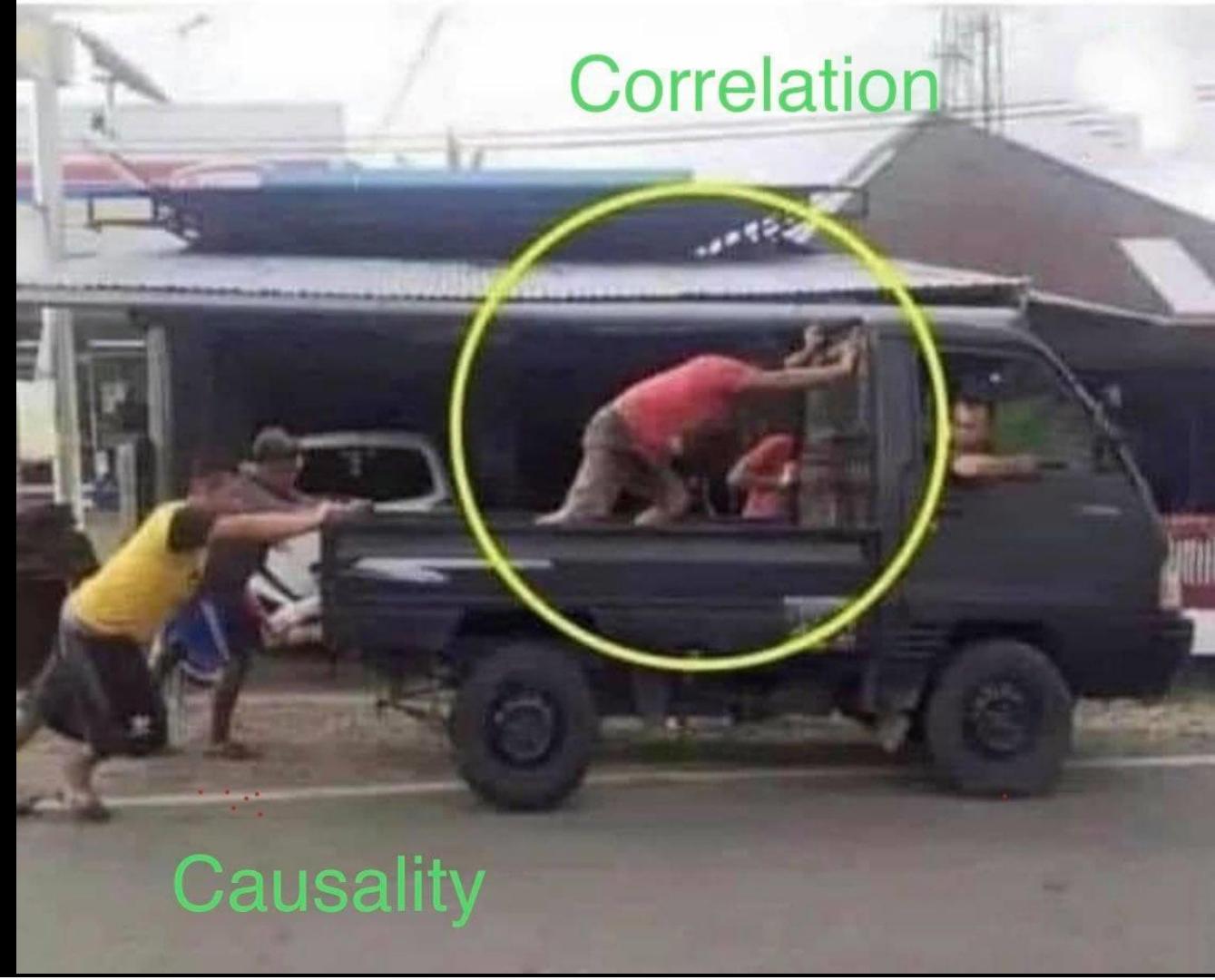


Correlation



Causality

INFO 251: Applied Machine Learning

Applied ML - start to finish

Announcements

- Final quiz is on Thursday, 9:40-10:30
 - Closed book, closed notes
 - Available on bCourses
 - I will be in South Hall and on zoom
 - It is cumulative, but weighted toward material since quiz 1
 - There is no other lecture scheduled for Thursday
- I will record and post a ~10 minute lecture on “other methods for dimensionality reduction” later today

Today's outline

- Applied ML, start to finish
- 5 mins for course evals
- ML harms and ethics

Research Agenda: Overview

My work: Straddles CS (machine learning) and economics (applied micro). Themes:

1. Developing methods to **measure welfare** and **target policies**

- Real-time measures of poverty and vulnerability (funding from USAID, Google.org)
- Machine learning approaches to targeting emergency humanitarian aid (*today*)
- Quantifying the impacts of violent conflict (*NSF and ONR/MINERVA*)

2. Understanding the **impact of ICT's** on poor and marginalized communities

- Large-scale randomized control trials: *Afghanistan, Kenya, Nigeria, Philippines, Tanzania, Togo*
- Disciplinary econ journal articles: *American Economic Review 2018, J. Development Econ. 2016*

3. **Adapting ML** to economic settings

- Welfare-Sensitive Machine Learning (*NSF CAREER*)
- Manipulation-Proof Machine Learning (*Gates Foundation, Amazon MLRA, J-PAL*)
- Privacy-Preserving Prediction Algorithms (*DARPA*)

Current focus: Targeting in Togo

The Togo Team (most of it)



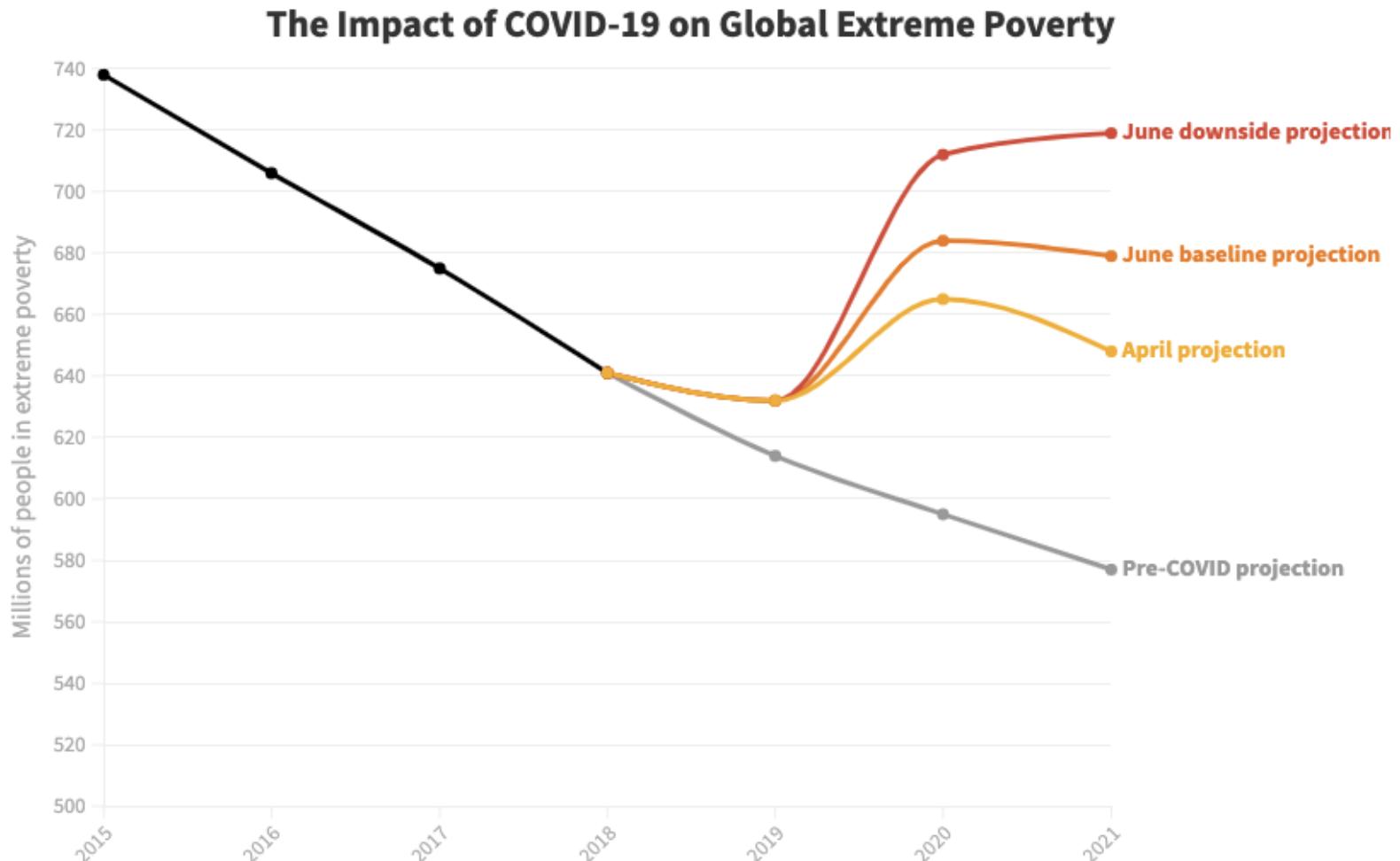
The New York Times

'Instead of Coronavirus, the Hunger Will Kill Us.' A Global Food Crisis Looms.

The world has never faced a hunger emergency like this, experts say. It could double the number of people facing acute hunger to 265 million by the end of this year.



