Validating and Extracting Information from National Identification Numbers in R: The Case of Finland and Sweden

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Abstract National identification numbers (NIN) and similar identification code systems are widely used for uniquely identifying individuals and organizations in Finland, Sweden, and many other countries. To increase the general understanding of such techniques of identification, openly available methods and tools for NIN analysis and validation are needed. The hetu and sweidnumbr R packages provide functions for extracting embedded information, checking the validity, and generating random but valid numbers in the context of Finnish and Swedish NINs and other identification codes. In this article, we demonstrate these functions from both packages and provide theoretical context and motivation on the importance of the subject matter. Our work contributes to the growing toolkit of standardized methods for computational social science research, epidemiology, demographic studies, and other register-based inquiries.

1 Introduction

Technical systems for identifying people, organizations, places and other objects are an important but often overlooked aspect of governance and management tools in modern societies (Dodge and Kitchin, 2005). Universal and persistent identification numbering systems for natural persons are vital for facilitating research activities that combine data from different sources, for example in the fields of epidemiology, population studies and social research (Gissler and Haukka, 2004). Outside the field of academic research, universal identifiers for natural persons enable work in a multi-disciplinary and multi-agency context due to greater *administrative fluency* and *bureaucratic effectiveness* (Alastalo and Helén, 2022). This may be useful, for example, in tackling wicked social problems that require cooperation from professionals from multiple fields, such as social workers, psychologists, police, and health care professionals.

The hetu and sweidnumbr R packages provide open tools for handling and extracting data from identification codes for natural persons and juridical persons in the national contexts of Finland and Sweden. These tools can also be used to handle Finnish and Swedish Business ID codes. Prior R packages with similar scope include numbersBR for Brazilian identity numbers for individuals, vehicles, and organizations (Freitas, 2018), cprr for Danish "Det Centrale Personregister" (CPR) numbers (Anhøj, 2019), and generator for generating various types of Personally Identifiable Information (PII), such as fake e-mail addresses, names and the United States Social Security Numbers (Hendricks, 2015).

Identification code generators and validators are not a novel concept. In the case of Finland, the handling of identification codes can be seen as a common entry-level task for new computer science students to familiarize themselves with regular expressions, handling dates, string subsetting and similar concepts, and examples in various programming languages can easily be found online. However, in research there is a need for standardized, well documented and reproducible methods. These requirements are the main reason for developing R packages for handling Finnish and Swedish identification codes. The packages ensure reproducibility and transparency while also offering user manuals, semantic versioning and documentation of changes between versions (as outlined by Wickham and Bryan, 2024).

2 Features of identification number systems

Reliably keeping track of individuals, organizations, objects and flows in a given territory has long been seen as an important feature of modern governance (Dodge and Kitchin, 2005). Foucault (2009, 115-120) observed a historical pattern where practices first implemented in disciplinary institutions, such as prisons, military units and schools have spread to influence whole societies. We can see the results of this development today when alphanumeric identifiers originally assigned to prisoners, soldiers and students have been transformed into nationwide identification code systems around the world. Differences in legal, political and historical frameworks in different countries have affected how these systems are implemented in practice, causing heterogeneity for example in identification system designs across Europe (Otjacques et al., 2007).

This heterogeneity and linguistic differences seem to contribute to variance in the terminology

used when referring to identification code systems. *Unique identifier* (UID) is an umbrella term that can be used to refer to unique identifiers for all sorts of things, from books (ISBN), chemicals (CAS) and legal entities (LEI) to anything imaginable (see Dodge and Kitchin, 2005). In this paper, we are mainly interested in unique identifiers for natural persons and juridical persons.

