

# Time Horizons and Emissions Trading

Roweno J.R.K. Heijmans\*

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## Abstract

We study dynamic cap and trade schemes in which a policy of adjustable allowance supply determines the cap on emissions. Focusing on two common supply policies, price and quantity mechanisms, we investigate how the duration of a cap and trade scheme affects equilibrium emissions under its cap. More precisely, we quantify the reduction in equilibrium emissions realized by shortening the duration of the scheme. We present four main results. First, the reduction in emissions is positive and bounded from below under a price mechanism. Second, the reduction in emissions is bounded from above under a quantity mechanism. Third, these upper and lower bounds coincide when the price and quantity mechanism are similar. Fourth, we identify sufficient conditions for which the reduction in emissions is strictly negative under a quantity mechanism. Our results show that price and quantity mechanisms are nowhere near equivalent.

*Keywords:* Emissions trading, market-based emissions regulations, policy design

*JEL codes:* E61, H23, Q58

## 1 Introduction

Many pollution markets operative today use a policy of adjustable allowance supply to determine the cap on emissions. The usual motivation is that unexpectedly low or high abatement costs would call for changes in emissions which adjustable supply policies can accommodate. These policies are thus argued to make the market for allowances more resilient against unanticipated events. Practical examples of adjustable supply policies can be found in the California Cap-and-Trade Program (Borenstein et al., 2019), the Regional Greenhouse Gas Initiative (Friesen et al., 2022), the European Union’s Emissions Trading System (Perino, 2018; Gerlagh et al., 2021; Osorio et al., 2021; Perino et al., 2022), Germany’s National Emissions Trading System (Traeger et al., 2020), and Québec’s cap and trade system (Schmalensee and Stavins, 2017).

Often, adjustable supply policies determine the emissions cap on the basis of observable conditions in the market for allowances in a rule-based way. This paper focuses the two most prominent adjustable supply policies of this kind. A *price mechanism* is a policy that

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\*Department of Economics, Swedish University of Agricultural Sciences, Box 7013, 750 07 Uppsala, Sweden. Electronic mail: roweno.heijmans@slu.se.

increases the number of allowances supplied when the allowance price increases. Alternatively, a *quantity mechanism* is a policy that reduces the supply of allowances when the number of banked allowances goes up. Economists have long advocated both price and quantity measures as means to contain abatement costs uncertainty and variability in cap and trade schemes (Roberts and Spence, 1976; Pizer, 2002; Fell and Morgenstern, 2010; Grull and Taschini, 2011; Stranlund et al., 2014; Abrell and Rausch, 2017; Kollenberg and Taschini, 2016, 2019; Lintunen and Kuusela, 2018; Pizer and Prest, 2020; Quemin and Trotignon, 2021; Perino et al., 2022).

Price and quantity mechanisms are intuitively similar. A low price or a large surplus are interpreted to indicate that abatement is cheap, motivating a tightening of the emissions cap. Both mechanisms thus aim to better align supply and demand in the market for emissions. But, as the results of this paper illustrate, apparent similarities notwithstanding there is a fundamental distinction between the mechanisms. Price mechanisms use prices to update quantities, effectively turning the quantity-instrument that is cap and trade into a hybrid policy. Quantity mechanisms instead use quantities to update quantities, doubling down on the quantity aspect of emissions trading. The difference matters.

This paper compares price and quantity mechanisms. We investigate how the duration of a cap and trade scheme affects emissions under its cap when the supply of allowances is determined through a price or quantity mechanism. In particular, for any two possible durations of the scheme, we quantify the reduction in equilibrium emissions realized by choosing the shorter, rather than the longer, duration for the policy. We present four main results. First, the reduction in equilibrium emissions is positive and bounded from below under a price mechanism. In contrast, our second main result shows that the reduction in equilibrium emissions is bounded from above (and possibly negative) under a quantity mechanism. Third, these upper and lower bounds coincide when the price and quantity mechanism are comparable (in a way made formally precise in the model). Fourth, we identify sufficient conditions for which the reduction in equilibrium emissions is strictly negative under a quantity mechanism.

The driving force behind our results is firms' incentive not to hold any allowances once the market ends. An allowance has value only if it can be used to cover emissions. Rather than leave allowances unused by the time the scheme ends, firms use them before the final period to lower abatement costs while they still can. The lifetime of the market for emissions allowances hence impacts firms' dynamic decision problem. More precisely, a shorter time horizon incentivizes firms to use their allowances early on, reducing the incentive to bank and exercising downward pressure on the allowance price.<sup>1</sup> Because of the latter effect, a price mechanism reduces the supply of emissions. A quantity mechanism in contrast increases the early-period supply of allowances due to the reduction in banking.

We derive our results under general assumptions about abatement costs and supply policies. Abatement costs should be convex and increasing, while for price and quantity mechanisms only the signs of the first derivatives are restricted. The sufficiency of such minimal assumptions, rather than specific functional forms, hints at a deep-rooted distinction between price and quantity mechanisms. Our choice of generality over narrower parametric

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<sup>1</sup>This effect is akin to the green paradox, on which there is a large literature (Van der Ploeg and Withagen, 2012; Van der Werf et al., 2012).

specifications naturally impedes a welfare analysis. The results in this paper hence do not concern welfare per se but rather the internal consistency of a set of policies; they show that specific policies cannot be combined in a straightforward way.

There can be various interpretations to what we call the duration of the scheme. First, like most policies, the scheme might simply end. For example, the planner could aim to eliminate pollution over time, regulating the transitory period using cap and trade. Second, the *effective* duration of the scheme could be dictated by a separate ban on emissions. In this interpretation, the duration of the scheme per se does not change; rather, there is an overlapping policy, independent of the scheme, that eventually dictates the practical lifetime of the scheme. For this case, our results speak to the effect of overlapping policies on equilibrium emissions (*c.f.* Perino et al., 2020; Gerlagh et al., 2021). Third, the final period could be implied by a policy of retiring emissions allowances (Holland and Moore, 2013). This interpretation is relevant since policymakers often do not intend to keep on supplying new allowances indefinitely. If so, a policy that retires unused allowances implies an effective end to the cap and trade scheme some time after allowances are last supplied.

We argue that the economic argument of this paper has implications beyond our focus on the duration of cap and trade schemes. Any policy intended to reduce future emissions exercises a downward pressure on banking incentives and the allowance price in dynamic markets for tradeable emissions allowances. Price mechanisms hence reinforce such policies by supplying fewer allowances while quantity mechanisms counteract them by loosening the cap on emissions. We study the extreme case of a policymaker who directly controls the duration of the scheme for pragmatic reasons: it allows for a precise characterization of the upper and lower bounds on emissions reductions achieved by changing the duration of the policy. In a narrow sense, this paper warns that policies which directly target the timing emissions do not easily combine with cap and trade schemes that determine supply through a quantity mechanism. More broadly, it suggests that quantity mechanisms are generally harder to combine with overlapping policies. This broader interpretation supports our belief that price mechanisms have an edge over quantity mechanisms.

