# **Budget 2018-2019**

**Speech of**Arun Jaitley *Minister of Finance* 

**February 1, 2018** 

## Section I

# **Governance, Economy and Development**

## Madam Speaker,

I rise to present the Budget for 2018-19.

- 2. Madam, four years ago, we pledged to the people of India to give this nation an honest, clean and transparent Government. We promised a leadership capable of taking difficult decisions and restoring strong performance of Indian economy. We promised to reduce poverty, expedite infrastructure creation and build a strong, confident and a New India. When our Government took over, India was considered a part of fragile 5; a nation suffering from policy paralysis and corruption. We have decisively reversed this. The Government, led by Prime Minister, Shri Narendra Modi, has successfully implemented a series of fundamental structural reforms. With the result, India stands out among the fastest growing economies of the world.
- challenging but rewarding. As a result of the reforms undertaken by the Government, foreign direct investment has gone up. Measures taken by the Government have made it much easier to do business in India. Natural resources are now allocated in a transparent and honest manner. There is a premium on honesty. There was a time when corruption was commonplace. Today, our people, especially our youths, are curious to lead their lives honestly. The indirect tax system, with introduction of Goods and Services Tax, has been made simpler. Benefits to the poor have been targeted more effectively with use of digital technology. The demonetization of high value currency has reduced the quantum of cash currency and circulation in India. It has increased the taxation base and spurred greater digitization of the economy. The Insolvency and

Bankruptcy Code (IBC) has changed the lender-debtor relationship. The recapitalized banks will now have a greater ability to support growth. All these structural reforms in the medium and long run will help Indian economy achieve stronger growth for a long time.

- 4. Indian economy has performed very well since our Government took over in May, 2014. India achieved an average growth of 7.5% in first three years of our Government. Indian economy is now 2.5 trillion dollar economy seventh largest in the world. India is expected to become the fifth largest economy very soon. On Purchasing Power Parity (PPP) basis, we are already the third largest economy.
- 5. Indian society, polity and economy had shown remarkable resilience in adjusting with the structural reforms. GDP growth at 6.3% in the second quarter signaled turnaround of the economy. We hope to grow at 7.2% to 7.5% in the second half. IMF, in its latest Update, has forecast that India will grow at 7.4% next year. Manufacturing sector is back on good growth path. The services, mainstay of our growth, have also resumed their high growth rates of 8% plus. Our exports are expected to grow at 15% in 2017-18. We are now firmly on course to achieve high growth of 8% plus.
- 6. We have taken up programmes to direct the benefits of structural changes and good growth to reach farmers, poor and other vulnerable sections of our society and to uplift the under-developed regions. This year's Budget will consolidate these gains and particularly focus on strengthening agriculture and rural economy, provision of good health care to economically less privileged, taking care of senior citizens, infrastructure creation and working with the States to provide more resources for improving the quality of education in the country.
- 7. Prime Minister Shri Narendra Modi has always stressed importance of good governance. He has articulated the vision of "Minimum Government and Maximum Governance". This vision has inspired Government agencies in carrying out hundreds of reforms in policies, rules and procedures. This transformation is reflected in improvement of India's ranking by 42 places in last three years in the World Bank's 'Ease of Doing Business' with India breaking into top 100 for the first time. I would like to congratulate all those who worked to achieve this.
- **8.** Now, our Government has taken Ease of Doing business further by stress on 'Ease of Living' for the common men of this country, especially for those belonging to poor & middle class of the society. Good governance

also aims at minimum interference by the government in the life of common people of the country.

- 9. Government is providing free LPG connections to the poor of this country through Ujjwala Yojana. Under Saubhagya Yojna 4 crore household are being provided with electricity connections. More than 800 medicines are being sold at lower price through more than 3 thousand Jan Aushadhi Centres. Cost of stents have been controlled. Special scheme for free dialysis of poor have been initiated. Persons belonging to poor and middle class are also being provided a great relief in interest rates on housing schemes. Efforts are being made to provide all government services, whether bus or train tickets or individual certificates on line. These include passports which may be delivered at doorstep in two or three days or Company registration in one day time and these facilities have benefited a large section of our country. Certificate attestation is not mandatory, interviews for appointment in Group C and Group D posts have been done away with. These measures have saved time and money of lakhs of our youth. Our Government by using modern technology is committed to provide a relief to those who suffer because of rigid rules and regulations.
- 10. Madam, while undertaking these reforms and programmes, we have worked sincerely and without weighing the political costs. Our Government has ensured that benefits reach eligible beneficiaries and are delivered to them directly. Many services and benefits are being delivered to the people at their doorsteps or in their accounts. It has reduced corruption and cost of delivery and has eliminated middlemen in the process. Direct Benefit Transfer mechanism of India is the biggest such exercise in the world and is a global success story.

## Section II

# **Investment, Expenditure and Policy Initiatives**

# **Agriculture and Rural Economy**

11. My Government is committed for the welfare of farmers. For decades, country's agriculture policy and programme had remained production centric. We have sought to effect a paradigm shift. Honourable Prime Minister gave a clarion call to double farmers' income by 2022 when India celebrates its 75<sup>th</sup> year of independence. Our emphasis is on generating higher incomes for farmers. We consider agriculture as an enterprise and want to help farmers produce more from the same land parcel at lesser cost and simultaneously realize higher prices for their

produce. Our emphasis is also on generating productive and gainful onfarm and non-farm employment for the farmers and landless families.

- **12.** Madam Speaker, as a result of the hard work of our country's farmers agriculture production in our country is at a record level. Doing the year 2016-17 we achieved a record food grain production of around 275 million tonnes and around 300 million tonnes of fruits and vegetables.
- 13. Madam Speaker, in our party's manifesto it has been stated that the farmers should realize at least 50 per cent more than the cost of their produce, in other words, one and a half times of the cost of their production. Government have been very much sensitive to this resolutions and it has declared Minimum support price (MSP) for the majority of rabi crops at least at one and a half times the cost involved. Now, we have decided to implement this resolution as a principle for the rest of crops. I am pleased to announce that as per pre-determined principle, Government has decided to keep MSP for the all unannounced crops of kharif at least at one and half times of their production cost. I am confident that this historic decision will prove an important step towards doubling the income of our farmers.
- 14. Our Government works with the holistic approach of solving any issue rather than in fragments. Increasing MSP is not adequate and it is more important that farmers should get full benefit of the announced MSP. For this, it is essential that if price of the agriculture produce market is less than MSP, then in that case Government should purchase either at MSP or work in a manner to provide MSP for the farmers through some other mechanism. Niti Ayog, in consultation with Central and State Governments, will put in place a fool-proof mechanism so that farmers will get adequate price for their produce.
- 15. For better price realization, farmers need to make decisions based on prices likely to be available after its harvest. Government will create an institutional mechanism, with participation of all concerned Ministries, to develop appropriate policies and practices for price and demand forecast, use of futures and options market, expansion of warehouse depository system and to take decisions about specific exports and imports related measures.
- **16.** Madam Speaker, last year, I had announced strengthening of e-NAM and to expand coverage of e-NAM to 585 APMCs. 470 APMCs have been connected to e-NAM network and rest will be connected by March, 2018.

- 17. More than 86% of our farmers are small and marginal. They are not always in a position to directly transact at APMCs and other wholesale markets. We will develop and upgrade existing 22,000 rural haats into Gramin Agricultural Markets (GrAMs). In these GrAMs, physical infrastructure will be strengthened using MGNREGA and other Government Schemes. These GrAMs, electronically linked to e-NAM and exempted from regulations of APMCs, will provide farmers facility to make direct sale to consumers and bulk purchasers.
- **18.** An Agri-Market Infrastructure Fund with a corpus of `2000 crore will be set up for developing and upgrading agricultural marketing infrastructure in the 22000 Grameen Agricultural Markets (GrAMs) and 585 APMCs.
- 19. Task of connecting all eligible habitations with an all-weather road has been substantially completed, with the target date brought forward to March, 2019 from March 2022. It is now time to strengthen and widen its ambit further to include major link routes which connect habitations to agricultural and rural markets (GrAMs), higher secondary schools and hospitals. Prime Minister Gram Sadak Yojana Phase III will include such linkages.
- **20.** For several years, we have been stating that India is primarily an agriculture based country. As India is primarily an agriculture based country, our districts can specialize in some or other agricultural produce and be known for it. But special attention is lacking in this regard. There is a need to develop cluster based model in a scientific manner for identified agriculture produces in our districts in the same manner as we have developed model for industrial sector.
- 21. Cultivation of horticulture crops in clusters bring advantages of scales of operations and can spur establishment of entire chain from production to marketing, besides giving recognition to the districts for specific crops. The Ministry of Agriculture & Farmers' Welfare will reorient its ongoing Schemes and promote cluster based development of agricommodities and regions in partnership with the Ministries of Food Processing, Commerce and other allied Ministries.
- **22.** Our Government has promoted organic farming in a big way. Organic farming by Farmer Producer Organizations (FPOs) and Village Producers' Organizations (VPOs) in large clusters, preferably of 1000 hectares each, will be encouraged. Women Self Help Groups (SHGs) will

also be encouraged to take up organic agriculture in clusters under National Rural Livelihood Programme.

- 23. Our ecology supports cultivation of highly specialized medicinal and aromatic plants. India is also home to a large number of small and cottage industries that manufacture perfumes, essential oils and other associated products. Our Government shall support organized cultivation and associated industry. I propose to allocate a sum of `200 crore for this purpose.
- **24.** Food Processing sector is growing at an average rate of 8% per annum. Prime Minister Krishi Sampada Yojana is our flagship programme for boosting investment in food processing. Allocation of Ministry of Food Processing is being doubled from `715 crore in RE 2017-18 to `1400 crore in BE 2018-19. Government will promote establishment of specialized agro-processing financial institutions in this sector.
- 25. Tomato, onion and potato are basic vegetables consumed throughout the year. However, seasonal and regional production of these perishable commodities pose a challenge in connecting farmers and consumers in a manner that satisfies both. My Government proposes to launch an "Operation Greens" on the lines of "Operation Flood". "Operation Greens" shall promote Farmer Producers Organizations (FPOs), agri-logistics, processing facilities and professional management. I propose to allocate a sum of `500 crore for this purpose.
- **26.** India's agri-exports potential is as high as US \$ 100 billion against current exports of US \$ 30 billion. To realize this potential, export of agricommodities will be liberalized. I also propose to set up state-of-the-art testing facilities in all the forty two Mega Food Parks.
- **27.** I propose to extend the facility of Kisan Credit Cards to fisheries and animal husbandry farmers to help them meet their working capital needs. Small and marginal farmers will get more benefits.
- **28.** Bamboo is 'Green Gold'. We removed bamboo grown outside forest areas from the definition of trees. Now, I propose to launch a Restructured National Bamboo Mission with an outlay of `1290 crore to promote bamboo sector in a holistic manner.
- **29.** Many farmers are installing solar water pumps to irrigate their fields. Generation of solar electricity is harvesting of Sun by the farmers

using their lands. Government of India will take necessary measures and encourage State Governments to put in place a mechanism that their surplus solar power is purchased by the distribution companies or licencees at reasonably remunerative rates.

- **30.** Our Government set up a Long Term Irrigation Fund (LTIF) in NABARD for meeting funding requirement of irrigation works. Scope of the Fund would be expanded to cover specified command area development projects.
- **31.** Last year, I had announced setting up of Micro Irrigation Fund (MIF) for facilitating expansion of coverage under micro irrigation and Dairy Processing Infrastructure Development Fund (DPIDF) to help finance investment in dairying infrastructure. It is now time to expand such focused investment Funds. I, now, announce setting up a Fisheries and Aquaculture Infrastructure Development Fund (FAIDF) for fisheries sector and an Animal Husbandry Infrastructure Development Fund (AHIDF) for financing infrastructure requirement of animal husbandry sector. Total Corpus of these two new Funds would be `10,000 crore.
- **32.** Our Government has been steadily increasing the volume of institutional credit for agriculture sector from year-to-year from `8.5 lakh crore in 2014-15 to `10 lakh crore in 2017-18. I now propose to raise this to `11 lakh crore for the year 2018-19.
- **33.** Presently, lessee cultivators are not able to avail crop loans. Consequently, a significant proportion of arable land remains fallow and tenant cultivators are forced to secure credit from usurious money lenders. NITI Aayog, in consultation with State Governments, will evolve a suitable mechanism to enable access of lessee cultivators to credit without compromising the rights of the land owners.
- **34.** Government will extend a favourable taxation treatment to Farmer Producers Organisations (FPOs) for helping farmers aggregate their needs of inputs, farm services, processing and sale operations. I shall give details in Part B of my speech.
- **35.** Air pollution in the Delhi-NCR region has been a cause of concern. A special Scheme will be implemented to support the efforts of the governments of Haryana, Punjab, Uttar Pradesh and the NCT of Delhi to address air pollution and to subsidize machinery required for in-situ management of crop residue.

- **36.** Madam Speaker, the present top leadership of this country has reached at this level after seeing poverty at close quarters. Our leadership is familiar with the problems being faced by the SC, ST, Backward Classes and economically weaker sections of the society. People belonging to poor and middle class are not case studies for them, on the other hand they themselves are case study.
- **37.** The Lower and Middle Class have been the focus of our Government during the last three years. This Government is continuously striving to alleviate all the small and major problems of the poor.
- **38.** We launched Prime Minister's Ujjwala Scheme to make poor women free from the smoke of wood. Initially our target was to provide free LPG connections to about 5 crore poor women. But in view of the pace of implementation of Ujjwala scheme and its popularity among the women, we propose to increase the target of providing free connection to 8 crore poor women.
- **39.** Our Government has launched Prime Minister Saubhagya Yojana for providing electricity to all households of the country. Under this scheme, four crores poor households are being provided with electricity connection free of charge. We are spending `16000 crore under this scheme. You can very well imagine our anxiety and restlessness even with one hour power cut. Think about those women and children whose houses will not get electricity. Their life is going to change because of Pradhan Mantri Saubhagya Yojana.
- **40.** Swachh Bharat Mission has benefited the poor. Under this mission, Government has already constructed more than 6 crore toilets. The positive effect of these toilets is being seen on the dignity of ladies, education of girls and the overall health of family. Government is planning to construct around 2 crore toilets.
- 41. Madam Speaker, a roof for his family is another concern of the poor. Far from the Benami properties earned by corruption, the poor only desire to have a roof, a small house by his earning of honesty. Our Govt. is helping them so that they may fulfil the dream of their own house. We have fixed a target that every poor of this country may have his own house by 2022. For this purpose Prime Minister Awas Yojana has been launched in rural and urban areas of the country. Under Prime Minister Awas Scheme Rural, 51 lakhs houses in year 2017-18 and 51 lakh houses during 2018-19 which is more than one crore houses will be constructed exclusively in rural areas. In urban areas the assistance has been sanctioned to construct 37 lakh houses.

- **42.** My Government will also establish a dedicated Affordable Housing Fund (AHF) in National Housing Bank, funded from priority sector lending shortfall and fully serviced bonds authorized by the Government of India.
- **43.** Loans to Self Help Groups of women increased to about Rupees 42,500 crore in 2016-17, growing 37% over previous year. The Government is confident that loans to SHGs will increase to `75,000 crore by March, 2019. I propose to substantially increase allocation of National Rural Livelihood Mission to `5750 crore in 2018-19.
- **44.** Ground water irrigation scheme under Prime Minister Krishi Sinchai Yojna- Har Khet ko Pani will be taken up in 96 deprived irrigation districts where less than 30% of the land holdings gets assured irrigation presently. I have allocated `2600 crore for this purpose.
- **45.** As my proposals outlined indicate, focus of the Government next year will be on providing maximum livelihood opportunities in the rural areas by spending more on livelihood, agriculture and allied activities and construction of rural infrastructure. In the year 2018-19, for creation of livelihood and infrastructure in rural areas, total amount to be spent by the Ministries will be `14.34 lakh crore, including extra-budgetary and non-budgetary resources of `11.98 lakh crore. Apart from employment due to farming activities and self employment, this expenditure will create employment of 321 crore person days, 3.17 lakh kilometers of rural roads, 51 lakh new rural houses, 1.88 crore toilets, and provide 1.75 crore new household electric connections besides boosting agricultural growth. Details are in Annexure I.

## Health, Education and Social Protection

- 46. My Government's goal is to assist and provide opportunity to every Indian to realize her full potential capable of achieving her economic and social dreams. Our Government is implementing a comprehensive social security and protection programme to reach every household of old, widows, orphaned children, divyaang and deprived as per the Socio-Economic Caste Census. Allocation on National Social Assistance Programme this year has been kept at `9975 crore.
- **47.** We have managed to get children to School but the quality of education is still a cause of serious concern. We have now defined learning outcomes and National Survey of more than 20 lakh children has been conducted to assess the status on the ground. This will help in

devising a district-wise strategy for improving quality of education. We now propose to treat education holistically without segmentation from pre-nursery to Class 12.

- **48.** Improvement in quality of teachers can improve the quality of education in the country. We will initiate an integrated B.Ed. programme for teachers. Training of teachers during service is extremely critical. We have amended the Right to Education Act to enable more than 13 lakh untrained teachers to get trained.
- **49.** Technology will be the biggest driver in improving the quality of education. We propose to increase the digital intensity in education and move gradually from "black board" to "digital board". Technology will also be used to upgrade the skills of teachers through the recently launched digital portal "DIKSHA".
- **50.** The Government is committed to provide the best quality education to the tribal children in their own environment. To realise this mission, it has been decided that by the year 2022, every block with more than 50% ST population and at least 20,000 tribal persons, will have an Ekalavya Model Residential School. Ekalavya schools will be on par with Navodaya Vidyalayas and will have special facilities for preserving local art and culture besides providing training in sports and skill development.
- **51.** To step up investments in research and related infrastructure in premier educational institutions, including health institutions, I propose to launch a major initiative named "Revitalising Infrastructure and Systems in Education (RISE) by 2022" with a total investment of `1,00,000 crore in next four years. Higher Education Financing Agency (HEFA) would be suitably structured for funding this initiative.
- **52.** Our Government has taken major initiative of setting up Institutes of Eminence. There has been tremendous response to this initiative by institutions both in public and private sectors. We have received more than 100 applications. We have also taken steps to set up a specialized Railways University at Vadodara.
- **53.** We propose to set up two new full-fledged Schools of Planning and Architecture, to be selected on challenge mode. Additionally, 18 new SPAs would be established in the IITs and NITs as autonomous Schools, also on challenge mode.
- **54.** The Government would launch the "Prime Minister's Research Fellows (PMRF)" Scheme this year. Under this, we would identify 1,000

best B.Tech students each year from premier institutions and provide them facilities to do Ph.D in IITs and IISc, with a handsome fellowship. It is expected that these bright young fellows would voluntarily commit few hours every week for teaching in higher educational institutions.

- 55. Now I come to the Health Sector. °É'ÉäÇ £É'ÉxIÉÖ: °ÉÖÉÊJÉxÉ, °É'ÉäÇ °ÉÆIÉÖ: ÉÊxÉ®ÉàɪÉÉ is the guiding principle of my Government. Only Swasth Bharat can be a Samriddha Bharat. India cannot realize its demographic dividend without its citizens being healthy.
- **56.** I am pleased to announce two major initiatives as part of "Ayushman Bharat" programme aimed at making path breaking interventions to address health holistically, in primary, secondary and tertiary care system covering both prevention and health promotion.
- 57. The National Health Policy, 2017 has envisioned Health and Wellness Centres as the foundation of India's health system. These 1.5 lakh centres will bring health care system closer to the homes of people. These centres will provide comprehensive health care, including for noncommunicable diseases and maternal and child health services. These centres will also provide free essential drugs and diagnostic services. I am committing `1200 crore in this budget for this flagship programme. I also invite contribution of private sector through CSR and philanthropic institutions in adopting these centres.
- **58.** Madam Speaker, we are all aware that lakhs of families in our country have to borrow or sell assets to receive indoor treatment in hospitals. Government is seriously concerned about such impoverishment of poor and vulnerable families. Present Rashtriya Swasthya Bima Yojana (RSBY) provide annual coverage of only `30,000 to poor families. Several State Governments have also implemented/supplemented health protection schemes providing varying coverage. My Government has now decided to take health protection to more aspirational level.
- **59.** We will launch a flagship National Health Protection Scheme to cover over 10 crore poor and vulnerable families (approximately 50 crore beneficiaries) providing coverage upto 5 lakh rupees per family per year for secondary and tertiary care hospitalization. This will be the world's largest government funded health care programme. Adequate funds will be provided for smooth implementation of this programme.

- **60.** Madam Speaker, these two far-reaching initiatives under the Ayushman Bharat will build a New India 2022 and ensure enhanced productivity, well being and avert wage loss and impoverishment. These Schemes will also generate lakhs of jobs, particularly for women. The Government is steadily but surely progressing towards the goal of Universal Health Coverage.
- **61.** TB claims more lives every year than any other infectious disease. It affects mainly poor and malnourished people. My Government has, therefore, decided to allocate additional `600 crore to provide nutritional support to all TB patients at the rate of `500 per month for the duration of their treatment.
- **62.** In order to further enhance accessibility of quality medical education and health care, we will be setting up 24 new Government Medical Colleges and Hospitals by upgrading existing district hospitals in the country. This would ensure that there is at least 1 Medical College for every 3 Parliamentary Constituencies and at least 1 Government Medical College in each State of the country.
- **63.** Our resolve of making our villages open defecation free is aimed at improving the life of our villagers. We will launch a Scheme called Galvanizing Organic Bio-Agro Resources Dhan (GOBAR-DHAN) for management and conversion of cattle dung and solid waste in farms to compost, fertilizer, bio-gas and bio-CNG.
- 64. Pradhan Mantri Jeevan Jyoti Beema Yojana (PMJJBY) has benefitted 5.22 crore families with a life insurance cover of `2 lakh on payment of a premium of only `330/- per annum. Likewise, under Pradhan Mantri Suraksha Bima Yojana, 13 crore 25 lakh persons have been insured with personal accident cover of `2 lakh on payment of a premium of only `12 per annum. The Government will work to cover all poor households, including SC/ST households, under these in a mission mode.
- **65.** The Government will expand the coverage under Prime Minister Jan Dhan Yojana by bringing all sixty crore basic accounts within its fold and undertake measures to provide services of micro insurance and unorganized sector pension schemes through these accounts.
- **66.** Our commitment towards "Beti Bachao Beti Padhao" is unflinching. Sukanya Samriddhi Account Scheme launched in January 2015 has been a great success. Until November, 2017 more than 1.26 crore accounts have

been opened across the country in the name of girl-child securing an amount of `19,183 crore.

- 67. Cleaning the Ganga is work of national importance and it is our firm commitment. Members will be happy to learn that this work has gathered speed. A total of 187 projects have been sanctioned under the Namami Gange programme for infrastructure development, river surface cleaning, rural sanitation and other interventions at a cost of `16,713 crore. 47 projects have been completed and remaining projects are at various stages of execution. All 4465 Ganga Grams villages on the bank of river have been declared open defecation free.
- **68.** To give focused attention and to achieve our vision of an inclusive society, the Government has identified 115 aspirational districts taking various indices of development in consideration. The Government aims at improving the quality of life in these districts by investing in social services like health, education, nutrition, skill upgradation, financial inclusion and infrastructure like irrigation, rural electrification, potable drinking water and access to toilets at an accelerated pace and in a time bound manner. We expect these 115 districts to become model of development.
- **69.** Economic and social advancement of hard working people of Scheduled Castes (SCs) and Scheduled Tribes (STs) has received core attention of Government. Our Government increased total earmarked allocation for SCs in 279 programmes from `34,334 crore in 2016-17 to `52,719 crore in RE 2017-18. Likewise, for STs, earmarked allocation was increased from `21,811 crore in 2016-17 to `32,508 crore in RE 2017-18 in 305 programmes. I propose an earmarked allocation of `56,619 crore for SCs and `39,135 crore for STs in BE 2018-19.
- **70.** Government's estimated schematic budgetary expenditure on health, education and social protection for 2018-19 is `1.38 lakh crore against estimated expenditure of `1.22 lakh crore in BE 2017-18. Details are in Annexure II. This expenditure is likely to go up by at least `15,000 crore in 2018-19 on account of additional allocation during the year and extra budgetary expenditure, including through Higher Education Financing Agency.

# Medium, Small and Micro Enterprises (MSMEs) and Employment

- 71. Medium, Small and Micro Enterprises (MSMEs) are a major engine of growth and employment in the country. I have provided `3794 crore to MSME Sector for giving credit support, capital and interest subsidy and innovations. Massive formalization of the businesses of MSMEs is taking place in the country after demonetization and introduction of GST. This is generating enormous financial information database of MSMEs' businesses and finances. This big data base will be used for improving financing of MSMEs' capital requirement, including working capital.
- 72. It is proposed to onboard public sector banks and corporates on Trade Electronic Receivable Discounting System (TReDS) platform and link this with GSTN. Online loan sanctioning facility for MSMEs will be revamped for prompt decision making by the banks. Government will soon announce measures for effectively addressing non-performing assets and stressed accounts of MSMEs. This will enable larger financing of MSMEs and also considerably ease cash flow challenges faced by them. In order to reduce tax burden on MSMEs and to create larger number of jobs, I will be announcing some tax measures in Part B of my speech.
- 73. MUDRA Yojana launched in April, 2015 has led to sanction of `4.6 lakh crore in credit from 10.38 crore MUDRA loans. 76% of loan accounts are of women and more than 50% belong to SCs, STs and OBCs. It is proposed to set a target of `3 lakh crore for lending under MUDRA for 2018-19 after having successfully exceeded the targets in all previous years.
- **74.** Non-Bank Finance Companies (NBFCs) stepped up financing of MSMEs after demonetization. NBFCs can be very powerful vehicle for delivering loans under MUDRA. Refinancing policy and eligibility criteria set by MUDRA will be reviewed for better refinancing of NBFCs.
- **75.** Use of Fintech in financing space will help growth of MSMEs. A group in the Ministry of Finance is examining the policy and institutional development measures needed for creating right environment for Fintech companies to grow in India.
- 76. Venture Capital Funds and the angel investors need an innovative and special developmental and regulatory regime for their growth. We have taken a number of policy measures including launching "Start-Up India" program, building very robust alternative investment regime in the country and rolling out a taxation regime designed for the special nature of the VCFs and the angel investors. We will take additional measures to

strengthen the environment for their growth and successful operation of alternative investment funds in India.

- **77.** Creating job opportunities and facilitating generation of employment has been at the core of our policy-making. During the last three years, we have taken a number of steps to boost employment generation in the country. These measures include:-
  - Contribution of 8.33% of Employee Provident Fund (EPF) for new employees by the Government for three years.
  - Contribution of 12% to EPF for new employees for three years by the Government in sectors employing large number of people like textile, leather and footwear.
  - Additional deduction to the employees of 30% of the wages paid for new employees under the Income Tax Act.
  - Launch of National Apprenticeship Scheme with stipend support and sharing of the cost of basic training by the Government to give training to 50 lakh youth by 2020.
  - Introducing system of fixed term employment for apparel and footwear sector.
  - Increasing paid maternity leave from 12 weeks to 26 weeks, along with provision of crèches.
- **78.** These measures have started showing results. An independent study conducted recently has shown that 70 lakh formal jobs will be created this year.
- **79.** To carry forward this momentum, I am happy to announce that the Government will contribute 12% of the wages of the new employees in the EPF for all the sectors for next three years. Also, the facility of fixed term employment will be extended to all sectors.
- **80.** To incentivize employment of more women in the formal sector and to enable higher take-home wages, I propose to make amendments in the Employees Provident Fund and Miscellaneous Provisions Act, 1952 to reduce women employees' contribution to 8% for first three years of their employment against existing rate of 12% or 10% with no change in employers' contribution.

- **81.** The Government is setting up a model aspirational skill centre in every district of the country under Pradhan Mantri Kaushal Kendra Programme. 306 Pradhan Mantri Kaushal Kendra have been established for imparting skill training through such centers.
- **82.** The Government had approved a comprehensive textile sector package of `6000 crore in 2016 to boost the apparel and made-up segments. I, now propose to provide an outlay of `7148 crore for the textile sector in 2018-19.

# **Infrastructure and Financial Sector Development**

- **83.** Infrastructure is the growth driver of economy. Our country needs massive investments estimated to be in excess of `50 lakh crore in infrastructure to increase growth of GDP, connect and integrate the nation with a network of roads, airports, railways, ports and inland waterways and to provide good quality services to our people.
- **84.** We have made an all-time high allocation to rail and road sectors. We are committed to further enhance public investment. Provision of key linkages like coal for power, power for railways and railway rakes for coal have been rationalized and made very efficient. Prime Minister personally reviews the targets and achievements in infrastructure sectors on a regular basis. Using online monitoring system of PRAGATI alone, projects worth 9.46 lakh crore have been facilitated and fast tracked.
- **85.** To secure India's defences, we are developing connectivity infrastructure in border areas. Rohtang tunnel has been completed to provide all weather connectivity to the Ladakh region. Contract for construction of Zozila Pass tunnel of more than 14 kilometer is progressing well. I now propose to take up construction of tunnel under Sela Pass. For promoting tourism and emergency medical care, Government will make necessary framework for encouraging investment in sea plane activities.
- **86.** Urbanization is our opportunity and priority. My Government has rolled out two interlinked programmes Smart Cities Mission and the AMRUT.
- 87. Smart Cities Mission aims at building 100 Smart Cities with state-of-the-art amenities. I am happy to inform that 99 Cities have been selected with an outlay of `2.04 lakh crore. These Cities have started implementing various projects like Smart Command and Control Centre, Smart Roads,

Solar Rooftops, Intelligent Transport Systems, Smart Parks. Projects worth `2350 crore have been completed and works of `20,852 crore are under progress. To preserve and revitalize soul of the heritage cities in India, National Heritage City Development and Augmentation Yojana (HRIDAY) has been taken up in a major way.

- **88.** India is blessed with an abundance of tourist attractions. It is proposed to develop ten prominent tourist sites into Iconic Tourism destinations by following a holistic approach involving infrastructure and skill development, development of technology, attracting private investment, branding and marketing. In addition, tourist amenities at 100 Adarsh monuments of the Archaeological Survey of India will be upgraded to enhance visitor experience.
- **89.** The AMRUT programme focuses on providing water supply to all households in 500 cities. State level plans of `77,640 crore for 500 cities have been approved. Water supply contracts for 494 projects worth `19,428 crore and sewerage work contract for 272 projects costing `12,429 crore has been awarded.
- **90.** Reforms are being catalyzed by these missions. 482 cities have started credit rating. 144 cities have got investment grade rating.
- **91.** My Ministry will leverage the India Infrastructure Finance Corporation Limited (IIFCL) to help finance major infrastructure projects, including investments in educational and health infrastructure, on strategic and larger societal benefit considerations.
- 92. Our Government has scaled new heights in development of Road Infrastructure sector. We are confident to complete National Highways exceeding 9000 kilometers length during 2017-18. Ambitious Bharatmala Pariyojana has been approved for providing seamless connectivity of interior and backward areas and borders of the country to develop about 35000 kms in Phase-I at an estimated cost of `5,35,000 crore. To raise equity from the market for its mature road assets, NHAI will consider organizing its road assets into Special Purpose Vehicles and use innovative monetizing structures like Toll, Operate and Transfer (TOT) and Infrastructure Investment Funds (InvITs).
- **93.** Strengthening the railway network and enhancing Railways' carrying capacity has been a major focus of the Government. Railways' Capex for the year 2018-19 has been pegged at `1,48,528 crore. A large part of the Capex is devoted to capacity creation. 18,000 kilometers of

doubling, third and fourth line works and 5000 kilometers of gauge conversion would eliminate capacity constraints and transform almost entire network into Broad Gauge.

- **94.** There has also been significant improvement in the achievement of physical targets by Railways as well. We are moving fast towards optimal electrification of railway network. 4000 kilometers are targeted for commissioning during 2017-18.
- **95.** Work on Eastern and Western dedicated Freight Corridors is in full swing. Adequate number of rolling stock 12000 wagons, 5160 coaches and approximately 700 locomotives are being procured during 2018-19. A major programme has been initiated to strengthen infrastructure at the Goods sheds and fast track commissioning of private sidings.
- **96.** A 'Safety First' policy, with allocation of adequate funds under Rashtriya Rail Sanraksha Kosh is cornerstone of Railways' focus on safety. Maintenance of track infrastructure is being given special attention. Over 3600 kms of track renewal is targeted during the current fiscal. Other major steps include increasing use of technology like "Fog Safe" and "Train Protection and Warning System". A decision has been taken to eliminate 4267 unmanned level crossings in the broad gauge network in the next two years.
- 97. Redevelopment of 600 major railway stations is being taken up by Indian Railway Station Development Co. Ltd. All stations with more than 25000 footfalls will have escalators. All railway stations and trains will be progressively provided with wi-fi. CCTVs will be provided at all stations and on trains to enhance security of passengers. Modern train-sets with state-of-the-art amenities and features are being designed at Integrated Coach Factory, Perambur. First such train-set will be commissioned during 2018-19.
- **98.** Mumbai's transport system, the lifeline of the City, is being expanded and augmented to add 90 kilometers of double line tracks at a cost of over `11,000 crore. 150 kilometers of additional suburban network is being planned at a cost of over `40,000 crore, including elevated corridors on some sections. A suburban network of approximately 160 kilometers at an estimated cost of `17,000 crore is being planned to cater to the growth of the Bengaluru metropolis.
- **99.** Foundation for the Mumbai-Ahmedabad bullet train project, India's first high speed rail project was laid on September 14, 2017. An Institute is

coming up at Vadodara to train manpower required for high speed rail projects.

- 100. In the last three years, the domestic air passenger traffic grew at 18% per annum and our airline companies placed orders for more than 900 aircrafts. Regional connectivity scheme of UDAN (Ude Desh ka Aam Nagrik) initiated by the Government last year shall connect 56 unserved airports and 31 unserved helipads across the country. Operations have already started at 16 such airports. OɮBÉEÉ® BÉEÉÒ <OÉ {ÉCÃÉ OÉÄ CÉÉ<Ç SÉ{{ÉãÉ {ÉcxÉxÉÄ ´ÉÉÃÉ XÉÉMÉÉÊ®BÉE £ÉÉÒ C´ÉÉ<Ç VÉCÉVÉ àÉÄ ªÉÉJÉÉ BÉE® ®CÄ CÉ\* Airport Authority of India (AAI) has 124 airports. We propose to expand our airport capacity more than five times to handle a billion trips a year under a new initiative NABH Nirman. Balance sheet of AAI shall be leveraged to raise more resources for funding this expansion.
- **101.** Our efforts to set up a Coalition on Disaster Resilient Infrastructure for developing international good practices, appropriate standards and regulatory mechanism for resilient infrastructure development are moving well. I propose to allocate `60 crores to kick start this initiative in 2018-19.
- **102.** The Government and market regulators have taken necessary measures for development of monetizing vehicles like Infrastructure Investment Trust (InvIT) and Real Investment Trust (ReITs) in India. The Government would initiate monetizing select CPSE assets using InvITs from next year.
- **103.** In the current year, we included, in the scope of harmonized list of infrastructure, ropeways to promote tourism, logistics parks and expanded the scope of railways infrastructure to include development of commercial land around railway stations.
- **104.** Reserve Bank of India has issued guidelines to nudge Corporates access bond market. SEBI will also consider mandating, beginning with large Corporates, to meet about one-fourth of their financing needs from the bond market.
- **105.** Corporate bonds rated 'BBB' or equivalent are investment grade. In India, most regulators permit bonds with the 'AA' rating only as eligible for investment. It is now time to move from 'AA' to 'A' grade ratings. The government and concerned regulators will take necessary action.

- **106.** We will take reform measures with respect to stamp duty regime on financial securities transactions in consultation with the States and make necessary amendments the Indian Stamp Act.
- **107.** International Financial Service Centre (IFSC) at Gift City, which has become operational, needs a coherent and integrated regulatory framework to fully develop and to compete with other offshore financial centres. The Government will establish a unified authority for regulating all financial services in IFSCs in India.
- **108.** Global economy is transforming into a digital economy thanks to development of cutting edge technologies in digital space machine learning, artificial intelligence, internet of things, 3D printing and the like. Initiatives such as Digital India, Start Up India, Make in India would help India establish itself as a knowledge and digital society. NITI Aayog will initiate a national program to direct our efforts in the area of artificial intelligence, including research and development of its applications.
- **109.** Combining cyber and physical systems have great potential to transform not only innovation ecosystem but also our economies and the way we live. To invest in research, training and skilling in robotics, artificial intelligence, digital manufacturing, big data analysis, quantum communication and internet of things, Department of Science & Technology will launch a Mission on Cyber Physical Systems to support establishment of centres of excellence. I have doubled the allocation on Digital India programme to `3073 crore in 2018-19.
- **110.** Task of connecting one lakh gram panchayat through high speed optical fiber network has been completed under phase I of the Bharatnet project. This has enabled broadband access to over 20 crore rural Indians in about two lakh fifty thousand villages. The Government also proposes to setup five lakh wi-fi hotspots which will provide broadband access to five crore rural citizens. I have provided `10000 crore in 2018-19 for creation and augmentation of Telecom infrastructure.
- **111.** To harness the benefit of emerging new technologies, particularly the 'Fifth Generation' (5G) technologies and its adoption, the Department of Telecom will support establishment of an indigenous 5G Test Bed at IIT, Chennai.
- **112.** Distributed ledger system or the block chain technology allows organization of any chain of records or transactions without the need of intermediaries. The Government does not consider crypto-currencies legal tender or coin and will take all measures to eliminate use of these crypto-assets in financing illegitimate activities or as part of the payment system.

The Government will explore use of block chain technology proactively for ushering in digital economy.

- 113. The system of toll payments physically by cash at road toll plazas is being fast replaced with Fastags and other electronic payment systems to make road travel seamless. Number of Fastags has gone up from about 60,000 in December, 2016 to more than 10 lakh now. From December, 2017 all class "M" and "N" vehicles are being sold only with the Fastags. The Government will come out with a policy to introduce toll system on "pay as you use" basis.
- **114.** In order to create employment and aid growth, Government's estimated budgetary and extra budgetary expenditure on infrastructure for 2018-19 is being increased to `5.97 lakh crore against estimated expenditure of `4.94 lakh crore in 2017-18. Details are in **Annexure III**.

# **Building Institutions and Improving Public Service Delivery**

- 115. Our armed forces have played a stellar role in meeting the challenges we have been facing on our borders as well as in managing the internal security environment both in Jammu and Kashmir and the North East. I would like to place on record our appreciation for the efforts and the sacrifices made by the three services in defending the interests of the Nation.
- **116.** Ever since the NDA Government has assumed office in 2014, lot of emphasis has been given to modernizing and enhancing the operational capability of the Defence Forces. A number of initiatives have been taken to develop and nurture intrinsic defence production capability to make the Nation self-reliant for meeting our defence needs. Ensuring adequate budgetary support will be our priority.
- 117. We have opened up private investment in defence production including liberalizing foreign direct investment. We will take measures to develop two defence industrial production corridors in the country. The Government will also bring out an industry friendly Defence Production Policy 2018 to promote domestic production by public sector, private sector and MSMEs.
- **118.** Aadhar has provided an identity to every Indian. Aadhar has eased delivery of so many public services to our people. Every enterprise, major or small, also needs a unique ID. The Government will evolve a Scheme to assign every individual enterprise in India a unique ID.

- **119.** To carry the business reforms for ease of doing business deeper and in every State of India, the Government of India has identified 372 specific business reform actions. All States have taken up these reforms and simplifications in a mission mode constructively competing with each other. Evaluation of performance under this Programme will now be based on user feedback.
- **120.** Capital of the Food Corporation of India will be restructured to enhance equity and to raise long-term debt for meeting its standing working capital requirement.
- **121.** Budgeting of Government of India's contribution in equity and debt of the metro ventures floated by the State Governments will be streamlined.
- **122.** Department of Commerce will be developing a National Logistics Portal as a single window online market place to link all stakeholders.
- **123.** The Government has approved listing of 14 CPSEs, including two insurance companies, on the stock exchanges. The Government has also initiated the process of strategic disinvestment in 24 CPSEs. This includes strategic privatization of Air India.
- **124.** Process of acquisition of Hindustan Petroleum Corporation by the ONGC has been successfully completed. Three public sector general insurance companies National Insurance Company Ltd., United India Assurance Company Limited and Oriental India Insurance Company Limited will be merged into a single insurance entity and will be subsequently listed.
- **125.** The Government introduced Exchange Traded Fund Bharat-22 to raise `14,500 crore, which was over-subscribed in all segments. DIPAM will come up with more ETF offers including debt ETF.
- **126.** 2017-18 Budget Estimates for disinvestment were pegged at the highest ever level of `72,500 crore. I am happy to inform the House that we have already exceeded the budget estimates. I am assuming receipts of `1,00,000 crore in 2017-18. I am setting the disinvestment target of `80,000 crore for 2018-19.
- **127.** Bank recapitalization program has been launched with bonds of `80,000 crore being issued this year. The programme has been integrated with an ambitious reform agenda, under the rubric of an Enhanced Access and Service Excellence (EASE) programme. This recapitalization will pave

the way for the public sector banks to lend additional credit of `5 lakh crore.

- **128.** It is proposed to allow strong Regional Rural Banks to raise capital from the market to enable them increase their credit to rural economy.
- 129. National Housing Bank Act is being amended to transfer its equity from the Reserve Bank of India to the Government. Indian Post Offices Act, Provident Fund Act and National Saving Certificate Act are being amalgamated and certain additional people friendly measures are being introduced. To provide the Reserve Bank of India an instrument to manage excess liquidity, Reserve Bank of India Act is being amended to institutionalize an Uncollateralized Deposit Facility. Securities and Exchange Board of India, Act 1992, Securities Contracts (Regulation) Act 1956, and Depositories Act 1996, are being amended to streamline adjudication procedures and to provide for penalties for certain infractions. These proposals are in the Finance Bill.
- **130.** For easier access, links to all Detailed Demand for Grants will be provided at india.gov.in. The Government will also consider feasibility of providing disclosed fiscal information in a machine readable form.
- **131.** The Government is transforming method of disposal of its business by introduction of e-office and other e-governance initiatives in central Ministries and Departments. These initiatives are listed in Annexure IV.
- **132.** The Government will formulate a comprehensive Gold Policy to develop gold as an asset class. The Government will also establish a system of consumer friendly and trade efficient system of regulated gold exchanges in the country. Gold Monetization Scheme will be revamped to enable people to open a hassle-free Gold Deposit Account.
- **133.** Outward Direct Investment (ODI) from India has grown to US\$15 billion per annum. The Government will review existing guidelines and processes and bring out a coherent and integrated Outward Direct Investment (ODI) policy.
- **134.** Hybrid instruments are suitable for attracting foreign investments in several niche areas, especially for the startups and venture capital firms. The Government will evolve a separate policy for the hybrid instruments.
- **135.** The emoluments of the President, the Vice President and the Governors were last revised with effect from 1<sup>st</sup> January, 2006. These emoluments are proposed to be revised to '5 lakh for the President, '4 lakhs for the Vice President and to '3.5 lakh per month for the Governors.

- 136. There has been a public debate with regard to the emoluments paid to the Members of Parliament. Present practice allows the recipients to fix their own emoluments which invites criticism. I am, therefore, proposing necessary changes to refix the salary, constituency allowance, office expenses and meeting allowance payable to Members of Parliament with effect from April 1, 2018. The law will also provide for automatic revision of emoluments every five years indexed to inflation. I am sure Hon'ble Members will welcome this initiative and will not suffer such criticism in future.
- 137. Our country will commemorate 150th birth anniversary of Mahatma Gandhi, Father of the Nation, from 2nd October, 2019 to 2nd October 2020. The Government and the People of India will rededicate them, through their actions, to the ideals that the Mahatma taught and lived by. A National Committee, chaired by the Prime Minister, which includes Chief Ministers of all the States, representatives from across the political spectrum, Gandhians, thinkers and eminent persons from all walks of life, has been constituted to formulate a Commemoration Programme. My Government has earmarked `150 crore for the year 2018-19 for the activities leading to the Commemoration.

# **Section III - Fiscal Management**

- **138.** I now turn to the fiscal situation for 2017-18 and fiscal estimates for 2018-19.
- **139.** In 2017-18, Central Government will be receiving GST revenues only for 11 months, instead of 12 months. This will have fiscal effect. There has also been some shortfall in Non-Tax revenues on account of certain developments, including deferment of spectrum auction. A part of this shortfall has been made up through higher direct tax revenues and bigger disinvestment receipts.
- **140.** Total Revised Estimates for expenditure in 2017-18 are `21.57 lakh crore (net of GST compensation transfers to the States) as against the Budget Estimates of `21.47 lakh crore.
- **141.** Our Government assumed office in May, 2014 when fiscal deficit was running at very high levels. Fiscal Deficit for 2013-14 was 4.4% of GDP. The Prime Minister and the Government have always attached utmost priority to prudent fiscal management and controlling fiscal deficit. As Hon'ble Members would recall, we embarked on the path of consistent fiscal reduction and consolidation in 2014. Fiscal Deficit was brought down to 4.1% in 2014-15 to 3.9% in 2015-16, and to 3.5% in 2016-17.

Revised Fiscal Deficit estimates for 2017-18 are `5.95 lakh crore at 3.5% of GDP. I am projecting a Fiscal Deficit of 3.3% of GDP for the year 2018-19.

**142.** In order to impart unquestionable credibility to the Government's commitment for the revised fiscal glide path, I am proposing to accept key recommendations of the Fiscal Reform and Budget Management Committee relating to adoption of the Debt Rule and to bring down Central Government's Debt to GDP ratio to 40%. Government has also accepted the recommendation to use Fiscal Deficit target as the key operational parameter. Necessary amendment proposals are included in the Finance Bill.