Names such as *personal identification code* (Dodge and Kitchin, 2005), *personal identity number* (Alastalo and Helén, 2022) and *single identification number* (SIN) (Otjacques et al., 2007) are used in literature as generic terms. Personal identification codes can sometimes be confused with *personal identification numbers* (PINs) that refer to numeric or alphanumeric passcodes used for authentication, for example, to withdraw cash or open a locked mobile phone. On the other hand names such as *personal identity code* (PIC) (Digital and Population Data Services Agency, 2022a; Sund, 2012), name number (Watson, 2010) and personal number (Statistics Sweden, 2016) are used in official translations to refer to national implementations of NINs; in the mentioned cases, Finnish, Icelandic and Swedish NINs, respectively. Due to *function creep* (see Brensinger and Eyal, 2021; Alastalo and Helén, 2022) or *control creep* (see Dodge and Kitchin, 2005), historically sector-specific identifiers may also be used as a *de facto* NIN. This is the case with the US *social security number* (SSN) (Brensinger and Eyal, 2021) and Finnish employee pension card numbers and social security codes (Alastalo and Helén, 2022).

For clarity's sake, we will be using the generic term *national identification number* (NIN) to refer to all identification number systems and their country-specific implementations for natural persons, in this case, the Finnish *personal identity code* and the Swedish *personal number*. For organizations, we will use the generic term *organization identifier* when discussing Finnish *business IDs* (BID) and Swedish *organizational identity numbers* (OIN) / Swedish organizational numbers (SON).

All identification systems should strive to be both *unique* and *self-same* over time. Self-sameness refers to a degree of immutability that allows organizations to identify and reidentify a person over time. A combination of attributes such as name, occupation and address would probably form a unique identifier even in relatively large crowds, but such attributes might not stay the same over time. (Brensinger and Eyal, 2021).

According to Alterman (2003), a distinction can be made between *biocentric data* and *indexical data*. The former is biometric data connected to the individual's physical features whereas the latter has no distinguishable relation to the individual, physiologically, psychologically, or otherwise. An example of biocentric data could be a fingerprint or an iris scan and an example of indexical data could be a randomly assigned number from which nothing can be deduced. ¹

For several reasons, many identification numbers are not just random strings. The American SSN originally contained information about the person's birth year and where the number was first registered (Brensinger and Eyal, 2021, 32) whereas Nordic countries' NINs often contain (or used to contain) information about the individual, usually birth date and sex (Watson, 2010; Salste, 2021). One reason for this was to make the code easier to remember (Alastalo and Helén, 2022). Even when sex and birth date are not biocentric data in the sense as Alterman (2003) defined it, including them takes Nordic NINs further away from being pure indexical data, thus making them arguably more sensitive to handle. Table 1 provides a summary of the introduction of NINs in the Nordic countries as well as information which they contain.

country	NIN name	introduced	characters (n)	birth date	sex	birth place
Sweden	personnummer	1947	11	yes	yes	yes
Iceland	kennitala	1950	10	yes	no	no
Norway	fødselsnummer	1964	11	yes	yes	no
Denmark	CPR-nummer	1968	11	yes	yes	no
Finland	henkilötunnus	1968	11	yes	yes	no

Table 1: Nordic NINs: year introduced and embedded information.

In the Nordic countries, comprehensive national identification number systems were developed and implemented from the 1940s to the 1960s (Watson, 2010). In Sweden, the personal identity number (PIN) was introduced in 1947 and it consisted of both date of birth and an additional three-digit birth number. In 1967 a check digit was added finalizing the design of Swedish PIN (Åke Johansson, 2003;

¹Brensinger and Eyal (2021) discuss the concept of *dividuals*, manufactured objects that represent the living individual: address, fingerprints, name and so on. These dividuals need to go through the process of disembedding, standardization and re-embedding to be useful. Disembedding means data gathering (e.g. taking a fingerprint sample), standardization means making the disembedded transcription into a standardized digital sample that can be easily compared with other similar samples and re-embedding means linking these standardized records back to their actual flesh-and-blood counterparts. Without a way to re-embed a huge and well-standardized archive of fingerprints back to the population, it is essentially useless. This is also a reason why biometric samples such as iris scans or fingerprints can never replace primary keys in databases.

