavior.

# FIRM PROBLEM

- Output in this economy is produced by a representative price-taking firm.
- Linear production function that uses labor as an input.
- Firm problem is almost trivial it chooses labor to maximize profits:

$$\max_{\ell(s^t)} A\ell\left(s^t\right) - w\left(s^t\right)\ell\left(s^t\right).$$

In a competitive equilibrium we must have

$$w\left(s^{t}\right) = A.$$

#### GOVERNMENT BUDGET CONSTRAINT

- The implementability constraint is the household budget constraint (+ optimality conditions)
- The government should also be constrained by its budget constraint.
- We can ignore it and focus directly on the resource constraint of the economy:

$$A\ell\left(s^{t}\right) = g\left(s^{t}\right) + c\left(s^{t}\right)$$

where  $A\ell(s^t)$  is the linear production technology.

Why? Walras' law – the government budget constraint is redundant.

#### **GOVERNMENT PROBLEM**

• The government chooses allocations  $c\left(s^{t}\right)$  ,  $\ell\left(s^{t}\right)$  to maximize the household's utility

$$\sum_{t=0}^{\infty} \sum_{s^t} \beta^t \pi \left( s^t \right) u \left( c \left( s^t \right), \ell \left( s^t \right) \right)$$

subject to the implementability constraint:

$$\sum_{t=0}^{\infty}\sum_{s^{t}}\pi\left(s^{t}\right)\left[u_{c}\left(s^{t}\right)c\left(s^{t}\right)+u_{\ell}\left(s^{t}\right)\ell\left(s^{t}\right)\right]=u_{c}\left(s^{0}\right)\alpha_{0}$$

and resource constraints:

$$\forall s^t \quad A\ell\left(s^t\right) = g\left(s^t\right) + c\left(s^t\right)$$

#### **GOVERNMENT PROBLEM**

- Full commitment: the government announces its state-contingent plans at time 0 and cannot change them later.
- Everyone else trusts the government and knows it will stick to its plans.

#### **OPTIMALITY CONDITIONS**

• The first order conditions for  $s^t > s^0$  (we will return to  $s^0$  later):

$$\begin{split} u_{c}\left(s^{t}\right) + \eta \left[u_{cc}\left(s^{t}\right)c\left(s^{t}\right) + u_{c}\left(s^{t}\right) + u_{c\ell}\left(s^{t}\right)\ell\left(s^{t}\right)\right] &= \mu\left(s^{t}\right) \\ u_{\ell}\left(s^{t}\right) + \eta \left[u_{c\ell}\left(s^{t}\right)c\left(s^{t}\right) + u_{\ell}\left(s^{t}\right) + u_{\ell\ell}\left(s^{t}\right)\ell\left(s^{t}\right)\right] &= -\mu\left(s^{t}\right)A \end{split}$$

where  $\eta$  is the Lagrange multiplier on the implementability constraint and  $\mu$  ( $s^t$ ) is the Lagrange multiplier on the resource constraint.

• There is also a resource constraint for each state:

$$A\ell\left(s^{t}\right) = g\left(s^{t}\right) + c\left(s^{t}\right)$$

• This gives us, for each state, three equations in three unknowns:  $c(s^t)$ ,  $\ell(s^t)$ ,  $\mu(s^t)$ .

#### **OPTIMALITY CONDITIONS**

- We also have a fourth unknown: η and one more equation: the implementability constraint.
- Key: η is the only link between different states.
- Once we know it,  $c(s^t)$ ,  $\ell(s^t)$ ,  $\mu(s^t)$  are determined for each  $s^t$  from 2 first order conditions and the resource constraint.
- For two different states with the same  $g\left(s^{t}\right)$ , the solution must be the same!

# **IMPLICATIONS**

- What are the implications for taxes?
- From household first order condition we have

$$\left(1 - \tau\left(s^{t}\right)\right) w\left(s^{t}\right) = -\frac{u_{\ell}\left(s^{t}\right)}{u_{c}\left(s^{t}\right)}$$

and linear production technology implies  $w(s^t) = A$  so

$$1 - \tau \left( s^{t} \right) = -\frac{u_{\ell} \left( c \left( s^{t} \right), \ell \left( s^{t} \right) \right)}{u_{c} \left( c \left( s^{t} \right), \ell \left( s^{t} \right) \right)} \frac{1}{A}.$$

• We have solved for  $c(s^t)$ ,  $\ell(s^t)$ , we can get  $\tau(s^t)$ !