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#### PART B

# Madam Speaker,

- **143.** I shall now present my tax proposals.
- The attempts made by our Government for reducing the cash 144. economy and for increasing the tax net have paid rich dividends. The growth rate of direct taxes in the financial years 2016-17 and 2017-18 has been significant. We ended the last year with a growth of 12.6% in direct taxes and in the current year, the growth in direct taxes up to 15<sup>th</sup> January, 2018 is 18.7%. The average buoyancy in personal income tax of seven years preceding these two years comes to 1.1. In simple terms tax buoyancy of 1.1 means that if nominal GDP growth rate of the country is 10%, the growth rate of personal income tax is 11%. However, the buoyancy in personal income tax for financial years 2016-17 and 2017-18 (RE) is 1.95 and 2.11 respectively. This indicates that the excess revenue collected in the last two financial years from personal income tax compared to the average buoyancy pre 2016-17 amounts to a total of about '90,000 crores and the same can be attributed to the strong anti-evasion measures taken by the Government.
- 145. Similarly, there has been huge increase in the number of returns filed by taxpayers. In financial year 2016-17, 85.51 lakhs new taxpayers filed their returns of income as against 66.26 lakhs in the immediately preceding year. By including all filers as well as persons who did not file returns but paid tax by way of advance tax or TDS, we can derive the figure of Effective Taxpayer Base. This number of effective tax payer base increased from 6.47 crores at the beginning of F.Y.14-15 to 8.27 crores at the end of F.Y.16-17. We are enthused by this success of our measures and we pledge to continue to take all such measures in future by which the black money is contained and the honest taxpayers are rewarded. Demonetization was received well by honest taxpayers as "imandari ka utsav" only for this reason.
- **146.** Madam Speaker, recognising the need for facilitating compliance, Government had liberalized the presumptive income scheme for small traders and entrepreneurs with annual turnover of less than `2 crores and introduced a similar scheme for professionals with annual turnover of less than `50 lakhs with the hope that there would be significant increase in compliance. Under this scheme, **41%** more returns were filed during this year which shows that many more persons are joining the tax net under simplified scheme. However, the turnover shown is still not encouraging.

The Department has received **44.72 lakh** returns for assessment year 2017-18 from individual, HUF and firms with a meagre average turnover of `**17.97 lakhs** and an average tax payment of `**7,000/-** only. The tax compliance behaviour of professionals is no better; the department has received **5.68 lakh** returns under the presumptive income scheme for assessment year 2017-18 with average gross receipts of `**5.73 lakhs** only. Average tax paid by them is only `**35,000/-.** 

## Tax incentive for promoting post-harvest activities of agriculture

147. Madam Speaker, at present, hundred per cent deduction is allowed in respect of profit of co-operative societies which provide assistance to its members engaged in primary agricultural activities. Over the last few years, a number of Farmer Producer Companies have been set up along the lines of co-operative societies which also provide similar assistance to their members. In order to encourage professionalism in post-harvest value addition in agriculture, I propose to allow hundred per cent deduction to these companies registered as Farmer Producer Companies and having annual turnover up to `100 crores in respect of their profit derived from such activities for a period of five years from financial year 2018-19. This measure will encourage "Operation Greens" mission announced by me earlier and it will give a boost to Sampada Yojana.

# **Employment generation**

148. Currently, a deduction of 30% is allowed in addition to normal deduction of 100 % in respect of emoluments paid to eligible new employees who have been employed for a minimum period of 240 days during the year under section 80-JJAA of the Income-tax Act. However, the minimum period of employment is relaxed to 150 days in the case of apparel industry. In order to encourage creation of new employment, I propose to extend this relaxation to footwear and leather industry. Further, I also propose to rationalise this deduction of 30% by allowing the benefit for a new employee who is employed for less than the minimum period during the first year but continues to remain employed for the minimum period in subsequent year.

## Incentive for real estate

**149.** Currently, while taxing income from capital gains, business profits and other sources in respect of transactions in immovable property, the consideration or circle rate value, whichever is higher, is adopted and the difference is counted as income both in the hands of the purchaser and seller. Sometimes, this variation can occur in respect of different properties

in the same area because of a variety of factors including shape of the plot and location. In order to minimize hardship in real estate transaction, I propose to provide that no adjustment shall be made in a case where the circle rate value does not exceed 5% of the consideration.

## Incentivising micro, small and medium entrepreneurs

**150.** In the Union Budget, 2017, I had announced the reduction of corporate tax rate to 25% for companies whose turnover was less than `50 crore in financial year 2015-16. This benefitted **96%** of the total companies filing tax returns. Towards fulfilment of my promise to reduce corporate tax rate in a phased manner, I now propose to extend the benefit of this reduced rate of 25% also to companies who have reported **turnover up to** `**250 crore** in the financial year 2016-17. This will benefit the entire class of micro, small and medium enterprises which accounts for almost **99%** of companies filing their tax returns. The estimate of revenue forgone due to this measure is `7,000 crores during the financial year 2018-19. After this, out of about 7 lakh companies filing returns, about 7,000 companies which file returns of income and whose turnover is above `250 crores will remain in 30% slab. The lower corporate income tax rate for 99% of the companies will leave them with higher investible surplus which in turn will create more jobs.

## Relief to salaried taxpayers

The Government had made many positive changes in the personal income-tax rate applicable to individuals in the last three years. Therefore, I do not propose to make any further change in the structure of the income tax rates for individuals. There is a general perception in the society that individual business persons have better income as compared to salaried class. However, income tax data analysis suggests that major portion of personal income-tax collection comes from the salaried class. For assessment year 2016-17, 1.89 crore salaried individuals have filed their returns and have paid total tax of '1.44 lakh crores which works out to average tax payment of `76,306/- per individual salaried taxpayer. As against this, 1.88 crores individual business taxpayers including professionals, who filed their returns for the same assessment year paid total tax of '48,000 crores which works out to an average tax payment of '25,753/- per individual business taxpayer. In order to provide relief to salaried taxpayers, I propose to allow a standard deduction of `40,000/- in lieu of the present exemption in respect of transport allowance and reimbursement of miscellaneous medical expenses. However, the transport

allowance at enhanced rate shall continue to be available to differently-abled persons. Also other medical reimbursement benefits in case of hospitalization etc., for all employees shall continue. Apart from reducing paper work and compliance, this will help middle class employees even more in terms of reduction in their tax liability. This decision to allow standard deduction shall significantly benefit the pensioners also, who normally do not enjoy any allowance on account of transport and medical expenses. The revenue cost of this decision is approximately `8,000 crores. The total number of salaried employees and pensioners who will benefit from this decision is around 2.5 crores.

#### Relief to senior citizen

- **152.** A life with dignity is a right of every individual in general, more so for the senior citizens. To care of those who cared for us is one of the highest honours. To further the objective of providing a dignified life, I propose to announce the following incentives for senior citizens:
  - Exemption of interest income on deposits with banks and post offices to be increased from `10,000/- to `50,000/- and TDS shall not be required to be deducted on such income, under section 194A. This benefit shall be available also for interest from all fixed deposits schemes and recurring deposit schemes.
  - Raising the limit of deduction for health insurance premium and/ or medical expenditure from `30,000/- to `50,000/-, under section 80D.
     All senior citizens will now be able to claim benefit of deduction up to `50,000/- per annum in respect of any health insurance premium and/or any general medical expenditure incurred.
  - Raising the limit of deduction for medical expenditure in respect of certain critical illness from, `60,000/- in case of senior citizens and from `80,000/- in case of very senior citizens, to `1 lakh in respect of all senior citizens, under section 80DDB.

These concessions will give extra tax benefit of `4,000 crores to senior citizens. In addition to tax concessions, I propose to extend the Pradhan Mantri Vaya Vandana Yojana up to March, 2020 under which an assured return of 8% is given by Life Insurance Corporation of India. The existing limit on investment of `7.5 lakh per senior citizen under this scheme is also being enhanced to `15 lakh.

Tax incentive for International Financial Services Centre (IFSC)

**153.** The Government had endeavoured to develop a world class international financial services centre in India. In recent years, various measures including tax incentives have been provided in order to fulfil this objective. To further this objective, I propose to provide two more concessions for IFSC. In order to promote trade in stock exchanges located in IFSC, I propose to exempt transfer of derivatives and certain securities by non-residents from capital gains tax. Further, non-corporate taxpayers operating in IFSC shall be charged Alternate Minimum Tax (AMT) at concessional rate of 9% at par with Minimum Alternate Tax (MAT) applicable for corporates.

## Further Measures to control cash economy:

**154.** Currently, the income of trusts and institutions is exempt if they utilise their income towards their objects in accordance with the relevant provisions of the Income-tax Act. However, there is no restriction on these entities for incurring expenditure in cash. In order to have audit trail of the expenses incurred by these entities, it is proposed that payments exceeding `10,000/- in cash made by such entities shall be disallowed and the same shall be subject to tax. Further, in order to improve TDS compliance by these entities, I propose to provide that in case of non-deduction of tax, 30% of the amount shall be disallowed and the same shall be taxed.

## Rationalisation of Long Term Capital Gains (LTCG)

**155.** Madam Speaker, currently, long term capital gains arising from transfer of listed equity shares, units of equity oriented fund and unit of a business trust are exempt from tax. With the reforms introduced by the Government and incentives given so far, the equity market has become buoyant. The total amount of exempted capital gains from listed shares and units is around '3,67,000 crores as per returns filed for A.Y.17-18. Major part of this gain has accrued to corporates and LLPs. This has also created a bias against manufacturing, leading to more business surpluses being invested in financial assets. The return on investment in equity is already quite attractive even without tax exemption. There is therefore a strong case for bringing long term capital gains from listed equities in the tax net. However, recognising the fact that vibrant equity market is essential for economic growth, I propose only a modest change in the present regime. I propose to tax such long term capital gains exceeding `1 lakh at the rate of 10% without allowing the benefit of any indexation. However, all gains up to 31st January, 2018 will be grandfathered. For example, if an equity share is purchased six months before 31st January, 2018 at `100/- and the highest price quoted on 31st January, 2018 in respect of this share is `120/-, there will be no tax on the gain of `20/- if this share is sold after one year from the date of purchase. However, any gain in excess of `20 earned after 31<sup>st</sup> January, 2018 will be taxed at 10% if this share is sold after 31<sup>st</sup> July, 2018. The gains from equity share held up to one year will remain short term capital gain and will continue to be taxed at the rate of 15%. Further, I also propose to introduce a tax on distributed income by equity oriented mutual fund at the rate of 10%. This will provide level playing field across growth oriented funds and dividend distributing funds. In view of grandfathering, this change in capital gain tax will bring marginal revenue gain of about `20,000 crores in the first year. The revenues in subsequent years may be more.

#### **Health and Education Cess**

**156.** Madam Speaker, at present there is a three per cent cess on personal income tax and corporation tax consisting of two per cent cess for primary education and one per cent cess for secondary and higher education. In order to take care of the needs of education and health of BPL and rural families, I have announced programs in Part A of my speech. To fund this, I propose to increase the cess by one per cent. The existing three per cent education cess will be replaced by a four per cent "Health and Education Cess" to be levied on the tax payable. This will enable us to collect an estimated additional amount of `11,000 crores.

#### E-assessment.

- 157. We had introduced e-assessment in 2016 on a pilot basis and in 2017, extended it to 102 cities with the objective of reducing the interface between the department and the taxpayers. With the experience gained so far, we are now ready to roll out the E-assessment across the country, which will transform the age-old assessment procedure of the income tax department and the manner in which they interact with taxpayers and other stakeholders. Accordingly, I propose to amend the Income-tax Act to notify a new scheme for assessment where the assessment will be done in electronic mode which will almost eliminate person to person contact leading to greater efficiency and transparency.
- **158.** My other tax proposals on direct tax are listed in Annexure 5 of my speech.

### Indirect Tax.

**159.** On the Indirect Taxes side, this is the first budget after the roll out of the Goods and Service Tax. Excise duties to a large extent and service tax

have been subsumed in GST, along with corresponding duties on imports. Hence, my budget proposals are mainly on the customs side.

- 160. In this budget, I am making a calibrated departure from the underlying policy in the last two decades, wherein the trend largely was to reduce the customs duty. There is substantial potential for domestic value addition in certain sectors, like food processing, electronics, auto components, footwear and furniture. To further incentivise the domestic value addition and Make in India in some such sectors, I propose to increase customs duty on certain items. I propose to increase customs duty on mobile phones from 15% to 20%, on some of their parts and accessories to 15% and on certain parts of TVs to 15%. This measure will promote creation of more jobs in the country. Details of changes made in rates of customs duty as well as certain changes made in the excise duty structure are given in Annexure 6 to my speech.
- **161.** To help the cashew processing industry, I propose to reduce customs duty on raw cashew from 5% to 2.5%.
- **162.** I propose to abolish the Education Cess and Secondary and Higher Education Cess on imported goods, and in its place impose a Social Welfare Surcharge, at the rate of 10% of the aggregate duties of Customs, on imported goods, to provide for social welfare schemes of the Government. Goods which were hitherto exempt from Education Cesses on imported goods will, however, be exempt from this Surcharge. In addition, certain specified goods, mentioned in the Annexure 6 to my speech will attract the proposed Surcharge at the rate of 3% of the aggregate duties of customs only.
- **163.** I also propose to make certain changes to the Customs Act, 1962, to further improve ease of doing business in cross border trade, and to align certain provisions with the commitments under the Trade Facilitation Agreement. To smoothen dispute resolution processes and to reduce litigation, certain amendments are being made, to provide for pre-notice consultation, definite timelines for adjudication and deemed closure of cases if those timelines are not adhered to.
- **164.** With the roll out of GST, I propose to change the name of Central Board of Excise and Customs [CBEC] to Central Board of Indirect Taxes and Customs (CBIC). The necessary changes in law for this are proposed in the Finance Bill.
- **165.** Madam, while making the proposals in this year's Budget, we have been guided by our mission to especially strengthen agriculture, rural

development, health, education, employment, MSME and infrastructure sectors of Indian economy. I am sure the New India which we aspire to create now will emerge. Swami Vivekanand had also envisioned decades ago in his Memoirs of European Travel, "You merge yourselves in the void and disappear, and let new India arise in your place. Let her arise — out of the peasants' cottage, grasping the plough; out of the huts of the fisherman. Let her spring from the grocer's shop, from beside the oven of the fritter-seller. Let her emanate from the factory, from marts, and from markets. Let her emerge from groves and forests, from hills and mountains".

**166.** With these words, Madam Speaker, I commend the Budget to the House.

Annexure I (as referred in para 45)

Budgetary & Non-Budgetary Resources on Agriculture & other Livelihood Programmes in Rural Area

(`crore)

Name of Scheme	Infrastructure/ Livelihood / Both	2018-19 targets				
		Physical Target	Financial Target			
			GBS	EBR	Total	
M/o Water Reso	urces, River Deve	opment & Ganga Rejuver	nation		l .	
PMKSY-AIBP	Infrastructure	48 AIBP priority Projects by December 2019		15000	15000	
PMKSY-HKKP (CADWM)	Infrastructure	Utilisation of irrigation potential of 15 lakh Hectare	2300		2300	
Other Schemes of MoWR, RD&GR	Both		1461		1461	
Sub-total MoWR	,RD&GR		3761	15000	18761	
Pradhan Mantri	griculture, Coope	ration & Farmers Welfare	13000		13000	
Fasal Bima Yojna	Livelinood	Crop Area	13000		13000	
Interest Subsidy for short term credit to Farmers	Livelihood		15000		15000	
Pradhan Mantri Krishi Sinchayee	Infrastructure	Irrigation projects covering 17.2 lakh ha	4000		4000	
Yojana	Livelihood	15 lakh beneficiaries	1			
National Food Security Mission	Livelihood	1.81 lakh beneficiaries	1500		1500	
Sub Mission on Agricultural Mechanization	Infrastructure  Livelihood	62466 centres for Agriculture Machinery and equipment, Farm Machinery Banks, Hi- Tech Productive Equipment 17.81 lakh	1100		1100	
	2.00000	beneficiaries				
Rashtriya Krishi Vikas Yojana (RKVY)	Infrastructure	10,45,878 Cold Storage, Godowns, Glass Houses, Custom Hiring Centers, Soil/ Seed Testing Labs, etc.	3100		3100	
	Livelihood	116.99 lakh beneficiaries				

Mission for Integrated Development of Horticulture	Infrastructure	3,30,436 centres	1599		1599
Other Schemes of D/o AC&FW	Both		2912		2912
Sub-total of D/o AC&FW			42211		42211
Ministry of Food	Processing		•	•	•
Scheme for Mega Food Parks	Infrastructure	12 Mega Food Parks	390	1170	1560
	Livelihood	Direct & indirect employment to 95000 persons in 2017-18 & 2018-19			
Scheme for	Infrastructure	101 projects	220	880	1100
Cold Chain and Value Addition Infrastructure	Livelihood	Direct: 12000 & indirect: 63000 employment in 2017-18 & 2018-19			
Other Schemes of M/o Food Processing	Both		210	640	850
Sub-total of M/o Food Processing			820	2690	3510
Department of A	griculture, Resear	ch and Education			
DARE	Livelihood	Production of 21960 tons Seeds, 255 lakh nos. planting material, 132.5 lakh nos. Animal resources 1.60 lakh Frontline demonstration 450 Farm level trainings 20 lakh Human Resources development Infrastructure/ Basic amenities development in 98 SAUs, 681 existing	7800		7800
Sub-total of DAR	=	KVKs & 59 new KVKs	7800		7800
	ing Water & Sanit	tation	7800		7000
Swachh Bharat Mission (Gramin)	Infrastructure	(a) 1.88 crore Household toilets (b)	15343	15000	30343
	Livelihood	Employment: 16.92 crore Persondays			

	T		•	•	1
National Rural Drinking Water Programme (NRDWP)	Infrastructure  Livelihood	Infrastructure creation through Piped Water Supply Schemes and Community Water Purification Plants - 84000 habitats Livelihood generation	7000		7000
Sub-total of M/o	DWS	- 84000	22343	15000	37343
-		 epartment of Rural Develo		13000	37343
Pradhan Mantri	Both	49 lakh houses, 46.55	21000	12000	33000
Awaas Yojana - Gramin (PMAY-G)		crore Mandays	21000	12000	33000
Pradhan Mantri	Both	57,000 km roads &	19000		19000
Gram Sadak Yojana (PMGSY)		28.35 crore Mandays			
Mahatma Gandhi National Rural Employement Guarantee Programme (MGNREGA)	Infrastructure	8552 AWC, 2.60 lakh Kms. of Rural Roads, 1.83 lakh Vermi/NADEP Compost, 675 Food Storage Godowns, 8340 GP Bhawan/Bharat Nirman Seva Kendra	55000		55000
	Livelihood	I. Cattle Shed/ Poultry Shelter/ Piggery shed - 99648 II. Land Development - 1.65 lakh 230 cr Persondays			
National Livelihood Mission- Aajeevika - NRLM	Livelihood under NRLM including MKSP, SVEP, Skill Development	9 lakh nos. of new SHGs to be formed Number of Mahila Kisan to be supported-5 lakh Value Chain Development Project-15 Number of SVEP enterprises-25000 Number of Trainess to	5750		5750
		be Skilled - 4 lakh			
Sub-total of D/o I Development			100750	12000	112750
Ministry of Rural	Development/ De	epartment of Land Resour	rces		
Watershed     Development     Component of     Pradhan Mantri	Infrastructure	1.30 lakh nos.Water Harvesting Structures to be created/rejuvenated	2146		2146

Katalat Ctalahana	1	4.04 lables has a see to			
Krishi Sinchayee		1.81 lakhs ha area to			
Yojana (WDC-		be brought under			
PMKSY)	Livelihood	protective irrigation  3. No. of farmers			
	Livelinood	benefitted -5.01 lakh			
Othor Cohomos o	f D/o Lond	benefitted -5.01 lakii	250		350
Other Schemes o Resources	T D/O Land		250		250
Sub-total of D/o	land		2396		2396
Development	Lanu		2390		2390
Ministry of Powe	<u> </u>				
-	T	(n)	2000	45000	10000
Deen Dayal	Infrastructure	(i) Intensive	3800	15000	18800
Upadhyaya		electrification of			
Gram Jyoti		villages - 1 lakh nos.			
Yojana		(ii) Feeder segregation			
(DDUGJY)		including new 11 KV			
		Km (iii) Commissioning of			
		Substations (New &			
		Augmentation) - 600			
		nos.			
Pradhan Mantri		Electricity connections	2750		2750
Sahaj Bijli Har		to Households - 175	2730		2730
Ghar Yojana		lakh nos.			
(Saubhagya)		lakii ilos.			
Sub-total of M/o	Power		6550	15000	21550
	, Small & Mediun	n Enterprises			
Prime	Livelihood	49000 projects	1260		1260
Minister's	Liveiiiiood	294000 Employment	1200		1200
Employment		254000 Employment			
Generation					
Programme					
(PMEGP)					
, ,					
Other Schemes	Both		1648		1648
Other Schemes of MSME	Both		1648		1648
			1648 <b>2908</b>		1648 <b>2908</b>
of MSME	1E				
of MSME Sub-total of MSM	1E	Works at Gram			
of MSME Sub-total of MSM Ministry of Panch	1E nayati Raj	Works at Gram Panchayat level in	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth	1E nayati Raj		2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission	1E nayati Raj	Panchayat level in focus areas of Health	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance	1E nayati Raj	Panchayat level in	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to	1E nayati Raj	Panchayat level in focus areas of Health & Sanitation, Drinking	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to Gram	1E nayati Raj	Panchayat level in focus areas of Health & Sanitation, Drinking Water, Rural	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to Gram Panchayats for	1E nayati Raj	Panchayat level in focus areas of Health & Sanitation, Drinking Water, Rural Electrification,	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to Gram Panchayats for the period	1E nayati Raj	Panchayat level in focus areas of Health & Sanitation, Drinking Water, Rural Electrification, Maintenance of	2908		2908
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to Gram Panchayats for the period 2015-2020	<b>1E</b> nayati Raj  Both	Panchayat level in focus areas of Health & Sanitation, Drinking Water, Rural Electrification, Maintenance of	<b>2908</b> 45069		<b>2908</b> 45069
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to Gram Panchayats for the period 2015-2020 Other Schemes	<b>1E</b> nayati Raj  Both	Panchayat level in focus areas of Health & Sanitation, Drinking Water, Rural Electrification, Maintenance of	<b>2908</b> 45069		<b>2908</b> 45069
of MSME Sub-total of MSM Ministry of Panch Fourteenth Finance Commission (FFC) Grant to Gram Panchayats for the period 2015-2020 Other Schemes of M/o	nayati Raj  Both  Both	Panchayat level in focus areas of Health & Sanitation, Drinking Water, Rural Electrification, Maintenance of	<b>2908</b> 45069		<b>2908</b> 45069

	Development & Ei	<u> </u>			
PMKVY 2.0	Livelihood	18 lakh beneficiaries	1171		1171
Sub-total of M/o	Skill		1171		1171
Development					
Department of F	inancial Services				
Agriculture	Livelihood			1100000	1100000
Credit					
Micro Irrigation				2000	2000
Fund					
Rural	Infrastructure			28000	28000
Infrastrucure					
Development					
Fund (RIDF)					
NABARD				3500	3500
Infrastructure					
Development					
Assistance					
(NIDA)					
Dairy Infra				2000	2000
Development					
Fund (DIDF)					
Fisheries &				1000	1000
Aquaculture					
Infra -					
Development					
(FIDF)	_				
Agri-market				2000	2000
Infrastructure	L				
Sub-total D/o Fin	iancial Services			1138500	1138500
Total			236127	1198190	1434317
Note: The above	allocations are spe	ecific for infrastructure ar	nd livelihood		
development in a	gri and Rural sect	or			

Annexure II (As referred in Para 70)

# Schematic outlays under Education, Health and Social Protection Sectors (Schematic Outlays)

Ministry/Department/Scheme Name	2017-18	2018-
		19

Harliff O Francis Wolfers	47.050	F0 000
Health & Family Welfare	47,353	52,800
CSS+CS in Health	34,657	39,199
of which	•	,
PMSSY	3,975	3,825
National AIDS and STD Control programmme	2,000	2,100
National Rural Health Mission	21,189	24,280
National Urban Health Mission	752	875
Human Resoruces for Health & Medical Education	4,025	4,225
Tertiary care programme	725	750
RSBY	1,000	2,000
AYUSH	1,429	1,626
CSS+CS	509	576
of which		
NAM	441	504
Health Research	1,500	1,800
School Education	46,356	50,000
CSS+CS	38,981	42,391
of which		
SSA	23,500	26,129
RMSA	3,830	4,022
Mid day meal	10,000	10,500
Higher Education	33,330	35,010
CS+CSS	5,526	8,512
of which		
Rashtriya Uchchatar Shiksha Abhiyan (RUSA)	1,300	1,400
Interest subsidy and contribution for guarantee fund	1,950	2,150
HEFA	250	2,750
e-Shodh Sindu	240	180
Technical Education- Quality Improvement Programme	260	275
Scholarship for College and University Students	320	340

Programme for Apprenticeship Training - Scholarships & Stipentes	110	125
World Class Institutions	50	250
Setting up of virtual class room	75	90
Madan Mohan Malviya National Mission on Teachers and Teaching	120	120
ABs	26,896	25,339
of which		
Indian Institutes of Technology	7,856	6,326
IIM	1,030	1,036
Rural Development		
National Social Assistance Program	9,500	9,975
Transfer Codar / todotarios i regiam	0,000	0,010
Social Justice	6,908	7,750
CS+CSS	6,836	7,670
of which	· · · · · · · · · · · · · · · · · · ·	
Prematric Scholarship (SC)	50	125
Post-matric scholarship (SC)	3,348	3,000
Special Central Assistance to SC sub	800	1,000
schemes		
Post-matric scholarship for OBC	885	1,100
Pre-matric scholarship for OBC	142	232
National fellowship for SCs	230	300
Empowerment of Persons with Disability	855	1,070
CS+CSS	559	744
of which		
Assistance to Disabled Persons for purchase/ fitting of Aids and appliances	150	220
Schemes for Implementation of Persons with Disability Act	207	300
Department of Women and Child	22,095	24,700
Development Development		24,700
CSS	21,844	24,454
of which		
Anganwadi Services	15,245	16,335
Schemes for Adolescent girls	460	500
Pradhan Mantri Matru Vandana Yojana	2,700	2,400

Nirbhaya Fund Schemes	500	500
Child Protection Scheme	648	725
National Nutrition Mission	1,500	3,000
Mission for protection and empowerment of women (Umbrella)	1,089	1,366
Minority Affairs	4,195	4,700
CS+CSS	3,969	4,460
of which		
Education Empowerment	2,054	2,453
Skill Development & Livelihood	635	602
MSDP	1,200	1,320
TOTAL of Schemes (CS+CSS)	1,22,381	1,37,98
Demand/Ministry-wise Total featured above, except for MoRD	1,64,020	1,79,457

			Annexure III			
		(As referred in Para 114)				
	Capital Outlay on Infr	astructui	re Sector			
					` crore	
		RE 2	2017-18	BE 20	18-19	
Ministry/Deptt.	Scheme/CPSEs	GBS	IEBR	GBS	IEBR	
1. Ministry of Coal (10)	i) Coal India Limited	0	8500	0	9500	
	ii) NLC India Limited	0	4578	0	4299	
	iii) Singareni Colleries Co. Ltd.	0	1400	0	2000	
Total		0	14478	0	15799	
2. Ministry of Development of North Eastern Region (23)	i)Central Pool of Resources for North East and Sikkim	175	0	310	0	
	ii) Construction/ Improvement of Roads of Economic Importance	5	0	40	0	

	iii) North East Road Sector Develop. Scheme- Programme Component	150	0	250	0
Total		330	0	600	0
3. Ministry of New and Renewable Energy (67)	i) Indian Renewable Energy Development Agency	0	9287	0	10099
	ii) Solar Energy Corporation of India	50	179	0	217
Total		50	9466	0	10317
4. Ministry of Petroleum and Natural Gas (72)	i) Payment to Indian Strategic Petroleum Reserve Ltd. (ISPRL) for Crude Oil Reserve	1121	0	701	0
	ii) Phulpur Dhamra Haldia Pipeline Project	400	0	1674	0
	iii) National Seismic Programme	10	0	1300	0
	iv) Bharat Petroleum Corporation Ltd.	0	7800	0	7400
	v) Chennai Petroleum Corp. Ltd.	0	865	0	1010
	vi) Engineers India Ltd.	0	0	0	1356
	vii) Gas Authority of India Ltd.	0	3309	0	4722
	viii) Hindustan Petroleum Corp. Ltd.	0	7110	0	8425
	ix) Indian Oil Corp. Ltd.	0	18849	0	22862
	x) Mangalore Refineries and Petrochemicals Ltd.	0	1138	0	744
	xi) Numaligarh Refinery Ltd.	0	375	0	428
	xii) Oil and Natural Gas Corp. Ltd.	0	37218	0	32077
	xiii) Oil India Ltd.	0	4263	0	4300
	xiv) Oil Natural Gas Corp. Videsh Ltd.	0	6393	0	5886
Total		1531	87319	3675	89210
5. Ministry of Power (74)	i) 220 KV Transmission line from Srinagar to Leh via Kargil	500	0	500	0
	ii) Damodar Valley	0	1057	0	1606

	Corp. Ltd.				
	iii) National Hydro Electric Power Corp. Ltd.	350	3173	482	2258
	iv) National Thermal Power Corp. Ltd.	0	28000	0	22300
	v) North Eastern Electric Power Corp. Ltd.	1	1212	267	122
	vi) Power Finance Corp. Ltd.	0	4000	0	0
	vii) Power Grid Corp. of India Ltd.	0	25000	0	25000
	viii) Satluj Jal Vidyut Nigam Ltd.	0	609	0	935
	ix) Tehri Hydro Development Corp. Ltd.	32	1267	52	1248
Total		883	64318	1301	53469
Ministry of Civil Aviation (9)	Airport Authority of India	150	2543	0	4086
Total		150	2543	0	4086
Department of Telecommunicati on (14)	Defence Spectrum - Optical Fibre Cable based network for Defence Services	3755	0	4500	0
	Investment in CPE (Bharat Broadband Network Ltd.)	0	9786	0	16986
Total		3755	9786	4500	16986
Ministry of Defence (Misc) (19)	Works executed by Border Roads Development Board	2708	0	2785	0
	Coast Guard Organisation	2200		2700	
Total		4908	0	5485	0
Ministry of Railways (80)	Capital Outlay on Indian Railways	40000	34900	53060	38500
	Indian Railway Finance Corporation		45100		54940
Total		40000	80000	53060	93440
Department of Atomic Energy (4)	Nuclear Power Corporation of India	1435	7785	1665	5656
Total	Ltd.	1435	7785	1665	5656

Ministry of	MRTS and Metro	17810	1477	14924	1897
Housing And	Projects				
Urban Affairs (56)					
	Housing And Urban	0	13716	0	13040
	Develpoment				
	Corporation				
	PMAY (Urban)	6043	0	6500	25000
Total		23853	15193	21424	39937
Ministry of Road	Investment in NHAI	23892	59279	29663	62000
Transport and					
Highways (81)					
	Roads And Bridges	26967	0	29762	0
Total		50858	59279	59425	62000
Ministry of	Sagarmala	125	0	250	0
Shipping (87)					
	VoChidambaranar Port		163		342
	Trust				
	Jawaharlal Nehru Port		1569		2065
	Trust		440		400
	Mumbai Port Trust		410		432
	Deen Dayal Port Trust Kandla		347		458
	Kamarajar Port Trust		325		250
	Cochin Shipyard		351		495
	Limited				
Total		125	3165	250	4042
Ministry of Steel (93)	Ferro Scrap Nigam limited	0	28	0	23
	KIOCL	0	2024	0	1782
	Manganese Ore India Limited	0	272	0	279
	MECON Limited	0	5	0	5
	MSTC Limited	0	33	0	49
	NMDC Limited	0	3324	0	3778
	Rashtriya Ispat nigam Limited	0	1570	0	1400
	Steel Authority Of India Limited	0	4200	0	4000
Total		0	11428	0	11294
Department of	HEFA	250	0	2750	28000
Higher Education (58)	<del></del>				_5555
Total		250	0	2750	28000

Ministry of	Digital India	1426		3073	5700
Electronics &					
Information					
Technology					
Total		1426		3073	5700
<b>Grand Total</b>		129554	364759	157208	439935
		494313		597	143

## Annexure IV (As referred in para 131)

# E-office and E-governance initiatives in central Ministries and Departments

- A web-based Government Integrated Financial Management Information System (GIFMIS), administered by Controller General of Accounts, for budgeting, accounting, expenditure and cash management for more effective fiscal management of Government.
- A Non Tax Receipt Portal (NTRP) to provide one stop services for depositing fees, fines and other non-tax dues into Government account;
- 3. Project 'e-Vidhan' to digitize and make the functioning of all State Legislatures paperless.
- 4. A Central Public Procurement Portal to provide a single point access for all information on procurement. Around 3.5 lakh contractors and vendors are registered on this platform. In November, 2017 alone, electronic bids for over one lakh tenders valued at around two lakh forty thousand crore were invited through this Portal.

- 5. The Government E-Marketplace (GeM) to facilitate procurement at the right price, in right quality and quantity in a transparent and efficient manner. Third version of the GeM platform (GeM 3.0) will be launched on 26<sup>th</sup> January, 2018. The platform has seventy eight thousand buyers, fifty six thousand sellers, three lakh seventy five thousand products and twelve services. Besides facilitating transaction of the value of `3000 crore in about two lakh transactions, it could achieve savings of more than 25% over the base price.
- E-Courts, to bring about universal computerization of all
  Districts and Subordinate Courts, use of cloud computing and
  availability of e-services like e-filing and e-payments as well.
- 7. A National Judicial Data Grid to provide an online platform for information relating to judicial proceedings and decisions from over sixteen thousand computerized Courts and Subordinate Courts in the country. An e-Courts Services App has also been launched to provide litigant centric services.
- 8. e-Panchayats platform to provide a suite of core common applications to address various aspects of panchayats functioning from internal core functions of planning, budgeting, implementation, accounting, monitoring and social audit to delivery of services like issue of certificates, licenses etc.

Annexure V to Part B of Budget Speech
Other changes in Direct Taxes:

- 1. It is proposed that the provision of section 79 of the Income-tax Act (the Act) regarding restriction on shareholding for the purpose of carry forward loss shall not apply in case of change of shareholding pursuant to an approved resolution plan under IBC, 2016 where an opportunity of being heard has been given to the Principal Commissioner or Commissioner.
- 2. In respect of companies where an application under Insolvency and Bankruptcy Code (IBC), 2016 has been admitted, it is proposed to provide that for the purpose of computation of Minimum Alternative Tax (MAT) the aggregate amount of unabsorbed depreciation and brought forward loss shall be allowed to be reduced from the book profit.
- 3. It is proposed to provide that the insolvency resolution professional shall verify the return of income in case of a company where an application under IBC, 2016 has been admitted.
- 4. It is proposed to provide that provisions of MAT shall not apply in respect of foreign companies having income solely from businesses referred to in sections 44B, 44BB, 44BBA and 44BBB of the Act provided such income has been offered to tax at the rates specified in these sections.
- 5. It is proposed to extend the benefit of exemption for withdrawal up to 40% from National Pension System Trust (NPS) to all subscribers and not only to employees.
- 6. It is proposed to provide that in a case where premium for health insurance for multiple years has been paid in one year, the deduction shall be allowed proportionately over the years for which the benefit of health insurance is available.
- 7. In order to encourage start-ups, the definition of 'eligible business' for a start-up is proposed to be aligned with the modified definition notified by DIPP. It is further proposed to extend the incorporation date for a start-up for availing benefit under section 80-IAC of the Act to 31<sup>st</sup> March, 2021 from 31<sup>st</sup> March, 2019 and rationalise the condition of turnover for availing the benefit.
- 8. It is proposed to rationalise the provisions of section 56(2)(x) of the Act to provide that the receipt of any property by a wholly-owned Indian subsidiary from its holding company and by an Indian holding company from its subsidiary shall be exempt from tax.

- 9. It is proposed to provide that trading in agricultural commodity derivatives on a recognized stock exchange shall not be treated as a speculative transaction even if no Commodities Transaction Tax (CTT) has been paid in respect of those derivative transactions.
- 10. Considering the strategic nature of the transactions, it is proposed to provide that income arising to a non-resident from royalty or fees for technical services received from National Technical Research Organisation shall be exempt from tax.
- 11. It is proposed to provide that the exemption of sale of leftover stock of crude oil shall also apply in respect of termination of the contract or arrangement in respect of a foreign company participating in a strategic oil reserve.
- 12. It is proposed to provide that in addition to notifying any authority, Board, Trust or Commission under section 10(46) of the Act, the Government can also notify any class of such persons.
- 13. It is proposed to provide similar tax regime as available to equity oriented funds to Fund of Funds investing only in exchange traded funds which only invest in listed equity shares of domestic companies.
- 14. It is proposed to provide that no adjustments shall be made under section 143(1)(vi) of the Act while processing the return filed for the assessment year 2018-2019 and subsequent assessment years.
- 15. It is proposed to provide that no expenditure or allowance or set off of any loss shall be allowed in respect of undisclosed income determined by the Assessing Officer under section 115BBE of the Act.
- 16. It is proposed to provide that every entity, not being an individual, which enters into any financial transaction of an amount aggregating to Rs.2.50 Lakh or more in a financial year shall be required to apply for a permanent account number (PAN). It is also proposed that directors, partners, principal officers, office bearer or any person competent to act on behalf of such entities shall also apply for PAN.
- 17. In view of the proposed amendment in the Customs Act creating a new custom Authority for Advance Ruling, it is proposed to provide that the Authority for Advance Ruling constituted under the Income-tax Act shall act as an Appellate Authority in respect of the rulings given by the customs Authority for Advance Ruling. It is also proposed to provide

- that when the authority is dealing with an application relating to Income-tax Act, the revenue member shall be from income-tax.
- 18. It is proposed to make the order passed by the Commissioner of Income-tax (Appeals) under section 271J of the Act appealable before Appellate Tribunal.
- 19. It is proposed to enhance the penalty from `100/- to `500/- and from `500/- to `1000/- under section 271FA of the Act.
- 20. It is proposed to provide that prosecution shall lie against companies for non-filing of return irrespective of the fact that whether any tax is payable or not.
- 21. It is proposed to mandate that in order to avail benefit of any deduction under Chapter VIA-C, the persons have to file return within due date specified under section 139(1) of the Act.
- 22. It is proposed to provide that if stock-in-trade is converted into capital asset, the fair market value of the same on the date of conversion shall be taken into account for computing business income.
- 23. It is proposed to rationalise the existing provision relating to investment in capital gain bonds by providing that the exemption shall be available only in respect of long-term capital gains arising out of sale of immoveable property and investment in the bond shall be for a minimum period of 5 year from the existing 3 years.
- 24. It is proposed to amend section 9 of the Act to align the scope of "business connection" with the modified dependent agent permanent establishment rule as per Multilateral Instrument signed by the Government.
- 25. It is proposed to amend section 9 of the Act to provide that significant economic presence of a non-resident shall constitute "business connection" with India. It is also proposed to define the phrase 'significant economic presence'.
- 26. It is proposed to provide that compensation received in connection with termination or modification of business contract and employment contract shall be taxable.

- 27. It is proposed to provide that in respect of heavy goods vehicles (more than 12 tonnes), the presumptive income under section 44AE of the Act shall be computed at the rate of `1000 per tonne per month.
- 28. In order to provide statutory backing and certainty to Income Computation and Disclosure Standards (ICDS), it is proposed to amend the provisions of Chapter IV-D of the Act relating to computation of business income and Chapter XIV of the Act.
- 29. It is proposed to provide that TDS at the applicable rate shall be made in respect of interest exceeding `10,000 from newly introduced 7.75% GOI Savings (Taxable) Bonds, 2018.
- 30. It is proposed to provide that in the case of an amalgamated company, accumulated profits for the purpose of determining dividend shall also include the accumulated profits of the amalgamating company on the date of amalgamation.
- 31. It is proposed to provide that deemed dividend under section 2(22)(e) of the Act shall be subject to dividend distribution tax at the rate of 30% without grossing up.
- 32. It is proposed to provide that the concessional tax rate of 25% for new domestic companies engaged in manufacturing shall be subject to the special rates in respect of specified income provided under Chapter XII of the Act.
- 33. It is proposed to rationalise the provisions relating to filing of Countryby-Country Report by providing the time-limits and the definition of 'agreement'.
- 34. It is proposed to amend Finance Act, 2013 to rationalise levy of Commodities Transaction Tax (CTT) on options in commodity futures.
- 35. It is proposed to amend the Black Money (Undisclosed Foreign Income and Assets) and Imposition of Tax Act, 2015 to rationalise the designations of authorities competent to grant approval for penalty and prosecution.