Perhaps the best-known quantity mechanism currently in use is the EU ETS' Market Stability Reserve (MSR). Our results thus invite particular concern for the European climate agenda. A large number of papers identifies problems with the MSR's quantity-based attempt at market stabilization. Similar in spirit to our Proposition 3, Perino et al. (2020) and Gerlagh et al. (2021) show that overlapping demand-reducing policies can cause an increase in emissions by ETS-regulated industries. Gerlagh and Heijmans (2019) and Quemin and Pahle (2021) discuss how strategic agents may seek to manipulate the MSR to their own advantage. Tietjen et al. (2021) show that the MSR may exacerbate the U-shaped growth path of (expected) allowance prices, while Quemin (2022) argues that the MSR functions more as an unconditional price support than as a price stabilizer. Other papers illustrate the large uncertainty about allowance prices and emissions that the complicated design of the MSR generates, see e.g. Gerlagh et al. (2021) and Osorio et al. (2021). Finally, Perino et al. (2022) provide an overview of the main strengths and weaknesses of the MSR.

## 2 Model

### 2.1 Building blocks

Consider a dynamic market consisting of a set  $N = \{1, 2, \dots, n\}$  of polluters,  $n > 1$ , called firms for simplicity. In each period  $t \geq 0$ , abatement for firm  $i$  is given by  $a_{it} = q_{it}^0 - q_{it}$ , where  $q_{it}^0$  denotes business-as-usual emissions (i.e. the level emissions in the absence of any policy whatsoever) and  $q_{it} \geq 0$  is the actual level of emissions in period  $t$ . The cost of abatement is determined by the abatement cost function  $C_{it}$  which satisfies  $C_{it}(0) = 0$ ,  $C'_{it}(a_{it}) := \frac{\partial C_{it}(a_{it})}{\partial a_{it}} > 0$ , and  $\frac{\partial^2 C_{it}(a_{it})}{\partial a_{it}^2} \geq 0$ . We assume perfect foresight about  $C_{it}$  throughout the main text. This assumption is harsh but inconsequential; nowhere critical does the analysis rely on perfect foresight.

Emissions in periods  $0, 1, \dots, T$  are regulated through a cap and trade scheme, where  $T$  is the duration of the scheme which is set at the discretion of the planner; it is allowed that  $T \rightarrow \infty$ . Let  $s_{it}$  denote the number of allowances supplied to firm  $i$  at the start of period  $t$ . Allowances are tradeable on a secondary market where a firm can sell or acquire them at a price  $p_t$  which it takes as given.<sup>2</sup> Let  $m_{it}$  denote the number of allowances bought on the secondary market by firm  $i$  in period  $t$ . We assume that every allowance bought must also be sold, so

$$\sum_i m_{it} = 0, \quad (1)$$

for all  $t$ . Hence, if a firm chooses an amount  $q_{it}$  of emissions and buys a total of  $m_{it}$  allowances on the secondary market, its total costs in period  $t$  are  $C_{it}(q_{it}^0 - q_{it}) + p_t m_{it}$ .<sup>3</sup>

Emissions may not exceed the supply of allowances. Temporal violations of the periodic caps are facilitated through a banking provision (Kling and Rubin, 1997; Hasegawa and Salant, 2014). Banking by firm  $i$  in period  $t$  is given by  $b_{it} := s_{it} + m_{it} - q_{it}$ . The bank of allowances held by firm  $i$  at the start of period  $t$  is therefore

$$B_{it} := \sum_{s=0}^{t-1} b_{is} = B_{it-1} + b_{it-1} = B_{it-1} + s_{it-1} + m_{it-1} - q_{it-1}, \quad (2)$$

and the total bank of allowances at the start of period  $t$  is  $B_t := \sum_i B_{it}$ . We also assume that borrowing is not allowed,

$$B_{it} \geq 0, \quad (3)$$

for all  $i$  and  $t$ ; this assumption is not necessary, but it is realistic. The effective constraint on emissions by firm  $i$  is hence

$$\sum_{s=0}^t q_{is} \leq \sum_{s=0}^t s_{is} + m_{is}, \quad (4)$$

for all  $t$ . Allowances can only be used to cover emissions in the scheme; they have no value after the scheme ends.

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<sup>2</sup>The absolute equalization of abatement costs across firms is a theoretical ideal; Di Maria et al. (2020) provide evidence that it need not be perfectly realized.

<sup>3</sup>This total cost implicitly assumes trading to be frictionless. For a model of emissions trading with transaction costs, see Baudry et al. (2021).

In what follows, we investigate the effect of the duration of the cap and trade scheme on equilibrium emissions. In particular, we compare emissions between a policy environment in which the final period is  $T$  and an alternative environment in which it is  $\bar{T} < T$ . This is equivalent to a case in which the cap and scheme does not end in period  $\bar{T}$  per se but rather one in which, on top of the scheme itself, the planner imposes a binding zero-emissions target starting from period  $\bar{T}$ . Because of this equivalence our results also speak, qualitatively, to a case in which firms face a series of binding but non-zero emissions targets between periods  $\bar{T}$  and  $T$  (say, a 40% reduction compared to 1990 emissions).

## 2.2 Firms' problem

In any period  $t$ , each firm  $i$  seeks to minimize the discounted sum of costs

$$\sum_{\tau=t}^T \beta^{\tau-t} [C_{i\tau}(q_{i\tau}^0 - q_{i\tau}) + p_{\tau}m_{i\tau}], \quad (5)$$

subject to (1)–(4). Given a vector of prices  $p = (p_t)$ , let  $q_{it}(p_t)$  denote the firm's solution to this problem. Define  $q_t(p_t) = \sum_i q_{it}(p_t)$ . Convexity of  $C_{it}$  implies

$$\frac{\partial q_{it}(p_t)}{\partial p_t} \leq 0 \quad (6)$$

for all  $t \leq T$ . The inequality is strict whenever  $q_{it}(p_t)$  is not a corner solution. As is intuitive, the abatement cost minimizing level of emissions chosen by firm  $i$  in period  $t$  is decreasing in the prevailing allowance price in that period. For given  $p_t$ , define  $q_t(p_t) = \sum_i q_{it}(p_t)$  to be total demand for emissions in period  $t$ .

**Observation 1.** *In each period  $t \in \{0, \dots, T\}$ , aggregate demand for emissions  $q_t(p_t)$  is decreasing in the allowance price  $p_t$ .*

**Observation 2.** *For all  $t \in \{0, \dots, T-1\}$ , cost-minimizing prices co-move between periods:*

$$\frac{\partial p_{t+1}}{\partial p_t} > 0. \quad (7)$$

Observation 2 gives a generalized version of Hotelling's rule. If neither the borrowing nor the secondary market constraint are binding, firms bank allowances until prices rise at the discount rate  $\beta$ . It is well known that binding constraints and other factors cause violations of the rule in its canonical formulation. The literature nevertheless supports the positive co-movement of prices over time.

