The Distributional Effects of COVID-19 and Mitigation Policies

Sewon Hur

 ${\sf FedBrownBag}$

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The views expressed herein are those of the author and not necessarily those of the Federal Reserve Bank of Dallas or the Federal Reserve System.

Introduction

- ► The COVID-19 pandemic is a public health and economic crisis, with large aggregate and distributional consequences
 - old individuals face higher fatality risk
 - young individuals face worse labor market outcomes
 - + low-wage workers are less likely to be able to work from home
 - + low-wealth workers lack the resources to weather prolonged time away from work
- This paper develops a quantitative heterogeneous-agent life-cycle economic-epidemiology model to analyze the distributional effects of the pandemic and to study various mitigation policies

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- ➤ This paper develops a quantitative heterogeneous-agent life-cycle economic-epidemiology model to analyze the distributional effects of the pandemic and to study various mitigation policies

- ▶ In the absence of mitigation, young workers engage in too much economic activity, relative to the social optimum
 - especially true for young low-wage/wealth workers
 - leading to higher infection rates and deaths in the aggregate
- Two budget-neutral mitigation policies
- No trade-off: both policies save lives and are welfare improving
- Optimal policies involve

- ▶ In the absence of mitigation, young workers engage in too much economic activity, relative to the social optimum
- ► Two budget-neutral mitigation policies
 - subsidy-and-tax policy that subsidizes reduced work, funded by a tax on consumption
 - lockdown policy that imposes a cap on outside work hours
- No trade-off: both policies save lives and are welfare improving
- Optimal policies involve

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- ► Two budget-neutral mitigation policies
- No trade-off: both policies save lives and are welfare improving
 - lockdown benefits old individuals at the expense of young low-wage workers
 - subsidy-and-tax benefits old and middle-age individuals and young low-wage workers, while keeping all other individuals close to welfare-neutral
- Optimal policies involve

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- Optimal policies involve
 - ▶ longer duration subsidies (16–18 months)
 - subsidy amount depends on welfare criterion (\$450-\$900)
 - no lockdown

- ► Heterogeneous-agent overlapping-generations model: Conesa et al. (2009), Favilukis (2017), Heathcote et al. (2010), many others
- Income fluctuations and incomplete markets
- ▶ SIR model with economics
- ► Empirical papers that study the heterogeneous effects of the pandemic and various mitigation policies

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Model

Features of model

- Stochastic aging
- ▶ Income fluctuations + borrowing constraints + incomplete markets → precautionary savings
- ▶ Endogenous labor supply with option to work from home
- ► Economic-Epidemiology model (Economic activities ←→ Virus transmission)
- Hospital capacity constraints

Demographics

- ▶ Individuals of age denoted by $j \in J \equiv \{1, 2, ..., \overline{J}\}$
- Stochastic aging
 - $\blacktriangleright \psi_j$: probability of transitioning from age j to j+1
- ightharpoonup Retirement at $j = J^F$
- ▶ Health status $h \in \{S, I, R, D\}$
- ▶ Period utility function

Demographics

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- ightharpoonup Retirement at $j = J^R$
- ► Health status $h \in \{S, I, R, D\}$ for Susceptible, Infected, Recovered, and Dead
- ► Period utility function

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$$u(c,\ell,h) = \frac{c^{1-\sigma}}{1-\sigma} - \varphi \frac{\ell^{1+\nu}}{1+\nu} + \bar{u} + \hat{u}_h$$

- c: consumption
- ▶ ℓ: labor supply
- $ightharpoonup \bar{u}, \hat{u}_h$: flow value of life, health

Epidemiological block

- ▶ Build on widely used SIR model
- Susceptible individuals get infected with probability π_{lt} , which depends on individual consumption and outside labor (c, ℓ^o) and the measure of infected individuals (μ_{lt}) and their consumption and outside labor (C_{lt}, L_{lt}^o)

$$\pi_{It}(c,\ell^{o}) = \beta_{c} c C_{It} + \beta_{\ell} \ell^{o} L_{It}^{o} + \beta_{e} \mu_{It}$$

- ▶ Infected individuals exit infection with probability π_X
- Recovered individuals are assumed to be immune
- Let $\Pi_{jhh't}(c,\ell^o)$ denote the transition matrix