#### **INDIRECT TAXES**

### 1. PROPOSALS INVOLVING CHANGE IN CUSTOMS DUTY RATES:

		Chapter/	Commodity	Rate o	f Duty
		heading/ sub- heading/ Tariff item		From	То
I.	Incen	tivizing dome	stic value addition, 'Make in India	,	
	A.	Reduction in reduce costs	Customs duty on inputs and raw	/ materials	to
			Food processing		
	1	0801 31 00	Cashew nuts in shell [Raw cashew]	5%	2.5%
			Capital goods and Electronics		
	2	8483 40 00, 8466 93 90,	Ball screws, linear motion guides, CNC systems for manufacture of all types of CNC	7.5%	2.5%
		8537 10 00	machine tools falling under headings 8456 to 8463		
	3	70	Solar tempered glass or solar tempered [anti-reflective coated] glass for manufacture of solar cells /panels/modules	5%	Nil
	B.	Changes	in Customs duty to address the properties inversions in certain sectors		duty
			Medical Devices		
	4	Any Chapter	Raw materials, parts or accessories for the manufacture of Cochlear Implants	2.5%	Nil
	C.	Changes i	n Customs duty to provide adequ domestic industry	ate protec	tion to
			Food Processing		
	5	2009 11 00	Orange fruit juice	30%	35%
		2009 12 00			
		2009 19 00			
	6	2009 21 00 to	Other fruit juices and vegetable juices	30%	50%
		2009 90 00			
	7	2009 81 00,	Cranberry juice	10%	50%

	2009 90 00			
8	2106 90	Miscellaneous Food preparations (other than soya protein)	30%	50%
		Perfumes and toiletry preparations		
9	3303	Perfumes and toilet waters	10%	20%
10	3304	Beauty or make-up preparations and preparations for the care of the skin (other than medicaments), including sunscreen or suntan preparations; manicure or pedicure preparations	10%	20%
11	3305	Preparations for use on the hair	10%	20%
12	3306	Preparations for oral or dental hygiene, including denture fixative pastes and powders; yarn used to clean between the teeth (dental floss), in individual retail packages	10%	20%
13	3307	Pre-shave, shaving or after-shave preparations, personal deodorants, bath preparations, depilatories and other perfumery, cosmetic or toilet preparations, not elsewhere specified or included, prepared room deodorizers, whether or not perfumed or having disinfectant properties	10%	20%
		Automobile and automobile parts		
14	8407, 8408, 8409, 8483 10 91, 8483 10 92, 8511, 8708, 8714 10	Specified parts/accessories of motor vehicles, motor cars, motor cycles	7.5% / 10%	15%
15	8702, 8703, 8704, 8711	CKD imports of motor vehicle, motor cars, motor cycles	10%	15%
16	8702, 8704	CBU imports of motor vehicles	20%	25%
17	4011 20 10	Truck and Bus radial tyres	10%	15%
		Textiles		

18	5007	Silk Fabrics	10%	20%
		Footwear		
19	6401, 6402, 6403, 6404, 6405	Footwear	10%	20%
20	6406	Parts of footwear	10%	15%

		Diamonds, precious stones and jewellery		
21	71	Cut and polished colored gemstones	2.5%	5%
22	71	Diamonds including lab grown diamonds-semi processed, half-cut or broken; non-industrial diamonds including lab-grown diamonds (other than rough diamonds), including cut and polished diamonds	2.5%	5%
23	7117	Imitation Jewellery	15%	20%
		Electronics / Hardware		
24	8517 12	Cellular mobile phones	15%	20%
25	3919 90 90, 3920 99 99, 3926 90 91, 3926 90 99, 4016 99 90, 7318 15 00, 7326 90 99, 8504, 8506, 8507, 8517 70 90, 8518, 8538 90 00, 8544 19, 8544 42, 8544 49	Specified parts and accessories of cellular mobile phones	7.5%/ 10%	15%
26	8504 90 90/ 3926 90 99	PCBA of charger/adapter and moulded plastics of charger/adapter of cellular mobile phones	Nil	10%
27	Any Chapter	Inputs or parts for manufacture	Applicable	Nil

				T 1
		of:	rate	
		a) PCBA, or		
		b) moulded plastics		
		of charger/adapter of cellular mobile phones		
28	8517 62 90	Smart watches/wearable devices	10%	20%
29	8529 10 99 8529 90 90	LCD/LED/OLED panels and other parts of LCD/LED/OLED TVs	7.5%/ 10%	15%
30	8529/4016	12 specified parts for manufacture of LCD/LED TV panels	Nil	10%
31	70	Preform of silica for use in the manufacture of telecommunication grade optical fibres or optical fibre cables	Nil	5%
		Furniture		
32	9401	Seats and parts of seats [except aircraft seats and parts thereof]	10%	20%
33	9403	Other furniture and parts	10%	20%
34	9404	Mattresses supports; articles of bedding and similar furnishing	10%	20%
35	9405	Lamps and lighting fitting, illuminated signs, illuminated name plates and the like [except solar lanterns or solar lamps]	10%	20%
		Watches and Clocks		
36	9101, 9102	Wrist watches, pocket watches and other watches, including stop watches	10%	20%
37	9103	Clocks with watch movements	10%	20%
38	9105	Other clocks, including alarm clocks	10%	20%
		Toys and Games		
39	9503	Tricycles, scooters, pedal cars and similar wheeled toys; dolls' carriages; dolls; other toys; puzzles of all kinds	10%	20%
40	9504	Video game consoles and machines, articles for funfair,	10%	20%

			table or parlor games and		
			automatic bowling alley equipment		
	41	9505	Festive, carnival or other entertainment articles	10%	20%
	42	9506 [except 9506 91]	Articles and equipment for sports or outdoor games, swimming pools and paddling pools [other than articles and equipment for general physical exercise, gymnastics or athletics]	10%	20%
	43	9507	Fishing rods, fishing-hooks and other line fishing tackle; fish landing nets, butter fly nets and similar nets; decoy birds and similar hunting or shooting requisites	10%	20%
	44	9508	Roundabouts, swings, shooting galleries and other fairground amusements; travelling circuses, traveling menageries and travelling theatres	10%	20%
			Miscellaneous items		
	45	3406	Candles, tapers and the like	10%	25%
	46	4823 90 90	Kites	10%	20%
	47	9004 10	Sunglasses	10%	20%
	48	9611	Date, sealing or numbering stamps, and the like	10%	20%
	49	9613	Cigarette lighters and other lighters, whether or not mechanical or electrical, and parts thereof other than flints and wicks	10%	20%
	50	9616	Scent sprays and similar toilet sprays, and mounts and heads therefor; powder-puffs and pads for the application of cosmetic or toilet preparations	10%	20%
II			Rationalization measures		
			Edible oils of vegetable origin		
	1	1508, 1509, 1510,1512,	Crude edible vegetable oils like Ground nut oil, Olive oil, Cotton seed oil, Safflower seed oil,	12.5%	30%

		1513, 1515	Saffola oil, Coconut oil, Palm Kernel/Babassu oil, Linseed oil, Maize corn oil, Castor oil, Sesame oil, other fixed vegetable fats and oils.		
	2	1508, 1509, 1510,1512, 1513, 1515, 1516 20, 1517 10 21, 1517 90 10, 1518 00 11, 1518 00 21, 1518 00 31	Refined edible vegetable oils, like Ground nut oil, Olive oil, Cotton seed oil, Safflower seed oil, Saffola oil, Coconut oil, Palm Kernel/Babassu oil, Linseed oil, Maize corn oil, Castor oil, Sesame oil, other fixed vegetable fats and oils, edible margarine of vegetable origin, Sal fat; specified goods of heading 1518	20%	35%
			Refractory Items		
	3	6815 91 00	Other articles of stone containing magnesite, dolomite or chromite	10%	7.5%
	4	6901	Bricks, blocks, tiles and other ceramic goods of siliceous fossil meals or of similar siliceous earths	10%	7.5%
	5	6902	Refractory bricks, blocks, tiles and similar refractory ceramic constructional goods, other than those of siliceous fossil meals or similar siliceous earths	5%	7.5%
	6	6903	Other refractory ceramic goods	5%	7.5%
III		Social Welfa	re Surcharge		
	1	Any chapter	Levy of Social Welfare Surcharge on imported goods [other than those mentioned at S. No. 3 to 6 below] to finance education, housing and social security		10% of the aggregat e duties of customs
	2	Any chapter	Abolition of Education Cess and Secondary and Higher Education Cess on imported goods	3% of the aggregat e duties of Customs [2% + 1%]	Nil

	3	2710	Exemption from Social Welfare Surcharge on motor spirit commonly known as petrol and high speed diesel oil		3% of the aggregat e duties of Customs
	4	7106	Silver (including silver plated with gold or platinum), unwrought or in semi-manufactured form, or in powder form		3% of the aggregat e duties of Customs
	5	7108	Gold (including gold plated with platinum), unwrought or in semi-manufactured form, or in powder form		3% of the aggregat e duties of Customs
	6	Any Chapter	Specified goods hitherto exempt from Education Cess and Secondary and Higher Education Cess on imported goods		Nil
IV		Road and Inf	frastructure Cess		
	1	2710	Levy of Road and Infrastructure Cess on imported motor spirit commonly known as petrol and high speed diesel oil		Rs. 8 per litre
	2	2710	Exemption from additional duty of customs leviable under section 3(1) of the Customs Tariff Act, 1975 in lieu of the proposed Road and Infrastructure cess on domestically produced motor spirit commonly known as petrol and high speed diesel oil		Nil
	3	2710	Abolition of Additional Duty of Customs [Road Cess] on imported motor spirit commonly known as petrol and high speed diesel oil	Rs. 6 per litre	Nil
	4		Additional duty of customs under sections 3(1) of the Customs Tariff Act, 1975 in lieu of basic excise duty		

	2710	(i) Motor spirit commonly known as petrol	Rs. 6.48 per litre	Rs. 4.48 per litre
	2710	(ii) High speed diesel oil	Rs. 8.33 per litre	Rs. 6.33 per litre

# 2. AMENDMENTS TO THE CUSTOMS TARIFF ACT, 1975 WITH NO CHANGES IN EFFECTIVE RATES OF DUTIES

S. No	Amendment
Α	Amendment in the Customs Tariff Act, 1975
1	Amendment to the section 3 so as to insert subsections 8A and 10A to provide for valuation of warehoused goods, which are sold to another person before clearance for home consumption or export, for the purposes of Integrated Tax and Goods and Services Tax Compensation Cess
В	Import duty – First Schedule to the Customs Tariff Act, 1975
1	The tariff rate of customs duty for the specified medical devices is being increased from 7.5% to 10%. The effective rate of import duty on such medical devices will, however, remain unchanged.
2	The tariff rate of customs duty for Lithium-ion batteries is being increased from 10% to 20%. The effective rate of import duty on Lithium-ion batteries [other than Lithium-ion batteries for cellular mobile phones] will, however, remain unchanged at 10%.
С	Export duty – Second Schedule to the Customs Tariff Act, 1975
1	To insert a new Note to specify Nil rate of duty in respect of all other goods which are not covered under column (2) of the Schedule.
2	Introduction of 20% Tariff rate of Export Duty on Electrodes of a kind used for furnaces. The effective rate of Export duty on such electrodes will, however, remain Nil.

#### 3. MAJOR AMENDMENTS IN THE CUSTOMS ACT, 1962

S. No	Amendment
A.	For facilitating trade
1	Defining scope of Assessment and introducing "risk based selection"

	for verifying Self-Assessment [Section 2(2), 17 of Customs Act]	
2	Establishing single point of reference for importers, exporters and Officers with regard to Regulatory Controls imposed by various Ministries, Departments and Agencies [Section 11 of Customs Act]	
3	Facilitating imports and exports meant for Repair, Manufacture and further Processing with full or partial duty exemptions [Section 25A and Section 25B of Customs Act]	
4	Appointing a new Customs Advance Ruling Authority with Appellate mechanism [Sections 28E to 28M of Customs Act]	
5	Providing legal basis for clearance by Customs Automated System [Sections 45, 47, 51, 60, 68 and 69 of Customs Act]	
6	Introducing an electronic Cash ledger on the lines similar to provisions in CGST Act [Section 51A of Customs Act ]	
7	Introducing a new chapter for conduct of Audit [Section 99A of Customs Act ]	
8	Inserting a new section to provide for simplified and different procedures as part of Trade Facilitation [Section 143AA of Customs Act]	
9	Introducing a new section for exchange of information with competent authorities of other countries [Section 151B of Customs Act]	
B.	For reducing litigation	
10	Providing for pre-notice consultation, issue of supplementary show cause notices on receipt of additional information but within present limitation period, time bound Adjudication and deemed closure of cases [Section 28 of Customs Act]	
11	Providing for closure of cases without imposition of redemption fine in cases of voluntary payment of all dues [Section 125 of Customs Act]	
C.	For improving compliance	
12	Expanding the scope of the Customs Act to any offence or contravention committed under the said Act outside India [Section 1 of Customs Act]	
13	Introducing provisions for controlled delivery for certain goods to be notified [Section 109A of Customs Act]	

### 4. PROPOSALS INVOLVING CHANGE IN EXCISE DUTY RATES:

		Commodity	Rate of Duty			
			From	То		
I	Motor spirit commonly known as petrol and high speed diesel oil					
	1.	Levy of Road and Infrastructure Cess on		Rs. 8 per		

	motor spirit commonly known as petrol and high speed diesel oil		litre
2.	Abolition of Additional Duty of Excise [Road Cess] on motor spirit commonly known as petrol and high speed diesel oil	Rs. 6 per litre	Nil
3.	Basic excise duty on:		
	(i) Unbranded Petrol	Rs. 6.48 per litre	Rs. 4.48 per litre
	(ii) Branded petrol	Rs. 7.66 per litre	Rs. 5.66 per litre
	(iii) Unbranded diesel	Rs. 8.33 per litre	Rs. 6.33 per litre
	(iv) Branded diesel	Rs. 10.69 per litre	Rs. 8.69 per litre
4.	Infrastructure Cess on		Nil
	(i) 5% ethanol blended petrol,		
	(ii) 10% ethanol blended petrol and		
	(iii) bio-diesel, up to 20% by volume,		
	subject to the condition that appropriate excise duties have been paid on petrol or diesel and appropriate GST has been paid on ethanol or bio-diesel used for making such blends		
5.	Infrastructure Cess on petrol and diesel manufactured in and cleared from 4 specified refineries located in the North-East		Rs. 4 per litre

**Note:** "Basic Excise Duty" means the excise duty set forth in the First Schedule to the Central Excise Tariff Act, 1985.

#### 5. MISCELLANEOUS

S. No.	Amendment		
A.	Renaming of Central Board of Excise and Customs as the Central Board of Indirect Taxes and Customs		
	Name of Central Board of Excise and Customs is being changed to Central Board of Indirect Taxes and Customs with consequential amendments in the following Acts: -		
	i.	The Central Boards of Revenue Act, 1963 (54 of 1963)	
	ii.	The Customs Act, 1962 (52 of 1962)	
	iii.	The Central Goods and Services Tax Act, 2017 (12 of 2017)	

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**Indirect Tax** 

#### **Budget 2020-2021**

# Speech of Nirmala Sitharaman

Minister of Finance

#### February 1, 2020

Hon'ble Speaker,

I rise to present the Budget for the year 2020-2021.

#### Introduction

In May 2019, Prime Minister Modi received a massive mandate to form the government again. With renewed vigour, under his leadership, we commit ourselves to serve the people of India, with all humility and dedication.

- **2.** People of India have unequivocally given their *jan-aadesh* for not just political stability and also reposed faith in our economic policies. This is the Budget to boost their incomes and enhance their purchasing power. Only through higher growth we can achieve that and have our youth gainfully and meaningfully employed. Let our businesses be innovative, healthy and solvent with use of technology.
- **3.** For today's youth born at the turn of the century, for every member of Scheduled Castes and Scheduled Tribes who seeks a better life, for every woman wishing to stand up and get counted, for every individual from the minority sections of our society this Budget aims to have your aspirations and hopes addressed.
- **4.** We wish to open up vistas for a vibrant and dynamic economy with a gentle breeze of new technology. This vibrant India shall be a caring society which shall attend to its weak, the old and the vulnerable among its citizens.

- **5.** During 2014-19, our government brought in a paradigm shift in governance. This shift was characterised by a twin focus: fundamental structural reform and inclusive growth.
- **6.** Fundamentals of the economy are strong and that has ensured macroeconomic stability. Inflation has been well contained. Banks saw a thorough cleaning up of accumulated loans of the past decade and then they were recapitalized. Companies were provided an exit through the IBC. Several steps on the formalisation of the economy were taken up.
- **7.** Of the structural reforms, the Goods and Services Tax (GST) has been the most historic in our country. Its chief architect is not with us today. I pay homage to the visionary leader late Shri Arun Jaitley ji. At the time of roll out of GST, he had said and I quote:

"It will be an India where the Centre and States will work harmoniously towards the common goal of shared prosperity. The unanimity of the Constitutional amendment and the consensus of the GST Council highlights that India can rise above narrow politics for the nation's interest. With the GST, neither the state nor the Centre loses its sovereignty. In contrast, they will pool their sovereignty on decisions on indirect taxes."

- **8.** True to this vision for the historic structural reform, the Goods and Services Tax has been gradually maturing into a tax that has integrated the country economically. It has consolidated numerous taxes and cesses to one tax and facilitated formalization of economy. It has resulted in the efficiency gains in logistic and transport sectors. The turnaround time for trucks has witnessed a substantial reduction to the tune of 20% due to abolition of check posts in GST. The dreaded Inspector-Raj has also vanished.
- 9. It has also led to significant benefits to MSME by way of enhanced threshold and composition limits. The effective tax incidence on almost every commodity came down substantially. Through several rate reductions, an annual benefit of ₹ one lakh crore has been extended to consumers. It amounts to 10% reduction in overall tax incidence. An average household now saves about 4% on its monthly spends on account of reduced GST rates.
- **10.** During this phase of maturing, GST did face certain challenges. This was natural as transition was daunting. GST Council has been proactive in resolving issues during transition. In the last two years we have added more than 60 lakh new taxpayers, a total of about 40 crore returns were

filed, 800 crore invoices were uploaded, and 105 crore e-way bills were generated. There has been extensive engagement with stakeholders. A simplified new return system is being introduced from April 1, 2020.

11. A former Prime Minister had once voiced a concern that the fruits of the welfare schemes were not reaching the intended citizens – the common and deserving citizen was only receiving 15 paisa of every rupee sent for him. Guided by "Sabka Saath, Sabka Vikas, Sabka Vishwas", our government and our Prime Minister added manifold speed and scaled up the implementation of schemes and programmes that directly benefitted the poor and the disadvantaged. I wish to list out only a few as examples: (a) welfare schemes with Direct Benefit Transfer (DBT) embedded in them; (b) sanitation and water as provision of basic needs and as a measure of preventive healthcare; (c) healthcare, through Ayushman Bharat; (d) clean energy through Ujjwala and solar power; (e) financial inclusion, credit support, insurance protection to vulnerable sections and pension scheme; (f) digital penetration with broadband and UPI; (g) Affordable Housing for all through PMAY.

The milestones achieved are unprecedented, globally recognised and benchmarked against international indices.

- 12. This strategy, changed the established order of a few individuals cornering most of the benefits and was appreciated by the people. This had immensely positive outcomes. We have moved on from a growth rate of just over 4% in 1950s to 6% in 1980s and1990s. However, during 2014-19 we clocked growth of 7.4% on average with inflation, averaging around 4.5%. It is worthwhile to note that inflation was close to 9% in the last two decades of the last millennium and ranged 10.5% during 2009-14. Between 2006-16, India was able to raise 271 million people out of poverty, which we all should be proud of.
- 13. We are now the fifth largest economy of the world. India's foreign direct investment got elevated to the level of US\$ 284 billion during 2014-19 from US\$ 190 billion that came in during the years 2009-14. The Central Government debt that has been the bane of our economy got reduced, in March 2019, to 48.7% of GDP from a level of 52.2%in March 2014.
- **14.** With this backdrop, our government shall work towards taking the country forward so that we can leapfrog to the next level of health, prosperity and well-being. We shall strive to bring Ease of living for every citizen.

- **15.** I am mindful of presenting this budget in the backdrop of two crosscutting developments:
  - a) Proliferation of technologies, specially analytics, machine learning, robotics, bio-informatics and Artificial Intelligence; and
  - b) The number of people in the productive age group i.e. 15-65 years in India, being at its highest.
- 16. This combination is special to contemporary India. Across the world, if there is a shrinking of globalisation, equally, there is a debate on the efficacy of monetary policy too. The efforts we have made in the last five years and the energy, enthusiasm and the innovation of our youth are the ignition required to push forward. The Indian spirit of entrepreneurship which weathered several storms over the centuries inspire and motivate us. We recognise the need to support and further energise this spirit.
- **17.** This budget is woven around three prominent themes:

One: **Aspirational India** in which all sections of the society seek better standards of living, with access to health, education and better jobs.

Two: **Economic development** for all, indicated in the Prime Minister's exhortation of "Sabka Saath, Sabka Vikas, Sabka Vishwas". This would entail reforms across swathes of the economy. Simultaneously, it would mean yielding more space for the private sector. Together, they would ensure higher productivity and greater efficiency.

AND

Three: Ours shall be a **Caring Society** that is both humane and compassionate. Antyodaya is an article of faith.

- **18.** The digital revolution which has placed India in a unique leadership position globally will see the next wave. We shall aim:
  - To achieve seamless delivery of services through Digital governance
  - To improve physical quality of life through National Infrastructure Pipeline
  - Risk mitigation through Disaster Resilience
  - Social security through Pension and Insurance penetration.

Each one of these initiatives and their components would be benchmarked to international standards and the indices would be announced soon.

- **19.** To Summarize my introductory remarks, this Budget Speaker Sir, is dedicated to provide "Ease of Living" to all citizens. As mentioned, a little earlier, the details under the three broad themes Aspirational India, Economic Development and Caring India are the flowers in the bouquet that is Ease of Living. Holding this bouquet together are two hands *one*, Corruption free, policy-driven good governance and *two*, clean and sound financial sector.
- **20.** The three themes described earlier form the basis of my subsequent presentation. They are the flowers of the bouquet that underline the overall concept of "Ease of Living" and need to uplift Governance, as pronounced by our Prime Minister Shri Narendra Modi. The chapter on Finances and subsequent Part B on Taxes provide the necessary underpinning to the Budget that lays the guide map for next year and beyond.

Before, I move to elaborate on each of the three themes, I wish to recite a small verse in Kashmiri:

भेन वउन, गुल हर माली भार ठघव ठल भंड़, देल बन पमें म ठघव। नव ए बन- मन इन, बमन प्रभार ठघव धेन वउन, धेन वउन भेन वउन, नन, बेन वउन। - पंहिउ सीनान केल

Saun Watan Gulzar Shalamaar Hyur
Dal Manz Pholvun Pamposh Hyuv
Navjavan-an-hund, Vushun Khumaar Hyuv
Myon Watan, Chyon Watan
Saun Watan, Nundbony Watan

(Everything that we do, all of us do, is for this beautiful country)

Poem by Pandit Dinanath Koul

#### **Aspirational India**

**21.** I shall cover programmes and plans related to: (1) Agriculture Irrigation and Rural development (2) Wellness, Water and Sanitation and (3) Education and Skills

#### **Agriculture, Irrigation and Rural Development**

- **22.** Our government is committed to the goal of doubling farmers' incomes by 2022. We have provided energy sovereignty through KUSUM and input sovereignty through Paramparagat Krishi Vikas Yojana. We have provided resilience for 6.11 crores farmers insured under PM Fasal Bima Yojana. Focus on cultivation of pulses, expansion of micro-irrigation through Krishi Sinchai Yojana, have raised the self-reliance of the country. Provision of any annual supplement of the income to the farmer, directly is done through PM-KISAN. Connectivity through PMGSY, financial inclusion have helped raise farm incomes.
- **22 (1).** Prosperity to farmers can be ensured by making farming competitive. For this, farm markets need to be liberalised. Distortions in farm and livestock markets need to be removed. Purchase of farm produce, logistics and agri-services need copious investments. Substantial support and hand-holding of farm-based activities such as livestock, apiary, and fisheries need to be provided for. Farmers desire integrated solutions covering storage, financing, processing and marketing.
- **23.** Adopting sustainable cropping patterns and bringing in more technology are integral to our plan. All this and more can be achieved through working with and in cooperation with the States.

The following 16 action points indicate our focus:

- **23 (1).** We propose to encourage those State governments who undertake implementation of following model laws already issued by the Central government:
  - a) Model Agricultural Land Leasing Act, 2016
  - b) Model Agricultural Produce and Livestock Marketing (Promotion and Facilitation) Act, 2017;, and

- c) Model Agricultural Produce and Livestock Contract Farming and Services (Promotion and Facilitation) Act, 2018
- **23 (2).** Water stress related issues are now a serious concern across the country. Our government is proposing comprehensive measures for one hundred water stressed districts.
- **23 (3).** In the Budget speech of July 2019, I had stated that "annadata" can be "urjadata" too. The PM-KUSUM scheme removed farmers' dependence on diesel and kerosene and linked pump sets to solar energy. Now, I propose to expand the scheme to provide 20 lakh farmers for setting up stand-alone solar pumps; further we shall also help another 15 lakh farmers solarise their grid-connected pump sets. In addition, a scheme to enable farmers to set up solar power generation capacity on their fallow/barren lands and to sell it to the grid would be operationalized.
- **23 (4).** Our government shall encourage balanced use of all kinds of fertilizers including the traditional organic and other innovative fertilizers. This is a necessary step to change the prevailing incentive regime, which encourages excessive use of chemical fertilisers.

### பூமி திருத்தி உண்

ஆத்திச்சூடி - 82

#### Bhumi tiruthi Unn

Wise, Old Tamil Woman Saint poet Aauvaiyar – Sangam Era
 "Aaathichoodi" verse 81

The meaning of this saying is that one must "first tend to till one's land and then eat". One must eat only after work.

**23 (5)**. India has an estimated capacity of 162 million MT of agriwarehousing, cold storage, reefer van facilities etc. NABARD will undertake an exercise to map and geo-tag them. In addition, we propose creating warehousing, in line with Warehouse Development and Regulatory Authority (WDRA) norms. Our government will provide Viability Gap Funding for setting up such efficient warehouses at the block/taluk level. This can be achieved, where States can facilitate with land and are on a PPP mode. Food Corporation of India (FCI) and Central Warehousing Corporation (CWC) shall undertake such warehouse building on their land too.

- **23 (6)**. As a backward linkage, a Village Storage scheme is proposed to be run by the SHGs. This will provide farmers a good holding capacity and reduce their logistics cost. Women, SHGs shall regain their position as "Dhaanya Lakshmi".
- **23 (7).** To build a seamless national cold supply chain for perishables, inclusive of milk, meat and fish, the Indian Railways will set up a "Kisan Rail" through PPP arrangements. There shall be refrigerated coaches in Express and Freight trains as well.
- **23 (8).** Krishi Udaan will be launched by the Ministry of Civil Aviation on international and national routes. This will immensely help improve value realisation especially in North-East and tribal districts.
- **23 (9).** Horticulture sector with its current produce of 311million MT exceeds production of food grains. For better marketing and export, we propose supporting States which, adopting a cluster basis, will focus on "one product one district".
- **23 (10).** Integrated farming systems in rainfed areas shall be expanded. Multi-tier cropping, bee-keeping, solar pumps, solar energy production in non-cropping season will be added. Zero-Budget Natural Farming (mentioned in July 2019 budget) shall also be included. The portal on "jaivik kheti" online national organic products market will also be strengthened.
- **23 (11).** Financing on Negotiable Warehousing Receipts (e-NWR) has crossed more than ₹6000 crore. This will be integrated with e-NAM.
- 23 (12). Non-Banking Finance Companies (NBFCs)and cooperatives are active in the agriculture credit space. The NABARD re-finance scheme will be further expanded. Agriculture credit target for the year 2020-21 has been set at ₹ 15 lakh crore. All eligible beneficiaries of PM-KISAN will be covered under the KCC scheme.
- **23 (13).** Our government intends to eliminate Foot and Mouth disease, brucellosis in cattle and also *peste des petits ruminants* (PPR) in sheep and goat by 2025. Coverage of artificial insemination shall be increased from the present 30% to 70%. MNREGS would be dovetailed to develop fodder farms. Further, we shall facilitate doubling of milk processing capacity from 53.5 million MT to 108 million MT by 2025.
- **23 (14).** Blue Economy: Our government proposes to put in place a framework for development, management and conservation of marine fishery resources.

**23 (15).** Youth in coastal areas benefit through fish processing and marketing. By 2022-23, I propose raising fish production to 200 lakh tonnes. Growing of algae, sea-weed and cage Culture will also be promoted.

Our government will involve youth in fishery extension through 3477 Sagar Mitras and 500 Fish Farmer Producer Organisations. We hope to raise fishery exports to ₹ 1 lakh crore by 2024-25.

- **23 (16).** Under Deen Dayal Antyodaya Yojana for alleviation of poverty, 58 lakh SHGs have been mobilised. We shall further expand on SHGs.
- **24.** Now, for the fund allocation for the 16 different steps mentioned above, they are being stated under two different categories:

For the sector comprising of Agriculture and allied activities, Irrigation and Rural Development an allocation of about ₹ 2.83 lakh crore has been made for the year 2020-21. Its divided, inter-alia;

- a) For Agriculture, Irrigation & allied activities ₹ 1.60 lakh crore
- b) For Rural development & Panchayati Raj ₹ 1.23 lakh crore

#### Wellness, Water and Sanitation

Under Aspirational India, I shall now speak about Wellness, Water and Sanitation.

- 25. We have a holistic vision of healthcare that translates into wellness of the citizen. Mission Indradhanush has been expanded to cover 12 such diseases, including five new vaccines. FIT India movement is a vital part of fight against Non communicable diseases coming out of life style issues . A very focused safe water (Jal Jeevan Mission) and comprehensive sanitation program (Swachch Bharat Mission) have been launched to support the health vision. That would reduce the disease burden on the poor.
- **26.** Presently, under PM Jan Arogya Yojana (PMJAY) ,there are more than 20,000 empanelled hospitals. We need more in Tier-2 and Tier-3 cities for poorer people under this scheme.

- **26 (1).** It is proposed to set up Viability Gap funding window for setting up hospitals in the PPP mode. In the first phase, those Aspirational Districts will be covered, where presently there are no Ayushman empanelled hospitals. This would also provide large scale employment opportunities to youth. Proceeds from taxes on medical devices would be used to support this vital health infrastructure
- **26 (2).** Using machine learning and AI, in the Ayushman Bharat scheme, health authorities and the medical fraternity can target disease with an appropriately designed Preventive regime.
- **27.** "TB Harega Desh Jeetega" campaign has been launched. I propose to strengthen these efforts realise our commitment to end Tuberculosis by 2025.
- **28.** I propose to expand Jan Aushadhi Kendra Scheme to all districts offering 2000 medicines and 300 surgicals by 2024.

I have provided for the health sector about ₹69,000 crores that is inclusive of ₹ 6400 crores for Prime Minister Jan Arogya Yojana (PMJAY)

**29.** Our government is committed to ODF Plus in order to sustain ODF behaviour and to ensure that no one is left behind. Now, more needs to be done towards liquid and grey water management. Focus would also be on Solid waste collection, source segregation and processing.

Total allocation for Swachh Bharat Mission is about ₹12,300 crore in 2020-21.

**30.** Aiming to provide piped water supply to all households, Prime Minister announced from the Red Fort the **Jal Jeevan Mission**. Our government has approved ₹3.60 lakh crore for this Mission. This scheme also places emphasis on augmenting local water sources, recharging existing sources and will promote water harvesting and de-salination. Cities with over a million population will be encouraged to meeting this objective during the current year itself.

During the year 2020-21 the scheme would be provided budget of ₹ 11,500 crore.

## **Education and Skills**

The third and the final item under **Aspirational India is Education** and **Skills**.

- **31.** By 2030, India is set to have the largest working-age population in the world. Not only do they need literacy but they need both job and life skills. Dialogues have been held with State Education Ministries, Members of Parliament and other stake-holders about Education policy. Over 2 lakh suggestions were also received. **The New Education Policy will be announced soon**.
- **32.** It is felt that our education system needs greater inflow of finance to attract talented teachers, innovate and build better labs. Therefore steps would be taken to enable sourcing External Commercial Borrowings and FDI so as to able to deliver higher quality education.
- **33.** Students in the general stream (vis-à-vis services or technology stream) need their employability improved. About 150 higher educational institutions will start apprenticeship embedded degree/diploma courses by March 2021.
- **34.** The government proposes to start a programme whereby urban local bodies across the country would provide internship opportunities to fresh engineers for a period up to one year.
- **35.** In order to provide quality education to students of deprived section of the society as well as those who do not have access to higher education, it is proposed to start degree level full-fledged online education programme. This shall be offered only by institutions who are ranked within top 100 in the National Institutional Ranking framework. Initially, only a few such institutions would be asked to offer such programmes.
- **36.** India should be a preferred destination for higher education. Hence, under its "Study in India" programme, Ind-SAT is proposed to be held in Asian and African countries. It shall be used for benchmarking foreign candidates who receive scholarships for studying in Indian higher education centres.

- **37.** A National Police University and a National Forensic Science University are being proposed in the domain of policing science, forensic science, cyber-forensics etc.
- **38.** There is a shortage of qualified medical doctors, both general practitioners as well as specialists. In order to meet this requirement;
- **38 (1).** It is proposed to attach a medical college to an existing district hospital in PPP mode. Those states that fully allow the facilities of the hospital to the medical college and wish to provide land at a concession, would be able to receive Viability Gap Funding. Details of the scheme would be worked out.
- **38 (2).** National Board of Examination imparts PG medical qualifications; Diploma and fellow of National Board (DNB/FNB). The Government will, therefore encourage large hospitals with sufficient capacity to offer resident doctors DNB/FNB courses under the National Board of Examinations.
- **39.** There exists a huge demand for teachers, nurses, para-medical staff and care-givers abroad. However, their skill sets, many a time, do not match the employer's standards and therefore need to be improved. I propose that special bridge courses be designed by the Ministries of Health, Skill Development together with professional bodies to bring in equivalence. Language requirements of various countries need also to be included. All these should be achieved through special training packages.

Our Government proposes to provide about ₹ 99,300 crore for education sector in 2020-21 and about ₹ 3,000 crores for skill development.

#### **Economic Development**

## **Industry, Commerce and Investment**

The guilds of Saraswati-Sindhu civilization & the Harappan seals are remarkable. They belong to 3300 BCE. Words from the Indus Scripthieroglyphs have been deciphered. Commerce and trade related words show how India for a millennia is continuing as rich in skills, metallurgy, trade etc. "Takara Kolimi=Tin smithery", " Sreni "= Guild ," Sethi"= wholesale merchant, "Poddar" = Assayer of metal into treasury.

**40.** Entrepreneurship has always been the strength of India. Even today, young men and women have given up greener pastures elsewhere to contribute to India's growth. They are risk-taking and come up with disruptive solutions to festering challenges. Equally, established old industries are resetting themselves in a changing global and domestic situation. We recognise the knowledge, skills and risk-taking capabilities of our youth. He is no longer the job seeker. He is creator of jobs. Now we wish to create more opportunities and remove road-blocks from his path.

I propose to set up an Investment Clearance Cell that will provide "end to end" facilitation and support, including pre-investment advisory, information related to land banks and facilitate clearances at Centre and State level. It will work through a portal.

- 41. There is a case for maximising the benefits of three separately developing economic activities: (1) the upcoming economic corridors; (2) revitalisation of manufacturing activities; and (3) Technology and the demands of aspirational classes. We have to benefit from their convergence. Hence, it is proposed to develop **five new smart cities** in collaboration with States in PPP mode. Such sites would be chosen that offer the best choices in terms of aforementioned principles.
- **42.** India needs to manufacture Networked products. That will make it a part of global value chains. This in turn gets more investment and generates more employment for our youth.
- **42 (1).** Electronics manufacturing industry is very competitive and India has shown its cost advantages. The potential of this industry in job creation is immense. India needs to boost domestic manufacturing and attract large investments in the electronics value chain. Here, I propose a scheme focussed on encouraging manufacture of mobile phones, electronic equipment and semi-conductor packaging. Details would be announced later.
- **42(2).** With suitable modifications, this scheme can be adapted for manufacture of medical devices too
- **43.** India imports significant quantity of technical textiles worth US\$ 16 billion every year. To reverse this trend and to position India as a global

leader in Technical Textiles, a National Technical Textiles Mission is proposed with a four-year implementation period from 2020-21 to 2023-24 at an estimated outlay of ₹ 1480 crore.

- **44.** From the Red Fort, our Prime Minister spoke about quality and standards when he spoke of "Zero Defect-Zero Effect" manufacturing. In September last year, I had called for a time-bound adoption by industry of all necessary, mandatory technical standards and their effective enforcement. All Ministries, during the course of this year, would be issuing quality standard orders.
- **45.** To achieve higher export credit disbursement, a new scheme, NIRVIK is being launched, which provides for higher insurance coverage, reduction in premium for small exporters and simplified procedure for claim settlements.
- **46.** It is proposed to digitally refund to exporters, duties and taxes levied at the Central, State and local levels, such as electricity duties and VAT on fuel used for transportation, which are not getting exempted or refunded under any other existing mechanism. *This Scheme for Reversion of duties and taxes on exported products will be launched this year.*
- **47.** It is the vision of the Prime Minister that each District should develop as an export hub. Efforts of the Centre and State governments are being synergised and institutional mechanisms are being created.
- **48.** Government e-Marketplace (GeM) is moving ahead for creating a Unified Procurement System in the country for providing a single platform for procurement of goods, services and works. It offers a great opportunity for Medium, Small and micro Enterprises(MSMEs). 3.24 lakh vendors are already on this platform. Its proposed to take its turnover to ₹ 3lakh crores.

I propose to provide about ₹ 27,300 crore for development and promotion of Industry and Commerce for the year 2020-21.

Under the theme <u>"Economic Development"</u>, the second focus is on Infrastructure.

## <u>Infrastructure</u>

**49.** Hon'ble Speaker, Sir, in his Independence Day speech 2019, Prime Minister had highlighted that ₹ **100** lakh crore would be invested on infrastructure over the next 5 years. As a follow up measure, I had launched the National Infrastructure Pipeline on 31<sup>st</sup> December 2019 of ₹ 103 lakh crore. It consists of more than 6500 projects across sectors and are classified as per their size and stage of development.

These new projects will include housing, safe drinking water, access to clean and affordable energy, healthcare for all, world-class educational institutes, modern railway stations, airports, bus terminals, metro and railway transportation, logistics and warehousing, irrigation projects, etc. The National Infrastructure Pipeline envisions improving the ease of living for each individual citizen in the country. It's also will bring in generic and sectoral reforms in development, operation and maintenance of these infrastructure projects.

A huge employment opportunity exists for India's youth in construction, operation and maintenance of infrastructure. National Skill Development Agency will give special thrust to infrastructure-focused skill development opportunities.

- **50 (1).** I propose to set up a project preparation facility for infrastructure projects. This programme would actively involve young engineers, management graduates and economists from our Universities.
- **50 (2).** It is also proposed to direct all infrastructure agencies of the government to involve youth-power in start-ups. They will help in rolling out value added services in quality public infrastructure for citizens.
- **51.** A National Logistics Policy will be released soon. *Inter alia*; it will clarify the roles of the Union Government, State Governments and key regulators. It will create a single window e-logistics market and focus on generation of employment, skills and making MSMEs competitive.
- **52.** Accelerated development of highways will be undertaken. This will include development of 2500 Km access control highways, 9000 Km of economic corridors, 2000 Km of coastal and land port roads and 2000 Km of strategic highways.

Delhi-Mumbai Expressway and two other packages would be completed by 2023. Chennai-Bengaluru Expressway would also be started.

- **53.** FASTag mechanism encourages us towards greater commercialisation of our highways so that NHAI can raise more resources. I propose to monetise at least **twelve lots of highway bundles** of over 6000 Km before 2024.
- **54.** In carrying out its duty, the Indian Railways performs a service to the nation.
  - a) Within 100 days of assumption of this government, it has commissioned 550 wi-fi facilities in as many stations.
  - b) Eliminated unmanned crossings
  - c) Aims to achieve electrification of 27000 Km of tracks.

This will call for optimisation of costs. Railways has small operating surplus. About Indian Railways, there are five measures, among others, that I wish to highlight:

- Setting up a large solar power capacity alongside the rail tracks, on the land owned by the railways. A proposal is under consideration.
- Four station re-development projects and operation of 150 passenger trains would be done through PPP mode. The process of inviting private participation is underway.
- More Tejas type trains will connect iconic tourist destinations.
- High speed train between Mumbai to Ahmedabad would be actively pursued.
- 148 km long Bengaluru Suburban transport project at a cost of ₹ 18600 crore, would have fares on metro model. Central Government would provide 20% of equity and facilitate external assistance up to 60% of the project cost.

**55.** Our sea-ports need to be more efficient. Technology has to used to improve performance. A governance framework keeping with global benchmarks needs to be put in place.

This government would consider corporatizing at least one major port and subsequently its listing on the stock exchanges.

**56.** Inland Waterways received a boost in the last five years. The Jal Vikas Marg on National Waterway-1 will be completed. Further, the 890 Km Dhubri-Sadiya connectivity will be done by 2022.

Developing waterways has its impact on the eco-system on both the banks of the river. Our Prime Minister has conceptualised "Arth Ganga". Plans are afoot to energise economic activity along river banks.

**57.** Air traffic has been growing rapidly in the country as compared to global average. One hundred more airports would be developed by 2024 to support Udaan scheme. It is expected that the air fleet number shall go up from the present 600 to 1200 during this time.

I propose to provide about ₹ 1.70 lakh crore for transport Infrastructure in 2020-21.

**58.** Taking electricity to every household has been a major achievement. However, the distribution sector, particularly the DISCOMS are under financial stress. The Ministry intends to promote "smart" metering. I urge all the States and Union Territories to replace conventional energy meters by prepaid smart meters in the next 3 years. Also, this would give consumers the freedom to choose the supplier and rate as per their requirements.

Further measure to reform DISCOMs would be taken.

I propose to provide about ₹ 22,000 crore to power and renewable energy sector in 2020-21

**59.** In the upstream sector of oil and gas, the Open Acreage Licensing Policy (OALP) is a success having awarded 1,37,000 sq km for exploration to private sector and to the CPSEs. City gas distribution rights are also awarded.

- **60 (1).** Further, it is proposed to expand the national gas grid from the present 16200 km to 27000 km, and
- **60 (2)**. To deepen gas markets in India, further reforms will be undertaken to facilitate transparent price discovery and ease of transactions.

#### **New Economy**

- **61**. The new economy is based on innovations that disrupt established business models. Artificial intelligence, Internet-of-Things (IoT), 3D printing, drones, DNA data storage, quantum computing, etc., are re-writing the world economic order. India has already embraced new paradigms such as the sharing economy with aggregator platforms displacing conventional businesses. Government has harnessed new technologies to enable direct benefit transfers and financial inclusion on a scale never imagined before.
- **62.** It is now a cliché "data is the new oil" and it is true that Analytics, Fintech and Internet of Things (IOT) are changing the way we deal with our lives. To take advantage of this, I propose:
- **62 (1).** To bring out soon a policy to enable private sector to build Data Centre parks throughout the country. It will enable our firms to skilfully incorporate data in every step of their value chains.
- **62 (2).** Our vision is that all "public institutions" at Gram Panchayat level such as Anganwadis, health and wellness centres, government schools, PDS outlets, post offices and police stations will be provided with digital connectivity. So, Fibre to the Home (FTTH) connections through Bharatnet will link 100,000 gram panchayats this year.

It is proposed to provide ₹ 6000 crore to Bharatnet programme in 2020-21.

**63.** We need to expand the base for knowledge-driven enterprises. Intellectual property creation and protection will play an important role. Several measures are proposed in this regard, which will benefit the Startups.

- **63 (1).** A digital platform would be promoted that would facilitate seamless application and capture of IPRs. Also, in an Institute of Excellence, a Centre would be established that would work on the complexity and innovation in the field of Intellectual Property.
- **63 (2).** Knowledge Translation Clusters would be set up across different technology sectors including new and emerging areas.
- **63 (3).** For designing, fabrication and validation of proof of concept, and further scaling up Technology Clusters, harbouring such test beds and small scale manufacturing facilities would be established.
- **63 (4).** Mapping of India's genetic landscape is critical for next generation medicine, agriculture and for bio-diversity management. To support this development, we will initiate two new national level Science Schemes, to create a comprehensive database.
- **63 (5).** The government proposes to provide early life funding, including a seed fund to support ideation and development of early stage Start-ups.
- **64.** Quantum technology is opening up new frontiers in computing, communications, cyber security with wide-spread applications. It is expected that lots of commercial applications would emerge from theoretical constructs which are developing in this area.

It is proposed to provide an outlay of ₹ 8000 crore over a period five years for the National Mission on Quantum Technologies and Applications.

#### **Caring Society**

In our third theme we focus on Women & Child, Social Welfare; Culture and Tourism and also on Environment and Climate Change.

## Women & Child, Social Welfare

has yielded tremendous results. Gross enrolment ratio of girls across all levels of education is now higher than boys. At elementary level, it is 94.32 % as against 89.28% for boys. At Secondary level, it is 81.32 % as compared to 78 %, At higher secondary level girls have achieved a level of 59.70 % as compared to 57.54 % for boys.

- 66. Health of mother and child are closely corelated. Nutrition is the critical component of health. To improve the nutritional status of children (0-6 years), adolescent girls, pregnant women and lactating mothers, our Prime Minister launched a "Poshan Abhiyan" in 2017-18. More than six lakh anganwadi workers are equipped with smart phones to upload the nutritional status of more than 10 crore households. The scale of these developments is unprecedented.
- 67. Women's age of marriage was increased from fifteen years to eighteen years in 1978, by amending erstwhile Sharda Act of 1929. As India progresses further, opportunities open up for women to pursue higher education and careers. There are imperatives of lowering MMR as well as improvement of nutrition levels. Entire issue about age of a girl entering motherhood needs to be seen in this light. I propose to appoint a task force that will present its recommendations in six months' time.

I propose to provide ₹ 35600 crore for nutrition-related programmes for the financial year 2020-21.

- **68.** In continuing with our government's commitment to the welfare of women, this budget provides for about ₹ 28,600 crore for programs that are specific to women.
- **69.** Our government is determined that there shall be no manual cleaning of sewer systems or septic tanks. Suitable technologies for such tasks have been identified by the Ministry of Housing and Urban Affairs. The Ministry is working with urban local bodies for the adoption of these technologies. We will now take this to its logical conclusion through legislative and institutional changes. Financial support for wider acceptance of such technologies will be provided.
- 70 In furthering this government's commitment towards the welfare of Scheduled Castes and Other Backward classes, I propose a budget provision of about ₹ 85,000 crore for 2020-21.
- **71**. In furthering development and welfare of Scheduled tribes, I provide in the Budget for the year 2020-21 an amount of about ₹ 53,700 crore.

**72**. This government is mindful of the concerns of senior citizens and Divyang. Accordingly, an enhanced allocation of about ₹ 9,500 crore is being provided for 2020-21.

## **Culture & Tourism**

- **73.** Our government proposes to establish an Indian Institute of Heritage and Conservation under Ministry of Culture; it shall have the status of a deemed University to start with. Acquisition of knowledge in disciplines such as museology and archaeology are essential for collecting and analysing scientific evidence of such findings and for dissemination through high quality museums. Currently lack of trained man-power is a handicap for both these disciplines. This also affects tourism.
- **74.** Five archaeological sites would be developed as iconic sites with onsite Museums. They are: Rakhigarhi (Haryana), Hastinapur (Uttar Pradesh) Shivsagar (Assam), Dholavira (Gujarat) and Adichanallur (Tamil Nadu).
- **75**. Our Prime Minister in January 2020 announced re-curation of the Indian Museum in Kolkata, which is the oldest in the country.
- **75 (1).** In the historic Old Mint building Kolkata, a museum on Numismatics and Trade will also be located. Four more museums from across the country shall be taken up for renovation and re-curation so that a world class experience can be offered to visitors. Our government shall also supportsetting up of a Tribal Museum in Ranchi (Jharkhand).
- **75 (2).** A maritime museum would be set up at Lothal the Harrapan age maritime site near Ahmedabad, by Ministry of Shipping.
- I propose to provide ₹ 3,150 crore for Ministry of Culture for 2020-21.
- **76.** India has moved up from rank 65 in 2014 to 34 in 2019 in the Travel & Tourism Competitive Index (World Economic Forum). Foreign exchange earnings grew 7.4% to ₹1.88 lakh crores for the period January to November 2019 from ₹1.75 lakh crores

Growth of tourism directly relates to growth and employment. States have a critical role to play. I expect the State governments to develop a roadmap for certain identified destinations and formulate financial plans during 2021 against which specified grants will be made available to the States in 2020-21.

For purpose of tourism promotion, I propose to allocate ₹ 2,500 crore for 2020-21.

#### **Environment & Climate Change**

- 77. In September 2019, the Prime Minister has launched the Coalition for Disaster Resilient Infrastructure (CDRI) with its Secretariat in Delhi. This global partnership is the second such international initiative after the launch of International Solar Alliance in 2015. This Global Partnership will help in addressing a number of Sustainable Development Goals (SDGs), as also the aims of Sendai framework. It will enhance climate change adaptation with a focus on disaster resilient infrastructure
- **78.** India submitted its Nationally Determined Contribution, under the Paris Agreement in 2015 on a "best effort" basis, keeping in mind the development imperative of the country. Its implementation effectively begins on 1<sup>st</sup> January 2021. Our commitments as action will be executed in various sectors by the Departments/Ministries concerned through the normal budgeting process.
- **79.** There are yet, thermal power plants that are old and their carbon emission levels are high.

For such power plants, we propose that utilities running them would be advised to close them, if their emission is above the pre-set norms. The land so vacated can be put to alternative use.

**80.** In large cities having population above one million, clean air is a matter of concern. The government proposes to encourage such States that are formulating and implementing plans for ensuring cleaner air in cities above one million. Parameters for the incentives would be notified by the Ministry of Environment, Forests and Climate change. Allocation for this purpose is ₹4400 crore for 2020-21.

## நல்ல நாடு

பிணியின்மை, செல்வம் விளைவின்பம் ஏமம் அணியென்ப நாட்டிவ் வைந்து.