For the first time in 20 years, global poverty is increasing

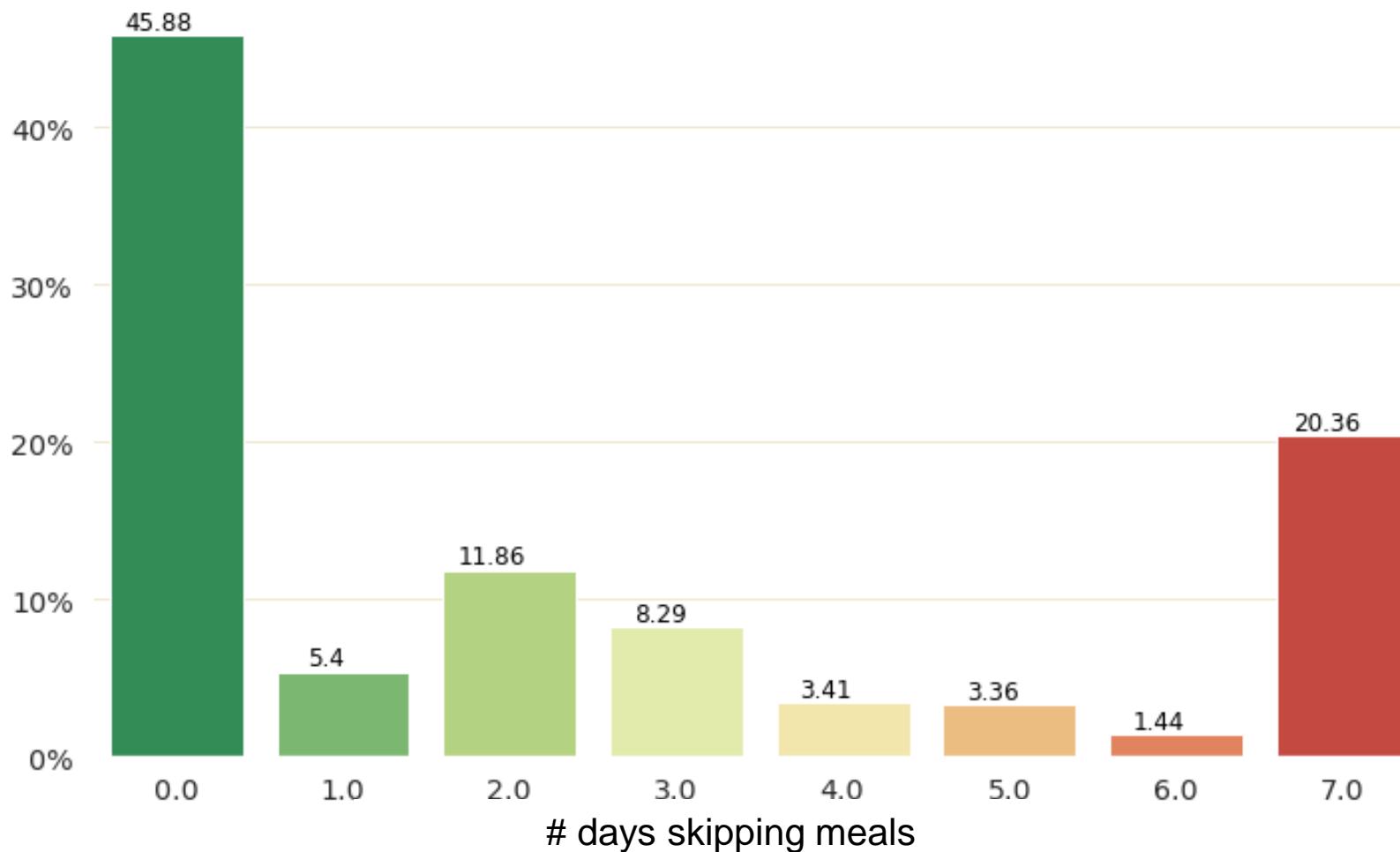


Source: [Lakner et al \(2020\)](#), [PovcalNet](#), [Global Economic Prospects](#). • Extreme poverty is measured as the number of people living on less than \$1.90 per day.

A “Hunger Pandemic”

*“In the past week, on how many days did you or someone in your household have to **reduce the number of meals eaten in a day?**”*

Results from phone survey in Togo, conducted June 2-14, 2020 (N=15,107)



Over 3,300 new social assistance programs launched



The challenge of targeting

The challenge: How to identify those with the greatest need?

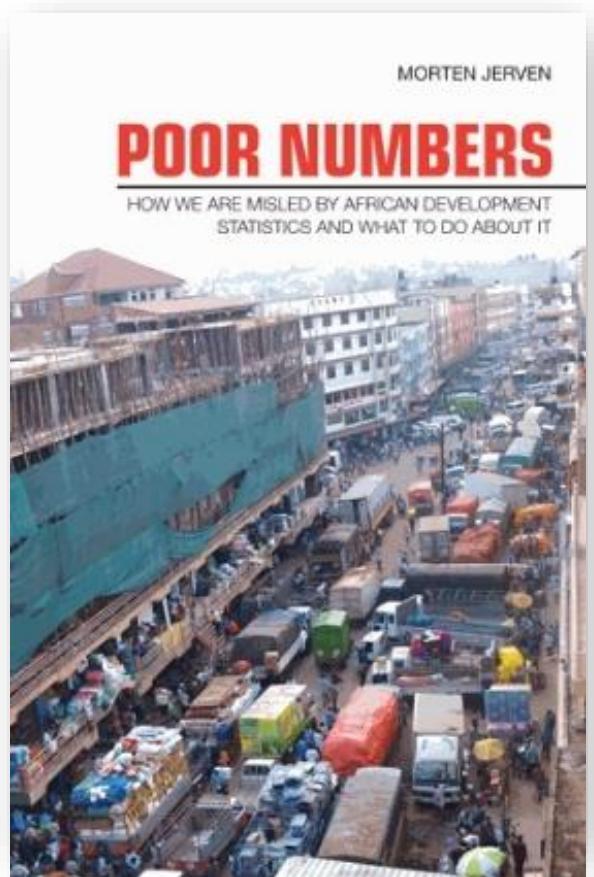


Table 6.1 Countries with outdated censuses

Country	Year of last census	Years since last census
Somalia	1986	28
Congo, Dem. Rep. (planned for 2015)	1984	30
Eritrea	1984	30
Afghanistan (2011 ongoing Socio-Demographic and Economic Survey by province)	1979	35
Lebanon	1943	71

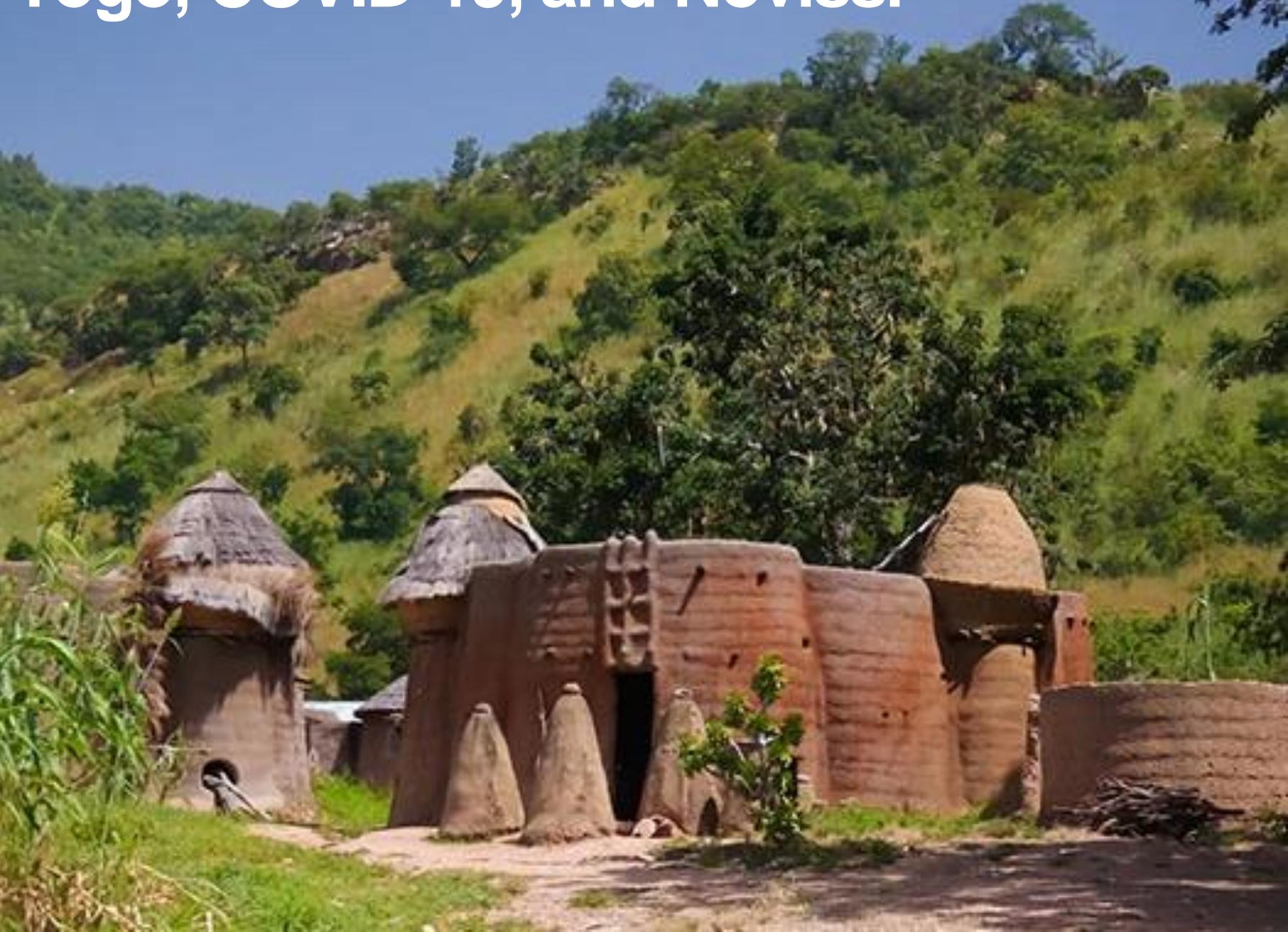
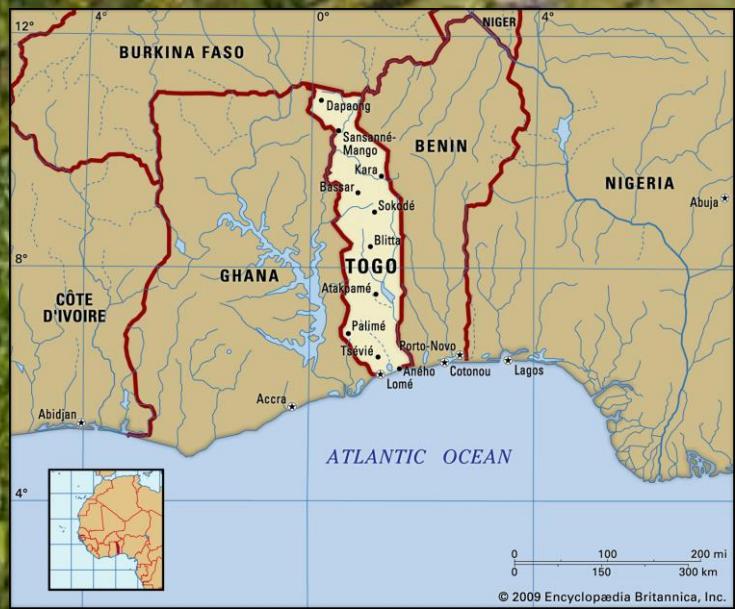
This talk

