

# The Costing Model

This document describes the costing model that is used in the CEPI application.

## 1 Parameters

Table 1: Notation and parametric assumptions for inputs to the costing model. Parameters are used as follows: uniform distributions go from Parameter 1 to Parameter 2. Triangular distributions go from Parameter 1 to Parameter 3 with a peak at Parameter 2. Multinomial distributions have equally probable values listed individually. Exponential distributions have as a mean Parameter 1. Inverse Gaussian distributions have as a mean Parameter 1, and as a shape Parameter 2. Log normal distributions have as a mean Parameter 1, and as a standard deviation Parameter 2. Inverse Gamma distributions have shape Parameter 1 and scale Parameter 2. Beta Prime distributions have shape Parameters 1 and 2, and scale Parameter 3. Where given, distributions are truncated at bounds.

| Math notation     | Description                             | Distribution | Parameters | Bounds | Source |
|-------------------|---|--------------|------------|--------|--------|
| $W_{0;365}^{(S)}$ | SSV preclinical duration (365); weeks   | Constant     | 14         |        |        |
| $W_{0;200}^{(S)}$ | SSV preclinical duration (200DM); weeks | Constant     | 5          |        |        |
| $W_{0;100}^{(S)}$ | SSV preclinical duration (100DM); weeks | Constant     | 5          |        |        |
| $W_{1;365}^{(S)}$ | SSV phase I duration (365); weeks       | Constant     | 19         |        |        |
| $W_{1;200}^{(S)}$ | SSV phase I duration (200DM); weeks     | Constant     | 7          |        |        |
| $W_{1;100}^{(S)}$ | SSV phase I duration (100DM); weeks     | Constant     | 0          |        |        |
| $W_{2;365}^{(S)}$ | SSV phase II duration (365); weeks      | Constant     | 19         |        |        |

| Math notation     | Description  | Distribution | Parameters   | Bounds | Source      |
|-------------------|--|--------------|--------------|--------|-------------|
| $W_{2;200}^{(S)}$ | SSV phase II duration<br>(200DM); weeks                                  | Constant     | 0            |        |             |
| $W_{2;100}^{(S)}$ | SSV phase II duration<br>(100DM); weeks                                  | Constant     | 0            |        |             |
| $W_{3;365}^{(S)}$ | SSV phase III duration (365); weeks                                      | Constant     | 16           |        |             |
| $W_{3;200}^{(S)}$ | SSV phase III duration<br>(200DM); weeks                                 | Constant     | 15           |        |             |
| $W_{3;100}^{(S)}$ | SSV phase III duration<br>(100DM); weeks                                 | Constant     | 8            |        |             |
| $V_{L;0}$         | Cost of vaccine delivery at start up (0–10%) in LIC; USD per dose        | Triangular   | 1, 1.5, 2    |        | See Table 2 |
| $V_{L;11}$        | Cost of vaccine delivery during ramp up (11–30%) in LIC; USD per dose    | Triangular   | 0.75, 1, 1.5 |        | See Table 2 |
| $V_{L;31}$        | Cost of vaccine delivery getting to scale (31–80%) in LIC; USD per dose  | Triangular   | 1, 2, 4      |        | See Table 2 |
| $V_{LM;0}$        | Cost of vaccine delivery at start up (0–10%) in LMIC; USD per dose       | Triangular   | 3, 4.5, 6    |        | See Table 2 |
| $V_{LM;11}$       | Cost of vaccine delivery during ramp up (11–30%) in LMIC; USD per dose   | Triangular   | 2.25, 3, 4.5 |        | See Table 2 |
| $V_{LM;31}$       | Cost of vaccine delivery getting to scale (31–80%) in LMIC; USD per dose | Triangular   | 1.5, 2, 2.5  |        | See Table 2 |
| $V_{UM;0}$        | Cost of vaccine delivery at start up (0–10%) in UMIC; USD per dose       | Triangular   | 6, 9, 12     |        | See Table 2 |

| Math notation | Description  | Distribution | Parameters | Bounds | Source                 |
|---------------|--|--------------|------------|--------|------------------------|
| $V_{UM;11}$   | Cost of vaccine delivery during ramp up (11–30%) in UMIC; USD per dose   | Triangular   | 4.5, 6, 9  |        | See Table 2            |
| $V_{UM;31}$   | Cost of vaccine delivery getting to scale (31–80%) in UMIC; USD per dose | Triangular   | 3, 4, 5    |        | See Table 2            |
| $V_{H;0}$     | Cost of vaccine delivery at start up (0–10%) in HIC; USD per dose        | Triangular   | 30, 40, 75 |        | See Table 2            |
| $V_{H;11}$    | Cost of vaccine delivery during ramp up (11–30%) in HIC; USD per dose    | Triangular   | 30, 40, 75 |        | See Table 2            |
| $V_{H;31}$    | Cost of vaccine delivery getting to scale (31–80%) in HIC; USD per dose  | Triangular   | 30, 40, 75 |        | See Table 2            |
| $M_G$         | Global annual manufacturing volume; billion doses                        | Constant     | 15         |        | Linksbridge SPC [2025] |
| $M_C$         | Current annual manufacturing volume; billion doses                       | Constant     | 6.6        |        | Linksbridge SPC [2025] |
| $F$           | Facility transition start; weeks before vaccine approval                 | Constant     | 7          |        |                        |
| $I_R$         | Weeks to initial manufacturing, reserved infrastructure                  | Constant     | 12         |        | Vaccines Europe [2023] |
| $I_E$         | Weeks to initial manufacturing, existing and unreserved infrastructure   | Constant     | 30         |        | Vaccines Europe [2023] |
| $I_B$         | Weeks to initial manufacturing, built and unreserved infrastructure      | Constant     | 48         |        |                        |

| Math notation | Description  | Distribution     | Parameters   | Bounds             | Source                 |
|---------------|--|------------------|--|--------------------|------------------------|
| $C_R$         | Weeks to scale up to full capacity, reserved infrastructure                | Constant         | 10   |                    | Vaccines Europe [2023] |
| $C_E$         | Weeks to scale up to full capacity, existing and unreserved infrastructure | Constant         | 16   |                    |                        |
| $C_B$         | Weeks to scale up to full capacity, built and unreserved infrastructure    | Constant         | 16   |                    |                        |
| $P_0$         | Probability of success; preclinical  | Multinomial      | 0.40, 0.41, 0.41, 0.42, 0.48, 0.57                         |                    | Gouglas et al. [2018]  |
| $P_1$         | Probability of success; Phase I  | Multinomial      | 0.33, 0.40, 0.50, 0.68, 0.70, 0.72, 0.74, 0.77, 0.81, 0.90 |                    | Gouglas et al. [2018]  |
| $P_2$         | Probability of success; Phase II   | Multinomial      | 0.22, 0.31, 0.33, 0.43, 0.46, 0.54, 0.58, 0.58, 0.74, 0.79 |                    | Gouglas et al. [2018]  |
| $P_3$         | Probability of success; Phase III  | Uniform          | 0.4, 0.8   |                    | Wong et al. [2019]     |
| $T_0^{(e)}$   | Cost, preclinical, experienced manufacturer; USD                           | Exponential      | 24213683   | 1700000, 140000000 | Gouglas et al. [2018]  |
| $T_0^{(n)}$   | Cost, preclinical, inexperienced manufacturer; USD                         | Inverse Gaussian | 7882792, 13455907  | 1700000, 37000000  | Gouglas et al. [2018]  |
| $T_1^{(e)}$   | Cost, Phase I, experienced manufacturer; USD                               | Inverse Gaussian | 15339198, 8076755  | 1900000, 70000000  | Gouglas et al. [2018]  |
| $T_1^{(n)}$   | Cost, Phase I, inexperienced manufacturer; USD                             | Inverse Gamma    | 2.2774, 9799081  | 1000000, 30000000  | Gouglas et al. [2018]  |
| $T_2^{(e)}$   | Cost, Phase II, experienced manufacturer; USD                              | Log normal       | 28297339, 24061641   | 3800000, 140000000 | Gouglas et al. [2018]  |
| $T_2^{(n)}$   | Cost, Phase II, inexperienced manufacturer; USD                            | Inverse Gaussian | 17124622, 35918793   | 4400000, 54000000  | Gouglas et al. [2018]  |

| Math notation | Description  | Distribution  | Parameters               | Bounds               | Source                          |
|---------------|--|---------------|--------------------------|----------------------|---------------------------------|
| $T_3^{(e)}$   | Cost, Phase III, experienced manufacturer; USD           | Inverse Gamma | 1.3147, 51397313         | 150000000, 910000000 | Gouglas et al. [2018]           |
| $T_3^{(n)}$   | Cost, Phase III, inexperienced manufacturer; USD         | Beta prime    | 4.8928, 1.6933, 11400026 | 2500000, 400000000   | Gouglas et al. [2018]           |
| $\omega$      | Share of manufacturers that are inexperienced            | Constant      | 0.9                      |                      |                                 |
| $L$           | Licensure; USD   | Constant      | 287750                   |                      | Gouglas et al. [2018]           |
| $Y_0^{(B)}$   | BPSV preclinical duration; years                         | Multinomial   | 1, 2                     |                      | CEPI [2022]                     |
| $Y_1^{(B)}$   | BPSV Phase I duration; years                             | Multinomial   | 1, 2                     |                      | CEPI [2022]                     |
| $Y_2^{(B)}$   | BPSV Phase II duration; years                            | Constant      | 2                        |                      | CEPI [2022]                     |
| $Y_3^{(B)}$   | BPSV Phase III duration; weeks                           | Constant      | 18                       |                      |                                 |
| $L^{(B)}$     | Licensure duration; years                                | Constant      | 2                        |                      | CEPI [2022]                     |
| $G$           | BPSV cost of goods supplied; USD per dose                | Constant      | 4.68                     |                      | Kazaz [2021]                    |
| $A_2$         | Advanced capacity reservation fee; USD per dose per year | Constant      | 0.53                     |                      | Pfizer [2023]                   |
| $A_1$         | Stockpiling fee; USD per dose per year                   | Constant      | 2                        |                      |                                 |
| $S_R$         | SSV procurement price, reserved capacity; USD per dose   | Constant      | 6.29                     |                      | Kazaz [2021]                    |
| $S_U$         | SSV procurement price, reactive capacity; USD per dose   | Constant      | 18.94                    |                      | Linksbridge SPC [2025]          |
| $E$           | Enabling activities; million USD per year                | Constant      | 700                      |                      | CEPI [2021]                     |
| $I$           | Inflation (2018–2025)                                    | Constant      | 0.28                     |                      | U.S. Bureau of Labor Statistics |
| $r$           | Discount rate  | Uniform       | 0.02, 0.06               |                      | Glennerster et al. [2023]       |
| $M_p$         | Profit margin  | Constant      | 0.2                      |                      |                                 |

| Math notation     | Description                                      | Distribution | Parameters | Bounds | Source       |
|-------------------|--|--------------|------------|--------|--------------|
| $M_f$             | Fill/finish cost                                 | Constant     | 0.14       |        |              |
| $N_{HIC}^{(15)}$  | Population aged 15 and older, HIC                | Constant     | 1062903718 |        | OWID [2024]  |
| $N_{UMIC}^{(15)}$ | Population aged 15 and older, UMIC               | Constant     | 2258682374 |        | OWID [2024]  |
| $N_{LMIC}^{(15)}$ | Population aged 15 and older, LMIC               | Constant     | 2292686818 |        | OWID [2024]  |
| $N_{LIC}^{(15)}$  | Population aged 15 and older, LIC                | Constant     | 431149981  |        | OWID [2024]  |
| $N_{HIC}^{(65)}$  | Population aged 65 and older, HIC                | Constant     | 245880785  |        | OWID [2024]  |
| $N_{UMIC}^{(65)}$ | Population aged 65 and older, UMIC               | Constant     | 340100977  |        | OWID [2024]  |
| $N_{LMIC}^{(65)}$ | Population aged 65 and older, LMIC               | Constant     | 196323876  |        | OWID [2024]  |
| $N_{LIC}^{(65)}$  | Population aged 65 and older, LIC                | Constant     | 23832449   |        | OWID [2024]  |
| $N^{(SSV)}$       | Number of SSV candidates                         | Constant     | 18         |        |              |
| $N^{(BPSV)}$      | Number of BPSV candidates                        | Constant     | 8          |        | CEPI [2025]  |
| $A_3$             | Reserved capacity for HIC, billions              | Constant     | 0.5        |        |              |
| $\lambda$         | Final vaccine coverage, proportion of population | Constant     | 0.8        |        | Model choice |

## 2 Preparedness cost equation

(BPSV R&D + BPSV Stockpile + SARS-X Reserved capacity + Enabling activities) / (1 + discount rate)  
 $\hat{}$  (year - 2025)

$$D_y^{(\text{prep})} = \frac{1}{(1+r)^y} \left( D_s^{(\text{BP-adRD})} + D_{s,y}^{(\text{BP-inv})} + D_s^{(\text{S-cap})} + D_{s,y}^{text(en)} \right)$$

- $D_s^{(\text{BP-adRD})}$  is the R&D cost of BPSV prior to an outbreak; see Equation (1)
- $D_{s,y}^{(\text{BP-inv})}$  is the cost of maintaining an investigational reserve of 100,000 BPSV doses; see Equation (2)
- $D_s^{(\text{S-cap})}$  is the cost of reserved capacity for SSV; see Equation (4)
- $D_{s,y}^{text(en)}$  is the annual cost of enabling activities; see Equation (5).

## 2.1 BPSV advanced R&D

I have set the weight of inexperienced manufacturer to 0.9

Probabilities of success for preclinical, Phase I, Phase II, and Phase III are  $P_0$ ,  $P_1$ ,  $P_2$  and  $P_3$ . Then probabilities of occurrence are:

$$\hat{P}_i = \begin{cases} 1 & i = 0 \\ \prod_{j=0}^{i-1} P_j & i \in \{1, 2, 3\} \\ \prod_{j=0}^3 P_j & i = L \end{cases}$$

and the cost of each phase is  $T_i$ , a weighted average of experienced and inexperienced manufacturers (assuming  $\omega = 0.9$ ):

$$T_i = \omega T_i^{(n)} + (1 - \omega)T_i^{(e)}.$$

Then the total weighted cost for phases 0 through 2 for  $N^{(\text{BPSV})} = 8$  candidates is

$$D_s^{(\text{BP-adRD})} = \begin{cases} N^{(\text{BPSV})} \sum_{i=0}^2 \hat{P}_i T_i & s \in \{1, 2, 3\} \\ 0 & s \notin \{1, 2, 3\} \end{cases} \quad (1)$$

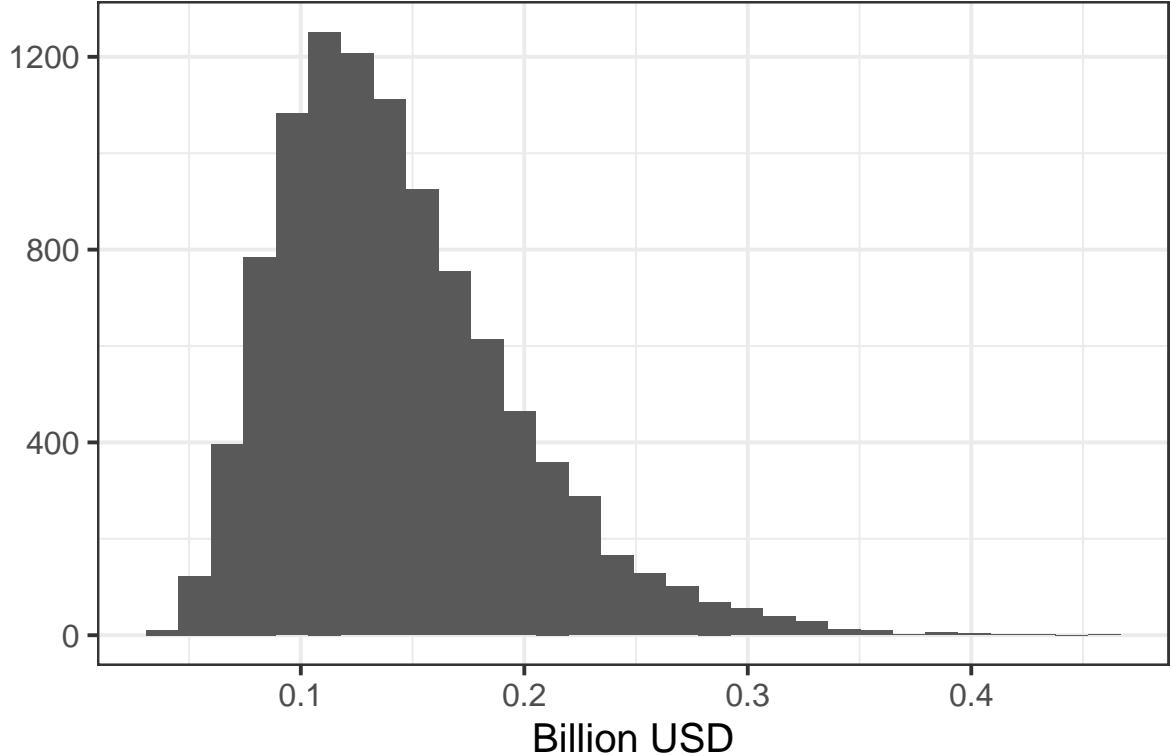


Figure 1: Risk-adjusted R&D cost for 8 BPSV candidates

## 2.2 BPSV investigational reserve

The cost per dose per year is 2 USD, denoted  $A_1$ . Then the cost to maintain the reserve of 100,000 doses is

$$D_{s,y}^{(\text{BP-inv})} = \begin{cases} 100000A_1 & s \in \{1, 2, 3\} \text{ } \& y > 5 \\ 0 & s \notin \{1, 2, 3\} \parallel y \leq 5 \end{cases} \quad (2)$$

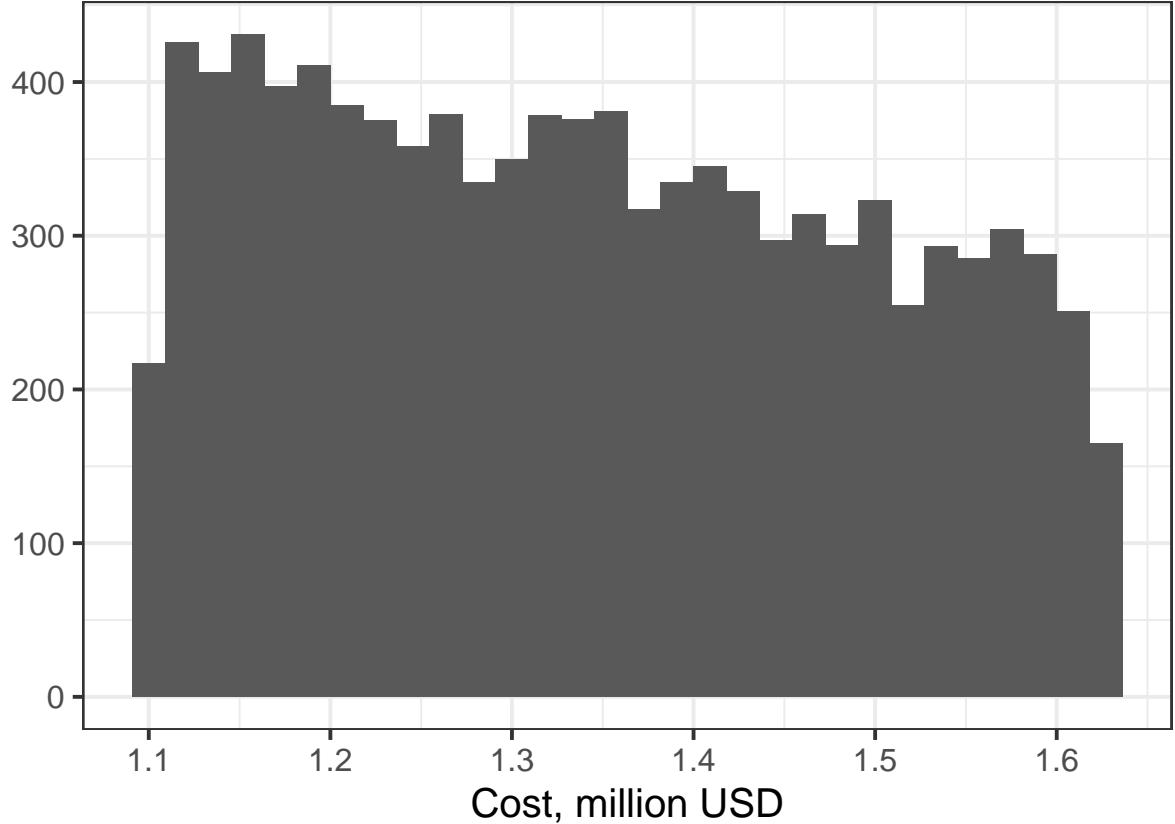


Figure 2: BPSV investigational reserve costs accumulated from year 6 to year 15 with uniformly distributed discount rate.