குறள் - 738

(The meaning of this kural is that Freedom from illness, wealth, produce, happiness and protection (to subjects); these five, are the ornaments of a kingdom).

#### **Governance**

- 81. Hon'ble Speaker, Sir, all the while I have explained the colour and composition of the bouquet of flowers – schemes and programmes. They were grouped under Aspirational India, Economic Development and Caring India. Now I speak about the two hands that will hold them. One such hand is Governance – clean, corruption-free, policy driven and good in intent and most importantly trusting in faith. Trusting every citizen, the aspirational youth, the hard-working women, the risk-taking entrepreneur, the ever hopeful and untiring farmer or the wise and old senior citizen. Many among them are taxpayers. Others may not be taxpayers today. Our Prime Minister has laid before us Ease of Living as a goal to be achieved on behalf of all citizens. An important aspect of both ease of living and ease of doing business is fairness and efficiency of tax administration. We wish to enshrine in the statutes a "taxpayer charter" through this budget. Our government would like to reassure taxpayers that we remain committed to taking measures so that our citizens are free from harassment of any kind.
- **82.** There has been a debate about building into statutes, criminal liability for acts that are civil in nature. Hence, for Companies Act, certain amendments are proposed to be made that will correct this. Similarly, other laws would also be examined, where such provisions exist and attempts would be made to correct them.
- **83**. The Government intends to introduce major reforms in recruitment to Non-Gazetted posts in governments and public sector banks. At present, candidates have to appear for multiple examinations conducted by multiple agencies at different points of time, for similar posts This places enormous

burden on time, effort and cost of young people. To mitigate their hardship faced, it is proposed to set up a National Recruitment Agency (NRA) as an independent, professional, specialist organisation for conduct of a computer-based online Common Eligibility Test for recruitment to Non-Gazetted posts. A test-centre in every district, particularly in the Aspirational Districts would be set up.

- **84.** For speedy disposal of commercial and other disputes, Government has constituted various Tribunals and specialised bodies. It is proposed to evolve a robust mechanism for appointment including direct recruitment to these bodies to attract best talents and professional experts.
- **85.** A stable and predictable business environment is a key objective of this government. There is also a strong argument for ensuring that contracts are honoured. India has a sound framework related to Contracts Act. We shall deliberate upon strengthening it.
- **86.** There is a growing need for the Indian Statistical system to meet the challenges of real time monitoring of our increasingly complex economy. Data must have strong credibility. The proposed new National Policy on Official Statistics would use latest technology including AI. It would lay down a road-map towards modernised data collection, integrated information portal and timely dissemination of information.
- **87.** I am happy to inform that India will host G 20 presidency in the year 2022 the year of 75<sup>th</sup> anniversary of independence of Indian Nation. During this presidency, India would be able to drive considerably the global economic and development agenda. For this historic occasion, I allocate a sum of ₹ 100 crore to begin the preparations.
- **88.** North Eastern region has a very high priority in Government's Developmental agenda. Government is ensuring smooth access to financial assistance from multilateral and bilateral funding agencies to help introduce innovative and global best practices. Central Government has effectively used an online portal to reduce gestation period of online. This has improved the flow of funds to the northeast region.
- **89.** The Government is fully committed to supporting the all-round development of the newly formed Union Territories of J&K and the Union

Territory of Ladakh. Accordingly, an amount of ₹30,757 crore has been provided for the Financial Year 2020-21. An amount of ₹5,958 crore has been provided for the Union Territory of Ladakh

#### **Financial Sector**

- **90**. If Governance was described as one of the pair of hands holding the bouquet consisting of Aspirational India, Economic Development and Caring India, the other is the Financial Sector. A clean, reliable and robust financial sector is critical to the economy. In our efforts to achieve the USD 5 trillion economy, the financial architecture should keep evolving and move from strength to strength.
- **91**. We had earlier approved consolidation of 10 banks into four. In the last few years, Government of India has infused about ₹ 3,50,000 crore by way of capital into Public Sector Banks for regulatory and growth purposes. Governance reforms would be carried out in these banks, so that they become more competitive.

A few among them will be encouraged to approach capital market to raise additional capital.

**92**. I wish to inform this august House that robust mechanism is in place to monitor the health of all Scheduled Commercial Banks and that depositors' money is safe.

Further, the Deposit Insurance and Credit Guarantee Corporation (DICGC) has been permitted to increase Deposit Insurance Coverage for a depositor, which is now  $\mathfrak{T}$  one lakh to  $\mathfrak{T}$  five lakh per depositor.

- **93.** To strengthen the Cooperative Banks, amendments to the Banking Regulation Act are proposed for increasing professionalism, enabling access to capital and improving governance and oversight for sound banking through the RBI.
- **94.** The limit for NBFCs to be eligible for debt recovery under the Securitization and Reconstruction of Financial Assets and Enforcement of Security Interest (SARFAESI) Act 2002 is proposed to be reduced from ₹ 500

crore to asset size of ₹ 100 crore or loan size from existing ₹ 1 crore to ₹ 50 lakh.

- **95.** In the last few years, the government has taken concrete steps to bring our banking system to be robust. However, there is a need for greater private capital. Accordingly, it is proposed to sell the balance holding of Government of India IDBI Bank to private, retail and institutional investors through the stock exchange.
- **96.** There is a need to take further steps to bring in transparency and greater professionalism in Public Sector Banks. The government will take appropriate measures.
- **97.** To help easy mobility while in jobs, we wish to infuse into the Universal Pension coverage with auto enrolment; also, we wish to place such mechanisms which can enable inter-operability and provide safeguards for the accumulated corpus.

Regulating role of PFRDAI requires strengthening. Necessary amendments would be carried out in Pension Fund Regulatory Development Authority of India Act that will also facilitate separation of NPS trust for government employees from PFRDAI. This would also enable establishment of a Pension Trust by the employees other than Government. I am confident that this will motivate citizens to plan for their old age.

- **98.** MSMEs are vital to keep the wheels of economy moving. They also create job, innovate and are risk takers. Several measures for the MSMEs have been taken in the past few years. There are more steps proposed in this budget also.
- **98(1).** I propose to make necessary amendments to the Factor Regulation Act 2011. This will enable NBFCs to extend invoice financing to the MSMEs through TReDS, thereby enhancing their economic and financial sustainability.
- **98(2).** Working capital credit remains a major issue for the MSMEs. It is proposed to introduce a scheme to provide subordinate debt for entrepreneurs of MSMEs. This subordinate debt to be provided by banks would count as quasi-equity and would be fully guaranteed through the

Credit Guarantee Trust for Medium and Small Entrepreneurs (CGTMSE). The corpus of the CGTMSE would accordingly be augmented by the government.

- **98(3).** More than five lakh MSMEs have benefitted from restructuring of debt permitted by RBI in the last year. The restructuring window was to end on March 31, 2020. Government has asked RBI to consider extending this window till March 31, 2021.
- **98(4).** An app-based invoice financing loans product will be launched. This will obviate the problem of delayed payments and consequential cash flows mismatches for the MSMEs.
- 99. Many mid-size companies are successful domestically but not in export markets. For selected sectors such as pharmaceuticals, auto components and others, we propose to extend handholding support for technology upgradations, R&D, business strategy etc. A scheme of ₹ 1000 crore will be anchored by EXIM Bank together with SIDBI. Both these institutions would contribute ₹ 50 crore each. This ₹ 100 crore would be achieved towards equity and technical assistance. Debt funding of ₹900 crore from banks would be made available.

#### **Financial Markets**

**100.** Last year, in the budget speech, I had mentioned about deepening the bond market. To achieve the aspirational growth rate, we would require flow of capital in our financial system. A lot of work has been done on this in consultation with the RBI.

Hon'ble Speaker, Sir, I am pleased to inform this House of the developments:

- **100 (1).** Certain specified categories of Government securities would be opened fully for non-resident investors, apart from being available to domestic investors as well.
- **100 (2).** The limit for FPI in corporate bonds, currently at 9% of outstanding stock, will be increased to 15% of the outstanding stock of corporate bonds.

- **100(3)**. To improve investors' confidence and to expand the scope of credit default swaps, we propose to formulate a legislation, to be placed soon before the House, for laying down a mechanism for netting of financial contracts.
- **101.** The Debt-based Exchange Traded Fund (ETF) recently floated by the government was a big success. Government proposes to expand this by floating a new Debt-ETF consisting primarily of government securities.

This will give retail investors access to government securities as much as giving an attractive investment for pension funds and long-term investors.

**102.** To address the liquidity constraints of the NBFCs/HFCs, post the Union budget 2019-20, the government formulated a Partial Credit Guarantee scheme for the NBFCs. To further this support of providing liquidity, a mechanism would be devised. Government will offer support by guaranteeing securities so floated.

#### **Infrastructure Financing**

- **103.** Government's commitment for investment in infrastructure was reiterated when ₹103 lakh crore National Infrastructure Pipeline projects were announced. I would also like to inform that about ₹ 22,000 crore has already been provided, as support to Infrastructure Pipeline. This would cater for equity support to Infrastructure Finance Companies such as IIFCL and a subsidiary of NIIF. They would leverage it, as permissible, to create financing pipeline of more than ₹1,00,000 crore. This would create a major source of long term debt for infrastructure projects and fulfil a long awaited requirement.
- **104.** IFSC, GIFT city has the potential to become a centre of international finance as well as a centre for high end data processing:
- **104 (1).** GIFT IFSC has an approved Free Trade zone for housing vaults. It already has 19 insurance entities, 40 banking entities. It has also provided for setting up of precious metals testing laboratories and refining facilities. With the approval of the regulator, GIFT City would set up an International Bullion exchange(s) in GIFT-IFSC as an additional option for trade by global

market participants. This will enable India to enhance its position worldwide, create jobs in India and will lead to better price discovery of gold.

**104 (2).** In recent years there has been a surge in trading volumes of Indian rupee in the offshore financial centres. The Government and RBI has taken various measures to permit Rupee derivatives to be traded in the International Financial Services Centre at GIFT city, Gujarat.

#### **Disinvestment**

**105.** Listing of companies on stock exchanges discipline a company and provides access to financial markets and unlocks its value. It also gives opportunity for retail investors to participate in the wealth so created. The government now proposes to sell a part of its holding in LIC by way of Initial Public Offer (IPO).

#### **Fiscal Management**

- **106.** XV Finance Commission has given its first report pertaining to Financial Year 2020-21. In the spirit of co-operative federalism, I am pleased to announce that we have, in substantial measure, accepted the recommendations of the Commission. The commission would submit its final report to the President during the latter part of the year, for five years beginning 2021-22.
- **107**. It is decided to transfer to the GST Compensation Fund balances due out of collection of the years 2016-17 and 2017-18, in two instalments. Hereinafter, transfers to the fund would be limited only to collection by way of GST compensation cess.
- **108.** A fundamental overhaul of Centrally Sponsored Schemes and Central Sector Schemes is necessary, to align them with emerging social and economic needs of tomorrow, and **to ensure that scarce public resources are spent optimally.**
- **109.** Recently there has been a debate over transparency and credibility of the projected fiscal numbers. Let me assure the House that the

procedure adopted is compliant with the FRBM Act. This is also consistent with the practices hitherto followed.

However, for greater clarity, I have enumerated those central Government debt that are not part of market borrowing and are used to fund the expenditure at the annexes. Servicing of interest and repayment of these debts as hitherto, are done out of Consolidated fund of India.

**110**. Revised Estimates of Expenditure for the Financial Year 2019-20 are at a level of ₹ 26.99 lakh Crore and the receipts are estimated at ₹19.32 lakh crore.

We have estimated nominal growth of GDP for year 2020-21, on the basis of trends available, at 10%. Accordingly, receipts for the year 2020-21 are estimated at ₹ 22.46 lakh cr and, keeping in mind commitment of the Government towards various schemes and need for improvement in quality of life, level of expenditure has been kept at ₹ 30.42 lakh crore.

During the year Government has unfailingly worked towards keeping up the capital expenditure. Actually, there is substantial enhancement. All the flagship schemes of the government have been fully provided for. Details may be seen at the annexes to the printed copy of my speech.

**111**. Every budget must appropriately address the issue of fiscal deficit. Recently Government has undertaken very significant tax reforms for boosting investments. However, expected tax buoyancy will take time.

We estimate a fiscal deficit of 3.8% in RE 2019-20 and 3.5% for BE 2020-21. This estimation is consistent with Government's abiding commitment to macroeconomic stability. It comprises of,

- (a) 3.3% for year 2019-20, and 3% for the 2020-21 budget estimate;
- (b) Section 4 (2) of the FRBM Act provides for a trigger mechanism for a deviation from the estimated fiscal deficit on account of structural reforms in the economy with unanticipated fiscal implications. Therefore, I have taken a deviation of 0.5%, consistent with Section 4(3) of FRBM Act, both for RE 2019-20 and BE 2020-21.

Accordingly, the return path is being laid before the parliament as a part of Medium Term Fiscal Policy cum Strategy Statement. This fiscal path commits us to the path of fiscal consolidation without compromising the needs of investment out of public funds.

Accordingly, net market borrowings for the year 2019-20 would be ₹ 4.99 lakh crore and for the year 2020-21, it would be ₹ 5.36 lakh crore.

**112.** A good part of the borrowings for the financial year 2020-21 would go towards Capital expenditure of the Government that has been scaled up by more than 21%. As, I had previously mentioned another about ₹ 22,000 crore have been allocated for equity to fund certain specified infrastructure finance companies, who would leverage it manifold and provide much needed long-term finance to Infrastructure sector. **That should spur growth impulses in the economy.** 

I would, now, move to Part B of my speech.

#### **PART B**

#### **Direct Tax**

113. Mr Speaker, Sir, our Government has spearheaded radical fiscal measures to ensure that India's economy continues to tread the path of high growth. These are times when countries are competing with each other like never before to become the most attractive destination for doing business. Therefore, to make sure that India stays globally competitive and a favoured destination for investment, we took a bold historic decision of reducing the corporate tax rate for new companies in the manufacturing sector to an unprecedented level of 15%. Similarly, for the existing companies, the rate has also been brought down to just 22%. As a result, our corporate tax rates are now amongst the lowest in the world. This will enable companies to expand their businesses and make fresh investments in the coming future. Though we will have loss of substantial revenue due to these measures in the short-run, I am certain that our economy will reap huge returns on this score in due course.

## प्रजानामेवभूत्यर्थंसताभ्योबलिमग्रहीत्। सहस्रगुणमुत्स्रष्टुमादत्तेहिरसंरविः॥

Surya, the Sun, collects vapour from little drops of water. So does the King.
They give back copiously. They collect only for people's wellbeing.
[Verse 18, Sarga 1 Raghuvamsa by Kalidasa]

**114.** In continuation of the reform measures already taken so far, the tax proposals in this budget will introduce further reforms to stimulate growth, simplify tax structure, bring ease of compliance, and reduce litigations.

#### 115. Personal Income Tax and simplification of taxation

• In the interim Budget of 2019, our government exempted individuals having income up to ₹ 5 Lakh from paying any income tax. Presently, an individual pays 20% on income between ₹ 5 Lakh to ₹ 10 Lakh and 30% on income above ₹ 10 Lakh. Further, currently the Income Tax Act is riddled with various exemptions and deductions which make compliance by the taxpayer and administration of the Income Tax Act by the tax authorities a

burdensome process. It is almost impossible for a taxpayer to comply with the Income-tax law without taking help from professionals.

- In order to provide significant relief to the individual taxpayers and to simplify the Income-tax law, I propose to bring a new and simplified personal income tax regime wherein income tax rates will be significantly reduced for the individual taxpayers who forgo certain deductions and exemptions.
- Under the new regime, an individual shall be required to pay tax at the reduced rate of 10% for income between ₹ 5 Lakh to ₹ 7. 5 Lakh against the current rate of 20%.
- For income between ₹ 7.5 Lakh to ₹ 10 Lakh he will pay at the reduced rate of 15% against the current rate of 20%.
- Similarly for the income between ₹ 10 Lakh to ₹ 12.5 Lakh the taxpayer will pay at the reduced rate of 20% against the current rate of 30 %.
- The income between ₹ 12.5 Lakh to ₹ 15 Lakh will be taxed at the reduced rate of 25% against the existing rate of 30 %. Incomes above ₹ 15 lakh will be continued to be taxed at the rate of 30 %.
- Those earning up to ₹ 5 lakhs shall not pay any tax either in the old regime or in the new regime.
- The proposed tax structure will provide significant relief to taxpayers and more so to those in the middle class.

Taxable Income Slab (₹)	Existing Tax Rates	New Tax Rates	
0-2.5 Lakh	Exempt	Exempt	
2.5-5 Lakh	5%	5%	
5-7.5 Lakh	20%	10%	
7.5-10 Lakh	20%	15%	
10-12.5 Lakh	30%	20%	
12.5-15 Lakh	30%	25%	
Above 15 Lakh	30%	30%	

- In the new tax regime, substantial tax benefit will accrue to a taxpayer depending upon exemptions and deductions claimed by him. For example, a person earning ₹ 15 lakh in a year and not availing any deductions etc. will pay only ₹, 1,95,000 as compared to ₹, 2,73,000 in the old regime. Thus his tax burden shall be reduced by 78,000 in the new regime. He would still be the gainer in the new regime even if he was taking deduction of ₹ 1.5 Lakh under various sections of Chapter- VI-A of the Income Tax Act under the old regime.
- The new tax regime shall be optional for the taxpayers. An individual
  who is currently availing more deductions & exemption under the
  Income Tax Act may choose to avail them and continue to pay tax in
  the old regime.
- The new personal income tax rates will entail estimated revenue forgone of ₹ 40,000 crore per year. We have also initiated measures to prefill the income tax return so that an individual who opts for the new regime would need no assistance from an expert to file his return and pay income tax.
- In order to simplify income tax system, I have reviewed all the exemptions and deductions which got incorporated in the income tax legislation over the past several decades. It was surprising to know that currently more than one hundred exemptions and deductions of different nature are provided in the Income-tax Act. I have removed around 70 of them in the new simplified regime. We will review and rationalise the remaining exemptions and deductions in the coming years with a view to further simplifying the tax system and lowering the tax rate.

#### 116. Dividend Distribution Tax

- Currently, companies are required to pay Dividend Distribution Tax (DDT) on the dividend paid to its shareholders at the rate of 15% plus applicable surcharge and cess in addition to the tax payable by the company on its profits.
- It has been argued that the system of levying DDT results in increase in tax burden for investors and especially those who are liable to

pay tax less than the rate of DDT if the dividend income is included in their income.

- Further, non-availability of credit of DDT to most of the foreign investors in their home country results in reduction of rate of return on equity capital for them. In order to increase the attractiveness of the Indian Equity Market and to provide relief to a large class of investors, I propose to remove the DDT and adopt the classical system of dividend taxation under which the companies would not be required to pay DDT. The dividend shall be taxed only in the hands of the recipients at their applicable rate.
- Further, in order to remove the cascading effect, I also propose to allow deduction for the dividend received by holding company from its subsidiary. The removal of DDT will lead to estimated annual revenue forgone of ₹ 25,000 Crore.
- This is another bold move which will further make India an attractive destination for investment.

#### 117. Concessional tax rate for Electricity generation companies

- In order to give boost to the manufacturing sector, new provisions were introduced in September 2019 offering a concessional corporate tax rate of 15% to the newly incorporated domestic companies in the manufacturing sector which start manufacturing by 31<sup>st</sup> March, 2023.
- In order to attract investment in power sector, I propose to extend the concessional corporate tax rate of 15% to new domestic companies engaged in the generation of electricity.

#### 118. Tax concession for foreign investments

In order to incentivise the investment by the Sovereign Wealth Fund
of foreign governments in the priority sectors, I propose to grant
100% tax exemption to their interest, dividend and capital gains
income in respect of investment made in infrastructure and other

notified sectors before 31<sup>st</sup> March, 2024 and with a minimum lockin period of 3 years.

- In order to make available foreign funds at a lower cost, I propose to extend the period of concessional withholding rate of 5% under section 194LC for interest payment to non-residents in respect of moneys borrowed and bonds issued up to 30<sup>th</sup> June, 2023.
- I also propose to extend the period up to 30<sup>th</sup> June, 2023 for lower rate of withholding of 5% under section 194LD for interest payment to Foreign Portfolio Investors (FPIs) and Qualified Foreign Investors (QFIs) in respect of bonds issued by Indian companies and government securities.
- I further propose to extend the concessional rate of withholding of 5% under section 194LD to the interest payment made on the Municipal Bonds.
- In order to incentivise listing of bonds at IFSC exchange, I propose to further reduce the withholding rate from 5% to 4% on interest payment on the bonds listed on its exchange.

### 119. Start-ups

Start-ups have emerged as engines of growth for our economy. Over the past year, our Government has taken several measures to handhold them and support their growth. During their formative years, Start-ups generally use Employee Stock Option Plan (ESOP) to attract and retain highly talented employees. ESOP is a significant component of compensation for these employees. Currently, ESOPs are taxable as perquisites at the time of exercise. This leads to cashflow problem for the employees who do not sell the shares immediately and continue to hold the same for the long-term. In order to give a boost to the start-up ecosystem, I propose to ease the burden of taxation on the employees by deferring the tax payment by five years or till they leave the company or when they sell their shares, whichever is earliest.

• Further, an eligible Start-up having turnover up to 25 crores is allowed deduction of 100% of its the profits for three consecutive assessment years out of seven years if the total turnover does not exceed 25 crore rupees. In order to extend this benefit to larger start-ups, I propose to increase the turnover limit from existing ₹ 25 crore to ₹ 100 crores. Moreover, considering the fact that in the initial years, a start-up may not have adequate profit to avail this deduction, I propose to extend the period of eligibility for claim of deduction from the existing 7 years to 10 years.

## 120. Concessional tax rate for Co-operatives

• Co-operative societies play an extremely important role in our economy in facilitating access to credit, procurement of inputs and marketing of products to their members. These cooperatives are currently taxed at a rate of 30% with surcharge and cess. As a major concession and in order to bring parity between the co-operative societies and corporates, I propose to provide an option to cooperative societies to be taxed at 22% plus 10% surcharge and 4% cess with no exemption/deductions. Further, I also propose to exempt these co-operative societies from Alternative Minimum Tax (AMT) just like companies under the new tax regime are exempted from the Minimum Alternate Tax (MAT).

#### 121. Medium, Small and Micro Enterprises (MSME)

• Currently, businesses having turnover of more than one crore rupees are required to get their books of accounts audited by an accountant. In order to reduce the compliance burden on small retailers, traders, shopkeepers who comprise the MSME sector, I propose to raise by five times the turnover threshold for audit from the existing ₹ 1 crore to ₹ 5 crore. Further, in order to boost less cash economy, I propose that the increased limit shall apply only to those businesses which carry out less than 5% of their business transactions in cash.

## 122. Affordable housing

• For realisation of the goal of 'Housing for All' and affordable housing, in the last budget I had announced an additional deduction

of up to one lakh fifty thousand rupees for interest paid on loans taken for purchase of an affordable house. The deduction was allowed on housing loans sanctioned on or before 31st March, 2020. In order to ensure that more persons avail this benefit and to further incentivise the affordable housing, I propose to extend the date of loan sanction for availing this additional deduction by one more year.

Further, in order to boost the supply of affordable houses in the country, a tax holiday is provided on the profits earned by developers of affordable housing project approved by 31<sup>st</sup> March, 2020. In order to promote the affordable housing projects, I propose to extend the date of approval of affordable housing projects for availing this tax holiday by one more year.

#### 123. Concession to real estate transactions

 Currently, while taxing income from capital gains, business profits and other sources in respect of transactions in real estate, if the consideration value is less than circle rate by more than 5 percent, the difference is counted as income both in the hands of the purchaser and seller. In order to minimize hardship in real estate transaction and provide relief to the sector, I propose to increase the limit of 5% to 10%.

#### 124. Charity institutions

- Acknowledging the important role played by the charitable institutions in the society, the income of these institutions is fully exempt from taxation. Further, donation made to these institutions is also allowed as deduction in computing the taxable income of the donor.
- Currently, a taxpayer is required to fill the complete details of the donee in the income tax return for availing deduction.
- In order to ease the process of claiming deduction for donation, it is proposed to pre-fill the donee's information in taxpayer's return on the basis of information of donations furnished by the donee. This

would result in hassle-free claim of deduction for the donation made by the taxpayer.

- Further, in order to claim the tax exemption, the charity institutions have to be registered with the Income Tax Department. In the past, the process of the registration was completely manual and scattered all over the country.
- In order to simplify the compliance for the new and existing charity institutions, I propose to make the process of registration completely electronic under which a unique registration number (URN) shall be issued to all new and existing charity institutions. Further, to facilitate the registration of the new charity institution which is yet to start their charitable activities, I propose to allow them provisional registration for three years.

#### 125. Faceless appeals

Our government is committed to bringing in transformational changes so that maximum governance is provided with minimum government. In order to impart greater efficiency, transparency and accountability to the assessment process, a new faceless assessment scheme has already been introduced. Currently, most of the functions of the Income Tax Department starting from the filing of return, processing of returns, issuance of refunds and assessment are performed in the electronic mode without any human interface. In order to take the reforms initiated by the Department to the next level and to eliminate human interface, I propose to amend the Income Tax Act so as to enable Faceless appeal on the lines of Faceless assessment.

#### 126. No Dispute but Trust Scheme – 'Vivad Se Vishwas' Scheme

• Sir, in the past our Government has taken several measures to reduce tax litigations. In the last budget, *Sabka Vishwas Scheme* was brought in to reduce litigation in indirect taxes. It resulted in settling over 1,89,000 cases. Currently, there are 4,83,000 direct tax cases pending in various appellate forums i.e. Commissioner (Appeals), ITAT, High Court and Supreme Court. This year, I propose to bring a scheme similar to the indirect tax *Sabka Vishwas* for reducing litigations even in the direct taxes.

- Under the proposed 'Vivad Se Vishwas' scheme, a taxpayer would be required to pay only the amount of the disputed taxes and will get complete waiver of interest and penalty provided he pays by 31<sup>st</sup> March, 2020. Those who avail this scheme after 31<sup>st</sup> March, 2020 will have to pay some additional amount. The scheme will remain open till 30<sup>th</sup> June, 2020.
- Taxpayers in whose cases appeals are pending at any level can benefit from this scheme.
- I hope that taxpayers will make use of this opportunity to get relief from vexatious litigation process.

#### 127. Losses of merged banks

 As a part of consolidation of the financial sector, our Government has brought out schemes for merger and amalgamation of public sector banks. In order to ensure that the amalgamated entities are able to take the benefit of unabsorbed losses and depreciation of the amalgamating entities, I propose to make necessary amendments to the provisions of the Income-tax Act.

#### 128. Taxpayer's Charter

 Any tax system requires trust between taxpayers and the administration. This will be possible only when taxpayer's rights are clearly enumerated. Towards this end, and with the objective of enhancing the efficiency of the delivery system of the Income Tax Department, I propose to amend the provisions of the Income Tax Act to mandate the Central Board of Direct Taxes (CBDT) to adopt a Taxpayers' Charter. The details of the contents of the charter shall be notified soon.

#### 129. Instant PAN through Aadhaar

 In the last Budget, I had introduced the interchangeability of PAN and Aadhaar for which necessary rules were already notified. In order to further ease the process of allotment of PAN, soon we will launch a system under which PAN shall be instantly allotted online on the basis of Aadhaar without any requirement for filling up of detailed application form. **130.** Our Government brought in the GST as a historic reform of the indirect taxes in 2017. We also took a path-breaking step of simplifying and rationalising corporate tax in September, 2019. More importantly, we offered a rate of corporate tax, which perhaps is the lowest in the world. Continuing on this path, we have now put the personal income tax at its lowest ever rate and totally removed DDT at the company's hands. Further, the direct taxes are now the lowest, simplest, and smoothest. Direct tax on the Start-ups also has seen many reformatory steps in quick succession. Even ease of compliance is seeing unprecedented changes. Last but not the least, personal interface with tax administration is at the minimum ever.

#### **Indirect Tax**

- 131. As I mentioned earlier in Part A of my speech, reforms are continuing in GST. A simplified return shall be implemented from the  $\mathbf{1}^{\text{st}}$  April, 2020. This is under pilot run. It will make return filing simple with features like SMS based filing for nil return, return pre-filling, improved input tax credit flow and overall simplification.
- **132.** Refund process has been simplified and has been made fully automated with no human interface.
- **133.** Electronic invoice is another innovation wherein critical information shall be captured electronically in a centralized system. It will be implemented in a phased manner starting from this month itself on optional basis. It will facilitate compliance and return filing.
- 134. Several measures have been taken for improving compliance. Aadhaar based verification of taxpayers is being introduced. This will help in weeding out dummy or non-existent units. Dynamic QR-code is proposed for consumer invoices. GST parameters will be captured when payment for purchases is made through the QR-code. A system of cash reward is envisaged to incentivise customers to seek invoice. Deep data analytics and AI tools are being used for crackdown on GST input tax credit, refund, and other frauds and to identify all those who are trying to game the system. Invoice and input tax credit matching is being done wherein returns having mismatch more than 10 percent or above a threshold are identified and pursued. Significant policy level changes have also been made. GST rate structure is also being deliberated so as to address issues like inverted duty structure.

- 135. On Customs side, a number of measures have been taken for ease of doing business. India's quantum leap in the Trading Across Border parameter of Ease of Doing Business rankings by the World Bank is a testimony to these efforts. India's rank on this parameter improved from 146 to 80 in 2018 and further to 68 in 2019. Measures have also been taken for providing a level playing field to our domestic manufacturers, particularly the MSME sector and for securing borders.
- **136.** It has been observed that imports under Free Trade Agreements (FTAs) are on the rise. Undue claims of FTA benefits have posed threat to domestic industry. Such imports require stringent checks. In this context, suitable provisions are being incorporated in the Customs Act. In the coming months we shall review Rules of Origin requirements, particularly for certain sensitive items, so as ensure that FTAs are aligned to the conscious direction of our policy.
- **137.** We are also strengthening provisions relating to safeguard duties which are applied when surge in imports causes serious injury to domestic industry. Amended provisions shall enable regulating such surge in imports in a systematic way. The provisions for checking dumping of goods and imports of subsidized goods are also being strengthened for ensuring a level playing field for domestic industry. These changes are in line with the international best practices.
- **138.** Exemptions from customs duty have been given in public interest from time to time. However, a number of these have outlived their utility or have become outdated. On review, certain such exemptions are being withdrawn. Remaining custom duty exemptions shall be comprehensively reviewed by September, 2020 for taking a view on their relevance. I propose to crowd source suggestions for such reviews. Suggestions would also be invited in respect of the Customs laws and procedures for aligning them with the needs of changing times and ease of doing business.
- **139.** Labour intensive sectors in MSME are critical for employment generation. Cheap and low-quality imports are an impediment to their growth. Special attention has been taken to put measured restraint on import of those items which are being produced by our MSMEs with better quality. Keeping in view the need of this sector, customs duty is being raised on items like footwear and furniture.
- **140.** Our policy of Make in India has started giving dividends. India is now making world class goods and exporting such products. We have made considerable progress in medical equipment too. Till few years back we

were dependent on imports for medical equipment. Now, not only we are manufacturing medical equipment but also exporting them in large quantities. This sector deserves further fillip. Government has also been committed to provide health services to all. Ayushman Bharat has made it possible. To achieve the twin objectives of giving impetus to the domestic industry and also to generate resource for health services, I propose to impose a nominal health cess, by way of a duty of customs, on the imports of medical equipment keeping in view that these goods are now being made significantly in India. The proceed from this cess shall be used for creating infrastructure for health services in the aspirational districts.

- **141.** Under Make in India initiative, well laid out customs duty rates were pre-announced for items like mobile phones, electric vehicles and their components. This has ensured gradual increase in domestic value addition capacity in India. Customs duty rates are being revised on electric vehicles, and parts of mobiles as part of such carefully conceived Phased Manufacturing Plans.
- 142. In other changes, customs duty is being reduced on certain inputs and raw materials while it is being revised upward on certain goods which are being made domestically. In the previous budget, basic custom duty of 10% was imposed on the news print and lightweight coated paper. However, since then I have received several references that this levy has put additional burden on print media at a time when it is going through a difficult phase. I, therefore, propose to reduce basic customs duty on imports of news print and light-weight coated paper from 10% to 5%.
- **143.** Chemicals are crucial feed stocks for downstream users. PTA, for example, is a critical input for textile fibres and yarns. Its easy availability at competitive prices is desirable to unlock immense potential in textile sector which is a significant employment generator. Therefore, in the larger public interest, anti-dumping duty on PTA is being abolished.
- **144**. As a revenue measure, I propose to raise excise duty, by way of National Calamity Contingent Duty on Cigarettes and other tobacco products. However, no change is being made in the duty rates of bidis.
- **145.** Finally, continuing the tax reform is an ongoing challenge and we propose to pursue them with full vigour.
- **146.** Details of my budget proposals relating to direct and indirect taxes are in the Annexure to my speech.
- **147.** Mr. Speaker Sir, with these words I commend the Budget to this august House.

Annex-I

# **Budget Outlay for Major Sectors**

(₹ crore)

				(₹ crore)
SI. No.	Sector Name	BE 19-20	RE 19-20	BE 20-21
1	Aspirational India	4,67,517	4,36,913	4,82,401
а	Agriculture & Allied, Irrigation &	2,76,380	2,49,910	2,83,202
	Rural Development			
b	Wellness, Water, Sanitation	93,294	89,618	96,885
С	Education & Skill Development	97,843	97,385	1,02,314
П	Economic Development	2,23,695	2,24,941	2,37,604
а	Industry & Commerce	27,043	28,608	27,227
b	Transport Infrastructure	1,57,437	1,58,207	1,69,637
С	Energy	39,215	38,127	40,740
Ш	New Economy	40,534	34,724	42,852
a	Information Technology & Space	19,127	18,979	20,379
	Technology			
b	Communication (Bharat Net)	8,350	3,000	8,000
С	Science & Technology	13,056	12,745	14,473
IV	Caring Society	59,036	54,831	62,626
a	Women & Child Development	50,850	48,210	53,876
	and Social welfare	,	,	,
b	Culture & Tourism	5,232	3,963	5,650
С	Environment & Climate Change	2,955	2,658	3,100
V	Financial Sector	19,002	23,686	40,433
a	Banking, Insurance, Financial	19,002	23,686	40,433
	Market and Infra Finance			
		l		

#### **Major Scheme Allocation**

(₹ crore)

S. No.	Name of the Scheme	BE 2019-20	RE 2019-20	BE 2020-21
1	National Social Assistance Progam	9,200	9,200	9,197
2	Mahatma Gandhi National Rural Employment Guarantee Program	60,000	71,002	61,500
3	Umbrella Scheme for Development of Schedule Castes	5,445	5,568	6,242
4	Umbrella Programme for Development of Scheduled Tribes	3,810	4,194	4,191
5	Umbrella Programme for Development of Minorities	1,590	1,709	1,820
6	Umbrella Programme for Development of Other Vulnerable Groups	1,818	1,846	2,210
7	National Ganga Plan	750	353	800
9	Pradhan Mantri Gram Sadak Yojna	19,000	14,070	19,500
10	Pradhan Mantri Awas Yojna (PMAY)	25,853	25,328	27,500
11	Jal Jeevan Mission (JJM)	10,001	10,001	11,500
12	Swachh Bharat Mission	12,644	9,638	12,294
13	National Health Mission	33,651	34,290	34,115
14	National Education Mission- Samgra Shiksha	38,547	37,672	39,161
15	PMJAY-Ayushman Bharat	6,556	3,314	6,429
16	Pradhan Mantri Kisan Samman Nidhi (PM- KISAN)	75,000	54,370	75,000
17	Deen Dayal Antyodaya Yojana- National Livelihood Mission - Ajeevika	9,774	9,774	10,005
18	Pardhan Mantri Swasthya Suraksha Yojana	4,000	4,733	6,020
19	Umbrella Integrated Child development Scheme	27,584	24,955	28,557
20	National Programme of Mid Day Meal in Schools	11,000	9,912	11,000

Annex – III
Transfer of Resources to States and Union Territories with Legislature

(₹ crore)

	BE 2019-20	RE 2019-20	BE 2020-21
I. Devolution of States share in taxes	8,09,133	6,56,046	7,84,181
II. Some Important Items of Transfer	54,581	57,344	73,275
1. Assistance to States from NDRF	10,000	20,000	25,000
2. Central Pool of Resources for North Eastern Region and Sikkim	392	380	407
3. Externally Added Projects - Grants	4,500	3,000	4,000
4. Externally Aided Projects-Loan	19,723	25,000	25,000
5. Schemes of North East Council	326	324	287
6. Schemes under Provision to Article 275(1) of the Constitution	2,321	2,321	1,199
7. Special Assistance under the demand - Transfers to States	15,000	4,000	15,000
8. Special Central Assistance to Scheduled Castes under Demand- Department of Social Justice and Empowerment	1,074	1,074	1,172
9. Special Central Assistnace to Tribal Area under the Demand - Ministry of Tribal Affairs	1,245	1,245	1,210
III. Finance Commission Grants	1,20,466	1,23,710	1,49,925
1. Grant for local bodies - Rural Bodies	52,558	58,616	69,925
2. Grants for Urban Local Bodies	23,359	25,843	30,000
3. Grants-in-Aid for SDRF	10,344	10,938	20,000
4. Post Devolution Revenue Deficit Grants	34,206	28,314	30,000
IV. Total Transfer to States [Other than (I)+(II)+(III)]	3,35,220	3,22,443	3,35,878
Under Centrally Sponsored Schemes (Revenue)	2,92,003	2,83,057	2,95,269
2. Under Central Sector Schemes (Revenue)	42,076	38,227	39,451
<ol><li>Under Other Categories of Expenditure (Revenue)</li></ol>	1,033	1,055	1,066
4. Capital Transfers	109	104	93
V. Total Transfer to Delhi and Puducherry	10,028	28,419	47,408
Under Centrally Sponsored Schemes (Revenue)	2,026	1,999	5,603
2. Under Central Sector Schemes (Revenue)	89	222	299
3. Under Other Categories of Expenditure (Revenue)	7,613	25,972	41,355
4. Capital Transfers	300	225	150
Total Transfer to States/UTs	13,29,428	11,87,961	13,90,666

#### Annex – IV

#### **Allocation for Major Ministries/ Departments**

(₹ crore)

				(₹ crore)
SI.	Ministry/Department	BE	RE	BE
No.		2019-20	2019-20	2020-21
1	Department of Agriculture, Cooperation	1,30,485	1,01,904	1,34,400
	and Farmers' Welfare	, ,	, ,	, ,
2	Department of Agricultural Research and	8,079	7,846	8,363
	Education	·		
3	Atomic Energy	16,926	17,426	18,229
4	Ministry of Ayurveda, Yoga and	1,940	1,857	2,122
	Naturopathy, Unani, Siddha and			
	Homoeopathy (AYUSH)			
5	Department of Fertilisers	80,035	80,035	71,345
6	Ministry of Civil Aviation	4,500	3,700	3,798
7	Department of Commerce	6,219	7,219	6,219
8	Department for Promotion of Industry and	5,675	6,490	6,606
	Internal Trade			
9	Department of Posts	11,299	12,398	15,525
10	Department of Telecommunications	27,338	23,350	66,432
11	Department of Consumer Affairs	2,272	2,050	2,300
12	Department of Food and Public Distribution	1,92,240	1,15,240	1,22,235
13	Ministry of Culture	3,042	2,547	3,150
14	Defence Services (Revenue)	2,01,902	2,05,902	2,09,319
15	Capital Outlay on Defence Services	1,03,394	1,10,394	1,13,734
16	Defence Pensions	1,12,080	1,17,810	1,33,825
17	Ministry of Development of North Eastern	3,000	2,670	3,049
	Region			
18	Ministry of Earth Sciences	1,902	1,810	2,070
19	Ministry of Electronics and Information	6,654	5,839	6,899
	Technology			
20	Ministry of Environment, Forests and	2,955	2,658	3,100
	Climate Change			
21	Ministry of External Affairs	17,885	17,372	17,347
22	Department of Economic Affairs	14,312	15,952	29,308
23	Department of Financial Services	4,690	7,734	11,125
24	Department of Revenue	1,02,048	1,22,066	1,36,640
25	Interest Payments	6,60,471	6,25,105	7,08,203
26	Pensions	48,565	50,565	61,169
27	Transfers to States	1,55,447	1,55,447	2,00,447
28	Department of Fisheries	805	700	825
29	Department of Animal Husbandry and Dairying	2,932	2,790	3,289
30	Ministry of Food Processing Industries	1,197	1,043	1,233
31	Department of Health and Family Welfare	62,659	62,659	65,012
32	Department of Health Research	1,900	1,950	2,100

SI.	Ministry/Department	BE	RE	BE
No.		2019-20	2019-20	2020-21
33	Ministry of Home Affairs	4,896	19,955	8,002
34	Ladakh			5,958
35	Transfers to Jammu and Kashmir			30,757
36	Ministry of Housing and Urban Affairs	48,032	42,267	50,040
37	Department of School Education and Literacy	56,537	56,537	59,845
38	Department of Higher Education	38,317	38,317	39,467
39	Ministry of Information and Broadcasting	4,375	4,065	4,375
40	Department of Water Resources, River Development and Ganga Rejuvenation	8,245	7,518	8,960
41	Department of Drinking Water and Sanitation	20,016	18,360	21,518
42	Ministry of Labour and Employment	11,184	11,184	12,065
43	Ministry of Micro, Small and Medium Enterprises	7,011	7,011	7,572
44	Ministry of Minority Affairs	4,700	4,700	5,029
45	Ministry of New and Renewable Energy	5,255	3,892	5,753
46	Ministry of Panchayati Raj	871	500	901
47	Ministry of Petroleum and Natural Gas	42,901	42,901	42,901
48	Ministry of Power	15,875	15,875	15,875
49	Ministry of Railways	68,019	69,967	72,216
50	Ministry of Road Transport and Highways	83,016	83,016	91,823
51	Department of Rural Development	1,17,647	1,22,649	1,20,147
52	Department of Land Resources	2,227	1,900	2,251
53	Department of Science and Technology	5,580	5,481	6,302
54	Department of Biotechnology	2,580	2,381	2,787
55	Department of Scientific and Industrial Research	4,896	4,883	5,385
56	Ministry of Shipping	1,903	1,523	1,800
57	Ministry of Skill Development and Entrepreneurship	2,989	2,531	3,002
58	Department of Social Justice and Empowerment	8,885	8,885	10,104
59	Department of Empowerment of Persons with Disabilities	1,205	1,100	1,325
60	Department of Space	12,473	13,139	13,479
61	Ministry of Statistics and Programme Implementation	5,231	5,231	5,444
62	Ministry of Textiles	4,831	4,831	3,515
63	Ministry of Tourism	2,189	1,416	2,500
64	Ministry of Tribal Affairs	6,895	7,340	7,411
65	Ministry of Women and Child Development	29,165	26,185	30,007
66	Ministry of Youth Affairs and Sports	2,217	2,777	2,827

Annex-V

				(₹ crore)
Part-A -	EBRs mobilised through issue of Govt. fully serviced	bonds		
Demand No.	Name of the Ministry/Department and Name of the Scheme	BE 2019-20	RE 2019-20	BE 2020-21
42	Department of Health & Family Welfare Pradhan Mantri Swasthya Suraksha Yojana	5,000.00	2,700.00	3,000.00
57	Ministry of Housing & Urban Affairs Pradhan Mantri Awas Yojana (PMAY) - Urban	20,000.00	10,000.00	10,000.00
59	Department of Higher Education Revitalising Infrastructure and Systems in Higher Education (RISE)	5,000.00	1,000.00	3,000.00
61	Department of Water Resources, River Development & Ganga Rejuvenation (i) Polavaram Irrigation Project (ii) Pradhan Mantri Krishi Sinchai Yojana (AIBP & other Projects)	 4,882.00	1,850.00 3,033.96	5,000.00
62	Department of Drinking Water & Sanitation (i) Swachh Bharat Mission (Rural) (ii) Jal Jeevan Mission/National Rural Drinking Water Programme	5,000.00 6,300.00	5,000.00 2,000.00	12,000.00
70	Ministry of New & Renewable Energy Pradhan Mantri-Kisan Urja Sanrakshan Evam Utthan Mahabhiyan (PM-KUSUM)	822.00	500.00	1,000.00
77	Ministry of Power Deen Dayal Upadhyaya Gram Jyoti Yojana/SAUBHAGYA	9,000.00	8,500.00	5,500.00
85	<b>Department of Rural Development</b> Pradhan Mantri Awas Yojana (PMAY) - Rural		10,000.00	10,000.00
90	Ministry of Shipping Inland Waterways Authority of India (IWAI) Projects	1,000.00		
	Total	57,004.00	44,583.96	49,500.00

#### Part-B - Financial support extended through loans from NSSF

SI.	Name of the Ministry/Department/	BE	RE	BE
No.	Name of the Entity	2019-20	2019-20	2020-21
1	Department of Food & Public Distribution			
	Food Corporation of India		1,10,000.00	1,36,600.00
2.	Ministry of Housing & Urban Affairs Building Materials & Technology Promotion Council(BMTPC)		15,000.00	-
3.	Department of Fertilizers  (i) Rashtriya Chemicals & Fertilizers Ltd.  (ii) Metals & Minerals Trading Corporation		1,805.00 1,310.00	
	Total		1,28,115.00	1,36,600.00
	Grand Total (A+B)	57,004.00	1,72,698.96	1,86,100.00

#### Notes:

<sup>(</sup>i) Estimates of financial support through NSSF as indicated in RE 2019-20 & BE 2020-21 is arrived on the basis of gap between total requirement for funds (including repayment of NSSF loan in FY 2019-20 & FY 2020-21), proposed by Department of Food & Public Distribution during these years and budgetary provision made in RE 2019-20 & BE 2020-21.