## 2.3 Supply mechanisms

Let  $s_t = \sum_i s_{it}$  denote the total supply of allowances in period  $t$ . We will come to the precise determination of the supply vector  $s$  shortly; in any case we assume that  $\sum_{s=0}^t s_s < \sum_{s=0}^t q_s^0$

for all  $t$ , where  $q_t^0 = \sum_i q_{it}^0$ . That is, the supply of allowances does not exceed business-as-usual emissions.<sup>4</sup>

The first class of supply mechanisms considered are price mechanisms. To avoid confusion, the supply of allowances under a price mechanism is denoted  $s_t^P$ .

**Definition 1** (Price mechanism). *A cap and trade scheme operates a price mechanism if the supply of allowances in any period  $t$  is increasing in the prevailing allowance price  $p_t$ . Formally, for any period  $t$  and any two price levels  $p_t$  and  $p'_t$  it holds that  $s_t^P(p_t) > s_t^P(p'_t)$  if and only if  $p_t > p'_t$ .*

Price mechanisms were proposed by Roberts and Spence (1976), Pizer (2002), and Abrell and Rausch (2017). Practical examples are price collars (Borenstein et al., 2019). We assume that  $s_t^P(0) \leq q_t(0)$  and  $s_t^P(\infty) \geq q_t(\infty)$  for all  $t$ , with a strict inequality for at least one  $t$ . While not strictly necessary for our main results, we assume that  $s_t^P(p_t)$  is differentiable in  $p_t$  to simplify the exposition. We write  $B_t^P$  for the bank of allowances when supply is governed by a price mechanism.

Given a price vector  $p$  and two periods  $t_1, t_2$  such that  $t_1 \leq t_2$ , define

$$S^P(t_1, t_2 \mid p) := \sum_{t=t_1}^{t_2} s_t^P(p_t). \quad (8)$$

$S^P(t_1, t_2 \mid p)$  is the number of allowances supplied between periods  $t_1$  and  $t_2$  under a price mechanism when the price vector is  $p$ .

The second class of supply mechanisms studied are quantity mechanisms. Let the supply of allowances under a quantity mechanism be denoted  $s_t^Q$ .

**Definition 2** (Quantity mechanism). *A cap and trade scheme operates a quantity mechanism if the supply of allowances in period  $t$  is increasing in the aggregate excess supply at the start of period  $t$ . That is, for any period  $t$  and any two  $B_t$  and  $B'_t$ , it holds that  $s_t^Q(B_t) > s_t^Q(B'_t)$  if and only if  $B_t > B'_t$ .*

Quantity mechanisms were studied by Kollenberg and Taschini (2016, 2019), Abrell and Rausch (2017), Lintunen and Kuusela (2018), Pizer and Prest (2020), and Quemin and Trotignon (2021). Examples in practice are abatement bounds (Holt and Shobe, 2016; Abrell and Rausch, 2017), a market stability reserve like the EU's (Gerlagh et al., 2021), or Korea ETS' liquidity provisions (Asian Development Bank, 2018). We assume that  $s_t^Q(B_t(p)) \leq q_t(0)$  and  $s_t^Q(B_t(p)) \geq q_t(\infty)$  for all  $p$ , with a strict inequality for at least one  $t$ . While not strictly necessary for our main results, we assume that  $s_t^Q(B_t)$  is differentiable in  $B_t$ . We also assume that  $-1 < \partial s_t^Q / \partial B_t$  for all  $t$  to avoid the counter-intuitive scenario in which firms have an incentive to bank less today in order to have more allowances in the future. When supply is governed by a quantity mechanism we write  $B_t^Q$  for the bank of allowances.

Given a price vector  $p$  and two periods  $t_1, t_2$  such that  $t_1 \leq t_2$ , define

$$S^Q(t_1, t_2 \mid p) := \sum_{t=t_1}^{t_2} s_t^Q(B_t^Q(p)). \quad (9)$$

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<sup>4</sup>The case in which allowance supply exceeds BAU emissions appears empirically irrelevant (Fowle, 2010; Cael, 2020; Bayer and Aklin, 2020).

$S^Q(t_1, t_2 \mid p)$  is the number of allowances supplied between periods  $t_1$  and  $t_2$  under a quantity mechanism when the price vector is  $p$ .

From the assumption that firms are price-takers follows that each firm, though cognizant of the supply mechanism in place, takes the supply of allowances as given. We also assume that the planner is committed to its supply mechanism. This assumption is strong because it turns the supply of allowances into a mechanical rule rather than a quantity directly at the planner's discretion. Policy commitment is a common assumption in the literature on emissions trading and supply mechanisms.

The timing of events is as follows. At the start of period  $t$ , the planner supplies  $s_t$  allowances according to the supply mechanism in place. Firms trade allowances on the secondary market and simultaneously choose their emissions  $q_t$ ; unused allowances are banked. Markets clear and period  $t + 1$  begins.

### 3 Equilibrium

The market is in equilibrium when the supply of emissions allowances is equal to demand subject to all policy constraints; prices adjust to bring about equilibrium. Because firms are price takers, we solve for the competitive market equilibrium.

Our goal is to determine how the duration of the scheme affects equilibrium emissions under its cap. To study this, we compare two scenarios. In one, the scheme ends in period  $T$ ; in the other, the scheme ends in period  $\bar{T}$ , where  $\bar{T} < T$ . We then determine equilibrium emissions in both of these scenarios and calculate the difference. Section 4 states our formal results on this difference under price and quantity mechanisms, respectively. Here, we define the equilibrium for different policy scenarios and formalize what we mean by the reduction in equilibrium emissions.

#### 3.1 Price mechanisms

When supply is governed by a price mechanism, the equilibrium is a tuple  $(p, q(p), s^P(p), T)$  such that the price vector  $p^P$  yields emissions  $q(p^P)$  that solve the firms' optimization problem given supply is equal to  $s^P(p^P)$  and the scheme ends in  $T$ .  $f^P(p^P) \leq T$  denotes the period in which the equilibrium supply of allowances dries up permanently given the equilibrium price vector  $p^P$ , so formally  $f^P(p^P) := \min\{t : s_\tau^P(p^P) = 0 \forall \tau \geq t\}$ . When instead the planner chooses to end the scheme in period  $\bar{T}$ , rather than  $T$ , the equilibrium is given by  $(\bar{p}^P, q(\bar{p}^P), s^P(\bar{p}^P), \bar{T})$ .

Given the notation, equilibrium emissions when the scheme ends in  $T$  are  $\sum_{t=0}^T q_t(p_t^P)$ ; similarly, total emissions when the scheme ends in  $\bar{T}$  are  $\sum_{t=0}^{\bar{T}} q_t(\bar{p}_t^P)$ . Let  $R^P$  denote the reduction in equilibrium emissions when the scheme ends in  $\bar{T}$ , rather than  $T$ ,

$$R^P(\bar{T}, T) := \sum_{t=0}^T q_t(p_t^P) - \sum_{t=0}^{\bar{T}} q_t(\bar{p}_t^P). \quad (10)$$

### 3.2 Quantity mechanisms

When supply is governed by a quantity mechanism, the market equilibrium is a tuple  $(p, q(p), s^Q(B(p), T))$  such that the equilibrium price vector  $p$  yields emissions  $q(p)$  that solve the firms' optimization problem given supply is equal to  $s^Q(B(p))$  given that the scheme ends in  $T$ .  $f^Q(p^Q) \leq T$  denotes the period in which the equilibrium supply of allowances dries up permanently under a price mechanism,  $f^Q(p^Q) := \min\{t : s_t^Q(B(p^Q)) = 0 \forall \tau \geq t\}$ . When instead the scheme ends in period  $\bar{T}$ , the market equilibrium is  $(\bar{p}^Q, q(\bar{p}^Q, \bar{q}), s^Q(B(\bar{p}^Q)), \bar{T})$ .