## 2.3 SSV capacity reservation

The cost per dose reservation per year is 0.53 USD, denoted  $A_2$ . Reservation sizes, in billions, depend on scenarios, including the  $A_3 = 0.5$  billion doses reserved for HIC, as follows:

$$M_{R,s} = \begin{cases} A_3 & s \in \{0, 1, 6, 9, 12\} \\ A_3 + 0.7 & s \in \{2, 4, 7, 10\} \\ A_3 + 2 & s \in \{3, 5, 8, 11\} \end{cases} \quad (3)$$

Then the total cost per year is

$$D_s^{(\text{S-cap})} = M_{R,s}A_2 \quad (4)$$

The annual costs in billion USD are 0.265, 0.636, and 1.325, respectively.

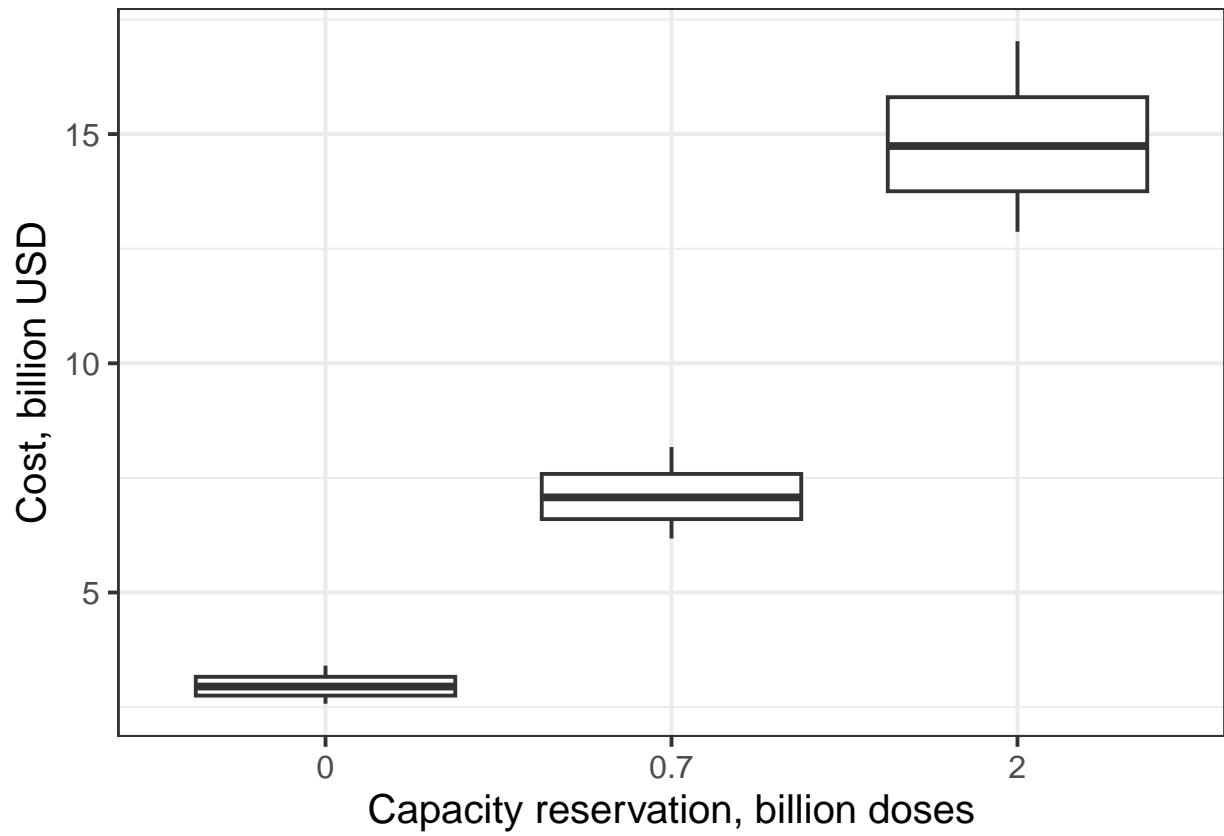


Figure 3: Capacity reservation costs accumulated over 15 years with uniformly distributed discount rate.

## 2.4 Enabling activities

Denote the “Days Mission” by  $\zeta$ , so that  $\zeta \in \{365, 200, 100\}$ . Then annual costs,  $E = 700$  million, accumulate depending on the year and the mission:

$$D_{s,y}^{(\text{en})} = \begin{cases} E & \zeta(s) = 200 \& y \leq 5 \mid \zeta(s) = 100 \& y \leq 15 \\ 0 & \zeta(s) = 365 \mid y > 15 \mid \zeta(s) = 200 \& y > 5 \end{cases} \quad (5)$$

For our scenarios, we have

$$\zeta(s) = \begin{cases} 365 & s \in \{0, 1, 2, 3, 4, 5, 12\} \\ 200 & s \in \{6, 7, 8\} \\ 100 & s \in \{9, 10, 11\} \end{cases} \quad (6)$$

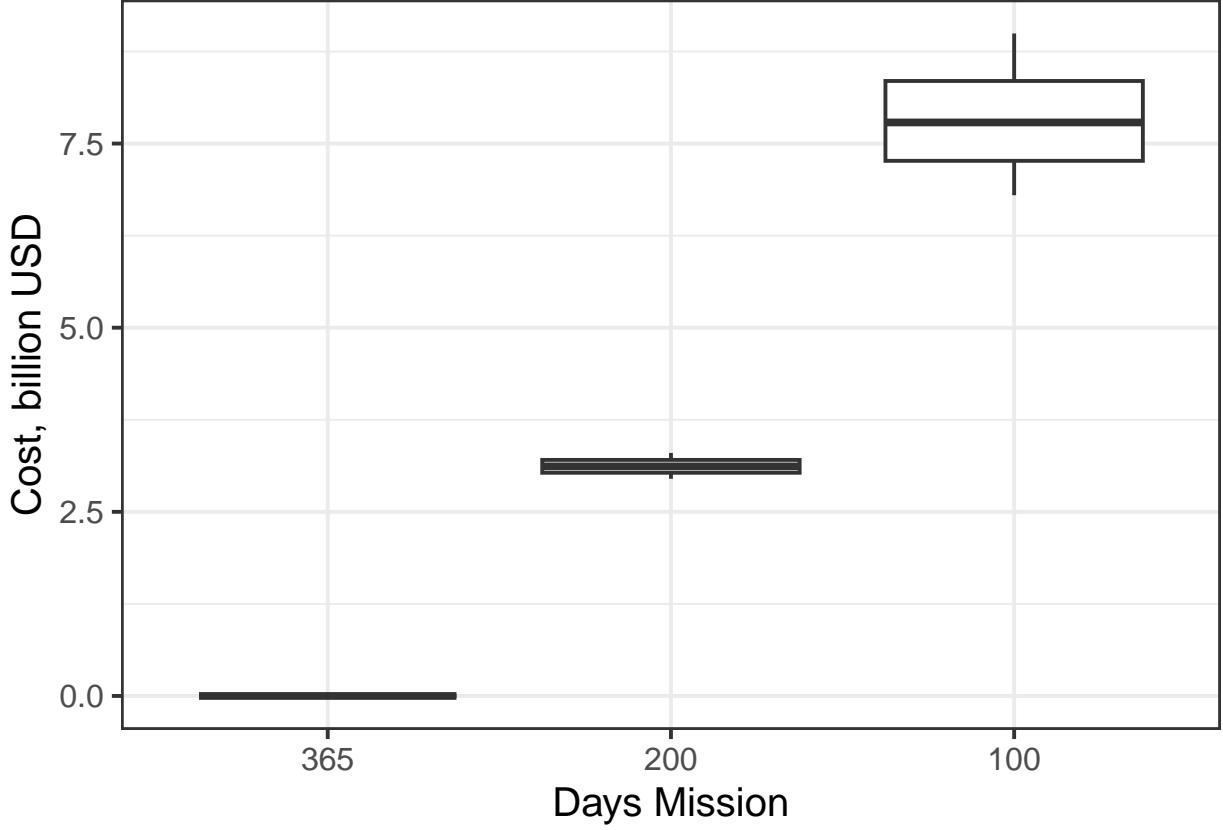


Figure 4: Enabling costs accumulated over 15 years with uniformly distributed discount rate.

## 3 Response cost equation

$(\text{BPSV R&D} + \text{SARS-X R&D} + \text{BPSV Procurement} + \text{SARS-X Procurement} + \text{BPSV Delivery} + \text{SARS-X Delivery}) / (1 + \text{discount rate})^{\wedge} (\text{year} - 2025)$

$$D_y^{(\text{res})} = \frac{1}{(1+r)^y} \left( D_s^{(\text{BP-resRD})} + D_s^{(\text{S-RD})} + D_s^{(\text{BP-proc})} + D_s^{(\text{S-proc})} + D_s^{(\text{BP-del})} + D_s^{(\text{S-del})} \right)$$

- $D_s^{(\text{BP-resRD})}$  is the R&D cost of BPSV after an outbreak; see Equation (8)
- $D_s^{(\text{S-RD})}$  is the R&D cost for SSV; see Equation (7)
- $D_s^{(\text{BP-proc})}$  is the cost of procuring BPSV; see Equation (10)
- $D_s^{(\text{S-proc})}$  is the cost of procuring SSV; see Equation (9)
- $D_s^{(\text{BP-del})}$  is the cost of delivering BPSV; see Equation (12)
- $D_s^{(\text{S-del})}$  is the cost of delivering SSV; see Equation (11)

### 3.1 Risk-adjusted R&D cost per candidate calculation

Sum of the cost of each phase multiplied by the likelihood of phase occurrence (probability of success for previous phases)

Probability of Occurrence (PoO) = 1 \* PoS (PhaseN-1) ...

$\$ (\text{Preclin}) * \text{PoO} (\text{Preclin}) + \$ (\text{Ph1}) * \text{PoO} (\text{Ph1}) + \$ (\text{Ph2}) * \text{PoO} (\text{Ph2}) + \$ (\text{Ph3}) * \text{PoO} (\text{Ph3}) + \$ (\text{License}) * \text{PoO} (\text{License})$

#### 3.1.1 SSV

Trial costs are adjusted for the duration of the trial, which depend on the R&D investment, denoted  $\zeta \in \{365, 200, 100\}$ :

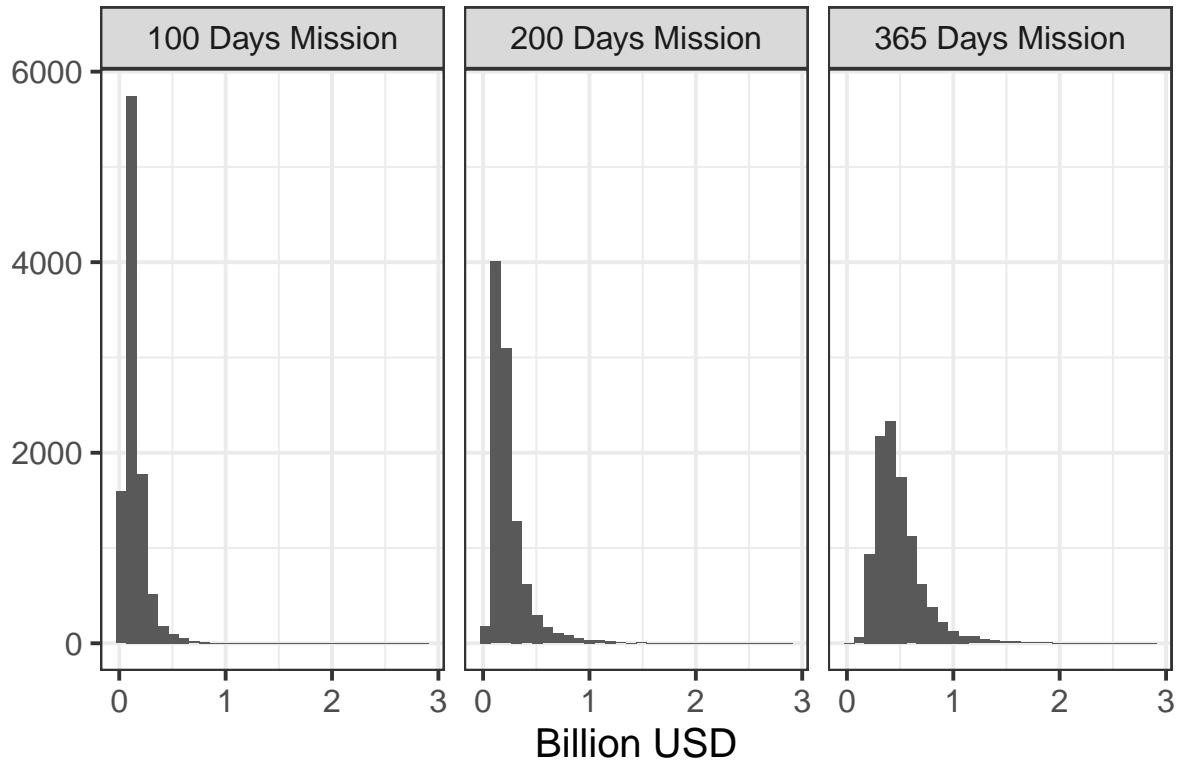
$$T_{\zeta,i} = \frac{W_{i;\zeta}^{(S)}}{W_{i;365}^{(S)}} T_i.$$

Then the total cost is

$$D_s^{(\text{S-RD})} = N^{(\text{SSV})} \left( \sum_{i=0}^3 \hat{P}_i T_{\zeta(s),i} + (1+I) \hat{P}_L L \right) \quad (7)$$

where  $I$  is inflation from 2018 to 2025.

We multiply by the number of candidates,  $N^{(\text{SSV})} = 18$ , to get the total cost from the weighted average per candidate.



365 Days Mission Min. 1st Qu. Median Mean 3rd Qu. Max. 0.05 0.18 0.24 0.27 0.33 1.99

200 Days Mission Min. 1st Qu. Median Mean 3rd Qu. Max. 0.01 0.07 0.10 0.13 0.16 1.74

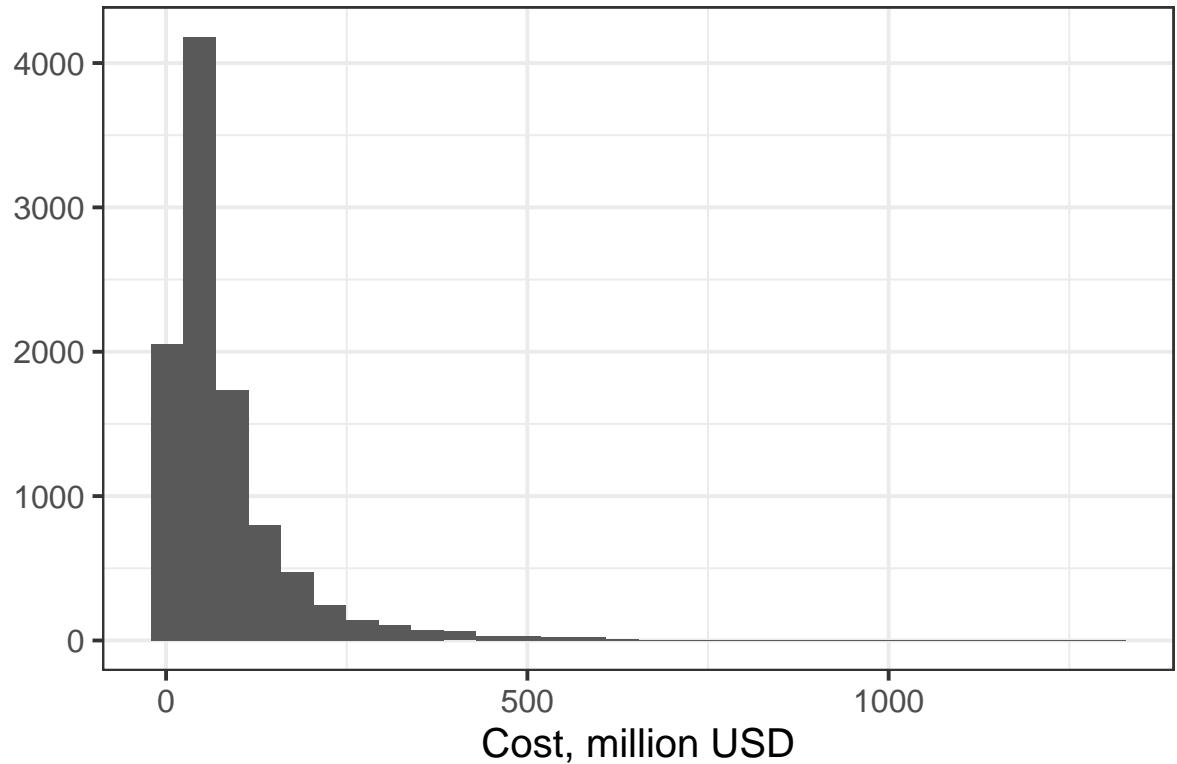
100 Days Mission Min. 1st Qu. Median Mean 3rd Qu. Max. 0.01 0.04 0.07 0.08 0.10 0.93

### 3.1.2 BPSV

I have basically assumed the same as SSV except for the numbers given (8 candidates and 18 weeks)

The BPSV has  $N^{(\text{BPSV})} = 8$  candidates. Those that have passed through Phases 0 to 2 prior to the outbreak go through Phase 3 during the response. The duration is  $Y_3^{(B)} = 18$  weeks. Thus we write the BPSV R&D response cost

$$D_s^{(\text{BP-resRD})} = \begin{cases} N^{(\text{BPSV})} \hat{P}_3 \left( \frac{18}{W_{3;365}^{(S)}} \left( \omega T_3^{(n)} + (1 - \omega) T_3^{(e)} \right) + (1 + I) P_3 L \right) & s \in \{1, 2, 3\} \\ 0 & s \notin \{1, 2, 3\} \end{cases} \quad (8)$$



Min. 1st Qu. Median Mean 3rd Qu. Max. 1 15 29 46 55 907

### 3.2 Procurement cost calculation

Scenario 1: Annual demand under 6.6B

Annual demand \* \$6.29 \* 1.14 \* 1.2

Scenario 2: Annual demand over 6.6B

Annual demand \* \$18.94

#### 3.2.1 SSV

If we write annual demand in billions as  $A_{\cdot,s,y}$ , then we would have costs, in billion USD, of:

$$D_s^{(\text{S-proc})} = \min A_{SSV,s,y}, M_C \cdot S_R \cdot (1 + M_p) \cdot (1 + M_f) + \max A_{SSV,s,y} - M_C, 0 \cdot S_U \quad (9)$$

Here,  $S_R$  is the cost per reserved dose and  $S_U$  the cost per unreserved dose. Reserved doses are marked up by  $M_p$  and  $M_f$ .

