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Session Initiation Protocol (SIP) Overload Control

Abstract

Overload occurs in Session Initiation Protocol (SIP) networks when SIP servers have insufficient resources to handle all the SIP messages they receive. Even though the SIP protocol provides a limited overload control mechanism through its 503 (Service Unavailable) response code, SIP servers are still vulnerable to overload. This document defines the behavior of SIP servers involved in overload control and also specifies a loss-based overload scheme for SIP.

Status of This Memo

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1. Introduction

As with any network element, a Session Initiation Protocol (SIP) [RFC3261] server can suffer from overload when the number of SIP messages it receives exceeds the number of messages it can process. Overload can pose a serious problem for a network of SIP servers. During periods of overload, the throughput of a network of SIP servers can be significantly degraded. In fact, overload may lead to a situation where the retransmissions of dropped SIP messages may overwhelm the capacity of the network. This is often called "congestion collapse".

Overload is said to occur if a SIP server does not have sufficient resources to process all incoming SIP messages. These resources may include CPU processing capacity, memory, input/output, or disk resources.

For overload control, this document only addresses failure cases where SIP servers are unable to process all SIP requests due to resource constraints. There are other cases where a SIP server can successfully process incoming requests but has to reject them due to failure conditions unrelated to the SIP server being overloaded. For example, a Public Switched Telephone Network (PSTN) gateway that runs out of trunks but still has plenty of capacity to process SIP messages should reject incoming INVITEs using a 488 (Not Acceptable Here) response [RFC4412]. Similarly, a SIP registrar that has lost connectivity to its registration database but is still capable of processing SIP requests should reject REGISTER requests with a 500 (Server Error) response [RFC3261]. Overload control does not apply to these cases, and SIP provides appropriate response codes for them.

The SIP protocol provides a limited mechanism for overload control through its 503 (Service Unavailable) response code. However, this mechanism cannot prevent overload of a SIP server, and it cannot prevent congestion collapse. In fact, the use of the 503 (Service Unavailable) response code may cause traffic to oscillate and shift between SIP servers, thereby worsening an overload condition. A detailed discussion of the SIP overload problem, the problems with the 503 (Service Unavailable) response code, and the requirements for a SIP overload control mechanism can be found in [RFC5390].

This document defines the protocol for communicating overload information between SIP servers and clients so that clients can reduce the volume of traffic sent to overloaded servers, avoiding congestion collapse and increasing useful throughput. Section 4 describes the Via header parameters used for this communication. The

general behavior of SIP servers and clients involved in overload control is described in Section 5. In addition, Section 7 specifies a loss-based overload control scheme.

This document specifies the loss-based overload control scheme (Section 7), which is mandatory to implement for this specification. In addition, this document allows other overload control schemes to be supported as well. To do so effectively, the expectations and primitive protocol parameters common to all classes of overload control schemes are specified in this document.

2. Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in RFC 2119 [RFC2119].

In this document, the terms "SIP client" and "SIP server" are used in their generic forms. Thus, a "SIP client" could refer to the client transaction state machine in a SIP proxy, or it could refer to a user agent client (UAC). Similarly, a "SIP server" could be a user agent server (UAS) or the server transaction state machine in a proxy. Various permutations of this are also possible, for instance, SIP clients and servers could also be part of back-to-back user agents (B2BUAs).

However, irrespective of the context these terms are used in (i.e., proxy, B2BUA, UAS, UAC), "SIP client" applies to any SIP entity that provides overload control to traffic destined downstream. Similarly, "SIP server" applies to any SIP entity that is experiencing overload and would like its upstream neighbor to throttle incoming traffic.

Unless otherwise specified, all SIP entities described in this document are assumed to support this specification.

The normative statements in this specification as they apply to SIP clients and SIP servers assume that both the SIP clients and SIP servers support this specification. If, for instance, only a SIP client supports this specification and not the SIP server, then the normative statements in this specification pertinent to the behavior of a SIP server do not apply to the server that does not support this specification.

3. Overview of Operations

This section provides an overview of how the overload control mechanism operates by introducing the overload control parameters. Section 4 provides more details and normative behavior on the parameters listed below.

Because overload control is performed hop-by-hop, the Via header parameter is attractive since it allows two adjacent SIP entities to indicate support for, and exchange information associated with, overload control [RFC6357]. Additional advantages of this choice are discussed in Section 10.1.1. An alternative mechanism using SIP event packages was also considered, and the characteristics of that choice are further outlined in Section 10.1.2.

This document defines four new parameters for the SIP Via header for overload control. These parameters provide a mechanism for conveying overload control information between adjacent SIP entities. The "oc" parameter is used by a SIP server to indicate a reduction in the number of requests arriving at the server. The "oc-algo" parameter contains a token or a list of tokens corresponding to the class of overload control algorithms supported by the client. The server chooses one algorithm from this list. The "oc-validity" parameter establishes a time limit for which overload control is in effect, and the "oc-seq" parameter aids in sequencing the responses at the client. These parameters are discussed in detail in the next section.

4. Via Header Parameters for Overload Control

The four Via header parameters are introduced below. Further context about how to interpret these under various conditions is provided in Section 5.

4.1. The "oc" Parameter

This parameter is inserted by the SIP client and updated by the SIP server.

A SIP client **MUST** add an "oc" parameter to the topmost Via header it inserts into every SIP request. This provides an indication to downstream neighbors that the client supports overload control. There **MUST NOT** be a value associated with the parameter (the value will be added by the server).

The downstream server **MUST** add a value to the "oc" parameter in the response going upstream to a client that included the "oc" parameter in the request. Inclusion of a value to the parameter represents two

things. First, upon the first contact (see Section 5.1), addition of a value by the server to this parameter indicates (to the client) that the downstream server supports overload control as defined in this document. Second, if overload control is active, then it indicates the level of control to be applied.

When a SIP client receives a response with the value in the "oc" parameter filled in, it MUST reduce, as indicated by the "oc" and "oc-algo" parameters, the number of requests going downstream to the SIP server from which it received the response (see Section 5.10 for pertinent discussion on traffic reduction).

4.2. The "oc-algo" Parameter

This parameter is inserted by the SIP client and updated by the SIP server.

A SIP client MUST add an "oc-algo" parameter to the topmost Via header it inserts into every SIP request, with a default value of "loss".

This parameter contains names of one or more classes of overload control algorithms. A SIP client MUST support the loss-based overload control scheme and MUST insert at least the token "loss" as one of the "oc-algo" parameter values. In addition, the SIP client MAY insert other tokens, separated by a comma, in the "oc-algo" parameter if it supports other overload control schemes such as a rate-based scheme [RATE-CONTROL]. Each element in the comma-separated list corresponds to the class of overload control algorithms supported by the SIP client. When more than one class of overload control algorithms is present in the "oc-algo" parameter, the client may indicate algorithm preference by ordering the list in a decreasing order of preference. However, the client cannot assume that the server will pick the most preferred algorithm.

When a downstream SIP server receives a request with multiple overload control algorithms specified in the "oc-algo" parameter (optionally sorted by decreasing order of preference), it chooses one algorithm from the list and MUST return the single selected algorithm to the client.

