

The Effect of Daddy Quota on Gender Differences in Labor Market Outcomes

Petra Niedermayerova and Cheonghum Park

April 11, 2022

저출산 시대의 노동 포럼
발표: 박정흠(한국조세재정연구원)

Motivation & Research Question

- ▶ Design of parental leave policy:
 - ▶ Varies largely across developed countries, mostly gender neutral
 - ▶ Majority of OECD countries men make up about **one in five parents** who participate in paid publicly administered parental leave (OECD, 2016)
- ▶ Parental leave reform in the province of Quebec, established 5 weeks of paid parental leave **exclusively for fathers** (paternity leave/daddy quota)

⇒ **Does daddy quota affect gender labor market outcomes?**

- ▶ Our hypothesis:
 - ▶ Increase in the proportion of fathers who stay on parental leave positively affects women's outcomes
 - ▶ Statistical discrimination of women in childbearing age decreases and gender norms become more equal

Preview of Results

- ▶ Establishment of daddy quota led to an increase in probability of employment for all women
- ▶ We do not find an effect of daddy quota on younger men's employment \Rightarrow supporting the gender norm channel
- ▶ We observe a decline of younger men's wage \Rightarrow supporting statistical discrimination channel

Quebec Parental Insurance Plan

- ▶ Employment Insurance (EI) program provided parental benefit in all Canadian provinces until 2006
- ▶ In the beginning of 2006, Quebec replaced EI with Quebec Parental Insurance Plan (QPIP)
- ▶ Both EI and QPIP are financed by payroll tax and include job-protecting provision

EI & QPIP Features		
	EI	QPIP
Max. Insurable Earnings	\$39,000	\$57,000
Eligibility Requirement	600hrs of insurable work Employee status	\$2,000 insurable earnings
Flexibility	-	Basic/Special plan
Paternity leave	NO	YES

Quebec Parental Insurance Plan

- ▶ Summary of QPIP:
 - ▶ Total amount of weeks available to mothers did not change (50)
 - ▶ Fathers gained 5 weeks of paternity leave: individual and non-transferable right to parental leave
 - ▶ Total amount of weeks available to the family increased by the daddy quota (50 \Rightarrow 55)
 - ▶ The parental leave became more generous: higher replacement rates [▶ QPIP detail](#)
- ▶ Direct effects of QPIP reform
 - ▶ The proportion of fathers claiming or intending to claim the benefit rose from 22% in 2004 to 83% in 2013 (9% to 12.2% in the rest of Canada)
 - ▶ Following QPIP average father stayed on parental leave for 5 weeks (= the length of daddy quota) (Patnaik, 2017)

Theoretical Framework

Household i 's utility function:

$$w_{Fi}L_{Fi} + w_{Mi}L_{Mi} - \frac{L_{Fi}^2}{2} - \frac{L_{Mi}^2}{2} - \gamma_i(Q)\mathbb{1}\{L_{Fi} > 0\}. \quad (1)$$

Labor supply:

$$L_{Fi}^S(w_{Fi}; \gamma_i(Q)) = w_{Fi} \cdot \mathbb{1}\left\{w_{Fi} \geq \sqrt{2\gamma_i(Q)}\right\}, \quad (2)$$

$$L_{Mi}^S(w_{Mi}) = w_{Mi}. \quad (3)$$

$\gamma_i(Q)$: women's fixed utility cost of participating in the labor market before ($Q = 0$) and after ($Q = 1$) the reform

Labor market equilibrium

Labor demand:

- Wage is equal to the marginal productivity of labor.

Labor market equilibrium:

$$w_{g,a(i)}^* = \theta_{g,a(i)}, \quad (4)$$

$$l_{M,Y}^* = \theta_{M,Y} \cdot \alpha I, \quad (5)$$

$$l_{M,O}^* = \theta_{M,O} \cdot (1 - \alpha) I, \quad (6)$$

$$l_{F,Y}^*(Q) = \theta_{F,Y} \cdot \alpha I \cdot \Phi_Y(Q), \quad (7)$$

$$l_{F,O}^*(Q) = \theta_{F,O} \cdot (1 - \alpha) I \cdot \Phi_O(Q). \quad (8)$$

Effects of QPIP

- (1) Statistical discrimination: younger men's expected productivity ($\theta_{M, Young}$) decreases \Rightarrow their wage ($w_{M, Young}^*$) decreases
- (2) Equalizing gender norms: participation cost of women $\gamma_i(Q)$ decreases \Rightarrow the share of women participating in the labor market ($\Phi(Q)$) increases \Rightarrow women's employment ($I_F^*(Q)$) increases
 - ▶ Research documents long run effect of paternity leave: Patnaik (2017) shows QPIP equalizes long term division of household labor
 - ▶ More emphasis on flexible workplace
- (3) Women's wage will decrease as well as men's (assuming downward sloping labor demand)

