DRAFT (2nd) NIST Special Publication 800-189

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Resilient Interdomain	Traffic	Exchange:
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BGP Security and DDoS Mitigation

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17	COMPUTER SECURITY



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89 **Reports on Computer Systems Technology** 90 The Information Technology Laboratory (ITL) at the National Institute of Standards and Technology (NIST) promotes the U.S. economy and public welfare by providing technical 91 92 leadership for the Nation's measurement and standards infrastructure. ITL develops tests, test 93 methods, reference data, proof of concept implementations, and technical analyses to advance the 94 development and productive use of information technology. ITL's responsibilities include the 95 development of management, administrative, technical, and physical standards and guidelines for 96 the cost-effective security and privacy of other than national security-related information in federal information systems. The Special Publication 800-series reports on ITL's research, guidelines, and 97 98 outreach efforts in information system security, and its collaborative activities with industry, 99 government, and academic organizations. 100 **Abstract** 101 In recent years, numerous routing control plane anomalies, such as Border Gateway Protocol 102 (BGP) prefix hijacking and route leaks, have resulted in denial-of-service (DoS), unwanted data 103 traffic detours, and performance degradation. Large-scale distributed denial-of-service (DDoS) 104 attacks on servers using spoofed internet protocol (IP) addresses and reflection-amplification in 105 the data plane have also been frequent, resulting in significant disruption of services and 106 damages. This special publication on Resilient Interdomain Traffic Exchange (RITE) includes 107 initial guidance on securing the interdomain routing control traffic, preventing IP address 108 spoofing, and certain aspects of DoS/DDoS detection and mitigation. 109 Many of the recommendations in this publication focus on the Border Gateway Protocol (BGP). 110 BGP is the control protocol used to distribute and compute paths between the tens of thousands 111 of autonomous networks that comprise the internet. Technologies recommended in this 112 document for securing the interdomain routing control traffic include Resource Public Key 113 Infrastructure (RPKI), BGP origin validation (BGP-OV), and prefix filtering. Additionally, 114 technologies recommended for mitigating DoS/DDoS attacks focus on prevention of IP address 115 spoofing using source address validation (SAV) with access control lists (ACLs) and unicast Reverse Path Forwarding (uRPF). Other technologies (including some application plane 116 methods) such as remotely triggered black hole (RTBH) filtering, flow specification (Flowspec), 117 118 and response rate limiting (RRL) are also recommended as part of the overall security 119 mechanisms. 120 **Keywords** 121 Routing security and robustness; Internet infrastructure security; Border Gateway Protocol 122 (BGP) security; prefix hijacks; IP address spoofing; distributed denial-of-service (DDoS); 123 Resource Public Key Infrastructure (RPKI); BGP origin validation (BGP-OV); prefix filtering; 124 BGP path validation (BGP-PV); BGPsec; route leaks; source address validation (SAV); unicast 125 Reverse Path Forwarding (uRPF); remotely triggered black hole (RTBH) filtering; flow 126 specification (Flowspec).

128	Acknowledgements
129 130 131	The authors are grateful to William T. Polk, Scott Rose, Okhee Kim, Oliver Borchert, Susan Symington, William C. Barker, William Haag, Allen Tan, and Jim Foti for their review and comments.
132	Audience
133 134 135 136 137 138	This document gives technical guidance and recommendations for resilient interdomain traffic exchange. The primary audience includes information security officers and managers of federal enterprise networks. The guidance applies to the network services of hosting providers (e.g., cloud-based applications and service hosting) and internet service providers (ISPs) when they are used to support federal IT systems. The guidance may also be useful for enterprise and transit network operators and equipment vendors in general.
139 140 141 142	It is expected that the guidance and applicable recommendations in this publication will be incorporated into the security plans and operational processes of federal enterprise networks. Likewise, it is expected that applicable recommendations will be incorporated into the service agreements for federal contracts for hosted application services and internet transit services.
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Executive Summary

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- 174 There have been numerous incidents in recent years involving routing control plane anomalies
- such as Border Gateway Protocol (BGP) prefix hijacking, route leaks, and other forms of
- misrouting resulting in denial-of-service (DoS), unwanted data traffic detours, and performance
- degradation. Large-scale distributed DoS (DDoS) attacks on servers using spoofed internet
- protocol (IP) addresses and reflection amplification in the data plane have also been frequent,
- resulting in significant disruption of services and damages.
- 180 This document provides technical guidance and recommendations for technologies that improve
- the security and robustness of interdomain traffic exchange. The primary focus of these
- recommendations are the points of interconnection between enterprise networks, or hosted
- service providers, and the public internet—in other words, between what are commonly known
- as "stub" networks (i.e., those networks that only provide connectivity to their end systems) and
- transit networks (i.e., those networks that serve to interconnect and pass traffic between stub
- networks and other transit networks). These points of interconnection between stub and transit
- networks are often referred to as the "internet's edge." There is usually a contractual relationship
- between the transit networks and the stub networks that they service, and the set of technical
- procedures and policies defined in that relationship is commonly called the "peering policy."
- Many of the recommendations in this document also apply to the points of interconnection
- between two transit networks. There are instances in which the recommendations for interdomain
- traffic exchange between transit networks will vary from those for exchanges between stub and
- 193 transit networks.
- 194 The provided recommendations reduce the risk of accidental attacks (caused by
- misconfiguration) and malicious attacks in the routing control plane, and they help detect and
- prevent IP address spoofing and resulting DoS/DDoS attacks. These recommendations primarily
- 197 cover technologies (for security and robustness) to be used in border routers that operate the
- 198 Border Gateway Protocol (commonly called BGP routers). However, they also extend to other
- 199 systems that support reachability on the internet (e.g., Resource Public Key Infrastructure
- 200 (RPKI) repositories, Domain Name Servers (DNS), other open internet services).
- 201 It is expected that the guidance and applicable recommendations from this publication will be
- incorporated into the security plans and operational processes of federal enterprise networks.
- Likewise, it is expected that applicable recommendations will be incorporated into the service
- agreements for federal contracts for hosted application services and internet transit services. This
- document may also contribute to the ongoing efforts by NIST and NTIA [DOC-Botnet] [Botnet-
- 206 Roadmap] to respond to Presidential Executive Order 13800 [PEO-13800].
- 207 Technologies recommended in this document for securing interdomain routing control traffic
- include Resource Public Key Infrastructure (RPKI), BGP origin validation (BGP-OV), and
- 209 prefix filtering. Additionally, technologies recommended for mitigating DoS/DDoS attacks
- 210 include prevention of IP address spoofing using source address validation (SAV) with access
- 211 control lists (ACLs) and unicast Reverse Path Forwarding (uRPF). Other technologies (including
- some application plane methods) such as remotely triggered black hole (RTBH) filtering, flow

- specification (Flowspec), and response rate limiting (RRL) are also recommended as part of the
- overall security mechanisms.

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299 1 Introduction

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318

1.1 What This Guide Covers

- 301 This guide provides technical guidelines and recommendations for deploying protocols and technologies
- that improve the security of interdomain traffic exchange. These recommendations reduce the risk of
- accidental attacks (caused by misconfiguration) and malicious attacks in the routing control plane, and
- they help detect and prevent IP address spoofing and resulting DoS/DDoS attacks. These
- recommendations primarily cover protocols and techniques to be used in BGP routers. However, they also
- extend, in part, to other systems that support reachability on the internet (e.g., RPKI repositories, DNS,
- and other open internet services).
- 308 Technologies recommended in this document for securing interdomain routing control traffic
- include RPKI, BGP origin validation (BGP-OV), and prefix filtering. Additionally, technologies
- recommended for mitigating DoS/DDoS attacks include prevention of IP address spoofing using
- 311 source address validation (SAV) with access control lists (ACLs) and unicast Reverse Path
- Forwarding (uRPF). Other technologies (including some application plane methods) such as
- remotely triggered black hole (RTBH) filtering, flow specification (Flowspec), and response rate
- limiting (RRL) are also recommended as part of the overall security mechanisms.
- This document addresses many of the same concerns as highlighted in [CSRIC4-WG6] regarding
- 316 BGP vulnerabilities and DoS/DDoS attacks but goes into greater technical depth in describing
- 317 standards-based security mechanisms and providing specific security recommendations.

1.2 What This Guide Does Not Cover

- 319 BGP origin validation relies on a global RPKI system (e.g., certificate authorities, publication
- 320 repositories, etc.) as the source of trusted information about internet address holders and their
- route origin authorization statements. Each RIR operates trusted root CA in the RPKI system and
- 322 publishes a Certificate Practice Statement [RFC7382] describing the security and robustness
- properties of each implementation. Each RPKI CA has integrity and authentication mechanisms
- for data creation, storage, and transmission. Nevertheless, compromise of the underlying servers
- and/or registry services is still a potential, if low probability, threat. Making security
- recommendations for mitigating against such threats is outside of the scope of this document.
- 327 Transport layer security is key to the integrity of messages communicated in BGP sessions.
- 328 Making security recommendations for the underlying transport layer is also outside of the scope
- 329 of this document.
- DDoS attacks use spoofed IP addresses to exploit connectionless query-response services (e.g.,
- DNS, Network Time Protocol (NTP), Simple Service Discovery Protocol (SSDP) servers) to
- "reflect" and amplify the impact on intended targets. This document addresses some but not all
- aspects of security hardening of the servers that are exploited for reflection and amplification.
- 334 Security measures—such as limiting the packet rate of outlier source addresses, IP connections,
- or syn-proxy—may be effectively employed at servers that are used for reflection and
- amplification of DoS/DDoS attacks, but this document does not cover them.

1.3 Document Structure

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- 338 The rest of the document is presented in the following manner:
- Section 2: Routing control plane attacks (e.g., BGP prefix hijacking, autonomous system (AS) path modification, and route leaks) are described.
 - Section 3: Data plane attacks involving source IP address spoofing and reflection amplification are described.
 - Section 4: Solutions are described, and security recommendations are made for routing control plane/BGP security. The solution technologies that are discussed include RPKI, BGP origin validation (BGP-OV), prefix filtering, BGP path validation (BGP-PV), Generalized TTL Security Mechanism (GTSM), and route leak detection and mitigation.
 - **Section 5:** Solutions are described, and security recommendations are made for detection and mitigation of source IP address spoofing and reflection amplification attacks. The solution technologies that are discussed include ACLs, various uRPF methods, response rate limiting (RRL), RTBH, and Flowspec.

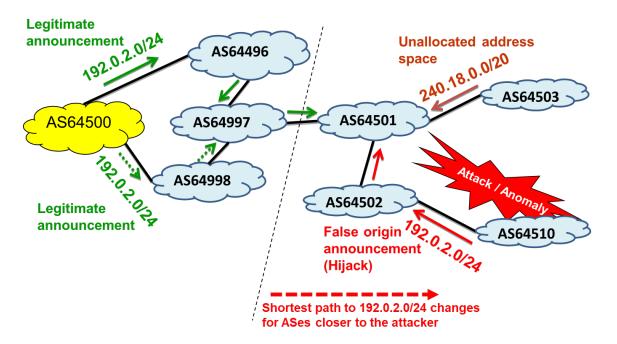
1.4 Conventions Used in this Guide

- 352 Throughout this guide, the following format conventions are used to denote special use text:
- "Security Recommendation" denotes a recommendation that should be addressed in security
- plans, operational practices, and agreements for contracted services.
- 355 URLs are included in the text and references to guide readers to a given website or online tool
- designed to aid administrators. This is not meant to be an endorsement of the website or any
- product/service offered by the website publisher. All URLs were considered valid at the time of
- writing.

2 Control Plane/BGP Vulnerabilities

2.1 Prefix Hijacking and Announcement of Unallocated Address Space

A BGP prefix hijack occurs when an autonomous system (AS) accidentally or maliciously originates a prefix that it is not authorized (by the prefix owner) to originate. This is also known as false origination (or announcement). In contrast, if an AS is authorized to originate/announce a prefix by the prefix owner, then such a route origination/announcement is called legitimate. In the example illustrated in Figure 1, prefix 192.0.2.0/24 is legitimately originated by AS64500, but AS64510 falsely originates it. The path to the prefix via the false origin AS will be shorter for a subset of the ASes on the internet, and this subset of ASes will install the false route in their routing table or forwarding information base (FIB). That is, ASes for which AS64510 is closer (i.e., shorter AS path length) would choose the false announcement, and thus data traffic from clients in those ASes destined for the network 192.0.2/24 will be misrouted to AS64510.



Adverse effects: denial-of-service, misrouting of traffic, unauthorized routing

Figure 1: Illustration of Prefix Hijacking and Announcement of Unallocated Address Space

The rules for IP route selection on the internet always prefer the most specific (i.e., longest) matching entry in a router's FIB. When an offending AS falsely announces a more-specific prefix (than a prefix announced by an authorized AS), the longer, unauthorized prefix will be widely accepted and used to route data. Figure 1 also illustrates an example of unauthorized origination of unallocated (reserved) address space 240.18.0.0/20. Currently, 240.0.0.0/8 is reserved for future use [IANA-v4-r]. Similarly, an AS may also falsely originate allocated but currently unused address space. This is referred to as prefix squatting, where someone else's unused prefix is temporarily announced and used to send spam or some other malicious purpose.

- The various types of unauthorized prefix originations described above are called prefix hijacks or
- false origin announcements. The unauthorized announcement of a prefix longer than the
- legitimate announcement is called a sub-prefix hijack. The consequences of such adverse actions
- can be serious and include denial-of-service, eavesdropping, misdirection to imposter servers (to
- steal login credentials or inject malware), or defeat of IP reputation systems to launch spam
- email. There have been numerous incidents involving prefix hijacks in recent years. There are
- 387 several commercial services and research projects that track and log anomalies in the global BGP
- routing system [BGPmon] [ThousandEyes] [BGPStream] [ARTEMIS]. Many of these sites
- provide detailed forensic analyses of observed attack scenarios.

2.2 AS Path Modification

- 391 BGP messages carry a sequence of AS numbers that indicates the "path" of interconnected
- networks over which data will flow. This "AS PATH" [RFC4271] data is often used to
- implement routing policies that reflect the business agreements and peering policies that have
- been negotiated between networks. BGP is also vulnerable to modification of the AS_PATH
- information that it conveys. As an example, a malicious AS which receives a BGP update may
- 396 illegitimately remove some of the preceding ASes in the AS PATH attribute of the update to
- make the path length seem shorter. When the update modified in this manner is propagated, the
- 398 ASes upstream can be deceived to believe that the path to the advertised prefix via the adversary
- 399 AS is shorter. By doing this, the adversary AS may seek to illegitimately increase its revenue
- 400 from its customers, or may be able to eavesdrop on traffic that would otherwise not transit
- through their AS.

