# MACR Data Inventory

### Abstract

The Monthly Arrest and Citations Record (MACR) database describes arrests in California from 1980 to the present. Each row includes the race, age, and gender of the individual arrested, the most serious offense for which he or she was arrested, the year of the arrest, and the county in which the arrest took place. This version of the data only contains arrests of adults (18+). The data have been de-identified using suppression and re-sampling, which means that any individual arrest may not appear in the data and counts may not match published statistics exactly.

# Introduction

#### MACR Main Database

The Monthly Arrest and Citation Register compiles monthly arrest reports from all law enforcement agencies in California. The reports are supposed to contain every arrest (and citation until 2005) that an agency makes of juveniles or adults.

- Each row represents a single arrest, and includes the arrest date, the offense for which the individual was arrested, the individual's age, gender, race or ethnicity, and whether the case was referred to the local prosecutor. Each row also contains a full name and birthdate, which are excluded in these data.
- An arrest is defined as detaining an individual with the intention of seeking charges for a specific offense
- The MACR contains only the most serious offense based on the severity of possible punishment for retention.
- MACR data began to be stored in a digital format in 1980. The dataset spans 1980 to the present.

Law enforcement agencies are instructed to report all persons arrested within their jurisdiction. They are instructed to include arrests that result in a release without charges (including arrests of juveniles that only result in a warning). Departments that fail to send their data within thirty days of the due date are contacted, with increasing escalation when they reach 60 or 90 days past the due date.

#### Historical changes:

- The race\_or\_ethnicity codes for Asian/Pacific Islander expanded in 1991.
- The CA DOJ stopped collecting data about arrests or citations made for infractions in 2005.
- In 2011, the lower limit of felony theft was raised from \$400 to \$950, contributing to the decrease in felony theft arrests and increase in misdemeanor theft arrests.
- In 2011, some misdemeanor marijuana offenses were re-classified to infractions leading to a decrease in misdemeanor marijuana arrests.
- In 2014, California voters passed Proposition 47, which reduced numerous state statutes from felonies to misdemeanors leading to a reduction in some types of felony arrests.

#### Department-specific changes:

- Bakersfield Police Department (PD) and Oakland PD did not report arrest data in 1995.
- San Francisco did not update its race\_or\_ethnicity codes until 2012, when it adoped the FBI's categories: white, black, American Indian, other Asian, and other. San Francisco data since 2012 does not distinguish between Hispanic and non-Hispanic whites.

#### Sample Rows

| record_type_id | bcs_jurisdict | ncic_jurisdic | arrest_year | arrest_month | arrest_day |  |
|----------------|---------------|---------------|-------------|--------------|------------|--|
| 94             | 0             | 1900          | 1980        | 1            | 5          |  |
| 94             | 0             | 1900          | 1980        | 1            | 1          |  |
| 94             | 0             | 1900          | 1980        | 1            | 1          |  |
| 94             | 0             | 1900          | 1980        | 1            | 1          |  |
| 94             | 0             | 1900          | 1980        | 1            | 1          |  |
|                |               |               |             |              |            |  |

# Variable Summary

| name                     | type      | value               | description                    |
|--------------------------|-----------|---------------------|--------------------------------|
| age                      | integer   | 0-112               | individual's age               |
| arrest_day               | integer   | 1-31                | date of arrest                 |
| $arrest\_month$          | integer   | 1-12                | date of arrest                 |
| arrest_year              | integer   | 1980-2015           | date of arrest                 |
| bcs_jurisdiction         | factor    | 0/1/5/7/12/28/36/40 | deprecated                     |
| bcs_offense_code         | factor    | 1/2/3/4/6/7/9/16/17 | groups penal codes             |
| bcs_summary_offense_code | factor    | 1/2/3/4/5/6/7/8/9/1 | groups BCS codes               |
| birth_day                | integer   | pii                 | date of birth                  |
| birth_month              | integer   | pii                 | date of birth                  |
| birth_year               | integer   | pii                 | date of birth                  |
| disposition              | factor    | released/turned     | law enforcement disposition    |
| fbi_offense_code         | factor    | 01A/01B/02/03/04/05 | Uniform Crime Reporting code   |
| gender                   | factor    | male/female         | individual's gender            |
| name                     | character | pii                 | individual's name              |
| id                       | integer   | pii                 | local id number                |
| ncic_jurisdiction        | factor    | 0100/0101/0102/0103 | law enforcement agency         |
| offense_level            | factor    | status/misdeme      | severity of offense            |
| race_or_ethnicity        | factor    | White/Hispanic/Blac | individual's race or ethnicity |
| record_type_id           | factor    | 14/24/94            | administrative handling        |
| status_type              | factor    | cited/booked/other  | booked, cited, other           |
| summary_offense_level    | factor    | felony/juvenile/mis | DOJ offense level              |

# **BCS** Code Table

BCS codes combine like statutes for statistical analysis. This table maps statutes to BCS codes to BCS summary codes (groups of BCS codes).

# Sample Rows

| offense_code | summary_offen | summary_offen | offense_categ | new_2013 |
|--------------|---------------|---------------|---------------|----------|
| 1            | 68            | Truancy       | Status        | 0        |
| 2            | 69            | Runaway       | Status        | 0        |
| 3            | 70            | Curfew        | Status        | 0        |
| 4            | 72            | Other Stat Of | Status        | 0        |
| 6            | 72            | Other Stat Of | Status        | 0        |
|              |               |               |               |          |

# Variable Summary

| name   | type   | value  | description          |
|--|--------|--|----------------------|
| offense_code<br>summary_offense_code<br>summary_offense_type<br>offense_category |        | 1-998<br>1-76<br>Truancy/Runaway/Curfew/<br>Status/Misdemean/Oth | groups offense codes |
| new_2013   | binary | 0-1  | law changed in 2013  |

# NCIC Jurisdiction Table

The jurisdiction is the law enforcement agency that made the arrest. This table maps jurisdiction codes to their names and counties. It also describes when agencies began and stopped reporting, when agencies merged, and if agencies subcontracted to one another.