#### **IMPLICATIONS**

- Since for two different states with the same  $g\left(s^{t}\right)$  consumption and labor are the same taxes must be the same!
- Conclusion: very different from Barro (1979) no history dependence.
- If government purchases are i.i.d., taxes are i.i.d. as well.
- Contrast with the Barro (1979) case: taxes were a random walk.
- Contrast with the complete markets case last week: taxes were constant.

#### **IMPLICATIONS**

- Why is the result different from the reduced form complete markets case?
- No full tax smoothing (unless with particular household preferences),
   because of a different objective.
- When  $g_t$  is high, the government could want to increase labor supply to finance it without a large drop in consumption.

# **EXAMPLE**

- Let  $u(\cdot) = \frac{c^{1-\gamma}}{1-\gamma} \psi \ell$ .
- Then  $u_c = c^{-\gamma}$ ,  $u_{cc} = -\gamma c^{-\gamma 1}$ ,  $u_{\ell} = -\psi$ ,  $u_{\ell\ell} = 0$ ,  $u_{c\ell} = 0$ .
- The first order conditions

$$u_{c}\left(s^{t}\right) + \eta\left[u_{cc}\left(s^{t}\right)c\left(s^{t}\right) + u_{c}\left(s^{t}\right) + u_{c\ell}\left(s^{t}\right)\ell\left(s^{t}\right)\right] = \mu\left(s^{t}\right)$$

$$u_{\ell}\left(s^{t}\right) + \eta\left[u_{c\ell}\left(s^{t}\right)c\left(s^{t}\right) + u_{\ell}\left(s^{t}\right) + u_{\ell\ell}\left(s^{t}\right)\ell\left(s^{t}\right)\right] = -\mu\left(s^{t}\right)A$$

are

$$[1 + \eta (1 - \gamma)] c (s^t)^{-\gamma} = \mu (s^t)$$
$$[1 + \eta] \psi = \mu (s^t) A$$

## **EXAMPLE**

• For each state  $s^t > s^0$  we have:

$$\frac{1+\eta}{\left[1+\eta\left(1-\gamma\right)\right]A}\psi=c\left(s^{t}\right)^{-\gamma}$$

so consumption is constant.

Taxes satisfy

$$1 - \tau \left(s^{t}\right) = \frac{\psi}{c\left(s^{t}\right)^{-\gamma}} \frac{1}{A}:$$

since  $c(s^t)$  is constant, taxes are constant as well.

 With these preferences households supply labor fully elastically, fluctuations in g<sub>t</sub> are absorbed by changes in production.

#### LESSONS

- Rembember: the above result is not general.
- What is general is that here allocations and taxes are history independent – they are fully determined by the current state.
- What is the optimal path of debt? Similar logic as in our example last week: state-contingent debt that depends only on the next period state.

#### TIME-0

- We ignored one important issue: first order conditions are different for period 0.
- This is because of the  $u_c$  ( $s^0$ )  $a_0$  term in the implementability constraint.
- First order conditions for s<sup>0</sup> are:

$$\begin{split} u_{c}\left(s^{0}\right) + \eta \left[u_{cc}\left(s^{0}\right)c\left(s^{0}\right) + u_{c}\left(s^{0}\right) + u_{c\ell}\left(s^{0}\right)\ell\left(s^{0}\right) - u_{cc}\left(s^{0}\right)\alpha_{0}\right] &= \mu\left(s^{0}\right) \\ u_{\ell}\left(s^{0}\right) + \eta \left[u_{c\ell}\left(s^{0}\right)c\left(s^{0}\right) + u_{\ell}\left(s^{0}\right) + u_{\ell\ell}\left(s^{0}\right)\ell\left(s^{0}\right) - u_{c\ell}\left(s^{0}\right)\alpha_{0}\right] &= -\mu\left(s^{0}\right)A \end{split}$$

• Time-0 allocations will be different from other periods, even with the same level of  $g_t$ .

#### TIME-0

- The government has incentives to play with taxes in period 0 to change  $q(s^0)$  and thus affect the value of debt/assets.
  - For example: it could try to make debt due at time 0 worthless.
  - This is good, because it allows the government to create lower tax distortions in the future.
- No similar effect in other periods, forward looking agents take it into account.

#### TIME INCONSISTENCY

- Time consistency problem: if the government could re-optimize at future dates, period 1 would be like period 0.
- Same logic applies to all other periods.
- But forward-looking agents would know the government is tempted to do it every period!
- This is actually the essence of Lucas and Stokey (1983).
  - Is there a way to design debt portfolio (maturities etc.) to ensure the government will not be tempted to re-optimize?