The total number of doses produced in week  $w$  in scenario  $s$  is  $Z_{T,s,w}$  (see Equation (16)). The total in a one-year period is

$$A_{SSV,s,y} = \sum_{w \in y} Z_{T,s,w}.$$

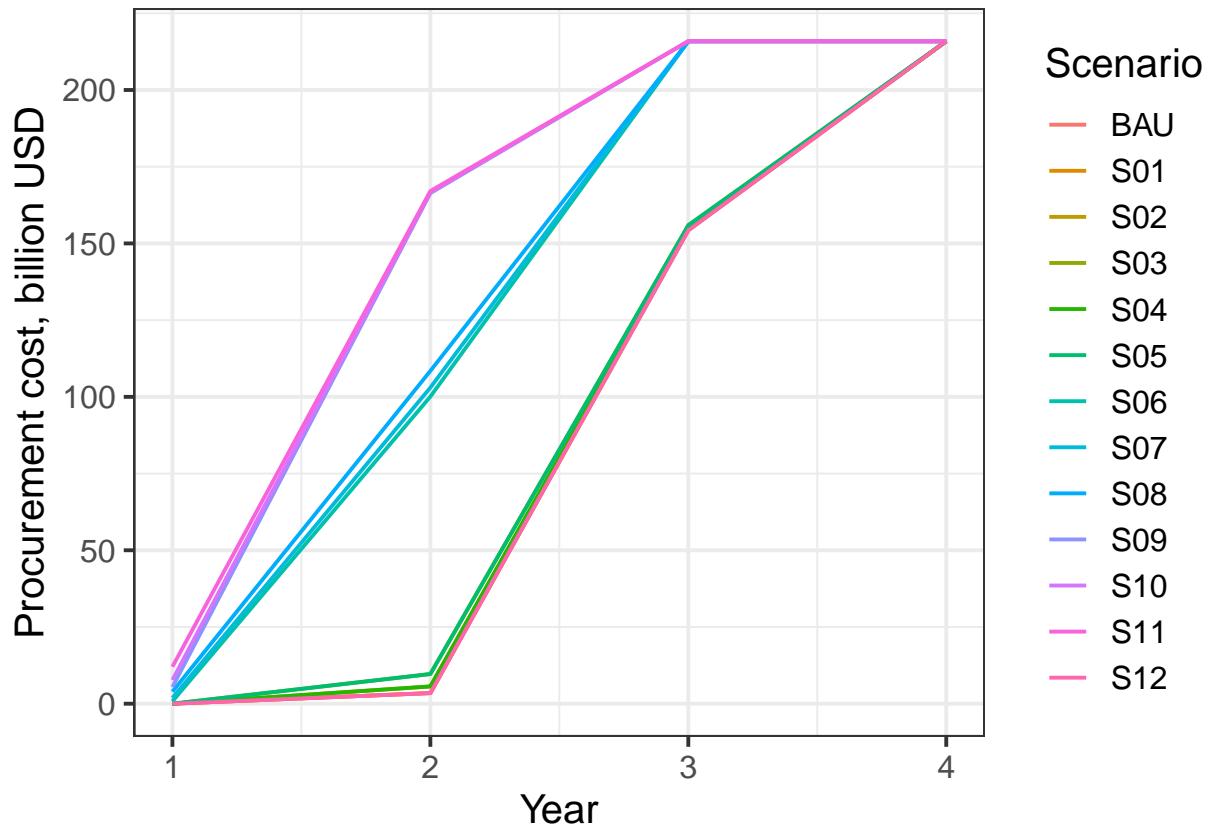


Figure 5: SSV procurement cost

### 3.2.2 BPSV

$$D_s^{(\text{BP-proc})} = \begin{cases} A_{BPSV,s} \cdot G & s \in \{1, 2, 3\} \\ 0 & s \notin \{1, 2, 3\} \end{cases} \quad (10)$$

For a world population aged 65 and over of 0.8 billion, and a cost per dose of 4.68 USD, and uptake of 80%, the procurement cost for BPSV is 3.02 billion USD.

Min. 1st Qu. Median Mean 3rd Qu. Max. 1.26 1.45 1.68 1.70 1.93 2.24

## 3.3 Delivery Cost Equation

WB status demand/0.8 \* 0.1 \* (0-10% cost) + WB status demand/0.8 \* 0.2 \* (11-30% cost) + WB status demand/0.8 \* 0.5 \* (30-80% cost)

### 3.3.1 SSV

For populations aged 15 and above  $N_i^{(15)}$  in income group  $i \in \{\text{LIC, LMIC, UMIC, HIC}\}$ , and delivery cost  $D$ :

$$D^{(\text{S-del})} = \sum_i N_i^{(15)} \left( \frac{1}{8} V_{i;0} + \frac{2}{8} V_{i;11} + \frac{5}{8} V_{i;31} \right) \quad (11)$$

We set

$$V_{LLMIC;j} = \frac{1}{N_{LMIC}^{(15)} + N_{LIC}^{(15)}} \left( N_{LMIC}^{(15)} V_{LMIC;j} + N_{LIC}^{(15)} V_{LIC;j} \right)$$

### 3.3.2 BPSV

For the BPSV, which goes only to people aged 65 or older, with populations  $N_i^{(65)}$ , coverage is reached earlier in the process, so the cost is weighted more heavily towards start up and ramp up:

$$D_s^{(\text{BP-del})} = \begin{cases} \sum_i D_{BPSV,i} & s \in \{1, 2, 3\} \\ 0 & s \notin \{1, 2, 3\} \end{cases} \quad (12)$$

$$D_{BPSV,i} = \begin{cases} N_i^{(65)} V_{i;0} & N_i^{(65)} \leq \frac{1}{10} N_i^{(15)} \\ \frac{N_i^{(15)}}{10} V_{i;0} + \left( N_i^{(65)} - \frac{N_i^{(15)}}{10} \right) V_{i;11} & \frac{1}{10} N_i^{(15)} \leq N_i^{(65)} \leq \frac{3}{10} N_i^{(15)} \\ \frac{N_i^{(15)}}{10} V_{i;0} + \frac{2}{10} N_i^{(15)} V_{i;11} + \left( N_i^{(65)} - \frac{3}{10} N_i^{(15)} \right) V_{i;31} & N_i^{(65)} > \frac{3}{10} N_i^{(15)} \end{cases} \quad (13)$$

The logic of this is as follows:

- The increments in cost correspond to numbers of eligible people in the whole population, namely those aged 15 and above.
- If the number of people eligible for the BPSV is less than 10% of the population aged 15 and over, then all doses cost the “start up” amount.

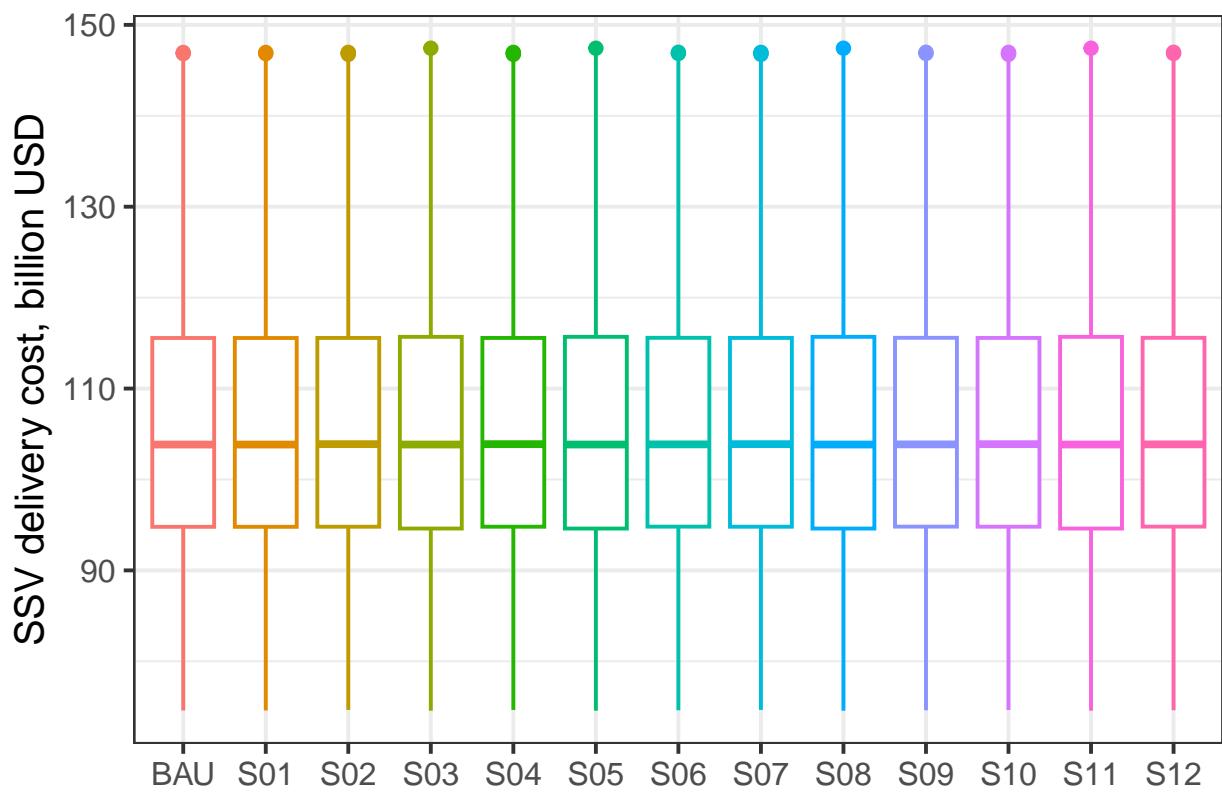
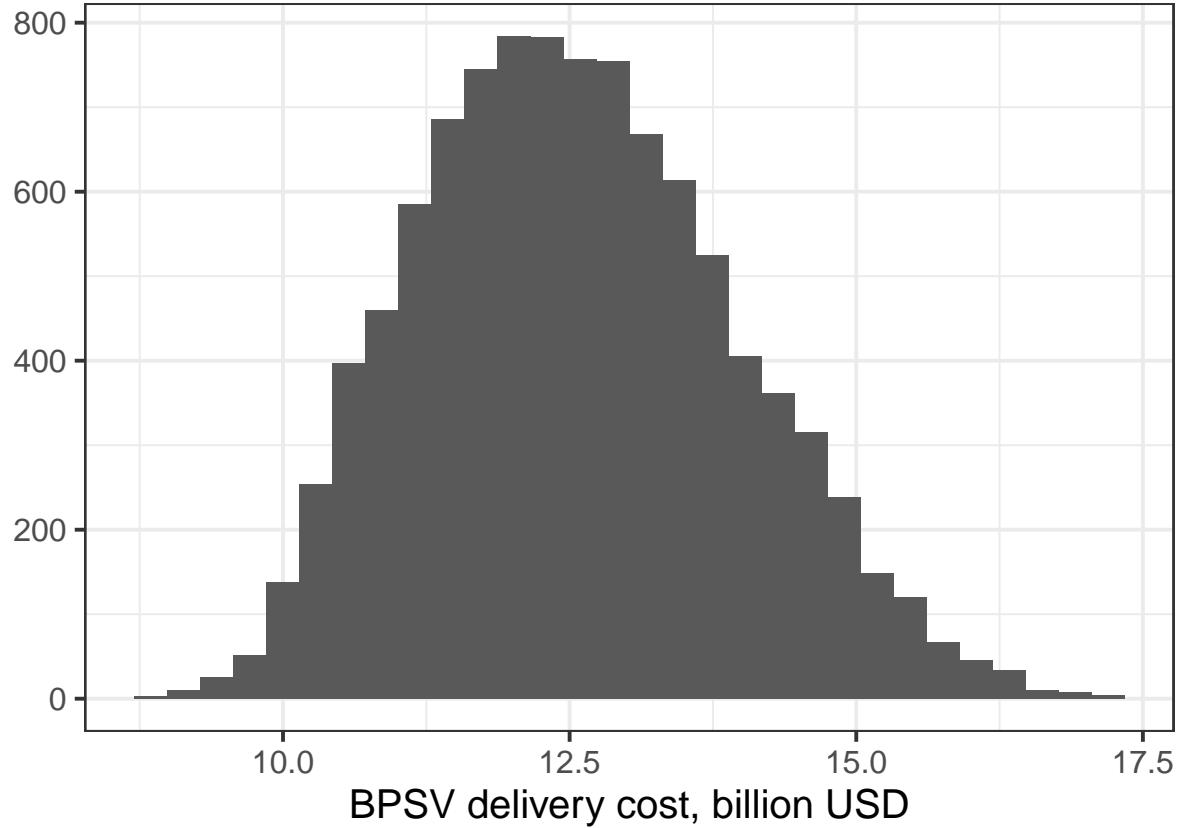


Figure 6: SSV delivery cost

- If the number of people eligible for the BPSV is more than 10% and less than 30% of the 15+ population, then cost of the first doses, a number equal to 10% of the 15+ population, is the “start up” amount. All remaining doses cost the “ramp up” amount.
- If the number of people eligible for the BPSV is more than 30% of the 15+ population, then the cost of the first doses, a number equal to 10% of the 15+ population, is the “start up” amount. The cost of the second tranche of doses, a number equal to 20% of the 15+ population, is the “ramp up” amount. All remaining doses cost the “getting to scale” amount.



Min. 1st Qu. Median Mean 3rd Qu. Max. 3.89 5.98 6.94 7.08 8.05 12.09

Table 2: Literature review of global and country-specific delivery costs

| Country                            | Country status | Study type | Financial Cost per dose (USD) | Source                  |
|------------------------------------|----------------|------------|-------------------------------|-------------------------|
| WHO, Gavi, and UNICEF AMC Estimate | AMC            | Top down   | 1.66                          | Griffiths et al. [2021] |
| UNICEF Global Estimate             | All            | Model      | 0.73                          | Oyatoye [2023]          |
| DRC                                | LIC            | Bottom up  | 1.91                          | Moi et al. [2024]       |
| Malawi                             | LIC            | Bottom up  | 4.55                          | Ruisch et al. [2025]    |
| Mozambique                         | LIC            | Bottom up  | 0.5                           | Namalela et al. [2025]  |
| Uganda                             | LIC            | Bottom up  | 0.79                          | Tumusiime et al. [2024] |

| Country       | Country status | Study type | Financial Cost per dose (USD) | Source                  |
|---------------|----------------|------------|-------------------------------|-------------------------|
| Bangladesh    | LMIC           | Bottom up  | 0.29                          | Yesmin et al. [2024]    |
| Cote d'Ivoire | LMIC           | Bottom up  | 0.67                          | Vaughan et al. [2023]   |
| Nigeria       | LMIC           | Bottom up  | 0.84                          | Noh et al. [2024]       |
| Philippines   | LMIC           | Bottom up  | 2.16                          | Banks et al. [2023]     |
| Vietnam       | LMIC           | Bottom up  | 1.73                          | Nguyen et al. [2024]    |
| Ghana         | LMIC           | CVIC tool  | 2.2–2.3                       | Nonvignon et al. [2022] |
| Lao PDR       | LMIC           | CVIC tool  | 0.79–0.81                     | Yeung et al. [2023]     |
| Kenya         | LMIC           | Top down   | 3.29–4.28                     | Orangi et al. [2022]    |
| Botswana      | UMIC           | Mixed      | 19                            | Vaughan et al. [2025]   |
| South Africa  | UMIC           | Top down   | 3.84                          | Edoka et al. [2024]     |

## 4 SSV delivery

Table 3: Manufacturing response timeline assumptions

| Category                        | Reserved capacity               | Private response (existing capacity) | Private response (built capacity) |
|---------------------------------|---------------------------------|--------------------------------------|-----------------------------------|
| Annual manufacturing volume     | By scenario (0.5–2.5B)          | 2.5B minus reserved volume           | 6B                                |
| Facility transition start       | 7 weeks before vaccine approval | 7 weeks before vaccine approval      | 7 weeks before vaccine approval   |
| Weeks to initial manufacturing  | 12                              | 30                                   | 48                                |
| Scale-up weeks to full capacity | 10                              | 16                                   | 16                                |

Table 4: Vaccine Production Timeline

| Weeks from transition start | Reserved Capacity (%) | Private Capacity (Existing; %) | Private Capacity (Response; %) |
|-----------------------------|-----------------------|--------------------------------|--------------------------------|
| 0–11                        |                       |                                |                                |
| 12–21                       | Scaling from 0–100    |                                |                                |
| 22–29                       | 100                   |                                |                                |
| 30–45                       | 100                   | Scaling from 0–100             |                                |
| 46–47                       | 100                   | 100                            |                                |
| 48–63                       | 100                   | 100                            | Scaling from 0–100             |
| 64+                         | 100                   | 100                            | 100                            |

### 4.1 Timing

Facility transition occurs  $F = 7$  weeks before vaccine approval, which in turn depends on R&D investments. We have three levels in our scenarios, corresponding to a 100 Days Mission, 200 days, and 365 days. The

total weeks taken for vaccine approval can be written as follows:

$$W_j^{(S)} = \sum_{i=0}^3 W_{i;j}^{(S)}$$

for  $j \in$

365, 200, 100. These work out as 68, 27, and 13 weeks, respectively. Thus “week 0” for manufacturing occurs 61, 20, and 6 weeks, respectively, after the new pathogen has been sequenced. We denote this variable  $w_s^{(0)}$ .