Once the SIP server has chosen a mutually agreeable class of overload control algorithms and communicated it to the client, the selection stays in effect until the algorithm is changed by the server. Furthermore, the client MUST continue to include all the supported algorithms in subsequent requests; the server MUST respond with the agreed-to algorithm until the algorithm is changed by the server.

The selection **SHOULD** stay the same for a non-trivial duration of time to allow the overload control algorithm to stabilize its behavior (see Section 5.8).

The "oc-algo" parameter does not define the exact algorithm to be used for traffic reduction; rather, the intent is to use any algorithm from a specific class of algorithms that affect traffic reduction similarly. For example, the reference algorithm in Section 7.2 can be used as a loss-based algorithm, or it can be substituted by any other loss-based algorithm that results in equivalent traffic reduction.

4.3. The "oc-validity" Parameter

This parameter **MAY** be inserted by the SIP server in a response; it **MUST NOT** be inserted by the SIP client in a request.

This parameter contains a value that indicates an interval of time (measured in milliseconds) that the load reduction specified in the value of the "oc" parameter should be in effect. The default value of the "oc-validity" parameter is 500 (milliseconds). If the client receives a response with the "oc" and "oc-algo" parameters suitably filled in, but no "oc-validity" parameter, the SIP client should behave as if it had received "oc-validity=500".

A value of 0 in the "oc-validity" parameter is reserved to denote the event that the server wishes to stop overload control or to indicate that it supports overload control but is not currently requesting any reduction in traffic (see Section 5.7).

A non-zero value for the "oc-validity" parameter **MUST** only be present in conjunction with an "oc" parameter. A SIP client **MUST** discard a non-zero value of the "oc-validity" parameter if the client receives it in a response without the corresponding "oc" parameter being present as well.

After the value specified in the "oc-validity" parameter expires and until the SIP client receives an updated set of overload control parameters from the SIP server, overload control is not in effect between the client and the downstream SIP server.

4.4. The "oc-seq" Parameter

This parameter **MUST** be inserted by the SIP server in a response; it **MUST NOT** be inserted by the SIP client in a request.

This parameter contains an unsigned integer value that indicates the sequence number associated with the "oc" parameter. This sequence number is used to differentiate two "oc" parameter values generated by an overload control algorithm at two different instants in time. "oc" parameter values generated by an overload control algorithm at time t and $t+1$ MUST have an increasing value in the "oc-seq" parameter. This allows the upstream SIP client to properly collate out-of-order responses.

Note: A timestamp can be used as a value of the "oc-seq" parameter.

If the value contained in the "oc-seq" parameter overflows during the period in which the load reduction is in effect, then the "oc-seq" parameter MUST be reset to the current timestamp or an appropriate base value.

Note: A client implementation can recognize that an overflow has occurred when it receives an "oc-seq" parameter whose value is significantly less than several previous values. (Note that an "oc-seq" parameter whose value does not deviate significantly from the last several previous values is symptomatic of a tardy packet. However, overflow will cause the "oc-seq" parameter value to be significantly less than the last several values.) If an overflow is detected, then the client should use the overload parameters in the new message, even though the sequence number is lower. The client should also reset any internal state to reflect the overflow so that future messages (following the overflow) will be accepted.

5. General Behavior

When forwarding a SIP request, a SIP client uses the SIP procedures of [RFC3263] to determine the next-hop SIP server. The procedures of [RFC3263] take a SIP URI as input, extract the domain portion of that URI for use as a lookup key, query the Domain Name Service (DNS) to obtain an ordered set of one or more IP addresses with a port number and transport corresponding to each IP address in this set (the "Expected Output").

After selecting a specific SIP server from the Expected Output, a SIP client determines whether overload controls are currently active with that server. If overload controls are currently active (and the "oc-validity" period has not yet expired), the client applies the relevant algorithm to determine whether or not to send the SIP request to the server. If overload controls are not currently active with this server (which will be the case if this is the initial contact with the server, the last response from this server had

"oc-validity=0", or the time period indicated by the "oc-validity" parameter has expired), the SIP client sends the SIP message to the server without invoking any overload control algorithm.

5.1. Determining Support for Overload Control

If a client determines that this is the first contact with a server, the client **MUST** insert the "oc" parameter without any value and **MUST** insert the "oc-algo" parameter with a list of algorithms it supports. This list **MUST** include "loss" and **MAY** include other algorithm names approved by IANA and described in corresponding documents. The client transmits the request to the chosen server.

If a server receives a SIP request containing the "oc" and "oc-algo" parameters, the server **MUST** determine if it has already selected the overload control algorithm class with this client. If it has, the server **SHOULD** use the previously selected algorithm class in its response to the message. If the server determines that the message is from a new client or a client the server has not heard from in a long time, the server **MUST** choose one algorithm from the list of algorithms in the "oc-algo" parameter. It **MUST** put the chosen algorithm as the sole parameter value in the "oc-algo" parameter of the response it sends to the client. In addition, if the server is currently not in an overload condition, it **MUST** set the value of the "oc" parameter to be 0 and **MAY** insert an "oc-validity=0" parameter in the response to further qualify the value in the "oc" parameter. If the server is currently overloaded, it **MUST** follow the procedures in Section 5.2.

Note: A client that supports the rate-based overload control scheme [RATE-CONTROL] will consider "oc=0" as an indication not to send any requests downstream at all. Thus, when the server inserts "oc-validity=0" as well, it is indicating that it does support overload control, but it is not under overload mode right now (see Section 5.7).

5.2. Creating and Updating the Overload Control Parameters

A SIP server provides overload control feedback to its upstream clients by providing a value for the "oc" parameter to the topmost Via header field of a SIP response, that is, the Via header added by the client before it sent the request to the server.

Since the topmost Via header of a response will be removed by an upstream client after processing it, overload control feedback contained in the "oc" parameter will not travel beyond the upstream

SIP client. A Via header parameter therefore provides hop-by-hop semantics for overload control feedback (see [RFC6357]) even if the next-hop neighbor does not support this specification.

The "oc" parameter can be used in all response types, including provisional, success, and failure responses (please see Section 5.11 for special consideration on transporting overload control parameters in a 100 Trying response). A SIP server can update the "oc" parameter in a response, asking the client to increase or decrease the number of requests destined to the server or to stop performing overload control altogether.

A SIP server that has updated the "oc" parameter SHOULD also add a "oc-validity" parameter. The "oc-validity" parameter defines the time in milliseconds during which the overload control feedback specified in the "oc" parameter is valid. The default value of the "oc-validity" parameter is 500 (milliseconds).

When a SIP server retransmits a response, it SHOULD use the "oc" and "oc-validity" parameter values consistent with the overload state at the time the retransmitted response was sent. This implies that the values in the "oc" and "oc-validity" parameters may be different than the ones used in previous retransmissions of the response. Due to the fact that responses sent over UDP may be subject to delays in the network and arrive out of order, the "oc-seq" parameter aids in detecting a stale "oc" parameter value.

Implementations that are capable of updating the "oc" and "oc-validity" parameter values during retransmissions MUST insert the "oc-seq" parameter. The value of this parameter MUST be a set of numbers drawn from an increasing sequence.