Data

- ▶ Canadian Labour Force Survey (LFS) from years 2002-2010:
 - ▶ Large, nationally representative, monthly survey
- ▶ 4 subsamples:
 - ▶ women/men 17–49 years old with no or younger children (the youngest child below 5 years)
 - ▶ women/men between 50–64 years old with no or older children (the youngest child at least 13 years old)
- ▶ Difference-in-difference strategy:
 - ▶ Pre-reform group consists of 2002-2005 data, and 2006-2010 serves as the post-reform group
 - ▶ Quebec serves as a treatment group and the rest of Canadian provinces serve as the control group (Ontario, Alberta, Manitoba and Saskatchewan, British Columbia, and Atlantic Region)

Empirical Analysis

- ▶ Baseline difference-in-difference regression:

$$Y_{ipt} = \alpha + \beta * After_t * Quebec_p + \gamma * Quebec_p + \delta * After_t + \phi * X_{ipt} + \epsilon_{ipt} \quad (A)$$

- ▶ Generalized difference-in-difference regression:

$$Y_{ipt} = \alpha + \beta * Quebec_p * After_t + \phi * X_{ipt} + \delta_t + \lambda_p + \epsilon_{ipt} \quad (B)$$

- ▶ Year specific coefficients:

$$Y_{ipt} = \alpha + \beta_t * Quebec_p * Year_t + \phi * X_{ipt} + \delta_t + \lambda_p + \epsilon_{ipt} \quad (C)$$

Y_{ipt} : Outcome of interest for a person i living in a province p surveyed in a year t

$Quebec_p$: 1 when the individual lives in Quebec

$After_t$: 1 when observation is from 2006 or later

X_{ipt} : Set of personal characteristics including age and education level, marital status, presence/age of a child

δ_t, λ_p : Year and province fixed effects

ϵ_{ipt} : Error term

Table: QPIP Effect on the probability of employment: Women

	<u>Younger women</u>		<u>Older women</u>	
	(1)	(2)	(3)	(4)
Quebec*After	0.0170** (0.0068)	0.0174*** (0.0054)	0.0118 (0.0141)	0.0124*** (0.0043)
After	-0.0072 (0.0059)		0.0120 (0.0099)	
Quebec	-0.0188** (0.0048)		-0.0651*** (0.0117)	
All covariates	YES	YES	YES	YES
Province&Year FE	NO	YES	NO	YES
Clustered std. e.	YES	YES	YES	YES
N	2122089	2122089	1328309	1328309
R ²	0.08	0.09	0.15	0.15

Table: QPIP Effect on the probability of employment: Men

	<u>Younger men</u>		<u>Older men</u>	
	(1)	(2)	(3)	(4)
Quebec*After	0.0074 (0.0127)	0.0084 (0.0061)	-0.0113 (0.0130)	-0.0098* (0.0050)
After	-0.0111 (0.0106)		0.0120 (0.0118)	
Quebec	-0.0204*** (0.0069)		-0.0322*** (0.0101)	
All covariates	YES	YES	YES	YES
Province&Year FE	NO	YES	NO	YES
Clustered std. e.	YES	YES	YES	YES
<i>N</i>	2286983	2286983	1242603	1242603
<i>R</i> ²	0.10	0.11	0.12	0.13

Table: QPIP effect on hourly wage

	Younger women	Older women	Younger men	Older men
Quebec*After	-0.0241*** (0.0090)	-0.0215** (0.0090)	-0.0273*** (0.0099)	-0.0113 (0.0095)
Prov.&year FE	YES	YES	YES	YES
All covariates	YES	YES	YES	YES
Clustered std. e.	YES	YES	YES	YES
<i>N</i>	1394728	631752	1543681	612689
<i>R</i> ²	0.42	0.24	0.40	0.17