390

- 402 Another example of maliciously modifying a BGP update is when an adversary AS replaces a
- prefix in a received update with a more-specific prefix (subsumed by the prefix) and then
- 404 forwards the update to neighbors. This attack is known as a Kapela-Pilosov attack [Kapela-
- Pilosov]. Only the prefix is replaced by a more-specific prefix, but the AS path is not altered. In
- 406 BGP path selection, a more-specific prefix advertisement wins over a less-specific prefix
- advertisement. This means that ASes on the internet would widely accept and use the adversary
- 408 AS's advertisement for the more-specific prefix. The exceptions are the ASes that are in the AS
- path from the adversary to the prefix. These exception ASes reject any advertisements that they
- may receive for the more-specific prefix because they detect their own AS number in the AS
- path. This is called avoidance of loop detection and is a standard practice in BGP. Thus, the data
- path from the adversary AS to the prefix (i.e., the network in consideration) remains intact (i.e.,
- 413 unaffected by the malicious more-specific advertisement). The net result of this attack is very
- serious. The adversary would be able to force almost all traffic for the more-specific prefix to be
- routed via their AS. Thus, they can eavesdrop on the data (destined for the more-specific prefix)
- while channeling it back to the legitimate destination to avoid detection.

2.3 Route Leaks

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- Previously, it was noted that the interconnections of networks on the internet are dictated by
- 419 contracted business relationships that express the policies and procedures for the exchange of
- 420 control and data traffic at each point of interconnection. Such peering policies often specify
- limits on what routing announcements will be accepted by each party. Often these policies reflect
- a customer, transit provider, and/or lateral peer business relationship between networks.

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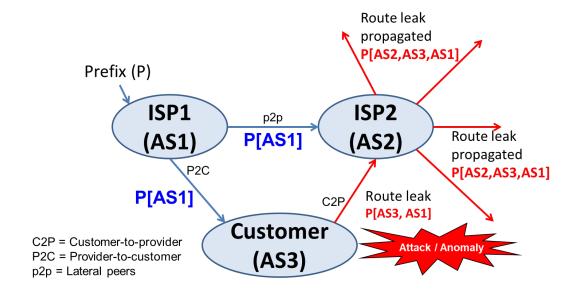
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Definitions of Peering Relations, Customer Cone: These definitions are useful for route leaks (here and in Section 4.9) and also for BGP-OV (Section 4.3), prefix filtering (Sections 4.4 and 4.5), and SAV/uRPF (Sections 5.1 and 5.2). A transit provider typically provides service to connect its customer(s) to the global internet. A customer AS or network may be single-homed to one transit provider or multi-homed to more than one transit providers. A stub customer AS has no customer ASes or lateral peer ASes of its own. A leaf customer is a stub customer that is single-homed to one transit provider and not connected to any other AS. Peering relationships considered in this document are provider-to-customer (P2C), customer-to-provider (C2P), and peer-to-peer (p2p). Here, "provider" refers to transit provider. The first two are transit relationships. A peer connected via a p2p link is known as a lateral peer (non-transit). A customer cone of AS A is defined as AS A plus all the ASes that can be reached from A following only P2C links [Luckie]. The term "customer cone prefixes" of an AS refers to the union of the prefixes received from all directly connected customers and the prefixes originated by the AS itself. Naturally, this set recursively includes customers' prefix advertisements (down the hierarchy). ASes that have a lateral peering (i.e., p2p) relationship typically announce their customer cone prefixes to each other and subsequently announce the lateral peer's customer cone prefixes to their respective customers but not to other lateral peers or transit providers.



In general, ISPs prefer customer route announcements over those from others.

Figure 2: Illustration of the basic notion of a route leak

These relationships are significant because much of the operation of the global internet is designed such that a stub or customer AS should never be used to route between two transit ASes. This policy is implemented by insuring that stub or customer ASes do not pass BGP routing information received from one transit provider to another. Figure 2 illustrates a common form of route leak that occurs when a multi-homed customer AS (such as AS3 in Figure 2) learns a prefix update from one transit provider (ISP1) and "leaks" the update to another transit provider (ISP2) in violation of intended routing policies, and the second transit provider does not detect the leak and propagates the leaked update to its customers, lateral peers, and transit ISPs

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450 [RFC7908]. Some examples of recent route leak incidents include: 1) the MainOne (a Nigerian 451 ISP) leaks of Google prefixes, which caused an outage of Google services for over an hour in 452 November 2018 [Naik]; (2) the Dodo-Telstra incident in March 2012, which caused an outage of 453 internet services nationwide in Australia [Huston2012]; and (3) the massive Telekom Malaysia 454 route leaks, which Level3, in turn, accepted and propagated [Toonk-B]. 455 More generally, as defined in [RFC7908], a route leak is the propagation of routing 456 announcements beyond their intended scope. That is, an AS's announcement of a learned BGP 457 route to another AS is in violation of the intended policies of the receiver, the sender, and/or one 458 of the ASes along the preceding AS path. 459 In [RFC7908], several types of route leaks are enumerated and described together with examples 460 of recent incidents. The result of a route leak can include redirection of traffic through an 461 unintended path, which may enable eavesdropping or malicious traffic analysis. When a large number of routes is leaked simultaneously, the offending AS is often overwhelmed by the 462 resulting unexpected data traffic and drops much of the traffic that it receives [Huston2012] 463

[Toonk-A] [Naik]. This causes blackholing and denial-of-service for the affected prefixes. Route

leaks can be accidental or malicious but most often arise from accidental misconfigurations.

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3 IP Address Spoofing & Reflection Amplification Attacks

3.1 Spoofed Source Addresses

468 Distributed denial-of-service (DDoS) is a form attack where the attack traffic is generated from 469 many distributed sources to achieve a high-volume attack and directed towards an intended 470 victim (i.e., system or server) [ISOC] [Huston2016] [Mirail]. To conduct a direct DDoS attack, 471 the attacker typically makes use of a few powerful computers or a vast number of unsuspecting. 472 compromised third-party devices (e.g., laptops, tablets, cell phones, Internet of Things (IoT) 473 devices, etc.). The latter scenario is often implemented through botnets [Arbor] [Huston2016] 474 [DOC-Botnet]. In many DDoS attacks, the IP source addresses in the attack messages are 475 "spoofed" to avoid traceability [Arbor]. Some DDoS attacks are launched without using spoofed 476 source addresses. For example, in the Mirai attacks [Mirai1] [Mirai2] [Winward] [TA16-288A], 477 a very large number of compromised bots (IoT devices) sending the attack traffic used the 478 normal source IP addresses of the IoT devices. Further, the source addresses could also belong to 479 a hijacked prefix with the intention of deceiving source address validation (SAV) [BCP38] 480 [BCP84] (also see Section 5.1.7). If a hijacked prefix is being used, then the source addresses 481 appearing in the DDoS attack packets are sometimes randomly selected from that prefix.

3.2 Reflection Amplification Attacks

Source address spoofing is often combined with reflection and amplification from poorly administered open internet servers (e.g., DNS, NTP) to multiply the attack traffic volume by a factor of 50 or more [ISOC]. The way this works can be explained with the illustration shown in Figure 3. The attacker typically makes use of a botnet consisting of many compromised devices to send query requests to high-performance internet servers. The attacking systems insert the IP address of the target (203.0.113.1) as the source address in the requests. For internet services that use the User Datagram Protocol (UDP) (e.g., DNS, NTP), the query and response are each contained in a single packet, and the exchange does not require the establishment of a connection between the source and the server (unlike Transmission Control Protocol (TCP)). The responses from such open internet servers are directed to the attack target since the target's IP address was forged as the source address field of the request messages. Often, the response from the server to the target address is much larger than the query itself, amplifying the effect of the DoS attack (see Table 1 in Section 5.4). Such reflection and amplification attacks can result in massive DDoS with attack volumes in the range of hundreds of Gbps [Symantec] [ISTR-2015] [ISTR-2016] [ISTR-2017] [ISOC] [Verisign1] [Verisign2] [Bjarnason]. In Q1 2018, there was an increase of 100% quarter-over-quarter and 700% year-over-year in DNS amplification attacks [HelpNet]. The attack volumes may still rise significantly if the Mirai-scale attacks are combined with reflection amplification attacks.

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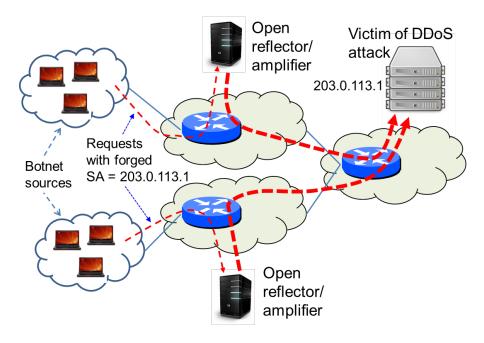


Figure 3: DDoS by IP source address spoofing and reflection and amplification

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4 Control Plane/BGP Security – Solutions and Recommendations

- 505 BGP security vulnerabilities and mitigation techniques have been of interest within the
- networking community for several years (e.g., [IETF-SIDR] [RFC7454] [NIST800-54]
- 507 [NANOG] [Murphy] [MANRS] [MANRS2] [ENISA] [Quilt] [Levy1] [CSRIC4-WG6]
- 508 [CSRIC6-WG3] [RFC6811] [RFC8205] [NSA-BGP] [CSDE]). This section highlights key BGP
- security technologies that have emerged from such efforts and makes related security
- recommendations. Many of the solution technologies discussed here have been developed and
- standardized in the IETF [IETF-SIDR] [IETF-SIDROPS] [IETF-IDR] [IETF-OPSEC] [IETF-
- 512 GROW]. The [MANRS] document can be thought of as complementary to this document since it
- 513 provides implementation guidance for some of the solution technologies described in this section
- and Section 5. This document addresses many of the same concerns regarding BGP
- vulnerabilities and DoS/DDoS attacks as highlighted in [CSRIC4-WG6] but goes into greater
- 516 technical depth in describing standards-based and commercially available security mechanisms
- and providing specific security recommendations.

4.1 Registration of Route Objects in Internet Routing Registries

- Declarative data about internet resource allocations and routing policies have traditionally been
- available from regional internet registries (RIRs) and internet routing registries (IRRs). The RIR
- data are maintained regionally by ARIN in North America, RIPE in Europe, LACNIC in Latin
- America, APNIC in Asia-Pacific, and AfriNIC in Africa. The IRRs are maintained by the RIRs
- 523 (RIPE NCC, APNIC, AfriNIC, and ARIN) as well as some major internet service providers
- 524 (ISPs). Additionally, Merit's Routing Assets Database (RADb) [Merit-RADb] and other similar
- entities provide a collective routing information base consisting of registered (at their site) as
- well as mirrored (from the IRRs) data. The route objects available in the IRRs provide routing
- 527 information declared by network operators. Specifically, the route objects contain information
- regarding the origination of prefixes (i.e., the association between prefixes and the ASes which
- may originate them). Routing Policy Specification Language (RPSL) [RFC4012] [RFC7909] and
- the Shared Whois Project (SWIP) [SWIP] are two formats in which the data in RIRs/IRRs are
- presented. ARIN predominantly uses SWIP, but some use RPSL as well. LACNIC also uses
- 532 SWIP. The rest of the RIRs and the ISPs' IRRs use only RPSL.
- The completeness, correctness, freshness, and consistency of the data derived from these sources
- vary widely, and the data is not always reliable. However, there are efforts underway to make the
- data complete and reliable [RFC7909]. Network operators often obtain route object information
- from the IRRs and/or RADb, and they can make use of the data in the creation of prefix filters
- (see Sections 4.4 and 4.5) in their BGP routers.
- 538 It is worth noting that RIPE NCC, APNIC, and AfriNIC each run internet routing registries
- 539 (IRRs) that are integrated with regional internet registry (RIR) allocation data that facilitate
- stronger authentication schemes. These are documented in [RFC2725]. In the case of address

541 block (NetRange) registration in ARIN, the originating autonomous system (origin AS) is 542 permitted to be included. 1 543 While efforts are encouraged to create complete and accurate IRR data in line with the current 544 operational reality, greater efforts should be devoted to creating route origin authorizations 545 (ROAs) (see Section 4.3) because RPKI provides a stronger authentication and validation 546 framework for network operators than IRR. 547 Security Recommendation 1: All internet number resources (e.g., address blocks and 548 AS numbers) should be covered by an appropriate registration services agreement with an 549 RIR, and all point-of-contact (POC) information should be up to date. The granularity of 550 such registrations should reflect all sub-allocations to entities (e.g., enterprises within the 551 parent organization, branch offices) that operate their own network services (e.g., internet 552 access, DNS). 553 **Security Recommendation 2:** In the case of address block (NetRange) registration in 554 ARIN, the originating autonomous system (origin AS) should be included.² 555 **Security Recommendation 3:** Route objects corresponding to the BGP routes 556 originating from an AS should be registered and actively maintained in an appropriate 557 RIR's IRR. Enterprises should ensure that appropriate IRR information exists for all IP 558 address space used directly and by their outsourced IT systems and services. 559 4.2 **Certification of Resources in Resource Public Key Infrastructure** 560 Resource Public Key Infrastructure (RPKI) is a standards-based approach for providing 561 cryptographically secured registries of internet resources and routing authorizations [RFC6480] 562 [RFC6482] [NANOG] [Murphy]. The IPv4/IPv6 address and AS number resource allocations follow a hierarchy. The Internet Assigned Numbers Authority (IANA) allocates resources to the 563 564 reginal internet registries (RIRs) (e.g., ARIN, RIPE, etc.), and the RIRs suballocate resources to 565 ISPs and enterprises. The ISPs may further suballocate to other ISPs and enterprises. In some regions, RIRs suballocate to local internet registries (LIRs), which in turn suballocate to ISPs and 566 567 enterprises. RPKI is a global certificate authority (CA) and registry service offered by all reginal internet registries (RIRs). The RPKI certification chain follows the same allocation hierarchy 568 569 (see Figure 4). Although RPKI certifications are illustrated only under ARIN in Figure 4, a 570 similar pattern is found in all other RIRs. Ideally, there should be a single root or trust anchor 571 (TA) at the top of the hierarchy, but currently, each of the five RIRs (AFRINIC, APNIC, ARIN, 572 LACNIC, and RIPE) maintains an independent TA for RPKI certification services in its 573 respective region. Thus, the global RPKI is currently operating with five TAs (see [ARIN1] 574 [ARIN2] [RIPE1] [RIPE2]).

¹ See https://whois.arin.net/rest/net/NET-128-3-0-0-1/pft?s=128.3.0.

² See https://whois.arin.net/rest/net/NET-128-3-0-0-1/pft?s=128.3.0.

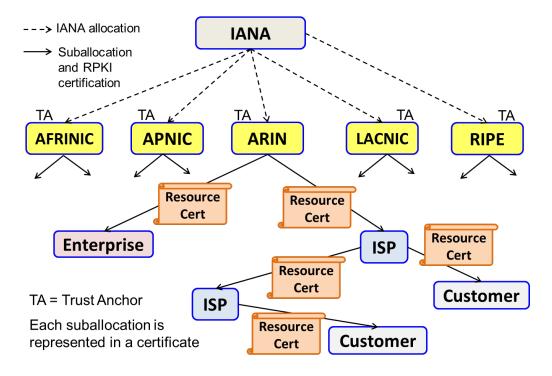


Figure 4: Illustration of resource allocation and certificate chain in RPKI

RPKI is based on the X.509 standard with RFC 3779 extensions that describe special certificate profiles for internet number resources (prefixes and AS numbers) [RFC5280] [RFC6487] [RFC3779]. As shown in Figure 4, the RIRs issue resource certificates (i.e., certificate authority (CA) certificates) to ISPs and enterprises with registered number resource allocations and assignments. There are two models of resource certification: hosted and delegated [ARIN1] [RIPE1]. In the hosted model, the RIR keeps and manages keys and performs RPKI operations on their servers. In the delegated model, a resource holder (an ISP or enterprise) receives a CA certificate from their RIR, hosts their own certificate authority, and performs RPKI operations (e.g., signs route origin authorizations (see Section 4.3), issues subordinate resource certificates to their customers).