Implementations that are not capable of updating the "oc" and "oc-validity" parameter values during retransmissions -- or implementations that do not want to do so because they will have to regenerate the message to be retransmitted -- MUST still insert a "oc-seq" parameter in the first response associated with a transaction; however, they do not have to update the value in subsequent retransmissions.

The "oc-validity" and "oc-seq" Via header parameters are only defined in SIP responses and MUST NOT be used in SIP requests. These parameters are only useful to the upstream neighbor of a SIP server (i.e., the entity that is sending requests to the SIP server) since the client is the entity that can offload traffic by redirecting or rejecting new requests. If requests are forwarded in both directions between two SIP servers (i.e., the roles of upstream/downstream

neighbors change), there are also responses flowing in both directions. Thus, both SIP servers can exchange overload information.

This specification provides a good overload control mechanism that can protect a SIP server from overload. However, if a SIP server wants to limit advertisements of overload control capability for privacy reasons, it might decide to perform overload control only for requests that are received on a secure transport, such as Transport Layer Security (TLS). Indicating support for overload control on a request received on an untrusted link can leak privacy in the form of capabilities supported by the server. To limit the knowledge that the server supports overload control, a server can adopt a policy of inserting overload control parameters in only those requests received over trusted links such that these parameters are only visible to trusted neighbors.

5.3. Determining the "oc" Parameter Value

The value of the "oc" parameter is determined by the overloaded server using any pertinent information at its disposal. The only constraint imposed by this document is that the server control algorithm **MUST** produce a value for the "oc" parameter that it expects the receiving SIP clients to apply to all downstream SIP requests (dialogue forming as well as in-dialogue) to this SIP server. Beyond this stipulation, the process by which an overloaded server determines the value of the "oc" parameter is considered out of the scope of this document.

Note: This stipulation is required so that both the client and server have a common view of which messages the overload control applies to. With this stipulation in place, the client can prioritize messages as discussed in Section 5.10.1.

As an example, a value of "oc=10" when the loss-based algorithm is used implies that 10% of the total number of SIP requests (dialogue forming as well as in-dialogue) are subject to reduction at the client. Analogously, a value of "oc=10" when the rate-based algorithm [RATE-CONTROL] is used indicates that the client should send SIP requests at a rate of 10 SIP requests or fewer per second.

5.4. Processing the Overload Control Parameters

A SIP client **SHOULD** remove the "oc", "oc-validity", and "oc-seq" parameters from all Via headers of a response received, except for the topmost Via header. This prevents overload control parameters that were accidentally or maliciously inserted into Via headers by a downstream SIP server from traveling upstream.

The scope of overload control applies to unique combinations of IP and port values. A SIP client maintains the overload control values received (along with the address and port number of the SIP servers from which they were received) for the duration specified in the "oc-validity" parameter or the default duration. Each time a SIP client receives a response with an overload control parameter from a downstream SIP server, it compares the "oc-seq" value extracted from the Via header with the "oc-seq" value stored for this server. If these values match, the response does not update the overload control parameters related to this server, and the client continues to provide overload control as previously negotiated. If the "oc-seq" value extracted from the Via header is larger than the stored value, the client updates the stored values by copying the new values of the "oc", "oc-algo", and "oc-seq" parameters from the Via header to the stored values. Upon such an update of the overload control parameters, the client restarts the validity period of the new overload control parameters. The overload control parameters now remain in effect until the validity period expires or the parameters are updated in a new response. Stored overload control parameters **MUST** be reset to default values once the validity period has expired (see Section 5.7 for the detailed steps on terminating overload control).

5.5. Using the Overload Control Parameter Values

A SIP client **MUST** honor overload control values it receives from downstream neighbors. The SIP client **MUST NOT** forward more requests to a SIP server than allowed by the current "oc" and "oc-algo" parameter values from that particular downstream server.

When forwarding a SIP request, a SIP client uses the SIP procedures of [RFC3263] to determine the next-hop SIP server. The procedures of [RFC3263] take a SIP URI as input, extract the domain portion of that URI for use as a lookup key, query the DNS to obtain an ordered set of one or more IP addresses with a port number and transport corresponding to each IP address in this set (the Expected Output).

After selecting a specific SIP server from the Expected Output, the SIP client determines if it already has overload control parameter values for the server chosen from the Expected Output. If the SIP client has a non-expired "oc" parameter value for the server chosen from the Expected Output, then this chosen server is operating in overload control mode. Thus, the SIP client determines if it can or cannot forward the current request to the SIP server based on the "oc" and "oc-algo" parameters and any relevant local policy.

The particular algorithm used to determine whether or not to forward a particular SIP request is a matter of local policy and may take into account a variety of prioritization factors. However, this local policy **SHOULD** transmit the same number of SIP requests as the sample algorithm defined by the overload control scheme being used. (See Section 7.2 for the default loss-based overload control algorithm.)

5.6. Forwarding the Overload Control Parameters

Overload control is defined in a hop-by-hop manner. Therefore, forwarding the contents of the overload control parameters is generally **NOT RECOMMENDED** and should only be performed if permitted by the configuration of SIP servers. This means that a SIP proxy **SHOULD** strip the overload control parameters inserted by the client before proxying the request further downstream. Of course, when the proxy acts as a client and proxies the request downstream, it is free to add overload control parameters pertinent to itself in the Via header it inserted in the request.

5.7. Terminating Overload Control

A SIP client removes overload control if one of the following events occur:

1. The "oc-validity" period previously received by the client from this server (or the default value of 500 ms if the server did not previously specify an "oc-validity" parameter) expires.
2. The client is explicitly told by the server to stop performing overload control using the "oc-validity=0" parameter.

A SIP server can decide to terminate overload control by explicitly signaling the client. To do so, the SIP server **MUST** set the value of the "oc-validity" parameter to 0. The SIP server **MUST** increment the value of "oc-seq" and **SHOULD** set the value of the "oc" parameter to 0.

Note that the loss-based overload control scheme (Section 7) can effectively stop overload control by setting the value of the "oc" parameter to 0. However, the rate-based scheme [RATE-CONTROL] needs an additional piece of information in the form of "oc-validity=0".

When the client receives a response with a higher "oc-seq" number than the one it most recently processed, it checks the "oc-validity" parameter. If the value of the "oc-validity" parameter is 0, this indicates to the client that overload control of messages destined to

the server is no longer necessary and the traffic can flow without any reduction. Furthermore, when the value of the "oc-validity" parameter is 0, the client SHOULD disregard the value in the "oc" parameter.

5.8. Stabilizing Overload Algorithm Selection

Realities of deployments of SIP necessitate that the overload control algorithm may be changed upon a system reboot or a software upgrade. However, frequent changes of the overload control algorithm must be avoided. Frequent changes of the overload control algorithm will not benefit the client or the server as such flapping does not allow the chosen algorithm to stabilize. An algorithm change, when desired, is simply accomplished by the SIP server choosing a new algorithm from the list in the client's "oc-algo" parameter and sending it back to the client in a response.

The client associates a specific algorithm with each server it sends traffic to, and when the server changes the algorithm, the client must change its behavior accordingly.

