The State Dependent Effectiveness of Hiring Subsidies

Sebastian Graves Federal Reserve Board

July 23, 2020

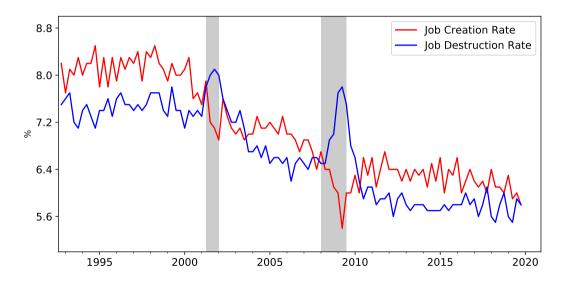
These views are solely those of the author and should not be interpreted as reflecting the views of the Board of Governors of the Federal Reserve System or any other person associated with the Federal Reserve System.

Job Creation and Destruction

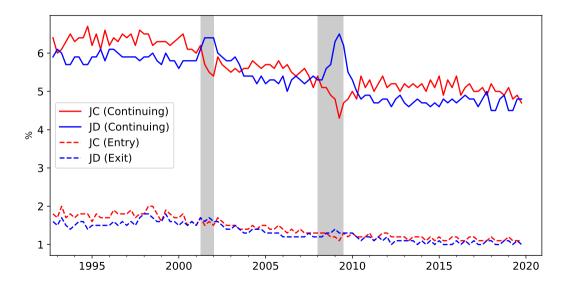
 $Employment\ Growth = Job\ Creation - Job\ Destruction$

- ► Job Creation: Increase in employment from expanding or entering establishments
- ▶ Job Destruction: Decrease in employment from contracting or exiting establishments

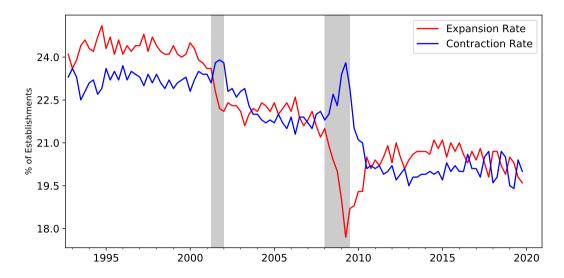
Job Creation and Destruction Rates



Job Creation and Destruction: Continuing vs Entry/Exit



Employment Adjustment is Lumpy



Research Questions

- 1. What impact do hiring frictions have on the responsiveness of job creation and destruction to aggregate shocks?
- 2. Does this have implications for the effectiveness of different labor market policies over the business cycle? Particularly those that target job creation vs job destruction.

1. New cross-sectional evidence on the time-varying responsiveness of job creation and destruction rates

- 1. New cross-sectional evidence on the time-varying responsiveness of job creation and destruction rates
 - ▶ Job creation significantly *more* responsive in expansions
 - Job destruction significantly less responsive in expansions

- 1. New cross-sectional evidence on the time-varying responsiveness of job creation and destruction rates
 - ▶ Job creation significantly *more* responsive in expansions
 - Job destruction significantly less responsive in expansions
- 2. Heterogeneous-firm model with hiring frictions can explain these findings

- 1. New cross-sectional evidence on the time-varying responsiveness of job creation and destruction rates
 - ▶ Job creation significantly *more* responsive in expansions
 - Job destruction significantly less responsive in expansions
- 2. Heterogeneous-firm model with hiring frictions can explain these findings
 - Baseline model replicates the time-varying responsiveness seen in the data
 - Frictionless model shows no time-varying responsiveness

- 1. New cross-sectional evidence on the time-varying responsiveness of job creation and destruction rates
 - ▶ Job creation significantly *more* responsive in expansions
 - Job destruction significantly less responsive in expansions
- 2. Heterogeneous-firm model with hiring frictions can explain these findings
 - Baseline model replicates the time-varying responsiveness seen in the data
 - Frictionless model shows no time-varying responsiveness
- 3. Use the model to understand the aggregate implications of hiring frictions

- 1. New cross-sectional evidence on the time-varying responsiveness of job creation and destruction rates
 - ▶ Job creation significantly *more* responsive in expansions
 - Job destruction significantly less responsive in expansions
- 2. Heterogeneous-firm model with hiring frictions can explain these findings
 - Baseline model replicates the time-varying responsiveness seen in the data
 - Frictionless model shows no time-varying responsiveness
- 3. Use the model to understand the aggregate implications of hiring frictions
 - Hiring subsidies significantly less effective in recessions
 - Policies that discourage job destruction most effective at these times

