

Review

Diabetic foot ulcers

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Ulceration of the foot in diabetes is common and disabling and frequently leads to amputation of the leg. Mortality is high and healed ulcers often recur. The pathogenesis of foot ulceration is complex, clinical presentation variable, and management requires early expert assessment. Interventions should be directed at infection, peripheral ischaemia, and abnormal pressure loading caused by peripheral neuropathy and limited joint mobility. Despite treatment, ulcers readily become chronic wounds. Diabetic foot ulcers have been neglected in health-care research and planning, and clinical practice is based more on opinion than scientific fact. Furthermore, the pathological processes are poorly understood and poorly taught and communication between the many specialties involved is disjointed and insensitive to the needs of patients.

In this review, we describe the epidemiology, pathogenesis, and management of diabetic foot ulceration, and its effect on patients and society. The condition deserves more attention, both from those who provide care and those who fund research.

Epidemiology

Incidence and prevalence

Although accurate figures are difficult to obtain for the prevalence or incidence of foot ulcers, the results of cross-sectional community surveys in the UK showed that 5.3% (type 2)¹ and 7.4% (type 1 and 2 combined)² of people with diabetes had a history of active or previous foot ulcer. The lifetime risk for any diabetic patient is up to 15%.³ Ramsey and colleagues⁴ noted a cumulative 3-year incidence of 5.8% in diabetic patients in the USA, but this value was based on hospital discharge data; community surveys have produced slightly higher figures. An annual incidence of 3.6% was reported in a randomly selected diabetic population in Sweden,⁵ and a survey in the Netherlands found a mean incidence of new ulceration (in type 2 diabetes alone) of 2.1%.⁶ This value was 2.2% in a large community survey in UK,⁷ and up to 7.2% in patients with neuropathy.⁸

Amputation

In the absence of accurate data on foot ulceration, amputation rates are often used as a crude measure. Indeed, a 50% reduction in amputation was the target for improved foot care set by the St Vincent Declaration.⁹ However, information on amputation can also be misleading,^{10–12} and the definitions unclear. The terms amputation or lower extremity amputation, can be used to apply to all surgery, or restricted to amputation at or about the knee. Major amputation can mean either

operations above the ankle or those proximal to the tarsometatarsal joint, and a multinational WHO survey on lower extremity amputation also included cases of unoperated gangrene.¹³

Moreover, amputation is a marker not just of disease but also of disease management. The decision to operate is determined by many factors, which vary between centres and patients. A high amputation rate might result from high disease prevalence, late presentation, and inadequate resources, but could also reflect a particular approach by local surgeons. In many cases, major amputation is not a mutilating admission of failure but the most appropriate way of ensuring an early return to a relatively independent existence. Conversely, a low rate of amputation might reflect better care, but might also conceal the effects of an inappropriately conservative approach—namely, protracted incapacity, suffering, and death with ulcers unhealed.

15–27% of all ulcers result in surgical removal of bone,^{4,11–14} but rates vary between countries.^{10,12} The annual incidence of all amputations in age-matched populations is significantly higher in the USA than in the Netherlands (5.0 per 1000 people with diabetes *vs* 3.6).¹⁵

Major amputation

The incidence of major amputation is 0.5–5.0 per 1000 people with diabetes.^{16–18} In total populations, rates vary between countries, racial groups, and within countries and can exceed 20 per 100 000.^{12,19–23} Some variation is due to race and real differences in incidence and severity,²⁴ but much will result from unequal access to care and differing opinion on best practice.¹²

Survival after amputation

Ulceration has a poor prognosis.^{25,26} For amputation, perioperative mortality is 9% in the Netherlands²⁷ and

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Search strategy and selection criteria

The authors based the review on personal knowledge of the subject, supplemented by information derived from comprehensive reviews of the different aspects of the subject area. This information was crosschecked with repeated searches on PubMed for articles recently published using the following index terms: diabetes, foot ulcer, amputation, vascular surgery, neuropathy, osteomyelitis, Charcot.