Statistics Sweden, 2016). The Finnish personal identity code has its roots in specialized employment pension number introduced in 1962, which was then gradually expanded to cover the whole population in the form of social security number. In Finland personal identity code was introduced as specialized employment pension number in 1962, which was gradually expanded to cover the whole population in the form of social security number. The Finnish PIN was most likely inspired by early iteration of the Swedish NIN (Alastalo and Helén, 2022). The design has proven to be resilient and with some minor tweaks, it continues to be used, with the modern iteration being called a *personal identity code* ² (Salste, 2021).

Like Finland, other Nordic countries took inspiration from Sweden as well (Krogness, 2011). Table 2 illustrates the structural similarity of NINs in different Nordic countries. Some national variation does exist. In Norway and Denmark, individual numbers are used to denote the century in the birth date in addition to differentiating individuals from one another (Furseth and Ljones, 2015; CPR-kontoret, 2008). Since 2007 the Danish CPR numbers have dropped the check digit in favour of having an extra individual number to expand the pool of available unique numbers from roughly 500 per day to 4000-6000 per day (CPR-kontoret, 2008; Jerlach, 2009). All Nordic NIN designs prioritize a shorter length of 10-11 characters and use a combination of 2-digit years and a century marker or certain individual number ranges to denote the full year. For example, "52-" from the Finnish number and "99551" from the Norwegian number translate to 1952 and 1899, respectively. The more unambiguous Swedish 12-digit variant is used exclusively in automatic data processing systems (ADB, from Swedish automatisk databehandling) and not in day-to-day interactions.

Table 2: Examples of national identification numbers and their composition in five Nordic countries. DD: day, MM: month, YY: year, C: century marker, N: individual number / serial number, Q: check digit or a control character.

country	NIN name	NIN example	NIN structure
Sweden	personnummer	610321-3499	YYMMDDCNNNQ
Iceland	kennitala	121212-1239	DDMMYYNNQC
Norway	fødselsnummer	01129955131	DDMMYYNNNQQ
Denmark	CPR-nummer	300280-1178	DDMMYY-NNNN
Finland	henkilötunnus	131052-308T	DDMMYYCNNNQ
Sweden	personnummer (ADB)	196103213499	YYYYMMDDNNNQ

In Finland, the expansion of sector-specific social security numbers and employment pension numbers to universal NINs in 1969 has contributed to widespread secondary use of different data sources ³ in public administration, education, and research and development. In Sweden, the NIN is currently used extensively in all parts of society, not only for taxation. It is used in education, for military service, in health care and by financial institutions and insurance companies. The role of the Swedish NIN has also made it central to register-based research (Statistics Sweden, 2016). It could be argued that the most important feature of NIN systems is the interoperability it enables between different sectors of society (Alastalo and Helén, 2022).

3 Working with national identification numbers in R

The method of validating and extracting information from identification numbers is manually doable and simple in principle but in practice becomes unfeasible with datasets larger than a few dozen observations. The **hetu** and **sweidnumbr** packages provide easy-to-use tools for programmatic handling of Finnish and Swedish personal identity codes and Business ID codes ⁴. As shown in Table 3, both packages share several core functions and function names.

Both packages utilize R's efficient vectorized operations, generating and validating over 5 million personal identity codes or Business Identity Codes in less than 10 minutes on a regular laptop ⁵. This can meet the practical upper limit set by the current population of Finland (5.5 million people) (Official Statistics of Finland (OSF), 2022) and Sweden (10.5 million people) (Statistiska centralbyrån, 2022), providing adequate headroom for the handling of relatively large registry datasets containing information on people currently alive and deceased.