Once the server selects a specific overload control algorithm for a given client, the algorithm SHOULD NOT change the algorithm associated with that client for at least 3600 seconds (1 hour). This period may involve one or more cycles of overload control being in effect and then being stopped depending on the traffic and resources at the server.

Note: One way to accomplish this involves the server saving the time of the last algorithm change in a lookup table, indexed by the client's network identifiers. The server only changes the "oc-algo" parameter when the time since the last change has surpassed 3600 seconds.

5.9. Self-Limiting

In some cases, a SIP client may not receive a response from a server after sending a request. RFC 3261 [RFC3261] states:

Note: When a timeout error is received from the transaction layer, it MUST be treated as if a 408 (Request Timeout) status code has been received. If a fatal transport error is reported by the transport layer ..., the condition MUST be treated as a 503 (Service Unavailable) status code.

In the event of repeated timeouts or fatal transport errors, the SIP client MUST stop sending requests to this server. The SIP client SHOULD periodically probe if the downstream server is alive using any

mechanism at its disposal. Clients should be conservative in their probing (e.g., using an exponential back-off) so that their liveness probes do not exacerbate an overload situation. Once a SIP client has successfully received a normal response for a request sent to the downstream server, the SIP client can resume sending SIP requests. It should, of course, honor any overload control parameters it may receive in the initial, or later, responses.

5.10. Responding to an Overload Indication

A SIP client can receive overload control feedback indicating that it needs to reduce the traffic it sends to its downstream server. The client can accomplish this task by sending some of the requests that would have gone to the overloaded element to a different destination.

It needs to ensure, however, that this destination is not in overload and is capable of processing the extra load. A client can also buffer requests in the hope that the overload condition will resolve quickly and the requests can still be forwarded in time. In many cases, however, it will need to reject these requests with a "503 (Service Unavailable)" response without the Retry-After header.

5.10.1. Message Prioritization at the Hop before the Overloaded Server

During an overload condition, a SIP client needs to prioritize requests and select those requests that need to be rejected or redirected. This selection is largely a matter of local policy. It is expected that a SIP client will follow local policy as long as the result in reduction of traffic is consistent with the overload algorithm in effect at that node. Accordingly, the normative behavior in the next three paragraphs should be interpreted with the understanding that the SIP client will aim to preserve local policy to the fullest extent possible.

A SIP client **SHOULD** honor the local policy for prioritizing SIP requests such as policies based on message type, e.g., INVITEs versus requests associated with existing sessions.

A SIP client **SHOULD** honor the local policy for prioritizing SIP requests based on the content of the Resource-Priority header (RPH) [RFC4412]. Specific (namespace.value) RPH contents may indicate high-priority requests that should be preserved as much as possible during overload. The RPH contents can also indicate a low-priority request that is eligible to be dropped during times of overload.

A SIP client **SHOULD** honor the local policy for prioritizing SIP requests relating to emergency calls as identified by the SOS URN [RFC5031] indicating an emergency request. This policy ensures that

when a server is overloaded and non-emergency calls outnumber emergency calls in the traffic arriving at the client, the few emergency calls will be given preference. If, on the other hand, the server is overloaded and the majority of calls arriving at the client are emergency in nature, then no amount of message prioritization will ensure the delivery of all emergency calls if the client is to reduce the amount of traffic as requested by the server.

A local policy can be expected to combine both the SIP request type and the prioritization markings, and it **SHOULD** be honored when overload conditions prevail.

5.10.2. Rejecting Requests at an Overloaded Server

If the upstream SIP client to the overloaded server does not support overload control, it will continue to direct requests to the overloaded server. Thus, for the non-participating client, the overloaded server must bear the cost of rejecting some requests from the client as well as the cost of processing the non-rejected requests to completion. It would be fair to devote the same amount of processing at the overloaded server to the combination of rejection and processing from a non-participating client as the overloaded server would devote to processing requests from a participating client. This is to ensure that SIP clients that do not support this specification don't receive an unfair advantage over those that do.

A SIP server that is in overload and has started to throttle incoming traffic **MUST** reject some requests from non-participating clients with a 503 (Service Unavailable) response without the Retry-After header.

5.11. 100 Trying Provisional Response and Overload Control Parameters

The overload control information sent from a SIP server to a client is transported in the responses. While implementations can insert overload control information in any response, special attention should be accorded to overload control information transported in a 100 Trying response.

Traditionally, the 100 Trying response has been used in SIP to quench retransmissions. In some implementations, the 100 Trying message may not be generated by the transaction user (TU) nor consumed by the TU. In these implementations, the 100 Trying response is generated at the transaction layer and sent to the upstream SIP client. At the receiving SIP client, the 100 Trying is consumed at the transaction layer by inhibiting the retransmission of the corresponding request. Consequently, implementations that insert overload control information in the 100 Trying cannot assume that the upstream SIP

client passed the overload control information in the 100 Trying to their corresponding TU. For this reason, implementations that insert overload control information in the 100 Trying MUST re-insert the same (or updated) overload control information in the first non-100 Trying response being sent to the upstream SIP client.

6. Example

Consider a SIP client, P1, which is sending requests to another downstream SIP server, P2. The following snippets of SIP messages demonstrate how the overload control parameters work.

```
INVITE sips:user@example.com SIP/2.0
Via: SIP/2.0/TLS p1.example.net;
    branch=z9hG4bK2d4790.1;oc;oc-algo="loss,A"
...

SIP/2.0 100 Trying
Via: SIP/2.0/TLS p1.example.net;
    branch=z9hG4bK2d4790.1;received=192.0.2.111;
    oc=0;oc-algo="loss";oc-validity=0
...
```

In the messages above, the first line is sent by P1 to P2. This line is a SIP request; because P1 supports overload control, it inserts the "oc" parameter in the topmost Via header that it created. P1 supports two overload control algorithms: "loss" and an algorithm called "A".

The second line -- a SIP response -- shows the topmost Via header amended by P2 according to this specification and sent to P1. Because P2 also supports overload control and chooses the loss-based scheme, it sends "loss" back to P1 in the "oc-algo" parameter. It also sets the value of the "oc" and "oc-validity" parameters to 0 because it is not currently requesting overload control activation.

Had P2 not supported overload control, it would have left the "oc" and "oc-algo" parameters unchanged, thus allowing the client to know that it did not support overload control.

At some later time, P2 starts to experience overload. It sends the following SIP message indicating that P1 should decrease the messages arriving to P2 by 20% for 0.5 seconds.

```
SIP/2.0 180 Ringing
Via: SIP/2.0/TLS p1.example.net;
    branch=z9hG4bK2d4790.3;received=192.0.2.111;
    oc=20;oc-algo="loss";oc-validity=500;
    oc-seq=1282321615.782
```

After some time, the overload condition at P2 subsides. It then changes the parameter values in the response it sends to P1 to allow P1 to send all messages destined to P2.

```
SIP/2.0 183 Queued
Via: SIP/2.0/TLS p1.example.net;
    branch=z9hG4bK2d4790.4;received=192.0.2.111;
    oc=0;oc-algo="loss";oc-validity=0;oc-seq=1282321892.439
...
```

7. The Loss-Based Overload Control Scheme

Under a loss-based approach, a SIP server asks an upstream neighbor to reduce the number of requests it would normally forward to this server by a certain percentage. For example, a SIP server can ask an upstream neighbor to reduce the number of requests this neighbor would normally send by 10%. The upstream neighbor then redirects or rejects 10% of the traffic originally destined for that server.