Accounting for Business Cycle: Bartik IV

- ▶ Produces measure of local labor demand unrelated to changes in local labor supply (Bartik, 1991; Katz and Murphy, 1992; Wozniak, 2010)
- ▶ Measure of average national employment growth across industries weighted by local industry employment shares

$$Bartik_{pt} = \sum_{i=1}^{18} e_{pit-1} (\ln E_{-pit} - \ln E_{-pit-1})$$

e_{pit} : Share of province p employment in industry i in year t

E_{-pit} : National employment in industry i in year t excluding province p employment in that industry

Table: QPIP effect on the probability of employment: Bartik Included

	Younger women	Older women	Younger men	Older men
Quebec*After	0.0168*** (0.0056)	0.0103** (0.0045)	0.0074 (0.0061)	-0.0103* (0.0052)
Bartik	-0.1449 (0.1852)	-0.6117** (0.2460)	-0.2825 (0.2711)	-0.1398 (0.2930)
Prov.&year FE	YES	YES	YES	YES
All covariates	YES	YES	YES	YES
Clustered std. e.	YES	YES	YES	YES
<i>N</i>	2122089	1328309	2286983	1242603
<i>R</i> ²	0.09	0.15	0.11	0.13

[Return](#)

Conclusion

- ▶ Parental leave policy has important implications beyond the effects on parents and children
- ▶ Establishment of daddy quota in Quebec increased probability of employment for women
- ▶ We explain our findings by decrease in statistical discrimination of women in childbearing age and more equal gender norms
- ▶ Future direction:
 - ▶ Find evidence of changing gender norms
 - ▶ Robustness checks: synthetic control strategy
 - ▶ Incorporate a downward sloping labor demand function in the production function

한국의 육아휴직제도

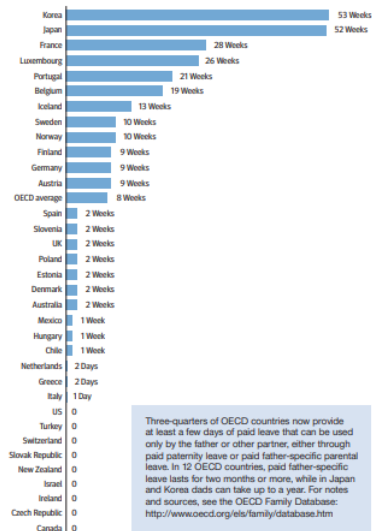
- ▶ 여성 1년 + 남성 1년 (총 2년)
- ▶ 통상임금의 50%(→ 80%)
 - ▶ 상한액 월 120만원(→ 150만원), 하한액 월 70만원
 - ▶ 평균 소득대체율은 35% 내외
- ▶ 급여액 중 25%는 복직 6개월 후 일괄 지급 (수급률 70%미만)
- ▶ (아빠육아휴직보너스제)부모가 순차적으로 육아휴직을 사용하는 경우, 두 번째 사용한 사람 3개월 급여 통상임금의 100%(상한 250만원)
- ▶ (3+3육아휴직제) 부모 첫 3개월+3개월 급여 상향 지급
 - ▶ 모 3개월 +父 3개월 : 상한 월 300만원(통상임금의 100%)
 - ▶ 모 2개월 +父 2개월 : 상한 월 250만원(통상임금의 100%)
 - ▶ 모 1개월 +父 1개월 : 상한 월 200만원(통상임금의 100%)

OECD 국가별 남성 할당 육아휴직 기간



Fathers' leave entitlements

Weeks of paid paternity and paid parental leave that can be taken only by the father, 2015

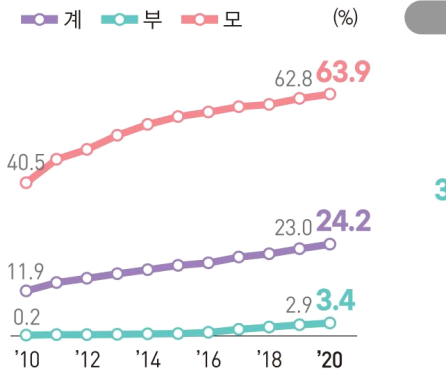


Three-quarters of OECD countries now provide at least a few days of paid leave that can be used only by the father or other partner, either through paid paternity leave or paid father-specific parental leave. In 12 OECD countries, paid father-specific leave lasts for two months or more, while in Japan and Korea dads can take up to a year. For notes and sources, see the OECD Family Database: <http://www.oecd.org/els/family/database.htm>