Empirical Evidence: (1) Conditional Heteroskedasticity

- ▶ Do job creation, job destruction, or employment growth exhibit time-varying volatility?
- ► Panel Regressions:

$$|\Delta JC_{i,t}| = \alpha_i + \gamma_t + \beta_0 |\Delta JC_{i,t-1}| + \beta_1 g_{i,t-1}^N + \epsilon_{i,t}$$

 Annual state-level data from Census Bureau's Business Dynamics Statistics Database: 1977-2014

Empirical Evidence: (1) Conditional Heteroskedasticity

| | $ \Delta g_{i,t}^N $ | $ \Delta JC_{i,t} $ | $ \Delta JD_{i,t} $ |
|--------------------------------------|----------------------|---------------------|---------------------|
| $g_{i,t-1}^N$ | 0.015 | 0.080*** | -0.101*** |
| 7,0 1 | (0.028) | (0.013) | (0.024) |
| $\log(\frac{\sigma_{95}}{\sigma_5})$ | 0.06 | 0.63 | -0.64 |
| Observations | 1836 | 1836 | 1836 |
| R^2 | 0.17 | 0.06 | 0.16 |

Notes: Standard errors clustered by state. Asterisks denote significance levels (***= 1%, ** = 5%, * = 10%). The 5th and 95th percentiles of the annual employment growth distribution at the state level are -3.4% and 7.1%.

Empirical Evidence: (2) Bartik Method

Construct predicted employment growth following Bartik (1991):

$$B_{i,t} = \sum_{k=1}^{K} \varphi_{i,k,\tau} g_{-i,k,t}^{N}$$

- $\varphi_{i,k,\tau}$ = employment share of industry k in state i in base year $\tau=1990$
- ▶ $g_{-i,k,t}$ = national employment growth in industry k excluding state i in year t
- Annual state-industry employment data from QCEW: 1990-2016

Empirical Evidence: (2) Bartik Method

- Does the response to Bartik shocks vary over the business cycle?
- Panel Regressions:

$$\Delta JC_{i,t} = \alpha_i + \gamma_t + \beta_0 B_{i,t} + \beta_1 B_{i,t} \cdot g_{i,t-1}^N + \Gamma' Z_{i,t-1} + \epsilon_{i,t}$$

Empirical Evidence: (2) Bartik Method

| | $\Delta g_{i,t}^N$ | $\Delta JC_{i,t}$ | $\Delta JD_{i,t}$ |
|--|--------------------|-------------------|-------------------|
| $\overline{B_{i,t}}$ | 0.99*** | 0.40*** | -0.59*** |
| , | (0.20) | (0.13) | (0.14) |
| $B_{i,t} \cdot g_{i,t-1}^N$ | -0.003 | 0.025** | 0.027*** |
| | (0.017) | (0.010) | (0.010) |
| $-\hat{eta}_0+\hat{eta}_1ar{ar{g}}^N$ | 0.99 | 0.45 | -0.532 |
| $\hat{eta}_0 + \hat{eta}_1(ar{g}^N + 1SD)$ | 0.98 | 0.54 | -0.44 |
| $\log(\frac{\sigma_{95}}{\sigma_5})$ | -0.03 | 0.60 | -0.55 |
| Observations | 1173 | 1173 | 1173 |
| R^2 | 0.415 | 0.305 | 0.369 |

Notes: Standard errors clustered by state. Asterisks denote significance levels (***= $1\%, ^**=5\%, ^*=10\%$). The mean and standard deviation of state-level employment growth are 2.1% and 3.3%. The 5th and 95th percentiles of the state-level employment growth distribution are -3.4% and 7.1%.

Summary of Empirical Results

- ▶ Both methods lead to the same conclusion:
 - ▶ Job creation rate 60% more responsive at 95th percentile of employment growth distribution than 5th percentile
 - ▶ Job destruction rate 60% less responsive at 95th percentile of employment growth distribution than 5th percentile
- ▶ Next: Can these results be explained using a heterogeneous-firm model?