Given the equilibria  $(p^Q, q(p^Q), s^Q(B(p^Q)), T)$  and  $(\bar{p}^Q, q(\bar{p}^Q, \bar{q}), s^Q(B(\bar{p}^Q)), \bar{T})$ , let  $R^Q$  denote the reduction in equilibrium emissions when the scheme ends in  $\bar{T}$ , rather than  $T$ ,

$$R^Q(\bar{T}, T) := \sum_{t=0}^T q_t(p_t^Q) - \sum_{t=0}^T q_t(\bar{p}_t^Q). \quad (11)$$

The research question of this paper can now be stated concisely as follows. For any two  $\bar{T}$  and  $T$  such that  $\bar{T} < T$ , what are the properties of  $R^P(\bar{T}, T)$  and  $R^Q(\bar{T}, T)$ ?

## 4 Results

This section presents the main results of the paper. All depart from an intuitive first step about equilibrium banking of allowances in period  $\bar{T}$ . Recall that firms have no incentive to keep allowances beyond the final period of the scheme as allowances have no use other than to cover emissions. At least in period  $\bar{T}$ , equilibrium banking will therefore be weakly less when the scheme ends in period  $\bar{T}$  compared to when it ends in period  $T$ . Given supply, this reduction in banking can only come about through an increase in demand, which pushes down the period- $\bar{T}$  allowance price. By our generalized version of Hotelling's rule (Lemma 2), cost-minimizing firms will trade allowances over time in a way that causes this drop in the allowance price in period  $\bar{T}$  to trickle down to all other periods. Again given supply, the (weak) reduction in allowance prices in all periods leads to an decrease in banking in all periods. Though supply cannot, under a policy of adjustable allowance supply, be taken as given, Lemmas 1 and 2 extend this intuitive relationship to the case of price and quantity mechanisms.

**Lemma 1** (Dynamic price effects under a price mechanism). *Consider a cap and trade scheme that operates a price mechanism. For any two periods  $\tau, t$ ,  $\tau > 0$  and  $t \geq 0$ , the bank of allowances  $B_t^P$  is increasing in the allowance price  $p_\tau$ :  $\frac{\partial B_t^P(p)}{\partial p_\tau} > 0$ .*

**Lemma 2** (Dynamic price effects under a quantity mechanism). *Consider a cap and trade scheme that operates a quantity mechanism. For any two periods  $\tau, t < T$ ,  $\tau > 0$  and  $t \geq 0$ , the bank of allowances  $B_t$  is increasing in the allowance price  $p_\tau$ :  $\frac{\partial B_t^Q(p)}{\partial p_\tau} > 0$ .*

Note that the backward propagation of the increase in  $p_\tau$  that drives the increased banking in all periods  $t$  obtains because the increase in  $p_\tau$  is anticipated. This is the relevant thought experiment for our purposes as we are interested in the effect of the duration of the cap and trade scheme on equilibrium prices and banking, and it was assumed that the duration of the scheme is common knowledge starting from period 0. If the increase in  $p_\tau$  would *not* be known in advance, Lemmas 1 and 2 would apply to banking in periods  $t \geq \tau$  only.



## 4.1 Tight bounds

If allowances are supplied through a price mechanism, the reduction in equilibrium emissions from having the scheme end after  $\bar{T}$ , rather than  $T$ , periods is positive and bounded from below.

**Proposition 1.** *Consider a cap and trade scheme that operates a price mechanism. For all  $\bar{T}$  and  $T$  such that  $\bar{T} < T$ , the reduction in equilibrium emissions when the scheme ends in period  $\bar{T}$ , rather than  $T$ , satisfies*

$$R^P(\bar{T}, T) \geq S^P(\bar{T}, T \mid p^P) \geq 0. \quad (12)$$

*That is, the reduction in equilibrium is bounded from below under a price mechanism. The bound is tight.*

Shortening the duration of a cap and trade scheme earlier has two mutually reinforcing effects under a price mechanism. First, any allowances that would originally be supplied starting from period  $\bar{T}$ ,  $S^P(\bar{T}, T \mid p^P)$ , are taken out of the system. Second, firms redistribute their emissions to early periods to avoid holding allowances once the scheme ends: leakage. Higher emissions in early periods suppress the allowance price in those periods. By the mechanics of a price mechanism, this translates into a reduction of supply in the periods leading up to  $\bar{T}$ , further reducing emissions. The first effect is always present; the second occurs only if firms originally hold a strictly positive bank of allowances at the start of period  $\bar{T}$  (i.e. if  $B_{\bar{T}}(p^P) > 0$ ).

When supply is determined through a quantity mechanism, the reduction in equilibrium emissions from having the scheme operate for  $\bar{T}$ , rather than  $T$ , periods is bounded from above.

**Proposition 2.** *Consider a cap and trade scheme that operates a quantity mechanism. For all  $\bar{T}$  and  $T$  such that  $\bar{T} < T$ , the reduction in equilibrium emissions when the scheme ends in period  $\bar{T}$ , rather than  $T$ , satisfies*

$$R^Q(\bar{T}, T) \leq S^Q(\bar{T}, T \mid p^Q). \quad (13)$$

*That is, the reduction in equilibrium is bounded from above under a quantity mechanism. The bound is tight.*

Shortening the time horizon of emissions has two opposing effects under a quantity mechanism. First, any allowances that would originally be supplied starting from period  $\bar{T}$ ,  $S^Q(\bar{T}, T \mid p^Q)$ , are eliminated. Second, firms redistribute their emissions to early periods to avoid holding allowances by the time the final period arrives. These two effects are exactly the same for price and quantity mechanisms. However, the mechanics of a quantity mechanism imply that a reduction in banking prior to  $\bar{T}$  results in an *increase* in allowance supply in those periods. This effect offsets some (or all) of the emissions reductions achieved by eliminating supply after period  $\bar{T}$ . The reduction in equilibrium emissions is therefore at most  $S^Q(\bar{T}, T \mid p^Q)$ , implying an upper bound.

The result that  $R^Q(\bar{T}, T)$  is bounded from above but not from below allows, at least in theory, that  $R^Q(\bar{T}, T) < 0$ . If this happens, equilibrium emissions under the cap will be

higher when the duration of the scheme is shorter, meaning that shortening the time horizon of emissions trading is incompatible with strengthened climate ambitions. The question arises whether such a counterintuitive scenario can actually arise. In the next section, we give an affirmative answer to this question. We also identify sufficient conditions under which  $R^Q(\bar{T}, T) < 0$ .