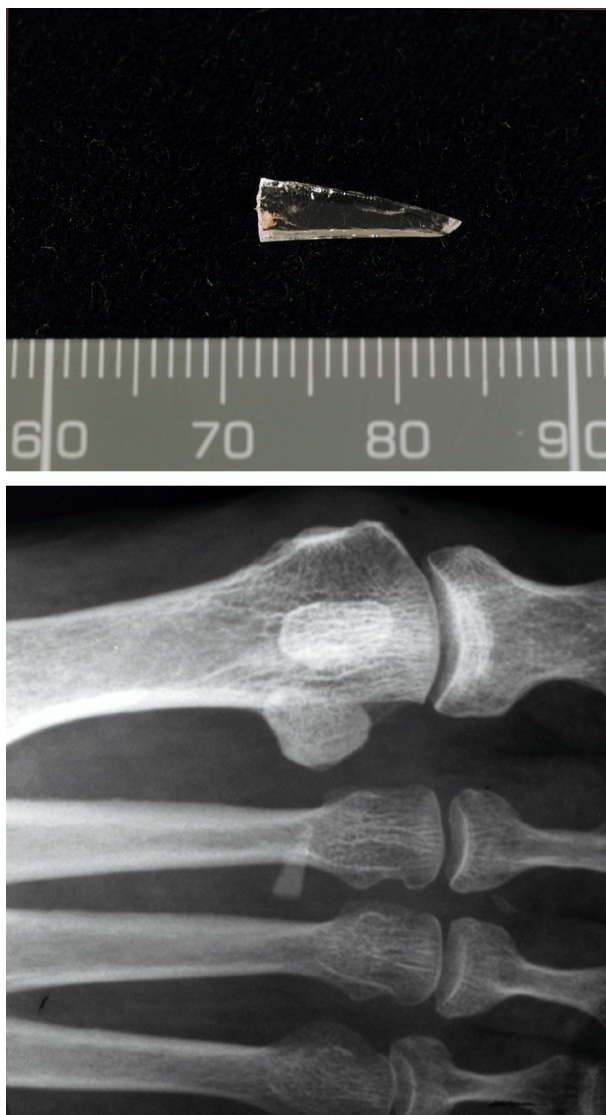


Figure 1: **Shard of glass (A) removed from sole of a patient's foot and (B) radiograph of foot showing shard before removal**

10–15% in the UK.²⁸ In Sweden and Italy, 3-year survival rates are 59% and 50%, respectively.^{13,29} The high mortality reflects the old age, widespread vascular disease, and other complications of diabetes common to many amputation patients. Women tend to be almost 10 years older and have worse survival rates than men at the time of first amputation.²⁹ The USA has a better survival rate than Europe,^{4,30} which could reflect faster access to specialised care, or a greater readiness to do amputations in young and otherwise fit people.

Predisposing and precipitating factors

Many overlapping factors lead to foot ulceration;^{31–35} they put the foot at risk, precipitate a break in the skin, or impair healing. The peripheral neuropathy of diabetes results in abnormal forces being applied to the foot, which diabetic ischaemia renders the skin less able to withstand. Other complications contributing to the onset of ulceration include poor vision, limited joint mobility, and the consequences of cardiovascular and cerebrovascular disease. However, the most common precipitant is accidental trauma, especially from ill-fitting footwear.^{32,36} Once the skin is broken, many processes contribute to defective healing.

Neuropathies

In diabetes, nerve damage results from interacting metabolic abnormalities, worsened by disease of the vasa nervorum.^{37,38} The damage affects peripheral sensation, innervation of the small muscles of the foot, and fine vasomotor control of the pedal circulation. In sensory neuropathy, loss of protective sensation leads to lack of awareness of incipient or actual ulceration (figure 1). Motor neuropathy affects the muscles required for normal foot movement, altering the distribution of forces during walking and causing reactive thickening of skin (callus) at sites of abnormal load. Next, ischaemic necrosis of tissues beneath the callus leads to breakdown of skin and subcutaneous tissue, resulting in a neuropathic ulcer with a punched-out appearance (figure 2).