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- ▶ Infected individuals exit infection with probability π_X , then
 - recover with prob. $1 \delta_j(\mu_{It})$
 - ▶ die with prob. $\delta_i(\mu_{It})$
- Recovered individuals are assumed to be immune
- Let $\Pi_{jhh't}(c,\ell^o)$ denote the transition matrix

Labor income

- Each period, workers receive idiosyncratic productivity shocks ε ∈ E, which follows a Markov process, with transition matrix Γ
- ► Their labor income is given by $w_t \eta_{jh} \varepsilon \ell$, where
 - \triangleright w_t : efficiency wage
 - $ightharpoonup \eta_{jh}$: age-profile of efficiency units (depends on health)
 - ▶ ℓ: hours worked
- ▶ A fraction $\bar{\theta}_j(\varepsilon)$ of labor can be done at home
- Retirees receive a fixed income of s each period
 - can easily depend on lifetime earnings as in Hur (2018)

Retiree's problem

Retirees with age $j \ge J^R$, wealth k, and health h choose consumption c and savings k' to solve:

$$\begin{split} V_{jt}(k,h) &= \max_{c,k' \geq 0} \ u(c,0,h) \\ &+ \beta \psi_{j} \sum_{h' \in H} \Pi_{jhh't}(c,0) V_{j+1,t+1}(k',h') \\ &+ \beta (1-\psi_{j}) \sum_{h' \in H} \Pi_{jhh't}(c,0) V_{j,t+1}(k',h') \\ \text{s.t. } (1+\tau_{ct})c + k' \leq s + k(1+r_{t}) \end{split}$$

- $V_{\bar{l}+1} = 0$
- ightharpoonup au_{ct} : consumption tax
- $ightharpoonup r_t$: net return to capital

Worker's problem

▶ Workers with age $j < J^R$, wealth k, productivity ε , and health h choose consumption c, labor ℓ , outside labor ℓ °, and savings k' to solve:

$$\begin{aligned} v_{jt}(k,\varepsilon,h) &= \max_{c,\ell,\ell^o,k'\geq 0} \ u(c,\ell,h) + \beta \sum_{z'\in Zh'\in H} \Gamma_{\varepsilon,\varepsilon'} \Pi_{jhh't}(c,\ell^o) \\ &\times \begin{bmatrix} \psi_j v_{j+1,t+1}(k',z',h') \\ + (1-\psi_j)v_{j,t+1}(k',z',h') \end{bmatrix} \\ \text{s.t.} \quad (1+\tau_{ct})c + k' \leq w_t \eta_{jh} (1-\tau_{\ell t})\varepsilon\ell + k(1+r_t) \\ &\qquad (1-\bar{\theta}_j(\varepsilon)) \ \ell \leq \ell^o \leq \ell \end{aligned}$$

- ▶ Let $v_{it}(k, \varepsilon, h) = V_{it}(k, h)$ for $j \ge J^R$
- $ightharpoonup au_{\ell t}$: labor income tax

Production

► A representative firm solves

$$\max L_f^{1-\alpha} K_f^{\alpha} - w_t L_f - (r_t + \delta) K_f$$

where L_f are effective units of labor demanded

► Optimality conditions:

$$w_{t} = (1 - \alpha) \left(\frac{K_{f}}{L_{f}}\right)^{\alpha}$$
$$r_{t} = \alpha \left(\frac{K_{f}}{L_{f}}\right)^{\alpha - 1} - \delta$$

Rest of talk

- 1. Calibrate the model in the pre-pandemic steady state
 - ▶ Definition of equilibrium
- 2. Introduce COVID-19 into the model as an unanticipated shock
- 3. Solve the transition path
- 4. Measure the welfare effects of pandemic, with and without mitigation policies (that resemble US policies)
- 5. Optimal mitigation policies

Calibration

Economic parameters

- Period length: 2 weeks
- ▶ Number of age cohorts: 3 (25–44, 45–64, 65–84)
- Newborn endowments: 85% begin with zero wealth and 15% receive accidental bequests ($\sim 25 \times$ annual per capita cons.)
- Share of labor that can be done from home: set to match the Dingel and Neiman (2020) share of jobs that can be done from home by occupations sorted into wage quintiles: 0.03, 0.21, 0.32, 0.47, 0.66

Economic parameters (2)