# Sample Rows

| CntyCode | County         | Code | Agency        | Start | End |         |
|----------|----------------|------|---------------|-------|-----|---------|
| 1        | Alameda County | 0100 | Alameda Co. S |       |     |         |
| 1        | Alameda County | 0101 | Alameda       |       |     |         |
| 1        | Alameda County | 0102 | Albany        |       |     |         |
| 1        | Alameda County | 0103 | Berkeley      |       |     |         |
| 1        | Alameda County | 0104 | Emeryville    |       |     |         |
| • • •    | •••            |      | •••           |       |     | • • • • |

# Variable Summary

| name           | type      | value                   | description                  |
|----------------|-----------|-------------------------|------------------------------|
| CntyCode       | integer   | 1-58                    |                              |
| County         | character | Alameda C/Alpine Co     |                              |
| Code           | character | 0100/0101/0102/0103/010 |                              |
| Agency         | character | Alameda C/Alameda/Al    |                              |
| Start          | character | /1/1/1997/1/1/2003/7/1/ | if absent, active throughout |
| End            | character | /12/31/2003/6/30/2007/1 |                              |
| Contract       | character | /C                      |                              |
| CJSC.Notes     | character | /Name chan/MACR only    |                              |
| Old.Juris.Code | character | 20-000/20-002/20-004/20 | remove '-' to match MACR     |

# **Tables**

### Main Table Variables

age

### Description

age of the individual arrested

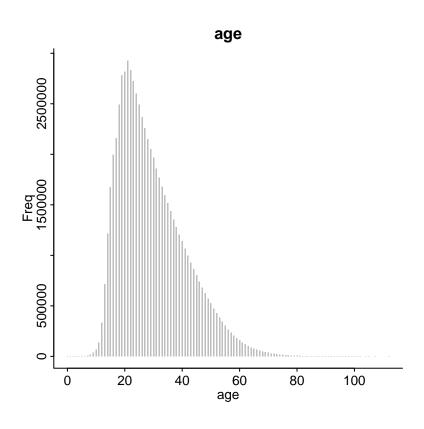
# Prompt

Arrest data for adults (age 18 years and older on the date of arrest) and juveniles (age 17 years or younger on the date of arrest) must be separated. Check the proper box to indicate if the data on the page submitted is adult or juvenile. If an agency has no adult or juvenile arrests for a month, "no adults to report" or "no juveniles to report" box must be checked.

### Notes

if not already done so, users should consider dropping arrestees under age 5 and over age 89 as they may be data entry errors

| Name    | Value     |
|---------|-----------|
| Min.    | 0.00000   |
| 1st Qu. | 21.00000  |
| Median  | 27.00000  |
| Mean    | 29.51242  |
| 3rd Qu. | 36.00000  |
| Max.    | 112.00000 |



# $arrest\_day$

### Description

day of the month the individual was arrested

# Prompt

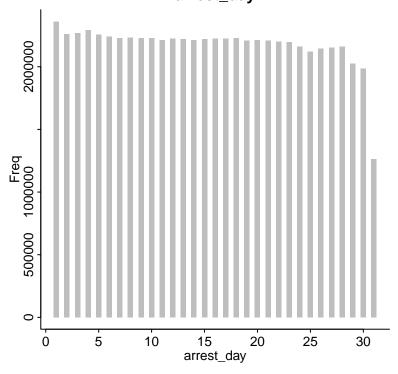
Use eight-digits: two each for the month, and day, and four for the year. For example, an arrest made on February 9, 2006 should be entered as: 02/09/2006.

# Notes

The date February 30 ("02/30") was originally used to indicate a missing arrest date, these were recoded to NA

| Name    | Value    |
|---------|----------|
| Min.    | 1.00000  |
| 1st Qu. | 8.00000  |
| Median  | 16.00000 |
| Mean    | 15.56912 |
| 3rd Qu. | 23.00000 |
| Max.    | 31.00000 |
| NA's    | 51.00000 |





### $arrest\_month$

# Description

month the individual was arrested

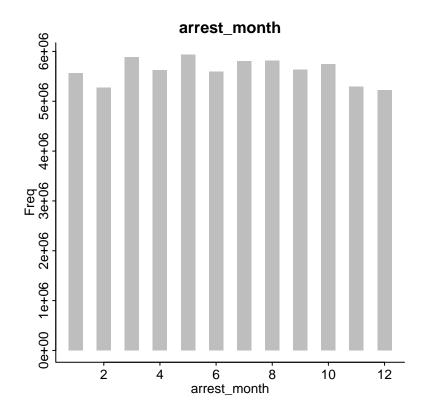
# Prompt

Use eight-digits: two each for the month, and day, and four for the year. For example, an arrest made on February 9, 2006 should be entered as: 02/09/2006.

# Notes

The date February 30 ("02/30") was originally used to indicate a missing arrest date, these were recoded to NA

| Name    | Value     |
|---------|-----------|
| Min.    | 1.000000  |
| 1st Qu. | 4.000000  |
| Median  | 6.000000  |
| Mean    | 6.465797  |
| 3rd Qu. | 9.000000  |
| Max.    | 12.000000 |



# $arrest\_year$

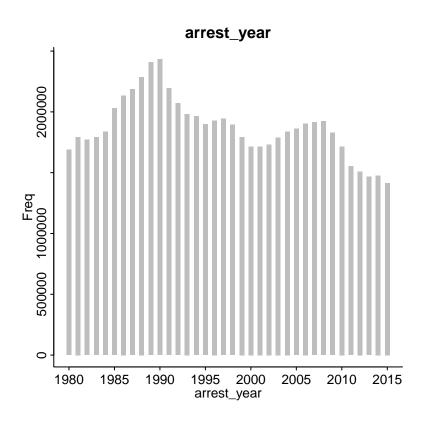
# Description

year the individual was arrested

# ${\bf Prompt}$

Use eight-digits: two each for the month, and day, and four for the year. For example, an arrest made on February 9, 2006 should be entered as: 02/09/2006.

| Name    | Value    |
|---------|----------|
| Min.    | 1980.000 |
| 1st Qu. | 1988.000 |
| Median  | 1996.000 |
| Mean    | 1996.735 |
| 3rd Qu. | 2005.000 |
| Max.    | 2015.000 |



# $bcs\_jurisdiction$

# Description

deprecated

# Prompt

The code/ID number assigned to the reporting agency (old).

# Notes

[should we remove this field?]

| Name  | Freq    |
|-------|---------|
| NA    | 8168645 |
| 411   | 4369571 |
| 14664 | 2871242 |
| 21670 | 1751098 |
| 22682 | 1388024 |
| 40281 | 1372841 |
| 0     | 1238111 |
| 408   | 1107957 |
| 20512 | 959163  |
| 1     | 945997  |
| 14000 | 672932  |
| 54637 | 662980  |
| 54000 | 662762  |
| 45768 | 597126  |
| 11705 | 574342  |
| 12000 | 573645  |
| 46459 | 526869  |
| 13000 | 496114  |
| 41052 | 444611  |
| 12625 | 394859  |
| 41000 | 394196  |
| 13652 | 391984  |
| 16533 | 376597  |
| 11019 | 351143  |
|       |         |

#### bcs\_offense\_code

# Description

groups like penal codes

#### Labels

see the BCS offense codes table

#### Prompt

The code assigned to an offense. This code combines like statutes for statistical analysis.