Takeaway: Big data and data science can improve the targeting and delivery of humanitarian aid

Outline

- **Intro: Togo, COVID-19, and Novissi**
- Part 1: Big data from satellites
- Part 2: Big data from mobile phones
- Part 3: The story in Togo
- Discussion: Social, ethical, and practical considerations

Intro: Togo, COVID-19, and Novissi



Background: Novissi in Togo

Novissi: Togo's flagship anti-poverty program, ~1M beneficiaries

- 100% digital registration (USSD) and payment (mobile money)
- Beneficiaries receive bi-weekly payments of roughly \$10 USD

The screenshot shows the Novissi website interface. At the top, there is a navigation bar with links for "What is NOVISSI?", "Payments made", "How to apply", and "FAQ". There is also a "Français" link. The main content area displays several key statistics in boxes:

Category	Value
NUMBER OF PERSONS REGISTERED	1 382 233
NUMBER OF BENEFICIARIES	567 002
DISTRIBUTION OF BENEFICIARIES BY GENDER	370 654 (Male), 196 348 (Female)
TOTAL AMOUNT DISBURSED	11 362 973 000 FCFA

What is NOVISSI?

To support eligible Togolese citizens in the informal sector whose daily income has been disrupted by the Coronavirus crisis, the Government of Togo has set up the "NOVISSI" cash transfer scheme. NOVISSI provides monthly financial aid to the most vulnerable individuals and families throughout the duration of the state of health emergency.

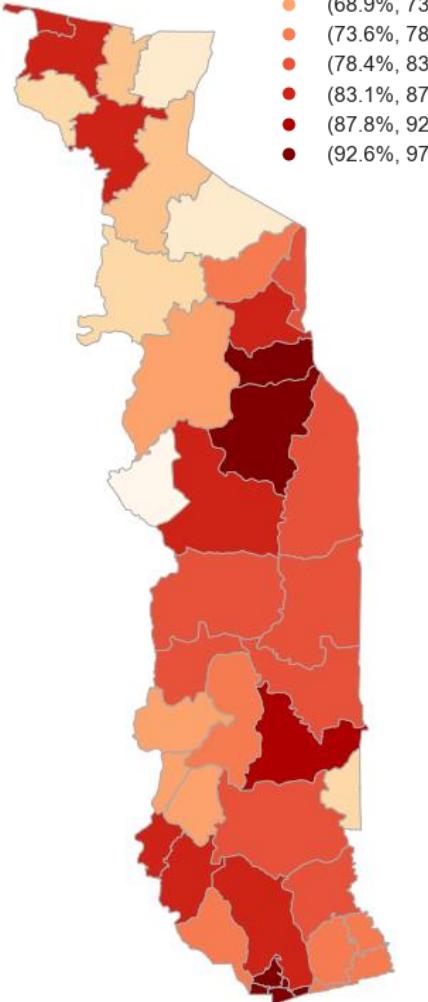


[\[Details ↗\]](#)

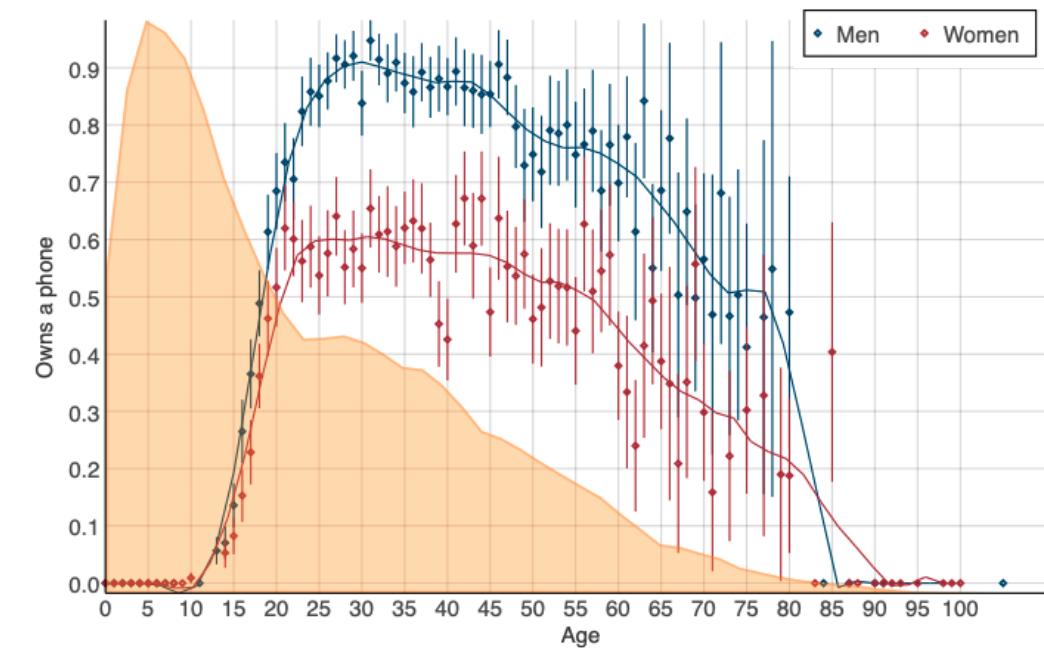
Background: Novissi in Togo

Mobile phones are widespread, but not ubiquitous

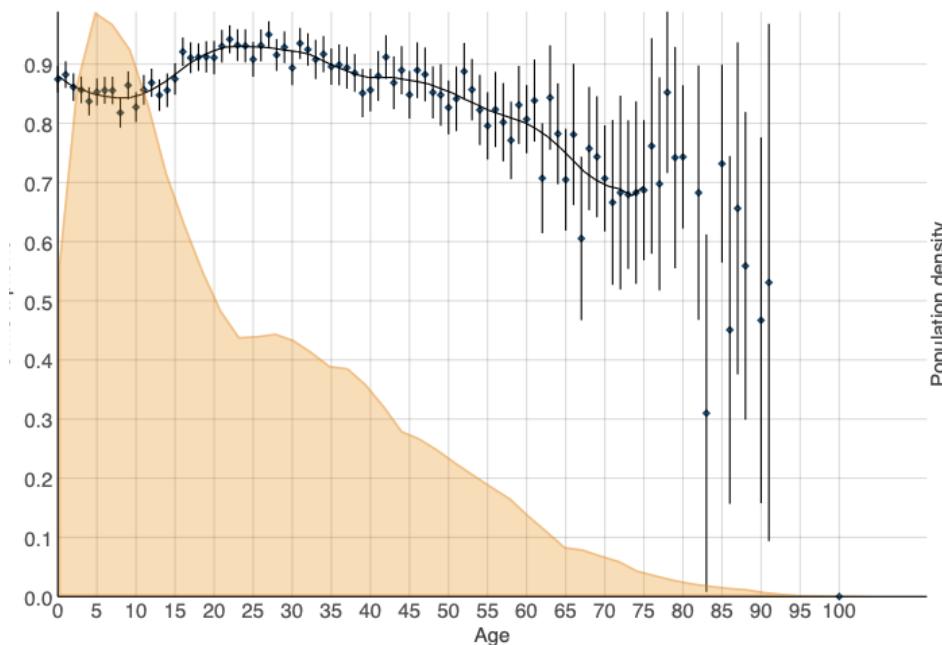
- Household penetration (85%) > individual penetration (65%)
- Novissi registration linked to SIM, not phone
- (SIM penetration increased from 4.2M in 2019 to 6.5M in 2021)



Individual phone ownership by age and gender (early 2019)

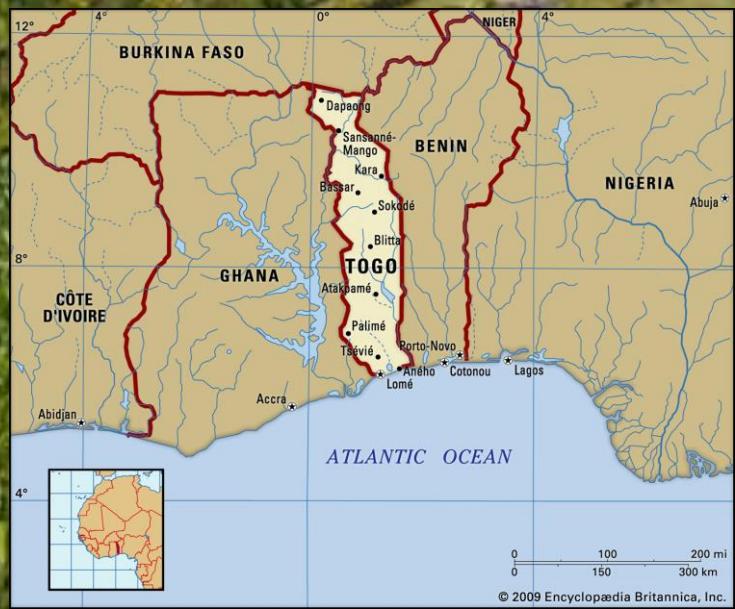


Household phone penetration by age (early 2019)