Source: OECD Family Database

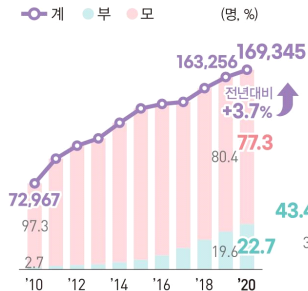
2020년 육아휴직 사용률

출생아 부모의 육아휴직 사용률

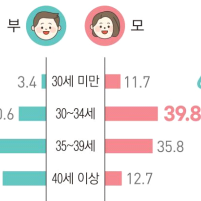


출생아 100명당 여성 21.4명, 남성 1.3명
OECD 19국 평균 여성 118.2명, 남성 43.4명

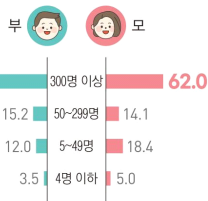
2020년 육아휴직 사용률



연령별(%)



기업체 규모별(%)



전체 육아휴직자 중 남성의 비율은 OECD 평균 수준에 도달

2017년 육아휴직 사용기간

[표1] 2017년 육아휴직 사용자 및 사용기간

(단위: 명)

연도		계	3개월 이하	3-6 개월	6-9 개월	9-12 개월
‘17 년	여	78,080 (100%)	7407 (9.5%)	7562 (9.7%)	5841 (7.5%)	57270 (73.3%)
	남	12,043 (100%)	4927 (41%)	1679 (14%)	579 (4.8%)	4858 (40.2%)
	전 체	90,123 (100%)	12334 (13.7%)	9241 (10.3%)	6420 (7.1%)	62128 (6.9%)

자료: 고용노동부 보도자료(2018.1.26.)

한국의 육아휴직제도

- ▶ 남녀 모두 낮은 육아휴직 사용률을 기록
 - ▶ 지난 몇년간 빠르게 상승, 특히 남성 사용률 가파르게 증가
- ▶ 육아휴직 기간이나 남성 우대 측면의 제도는 훌륭하지만 소득 대체율이 매우 낮은 편
 - ▶ 소득 대체율 상승을 통한 사용률 증가를 고려할 수 있음
 - ▶ 부모급여 월 100만원 공약 - 육아휴직 소득대체율 증가에 사용한다면?
- ▶ 한편 육아휴직후 복직률이 낮은 것은 회사와 휴직자 모두에게 부담
 - ▶ 기업의 부담을 줄여주는 정책 필요(육아휴직장려세제)

Duration and Replacement Rates			
	EI	QPIP Basic	QPIP Special
Maternity leave	15 weeks 55%	18 weeks 70%	15 75%
Parental leave	35 weeks 55%	7+25 weeks 70%+55%	25 weeks 75%
Paternity leave	0	5 weeks 70%	3 weeks 75%

Note: Parents may take parental leave simultaneously or in succession.

[◀ Return](#)

Table: Descriptive Statistics: 2002-2005

	Quebec	Control
women	0.514	0.518
age 17-19	0.048	0.052
age 20-21	0.031	0.032
age 22-24	0.045	0.044
age 25-26	0.030	0.028
age 27-29	0.043	0.042
age 30-34	0.073	0.078
age 35-39	0.088	0.090
age 40-44	0.106	0.105
age 45-49	0.106	0.102
age 50-54	0.094	0.089
age 55-59	0.082	0.076
age 60-64	0.064	0.058
age 65-69	0.050	0.049
age 70&up	0.108	0.120
high school or less	0.462	0.474
some college	0.081	0.090
post secondary cert./diploma	0.327	0.292
bachelors degree	0.094	0.098
graduate degree	0.037	0.046
married	0.610	0.613
child	0.321	0.325
labor force	0.636	0.652
employed	0.581	0.604
<i>N</i>	873600	3947754