Britain Bets

On Test Kits,

By DAVID D. KIRKPATRICK

and JANE BRADLEY

companies were offering a risky

proposition: two million home test

kits said to detect antibodies for

the coronavirus for at least \$20

The asking price was high, the

technology was unproven and the

money had to be paid upfront. And

the buyer would be required to

pick up the crate loads of test kits

deal, according to a senior civil

servant involved, then confidently promised tests would be available at pharmacies in as little as two weeks. "As simple as a pregnancy test," gushed Prime Minister

Boris Johnson. "It has the poten-

There was one problem, howev-

Found to be insufficiently accu-

rate by a laboratory at Oxford Uni-

versity, half a million of the tests

are now gathering dust in storage.

Another 1.5 million bought at a

similar price from other sources

have also gone unused. The fiasco

has left embarrassed British offi-

cials scrambling to get back at

slightly jumped the gun," said

Prof. Peter Openshaw of Imperial

College London, a member of the

government's New and Emerging

Respiratory Virus Threats Advi-

sory Group. "There is a huge pres-

sure on politicians to come out and

A spokesperson from the De-

partment of Health and Social

say things that are positive."

"They might perhaps have

least some of the money.

tial to be a total game changer."

er. The tests did not work.

Yet British officials took the

million, take it or leave it.

from a facility in China.

LONDON - The two Chinese

And It Loses

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The line outside an unemployment office in Fayetteville, Ark., last week, when another 5.2 million workers applied for benefits.

By PETER BAKER

and MICHAEL D. SHEAR

Trump told the nation's governors

on Thursday that they could begin

reopening businesses, restau-

rants and other elements of daily

life by May 1 or earlier if they

wanted to, but abandoned his

threat to use what he had claimed

was his absolute authority to im-

death toll from the coronavirus in-

creased by more than 2,000 for a

total over 30,000, the president re-

leased a set of nonbinding guide-

lines that envisioned a slow return

to work and school over weeks or

months. Based on each state's

On a day when the nation's

pose his will on them.

WASHINGTON - President

Trump Says Governors Can Make Call to Reopen

A Reversal After He

Insisted He Had Total

Authority to Decide

conditions, the guidelines in effect

guarantee that any restoration of

American society will take place

on a patchwork basis rather than

on a one-size-fits-all prescription

from Washington that some gov-

ernors had feared in recent days.

but one careful step at a time," Mr.

Trump told reporters during a

cover to mainly Republican gover-

Mr. Trump essentially gave

briefing at the White House.

"We are not opening all at once,

NEW YORK, FRIDAY, APRIL 17, 2020

SEPTEMBER DAWN BOTTOMS FOR THE NEW YORK TIMES

nors of states in the South and

West that have not been as hard

hit by the pandemic to begin re-

opening sooner. The president,

who has previously said that as

many as 29 states could reopen

soon, told governors on a confer-

ence call before his announce-

ment that some of them were "in

very, very good shape" and could

move further and faster to resum-

ing economic and social activities.

New York and other states in the

Northeast, as well as states in the

Midwest and West, that have seen

large outbreaks would remain

shuttered until new cases of the vi-

rus and death tolls fall and hospi-

The guidelines envision pro-

Continued on Page A12

tal capacity is restored.

If they follow the guidelines,

Today, sunshine then clouds, rain and drizzle, high 50. **Tonight,** rain and drizzle, low 44. **Tomorrow,** chilly, rain early then clearing, high 50.

Weather map appears on Page B11.

\$3.00

BROAD SHUTDOWN PUSHES AMERICANS TO ECONOMIC EDGE

In a System 'With No Shock Absorbers,' Basic Needs Are Suddenly at Risk

By PATRICIA COHEN

An indelible image from the Great Depression features a welldressed family seated with their dog in a comfy car, smiling down from an oversize billboard on weary souls standing in line at a relief agency. "World's highest standard of living," the billboard boasts, followed by a tagline: "There's no way like the American

The economic shutdown caused by the coronavirus pandemic has suddenly hurled the country back to that dislocating moment captured in 1937 by the photographer Margaret Bourke-White. In the updated 2020 version, lines of cars stretch for miles to pick up groceries from a food pantry; jobless workers spend days trying to file for unemployment benefits; renters and homeowners plead with landlords and mortgage bankers for extensions; and outside hospitals, ill patients line up overnight to wait for virus testing.

In an economy that has been hailed for its record-shattering successes, the most basic necessities - food, shelter and medical care — are all suddenly at risk.

The latest crisis has played out in sobering economic data and bleak headlines - most recently on Thursday, when the Labor Department said 5.2 million workers filed last week for unemployment benefits.

and-a-half-year stretch

Certainly, the outbreak and attempts to curb it have created new hardships. But perhaps more significantly, the crisis has revealed profound, longstanding vulnerabilities in the economic system.

"We built an economy with no

shock absorbers," said Joseph

Stiglitz, a Nobel-winning economist. "We made a system that looked like it was maximizing profits but had higher risks and lower resiliency." Well before the coronavirus es-

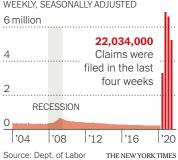
economy had been playing out on a split screen. On one were impressive achievements: the lowest jobless rate in half a century, a soaring

tablished a foothold, the American

stock market and the longest expansion on record. On the other, a very different story of stinging economic weaknesses unfolded. Years of limp wage growth left workers struggling to afford essentials. Irregu-

lar work schedules caused weekly

WEEKLY, SEASONALLY ADJUSTED



Continued on Page A10 **INITIAL JOBLESS CLAIMS**

That brought the four-week to-

tal to 22 million, roughly the net number of jobs created in a nineended with the pandemic's arriv-

To Trace Virus, One State Uses An Old-Fashioned Tool: People

By ELLEN BARRY

BOSTON — Alexandra Cross, a million to hire 1,000 people like phone number on Monday, her heart racing.