Security Recommendation 4: Internet number resource holders with IPv4/IPv6 prefixes and/or AS numbers (ASNs) should obtain RPKI certificate(s) for their resources.

Security Recommendation 5: Transit providers should provide a service where they create, publish, and manage subordinate resource certificates for address space and/or ASNs suballocated to their customers.³

³ Currently, RPKI services based on the hosted model and offered by RIRs are common. Security Recommendation 5 can be implemented in the hosted or delegated model based on service agreements with customers.

4.3 BGP Origin Validation (BGP-OV)

Once an address prefix owner obtains a CA certificate, they can generate an end-entity (EE) certificate and use the private key associated with the EE certificate to digitally sign a route origin authorization (ROA) [RFC6482] [RFC6811]. An ROA declares a specific AS as an authorized originator of BGP announcements for the prefix (see Figure 5). It specifies one or more prefixes (optionally a maxlength per prefix) and a single AS number. If a maxlength is specified for a prefix in the ROA, then any more-specific (i.e., longer) prefixes (subsumed under the prefix) with a length not exceeding the maxlength are permitted to be originated from the specified AS. In the absence of an explicit maxlength for a prefix, the maxlength is equal to the length of the prefix itself. If the resource owner has a resource certificate listing multiple prefixes, they can create one ROA in which some or all those prefixes are listed. Alternatively, they can create one ROA per prefix.

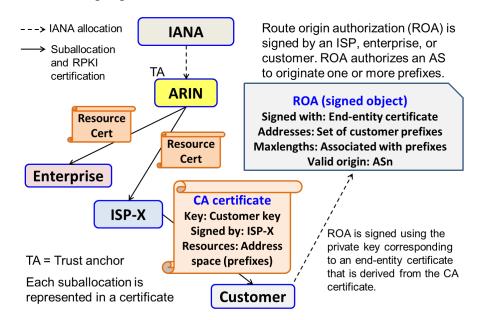
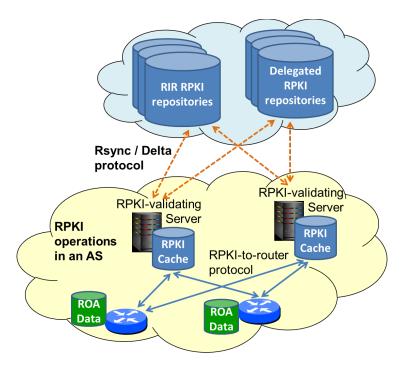


Figure 5: Creation of Route Origin Authorization (ROA) by prefix owner

ROAs can also be created (signed) by an ISP (transit provider) on behalf of its customer based on a service agreement provided that the ISP suballocated the address space to the customer. The ISP can offer a service to its customers where the ISP creates and maintains CA certificates for the customers' resources and ROAs for the customers' prefixes.

Once created, RPKI data is used throughout the internet by relying parties (RPs). RPs, such as RPKI-validating servers, can access RPKI data from the repositories (see Figure 6) using either the rsync protocol [Rsync] [Rsync-RPKI] or the RPKI Repository Delta Protocol (RRDP) [RFC8182]. The RRDP protocol is often called "delta protocol" as shorthand. A BGP router typically accesses the required ROA data from one or more RPKI cache servers that are maintained by its AS. As shown in Figure 6, the RPKI-to-router protocol is used for communication between the RPKI cache server and the router [RFC6810] [RFC8210]. More details regarding secure routing architecture based on RPKI can be found in [RFC6480].



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Figure 6: RPKI data retrieval, caching, and propagation to routers

A BGP router can use the ROA information retrieved from an RPKI cache server to mitigate the risk of prefix hijacks and some forms of route leaks in advertised routes. A BGP router would typically receive a validated list of {prefix, maxlength, origin AS} tuples (derived from valid ROAs) from one or more RPKI cache servers. This list may be called a white list. The router makes use of this list with the BGP origin validation (BGP-OV) process depicted in Figure 7 to determine the validation state of an advertised route [RFC6811]. A BGP route is deemed to have a "Valid" origin if the {prefix, origin AS} pair in the advertised route can be corroborated with the list (i.e., the pair is permissible in accordance with at least one ROA; see Figure 7 for the details). A route is considered "Invalid" if there is a mismatch with the list (i.e., AS number does not match, or the prefix length exceeds maxlength; see Figure 7 for additional details). Further, a route is deemed "NotFound" if the prefix announced is not covered by any prefix in the white list (i.e., there is no ROA that contains a prefix that equals or subsumes the announced prefix). When an AS SET [RFC4271] is present in a BGP update, it is not possible to clearly determine the origin AS from the AS PATH [RFC6811]. Thus, an update containing an AS SET in its AS PATH can never receive an assessment of "Valid" in the origin validation process (see Figure 7). The use of AS SET in BGP updates is discouraged in BCP 172 [RFC6472]. The RPKI-based origin validation may be supplemented by validation based on IRR data (see Section 4.1).

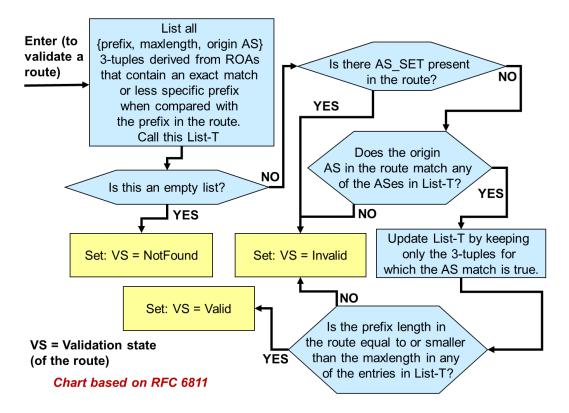


Figure 7: Algorithm for origin validation (based on RFC 6811)

There are several implementations of RPKI-based BGP OV in both hardware and software-based router platforms [Juniper1] [Cisco1] [Patel] [Scudder] [NIST-SRx] [Parsons2] [goBGP] [RTRlib]. Deployment guidance and configuration guidance for many of these implementations are available from several sources, including [NCCoE-sidr] [RIPE1] [MANRS]. Although BGP-OV is already implemented in commercial BGP routers, the activation and ubiquitous use of RPKI and BGP-OV in BGP routers require motivation and commitment on the part of network operators.

Security Recommendation 6: Resource holders should register ROA(s) in the global RPKI for all prefixes that are announced or intended to be announced on the public internet.

Security Recommendation 7: Each transit provider should provide a service where they create, publish, and maintain ROAs for prefixes suballocated to their customers. Alternatively, as part of the service, customers can be allowed to create, publish, and maintain their ROAs in a repository maintained by the transit provider.⁴

Security Recommendation 8: If a prefix that is announced (or intended to be announced) is multi-homed and originated from multiple ASes, then one ROA per originating AS should be registered for the prefix (possibly in combination with other

⁴ Security Recommendation 7 can be implemented in the hosted or the delegated model based on service agreements with customers.

557	prefixes which are also originated from the same AS).
658 659 660 661	Security Recommendation 9: When an ISP or enterprise owns multiple prefixes that include less-specific and more-specific prefixes, they should ensure that the more-specific prefixes have ROAs before creating ROAs for the subsuming less-specific prefixes.
662 663 664	Security Recommendation 10: An ISP should wait until more specific prefixes announced from within their customer cone have ROAs prior to the creation of its own ROAs for subsuming less-specific prefix(es).
665 666 667 668 669	AS0 is a special AS number that is not allocated to any autonomous system. AS0 is also not permitted in routes announced in BGP. An AS0 ROA is one which has an AS0 in it for the originating AS [RFC6483] [APNIC1]. An address resource owner can create an AS0 ROA for their prefix to declare the intention that the prefix or any more-specific prefix subsumed under it must not be announced until and unless a normal ROA simultaneously exists for the prefix or the more-specific prefix.
671 672 673 674	Security Recommendation 11: An ISP or enterprise should create an AS0 ROA for any prefix that is currently not announced to the public internet. However, this should be done only after ensuring that ROAs exist for any more-specific prefixes subsumed by the prefix that are announced or are intended to be announced.
675 676	Security Recommendation 12: A BGP router should not send updates with AS_SET or AS_CONFED_SET in them (in compliance with BCP 172 [RFC6472]).
677 678	Security Recommendation 13: ISPs and enterprises that operate BGP routers should also operate one or more RPKI-validating caches.
579 580 581	Security Recommendation 14: A BGP router should maintain an up-to-date white list consisting of {prefix, maxlength, origin ASN} that is derived from valid ROAs in the global RPKI. The router should perform BGP-OV.
682 683 684 685	Concerning Security Recommendation 14, BGP-OV is implemented by the majority of major router vendors. The white list of {prefix, maxlength, origin ASN} 3-tuples is typically obtained and periodically refreshed by a router from a local RPKI cache server. As mentioned before, the RPKI-to-router protocol [RFC6810] [RFC8210] is used for this communication.
686 687 688	Security Recommendation 15: In partial/incremental deployment state of the RPKI, the permissible {prefix, origin ASN} pairs for performing BGP-OV should be generated by taking the union of such data obtained from ROAs, IRR data, and customer contracts.
689 690	Security Recommendation 16: BGP-OV results should be incorporated into local policy decisions to select BGP best paths.
691 692 693	Concerning Security Recommendation 16, exactly how BGP-OV results are used in path selection is strictly a local policy decision for each network operator. Typical policy choices include:

- Tag-Only BGP-OV results are only used to tag/log data about BGP routes for diagnostic purposes.
 Prefer-Valid Use local preference settings to give priority to valid routes. Note that this is only a tie-breaking preference among routes with the exact same prefix.
 Drop-Invalid Use local policy to ignore invalid routes in the BGP decision process.
- Careful planning and thought should be given to the application of such policies. In general, it is important that BGP-OV local policies be consistent throughout an individual AS, both in terms of which peering sessions BGP-OV is enabled on and how the results are used to influence the BGP decision process. It is recommended that network operators proceed through an incremental deployment process of adopting more stringent policies over time after gaining experience and confidence in the system. The three example polices above can be viewed as recommended stages of an incremental adoption plan.
- Enterprises should require their hosted service providers (e.g., cloud, CDN, DNS, email) to follow the security recommendations stated in this section concerning the certification of resources and creation of ROAs for the prefixes that are used in providing the hosted services and that belong to the providers. An enterprise can do this themselves if the hosted service provider is using the enterprise's own address space for the hosted services.

4.3.1 Forged-Origin Hijacks – How to Minimize Them

- With ROA-based origin validation alone, it is possible to prevent accidental misoriginations.
- However, a purposeful malicious hijacker can forge the origin AS of any update by prepending
- the number of an AS found in an ROA for the target prefix onto their own unauthorized BGP
- announcement. For greater impact, in conjunction with forging the origin, the attacker may
- replace the prefix in the route with a more-specific prefix (subsumed under the announced
- prefix) that has a length not exceeding the maxlength in the ROA. The security recommendations
- 718 that follow are useful to minimize forged-origin attacks.⁵
- The following recommendation provides some degree of robustness against forged-origin attacks:
- **Security Recommendation 17:** The maxlength in the ROA should not exceed the length of the most specific prefix (subsumed under the prefix in consideration) that is originated or intended to be originated from the AS listed in the ROA.
- 724 The following recommendation provides an even greater degree of robustness against forged-725 origin attacks:
- Security Recommendation 18: If a prefix and select more-specific prefixes subsumed under it are announced or intended to be announced, then instead of specifying a maxlength, the prefix and the more-specific prefixes should be listed explicitly in

⁵ BGP path validation (i.e., BGPsec [RFC8205]) described in Section 4.7 is required for full protection against prefix and/or path modifications.

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multiple ROAs (i.e., one ROA per prefix or more-specific prefix).⁶

4.4 Categories of Prefix Filters

- 731 BGP prefix filtering (also known as route filtering) is the most basic mechanism for protecting
- 732 BGP routers from accidental or malicious disruption [RFC7454] [NIST800-54]. Prefix filtering
- differs from BGP-OV in that only the prefixes expected in a peering (e.g., customer) relationship
- are accepted, and prefixes not expected—including bogons and unallocated—are rejected.
- Further, origin validation is not a part of traditional prefix filtering, but it is complementary.
- 736 Filtering capabilities on both incoming prefixes (inbound prefix filtering) and outgoing prefixes
- 737 (outbound prefix filtering) should be implemented. Route filters are typically specified using a
- syntax similar to that used for access control lists. One option is to list ranges of IP prefixes that
- are to be denied and then permit all others. Alternatively, ranges of permitted prefixes can be
- specified, and the rest denied. The choice of which approach to use depends on practical
- considerations determined by system administrators. Typically, BGP peers should have matching
- prefix filters (i.e., the outbound prefix filters of an AS should be matched by the inbound prefix
- 743 filters of peers that it communicates with). For example, if AS 64496 filters its outgoing prefixes
- towards peer AS 64500 to permit only those in set P, then AS 64500 establishes incoming prefix
- 745 filters to ensure that the prefixes it accepts from AS 64496 are only those in set *P*.
- Different types of prefix filters are described in the rest of Section 4.4, and their applicability is
- described in the context of different peering relations in Section 4.5.

4.4.1 Unallocated Prefixes

- The Internet Assigned Numbers Authority (IANA) allocates address space to RIRs. All the IPv4
- address space (or prefixes), except for some reserved for future use, have been allocated by
- 751 IANA [IANA-v4-r]. The RIRs have also nearly fully allocated their IPv4 address space [IANA-
- 752 v4-r]. The IPv6 address space is much larger than that of IPv4, and, understandably, the bulk of
- it is unallocated. Therefore, it is a good practice to accept only those IPv6 prefix advertisements
- that have been allocated by the IANA [IANA-v6-r]. Network operators should ensure that the
- 755 IPv6 prefix filters are updated regularly (normally, within a few weeks after any change in
- allocation of IPv6 prefixes). In the absence of such regular updating processes, it is better not to
- configure filters based on allocated prefixes. Team Cymru provides a service for updating bogon
- 758 prefix lists for IPv4 and IPv6 [Cymru-bogon].

759 **Security Recommendation 19:** IPv6 routes should be filtered to permit only 760 allocated IPv6 prefixes. Network operators should update IPv6 prefix filters regularly to 761 include any newly allocated prefixes.

If prefix resource owners regularly register AS0 ROAs (see Section 4.3) for allocated (but possibly currently unused) prefixes, then those ROAs could be a complementary source for the update of prefix filters.

⁶ In general, the use of maxlength should be avoided unless all or nearly all more-specific prefixes up to a maxlength are announced or intended to be announced [maxlength].

⁷ Some of the prefixes are designated for special use as discussed in Section 4.4.2.