## 4.2 Production

The total global manufacturing volume is  $M_G = 15$  billion doses. The amount that is reserved, in billion doses, including the HIC-specific reservation of  $A_3 = 0.5$  billion doses, depends on the scenarios as follows:

$$M_{R,s} = \begin{cases} A_3 & s \in \{0, 1, 6, 9, 12\} \\ A_3 + 0.7 & s \in \{2, 4, 7, 10\} \\ A_3 + 2 & s \in \{3, 5, 8, 11\} \end{cases} \quad (14)$$

where  $s = 0$  denotes the BAU scenario. By definition,  $M_{E,s} = M_C - M_{R,s}$ , and  $M_B = M_G - M_C$ .

Then the number of doses, in billions, that are made from capacity  $x \in R, E, B$  in week  $w$  of scenario  $s$  is:

$$Z_{x,s,w} = \begin{cases} 0 & w - w_s^{(0)} < I_x \\ \frac{1}{52} \frac{w - w_s^{(0)} - I_x + 1}{C_x} M_{x,s} & w - w_s^{(0)} \in [I_x, I_x + C_x) \\ \frac{1}{52} M_{x,s} & w - w_s^{(0)} \geq I_x + C_x \end{cases} \quad (15)$$

where  $I_R = 12$  is the number of weeks to initial manufacturing for reserved capacity,  $C_R = 10$  is the number of weeks to scale up to full capacity;  $I_E = 30$  is the number of weeks to initial manufacturing for existing and unreserved capacity,  $C_E = 16$  is the number of weeks to scale up to full capacity;  $I_B = 48$  is the number of weeks to initial manufacturing for built and unreserved capacity,  $C_B = 16$  is the number of weeks to scale up to full capacity.

Then the total number of doses produced in week  $w$  is

$$Z_{T,s,w} = Z_{R,s,w} + Z_{E,s,w} + Z_{B,s,w}. \quad (16)$$

In Figure 7, the following scenarios have identical supply (because they have the same capacity reservations and R&D investments): BAU & S01 & S12; S02 & S04; and S03 & S05.

## 4.3 Allocation

Denote the weekly allocated doses at week  $w$  from capacity  $x$  to income level  $k_{s,x,i,w}$ , and the cumulative number  $K_{s,i,w}$ , such that

$$K_{s,i,w} = \sum_{x \in R, E, B} \sum_{j=0}^w k_{s,x,i,j}.$$

We write  $X_i = 2 \cdot \lambda \cdot N_i^{(15)}$  as the maximum demand for income group  $i$ , representing two doses each for  $\lambda = 80\%$  of the population.

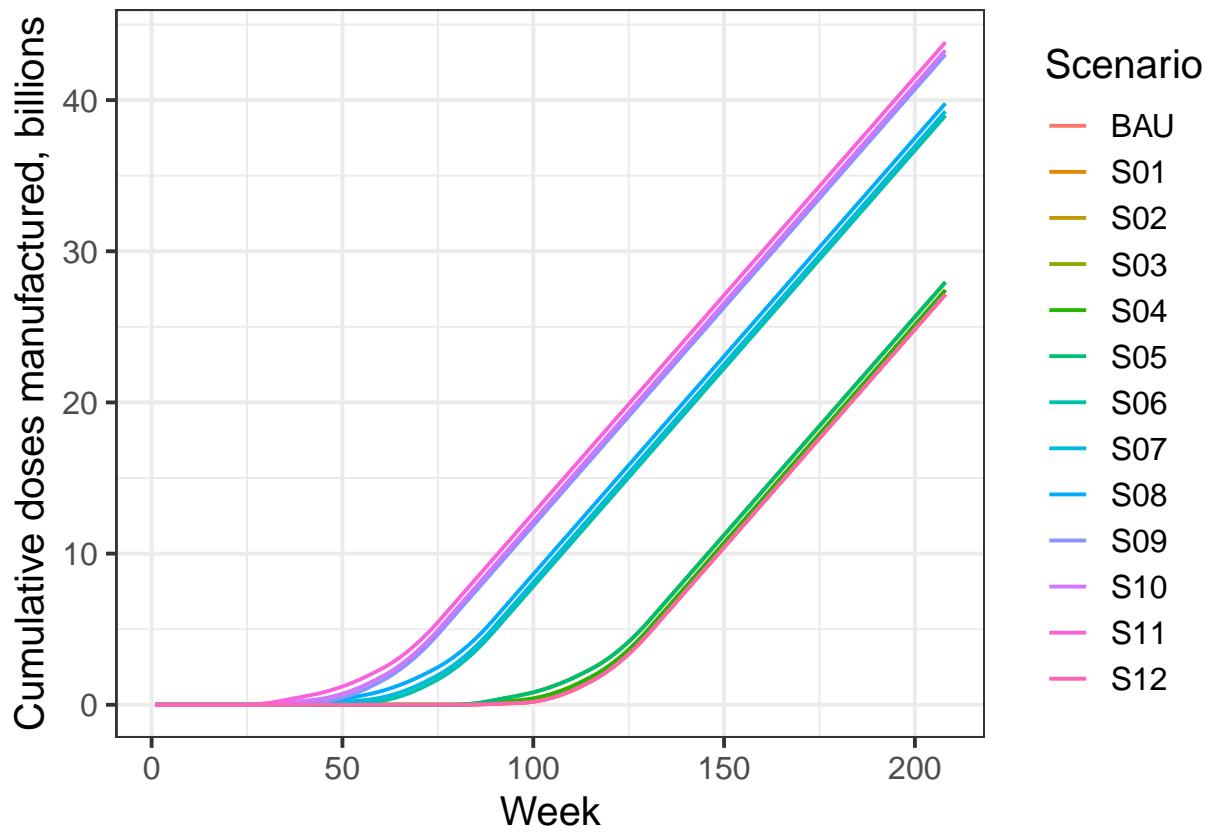


Figure 7: Doses made available from manufacturing per scenario. Weeks are in reference to the sequencing of the pathogen.

$$k_{s,R,i,w} = \begin{cases} Z_{R,s,w} & K_{s,HIC,w} < A_3 \text{ \& } i = HIC \\ 0 & K_{s,HIC,w} < A_3 \text{ \& } i \neq HIC \\ \frac{N_i}{N_{HIC} + N_{UMIC} + N_{LLMIC}} Z_{R,s,w} & A_3 < K_{s,HIC,w} < X_{HIC} \\ \frac{N_i}{N_{UMIC} + N_{LLMIC}} Z_{R,s,w} & K_{s,HIC,w} \geq X_{HIC} \text{ \& } K_{s,UMIC,w} < X_{HIC} \text{ \& } i \neq HIC \\ Z_{R,s,w} & K_{s,UMIC,w} \geq X_{UMIC} \text{ \& } i = LLMIC \end{cases} \quad (17)$$

The logic of this reads as follows:

- The first  $A_3 = 0.5$  billion doses from reserved capacity go exclusively to HIC
- None go to UMIC and LLMIC
- When HIC coverage is between 500 million and its total demand, reserved capacity doses are allocated according to population
- Once HIC reach their total demand, doses from reserved capacity are split proportional to population between UMIC and LLMIC
- Once UMIC reach their total demand, all doses from reserved capacity go to LLMIC

For  $x \in E, B,$

$$k_{s,x,i,w} = \begin{cases} Z_{x,s,w} & K_{s,HIC,w} < X_{HIC} \text{ \& } i = HIC \\ 0 & K_{s,HIC,w} < X_{HIC} \text{ \& } i \neq HIC \\ Z_{x,s,w} & K_{s,HIC,w} \geq X_{HIC} \text{ \& } K_{s,UMIC,w} < X_{UMIC} \text{ \& } i = UMIC \\ 0 & K_{s,HIC,w} \geq X_{HIC} \text{ \& } K_{s,UMIC,w} < X_{UMIC} \text{ \& } i \neq UMIC \\ Z_{x,s,w} & K_{s,UMIC,w} \geq X_{UMIC} \text{ \& } i = LLMIC \\ 0 & K_{s,UMIC,w} \geq X_{UMIC} \text{ \& } i \neq LLMIC \end{cases} \quad (18)$$

The logic of this reads as follows:

- Until HIC demand is reached, all doses from unreserved capacity go to HIC
- None go to UMIC and LLMIC
- Once HIC demand has been met and until UMIC demand is reached, all doses from unreserved capacity go to UMIC
- None go to HIC and LLMIC
- Once HIC and UMIC demand have been met, all remaining doses from unreserved capacity go to LLMIC
- None go to UMIC and HIC

## 4.4 Delivery

# 5 BPSV delivery

## 5.1 Timing

The duration of the Phase three trial is 18 weeks. **The time to manufacturing transition is 12 weeks, and the time to manufacturing scale-up 10 weeks; these are the same as the reserved-capacity times for SSV. Are these reservations included in the preparedness cost?**

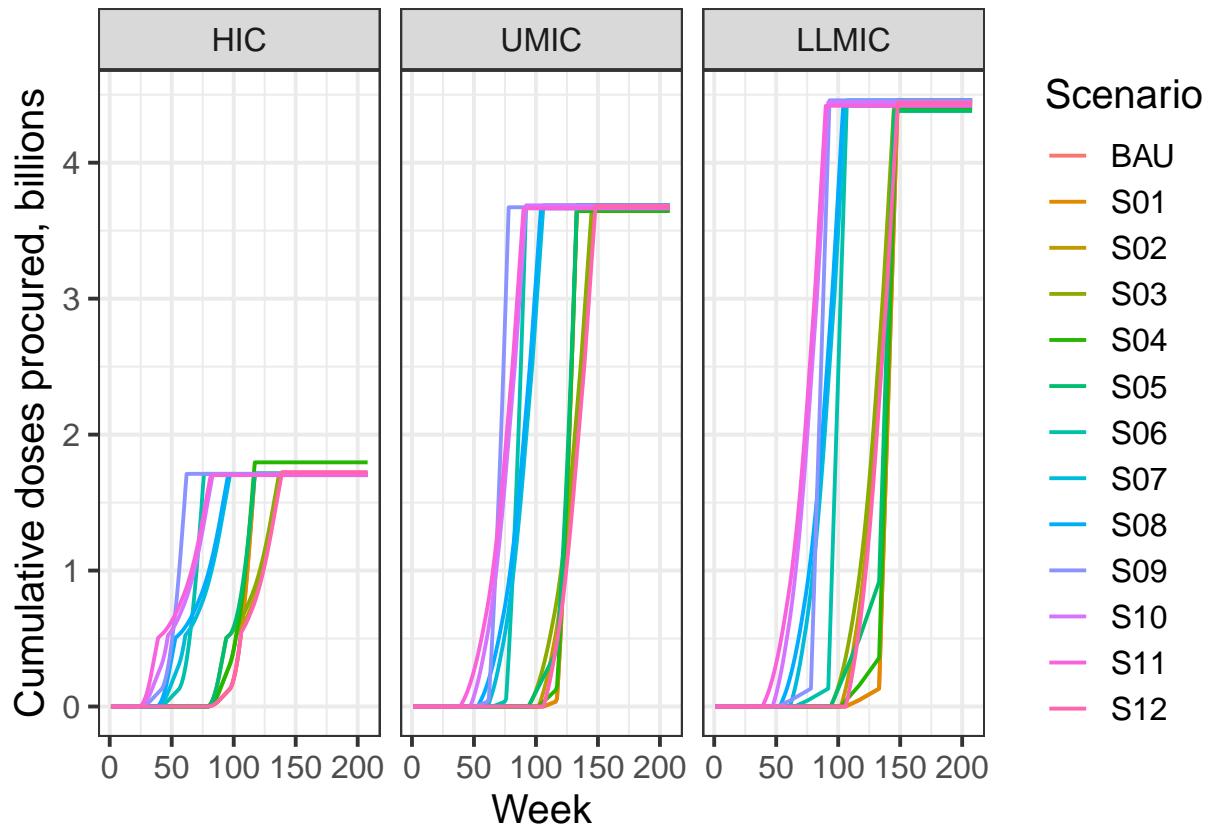


Figure 8: Doses procured by country income level

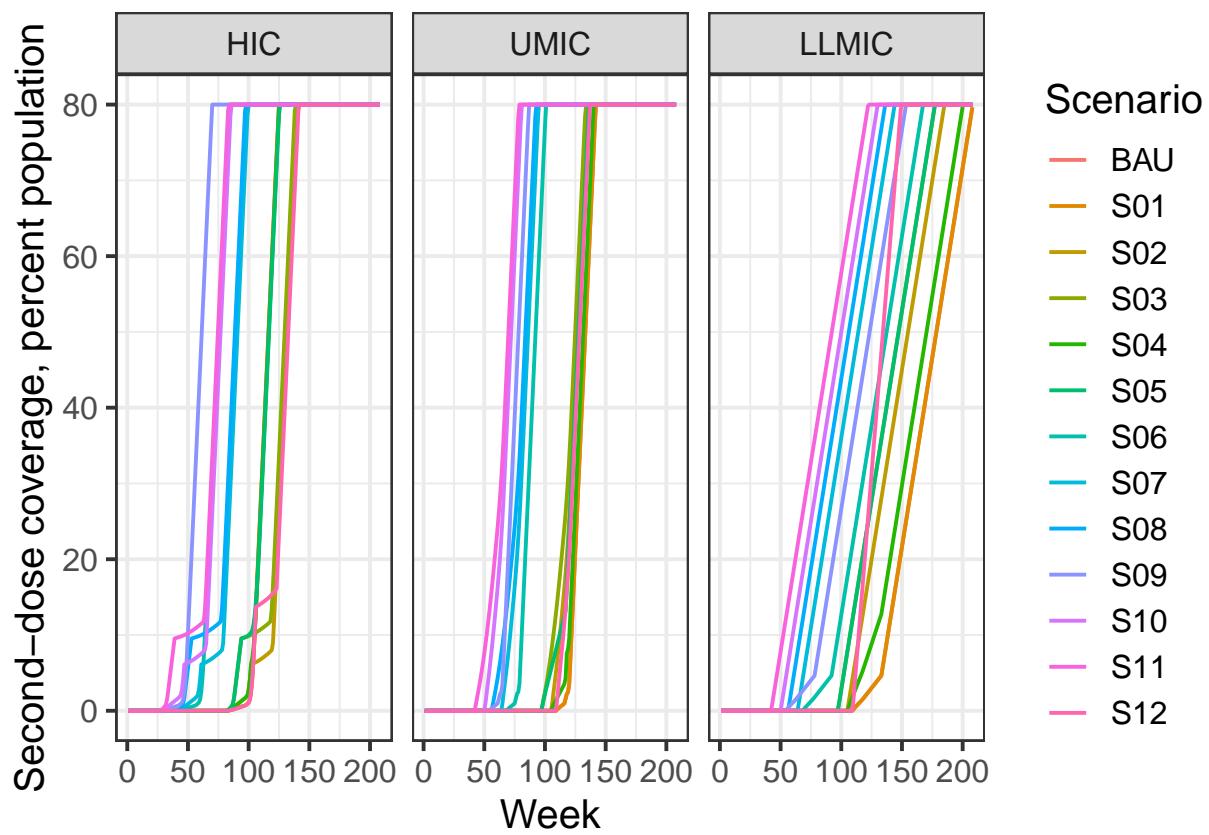
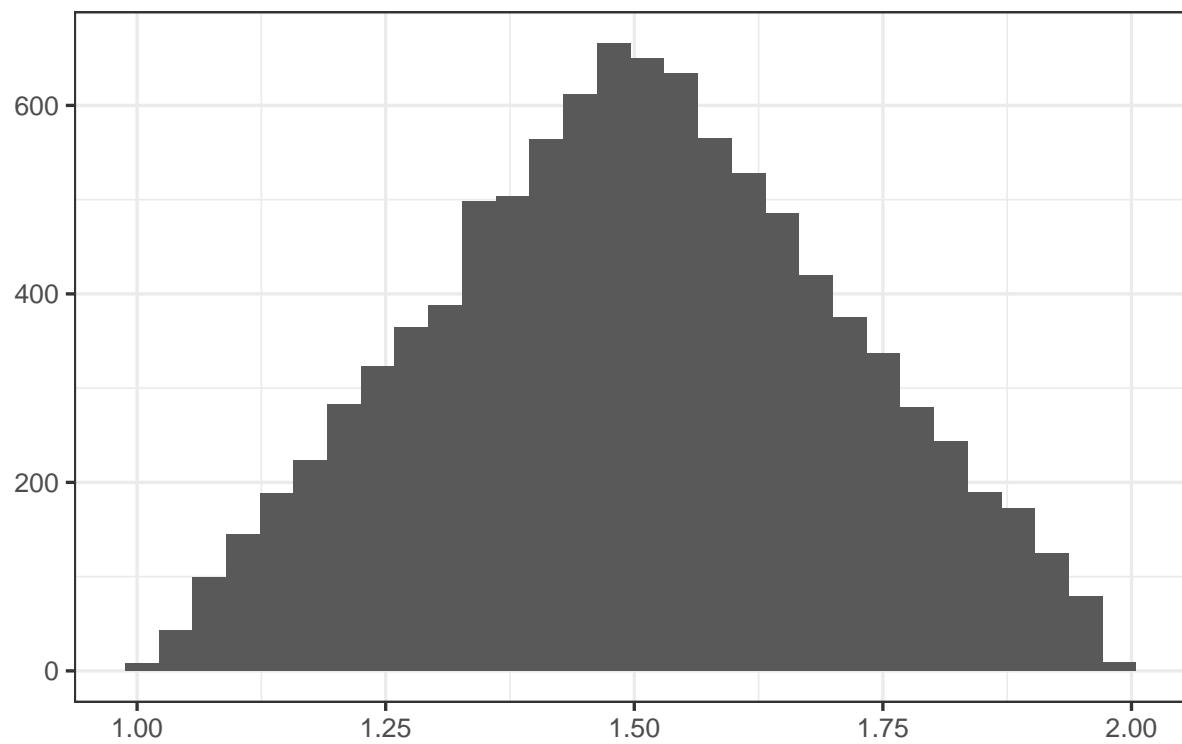