Parameters	Values	Targets / Source
Discount factor, annualized, β	0.99	Wealth-to-GDP: 4.8 (2014)
Risk aversion, σ	2	Standard value
Disutility from labor, $arphi$	440	Average hours: 30 percent
Frisch elasticity, $1/ u$	0.50	Standard value
Aging prob., annualized, ψ_j	0.05	Expected duration: 20 years
Efficiency units, $\eta_{1R}=\eta_{1S}$	1.00	Wage ratio of age 45–64 to
$\eta_{2R}=\eta_{2S}$	1.35	age 25–44 workers (PSID)
Factor elasticity, α	0.36	Capital share
Depreciation, annualized, δ	0.05	Standard value
Retirement income, s	1.00	30% of earnings per worker
Labor income tax, $ au_{\ell}$	0.15	Gov't budget constraint
Consumption tax, $ au_c$	0.00	

Productivity shocks

ightharpoonup arepsilon follows a finite-state Markov process which approximates the continuous process,

$$\log \varepsilon_t = \rho_\varepsilon \log \varepsilon_{t-1} + \nu_t, \ \nu_t \sim N\left(0, \sigma_\nu^2\right)$$

- Estimate using PSID
 - $ho_{\varepsilon} = 0.94$ and $\sigma_{\nu} = 0.19$
 - Convert to higher frequency, following Krueger et al. (2016)

Epidemiological parameters

▶ Death rates: as in Piguillem and Shi (2020) and other papers, I use the functional form

$$\delta_j(\mu_I) = \delta^u_j \min\left\{1, rac{\kappa}{\mu_I}
ight\} + \delta^c_j \max\left\{0, 1 - rac{\kappa}{\mu_I}
ight\}$$

- \triangleright δ_i^u : unconstrained death rates
- \triangleright δ_i^c : untreated death rates
- \triangleright κ : measure of infected individuals that can be treated
- 924 thousand hospital beds in the US (0.28% of population)

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- 924 thousand hospital beds in the US (0.28% of population)
 - **ightharpoonup** not all infected cases require hospitalization $ightarrow \kappa = 0.01$

Epidemiological parameters (2)

Parameters	Values	Targets / Source
Infection exit rate, π_X	0.78	Expected infection duration: 18 days
Unconstrained death rate,		Fatality rates in South Korea
$\delta^u_1 imes 100$	0.09	
$\delta_2^u imes 100$	0.94	
$\delta_3^u imes 100$	8.47	
Untreated death rate, δ^c_i	$2\delta_i^u$	Piguillem and Shi (2020)
Flow value of life, \bar{u}	9.51	Value of statistical life: \$11.5 mil. Derivation
Flow value of infection, \hat{u}^I	-4.57	50 percent reduction in flow utility value of average agent
Efficiency units, η_{jl}	$0.5\eta_{jS}$	

Reproduction number

Total new infections:

$$T = \beta_c C_S C_I + \beta_\ell L_S^o L_I^o + \beta_e \mu_S \mu_I$$

▶ The basic reproduction number, as $\mu_I \rightarrow 0$ and assuming $C_I/\mu_I \rightarrow C_S/\mu_S$ and $L_I^o/\mu_I \rightarrow L_S^o/\mu_S$, is given by

$$R_0 = \frac{\beta_c C_S^2 + \beta_\ell L_S^2 + \beta_e}{\pi_X}$$

- ▶ Most estimates range between 2.2 and 3.1. I use $R_0 = 2.2$
- ▶ I assume that, initially, virus transmission equally likely between 3 channels (evidence from other infectious diseases: Ferguson et al. 2006, Mossong et al. 2008)

The COVID-19 crisis of 2020

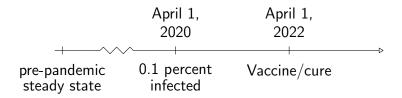
- Use the calibrated model to investigate the aggregate and distributional effects of the pandemic and mitigation policies
 - COVID-19 introduced as an unanticipated MIT-shock
 - transition path solved in partial equilibrium
 - prices fixed
 - capital and goods markets need not clear
 - gov't budget constraints (pension) need not clear
 - bequests and endowments need not clear
 - Mitigation policies are budget-neutral in present value
- ► First, explore how the economic-epi model of virus transmission differs from an exogenous one $(\beta_c = \beta_\ell = 0)$
- Second, compare two budget-neutral mitigation policies
- Third, explore optimal mitigation policies