This section specifies the semantics of the overload control parameters associated with the loss-based overload control scheme. The general behavior of SIP clients and servers is specified in Section 5 and is applicable to SIP clients and servers that implement loss-based overload control.

7.1. Special Parameter Values for Loss-Based Overload Control

The loss-based overload control scheme is identified using the token "loss". This token appears in the "oc-algo" parameter list sent by the SIP client.

Upon entering the overload state, a SIP server that has selected the loss-based algorithm will assign a value to the "oc" parameter. This value **MUST** be in the range of [0, 100], inclusive. This value indicates to the client the percentage by which the client is to reduce the number of requests being forwarded to the overloaded server. The SIP client may use any algorithm that reduces the traffic it sends to the overloaded server by the amount indicated.

Such an algorithm should honor the message prioritization discussion in Section 5.10.1. While a particular algorithm is not subject to standardization, for completeness, a default algorithm for loss-based overload control is provided in Section 7.2.

7.2. Default Algorithm for Loss-Based Overload Control

This section describes a default algorithm that a SIP client can use to throttle SIP traffic going downstream by the percentage loss value specified in the "oc" parameter.

The client maintains two categories of requests. The first category will include requests that are candidates for reduction, and the second category will include requests that are not subject to reduction except when all messages in the first category have been rejected and further reduction is still needed. Section 5.10.1 contains directives on identifying messages for inclusion in the second category. The remaining messages are allocated to the first category.

Under overload condition, the client converts the value of the "oc" parameter to a value that it applies to requests in the first category. As a simple example, if "oc=10" and 40% of the requests should be included in the first category, then:

$$10 / 40 * 100 = 25$$

Or, 25% of the requests in the first category can be reduced to get an overall reduction of 10%. The client uses random discard to achieve the 25% reduction of messages in the first category. Messages in the second category proceed downstream unscathed. To affect the 25% reduction rate from the first category, the client draws a random number between 1 and 100 for the request picked from the first category. If the random number is less than or equal to the converted value of the "oc" parameter, the request is not forwarded; otherwise, the request is forwarded.

A reference algorithm is shown below.

```
cat1 := 80.0           // Category 1 -- Subject to reduction
cat2 := 100.0 - cat1 // Category 2 -- Under normal operations,
// only subject to reduction after category 1 is exhausted.
// Note that the above ratio is simply a reasonable default.
// The actual values will change through periodic sampling
// as the traffic mix changes over time.

while (true) {
  // We're modeling message processing as a single work
  // queue that contains both incoming and outgoing messages.
  sip_msg := get_next_message_from_work_queue()

  update_mix(cat1, cat2) // See Note below

  switch (sip_msg.type) {

  case outbound request:
    destination := get_next_hop(sip_msg)
    oc_context := get_oc_context(destination)

    if (oc_context == null) {
      send_to_network(sip_msg) // Process it normally by
      // sending the request to the next hop since this
      // particular destination is not subject to overload.
    }
    else {
      // Determine if server wants to enter in overload or is in
      // overload.
      in_oc := extract_in_oc(oc_context)
      oc_value := extract_oc(oc_context)
      oc_validity := extract_oc_validity(oc_context)

      if (in_oc == false or oc_validity is not in effect) {
        send_to_network(sip_msg) // Process it normally by sending
        // the request to the next hop since this particular
        // destination is not subject to overload. Optionally,
        // clear the oc context for this server (not shown).
      }
      else { // Begin performing overload control.
        r := random()
        drop_msg := false

        category := assign_msg_to_category(sip_msg)

        pct_to_reduce_cat1 = oc_value / cat1 * 100
      }
    }
  }
}
```

```
    if (oc_value <= cat1) { // Reduce all msgs from category 1
        if (r <= pct_to_reduce_cat1 && category == cat1) {
            drop_msg := true
        }
    }
    else { // oc_value > category 1. Reduce 100% of msgs from
        // category 1 and remaining from category 2.
        pct_to_reduce_cat2 = (oc_value - cat1) / cat2 * 100
        if (category == cat1) {
            drop_msg := true
        }
        else {
            if (r <= pct_to_reduce_cat2) {
                drop_msg := true;
            }
        }
    }
}

if (drop_msg == false) {
    send_to_network(sip_msg) // Process it normally by
    // sending the request to the next hop.
}
else {
    // Do not send request downstream; handle it locally by
    // generating response (if a proxy) or treating it as
    // an error (if a user agent).
}

} // End perform overload control.
}

end case // outbound request

case outbound response:
    if (we are in overload) {
        add_overload_parameters(sip_msg)
    }
    send_to_network(sip_msg)
end case // outbound response

case inbound response:
    if (sip_msg has oc parameter values) {
        create_or_update_oc_context() // For the specific server
        // that sent the response, create or update the oc context,
        // i.e., extract the values of the oc-related parameters
        // and store them for later use.
    }
}
```

```

    }
    process_msg(sip_msg)
end case // inbound response
case inbound request:
    if (we are not in overload) {
        process_msg(sip_msg)
    }
    else { // We are in overload.
        if (sip_msg has oc parameters) { // Upstream client supports
            process_msg(sip_msg) // oc; only sends important requests.
        }
        else { // Upstream client does not support oc
            if (local_policy(sip_msg) says process message) {
                process_msg(sip_msg)
            }
            else {
                send_response(sip_msg, 503)
            }
        }
    }
}
end case // inbound request
}
}

```

Note: A simple way to sample the traffic mix for category 1 and category 2 is to associate a counter with each category of message. Periodically (every 5-10 seconds), get the value of the counters, and calculate the ratio of category 1 messages to category 2 messages since the last calculation.

Example: In the last 5 seconds, a total of 500 requests arrived at the queue. 450 out of the 500 were messages subject to reduction, and 50 out of 500 were classified as requests not subject to reduction. Based on this ratio, cat1 := 90 and cat2 := 10, so a 90/10 mix will be used in overload calculations.

8. Relationship with Other IETF SIP Load Control Efforts

The overload control mechanism described in this document is reactive in nature, and apart from the message prioritization directives listed in Section 5.10.1, the mechanisms described in this document will not discriminate requests based on user identity, filtering action, and arrival time. SIP networks that require pro-active overload control mechanisms can upload user-level load control filters as described in [RFC7200]. Local policy will also dictate the precedence of different overload control mechanisms applied to

the traffic. Specifically, in a scenario where load control filters are installed by signaling neighbors [RFC7200] and the same traffic can also be throttled using the overload control mechanism, local policy will dictate which of these schemes shall be given precedence. Interactions between the two schemes are out of the scope of this document.