²In Finnish: henkilötunnus, or *hetu* for short, hence the name of the package

³Secondary data: Data that has not been collected primarily for a specific research question

⁴In Finnish: Yritys- ja Yhteisötunnus, or Y-tunnus for short, In Swedish: Organisationsnummer

⁵Tested on a 2015 Macbook Pro with Intel i5-5257U @ 2.70GHz

Table 3: Exported functions that are shared between both 'sweidnumbr' and 'hetu'. Function alias in parentheses.

sweidnumbr	hetu	Description
rpin pin_age luhn_algo pin_ctrl pin_date (pin_to_date)	rpin (rhetu) pin_age (hetu_age) hetu_control_char pin_ctrl (hetu_ctrl) pin_date (hetu_date)	Generate a vector of random NINs Calculate age from NIN Calculate check digit / control character from NIN Check NIN validity Extract Birth date from NIN
pin_sex oin_ctrl roin	pin_sex (hetu_sex) bid_ctrl rbid	Extract Sex from NIN Check OIN/BID validity Generate a vector of random OINs/BIDs

4 The hetu package

Printing a data frame containing extracted information in a structured form can be done as follows:

```
library(hetu) x <- c("010101A0101", "111111-111C", "290201A010M") hetu(x)
```

The hetu() function is the workhorse of the hetu package. Without additional parameters, it prints out a data frame with all information that can be extracted from Finnish NINs as well as a single column that indicates if the NIN is valid as a whole or if it has any problems that make it invalid. For demonstration purposes the 3rd NIN listed below has an invalid date part; the 29th of February would only be a valid date if the year was a leap year, which we know that 2001 is not. The NIN would be correct if the year was changed from 2001 to 2000.

```
hetu
               sex p.num ctrl.char
                                        date day month year century
1 010101A0101 Female 010 1 2001-01-01 1
                                                   1 2001
                                                                Α
2 111111-111C Male
                     111
                                C 1911-11-11 11
                                                   11 1911
3 290201A010M Female 010
                                        <NA> 29
                                                    2 2001
 valid.pin
      TRUE
      TRUE
2
3
     FALSE
```

The full birth year is constructed by reading the 2-digit year information and the century marker; in the case of the first-row example, "01" and "A". "A" means that the person is born in the 2000s, "-" means the 1900s and "+" means the 1800s. A binary sex classification can be constructed simply by calculating if the personal number (p.num column) is an odd or an even number: Even numbers (for example "010") denote a female and odd numbers (for example "111") denote a male. The final character of the NIN is the control character, which is determined by dividing the concatenated integers (for example 290201010) by 31 and using the remainder as a key to retrieve a value from a list that includes numbers between 0 and 9 and English alphabets (without letters that might be mixed with numbers: I, G, O, Q and Z) (Digital and Population Data Services Agency, 2022a; Salste, 2021).

In 2023 there was a reform of the personal identity code seperators. In addition to letter A, letters B, C, D, E and F also signify that the person was born in 2000s. For 1900s letters Y, X, W, V and U were added. These new seperators were added to ensure that there are enough personal identity codes. The change also made the seperator a distinguishing element of the NIN. (Digital and Population Data Services Agency, 2022b)

The generic way of outputting information found on individual columns is to use the standard hetu() function with extract-parameter.

```
hetu("010101A0101", extract = "sex")
[1] "Female"
hetu("010101A0101", extract = "date")
```

```
[1] "2001-01-01"
```

All column names printed out by the hetu() function are valid extract parameters. Most commonly used columns have wrapper functions that are identical in output:

```
pin_sex("010101A0101")
[1] "Female"
pin_date("010101A0101")
[1] "2001-01-01"
```

With the help of imported functions from the **lubridate** package (Grolemund and Wickham, 2011), we can calculate ages from NINs not only in years and days but also in months and weeks by using the pin_age() function. By default, the age is calculated in years at the current date and time but this end date can also be manually set by using the date parameter.

```
pin_age("010101A0101", date = "2004-02-01", timespan = "months")
[1] 37
```

All NINs passed through the hetu() function are checked with 10 different tests to determine their validity. All tests need to be passed for a NIN to be valid. The results from different tests are summarized in the valid.pin column of the hetu() function output data frame. The user can print individual test results with the hetu_diagnostic() function for debugging purposes.

hetu_diagnostic("290201A010M")

```
hetu is.temp valid.p.num valid.ctrl.char correct.ctrl.char valid.date
1 290201A010M FALSE TRUE TRUE FALSE FALSE
valid.day valid.month valid.year valid.length valid.century
1 TRUE TRUE TRUE TRUE TRUE
```