Mobile phone penetration
(by prefecture, early 2019)

Results: Targeting Evaluation in Togo



Part 1: Big data from satellites



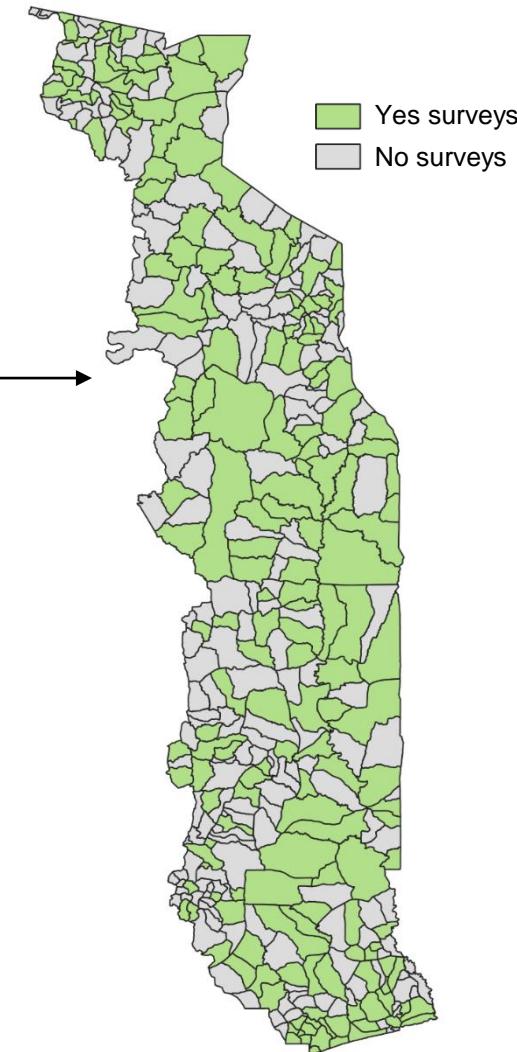
Details:

- Chi et al. 2022. "Micro-Estimates of Wealth for all Low- and Middle-Income Countries." *Proceedings of the National Academy of Sciences*
- Smythe and Blumenstock, 2022. "Geographic Micro-Targeting of Social Assistance with High-Resolution Poverty Maps" *Working Paper*.

Geographic targeting: The challenge

Goal: Government wanted to target poorest villages

- **But:** They didn't have any data that indicated which villages (or cantons, or even prefectures!) were poorest
 - Only 48% of cantons contain one or more surveyed household



Togo's predicament is not uncommon:

- <50% of the poorest countries completed a census in past 10 years
(Yeh et al. 2020)
- >25% of the world's children under five are not registered at birth
(World Development Report 2021)

Map of cantons of Togo

Big data from satellites: A simple idea

Wealthy regions *look* different from poor regions



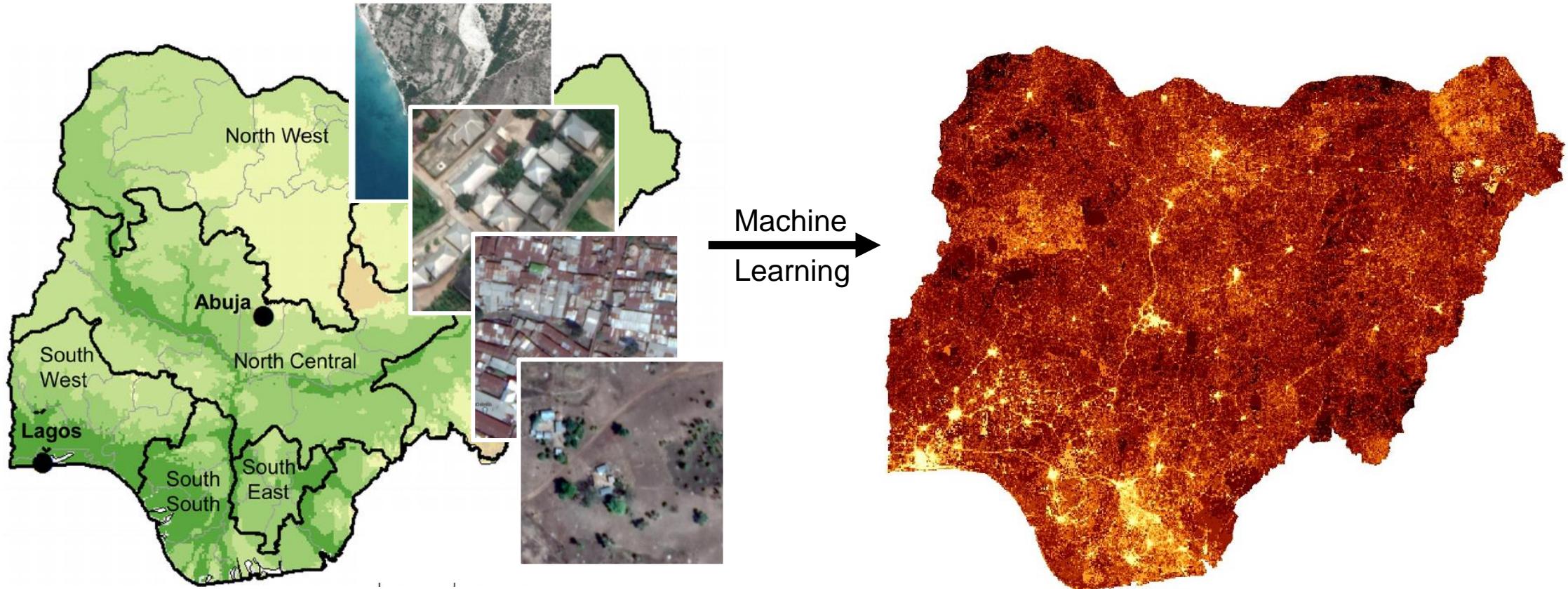
Mexico City, Mexico



Cape Town, South Africa

Can a machine “learn” those differences?

Yes! Satellite imagery, processed with AI, can identify the poorest regions of a country, to be prioritized for humanitarian aid

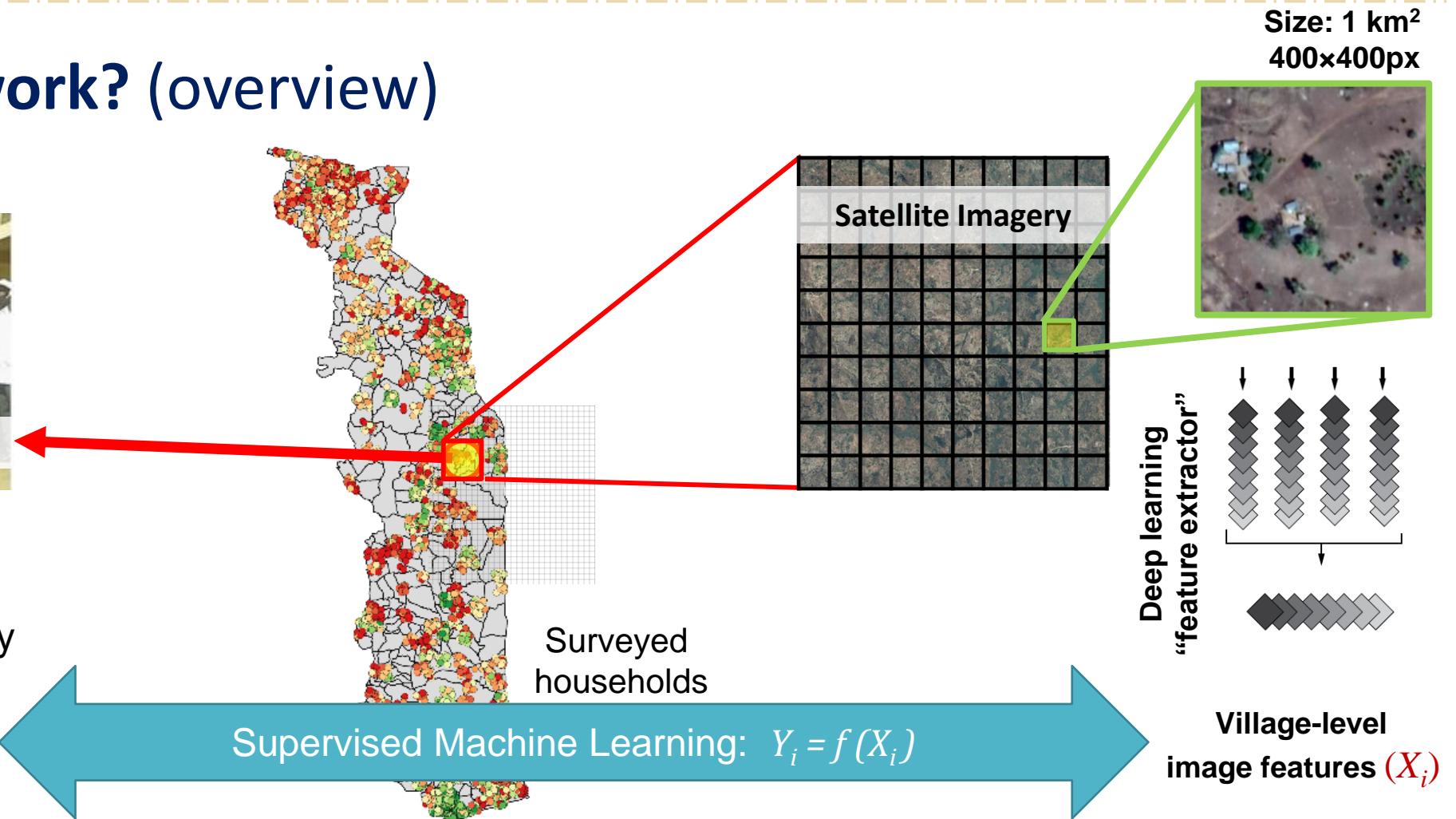


Big data from satellites: Details

How does it work? (overview)