Continuum of firms produce output using labor:

$$y = Az_rz_in^{\alpha}$$

▶ Idiosyncratic (z_i) , regional (z_r) , and aggregate (A) productivity follow independent AR(1) processes:

$$\begin{split} \log \mathsf{A}' &= \rho_\mathsf{A} \log \mathsf{A} + \sigma_\mathsf{A} \epsilon_\mathsf{A}', \ \epsilon_\mathsf{A}' \sim \mathsf{N}(\mathsf{0}, \mathsf{1}) \\ \log \mathsf{z}_r' &= \rho_r \log \mathsf{z}_r + \sigma_r \epsilon_r', \ \epsilon_r' \sim \mathsf{N}(\mathsf{0}, \mathsf{1}) \\ \log \mathsf{z}_i' &= \rho_i \log \mathsf{z}_i + \sigma_i \epsilon_i', \ \epsilon_i' \sim \mathsf{N}(\mathsf{0}, \mathsf{1}) \end{split}$$

▶ Each period, firms choose employment level for the following period, subject to a linear hiring cost, κ .

$$V(z_r, z_i, n; \mathbf{S}) = \max_{n'} Az_r z_i n^{\alpha} - w(\mathbf{S})n - \kappa \Delta n' \mathbb{1}\{n' > n\}$$

+ $\mathbb{E}\left[\Lambda(\mathbf{S}, \mathbf{S}')V(z_r', z_i', n'; \mathbf{S}')\right]$

Aggregate state: $S = (A, \mu)$

$$\begin{aligned} V(z_r, z_i, n; \boldsymbol{S}) &= \max_{n'} A z_r z_i n^{\alpha} - w(\boldsymbol{S}) n - \kappa \Delta n' \mathbb{1}\{n' > n\} \\ &+ \mathbb{E}\left[\Lambda(\boldsymbol{S}, \boldsymbol{S'}) V(z'_r, z'_i, n'; \boldsymbol{S'})\right] \end{aligned}$$

Aggregate state: $S = (A, \mu)$

Hiring cost \rightarrow region of inactivity. The FOCs conditional on hiring/firing:

$$\begin{split} \mathbb{E}[\Lambda(\boldsymbol{S}, \boldsymbol{S'}) V_n(z'_r, z'_i, n'; \boldsymbol{S'})] &= \kappa \text{ if } n' > n \\ \mathbb{E}[\Lambda(\boldsymbol{S}, \boldsymbol{S'}) V_n(z'_r, z'_i, n'; \boldsymbol{S'})] &= 0 \text{ if } n' < n \end{split}$$

$$V(z_r, z_i, n; \mathbf{S}) = \max_{n'} Az_r z_i n^{\alpha} - w(\mathbf{S})n - \kappa \Delta n' \mathbb{1}\{n' > n\}$$

+ $\mathbb{E}\left[\Lambda(\mathbf{S}, \mathbf{S'})V(z'_r, z'_i, n'; \mathbf{S'})\right]$

Aggregate state: $S = (A, \mu)$

Hiring cost \rightarrow region of inactivity. The FOCs conditional on hiring/firing:

$$\mathbb{E}[\Lambda(\boldsymbol{S}, \boldsymbol{S'})V_n(z'_r, z'_i, n'; \boldsymbol{S'})] = \kappa \text{ if } n' > n$$

$$\mathbb{E}[\Lambda(\boldsymbol{S}, \boldsymbol{S'})V_n(z'_r, z'_i, n'; \boldsymbol{S'})] = 0 \text{ if } n' < n$$

Inaction if:

$$0 \leq \underbrace{\mathbb{E}[\Lambda(\boldsymbol{S}, \boldsymbol{S'})V_n(z'_r, z'_i, n; \boldsymbol{S'})]}_{MB} \leq \kappa$$

Model: Representative Household

Representative household with utility function:

$$U(\mathsf{C},\mathsf{N}) = rac{1}{1-\gamma} \left(\mathsf{C} - \psi rac{\mathsf{N}^{1+\phi}}{1+\phi}
ight)^{1-\gamma}$$

► SDF:

$$\Lambda(\mathbf{S}, \mathbf{S'}) = \beta \left(\frac{C(\mathbf{S'}) - \psi \frac{N(\mathbf{S'})^{1+\phi}}{1+\phi}}{C(\mathbf{S}) - \psi \frac{N(\mathbf{S})^{1+\phi}}{1+\phi}} \right)^{-\gamma}$$