Arteriolar-venular shunting causes dysfunction of the microcirculation with reduced distribution of blood to areas of need. Thus, tissue ischaemia can occur in a foot with palpable pedal pulses. Vasomotor (autonomic) neuropathy affects the peripheral nerve function, which controls the distribution of blood through arteriolar vessels.^{39,40} Indeed, pulses may be readily palpable and the veins on the dorsum of the foot distended.

The Charcot foot of diabetes, like that of syphilis, is manifest by dislocation or collapse of one or more joints or bones of the foot, occurring either spontaneously or after slight trauma. It is not simply the result of loss of pain sensation, and in fact is often painful in acute stages. The principal defect is osteopenia, with loss of structural integrity of the bone, which is thought to result from arteriolar-venular shunting of vasomotor neuropathy.^{41,42} Slight trauma triggers fracture of a weakened bone, which increases the load on adjacent bones, leading to gross destruction. The process is self-limiting but the persisting deformity greatly increases the risk of secondary ulceration.

Ischaemia

Foot tissues can become ischaemic because of macrovascular disease (atherosclerosis), notably in the calf with relative sparing of proximal vessels and those in the foot. Ischaemia also results from microvascular disease—both structural (thickened basement membrane, capillary wall fragility, and thrombosis) and functional (vasomotor neuropathy with defective microcirculation and abnormal endothelial function).^{43–45} Protective sweating is lost and the skin of the ischaemic foot is red, dry, thin with dystrophic nails, and susceptible to the pressure from a shoe or even an adjacent toe.



Figure 2: **Neuropathic ulcer in typical position under second metatarsal head and surrounded by callus**

Failure to heal

Bacterial infection, tissue ischaemia, continuing trauma, and poor management cause diabetic foot ulcers to heal slowly and transform readily into chronic wounds.

Infection

Infection is usually the consequence rather than the cause of foot ulceration, but can cause substantial deterioration and delay in healing, and clinicians should consider early use of antibiotics. Infection can be divided into three categories: superficial and local, soft tissue and spreading (cellulitis), and osteomyelitis. The contribution of yeasts and dermatophytes in chronic ulceration is uncertain.

Bacteria will be present irrespective of whether a wound seems clean or is covered by slough and debris. It can be difficult to determine whether these are harmless or the extent to which they impair healing by releasing locally acting substances. Therefore, a surface swab is insufficient to establish whether a wound is infected; microbiological results should be interpreted in relation to clinical circumstances. Without other evidence of infection, systemic antibiotics are not beneficial.⁴⁶

With the more serious categories (cellulitis and osteomyelitis) diagnosis is mainly clinical, with imaging assistance in osteomyelitis. Soft-tissue infection is characterised by obvious inflammation if the foot is well perfused, but can be difficult to identify if the foot is ischaemic. It may be marked by an increase in exudate or by localised pain, and can trigger thrombosis of smaller end-arteries and arterioles: infection is the usual precipitant of localised digital gangrene (figure 3).

Clinical diagnosis of cellulitis and osteomyelitis can be supplemented by microbiology. Typically, more than one organism is involved, including gram-positive, gram-negative, aerobic, and anaerobic species⁴⁷—though *Staphylococcus aureus* is the most common pathogen in osteomyelitis.⁴⁸ Sampling requires vigorous curettage, aspiration, scrubbing, and/or biopsy of deeper tissue with saline-moistened swabs, and material should be cultured quickly, both aerobically and anaerobically. However, at best there is poor correspondence between isolates from bone in osteomyelitis and from adjacent soft tissue.⁴⁸ In the real world, sampling may be limited to excluding particular organisms, such as methicillin-resistant *S aureus*, and it may be cost effective to choose the initial antibiotic regimen empirically.⁴⁹

Ischaemia and distal sensory neuropathy

Since ischaemia can delay healing, revascularisation needs to be considered at an early stage. Distal symmetrical neuropathy leads to reduced protective behaviour: the patient is more likely to use the affected foot and the repair process will be compromised by continuing trauma.