It was Ms. Cross's first day as part of Massachusetts's fleet of contact tracers, responsible for tracking down people who have been exposed to the coronavirus, as soon as possible, and warning them. On her screen was the name of a woman from Lowell.

"One person who has recently been diagnosed has been in contact with you," the script told her to say. "Do you have a few minutes to discuss what that exposure might mean for you?" Forty-five minutes later, Ms. Cross hung up the phone. They had giggled and commiserated. Her file crammed with information.

She was taking her first steps up a Mount Everest of cases.

Massachusetts is the first state to invest in an ambitious contacttracing program, budgeting \$44

newly minted state public health Ms. Cross. The program repreworker, dialed a stranger's tele- sents a bet on the part of Gov. Charlie Baker that the state will be able to identify pockets of infection as they emerge, and prevent infected people from spreading the virus further.

This could help Massachusetts in the coming weeks and months, as it seeks to relax strict socialdistancing measures and reopen its economy.

Contact tracing has helped Asian countries like South Korea and Singapore contain the spread of the virus, but their systems rely on digital surveillance, using patients' digital footprints to alert potential contacts, an intrusion that many Americans would not

accept. Massachusetts is building its response around an old-school, labor-intensive method: people. Lots of them.

'It's not cheap," Governor Continued on Page A11

Care said that the government had ordered the smallest number Continued on Page A8

'I Need My Mommy'

Minnoli Aya, 18, used text messages to try to encourage her mother, Madhvi Aya, who succumbed to the coronavirus at age 61 after working in a Brooklyn hospital trying to save others. Page A16.

Crisis Tamed, China Sees Outsiders as New Peril How Many Are Dead? Nursing Home Won't Say

By VIVIAN WANG

and AMY QIN HONG KONG — After 16 years in China, a Congolese businessman thought he knew what being black there entailed. He had been subjected to racial slurs and denied apartments, but he had also learned Chinese and made local friends. He loved the country; he called it his second home.

But the businessman, Felly Mwamba, had not anticipated the

Displays of Hostility as Nationalism Swells

coronavirus pandemic, during which he would find himself sealed in his home, prohibited from leaving and eyed as a carrier of the disease, simply because he was African. "The way they are treating

black people, you cannot accept,"

Mr. Mwamba said by telephone. "We are not animals."

As China tames the coronavirus epidemic now ravaging other countries, its success is giving rise to an increasingly strident blend of patriotism, nationalism and xenophobia, at a pitch many say has not been seen in decades.

A restaurant in northern China put up a banner celebrating the virus's spread in the United States. widely circulated cartoon showed foreigners being sorted

Continued on Page A7

This article is by John Leland, Amy Julia Harris and Tracey Tully.

Berna Lee got the call from the nursing home in Queens on April 3: Her mother had a fever, nothing serious. She was assured that there were no cases of coronavirus in the home. Then she started calling workers there.

"One said, 'Girl, let me tell you, it's crazy here," Ms. Lee said. "'Six people died today.'"

In a panic, Ms. Lee drove from

Families Left in Dark **About Conditions**

her home in Rhode Island to the nursing home, beginning a twoweek scramble for information, as workers at the facility, Sapphire Center for Rehabilitation and Nursing of Central Queens, told her privately that many residents had died, and that most of the

home's leadership was out sick or in quarantine.

Finally, she banged on her mother's first-floor window to see if she was OK. It was unclear whether her mother understood what was happening, Ms. Lee

"I didn't know how bad it was," she said. "People told me bodies were dropping.'

The crisis at Sapphire highlights not only the desperate state of nursing homes in the New York

Continued on Page A17



INTERNATIONAL A19

'There's No More Water'

A delicate ecosystem was broken in the Comoros, off East Africa, when trees were cleared for farming.

Unity Talks in Israel Falter

Lawmakers have just 21 days to form a majority government, or the country may have to hold elections again.

NATIONAL A20-23

E.P.A. Weakens Mercury Rules

The Trump administration's latest rollback, which focuses on releases from power plants, may lead to loosened controls on other pollutants.

Will the Internet Sink Biden?

The Democrats' presumptive nominee is gaining little traction online. Kevin Roose weighs the risks. PAGE A21

OBITUARIES A24-25, 28

Tony Award-Winning Actor

Brian Dennehy, whose career spanned more than 50 years in theater, movies and television, was 81. PAGE A24



SPORTSFRIDAY B8-10

When Sports Might Be Back

Leagues face large, but not insurmountable, obstacles even to get games back on television.

PGA Tour Plans June Return

Golf officials are preparing to restart the season by hosting a tournament in Fort Worth, without spectators. PAGE B9

BUSINESS B1-7

A Pandemic of Poverty

The coronavirus crisis could hurt the American economy so badly that as many as 10 million people could soon join the ranks of the poor, Columbia University researchers say.

China's Economic Run Ends

The world's second-largest economy shrank 6.8 percent in the first three months of 2020 as the country coped with the effects of the novel coronavirus that was first reported there. PAGE B6

EDITORIAL, OP-ED A26-27

Paul Krugman PAGE A27



WEEKEND ARTS C1-16

A Solitary Point of View

Just as isolation became the new normal, a "loneliness story" by the authorprovocateur Ottessa Moshfegh is scheduled to be released.