9. Syntax

This specification extends the existing definition of the Via header field parameters of [RFC3261]. The ABNF [RFC5234] syntax is as follows:

```

via-params  =/ oc / oc-validity / oc-seq / oc-algo
oc          = "oc" [EQUAL oc-num]
oc-num      = 1*DIGIT
oc-validity = "oc-validity" [EQUAL delta-ms]
oc-seq      = "oc-seq" EQUAL 1*12DIGIT "." 1*5DIGIT
oc-algo     = "oc-algo" EQUAL DQUOTE algo-list *(COMMA algo-list)
              DQUOTE
algo-list   = "loss" / *(other-algo)
other-algo  = %x41-5A / %x61-7A / %x30-39
delta-ms    = 1*DIGIT

```

10. Design Considerations

This section discusses specific design considerations for the mechanism described in this document. General design considerations for SIP overload control can be found in [RFC6357].

10.1. SIP Mechanism

A SIP mechanism is needed to convey overload feedback from the receiving to the sending SIP entity. A number of different alternatives exist to implement such a mechanism.

10.1.1. SIP Response Header

Overload control information can be transmitted using a new Via header field parameter for overload control. A SIP server can add this header parameter to the responses it is sending upstream to provide overload control feedback to its upstream neighbors. This approach has the following characteristics:

- o A Via header parameter is light-weight and creates very little overhead. It does not require the transmission of additional messages for overload control and does not increase traffic or processing burdens in an overload situation.

- o Overload control status can frequently be reported to upstream neighbors since it is a part of a SIP response. This enables the use of this mechanism in scenarios where the overload status needs to be adjusted frequently. It also enables the use of overload control mechanisms that use regular feedback, such as window-based overload control.
- o With a Via header parameter, overload control status is inherent in SIP signaling and is automatically conveyed to all relevant upstream neighbors, i.e., neighbors that are currently contributing traffic. There is no need for a SIP server to specifically track and manage the set of current upstream or downstream neighbors with which it should exchange overload feedback.
- o Overload status is not conveyed to inactive senders. This avoids the transmission of overload feedback to inactive senders, which do not contribute traffic. If an inactive sender starts to transmit while the receiver is in overload, it will receive overload feedback in the first response and can adjust the amount of traffic forwarded accordingly.
- o A SIP server can limit the distribution of overload control information by only inserting it into responses to known upstream neighbors. A SIP server can use transport-level authentication (e.g., via TLS) with its upstream neighbors.

10.1.2. SIP Event Package

Overload control information can also be conveyed from a receiver to a sender using a new event package. Such an event package enables a sending entity to subscribe to the overload status of its downstream neighbors and receive notifications of overload control status changes in NOTIFY requests. This approach has the following characteristics:

- o Overload control information is conveyed decoupled from SIP signaling. It enables an overload control manager, which is a separate entity, to monitor the load on other servers and provide overload control feedback to all SIP servers that have set up subscriptions with the controller.
- o With an event package, a receiver can send updates to senders that are currently inactive. Inactive senders will receive a notification about the overload and can refrain from sending traffic to this neighbor until the overload condition is resolved.

The receiver can also notify all potential senders once they are permitted to send traffic again. However, these notifications do generate additional traffic, which adds to the overall load.

- o A SIP entity needs to set up and maintain overload control subscriptions with all upstream and downstream neighbors. A new subscription needs to be set up before/while a request is transmitted to a new downstream neighbor. Servers can be configured to subscribe at boot time. However, this would require additional protection to avoid the avalanche restart problem for overload control. Subscriptions need to be terminated when they are not needed any more, which can be done, for example, using a timeout mechanism.
- o A receiver needs to send NOTIFY messages to all subscribed upstream neighbors in a timely manner when the control algorithm requires a change in the control variable (e.g., when a SIP server is in an overload condition). This includes active as well as inactive neighbors. These NOTIFYS add to the amount of traffic that needs to be processed. To ensure that these requests will not be dropped due to overload, a priority mechanism needs to be implemented in all servers these requests will pass through.
- o As overload feedback is sent to all senders in separate messages, this mechanism is not suitable when frequent overload control feedback is needed.
- o A SIP server can limit the set of senders that can receive overload control information by authenticating subscriptions to this event package.
- o This approach requires each proxy to implement user agent functionality (UAS and UAC) to manage the subscriptions.

10.2. Backwards Compatibility

A new overload control mechanism needs to be backwards compatible so that it can be gradually introduced into a network and function properly if only a fraction of the servers support it.

Hop-by-hop overload control (see [RFC6357]) has the advantage that it does not require that all SIP entities in a network support it. It can be used effectively between two adjacent SIP servers if both servers support overload control and does not depend on the support from any other server or user agent. The more SIP servers in a network support hop-by-hop overload control, the better protected the network is against occurrences of overload.

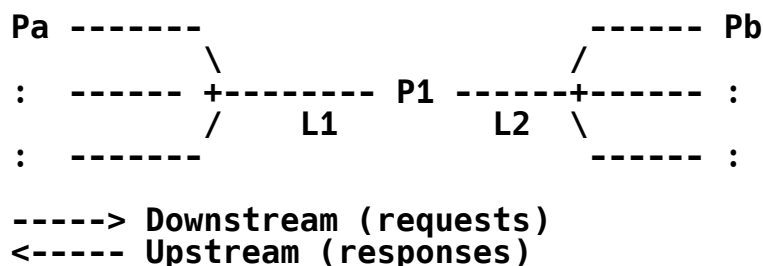
A SIP server may have multiple upstream neighbors from which only some may support overload control. If a server would simply use this overload control mechanism, only those that support it would reduce traffic. Others would keep sending at the full rate and benefit from the throttling by the servers that support overload control. In other words, upstream neighbors that do not support overload control would be better off than those that do.

A SIP server should therefore follow the behavior outlined in Section 5.10.2 to handle clients that do not support overload control.

11. Security Considerations

Overload control mechanisms can be used by an attacker to conduct a denial-of-service attack on a SIP entity if the attacker can pretend that the SIP entity is overloaded. When such a forged overload indication is received by an upstream SIP client, it will stop sending traffic to the victim. Thus, the victim is subject to a denial-of-service attack.

To better understand the threat model, consider the following diagram:



Here, requests travel downstream from the left-hand side, through Proxy P1, towards the right-hand side; responses travel upstream from the right-hand side, through P1, towards the left-hand side. Proxies Pa, Pb, and P1 support overload control. L1 and L2 are labels for the links connecting P1 to the upstream clients and downstream servers.

If an attacker is able to modify traffic between Pa and P1 on link L1, it can cause a denial-of-service attack on P1 by having Pa not send any traffic to P1. Such an attack can proceed by the attacker modifying the response from P1 to Pa such that Pa's Via header is changed to indicate that all requests destined towards P1 should be dropped. Conversely, the attacker can simply remove any "oc", "oc-validity", and "oc-seq" markings added by P1 in a response to Pa. In

such a case, the attacker will force P1 into overload by denying request quenching at Pa even though Pa is capable of performing overload control.