#### Notes

This is the code for the most serious offense for which the individual was arrested. Officers and departments vary in their application of the penal code. By the time the code is entered onto the MACR, it might have been updated by detectives or by records clerks. [CJSC, is this true?: Depending on the knowledge and experience of the records clerks, coding consistency and accuracy might vary]. The BCS code system is maintanied by the Criminal Justice Statistics Center, with new penal codes being added as they gain usage. Misdemeanor traffic violations (BCS codes 086 and 087) are optional to report on the MACR

| Name                          | Code | Freq    |
|-------------------------------|------|---------|
| Drive Under the Influence     | 856  | 8449788 |
| Misc Traffic                  | 86   | 5814111 |
| Drunk                         | 46   | 5081866 |
| Petty Theft                   | 516  | 3432602 |
| Failure to Appear/Non Traffic | 98   | 2851950 |
| Outside Warrant Misd          | 69   | 2780578 |
| City/County Ordinance         | 97   | 2521050 |
| Burglary                      | 400  | 1995076 |
| Other Drug Law Violations     | 836  | 1688291 |
| Assault and Battery           | 397  | 1669267 |
| Dangerous Drugs               | 825  | 1446113 |
| Assault                       | 372  | 1363754 |
| Traffic                       | 88   | 1359592 |
| Narcotics                     | 800  | 1240059 |
| Marijuana                     | 819  | 1161242 |
| Other                         | 96   | 1119441 |
| Outside Warrant               | 65   | 903477  |
| Assault                       | 320  | 887030  |
| Other Drug Law Violations     | 837  | 864658  |
| Other Felony                  | 993  | 851390  |
| Liquor Laws                   | 77   | 807106  |
| Theft                         | 530  | 797609  |
| Motor Vehicle Theft           | 570  | 747147  |
| Trespassing                   | 68   | 714461  |
|                               |      |         |

#### bcs\_summary\_offense\_code

### Description

[added by CA DOJ] a code that combines BCS codes for more general analyses

#### Labels

see the BCS offense codes table

#### Prompt

These codes are assigned to BCS codes. They combine like BCS codes for more general statistical analysis.

#### Notes

Because Summary Offense Codes combine BCS codes, the same caveats about potential coding errors at the individual or agency-level apply. Arrests for the following offenses are not included in publications from the California DOJ's Criminal Justice Statistics Center:

- Summary code 26 = Felony Federal offense
- Summary code 27 = Felony outside warrant
- Summary code 28 = Felony probation/parole violation
- Summary code 65 = Misdemeanor civil drunk
- Summary code 66 = Misdemeanor outside warrant
- Summary code 67 = Misdemeanor probation/parole violation
- Summary code 74 = Misdemeanor miscellaneous traffic

| Name                          | Code | Freq    |
|-------------------------------|------|---------|
| Drive Under the Influence     | 51   | 8460894 |
| Misc Traffic                  | 74   | 5808841 |
| Drunk                         | 43   | 5081866 |
| Petty Theft                   | 31   | 3436020 |
| Assault                       | 6    | 3294714 |
| Failure to Appear/Non Traffic | 59   | 2851950 |
| Assault and Battery           | 30   | 2815249 |
| Outside Warrant Misd          | 66   | 2780578 |
| Other Drug Law Violations     | 36   | 2676626 |
| City/County Ordinance         | 58   | 2521050 |
| Burglary                      | 8    | 2263322 |
| Narcotics                     | 12   | 2027052 |
| Dangerous Drugs               | 14   | 1895519 |
| Theft                         | 9    | 1883046 |
| Other                         | 60   | 1831728 |
| Traffic                       | 53   | 1727569 |
| Other Felony                  | 25   | 1459465 |
| Marijuana                     | 34   | 1315304 |
| Liquor Laws                   | 44   | 1022221 |
| Motor Vehicle Theft           | 10   | 996304  |
| Outside Warrant               | 27   | 903477  |
| Robbery                       | 5    | 812140  |

| Name                   | Code     | Freq             |
|------------------------|----------|------------------|
| Trespassing<br>Weapons | 49<br>19 | 714476<br>706417 |
|                        |          |                  |

# birth\_day

### Description

day of the month the individual was born

### Prompt

Use eight-digits: two each for the month and day, and four for the year. For example, a birthdate of January 9, 1949 should be entered as: 01/09/1949. If the month and day are not known, use February 30 for the month and day and show the year of birth. For example, if the year of birth is 1945, enter the following: 02/30/1945. Do not write in the age. If the age is known, but not the date of birth, subtract the age from the present year and enter the resulting year of birth.

# Notes

Because it was originally used to indicate missing values, "02/30" was recoded to NA

# $birth\_month$

### Description

month the individual was born

### Prompt

Use eight-digits: two each for the month and day, and four for the year. For example, a birthdate of January 9, 1949 should be entered as: 01/09/1949. If the month and day are not known, use February 30 for the month and day and show the year of birth. For example, if the year of birth is 1945, enter the following: 02/30/1945. Do not write in the age. If the age is known, but not the date of birth, subtract the age from the present year and enter the resulting year of birth.

### Notes

Because it was originally used to indicate missing values, "02/30" was recoded to NA

# $birth\_year$

# Description

year the individual was born

# ${\bf Prompt}$

Use eight-digits: two each for the month and day, and four for the year. For example, a birthdate of January 9, 1949 should be entered as: 01/09/1949. If the age is known, but not the date of birth, subtract the age from the present year and enter the resulting year of birth.

#### disposition

#### Description

law enforcement disposition (e.g., released, referred to district attorney)

#### Labels

Misdemeanor (only for adults):

• Misdemeanor complaints that are sought by the arresting agency. (not used for juveniles)

Felony (only for adults):

• Felony complaints that are sought by the arresting agency. (not used for juveniles)

Released (only for adults):

- Each arrest released under 849(B) PC, or other sections, when no further action is planned by the arresting agency.
- Civil drunk arrest (647 (G) PC) or those individuals placed on other diversion programs by the local law enforcement agency, including those deemed not to be arrested.
- A new local offense in conjunction with an outside warrant. The level, status, charge, and disposition should be related to the local offense so that statistics on the local charges are captured. If the local offense is released so the out warrant may be acted upon, then the disposition is released.
- A new local offense in conjunction with a federal offense. The level, status, charge, and disposition should relate to the local offense so that statistics on the local charges are captured. If the local offense is released so the federal out warrant may be acted upon, then the disposition is released.
- not used for juveniles

#### Turned Over:

- Arrests made on another law enforcement agency's warrant (out warrant), with no local charges, and the subject is being held for the other agency
- Arrests made for a federal offense with no local charges.
- Fugitives from justice with no local charges.
- When a fine is paid to the local agency on a failure to appear traffic warrant issued by an outside
  jurisdiction and the money is forwarded to the issuing agency.

#### Juvenile Court:

• A juvenile that is referred to juvenile court or turned over to the probation department, welfare agency, other police agency, criminal or adult court or juvenile hall.