- 6,171 households
- In-person survey
- 100's of questions per survey
- Includes "wealth index", PMT, and consumption (Y_i)



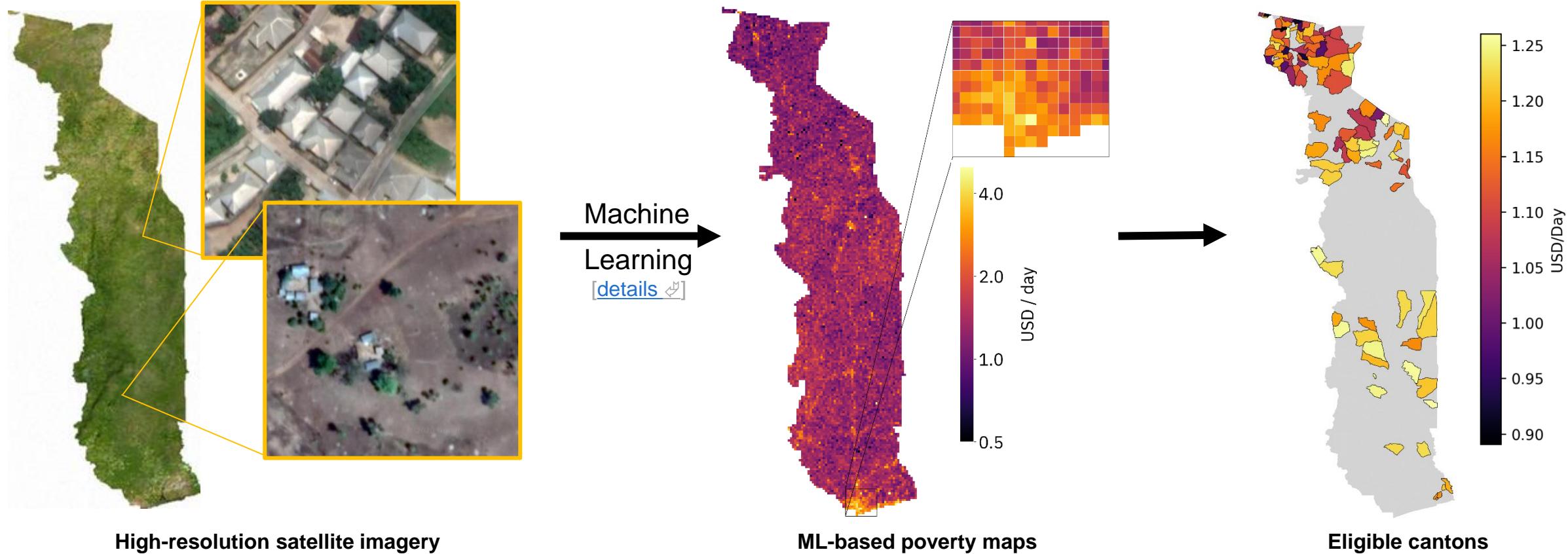
Details:

Chi, Fang, Chatterjee, and Blumenstock, 2022. "Micro-Estimates of Wealth for all Low- and Middle-Income Countries." *Proc. Natl. Academy of Sciences*

[\[Details ↗\]](#)

Big data from satellites: Relevance in Togo

Satellite-based poverty maps enabled the government to concentrate benefits in the 100 poorest counties of Togo



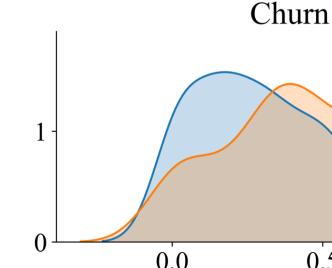
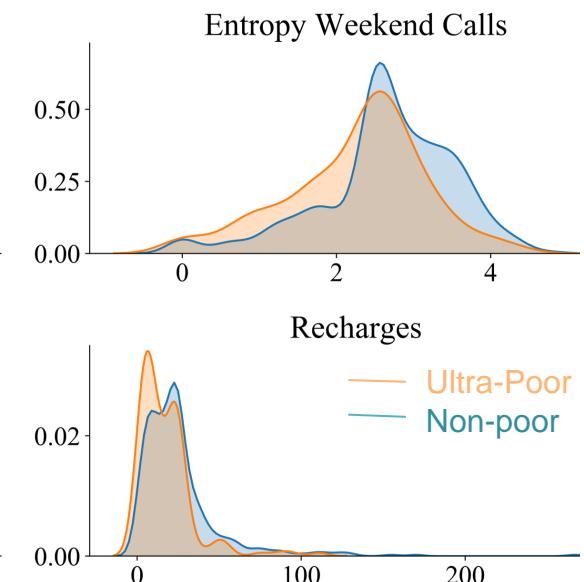
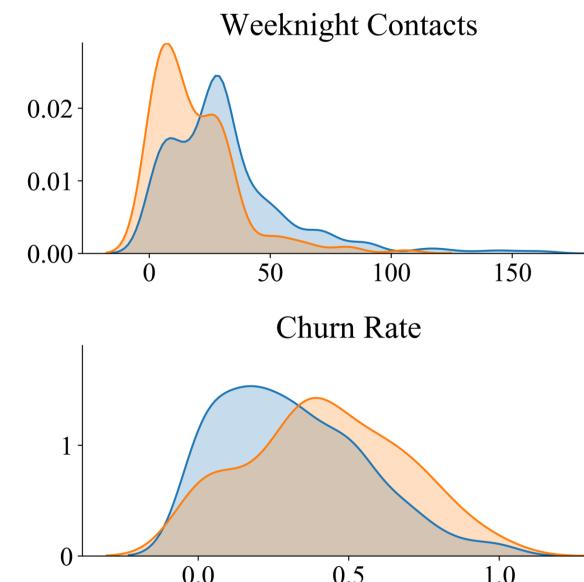
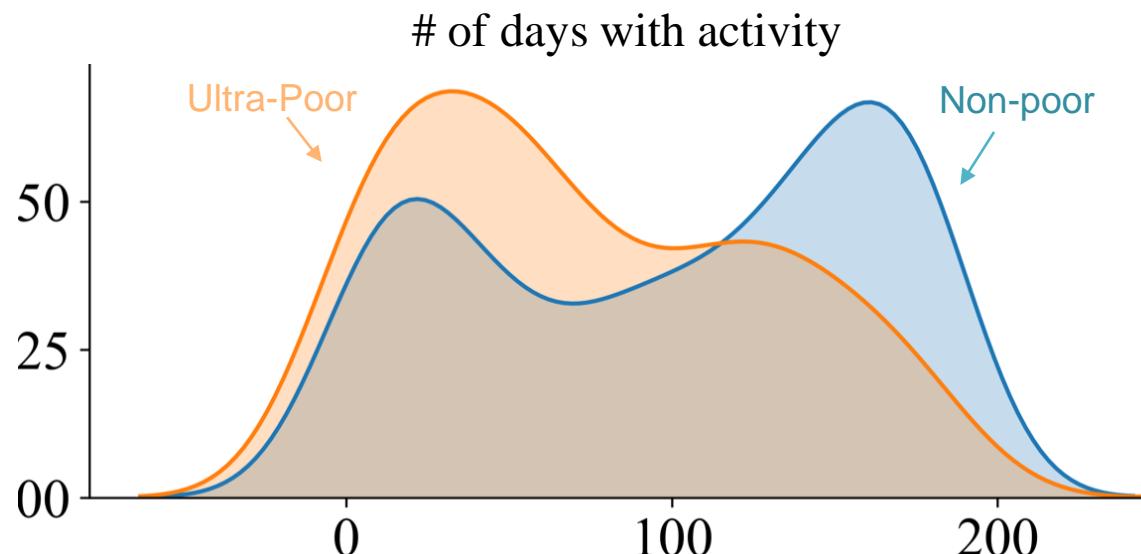
Part 2: Big Data from Mobile Phones



Big data from mobile phones: A simple idea

Wealthy people use their phone differently than poor people

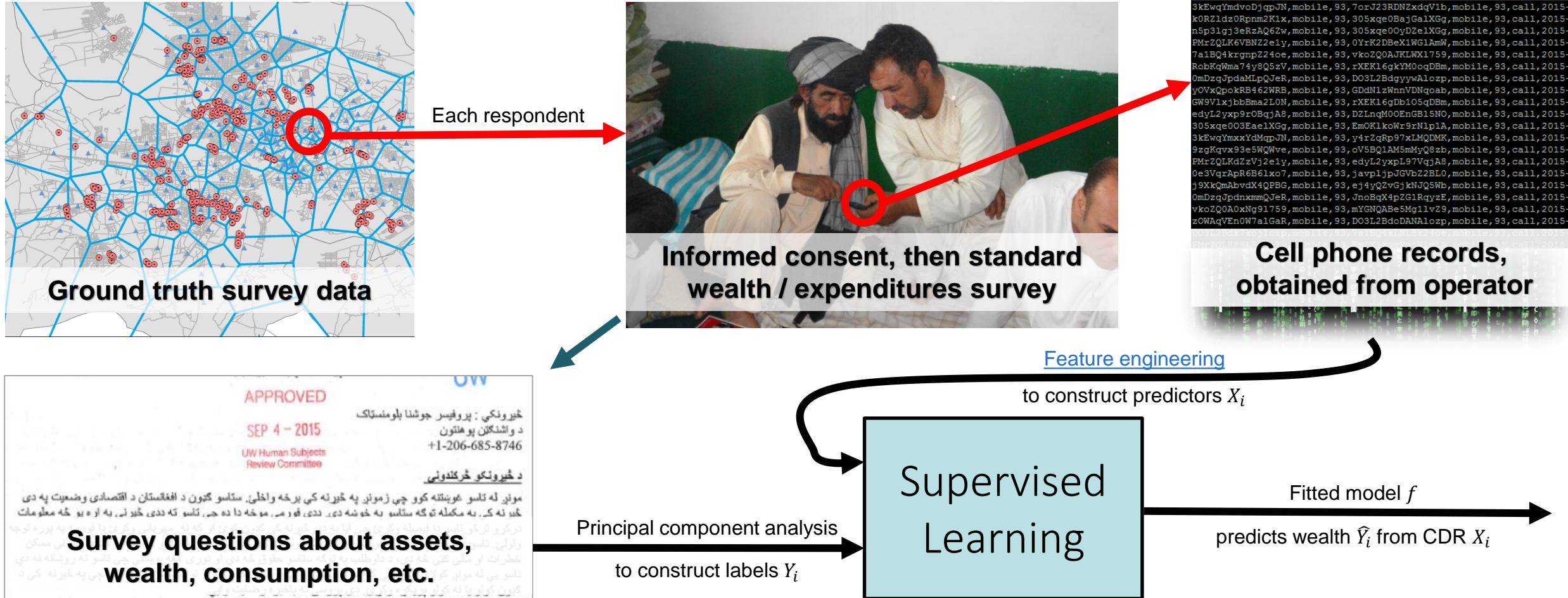
- These differences can be used to *predict* which subscribers are wealthy and poor