Figure 9: Cumulative vaccine coverage (second SSV dose) by country income level

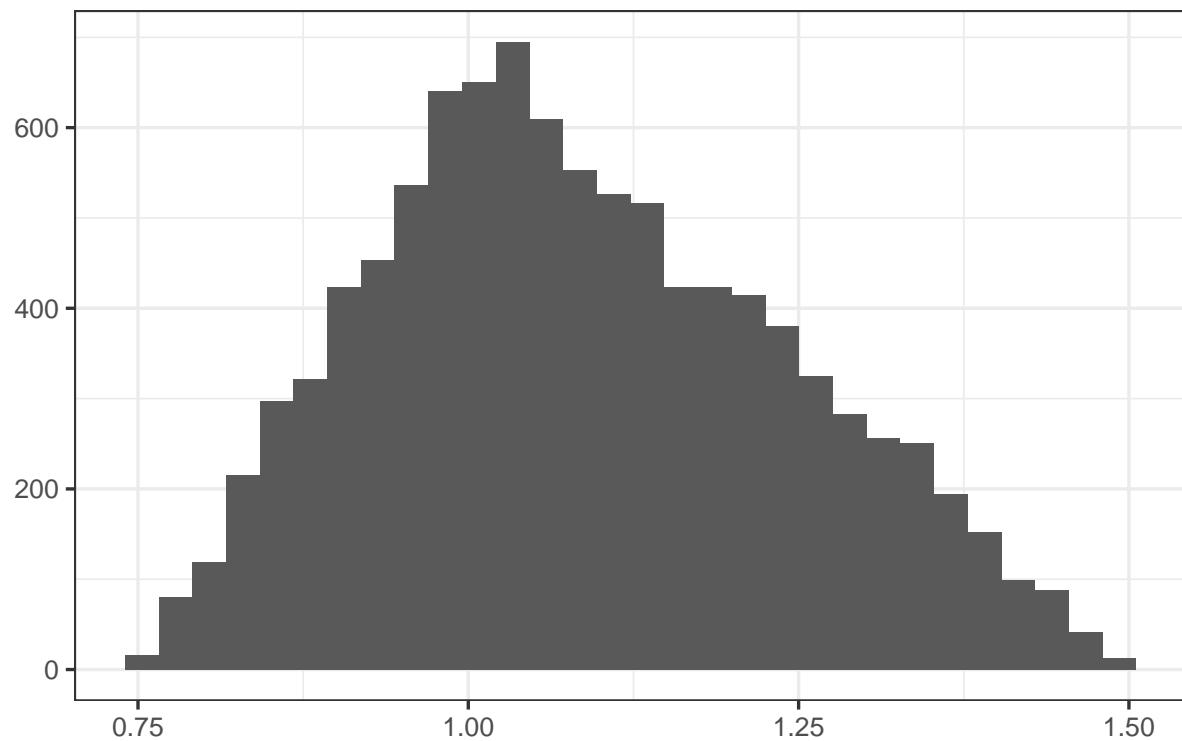


## 6 Parameter samples

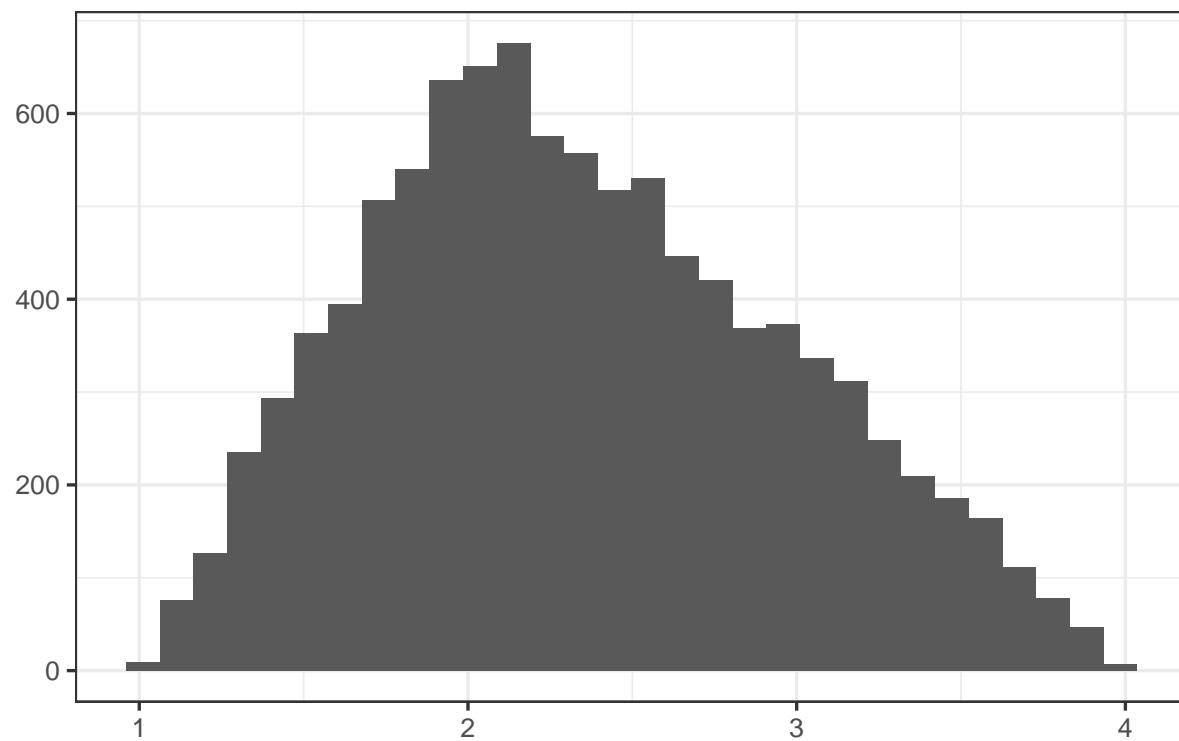
Cost of vaccine delivery at start up (0–10%) in LIC; USD per dose



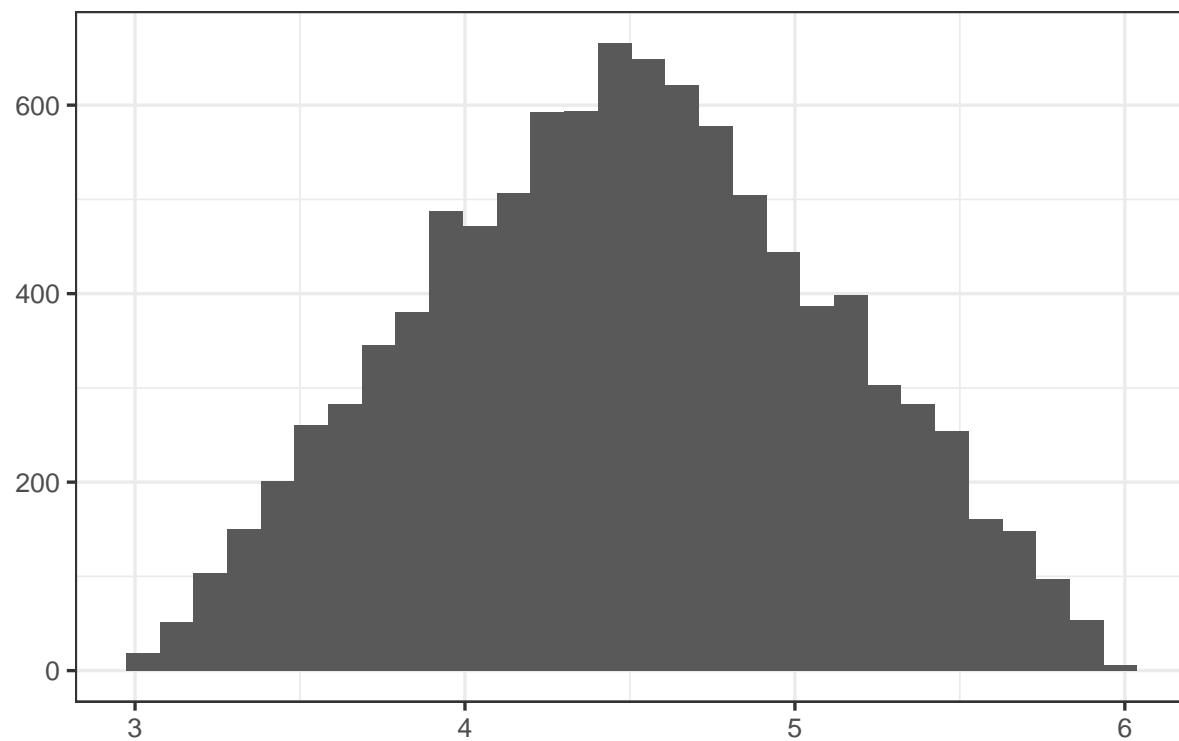
Cost of vaccine delivery during ramp up (11–30%) in LIC; USD per dose



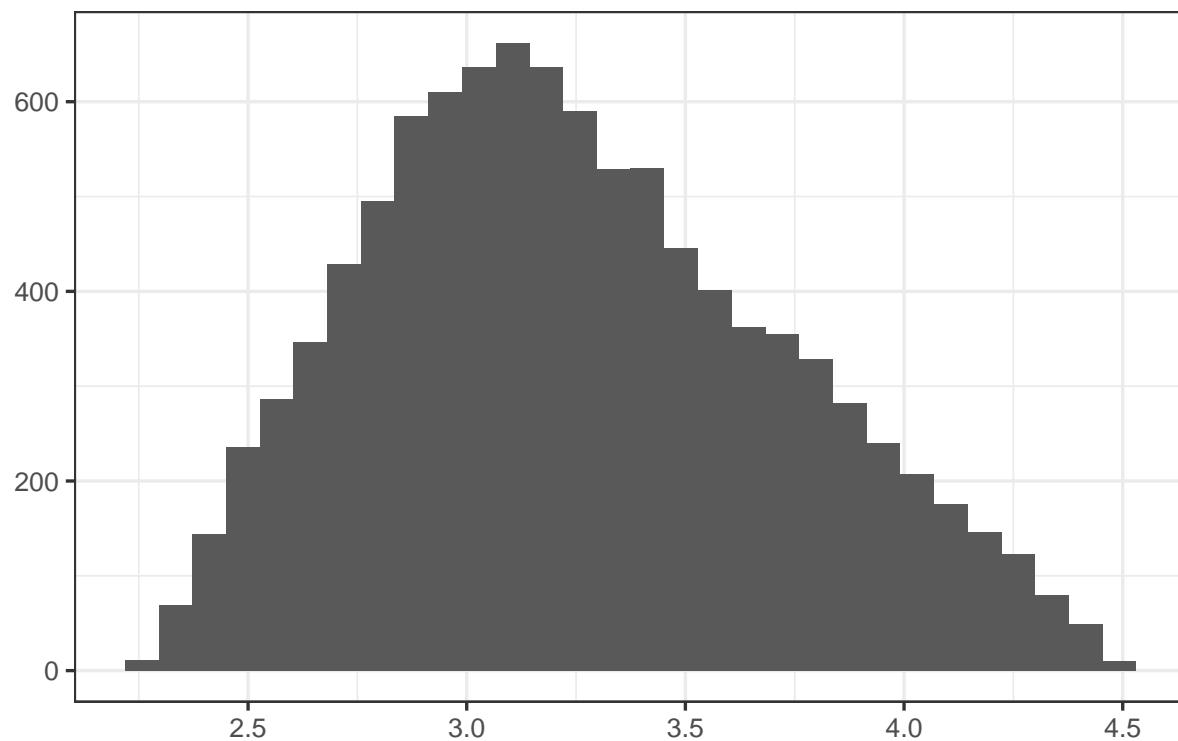
Cost of vaccine delivery getting to scale (31–80\%) in LIC; U



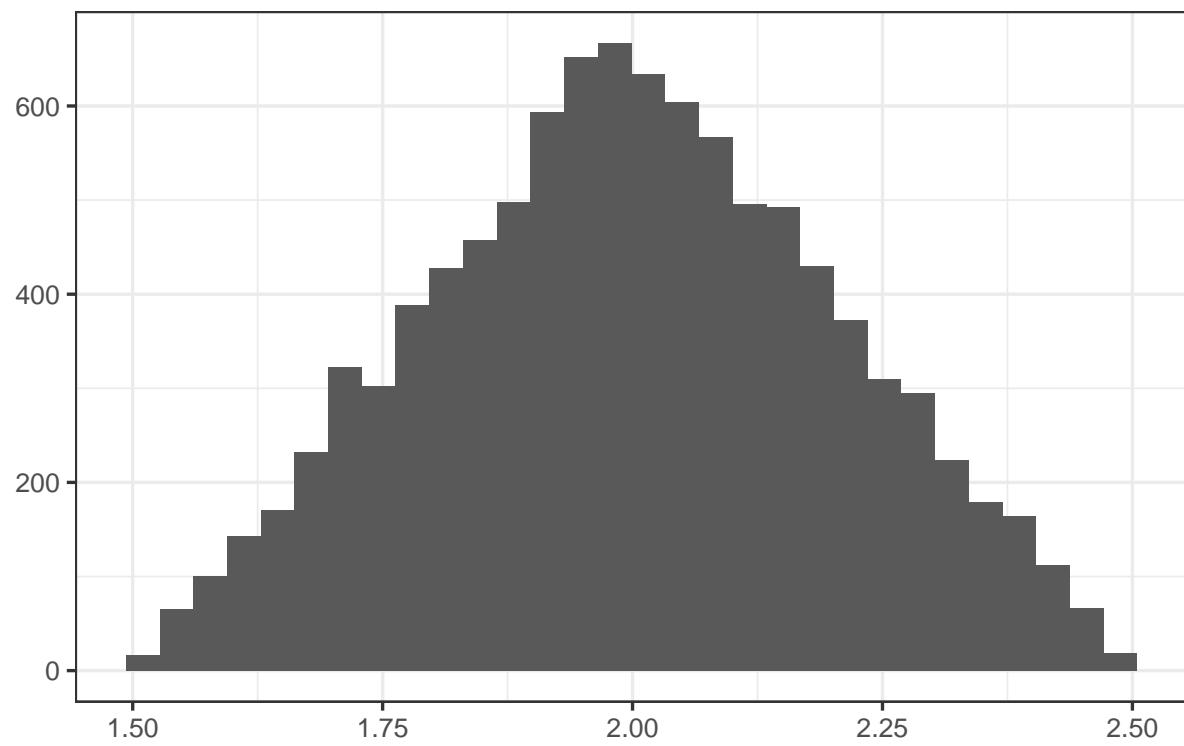
Cost of vaccine delivery at start up (0–10%) in LMIC; USD |