Department (only for juveniles):

- A situation that has been settled by the arresting agency, no action is to be taken by the juvenile probation department or the court, and the juvenile is released to his/her parents, guardian, or the street with a warning.
- A juvenile is placed on a local diversion program including, for statistical purposes, any juvenile deemed not arrested or cited.

### Prompt

This column is intended for the disposition of the agency reporting the arrest or citation. DO NOT report the district attorney or court disposition in this column. It is intended to reflect the law enforcement agency disposition of the charge, not the person. ENTER ONE DISPOSITION PER LINE ITEM.

| Name                                      | Freq     |
|---|----------|
| misdemeanor complaint sought              | 37552079 |
| felony complaint sought                   | 12713879 |
| referred to juvenile probation department | 6198209  |
| turned over to other agency               | 4626341  |
| released                                  | 4293862  |
| handled within department                 | 2009501  |

# $fbi\_offense\_code$

# Description

[added by CA DOJ] code under the FBI Uniform Crime Reporting system

# Prompt

Code under the FBI's Uniform Crime Reporting system, which is used for national comparisons. These do not include all offenses and do not distinguish between felony and misdemeanor levels.

# Notes

FBI codes only apply to the subset of offenses tracked in the Uniform Crime Reporting system

| 26 10649286 21 8679186 23 5081866 06 4344494 04 3269815 18E 3024070 08 2823617 18H 2541534 05 2295842 18F 1392488 15 1066020 07 1033051 22 1022221 14 953858 13 823716 03 812140 18A 793787 17 571009 16 565195 24 531802 18B 490620 18D 452562   | Name | Freq     |
|---|------|----------|
| 21 8679186<br>23 5081866<br>06 4344494<br>04 3269815<br>18E 3024070<br>08 2823617<br>18H 2541534<br>05 2295842<br>18F 1392488<br>15 1066020<br>07 1033051<br>22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562   | NA   | 12028396 |
| 23 5081866 06 4344494 04 3269815 18E 3024070 08 2823617 18H 2541534 05 2295842 18F 1392488 15 1066020 07 1033051 22 1022221 14 953858 13 823716 03 812140 18A 793787 17 571009 16 565195 24 531802 18B 490620 18D 452562  | 26   | 10649286 |
| 06 4344494 04 3269815 18E 3024070 08 2823617 18H 2541534 05 2295842 18F 1392488 15 1066020 07 1033051 22 1022221 14 953858 13 823716 03 812140 18A 793787 17 571009 16 565195 24 531802 18B 490620 18D 452562   | 21   | 8679186  |
| 04 3269815 18E 3024070 08 2823617 18H 2541534 05 2295842 18F 1392488 15 1066020 07 1033051 22 1022221 14 953858 13 823716 03 812140 18A 793787 17 571009 16 565195 24 531802 18B 490620 18D 452562  | 23   | 5081866  |
| 18E       3024070         08       2823617         18H       2541534         05       2295842         18F       1392488         15       1066020         07       1033051         22       1022221         14       953858         13       823716         03       812140         18A       793787         17       571009         16       565195         24       531802         18B       490620         18D       452562 | 06   | 4344494  |
| 08 2823617 18H 2541534 05 2295842 18F 1392488 15 1066020 07 1033051 22 1022221 14 953858 13 823716 03 812140 18A 793787 17 571009 16 565195 24 531802 18B 490620 18D 452562   | 04   | 3269815  |
| 18H 2541534<br>05 2295842<br>18F 1392488<br>15 1066020<br>07 1033051<br>22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 18E  | 3024070  |
| 05 2295842<br>18F 1392488<br>15 1066020<br>07 1033051<br>22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562   | 08   | 2823617  |
| 18F 1392488<br>15 1066020<br>07 1033051<br>22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562   | 18H  | 2541534  |
| 15 1066020<br>07 1033051<br>22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 05   | 2295842  |
| 07 1033051<br>22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 18F  | 1392488  |
| 22 1022221<br>14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 15   | 1066020  |
| 14 953858<br>13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 07   | 1033051  |
| 13 823716<br>03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562   | 22   | 1022221  |
| 03 812140<br>18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 14   | 953858   |
| 18A 793787<br>17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562   | 13   | 823716   |
| 17 571009<br>16 565195<br>24 531802<br>18B 490620<br>18D 452562   | 03   | 812140   |
| 16 565195<br>24 531802<br>18B 490620<br>18D 452562  | 18A  | 793787   |
| 24 531802<br>18B 490620<br>18D 452562   | 17   | 571009   |
| 18B 490620<br>18D 452562  | 16   | 565195   |
| 18D 452562  | 24   | 531802   |
|   | 18B  | 490620   |
| 28 438102 · · · ·   | 18D  | 452562   |
|   | 28   | 438102   |
|   |      |          |

# gender

# Description

arrested individual's gender

# Prompt

Enter either (1) Male or (2) Female.

| Name           | Freq                   |
|----------------|------------------------|
| male<br>female | $54724030 \\ 12669841$ |

### name

# ${\bf Description}$

arrested individual's name

# Prompt

Print legibly or type the last name, middle name or initial (if known), and first name of the arrestee. If name is unknown, use "John Doe" or "Jane Doe."

# id

# ${\bf Description}$

an id number assigned by the reporting agency

# Prompt

Enter the most reliable number for locating the arrested person in your agency's files in case questions arise. This can be the booking, arrest, or crime report number.

### ncic\_jurisdiction

### Description

Unique law enforcement agency code. First two digits are the county.

#### Labels

see the NCIC jurisdiction table

### Prompt

Enter your agency ORI/NCIC number. Agencies should abbreviate the nine-character NCIC code on the MACR report by using the fourth through seventh character of the NCIC code. For example, if your NCIC number is "CA0570100," report "5701" only.

### Notes

Some agencies disappear and others are created over time. From 2005-2015, about 95% of arrests were made by about 250 of the 911 agencies in the dataset.

| Name                                    | $\operatorname{Code}$ | Freq    |
|---|-----------------------|---------|
| Los Angeles                             | 1942                  | 4369571 |
| San Diego                               | 3711                  | 3018802 |
| San Francisco                           | 3801                  | 1747749 |
| Los Angeles Co. Sheriff's Department    | 1900                  | 1695301 |
| San Jose                                | 4313                  | 1424026 |
| Fresno                                  | 1005                  | 1372400 |
| Long Beach                              | 1941                  | 1145832 |
| Oakland                                 | 0109                  | 1087181 |
| CA Highway Patrol - Los Angeles         | 1999                  | 946001  |
| Sacramento                              | 3404                  | 880077  |
| LAPD - Non-San Fernando Valley          | 193W                  | 869266  |
| Sacramento Co. Sheriff's Department     | 3400                  | 816401  |
| San Diego Co. Sheriff's Department      | 3700                  | 714790  |
| Bakersfield                             | 1502                  | 685394  |
| San Bernardino Co. Sheriff's Department | 3600                  | 653726  |
| Stockton                                | 3905                  | 608576  |
| Santa Ana                               | 3019                  | 593718  |
| Kern Co. Sheriff's Department           | 1500                  | 589065  |
| Riverside Co. Sheriff's Department      | 3300                  | 573668  |
| Modesto                                 | 5002                  | 550464  |
| Anaheim                                 | 3001                  | 459184  |
| Riverside                               | 3313                  | 414829  |
| Oxnard                                  | 5604                  | 406605  |
| San Bernardino                          | 3610                  | 391938  |
|   |                       |         |