- ▶ Use the calibrated model to investigate the aggregate and distributional effects of the pandemic and mitigation policies
- First, explore how the economic-epi model of virus transmission differs from an exogenous one $(\beta_c = \beta_\ell = 0)$
 - ▶ The effects of private mitigation are large
- Second, compare two budget-neutral mitigation policies
- ▶ Third, explore optimal mitigation policies

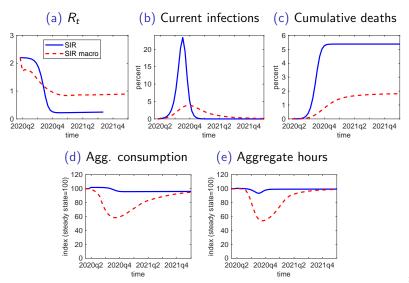
- ▶ Use the calibrated model to investigate the aggregate and distributional effects of the pandemic and mitigation policies
- ► First, explore how the economic-epi model of virus transmission differs from an exogenous one $(\beta_c = \beta_\ell = 0)$
- Second, compare two budget-neutral mitigation policies
 - 1. *subsidy-and-tax*: subsidy to individuals working less than 10 hours per week, funded by a tax on consumption
 - 2. lockdown: impose a cap of 10 outside work hours per week
- ▶ Third, explore optimal mitigation policies

- ▶ Use the calibrated model to investigate the aggregate and distributional effects of the pandemic and mitigation policies
- ▶ First, explore how the economic-epi model of virus transmission differs from an exogenous one $(\beta_c = \beta_\ell = 0)$
- Second, compare two budget-neutral mitigation policies
- ► Third, explore optimal mitigation policies

Timeline (without mitigation policy)



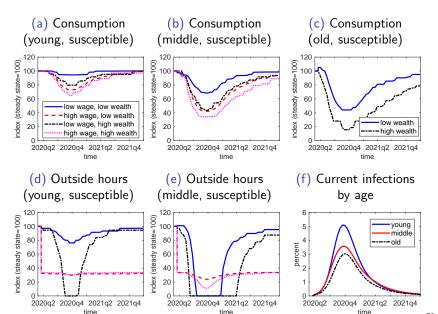
Private mitigation is large



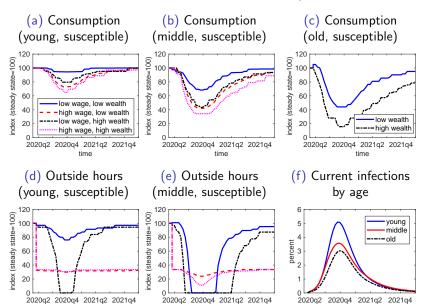
Private mitigation is large

► Let's now consider the policy functions of low/high wage/wealth individuals (no mitigation policy)

Reduction in economic activities is broad-based ...



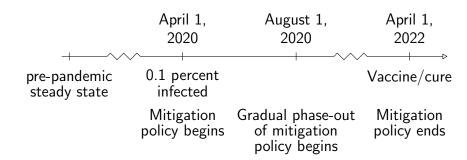
... but smallest for young low wage/wealth workers



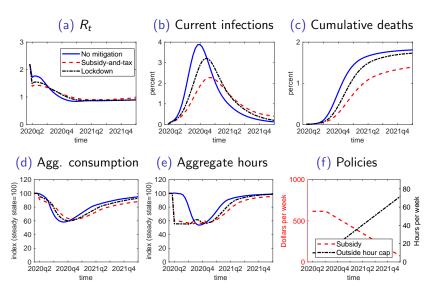
time

time

Timeline (with mitigation policies)

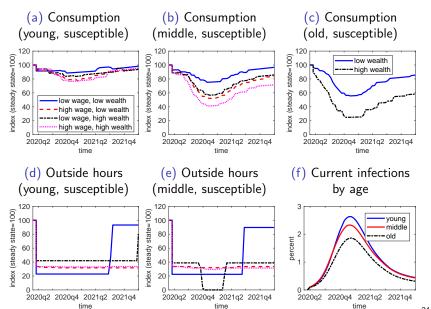


With and without mitigation policies



Response to pandemic (subsidy-and-tax)