<sup>(</sup>ii) <u>Capital Infusion in Public Sector Banks:</u> Capital to the extent of `80,000 crore in 2017-18 and ₹ 1,06,000 crore in 2018-19 was infused for Recapitalization of Public Sector Banks to enable them to maintain their Regulatory Capital, Growth Capital and Prompt Corrective Action (PCA) at desirable levels. For this purpose, a provision of ₹70,000 crore has also been made available in the 2019-20. Currently, the capital infusion is made through issuance of Gol special Securities carrying a fixed coupon. In the current Financial Year, so far ₹64,612 crore has been infused as Government's fresh capital.

<sup>(</sup>iii) Statement of liability on annuity projects is given in Part-B of the Receipt Budget 2020-21.

#### Annex to Part B of Budget Speech

#### **Direct Tax Proposals:**

#### 1. <u>Tax Incentives</u>

1.1 Relief in personal income-tax and simplification of taxation: In order to provide relief and simplify the taxation regime, it is proposed to provide an option to individual and Hindu undivided family to be taxed at following lower rates if they do not avail specified exemption/deductions:

Total Income (Rs)	Rate (%)
Upto 2,50,000	Nil
From 2,50,001 to 5,00,000	5
From 5,00,001 to 7,50,000	10
From 7,50,001 to 10,00,000	15
From 10,00,001 to 12,50,000	20
From 12,50,001 to 15,00,000	25
Above 15,00,000	30

Surcharge and cess shall be continued to be levied at the existing rates.

- 1.2 Relief and simplification for co-operative societies: In order to provide relief and simplify the taxation regime, it is proposed to provide an option to cooperative societies to be taxed at 22% plus 10% surcharge plus 4% cess, if they do not avail certain specified deduction/exemption. Further, it is also proposed to exempt these cooperative societies from Alternative Minimum Tax (AMT).
- 1.3 <u>Tax concession for foreign investments</u>: In order to promote investment of sovereign wealth fund, including the wholly owned subsidiary of Abu Dhabi Investment Authority (ADIA),it is proposed to

grant tax exemption to interest, dividend and capital gains income of Sovereign Wealth Fund and wholly owned subsidiary of the ADIA subject to fulfilment of certain conditions, in respect of investment made in the infrastructure sector or other deserving notified sectors before 31<sup>st</sup> March, 2024 and with a minimum lock-in period of 3 years.

- 1.4 Removal of Dividend Distribution Tax: At present dividend is taxed in the hands of company distributing such dividend. This is found to be iniquitous. It is proposed to shift to classical system of taxing dividend in the hands of shareholders.
- 1.5 Incentives for IFSC, municipal bonds and offshore borrowing: The concessional rate of Tax Deductible at Source (TDS) at five per cent currently available under section 194LC and 194LD for borrowing from overseas is proposed to be extended for three years to 30<sup>th</sup> June 2023. Further, specified municipal bonds would also be eligible for such concession on overseas borrowing. It is also proposed to provide that the withholding tax rate shall be four per cent on fresh overseas borrowing on or after the 1st day of April, 2020 but before the 1st day of July, 2023 which is listed only on a recognised stock exchange located in any IFSC.
- 1.6 <u>Incentives to Affordable Housing:</u> Currently, an additional deduction up to one lakh fifty thousand rupees is allowed for interest paid on loans sanctioned upto 31<sup>st</sup> March, 2020 for purchase of an affordable house. In order to incentivise the purchase of affordable housing, it is proposed to extend the date of sanction of loan to 31<sup>st</sup> March, 2021. Hence, this deduction will also be available in respect of housing loans sanctioned by 31<sup>st</sup> March, 2021.

Further, in order to boost the supply of affordable houses in the country, a tax holiday is provided on the profits earned by developers of affordable housing project approved by 31<sup>st</sup> March, 2020. In order to promote the affordable housing projects, it is proposed to extend the date of approval of affordable housing projects for availing this tax holiday by one more year. Accordingly, developers of affordable housing projects approved by 31<sup>st</sup> March, 2021 can also avail of the tax holiday.

1.7 <u>Concession to Real Estate sector:</u> Currently, safe harbour of 5% is allowed for computation of income in respect of transaction of

immovable property where the consideration is less than the circle rate. In order to boost housing sector, it is proposed to increase this safe harbour to 10%.

1.8 Incentives to start-up: In order to encourage the start-ups to employ highly talented employees at a relatively low salary by granting them Employee Stock Option Plan (ESOPs), it is proposed to defer the tax payment on these ESOPs granted by start-up to their employees by five years or till the employee leaves the company or when the said employee sells those shares, whichever is earliest.

Further, in order to extend benefit of tax holiday to larger start-ups, it is proposed to increase the turnover threshold for claiming tax holiday from existing Rs. 25 crore to Rs. 100 crores. Further, in order to address the concerns of start-ups which may not have adequate profit in initial years for availing this holiday, it is proposed to extend the period of eligibility for claim of 100% deduction from the existing 7 years to 10 years.

- 1.9 Allowing carry forward of losses or depreciation in certain amalgamations: It is proposed to provide that the amalgamated public sector banks and insurance companies shall be eligible to take the benefit of unabsorbed losses and depreciation of the amalgamating entities.
- 1.10 <u>Widening the definition of "business trust":</u> In order to encourage unlisted Infrastructure Investment Trust (InvIT) or a Real Estate Investment Trust (REIT), it is proposed to extend the same taxation regime as available to listed InvITs and listed REIT to unlisted REIT and InvIT.
- 1.11 Exemption to Indian Strategic Petroleum Reserves Limited: It is proposed to provide exemption to Indian Strategic Petroleum Reserves Limited (ISPRL) in respect of income accruing or arising as a result of an arrangement for replenishment of crude oil stored in its storage facility in pursuance to directions of the Central Government in this behalf subject to the condition of replenishment of crude oil within three years.

1.12 Concessional tax rate for electricity generation companies: In order to attract investment in the power sector, it is proposed to extend the concessional corporate tax rate of 15% provided by the Taxation Laws (Amendment) Act, 2019 to new domestic companies that are engaged in the generation of electricity subject to the condition that they start generating electricity by 31<sup>st</sup> March, 2023.

#### 2. Measures to provide tax certainty

- 2.1 <u>Widening the scope of Safe Harbour Rules and Advance Pricing Agreement:</u> In order to provide tax certainty to taxpayers in the matter of attribution of profit to permanent establishment (PE), it is proposed to widen the scope of Advanced Pricing Agreement (APA) and Safe Harbour Regime (SHR), by providing that determination of attribution of profit to PE shall also be in the scope of SHR and APA.
- 2.2 <u>Rationalisation of deduction to insurance companies:</u> It is proposed to provide that expenses disallowed in the hands of insurance companies for late payment of statutory dues shall be allowed in the year of payment.
- 2.3 <u>Reduction in rate of Tax Deduction at Source (TDS)</u>: In order to reduce litigation, it is proposed to reduce rate for TDS in case of fees for technical services (other than professional services) to two per cent from existing ten per cent in order to align the same with the rate of TDS on works contract.
- 2.4 <u>Vivad se Vishwas Scheme:</u> It is proposed to bring out a scheme for reducing the direct tax litigation. Taxpayers in whose case appeals are pending at any level can take the benefit from this scheme. Under the scheme, taxpayer would be required to pay only the amount of the disputed taxes and there will be complete waiver of interest and penalty provided they make payment by 31<sup>st</sup> March, 2020. For disputed penalty, interest and fee not connected with the disputed tax, the taxpayer would be required to pay only 25% of the same for settling the dispute. A tax payer shall be required to pay 110% of the disputed tax (the excess 10% shall be limited to the amount of related penalty and interest, if any) and 30% of penalty, interest and fee in case of payment after 31<sup>st</sup> March, 2020.

#### 3. WIDENING AND DEEPENING OF TAX BASE

- 3.1 TDS on E-commerce transactions: In order to widen and deepen the tax net, it is proposed to provide that e-commerce operator shall deduct TDS on all payments or credits to e-commerce participants at the rate of 1% in PAN/Aadhaar cases and 5% in non-PAN/Aadhaar cases. In order to provide relief to small businessman, it is proposed to provide exemption to an individual and HUF who receives less than Rs. 5 lakh and furnishes PAN/Aadhaar.
- 3.2 <u>Enlarging the scope of TDS on interest</u>: It is proposed to extend the TDS on interest paid by certain large co-operative societies whose gross receipts exceeds fifty crore rupees during the last financial year.
- 3.3 <u>Widening the scope of TCS</u>: It is proposed to provide for tax collection at source (TCS) on remittance under Liberalised Remittance Scheme of Reserve Bank of India exceeding seven lakh rupees in a year and on sale of overseas tour package. Further, TCS is also proposed on sale of goods in excess of fifty lakh rupee in a year by a seller whose turnover is more than 10 crore rupees.
- 3.4 <u>Limit on exemption of Employer's contribution to certain funds</u>: It is proposed to put an upper cap of seven lakh and fifty thousand rupees in a year on tax exempt employer's contribution in recognized provident fund, superannuation fund and NPS in the accounts of an employee.

#### 4. IMPROVING EFFECTIVENESS OF TAX ADMINISTRATION

- 4.1 <u>Faceless appeal</u>: In order to impart greater efficiency, transparency and accountability to the assessment process, a new faceless assessment scheme has already been introduced. In order to ensure that the reforms initiated by the Income Tax Department to eliminate human interface from the system reach the next level, it is proposed to provide enabling power for launching of Faceless appeal on the lines of Faceless assessment.
- 4.2 <u>Widening the scope of Dispute Resolution Panel(DRP)</u>: It is proposed to widen the scope of references to DRP by including all non-residents

- as eligible assessee and to clarify that all variation which are prejudicial to the assessee shall be within the scope of DRP.
- 4.3 <u>Taxpayer's Charter</u>: With the objective of enhancing the efficiency of the delivery system of the Income Tax Department, it is proposed to provide that the CBDT shall adopt a Taxpayer's Charter and issue necessary direction for the implementation of the Charter.
- 4.4 <u>Modification in the scope of faceless assessment</u>: It is proposed to widen the scope of faceless assessment scheme to cover those cases in which assessment is being completed *ex-parte*.

#### 5. <u>EASE OF COMPLIANCE</u>

- 5.1 Raising of limit for tax audit: In order to help small and medium enterprises, it is proposed to raise the turnover threshold for compulsory tax audit from existing Rs. 1 crore to Rs. 5 crore in a case where cash receipt is not more than 5% of total receipt and cash payment is not more than 5% of total payment. Further, in order to reduce the compliance cost, it is also proposed to provide that tax audit report to be filed a month before the due date of filing incometax return. Accordingly, the said due date for filing of incometax returns is proposed to be changed from 30<sup>th</sup> September to 31<sup>st</sup> October of the relevant assessment year so that there is no change in the date of finalisation of tax audit.
- 5.2 Exempting non-resident from filing of Income-tax return on certain conditions: In order to reduce compliance burden of non-residents, it is proposed to exempt them from filing income-tax return on their income of the nature of royalty or fee for technical services, if tax has been deducted at the rate given in section 115A.

#### 6. RATIONALISATION OF PROVISIONS OF THE INCOME-TAX ACT, 1961

6.1 It is proposed to withdraw the exemption on certain perquisites and allowances provided to Chairman and members of Union Public Service Commission and to Chief Election Commissioner and Election Commissioners.

- 6.2 It is proposed to rationalise the definition of 'taxable commodities transactions' for the purposes of levy of Commodity Transaction Tax.
- 6.3 It is proposed to enable the Central Government for notifying scheme for levying penalty in a faceless manner.
- 6.4 To increase transparency in survey operation, it is proposed to provide that if the survey is not based on information provided by prescribed authority, then approval of Commissioner or Principal Commissioner of Income-tax is required.
- 6.5 It is proposed to provide that Income Tax Appellate Tribunal can grant stay of demand only if the taxpayer has either paid twenty per cent of amount of demand or have provided security for an equal amount.
- days for an Indian citizen or person of Indian origin to become resident in India. Consequently, it is proposed to relax the provision of "resident but not ordinarily resident" so that a resident who has been non-resident in seven out of ten previous years would be resident but not ordinarily resident. It is also proposed to provide that an Indian citizen who is not liable to tax anywhere would be deemed to be resident in India.
- 6.7 It is proposed to amend the definition of "work" for the purpose of TDS under section 194C to provide that in a contract manufacturing, the raw material provided by the assessee or its associate shall fall within the purview of the 'work' under section 194C.
- 6.8 To discourage taxpayers to manipulate their books of accounts by recording false entries including fake invoices to claim wrong input credit in GST, it is proposed to provide for penalty for these malpractices.
- 6.9 It is proposed to amend the provision allowing India to enter into Double Taxation Avoidance Agreements (DTAA) with other countries or territories or association, to align with the new preamble mandated by Multilateral Convention to Implement Tax Treaty Related Measures to Prevent Base Erosion and Profit Shifting (commonly referred to as MLI), as India has already ratified MLI.

- 6.10 It is proposed to defer the enactment of Significant Economic Presence (SEP) to Financial Year 2021-22 as G-20 OECD report on digital economy is expected by that time. It is also proposed to provide for source rule for revenue from advertisement targeted to India customers and revenue from sale of Indian sourced data.
- 6.11 It is proposed to align exemption from the provision of indirect transfer to Foreign Portfolio Investors in line with new SEBI FPI regulations. It is also proposed to rationalise the definition of royalty.
- 6.12 It is proposed to rationalise the provisions of section 115BAA and section 115BAB to provide that any domestic company (both existing as well as new) opting for concessional tax regime will not be allowed to claim any deduction under Chapter VI-A of the Act except deductions specifically allowed under said sections.
- 6.13 The conditions for setting up of offshore fund are proposed to be rationalised so as to facilitate setting up of fund management activity in India.
- 6.14 It is proposed to clarify that in case of a capital asset, being land or building or both, the fair market value of such an asset on 1st day of April, 2001 shall not exceed the stamp duty value of such asset as on 1st day of April, 2001, where such stamp duty value is available.
- 6.15 It is proposed to rationalise the process of registration in the case of trusts, institutions, funds, university, hospital etc. and approval in the case of association, university, college, institution or company etc. It is also proposed to provide filing of statement of donation by donee so that the deduction claimed by the donor in its tax return can be prefilled.
- 6.16 It is proposed to rationalise the provision regarding uploading of Form 26AS so as to include all the prescribed information.
- 6.17 It is proposed to rationalise the provisions relating to cost of acquisition and period of holding with respect to segregated portfolios to provide clarity to taxpayers holding such portfolios.

- 6.18 It is proposed to authorise Board to prescribe person who can verify the return of income in the cases of a company and a limited liability partnership. It is also proposed to authorise Board to prescribe person who can appear as an authorised representatives. This will help companies under Insolvency proceedings and in liquidation. It is also proposed to align the due date of Partner and Firm.
- 6.19 In order to facilitate opting for new concessional tax regime by the domestic companies, it is proposed to rationalise the provisions of section 35AD so as to provide an option for claiming deduction under section 35AD.
- 6.20 In order to rationalise the provisions of section 94B, it is proposed to exclude payment of interest to a branch of non-resident bank in India from interest deductibility rule under section 94B.

#### Annex to Part B of Budget Speech

#### **Indirect Tax Proposals:**

#### A. Legislative Changes in Customs:

#### 1. Major Amendments in the Customs Act, 1962:

S. No.	Amendment
Α	For improving compliance
1.	A new Chapter VAA (a new section 28DA) is being incorporated in the Customs Act to provide enabling provision for administering the preferential tariff treatment regime under Trade Agreements. The proposed new section seeks to specifically provide for certain obligations on importer and prescribe for time bound verification from exporting country in case of doubt. Pending verification preferential tariff treatment shall be suspended and goods shall be cleared only on furnishing security equal to differential duty. In certain cases, the preferential tariff treatment may be denied without further verification.
В	For reducing litigation
1.	An explanation is being inserted in section 28 to explicitly clarify that any notice issued under the said section, prior to the enactment of the Finance Act, 2018, shall continue to be governed by the section 28 as it existed before the said enactment, notwithstanding order of any Appellate Tribunal, Court or any other law to the contrary.
С	Other enabling provisions
1.	Clause (f) of the section 11(2) empowers the Central Government, for prevention of injury to the economy of the country by the uncontrolled import or export of gold or silver, to prohibit their import or export. This clause is being amended to include "any other goods" (in addition to gold and silver) in its ambit.
2.	A new section (section 51B) is being incorporated to provide for creation of an Electronic Duty Credit Ledger in

the customs system. This will enable duty credit in lieu of duty remission to be given in respect of exports or other such benefit in electronic form for its usage, transfer etc. In this regard, enabling provisions for issuance of suitable regulations are also being inserted in section 157(2) of the Customs Act,1962.

The provisions for recovery of duties provided under section 28AAA of Customs Act, 1962 are also being expanded to include such electronic credit of duties.

#### 2. Amendments to the Customs Tariff Act, 1975:

S. No.	Amendment	
Α	Amendment in the Customs Tariff Act, 1975	
1.	Section 8B of the Customs Tariff Act, 1975, which provided for imposition of safeguard duty as a trade remedy against surge in imports of a commodity, is being amended to make provisions for application of other safeguard measures such as Tariff Rate Quota and other safeguard measure as the Central Government may deem necessary to protect the domestic industry from injury due to significant surge in imports.	
В	Amendment in the First Schedule of the Customs Tariff Act, 1975	
1.	First Schedule to the Customs Tariff Act, 1975 is being amended to:  (i) Create new tariff item 8414 51 50 for "Wall fans". The tariff rate for this item is 20% and BCD on wall fans is being increased from 7.5% to 20%  (ii) Create new tariff item 8529 90 30 for "Open Cell of television set". The tariff rate for this item is 15%. However, these items will continue at 'Nil' BCD.  (iii) Create tariff items 8541 40 11 for "Solar Cells, not assembled" and tariff item 8541 40 12 for "Solar Cells assembled in modules or made up into panels". The tariff rate for these items is 20%. However, these items will continue at 'Nil' BCD.	

## 3. Amendment in Countervailing Duty Rules and Anti-Dumping Duty Rules:

These rules provide for manner and procedure for investigation into cases of imports of subsidized goods and cases of dumping of goods, respectively, that cause injury to domestic industry. Following amendments are being made in these rules:

S. No.	Rules	Amendment
1	Anti-Dumping Rules	Changes are being made in the Rules to strengthen the anti-circumvention measures by making them more comprehensive and wider in scope to take care of all types of circumventions of antidumping duty in line with best international practice. Certain other changes are being made in these Rules for bringing clarity in the scope of these rules.
2	Countervailing Duty Rules	At present, there is no provision for investigation in case of circumvention of countervailing duties. A provision is being incorporated in the Countervailing Duty Rules to enable investigation into case of circumvention of countervailing duty for enabling imposition of such duty. Certain other changes are being made for bringing clarity in the Rules.

#### B. Review of Customs duty exemption for certain imported goods:

1. Customs exemption have been reviewed to weed out such entries that are redundant, outdated or have outlived their utility. On such review, 80 exemptions are being withdrawn by making suitable amendment/rescission of relevant notifications. The exemptions being pruned on review, inter-alia, include withdrawal of exemption/concessional rates on the following goods, namely:

S. No.	Category of goods	Specific items
1.	Agro and animal based products	Tuna bait, skimmed milk and certain milk products, sugar beet seeds, raw sugar, certain alcoholic beverages, whey and isolated soya protein, soya fibre, etc.

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2.	Items of Metal	a. Lead bars, rods and wire	
		b. Zinc tubes, pipes and tubes	
		c. Tin plates, sheets and strips	
3.	Machinery	Machinery imported for use in certain projects such as specified electricity generation projects, specified Metro projects, certain other specified purposes;  Specified goods required for construction of roads	
_	=1		
4.	Electronic items	Copper and articles thereof used in manufacturing of specified electronic items;  Parts for manufacture of printers, CD Writers, MP3 or MP4 or MPEG 4 players,	
		pre-recorded cassettes, audio cassettes, colour television tubes, etc.	
5.	Miscellaneous	<ul> <li>a. Peanut butter, preserved potatoes</li> <li>b. Instant print film, exposed cinematographic films</li> <li>c. A few redundant and outdated customs duty exemptions are being withdrawn. Further, a few exemptions are being re-aligned for consistency.</li> </ul>	

## C. Changes in Customs duty for creating a level playing field for MSME and promoting MAKE IN INDIA:

#### 1. Level playing field for domestic producers:

Customs duty is being increased on the following goods:

S.	Category of	Specific items		Rate o	f Duty
No.	goods	Specific items	•	From	То
1.	Household goods	Tableware	and	10%	20%
	and appliances	kitchenware	of		
		porcelain or o	china,		
		ceramic, clay,	iron,		
		steel, copper	and		

		aluminium, glassware, padlocks, brooms,		
		hand-sieves, combs,		
		vacuum flasks, etc.		
2.	Electrical	Fans, food	10%	20%
	Appliances	grinders/mixers,		
		shavers and hair		
		removing appliances,		
		water heaters,		
		hair/hand drying		
		apparatus, ovens,		
		cookers, toasters,		
		coffee/ tea makers,		
		insect repellents,		
		heaters, irons, etc.	2501	2501
3.	Footwear	a. Footwear	25%	35%
4	e	b. Parts of footwear	15%	20%
4.	Furniture goods	Seats, articles of	20%	25%
		bedding including		
		mattresses, lamps, lighting, illuminated		
		signs, and other articles		
		of furniture		
5.	Stationery items	Filing cabinets, paper	10%	20%
	,	trays, binders, clips,		
		staples, sign-plates,		
		name plates, numbers		
		and symbols etc. made		
		from base metal		
6.	Toys	Tricycles, scooters,	20%	60%
		scale models, dolls, etc.		
7.	Machinery	a. Specified goods	5%	7.5%
		used in high voltage		
		power transmission		
		project		
		b. Railway carriage	7.5%	10%
		fans	100/	12 50/
		c. Compressors of	10%	12.5%
		refrigerators and air conditioners		
		Conditioners		

		d.	Commercial freezers	7.5%	15%
		e.	Welding and	7.5%	10%
			plasma cutting machine		
		f.	Rotary tillers/weeder	2.5%	7.5%
8.	Other	a.	Glass beads	10%	20%
	miscellaneous	b.	Artificial flowers		
	items	c.	Bells, gongs, statuettes, trophies and like, statuettes, ornaments, photograph, frames, mirrors etc. of base metal.		

## 2. Changes in Customs duty to promote MAKE IN INDIA under Phased Manufacturing Programme (PMP) for Electric Vehicles and Cellular Mobile Phones:

	Changes in customs duty under Phased	Rate o	f Duty
a.	Manufacturing Programme for Electric Vehicles	From	То
1.	Completely Built Units of Bus and Trucks (with effect from 01.04.2020)	25%	40%
2.	Semi Knocked Down (SKD) units of bus, trucks and two wheelers (with effect from 01.04.2020)	15%	25%
3.	Semi Knocked Down (SKD) units of passenger vehicles and three wheelers (with effect from 01.04.2020)	15%	30%
4.	Completely Knocked Down (CKD) units of passenger vehicles, three wheelers, two wheelers, bus and trucks (with effect from 01.04.2020)	10%	15%
b.	Changes in customs duty under Phased N Programme for Cellular Mobile P		uring
1.	PCBA of Mobile phones (with effect from 01.04.2020)	10%	20%
2.	Vibrator/Ringer of Mobile phones (with effect from 01.04.2020)	Nil	10%

3.	Display Panel and Touch Assembly (with	Nil	10%
	effect from 01.10.2020)		

## 3. Changes in Customs duty to promote MAKE IN INDIA in Electronics sector:

S.	Specific Items	Rate of Duty	1
No.	Specific Items	From	То
1.	Motors like Single Phase AC	7.5%	10%
	motors, Stepper motors,		
	Wiper Motors etc.		
2.	Specified chargers and power	Applicable Rate	20%
	adapters		
3.	Fingerprint readers for use in	Nil	15%
	cellular mobile phones		
4.	Earphones and headphones	Applicable Rate	15%

## 4. Reduction in Customs duty on raw materials and inputs imported by Domestic Manufacturers:

	Category		Rate o	f duty
S. No.	of Inputs/ Raw materials	Specific Items	From	То
1.	Fuels, Chemicals and Plastics	Very low sulphur fuel oil meeting ISO 8217:2017 RMG380 Viscosity in 220-400 CST standards/Marine Fuel 0.5% (FO)	10%	Nil
		Calcined Petroleum Coke Calendared plastic sheets used in manufacturing of smart cards Polyester Liquid Crystal Polymers	10% 10% 7.5%	7.5% 5% Nil
2.	Precious Metals	for use in manufacture of connectors  Platinum or Palladium used in manufacture of:  a) Colloidal precious metals, inorganic or organic compounds of precious metal, amalgams of precious metals b) Catalyst with precious metal or precious metal compounds as the active substance	12.5%	7.5%

		Count Catalyst or Ash containing	12 50/	11 000/
		Spent Catalyst or Ash containing precious metal, subject to specified conditions	12.5%	11.85%
3.	Machinery and Electronic	Following parts of Microphone for use in manufacture of Microphone	10%	Nil
	Goods	namely,  a) microphone cartridge b) microphone holder c) microphone grill d) microphone body		
		Micro-fuse base, sub-miniature fuse base, Micro-fuse Cover and sub-miniature fuse cover for use in manufacture of micro fuse and sub-miniature fuse.	7.5%	Nil
4.	Sports Goods	Willow is being included in the list of items allowed duty free import up to 3% of FOB value of sports goods exported in the preceding financial year	Applica ble Rate	Nil
5.	Newsprint	<ul> <li>a) Newsprint, when imported by importer registered with Registrar of Newspapers, India.</li> <li>b) Uncoated paper used for printing newspaper, when imported by importer registered with Registrar of Newspapers, India.</li> <li>c) Lightweight coated paper used for printing magazines subject to actual user condition.</li> </ul>	10%	5%

#### 5. Other changes in Customs duty:

S.	Category of	Specific Items	Rate	of Duty
No.	Goods	Specific items	From	То
1.	Food processing	Walnuts, shelled	30%	100%
2.	Chemicals and Plastics	inorganic or organic compounds of precious metal, amalgams of precious metals	7.5%	10%
		Butyl Acrylate	5%	7.5%

		Other prepared binders for foundry moulds or cores; Chemical products and preparations of the chemical or allied industries	10%	17.5%
3.	Auto and auto	Catalytic converter	10%	15%
	parts	Noble metal solutions and noble metal compounds used in manufacture of catalytic converter and its parts	5%	10%
		Platinum or Palladium used in manufacturing of catalytic converter and its parts	5%	Applicable Rate
		Parts and other specified inputs for manufacture of catalytic converters.	5%	7.5%
		Completely Built Units (CBUs) of commercial vehicles (other than electric vehicles) (with effect from 01.04.2020)	30%	40%

#### D Imposition of Health cess on specified medical equipment:

Health Cess at the rate of 5% is proposed to be imposed on the import of medical devices. This Health Cess shall be a duty of Customs. Health Cess shall not apply to medical devices which are exempt from BCD. Further, inputs/parts used in the manufacture of medical devices shall also be exempt from Health Cess. The proceeds of Health Cess shall be used for financing the health infrastructure and services.

#### E. Revocation of Anti-Dumping Duty on Purified Terephthalic Acid:

Revocation of Anti-dumping duty on import of Purified Terephthalic Acid originating in or exported from: -

- South Korea and Thailand imposed vide notification No. 28/2019-Customs (ADD) dated 24.7.2019
- 2. China, Iran, Indonesia, Malaysia and Taiwan imposed vide notification No. 28/2016-Customs (ADD) dated 5.7.2016

## F. Increase in National Calamity Contingent duty (NCCD) on Cigarettes and tobacco products:

National Calamity Contingent Duty is levied as a duty of excise on certain manufactured goods specified under the Seventh Schedule of Finance Act, 2001. NCCD is being proposed to be increased on tobacco products (except bidi) as detailed below:

- 1. On cigarettes, NCCD is being increased ranging from Rs. 200 735 per thousand, depending upon length of cigarette and on filter/non-filter basis.
- 2. On smoking mixtures for pipes and cigarettes, NCCD is being increased from 45% to 60%.
- 3. On other forms of smoking tobacco (other than smoking mixtures for pipes and cigarettes) and forms of chewing tobacco, NCCD is being increased from 10% to 25%.
- 4. NCCD on Bidis remains unchanged.

## G. Proposals involving change in provisions of Central Goods and Services Tax Act, 2017:

	Amendments in the Central Goods and
S.	Services Tax Act, 2017 /
No.	Integrated Goods and Services Tax Act, 2017 /
	Union Territory Goods and Services Tax Act, 2017
Α	For facilitating trade or consumer
1	Sub section (4) of the section 16 of the CGST Act is being amended to delink the date of issuance of debit note from the date of issuance of the underlying invoice for purposes of availing input tax credit.
2	Clause (c) of sub-section (1) of section 29 of the CGST Act is being amended to provide for cancellation of registration which has been obtained voluntarily under sub-section (3) of section 25.
3	A proviso to sub-section 1 of section 30 of the CGST Act is being inserted to empower the jurisdictional tax authorities to extend the date for application of revocation of cancellation of registration in deserving cases.
4	Section 51 of the CGST Act is being amended to remove the requirement of issuance of TDS certificate by the deductor; and to omit the corresponding provision of late fees for delay in issuance of TDS certificate.
5	Section 168 of the CGST Act is being amended to make provisions for enabling the jurisdictional commissioner to

	exercise powers under sub-section (5) of section 66 and
	second proviso to sub-section (1) of section 143.
В	For improving compliance
1.	Section 10 of the CGST Act is being amended, so as to exclude
	from the ambit of the Composition scheme certain categories
	of taxable persons, engaged in making-
	(i) supply of services not leviable to tax under the CGST Act, or
	(ii) inter-State outward supply of services, or
	(iii) outward supply of services through an e-Commerce operator.
2.	Section 122 of the CGST Act is being amended by inserting a
	new sub-section to make the beneficiary of the transactions
	of passing on or availing fraudulent Input Tax Credit liable for
	penalty similar to the penalty leviable on the person who
	commits such specified offences.
3.	Section 132 of the CGST Act is being amended to make the
	offence of fraudulent availment of input tax credit without an
	invoice or bill a cognizable and non-bailable offence; and to
	make any person who commits, or causes the commission
	and retains the benefit of transactions arising out of specified
	offences liable for punishment.
С	
	Other changes
1.	The definition of "Union territory" in clause (114) of section 2
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	The definition of "Union territory" in clause (114) of section 2 of the CGST Act is being amended to update the definition of Union territory in view of the bringing into force of the Jammu and Kashmir Reorganization Act, 2019 and the Dadra and Nagar Haveli and Daman and Diu (Merger of Union Territories), Act, 2019.
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2.	The definition of "Union territory" in clause (114) of section 2 of the CGST Act is being amended to update the definition of Union territory in view of the bringing into force of the Jammu and Kashmir Reorganization Act, 2019 and the Dadra and Nagar Haveli and Daman and Diu (Merger of Union Territories), Act, 2019.  Consequential changes are also being made in UTGST Act, 2017.  Section 31 of the CGST Act is being amended to provide enabling provision to prescribe the manner of issuance of invoices in case of supply of taxable services.  Section 109 of the CGST Act is being amended to bring the provision for Appellate Tribunal under the CGST Act in the Union territory of Jammu and Kashmir and Ladakh.  Section 140 of the CGST Act is being amended with effect

	for another 2 years, i.e. till five years from the date of
	commencement of the said Act.
	Similar changes are also being made in the IGST Act, 2017
	(section 25), the UTGST Act, 2017 (section 26) and the GST
	(Compensation to States) Act, 2017 (section 14).
6.	Entries at 4(a) & 4(b) in Schedule II of the CGST Act is being
	amended with effect from 01.07.2017 to make provision for
	omission of supplies relating to transfer of business assets
	made without any consideration from Schedule II of the said
	Act.

The proposed changes in GST laws will come into effect from the date when the same will be notified, as far as possible, concurrently with the corresponding amendments to the similar Acts passed by the States & Union territories with legislature.

## H. Retrospective amendments to give effect to the recommendations of the GST Council:

S.	Retrospective amendment in the Goods and Service Tax rate				
No.	and refund provisions				
1	Exemption from Central Tax, Union Territory Tax and Integrated Tax is being given on fishmeal [HS 2301], for the period 01.07.2017 to 30.09.2019. However, GST paid on supply of fishmeal during the period shall not be refunded.				
2					
2	Concessional 12% rate of Integrated Tax and 6% Central Tax and 6% Union Territory Tax during the period 01.07.2017 to 31.12.2018, on pulley, wheels and other parts (falling under heading 8483) and used as parts of agricultural machinery of headings 8432, 8433, and 8436. However, GST paid at any other rate (higher than 12%) shall not be refunded.				
3	The refund of accumulated credit of compensation cess on tobacco products arising out of inverted duty structure in Compensation Cess has been disallowed with effect from 1.10.2019 vide notification No. 3/2019- Compensation Cess (Rate) dated 30.9.2019. This notification is being given retrospective effect from 1.7.2017 onwards. Accordingly, no refund on account of inverted duty structure shall be admissible on tobacco products for any period.				

For further details of the budget proposals, the Explanatory Memorandum and other relevant budget documents may be referred to.



#### **BUDGET 2021-2022**

# SPEECH OF NIRMALA SITHARAMAN MINISTER OF FINANCE

February 1, 2021

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#### **Budget 2021-2022**

## Speech of Nirmala Sitharaman

Minister of Finance

#### **February 1, 2021**

Hon'ble Speaker,

I present the Budget for the year 2021-2022.

#### Introduction

- 1. Honourable Speaker, the preparation of this Budget was undertaken in circumstances like never before. We knew of calamities that have affected a country or a region within a country, but what we have endured with COVID-19 through 2020 is sui generis.
- 2. When I presented the Budget 2020-21, we could not have imagined that the global economy, already in throes of a slowdown, would be pushed into an unprecedented contraction.
- **3.** We could not have also imagined then that our people as those in other countries would have to endure the loss of near and dear ones and suffer hardships brought about due to a health crisis.
- 4. The risk of not having a lockdown was far too high. Within 48 hours of declaring a three-week-long complete lockdown, the Prime Minister announced the Pradhan Mantri Garib Kalyan Yojana, valued at ₹2.76 lakh crores this provided, free food grain to 800 million people, free cooking gas for 80 million families for months, and cash directly to over 400 million farmers, women, elderly, the poor and the needy.

- 5. Even as a large section of citizens stayed home, milk, vegetable, and fruit-suppliers, health and sanitary workers, truck drivers, railways and public transport workers, bank employees, electricity workers, our annadatas, police, firemen, and the armed forces, all had to go about their work as normal, but with the additional anxiety of the virus hanging over them. We recognise this, and I think I speak on behalf of everybody in this august House, when I express my heartfelt gratitude to these men and women, for how they were able to carry out their work and duty, to provide for the nation's basics, over those crucial months.
- **6.** Speaker Sir, for public good, Honourable Members of Parliament and Members of Legislative Assemblies too offered their salaries.
- 7. In May 2020, the government announced the AtmaNirbhar Bharat package (ANB 1.0). To sustain the recovery, further into the year, we also rolled out two more AtmaNirbhar Bharat packages (ANB 2.0 and ANB 3.0). Total financial impact of all AtmaNirbhar Bharat packages including measures taken by RBI was estimated to about ₹27.1 lakh crores which amounts to more than 13% of GDP.
- **8.** As a government, we kept a watch on the situation and were proactive in our responses. The government, led by the Prime Minister, stretched its resources to deliver for most vulnerable sections of our society the poorest of the poor, the Dalits, Tribals, the elderly, the migrant workers, and our children. The PMGKY, the three ANB packages, and announcements made later were like five mini-budgets in themselves.
- **9.** The AtmaNirbhar Packages accelerated our pace of structural reforms. Redefinition of MSMEs, Commercialisation of the Mineral Sector, Agriculture and Labour Reforms, Privatisation of Public Sector Undertakings, One Nation One Ration Card, and Production Linked Incentive Schemes are some of the notable reforms carried out during this period. Faceless Income Tax Assessment, DBT and Financial Inclusion are the others.
- **10.** Today, India has two vaccines available, and has begun medically safeguarding not only her own citizens against COVID-19, but also those of 100 or more countries. It is added comfort to know that two or more vaccines are also expected soon.

- **11.** Honourable Prime Minister launched the vaccination drive by crediting and thanking our scientists. We are ever grateful for the strength and rigour of their efforts.
- **12.** Having said that, we are all reminded time and again that our fight against COVID-19 continues into 2021.
- 13. Now, just as it had happened after the two World Wars, there are signs that the political, economic, and strategic relations in the post COVID world are changing. This moment in history is the dawn of a new era one in which India is well-poised to truly be the land of promise and hope.

## "Faith is the bird that feels the light and sings when the dawn is still dark". -Rabindranath Tagore

(Fireflies – A Collection of Aphorisms)

- 14. In this spirit, I can't help but recall the joy that we, as a cricket-loving nation, felt after Team India's recent spectacular success in Australia. It has reminded us of all the qualities that we as a people, particularly our youth, epitomise of having abundant promise and the unsuppressed thirst to perform and succeed.
- 15. Today, data shows that India now has one of the lowest death rate of 112 per million population and one of the lowest active cases of about 130 per million. This has laid the foundation to the revival we are seeing now in the economy.
- **16.** This Budget will be the first of this new decade. This Budget will also be a digital Budget and that has happened with all your support.
- 17. So far, only three times has a Budget followed a contraction in the economy. All such contractions were as a result of situations typical to India. This time, the contraction in our economy is due to a global pandemic, just like in several other countries.
- **18.** Having said that, I want to confidently state that our Government is fully prepared to support and facilitate the economy's reset. This Budget provides every opportunity for our economy to raise and capture the pace that it needs for sustainable growth.
- **19.** 2021 is the year of many important milestones for our history. I mention a few of these: It is the 75<sup>th</sup> year of Independence; 60 years of Goa's accession to India; 50 years of the 1971 India-Pakistan War; it will be

the year of the 8th Census of Independent India; it will also be India's turn at the BRICS Presidency; the year for our Chandrayaan-3 Mission; and the Haridwar Maha Kumbh.

**20.** Honourable Speaker, before I commence Part A of the Budget, I want to take a moment to acknowledge how isolating and distancing seemed like insurmountable challenges for a country like ours that has people coming together in times of crises. It hurt us in many ways. I bow my head in respect to every citizen, for the endurance shown in facing what was an undeniably a tough year for all our physical and mental well-being.

#### **PART A**

- **21.** In Part A, I wish to lay a vision for AtmaNirbhar Bharat.
- **22.** AtmaNirbharta is not a new idea. Ancient India was largely self-reliant, and equally, a business epicentre of the world.
- **23.** AtmaNirbhar Bharat is an expression of 130 crores Indians who have full confidence in their capabilities and skills.
- **24.** We are already part of International groupings such as the G20 and BRICS. The Coalition for Disaster Resilient Infrastructure and the International Solar alliance are realities today due to India's efforts.
- **25.** The proposals in Part A will further strengthen the sankalp of Nation First, Doubling Farmer's Income, Strong Infrastructure, Healthy India, Good Governance, Opportunities for Youth, Education for All, Women Empowerment, and Inclusive Development, among others.
- **26.** Additionally, also on the path to fast-implementation are the 13 promises we had made in the Budget of 2015-16 which were to materialise during the Amrut Mahotsav of 2022, on the 75<sup>th</sup> year of our Independence. They too resonate with this vision of AtmaNirbharta.
- **27.** The Budget proposals for 2021-2022 rest on 6 pillars.
  - i. Health and Wellbeing
  - ii. Physical & Financial Capital, and Infrastructure

- iii. Inclusive Development for Aspirational India
- iv. Reinvigorating Human Capital
- v. Innovation and R&D
- vi. Minimum Government and Maximum Governance

#### 1. Health and Wellbeing

- **28.** Even at the outset, I would like to say that the investment on Health Infrastructure in this Budget has increased substantially. Progressively, as institutions absorb more, we shall commit more.
- **29.** Taking a holistic approach to Health, we focus on strengthening three areas: Preventive, Curative, and Wellbeing.

#### **Health Systems**

- **30.** A new centrally sponsored scheme, **PM AtmaNirbhar Swasth Bharat Yojana**, will be launched with an outlay of about ₹ 64,180 crores over 6 years. This will develop capacities of primary, secondary, and tertiary care Health Systems, strengthen existing national institutions, and create new institutions, to cater to detection and cure of new and emerging diseases. This will be in addition to the National Health Mission. The main interventions under the scheme are:
  - a. Support for 17,788 rural and 11,024 urban Health and Wellness Centers
  - b. Setting up integrated public health labs in all districts and 3382 block public health units in 11 states;
  - Establishing critical care hospital blocks in 602 districts and 12 central institutions;
  - d. Strengthening of the National Centre for Disease Control (NCDC), its 5 regional branches and 20 metropolitan health surveillance units;
  - e. Expansion of the Integrated Health Information Portal to all States/UTs to connect all public health labs;
  - f. Operationalisation of 17 new Public Health Units and strengthening of 33 existing Public Health Units at Points of Entry, that is at 32 Airports, 11 Seaports and 7 land crossings;
  - g. Setting up of 15 Health Emergency Operation Centers and 2 mobile hospitals; and

h. Setting up of a national institution for One Health, a Regional Research Platform for WHO South East Asia Region, 9 Bio-Safety Level III laboratories and 4 regional National Institutes for Virology.

#### **Nutrition**

**31.** To strengthen nutritional content, delivery, outreach, and outcome, we will merge the Supplementary Nutrition Programme and the Poshan Abhiyan and launch the Mission Poshan 2.0. We shall adopt an intensified strategy to improve nutritional outcomes across 112 Aspirational Districts.

#### **Universal Coverage of Water Supply**

- **32.** The World Health Organisation has repeatedly stressed the importance of clean water, sanitation, and clean environment, as a pre requisite to achieving universal health.
- **33.** The Jal Jeevan Mission (Urban), will be launched. It aims at universal water supply in all 4,378 Urban Local Bodies with 2.86 crores household tap connections, as well as liquid waste management in 500 AMRUT cities. It will be implemented over 5 years, with an outlay of ₹2,87,000 crores.

#### Swachch Bharat, Swasth Bharat

**34.** For further *swachhta* of urban India, we intend to focus on complete faecal sludge management and waste water treatment, source segregation of garbage, reduction in single-use plastic, reduction in air pollution by effectively managing waste from construction-and-demolition activities and bio-remediation of all legacy dump sites. The Urban Swachh Bharat Mission 2.0 will be implemented with a total financial allocation of ₹1,41,678 crores over a period of 5 years from 2021-2026.

#### Clean Air

**35.** To tackle the burgeoning problem of air pollution, I propose to provide an amount of ₹2,217 crores for 42 urban centres with a million-plus population in this budget.

#### **Scrapping Policy**

**36.** We are separately announcing a voluntary vehicle scrapping policy, to phase out old and unfit vehicles. This will help in encouraging fuelefficient, environment friendly vehicles, thereby reducing vehicular pollution and oil import bill. Vehicles would undergo fitness tests in automated fitness centres after 20 years in case of personal vehicles, and after 15 years in case of commercial vehicles. Details of the scheme will be separately shared by the Ministry.

#### **Vaccines**

- **37.** The Pneumococcal Vaccine, a Made in India product, is presently limited to only 5 states will be rolled out across the country. This will avert more than 50,000 child deaths annually.
- **38.** I have provided ₹35,000 crores for Covid-19 vaccine in BE 2021-22. I am committed to provide further funds if required.
- **39.** The Budget outlay for *Health and Wellbeing* is ₹2,23,846 crores in BE 2021-22 as against this year's BE of ₹94,452 crores an increase of 137 percentage. The details of the same are at Annexure I of the Speech.

#### 2. Physical and Financial Capital and Infrastructure

#### AtmaNirbhar Bharat – Production Linked Incentive scheme (PLI)

**40.** For a USD 5 trillion economy, our manufacturing sector has to grow in double digits on a sustained basis. Our manufacturing companies need to become an integral part of global supply chains, possess core competence and cutting-edge technology. To achieve all of the above, PLI schemes to create manufacturing global champions for an AtmaNirbhar Bharat have been announced for 13 sectors. For this, the government has committed nearly ₹1.97 lakh crores, over 5 years starting FY 2021-22. This initiative will help bring scale and size in key sectors, create and nurture global champions and provide jobs to our youth.

#### **Textiles**

**41.** To enable the textile industry to become globally competitive, attract large investments and boost employment generation, a scheme of *Mega Investment Textiles Parks (MITRA)* will be launched in addition to the PLI scheme. This will create world class infrastructure with plug and play facilities to enable create global champions in exports. 7 Textile Parks will be established over 3 years.

# Infrastructure

- **42.** The National Infrastructure Pipeline (NIP) which I announced in December 2019 is the first-of-its-kind, whole-of-government exercise ever undertaken by Government of India. The NIP was launched with 6835 projects; the project pipeline has now expanded to 7,400 projects. Around 217 projects worth ₹1.10 lakh crores under some key infrastructure Ministries have been completed.
- 43. The NIP is a specific target which this government is committed to achieving over the coming years. It will require a major increase in funding both from the government and the financial sector. In this Budget, I propose to take concrete steps to do this, in three ways:
- **44.** Firstly, by creating the institutional structures; secondly, by a big thrust on monetizing assets, and thirdly by enhancing the share of capital expenditure in central and state budgets.

## Infrastructure financing - Development Financial Institution (DFI)

**45.** Infrastructure needs long term debt financing. A professionally managed Development Financial Institution is necessary to act as a provider, enabler and catalyst for infrastructure financing. Accordingly, I shall introduce a Bill to set up a DFI. I have provided a sum of ₹20,000 crores to capitalise this institution. The ambition is to have a lending portfolio of at least ₹5 lakh crores for this DFI in three years time.