► FOCs of intra-temporal problem provide aggregate wage:

$$w(\mathbf{S}) = -\frac{U_N(C, N)}{U_C(C, N)} = \psi N(\mathbf{S})^{\phi}$$

Model Calibration

| Parameter | | Baseline | Frictionless |
|--|--|----------|--------------|
| Hiring cost | κ | 0.47 | 0 |
| Regional shock volatility | σ_{r} | 0.0045 | 0.0025 |
| Idiosyncratic shock volatility | σ_{i} | 0.10 | 0.079 |
| Regional productivity persistence | $ ho_{r}$ | 0.97 | 0.97 |
| Idiosyncratic productivity persistence | $ ho_{i}$ | 0.97 | 0.97 |
| Aggregate shock volatility | σ_{A} | 0.0049 | 0.0039 |
| Aggregate productivity persistence | ρ_{A} | 0.974 | 0.984 |
| Decreasing returns to scale | α | 0.65 | 0.65 |
| Discount factor | β | 0.99 | 0.99 |
| Risk Aversion | γ | 1 | 1 |
| Elasticity of labor supply | $\frac{1}{\phi}$ | 2 | 2 |
| Disutility of labor supply | $\overset{\scriptscriptstyle{\psi}}{\psi}$ | 0.78 | 0.73 |

▶ Computational Details

Hiring Frictions and Time-Varying Responsiveness

 $\kappa \prime \kappa$

0

 $\mathbb{E}(\Lambda' V_n')$ Recession

The distribution of $\mathbb{E}[\Lambda(S,S')V_n(z'_r,z'_i,n;S')]$ varies over time:

0

 $\mathbb{E}(\Lambda'V_n')$

Expansion

 κ / κ

Model Validation

I use simulated data from both versions of the model to repeat the experiments conducted using state-level data:

- Baseline model: time-varying responsiveness quantitatively close to that estimated in the data
- Frictionless model: no time-varying responsiveness

Model Validation: Volatility Regressions

| | | Baseline | | Frictionless | | |
|--------------------------------------|----------------------|---------------------|---------------------|----------------------|---------------------|---------------------|
| | $ \Delta g_{i,t}^N $ | $ \Delta JC_{i,t} $ | $ \Delta JD_{i,t} $ | $ \Delta g_{i,t}^N $ | $ \Delta JC_{i,t} $ | $ \Delta JD_{i,t} $ |
| $g_{i,t-1}^N$ | 0.021 | 0.068 | -0.048 | 0.007 | 0.012 | -0.005 |
| $\log(\frac{\sigma_{95}}{\sigma_5})$ | 0.11 | 0.67 | -0.58 | 0.02 | 0.06 | -0.03 |

Notes: In the model mean employment growth is zero. I use the standard deviation of state employment growth of 3.3% estimated in the data. For the 95th and 5th percentiles of the employment growth distribution I use -5.2% and 5.2% (de-meaning the values of -3.4% and 7.1% from the data).

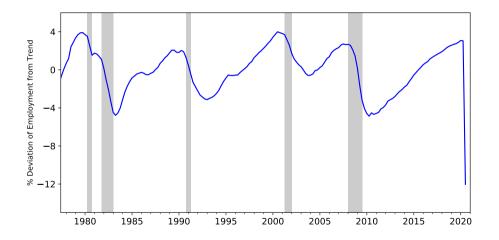
Model Validation: Bartik Regressions

| | Baseline | | | Frictionless | | |
|--|--------------------|-------------------|-------------------|--------------------|-------------------|-------------------|
| | $\Delta g_{i,t}^N$ | $\Delta JC_{i,t}$ | $\Delta JD_{i,t}$ | $\Delta g_{i,t}^N$ | $\Delta JC_{i,t}$ | $\Delta JD_{i,t}$ |
| $B_{i,t}$ | 1.04 | 0.58 | -0.46 | 0.99 | 0.54 | -0.45 |
| $B_{i,t} \\ B_{i,t} \cdot g_{i,t-1}^N$ | 0.005 | 0.027 | 0.022 | 0.002 | 0.003 | 0.000 |
| $-\hat{eta}_0+\hat{eta}_1ar{ar{g}}^N$ | 1.04 | 0.58 | -0.46 | 0.99 | 0.54 | -0.45 |
| $\hat{eta}_0 + \hat{eta}_1(ar{g}^N + 1SD)$ | 1.06 | 0.67 | -0.38 | 0.99 | 0.54 | -0.45 |
| $\log(\frac{\sigma_{95}}{\sigma_5})$ | 0.05 | 0.49 | -0.51 | 0.03 | 0.05 | -0.00 |

Notes: In the model mean employment growth is zero. I use the standard deviation of state employment growth of 3.3% estimated in the data. For the 95th and 5th percentiles of the employment growth distribution I use -5.2% and 5.2% (de-meaning the values of -3.4% and 7.1% from the data).