Welfare effects of pandemic and mitigation policies

	С	consumption equivalents (percent)					
wealth	low		hi	high		support	
wage	low	high	low	high	average	(percent)	
no mitigation					-19.3		
young	-2.7	-3.6	-3.8	-4.7			
middle	-11.4	-14.7	-15.2	-20.4			
old	-29.6		-45.3				

Welfare effects of pandemic and mitigation policies

	С	policy				
wealth	low		high			support
wage	low	high	low	high	average	(percent)
no mitigation					-19.3	
young	-2.7	-3.6	-3.8	-4.7		
middle	-11.4	-14.7	-15.2	-20.4		
old	-29.6		-45.3			
Subsidy-and-tax					-16.5	100.0
young	-2.1	-3.5	-3.1	-4.4		
middle	-8.7	-12.1	-12.4	-17.5		
old	-24.9		-39	-39.7		
Lockdown					-19.3	67.2
young	-4.8	-3.8	-3.9	-4.7		
middle	-12.1	-14.7	-15.0	-20.1		
old	-2	8.5	-44	4.1		

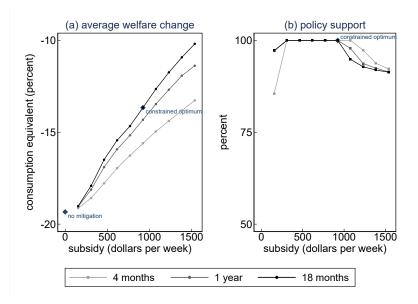
► Robust to alternative • vsl • infection utility loss • infection efficiency loss

- Investigate the properties of optimal mitigation policies, within a limited set of instruments
 - subsidy amount
 - duration
 - hours threshold
 - ► Lockdown intensity
- Among policies that have full support (i.e. Pareto improvements), optimal policy involves
- ▶ Output maximizing policy involves

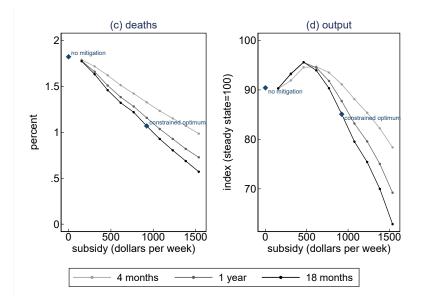
- ► Investigate the properties of optimal mitigation policies, within a limited set of instruments
- Among policies that have full support (i.e. Pareto improvements), optimal policy involves
 - ightharpoonup larger subsidy amount (\sim \$900)
 - longer duration (\sim 18 months)
 - lower hours threshold (0)
 - No lockdown
- ▶ Output maximizing policy involves

- ► Investigate the properties of optimal mitigation policies, within a limited set of instruments
- ► Among policies that have full support (i.e. Pareto improvements), optimal policy involves
- Output maximizing policy involves
 - ightharpoonup smaller subsidy amount (\sim \$450)
 - ▶ longer duration (\sim 16 months)
 - lower hours threshold (0)
 - No lockdown

Larger and longer duration subsidies ...