**46.** Debt Financing of InVITs and REITs by Foreign Portfolio Investors will be enabled by making suitable amendments in the relevant legislations. This will further ease access of finance to InVITS and REITs thus augmenting funds for infrastructure and real estate sectors.

#### **Asset Monetisation**

- **47.** Monetizing operating public infrastructure assets is a very important financing option for new infrastructure construction. A "National Monetization Pipeline" of potential brownfield infrastructure assets will be launched. An Asset Monetization dashboard will also be created for tracking the progress and to provide visibility to investors. Some important measures in the direction of monetisation are:
  - a. National Highways Authority of India and PGCIL each have sponsored one InvIT that will attract international and domestic institutional investors. Five operational roads with an estimated enterprise value of ₹ 5,000 crores are being transferred to the NHAI InvIT. Similarily, transmission assets of a value of ₹7,000 crores will be transferred to the PGCIL InvIT.
  - b. Railways will monetise Dedicated Freight Corridor assets for operations and maintenance, after commissioning.
  - c. The next lot of Airports will be monetised for operations and management concession.
  - d. Other core infrastructure assets that will be rolled out under the Asset Monetization Programme are: (i) NHAI Operational Toll Roads (ii) Transmission Assets of PGCIL (iii) Oil and Gas Pipelines of GAIL, IOCL and HPCL (iv) AAI Airports in Tier II and III cities, (v) Other Railway Infrastructure Assets (vi) Warehousing Assets of CPSEs such as Central Warehousing Corporation and NAFED among others and (vii) Sports Stadiums.

#### Sharp Increase in Capital Budget

**48.** In the BE 2020-21, we had provided ₹4.12 lakh crores for Capital Expenditure. It was our effort that in spite of resource crunch we should spend more on capital and we are likely to end the year at around ₹4.39

lakh crores which I have provided in the RE 2020-21. For 2021-22, I propose a sharp increase in capital expenditure and thus have provided ₹5.54 lakh crores which is 34.5% more than the BE of 2020-21. Of this, I have kept a sum of more than ₹44,000 crores in the Budget head of the Department of Economic Affairs to be provided for projects/programmes/departments that show good progress on Capital Expenditure and are in need of further funds. Over and above this expenditure, we would also be providing more than ₹2 lakh crores to States and Autonomous Bodies for their Capital Expenditure.

**49.** We will also work out specific mechanisms to nudge States to spend more of their budget on creation of infrastructure.

# Roads and Highways Infrastructure

- **50.** More than 13,000 km length of roads, at a cost of ₹3.3 lakh crores, has already been awarded under the ₹5.35 lakh crores Bharatmala Pariyojana project of which 3,800 kms have been constructed. By March 2022, we would be awarding another 8,500 kms and complete an additional 11,000 kms of national highway corridors.
- **51.** To further augment road infrastructure, more economic corridors are also being planned. Some are:
  - a. 3,500 km of National Highway works in the state of Tamil Nadu at an investment of ₹1.03 lakh crores. These include Madurai-Kollam corridor, Chittoor-Thatchur corridor. Construction will start next year.
  - b. 1,100 km of National Highway works in the State of Kerala at an investment of ₹65,000 crores including 600 km section of Mumbai-Kanyakumari corridor in Kerala.
  - c. 675 km of highway works in the state of West Bengal at a cost of ₹25,000 crores including upgradation of existing road-Kolkata Siliguri.
  - d. National Highway works of around ₹19,000 crores are currently in progress in the State of Assam. Further works of more than ₹34,000

crores covering more than 1300 kms of National Highways will be undertaken in the State in the coming three years.

- **52.** Some of the flagship corridors and other important projects that would see considerable activity in 2021-22 are in Annexure-II.
- **53.** I am also providing an enhanced outlay of ₹1,18,101 lakh crores for Ministry of Road Transport and Highways, of which ₹1,08,230 crores is for capital, the highest ever.

#### Railway Infrastructure

- **54.** Indian Railways have prepared a National Rail Plan for India 2030. The Plan is to create a 'future ready' Railway system by 2030.
- **55.** Bringing down the logistic costs for our industry is at the core of our strategy to enable 'Make in India'. It is expected that Western Dedicated Freight Corridor (DFC) and Eastern DFC will be commissioned by June 2022. The following additional initiatives are proposed:
  - a. The Sonnagar Gomoh Section (263.7 km) of Eastern DFC will be taken up in PPP mode in 2021-22. Gomoh-Dankuni section of 274.3 km will also be taken up in short succession.
  - b. We will undertake future dedicated freight corridor projects namely East Coast corridor from Kharagpur to Vijayawada, East-West Corridor from Bhusaval to Kharagpur to Dankuni and North-South corridor from Itarsi to Vijayawada. Detailed Project Reports will be undertaken in the first phase.
  - c. Broad Gauge Route Kilometers (RKM) electrified is expected to reach 46,000 RKM i.e., 72% by end of 2021 from 41,548 RKM on 1<sup>st</sup> Oct 2020. 100% electrification of Broad-Gauge routes will be completed by December, 2023.
- **56.** For Passenger convenience and safety the following measures are proposed:

- a. We will introduce the aesthetically designed Vista Dome LHB coach on tourist routes to give a better travel experience to passengers.
- b. The safety measures undertaken in the past few years have borne results. To further strengthen this effort, high density network and highly utilized network routes of Indian railways will be provided with an indigenously developed automatic train protection system that eliminates train collision due to human error.
- c. I am providing a record sum of ₹1,10,055 crores, for Railways of which ₹1,07,100 crores is for capital expenditure.

#### **Urban Infrastructure**

- 57. We will work towards raising the share of public transport in urban areas through expansion of metro rail network and augmentation of city bus service. A new scheme will be launched at a cost of ₹18,000 crores to support augmentation of public bus transport services. The scheme will facilitate deployment of innovative PPP models to enable private sector players to finance, acquire, operate and maintain over 20,000 buses. The scheme will boost the automobile sector, provide fillip to economic growth, create employment opportunities for our youth and enhance ease of mobility for urban residents.
- **58.** A total of 702 km of conventional metro is operational and another 1,016 km of metro and RRTS is under construction in 27 cities. Two new technologies i.e., 'MetroLite' and 'MetroNeo' will be deployed to provide metro rail systems at much lesser cost with same experience, convenience and safety in Tier-2 cities and peripheral areas of Tier-1 cities.
- **59.** Central counterpart funding will be provided to:
  - a. Kochi Metro Railway Phase-II of 11.5 km at a cost of ₹1957.05 crores.
  - b. Chennai Metro Railway Phase-II of 118.9 km at a cost of ₹63,246 crores.
  - c. Bengaluru Metro Railway Project Phase 2A and 2B of 58.19 km at a cost of ₹14,788 crores.
  - d. Nagpur Metro Rail Project Phase-II and Nashik Metro at a cost of ₹5,976 crores and ₹2,092 crores respectively.

## **Power Infrastructure**

- **60.** The past 6 years have seen a number of reforms and achievements in the power sector. We have added 139 Giga Watts of installed capacity, connected an additional 2.8 crores households and added 1.41 lakh circuit km of transmission lines.
- **61.** The distribution companies across the country are monopolies, either government or private. There is a need to provide choice to consumers by promoting competition. A framework will be put in place to give consumers alternatives to choose from among more than one Distribution Company.
- **62.** The viability of Distribution Companies is a serious concern. A revamped reforms-based result-linked power distribution sector scheme will be launched with an outlay of ₹3,05,984 crores over 5 years. The scheme will provide assistance to DISCOMS for Infrastructure creation including pre-paid smart metering and feeder separation, upgradation of systems, etc., tied to financial improvements.
- **63.** Prime Minister, while speaking at the 3<sup>rd</sup> Re-inVest Conference in November 2020, had announced plans to launch a comprehensive National Hydrogen Energy Mission. It is now proposed to launch a Hydrogen Energy Mission in 2021-22 for generating hydrogen from green power sources.

#### Ports, Shipping, Waterways

- **64.** Major Ports will be moving from managing their operational services on their own to a model where a private partner will manage it for them. For the purpose, 7 projects worth more than ₹2,000 crores will be offered by the Major Ports on Public Private Partnership mode in FY21-22.
- **65.** A scheme to promote flagging of merchant ships in India will be launched by providing subsidy support to Indian shipping companies in global tenders floated by Ministries and CPSEs. An amount of ₹1624 crores will be provided over 5 years. This initiative will enable greater training and

employment opportunities for Indian seafarers besides enhancing Indian companies share in global shipping.

66. India has enacted Recycling of Ships Act, 2019 and acceded to the Hong Kong International Convention. Around 90 ship recycling yards at Alang in Gujarat have already achieved HKC-compliant certificates. Efforts will be made to bring more ships to India from Europe and Japan. Recycling capacity of around 4.5 Million Light Displacement Tonne (LDT) will be doubled by 2024. This is expected to generate an additional 1.5 lakh jobs for our youth.

#### **Petroleum & Natural Gas**

- **67.** Our government has kept fuel supplies running across the country without interruption during the COVID-19 lockdown period. Taking note of the crucial nature of this sector in people's lives, the following key initiatives are being announced:
  - a. Ujjwala Scheme which has benefited 8 crores households will be extended to cover 1 crores more beneficiaries.
  - b. We will add 100 more districts in next 3 years to the City Gas Distribution network.
  - c. A gas pipeline project will be taken up in Union Territory of Jammu & Kashmir.
  - d. An independent Gas Transport System Operator will be set up for facilitation and coordination of booking of common carrier capacity in all-natural gas pipelines on a non-discriminatory open access basis.

## Financial Capital

**68.** I propose to consolidate the provisions of SEBI Act, 1992, Depositories Act, 1996, Securities Contracts (Regulation) Act, 1956 and Government Securities Act, 2007 into a rationalized single Securities Markets Code.

- **69.** The Government would support the development of a world class Fin-Tech hub at the GIFT-IFSC.
- **70.** To instill confidence amongst the participants in the Corporate Bond Market during times of stress and to generally enhance secondary market liquidity, it is proposed to create a permanent institutional framework. The proposed body would purchase investment grade debt securities both in stressed and normal times and help in the development of the Bond market.
- **71.** In the budget of 2018-19, Government had announced its intent to establish a system of regulated gold exchanges in the country. For the purpose, SEBI will be notified as the regulator and Warehousing Development and Regulatory Authority will be strengthened to set up a commodity market eco system arrangement including vaulting, assaying, logistics etc in addition to warehousing.
- **72.** Towards investor protection, I propose to introduce an investor charter as a right of all financial investors across all financial products.
- **73.** To give a further boost to the non-conventional energy sector, I propose to provide additional capital infusion of ₹1,000 crores to Solar Energy Corporation of India and ₹1,500 crores to Indian Renewable Energy Development Agency.

### Increasing FDI in Insurance Sector

74. I propose to amend the Insurance Act, 1938 to increase the permissible FDI limit from 49% to 74% in Insurance Companies and allow foreign ownership and control with safeguards. Under the new structure, the majority of Directors on the Board and key management persons would be resident Indians, with at least 50% of Directors being Independent Directors, and specified percentage of profits being retained as general reserve.

# Stressed Asset Resolution by setting up a New Structure

**75.** The high level of provisioning by public sector banks of their stressed assets calls for measures to clean up the bank books. An Asset

Reconstruction Company Limited and Asset Management Company would be set up to consolidate and take over the existing stressed debt and then manage and dispose of the assets to Alternate Investment Funds and other potential investors for eventual value realization.

# Recapitalization of PSBs

**76.** To further consolidate the financial capacity of PSBs, further recapitalization of ₹20,000 crores is proposed in 2021-22.

#### **Deposit Insurance**

- 77. Last year, Government had approved an increase in the Deposit Insurance cover from ₹1 lakh to ₹5 lakhs for bank customers. I shall be moving amendments to the DICGC Act, 1961 in this Session itself to streamline the provisions, so that if a bank is temporarily unable to fulfil its obligations, the depositors of such a bank can get easy and time-bound access to their deposits to the extent of the deposit insurance cover. This would help depositors of banks that are currently under stress.
- **78.** To improve credit discipline while continuing to protect the interest of small borrowers, for NBFCs with minimum asset size of ₹100 crores, the minimum loan size eligible for debt recovery under the Securitisation and Reconstruction of Financial Assets and Enforcement of Security Interest (SARFAESI) Act, 2002 is proposed to be reduced from the existing level of ₹50 lakhs to ₹20 lakhs.

## **Company Matters**

- **79.** The decriminalizing of the procedural and technical compoundable offences under the Companies Act, 2013, is now complete. I now propose to next take up decriminalization of the Limited Liability Partnership (LLP) Act, 2008.
- 80. Sir, I propose to revise the definition under the Companies Act, 2013 for Small Companies by increasing their thresholds for Paid up capital from "not exceeding ₹50 Lakh" to "not exceeding ₹2 Crore" and turnover from "not exceeding ₹2 Crore" to "not exceeding ₹20 Crore". This will benefit

more than two lakh companies in easing their compliance requirements.

- **81.** As a further measure which directly benefits Start-ups and Innovators, I propose to incentivize the incorporation of One Person Companies (OPCs) by allowing OPCs to grow without any restrictions on paid up capital and turnover, allowing their conversion into any other type of company at any time, reducing the residency limit for an Indian citizen to set up an OPC from 182 days to 120 days and also allow Non Resident Indians (NRIs) to incorporate OPCs in India.
- **82.** To ensure faster resolution of cases, NCLT framework will be strengthened, e-Courts system shall be implemented and alternate methods of debt resolution and special framework for MSMEs shall be introduced.
- **83.** During the coming fiscal 2021-22, we will be launching data analytics, artificial intelligence, machine learning driven MCA21 Version 3.0. This Version 3.0 will have additional modules for e-scrutiny, e-Adjudication, e-Consultation and Compliance Management.

## Disinvestment and Strategic Sale

- 84. In spite of COVID-19, we have kept working towards strategic disinvestment. A number of transactions namely BPCL, Air India, Shipping Corporation of India, Container Corporation of India, IDBI Bank, BEML, Pawan Hans, Neelachal Ispat Nigam limited among others would be completed in 2021-22. Other than IDBI Bank, we propose to take up the privatization of two Public Sector Banks and one General Insurance company in the year 2021-22. This would require legislative amendments and I propose to introduce the amendments in this Session itself.
- **85.** In 2021-22 we would also bring the IPO of LIC for which I am bringing the requisite amendments in this Session itself.
- **86.** In the AtmaNirbhar Package, I had announced that we will come out with a policy of strategic disinvestment of public sector enterprises. I am happy to inform the House that the Government has approved the said policy. The policy provides a clear roadmap for disinvestment in all non-strategic and strategic sectors. We have kept four areas that are strategic

where bare minimum CPSEs will be maintained and rest privatized. In the remaining sectors all CPSEs will be privatized. The main highlights of the policy are mentioned at Annexure-III.

- **87.** To fast forward the disinvestment policy, I am asking NITI to work out on the next list of Central Public Sector companies that would be taken up for strategic disinvestment.
- **88.** To similarly incentivise States to take to disinvestment of their Public Sector Companies, we will work out an incentive package of Central Funds for States.
- **89.** Idle assets will not contribute to AtmaNirbhar Bharat. The non-core assets largely consist of surplus land with government Ministries/Departments and Public Sector Enterprises. Monetizing of land can either be by way of direct sale or concession or by similar means. This requires special abilities and for this purpose, I propose to use a *Special Purpose Vehicle* in the form of a company that would carry out this activity.
- **90.** In order to ensure timely completion of closure of sick or loss making CPSEs, we will introduce a revised mechanism that will ensure timely closure of such units.
- **91.** I have estimated ₹ 1,75,000 crores as receipts from disinvestment in BF 2021-22.

#### **Government Financial Reforms**

- **92.** Under the Treasury Single Account (TSA) System autonomous bodies directly draw funds from the Government's account at the time of actual expenditure, saving interest costs. We will extend the TSA System for universal application from 2021-22.
- **93.** On the recommendation of the Fifteenth Finance Commission, we have undertaken a detailed exercise to rationalise and bring down the number of Centrally Sponsored Schemes. This will enable consolidation of outlays for better impact.

**94.** The Government is committed to the development of Multi-State Cooperatives and will provide all support to them. To further streamline the 'Ease of Doing Business' for Cooperatives, I propose to set up a separate Administrative Structure for them.

#### 3. Inclusive Development for Aspirational India

**95.** Honourable Speaker Sir, under this pillar, I will cover Agriculture and Allied sectors, farmers' welfare and rural India, migrant workers and labour, and financial inclusion.

### Agriculture

- **96.** Our Government is committed to the welfare of farmers. The MSP regime has undergone a sea change to assure price that is at least 1.5 times the cost of production across all commodities. The procurement has also continued to increase at a steady pace. This has resulted in increase in payment to farmers substantially.
- **97.** In case of wheat, the total amount paid to farmers in 2013-2014 was ₹33,874 crores. In 2019-2020 it was ₹62,802 crores, and even better, in 2020-2021, this amount, paid to farmers, was ₹75,060 crores. The number of wheat growing farmers that were benefitted increased in 2020-21 to 43.36 lakhs as compared to 35.57 lakhs in 2019-20.
- **98.** For paddy, the amount paid in 2013-14 was ₹63,928 crores. In 2019-2020 this increased ₹1,41,930 crores. Even better, in 2020-2021, this is further estimated to increase to ₹172,752 crores. The number of farmers benefitted increased from 1.24 crores in 2019-20 to 1.54 crores in 2020-21.
- **99.** In the same vein, in case of pulses, the amount paid in 2013-2014 was ₹236 crores. In 2019-20 it increased ₹8,285 crores. Now, in 2020-2021, it is at ₹10,530 crores, a more than 40 times increase from 2013-14.
- **100.** The receipts to cotton farmers have seen a stupendous increase from  $\stackrel{?}{\sim}90$  crores in 2013-14 to  $\stackrel{?}{\sim}25,974$  crores (as on  $27^{th}$  January 2021). The details are in Annexure IV.

- **101.** Early this year, Honourable Prime Minister had launched SWAMITVA Scheme. Under this, a record of rights is being given to property owners in villages. Up till now, about 1.80 lakh property-owners in 1,241 villages have been provided cards. I now propose during FY21-22 to extend this to cover all states/UTs.
- **102.** To provide adequate credit to our farmers, I have enhanced the agricultural credit target to ₹16.5 lakh crores in FY22. We will focus on ensuring increased credit flows to animal husbandry, dairy, and fisheries.
- **103.** We are enhancing the allocation to the Rural Infrastructure Development Fund from ₹30,000 crores to ₹40,000 crores.
- **104.** The Micro Irrigation Fund, with a corpus of ₹5,000 crores has been created under NABARD, I propose to double it by augmenting it by another ₹5,000 crores.
- **105.** To boost value addition in agriculture and allied products and their exports, the scope of 'Operation Green Scheme' that is presently applicable to tomatoes, onions, and potatoes, will be enlarged to include 22 perishable products.
- **106.** Around 1.68 crores farmers are registered and ₹ 1.14 lakh crores of trade value has been carried out through e-NAMs. Keeping in view the transparency and competitiveness that e-NAM has brought into the agricultural market, 1,000 more mandis will be integrated with e-NAM.
- **107.** The Agriculture Infrastructure Fund would be made available to APMCs for augmenting their infrastructure facilities.

#### **Fisheries**

**108.** I am proposing substantial investments in the development of modern fishing harbours and fish landing centres. To start with, 5 major fishing harbours – Kochi, Chennai, Visakhapatnam, Paradip, and Petuaghat – will be developed as hubs of economic activity. We will also develop inland fishing harbours and fish-landing centres along the banks of rivers and waterways.

**109.** Seaweed farming is an emerging sector with potential to transform the lives of coastal communities. It will provide large scale employment and additional incomes. To promote seaweed cultivation, I propose a Multipurpose Seaweed Park to be established in Tamil Nadu.

#### **Migrant Workers and Labourers**

- **110.** We have launched the One Nation One Ration Card scheme through which beneficiaries can claim their rations anywhere in the country. Migrant workers in particular benefit from this scheme those staying away from their families can partially claim their ration where they are stationed, while their family, in their native places, can claim the rest. I am happy to inform you that One Nation One Ration Card plan is under implementation by 32 states and UTs, reaching about 69 crores beneficiaries that's a total of 86% beneficiaries covered. The remaining 4 states and UTs will be integrated in the next few months.
- **111.** To further extend our efforts towards the unorganised labour force migrant workers particularly, I propose to launch a portal that will collect relevant information on gig, building, and construction-workers among others. This will help formulate Health, Housing, Skill, Insurance, Credit, and food schemes for migrant workers.
- **112.** We will conclude a process that began 20 years ago, with the implementation of the 4 labour codes. For the first time globally, social security benefits will extend to gig and platform workers. Minimum wages will apply to all categories of workers, and they will all be covered by the Employees State Insurance Corporation. Women will be allowed to work in all categories and also in the night-shifts with adequate protection. At the same time, compliance burden on employers will be reduced with single registration and licensing, and online returns.

### **Financial Inclusion**

**113.** To further facilitate credit flow under the scheme of Stand Up India for SCs, STs, and women, I propose to reduce the margin money requirement from 25% to 15%, and to also include loans for activities allied to agriculture.

**114.** We have taken a number of steps to support the MSME sector. In this Budget, I have provided ₹15,700 crores to this sector, more than double of this year's BE.

#### 4. Reinvigorating Human Capital

**115.** The National Education Policy (NEP) announced recently has had good reception.

#### School Education

- **116.** More than 15,000 schools will be qualitatively strengthened to include all components of the National Education Policy. They shall emerge as exemplar schools in their regions, handholding and mentoring other schools to achieve the ideals of the Policy.
- **117.** 100 new Sainik Schools will be set up in partnership with NGOs/private schools/states.

#### **Higher Education**

- **118.** In Budget 2019-20, I had mentioned about the setting-up of Higher Education Commission of India. We would be introducing Legislation this year to implement the same. It will be an umbrella body having 4 separate vehicles for standard-setting, accreditation, regulation, and funding.
- **119.** Many of our cities have various research institutions, universities, and colleges supported by the Government of India. Hyderabad for example, has about 40 such major institutions. In 9 such cities, we will create formal umbrella structures so that these institutions can have better synergy, while also retaining their internal autonomy. A Glue Grant will be set aside for this purpose.
- **120.** For accessible higher education in Ladakh, I propose to set up a Central University in Leh.
- **121.** The other important projects to be taken up as part of NEP are listed at Annexure V.

#### Scheduled Castes and Scheduled Tribes Welfare

- **122.** We have set ourselves a target of establishing 750 Eklavya model residential schools in our tribal areas. I propose to increase the unit cost of each such school from ₹20 crores to ₹38 crores, and for hilly and difficult areas, to ₹48 crores. This would help in creating robust infrastructure facilities for our tribal students.
- **123.** We have revamped the Post Matric Scholarship Scheme, for the welfare of Scheduled Castes. I have also enhanced the Central Assistance in this regard. We are allotting ₹ 35,219 crores for 6 years till 2025-2026, to benefit 4 crores SC students.

## Skilling

- 124. In 2016, we had launched the National Apprenticeship Promotion Scheme. The Government proposes to amend the Apprenticeship Act with a view to further enhancing apprenticeship opportunities for our youth. We will realign the existing scheme of National Apprenticeship Training Scheme (NATS) for providing post-education apprenticeship, training of graduates and diploma holders in Engineering. Over ₹3,000 crores will be provided for this.
- **125.** An initiative is underway, in partnership with the United Arab Emirates (UAE), to benchmark skill qualifications, assessment, and certification, accompanied by the deployment of certified workforce. We also have a collaborative Training Inter Training Programme (TITP) between India and Japan to facilitate transfer of Japanese industrial and vocational skills, technique, and knowledge. We will take forward this initiative with many more countries.

#### 5. Innovation and R&D

**126.** In my Budget Speech of July 2019, I had announced the National Research Foundation. We have now worked out the modalities and the NRF outlay will be of ₹50,000 crores, over 5 years. It will ensure that the overall

research ecosystem of the country is strengthened with focus on identified national-priority thrust areas.

- **127.** There has been a manifold increase in digital payments in the recent past. To give a further boost to digital transactions, I earmark ₹1,500 crores for a proposed scheme that will provide financial incentive to promote digital modes of payment.
- **128.** We will undertake a new initiative National Language Translation Mission (NTLM). This will enable the wealth of governance-and-policy related knowledge on the Internet being made available in major Indian languages.
- **129.** The New Space India Limited (NSIL), a PSU under the Department of Space will execute the PSLV-CS51 launch, carrying the Amazonia Satellite from Brazil, along with a few smaller Indian satellites.
- **130.** As part of the Gaganyaan mission activities, four Indian astronauts are being trained on Generic Space Flight aspects, in Russia. The first unmanned launch is slated for December 2021.
- **131.** Our oceans are a storehouse of living and non-living resources. To better understand this realm, we will launch a Deep Ocean Mission with a budget outlay of more than ₹4,000 crores, over five years. This Mission will cover deep ocean survey exploration and projects for the conservation of deep sea bio-diversity.

#### 6. Minimum Government, Maximum Governance

- **132.** Speaker Sir, I now come to the last of the six pillars. This will outline plans for reforms in one of our core principles of minimum government, maximum governance.
- **133.** We have taken a number of steps to bring reforms in Tribunals in the last few years for speedy delivery of justice. Continuing with the reforms process, I now propose to take further measures to rationalize the functioning of Tribunals.
- **134.** We have introduced the National Commission for Allied Healthcare Professionals Bill in Parliament, with a view to ensure transparent and

efficient regulation of the 56 allied healthcare professions. Additionally, to bring about transparency, efficiency and governance reforms in the nursing profession, The National Nursing and Midwifery Commission Bill will be introduced by the government for passing.

- **135.** To have ease of doing business for those who deal with Government or CPSEs, and carry out contracts, I propose to set up a Conciliation Mechanism and mandate its use for quick resolution of contractual disputes. This will instil confidence in private investors and contractors.
- **136.** The forthcoming Census could be the first digital census in the history of India. For this monumental and milestone-marking task, I have allocated ₹3,768 crores in the year 2021-2022.
- **137.** Goa is celebrating the diamond jubilee year of the state's liberation from Portuguese rule. From the Gol's side, I propose a grant of ₹300 crores to the Government of Goa for the celebrations.
- **138.** I propose to provide ₹1,000 crores for the welfare of Tea workers especially women and their children in Assam and West Bengal. A special scheme will be devised for the same.

#### **Fiscal Position**

- **139.** In these last few paragraphs of Part A of my speech, I draw the attention of this august House to the fact that, at the beginning of the current Financial Year, the pandemic's impact on the economy resulted in a weak revenue inflow. This was combined with high expenditure to provide essential relief to vulnerable sections of the society especially the poor, women, SCs and STs.
- 140. Unlike many other countries, we opted for a series of medium-sized packages during the pandemic so that we could calibrate and target our response according to an evolving situation. Once the health situation stabilised, and the lockdown was being slowly lifted, we switched to ramping up Government spending so as to revive domestic demand. As a result, against an original BE expenditure of ₹30.42 lakh crores for 2020-2021, our RE estimates are ₹34.50 lakh crores. We have maintained the

quality of expenditure. The capital expenditure, estimated in RE is ₹ 4.39 lakh crores in 2020-2021 as against ₹4.12 lakh crores in BE 2020-21.

- The fiscal deficit in RE 2020-21 is pegged at 9.5% of GDP. We have funded this through Government borrowings, multilateral borrowings, Small Saving Funds and short term borrowings. We would need another ₹ 80,000 crores for which we would be approaching the markets in these 2 months. To ensure that the economy is given the required push, our BE estimates for expenditure in 2021-2022, are ₹34.83 lakh crores. This includes ₹ 5.54 lakh crores as capital expenditure, an increase of 34.5% over the BE figure of 2020-2021. The fiscal deficit in BE 2021-2022 is estimated to be 6.8% of GDP. The gross borrowing from the market for the next year would be around ₹12 lakh crores. We plan to continue with our path of fiscal consolidation, and intend to reach a fiscal deficit level below 4.5% of GDP by 2025-2026 with a fairly steady decline over the period. We hope to achieve the consolidation by first, increasing the buoyancy of tax revenue through improved compliance, and secondly, by increased receipts from monetisation of assets, including Public Sector Enterprises and land. The Contingency Fund of India is being proposed to be augmented from ₹500 crores to ₹30,000 crores through Finance Bill.
- **142.** In accordance with the views of the 15<sup>th</sup> Finance Commission, we are allowing a normal ceiling of net borrowing for the states at 4% of GSDP for the year 2021-2022. A portion of this ceiling will be earmarked to be spent on incremental capital expenditure. Additional borrowing ceiling of 0.5% of GSDP will also be provided subject to conditions. States will be expected to reach a fiscal deficit of 3% of GSDP by 2023-24, as recommended by the 15<sup>th</sup> Finance Commission.
- **143.** In the July 2019-2020 Budget, I introduced the Statement 27 on Extra Budgetary Resources it disclosed the borrowings of Government agencies that went towards funding GoI schemes, and whose repayment burden was on the Government. In my 2020-2021 Budget, I enhanced the scope and coverage of the Statement, by including the loans provided by Government to the FCI. Taking a step further in this direction, I propose to discontinue the NSSF Loan to FCI for Food Subsidy and accordingly Budget Provisions have been made in RE 2020-21 and BE 2021-22. The Extra Budgetary Resources details are at Annexure VI.

- **144.** We know that the FRBM Act mandates fiscal deficit of 3% of GDP to be achieved by 31<sup>st</sup> March 2020-2021. The effect of this year's unforeseen and unprecedented circumstances has necessitated the submission of a deviation statement under Sections 4 (5) and 7 (3) (b) of the FRBM Act which I am laying on the Table of the House as part of the FRBM Documents.
- **145.** Towards achieving Central Government fiscal deficit along the broad path that I have already indicated; I will be introducing an amendment to the FRBM Act.
- **146.** On 9<sup>th</sup> December 2020, the 15<sup>th</sup> Finance Commission submitted its final report, covering the period 2021-2026 to the Rashtrapati ji. The Government has laid the Commission's report, along with the explanatory memorandum in the Parliament retaining the vertical shares of the states at 41%. We recognise our commitment to fiscal federalism and propose therefore to adhere to this recommendation. Jammu and Kashmir in the 14<sup>th</sup> Finance Commission was entitled to get devolution being a State. Now, the funds to the UTs of Jammu and Kashmir and Ladakh would be provided by the Centre. I have also provided, on the Commission's recommendation, ₹1,18,452 crores as Revenue Deficit Grant to 17 states in 2021-2022, as against ₹74,340 crores to 14 States in 2020-2021.

I would, now, move to Part B of my speech.

#### **PART B**

- **147.** Honourable Speaker, the world is facing a serious challenge of the pandemic and its aftershock. In these trying times, when many economies are struggling to revive, our people and our industry have exhibited remarkable resilience.
- **148.** As I mentioned already, post-pandemic, a new world order seems to be emerging, one in which Asia is poised to occupy a prominent position and India will have a leading role therein. In this scenario, our tax system has to be transparent, efficient, and should promote investments and employment in our country. At the same time it should put minimum burden on our tax payers.

இயற்றலும் ஈட்டலுங் காத்தலும் காத்த வகுத்தலும் வல்ல தரசு.

திருக்குறள் 385

A King/Ruler is the one who creates and acquires wealth, protects and distributes it for common good.

Thirukkural 385

#### **Direct Tax Proposals**

- **149.** Keeping this in mind, our Government introduced a series of reforms in the Direct tax system for the benefit of our taxpayers and economy. Few months prior to the pandemic, in order to attract investments we slashed our Corporate tax rate to make it among the lowest in the world. The Dividend Distribution Tax too was abolished. The burden of taxation on small taxpayers was eased by increasing rebates. In 2020, the return filers saw a dramatic increase to 6.48 crore from 3.31 crore in 2014.
- **150.** In the Direct Tax administration, we had recently introduced the Faceless Assessment and Faceless Appeal. I now seek to take further steps to simplify the tax administration, ease compliance, and reduce litigation.

## Relief to Senior Citizens

- **151.** I begin my direct tax proposals by offering my *pranaam* to our senior citizens. Many of them, despite having foregone several basic necessities of their own, have strived to build our nation.
- **152.** Now in the 75<sup>th</sup> year of Independence of our country, when we continue our endeavour with renewed vigour, we shall reduce compliance burden on our senior citizens who are 75 years of age and above. For senior citizens who only have pension and interest income, I propose exemption from filing their income tax returns. The paying bank will deduct the necessary tax on their income.

#### Reduction in Time for Income Tax Proceedings

- **153.** Honourable Speaker, presently, an assessment can be re-opened up to 6 years and in serious tax fraud cases for up to 10 years. As a result, taxpayers have to remain under uncertainty for a long time.
- **154.** I therefore propose to reduce this time-limit for re-opening of assessment to 3 years from the present 6 years. In serious tax evasion cases too, only where there is evidence of concealment of income of ₹50 lakh or more in a year, can the assessment be re-opened up to 10 years. Even this reopening can be done only after the approval of the Principal Chief Commissioner, the highest level of the Income Tax Department.

# Setting up the Dispute Resolution Committee

- **155.** Honourable Speaker, it has been the resolve of this Government to reduce litigation, which mars the present taxation system.
- **156.** The Government came out with the Direct Tax Vivad Se Vishwas Scheme to give taxpayers an opportunity to settle long pending disputes and be relieved of further strain on their time and resources. The response from the taxpayers has been the best ever as over 1 lakh ten thousand taxpayers have already opted to settle tax disputes of over ₹85,000 crores under this Scheme.

**157.** To further reduce litigation for small taxpayers, I propose to constitute a Dispute Resolution Committee for them, which will be faceless to ensure efficiency, transparency and accountability. Anyone with a taxable income up to ₹50 lakh and disputed income up to ₹10 lakh shall be eligible to approach the Committee.

#### **Faceless ITAT**

- **158.** For ease of compliance and to reduce discretion, we are committed to make the taxation processes faceless. The Government has already introduced faceless assessment and appeal this year.
- **159.** The next level of income tax appeal is the Income Tax Appellate Tribunal. I now propose to make this Tribunal faceless. We shall establish a National Faceless Income Tax Appellate Tribunal Centre. All communication between the Tribunal and the appellant shall be electronic. Where personal hearing is needed, it shall be done through video-conferencing.

#### Relaxation to NRI

**160.** When Non-Resident Indians return to India, they have issues with respect to their accrued incomes in their foreign retirement accounts. This is usually due to a mismatch in taxation periods. They also face difficulties in getting credit for Indian taxes in foreign jurisdictions. I propose to notify rules for removing their hardship of double taxation.

#### **Exemption from Audit**

**161.** Currently, if your turnover exceeds ₹1 crore, you have to get your accounts audited. In the February 2020 Budget, I had increased the limit for tax audit to ₹5 crore for those who carry out 95% of their transactions digitally. To further incentivise digital transactions and reduce compliance burden, I propose to increase this limit for tax audit for such persons from ₹5 crore to ₹10 crore.

# Relief for Dividend

**162.** In the previous Budget, I had abolished the Dividend Distribution Tax (DDT) in order to incentivise investment. Dividend was made taxable in the

hands of shareholders. Now, in order to provide ease of compliance, I propose to make dividend payment to REIT/ InvIT exempt from TDS. Further, as the amount of dividend income cannot be estimated correctly by the shareholders for paying advance tax, I propose to provide that advance tax liability on dividend income shall arise only after the declaration/payment of dividend. Also, for Foreign Portfolio Investors, I propose to enable deduction of tax on dividend income at lower treaty rate.

## Attracting foreign investment into infrastructure sector

- **163.** In the last budget, for attracting foreign investment in the infrastructure sector, we had granted 100% tax exemption, subject to certain conditions, to foreign Sovereign Wealth Funds and Pension Funds, on their income from investment in Indian infrastructure. We have noticed that few of such Funds are facing difficulties in meeting some of these conditions. In order to ensure that a large number of Funds invest in India, I propose to relax some of these conditions relating to prohibition on private funding, restriction on commercial activities, and direct investment in infrastructure.
- **164.** In order to allow funding of infrastructure by issue of Zero Coupon Bonds, I propose to make notified Infrastructure Debt Funds eligible to raise funds by issuing tax efficient Zero Coupon Bonds.

#### Affordable Housing/Rental Housing

- **165.** This Government sees 'Housing for All' and affordable housing as priority areas. In the July 2019 Budget, I provided an additional deduction of interest, amounting to ₹1.5 lakh, for loan taken to purchase an affordable house. I propose to extend the eligibility of this deduction by one more year, to 31st March 2022. The additional deduction of ₹1.5 lakh shall therefore be available for loans taken up till 31<sup>st</sup> March 2022, for the purchase of an affordable house.
- **166.** Further, to keep up the supply of affordable houses, I propose that affordable housing projects can avail a tax holiday for one more year till 31<sup>st</sup> March, 2022.

**167.** We are committed to promote supply of Affordable Rental Housing for migrant workers. For this, I propose to allow tax exemption for notified Affordable Rental Housing Projects.

#### Tax incentives to IFSC

**168.** As I mentioned in Part A of this speech, the Government is committed to make the International Financial Services Centre (IFSC) in GIFT City a global financial hub. In addition to the tax incentives already provided, I propose to include, among others, tax holiday for capital gains for aircraft leasing companies, tax exemption for aircraft lease rentals paid to foreign lessors; tax incentive for relocating foreign funds in the IFSC; and to allow tax exemption to the investment division of foreign banks located in IFSC.

## **Pre-filling of Returns**

**169.** Honourable Speaker, in order to ease compliance for the taxpayer, details of salary income, tax payments, TDS, etc. already come pre-filled in income tax returns. To further ease filing of returns, details of capital gains from listed securities, dividend income, and interest from banks, post office, etc. will also be pre-filled.

#### Relief to Small Trusts

**170.** We hope to reduce compliance burden on small charitable trusts running educational institutions and hospitals. So far, there is a blanket exemption to such entities, whose annual receipt does not exceed ₹1 crore. I now propose to increase this amount to ₹5 crore.

#### Labour Welfare

**171.** We have noticed that some employers deduct the contribution of employees towards Provident funds, superannuation funds, and other social security funds but do not deposit these contributions within the specified time. For the employees, this means a loss of interest or income. In cases where an employer later becomes financially unviable, non-deposit results in a permanent loss for the employees.

**172.** In order to ensure that employees' contributions are deposited on time, I reiterate that the late deposit of employee's contribution by the employer will not be allowed as deduction to the employer.

#### **Incentives for Start-ups**

**173.** In order to incentivise start-ups in the country, I propose to extend the eligibility for claiming tax holiday for start-ups by one more year - till 31<sup>st</sup> March, 2022. Further, in order to incentivise funding of the start-ups, I propose to extend the capital gains exemption for investment in start-ups by one more year - till 31<sup>st</sup> March, 2022.

# **Indirect Tax Proposals**

#### **GST**

- **174.** Before I come to my Indirect Tax proposals, I would like to appraise the House on GST. The GST is now four years old, and we have taken several measures to further simplify it. Some of the measures include:
  - i. nil return through SMS,
  - ii. quarterly return and monthly payment for small taxpayers,
  - iii. electronic invoice system,
  - iv. validated input tax statement,
  - v. pre-filled editable GST return, and
  - vi. staggering of returns filing.

The capacity of GSTN system has also been enhanced. We have also deployed deep analytics and Artificial Intelligence to identify tax evaders and fake billers and launched special drives against them.

- **175.** The results speak for themselves. We have made record collections in the last few months.
- **176.** The GST Council has painstakingly thrashed out thorny issues. As Chairperson of the Council, I want to assure the House that we shall take every possible measure to smoothen the GST further, and remove anomalies such as the inverted duty structure.

#### **Custom Duty Rationalization**

**177.** Our Custom Duty Policy should have the twin objective of promoting domestic manufacturing and helping India get onto global value chain and

export better. The thrust now has to be on easy access to raw materials and exports of value added products.

178. Towards this, last year, we started overhauling the Customs Duty structure, eliminating 80 outdated exemptions. I also thank everyone who responded overwhelmingly to a crowd-sourcing call for suggestions on this revamp. I now propose to review more than 400 old exemptions this year. We will conduct this through extensive consultations, and from 1<sup>st</sup> October 2021, we will put in place a revised customs duty structure, free of distortions. I also propose that any new customs duty exemption henceforth will have validity up to the 31st March following two years from the date of its issue.

# **Electronic and Mobile Phone Industry**

**179.** Domestic electronic manufacturing has grown rapidly. We are now exporting items like mobiles and chargers. For greater domestic value addition, we are withdrawing a few exemptions on parts of chargers and sub-parts of mobiles. Further, some parts of mobiles will move from 'nil' rate to a moderate 2.5%.

#### Iron and Steel

**180.** MSMEs and other user industries have been severely hit by a recent sharp rise in iron and steel prices. Therefore, we are reducing Customs duty uniformly to 7.5% on semis, flat, and long products of non-alloy, alloy, and stainless steels. To provide relief to metal re-cyclers, mostly MSMEs, I am exempting duty on steel scrap for a period up to 31<sup>st</sup> March, 2022. Further, I am also revoking ADD and CVD on certain steel products. Also, to provide relief to copper recyclers, I am reducing duty on copper scrap from 5% to 2.5%.

#### **Textile**

**181.** The Textiles Sector generates employment and contributes significantly to the economy. There is a need to rationalize duties on raw material inputs to manmade textiles. We are now bringing nylon chain on par with polyester and other man-made fibers. We are uniformly reducing

the BCD rates on caprolactam, nylon chips and nylon fiber & yarn to 5%. This will help the textile industry, MSMEs, and exports, too.

#### Chemicals

**182.** We have calibrated customs duty rates on chemicals to encourage domestic value addition and to remove inversions. Apart from other items, we are reducing customs duty on Naptha to 2.5% to correct inversion.

#### **Gold and Silver**

**183.** Gold and silver presently attract a basic customs duty of 12.5%. Since the duty was raised from 10% in July 2019, prices of precious metals have risen sharply. To bring it closer to previous levels, we are rationalizing custom duty on gold and silver.

#### Renewable Energy

**184.** In Part A, we have already acknowledged that solar energy has huge promise for India. To build up domestic capacity, we will notify a phased manufacturing plan for solar cells and solar panels. At present, to encourage domestic production, we are raising duty on solar invertors from 5% to 20%, and on solar lanterns from 5% to 15%.

## **Capital Equipment and Auto Parts**

**185.** There is immense potential in manufacturing heavy capital equipment domestically. We will comprehensively review the rate structure in due course. However, we are revising duty rates on certain items immediately. We propose to withdraw exemptions on tunnel boring machine. It will attract a customs duty of 7.5%; and its parts a duty of 2.5%. We are raising customs duty on certain auto parts to 15% to bring them on par with general rate on auto parts.

#### **MSME Products**

**186.** We are proposing certain changes to benefit MSMEs. We are increasing duty from 10% to 15% on steel screws and plastic builder wares. On prawn feed we increase it from 5% to 15%. We are rationalizing exemption on import of duty-free items as an incentive to exporters of

garments, leather, and handicraft items. Almost all these items are made domestically by our MSMEs. We are withdrawing exemption on imports of certain kind of leathers as they are domestically produced in good quantity and quality, mostly by MSMEs. We are also raising customs duty on finished synthetic gem stones to encourage their domestic processing.

# **Agriculture Products**

- **187.** To benefit farmers, we are raising customs duty on cotton from nil to 10% and on raw silk and silk yarn from 10% to 15%. We are also withdrawing end-use based concession on denatured ethyl alcohol. Currently, rates are being uniformly calibrated to 15% on items like maize bran, rice bran oil cake, and animal feed additives.
- **188.** There is an immediate need to improve agricultural infrastructure so that we produce more, while also conserving and processing agricultural output efficiently. This will ensure enhanced remuneration for our farmers. To earmark resources for this purpose, I propose an Agriculture Infrastructure and Development Cess (AIDC) on a small number of items. However, while applying this cess, we have taken care not to put additional burden on consumers on most items.

#### Rationalization of Procedures and Easing of Compliance

- **189.** For their judicious application, we propose certain changes in the provisions relating to ADD and CVD levies. To complete Customs investigations, we are prescribing definite timelines. In 2020, we rolled out the Turant Customs initiative, which brought in Faceless, Paperless, and Contactless Customs measures. With effect from September 2020, we have implemented a new procedure for administration of Rules of Origin. This has helped in putting a check on misuse of FTAs.
- **190.** The specific details of direct and indirect tax changes proposed are listed in the Annexure to my speech.
- **191.** Mr. Speaker Sir, with these words I commend the Budget to this august House.

# **Annex to Part A of Budget Speech**

# **ANNEXURE-I**

# Health and Wellbeing – Expenditure

(In ₹ crores)

Ministry/Department	Actuals	BE	BE	
	2019-20	2020-21	2021-22	
D/o Health & Family Welfare	62,397	65,012	71,269	
D/o Health Research	1,934	2,100	2,663	
M/o AYUSH	1,784	2,122	2,970	
CoVID related Special Provisions				
Vaccination			35,000	
D/o Drinking Water & Sanitation	18,264	21,518	60,030	
Nutrition	1,880	3,700	2,700	
FC Grants for Water and Sanitation			36,022	
FC Grants for Health			13,192	
TOTAL	86,259	94,452	2,23,846	

#### Flagship Projects: Roads and Highways

Major Expressways/Corridors

- Delhi-Mumbai Expressway: Remaining 260 km will be awarded before 31.3.2021.
- Bengaluru Chennai Expressway: 278 km will be initiated in the current financial year. Construction will begin in 2021-22
- Delhi-Dehradun economic corridor: 210 km corridor will be initiated in the current financial year. Construction will begin in 2021-22
- Kanpur-Lucknow Expressway: 63 km expressway providing an alternate route to NH 27 will be initiated in 2021-22.
- Chennai Salem corridor: 277 km expressway will be awarded and construction would start in 2021-22.
- Raipur-Vishakhapatnam: 464 km passing through Chhattisgarh,
   Odisha and North Andhra Pradesh will be awarded in the current year. Construction will start in 2021-22.
- Amritsar-Jamnagar: Construction will commence in 2021-22
- Delhi –Katra: Construction will commence in 2021-22

Advanced Traffic management system with speed radars, variable message signboards, GPS enabled recovery vans will be installed in all new four and six lane highways.