765 4.4.2 Special Purpose Prefixes

- 766 IANA maintains registries for special-purpose IPv4 and IPv6 addresses [IANA-v4-sp] [IANA-
- v6-sp]. These registries also include specification of the routing scope of the special-purpose
- 768 prefixes.

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- **Security Recommendation 20:** Prefixes that are marked "False" in column "Global"
- [IANA-v4-sp] [IANA-v6-sp] are forbidden from routing in the global internet and should
- be rejected if received from an external BGP (eBGP) peer.

4.4.3 Prefixes Owned by an AS

- An AS may originate one or multiple prefixes. In the inbound direction, the AS should (in most
- cases) reject routes for the prefixes it originates if received from any of its eBGP peers (transit
- provider, customer, or lateral peer). In general, the data traffic destined for these prefixes should
- stay local and should not be leaked over external peering. However, if the AS operator is
- uncertain whether a prefix they originate is single-homed or multi-homed, then the AS should
- accept the prefix advertisement from an eBGP peer (and assign a lower local preference value)
- so that the desired redundancy is maintained.
- 780 **Security Recommendation 21:** For single-homed prefixes (subnets) that are owned
- and originated by an AS, any routes for those prefixes received at that AS from eBGP
- 782 peers should be rejected.

4.4.4 Prefixes that Exceed a Specificity Limit

- Normally, ISPs neither announce nor accept routes for prefixes that are more specific than a
- certain level of specificity. For example, maximum acceptable prefix lengths are mentioned in
- existing practices as /24 for IPv4 [RIPE-399] and /48 for IPv6 [RIPE-532]. The level of
- 787 specificity that is acceptable is decided by each AS operator and communicated with peers. In
- instances when Flowspec (see Section 5.5) [RFC5575] [Hares] [Ryburn] is used between
- adjacent ASes for DDoS mitigation, the two ASes may mutually agree to accept longer prefix
- lengths (e.g., a /32 for IPv4) but only for certain pre-agreed prefixes. That is, the announced
- more-specific prefix must be contained within a pre-agreed prefix.
- 792 **Security Recommendation 22:** It is recommended that an eBGP router should set
- the specificity limit for each eBGP peer and reject prefixes that exceed the specificity
- 794 limit on a per-peer basis.⁸
- Some operators may choose to reject prefix announcements that are less-specific than /8 and /11
- for IPv4 and IPv6, respectively.

4.4.5 Default Route

A route for the prefix 0.0.0.0/0 is known as the default route in IPv4, and a route for ::/0 is

⁸ The specificity limit may be the same for all peers (e.g., /24 for IPv4 and /48 for IPv6).

799 800 801 802 803	known as the default route in IPv6. The default route is advertised or accepted only in specific customer-provider peering relations. For example, a transit provider and a customer that is a stub or leaf network may make this arrangement between them whereby the customer accepts the default route from the provider instead of the full routing table. In general, filtering the default route is recommended except in situations where a special peering agreement exists.		
804 805 806		Security Recommendation 23: The default route (0.0.0.0/0 in IPv4 and ::/0 in IPv6) should be rejected except when a special peering agreement exists that permits accepting it.	
807	4.4.6	IXP LAN Prefixes	
808 809	• 1	ally, there is a need for the clients at an internet exchange point (IXP) to have knowledge IP prefix used for the IXP LAN which facilitates peering between the clients.	
810 811 812 813 814		Security Recommendation 24: An internet exchange point (IXP) should announce—from its route server to all of its member ASes—its LAN prefix or its entire prefix, which would be the same as or less specific than its LAN prefix. Each IXP member AS should, in turn, accept this prefix and reject any more-specific prefixes (of the IXP announced prefix) from any of its eBGP peers.	
815 816 817 818 819 820	each o Discov Path F (ICMI	menting Security Recommendation 24 will ensure reachability to the IXP LAN prefix for of the IXP members. It will also ensure that the Path Maximum Transmission Unit very (PMTUD) will work between the members even in the presence of unicast Reverse forwarding (uRPF). This is because the "packet too big" Internet Control Message Protocol P) messages sent by IXP members' routers may be sourced using an IP address from the AN prefix. See [RFC7454] for more details on this topic.	
821	4.5	Prefix Filtering for Peers of Different Types	
822 823 824 825	relation	and outbound prefix filtering recommendations vary based on the type of peering onship that exists between networks: lateral peer, transit provider, customer, or leaf mer (see definitions in Section 2.3). The different types of filters that apply are from the escribed in Sections 4.4.1 through 4.4.6.	
826 827 828 829	with r (e.g.,	ecurity recommendations that follow apply to enterprises when they have eBGP peering neighbor ASes. When an enterprise procures transit services from an ISP or hosted services cloud, CDN, DNS, email) from hosted service providers, the security recommendations d be included in the respective service contracts.	
830	4.5.1	Prefix Filtering with Lateral Peer	
831 832		Security Recommendation 25: Inbound prefix filtering facing lateral peer – The following prefix filters should be applied in the inbound direction:	
833 834 835		 Unallocated prefixes Special-purpose prefixes Prefixes that the AS originates 	

836		 Prefixes that exceed a specificity limit 	
837		• Default route	
838		• IXP LAN prefixes	
839		Security Recommendation 26: Outbound prefix filtering facing lateral peer –	
840		The appropriate outbound prefixes are those that are originated by the AS in question	
841		those originated by its downstream ASes (i.e., the ASes in its customer cone). The	
842		following prefix filters should be applied in the outbound direction:	
843		• Unallocated prefixes ⁹	
844		Special-purpose prefixes	
845		 Prefixes that exceed a specificity limit 	
846		Default route	
847		• IXP LAN prefixes	
848		• Prefixes learned from AS's other lateral peers (see Security Recommendations in	
849		Section 4.9)	
850		 Prefixes learned from AS's transit providers (see Security Recommendations in 	
851		Section 4.9)	
0.50		Duelin Filtening with Tueselt Dueviden	
852	4.5.2	Prefix Filtering with Transit Provider	
852853	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider –	
	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider –	
853	4.5.2		
853 854	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the	
853 854 855	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10	
853 854 855 856	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes	
853 854 855 856 857	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes	
853 854 855 856 857 858	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes • Prefixes that the AS originates	
853 854 855 856 857 858 859	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes • Prefixes that the AS originates • Prefixes that exceed a specificity limit	
853 854 855 856 857 858 859 860	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes • Prefixes that the AS originates • Prefixes that exceed a specificity limit • IXP LAN prefixes	
853 854 855 856 857 858 859 860 861	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes • Prefixes that the AS originates • Prefixes that exceed a specificity limit • IXP LAN prefixes Security Recommendation 28: Inbound prefix filtering facing transit provider –	
853 854 855 856 857 858 859 860 861 862 863	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes • Prefixes that the AS originates • Prefixes that exceed a specificity limit • IXP LAN prefixes Security Recommendation 28: Inbound prefix filtering facing transit provider – Case 2 (default route): If the border router is configured only for the default route, then	
853 854 855 856 857 858 859 860 861 862 863	4.5.2	Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction: 10 • Unallocated prefixes • Special-purpose prefixes • Prefixes that the AS originates • Prefixes that exceed a specificity limit • IXP LAN prefixes Security Recommendation 28: Inbound prefix filtering facing transit provider – Case 2 (default route): If the border router is configured only for the default route, then only the default route should be accepted from the transit provider and nothing else.	

⁹ Unallocated prefixes may be omitted if there is confidence that the inbound prefix filters are not letting them in.

10 The default route is not included in this list. In some cases, a customer network prefers to receive the default route from a transit provider in addition to the full routing table.

¹¹ In conjunction with Security Recommendation 29, some policy rules may also be applied if a transit provider is not contracted (or chosen) to provide transit for some subset of outbound prefixes.

867	• Prefixes learned from AS's lateral peers (see Security Recommendations in				
868	Section 4.9)				
869	 Prefixes learned from AS's other transit providers (see Security 				
870	Recommendations in Section 4.9)				
871	4.5.3 Prefix Filtering with Customer				
872	Inbound prefix filtering: There are two scenarios that require consideration. Scenario 1 is				
873	when there is full visibility of the customer and its cone of customers (if any) as well as				
874	knowledge of prefixes that originated from such a customer and its cone. The knowledge of				
875	prefixes can be based on direct customer knowledge, IRR data, and/or RPKI data (if that data is				
876	known to be in a complete and well-maintained state for the customer in consideration and its				
877	customer cone). The prefixes thus known for the customer and its customer cone are listed in the				
878	configuration of the eBGP router in question.				
879	Security Recommendation 30: Inbound prefix filtering facing customer in				
880	Scenario 1 – Only the prefixes that are known to be originated from the customer and its				
881	customer cone should be accepted, and all other route announcements should be rejected.				
882	Scenario 2 is when there is not a reliable knowledge of all prefixes originated from the customer				
883	and its cone of customers.				
884	Security Recommendation 31: Inbound prefix filtering facing customer in				
885	Scenario 2 – The same set of inbound prefix filters should be applied as those for a				
886	lateral peer (see Section 4.5.1).				
887	Security Recommendation 32: Outbound prefix filtering facing customer – The				
888	filters applied in this case would vary depending on whether the customer wants to				
889	receive only the default route or the full routing table. If it is the former, then only the				
890	default route should be announced and nothing else. In the latter case, the following				
891	outbound prefix filters should be applied: 12				
892	Special-purpose prefixes				
893	 Prefixes that exceed a specificity limit 				
894	4.5.4 Prefix Filtering Performed in a Leaf Customer Network				
895	A leaf customer network is one which is single-homed to a transit provider and has no lateral				
896	peers or customer ASes downstream.				
897	Security Recommendation 33: Inbound prefix filtering for leaf customer facing				
898	transit provider – A leaf customer may request only the default route from its transit				
899	provider. In this case, only the default route should be accepted and nothing else. If the				
900	leaf customer requires the full routing table from the transit provider, then it should apply				

¹² The default route filter may be added if the customer requires the full routing table but not the default route.

901	the following inbound prefix filters:				
902	Unallocated prefixes				
903	Special-purpose prefixes				
904	 Prefixes that the AS (i.e., leaf customer) originates 				
905	 Prefixes that exceed a specificity limit 				
906	Default route				
907	Security Recommendation 34: Outbound prefix filtering for leaf cust	omer facing			
908	transit provider - A leaf customer network should apply a very simple outb	ound policy			
909	of announcing only the prefixes it originates. However, it may additionally apply the same				
910	outbound prefix filters as those for a lateral peer (see Section 4.5.1) to observ	e extra			
911	caution.				
912	4.6 Role of RPKI in Prefix Filtering				
913	An ISP can retrieve (from RPKI registries) all available route origin authorizations	(ROAs)			
914	corresponding to autonomous systems (ASes) that are known to belong in their customer cone				
915	(see definition in Section 2.3). 13 From the available ROAs, it is possible to determine the				
916	prefixes that can be originated from the ASes in the customer cone. As the RPKI registries				
917	become mature with increasing adoption, the prefix lists derived from ROAs will become useful				
918	for prefix filtering. Even in the early stages of RPKI adoption, the prefix lists (from ROAs) can				
919	help cross-check and/or augment the prefix filter lists that an ISP constructs by other means.				
920	Security Recommendation 35: The ROA data (available from RPKI reg	stries) should			
921	be used to construct and/or augment prefix filter lists for customer interfaces.				
922	4.7 AS Path Validation (Emerging/Future)				
923	The IETF standard for BGP path validation (BGP-PV), namely BGPsec [RFC8205], is available			
924	but commercial vendor implementations are not currently available. Hence, this sec	tion briefly			
925	describes the technology and standards but does not make any security recommendations				
926	concerning BGP-PV.				
927	As observed in Sections 4.3 and 4.3.1, BGP origin validation (BGP-OV) is necessar				
928	itself, is insufficient for fully securing the prefix and AS path in BGP announcement	1			
929	validation (BGP-PV) is additionally required to protect against prefix modifications and forged-				
930	origin attacks (see Section 4.3.1) as well as other AS-path attacks such as path shor				
931	Kapela-Pilosov attacks (see Section 2.2). There is significant interest in the network				
932	community to secure the AS path in BGP updates so that a more comprehensive pr				
933	be provided to BGP updates [RFC8205] [RFC8208] [RFC7353] [Huston2011] [RF	C8374]. RFC			

¹³ The list of ASes in an AS's customer cone can be determined by forming the list of unique origin ASes in all BGP announcements received (i.e., currently in the Adj-RIB-ins [RFC4271]) on all customer interfaces at the AS under consideration (see Step 3 in Section 3.4 in [EFP-uRPF]). This can be done in the network management system (off the router).

¹⁴ Security Recommendation 35 is possibly more applicable to smaller ISPs than larger ISPs.

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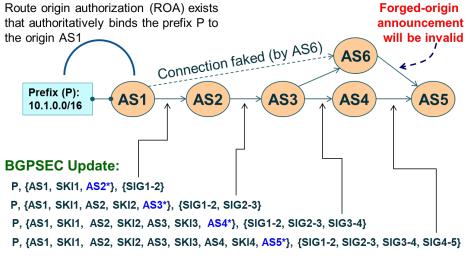
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8205 is the IETF standard that specifies the BGPsec protocol (i.e., the protocol for BGP path validation). Open-source prototype implementations of BGP-PV are available [NIST-SRx] [Parsons2] [Adalier2].

The basic principles of BGP-PV are illustrated in Figure 8.15 An ROA signed by the owner of the prefix 10.1.0.0/16 attests that AS1 is authorized to originate the prefix. Further, each network operator that has deployed BGP-PV is given a resource certificate for their AS number, and the BGP-PV routers within the AS are given router certificates and private keys for signing updates. The certificates for all BGP-PV routers are retrieved by all participating ASes, and the public keys of all BGP-PV routers are expected to be available at each BGP-PV router. In Figure 8, AS1 uses its private key to generate its signature, SIG1-2, attesting that it sent a route for 10.1.0.0/16 to AS2. The target AS is included in the data that is under the signature. Likewise, AS2 signs the route to AS3 and so on. Each AS adds its signature as it propagates the update to its neighbors. The update includes the subject key identifier (SKI) for the public key of each AS in the path (i.e., the public key of the BGP-PV router in the AS). AS5 receives an update with four signatures (one corresponding to each hop). If all signatures verify correctly at AS 5, and the origin validation check also passes, then AS5 can be certain that the received update for 10.1.0.0/16 with AS path [AS1 (origin), AS2, AS3, AS4] is legitimate (i.e., not corrupted by prefix or path modifications along the way). For example, in Figure 8, AS6 would fail if it were to try to fake a connection to AS1 and announce a signed BGPsec update to AS5 (with a shorter path and a forged-origin AS1). This is because AS6 does not have an update signed to it directly from AS1.



* Next hop AS is signed over but not included in the forwarded BGPSEC update.

Note that if AS6 attempts to announce prefix P over a one-hop connection via AS1, it will not succeed because it never received a signed BGP announcement directly from AS1—it can never fake being directly connected to AS1.

Figure 8: Basic principle of signing/validating AS paths in BGP updates

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¹⁵ See [RFC8205] for a detailed protocol specification.

