

Province-Level Spending, Tax Reforms, and Labour Market in Poland

Rob Wlodarski

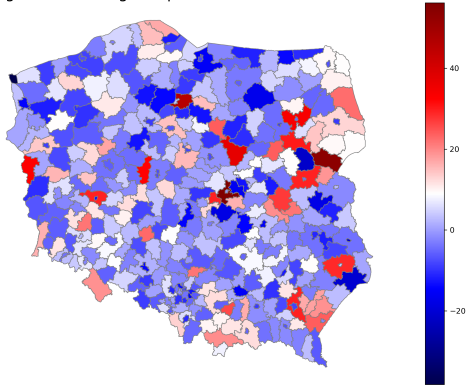
Center for Monetary and Financial Studies

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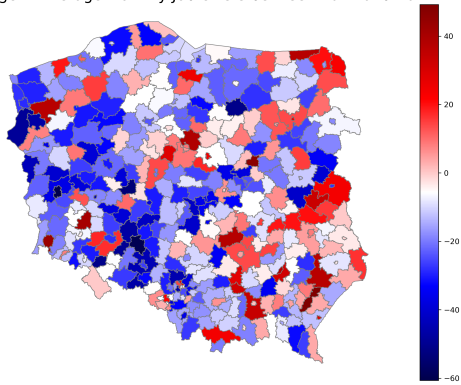
Motivation

Lower Provincial Expenditure Leading to Fewer Job Offers?

% Change in Total Budget Expenditure between 2021 and 2022



% Change in Average Monthly Job Offers between 2021 and 2022



This Paper

Costs of Austerity in Emerging Markets

Questions.

- 1 What are the **labour market outcomes** of local **fiscal consolidation**?
- 2 How does the market adjust along inflows and outflows from unemployment?

Methodology.

- I use the quasi-experiment of Poland's 2021 tax reform that cut local government funding.
- Opposition-run provinces were disproportionately affected.
- Using the RD-DiD framework, I compare similar provinces of different political affiliations.

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Literature & Contribution

Two Dimensions

I **contribute to the literature** on estimating geographic cross-sectional multipliers.

1 The field studies the impact of fiscal interventions on local GDP and labour markets:

- Chodorow-Reich (2019) provides an overview of the literature;
- Komarek et al. (2022) analyse budgetary contractions; and
- my work focuses on **post-Covid consolidation in an emerging market**.

2 The literature investigates the effect of exogenous political changes:

- Cohen et al. (2011) exploit new congressional committee chairmanships; and
- I use **party differences** between **province councils** and the **national government**.

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Dataset

Politics, Budgets and Labour Outcomes

My **sample** features monthly data between 2021 and 2023.

1 For **political outcomes**, I gather:

- the results of the 2018 local elections at district and province levels,
- for both leadership (e.g., mayoral) and council races.

2 For **local government budgets**, I collect information on:

- the income side: total, property, subvention, grants, and EU funds entries; and
- the expenditure side (all categories of spending).

3 For **labour outcomes**, I pick:

- total private employment and average wages as outcome variables; and
- job offers, activity rate, and registered unemployed variables.

Empirical Strategy: RD-DiD

Following Lalive (2008) and Persson (2020), I apply the RD-DiD:

First Stage: $B_{it} = \delta_i + \alpha_1 x_i + \alpha_2 R_t + \alpha_3 R_t \times \mathbf{1}\{x_i > 0\} + \varepsilon_{it}$, and (1)

Reduced Form: $Y_{it} = \gamma_i + \beta_1 x_i + \beta_2 R_t + \beta_3 R_t \times \mathbf{1}\{x_i > 0\} + \epsilon_{it}$, (2)

where

- $Y_{it} \equiv$ the labour outcome and $B_{it} \equiv$ the expenditure for province i at time t ;
- $\delta_i, \gamma_i \equiv$ FE and $x_i \equiv$ the ruling party support above the majority mark in province i ; and
- $R_t \equiv$ the 2021 tax reform dummy.

$\hat{\beta}_3/\hat{\alpha}_3$ can be causally interpreted if the following **identification assumptions** are met:

- 1 conditional on x_i , the impact of B_{it} on Y_{it} is continuous;
- 2 $R_t \times \mathbf{1}\{x_i > 0\}$ impacts Y_{it} only through B_{it} (exclusion restriction); and
- 3 the impacts of R_t and $R_t \times \mathbf{1}\{x_i > 0\}$ are additively separable.

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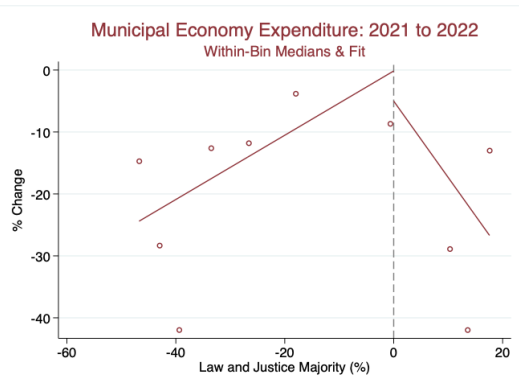
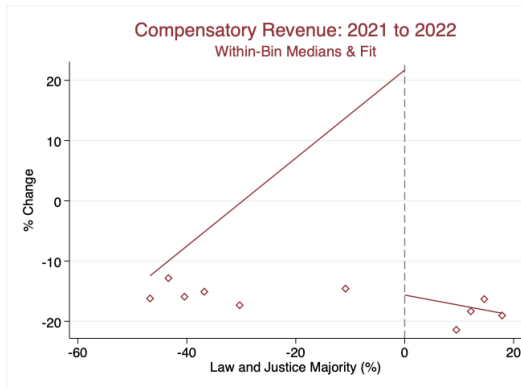
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Outcomes

Ruling Party Support Translating to More Revenue & Expenditure



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