## 4.2 Incompatibility

Fix a duration of the scheme  $T$ . Posit a period  $T^* < T$  at which, given the duration is  $T$ , equilibrium demand is strictly positive while equilibrium supply is already (and permanently) zero. There need not be such a  $T^*$  and if it exists it need not be unique. Assuming at least one exists, set  $\bar{T} = T^*$ . Formally, one can verify that the conditions on  $T$  and  $\bar{T}$  thus imposed are:

$$q_{\bar{T}}(p_T^Q) > 0, \quad (14)$$

and

$$f^Q(p^Q) \leq \bar{T}. \quad (15)$$

Let  $\bar{T}$  satisfy (14) and (15). If the planner shortens the duration of the scheme from  $T$  to  $\bar{T}$  periods, equilibrium emissions strictly increase under a quantity mechanism.

**Proposition 3.** *Consider a cap and trade scheme that operates a quantity mechanism. For all  $\bar{T}$  and  $T$  such that  $\bar{T} < T$  and  $\bar{T}$  satisfies (14) and (15), then*

$$R^Q(\bar{T}, T) < 0. \quad (16)$$

*That is, equilibrium emissions are strictly higher when the duration of the scheme is shortened from  $T$  to  $\bar{T}$ .*

To understand the result, note that conditions (14) and (15) have two implications. First, by (14), there is no supply of allowances after period  $\bar{T}$  even when the scheme ends in  $T$ . Hence, shortening the duration of the scheme to  $\bar{T}$  periods does not eliminate any supply after period  $\bar{T}$ . Second, the facts that (i) emissions are strictly positive in period  $\bar{T}$  (when the final period is  $T$ ) and (ii) supply reaches zero before  $\bar{T}$  together imply that emissions in  $\bar{T}$  must be covered entirely by banked allowances. Shortening the duration of the scheme to  $\bar{T}$  periods therefore triggers cost-minimizing firms to deplete their bank of allowances earlier, implying less banking overall and therefore, under a quantity mechanism, increased supply. As no supply is eliminated after period  $\bar{T}$  while supply goes up before period  $\bar{T}$ , equilibrium emissions are strictly higher when the duration of the scheme is  $\bar{T}$ , rather than  $T > \bar{T}$ , periods.

## 4.3 Prices vs. quantities

The foregoing results may seem to favor price over quantity mechanisms from the perspective of emission reductions, though that conclusion is premature. It is possible that emissions reductions under a quantity mechanism exceed those under a price mechanism; this could happen when the lower bound for a price mechanism lies strictly below the upper bound for

a quantity mechanism. Here we argue that this possibility is somewhat contrived as it relies on asymmetries in baseline equilibrium allowance supplies.

To formalize this, fix a baseline final period  $T$ . Suppose that, given  $T$ , the equilibrium supply of allowances in all periods is the same under both a price and a quantity mechanism. Formally, given the baseline final period on emissions  $T$ , for all  $t \geq 0$  let:

$$s_t^P(p_t^P) = s_t^Q(B_t^Q(p_t^Q)), \quad (17)$$

where  $p^P$  and  $p^Q$  again denote baseline equilibrium price vectors under a price and quantity mechanism, respectively. The next result shows that the lower and upper bound on emission reductions under a price and quantity mechanism, respectively, coincide when the baseline equilibria are comparable in this sense of (17).

**Proposition 4.** *If (17) holds for all  $t \leq T$ , then*

$$R^Q(\bar{T}, T) \leq R^P(\bar{T}, T). \quad (18)$$

For similar baseline equilibria, an earlier final period leads to higher emissions reductions under a price mechanism than under a quantity mechanism. Whereas the question of prices versus quantities is as old as environmental economics itself and depends on a score of factors (Weitzman, 1974), the choice between price and quantity mechanisms is much less ambiguous. Under comparable conditions, a price mechanism outperforms a quantity mechanism when it comes to achieving more ambitious environmental goals.

## 5 Discussion

Our analysis entertains a number of restrictive assumptions and simplifications. In this section, we discuss some of these.

*Uncertainty.* The model assumes perfect knowledge about present and future abatement costs. This is a strong but largely innocent assumption. It is straightforward to extend the model to one which incorporates asymmetric information and imperfect foresight. In such a model, the quantities  $R^P(\bar{T}, T)$  and  $R^Q(\bar{T}, T)$  would represent *expected* reductions in equilibrium emissions (with the expectation evaluated at time  $t = 0$ ).

To fix ideas, suppose the true abatement cost function  $\tilde{C}_{it}$  depends on a parameter  $\theta_t$  which is learned only at the start of period  $t$ . It is common knowledge that  $\theta_t$  is drawn from a distribution function  $F_t(\theta_t)$ . Then one can interpret  $C_{it}$  as the expected abatement cost function, evaluated in period 0, i.e.  $C_{it}(a_{it}) = \int \tilde{C}_{it}(a_{it} \mid \theta_t) dF_t(\theta_t)$ . With this re-interpretation of  $C_{it}$ , it is clear that the analysis as carried out speaks to expected reductions in equilibrium emissions evaluated at time  $t = 0$ . The additional assumption one would need in such a model is that the timing of the final period itself does not affect the distribution of  $\theta_t$ ; that is,  $F_t(\theta_t)$  remains the same whether the final period is  $\bar{T}$  or  $T$ .

*Emissions targets.* In the interpretation of  $\bar{T}$  as the point in time at which a complementary policy, independent of the scheme, starts binding emissions to zero, another assumption requires discussion. If the planner enacts a series of binding emissions targets, those need not always be zero. In a more general environment, the planner could choose a vector of

emissions targets  $\hat{q} = (\hat{q}_t)_{t \geq \bar{T}}$  such that  $q_t \leq \hat{q}_t$  for all  $t \geq \bar{T}$ . The analysis presented here is essentially the special case in which  $\hat{q}_t = 0$  for all  $t \geq \bar{T}$ .

We argue that the main economic implications of our results remain valid under the more general assumption that the planner imposes a series of binding emissions targets  $\hat{q}_t \geq 0$  starting from period  $\bar{T}$ . The binding targets limit emissions in periods  $\bar{T}$  and after. Anticipating this, firms will bank fewer allowances which suppresses the allowance price (compared to the case in which no binding targets are imposed). Under a quantity mechanism, the reduction in banking leads to an increase in allowance supply, increasing emissions in the periods before  $\bar{T}$ . Under a price mechanism, the drop in allowance prices leads to a reduction in supply, decreasing emissions in the periods before  $\bar{T}$ . It follows that a price mechanism can support binding future emissions targets whereas quantity mechanisms tend to work against the policy. The special case of  $\hat{q}_t = 0$  facilitates precise characterization of the bounds on equilibrium emissions reductions.

*Net zero.* A somewhat related issue is that even a zero emissions target can be ambiguous. Some argue that *net zero* emissions are the realistic target, implying that a positive amount of emissions is still allowed provided it is compensated for by an equal amount of negative emissions. In this case, even if  $\bar{T}$  is interpreted as the period starting from which firms face a complementary zero emissions target, cost-minimizing firms need not necessarily reduce banking all the way to zero by the time period  $\bar{T}$  arrives. But assuming negative emissions are costly, aggregate banking should still be expected to (weakly) decrease and allowance prices to drop, causing supply to go down under a price mechanism and up under a quantity mechanism.