- The ECDSA-P256 algorithm is currently recommended for signing BGPsec updates between
- ASes that peer with each other [RFC8208]. Updates will have a larger size due to the addition of
- a 64-byte ECDSA P-256 signature for each hop. Also, the route processors in BGP-PV routers
- will be required to perform additional processing due to signing and verification of path
- signatures. The performance characterization of BGP-PV quantifying routing information base
- 962 (RIB) size and routing convergence time has been reported in [Sriram1]. High performance
- implementations of the cryptographic operations (ECC signing and verifications) associated with
- 964 BGPsec update processing are available [Adalier1] [Adalier2] [NIST-SRx]. Optimization
- algorithms for BGPsec update processing are proposed and analyzed in [Sriram2].
- To reduce upgrade costs and encourage faster deployment, a leaf or stub AS is allowed to trust
- its upstream AS and negotiate to receive unsigned updates while it sends signed updates to the
- 968 upstream AS [RFC8205].

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- The standards for BGP-PV are documented in IETF RFC's #8205 through #8210. When
- 970 implementations based on these standards become available in commercial products, this
- 971 document may be updated to recommend BGP-PV.

4.8 Checking AS Path for Disallowed AS Numbers

- 973 The AS path in an update received in eBGP is checked to make sure that there is no AS loop
- 974 [RFC4271]. This is done by checking that the AS number of the local system does not appear in
- 975 the received AS path. The AS path is also checked to ensure that AS numbers meant for special
- 976 purposes [IANA-ASN-sp] are not present. Note that the special purpose ASN 23456 is allocated
- 977 for AS TRANS [RFC6793] and can be present in an AS PATH in conjunction with an
- 978 AS4 PATH [RFC 6793] in the update.

979 **Security Recommendation 36:** The AS path in an update received in eBGP should be checked to ensure that the local AS number is not present. The AS path should also be checked to ensure that AS numbers meant for special purposes [IANA-ASN-sp] are not present. ¹⁶ In case of a violation, the update should be rejected.

4.9 Route Leak Solution

984 Section 2.3 described the route leaks problem space and noted that in RFC 7908 [RFC7908], the

- various types of route leaks are enumerated. Section 2.3 also defined some basic terms used in
- 986 discussions of route leaks. Route leak solutions fall into two categories: intra-AS and inter-AS
- 987 (across AS hops). Many operators currently use an intra-AS solution, which is done by tagging
- 988 BGP updates from ingress to egress (within the AS) using a BGP community [NANOG-list].
- The BGP community used is non-transitive because it does not propagate in eBGP (between
- ASes). Each BGP update is tagged on ingress to indicate that it was received in eBGP from a
- 991 customer, lateral peer, or transit provider. Further, a route that originated within the AS is tagged
- by to indicate the same. At the egress point, the sending router applies an egress policy that makes
- 993 use of the tagging. Routes that are received from a customer are allowed on the egress to be

¹⁶ Note that the special purpose ASN 23456 is allocated for AS_TRANS [RFC6793] and is allowed to be present in an AS_PATH in conjunction with an AS4_PATH [RFC 6793] in the update.

994 forwarded to any type of peer (e.g., customer, lateral peer, or transit provider). However, routes 995 received from a lateral peer or transit provider are forwarded only to customers (i.e., they are not 996 allowed to be forwarded to a lateral peer or transit provider). These ingress and egress policies 997 are central to route leak prevention within an AS (intra-AS). 998 **Security Recommendation 37:** An AS operator should have an ingress policy to tag 999 routes internally (locally within the AS) to communicate from ingress to egress regarding 1000 the type of peer (customer, lateral peer, or transit provider) from which the route was 1001 received. Security Recommendation 38: An AS operator should have an egress policy to utilize 1002 1003 the tagged information (in Security Recommendation 37) to prevent route leaks when 1004 routes are forwarded on the egress. The AS should not forward routes received from a 1005 transit provider to another transit provider or a lateral peer. Also, the AS should not 1006 forward routes received from a lateral peer to another lateral peer or a transit provider. 1007 The above intra-AS solution for the prevention of route leaks can also be implemented using a 1008 BGP attribute (instead of BGP community). The advantage of an attribute-based solution 1009 [RouteLeak2] is that it can be made available in commercial routers as a standard feature, which 1010 in turn minimizes manual network operator actions. However, such a solution involves an update 1011 to the BGP protocol [RFC4271] and requires standardization, which takes time and is currently 1012 in progress in the IETF [RouteLeak2]. 1013 The second type of inter-AS solution is intended to work in eBGP across AS hops. With the 1014 inter-AS solution, the focus shifts to detection and mitigation in case a route leak has already 1015 occurred and started to propagate. If a leak indeed propagates out of an AS, then the peer AS or 1016 any AS along the subsequent AS path should be able to detect and stop it. A solution for inter-1017 AS route leak detection and mitigation is also work in progress in the IETF [RouteLeak1] 1018 [RouteLeak3]. 1019 For robustness of the internet routing infrastructure, inter-AS route leak detection and mitigation 1020 capabilities will also need to be implemented in addition to the intra-AS prevention capability. 1021 When mechanisms for route leak detection and mitigation capabilities are standardized and 1022 become available in products, this document will be updated to include appropriate security 1023 recommendations to reflect the same. 1024 4.10 Generalized TTL Security Mechanism (GTSM) 1025 Time to Live (TTL) is an 8-bit field in each IP packet and is decremented by one on each hop. 1026 The Generalized TTL Security Mechanism (GTSM) [RFC5082] makes use of the TTL to 1027 provide an additional security mechanism for BGP messages. Typically, a BGP session runs 1028 between adjacent BGP routers, meaning BGP messages come from one hop away. Across such a 1029 BGP session, the sending router sets TTL to 255 on each BGP message, and the receiving router 1030 expects the incoming TTL to be 255 and rejects any BGP messages that have incoming TTL < 1031 255. The expected TTL value in GTSM can be applied on a per-peer basis for each BGP session. 1032 In rare instances, if a BGP session with a specific peer is known to run over n hops, then the

expected TTL for that session can be adjusted to a suitable value (255-n+1 in this case) in

accordance with the number of hops. Thus, GTSM helps detect and reject spoofed BGP messages that may come from an attacker. Additional details regarding the operation of GTSM can be found in [RFC5082].
Security Recommendation 39: The Generalized TTL Security Mechanism (GTSM) [RFC5082] should be applied on a per-peer basis to provide protection against spoofed BGP messages.

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Securing Against DDoS & Reflection Amplification - Solutions and 1040 1041 Recommendations 17 1042 There are various existing techniques and recommendations for deterrence against DDoS attacks 1043 with spoofed addresses [BCP38] [BCP84] [NABCOP] [CSRIC4-WG5]. There are also some 1044 techniques used for preventing reflection amplification attacks [RRL] [TA14-017A], which are 1045 used to achieve greater impact in DDoS attacks. Employing a combination of these preventive 1046 techniques in enterprise and ISP border routers, hosted service provider networks, DNS/NTP 1047 servers, broadband and wireless access networks, and data centers provides the necessary 1048 protections against DDoS attacks. 1049 **Source Address Validation Techniques** 1050 Source address validation (SAV) is performed in network edge devices, such as border routers, 1051 cable modem termination systems (CMTS) [RFC4036], digital subscriber line access 1052 multiplexers (DSLAM), and packet data network gateways (PDN-GW) in mobile networks 1053 [Firmin]. Ingress/egress access control lists (ACLs) and unicast Reverse Path Forwarding (uRPF) 1054 are techniques employed for implementing SAV [BCP38] [BCP84] [ISOC] [RFC6092; REC-5, 1055 REC-6]. Ingress SAV applies to incoming (received) packets, and egress SAV applies to 1056 outgoing (transmitted) packets. 1057 Definitions of terms used in this section such as transit provider, lateral peer, peering relationship 1058 (C2P, p2p), and customer cone were provided in Section 2.3. In addition, the Reverse Path 1059 Forwarding list (RPF list) is defined as the "list of permissible source-address prefixes for 1060 incoming data packets on a given interface." 1061 **SAV Using Access Control Lists** 5.1.1 1062 Ingress/egress access control lists (ACLs) are maintained with a list of acceptable (or 1063 alternatively, unacceptable) prefixes for the source addresses in the incoming/outgoing internet 1064 protocol (IP) packets. Any packet with a source address that does not match the filter is dropped. 1065 The ACLs for the ingress/egress filters need to be maintained to keep them up to date. Hence, 1066 this method may be operationally difficult or infeasible in dynamic environments, such as when 1067 a customer network is multi-homed, has address space allocations from multiple ISPs, or 1068 dynamically varies its BGP announcements (i.e., routing) for traffic engineering purposes. 1069 Typically, the egress ACLs in access aggregation devices (e.g., CMTS, DSLAM, PDN-GW) permit source addresses only from the address spaces (prefixes) that are associated with the 1070 1071 interface on which the customer network is connected. Ingress ACLs are typically deployed on

¹⁷ Parts of the material in this section related to the review of existing SAV/uRPF technology read like corresponding parts in [EFP-uRPF] since the authors worked on both documents in parallel and found it prudent to use the same or similar review material in both places. The IETF general rule is that original authors retain copyright. See https://trustee.ietf.org/reproduction-rfcs-faq.html.

border routers and drop ingress packets when the source address is spoofed (i.e., belongs to

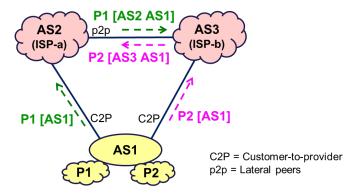
[IANA-v6-sp], the enterprise's own prefixes, or the ISP's internal-use only prefixes).

obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-v4-sp]

5.1.2 SAV Using Strict Unicast Reverse Path Forwarding

Terminology: In the figures (scenarios) in this section and the subsequent sections, the following terminology is used: "fails" means drops packets with legitimate source addresses; "works (but not desirable)" means passes all packets with legitimate source addresses but is oblivious to directionality; "works best" means passes all packets with legitimate source addresses with no (or minimal) compromise of directionality. Further, the notation Pi [ASn ASm ...] denotes a BGP update with prefix Pi and an AS PATH as shown in the square brackets.

In the strict unicast Reverse Path Forwarding (uRPF) method, an ingress packet on an interface at the border router is accepted only if the forwarding information base (FIB) contains a prefix that encompasses the source address and packet forwarding for that prefix points to the interface in consideration. In other words, the selected best path for routing to that source address (if it were used as a destination address) should point to the interface under consideration. This method has limitations when a network or autonomous system is multi-homed, routes are not symmetrically announced to all transit providers, and there is asymmetric routing of data packets. As an example, asymmetric routing occurs (see Figure 9, Scenario 1) when a customer AS announces one prefix (P1) to one transit provider (ISP-a) and a different prefix (P2) to another transit provider (ISP-b) but routes data packets with source addresses in the second prefix (P2) to the first transit provider (ISP-a) or vice versa. Then data packets with a source address in prefix P2 that are received at AS2 directly from AS1 will be dropped. Further, data packets with a source address in prefix P1 that originate from AS1 and traverse via AS3 to AS2 will also be dropped at AS2.



Consider data packet received at AS2 (a) from AS1 with source address in P2 or (b) via AS3 that originated from AS1 with source address in P1:

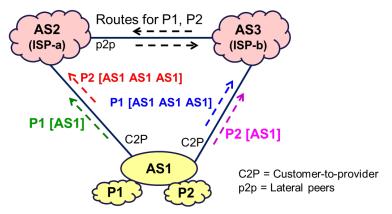
- X Strict uRPF fails
- X Feasible-path uRPF fails (since routes for P1, P2 are selectively announced to different upstream ISPs)
- ✓ Loose uRPF works (but not desirable)
- ✓ Enhanced feasible-path uRPF works best

Figure 9: Scenario 1 for illustration of efficacy of uRPF schemes

5.1.3 SAV Using Feasible-Path Unicast Reverse Path Forwarding

The feasible-path uRPF helps partially overcome the problem identified with the strict uRPF in

the multi-homing case. The feasible-path uRPF is similar to the strict uRPF, but in addition to inserting the best-path prefix, additional prefixes from alternative announced routes (on the interface under consideration) are also included in the RPF list (see definition at the top of Section 5.1). This method relies on either (a) announcements for the same prefixes (albeit some may be prepended to affect lower preference) propagating to all transit providers performing feasible-path uRPF checks or (b) announcement of an aggregate less-specific prefix to all transit providers while announcing more-specific prefixes (covered by the less-specific prefix) to different transit providers as needed for traffic engineering. As an example, in the multi-homing scenario (see Figure 10, Scenario 2), if the customer AS announces routes for both prefixes (P1, P2) to both transit providers (with suitable prepends if needed for traffic engineering), then the feasible-path uRPF method works. The feasible-path uRPF only works in this scenario if customer routes are preferred at AS2 and AS3 over a shorter non-customer route.



Consider data packet received at AS2 via AS3 that originated from AS1 with source address in P1:

- ✓ Feasible-path uRPF works (if customer route preferred at AS3 over shorter path)
- X Feasible-path uRPF fails (if shorter path preferred at AS3 over customer route)
- ✓ Loose uRPF works (but not desirable)
- ✓ Enhanced feasible-path uRPF works best

Figure 10: Scenario 2 for illustration of efficacy of uRPF schemes

However, the feasible-path uRPF method has limitations as well. One form of limitation naturally occurs when the recommendation of propagating the same prefixes to all routers is not heeded. Another form of limitation can be described as follows: in Scenario 2 (illustrated in Figure 10), it is possible that the second transit provider AS3 (ISP-b) does not propagate the prepended route (i.e., P1 [AS1 AS1 AS1]) to the first transit provider AS2 (ISP-a). This is because ISP-b's decision policy permits giving priority to a shorter route to prefix P1 via ISP-a over a longer route learned directly from the customer (AS1). In such a scenario, AS3 (ISP-b) would not send any route announcement for prefix P1 to AS2 (ISP-a). Then, a data packet originated from AS1 with a source address in prefix P1 that traverses via AS3 (ISP-b) will be dropped at AS2 (ISP-a).

1124 5.1.4 SAV Using Loose Unicast Reverse Path Forwarding

- In the loose unicast Reverse Path Forwarding (uRPF) method, an ingress packet at the border
- router is accepted only if the FIB has one or more prefixes that encompasses the source address.
- That is, a packet is dropped if no route exists in the FIB for the source address. Loose uRPF
- sacrifices directionality. This method is not very effective for preventing address spoofing. It
- only drops packets if the spoofed address is non-routable (e.g., belongs to obviously disallowed
- prefix blocks—prefixes marked "False" in column "Global" [IANA-v4-sp] [IANA-v6-sp],
- unallocated, or allocated but currently not routed). It may be noted that the method is more useful
- for IPv6 than IPv4.

1133 **5.1.5 SAV Using VRF Table**

- 1134 Virtual routing and forwarding (VRF) technology [RFC4364] [Juniper5] allows a router to
- maintain multiple routing table instances separate from the global routing information base
- 1136 (RIB). External BGP (eBGP) peering sessions send specific routes to be stored in a dedicated
- VRF table. The uRPF process queries the VRF table (instead of the FIB) for source address
- validation. A VRF table can be dedicated per eBGP peer and used for uRPF for only that peer,
- resulting in a strict mode operation. For implementing loose uRPF on an interface, the
- 1140 corresponding VRF table would be global (i.e., contains the same routes as in the FIB).