Similarly, if an attacker is able to modify traffic between P1 and Pb on link L2, it can change the Via header associated with P1 in a response from Pb to P1 such that all subsequent requests destined towards Pb from P1 are dropped. In essence, the attacker mounts a denial-of-service attack on Pb by indicating false overload control. Note that it is immaterial whether Pb supports overload control or not; the attack will succeed as long as the attacker is able to control L2. Conversely, an attacker can suppress a genuine overload condition at Pb by simply removing any "oc", "oc-validity", and "oc-seq" markings added by Pb in a response to P1. In such a case, the attacker will force P1 into sending requests to Pb even under overload conditions because P1 would not be aware that Pb supports overload control.

Attacks that indicate false overload control are best mitigated by using TLS in conjunction with applying BCP 38 [RFC2827]. Attacks that are mounted to suppress genuine overload conditions can be similarly avoided by using TLS on the connection. Generally, TCP or WebSockets [RFC6455] in conjunction with BCP 38 makes it more difficult for an attacker to insert or modify messages but may still prove inadequate against an adversary that controls links L1 and L2. TLS provides the best protection from an attacker with access to the network links.

Another way to conduct an attack is to send a message containing a high overload feedback value through a proxy that does not support this extension. If this feedback is added to the second Via header (or all Via headers), it will reach the next upstream proxy. If the attacker can make the recipient believe that the overload status was created by its direct downstream neighbor (and not by the attacker further downstream), the recipient stops sending traffic to the victim. A precondition for this attack is that the victim proxy does not support this extension since it would not pass through overload control feedback otherwise.

A malicious SIP entity could gain an advantage by pretending to support this specification but never reducing the amount of traffic it forwards to the downstream neighbor. If its downstream neighbor receives traffic from multiple sources that correctly implement overload control, the malicious SIP entity would benefit since all other sources to its downstream neighbor would reduce load.

Note: The solution to this problem depends on the overload control method. With rate-based, window-based, and other similar overload control algorithms that promise to produce no more than a specified number of requests per unit time, the overloaded server can regulate the traffic arriving to it. However, when using loss-based overload control, such policing is not always obvious since the load forwarded depends on the load received by the client.

To prevent such attacks, servers should monitor client behavior to determine whether they are complying with overload control policies. If a client is not conforming to such policies, then the server should treat it as a non-supporting client (see Section 5.10.2).

Finally, a distributed denial-of-service (DDoS) attack could cause an honest server to start signaling an overload condition. Such a DDoS attack could be mounted without controlling the communications links since the attack simply depends on the attacker injecting a large volume of packets on the communication links. If the honest server attacked by a DDoS attack has a long "oc-validity" interval and the attacker can guess this interval, the attacker can keep the server overloaded by synchronizing the DDoS traffic with the validity period. While such an attack may be relatively easy to spot, mechanisms for combating it are outside the scope of this document and, of course, since attackers can invent new variations, the appropriate mechanisms are likely to change over time.

12. IANA Considerations

This specification defines four new Via header parameters as detailed below in the "Header Field Parameter and Parameter Values" sub-registry as per the registry created by [RFC3968]. The required information is:

Header Field	Parameter Name	Predefined Values	Reference
Via	oc	Yes	[RFC7339]
Via	oc-validity	Yes	[RFC7339]
Via	oc-seq	Yes	[RFC7339]
Via	oc-algo	Yes	[RFC7339]

13. References

13.1. Normative References

- [RFC2119] Bradner, S., "Key words for use in RFCs to Indicate Requirement Levels", BCP 14, RFC 2119, March 1997.

- [RFC3261] Rosenberg, J., Schulzrinne, H., Camarillo, G., Johnston, A., Peterson, J., Sparks, R., Handley, M., and E. Schooler, "SIP: Session Initiation Protocol", RFC 3261, June 2002.
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- [RFC3968] Camarillo, G., "The Internet Assigned Number Authority (IANA) Header Field Parameter Registry for the Session Initiation Protocol (SIP)", BCP 98, RFC 3968, December 2004.
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13.2. Informative References

- [RATE-CONTROL] Noel, E. and P. Williams, "Session Initiation Protocol (SIP) Rate Control", Work in Progress, July 2014.
- [RFC2827] Ferguson, P. and D. Senie, "Network Ingress Filtering: Defeating Denial of Service Attacks which employ IP Source Address Spoofing", BCP 38, RFC 2827, May 2000.
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- [RFC5390] Rosenberg, J., "Requirements for Management of Overload in the Session Initiation Protocol", RFC 5390, December 2008.
- [RFC6357] Hilt, V., Noel, E., Shen, C., and A. Abdelal, "Design Considerations for Session Initiation Protocol (SIP) Overload Control", RFC 6357, August 2011.
- [RFC6455] Fette, I. and A. Melnikov, "The WebSocket Protocol", RFC 6455, December 2011.
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Appendix A. Acknowledgements

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Richard Barnes provided invaluable comments as a part of the Area Director review of the document.

Appendix B. RFC 5390 Requirements

Table 1 provides a summary of how this specification fulfills the requirements of [RFC5390]. A more detailed view on how each requirements is fulfilled is provided after the table.

Requirement	Meets requirement
REQ 1	Yes
REQ 2	Yes
REQ 3	Partially
REQ 4	Yes
REQ 5	Partially
REQ 6	Not applicable
REQ 7	Yes
REQ 8	Partially
REQ 9	Yes
REQ 10	Yes
REQ 11	Yes
REQ 12	Yes
REQ 13	Yes
REQ 14	Yes
REQ 15	Yes
REQ 16	Yes
REQ 17	Partially
REQ 18	Yes
REQ 19	Yes
REQ 20	Yes
REQ 21	Yes
REQ 22	Yes
REQ 23	Yes

Table 1: Summary of Meeting Requirements in RFC 5390

REQ 1: The overload mechanism shall strive to maintain the overall useful throughput (taking into consideration the quality-of-service needs of the using applications) of a SIP server at reasonable levels, even when the incoming load on the network is far in excess of its capacity. The overall throughput under load is the ultimate measure of the value of an overload control mechanism.

Meets REQ 1: Yes. The overload control mechanism allows an overloaded SIP server to maintain a reasonable level of throughput as it enters into congestion mode by requesting the upstream clients to reduce traffic destined downstream.

REQ 2: When a single network element fails, goes into overload, or suffers from reduced processing capacity, the mechanism should strive to limit the impact of this on other elements in the network. This helps to prevent a small-scale failure from becoming a widespread outage.

Meets REQ 2: Yes. When a SIP server enters overload mode, it will request the upstream clients to throttle the traffic destined to it. As a consequence of this, the overloaded SIP server will itself generate proportionally less downstream traffic, thereby limiting the impact on other elements in the network.

REQ 3: The mechanism should seek to minimize the amount of configuration required in order to work. For example, it is better to avoid needing to configure a server with its SIP message throughput, as these kinds of quantities are hard to determine.

Meets REQ 3: Partially. On the server side, the overload condition is determined monitoring "S" (cf., Section 4 of [RFC6357]) and reporting a load feedback "F" as a value to the "oc" parameter. On the client side, a throttle "T" is applied to requests going downstream based on "F". This specification does not prescribe any value for "S" nor a particular value for "F". The "oc-algo" parameter allows for automatic convergence to a particular class of overload control algorithm. There are suggested default values for the "oc-validity" parameter.