When data is inputted manually without validity checks, input errors can creep in. The control character in Finnish personal identity codes combined with validity checks in the hetu() function can help to catch the most obvious errors. In the example above we can see that the date is incorrect, but also the control character is incorrect ⁶. We can simply try three different dates to see if the input error is in the day, month or year part, assuming that the personal number and control character parts were inputted correctly. In this manufactured example the error was in the year part, resulting in the rare leap day date being the correct one.

```
example_vector <- c("290201A010M", "280201A010M", "290301A010M", "290200A010M")
columns <- c("valid.p.num", "valid.ctrl.char", "correct.ctrl.char", "valid.date")
hetu_diagnostic(example_vector, extract = columns)</pre>
```

	hetu	valid.p.num	valid.ctrl.char	correct.ctrl.char	valid.date
1	290201A010M	TRUE	TRUE	FALSE	FALSE
2	280201A010M	TRUE	TRUE	FALSE	TRUE
3	290301A010M	TRUE	TRUE	FALSE	TRUE
4	290200A010M	TRUE	TRUE	TRUE	TRUE

The hetu package can generate a large number of personal identity codes with the rpin() function. The date range of the generated identity codes can be changed with parameters, but it has a hardcoded lower limit at the year 1860 and an upper limit at the current date. It has been theorized that the oldest individuals that received a personal identity code in the 1960s were born the in 1850s or 1860s. Personal identity codes are never assigned beforehand and therefore it is impossible to have valid personal identity codes that have a future date. (Salste, 2021)

The function can also be used to generate so-called temporary personal identity codes. Temporary identity codes are never used as a persistent and unique identifier for a single individual but as a

⁶By validity we mean that the control character itself is an allowed character. By correctness, we mean that the inputted control character matches the calculated control character

placeholder in institutions such as hospitals when a person does not have a Finnish NIN or the NIN is not known. They can be identified by having a personal number (p.num column in hetu() function output or NNN as in Table 2) in the range of 900-999.

Below is an example of generating 4 temporary Finnish NINs and checking their validity with the pin_ctrl() function. Since all NINs are temporary, they do not pass the check validity checks meant for normal pins if they are not explicitly allowed. A vector with no valid NINs returns a single NA.

```
set.seed(125)
x <- rpin(n = 4, p.male = 0.25, p.temp = 1.0)
x

[1] "201215-940S" "080854-929H" "241258-9669" "090405A980X"
pin_ctrl(x)

[1] NA
pin_ctrl(x, allow.temp = TRUE)

[1] TRUE TRUE TRUE TRUE</pre>
```

As mentioned earlier, our package also supports similarly generating and checking the validity of Finnish organization identifiers, or Finnish Business ID (BID) numbers. Despite the name, BIDs are used not only for companies and businesses but also for other types of organizations and other juridical persons. Unlike personal identity codes, BIDs do not contain any information about the company. BIDs consist of a random string of 7 numbers followed by a dash and 1 check digit, a number between 0 and 9.

In addition, we have added support for the less known and less widely used numbering scheme for natural persons, Finnish Unique Identification (FINUID) numbers. FINUID numbers consist of 8 random numbers and 1 control character that is calculated in the same way as in Finnish NINs. FINUID numbers are similar to BID numbers in the sense that they do not contain any biocentric data on the individual or the corporation ⁸, but unlike BID numbers that are ubiquitous in corporate documents and public databases, FINUID numbers are mainly used by government authorities in internal IT systems.

```
bid_ctrl(c("0000000-0", "0000001-9"))
[1] TRUE TRUE
satu_ctrl("10000001N")
[1] TRUE
```

The hetu package contains some functions that are not shared with the sweidnumbr package, the most notable being the hetu() function. These functions are listed and described in Table 4.

Table 4: Functions that are unique to the 'hetu' package and have no equivalent in the 'sweidnumbr' package. Function alias in parentheses.