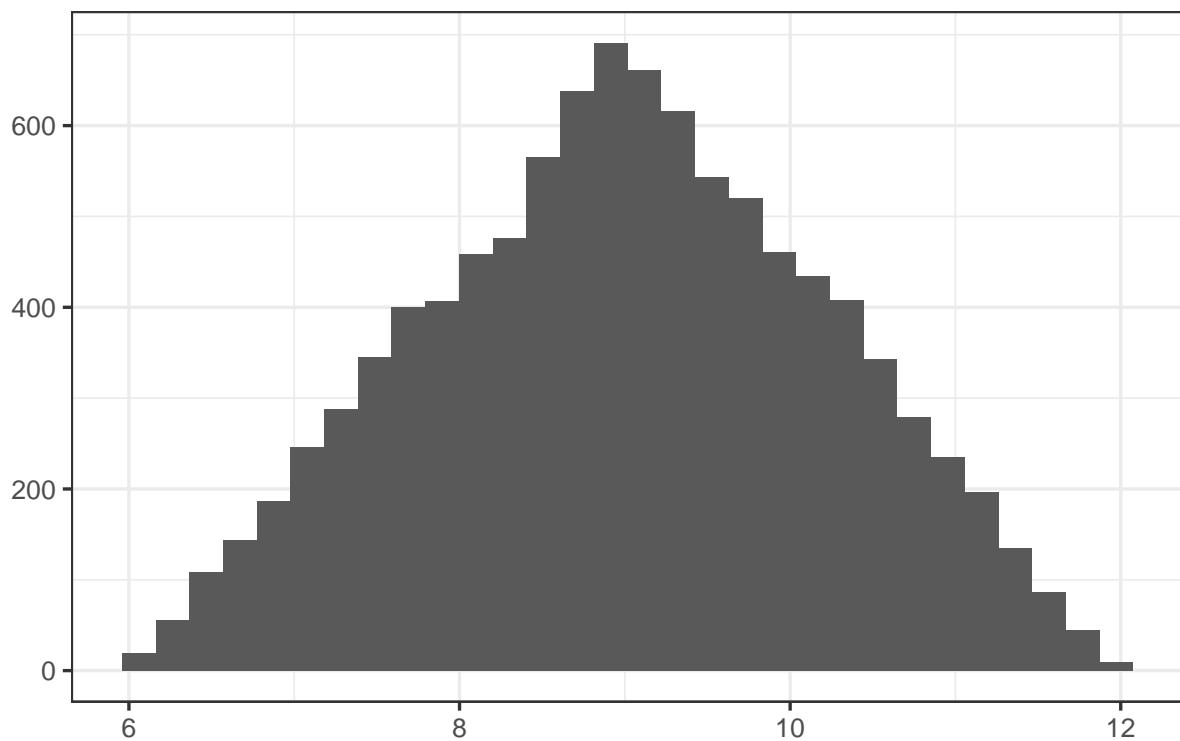
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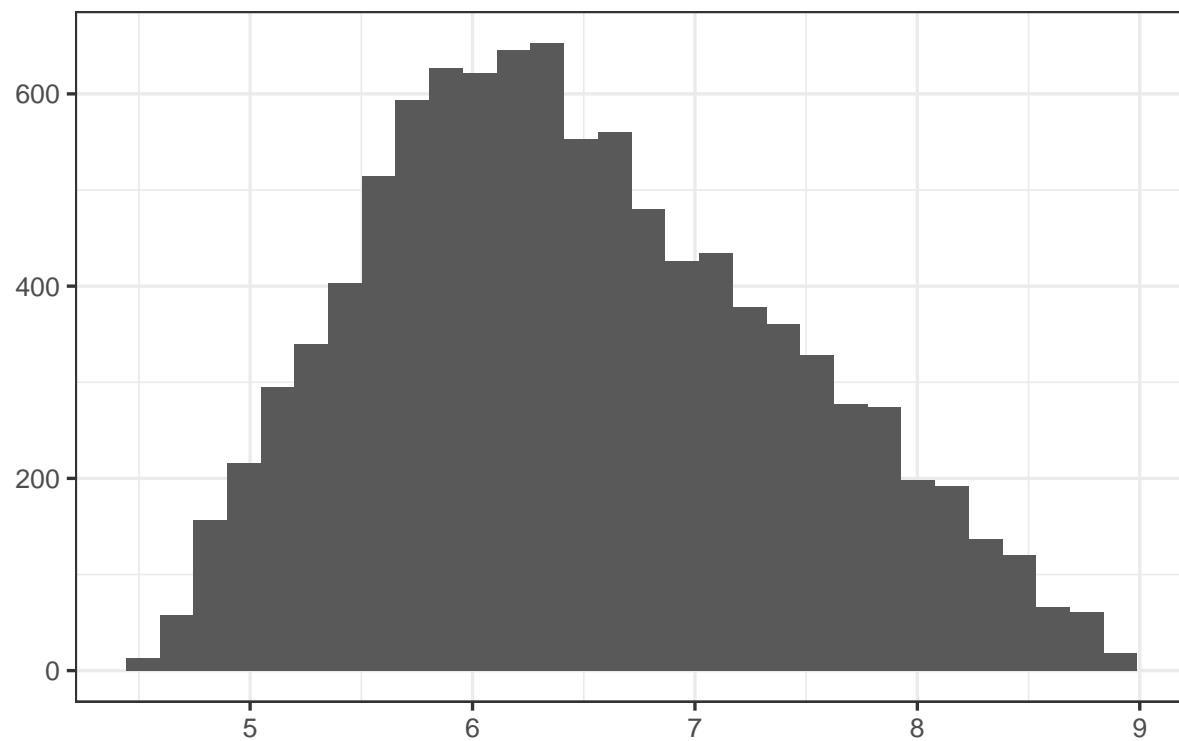
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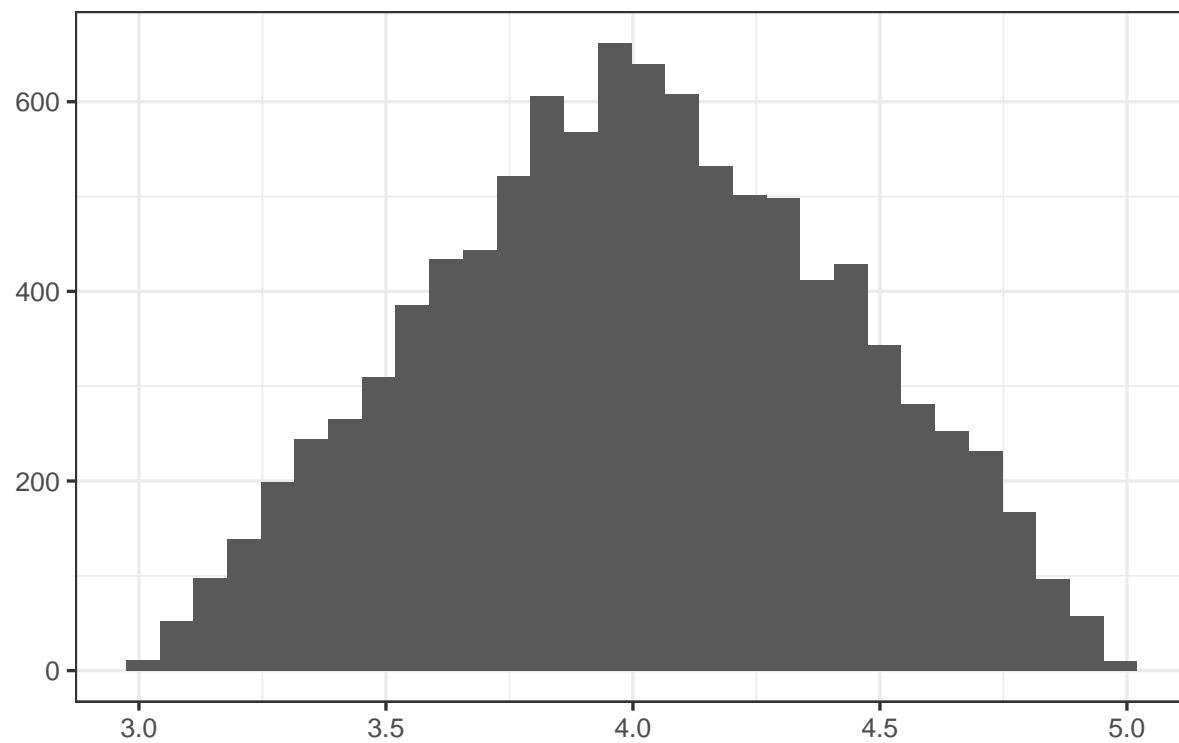
Cost of vaccine delivery at start up (0–10\%) in UMIC; USD



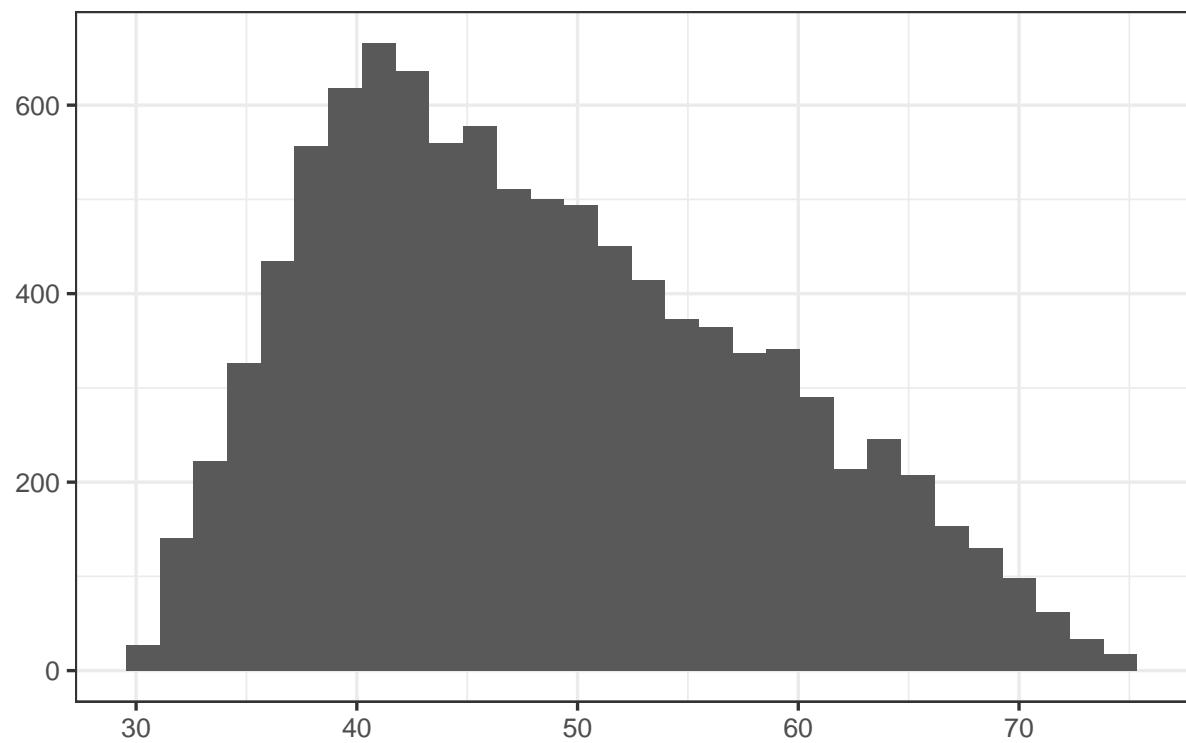
Cost of vaccine delivery during ramp up (11–30\%) in UMIC



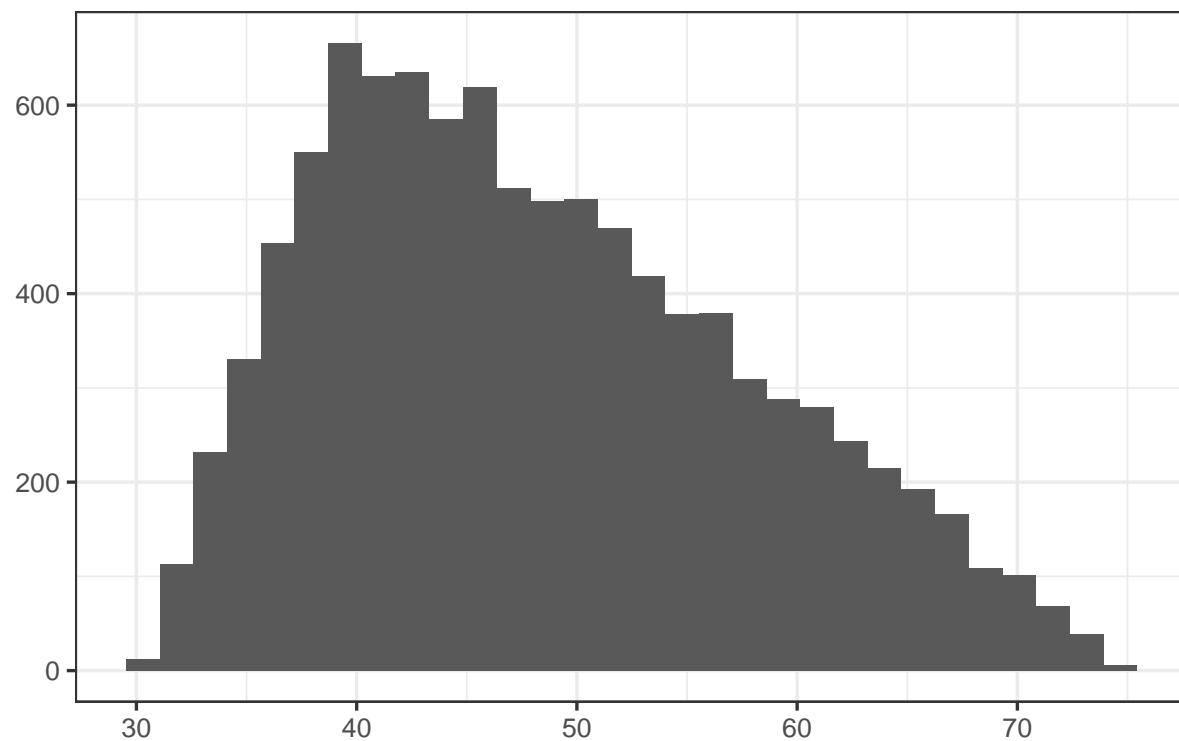
## Cost of vaccine delivery getting to scale (31–80%) in UMIC



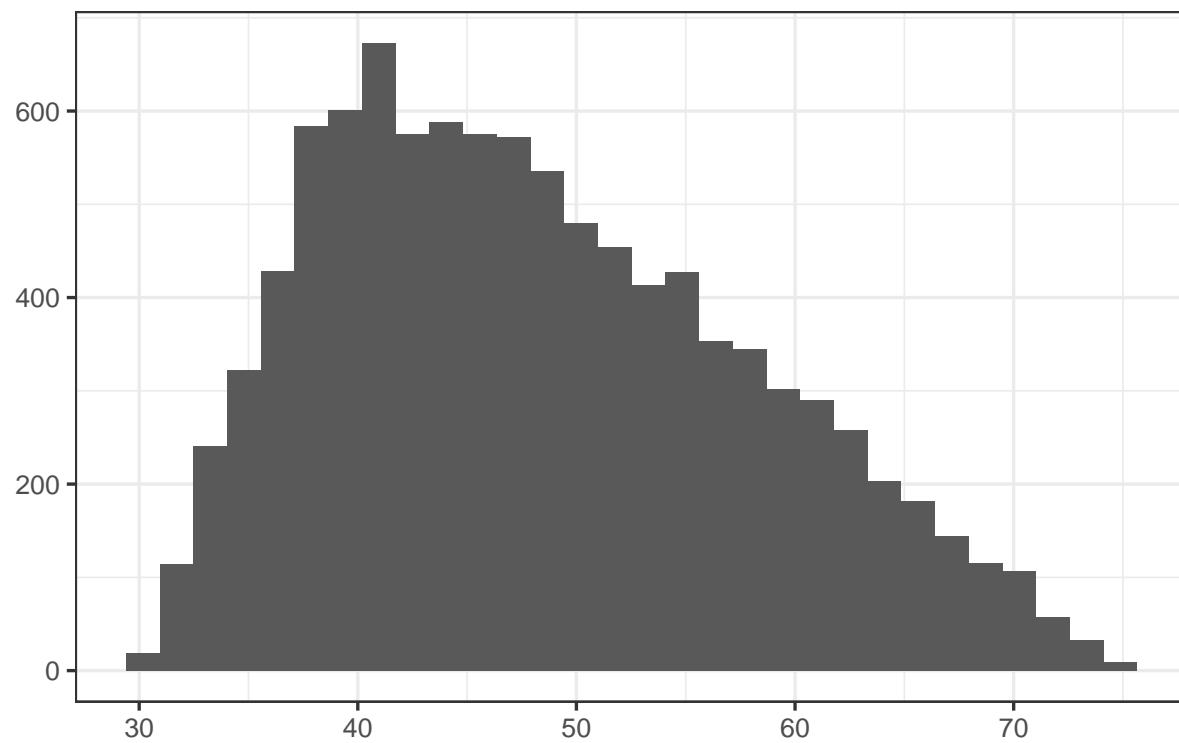
Cost of vaccine delivery at start up (0–10%) in HIC; USD per



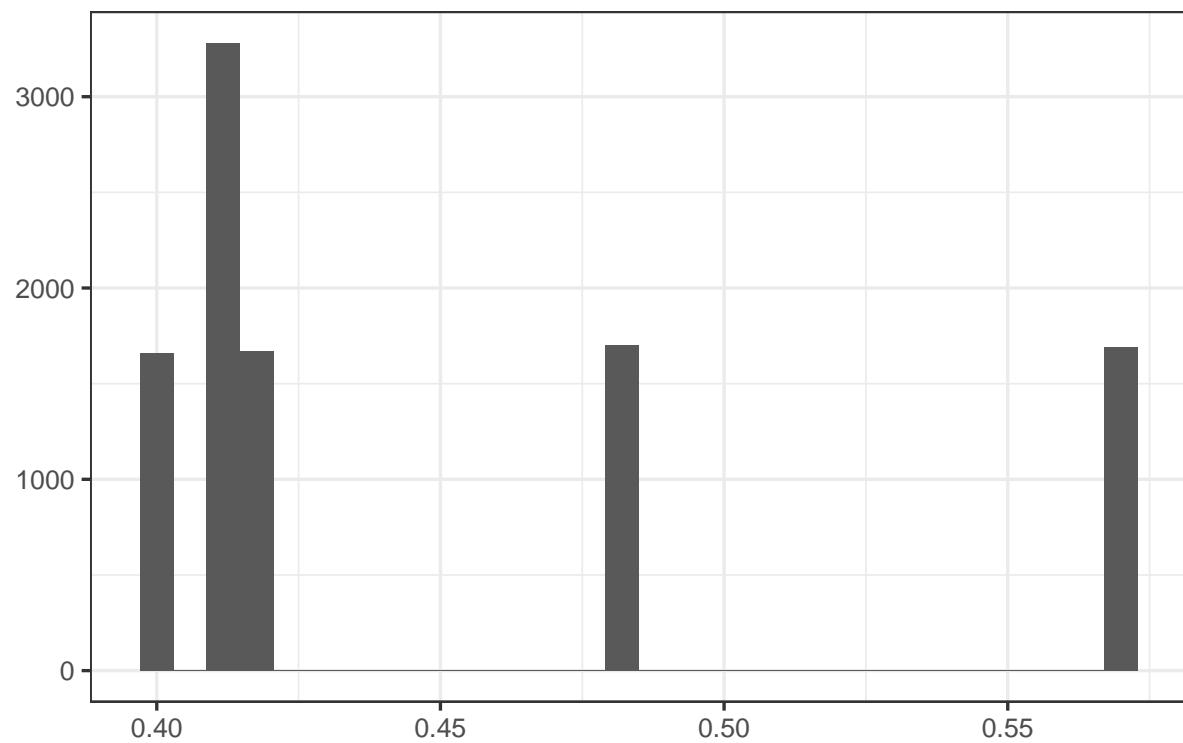
Cost of vaccine delivery during ramp up (11–30\%) in HIC; £



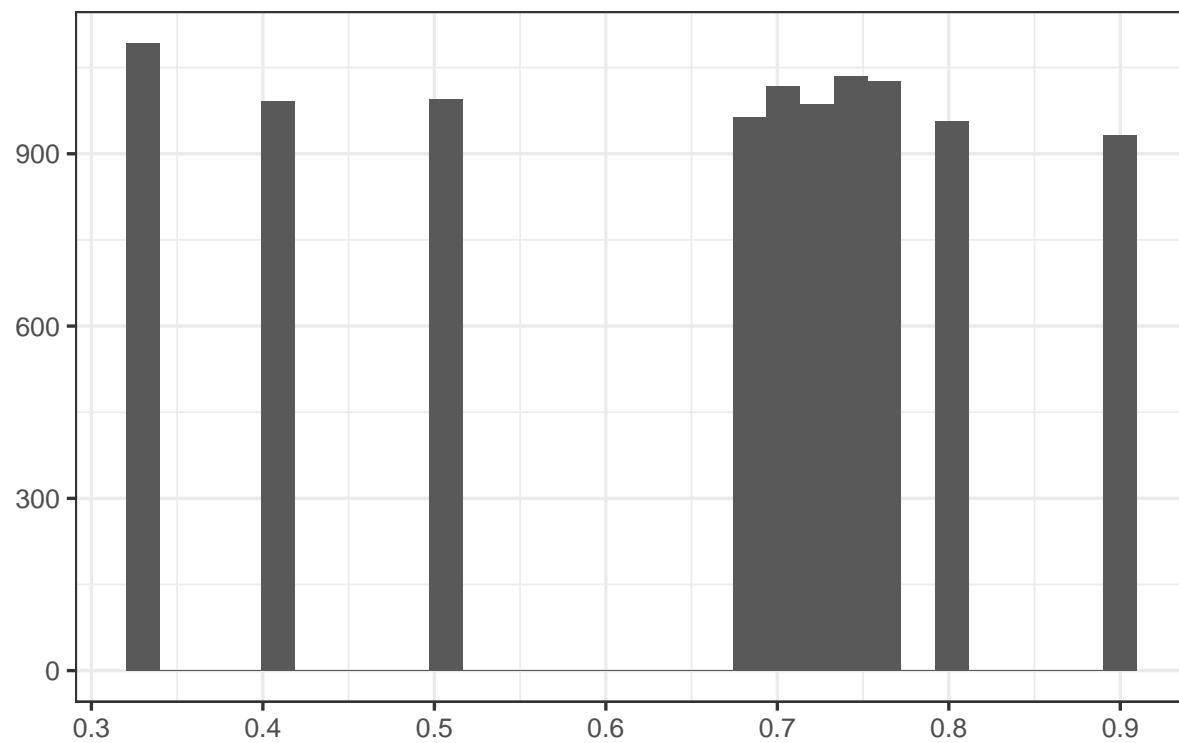
Cost of vaccine delivery getting to scale (31–80%) in HIC; £