1141 5.1.6 SAV Using Enhanced Feasible-Path uRPF (Emerging/Future)

- The enhanced feasible-path uRPF (EFP-uRPF) method is currently a work in progress (soon to
- be RFC) in the IETF [EFP-uRPF]. It holds promise for providing a significant improvement in
- effectiveness and deployability over the feasible-path uRPF. This section briefly describes the
- technology and standards effort but does not make a security recommendation concerning the
- use of EFP-uRPF at this time.
- 1147 EFP-uRPF adds greater flexibility and accuracy to uRPF operations than the existing uRPF
- methods discussed in Sections 5.1.2 through 5.1.5. The basic principle of the EFP-uRPF method
- for enhancing efficacy in multi-homing and asymmetric routing scenarios is as follows: if a route
- for prefix P1 is received on customer interface X and has origin AS1, and routes for P2 and P3
- are received on other peering interfaces Y and Z but have the same origin AS1, then allow the
- flexibility that data packets with a source address in any of these three prefixes (P1, P2, P3) may
- be legitimately received on customer interface X. Thus, based on the common origin AS
- principle, the prefix list for allowable source addresses in data packets (i.e., the RPF list) is
- expanded to include all three prefixes (P1, P2, P3) for customer interface X. Further, the same
- principle is applied for determining the prefix list for allowable source addresses for each
- customer interface and possibly lateral peer interfaces.
- 1158 As shown in Scenarios 1 and 2 (Figure 9 and Figure 10), the EFP-uRPF provides comparable or
- better performance than other uRPF methods for those scenarios. Scenario 3 (Figure 11) further
- illustrates that the EFP-uRPF method works best even in much more complex asymmetric
- routing scenarios. In Scenario 3 (Figure 11), the focus is on AS4 receiving data packets with a
- source address in {P1, P2, P3}. If EFP-uRPF is used, the operator (at AS4) can be assured that
- DDoS mitigation would work effectively, and none of those data packets would be subject to
- denial of service. The details concerning EFP-uRPF can be found in [EFP-uRPF]. Since it is still

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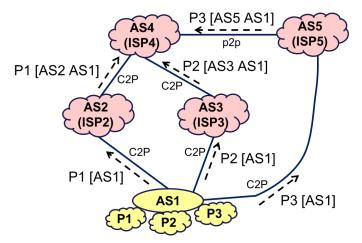
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a work in progress, no security recommendations involving EFP-uRPF are offered here.



Consider that data packets (sourced from AS1) may be received on customer interfaces at AS4 with source addresses in P1, P2, or P3:

- X Feasible-path uRPF fails
- ✓ Loose uRPF works (but not desirable)
- ▼Enhanced feasible-path uRPF works best

Figure 11: Scenario 3 for illustration of efficacy of uRPF schemes

5.1.7 More Effective Mitigation with Combination of Origin Validation and SAV

With the combination of BGP origin validation (BGP-OV) (see Section 4.3) and the SAV (uRPF) techniques discussed above, a stronger defense against address spoofing and DDoS is made possible. A determined DDoS attacker can subvert any of the uRPF methods by performing prefix hijacking followed by source address spoofing as illustrated in Figure 12. In the scenario in Figure 12, the attacker first compromises routers (or perhaps owns some of them) at AS98 and AS99, and then falsely announces a less-specific prefix (e.g., 10.1.0.0/21) encompassing the target's prefix (e.g., 10.1.0.0/22). It is assumed that there is currently no legitimate announcement of the less-specific prefix (10.1.0.0/21). The feasible-path uRPF (FPuRPF) filters at AS5 and AS6 are effectively deceived, and the attacker possibly stays under the radar because the hijacked prefix is a less-specific prefix. The attacker would then be able to successfully perform address spoofing and DDoS with reflection amplification. To protect against this type of multipronged attack, the combination of BGP-OV (to prevent the hijacking) and FP-uRPF or EFP-uRPF (to prevent the address spoofing) should be employed. For this to work, the owners of the prefixes (10.1.0.0/22 and 10.1.0.0/21) should create ROAs, and all ASes (especially, AS5 and AS6) in Figure 12 should perform BGP-OV in addition to employing SAV using the FP-uRPF/EFP-uRPF method.

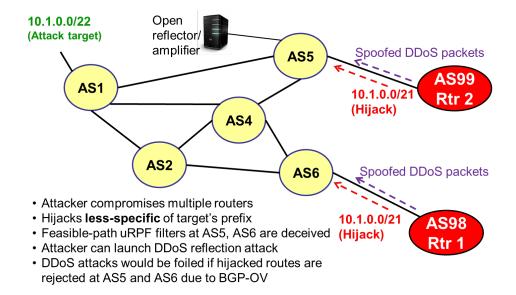


Figure 12: Illustration of how origin validation complements SAV

2 SAV Recommendations for Various Types of Networks

Three types of network scenarios are considered here, and SAV security recommendations are provided for each scenario. The network types are: 1) networks that have customers with directly connected allocated address space, such as broadband and wireless service providers; 2) enterprise networks; and 3) internet service providers (ISPs).

When a government agency or enterprise procures the services of a hosted service provider or transit ISP, the security recommendations listed here should be considered for inclusion in the service contracts as appropriate.

5.2.1 Customer with Directly Connected Allocated Address Space: Broadband and Wireless Service Providers

SAV with ACLs is relatively easy when a network served by an ISP's edge device (e.g., border router, CMTS, DSLAM, PDN-GW) is directly connected and using an IP address space that is suballocated by the ISP. Hence, SAV using the ACL method should always be used in such cases. For the egress packets (i.e., packets transiting via the edge device onto the internet), the source address must be within the allocated space. As an example, the Data Over Cable Service Interface Specification 3.1 (DOCSIS 3.1) standard for CMTS already incorporates this security check [DOCSIS] [Comcast] [RFC4036].

Security Recommendation 40: BGP routers that have directly connected customers with suballocated address space, CMTS (or equivalent) in broadband access networks, and PDN-GW (or equivalent) in mobile networks should implement SAV using ACLs (Section 5.1.1). The BGP routers in this context may alternatively use the strict uRPF method (Section 5.1.2).

5.2.2 Enterprise Border Routers

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1210 The SAV security recommendations for enterprise border routers vary based on the 1211 egress/ingress nature of the data packets. Included here are recommendations concerning the 1212 routing control plane (BGP updates) as well. 1213 **Security Recommendation 41:** An enterprise border router that is multi-homed should always announce all of its address space to each of its upstream transit providers. This can 1214 be done in one of two ways: 1) announce an aggregate less-specific prefix to all transit 1215 providers and more-specific prefixes (covered by the less-specific prefix) to different 1216 transit providers as needed for traffic engineering, or 2) announce the same prefixes to each 1217 1218 transit provider (albeit with suitable prepending for traffic engineering). 18 1219 **Security Recommendation 42:** This is the exception case when the enterprise border 1220 router does not adhere to Security Recommendation 41 and instead selectively announces 1221 some prefixes to one upstream transit ISP and other prefixes to another upstream transit 1222 ISP. In this case, the enterprise should route data (by appropriate internal routing) such that 1223 the source addresses in the data packets towards each upstream transit ISP belong in the 1224 prefix or prefixes announced to that ISP. 1225 **Security Recommendation 43:** On the ingress side (i.e., for data packets received from 1226 the transit ISP), enterprise border routers should deploy loose uRPF (Section 5.1.4) and/or ACLs (Section 5.1.1) to drop packets when the source address is spoofed (i.e., belongs to 1227 1228 obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-1229 v4-sp] [IANA-v6-sp] and the enterprise's own prefixes). 1230 **Security Recommendation 44:** An enterprise (i.e., a leaf AS with or without multi-1231 homing) should allow on the egress side (i.e., for data packets sent to the transit ISP) only 1232 those packets with source addresses that belong in their own prefixes. 1233 5.2.3 Internet Service Providers 1234 The SAV security recommendations for ISPs vary based on the ingress/egress of packets as well 1235 as the relationship with the peer (e.g., customer, lateral peer, transit provider). 1236 Security Recommendation 45: On customer-facing interfaces, smaller ISPs should 1237 perform SAV on ingress packets by deploying the feasible-path uRPF (see Section 5.1.3). 1238 They should avoid using strict or loose uRPF as they are not effective, especially in the 1239 case of multi-homed customers. It is recognized that larger ISPs may use loose uRPF on 1240 customer interfaces. 19

¹⁸ By following Security Recommendation 41, the enterprise border router ensures that the transit ISP's border routers discard (due to uRPF) only those data packets from the enterprise that do not have source addresses belonging in any of the enterprise's announced prefixes. Thus, it also ensures that data packets from the enterprise that have source addresses belonging in any of the enterprise's announced prefixes are never denied.

¹⁹ In the future, the enhanced feasible-path uRPF [EFP-uRPF] may be considered based on the availability of commercial implementation (see Section 5.1.6).

on customer interfaces.

1241		Security Recommendation 46: For feasible-path uRPF to work appropriately, a
1242		smaller ISP (especially one that is near the internet edge) should propagate all of its
1243		announced address space to each of its upstream transit providers. This can be done in one
1244		of two ways: 1) announce an aggregate less-specific prefix to all transit providers and
1245		announce more-specific prefixes (covered by the less-specific prefix) to different transit
1246		providers as needed for traffic engineering, or 2) announce the same prefixes to each transit
1247		provider (albeit with suitable prepending for traffic engineering).
1248		Security Recommendation 47: ISPs should prefer customer routes over other (i.e.,
1249		transit provider or lateral peer) routes. (This is also normal ISP policy in most cases.) ²⁰
1250		Security Recommendation 48: On interfaces with lateral (i.e., non-transit) peers,
1251		smaller ISPs (near the edge of the internet) should perform SAV on ingress packets by
1252		deploying the feasible-path uRPF (see Section 5.1.3). They should avoid using strict or
1253		loose uRPF as they are not very effective for SAV on the lateral peer interfaces. It is
1254		recognized that larger ISPs may use loose uRPF on the interfaces with lateral peers.
1255		Security Recommendation 49: On interfaces with transit providers, ISPs should
1256		perform SAV on ingress packets by deploying loose uRPF (see Section 5.1.4) and/or ACLs
1257		(see Section 5.1.1) to drop packets when the source address is spoofed (i.e., belongs to
1258		obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-
1259		v4-sp] [IANA-v6-sp] and the ISP's internal-use only prefixes).
1260		Security Recommendation 50: On the egress side towards customers, lateral (i.e.,
1261		non-transit) peers, and transit providers, the ISP's border routers should deploy ACLs (see
1262		Section 5.1.1) to drop packets when the source address is spoofed (i.e., belongs to
1263		obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-
1264		v4-sp] [IANA-v6-sp] and the ISP's internal-use only prefixes).
1265	5.3	Role of RPKI in Source Address Validation
1266	A m	ethod was described in Section 4.6 on how ISPs can use the ROAs in RPKI registries to
1267	assis	t with the construction of prefix filters. The same technique can be applied to constructing
1268	ACL	s for SAV on each customer-facing interface. These ACLs can be used to cross-check
1269	and/	or augment entries in the RPF lists corresponding to each customer-facing interface.
1270		Security Recommendation 51: Smaller ISPs should use the ROA data (available from
1271		RPKI registries) to construct and/or augment ACLs/RPF lists for SAV for ingress packets

²⁰ Security Recommendation 46 is also one of the stability conditions on BGP policy for ensuring stable convergence of routing information [Gao-Rexford].

1273 1274	5.4 Monitoring UDP/TCP Ports with Vulnerable Applications and Employing Traffic Filtering
1275 1276 1277 1278	DDoS threats involving vulnerable applications using various UDP/TCP ports and IoT devices are continually evolving and varied (e.g., memcached DDoS reflection attacks and SSDP diffraction, etc. [Bjarnason]). Hence, traffic filtering methods mentioned in this section are not meant to be exhaustive.
1279 1280 1281 1282 1283	Traffic monitoring and filtering based on specific User Datagram Protocol (UDP) and Transmission Control Protocol (TCP) ports are done to deny traffic of certain application types that are not expected on a given interface under consideration [TA14-017A] [Acunetix] [ISC2] [Arbor]. In some cases, the applications may be legitimate, but the observed traffic volumes may be suspiciously high, in which case response rate limiting is applied [Redbarn] [ISC1].
1284 1285 1286 1287 1288 1289 1290 1291	In the case of the DNS (Port 53), the enterprise internal DNS resolver can limit the scope of clients from which it will accept requests. The clients normally come from within the same enterprise network where the DNS resolver resides. Hence, the DNS recursive resolver can maintain access lists in the configuration so that an otherwise open DNS resolver can be effectively "closed" [ISOC]. Another effective measure is for the authoritative DNS resolvers to monitor the rate of queries per source address and apply response rate limiting (RRL), which dampens the rate at which authoritative servers respond to high volumes of malicious queries [Redbarn] [ISC1].
1292 1293 1294 1295 1296 1297	Table 1, below, lists application layer protocols and their port numbers [TA14-017A] [Akamai]. The UDP-based applications have been identified as vulnerable to reflection/amplification attacks. In Table 1, the amplification factor listed for each protocol is the traffic volume multiplier that can be achieved by exploiting the reflection/amplification effect of that protocol run on UDP [TA14-017A] [Akamai]. Port assignment status is called "Official" if officially assigned by IANA; otherwise it is "Unofficial" [TCP-UDP-port].