# $offense\_level$

# Description

severity of offense (misdemeanor, felony, status offense)

#### Labels

Status offense; Misdemeanor; Felony

# Prompt

Select the level (delinquent, misdemeanor or felony) that best describes the most serious offense. Enter only one level per arrest or citation. 1) Delinquent (juvenile-only; also known as a status offense), 2) Misdemeanor, 3) Felony

### Notes

Status offenses only apply to juveniles.

| Name           | Freq     |
|----------------|----------|
| misdemeanor    | 47383398 |
| felony         | 18999927 |
| status offense | 1010546  |

### race\_or\_ethnicity

#### Description

arrested individual's race or ethnicity

### Prompt

Record only one alpha designation that applies. Agencies submitting automated reports must verify that the appropriate codes are being entered. Do not report the race as "Unknown." Record the appropriate alpha code for race. Do not use "other" for unknown race.

### Notes

The codes for Asian/Pacific Islander became more detailed in 1991. San Francisco did not change its reporting practices until 2012, when it adopted the FBI's categories for race: white, black, American Indian, other Asian, and other. Since 2012, San Francisco has not distinguished between non-Hispanic whites and Hispanic whites.

| Name             | Freq     |
|------------------|----------|
| White            | 27991111 |
| Hispanic         | 24180079 |
| Black            | 11763777 |
| Other            | 1743674  |
| Other Asian      | 391566   |
| American Indian  | 376349   |
| Filipino         | 293964   |
| Vietnamese       | 149585   |
| Chinese          | 122474   |
| Pacific Islander | 122024   |
| Asian Indian     | 54884    |
| Japanese         | 41810    |
| Laotian          | 41506    |
| Korean           | 35536    |
| Hawaiian         | 29953    |
| Samoan           | 29173    |
| Cambodian        | 18532    |
| Guamanian        | 7874     |

# ${\bf record\_type\_id}$

### Description

[added by CA DOJ] type of arrest record (administrative code)

#### Labels

Arrest Codes:

- $\bullet~$  14 Add a record
- 24 Replace a specific record
- 94 Record sent to FBI

Records of No Arrest Codes:

- $\bullet$  21 Report of no arrest
- 91 Report of no arrest sent to FBI

Deleted Record Code:

### Prompt

Flag that describes the action of the record. Codes 14, 24, and 94 represent arrest records. Codes 21, 32 and 91 represent deleted records or records of no arrest.

| Name | Freq     |
|------|----------|
| 94   | 65818499 |
| 14   | 1572148  |
| 24   | 3224     |

#### status\_type

#### Description

whether the individual was booked, cited, or other

#### Labels

#### Cited:

- Cited (or summoned) to appear in court as an alternative to being jailed or cited to court and later booked as directed by the court. A cite occurs in the field, when the suspect is not physically arrested by the officer.
- Informal booking -voluntarily go in and sign a notice to appear later in court.
- When a juvenile is cited in lieu of being delivered to juvenile authorities.

#### Booked:

- An adult is actually booked into jail for any period of time or booked into jail and later released on a citation.
- When a juvenile is booked into a juvenile holding facility of any type or any time an arrest report is filled out.

#### Other:

- An adult makes bail on a warrant and is neither cited nor booked.
- Detained for civil drunk occurrences per 647 (G) PC.
- When juveniles are neither cited nor booked (e.g., detained only, sent to a diversion program, referred to the probation department, etc.). Use "other" when there was no arrest report filled out.

#### **Prompt**

The status column describes the type of apprehension (at the time of initial contact with the arrestee). It determines how many individuals are cited versus those actually delivered to jail. The arresting agency is responsible for determining if it is a "cite," "book" or "other." The arresting agency should report "book" even when the suspect is sent to another law enforcement agency for processing. For example, many police departments send suspects that have been arrested to the county jail to be booked.

#### Notes

Booking rates vary to an implausible extent by agency and by year. Some agencies report 100% booking rates for every year. Other agencies report low booking rates for violent felonies. We recommend not using this variable unless you have reason to believe that particular agencies have reliable data.

| Freq     |
|----------|
| 47127834 |
| 16548551 |
| 3717486  |
|          |

### summary\_offense\_level

### Description

[added by CA DOJ] BCS summary offense level (used to separate juveniles)

### Labels

F - Felony (Adults) J - Juvenile M - Misdemeanor (Adults)

#### **Prompt**

The level distinguishs between juvenile and adult records.

#### Notes

"Juvenile" should match the count for those under 18.

### **Summary**

| Name        | Freq                 |
|-------------|----------------------|
| misdemeanor | 42566580<br>16458449 |
| juvenile    | 8368842              |

# Recommendations for Data Use

The MACR data are best used for analyses of general trends, they are less reliable for point estimates of numbers of arrests or numbers of people arrested. It is important to keep in mind that these data are heavily conditioned by individual, agency, and county variation in propensity to arrest, how offenses are categorized, and how well data are captured and reported to the CA DOJ. In using these data and preparing them for release, we have come across several anomalies and inconsistencies. They may produce results that are artefacts of data collection and reporting processes. To help researchers avoid potential pitfalls, we summarize our recommendations about data use below.

#### age

• Very young and very old ages are suspect. We suggest dropping those 5 or younger and 89 or older.

#### bcs offense code

• Arrest numbers for certain offenses may be more reliable than others. Some arrests, particularly for less serious offenses, may be missing. Different jurisdictions may report the same type of arrest using different codes.

#### bcs\_summary\_offense\_code

• Arrest numbers for certain offenses may be more reliable than others. Some arrests, particularly for less serious offenses, may be missing. Different jurisdictions may report the same type of arrest using different codes.

#### county

• County totals may be affected by reporting irregularities, such as large drops in reported arrests in one jurisdiction. See the Variation in Number of Arrests section for an explanation and use the VarArrestsFlag indicator variable to keep track of jurisdictions or counties that may have been affected by reporting problems in a particular year.

### disposition

• While these data appear to be overall reliable, we suggest analysts interested in particular counties examine disposition data by offense and year to ensure that trends appear reasonable.

