

# RESPONSE TO FEEDBACK RECEIVED – CONSULTATION ON PROPOSED AMENDMENTS TO THE MONETARY AUTHORITY OF SINGAPORE NOTICES TO FINANCIAL INSTITUTIONS ON PREVENTION OF MONEY LAUNDERING AND COUNTERING THE FINANCING OF TERRORISM

#### **ANNEX B - MAS NOTICE 3001**

# 1. Paragraph 2.1: Account Relationship

1.1 Several respondents highlighted that "account relationship" was defined in the MAS Notice 3001 ("the Notice") but not the term "account". The term "account" may thus be misleading because of its association with banks and banking accounts.

### MAS' Response

1.2 References to "account" should be read as ongoing formal relationship established between a licensee and its customer for the purpose of providing regular money-changing or remittance services.

# 2. Paragraph 4.1: Enterprise-wide Risk Assessment

- 2.1 Some respondents asked for further guidance on the steps a licensee should take when performing the risk assessment required under paragraph 4.1 of the Notice. The respondents wanted to know if they were required to conduct risk assessment of each customer.
- 2.2 One of the respondent enquired on the measures that it should take to mitigate the risks identified in the risk assessment.

#### MAS' Response

- 2.3 Given the different business structures and range of services provided by licensees, it is not possible for MAS to prescribe a common approach for all licensees. Licensees may adopt an enterprise-wide risk assessment approach and methodology that fits their business structure and operations but should take into consideration the guidance provided by MAS in the Guidelines.
- 2.4 MAS has included under paragraph 4-6 of the Guidelines additional guidance on the broad money laundering and terrorist financing ("ML/TF") risk factors that licensees should consider for the purposes of the enterprise-wide risk assessment. Examples of factors that licensees should consider when assessing ML/TF risks in relation to the countries or jurisdictions its customers are from or in, or where the licensee has operations in include:
  - a) any adverse news on a particular country or jurisdiction;
  - b) the comprehensiveness of the country's or jurisdiction's antimoney laundering and countering the financing of terrorism ("AML/CFT") laws, regulations and standards; and
  - c) the assessment of the country's or jurisdiction's AML/CFT regime by an international body, such as the Financial Action Task Force ("FATF").
- 2.5 Examples of the factors that licensees should consider when assessing the ML/TF risks of the products, services, transactions and delivery channels include:
  - a) the nature, scale, diversity and complexity of the licensee's business activities; and
  - b) the nature of products and services offered by the licensee.
- 2.6 Paragraph 4-14 of the Guidelines states that a licensee's enterprise wide ML/TF risk assessment serves to guide the allocation of AML/CFT resources within the licensee. Paragraph 4-15 of the Guidelines provides examples of areas where the licensee should assess the effectiveness of its risk mitigation procedures and controls. Licensees should ensure that their enterprise-wide ML/TF risk assessments are documented and made available to MAS as and when requested.

# 3. Paragraph 4.1: Incorporation of Results of National Risk Assessment ("NRA") Report

3.1 A respondent asked for further guidance on how licensees were expected to incorporate the results of the NRA into their risk assessments.

#### MAS' Response

3.2 The Singapore NRA report is intended to help the private sector better understand the ML/TF risks in their own sectors, as well as other sectors that they have dealings with. This will allow licensees to better assess the adequacy of their AML/CFT controls, mitigate the risks identified and strengthen these controls where necessary. Relevant high risk financial and non-financial sectors identified in the NRA should be factored into a licensee's enterprise-wide ML/TF risk assessment. Licensees should pay addition attention to prevailing crime types as identified in the Singapore NRA report in setting their transaction monitoring programmes. Respondents can refer to paragraphs 4-11 and 4-12 of the Guidelines for further details.

# 4. Paragraph 4.2: Clarifications on Risk Assessments

4.1 With regard to paragraph 4.2(c) of the Notice, some respondents asked about MAS' expectations on the frequency of review of enterprise-wide risk assessments. Another respondent enquired if the risk assessment was to be submitted to MAS for review on an annual basis together with its application for renewal of licence.

#### MAS' Response

4.2 MAS expects licensees to review their enterprise-wide risk assessment at least once every two years or when material trigger events occur, whichever is earlier. Licensees can refer to paragraph 4-18 of the Guidelines for further elaboration. Such material trigger events include, but are not limited to, the acquisition of new customer segments or delivery channels, or the launch of new products and services. A licensee should provide its risk assessment to MAS upon request.

### 5. Paragraph 5.1: New Products, Practices and Technologies

5.1 Some respondents asked for guidance on the risk assessment reviews to be performed prior to launching new products, business practices, delivery mechanisms and technologies.

### MAS' Response

5.2 Licensees are expected to perform ML/TF risk assessments for all new products, business practices, delivery mechanisms, and the use of new or developing technologies for both new and pre-existing products. These assessments must be approved by their senior management. This is reflected in paragraph 5-2 of the Guidelines.

# 6. Paragraph 6.10<sup>1</sup> and 6.13<sup>2</sup>: Identification and Verification of Beneficial Owners

6.1 Several respondents commented that it was common for an employer to remit on behalf of his domestic helper and sought clarification on the beneficial owner information to be obtained in such instances.