Big data from mobile phones: Details

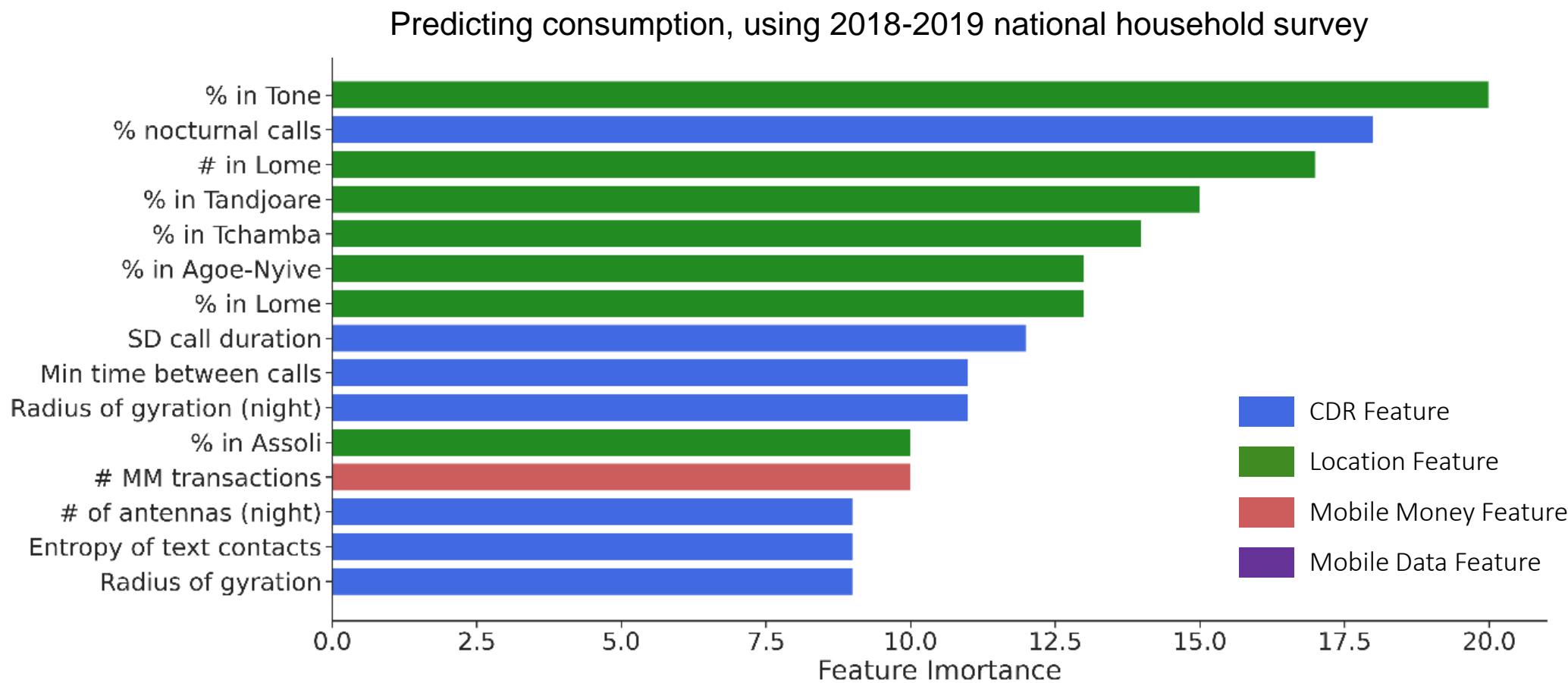
Details

In practice: Requires *training data* that maps CDR → wealth



Big data from mobile phones: Details

Top predictors (in mobile phone data) of consumption in Togo

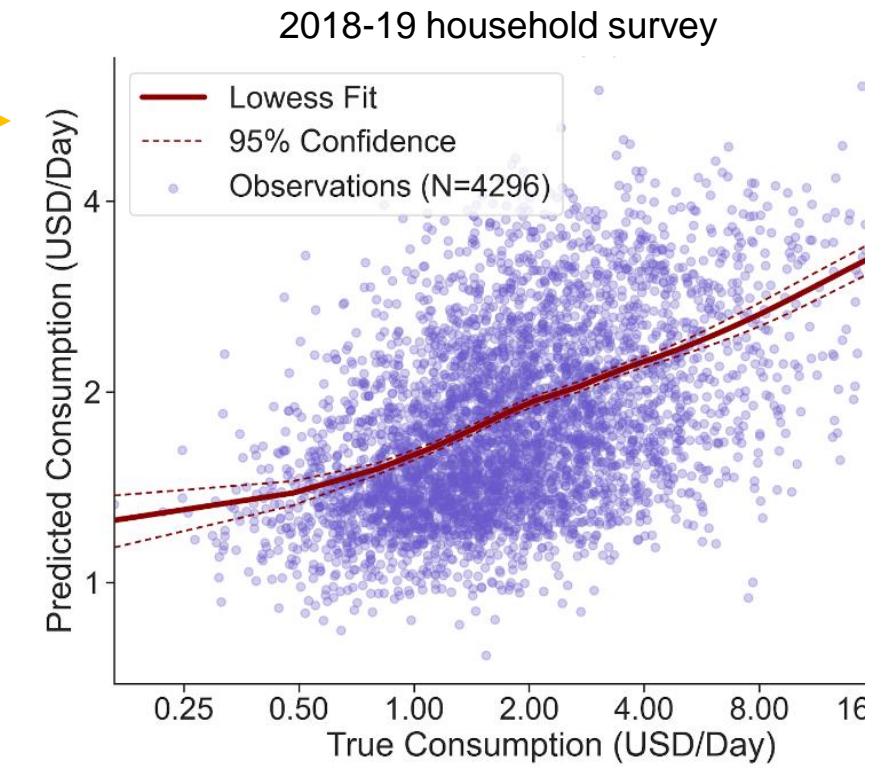


Targeting with phone data and machine learning

[\[Dynamics\]](#)
[\[Validation\]](#)

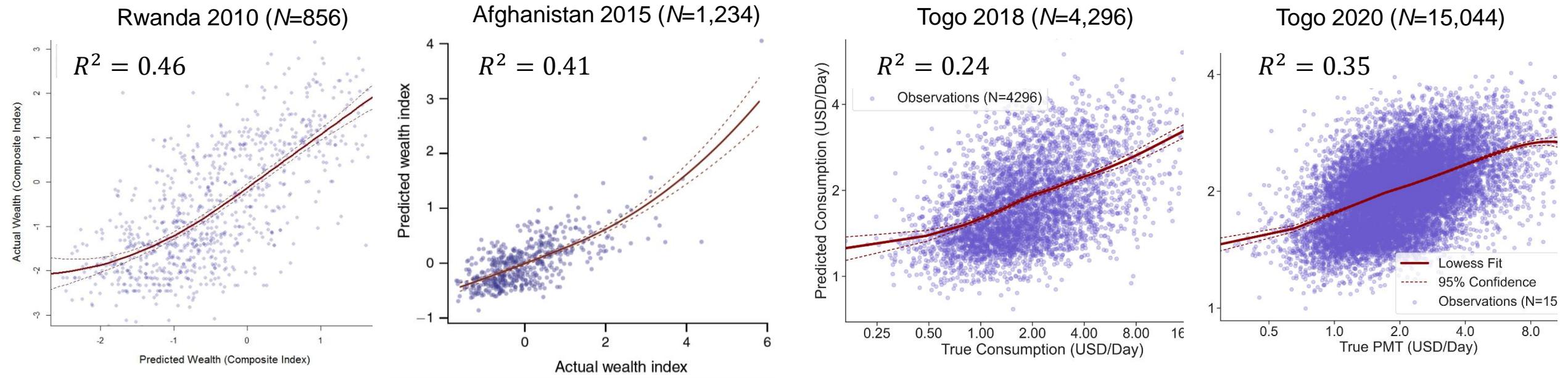
Accuracy of phone-based predictions (in Togo)

Asset	Consumption	PMT	Asset Index
<i>Panel A: 2018-2019 Field Survey (N = 4,171)</i>			
ML	0.46	0.62	0.74
Single Feature	0.13	0.16	0.11
<i>Panel B: 2018-2019 Field Survey, Rural Only (N = 2,306)</i>			
ML	0.31	0.44	0.51
Single Feature	0.09	0.12	0.08
<i>Panel C: 2020 Phone Survey (N = 8,915)</i>			
ML	--	0.41	0.40
Single Feature	--	0.13	0.14
ML trained in 2019	--	0.35	--

