

POLI 150: Civil War

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- Bargaining & Iraq
- What is Civil War?

- Why Civil War?
- Civil War Responses



Bargaining Theory Review

- Because war is costly, a bargaining range always exists
- War between states occurs because of bargaining breakdown
- Incomplete information, credible commitment problems, and issue indivisibility are the main explanations of bargaining breakdown

■ How well does it apply to wars in reality?



Two Cheers for Bargaining Theory

■ Lake applies the insights of bargaining theory to the Iraq War with mixed results

- Applying the rationalist frame to this war does explain important parts, but the assumptions of the bargaining model are problematic
- Ultimately, he argues that it gives an inadequate explanation of the war

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Iraq War: Information Problems

■ Saddam believed that the US was a 'paper tiger' and would not pursue military action absent UN support

- The US hugely underestimated the costs of war
- Theory suggests that the US and Iraq should have sought out information to reach a settlement, but they did not

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Iraq War: Credible Commitments

- Iraq could not credibly commit to not develop and use WMD in the future
- The US could not credibly commit to not invade Iraq if it disarmed
- However, the commitment problem existed for years before the war and Saddam did not signal benign intent even when they abandoned WMD during the 1990s
- Other states that Bush identified as part of the 'axis of evil' were not attacked

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Lake's Conclusions

■ Bargaining theory helps, but ultimately fails to explain the war

Areas in which it failed: postwar governance costs, additional audiences, unitary actor assumption, cognitive biases

■ Suggests the creation of a behavioral theory of war

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Nonstate Actor Violence

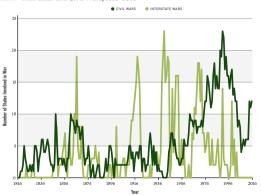
- Civil war is characterized by its participants and terrorism is a tactic used by many actors
- Civil War: armed conflict in which the main participants are within the same state and meets some threshold of severity
- Terrorism: the use of violence against noncombatant targets by individuals or nonstate groups for political ends
- Share some similarities, and terrorist attacks occur frequently in areas engulfed by civil war, but are distinct theoretical concepts

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Interstate vs. Civil War





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Civil War & International Relations

- The explanations for civil wars are similar to the explanations for interstate war
- Additionally, civil wars are very seldom contained to single states

- International actors play a large role in how the war unfolds
- Conflict spillover is common



DRC & Internationalization of Civil War

- Following the Rwandan genocide, Hutu militants fled to Zaire to launch attacks against Tutsi-led Rwanda
- Rwanda armed Tutsis in Zaire, who allied to fight Zaire's government
- Rwanda, Angola, and Uganda intervened on behalf of the rebels to topple Zaire
- Newly-formed DRC fought against their old allies
- Overall: 25 different rebel groups backed by 8 different countries

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Puzzles of Civil War

■ Why do aggrieved groups rebel? When does it happen, and why don't belligerents settle before conflict?

- Why are civil wars so long?
- What can be done?



Interests: Grievances & Greed

- Civil conflict motivations are largely grouped into two categories: grievance and greed
- **Grievance**: interest incompatibility occurs because of government policies
- **Greed**: groups desire to control more of the state's economic resources
- When interests conflict, groups can attempt to leave, alter policies, or change regime

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Territorial Civil War

- Territorial civil wars are incredibly common and usually fall into one of two categories
- Separatist: seeking to create an independent state (e.g. South Sudan, East Timor, U.S. Civil War)
- Irredentist: seeking to join another country (e.g. Northern Ireland, Ukraine)

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Separatist Civil Wars

- Separatist civil wars are extremely bloody, but are commonly used to achieve self-determination
- Tons of groups exist that seek self-determination (e.g. Quebecois, Basques, Zanzibaris, etc.)
- Lots of challenges to confront: state's interests, heterogeneous populations, reputational costs
- Should all groups have states of their own? Where do we draw the line?