*Efficiency.* Our results characterize bounds on the reduction in equilibrium emissions from having a cap and trade scheme end earlier. They do not discuss how the time horizon of emissions trading affects social welfare. In theory it may be efficient to have higher total emissions that occur earlier in time; the model is silent about this. Given the arguably reasonable assumption that a shorter time horizon of emissions trading (or a complementary emissions-reducing policy) is intended to bring down emissions, the results show how policies that explicitly target the dynamics of emissions can be inconsistent with a market-based emissions cap based on quantities. Indeed, even if it is not total but periodic emissions that we care about (i.e. a flow pollutant model), assuming sufficiently convex damages from pollution likely lead to a reduction in discounted welfare if early-period emissions go up markedly.

*Commitment.* We assume that the planner is committed to the supply functions  $s^P$  and  $s^Q$ . If the policy functions  $s^P$  and  $s^Q$  themselves depend on the final period of the scheme (or the complementary emissions policy in place), the reduction in equilibrium emissions will naturally also depend on changes in the supply functions. For example, suppose that the supply functions are  $s_t^P$  and  $s_t^Q$  when the scheme ends in  $T$ , but  $\bar{s}_t^P$  and  $\bar{s}_t^Q$  when the scheme ends in  $\bar{T}$ . It is easy to verify that if  $\bar{s}_t^P(p_t) < s_t^P(p_t)$  [ $\bar{s}_t^Q(B_t) < s_t^Q(B_t)$ ] for all  $p_t$  [all  $B_t$ ], then the lower [upper] bound on equilibrium emissions reductions will be weakly higher than those identified above. In contrast, if  $\bar{s}_t^P(p_t) > s_t^P(p_t)$  [ $\bar{s}_t^Q(B_t) > s_t^Q(B_t)$ ] for all  $p_t$  [all  $B_t$ ], then the bounds will be weakly lower than those described in the main model. Due to the vast number of possible policy changes that could be implemented in this case, we leave the analysis of emissions reductions with a non-committed planner for future work.

*Competitive market.* An important assumption throughout our analysis is that firms take

the price of allowances and, as a logical consequence, the emissions cap as given. This is a strong assumption, though it is standard in much of the literature on emissions trading (*c.f.* Pizer, 2002; Hasegawa and Salant, 2014; Abrell and Rausch, 2017; Pizer and Prest, 2020; Holtsmark and Midttømme, 2021). See Hintermann (2011, 2017), Liski and Montero (2011), and Stocking (2012) for discussions of market power in emissions trading schemes. Stocking (2012), Gerlagh and Heijmans (2019), and Quemin and Pahle (2021) present analyses of strategic agents that may try to use an adjustable supply mechanisms to their own advantage. Hintermann (2010) and Hintermann et al. (2020) discuss the price drivers or allowance prices in a prominent emissions market, the EU ETS.

*Policy details.* We assumed that the supply of allowances is strictly increasing [decreasing] in the allowance price [bank of allowances] under a price [quantity] mechanism. These assumptions simplify the analysis but describe existing cap and trade policies only approximately. Many actual cap and trade schemes adjust the supply of allowances only when some pre-determined threshold is reached, as is the case in the Regional Greenhouse Gas Initiative (Friesen et al., 2022), California’s ETS (Borenstein et al., 2019), and the EU ETS (Perino, 2018; Gerlagh et al., 2021). Similarly, supply adjustments need not always be continuous but can instead occur in discrete jumps, which is what happens in the EU ETS. The applicability of our results for existing cap and trade schemes is hence conditional on these difference. At a conceptual level, we believe our definitions of price and quantity mechanisms encompass most adjustable supply policies used in practice.

## 6 Conclusions

Market-based, adjustable supply policies input observable conditions in the market for emissions allowances to output a binding cap on emissions. We focus on two of the most common such policies, price and quantity mechanisms, and investigate how the duration of a cap and trade scheme affects equilibrium emissions under its cap. We establish a suite of results, all of which appear to favor price-based over quantity-based supply policies.

A natural qualification to the results on quantity mechanisms is the assumed exogeneity of the mechanism to policy changes. One might argue that a rational planner anticipates the effect of advancing the final period and would ‘manually’ reduce the supply of allowances accordingly. We concur. Even so, a clear benefit of price over quantity mechanisms remains: whereas a quantity mechanism can be made to work after additional measures are taken, a price mechanism takes care of itself.

In a sense, quantity mechanisms misinterpret market signals. They react to a reduction in banking as though it signaled an increase in the demand for emissions whereas, in reality, it is the response to a future (policy-driven) fallout of demand. This points to a more fundamental distinction between price and quantity information. While prices provide an accurate signal of the overall demand for emissions, quantities provide a signal only of *relative* demand, that is, of demand today relative to demand in the future. Being better information aggregators, price signals are favored over quantity signals for market-based policy-updating.

## A Appendix

### A.1 Firms' dynamic cost-minimization problem

Turning the firm's constrained problem into an unconstrained cost minimization problem, each firm  $i$  chooses  $q_{it}$  and  $m_{it}$  to solve:<sup>5</sup>

$$\min_{q_{it}, m_{it}} \sum_{t=0}^T \beta^t C_{it}(\bar{q}_{it} - q_{it}) + \sum_t \beta^t p_t m_{it} + \lambda_i \left[ \sum_t q_{it} - s_{it} - m_{it} \right] + \sum_t \beta^t \mu_t \left[ \sum_i m_{it} \right] \quad (19)$$

$$+ \omega_{it} [B_{it} - B_{it-1} - s_{it-1} - m_{it-1} + q_{it-1}] + \beta^t \psi_{it} B_{it}.$$

The first-order conditions associated with the cost-minimization problem given by (19) are:

$$-\beta^t C'_{it}(\bar{q}_{it} - q_{it}) + \lambda_i + \omega_{it+1} = 0, \quad (20)$$

$$\beta^t p_t - \lambda_i + \beta^t \mu_t - \omega_{it+1} = 0, \quad (21)$$

$$\omega_{it} - \omega_{it+1} + \beta^t \psi_{it} = 0. \quad (22)$$

Rewriting these first-order conditions gives:

$$C'_{it}(\bar{q}_{it} - q_{it}) + \psi_{it} = \beta C'_{it+1}(\bar{q}_{it+1} - q_{it+1}), \quad (23)$$

for all  $t < T$ . Moreover, each firm will emit, or abate, until marginal abatement costs roughly equal the allowance price,

$$p_t = C'_{it}(\bar{q}_{it} - q_{it}) - \mu_t, \quad (24)$$

for all  $t < T$ . We say that prices should roughly equal the allowances price because when  $\mu_t \neq 0$ , the secondary market constraint is binding and not every firm can buy or sell the number of allowances it wants, driving a wedge between the allowance price and marginal abatement costs.

