Flood Proofing in the Charlands and Haor Basin

Ref: **DM 003**

Basic Data

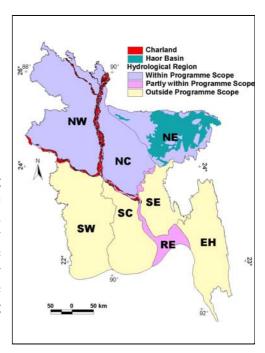
NWMP Sub-sector **Disaster Management**

Region(s) Mainly North West, North

Central and North East

Relevance to NWPo

Article 4.02(o) requires the Government, through its responsible agencies, to develop flood proofing systems to cope with natural disasters, and Article 4.2(p) requires that appropriate measures are provided, in designated flood risk zones, to protect life, property and vital infrastructure etc. Equally, the same Article requires that, with the exception of those already covered by existing flood control infrastructure, the people will be motivated to develop flood proofing measures.



Purpose of Programme

A basic theme of the NWPo concerns the desirability of coping with inland floods rather than managing them. In recent years populations at risk have come to place greater reliance on embankments and drainage schemes which were designed for agriculture and not human habitation and the like. Flood proofing involves a return to more traditional practices such as building houses on higher ground or stilts and the raising of public infrastructure such as roads, shared areas and water supply/sanitation facilities. The NWMP has three programmes addressing inland flood proofing (DM 003 to 005). This Programme DM 003 is concerned with providing proven, cost-effective, technologies in the form of raised households and communal flood to some 3M people in the main river charlands and some 0.5M people in the Haor Basin of North East Region.

Programme Outline

Structural flood proofing is an age-old practice in Bangladesh, whereby houses and homesteads in flood-prone areas are normally raised above flood level. Not all households have the resources to do this, however, especially in the unprotected char areas near the major river channels. Flooding incidence in these areas is high and incomes are low.

Until recently, structural flood proofing has received only limited attention from donors or GoB, but NGOs have been active in this field. Efforts have been concentrated in the charlands of the Brahmaputra and Ganges (the RE Region) and the Haor Basin. The major ongoing public sector project is the USAID – funded Flood Proofing Project, which started in 1999 and is being implemented by CARE and LGED. At a cost of some US\$27M (Tk1,380M) over five years, it is flood-proofing about 1,025 villages in 20 Upazilas in the Brahmaputra and Padma charlands, the Haor Basin and Bhola Island, in SC Region. A Japanese-funded study of flood proofing in four

Districts in the Brahmaputra charlands and four Districts of the Haor Basin is currently in progress.

The NWMPP evaluation carried out of its predecessor, the Flood Proofing Pilot Project, showed that this type of intervention, involving mainly the raising of house plinths and the provision of communal flood shelters, is highly cost-effective and socially beneficial. There are no significant adverse environmental impacts. Sustainability is likely to be high, because of its heavy emphasis on community participation. Including all overhead costs, the capital costs per person, excluding the value of beneficiaries' labour inputs, were estimated to be Tk560-670 at 1998 prices. For the homestead (plinth) raising the beneficiaries contributed about 36% of the base cost, as labour. For the community shelters the only local contribution was the land, although under the project conditions the community was supposed to contribute 5-10% of the earthmoving work.

Remaining rural areas considered to need structural flood proofing on a large scale are the Brahmaputra and Padma charlands in Districts left out of the FPP, the Padma right bank, the Ganges charlands and the Haor Basin (there may be some 1,000 villages there, in 22 Upazilas). The distribution of the estimated 3.5M people requiring structural flood proofing by 2025 is as follows:

Are	ea	2025 population requiring flood proofing (000)
1.	Main River Charland Flood Proofing	
	Brahmaputra (Kurigram, Gaibandha, Jamalpur, Bogra, Sirajganj, Tangail, Pabna and Pabna Dts)	1,921
	Ganges (Rajshahi, Kushtia, Natore, Pabna and Rajbari Dts)	496
	Padma (Manikganj, Faridpur, Dhaka, Madaripur, Munshiganj and Shariatpur Dts)	582
	Total	3,000
2.	Haor Basin	
	1,000 villages with an average population of 500	500
3.	Total	3,500

At an average cost of Tk650/head for the charlands and Tk1,300/head for the Haor Basin, the total capital cost will be Tk2,600M at mid-2000 prices. The approximate breakdown of this cost by region is as follows:-

NW	NC	NE	$\mathbf{S}\mathbf{W}$	SE	Total
1,040	520	650	200	190	2,600

Financing Arrangements

Capital costs will be funded by GoB, probably with donor assistance. Maintenance will be the responsibility of the beneficiaries, as at present.