# $ncic\_jurisdiction$

• Some jurisdictions have implausible data for certain years, such as a drop from a few hundred or a few thousand arrests to zero. See the Variation in Number of Arrests section for an explanation and use the VarArrestsFlag indicator variable to keep track of jurisdictions or counties that may have been affected by reporting problems in a particular year. Note that jurisdictions that report zero arrests in one year will not have any records in the data - they can be found by looking at trend data or at the List of Missing Jurisdiction-Years in the Variation in Number of Arrests section.

#### race\_or\_ethnicity

- More specific codes for Asian/Pacific Islander were added in 1991. Researchers may want to map these to a more general category.
- Post 2012, San Francisco does not count arrests of Hispanics separately. Researchers may want to treat San Francisco separately in addressing questions about race or ethnicity.

#### status\_type

• Booking data appears to be unreliable overall. We recommend not using it.

# **Data Cleaning**

### **Deleted Records**

Records with a type id of 32 represent deleted rows, and as they contain no information about the kind of arrest made are deemed unusuable and omitted. A typical example would be:

| ${\rm reco}$ | $bcs\_\dots$ | $\operatorname{ncic}$ | arre | arre | arre | summ | offe | $bcs\_\dots$ |  |
|--------------|--------------|-----------------------|------|------|------|------|------|--------------|--|
| 32           | 20000        | 0100                  | 1996 | 6    | 14   | NA   | NA   | NA           |  |
| 32           | 20000        | 0100                  | 1996 | 6    | 29   | NA   | NA   | NA           |  |
| 32           | 20000        | 0100                  | 1996 | 6    | 30   | NA   | NA   | NA           |  |
| 32           | 20000        | 0100                  | 1996 | 6    | 1    | NA   | NA   | NA           |  |

#### Arrest Date

A total of 880 records cannot be parsed into valid dates, i.e. the combination of arrest\_year, arrest\_month, and arrest\_day results in a non-sensical date. Records with arrest\_day of 0 are changed to NA, however in other cases it may the arrest day or month that causes the failure to parse. Some structure in the coding

may allow the correct date to be recovered. For example:

• Records at the end of a month with the arrest\_month field prematurely incremented:

| ncic_jurisdiction | $arrest\_year$ | $arrest\_month$ | $arrest\_day$ | arrest_date |
|-------------------|----------------|-----------------|---------------|-------------|
| 4900              | 1981           | 10              | 31            | 1981-10-31  |
| 4900              | 1981           | 10              | 31            | 1981-10-31  |
| 4900              | 1981           | 10              | 31            | 1981-10-31  |
| 4900              | 1981           | 11              | 31            | NA          |
| 4900              | 1981           | 11              | 1             | 1981-11-01  |
| 4900              | 1981           | 11              | 1             | 1981-11-01  |
| 4900              | 1981           | 11              | 1             | 1981-11-01  |
|                   |                |                 |               |             |

• Records where the digits in arrest\_day appear to be transposed:

| ncic_jurisdiction | arrest_year | arrest_month | arrest_day | arrest_date    |
|-------------------|-------------|--------------|------------|----------------|
| 1942              | 1980        | 2            | 13         | 1980-02-13     |
| 1942              | 1980        | 2            | 13         | 1980-02-13     |
| 1942              | 1980        | 2            | 13         | 1980 - 02 - 13 |
| 1942              | 1980        | 2            | 31         | NA             |
| 1942              | 1980        | 2            | 13         | 1980-02-13     |
| 1942              | 1980        | 2            | 13         | 1980-02-13     |
| 1942              | 1980        | 2            | 13         | 1980-02-13     |

• Records where days were added at the end of a month:

| ncic_jurisdiction | arrest_year | arrest_month | arrest_day | arrest_date |
|-------------------|-------------|--------------|------------|-------------|
| 1942              | 1980        | 2            | 29         | 1980-02-29  |
| 1942              | 1980        | 2            | 29         | 1980-02-29  |
| 1942              | 1980        | 2            | 29         | 1980-02-29  |
| 1942              | 1980        | 2            | 30         | NA          |
| 1942              | 1980        | 2            | 30         | NA          |
| 1942              | 1980        | 2            | 30         | NA          |
| 1942              | 1980        | 2            | 31         | NA          |

As for now determining a 'correct arrest date' requires estimation, we leave those as is and augment the data with a field arrest\_date that contains NA for all rows where a date cannot be parsed.

### Birth Date

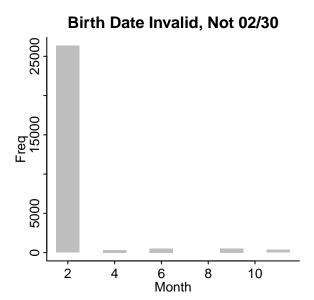
MACR includes fields for both the birth date and age, which do not always align. Errors in the birth date include:

- $\bullet$  birth year recorded as 19xx instead of 18xx
- birth year recorded as 9xx instead of 19xx
- birth year in wrong millenia
- birth day 0
- birth month 0
- birth date invalid (e.g. 02/31/1991)

Errors in the birth year are detected by looking for when the age and distance from arrest year to birth year exceed 1 in absolute value, and are 2372 in number. Cases where there difference is 100 or 1000 years can be resolved automatically, which leaves only 2 cases to be resolved by hand.

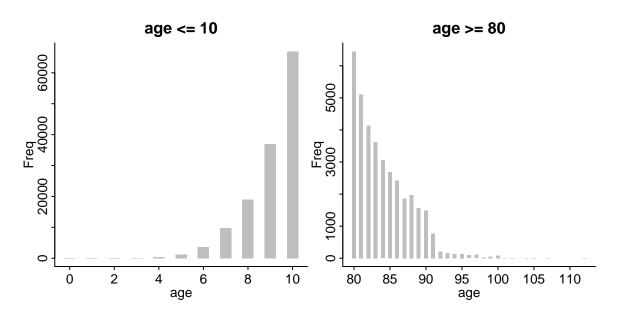
Of the remaining cases where a valid birth date can be derived from the birth year, month, and day, there are 74 cases where the distance from arrest date to birth date does not yield the recorded age. TODO: transition

The MACR manual states that if the specific birth date is unknown, the birth month and day should be recorded as February 30th. This accounts for 105452 of the remaining 133569 records with an invalid birth date. After excluding these records, there are still an anomalous amount of birth dates in February.