Delays

Deterioration in a wound is more likely if assessment is delayed. In one specialist clinic, the median delay between onset of ulceration and first referral was 15 days.³⁶ The patient might be unaware of the ulcer or might avoid seeking advice for fear of being a nuisance or in the hope that the ulcer will heal on its own. However, delays are more likely to be caused by lack of speedy access to an informed opinion and by poor communication between specialist departments.³⁶

Biology of the chronic wound

Wound healing involves a cascade of interacting phases of haemostasis, inflammation, proliferation, epithelialisation, and scar maturation, which can be affected by diabetes



Figure 3: Digital gangrene

and its complications.^{50–52} Impairment of leucocyte function and proliferation occur in hyperglycaemia,^{53,54} but the overall effect of the disease on healing is complex. The benefit of good blood glucose control has not been assessed, but is likely to be important, even though the rate of healing of neuropathic ulcers does not differ between people with and without diabetes.⁵⁵

Classification of foot ulcers

There is no widely accepted method for classifying or even describing foot ulcers.^{56,57} Non-specialists commonly refer to all ulcers as diabetic foot. Two international working parties are trying to define a system of describing individual ulcers to improve communication and develop a classification for audit and research.^{14,58} Without classification, selection of comparable populations for urgently needed multicentre trials will be impossible.

Principles of management

The first principle is to treat any infection; the second is to establish whether any associated ischaemia is amenable to revascularisation; the third is to keep forces applied to the ulcerated part to a minimum; and the fourth is to improve the condition of the wound or ulcer by wound-bed preparation, topical applications, and removal of callus. Once the wound has healed, attention can be turned to the prevention of ulcer recurrence.

Eradication of infection

The antibiotic regimen chosen should be based on the anticipated spectrum of infecting organisms. The combination of an aminopenicillin and a penicillinase inhibitor has the required activity, but other options include a quinolone plus either metronidazole or clindamycin.^{47,59} Intravenous options for soft-tissue infection include imipenem and gentamicin. Vancomycin, teicoplanin, rifampicin, or linezolid should be used for methicillin-resistant *S aureus*.^{60,61}

The same broad-spectrum antibiotics are appropriate for osteomyelitis. Beta-lactams and quinolones are concentrated intracellularly at the site of infection, and clindamycin penetrates bones well. It has always been taught that infected bone should be removed,^{33,62} but a non-surgical approach might be effective.^{63–65} The relative benefits of parenteral versus oral antibiotics are not known, but the parenteral route is preferred if the foot is severely ischaemic or in cases of systemic illness. Nor is the optimum duration of treatment known, though most clinicians opt for prolonged courses despite risks of inducing antibiotic resistance.

Remediable macrovascular disease

Clinical evidence and positive non-invasive tests for macrovascular disease, such as an ankle/brachial pressure index below 0.8, toe systolic pressure of less than 30 mm Hg, reduced transcutaneous oxygen tension, and abnormal duplex waveform on ultrasonography, indicate the need for assessment by a vascular surgical team. Options for revascularisation include angioplasty, thrombolysis, and bypass surgery. Distal bypass to the pedal vessels is increasingly common,^{45,66–69} though with regional variations.²⁸ Despite a huge increase in revascularisation procedures in the past 20 years, the effect on the rate of major amputation has been disappointing.⁷⁰ The potential benefit is clear,^{71,72} but the place of revascularisation has yet to be precisely defined.⁷³

Off-loading

It is unrealistic to tell a patient to immobilise the foot for the time required for healing, and immobilisation carries the risk of thrombosis, muscle wasting, depression, and secondary ulceration elsewhere. Instead, custom-made orthotic devices and plaster or fibreglass casts are used to off-load the wound while allowing the patient to remain partly active. These devices can greatly lower plantar pressures,⁷⁴ but patients dislike and may choose not to wear them, especially in the home.^{75,76} Devices that cannot be taken off are more effective.^{77,78} Off-loading devices might be impractical for patients who are frail or susceptible to falls, and a disadvantage of devices that cannot be removed is interference with bathing and showering.