Table 1: Common Applications and their TCP/UDP Port Numbers

Application Protocol	Bandwidth Amplification Factor	Port #	Port Assignment Status
Domain Name System (DNS)	28 to 54	53, 853, 953	Official
Network Time Protocol (NTP)	557	123	Official
Simple Network Management Protocol (SNMP), SNMPv2	6	161	Official
NetBIOS Name/Datagram/Session	4	137/138/139	Official
Simple Service Discovery Protocol (SSDP); discovery of UPnP devices	31	1900	Official
Character Generation Protocol (CharGEN)	359	19	Official
Quote of the Day (QOTD)	140	17	Official
BitTorrent	4	6881-6887; 6889- 90; 6891-6900; etc. various ranges	Unofficial
Kad Network (Kademlia P2P overlay protocol)	16	6419, 6429	Unofficial
Quake Network Protocol	64	15, 28, 27500- 27900, 27901- 27910, 27950, 27952, 27960- 27969, etc.	Unofficial
Streaming Protocols (e.g., QuickTime)		6970-9999, etc.	Unofficial
Real-Time Streaming Protocol (RTSP); ms-streaming		554, 1755	Official
Routing Information Protocol (RIP, RIPng)	131	520, 521	Official
Multicast DNS (mDNS)	2 to 10	5353	Official
Portmap/Remote Procedure Call (RPC)RPC	7 to 28	111, 369	Official
Lightweight Directory Access Protocol (LDAP); Connection- less LDAP (CLDAP)	70	389	Official

1300 The following set of security recommendations pertain to vulnerable applications such as those 1301 listed in Table 1: 1302 **Security Recommendation 52:** In BGP routers, allow peers to connect to only port 1303 179. The standard port for receiving BGP session OPEN messages is port 179, so attempts 1304 by BGP peers to reach other ports are likely to indicate faulty configuration or potential 1305 malicious activity. 1306 **Security Recommendation 53:** Disable applications or services that are unwanted in 1307 the network or system under consideration. 1308 Security Recommendation 54: Deny traffic for any TCP/UDP ports for which the 1309 network or system under consideration does not support the corresponding applications. In 1310 some cases, an application or service is supported on some interfaces (e.g., customer or internal-facing interfaces) but not others (e.g., internet-facing interfaces). In such cases, the 1311 1312 traffic with a port ID specific to the application under consideration should be denied on 1313 interfaces on which the application is not supported. 1314 **Security Recommendation 55:** This recommendation is aimed at the detection of 1315 traffic overload and mitigating actions. The relevant mitigation techniques are response rate 1316 limiting (RRL) [ISC1] [Redbarn] and source-based remotely triggered black hole 1317 (S/RTBH) filtering enabled with Flowspec [RFC5575] (see Section 5.5). These techniques 1318 are applicable to open services/protocols such as those listed in Table 1, which are 1319 themselves vulnerable to DoS/DDoS attacks or may be exploited for 1320 reflection/amplification. The recommendation consists of multiple steps as follows [TA14-1321 017A]: 1322 Monitor the rate of queries/requests per source address and detect if an abnormally 1323 high volume of responses is headed to the same destination (i.e., same IP address). Apply the response rate limiting (RRL) technique to mitigate the attack.²¹ 1324 Using BGP messaging (Flowspec), create a remotely triggered black hole (RTBH) 1325 1326 filter. This can be coordinated with the upstream ISP. 1327 Maintain emergency contact information for the upstream provider to coordinate a 1328 response to the attack. 1329 An upstream ISP should actively coordinate responses with downstream customers. 1330 The security recommendations that follow below are specific to NTP and DNS: 1331 **Security Recommendation 56:** Deny NTP monlist request traffic (by disabling the monlist command) altogether, or enforce that the requests come from valid (permitted) 1332 1333 source addresses.

²¹ The RRL technique is commonly used in DNS and dampens the rate at which authoritative servers respond to high volumes of malicious queries. It can also be applied in other applications (shown in Table 1) for dampening the response rate.

1334 1335 1336 1337 1338	recursive resolver should limit the scope of clients from which it accepts requests. The clients normally come from within the same enterprise network where the DNS resolver resides. Hence, the DNS recursive resolver can maintain access lists in the configuration so that it is not open to the entire internet [ISOC] [TA14-017A].
1339 1340 1341 1342	Security Recommendation 58: An enterprise should block UDP/Port 53 and TCP/Port 53 for ingress and egress at the network boundary; exceptions to this include designated enterprise recursive resolvers that need to send queries and designated enterprise authoritative servers that must listen for queries.
1343 1344 1345 1346 1347	Concerning Security Recommendation 58, the purpose of blocking on egress is to block stub resolvers (on hosts) from sending their own queries out to the Internet and instead make sure they use an enterprise recursive resolver. Likewise, the purpose of blocking on ingress is to block attacks or "rogue" recursive resolvers from being used in attacks by blocking traffic from reaching them.
1348 1349 1350	DNS, LDAP, and other DDoS amplification protocols generate significant amounts of UDP fragment traffic. It is possible to reduce the impact of DDoS amplification traffic by rate limiting UDP fragments at an ISP's peering edges.
1351 1352	Security Recommendation 59: An ISP should perform rate limiting of UDP fragment traffic at edge routers facing customers and lateral peers.
1353	5.5 BGP Flow Specification (Flowspec)
1354 1355 1356 1357 1358 1359 1360	Destination-based remotely triggered black-holing (D/RTBH) [RFC3882] [RFC7999] and source-based remotely triggered black-holing (S/RTBH) [RFC5635] (the latter in conjunction with uRPF) have been used as techniques for DDoS mitigation. However, with the standardization and vendor support of Flowspec [RFC5575] [RFC7674] [Hares] [Ryburn] [Cisco4] [Juniper4], the basic principles of D/RTBH and S/RTBH are significantly enhanced and can be operationally deployed in a fine-grained, dynamic, and efficient way. Operational experience with Flowspec for DDoS mitigation has been reported in [Levy2] [Compton].
1361 1362 1363 1364 1365 1366 1367 1368 1369	In D/RTBH, a BGP message is sent to trigger the provider edge (PE) routers (within the victim's AS or its transit provider AS) to block ingress traffic to the specified IP address where the affected server resides. In S/RTBH, a BGP message is sent to trigger the provider edge (PE) routers (within the victim's AS or its transit provider AS) to block ingress traffic from the specified IP address that is the source address employed by the attacker. In S/RTBH, loose uRPF is used to filter traffic from the specified source address. In the BGP Flowspec mechanism, a flow specification NLRI is defined and used to convey information about filtering rules for traffic that should be discarded [RFC5575]. This mechanism allows an upstream AS to perform

Table 2: BGP Flowspec types

Type 1	Destination Prefix
Type 2	Source Prefix
Type 3	IP Protocol
Type 4	Source or Destination Port
Type 5	Destination Port
Type 6	Source Port
Type 7	ICMP Type
Type 8	ICMP Code
Type 9	TCP flags
Type 10	Packet length
Type 11	DSCP
Type 12	Fragment Encoding

Table 3 shows the extended community values that are defined to specify various types of actions [RFC5575] requested at the upstream AS.

Table 3: Extended community values defined in Flowspec to specify various types of actions

Type	Extended Community	Encoding
0x8006	Traffic-rate (set to 0 to drop all traffic)	2-byte as#, 4-byte float
0x8007	Traffic-action (sampling)	Bitmask
0x8008	Redirect to VRF (route target)	6-byte route target
0x8009	Traffic-marking	DSCP value

In the table above, VRF stands for "virtual routing and forwarding," and DSCP stands for "differentiated services code point". Flowspec facilitates flexible specification and communication (by downstream AS) of rules and actions for DDoS mitigation to be executed at edge routers in the upstream AS.

Security Recommendation 60: Edge routers should be equipped to perform destination-based remotely triggered black hole (D/RTBH) filtering and source-based remotely triggered black hole (S/RTBH) filtering.

Security Recommendation 61: Edge routers should be equipped to make use of BGP flow specification (Flowspec) to facilitate DoS/DDoS mitigation (in coordination between upstream and downstream autonomous systems).

Security Recommendation 62: Edge routers in an AS providing RTBH filtering should have an ingress policy towards RTBH customers to accept routes more specific than /24 in IPv4 and /48 in IPv6. Additionally, the edge routers should accept a more specific route (in case of D/RTBH) only if it is subsumed by a less-specific route that the customer is authorized to announce as standard policy (i.e., the less-specific route has a registered IRR entry and/or an ROA). Further, the edge routers should not drop RTBH-related more-specific route advertisements from customers even though BGP origin validation may mark them as "Invalid."

1394	Security Recommendation 63: A customer AS should make sure that the routes
1395	announced for RTBH filtering have NO EXPORT, NO ADVERTISE, or similar
1396	communities.
1397	Security Recommendation 64: An ISP providing an RTBH filtering service to
1398	customers must have an egress policy that denies routes that have community tagging
1399	meant for triggering RTBH filtering. This is an additional safeguard in case NO EXPORT
1400	NO_ADVERTISE, or similar tagging fails.
1401	Security Recommendation 65: An ISP providing an RTBH filtering service to
1402	customers must have an egress policy that denies prefixes that are longer than expected.
1403	This provides added safety in case NO EXPORT, NO ADVERTISE, or similar tagging
1404	fails.

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Appendix A—Consolidated List of Security Recommendations

Table 4 provides a consolidated list of the security recommendations from various sections throughout the document. If the "Enterprise" column is checked, it means that the security recommendation should be considered for implementation in enterprise and hosted service provider autonomous systems (ASes)—in some cases, action(s) to be performed by the AS operator, and in other cases, feature(s) that should be available in their BGP router(s). A similar statement applies for ISPs when the "ISP" column is checked. The "Open Servers" column pertains to providers of open internet services, such as DNS, DNSSEC, or NTP. When an enterprise outsources services, then the feature/service corresponding to a security recommendation that applies to them would in turn apply to their hosted service provider. An enterprise should always consider (in their service contract) whether their transit ISP meets security recommendations that are checked in the ISP column. There is no column in Table 4 corresponding to an internet exchange point (IXP), but the BGP (control plane) security recommendations for ISPs also apply to opaque IXPs (i.e., IXPs that insert their ASN in the AS path and operate BGP).

Table 4: Consolidated List of the Security Recommendations

	Ap	Applicable to	
Security Recommendation	Enter- prise	ISP	Open Servers
BGP Origin Validation:			
Security Recommendation 1: All internet number resources (e.g., address blocks and AS numbers) should be covered by an appropriate registration services agreement with an RIR, and all point-of-contact (POC) information should be up to date. The granularity of such registrations should reflect all sub-allocations to entities (e.g., enterprises within the parent organization, branch offices) that operate their own network services (e.g., internet access, DNS).	X	X	
Security Recommendation 2: In the case of address block (NetRange) registration in ARIN, the originating autonomous system (origin AS) should be included. See https://whois.arin.net/rest/net/NET-128-3-0-0-1/pft?s=128.3.0.	X	X	
Security Recommendation 3: Route objects corresponding to the BGP routes originating from an AS should be registered and actively maintained in an appropriate RIR's IRR. Enterprises should ensure that appropriate IRR information exists for all IP	X	X	

address space used directly and by their outsourced IT systems and services.			
Security Recommendation 4: Internet number resource holders with IPv4/IPv6 prefixes and/or AS numbers (ASNs) should obtain RPKI certificate(s) for their resources.	X	X	
Security Recommendation 5: Transit providers should provide a service where they create, publish, and manage subordinate resource certificates for address space and/or ASNs suballocated to their customers.		X	
Note: Currently, RPKI services based on the hosted model and offered by RIRs are common. This security recommendation can be implemented in the hosted or delegated model based on service agreements with customers.			
Security Recommendation 6: Resource holders should register ROA(s) in the global RPKI for all prefixes that are announced or intended to be announced on the public internet.	X	X	
Security Recommendation 7: Each transit provider should provide a service where they create, publish, and maintain ROAs for prefixes suballocated to their customers. Alternatively, as part of the service, customers can be allowed to create, publish, and maintain their ROAs in a repository maintained by the transit provider.		X	
Note: This security recommendation can be implemented in the hosted or delegated model based on service agreements with customers.			
Security Recommendation 8: If a prefix that is announced (or intended to be announced) is multi-homed and originated from multiple ASes, then one ROA per originating AS should be registered for the prefix (possibly in combination with other prefixes which are also originated from the same AS).	X	X	
Security Recommendation 9: When an ISP or enterprise owns multiple prefixes that include less-specific and more-specific prefixes, they should ensure that the more-specific prefixes have ROAs before creating ROAs for the subsuming less-specific prefixes.	X	X	
Security Recommendation 10: An ISP should wait until more specific prefixes announced from within their customer cone have ROAs prior to the creation of its own ROAs for subsuming		X	

less-specific prefix(es).			
Security Recommendation 11: An ISP or enterprise should create an AS0 ROA for any prefix that is currently not announced to the public internet. However, this should be done only after ensuring that ROAs exist for any more-specific prefixes subsumed by the prefix that are announced or are intended to be announced.	X	X	
Security Recommendation 12: A BGP router should not send updates with AS_SET or AS_CONFED_SET in them (in compliance with BCP 172 [RFC6472]).	X	X	
Security Recommendation 13: ISPs and enterprises that operate BGP routers should also operate one or more RPKI-validating caches.	X	X	
Security Recommendation 14: A BGP router should maintain an up-to-date white list consisting of {prefix, maxlength, origin ASN} that is derived from valid ROAs in the global RPKI. The router should perform BGP-OV.	X	X	
Security Recommendation 15: In partial/incremental deployment state of the RPKI, the permissible {prefix, origin ASN} pairs for performing BGP-OV should be generated by taking the union of such data obtained from ROAs, IRR data, and customer contracts.	X	X	
Security Recommendation 16: BGP-OV results should be incorporated into local policy decisions to select BGP best paths.	X	X	
Note: Exactly how BGP-OV results are used in path selection is strictly a local policy decision for each network operator. Typical policy choices include:			
 Tag-Only – BGP-OV results are only used to tag/log data about BGP routes for diagnostic purposes. Prefer-Valid – Use local preference settings to give priority to valid routes. Note this is only a tie-breaking preference among routes with the exact same prefix. Drop-Invalid – Use local policy to ignore invalid routes in the BGP decision process. 			
Security Recommendation 17: The maxlength in the ROA should not exceed the length of the most specific prefix (subsumed under the prefix in consideration) that is originated or intended to be originated from the AS listed in the ROA.	X	X	

Security Recommendation 18: If a prefix and select more-specific prefixes subsumed under it are announced or intended to be announced, then instead of specifying a maxlength, the prefix and the more-specific prefixes should be listed explicitly in multiple ROAs (i.e., one ROA per prefix or more-specific prefix). Note: In general, the use of maxlength should be avoided unless all or nearly all more-specific prefixes up to a maxlength are announced (or intended to be announced) [maxlength].	X	X	
Prefix (Route) Filtering:			
Security Recommendation 19: IPv6 routes should be filtered to permit only allocated IPv6 prefixes. Network operators should update IPv6 prefix filters regularly to include any newly allocated prefixes. Note: If prefix resource owners regularly register AS0 ROAs (see	X	X	
Section 4.3) for allocated (but possibly currently unused) prefixes, then those ROAs could be a complementary source for the update of prefix filters.			
Security Recommendation 20: Prefixes that are marked "False" in column "Global" [IANA-v4-sp] [IANA-v6-sp] are forbidden from routing in the global internet and should be rejected if received from an external BGP (eBGP) peer.	X	X	
Security Recommendation 21: For single-homed prefixes (subnets) that are owned and originated by an AS, any routes for those prefixes received at that AS from eBGP peers should be rejected.	X	X	
Security Recommendation 22: It is recommended that an eBGP router should set the specificity limit for each eBGP peer and reject prefixes that exceed the specificity limit on a per-peer basis.	X	X	
Note: The specificity limit may be the same for all peers (e.g., /24 for IPv4 and /48 for IPv6).			
Security Recommendation 23: The default route (0.0.0.0/0 in IPv4 and ::/0 in IPv6) should be rejected except when a special peering agreement exists that permits accepting it.	X	X	
Security Recommendation 24: An internet exchange point (IXP) should announce—from its route server to all of its member ASes—its LAN prefix or its entire prefix, which would be the	X	X	