# Variable Analysis

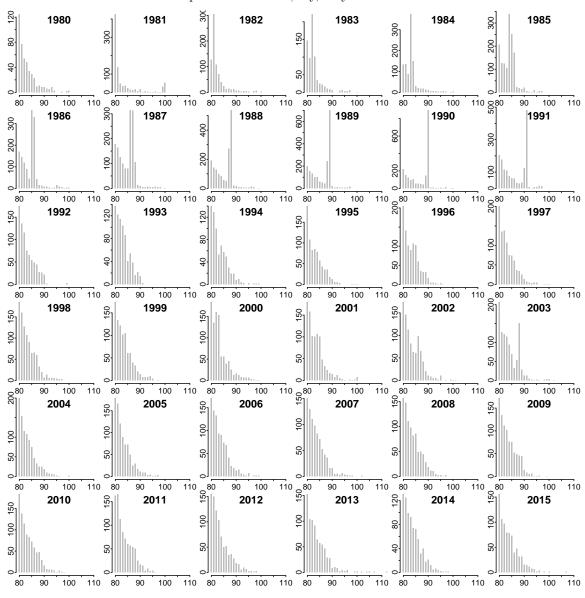
Age



As the above figure shows, there are a large number of arrests for exceptionally young children, and an odd decrease in arrests at age 90. For the young we find:

| offense_level  | age<br>0 | 1  | 2  | 3  | 4   | 5   |
|----------------|----------|----|----|----|-----|-----|
| status offense | 1        | 11 | 10 | 36 | 68  | 139 |
| misdemeanor    | 0        | 10 | 14 | 80 | 261 | 751 |
| felony         | 3        | 8  | 3  | 24 | 113 | 369 |

Old age appears to be handled differently in different years. While the numbers are relatively small, it is difficult to believe that there were spikes in crime for, say, 91 year olds in 1991.



Directly examining these rows shows another form of missingness:

| ncic_jurisdiction | $arrest\_date$ | age | birth_month | birth_day | birth_date |
|-------------------|----------------|-----|-------------|-----------|------------|
| 3711              | 1991-05-16     | 91  | 1           | 1         | 1900-01-01 |
| 3711              | 1991-01-12     | 91  | 1           | 1         | 1900-01-01 |
| 0105              | 1991-01-05     | 90  | 1           | 1         | 1901-01-01 |
| 3711              | 1991-10-01     | 91  | 1           | 1         | 1900-01-01 |
| 3710              | 1991-04-24     | 90  | 1           | 1         | 1901-01-01 |
| 3710              | 1991-06-29     | 90  | 1           | 1         | 1901-01-01 |
| 3711              | 1991-12-06     | 91  | 1           | 1         | 1900-01-01 |
| 3711              | 1991-07-18     | 91  | 1           | 1         | 1900-01-01 |
| 3710              | 1991-05-31     | 91  | 1           | 1         | 1900-01-01 |
| 3711              | 1991-04-25     | 91  | 1           | 1         | 1900-01-01 |
| 3711              | 1991-01-13     | 91  | 1           | 1         | 1900-01-01 |
| 3700              | 1991-09-14     | 91  | 1           | 1         | 1900-01-01 |
| 3710              | 1991-08-04     | 90  | 1           | 1         | 1901-01-01 |
| 3701              | 1991-11-07     | 91  | 1           | 1         | 1900-01-01 |
| 3711              | 1991-11-26     | 91  | 1           | 1         | 1900-01-01 |

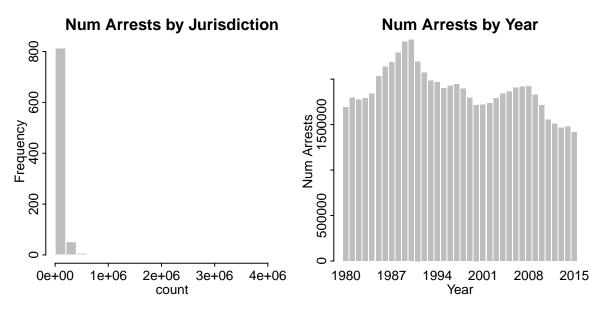
This spike apparently bubbles through the population until 1992, at which point the practice ended. In 2003, a handful of jurisidctions used an age of 88, together with a birthday of 02/30 to indicate missingness.

| ncic_jurisdiction | arrest_date | age | birth_month | birth_day | birth_date |
|-------------------|-------------|-----|-------------|-----------|------------|
| 1005              | 2003-07-03  | 88  | 12          | 12        | 1914-12-12 |
| 1502              | 2003-08-30  | 88  | 1           | 20        | 1915-01-20 |
| 1900              | 2003-01-12  | 88  | 2           | 30        | NA         |
| 1900              | 2003-01-26  | 88  | 2           | 30        | NA         |
| 1900              | 2003-02-04  | 88  | 2           | 30        | NA         |
| 1900              | 2003-02-11  | 88  | 2           | 30        | NA         |
| 1900              | 2003-02-14  | 88  | 2           | 30        | NA         |
| 1900              | 2003-02-14  | 88  | 2           | 30        | NA         |
| 1900              | 2003-03-14  | 88  | 2           | 30        | NA         |
| 1900              | 2003-03-16  | 88  | 2           | 30        | NA         |

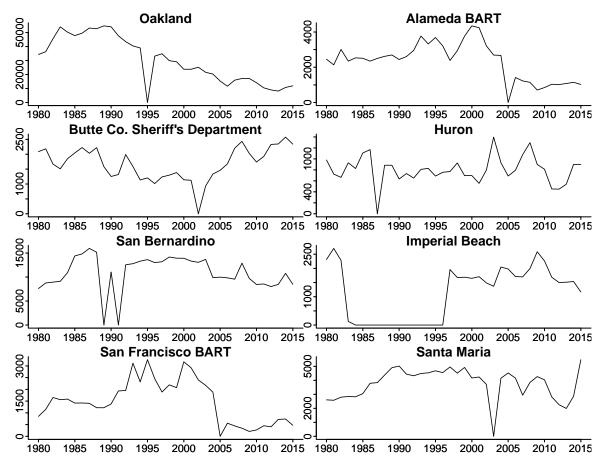
### Recomendations

# Jurisdictions

After removing deleted records, there are 889 different NCIC jurisdictions. The number of arrests in each varies wildly, from a minimum of 1 arrest across all 36 years to 4369571 arrests. The largest 396 account for 95% of the records, the smallest of which made 27464 arrests.



Furthermore, the number arrests within jurisdictions also appears to vary wildly over time. A total of 8 have unexpected years with 0 arrests, in some cases dropping from thousands of arrests to return to that rate immediately after.



#### Variation in Number of Arrests

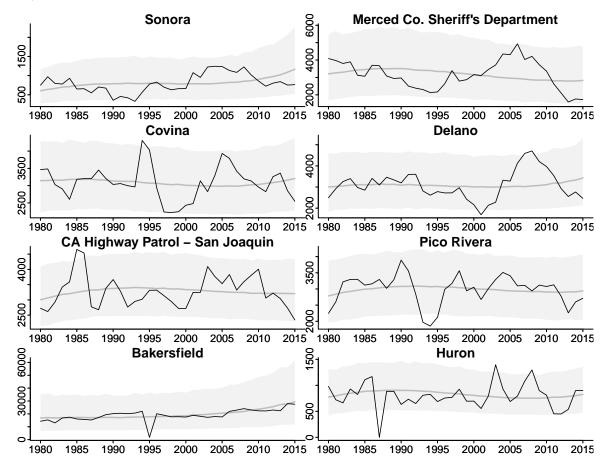
As a preliminary analysis, an hierarchical time series model was fit to the number of arrests in each jurisdiction. Within each jurisdiction, the logarithm of the number of arrests was modeled using a quadratic function of time. In addition, the amount of noise in each jurisdiction was modeled as a function of the size of the jurisdiction. Jurisdiction parameters were directly modeled as "random effects", so that estimates were pooled together and information shared across groups. "Fixed effects" included terms that modeled the overall trend in number of arrests as a cubic polynomial, with contributions from jurisdictions weighted by the average number of arrests per jurisdiction. This is not an ideal model to fit to this kind of data, but should serve to capture the general trends.