# **Highlights of Disinvestment/Strategic Disinvestment Policy**

# **Objectives**

- Minimising presence of Central Government Public Sector Enterprises including financial institutions and creating new investment space for private sector
- b) Post disinvestment, economic growth of Central Public Sector Enterprises (CPSEs)/ financial institutions will be through infusion of private capital, technology and best management practices. Will contribute to economic growth and new jobs.
- c) Disinvestment proceeds to finance various social sector and developmental programmes of the government.

## **Policy features**

- a) Policy covers existing CPSEs, Public Sector Banks and Public Sector Insurance Companies.
- b) Various sectors will be classified as strategic and non-strategic sectors.
- c) The strategic sectors classified are:
  - i) Atomic energy, Space and Defence
  - ii) Transport and Telecommunications
  - iii) Power, Petroleum, Coal and other minerals
  - iv) Banking, Insurance and financial services
- d) In strategic sectors, there will be bare minimum presence of the public sector enterprises. The remaining CPSEs in the strategic sector will be privatised or merged or subsidiarized with other CPSEs or closed.
- e) In non-strategic sectors, CPSEs will be privatised, otherwise shall be closed.

# **ANNEXURE-IV**

# **MSP Purchases of Agricultural Commodities**

Year	Year Wheat		Paddy		Cotton		Jute		Pulses	Oilseeds and Copra
	MSP Value (₹ crore)	Number of farmers benefited (lakhs)	MSP Value (₹ crore)	Number of farmers benefited (lakhs)	MSP Value (₹ crore)	Number of famers benefited (lakhs)	MSP Value (₹ crore)	Number of farmers benefited (lakhs)	MSP Value (₹ crore)	MSP Value (₹ lakh)
2010-11	24764.3	NA	52573.04	NA	-	-	-	-	1.75	149.03
2011-12	33152	NA	58084.48	NA	14	0.02	47.7	0.46	0.005	1.52
2012-13	49020.18	NA	65039.28	NA	4797	7.3	140.19	1.15	407.22	394.06
2013-14	33874.20	NA	63927.65	NA	90	0.14	53.98.	0.5	235.86	1626.39
2014-15	39232.20	NA	66948.00	NA	18506	29.5	6.56	0.06	1128.93	45.52
2015-16	40727.60	NA	73981.90	73.08	1825	1.91	-	-	-	15.90
2016-17	35015.53	20.47	85802.73	76.85	-	-	28.79	0.17	1039.39.	946.71
2017-18	50089.00	31.87	90397.86	72.31	898	0.88	172.16	1.22	8566.13	5072.73
2018-19	6204.33	38.77	116839.47	96.94	2976	2.38	66.79	0.26	20145.60	7091.11
2019-20	62802.88	35.57	141928.08	124.59	28500	21.5	56.24	0.55	8284.45	8305.06
2020-21	75059.60	43.36	172752**	154**	25974*	18.26*	2.99	0.01	10530.20	3647.11
* upto 27.	01.21; **Esti	mated value								

NA= Not Available

# Initiatives on Education as part of NEP

- Standards will be developed for all school teachers in the form of National Professional Standards for Teachers- NPST. This will enhance the capabilities of teachers and will be followed by all 92 lakh teachers of public and private school system in the country.
- Toys are both an expression of entertainment and learning. A unique indigenous toy-based learning – pedagogy for all levels of school education will be developed. This will transform classroom transactions from mundane and rote learning to an engaging and joyful experience.
- A National Digital Educational Architecture (NDEAR) will be set up within the context of a Digital First Mindset where the Digital Architecture will not only support teaching and learning activities but also educational planning, governance and administrative activities of the Centre and the States/ Union Territories. It will provide a diverse education eco-system architecture for development of digital infrastructure, a federated but inter operable system that will ensure autonomy of all stakeholders, specially States and UTs.
- For children with hearing impairments, the Government will work on standardization of Indian Sign language across the country, and develop National and State Curriculum materials for use by them.
- There are a number of senior and retired teachers. They will be used for individual mentoring of school teachers and educators through constant online/offline support on subjects, themes and pedagogy.
- Students have so far been evaluated on uni-dimensional parameters.
  There will be a complete shift from using assessments to not only
  judge the cognitive levels of the learner but also using it as an
  opportunity to identify the unique strengths and the potential of the
  child. To this effect, a holistic progress card is envisaged to provide
  students with valuable information on their strengths, areas of
  interest, needed areas of focus and thereby helping them in making
  optimal career choices.
- To enable increased access of resources, online modules covering the entire gamut of adult education will be introduced.
- During the year, despite the COVID-19 pandemic, we have trained more than 30 lakh elementary school teachers digitally, covering the

whole gamut of education. Taking this further, in 2021-22, we will enable the training of 56 lakh school teachers through the National Initiative for School Heads and Teachers for Holistic Advancement (NISTHA).

- For the past few years our Prime Minister has been engaging with students every year before their Board Exams to help them overcome anxiety and stress. In this direction, we will introduce CBSE Board Exam reforms in a phased manner to be effective from the 2022-23 academic session. Exams will move away from rote-learning and students shall be tested on their conceptual clarity, analytical skills and application of knowledge to real life situations.
- To promote enhanced academic collaboration with foreign higher educational institutions, it is proposed to put in place a regulatory mechanism to permit dual degrees, joint degrees, twinning arrangements and other such mechanisms.

# **ANNEXURE VI**

							₹ crores)	
Part-A -	- EBRs mobilised through issue of Go	ovt. fully se	rviced bond	S				
Demand No.	Name of the Ministry/Department and Name of the Scheme	2016-17	2017-18	2018-19	2019-20	2020-21	2020-21	2021-22
		Actuals	Actuals	Actuals	Actuals	BE	RE	BE
24	Department of Higher Education							
	Revitalising Infrastructure and Systems in Education (RISE)					3000.00		
44	Department of Health & Family Welfare							
	Pradhan Mantri Swasthya Suraksha Yojana					3000.00		
59	Ministry of Housing & Urban Affairs							
	Pradhan Mantri Awas Yojana (PMAY) - Urban			20000.00		10000.00		
61	Department of Water Resources, River Development & Ganga Rejuvenation							
	Polavaram Irrigation Project			1400.00	1850.00		2234.29	
	Pradhan Mantri Krishi Sinchai Yojana (Accelerated Irrigation Benefits Programme & other Projects)	2187.00	3105.00	5493.40	1963.30	5000.00	4225.00	
62	Department of Drinking Water & Sanitation							
	Swachh Bharat Mission (Rural) Jal Jeevan Mission/National Rural Drinking Water Programme			8698.20 	3600.00	12000.00		NIL
70	Ministry of New & Renewable Energy							
	Grid Interactive Renewable Power, Off-Grid/ Distributed & Decentralized Renewable Power	1640.00						
	Pradhan Mantri-Kisan Urja Sanrakshan Evam Utthan Mahabhiyan (PM-KUSUM)					1000.00		
77	Ministry of Ports, Shipping and Waterways							
	Inland Waterways Authority of India (IWAI) Projects	340.00	660.00					
78	Ministry of Power							
	Deen Dayal Upadhyaya Gram Jyoti Yojana/SAUBHAGYA	5000.00	4000.00	13827.00	3782.00	5500.00	5000.00	
	ower System Development Fund Projects			5504.70				
86	Department of Rural Development	<u> </u>						
	Pradhan Mantri Awas Yojana (PMAY) - Rural		7330.00	10678.80	10811.00	10000.00	20000.00	
	Total	9167.00	15095.00	65602.10	22006.30	49500.00	31459.29	

Part-B - Financial support extended through loans from NSSF

(In ₹ crores)

SI. No.	Name of the Ministry/Department/ Name of the Entity	2016-17	2017-18	2018-19	2019-20	2020-21	2020-21	2021-22
	Tumo of the Linky	Actuals	Actuals	Actuals	Actuals	BE	RE	BE
1	Department of Food & Public Distribution	=	05000 00	0700000		400000000		
	Food Corporation of India#	70000.00	65000.00	97000.00	110000.00	136600.00	84636.00	
2	Ministry of Housing & Urban Affairs							
3	Building Materials & Technology Promotion Council Department of Fertilizers		8000.00		15000.00		10000.00	
	Metals & Minerals Trading Corporation				1310.00			
4	Support to other public agencies (to meet requirement for additional resources, if any, under some specific scheme/project)							30000.00
	Total	70000.00	73000.00	97000.00	126310.00	136600.00	94636.00	30000.00
	Grand Total (A+B)	79167.00	88095.00	162602.10	148316.13	186100.00	126095.29	30000.00

<sup>#</sup> NSSF loan amount outstanding with FCI as on 31.03.2020 was ₹ 2,54,600 crore.

#### *Notes*:

- (i) Air India Asset Holding Limited (AIAHL) under M/o Civil Aviation was permitted to raise EBRs by issuing Govt. Fully Serviced Bonds of upto ₹7,000 crore in FY 2019-20 to refinance AIs debt transferred to AIAHL.
- (ii) M/o Railways was permitted to meet fund requirement of upto  $\rat{10,200}$  crore ( $\rat{5,200}$  crore in FY 2018-19 &  $\rat{5,000}$  crore in FY 2019-20) through borrowings for financing its National Projects. The repayment liability is being borne on General Revenues of Govt.
- (iii) Capital Infusion in Public Sector Banks: An amount of ₹80,000 crore in 2017-18, ₹1,06,000 crore in 2018-19 and ₹65,443 crore in 2019-20 was infused for recapitalisation of Public Sector Banks (PSBs). For this purpose, a provision of ₹20,000 crore was made in 2020-21. In the FY 2020-21 so far, an amount of ₹5,500 crore has been infused by Government as fresh capital in PSBs through non-interest bearing special securities. GoI has also infused capital through issue of bonds in 3 other banks namely IDBI (₹4,557 crore), EXIM Bank (₹5,050 crore) and IIFCL (₹5,297.60 crore).
- (iv) Statement of liability on annuity projects is given in Part-B of the Receipt Budget 2021-22. Amount of unpaid annual liability at the end of financial year 2019-20 was ₹41,822.04 crore.

#### **Annex to Part B of Budget Speech**

#### **Direct Tax Proposals:**

SI. No.	Proposals	Proposed Amendments in brief
1.	Relief to Senior Citizens	In order to ease compliance burden on senior citizen pensioners who are of 75 years of age or above, it is proposed to exempt them from the requirement of filing of income tax if the full amount of tax payable has been deducted by the paying bank. This exemption is proposed to be made available to such senior citizens who have only interest income apart from the pension income.
2.	Reduction in Time Limits	In order to reduce compliance burden, the time-limit for re-opening of assessment is being reduced to 3 years from the current 6 years from the end of the relevant assessment year. Re-opening up to 10 years is proposed to be allowed only if there is evidence of undisclosed income of ₹ 50 lakh or more for a year. Further, it is proposed to completely remove discretion in re-opening and henceforth re-opening shall be made only in cases flagged by system on the basis of data analytics, objection of C&AG and in search/survey cases.  Further, in order to bring certainty in income tax proceedings at the earliest, it is also proposed to reduce the time limits for general assessment or processing of income tax return by three months and also for filing of returns.

3.	Relief for Dividend	In order to provide relief to taxpayers, advance-tax liability on dividend income shall arise only after the declaration/payment of dividend. The dividend paid to Real Estate Infrastructure Trusts or Infrastructure Investment Trusts (REIT/InvIT) shall be exempt from TDS. It is also proposed to clarify that deduction of tax on incomes including dividend income of Foreign Portfolio Investors may be made at treaty rate. It is also
		proposed to exempt dividend payment from levy of Minimum Alternate Tax (MAT) for foreign company if the applicable tax rate is less than the rate of MAT.
4.	Setting up of Dispute Resolution Committee (DRC)	For reducing litigation and to give an impetus to the dispute resolution for small taxpayers, a Dispute Resolution Committee is proposed to be constituted. A taxpayer having taxable income up to ₹ 50 lakh and disputed income up to ₹ 10 lakh shall be eligible to approach the Committee. For ensuring efficiency, transparency and accountability, the procedure of the Committee will be conducted in a faceless manner.  Consequently, the Settlement Commission shall be discontinued from 01.02.2021. However, the pending cases shall be decided by an Interim Board if opted by the applicant.
5.	Faceless Income Tax Appellate Tribunal (ITAT)	In order to provide transparent tax appellate mechanism, it is proposed to the make the Income Tax Appellate Tribunal faceless and jurisdiction-less. A National Faceless Incometax Appellate Tribunal Centre shall be established and all the communication between the Tribunal and the appellant shall be made electronically. Wherever personal hearing is needed, it shall be done through

		video-conferencing.
6.	Tax Neutrality of conversion of Urban Cooperative Bank (UCB) into a Small Finance Bank (SFB)	In order to facilitate the transition of UCBs to SFBs, it is proposed to provide tax neutrality for the transition of UCBs to SFBs. Hence, the UCB shall not be required to pay capital gains for the assets transferred to the SFBs.
7.	Tax incentives for Affordable Housing and Affordable Rental Housing Project	In order to incentivise purchase of affordable house, It is proposed to extend the eligibility period for claim of additional deduction for interest of ₹ 1.5 lakh paid for loan taken for purchase of an affordable house to 31 <sup>st</sup> March 2022.
		In order to increase the supply of affordable house, it is proposed to extend eligibility period for claiming tax holiday for affordable housing project by one more year to 31 <sup>st</sup> March, 2022.
		In order to promote supply of Affordable Rental Housing for the migrant workers, it is also proposed to allow a new tax exemption for the notified Affordable Rental Housing Projects.
8.	Tax benefit for Start-ups	In order to incentivise setting-up of more start-ups in the country, it is proposed to extend the eligibility period to claim tax holiday for the start-ups by one more year to 31 <sup>st</sup> March, 2022.
		In order to incentivise investment in start-up, it is proposed to extend the eligibility period of claiming capital gains exemption for investment made in the start-ups by one more year to 31 <sup>st</sup> Match, 2022.
9.	Relaxation to NRI for Income of Retirement	In order to remove the genuine hardship faced by the NRIs in respect of their income accrued on foreign retirement benefit account

	Benefit Account	due to mismatch in taxation, it is proposed to notify rules for aligning the taxation of income arising on foreign retirement benefit account.
10.	Exemption from Audit	To incentivise digital transactions and to reduce the compliance burden of the person who is carrying almost all of their transactions digitally, it is proposed to increase the limit for tax audit for persons who are undertaking 95% of their transactions digitally from ₹ 5 crore to ₹ 10 crore.
11.	Relaxation of Condition for carry forward of loss for Disinvestment	In order to promote strategic disinvestment of PSU, it is proposed to relax the condition regarding carry forward of loss for disinvested PSU in amalgamation.
12.	Relaxation of Condition for tax neutral Demerger for disinvestment	In order to promote strategic disinvestment, it is proposed to deem the transfer of assets by the PSU to the resulting company as tax neutral demerger.
13.	Zero Coupon Bonds by Infrastructure Debt Fund (IDF)	In order to allow funding of infrastructure, it is proposed to make Zero Coupon Bonds issued by notified IDF eligible for tax benefit.
14.	Rationalisation of taxation of Unit Linked Insurance Plan (ULIP)	In order to rationalise taxation of ULIP, it is proposed to allow tax exemption for maturity proceed of the ULIP having annual premium up to ₹ 2.5 lakh. However, the amount received on death shall continue to remain exempt without any limit on the annual premium. The cap of ₹ 2.5 lakh on the annual premium of ULIP shall be applicable only for the policies taken on or after 01.02.2021. Further, in order to provide parity, the non-exempt ULIP shall be provided same concessional capital gains taxation regime as available to the mutual fund.

15.	Rationalisation of Tax-	In order to rationalise tax exemption for the
13.	free Income on Provident Funds	income earned by high income employees, it is proposed to restrict tax exemption for the interest income earned on the employees' contribution to various provident funds to the annual contribution of ₹ 2.5 lakh. This restriction shall be applicable only for the contribution made on or after 01.04.2021.
16.	Taxability of Surplus amount received by partners	In order to provide certainty, it is proposed to rationalise the provisions relating to taxation of the assets or amount received by partners from the partnership firm in excess of their capital contribution.
17.	Clarification on Depreciation on Goodwill	In order to provide certainty, it is proposed to clarify that no depreciation on Goodwill shall be allowed. However, the deduction for the amount paid for acquiring Goodwill shall be allowed on sale of Goodwill.
18.	Clarification for the Slump Sale	In order to provide certainty, it is proposed to clarify that slump sale shall include all types of transfer.
19.	Fake Invoice/sham transaction	In order to protect the revenue, it is proposed to provide that the penalty proceedings initiated for fake invoice/sham transactions of more than ₹ 2 crore shall also be eligible for provisional attachment of assets.
20.	Exemption for Small Trusts	In order to reduce compliance burden on the small charitable trusts running educational institutions and hospitals, it is proposed to increase the limit on annual receipts for these trusts from present ₹ 1 crore to ₹ 5 crore for non-applicability of various compliances like approval etc.
21	Carry Forward of loss by Charitable Organisations	In order to provide certainty, it is proposed to clarify that charitable trusts shall not be

		permitted to claim carry forward of loss.  However, the loan repayment and replenishment of corpus shall be allowed as application.
22.	Clarification for Equalisation Levy	In order to provide certainty, it is being expressly clarified that transaction taxable under income-tax are not liable for equalisation levy. Further, it is also proposed to clarify regarding applicability of equalisation levy on physical/offline supply of goods and services.
23	Timely deposit of Employees' contribution to labour welfare funds by Due Date	Delay in deposit of the contribution of employees towards various welfare funds by employers result in permanent loss of interest/income for the employees. In order to ensure timely deposit of employees' contribution to these funds by the employers, it is proposed to reiterate that that the late deposit of employees' contribution by the employer shall never be allowed as deduction to the employer.
24	Relaxation in conditions for exemption to Sovereign Wealth Fund & Pension Fund (SWF/PF)	In order to incentivise more number of SWF/PF to invest in Indian Infrastructure, it is proposed to relax some of conditions for availing 100% tax exemption introduced in the last budget. The conditions which are proposed to be relaxed include prohibition on loans or borrowings, restriction on commercial activities, direct investment in entity owning infrastructure, etc.
25.	Tax incentives for IFSC	In order to promote IFSC, It is proposed to provide more tax incentives which includes tax holiday for capital gains incomes of aircraft leasing company, tax exemptions for aircraft lease rental paid to foreign lessor, tax incentive for re-location of foreign funds in IFSC and tax exemptions to investment

		division of the foreign banks located in IFSC.
26	Non-filing of Return by Deductee/Collectee	In order to discourage the practice of not filing returns by the persons in whose case substantial amount of tax has been deducted/collected, it is proposed to provide that a person in whose case TDS/TCS of ₹50,000 or more has been made for the past two years and who has not filed return of income, the rate of TDS/TCS shall be at the double of the specified rate or 5%, whichever is higher. This provision shall not be applicable for the transactions where full amount of tax is required to be deducted e.g. salary income, payment to non-resident, lottery, etc.
27	Levy of TDS on Purchase of Goods	In order to widen the scope of TDS, it is proposed to levy a TDS of 0.1% on a purchase transaction exceeding ₹ 50 lakh in a year. In order to reduce the compliance burden, it is also proposed to provide that the responsibility of deduction shall lie only on the persons whose turnover exceeds ₹ 10 crore.
28	Substitution of Authority for Advance Rulings with Board for Advance Rulings	To ensure faster disposal of cases, it is proposed to replace the Authority for Advance Rulings with a Board for Advance Rulings. It is also proposed to provide appeal against the order of such Board to the High Court.
29.	Alignment of Minimum Alternate Tax (MAT) for Advanced Pricing Agreement (APA) and secondary adjustment	In order to provide relief to the taxpayers in whose case MAT liability has arisen in the year of repatriation on account APA or secondary adjustment, it is proposed to provide relief by aligning the MAT provisions with the year of taxability of such income.
30.	Exemption for Leave Travel Concession (LTC)	In order to provide relief to employees, it is proposed to provide tax exemption to the amount given to an employee in lieu of LTC

	cash scheme	subject to incurring of specified expenditure.
31	Increase in safe harbor limit for primary sale of residential units.	In order to incentivise home buyers and real estate developers, it is proposed to increase safe harbour limit from 10% to 20% for the specified primary sale of residential units.
32	Miscellaneous	<ul> <li>It is proposed to make consequential amendment in the provisions relating to processing of returns for allowing certain deductions and to provide clarification for adjustment of income reported in Audit Report.</li> <li>It is also proposed to enable issuance of notice for calling for returns by the prescribed authority.</li> <li>It is proposed to empower the Board to relax the rule relating to defective return for a class of taxpayers and to align due dates of return for certain taxpayers,</li> <li>It is proposed to clarify that Limited Liability Partnership shall not be eligible for presumptive tax for professionals.</li> <li>It is proposed to define the term "liable to tax" to provide certainty.</li> </ul>

#### ANNEXURE TO THE BUDGET SPEECH

#### A. LEGISLATIVE CHANGES IN CUSTOMS AND CENTRAL EXCISE:

#### 1. Major Amendments in the Customs Act, 1962:

S. No.	Amendment
A.	Reduce dwell time and EoDB (Trade facilitation)
1.	It is proposed to mandate filing of bills of entry before the end of day
	preceding the day of arrival of goods (Section 46).
2.	It is proposed to allow the specified amendments by importer/exporter
	on self-amendment basis. Hitherto all amendments were to be
	approved by the officer. (Section 149).
3.	To encourage paperless processing, it is proposed to recognize the use
	of common portal to serve notice, order etc and the portal to act as a
	one-point digital interface for the trade to interact with the Customs.
В.	Efficiency and accountability
1	It is proposed to add a new provision in law to prescribe that all
	conditional exemptions, unless otherwise specified or varied or
	rescinded, given under Customs Act shall come to an end on 31 <sup>st</sup> March
	falling immediately two years after the date of such grant or variation.
	(Section 25 of the Customs Act).
2.	It is proposed to introduce a new section 28BB to prescribe a definite
	time-period of two years subject to certain exceptions, for completion
	of investigations.
C.	Improving tax compliance
1.	A new provision is being proposed that any goods entered for
	exportation making wrongful claim of remission or refund shall be liable
	to confiscation [sub-section (ja) is being added to section 113 of the
	Customs Act].
2.	A new provision is being inserted in the Customs Act (section 114AC) to
	prescribe penalty in specific case where any person claims refund of tax
	or duty discharge, using fraudulent invoices, on exports of goods.
E.	Disposal of seized gold
1.	Section 110 of the Customs Act is proposed to be amended to revise
	the procedure for pre-trial disposal of seized gold for expediting such
	disposals

#### 2. Amendments to the Customs Tariff Act, 1975:

S. No.	Amendment
Α	Amendment in First Schedule to the Customs Tariff Act, 1975
1.	The first schedule to the Customs Tariff Act is being proposed to be amended in accordance with HSN 2022 amendments. These changes shall come into effect from 01.01.2022.  Besides certain new tariff lines are being created
	Amendment in the provisions relating to Anti-Dumping Duty (ADD),
В	Countervailing Duty (CVD), and Safeguard Measures
1.	It is being proposed to make the following amendments in the provision relating to ADD, CVD [ section 9, 9A of the Customs Tariff Act and respective Rules] to provide for:  (i) imposition of duty from the date of initiation of anticircumvention investigation;  (ii) anti-absorption provisions;  (iii) imposition of these duties on review for period upto 5 years at a time;  (iv) uniform provisions for imposition ADD/CVD on account of inputs (attracting ADD or CVD) used by EoUs and SEZs for manufacture of goods that are cleared to Domestic Tariff Area;  (v) whenever any particular ADD or CVD is temporarily revoked, such temporary revocation shall not exceed one year at a time;  (vi) final findings are to be issued in ADD/CVD, in investigation in review proceedings, by the designated authority, at least three months prior to expiry of the ADD under review (with effect from the 1st Jul, 2021);  Amendment at S. No. (vi) is being made in respective Rules and rest of the other changes are being made in the Customs Tariff Act.
	The Safeguard Rules are being amended to provide for the manner and
2.	procedure for causing investigation into the cases of imports in increased quantity that cause injury to domestic industry for imposition of Safeguard TRQs.

#### 3. Amendments to the Central Excise Act, 1944:

1.	<ul> <li>Addition of new tariff lines consequent to review of Harmonised</li> </ul>
	System of Nomenclature (HSN) by World Customs Organisation.
	A few minor changes in the schedule of clarificatory nature are
	being made.

#### 4. Amendments in Customs Rules:

The Customs (Import of Goods at Concessional Rate of Duty) Rules, 2017 [IGCR] are being made so as a trade facilitation measure to allow:

- job-work on the materials (except precious metals) imported under IGCR
- clearance of imported capital goods imported under IGCR on payment of customs duty on the depreciated value.

#### B. Customs duty rate changes

1. Changes in basic customs duty for creating level playing field for the benefit of farmer, MSME and other domestic manufacturers [with effect from 02.02.2021]:

S.No	Category	Specific items	Rate of Duty	
. Category		Specific items	From	То
1. Agricultural		Cotton	0	5%*
	products	Cotton waste	Nil	10%
	and fishery	Raw Silk (not thrown) and silk yarn	10%	15%
	sector	/yarn spun from silk waste		
		Denatured ethyl alcohol (ethanol) for	2.5%	5%
		manufacture of excisable goods		
		Prawn Feed	5%	15%
		Fish feed in pellet form	5%	15%
		Flours, meals and pellets of fish,	5%	15%
		crustaceans, molluscs or other		
		aquatic invertebrates		
		Maize Bran	Nil	15%
		De-oiled rice bran cake	Nil	15%
2.	Chemicals	Carbon Black	5%	7.5%
		Bis-phenol A	Nil	7.5%
		Epichlorohydrin	2.5%	7.5%
3. Plastics		Builder's ware of plastic, not	10%	15%
		elsewhere specified or included		
		Polycarbonates	5%	7.5%
4. Leather		Wet blue chrome tanned leather,	Nil	10%
		crust leather, finished leather of all		
		kinds, including their splits and slides		
5.	Gems and	Cut and Polished Cubic Zirconia	7.5%	15%
	Jewellery	Synthetic Cut and Polished Stones	7.5%	15%
6. Capital		Tunnel Boring Machines	Nil	7.5%
	Goods and	Parts and components for	Nil	2.5%
	Machinery	manufacture of Tunnel Boring		
		Machines		
7.	Auto Sector	Specified auto parts like ignition	7.5%/	15%
		wiring sets, safety glass, parts of	10%	
		signaling equipment, etc.		
8.	Metal	Screws, Nuts, etc.	10%	15%
	products			

<sup>\*</sup> Also, to attract Agriculture Infrastructure and development Cess at the rate of 5%

# 2. Changes in Customs duty to promote value addition in the Electronics Sector [with effect from 2.2.2021, unless specified otherwise].

S.No.	Description	From	То
1.	Inputs, parts or sub-parts for manufacture of specified		
	parts of mobile phones, including:		
	(1) Printed Circuit Board Assembly (PCBA)	0	2.5%
	(2) Camera module	0	2.5%
	(3) Connectors	0	2.5%
	[To apply with effect from 01.04.2021]		
2.	Printed Circuit Board Assembly [PCBA] and Moulded Plastic, for manufacture of charger or adapter	10%	15%
3.	Inputs and parts [other than PCBA and moulded plastic] of mobile charger	Nil	10%
4.	Inputs, Parts and Sub-parts [other than PCBA and Liion Cell] for manufacture of Lithium-ion battery and battery pack [w.e.f. 01.04.2021]	0	2.5%
5.	Compressor of Refrigerator/Air Conditioner	12.5%	15%
6.	Specified insulated wires and cables	7.5%	10%
7.	Specific parts of transformer such as Bobbins,	Nil	Applicable
	brackets, wires, etc.		Rate
8.	Inputs and parts of LED lights or fixtures including LED Lamps		10%
9.	Solar Inverters	5%	20%
10.	Solar lanterns or solar lamps	5%	15%

# 3. Changes in Customs duty raw materials and inputs used by Domestic Manufacturers for reducing cost of inputs and correction of inverted duty structure:

	Inputs/Raw	_	Rate of duty	
S. No.	materials (for Sector)	Specific Items	From	То
1.	Petrochemical industry	Naphtha	4%	2.5%
2.	Textile	Caprolactam	7.5%	5%
	industry	Nylon Chips	7.5%	5%
		Nylon fibre and yarn	7.5%	5%
3.	Ferrous and Non-Ferrous	Iron and Steel melting scrap, including stainless steel scrap [upto 31.3.2022]	2.5%	Nil
	Metals	Primary/Semi-finished products of non- alloy steel	10%	7.5%
		Flat products of non-alloy and alloy-steel	10%/ 12.5%	7.5%
		Long products of non-alloy, stainless and alloy steel	10%	7.5%

		Raw materials used in manufacture of CRGO Steel	2.5%	Nil
		Copper Scrap	5%	2.5%
6.	Aviation Components or parts, including engines, for manufacture of aircrafts by Public Sector Units of Ministry of Defence		2.5%	0%
7.	Precious	Gold and silver*	12.5%	7.5%*
	Metals	Gold dore bar*	11.85%	6.9%*
		Silver dore bar*	11%	6.1%*
		Platinum, Pallidum, etc.	12.5%	10%
		Gold/silver findings	20%	10%
		Waste & Scrap of Precious Metals	12.5%	10%
		Spent Catalyst or ash containing precious metals	11.85%	9.2%
	Precious Metal Coins		12.5%	10%
8	Animal Husbandry	Feed additives or pre-mixes		15%

<sup>\*</sup> Also, to attract Agriculture Infrastructure and development Cess at the rate of 2.5%

**4.** BCD rates has been reduced on following items with imposition of Agriculture Infrastructure and Development Cess on these so that overall consumer does not bear additional burden on most of the items. The revised rate of basic customs duty on such items shall be as follows:

Item	Revised basic customs duty rate*
Apple	15%
Alcoholic beverages falling in Chapter 22	50%
Crude edible oil (Palm, Soyabean, sunflower)	15%
Coal, lignite and peat	1%
Specified fertilizers (Urea, MoP, DAP)	0%
Ammonium nitrate	2.5%
Peas, kabuli chana, Bengal gram, lentils	10%

<sup>\*</sup> refer to part C for Agriculture Infrastructure and Development Cess rates on these items

5. Consequent to imposition of Agriculture Infrastructure and Development Cess (AIDC) on petrol and diesel, the Basic excise duty (BED) and Special Additional Excise Duty (SAED) rates have been reduced on them so that overall consumer does not bear any additional burden. Consequently, unbranded petrol and diesel will attract basic excise duty of Rs 1.4, and Rs 1.8 per litre respectively. The SAED on unbranded petrol and diesel shall be Rs 11 and Rs 8 per litre respectively. Similar changes have also been made for branded petrol and diesel. Refer to part C for Agriculture Infrastructure and Development Cess rates on these items

#### 6. Rationalization of exemptions

S. No.	Category of goods	Specific items	From	То
1.	Minerals	Natural borates and concentrates thereof	Nil/5%	2.5%
2.	Chemicals	Methyl Diphenyl Isocyanate (MDI) for the manufacture of spandex yarn	Nil	7.5%
3.	Items allowed to be imported duty free based on export performance in handicrafts, garments and leather	Certain duty-free imports of items like motif, glue, veneer, polish, hooks, rivets, button, Velcro, chaton, badges, beads, sewing thread etc, on the basis of export made in the previous financial year, are allowed to handicraft, garments and leather exporters.  An end date of 31.3.2021 is being provided for these concessions.	Nil	Applicable rate

#### 7. Revocation / Temporary Revocation / Discontinuance of Anti-Dumping Duty and Countervailing Duty

S. No.	Specific Items
1.	Anti-Dumping duty is being temporarily revoked for the period commencing from 2.2.2021 till 30.09.2021, on imports of the following-
	(a) Straight Length Bars and Rods of alloy-steel, originating in or exported from People's Republic of China, imposed <i>vide</i> notification No. 54/2018-Cus (ADD) dated 18.10.2018;

	(b) High Speed Steel of Non-Cobalt Grade, originating in or exported from Brazil, People's Republic of China and Germany, imposed vide notification No. 38/2019-Cus (ADD) dated 25.09.2019; (c) Flat rolled product of steel, plated or coated with alloy of Aluminium or Zinc, originating in or exported from People's Republic of China, Vietnam and Korea RP, imposed vide notification No. 16/2020-Cus (ADD) dated 23.06.2020.
2.	Countervailing duty is being temporarily revoked for the period commencing from 2.2.2021 till 30.09.2021, on imports of Certain Hot Rolled and Cold Rolled Stainless Steel Flat Products, originating in or exported from People's Republic of China, imposed vide notification No. 1/2017-Cus (CVD) dated 7.09.2017.
3.	Provisional Countervailing duty is being revoked on imports Flat Products of Stainless Steel, originating in or exported from Indonesia, imposed vide notification No. 2/2020-Customs (CVD) dated 9.10.2020.
4.	In Sunset Review, anti-dumping duty on Cold-Rolled Flat Products of Stainless Steel of width 600 mm to 1250 mm and above 1250 mm of non bonafide usage originating in or exported from People's Republic of China, Korea RP, European Union, South Africa, Taiwan, Thailand and United States of America has been discontinued upon expiry of the anti-dumping duty hitherto leviable vide notifications no. 61/2015-Customs (ADD) dated 11th December, 2015 and 52/2017-Customs (ADD) dated 24th October, 2017.

#### 8. Other miscellaneous changes

S. No.	Category of Goods	Specific Items
1.	Miscellaneous	Exemption to temporary imports of costumes and props by film-makers.
		Exemption to all items of machinery, instruments, appliances, components or auxiliary equipment for setting up of solar power generation projects is being rescinded [ Notif No. 1/2011-Cus]
2.	Project Imports	Benefit is being extended to All High-Speed Railway projects
3.	IT/Electronics	Concessional rate of BCD on ink cartridges, ribbon assembly, ribbon gear assembly, ribbon gear carriage,

		for use in printers for computers is being withdrawn.
4.	Toys	Existing entries in exemption notification which provide concessional BCD rate on various parts of electronic toys, is being consolidated in a single entry and a revised BCD rate of 15% is being prescribed for the said new entry.
3.	End use-based exemptions to be have condition of IGCR in lieu of existing miscellaneous conditions.	A number of cumbersome conditions in customs exemptions are now being replaced by the requirement of observance of Import of Goods at Concessional rate (IGCR). This will simplify and standardized the compliance requirement for end use-based exemptions.

# C. Imposition of Agriculture Infrastructure and Development Cess on specified goods [w.e.f. 2.2.2021]

An Agriculture Infrastructure and Development Cess has been proposed on specified goods, as below:

#### (A) On customs side

Items	Proposed cess (Customs)
Gold, Silver and dore bars	2.5%
Alcoholic beverages (falling under chapter 22)	100%
Crude palm oil	17.5%
Crude soyabean and sunflower oil	20%
Apples	35%
Coal, lignite and peat	1.5%
Specified fertilizers (Urea etc)	5%
Peas	40%
Kabuli Chana	30%
Bengal Gram/Chick peas	50%
Lentil (Mosur)	20%
Cotton (not carded or combed)	5%

For basic customs duty rates on these items refer to part B. Overall there would be no additional burden on the consumer on most of these items.

#### (B) On excise side:

An agriculture Infrastructure and Development Cess (AIDC) of  $\stackrel{?}{\stackrel{?}{?}}$  2.5 per litre has been imposed on petrol and  $\stackrel{?}{\stackrel{?}{?}}$  4 per litre on diesel. For other duties and cess, as revised, consequent to imposition of AIDC) on these items refer to part B. Overall there would be no additional burden on the consumer.

#### E. Social Welfare Surcharge (SWS)

- a. Notification No. 12/2018-Customs dated 2.2.2018 is being rescinded to keep only one SWS rate of 10% for all goods.
  - b. The SWS on Agriculture Infrastructure and Development Cess is being exempted for Gold and Silver.

#### F. Miscellaneous changes in Central Excise:

1.	Blended Fuel:	Exemptions from cesses and surcharges on
	M-15 Petrol and E-20 Petrol	the lines of other blended fuels (like E-5 and E-10) if these blended fuels are made of duty paid inputs

# G. Legislative Changes in the provisions of Central GST Act, 2017 (CGST Act) and Integrated GST Act, 2017 (IGST Act):

Certain changes have been in the CGST Act and the IGST Act on the basis of recommendations made by the GST Council. These changes will come into effect from the date when the same will be notified, as far as possible, concurrently with the corresponding amendments to the similar Acts passed by the States & Union territories with legislature.

#### These includes measures for

- (i) facilitating taxpayers, such as remove the mandatory requirement of getting annual accounts audited and reconciliation statement, filing of the annual return on self-certification basis and charging interest on net cash liability with effect from the 1st July, 2017.
- (ii) improving compliance, such as availment of input tax credit only when the details have been furnished by the supplier in the statement of outward supplies, validity of provisional attachment for a period, zero-rating on payment of IGST only in specified cases and linking it to the receipt of foreign remittances

- (iii) making certain other changes relating to seizure and confiscation, filing of appeal only on payment of a sum equal to twenty-five per cent. of penalty imposed
- H. There are few other changes of minor nature. For details of the budget proposals, the Explanatory Memorandum and other relevant budget documents may be referred to.



### **BUDGET 2022-2023**

### SPEECH OF

### NIRMALA SITHARAMAN MINISTER OF FINANCE

February 1, 2022

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#### **Budget 2022-2023**

#### Speech of

#### Nirmala Sitharaman

Minister of Finance

#### **February 1, 2022**

Hon'ble Speaker,

I present the Budget for the year 2022-23.

#### Introduction

- **1.** At the outset, I want to take a moment to express my empathy for those who had to bear adverse health and economic effects of the pandemic.
- 2. The overall, sharp rebound and recovery of the economy is reflective of our country's strong resilience. India's economic growth in the current year is estimated to be 9.2 per cent, highest among all large economies.
- **3.** I recognise we are in the midst of an Omicron wave, with high incidence, but milder symptoms. Further, the speed and coverage of our vaccination campaign has helped greatly. With the accelerated improvement of health infrastructure in the past two years, we are in a strong position to withstand challenges. I am confident that with *Sabka Prayas* we will continue our journey of strong growth.
- **4.** Hon'ble Speaker, we are marking Azadi ka Amrit Mahotsav, and have entered into Amrit Kaal, the 25-year-long leadup to India@100. Hon'ble Prime Minister in his Independence Day address had set-out the vision for India@100.
- **5.** By achieving certain goals during the *Amrit Kaal*, our government aims to attain the vision. They are:
  - Complementing the macro-economic level growth focus with a micro-economic level all-inclusive welfare focus,

- Promoting digital economy & fintech, technology enabled development, energy transition, and climate action, and
- Relying on virtuous cycle starting from private investment with public capital investment helping to crowd-in private investment.
- **6.** Since 2014 our government's focus has been on empowerment of citizens, especially the poor and the marginalised. Measures have included programmes that have provided housing, electricity, cooking gas, and access to water. We also have programmes for ensuring financial inclusion and direct benefit transfers. We are committed to strengthening the abilities of the poor to tap all opportunities. Our government constantly strives to provide the necessary ecosystem for the middle classes a vast and wide section which is populated across various middle-income brackets to make use of the opportunities they so desire.
- 7. This Budget seeks to lay the foundation and give a blueprint to steer the economy over the *Amrit Kaal* of the next 25 years from India at 75 to India at 100. It continues to build on the vision drawn in the Budget of 2021-22. Its fundamental tenets, which included transparency of financial statement and fiscal position, reflect the government's intent, strengths, and challenges. This continues to guide us.
- **8.** The initiatives of the last year's Budget have seen significant progress and have been provided with adequate allocations in this Budget as well.
- **9.** The strengthening of health infrastructure, speedy implementation of the vaccination programme, and the nation-wide resilient response to the current wave of the pandemic, are evident for all.
- **10.** The Productivity Linked Incentive in 14 sectors for achieving the vision of AtmaNirbhar Bharat has received excellent response, with potential to create 60 lakh new jobs, and an additional production of ₹ 30 lakh crore during next 5 years.
- 11. Towards implementation of the new Public Sector Enterprise policy, the strategic transfer of ownership of Air India has been completed. The strategic partner for NINL (Neelanchal Ispat Nigam Limited) has been selected. The public issue of the LIC is expected shortly. Others too are in the process for 2022-23.

- **12.** The National Bank for Financing Infrastructure and Development (NaBFID) and National Asset Reconstruction Company have commenced their activities.
- **13.** Hon'ble Speaker sir, Budget 2021-22 had provided a sharp increase in provision for public investment or capital expenditure. Throughout the year, with the Hon'ble Prime Minister, guiding the implementation, our economic recovery is continuing to benefit from the multiplier effect.
- 14. This Budget continues to provide impetus for growth. It lays a parallel track of (1) a blueprint for the *Amrit Kaal*, which is futuristic and inclusive. This will directly benefit our youth, women, farmers, the Scheduled Castes and the Scheduled Tribes. And (2) big public investment for modern infrastructure, readying for India at 100. This shall be guided by PM GatiShakti and be benefited by the synergy of multi-modal approach. Moving forward, on this parallel track, we lay the following four priorities:
  - PM GatiShakti
  - Inclusive Development
  - Productivity Enhancement & Investment, Sunrise
     Opportunities, Energy Transition, and Climate Action
  - Financing of Investments

#### PM GatiShakti

**15.** PM GatiShakti is a transformative approach for economic growth and sustainable development. The approach is driven by seven engines, namely, Roads, Railways, Airports, Ports, Mass Transport, Waterways, and Logistics Infrastructure. All seven engines will pull forward the economy in unison. These engines are supported by the complementary roles of Energy Transmission, IT Communication, Bulk Water & Sewerage, and Social Infrastructure. Finally, the approach is powered by Clean Energy and *Sabka Prayas* – the efforts of the Central Government, the state governments, and the private sector together – leading to huge job and entrepreneurial opportunities for all, especially the youth.

#### PM GatiShakti National Master Plan

16. The scope of PM GatiShakti National Master Plan will encompass the seven engines for economic transformation, seamless multimodal connectivity and logistics efficiency. It will also include the infrastructure developed by the state governments as per the GatiShakti Master Plan. The

focus will be on planning, financing including through innovative ways, use of technology, and speedier implementation.

17. The projects pertaining to these 7 engines in the National Infrastructure Pipeline will be aligned with PM GatiShakti framework. The touchstone of the Master Plan will be world-class modern infrastructure and logistics synergy among different modes of movement – both of people and goods – and location of projects. This will help raise productivity, and accelerate economic growth and development.

#### **Road Transport**

**18.** PM GatiShakti Master Plan for Expressways will be formulated in 2022-23 to facilitate faster movement of people and goods. The National Highways network will be expanded by 25,000 km in 2022-23. ₹ 20,000 crore will be mobilized through innovative ways of financing to complement the public resources.

#### **Seamless Multimodal Movement of Goods and People**

19. The data exchange among all mode operators will be brought on Unified Logistics Interface Platform (ULIP), designed for Application Programming Interface (API). This will provide for efficient movement of goods through different modes, reducing logistics cost and time, assisting just-in-time inventory management, and in eliminating tedious documentation. Most importantly, this will provide real time information to all stakeholders, and improve international competitiveness. Open-source mobility stack, for organizing seamless travel of passengers will also be facilitated.

#### **Multimodal Logistics Parks**

**20.** Contracts for implementation of Multimodal Logistics Parks at four locations through PPP mode will be awarded in 2022-23.

#### Railways

- **21.** Railways will develop new products and efficient logistics services for small farmers and Small and Medium Enterprises, besides taking the lead in integration of Postal and Railways networks to provide seamless solutions for movement of parcels.
- **22.** 'One Station-One Product' concept will be popularized to help local businesses & supply chains.

- 23. As a part of Atmanirbhar Bharat, 2,000 km of network will be brought under Kavach, the indigenous world-class technology for safety and capacity augmentation in 2022-23. Four hundred new-generation Vande Bharat Trains with better energy efficiency and passenger riding experience will be developed and manufactured during the next three years.
- **24.** One hundred PM GatiShakti Cargo Terminals for multimodal logistics facilities will be developed during the next three years.

#### **Mass Urban Transport including Connectivity to Railways**

25. Innovative ways of financing and faster implementation will be encouraged for building metro systems of appropriate type at scale. Multimodal connectivity between mass urban transport and railway stations will be facilitated on priority. Design of metro systems, including civil structures, will be re-oriented and standardized for Indian conditions and needs.

#### Parvatmala: National Ropeways Development Programme

26. As a preferred ecologically sustainable alternative to conventional roads in difficult hilly areas, National Ropeways Development Programme will be taken up on PPP mode. The aim is to improve connectivity and convenience for commuters, besides promoting tourism. This may also cover congested urban areas, where conventional mass transit system is not feasible. Contracts for 8 ropeway projects for a length of 60 km will be awarded in 2022-23.

#### **Capacity Building for Infrastructure Projects**

**27.** With technical support from the Capacity Building Commission, central ministries, state governments, and their infra-agencies will have their skills upgraded. This will ramp up capacity in planning, design, financing (including innovative ways), and implementation management of the PM GatiShakti infrastructure projects.