REQ 4: The mechanism must be capable of dealing with elements that do not support it so that a network can consist of a mix of elements that do and don't support it. In other words, the mechanism should not work only in environments where all elements support it. It is reasonable to assume that it works better in such environments, of course. Ideally, there should be incremental improvements in overall network throughput as increasing numbers of elements in the network support the mechanism.

Meets REQ 4: Yes. The mechanism is designed to reduce congestion when a pair of communicating entities support it. If a downstream overloaded SIP server does not respond to a request in time, a SIP client will attempt to reduce traffic destined towards the non-responsive server as outlined in Section 5.9.

REQ 5: The mechanism should not assume that it will only be deployed in environments with completely trusted elements. It should seek to operate as effectively as possible in environments where other elements are malicious; this includes preventing malicious elements from obtaining more than a fair share of service.

Meets REQ 5: Partially. Since overload control information is shared between a pair of communicating entities, a confidential and authenticated channel can be used for this communication. However, if such a channel is not available, then the security ramifications outlined in Section 11 apply.

REQ 6: When overload is signaled by means of a specific message, the message must clearly indicate that it is being sent because of overload, as opposed to other, non-overload-based failure conditions. This requirement is meant to avoid some of the problems that have arisen from the reuse of the 503 response code for multiple purposes. Of course, overload is also signaled by lack of response to requests. This requirement applies only to explicit overload signals.

Meets REQ 6: Not applicable. Overload control information is signaled as part of the Via header and not in a new header.

REQ 7: The mechanism shall provide a way for an element to throttle the amount of traffic it receives from an upstream element. This throttling shall be graded so that it is not "all or nothing" as with the current 503 mechanism. This recognizes the fact that overload is not a binary state and that there are degrees of overload.

Meets REQ 7: Yes. Please see Sections 5.5 and 5.10.

REQ 8: The mechanism shall ensure that, when a request was not processed successfully due to overload (or failure) of a downstream element, the request will not be retried on another element that is also overloaded or whose status is unknown. This requirement derives from REQ 1.

Meets REQ 8: Partially. A SIP client that has overload information from multiple downstream servers will not retry the request on another element. However, if a SIP client does not know the overload status of a downstream server, it may send the request to that server.

REQ 9: That a request has been rejected from an overloaded element shall not unduly restrict the ability of that request to be submitted to and processed by an element that is not overloaded. This requirement derives from REQ 1.

Meets REQ 9: Yes. A SIP client conformant to this specification will send the request to a different element.

REQ 10: The mechanism should support servers that receive requests from a large number of different upstream elements, where the set of upstream elements is not enumerable.

Meets REQ 10: Yes. There are no constraints on the number of upstream clients.

REQ 11: The mechanism should support servers that receive requests from a finite set of upstream elements, where the set of upstream elements is enumerable.

Meets REQ 11: Yes. There are no constraints on the number of upstream clients.

REQ 12: The mechanism should work between servers in different domains.

Meets REQ 12: Yes. There are no inherent limitations on using overload control between domains. However, interconnections points that engage in overload control between domains will have to populate and maintain the overload control parameters as requests cross domains.

REQ 13: The mechanism must not dictate a specific algorithm for prioritizing the processing of work within a proxy during times of overload. It must permit a proxy to prioritize requests based on any local policy so that certain ones (such as a call for emergency services or a call with a specific value of the Resource-Priority header field [RFC4412]) are given preferential treatment, such as not being dropped, being given additional retransmission, or being processed ahead of others.

Meets REQ 13: Yes. Please see Section 5.10.

REQ 14: The mechanism should provide unambiguous directions to clients on when they should retry a request and when they should not. This especially applies to TCP connection establishment and SIP registrations in order to mitigate against an avalanche restart.

Meets REQ 14: Yes. Section 5.9 provides normative behavior on when to retry a request after repeated timeouts and fatal transport errors resulting from communications with a non-responsive downstream SIP server.

REQ 15: In cases where a network element fails, is so overloaded that it cannot process messages, or cannot communicate due to a network failure or network partition, it will not be able to provide explicit indications of the nature of the failure or its levels of congestion. The mechanism must properly function in these cases.

Meets REQ 15: Yes. Section 5.9 provides normative behavior on when to retry a request after repeated timeouts and fatal transport errors resulting from communications with a non-responsive downstream SIP server.

REQ 16: The mechanism should attempt to minimize the overhead of the overload control messaging.

Meets REQ 16: Yes. Overload control messages are sent in the topmost Via header, which is always processed by the SIP elements.

REQ 17: The overload mechanism must not provide an avenue for malicious attack, including DoS and DDoS attacks.

Meets REQ 17: Partially. Since overload control information is shared between a pair of communicating entities, a confidential and authenticated channel can be used for this communication. However, if such a channel is not available, then the security ramifications outlined in Section 11 apply.

REQ 18: The overload mechanism should be unambiguous about whether a load indication applies to a specific IP address, host, or URI so that an upstream element can determine the load of the entity to which a request is to be sent.

Meets REQ 18: Yes. Please see discussion in Section 5.5.

REQ 19: The specification for the overload mechanism should give guidance on which message types might be desirable to process over others during times of overload, based on SIP-specific considerations. For example, it may be more beneficial to process a SUBSCRIBE refresh with Expires of zero than a SUBSCRIBE refresh with a non-zero expiration (since the former reduces the overall amount of load on the element) or to process re-INVITES over new INVITES.

Meets REQ 19: Yes. Please see Section 5.10.

REQ 20: In a mixed environment of elements that do and do not implement the overload mechanism, no disproportionate benefit shall accrue to the users or operators of the elements that do not implement the mechanism.

Meets REQ 20: Yes. An element that does not implement overload control does not receive any measure of extra benefit.

REQ 21: The overload mechanism should ensure that the system remains stable. When the offered load drops from above the overall capacity of the network to below the overall capacity, the throughput should stabilize and become equal to the offered load.

Meets REQ 21: Yes. The overload control mechanism described in this document ensures the stability of the system.

REQ 22: It must be possible to disable the reporting of load information towards upstream targets based on the identity of those targets. This allows a domain administrator who considers the load of their elements to be sensitive information to restrict access to that information. Of course, in such cases, there is no expectation that the overload mechanism itself will help prevent overload from that upstream target.

Meets REQ 22: Yes. An operator of a SIP server can configure the SIP server to only report overload control information for requests received over a confidential channel, for example. However, note that this requirement is in conflict with REQ 3 as it introduces a modicum of extra configuration.

REQ 23: It must be possible for the overload mechanism to work in cases where there is a load balancer in front of a farm of proxies.

Meets REQ 23: Yes. Depending on the type of load balancer, this requirement is met. A load balancer fronting a farm of SIP proxies could be a SIP-aware load balancer or one that is not SIP-aware. If the load balancer is SIP-aware, it can make conscious decisions on throttling outgoing traffic towards the individual server in the farm based on the overload control parameters returned by the server. On the other hand, if the load balancer is not SIP-aware, then there are other strategies to perform overload control. Section 6 of [RFC6357] documents some of these strategies in more detail (see discussion related to Figure 3(a) of that document).

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