Aggregate Implications

I find sequence $\{A_t\}$ such that the model matches de-trended US employment:



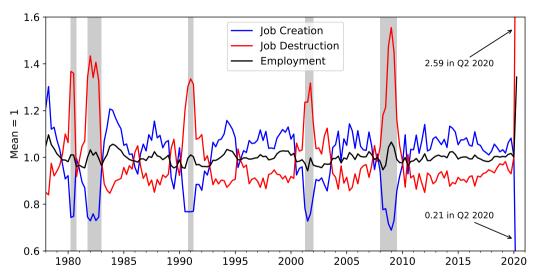


Responsiveness Indices

What would be the impact on job creation, job destructon and aggregate employment growth of a one SD aggregate shock at each point in time:

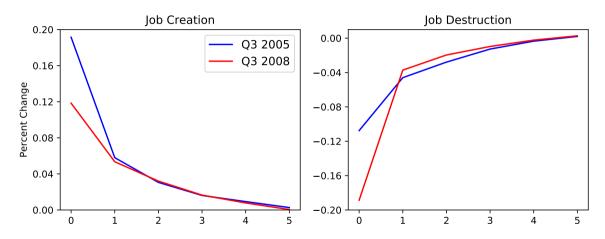
$$\begin{split} R_t^{JC} &\equiv JC(exp(log(A_t) + \sigma_A), \mu_t) - JC(A_t, \mu_t) \\ R_t^{JD} &\equiv JD(exp(log(A_t) + \sigma_A), \mu_t) - JD(A_t, \mu_t) \\ R_t^{N} &\equiv N(exp(log(A_t) + \sigma_A), \mu_t) - N(A_t, \mu_t) \end{split}$$

Responsiveness Indices: Baseline Model



Notes: Responsiveness indices show the impact on job creation, job destruction and employment of a one SD aggregate productivity shock. The mean response is normalized to one.

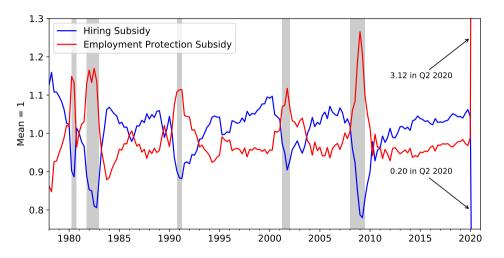
State Dependent Impulse Response Functions



Policy Implications

- ➤ This suggests that policies that target job creation (hiring subsidies) are significantly less effective in recessions
- Policies that target job destruction (short-time work schemes/PPP) are significantly more effective in recessions

Time-Varying Policy Effectiveness



Notes: Impact on employment of an unanticipated hiring subsidy or employment protection subsidy equal to 25% of the average quarterly wage. The mean response is normalized to one.

Relation to the Literature

- Lumpy employment adjustment:
 - Bentolila & Bertola (1990)
 - Hopenhayn & Rogerson (1993)
 - Caballero, Engel, & Haltiwanger (1997)
 - Campbell & Fisher (2000)
 - Elsby & Michaels (2013)
 - Fujita & Nakajima (2016)
 - Cooper, Meyer, & Schott (2017)
- ► Lumpy adjustment and time-varying responsiveness:
 - Bachmann, Caballero & Engel (2013) (Investment)
 - Berger & Vavra (2015) (Durable Consumption)

Conclusion

- ▶ Job creation and destruction rates exhibit time-varying responsiveness:
 - Job creation is more responsive in expansions
 - Job destruction is more responsive in recessions
- ▶ Heterogeneous-firm model with linear hiring costs can explain these facts.
- ► Targeting the job destruction margin is likely to be the most effective policy to support employment during recessions.