Objectives and Indicators

Objective	Suffix	Indicators/Means of Verification	Due
 Quantitative needs assessment 	11	 Needs assessment reports 	2005
 Modalities accepted 	12	 Signed agreements 	2005
 Programme documents prepared 	13	Programme documents	2005
Programmes underway	14	 Signed contracts/work orders 	2006
 3,500,000 charland and haor basin inhabitants in flood proofed dwellings 	K	 Actual number of charland and haor basin inhabitants in flood proofed dwellings 	2012
Lives and national infrastructure protected against inundation damage	D	 Risk of loss of life (human and livestock) as estimated actuarially Risk of income disruption as estimated actuarially Risk of damage as estimated actuarially 	2027

Institutional Arrangements

The present arrangement whereby the flood proofing programme is being successfully implemented by major NGOs and LGED should be continued in the future.

Existing Documentation

NWMP DSR Sections 9.3 and 9.8, the National Water Resources Database (NWRD), the Flood Action Plan (FAP) 14 and 23 studies, and reports of the on-going Flood Proofing Project.

Linkages

There is little direct linkage with other NWMP Programmes. Main River (MR) development activities could, however, affect flooding conditions in the charlands.

Risks and Assumptions

Experience with current flood proofing programmes indicates that institutional risks will be less than with many NWMP Programmes, because of the small scale of works involved and the high level of community participation. The main risks are technical in nature. In the charlands the migration of river charlands can result in erosion of house and shelter platforms. In the Haor Basin the strong wave action resulting from the long fetch in many areas can cause severe erosion of village land.

DM 003

Programme Years

Flood Proofing in the Charlands and Haor Basin

Ref:

Cluster : Disaster Management Region(s) : NW, NE, RE

Focus/Foci: Flood Proofing Location: NW, NE, & RE regions

Start Year¹: 2003 Duration²: 10 year(s) Agency(s) NGOs (Lead) Responsible: LGED (Supporting)

Short Description: NWPo §4.2.o of the NWPo requires the Government, through it's responsible agencies, to develop

flood proofing systems to manage natural disasters, and clause p of the same section requires that appropriate measures are provided, in designated flood risk zones, to protect life, property and vital infrastructure etc. This programme is concerned with providing proven cost effective technologies for flood proofing such as encouraging raised dwellings and the construction of communal flood shelters.

MIS Links		Calculation t Schedul		_		ne costing.xls Map ne costing.xls Desc			ap : escrip	tion :	DM 003 Map.jpg : DM 003 PgP.doc			
Finance				Fundi		ng (%)			Expected by					
	Costs		Private		GoB Beneficia		ciaries				•			
Total Capital ³		2,599.40) MTk	09	%	10	00%			0%)			10
Ultimate Recurring		130.00	MTk/yr	n/a	a		0%			100%)			11
Date of Data :	31	07	01	Stacked	Cumı	ulative	e Cas	h Flo	w Cł	nart				
	(dd)	(mm)	(yy)	Cost (MTk)			•	Inves	stment	0	Recu	urring ·	·	Total
Status :	lden	tified		8000 -										
Financial Base Year:	mid-	-2000		6000 -										-0
				4000 -				_	_		00	00000	00000	000
Planned Expenditure (to date):) MTk	2000 -		100	•••••	000	0000	80098	••••	00000	•••••	•••
Actual Expenditure (to date):		() MTk	0 1	5	10	15	20	25	30	35	40	45	
(io date).												Duanua		/

Monitoring

Objective

dwellings

MIC Links

Objective	Indicator	Present Status 5		
Quantitative needs assessment	 Needs assessment reports 	NYD		
Modalities accepted	Signed agreements	NYD		
Programme documents prepared Programmes underway	Programme documents Signed contracts/work orders	NYD		
• 3,500,000 charland and haor basin inhabitants in flood proofed	 Actual number of charland and haor basin inhabitants in flood 	NYD		

proofed dwellings

^{5.} Present Status keys: NYD- Not yet due, IP- In progress, D- Done

National Water Management Plan Programme Costing Sheet

Programme Ref Title		03 d Proofing in th	e Charlands	and Haor B	Basin					
Assumptions: Taka/US\$				0.0 10.0	years years		All prices in mid-2000 values			
Item			Unit	Quantity	Ra	te Tk'000	Amount TkM	O&M %	O&M/yr TkM	
Technical Assi Expatriate consi Senior National	ultants (all-in rai consultants (all-	-in rate)	p-m p-m	- -	20,000	150	l :	0.0%	-	
Mid-level Nation Sub-totals Other general T Specific other T. Total TA Costs	A programme c A programme c	osts	p-m	25%		90	- - - -	0.0%	- - - -	
Other Program 1. Main River Cl 2. Haor Basin F 3. 4. 5. 6. 7. 8. 9. 10. Total Other Program	me Costs harland Flood P lood Proofing						1,949.4 650.0 - - - - - - - - 2,599.4	5.0% 5.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	97.5 32.5 - - - - - - - - 130.0	
Overall Progra	mme Costs						2,599.4		130.0	
	Main	River Charland	I Flood Proo	fina	Population	Rate (Tk)	Amount TkM			
	Brahm Gange Padm	naputra es a		·····9	1,921,000 496,000 582,000 2,999,000	650 650 650	1,248.7 322.4 378.3 1,949			
		Basin Flood Prated 1,000 villages	-		500,000	1,300	650.0			
	Totals	S			3,499,000		2,599.4			