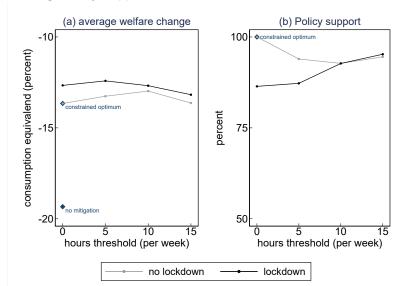


.. lead to less deaths and possibly lower output

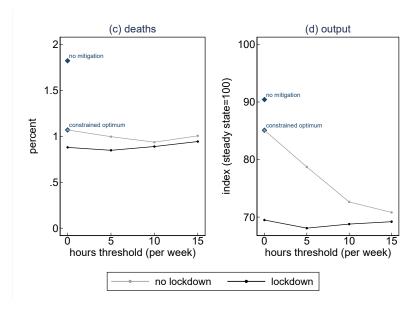


Higher thresholds and lockdowns improve welfare

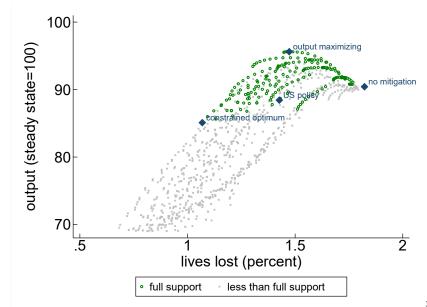
no longer fully supported



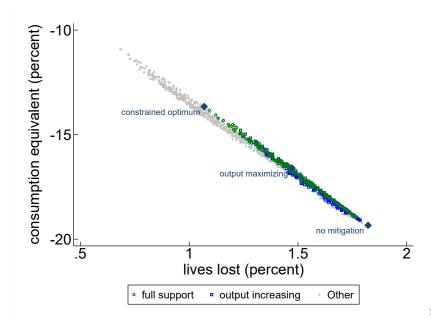
.. but steeply reduces output



Not necessarily a trade-off between lives and output



No trade-off between lives and welfare



Conclusion

- Quantitative life-cycle economic-epidemiology model
 - ▶ measure the heterogeneous welfare effects of COVID-19
 - with and without mitigation efforts
 - characterize optimal mitigation policies
- There need not be a tradeoff between saving lives and output/welfare

${\sf Appendix}$

Equilibrium Phack

- ▶ Let $X = K \times E \times H$ denote the state space over wealth, productivity, and health
- Let a σ -algebra over X defined by the Borel sets, \mathcal{B} , on X.
- ▶ A steady-state recursive equilibrium, given fiscal policies $\{\tau_c, \tau_\ell, s\}$, is
 - ▶ value functions $\{v_j, V_j\}_{j \in J}$,
 - ▶ policy functions $\{c_j, \ell_j, \ell_i^o, k_i'\}_j$,
 - ightharpoonup prices $\{w, r\}$,
 - ightharpoonup distribution of newborns ω
 - ightharpoonup invariant measures $\{\mu_j\}_j$

such that:

Equilibrium (2) Dack

- 1. Given prices, workers and retirees optimize
- 2. Given prices, firms optimize
- 3. Goods and factor markets clear
- 4. Government budget holds:

$$s \int_{X} \sum_{j \geq J^{R}} d\mu_{j}(k, \varepsilon, h) = \tau_{\ell} \int_{X} \sum_{j < J^{R}} w \eta_{jh} z \ell_{j}(k, \varepsilon, h) d\mu_{j}(k, \varepsilon, h) + \tau_{c} \int_{X} \sum_{j \in J} c_{j}(k, \varepsilon, h) d\mu_{j}(k, \varepsilon, h)$$

Equilibrium (3) Dack

5. for any $(\mathcal{K}, \mathcal{E}, \mathcal{H}) \in \mathcal{B}$, the invariant measure μ_j satisfies

$$\mu_{j}(\mathcal{K}, \mathcal{E}, \mathcal{H}) = \int_{\mathcal{X}} \psi_{j-1} \mathbb{1}_{\left\{k'_{j-1}(k, \varepsilon, h) \in \mathcal{K}\right\}} \sum_{\varepsilon' \in \mathcal{E}} \sum_{h' \in \mathcal{H}} \Gamma_{\varepsilon, \varepsilon'} \Pi_{jhh'} d\mu_{j-1}^{*}(k, \varepsilon, h)$$
$$+ \int_{\mathcal{X}} (1 - \psi_{j}) \mathbb{1}_{\left\{k'_{j+1}(k, \varepsilon, h) \in \mathcal{K}\right\}} \sum_{\varepsilon' \in \mathcal{E}} \sum_{h' \in \mathcal{H}} \Gamma_{\varepsilon, \varepsilon'} \Pi_{jhh'} d\mu_{j}(k, \varepsilon, h)$$

and

$$\mu_{1}(\mathcal{K}, \mathcal{E}, \mathcal{H}) = \int_{\mathcal{X}} (1 - \psi_{1}) \mathbb{1}_{\left\{k'_{1}(k, \varepsilon, h) \in \mathcal{K}\right\}} \sum_{\varepsilon' \in \mathcal{E}} \sum_{h' \in \mathcal{H}} \Gamma_{\varepsilon \varepsilon'} \Pi_{hh'} d\mu_{1}(k, \varepsilon, h) + \omega(\mathcal{K}, \mathcal{E}, \mathcal{H})$$

Equilibrium (4) Phack

6. The newborn distribution satisfies:

$$\int_X k d\omega(k,\varepsilon,h) = \int_X \psi_{\bar{J}} k'_{\bar{J}}(k,\varepsilon,h) d\mu_{\bar{J}}(k,\varepsilon,h)$$