Since the model was fit to logarithms, years with zero arrests were excluded.

In the plots that follow, the black lines are the observed number of arrests, while the solid gray line is what the model would predict for a given year (posterior mean). The gray shading shows point-wise 95% central intervals of the posterior predictive distribution prediction - it can be thought of as the range of new observations that the model deems to be consistent with the observed data, and incorporates both the noise that the observations express as well as uncertainty in the model fit.

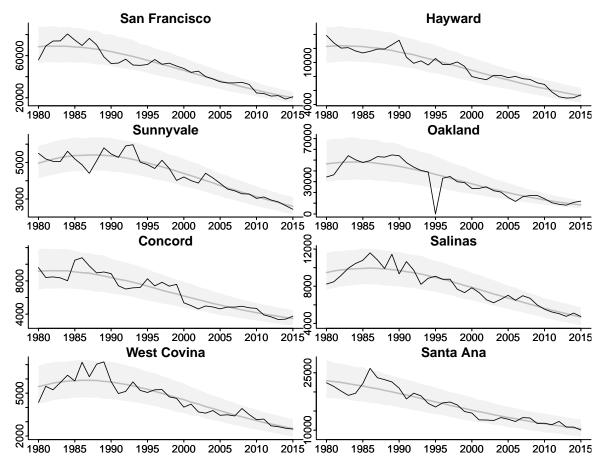
### High Residual Variance

This graph shows those jurisdictions with the highest amount of noise relative to their sizes. This indicates either that the underlying observations are simply noisy (i.e. there are frequent changes in the number of arrests), or that the model is a poor fit.



#### Low Residual Variance

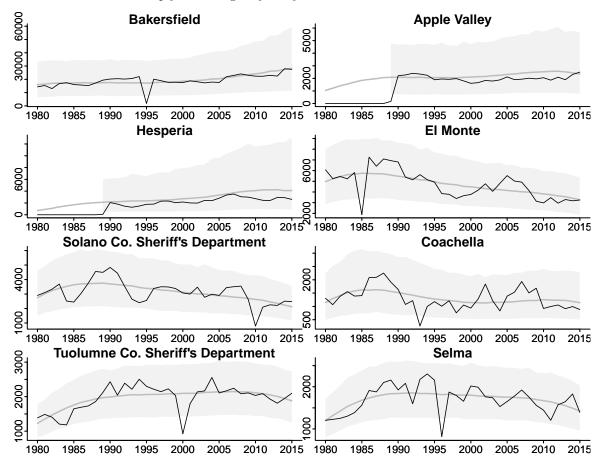
This graph shows those jurisdictions with the smallest amount of noise relative to their size. A low amount of variation can either indicate that the number of arrests are too consistent, are naturally not noisy, or that in these circumstances (and not in others), the model fits the data very well. If the model was correct everywhere, then small variance could itself also be a product of chance.



#### Most Extreme Standardized Residuals

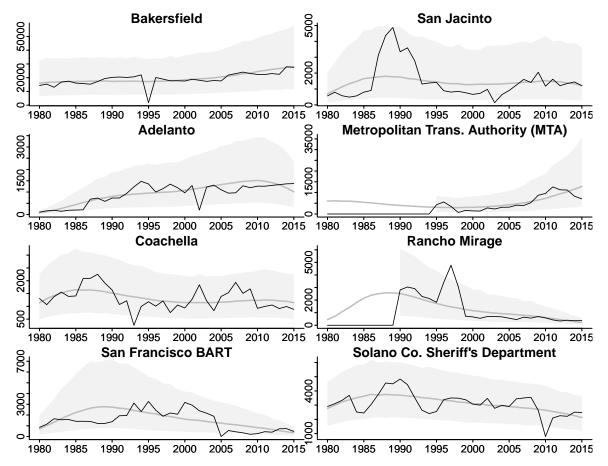
The below shows those jurisdictions with the largest standardized residuals, that is those jurisdictions which have an observation for which the model predicts something wildly different than what was observed in a given year, relative to how noisy that jurisdiction is. If the model appears a poor fit, that is either because it lacks complexity or that, for smaller jurisdictions, the jurisdiction does not follow the general trend of number arrests within the state.

Jurisidictions with small standardized residuals are not show, as they can arise by having a large estimated noise term in addition to simply not being very noisy.



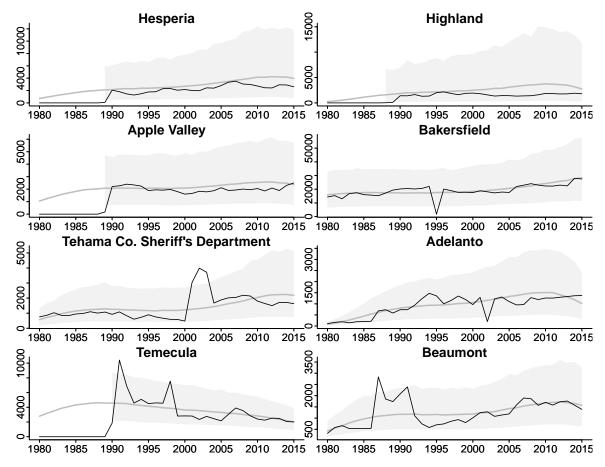
#### **Sharpest Decreases**

Finally, as the above were based on a fitted model that does not accurately describe the data in all circumstances, we include an ad-hoc approach that simply looks at those jurisdictions with the largest and smallest increases in the number of arrests going from year to year. These plots show those with years where the number of arrests are the smallest percentage-wise from the previous year, i.e. the sharpest drops.



# **Sharpest Increases**

Conversely, these are those with years having the largest percent increases going from year to year.



### Further Analysis

As indicated at the start of this section, the model used can be improved in a number of ways. Trivially, more complicated functions could be fit within jurisdictions, including higher order polynomials or change points. Errors in the models should be examined for serial correlations and lagged predictors added in response.

Finally, it should be addressed that the model is only appropriate for jurisdictions with large numbers of arrests. For the smaller jurisdictions, the most "correct" model would likely be a Poisson regression. In order to also model the larger jurisdictions simultaneously, a finer level of time granularity should be employed.