#### **Inclusive Development**

#### Agriculture

**28.** The procurement of wheat in Rabi 2021-22 and the estimated procurement of paddy in Kharif 2021-22 will cover 1208 lakh metric tonnes of wheat and paddy from 163 lakh farmers, and ₹ 2.37 lakh crore direct payment of MSP value to their accounts.

- **29.** Chemical-free Natural Farming will be promoted throughout the country, with a focus on farmers' lands in 5-km wide corridors along river Ganga, at the first stage.
- **30.** 2023 has been announced as the International Year of Millets. Support will be provided for post-harvest value addition, enhancing domestic consumption, and for branding millet products nationally and internationally.
- **31.** To reduce our dependence on import of oilseeds, a rationalised and comprehensive scheme to increase domestic production of oilseeds will be implemented.
- **32.** For delivery of digital and hi-tech services to farmers with involvement of public sector research and extension institutions along with private agri-tech players and stakeholders of agri-value chain, a scheme in PPP mode will be launched.
- **33.** Use of 'Kisan Drones' will be promoted for crop assessment, digitization of land records, spraying of insecticides, and nutrients.
- **34.** States will be encouraged to revise syllabi of agricultural universities to meet the needs of natural, zero-budget and organic farming, modern-day agriculture, value addition and management.
- **35.** A fund with blended capital, raised under the co-investment model, will be facilitated through NABARD. This is to finance startups for agriculture & rural enterprise, relevant for farm produce value chain. The activities for these startups will include, inter alia, support for FPOs, machinery for farmers on rental basis at farm level, and technology including IT-based support.

#### Ken Betwa project and Other River Linking Projects

- **36.** Implementation of the Ken-Betwa Link Project, at an estimated cost of ₹ 44,605 crore will be taken up. This is aimed at providing irrigation benefits to 9.08 lakh hectare of farmers' lands, drinking water supply for 62 lakh people, 103 MW of Hydro, and 27 MW of solar power. Allocations of ₹ 4,300 crore in RE 2021-22 and ₹ 1,400 crore in 2022-23 have been made for this project.
- **37.** Draft DPRs of five river links, namely Damanganga-Pinjal, Par-Tapi-Narmada, Godavari-Krishna, Krishna-Pennar and Pennar-Cauvery have been

finalized. Once a consensus is reached among the beneficiary states, the Centre will provide support for implementation.

#### **Food Processing**

**38.** For farmers to adopt suitable varieties of fruits and vegetables, and to use appropriate production and harvesting techniques, our government will provide a comprehensive package with participation of state governments.

#### **MSME**

- **39.** Udyam, e-Shram, NCS and ASEEM portals will be interlinked. Their scope will be widened. They will now perform as portals with live, organic databases, providing G2C, B2C and B2B services. These services will relate to credit facilitation, skilling, and recruitment with an aim to further formalise the economy and enhance entrepreneurial opportunities for all.
- **40.** Emergency Credit Line Guarantee Scheme (ECLGS) has provided much-needed additional credit to more than 130 lakh MSMEs. This has helped them mitigate the adverse impact of the pandemic. The hospitality and related services, especially those by micro and small enterprises, are yet to regain their pre-pandemic level of business. Considering these aspects, the ECLGS will be extended up to March 2023 and its guarantee cover will be expanded by ₹ 50,000 crore to total cover of ₹ 5 lakh crore, with the additional amount being earmarked exclusively for the hospitality and related enterprises.
- **41.** Credit Guarantee Trust for Micro and Small Enterprises (CGTMSE) scheme will be revamped with required infusion of funds. This will facilitate additional credit of ₹ 2 lakh crore for Micro and Small Enterprises and expand employment opportunities.
- **42.** Raising and Accelerating MSME Performance (RAMP) programme with outlay of ₹ 6,000 crore over 5 years will be rolled out. This will help the MSME sector become more resilient, competitive and efficient.

#### **Skill Development**

**43.** Skilling programmes and partnership with the industry will be reoriented to promote continuous skilling avenues, sustainability, and employability. The National Skill Qualification Framework (NSQF) will be aligned with dynamic industry needs.

- **44.** Digital Ecosystem for Skilling and Livelihood the DESH-Stack e-portal will be launched. This aims to empower citizens to skill, reskill or upskill through on-line training. It will also provide API-based trusted skill credentials, payment and discovery layers to find relevant jobs and entrepreneurial opportunities.
- **45.** Startups will be promoted to facilitate 'Drone Shakti' through varied applications and for Drone-As-A-Service (DrAAS). In select ITIs, in all states, the required courses for skilling, will be started.

#### **Universalization of Quality Education**

- **46.** Due to the pandemic-induced closure of schools, our children, particularly in the rural areas, and those from Scheduled Castes and Scheduled Tribes, and other weaker sections, have lost almost 2 years of formal education. Mostly, these are children in government schools. We recognise the need to impart supplementary teaching and to build a resilient mechanism for education delivery. For this purpose, 'one class-one TV channel' programme of PM eVIDYA will be expanded from 12 to 200 TV channels. This will enable all states to provide supplementary education in regional languages for classes 1-12.
- **47.** In vocational courses, to promote crucial critical thinking skills, to give space for creativity, 750 virtual labs in science and mathematics, and 75 skilling e-labs for simulated learning environment, will be set-up in 2022-23.
- **48.** High-quality e-content in all spoken languages will be developed for delivery via internet, mobile phones, TV and radio through Digital Teachers.
- **49.** A competitive mechanism for development of quality e-content by the teachers will be set-up to empower and equip them with digital tools of teaching and facilitate better learning outcomes.

#### **Digital University**

**50.** A Digital University will be established to provide access to students across the country for world-class quality universal education with personalised learning experience at their doorsteps. This will be made available in different Indian languages and ICT formats. The University will be built on a networked hub-spoke model, with the hub building cutting edge ICT expertise. The best public universities and institutions in the country will collaborate as a network of hub-spokes.

#### **Ayushman Bharat Digital Mission**

**51.** An open platform, for the National Digital Health Ecosystem will be rolled out. It will consist of digital registries of health providers and health facilities, unique health identity, consent framework, and universal access to health facilities.

#### **National Tele Mental Health Programme**

**52.** The pandemic has accentuated mental health problems in people of all ages. To better the access to quality mental health counselling and care services, a 'National Tele Mental Health Programme' will be launched. This will include a network of 23 tele-mental health centres of excellence, with NIMHANS being the nodal centre and International Institute of Information Technology-Bangalore (IIITB) providing technology support.

#### Mission Shakti, Mission Vatsalya, Saksham Anganwadi & Poshan 2.0

bright future and for women-led development during the *Amrit Kaal*, our government has comprehensively revamped the schemes of the Ministry of Women & Child Development. Accordingly, three schemes, namely, Mission Shakti, Mission Vatsalya, Saksham Anganwadi and Poshan 2.0 were launched recently to provide integrated benefits to women and children. Saksham Anganwadis are a new generation anganwadis that have better infrastructure and audio-visual aids, powered by clean energy and providing improved environment for early child development. Two lakh anganwadis will be upgraded under the Scheme.

#### Har Ghar, Nal Se Jal

**54.** Current coverage of Har Ghar, Nal Se Jal is 8.7 crores. Of this 5.5 crore households were provided tap water in last 2 years itself. Allocation of ₹ 60,000 crore has been made with an aim to cover 3.8 crore households in 2022-23.

#### **Housing for All**

- **55.** In 2022-23 80 lakh houses will be completed for the identified eligible beneficiaries of PM Awas Yojana, both rural and urban. ₹ 48,000 crore is allocated for this purpose.
- **56.** The Central Government will work with the state governments for reduction of time required for all land and construction related approvals, for promoting affordable housing for middle class and Economically Weaker

Sections in urban areas. We shall also work with the financial sector regulators to expand access to capital along with reduction in cost of intermediation.

### Prime Minister's Development Initiative for North East Region (PM-DevINE)

**57.** A new scheme, Prime Minister's Development Initiative for North-East, PM-DevINE, will be implemented through the North-Eastern Council. It will fund infrastructure, in the spirit of PM GatiShakti, and social development projects based on felt needs of the North-East. This will enable livelihood activities for youth and women, filling the gaps in various sectors. It will not be a substitute for existing central or state schemes. While the central ministries may also pose their candidate projects, priority will be given to those posed by the states. An initial allocation of ₹ 1,500 crore will be made, and the initial list of projects is given in Annexure-1.

#### **Aspirational Blocks Programme**

58. Our vision to improve the quality of life of citizens in the most backward districts of the country through Aspirational Districts Programme has been translated into reality in a short span of time. 95 per cent of those 112 districts have made significant progress in key sectors such as health, nutrition, financial inclusion and basic infrastructure. They have surpassed the state average values. However, in those districts, some blocks continue to lag. In 2022-23, the programme will focus on such blocks in those districts.

#### **Vibrant Villages Programme**

**59.** Border villages with sparse population, limited connectivity and infrastructure often get left out from the development gains. Such villages on the northern border will be covered under the new Vibrant Villages Programme. The activities will include construction of village infrastructure, housing, tourist centres, road connectivity, provisioning of decentralized renewable energy, direct to home access for Doordarshan and educational channels, and support for livelihood generation. Additional funding for these activities will be provided. Existing schemes will be converged. We will define their outcomes and monitor them on a constant basis.

#### Anytime - Anywhere Post Office Savings

**60.** In 2022, 100 per cent of 1.5 lakh post offices will come on the core banking system enabling financial inclusion and access to accounts through

net banking, mobile banking, ATMs, and also provide online transfer of funds between post office accounts and bank accounts. This will be helpful, especially for farmers and senior citizens in rural areas, enabling inter-operability and financial inclusion.

#### **Digital Banking**

61. In recent years, digital banking, digital payments and fintech innovations have grown at a rapid pace in the country. Government is continuously encouraging these sectors to ensure that the benefits of digital banking reach every nook and corner of the country in a consumer-friendly manner. Taking forward this agenda, and to mark 75 years of our independence, it is proposed to set up 75 Digital Banking Units (DBUs) in 75 districts of the country by Scheduled Commercial Banks.

#### **Digital Payments**

**62.** The financial support for digital payment ecosystem announced in the previous Budget will continue in 2022-23. This will encourage further adoption of digital payments. There will also be a focus to promote use of payment platforms that are economical and user friendly.

## Productivity Enhancement & Investment, Sunrise Opportunities, Energy Transition, and Climate Action

#### **Productivity Enhancement & Investment**

#### Ease of Doing Business 2.0 & Ease of Living

- 63. In recent years, over 25,000 compliances were reduced and 1486 Union laws were repealed. This is the result of our government's strong commitment for 'minimum government & maximum governance', our trust in the public, and ease of doing business (EODB).
- **64.** For the *Amrit Kaal*, the next phase of Ease of Doing Business EODB 2.0 and Ease of Living, will be launched. In our endeavour to improve productive efficiency of capital and human resources, we will follow the idea of 'trust-based governance'.
- **65.** This new phase will be guided by an active involvement of the states, digitisation of manual processes and interventions, integration of the central and state-level systems through IT bridges, a single point access for all citizen-centric services, and a standardization and removal of overlapping compliances. Crowdsourcing of suggestions and ground level

assessment of the impact with active involvement of citizens and businesses will be encouraged.

#### **Green Clearances**

**66.** A single window portal, PARIVESH, for all green clearances was launched in 2018. It has been instrumental in reducing the time required for approvals significantly. The scope of this portal will now be expanded, to provide information to the applicants. Based on location of units, information about specific approvals will be provided. It will enable application for all four approvals through a single form, and tracking of the process through Centralized Processing Centre-Green (CPC-Green).

#### e-Passport

**67.** The issuance of e-Passports using embedded chip and futuristic technology will be rolled out in 2022-23 to enhance convenience for the citizens in their overseas travel.

#### **Urban Development**

- 68. By the time of India @ 100, nearly half our population is likely to be living in urban areas. To prepare for this, orderly urban development is of critical importance. This will help realize the country's economic potential, including livelihood opportunities for the demographic dividend. For this, on the one hand we need to nurture the megacities and their hinterlands to become current centres of economic growth. On the other hand, we need to facilitate tier 2 and 3 cities to take on the mantle in the future. This would require us to reimagine our cities into centres of sustainable living with opportunities for all, including women and youth. For this to happen, urban planning cannot continue with a business-as-usual approach. We plan to steer a paradigm change.
- **69.** A high-level committee of reputed urban planners, urban economists and institutions will be formed to make recommendations on urban sector policies, capacity building, planning, implementation and governance.

#### **Urban Planning Support to States**

**70.** For urban capacity building, support will be provided to the states. Modernization of building byelaws, Town Planning Schemes (TPS), and Transit Oriented Development (TOD) will be implemented. This will facilitate reforms for people to live and work closer to mass transit systems.

The Central Government's financial support for mass transit projects and AMRUT scheme will be leveraged for formulation of action plans and their implementation for facilitating TOD and TPS by the states.

**71.** For developing India specific knowledge in urban planning and design, and to deliver certified training in these areas, up to five existing academic institutions in different regions will be designated as centres of excellence. These centres will be provided endowment funds of ₹ 250 crore each. In addition, AICTE will take the lead to improve syllabi, quality and access of urban planning courses in other institutions.

#### **Clean & Sustainable Mobility**

**72.** We will promote a shift to use of public transport in urban areas. This will be complemented by clean tech and governance solutions, special mobility zones with zero fossil-fuel policy, and EV vehicles.

#### **Battery Swapping Policy**

73. Considering the constraint of space in urban areas for setting up charging stations at scale, a battery swapping policy will be brought out and inter-operability standards will be formulated. The private sector will be encouraged to develop sustainable and innovative business models for 'Battery or Energy as a Service'. This will improve efficiency in the EV ecosystem.

#### **Land Records Management**

- **74.** Efficient use of land resources is a strong imperative. States will be encouraged to adopt Unique Land Parcel Identification Number to facilitate IT-based management of records. The facility for transliteration of land records across any of the Schedule VIII languages will also be rolled out.
- **75.** The adoption or linkage with National Generic Document Registration System (NGDRS) with the 'One-Nation One-Registration Software' will be promoted as an option for uniform process for registration and 'anywhere registration' of deeds & documents.

#### **Insolvency and Bankruptcy Code**

**76.** Necessary amendments in the Code will be carried out to enhance the efficacy of the resolution process and facilitate cross border insolvency resolution.

### **Accelerated Corporate Exit**

77. Several IT-based systems have been established for accelerated registration of new companies. Now the Centre for Processing Accelerated Corporate Exit (C-PACE) with process re-engineering, will be established to facilitate and speed up the voluntary winding-up of these companies from the currently required 2 years to less than 6 months.

### **Government Procurement**

- **78.** Government rules have recently been modernized for the needs the *Amrit Kaal*. The new rules have benefitted from the inputs from various stakeholders. The modernised rules allow use of transparent quality criteria besides cost in evaluation of complex tenders. Provisions have been made for payment of 75 per cent of running bills, mandatorily within 10 days and for encouraging settlement of disputes through conciliation.
- **79.** As a further step to enhance transparency and to reduce delays in payments, a completely paperless, end-to-end online e-Bill System will be launched for use by all central ministries for their procurements. The system will enable the suppliers and contractors to submit online their digitally signed bills and claims and track their status from anywhere.
- **80.** To reduce indirect cost for suppliers and work-contractors, the use of surety bonds as a substitute for bank guarantee will be made acceptable in government procurements. Business such as gold imports may also find this useful. IRDAI has given the framework for issue of surety bonds by insurance companies.

### **AVGC Promotion Task Force**

**81.** The animation, visual effects, gaming, and comic (AVGC) sector offers immense potential to employ youth. An AVGC promotion task force with all stakeholders will be set-up to recommend ways to realize this and build domestic capacity for serving our markets and the global demand.

### **Telecom Sector**

- **82.** Telecommunication in general, and 5G technology in particular, can enable growth and offer job opportunities. Required spectrum auctions will be conducted in 2022 to facilitate rollout of 5G mobile services within 2022-23 by private telecom providers.
- **83.** A scheme for design-led manufacturing will be launched to build a strong ecosystem for 5G as part of the Production Linked Incentive Scheme.

- **84.** To enable affordable broadband and mobile service proliferation in rural and remote areas, five per cent of annual collections under the Universal Service Obligation Fund will be allocated. This will promote R&D and commercialization of technologies and solutions.
- **85.** Our vision is that all villages and their residents should have the same access to e-services, communication facilities, and digital resources as urban areas and their residents. The contracts for laying optical fibre in all villages, including remote areas, will be awarded under the Bharatnet project through PPP in 2022-23. Completion is expected in 2025. Measures will be taken to enable better and more efficient use of the optical fibre.

### **Export Promotion**

**86.** The Special Economic Zones Act will be replaced with a new legislation that will enable the states to become partners in 'Development of Enterprise and Service Hubs'. This will cover all large existing and new industrial enclaves to optimally utilise available infrastructure and enhance competitiveness of exports.

### AtmaNirbharta in Defence

- **87.** Our Government is committed to reducing imports and promoting *AtmaNirbharta* in equipment for the Armed Forces. 68 per cent of the capital procurement budget will be earmarked for domestic industry in 2022-23, up from 58 per cent in 2021-22.
- **88.** Defence R&D will be opened up for industry, startups and academia with 25 per cent of defence R&D budget earmarked. Private industry will be encouraged to take up design and development of military platforms and equipment in collaboration with DRDO and other organizations through SPV model. An independent nodal umbrella body will be set up for meeting wide ranging testing and certification requirements.

### **Sunrise Opportunities**

**89.** Artificial Intelligence, Geospatial Systems and Drones, Semiconductor and its eco-system, Space Economy, Genomics and Pharmaceuticals, Green Energy, and Clean Mobility Systems have immense potential to assist sustainable development at scale and modernize the country. They provide employment opportunities for youth, and make Indian industry more efficient and competitive.

**90.** Supportive policies, light-touch regulations, facilitative actions to build domestic capacities, and promotion of research & development will guide the government's approach. For R&D in these sunrise opportunities, in addition to efforts of collaboration among academia, industry and public institutions, government contribution will be provided.

## **Energy Transition and Climate Action**

- **91.** The risks of climate change are the strongest negative externalities that affect India and other countries. As Hon'ble Prime Minister said at the COP26 summit in Glasgow last November, "what is needed today is mindful and deliberate utilisation, instead of mindless and destructive consumption." The low carbon development strategy as enunciated in the 'panchamrit' that he announced is an important reflection of our government's strong commitment towards sustainable development.
- **92.** This strategy opens up huge employment opportunities and will take the country on a sustainable development path. This budget proposes several near-term and long-term actions accordingly.

### **Solar Power**

**93.** To facilitate domestic manufacturing for the ambitious goal of 280 GW of installed solar capacity by 2030, an additional allocation of ₹ 19,500 crore for Production Linked Incentive for manufacture of high efficiency modules, with priority to fully integrated manufacturing units from polysilicon to solar PV modules, will be made.

### **Circular Economy**

94. The Circular Economy transition is expected to help in productivity enhancement as well as creating large opportunities for new businesses and jobs. The action plans for ten sectors such as electronic waste, end-of-life vehicles, used oil waste, and toxic & hazardous industrial waste are ready. The focus now will be on addressing important cross cutting issues of infrastructure, reverse logistics, technology upgradation and integration with informal sector. This will be supported by active public policies covering regulations, extended producers' responsibilities framework and innovation facilitation.

### **Transition to Carbon Neutral Economy**

**95.** Five to seven per cent biomass pellets will be co-fired in thermal power plants resulting in CO2 savings of 38 MMT annually. This will also

provide extra income to farmers and job opportunities to locals and help avoid stubble burning in agriculture fields.

- **96.** Saving energy is an important aspect of energy management. Hence, energy efficiency and savings measures will be promoted. This will be done in large commercial buildings through the Energy Service Company (ESCO) business model. It will facilitate capacity building and awareness for energy audits, performance contracts, and common measurement & verification protocol.
- **97.** Four pilot projects for coal gasification and conversion of coal into chemicals required for the industry will be set-up to evolve technical and financial viability.
- **98.** The policies and required legislative changes to promote agro forestry and private forestry will be brought in. In addition, financial support will be provided to farmers belonging to Scheduled Castes and Scheduled Tribes, who want to take up agro-forestry.

### **Financing of Investments**

### **Public Capital Investment**

- **99.** Capital investment holds the key to speedy and sustained economic revival and consolidation through its multiplier effect. Capital investment also helps in creating employment opportunities, inducing enhanced demand for manufactured inputs from large industries and MSMEs, services from professionals, and help farmers through better agri-infrastructure. The economy has shown strong resilience to come out of the effects of the pandemic with high growth. However, we need to sustain that level to make up for the setback of 2020-21.
- **100.** As outlined in para 5 earlier, the virtuous cycle of investment requires public investment to crowd-in private investment. At this stage, private investments seem to require that support to rise to their potential and to the needs of the economy. Public investment must continue to take the lead and pump-prime the private investment and demand in 2022-23.
- **101.** Considering the above imperative, the outlay for capital expenditure in the Union Budget is once again being stepped up sharply by 35.4 per cent from ₹ 5.54 lakh crore in the current year to ₹ 7.50 lakh crore in 2022-23. This has increased to more than 2.2 times the expenditure of 2019-20. This outlay in 2022-23 will be 2.9 per cent of GDP.

### **Effective Capital Expenditure**

**102.** With this investment taken together with the provision made for creation of capital assets through Grants-in-Aid to States, the 'Effective Capital Expenditure' of the Central Government is estimated at ₹ 10.68 lakh crore in 2022-23, which will be about 4.1 per cent of GDP.

### **Green Bonds**

**103.** As a part of the government's overall market borrowings in 2022-23, sovereign Green Bonds will be issued for mobilizing resources for green infrastructure. The proceeds will be deployed in public sector projects which help in reducing the carbon intensity of the economy.

### **GIFT-IFSC**

- **104.** World-class foreign universities and institutions will be allowed in the GIFT City to offer courses in Financial Management, FinTech, Science, Technology, Engineering and Mathematics free from domestic regulations, except those by IFSCA to facilitate availability of high-end human resources for financial services and technology.
- **105.** An International Arbitration Centre will be set up in the GIFT City for timely settlement of disputes under international jurisprudence.
- **106.** Services for global capital for sustainable & climate finance in the country will be facilitated in the GIFT City.

## **Infrastructure Status**

**107.** Data Centres and Energy Storage Systems including dense charging infrastructure and grid-scale battery systems will be included in the harmonized list of infrastructure. This will facilitate credit availability for digital infrastructure and clean energy storage.

### **Venture Capital and Private Equity Investment**

**108.** Venture Capital and Private Equity invested more than ₹ 5.5 lakh crore last year facilitating one of the largest start-up and growth ecosystem. Scaling up this investment requires a holistic examination of regulatory and other frictions. An expert committee will be set up to examine and suggest appropriate measures.

### **Blended Finance**

**109.** Government backed Funds NIIF and SIDBI Fund of Funds have provided scale capital creating a multiplier effect. For encouraging important sunrise sectors such as Climate Action, Deep-Tech, Digital Economy, Pharma and Agri-Tech, the government will promote thematic funds for blended finance with the government share being limited to 20 per cent and the funds being managed by private fund managers.

### **Financial Viability of Infrastructure Projects**

**110.** For financing the infrastructure needs, the stepping-up of public investment will need to be complemented by private capital at a significant scale. Measures will be taken to enhance financial viability of projects including PPP, with technical and knowledge assistance from multi-lateral agencies. Enhancing financial viability shall also be obtained by adopting global best practices, innovative ways of financing, and balanced risk allocation.

### **Digital Rupee**

**111.** Introduction of Central Bank Digital Currency (CBDC) will give a big boost to digital economy. Digital currency will also lead to a more efficient and cheaper currency management system. It is, therefore, proposed to introduce Digital Rupee, using blockchain and other technologies, to be issued by the Reserve Bank of India starting 2022-23.

### **Financial Assistance to States for Capital Investment**

- **112.** Reflecting the true spirit of cooperative federalism, the Central Government is committed to bolstering the hands of the states in enhancing their capital investment towards creating productive assets and generating remunerative employment. The 'Scheme for Financial Assistance to States for Capital Investment' has been extremely well received by the states. In deference to the requests received during my meeting with Chief Ministers and state Finance Ministers, the outlay for this scheme is being enhanced from ₹ 10,000 crore in the Budget Estimates to ₹ 15,000 crore in the Revised Estimates for the current year.
- **113.** For 2022-23, the allocation is ₹ 1 lakh crore to assist the states in catalysing overall investments in the economy. These fifty-year interest free loans are over and above the normal borrowings allowed to the states.

- **114.** This allocation will be used for PM GatiShakti related and other productive capital investment of the states. It will also include components for:
  - Supplemental funding for priority segments of PM Gram Sadak Yojana, including support for the states' share,
  - Digitisation of the economy, including digital payments and completion of OFC network, and
  - Reforms related to building byelaws, town planning schemes, transit-oriented development, and transferable development rights.
- **115.** In 2022-23, in accordance with the recommendations of the 15<sup>th</sup> Finance Commission, the states will be allowed a fiscal deficit of 4 per cent of GSDP of which 0.5 per cent will be tied to power sector reforms, for which the conditions have already been communicated in 2021-22.

### **Fiscal Management**

- **116.** As against a total expenditure of ₹ 34.83 lakh crore projected in the Budget Estimates 2021-22, the Revised Estimate is ₹ 37.70 lakh crore. The Revised Estimate of capital expenditure is ₹ 6.03 lakh crore. This includes an amount of ₹ 51,971 crore towards settlement of outstanding guaranteed liabilities of Air India and its other sundry commitments.
- **117.** Coming to the Budget Estimates, the total expenditure in 2022-23 is estimated at  $\stackrel{?}{\sim}$  39.45 lakh crore, while the total receipts other than borrowings are estimated at  $\stackrel{?}{\sim}$  22.84 lakh crore.
- **118.** The revised Fiscal Deficit in the current year is estimated at 6.9 per cent of GDP as against 6.8 per cent projected in the Budget Estimates. The Fiscal Deficit in 2022-23 is estimated at 6.4 per cent of GDP, which is consistent with the broad path of fiscal consolidation announced by me last year to reach a fiscal deficit level below 4.5 per cent by 2025-26. While setting the fiscal deficit level in 2022-23, I am conscious of the need to nurture growth, through public investment, to become stronger and sustainable.

I will, now, move to Part B of my speech.

### **PART B**

### **Direct Tax**

**119**. Hon'ble Speaker, Sir, I take this opportunity to thank all the taxpayers of our country who have contributed immensely and strengthened the hands of the government in helping their fellow citizens in this hour of need.

दापयित्वाकरंधर्म्यराष्ट्रंनित्यंयथाविधि। अशेषान्कल्पयेद्राजायोगक्षेमानतन्द्रितः॥११॥

dāpayitvākaraṃdharmyaṃrāṣṭraṃnityaṃyathāvidhi | aśeṣānkalpayedrājāyogakṣemānatandritaḥ ||

"The king must make arrangements for Yogakshema (welfare) of the populace by way of abandoning any laxity and by governing the state in line with Dharma, along with collecting taxes which are in consonance with the Dharma."

Mahabharat, Shanti ParvaAdhyaya. 72. Shlok 11

**120**. Drawing wisdom from our ancient texts, we continue on the path to progress. The proposals in this budget, while continuing with our declared policy of stable and predictable tax regime, intend to bring more reforms that will take ahead our vision to establish a trustworthy tax regime. This will further simplify the tax system, promote voluntary compliance by taxpayers, and reduce litigation.

### Introducing new 'Updated return'

**121.** India is growing at an accelerated pace and people are undertaking multiple financial transactions. The Income Tax Department has established a robust framework of reporting of taxpayers' transactions. In this context, some taxpayers may realize that they have committed omissions or mistakes in correctly estimating their income for tax payment. To provide an opportunity to correct such errors, I am proposing a new provision

permitting taxpayers to file an **Updated Return** on payment of additional tax. This updated return can be filed within two years from the end of the relevant assessment year.

**122.** Presently, if the department finds out that some income has been missed out by the assessee, it goes through a lengthy process of adjudication. Instead, with this proposal now, there will be a trust reposed in the taxpayers that will enable the assessee herself to declare the income that she may have missed out earlier while filing her return. Full details of the proposal are given in the Finance Bill. It is an affirmative step in the direction of voluntary tax compliance.

### Reduced Alternate minimum tax rate and Surcharge for Cooperatives

- **123.** Currently, cooperative societies are required to pay Alternate Minimum Tax at the rate of eighteen and one half per cent. However, companies pay the same at the rate of fifteen per cent. To provide a level playing field between co-operative societies and companies, I, propose to reduce this rate for the cooperative societies also to fifteen per cent.
- **124.** I also propose to reduce the surcharge on co-operative societies from present 12 per cent to 7 per cent for those having total income of more than ₹ 1 crore and up to ₹ 10 crores.
- **125.** This would help in enhancing the income of cooperative societies and its members who are mostly from rural and farming communities.

## Tax relief to persons with disability

- **126.** The parent or guardian of a differently abled person can take an insurance scheme for such person. The present law provides for deduction to the parent or guardian only if the lump sum payment or annuity is available to the differently abled person on the death of the subscriber i.e. parent or guardian.
- **127.** There could be situations where differently abled dependants may need payment of annuity or lump sum amount even during the lifetime of their parents/guardians. I propose to thus allow the payment of annuity and lump sum amount to the differently abled dependent during the lifetime of parents/guardians, i.e., on parents/ guardians attaining the age of sixty years.

### Parity between employees of State and Central government

**128.** At present, the Central Government contributes 14 per cent of the salary of its employee to the National Pension System (NPS) Tier-I. This is allowed as a deduction in computing the income of the employee.

However, such deduction is allowed only to the extent of 10 per cent of the salary in case of employees of the State government. To provide equal treatment to both Central and State government employees, I propose to increase the tax deduction limit from 10 per cent to 14 per cent on employer's contribution to the NPS account of State Government employees as well. This would help in enhancing the social security benefits of the state government employees and bring them at par with central government employees.

### **Incentives for Start-ups**

**129.** Start-ups have emerged as drivers of growth for our economy. Over the past few years, the country has seen a manifold increase in successful start-ups. Eligible start-ups established before 31.3.2022 had been provided a tax incentive for three consecutive years out of ten years from incorporation. In view of the Covid pandemic, I propose to extend the period of incorporation of the eligible start-up by one more year, that is, up to 31.03.2023 for providing such tax incentive.

## Incentives for newly incorporated manufacturing entities under concessional tax regime

**130.** In an effort to establish a globally competitive business environment for certain domestic companies, a concessional tax regime of 15 per cent tax was introduced by our government for newly incorporated domestic manufacturing companies. I propose to extend the last date for commencement of manufacturing or production under section 115BAB by one year i.e. from 31st March, 2023 to 31st March, 2024.

### Scheme for taxation of virtual digital assets

- **131.** There has been a phenomenal increase in transactions in virtual digital assets. The magnitude and frequency of these transactions have made it imperative to provide for a specific tax regime. Accordingly, for the taxation of virtual digital assets, I propose to provide that any income from transfer of any virtual digital asset shall be taxed at the rate of 30 per cent.
  - No deduction in respect of any expenditure or allowance shall be allowed while computing such income except cost of acquisition.
     Further, loss from transfer of virtual digital asset cannot be set off against any other income.
  - Further, in order to capture the transaction details, I also propose to provide for TDS on payment made in relation to

- transfer of virtual digital asset at the rate of 1 per cent of such consideration above a monetary threshold.
- Gift of virtual digital asset is also proposed to be taxed in the hands of the recipient.

### Litigation management to avoid repetitive appeals by the Department

132. It has been observed that a lot of time and resources are consumed in filing of appeals which involve identical issues. Taking forward our policy of sound litigation management, I propose to provide that, if a question of law in the case of an assessee is identical to a question of law which is pending in appeal before the jurisdictional High Court or the Supreme Court in any case, the filing of further appeal in the case of this assessee by the department shall be deferred till such question of law is decided by the jurisdictional High Court or the Supreme Court. This will greatly help in reducing the repeated litigation between taxpayers and the department.

### Tax incentives to IFSC

**133.** Taking forward our efforts to further promote the IFSC, I hereby propose to provide that income of a non-resident from offshore derivative instruments, or over the counter derivatives issued by an offshore banking unit, income from royalty and interest on account of lease of ship and income received from portfolio management services in IFSC shall be exempt from tax, subject to specified conditions.

### 134. Rationalization of Surcharge

- In the globalized business world, there are several works contracts whose terms and conditions mandatorily require formation of a consortium. The members in the consortium are generally companies. In such cases, the income of these AOPs has to suffer a graded surcharge upto 37 per cent, which is a lot more than the surcharge on the individual companies. Accordingly, I propose to cap the Surcharge of these AOP's at 15 per cent.
- Further, the long-term capital gains on listed equity shares, units etc.
  are liable to maximum surcharge of 15 per cent, while the other long
  term capital gains are subjected to a graded surcharge which goes up
  to 37 per cent. I propose to cap the surcharge on long term capital
  gains arising on transfer of any type of assets at 15 per cent. This
  step will give a boost to the start up community and along with my

proposal on extending tax benefits to manufacturing companies and start ups re affirms our commitment to Atma Nirbhar Bharat.

## Clarification in relation to 'Health and Education cess' as business expenditure

**135**. The income-tax is not an allowable expenditure for computation of business income. This includes tax as well as surcharges. The 'Health and Education Cess' is imposed as an additional surcharge on the taxpayer for funding specific government welfare programs. However, some courts have allowed 'Health and education 'cess' as business expenditure, which is against the legislative intent. To reiterate the legislative intent, I propose to clarify that any surcharge or cess on income and profits is not allowable as business expenditure.

### **Deterrence against tax-evasion:**

**136.** Presently, there is ambiguity regarding set off, of brought forward loss against undisclosed income detected in search operations. It has been observed that in many cases where undisclosed income or suppression of sales etc. is detected, payment of tax is avoided by setting off, of losses. In order to bring certainty and to increase deterrence among tax evaders, I propose to provide that no set off, of any loss shall be allowed against undisclosed income detected during search and survey operations.

### **Rationalizing TDS Provisions**

- **137.** It has been noticed that as a business promotion strategy, there is a tendency on businesses to pass on benefits to their agents. Such benefits are taxable in the hands of the agents. In order to track such transactions, I propose to provide for tax deduction by the person giving benefits, if the aggregate value of such benefits exceeds ₹ 20,000 during the financial year.
- **138.** A few other changes are being made the details of which are there in the Finance Bill.

### **Indirect taxes**

### Remarkable progress in GST:

**139.** GST has been a landmark reform of Independent India showcasing the spirit of Cooperative Federalism. While aspirations were high, there

were huge challenges too. These challenges were overcome deftly and painstakingly under the guidance and oversight of the GST Council. We can now take pride in a fully IT driven and progressive GST regime that has fulfilled the cherished dream of India as one market- one tax. There are still some challenges remaining and we aspire to meet them in the coming year. The right balance between facilitation and enforcement has engendered significantly better compliance. GST revenues are buoyant despite the pandemic. Taxpayers deserve applause for this growth. Not only did they adapt to the changes but enthusiastically contributed to the cause by paying taxes.

### **Special Economic Zones:**

**140.** In Part A of my speech, I have referred to the proposed reforms in SEZs. Alongside, we will also undertake reforms in Customs Administration of SEZs and it shall henceforth be fully IT driven and function on the Customs National Portal with a focus on higher facilitation and with only risk-based checks. This will ease doing business by SEZ units considerably. This reform shall be implemented by 30<sup>th</sup> September 2022.

## **Customs Reforms and duty rate changes**

141. Customs administration has reinvented itself over the years through liberalised procedures and infusion of technology. Faceless Customs has been fully established. During Covid-19 pandemic, Customs formations have done exceptional frontline work against all odds displaying agility and purpose. Customs' reforms have played a very vital role in domestic capacity creation, providing level playing field to our MSMEs, easing the raw material supply side constraints, enhancing ease of doing business and being an enabler to other policy initiatives such as PLIs and Phased Manufacturing Plans. My proposals on customs side are aligned to these objectives.

### **Project imports and capital goods**

**142.** National Capital Goods Policy, 2016 aims at doubling the production of capital goods by 2025. This would create employment opportunities and result in increased economic activity. However, several duty exemptions, even extending to over three decades in some cases, have been granted to capital goods for various sectors like power, fertilizer, textiles, leather, footwear, food processing and fertilizers. These exemptions have hindered the growth of the domestic capital goods sector.

- **143.** Similarly, project import duty concessions have also deprived the local producers of a level playing field in areas like coal mining projects, power generation, transmission or distribution projects, railway and metro projects. Our experience suggests that reasonable tariffs are conducive to the growth of domestic industry and 'Make in India' without significantly impacting the cost of essential imports.
- **144.** Accordingly, it is proposed to phase out the concessional rates in capital goods and project imports gradually and apply a moderate tariff of 7.5 per cent. Certain exemptions for advanced machineries that are not manufactured within the country shall continue.
- **145.** A few exemptions are being introduced on inputs, like specialised castings, ball screw and linear motion guide, to encourage domestic manufacturing of capital goods.

### Review of customs exemptions and tariff simplification

- **146.** In the last two budgets we have rationalised several customs exemptions. We have once again carried out an extensive consultation, including by crowd sourcing and as a result of these consultations, more than 350 exemption entries are proposed to be gradually phased out. These include exemption on certain agricultural produce, chemicals, fabrics, medical devices and drugs and medicines for which sufficient domestic capacity exists. Further, as a simplification measure, several concessional rates are being incorporated in the Customs Tariff Schedule itself instead of prescribing them through various notifications.
- **147.** This comprehensive review will simplify the Customs rate and tariff structure particularly for sectors like chemicals, textiles and metals and minimise disputes. Removal of exemption on items which are or can be manufactured in India and providing concessional duties on raw material that go into manufacturing of intermediate products will go many a step forward in achieving our objective of 'Make in India' and 'Atmanirbhar Bharat'.
- **148.** I shall now take up sector specific proposals.

### **Electronics**

**149.** Electronic manufacturing has been growing rapidly. Customs duty rates are being calibrated to provide a graded rate structure to facilitate domestic manufacturing of wearable devices, hearable devices and

electronic smart meters. Duty concessions are also being given to parts of transformer of mobile phone chargers and camera lens of mobile camera module and certain other items. This will enable domestic manufacturing of high growth electronic items.

## **Gems and Jewellery**

**150.** To give a boost to the Gems and Jewellery sector, Customs duty on cut and polished diamonds and gemstones is being reduced to 5 per cent. Simply sawn diamond would attract nil customs duty. To facilitate export of jewellery through e-commerce, a simplified regulatory framework shall be implemented by June this year. To disincentivise import of undervalued imitation jewellery, the customs duty on imitation jewellery is being prescribed in a manner that a duty of at least ₹ 400 per Kg is paid on its import.

### **Chemicals:**

**151.** Customs duty on certain critical chemicals namely methanol, acetic acid and heavy feed stocks for petroleum refining are being reduced, while duty is being raised on sodium cyanide for which adequate domestic capacity exists. These changes will help in enhancing domestic value addition.

### **MSME**

**152.** Duty on umbrellas is being raised to 20 per cent. Exemption to parts of umbrellas is being withdrawn. Exemption is also being rationalised on implements and tools for agri-sector which are manufactured in India. Customs duty exemption given to steel scrap last year is being extended for another year to provide relief to MSME secondary steel producers. Certain Anti- dumping and CVD on stainless steel and coated steel flat products, bars of alloy steel and high-speed steel are being revoked in larger public interest considering prevailing high prices of metals.

### **Exports**

**153.** To incentivise exports, exemptions are being provided on items such as embellishment, trimming, fasteners, buttons, zipper, lining material, specified leather, furniture fittings and packaging boxes that may be needed by *bonafide* exporters of handicrafts, textiles and leather garments, leather footwear and other goods.

**154.** Duty is being reduced on certain inputs required for shrimp aquaculture so as to promote its exports.

## Tariff measure to encourage blending of fuel

- **155.** Blending of fuel is a priority of this Government. To encourage the efforts for blending of fuel, unblended fuel shall attract an additional differential excise duty of  $\stackrel{?}{\sim}$  2/ litre from the 1<sup>st</sup> day of October 2022.
- **156.** A few other changes are being made in duty rates, Customs Tariff and Customs Law the details of which are there in the Finance Bill.
- **157.** Mr Speaker Sir, with these words I commend the budget to this august house.

## **Annex to Part A of Budget Speech**

# Annexure 1 (Refer Para 57)

## **INITIAL LIST OF PROJECTS UNDER PM DevINE**

S.	Name of the Project	Total
No.		tentative cost
		(₹ in crore)
1.	Establishment of Dedicated Services for the Management of	129
	Paediatric and Adult Haemotolymphoid Cancers in North East	
	India, Guwahati (Multi-State)	
2.	NECTAR Livelihood Improvement Project (Multi-State)	67
3.	Promoting Scientific Organic Agriculture in North East Indian (Multi-State)	45
4.	Construction of Aizawl By-pass on Western Side	500
5.	Gap funding for Passenger Ropeway system for Pelling to Sanga-Choeling in West Sikkim	64
6.	Gap funding for Eco-friendly Ropeway (Cable Car) from Dhapper to Bhaleydhunga in South Sikkim	58
7.	Pilot Project for Construction of Bamboo Link Road at Different Locations in Various Districts in the State of Mizoram	100
8.	Others (to be identified)	537
	Total	1500

## **Annexure 2**

Statement of Extra Budgetary Resources (EBRs) (Govt. fully serviced bonds, NSSF loan and other resources)

(In ₹ crores)

Part-A – EBRs mobilised through issue of Govt. fully serviced bonds

Dem	Name of the Ministry/Department	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2021-22	2022-23
and No.	and Name of the Scheme	Actuals	Actuals	Actuals	Actuals	Actuals	BE	RE	BE
26	Department of Higher Education								
20	Revitalising Infrastructure and Systems in Education (RISE)								
46	Department of Health & Family Welfare								
60	Pradhan Mantri Swasthya Suraksha Yojana Ministry of Housing & Urban Affairs								
60	Pradhan Mantri Awas Yojana (PMAY) -			20000.00					
62	Urban Department of Water Resources, River Development & Ganga								
	Rejuvenation (i) Polavaram Irrigation Project			1400.00	1850.00	2243.20		751.80	
	(ii) Pradhan Mantri Krishi Sinchai Yojana (Accelerated Irrigation Benefits Programme & other Projects)	2187.00	3105.00	5493.40	1963.30	1922.10			
63	Department of Drinking Water & Sanitation								NIL
	<ul><li>(i) Swachh Bharat Mission (Rural)</li><li>(ii) Jal Jeevan Mission/National</li><li>Rural Drinking Water Programme</li></ul>			8698.20	3600.00		NIL		
71	Ministry of New & Renewable Energy								
	(i) Grid Interactive Renewable Power, Off-Grid/ Distributed & Decentralized Renewable Power	1640.00							
	(ii) Pradhan Mantri-Kisan Urja Sanrakshan Evam Utthan Mahabhiyan (PM-KUSUM)								
78	Ministry of Ports, Shipping and								
	Waterways Inland Waterways Authority of India (IWAI) Projects	340.00	660.00						
79	Ministry of Power  (i) Deen Dayal Upadhyaya Gram	5000.00	4000.00	13827.00	3782.00	2500.00			
	(ii) Power System Development Fund Projects			5504.70					
87	Department of Rural Development							754.00	
	Pradhan Mantri Awas Yojana (PMAY) - Rural		7330.00	10678.80	10811	19999.80		751.80	
	Total	9167.00	15095.00	65602.10	22006.30	26665.10			

Part-B - Financial support extended through loans from NSSF

(In ₹ crores)

SI.	Name of the Ministry/Department/	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2021-22	2022-23
No.	Name of the Entity	Actuals	Actuals	Actuals	Actuals	Actuals	BE	RE	BE
1	Department of Food & Public Distribution Food Corporation of India	70000.00	65000.00	97000.00	110000.00	84636.00			
2	Ministry of Housing & Urban Affairs								
	Building Materials & Technology Promotion Council		8000.00		15000.00	10000.00			
3	Department of Fertilizers							NIL	NIL
	Metals & Minerals Trading Corporation				1310.00				
4	Support to other public agencies (to meet requirement for additional resources, if any, under some specific scheme/project)						30000.00		
	Total	70000.00	73000.00	97000.00	126310.00	94636.00	30000.00		
	Grand Total (A+B)	79167.00	88095.00	162602.10	148316.30	121301.10	30000.00	751.80	

### Notes:

- (i) Air India Asset Holding Limited (AIAHL) under M/o Civil Aviation was permitted to raise EBRs by issuing Govt. Fully Serviced Bonds of upto ₹7,000 crore in FY 2019-20 to refinance Als debt transferred to AIAHL.
- (ii) M/o Railways was permitted to meet fund requirement of upto ₹ 10,200 crore (₹ 5,200 crore in FY 2018-19 & ₹5,000 crore in FY 2019-20) through borrowings for financing its National Projects. The repayment liability is being borne on General Revenues of Govt.
- (iii) An amount of ₹ 80,000 crore in 2017-18, ₹ 1,06,000 crore in 2018-19 and ₹65,443 crore in 2019-20 was infused for recapitalisation of Public Sector Banks (PSBs). For this purpose, a provision of ₹15,000 crore has been made in 2021-22.
- (iv) Statement of liability on annuity projects is given in Part-B of the Receipt Budget 2022-23. Amount of unpaid annual liability at the end of financial year 2020-21 was ₹ 38775.72 crore.
- (v) EBR in FY2021-22 under Polavaram Irrigation Project was raised as per the existing funding arrangement for this project. Further financing is being met from budget.