Ulcer management

Wound bed preparation removes many specific impediments to healing, including necrotic tissue, exudate, bacteria, and abnormal cells.⁷⁹ Ulcers heal more quickly if their surface is clean and if sinuses are laid open. Vigorous and repeated sharp debridement of the wound is recommended, although evidence for efficacy is slim.⁸⁰ Complete excision of neuropathic ulcers did lead to healing in a mean of 31⁸¹ and 47⁸² days, as opposed to 129 days in non-randomised controls managed more conservatively.⁸²

Necrotic material can also be removed with debriding agents (enzymes, hydrogels, and hydrocolloids) although evidence to justify their use is not available.⁸³ Larval therapy (maggots) to clean the wound bed,⁸⁴ though not immediately appealing, does merit further study. Antiseptics containing iodine and silver have also been promoted but once again, the evidence base for their use is slight.⁸⁵

Attention has also focused on controlling oedema, and significant benefit from a foot-compression device has been shown after debridement.⁸⁶ No reliable evidence supports the use of hyperbaric oxygen.⁸⁵

Although dressings also help protect the ulcer from injury and secondary infection, their principal use is to provide a warm, moist environment to promote tissue repair.⁸⁷ Such products include hydrogels, hydrocolloids, films, foams, and alginates and there are no scientific grounds for preferring any one of them.^{83,85,88,89} Nevertheless, theoretical criteria for making a choice do exist^{89–91} and these criteria need to be formally assessed.

There is considerable interest in the therapeutic potential of growth factors.^{92–94} Two trials have shown significant, but small, benefit from recombinant platelet-derived growth factor (becaplermin).^{95,96} Granulocyte-colony stimulating factor accelerated the resolution of infection in a pilot study,⁹⁷ and results from a randomised

trial suggested a reduction in amputation done for osteomyelitis⁹⁸ that has yet to be substantiated.⁹⁹

Some of the effects of allografts might result from their capacity to release growth factors, but promotion of angiogenesis might be another explanation.¹⁰⁰ Unblinded clinical studies showed a significant improvement in healing.^{101,102} This approach is expensive, but a case can be made for its use in selected patients.¹⁰³

Prevention

Primary prevention is the aim of diabetes management, but secondary prevention is the goal of good foot-ulcer care. The recurrence rate is high¹³ and ulcer healing should be followed by a well coordinated programme of secondary prevention. Sadly, this approach is beyond the capacity of health services in most countries. Surgery to correct deformities and abnormalities of posture, gait, and load-bearing⁷⁴ (eg, lengthening the achilles tendon) has a place in both primary and secondary prevention, but is probably underused.

Primary prevention

Improved blood-glucose control will reduce microvascular complications, and reduction in cardiovascular risk factors will render the foot less susceptible to ischaemia from macrovascular disease. Routine surveillance will detect patients whose feet are at risk, and they should receive targeted care. Modelling indicates that this approach would be cost effective,¹⁰⁴ but primary prevention programmes have not always been beneficial.^{105–08} The case for primary prevention might seem self-evident, but is not yet evidence based.¹⁰⁹

Secondary prevention

A previous lesion is strongly predictive for new ulceration.^{7,110} Efforts should be made to reduce abnormal pressure loading,⁷⁴ which might involve cushioning in frail and immobile people and individually fitted footwear in those who are mobile, but such interventions need to be properly targeted.¹¹¹

Education should focus on foot care, regular podiatry, self-examination,²⁹ and provision of emergency contacts. Education improves knowledge and illness-related behaviour,¹¹² and led in one trial to a three-fold reduction in re-ulceration and amputation within 13 months,¹¹³ whereas McCabe and colleagues¹¹⁴ showed reduction in amputation but not in new ulceration. These findings require confirmation.¹¹⁵ Educational effort might be more effective if aimed mainly at professionals.³⁶

Structure of care

Successful management of diabetic foot ulcers requires close collaboration between many different groups in primary care and in the hospital service, and this collaboration might not be easy to establish while traditional barriers between health-care professionals remain in place. Supervision is also made difficult by the frequent coincidence of both social and medical problems, when the patient may be looked after by independent teams of professional carers. The needs and wishes of the patient (or his or her family) in influencing management choices are critical, and informed decisions by the patient should be an essential part of the process. Patients and carers should be counselled by trained health-care professionals at every stage, and should have ready access to a second opinion. The four-fold regional variation in incidence of major amputation reported both in the Netherlands and in the UK^{22,23} suggests that patients are not always as informed and influential as they should be.