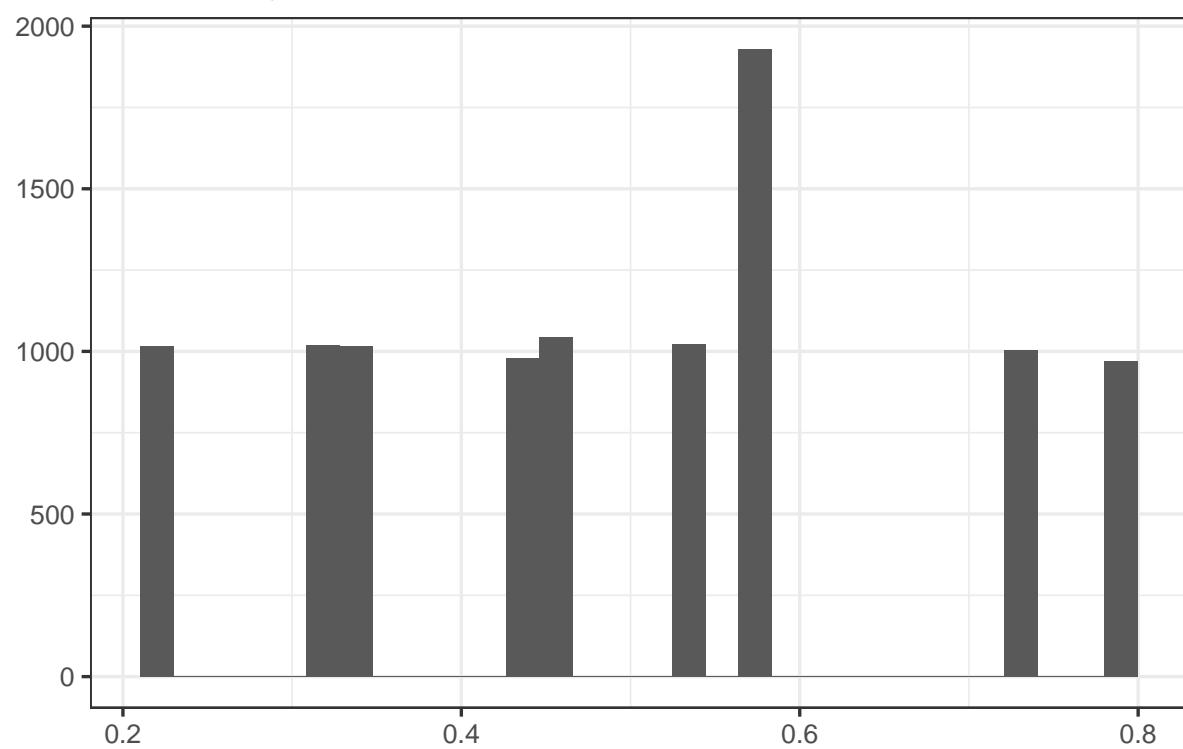
## Probability of success; preclinical



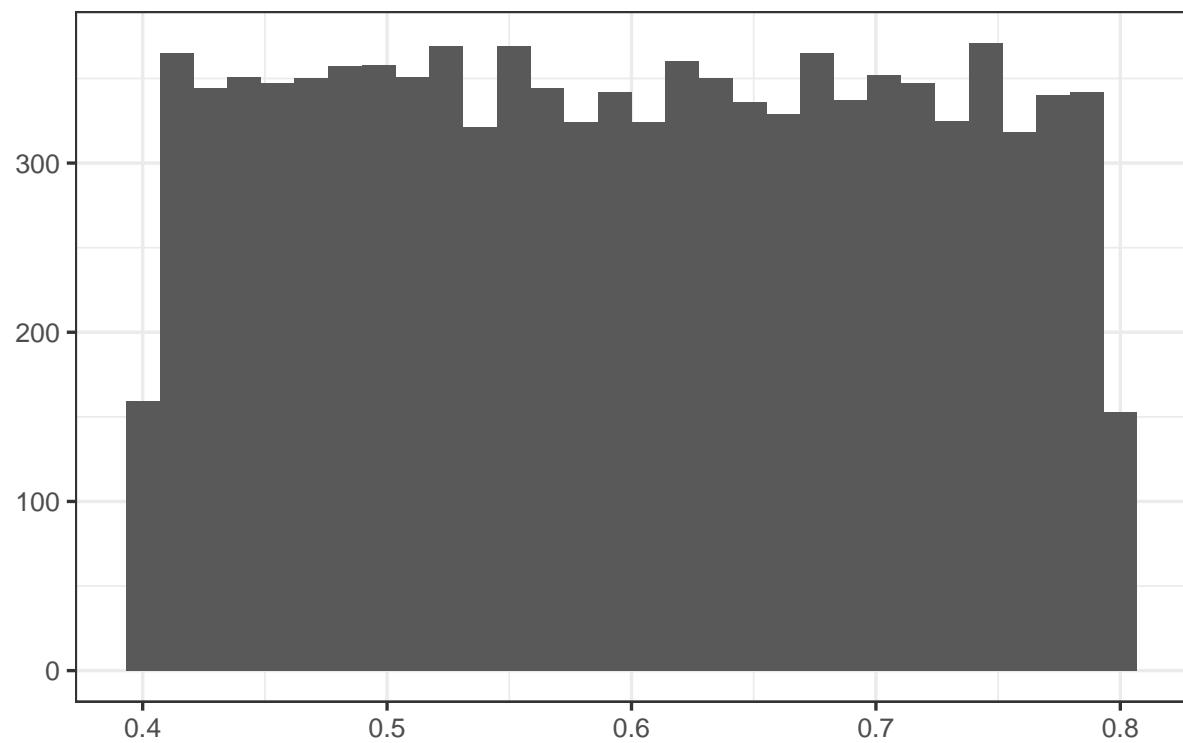
## Probability of success; Phase I



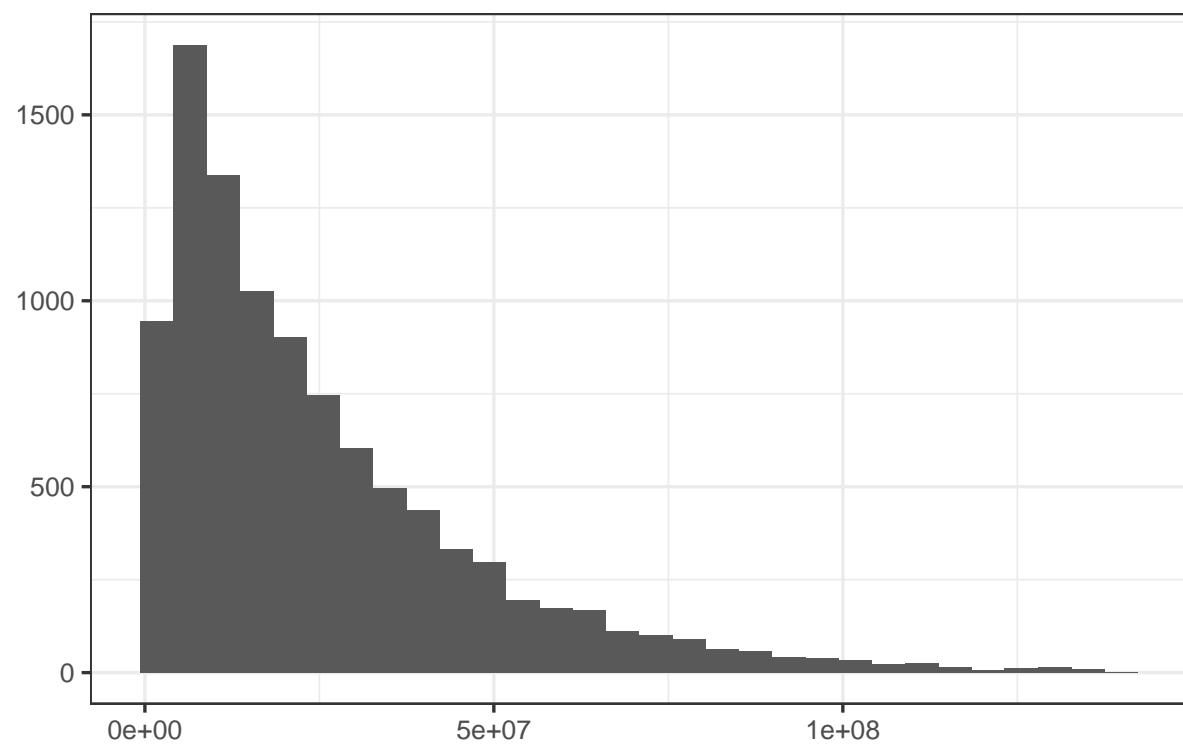
## Probability of success; Phase II



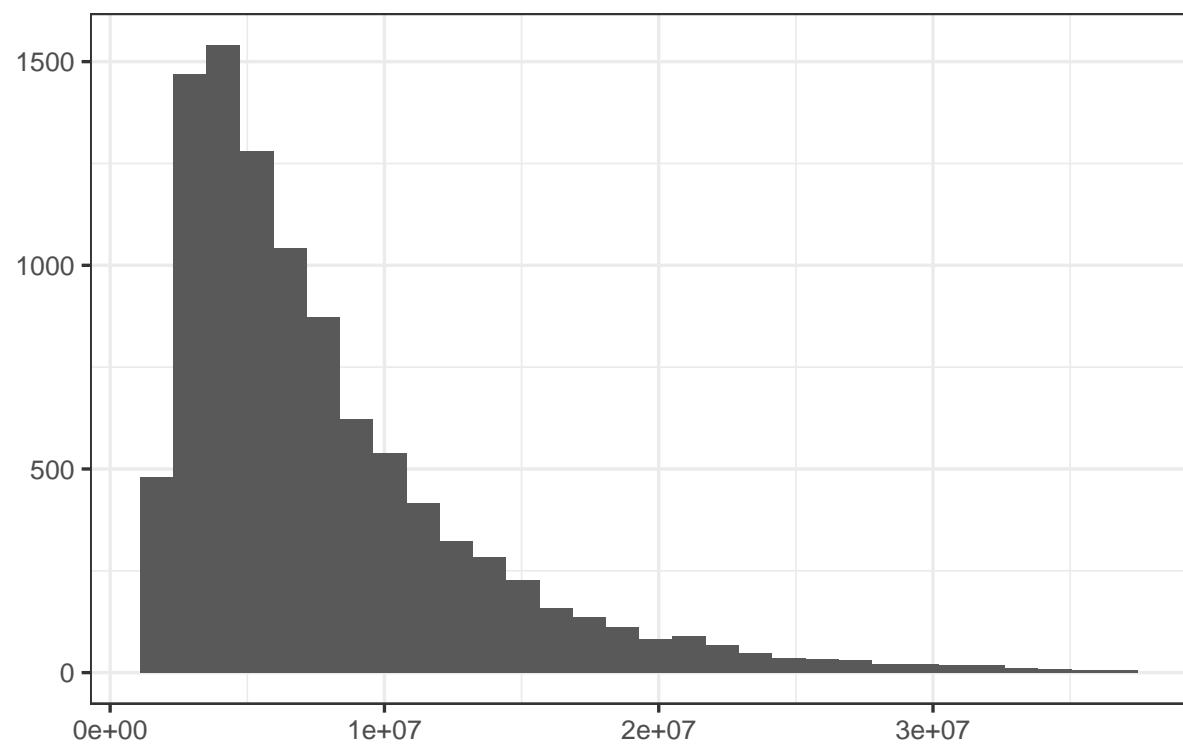
### Probability of success; Phase III



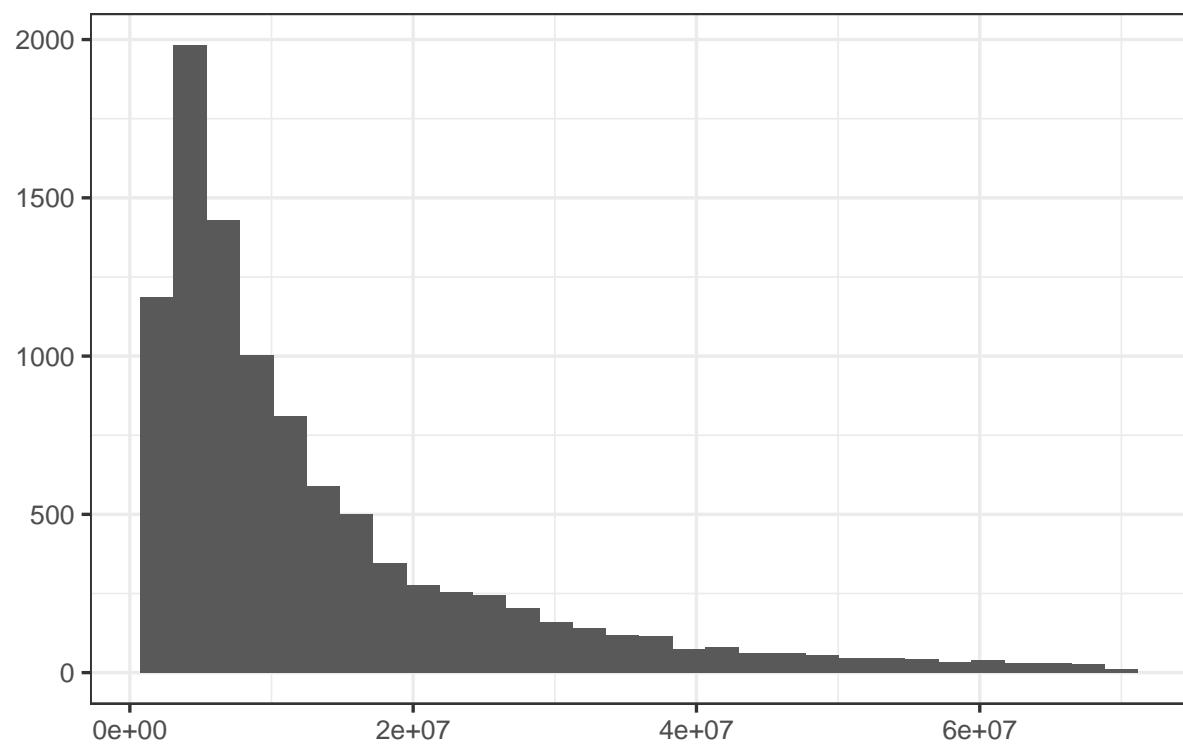
Cost, preclinical, experienced manufacturer; USD



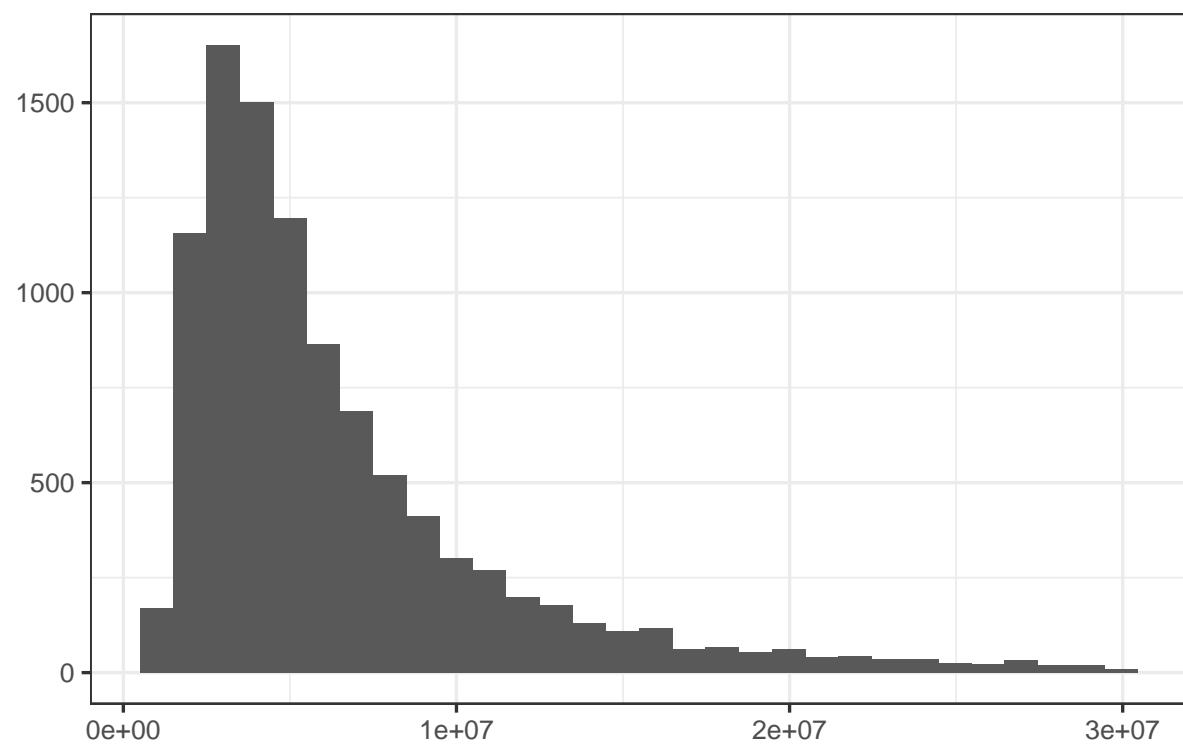
Cost, preclinical, inexperienced manufacturer; USD



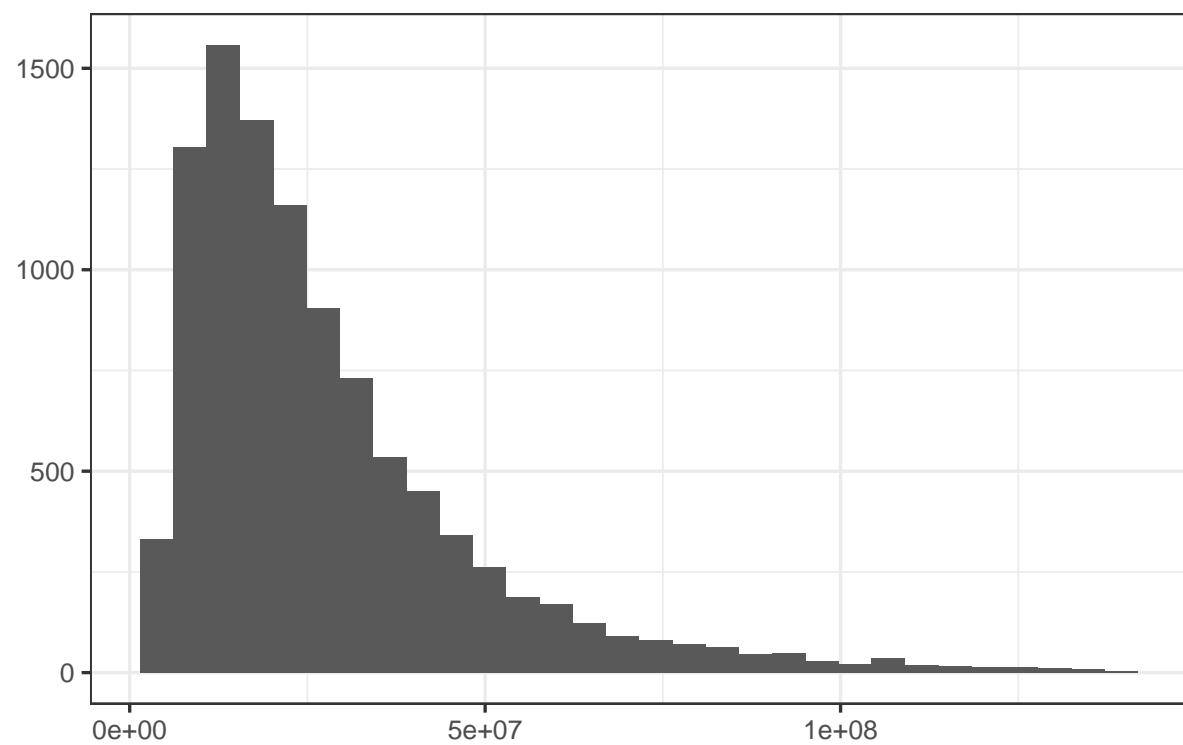
Cost, Phase I, experienced manufacturer; USD