same as or less specific than its LAN prefix. Each IXP member AS should, in turn, accept this prefix and reject any more-specific prefixes (of the IXP announced prefix) from any of its eBGP peers.			
Security Recommendation 25: Inbound prefix filtering facing lateral peer – The following prefix filters should be applied in the inbound direction:	X	X	
 Unallocated prefixes Special-purpose prefixes Prefixes that the AS originates Prefixes that exceed a specificity limit Default route IXP LAN Prefixes 			
Security Recommendation 26: Outbound prefix filtering facing lateral peer – The appropriate outbound prefixes are those that are originated by the AS in question and those originated by its downstream ASes (i.e., the ASes in its customer cone). The following prefix filters should be applied in the outbound direction:	X	X	
 Unallocated prefixes Special-purpose prefixes Prefixes that exceed a specificity limit Default route IXP LAN prefixes Prefixes learned from AS's other peers Prefixes learned from AS's transit providers 			
Security Recommendation 27: Inbound prefix filtering facing transit provider – Case 1 (full routing table): In general, when the full routing table is required from the transit provider, the following prefix filters should be applied in the inbound direction:	X	X	
 Unallocated prefixes Special-purpose prefixes Prefixes that the AS originates Prefixes that exceed a specificity limit IXP LAN prefixes 			
Security Recommendation 28: Inbound prefix filtering facing transit provider – Case 2 (default route): If the border router is configured for only the default route, then only the	X	X	

default route should be accepted from the transit provider and nothing else.			
Security Recommendation 29: Outbound prefix filtering facing transit provider: The same outbound prefix filters should be applied as those for a lateral peer (see Section 4.5.1) except that the last two bullets are modified as follows:	X	X	
 Prefixes learned from AS's lateral peers Prefixes learned from AS's other transit providers 			
Note: In conjunction with the outbound prefix filtering security recommendation, some policy rules may also be applied if a transit provider is not contracted (or chosen) to provide transit for some subset of outbound prefixes.			
Security Recommendation 30: Inbound prefix filtering facing customer in Scenario 1 (see Section 4.5.3) – Only the prefixes that are known to be originated from the customer and its customer cone should be accepted, and all other route announcements should be rejected.		X	
Security Recommendation 31: Inbound prefix filtering facing customer in Scenario 2 (see Section 4.5.3) – The same set of inbound prefix filters should be applied as those for a lateral peer (see Section 4.5.1).		X	
Security Recommendation 32: Outbound prefix filtering facing customer: The filters applied in this case would vary depending on whether the customer wants to receive only the default route or the full routing table. If it is the former, then only the default route should be announced and nothing else. In the latter case, the following outbound prefix filters should be applied:		X	
Special-purpose prefixesPrefixes that exceed a specificity limit			
Note: The default route filter may be added if the customer requires the full routing table but not the default route.			
Security Recommendation 33: Inbound prefix filtering for leaf customer facing transit provider — A leaf customer may request only the default route from its transit provider. In this case, only the default route should be accepted and nothing else. If the leaf customer requires the full routing table from the transit provider, then it should apply the following inbound prefix filters:	X		

 Unallocated prefixes Special-purpose prefixes Prefixes that the AS (i.e., leaf customer) originates Prefixes that exceed a specificity limit Default route 			
Security Recommendation 34: Outbound prefix filtering for leaf customer facing transit provider – A leaf customer network should apply a very simple outbound policy of announcing only the prefixes it originates. However, it may additionally apply the same outbound prefix filters as those for a lateral peer (see Section 4.5.1) to observe extra caution.	X		
Security Recommendation 35: The ROA data (available from RPKI registries) should be used to construct and/or augment prefix filter lists for customer interfaces.		X	
Checking AS Path for Disallowed AS Numbers			
Security Recommendation 36: The AS path in an update received in eBGP should be checked to ensure that the local AS number is not present. The AS path should also be checked to ensure that AS numbers meant for special purposes [IANA-ASN-sp] are not present. In case of a violation, the update should be rejected.	X	X	
Note: The special purpose ASN 23456 is allocated for AS_TRANS [RFC6793] and is allowed to be present in an AS_PATH in conjunction with an AS4_PATH [RFC 6793] in the update.			
Route Leak Mitigation:			
Security Recommendation 37: An AS operator should have an ingress policy to tag routes internally (locally within the AS) to communicate from ingress to egress regarding the type of peer (customer, lateral peer, or transit provider) from which the route was received.	X	X	
Security Recommendation 38: An AS operator should have an egress policy to utilize the tagged information (in Security Recommendation 37) to prevent route leaks when routes are forwarded on the egress. The AS should not forward routes received from a transit provider to another transit provider or a	X	X	

lateral peer. Also, the AS should not forward routes received from a lateral peer to another lateral peer or a transit provider.			
GTSM			
Security Recommendation 39: The Generalized TTL Security Mechanism (GTSM) [RFC5082] should be applied on a per-peer basis to provide protection against spoofed BGP messages.	X	X	
DDoS Mitigation (Anti-spoofing):			
Security Recommendation 40: BGP routers that have directly connected customers with suballocated address space, CMTS (or equivalent) in broadband access networks, and PDN-GW (or equivalent) in mobile networks should implement SAV using ACLs (Section 5.1.1). The BGP routers in this context may alternatively use the strict uRPF method (Section 5.1.2).		X	
Security Recommendation 41: An enterprise border router that is multi-homed should always announce all of its address space to each of its upstream transit providers. This can be done in one of two ways: 1) announce an aggregate less-specific prefix to all transit providers and more-specific prefixes (covered by the less-specific prefix) to different transit providers as needed for traffic engineering, or 2) announce the same prefixes to each transit provider (albeit with suitable prepending for traffic engineering).	X		
Security Recommendation 42: This is the exception case when the enterprise border router does not adhere to Security Recommendation 41 and instead selectively announces some prefixes to one upstream transit ISP and other prefixes to another upstream transit ISP. In this case, the enterprise should route data (by appropriate internal routing) such that the source addresses in the data packets towards each upstream transit ISP belong in the prefix or prefixes announced to that ISP.	X		
Security Recommendation 43: On the ingress side (i.e., for data packets received from the transit ISP), enterprise border routers should deploy loose uRPF (Section 5.1.4) and/or ACLs (Section 5.1.1) to drop packets when the source address is spoofed (i.e., belongs to obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-v4-sp] [IANA-v6-sp] and the enterprise's own prefixes).	X		

Security Recommendation 44: An enterprise (i.e., a leaf AS with or without multi-homing) should allow on the egress side (i.e., for data packets sent to the transit ISP) only those packets with source addresses that belong in their own prefixes.	X		
Security Recommendation 45: On customer-facing interfaces, smaller ISPs should perform SAV on ingress packets by deploying the feasible-path uRPF (see Section 5.1.3). They should avoid using strict or loose uRPF as they are not effective, especially in the case of multi-homed customers. It is recognized that larger ISPs may use loose uRPF on customer interfaces.		X	
Security Recommendation 46: For feasible-path uRPF to work appropriately, a smaller ISP (especially one that is near the internet edge) should propagate all of its announced address space to each of its upstream transit providers. This can be done in one of two ways: 1) announce an aggregate less-specific prefix to all transit providers and announce more-specific prefixes (covered by the less-specific prefix) to different transit providers as needed for traffic engineering, or 2) announce the same prefixes to each transit provider (albeit with suitable prepending for traffic engineering).		Х	
Security Recommendation 47: ISPs should prefer customer routes over other (i.e., transit provider or lateral peer) routes. (This is also normal ISP policy in most cases.) Note: Following this recommendation facilitates a basis for adhering to Security Recommendation 45. It is also one of the stability conditions on BGP policy for ensuring stable convergence of routing information [Gao-Rexford].		X	
Security Recommendation 48: On interfaces with lateral (i.e., non-transit) peers, smaller ISPs (near the edge of the internet) should perform SAV on ingress packets by deploying the feasible-path uRPF (see Section 5.1.3). They should avoid using strict or loose uRPF as they are not very effective for SAV on the lateral peer interfaces. It is recognized that larger ISPs may use loose uRPF on the interfaces with lateral peers.		X	
Security Recommendation 49: On interfaces with transit providers, ISPs should perform SAV on ingress packets by deploying loose uRPF (see Section 5.1.4) and/or ACLs (see Section 5.1.1) to drop packets when the source address is spoofed (i.e., belongs to obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-v4-sp] [IANA-v6-sp]		X	

and the ISP's internal-use only prefixes).			
Security Recommendation 50: On the egress side towards customers, lateral (i.e., non-transit) peers, and transit providers, the ISP's border routers should deploy ACLs (see Section 5.1.1) to drop packets when the source address is spoofed (i.e., belongs to obviously disallowed prefix blocks—prefixes marked "False" in column "Global" [IANA-v4-sp] [IANA-v6-sp] and the ISP's internal-use only prefixes).		X	
Security Recommendation 51: Smaller ISPs should use the ROA data (available from RPKI registries) to construct and/or augment ACLs/RPF lists for SAV for ingress packets on customer interfaces.		X	
Traffic Filtering (Monitoring UDP/TCP Ports with Vulnerable Applications):			
Security Recommendation 52: In BGP routers, allow peers to connect to only port 179. The standard port for receiving BGP session OPEN messages is port 179, so attempts by BGP peers to reach other ports are likely to indicate faulty configuration or potential malicious activity.	X	X	
Security Recommendation 53: Disable applications or services that are unwanted in the network or system under consideration.			X
Security Recommendation 54: Deny traffic for any TCP/UDP ports for which the network or system under consideration does not support the corresponding applications. In some cases, an application or service is supported on some interfaces (e.g., customer or internal-facing interfaces) but not others (e.g., internet-facing interfaces). In such cases, the traffic with a port ID specific to the application under consideration should be denied on interfaces on which the application is not supported.			X
Security Recommendation 55: This recommendation is aimed at the detection of traffic overload and mitigating actions. The relevant mitigation techniques are response rate limiting (RRL) [ISC1] [Redbarn] and source-based remotely triggered black hole (S/RTBH) filtering enabled with Flowspec [RFC5575] (see Section 5.5). These techniques are applicable to open services/protocols such as those listed in Table 1, which are themselves vulnerable to DoS/DDoS attacks or may be exploited			X

for reflection/amplification. The recommendation consists of multiple steps as follows [TA14-017A]:			
 Monitor the rate of queries/requests per source address and detect if an abnormally high volume of responses is headed to the same destination (i.e., same IP address). Apply the response rate limiting (RRL) technique to mitigate the attack. Using BGP messaging (Flowspec), create a remotely triggered black hole (RTBH) filter. This can be coordinated with the upstream ISP. Maintain emergency contact information for the upstream provider to coordinate a response to the attack. An upstream ISP should actively coordinate responses with downstream customers. 			
Security Recommendation 56: Deny NTP monlist request traffic (by disabling the monlist command) altogether, or enforce that the requests come from valid (permitted) source addresses.			X
Security Recommendation 57: To limit exploitation, an enterprise internal DNS recursive resolver should limit the scope of clients from which it accepts requests. The clients normally come from within the same enterprise network where the DNS resolver resides. Hence, the DNS recursive resolver can maintain access lists in the configuration so that it is not open to the entire internet [ISOC] [TA14-017A].			X
Security Recommendation 58: An enterprise should block UDP/Port 53 and TCP/Port 53 for ingress and egress at the network boundary; exceptions to this include designated enterprise recursive resolvers that need to send queries and designated enterprise authoritative servers that must listen for queries. (See explanation in Section 5.4.)			X
Security Recommendation 59: An ISP should perform rate limiting of UDP fragment traffic at edge routers facing customers and lateral peers.		X	
DDoS Mitigation (Remote Triggered Black Hole filtering, Flow specification):			
Security Recommendation 60: Edge routers should be equipped to perform destination-based remotely triggered black hole (D/RTBH) filtering and source-based remotely triggered	X	X	

black hole (S/RTBH) filtering.			
Security Recommendation 61: Edge routers should be equipped to make use of BGP flow specification (Flowspec) to facilitate DoS/DDoS mitigation (in coordination between upstream and downstream autonomous systems).	X	X	
Security Recommendation 62: Edge routers in an AS providing RTBH filtering should have an ingress policy towards RTBH customers to accept routes more specific than /24 in IPv4 and /48 in IPv6. Additionally, the edge routers should accept a more specific route (in case of D/RTBH) only if it is subsumed by a less-specific route that the customer is authorized to announce as standard policy (i.e., the less-specific route has a registered IRR entry and/or an ROA). Further, the edge routers should not drop RTBH-related more-specific route advertisements from customers even though BGP origin validation may mark them as "Invalid."		X	
Security Recommendation 63: A customer AS should make sure that the routes announced for RTBH filtering have NO_EXPORT, NO_ADVERTISE, or similar communities.	X	X	
Security Recommendation 64: An ISP providing an RTBH filtering service to customers must have an egress policy that denies routes that have community tagging meant for triggering RTBH filtering. This is an additional safeguard in case NO_EXPORT, NO_ADVERTISE, or similar tagging fails.		X	
Security Recommendation 65: An ISP providing an RTBH filtering service to customers must have an egress policy that denies prefixes that are longer than expected. This provides added safety in case NO_EXPORT, NO_ADVERTISE, or similar tagging fails.		X	

Appendix B— Acronyms

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Selected acronyms and abbreviations used in this paper are defined below.

ACL Access Control List

AfriNIC African Network Information Center

APNIC Asia-Pacific Network Information Centre

ARIN American Registry for Internet Numbers

AS Autonomous System

BGP Broder Gateway Protocol

BGP-OV BGP Origin Validation

BGP-PV BGP Path Validation

BGPsec Broder Gateway Protocol with Security Extensions

DA Destination Address

DSCP Differentiated Services Code Point

DHS Department of Homeland Security

DoS Denial of Service

DDoS Distributed Denial of Service

DNS Domain Name System

DNSSEC Domain Name System Security Extensions

eBGP External BGP

EFP-uRPF Enhanced Feasible Path Unicast Reverse Path Forwarding

FIB Forwarding Information Base

FISMA Federal Information Security Modernization Act

Flowspec Flow Specification

FP-uRPF Feasible Path Unicast Reverse Path Forwarding

GTSM Generalized TTL Security Mechanism

IANA Internet Assigned Numbers Authority

iBGP Internal BGP

ICMP Internet Control Message Protocol

IETF Internet Engineering Task Force

IGP Internal Gateway Protocol

IRR Internet Routing Registry

ISP Internet Service Provider

IXP Internet Exchange Point

LACNIC Latin America and Caribbean Network Information Centre

maxlength Maximum allowed length of a prefix specified in RAO

NCCoE National Cybersecurity Center of Excellence

NIST SP NIST Special Publication

NLRI Network Layer Routing Information (synonymous with prefix)

NTP Network Time Protocol

RFC Request for Comments (IETF standards document)

RFD Route Flap Damping

RIB Routing Information Base

RIPE Réseaux IP Européens

RIR Regional Internet Registry

RITE Resilient Interdomain Traffic Exchange

ROA Route Origin Authorization

RPKI Resource Public Key Infrastructure

RPKI-to-router

protocol

RPKI cache to router protocol

RLP Route Leak Protection

RRDP RPKI Repository Delta Protocol

RTBH Remotely Triggered Black-Holing

D/RTBH Destination-based Remotely Triggered Black-Holing

S/RTBH Source-based Remotely Triggered Black-Holing

SA Source Address

SAV Source Address Validation

SIDR Secure Inter-Domain Routing

SIDR WG Secure Inter-Domain Routing Working Group (in the IETF)

SSDP Simple Service Discovery Protocol

TCP Transmission Control Protocol

TLS Transport Layer Security

UDP User Datagram Protocol

UPnP Universal Plug and Play

uRPF Unicast Reverse Path Forwarding

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