Function (alias)	Description
hetu	Finnish personal identification number extraction
pin_diagnostic (hetu_diagnostic)	Diagnostics Tool for HETU
satu_control_char	FINUID Number Control Character Calculator
satu_ctrl	Check FINUID Number validity

Version 1.1.0 of the **hetu** has been released, which addresses feedback on the earlier version. This new version implements summary and plot methods for the data frames produced by hetu_diagnostic(). Using the summary methods prints a neat diagnostic of the data frame.

⁷FINUID in Finnish: *sähköinen asiointitunniste* (SATU)

⁸Aside from sole trader/business name companies that are closely related to the individual entrepreneur, the term "biocentric" is badly suited when talking about corporations and other juridical persons. However, it could be argued that if the BID number contained information such as the company form, the place of registration or the date of registration it could be seen as analogous to biocentric information contained in NINs.

```
diagnostics <- hetu_diagnostic(example_vector)
summary(diagnostics)

Diagnostics for 4 hetu objects:
Number of valid hetu objects: 1
Number of valid and non-temporary* hetu objects: 1
Number of invalid hetu objects: 3
Number of invalid and non-temporary* hetu objects: 3

* non-temporary: p.num in range [002-899]</pre>
```

4.1 The sweidnumbr package

The **sweidnumbr** R package has similar functionality as the **hetu** package, but for Swedish NINs and with a slightly different syntax. At the time of writing, the package has been downloaded roughly 30 000 times from CRAN ⁹. The example NINs below are taken from the example published by the Swedish Tax Authority (The Swedish Tax Agency, 2007).

```
library(sweidnumbr)
example_pin <- c("640823-3234", "6408233234", "19640823-3230")
example_pin <- as.pin(example_pin)
example_pin

[1] "196408233234" "196408233234" "196408233230"
Personal identity number(s)</pre>
```

Unlike the hetu package, the sweidnumbr takes advantage of a custom S3 class structure. Therefore the first step is to convert strings with different Swedish NIN formats or numeric variables into a pin vector using the as.pin() function. The as.pin() function formats all inputted numbers to a so-called ADB-format ¹⁰ with 12 digits and no century marker, which results in less ambiguity and no need to change the century marker from "-" to "+" when a person turns 100 years old. The pin vector is an S3 object and can be checked by using the is.pin() function.

```
is.pin(example_pin)
[1] TRUE
```

This function only checks that the vector is a pin object, but not if the actual NINs are valid. To check the Swedish NIN using the control numbers, or check digits, we simply use the pin_ctrl() function.

```
pin_ctrl(example_pin)
[1] TRUE TRUE FALSE
```

Just as in the **hetu** package we can extract information from the Swedish NIN with specialized functions. We can now use pin_birthplace(), pin_sex(), and pin_age() to extract information on county of birth (for NINs assigned before 1990), sex, and age.

```
pin_sex(example_pin)

[1] Male Male Male
Levels: Male

pin_birthplace(example_pin)

[1] Gotlands l\u00e4n Gotlands l\u00e4n Gotlands l\u00e4n 28 Levels: Stockholm stad Stockholms l\u00e4n Uppsala l\u00e4n ... Born after 31 december 1989
```

⁹Source: CRANlogs API, data retrieved at 2022-03-22. ¹⁰ADB: Short from the Swedish term *automatisk databehandling*, meaning *automatic data processing* (ADP) in English

```
pin_age(example_pin)
[1] 60 60 60
pin_age(example_pin, date = "2000-01-01")
[1] 35 35 35
```

As with the hetu R package, we can also generate, or simulate, NINs with the rpin() function. Shared functions exist also for Swedish organization identifiers, or Swedish organizational numbers (SON), in the form of as.oin(), is.oin(), and oin_ctrl() functions. Unlike the Finnish BID, the oin number contains information on the type of organization of a given SON, which can be determined by using the oin_group() function.

```
example_oin <- c("556000-4615", "232100-0156", "802002-4280")
oin_group(example_oin)

[1] Aktiebolag
[2] Stat, landsting, kommuner, församlingar
[3] Ideella föreningar och stiftelser
3 Levels: Aktiebolag ... Stat, landsting, kommuner, församlingar</pre>
```

Similar to the rbid() function from the **hetu** package, we can generate new SONs using the roin() function from the **sweidnumbr** package.

```
set.seed(125)
roin(3)
[1] "776264-6144" "274657-0148" "827230-7631"
Organizational identity number(s)
```

Due to the national characteristics of Swedish numbering schemes for natural and juridical persons some functions are unique to the sweidnumbr package. These functions are listed in Table 5.