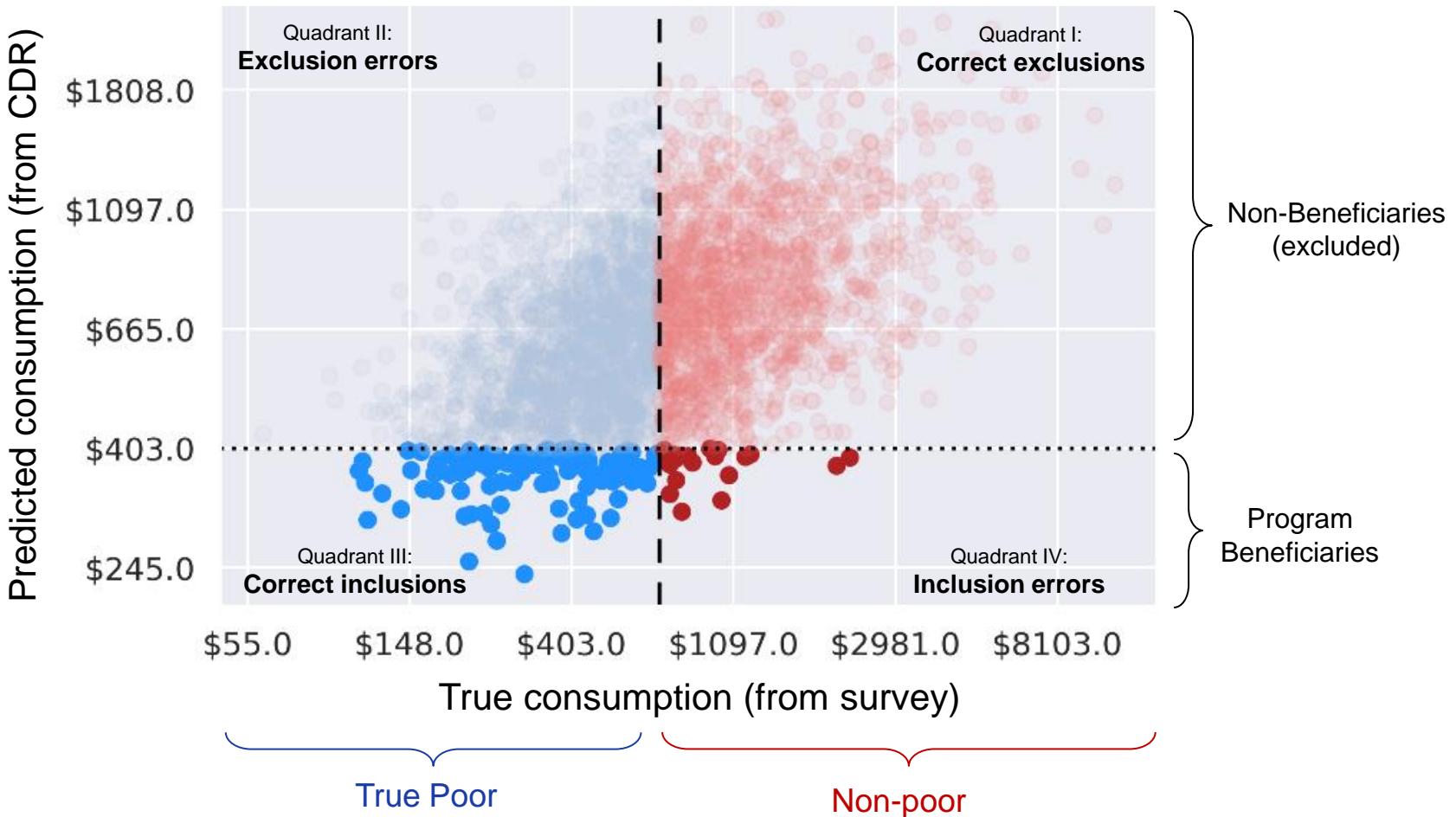


Targeting with phone data and machine learning

Across countries, phone data capture 25-50% of economic status



But... can big data help target aid?



Evaluation: ML vs. Traditional Targeting

Main question: How does targeting with phone data compare to alternative targeting mechanisms in Togo?

Evaluation in Togo: Compares feasible and infeasible approaches

- 1. Occupation-based targeting
 - 2. Geographic targeting
 - 3. Mobile phone-based targeting
 - 4. Asset-based index
 - 5. Proxy means test
-
- ```
graph LR; A[1. Occupation-based targeting] --- B[2. Geographic targeting]; A --- C[3. Mobile phone-based targeting]; A --- D[4. Asset-based index]; A --- E[5. Proxy means test]; B --- F[Feasible in Togo]; D --- G[Infeasible]
```

[Related work ↗]

**Details:** Aiken, Bellue, Karlan, Udry, Blumenstock (2022, forthcoming). Machine Learning and Mobile Phone Data Can Improve the Targeting of Humanitarian Assistance. *Nature*.

# Togo evaluation: Data

---

## Scenario 1: Targeting the Novissi program in rural areas

- Evaluated using a phone survey of Togo's 100 poorest cantons
- Conducted in September 2020, immediately prior to Novissi expansion
- $N = 8,915$  using a 40-minute survey instrument. *No consumption data*
- *This survey was also used to train the ML algorithms used in Novissi's deployment*

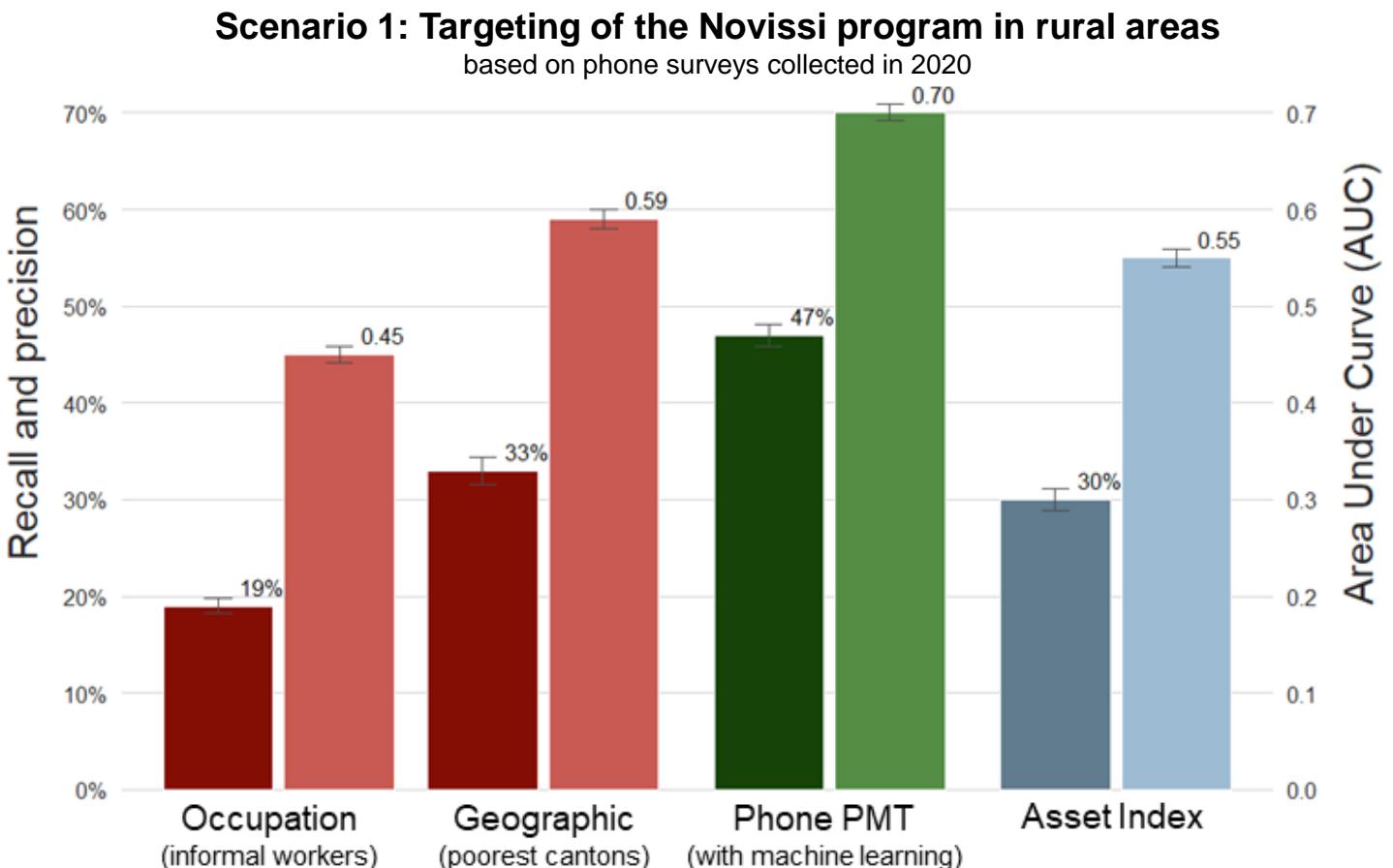
## Scenario 2: Targeting a nationwide Novissi program

- Evaluated using a national in-person survey
- Conducted in 2018-2019 by national statistical agency of Togo (INSEED)
- $N = 6,171$  using a 3-hour survey instrument with consumption data
- $N = 4,171$  where head of household has a phone number that matches to CDR

# Results: Summary

[\[Details ↗\]](#)[\[Alternative thresholds ↗\]](#)