Observe that cost minimization forces each firm  $i$  to choose  $m_{it} \leq 0$  for all  $t \geq T$ ; all want to sell allowances if they have some. Combined with the secondary market constraint that  $\sum_i m_{it} = 0$  this gives  $m_{it} = 0$ .

### A.2 Proofs

#### PROOF OF LEMMA 2

*Proof.* Using (20) and (21) gives:

$$p_t + \mu_t = C'_{it}(\bar{q}_{it} - q_{it}), \quad (25)$$

implying (24). Moreover, combining (22) and (21) yields:

$$p_t + \mu_t + \psi_{it} = \beta p_{t+1} + \beta \mu_{t+1}, \quad (26)$$

so  $p_{t+1} = (p_t + \mu_t + \psi_{it})/\beta - \mu_{t+1}$  and this implies (7).  $\square$

---

<sup>5</sup>Without loss of generality, we multiply the shadow values  $\mu_t$  for the secondary market constraint (1) and  $\psi_{it}$  for the borrowing constraint by  $\beta^t$ .

## PROOF OF LEMMA 1

*Proof.* Since  $s_t(p_t)$  is increasing in  $p_t$  by construction while  $q_t(p_t, T)$  is decreasing by (6), banking in period  $b_t(p_t)$  is increasing in the allowance price  $p_t$ . Recall from (7) that prices co-move across periods. By implication, one has  $\frac{\partial p_s}{\partial p_\tau} > 0$  for all  $s, \tau \in \{0, 1, \dots, T\}$  and therefore,

$$\begin{aligned} \frac{\partial B_t^P}{\partial p_\tau} &= \frac{\partial}{\partial p_\tau} \left[ \sum_s^{t-1} s_s^P(p_s) - \sum_s^{t-1} q_s(p_s) \right] \\ &= \sum_s^{t-1} \frac{\partial s_s^P(p_s)}{\partial p_s} \frac{\partial p_s}{\partial p_\tau} - \sum_s^{t-1} \frac{\partial q_s(p_s)}{\partial p_s} \frac{\partial p_s}{\partial p_\tau} > 0. \end{aligned} \quad (27)$$

This establishes that  $B_t^P$  is increasing in  $p_\tau$  for all  $t, \tau \in [0, T]$ .  $\square$

## PROOF OF LEMMA 2

*Proof.* The effect of an increase in the allowance price on first-period banking is straightforward:

$$\frac{\partial B_1^Q(p)}{\partial p_\tau} = \frac{\partial b_0(p_0)}{\partial p_0} \frac{\partial p_0}{\partial p_\tau} = \frac{\partial [s_0^Q - q_0(p_0)]}{\partial p_0} \frac{\partial p_0}{\partial p_\tau} = -\frac{\partial q_0(p_0)}{\partial p_0} \frac{\partial p_0}{\partial p_\tau} \geq 0, \quad (28)$$

where the inequality is strict for all  $p_0$  such that  $q_0(p_0) > 0$  and all  $\tau \geq 0$ . A little more work is required to determine the sign of  $\partial B_t^Q / \partial p_\tau$  for  $t > 1$ . Recall that the bank of allowances evolves according to  $B_t^Q(p) = B_{t-1}^Q(p) + s_{t-1}^Q(B_{t-1}^Q(p)) - q_{t-1}(p_{t-1})$ , where  $s_t$  depends on  $B_t^Q$  because supply is governed by a quantity mechanism. Hence,

$$\frac{\partial B_t^Q(p)}{\partial p_\tau} = \frac{\partial B_{t-1}^Q(p)}{\partial p_\tau} + \frac{\partial s_{t-1}^Q(B_{t-1}^Q(p))}{\partial p_\tau} - \frac{\partial q_{t-1}(p_{t-1})}{\partial p_\tau} \quad (29)$$

$$= \left( 1 + \frac{\partial s_{t-1}^Q(B_{t-1}^Q(p))}{\partial B_{t-1}^Q(p)} \right) \frac{\partial B_{t-1}^Q(p)}{\partial p_\tau} - \frac{\partial q_{t-1}(p_{t-1})}{\partial p_{t-1}} \frac{\partial p_{t-1}}{\partial p_\tau}. \quad (30)$$

The term in parentheses,  $1 + \partial s_t^Q / \partial B_t^Q$ , is positive by assumption. The final term in (30) is negative by (6) and (7). The only sign left to determine in (30) is hence that of  $\partial B_{t-1}^Q / \partial p_\tau$ ; and this we know for  $t = 2$ . Using (28), induction on  $t$  establishes that

$$\frac{\partial B_t^Q(p)}{\partial p_\tau} \geq 0, \quad (31)$$

for all  $t, \tau \in [0, T]$ . The inequality is strict for all  $p = (p_1, p_2, \dots)$  that satisfy  $q_t(p_t, T) > 0$  for at least one  $t$ .  $\square$

## PROOF OF PROPOSITION 1

*Proof.* Two qualitatively distinct scenarios can occur: (i)  $B_{\bar{T}}^P(p^P) = 0$  and (ii)  $B_{\bar{T}}^P(p^P) > 0$ .

In case (i), the equilibrium price vector when the ban on emissions is advanced from  $T$  to  $\bar{T}$  is the same until period  $\bar{T}$ :  $p_t^P = \bar{p}_t^P$  for all  $t < \bar{T}$ . This can be proven by contradiction. Suppose  $\bar{p}^P \neq p^P$ . Then either (a)  $\bar{p}_t < p_t$  or (b)  $\bar{p}_t > p_t$  for at least one  $t < \bar{T}$  which, by Lemma 2, imply that (a)  $\bar{p}_t \leq p_t$  or (b)  $\bar{p}_t \geq p_t$  for all  $t < \bar{T}$ . But by Lemma 1, case (a) implies  $B_{\bar{T}}(\bar{p}^P) < 0$  whereas case (b) implies  $B_{\bar{T}}(\bar{p}^P) > 0$ . Either of these violates the requirement that  $\bar{p}^P$  is an equilibrium price vector when the final period on emissions is  $\bar{p}$ . Hence,  $\bar{p}^P = p^P$ . Equilibrium emissions when the final period is advanced to  $\bar{T}$  are therefore equal to:

$$\sum_{t=0}^{\bar{T}} q_t(p^P) = \sum_{t=0}^{\bar{T}} s_t(p_t^P).$$

When the ban is at  $T$  instead, equilibrium emissions are:

$$\sum_{t=0}^T q_t(p^P) = \sum_{t=0}^T s_t(p_t^P).$$

Subtracting the former from the latter gives the reduction in equilibrium emissions:

$$R^P(\bar{T}, T) = \sum_{t=0}^T q_t(p^P) - \sum_{t=0}^{\bar{T}} q_t(p^P) = \sum_{t=0}^T s_t(p_t^P) - \sum_{t=0}^{\bar{T}} s_t(p_t^P) = S^P(\bar{T}, T \mid p^P).$$