Table 5: Functions that are unique to the 'sweidnumbr' package and have no equivalent in the 'hetu' package.

Function	Description
as.oin as.pin format_pin is.oin is.pin	Parse organizational identity numbers Parse personal identity numbers to ADP format Formatting pin Test if a character vector contains correct 'oin' Parse personal identity numbers to ADP format
oin_group pin_birthplace pin_coordn	Calculate organization group from 'oin' Calculate the birthplace of 'pin' Check if 'pin' is a coordination number

5 Discussion

The hetu and sweidnumbr R packages provide free and open-source methods for validating and extracting data from a large number of Finnish and Swedish national identity numbers (NIN). While the packages' target audience most likely mainly consists of Finnish and Swedish users and people with a particular interest in NIN systems around the world, the packages make a generic contribution to developing methodologies related to NIN handling in R, and more generally for *structured data* in the field of computational humanities (see Mäkelä et al., 2020), epidemiology and demographic studies (see Gissler and Haukka, 2004). A possible direction for future developments could be to create more generic class structures or even a completely new R package that could recognize and handle NIN systems from several different countries around the world.

The origins of the **hetu** package can be traced to the early 2010s when one curious individual wanted to analyze a large number of Finnish NINs that were leaked to the internet by an anonymous hacker, to identify the source of the leak. The legality and morality of handling such datasets containing personal information was and is in a grey area at best. As developers of these packages, we cannot condone such activities, even if they are conducted out of curiosity and not of ill intentions, but we acknowledge that we cannot prevent our users from doing that either. Both **hetu** and **sweidnumbr** packages are free software with permissive licenses and pre-emptively limiting their use to only "good, not evil" causes would be problematic as well. ¹¹

We have acknowledged beforehand that random NINs generated with the hetu and sweidnumbr packages could, theoretically, be used for purposes such as synthetic identity fraud. ^[see (Brensinger and Eyal, 2021, 32 for a short description of synthetic fraud related to American SSNs) On the other hand it is important to note that such NINs could also be created by hand as information on valid NINs is readily available e.g. on the Finnish Digital and Population Data Services Agency and Swedish Tax Authority websites (Digital and Population Data Services Agency, 2022a; The Swedish Tax Agency, 2007). Our package can be useful for many, and it does not make fraudulent activities significantly easier for malevolent individuals, which is essential in judging the pros and cons of releasing this software to the public.

Similar data breaches have made people warier about digital services. Privacy concerns can push Finland, Sweden and other Nordic countries towards redesigning their national identification numbers to omit some or all of the embedded personal information sometime in the future. For example, in Finland there has been a project run by the Finnish Ministry of Finance to redesign the Finnish NIN structure (Valtiovarainministeriö, 2022). However the project was pushed back in 2023 due to parliamentary term coming to end (Valtiovarainministeriö, 2023). At the moment there is no new information on the state of the project. We will continue to monitor for such policy changes and make changes to the packages if necessary.

As mentioned earlier, both packages are published under a permissive BSD 2-clause license. We encourage our users to give feedback on the packages and their materials, report bugs or any legislative or policy changes related to NIN system implementations, study the source code and submit improvements to our public code repositories ¹² or fork the code to better suit their needs.

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¹¹For example, JSON has a license that states that "The Software shall be used for Good, not Evil". Defining what is good and evil is at least in part up to everyone's personal judgment, making the license clause ambiguous.

¹²https://github.com/rOpenGov/hetu, https://github.com/rOpenGov/sweidnumbr

¹³https://ropengov.org

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