Computational Details

- Model solved using Krusell-Smith algorithm.
- ► Firm's problem:

$$\begin{split} V(z_r,z_i,n;A,N) &= \max_{n'} p\{Az_rz_in^\alpha - w(N)n - \kappa\Delta n'\mathbb{1}\{n'>n\}\} \\ &+ \beta \mathbb{E}[V(z_r',z_i',n';A',N')] \\ &\text{subject to} \\ &\log N' = \delta_N^0 + \delta_N^1 \log N + \delta_N^2 \log A \\ &\log p = \delta_N^0 + \delta_N^1 \log N + \delta_N^2 \log A \end{split}$$

▶ *N* is pre-determined, and wage only depends on *N*. Therefore, each period only need to do market clearing on *p*.

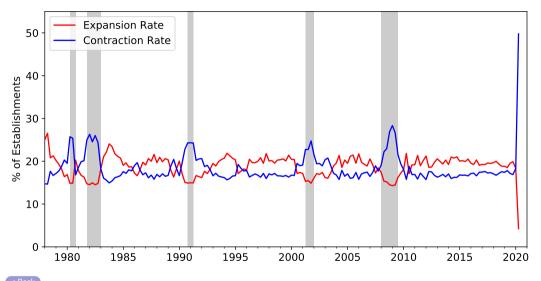
Krusell-Smith Accuracy Tests

| Baseline | Frictionless |
|----------|---|
| 0.001 | -0.004 |
| 0.515 | 0.000 |
| 0.555 | 1.170 |
| 0.365 | N/A |
| -0.184 | N/A |
| -1.569 | N/A |
| 0.99982 | 0.99999 |
| 0.99997 | N/A |
| 0.17 | 0.11 |
| 0.04 | 0.10 |
| 0.11 | N/A |
| 0.04 | N/A |
| | 0.001 0.515 0.555 0.365 -0.184 -1.569 0.99997 0.17 0.04 0.11 |

Notes: Mean/maximum errors constructed by simulating the model for 5000 periods and comparing p and N series from the model with those from the forecasting rules.

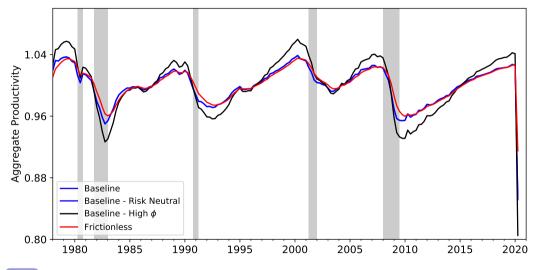


Model-Implied Expansion/Contraction Rates



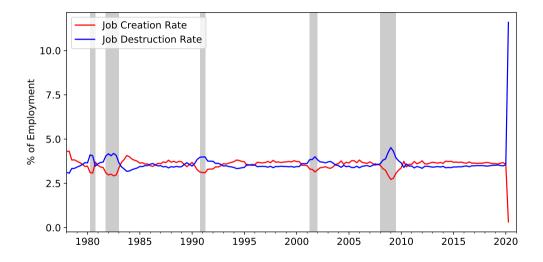
Daci

Model-Implied Aggregate Productivity Series



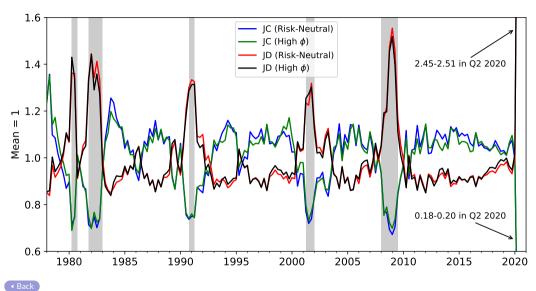
◆ Back

Model-Implied JC/JD Rates

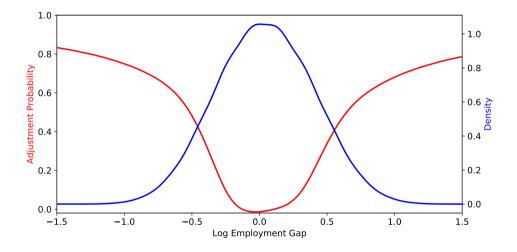




Robustness



Employment Gaps and Adjustment Probabilities



Caballero, Engel, & Haltiwanger (1997): Figure 1