Assessing effectiveness of care

The effectiveness of recommended practice needs rigorous assessment, and for that more meaningful measurements have to be available. A reduction in major amputations has been reported by some specialist units,^{29,71,116–118} including those serving an entire community where altered referral practice is not an issue. In some cases, however, the initial rate was rather high.^{71,116} Other studies record no change in incidence of amputation,^{119–121} or even an increase.^{122,123} However, as discussed earlier, the amputation rate may not be a good marker of the quality of clinical care and better endpoints are required.

Effectiveness can be judged in terms of outcomes relating to the ulcer, the limb, and the patient, and all three should be considered together. It would be absurd, for example, to emphasise the healing of one ulcer when another ulcer on the same foot results in loss of the leg. The most appropriate end point is complete healing without amputation, but this is often not achieved.

Ulcer outcome

In a cohort of 558 people, only 345 (62%) healed after primary treatment; 123 (22%) healed after surgery and 90 (16%) died unhealed.¹³ In deep infections, the rate of healing without surgery can drop to 40%,¹²⁴ with a median healing time of 24 weeks; with surgery this rate increases to 52 (minor amputation) and 38 weeks (major amputation). Of 389 ulcers (in 179 people, newly referred) only 33% healed without surgery within 3 months. Of those followed up for 6 months, 48% healed without surgery, while 40% were unhealed; six patients lost a lower limb; and ten died (unpublished data from Nottingham City Hospital, 2000).

Rates and speed of healing are best in ulcers that are mainly a result of neuropathy. In trials of off-loading techniques, 21–50% of patients healed within 30 days,⁷⁷ and 58–90% within 12 weeks.⁷⁶ Piaggese and colleagues⁸² reported 79% healing at 25 weeks in neuropathic ulcers after conventional treatment, compared with 96% after excision of the ulcer and adjacent bone.⁸² However, despite good management, healing rates in large multicentre trials were 24% at 12 weeks and 31% at 20 weeks.¹²⁵

Patients' outcome

Since perioperative and postoperative mortality rates are high, crude data for amputation incidence are insufficient; survival, functional outcomes, and quality of life should be assessed by measures such as the SF-36 health survey, Barthel index, walking and walking stairs questionnaire, and Euroqol-5D.^{126–128} Using the psychological adjustment to illness scale and hospital anxiety and depression scale, Carrington and colleagues showed worse adjustment to illness and significantly more depression in patients with active ulcers than in diabetic controls.¹²⁹ In addition to these generic measures, one disease-specific scale has recently been developed and validated and its use considered for future clinical studies.¹³⁰

Outpatient dressings and nursing time contribute most to the cost of care for ulcer patients in Europe.^{91,124} These costs are met by various care agencies and could be difficult to collate. In the USA, the principal identified costs are those of inpatient care.¹³¹

Conclusions

Investment is urgently needed for basic research into the pathophysiology of chronic wounds. Clinical management lacks a scientific basis and is determined by personal preference and the availability of local expertise and

facilities. Therefore, clinicians should identify differences between centres, and undertake robust clinical trials of management, using appropriate end-points. Speedy and effective care will be possible only with effective communication and collaboration between all relevant professionals. Many foot-care teams are described as multidisciplinary, but might still be restricted by traditional working practices. Specialist subregional centres should be established as in the USA and Denmark.^{132,133}

Conflict of interest statement

W J Jeffcoate is a contributing editor to *The Lancet*. Although both authors have received extensive funding from the pharmaceutical industry, neither believe this to be a conflict of interest with regard to this Review.

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