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Altering Policy & Regime Change

- Individuals might have grievances about government policies
- Usually relating to political or cultural exclusion or autonomy
- Regime and control of central government also creates grievances
- Common in newly independent states like former colonies

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Why Do Groups Rebel?

 Greed and/or grievance are necessary conditions for civil war, but not sufficient

- What explains why groups actually organize and arm?
- Group-level factors, country-level factors, and international features

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Group-Level Explanations

- The biggest barrier to rebel group formation is the collective action problem
- Group factors that facilitate collective action are key
- Ideology, ethnicity, tribal motivations
- In the absence of these ties, groups can use material incentives or forced-recruitment



Regime Type & Civil War

- Which type of regime is most likely to incentivize civil war?
- Autocracy: individuals are more likely to be aggrieved and excluded
- **Democracy**: a democratic state has less repressive capacity
- **Anocracy**: lack both the avenues for participation and repressive capacity

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Other Country-Level Factors

- Wealth: impoverishment leads individuals to be more desperate and poor states are usually weaker than rich countries
- Population: more populous countries have a larger recruitment pool
- Size: the larger the area, the harder to police
- Terrain: mountainous or jungle terrain makes hiding from the state easier

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International Factors

■ States often support rebel groups with common interests in a variety of ways

- Can also support rebels who are fighting countries with which they are fighting, leading to proxy wars
- Diaspora groups can also lend economic support to groups (i.e. Irish Americans supporting the IRA)

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Example: Libya in 2011

- Group factors: tribal ties, profits from oil
- Country factors: able to 'hide' in Eastern region
- International factors: Western intervention

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Civil War as Bargaining Failure

■ Why do states and rebels fight rather than reach negotiated settlements?

Rational explanations for war help to explain civil wars as well

Commitment problems abound!



Information Problems in Civil War

- Difficult to gauge rebels capabilities
- Less pre-war diplomacy is possible, meaning that less information is shared

■ However, given how long civil wars tend to last, scholars are skeptical about the importance of information problems

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Commitment Problems in Civil War

- Shifting power: downturns in economy create incentives for rebels to fight now
- States cannot credibly commit to honor the terms of an agreement once the rebels disarm
- Rebel leaders cannot fully control their members, so cannot credibly commit to the cessation of violence
- These commitment problems make peace agreements that end civil wars rare and require third-party enforcement

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Issue Indivisibility in Civil War

- Territory often has cultural significance
- States have incentives to claim that its entire territory is indivisible

■ The chain-store paradox applied to civil conflict suggests that states have incentives to fight rather than settle to deter future challenges

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Why Do Civil Wars Last So Long?



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Strategies of War



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Civil War Duration

- Long durations largely due the strategy of insurgency, in which small lightly-armed units engage in hit-and-run attacks
- Well suited for groups that are small and weak
- Undermines confidence in governments and seek to provoke attacks to increase recruitment pool
- Rebels can blend in with civilians, making them hard to find



Indiscriminate Attacks & COIN

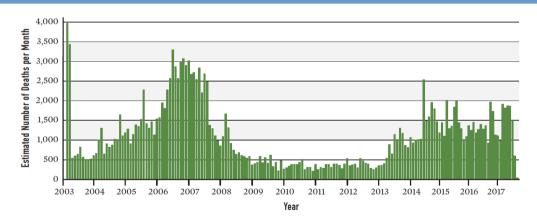
- One option for countering insurgency is indiscriminate violence
- Has evidence of working (e.g. LTTE), but can alienate civilians
- Another option is counter-insurgency (COIN); a "hearts and minds" approach

• Gives the population an interest in the government, and has been somewhat effective for the U.S.

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COIN in Iraq



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What Can Be Done?

- International institutions can help in a number of ways
- Intervention to impose costs on civil actors using force is tough to achieve
- Helping maintain peace following the cessation of violence has been possible
- Cutting off finances of rebel groups (e.g. Kimberly Process)
- Encouraging development of domestic institutions is best to prevent conflict, but is a tricky proposition

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