In case (ii), firms originally hold a strictly positive bank of allowances at the start of period  $\bar{T}$ :  $B_{\bar{T}}^P(p^P) > 0$ . Equilibrium under the final period  $\bar{T}$  is reached when  $B_{\bar{T}}(\bar{p}^P) = 0$ . By Lemma 1, this implies  $p_t^P > \bar{p}_t^P$  for all  $t < \bar{T}$ . Equilibrium emissions when the final period is  $\bar{T}$  are therefore:

$$\sum_{t=0}^{\bar{T}} q_t(\bar{p}^P) = \sum_{t=0}^{\bar{T}} s_t(\bar{p}_t^P).$$

Equilibrium emissions when the final period is  $T$  are instead:

$$\sum_{t=0}^T q_t(p^P) = \sum_{t=0}^T s_t(p_t^P) = \sum_{t=0}^{\bar{T}} s_t(p_t^P) + \sum_{t=\bar{T}+1}^T s_t(p_t^P).$$

Subtracting the former from the latter, the reduction in equilibrium emissions when advancing the ban from  $T$  to  $\bar{T}$  is:

$$\begin{aligned} R^P(\bar{T}, T) &= \sum_{t=0}^{\bar{T}-1} s_t(p_t^P) + \sum_{t=\bar{T}}^T s_t(p_t^P) - \sum_{t=0}^{\bar{T}-1} s_t(\bar{p}_t^P) \\ &= S^P(\bar{T}, T \mid p^P) + \sum_{t=0}^{\bar{T}-1} s_t(p_t^P) - \sum_{t=0}^{\bar{T}-1} s_t(\bar{p}_t^P) \\ &> S^P(\bar{T}, T \mid p^P), \end{aligned}$$

where the inequality follows from the fact that  $p_t^P > \bar{p}_t^P$  for all  $t < \bar{T}$  and therefore, by the mechanics of a price mechanism,  $s_t(p_t^P) > s_t(\bar{p}_t^P)$  for all  $t < \bar{T}$ .



In conclusion, either  $R^P(\bar{T}, T) = S^p(\bar{T}, T \mid p^P)$  or  $R^P(\bar{T}, T) > S^p(\bar{T}, T \mid p^P)$ . Since  $S^p(\bar{T}, T \mid p^P) \geq 0$  by construction. Tightness follows from considering the case  $B_{\bar{T}}^P(p^P) = 0$ .  $\square$

## PROOF OF PROPOSITION 2

*Proof.* Two qualitatively distinct scenarios can occur: (i)  $B_{\bar{T}}^Q(p^Q) = 0$  and (ii)  $B_{\bar{T}}^Q(p^Q) > 0$ . Because these scenarios, as well as their analyses, are similar to those discussed in the proof of Proposition 1, we will be short here.

In case (i),  $B_{\bar{T}}^Q(p^Q) = 0$  and therefore  $\bar{p}_t^Q = p_t^Q$  for all  $t < \bar{T}$ . The reduction in equilibrium emissions when the final period is  $\bar{T}$ , compared to when it is  $T$ , is therefore:

$$\begin{aligned} R^Q(\bar{T}, T) &= \sum_{t=0}^T q_t(p^Q) - \sum_{t=0}^{\bar{T}} q_t(p^Q) \\ &= \sum_{t=0}^T s_t(B_t^Q(p^Q)) - \sum_{t=0}^{\bar{T}} s_t(B_t^Q(p^Q)) \\ &= S^Q(\bar{T}, T \mid p^Q). \end{aligned}$$

In case (ii),  $\bar{T}$ :  $B_{\bar{T}}^Q(p^Q) > 0$ . Equilibrium under the final period  $\bar{T}$  is reached when  $B_{\bar{T}}^Q(\bar{p}^Q) = 0$ . By Lemmas 2 and 2, this implies  $p_t^Q > \bar{p}_t^Q$  for all  $t < \bar{T}$ . The reduction in equilibrium emissions when the final period is  $\bar{T}$ , compared to when it is  $T$ , is therefore:

$$\begin{aligned} R^Q(\bar{T}, T) &= \sum_{t=0}^T q_t(p^Q) - \sum_{t=0}^{\bar{T}} q_t(\bar{p}^Q) \\ &= \sum_{t=0}^T s_t(B_t^Q(p^Q)) - \sum_{t=0}^{\bar{T}} s_t(B_t^Q(\bar{p}^Q)) \\ &= S^Q(\bar{T}, T \mid p^Q) + \sum_{t=0}^{\bar{T}} s_t(B_t^Q(p^Q)) - \sum_{t=0}^{\bar{T}} s_t(B_t^Q(\bar{p}^Q)) \\ &< S^Q(\bar{T}, T \mid p^Q), \end{aligned}$$

where the inequality is a consequence of the fact that  $p_t^Q > \bar{p}_t^Q$  for all  $t < \bar{T}$ , so  $B_t^Q(p^Q) > B_t^Q(\bar{p}^Q)$  for all  $t < \bar{T}$  and therefore, by the mechanics of a quantity mechanism,  $s_t(B_t^Q(p^Q)) < s_t(B_t^Q(\bar{p}^Q))$  for all  $t < \bar{T}$ .

The proof is now complete as we have shown that either  $R^Q(\bar{T}, T) = S^Q(\bar{T}, T \mid p^Q)$  or  $R^Q(\bar{T}, T) < S^Q(\bar{T}, T \mid p^Q)$ , implying that  $R^Q(\bar{T}, T)$  is bounded from above by  $S^Q(\bar{T}, T \mid p^Q)$ . Tightness follows from considering the case  $B_{\bar{T}}^Q(p^Q) = 0$ .  $\square$

## PROOF OF PROPOSITION 3

*Proof.* We know from Proposition 2 that  $R^Q(\bar{T}, T) \leq S^Q(\bar{T}, T \mid p^Q)$ . Note, then, that condition (15) gives  $S^Q(\bar{T}, T \mid p^Q) = 0$ . Moreover, condition (14), combined with (15), gives  $B_{\bar{T}}(p^Q) > 0$ . The fact that  $B_{\bar{T}}(p^Q) > 0$  implies that case (ii) in the proof of Proposition 2 applies, so  $R^Q(\bar{T}, T) < S^Q(\bar{T}, T \mid p^Q)$ . We have already established that  $S^Q(\bar{T}, T \mid p^Q) = 0$ . Hence,  $R^Q(\bar{T}, T) < 0$ .  $\square$

## PROOF OF PROPOSITION 4

*Proof.* From Proposition 1, the reduction in emissions under a price mechanism is bounded from below by  $S^P(T, \bar{T} \mid p^P)$ . From Proposition 2, the reduction in emissions under a quantity mechanism is bounded from above by  $S^Q(T, \bar{T} \mid p^Q)$ . The condition that baseline equilibrium supply paths are symmetric means that (17) is satisfied. Now, (17) implies  $S^P(T, \bar{T} \mid p^P) = \sum_{\bar{T}}^T s_t(p_t^P) = \sum_{\bar{T}}^T s_t(B_t^Q(p^Q)) = S^Q(T, \bar{T} \mid p^Q)$ . Hence,  $R^Q(\bar{T}, T) \leq S^Q(T, \bar{T} \mid p^Q) = S^P(T, \bar{T} \mid p^P) \leq R^P(\bar{T}, T)$ , implying the result.  $\square$

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