Derivation of \bar{u} \bigcirc back

Assume that the VSL is computed based on the consumption of an infinitely-lived representative agent that discounts time at the rate of $\beta(1-\psi)$ in the pre-pandemic steady state, whose present discounted utility is given by

$$v = \frac{(\bar{c} + \Delta_c)^{1-\sigma}}{1-\sigma} + \bar{u} + \frac{\beta(1-\psi + \Delta_\psi)}{1-\beta(1-\psi)} \left(\frac{\bar{c}^{1-\sigma}}{1-\sigma} + \bar{u}\right)$$

- ▶ ā: steady state consumption per capita
- $lackbox{}\Delta_c, \Delta_\psi$: small one-time deviations to consumption and survival probability

Derivation of \bar{u} (2)

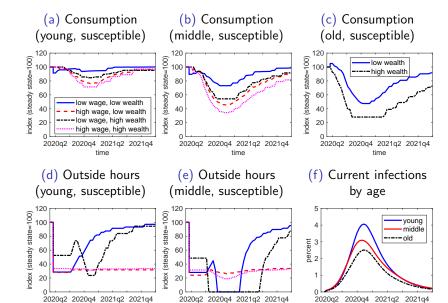
► The VSL—defined as the marginal rate of substitution between survival and consumption—can be expressed as

$$VSL = \left. rac{rac{\partial v}{\partial \Delta_{\psi}}}{rac{\partial v}{\partial \Delta_{c}}}
ight|_{\Delta_{c} = 0} = rac{eta}{1 - eta(1 - \psi)} rac{ar{ar{c}}^{1 - \sigma}}{ar{ar{c}}^{-\sigma}} + ar{ar{u}}$$

▶ By substituting $VSL = 7475 \times \bar{c}$, we obtain

$$\bar{u} = 7475 \times \bar{c}^{1-\sigma} \frac{1-\beta(1-\psi)}{\beta} - \frac{\bar{c}^{1-\sigma}}{1-\sigma}$$

Response to pandemic (lockdown)



time

time

Sensitivity analysis $(vsl = 6208\bar{c})$ \bullet back

	consumption equivalents (percent)					
	low wealth		high wealth			
	low wage	high wage	low wage	high wage	average	
No mitigation					-19.2	
young	-2.3	-3.1	-3.3	-4.1		
middle	-11.2	-14.5	-15.0	-20.1		
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young	-2.0	-3.3	-2.8	-3.9		
middle	-9.5	-12.9	-13.2	-18.2		
old	-26.8		-41.8			
Lockdown					-19.0	
young	-2.7	-3.1	-3.3	-4.0		
middle	-11.4	-14.3	-14.9	-20.0		
old	-29.4		-45.0			

Sensitivity analysis $(\hat{u}_I = -2.74)$ ho

	consumption equivalents (percent)					
	low v	wealth	high			
	low wage	high wage	low wage	high wage	average	
No mitigation					-17.3	
young	-2.0	-2.7	-2.9	-3.5		
middle	-9.9	-12.8	-13.3	-18.0		
old	-26.7		-42.1			
Subsidy-and-tax					-15.7	
young	-1.7	-2.9	-2.4	-3.5		
middle	-8.4	-11.5	-11.7	-16.3		
old	-24.1		-38.6			
Lockdown					-17.2	
young	-2.4	-2.7	-2.8	-3.5		
middle	-10.0	-12.7	-13.2	-17.9		
old	-26.3		-41.6			

Sensitivity analysis $(\eta_{jl}=0.7\eta_{jS})$ lack

	consumption equivalents (percent)					
	low wealth		high			
	low wage	high wage	low wage	high wage	average	
No mitigation					-19.7	
young	-2.8	-3.7	-3.9	-4.8		
middle	-11.7	-15.0	-15.5	-20.7		
old	-30.2		-45.9			
Subsidy-and-tax					-17.7	
young	-2.4	-3.8	-3.4	-4.6		
middle	-9.9	-13.4	-13.7	-18.8		
old	-26.9		-42.0			
Lockdown					-19.5	
young	-3.2	-3.7	-3.9	-4.8		
middle	-11.8	-14.9	-15.4	-20.6		
old	-29.7		-45.4			