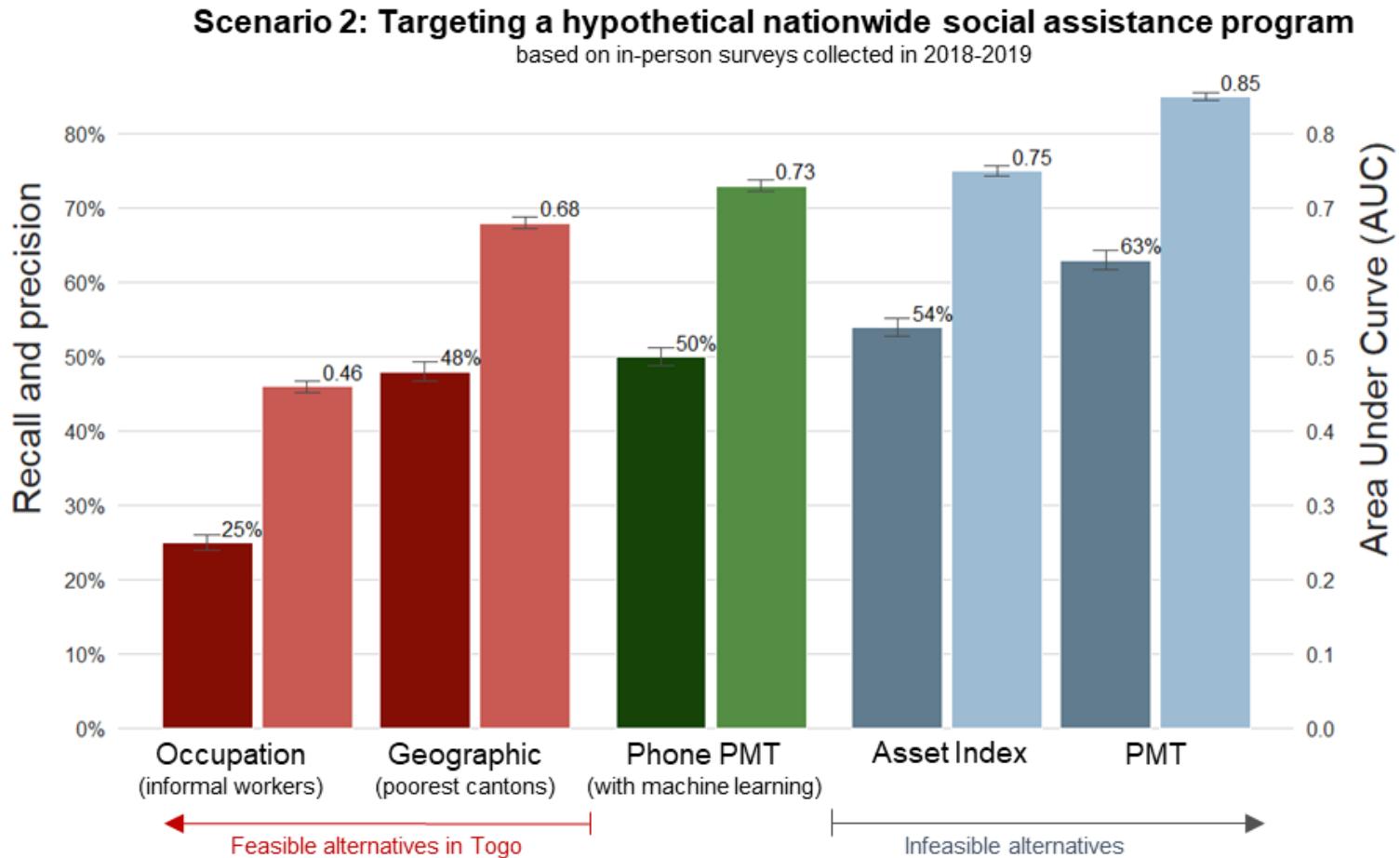
**Key results:** The phone-based approach performs better than other methods available in Togo during the COVID-19 crisis.



[\[Details ↗\]](#)[\[Rural / national differences ↗\]](#)

# Results: Summary

**Key results:** BUT, it does not perform as well as methods with a comprehensive social registry – especially in national program



# Results: Exclusion errors

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Key considerations: What causes **exclusion errors**?

1. Must be **registered to vote** in an eligible canton ([87% of adults ↗](#))
2. Must have a **SIM card**, and access to a mobile phone ([85% of households ↗](#))
3. Must “**self-target**” and attempt to register ([40% of voters ↗](#))
4. Must succeed in **registering** ([72% success rate ↗](#))
5. **ML-predicted consumption** below \$1.29/day ([47% recall ↗](#))

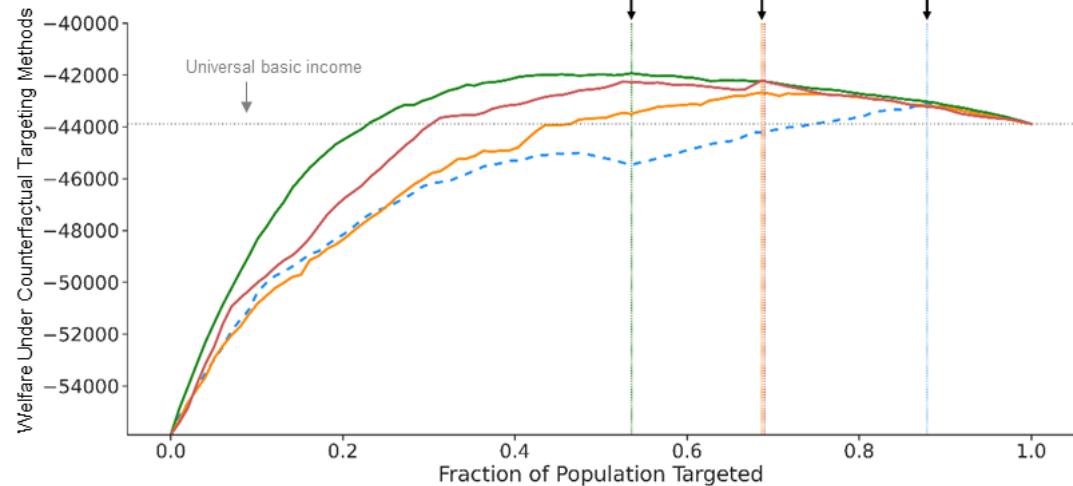
Note: These sources of exclusion are not independent. See [attrition funnel ↗](#) for details

# Results (summary)

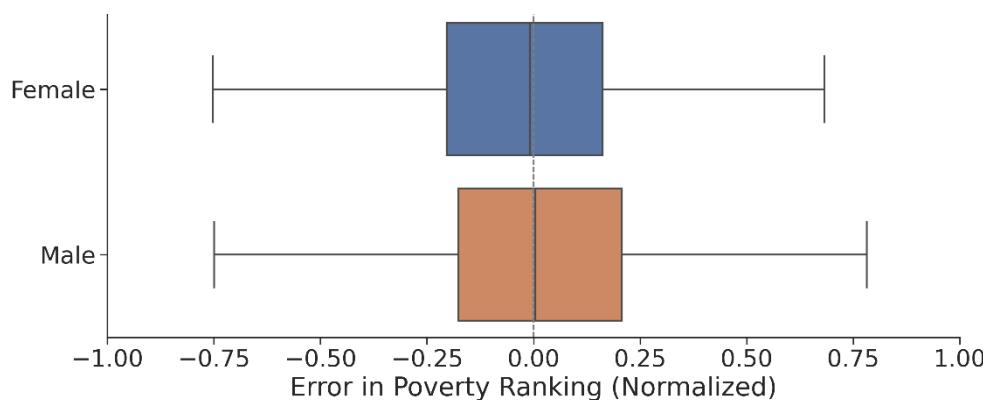
## Other key results

- [Welfare analysis & comparison to UBI](#)
- [Fairness audits and algorithmic bias](#)
- [Temporal stability](#)

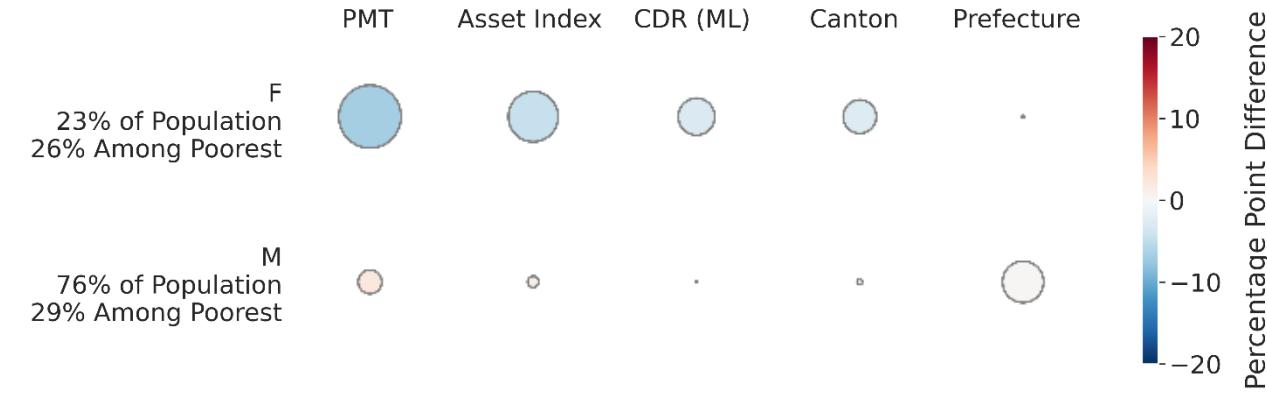
Optimal Percent Targeted  
Optimal Transfer Size



Targeting errors, by gender (phone-based approach)



Demographic parity by gender (all targeting approaches)



# Discussion: Social, ethical, and practical considerations



# Discussion

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This approach was accurate, fast, and cheap, particularly in a crisis

- In Togo, it improved the targeting of cash transfers

But, it is imperfect. What concerns you?

- Reaching people without phones
- Data access and data privacy
- Algorithmic biases and population representativity
- Informed consent, appeals and recourse
- Community perceptions and values
- Safeguarding against future (mis)use

Takeaway: it should **complement, not replace**, existing methods