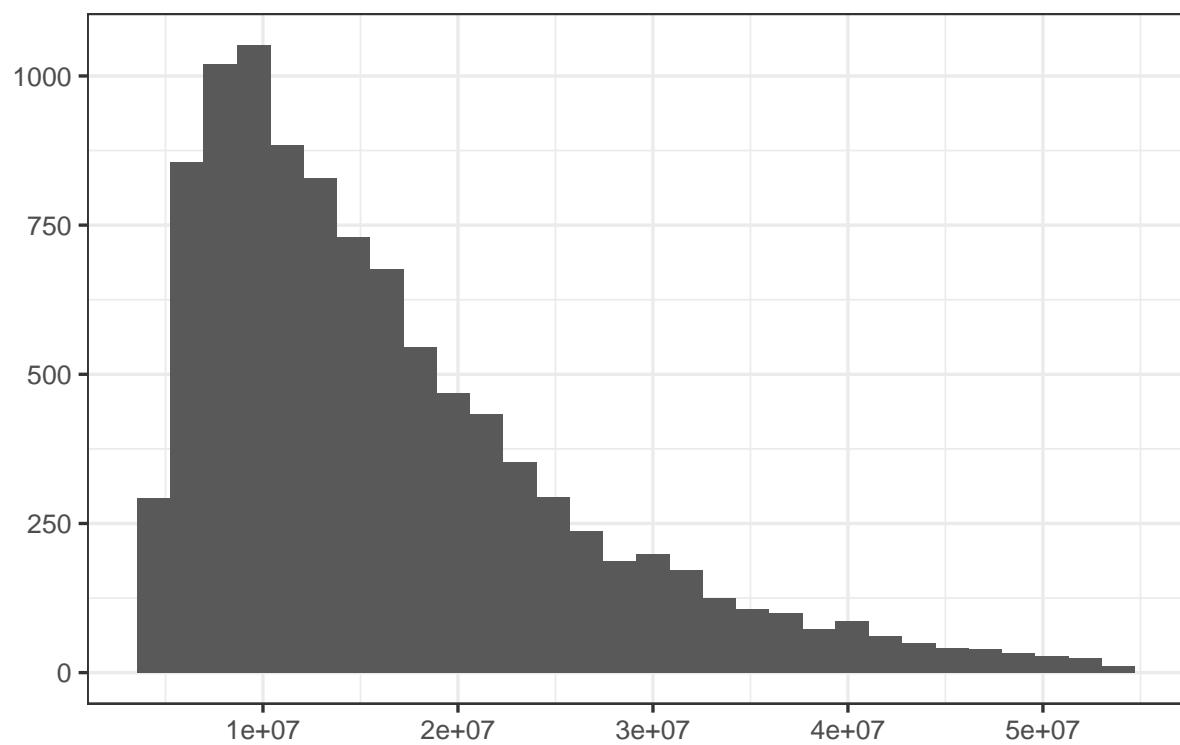
Cost, Phase I, inexperienced manufacturer; USD



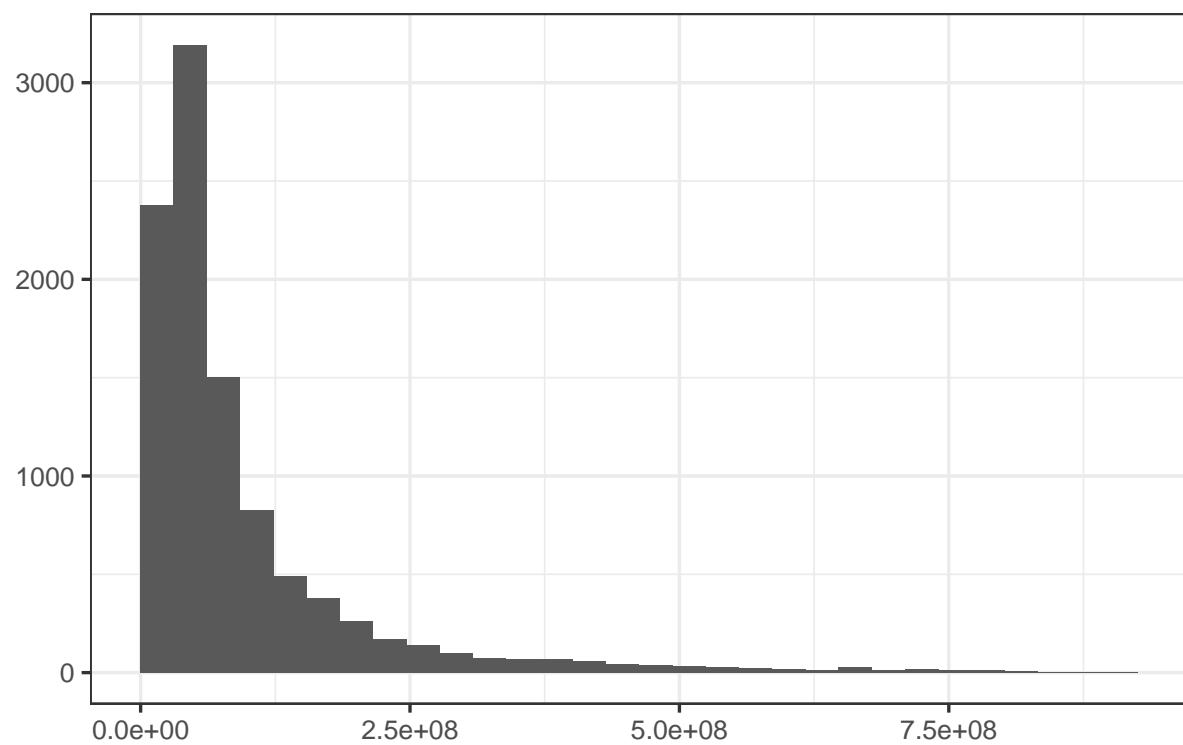
Cost, Phase II, experienced manufacturer; USD



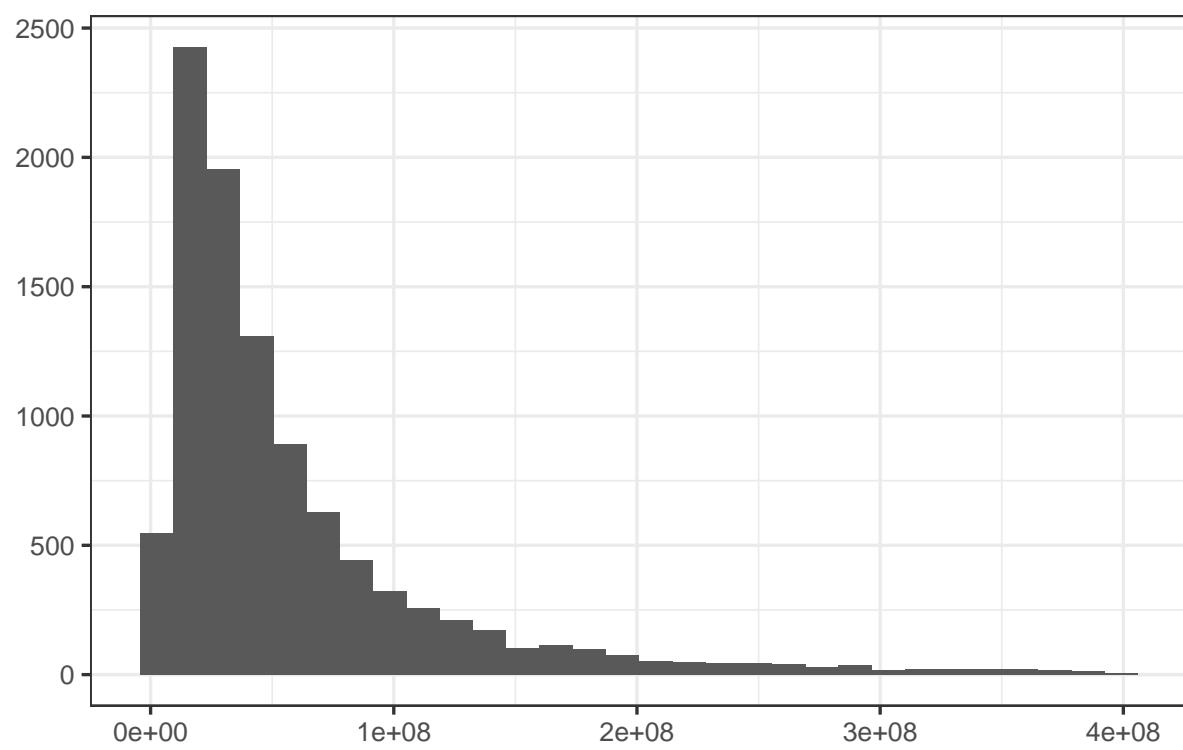
Cost, Phase II, inexperienced manufacturer; USD



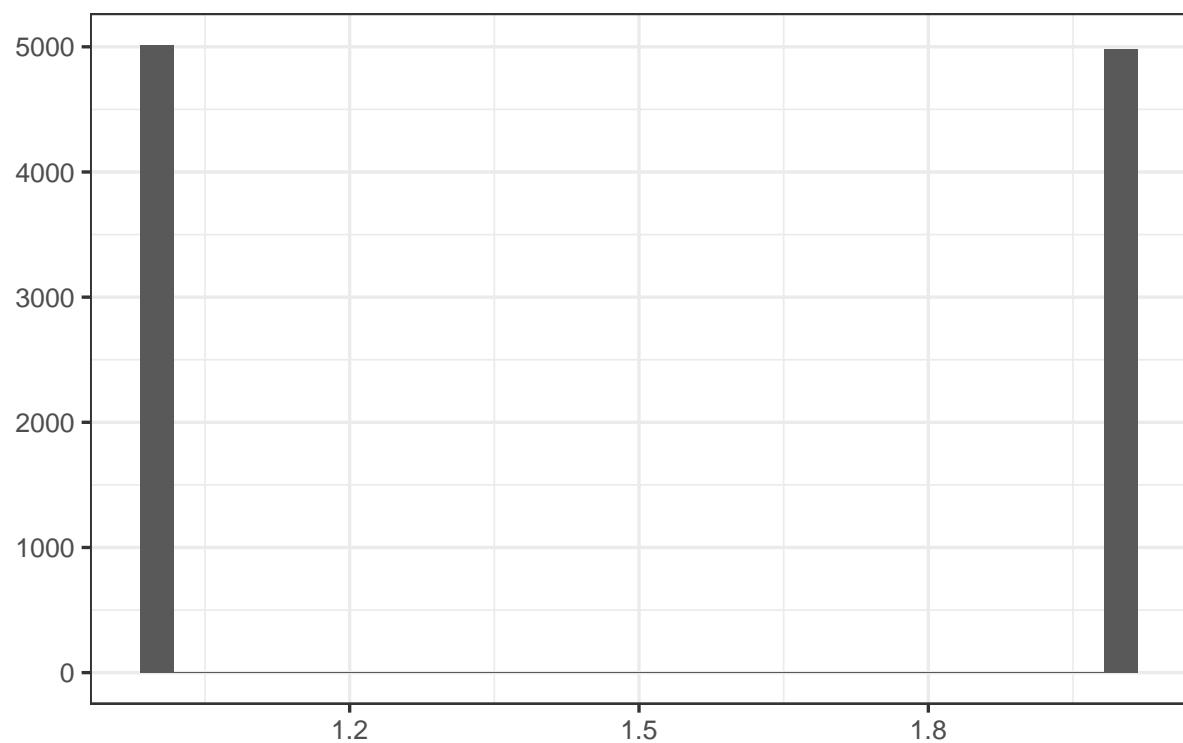
Cost, Phase III, experienced manufacturer; USD



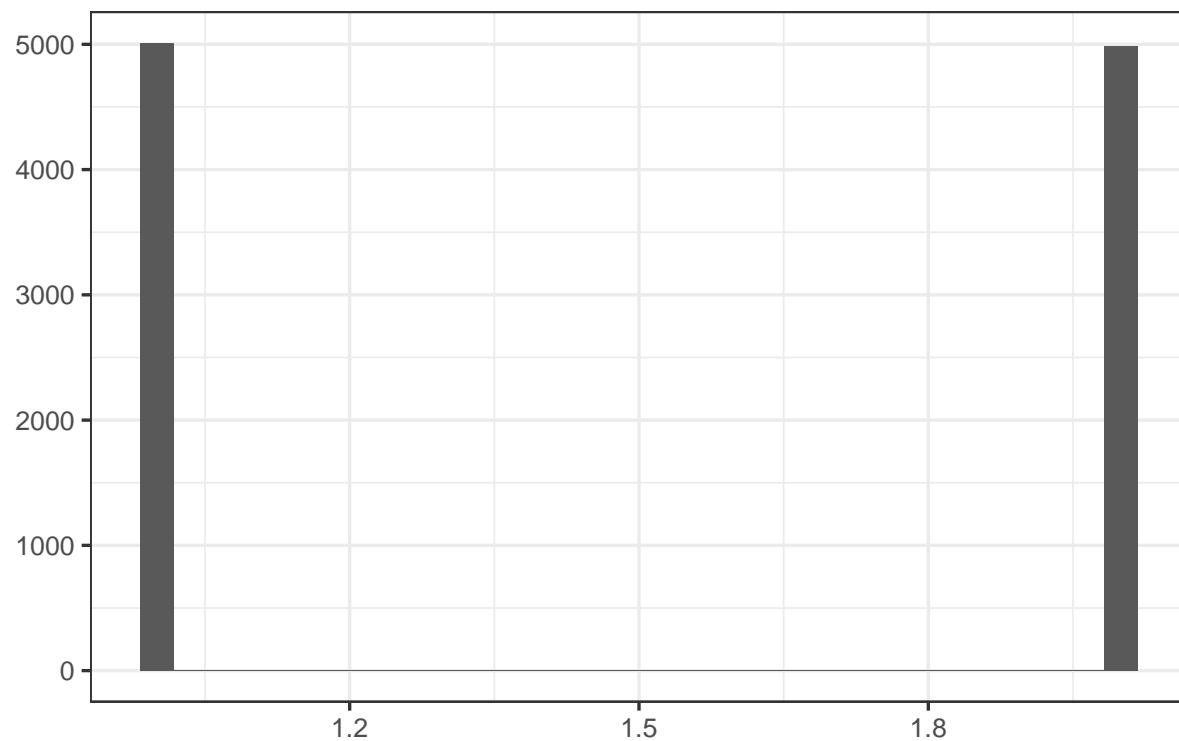
Cost, Phase III, inexperienced manufacturer; USD



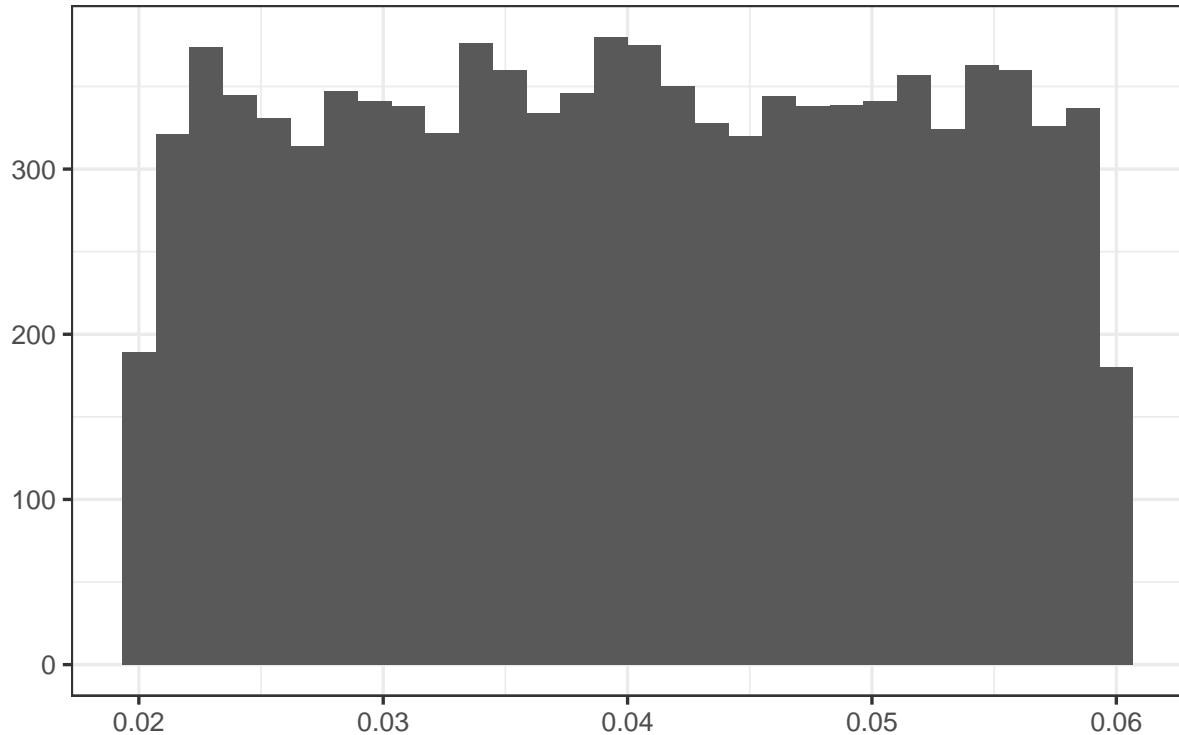
## BPSV preclinical duration; years



## BPSV Phase I duration; years



## Discount rate



## 7 Attributions / Authors

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