#### MAS' Response

6.2 If the employer has been registered as the customer and is making payments on behalf of his employee, e.g. a domestic helper, the employee is the beneficial owner under the Notice. Where the employee is registered as the customer and the employer is making the payment on behalf of the employee, the employer is the natural person appointed to act on behalf of the employee under the Notice. The employer therefore must have the proper authorisation from the employee.

# 7. Paragraphs 6.7 and 6.14<sup>3</sup>: Identification and Verification of Legal Person / Arrangement

7.1 Many respondents asked what would be considered as "reliable,

<sup>&</sup>lt;sup>1</sup> This paragraph was referenced as 6.13 in the draft Notice 3001 sent out during the public consultation.

This paragraph was referenced as 6.16 in the draft Notice 3001 sent out during the public consultation.

independent source documents, data or information" to identify and verify the legal form, proof of existence, constitution and powers of the legal person or legal arrangement. In particular, the respondents asked whether obtaining declarations of trust, and copies of memorandum and articles of association (or equivalent) would meet the requirement for the identification and verification of legal form and constitution.

7.2 A respondent asked what would be the accepted measures on identification and verification where there was no publically available information on the beneficial owner.

### MAS' Response

- 7.3 A licensee may consider obtaining an undertaking or declaration from the customer on the identity of, and the information relating to, the beneficial owner. Licensees may use declarations of trust, memorandum and articles of association, and board resolutions to verify the legal form, constitution and powers that regulate and bind a legal person or legal arrangement.
- 7.4 Paragraph 6-8 of the Guidelines contains guidance on the identification and verification of beneficial owners. Examples of other documents that may be used to verify legal persons or legal arrangements are set out in paragraph 6-6-2 of the Guidelines. For example, licensees may use a certificate of incorporation or certificate of incumbency and share register to verify the name, legal form and proof of existence of a customer.

# 8. Paragraph 6.33<sup>4</sup>: Measures for Non-face-to-face ("NFF") transactions

8.1 Several respondents questioned what was acceptable for NFF account relationships or NFF relevant business transactions.

#### MAS' Response

8.2 Prior to seeking MAS approval for NFF transactions, licensees have to address the specific risks associated with NFF transactions. Paragraph 6-12-1 of the Guidelines highlights some of the risks associated with NFF

<sup>&</sup>lt;sup>4</sup> This paragraph was referenced as 6.37 in the draft Notice 3001 sent out during the public consultation.

business. Paragraphs 6-12-2 and 6-12-3 of the Guidelines set out that licensees should consider the nature and characteristics of the product or service provided and the customer's risk profile to decide on the measures for verification of identities. Licensees should perform additional checks to manage the risk of impersonation. Although examples of additional checks to be performed are set out in the Guidelines, the examples are not exhaustive.

8.3 In seeking approval from MAS, licensees shall substantiate how the proposed NFF measures would be as stringent as those that would be required to be performed if there were face-to-face contact.

# 9. Paragraphs 6.25<sup>5</sup> and 6.30<sup>6</sup>: Ongoing Monitoring and Frequency of Updates to CDD Information

9.1 A few respondents asked for more guidance on ongoing monitoring. Some respondents sought clarification on the frequency of updating the identification documentation, especially those without expiry dates. Industry also asked if they could adopt a risk-based approach for documentary updates.

# MAS' Response

- 9.2 Paragraph 6-11 of the Guidelines provides further guidance on the ongoing monitoring of account relationships. Ongoing monitoring shall be conducted in relation to all account relationships, but the licensee may adjust the extent and depth of monitoring of a customer according to the customer's ML/TF risk profile. To effectively mitigate ML/TF risks, licensees shall review regularly the adequacy of their monitoring systems and the factors leading the licensee to adjust the level of ongoing monitoring.
- 9.3 For higher risk categories of customers, licensees should obtain updated CDD information (including updated copies of the customer's passport or identity documents if these are expired), as part of their periodic CDD review, or upon the occurrence of a trigger event, whichever is earlier. For all other risk categories of customers, licensees should obtain updated CDD information upon the occurrence of a trigger

<sup>&</sup>lt;sup>5</sup> This paragraph was referenced as 6.28 in the draft Notice 3001 sent out during the public consultation.

<sup>&</sup>lt;sup>6</sup> This paragraph was referenced as 6.34 in the draft Notice 3001 sent out during the public consultation.

event. This is reflected in paragraphs 6-11-4 and 6-11-5 of the Guidelines. For identification documents with no expiry date, such as a Singapore identity card, there is no requirement to obtain further updates from the customer.

# 10. Paragraph 6.427: Customer Screening

- 10.1 A few respondents asked about the ML/TF information sources that should be used for screening and whether there was flexibility with regard to the frequency of performing the periodic screening.
- 10.2 Another respondent commented that it would be onerous to retain copies of the results of screening as there may be several directors, authorised persons and/or beneficial owners for each customer.

# MAS' Response

10.3 Licensees should refer to paragraph 6-15 of the Guidelines for more guidance on screening. A licensee's policies, procedures and controls should clearly set out the ML/TF information sources used by the licensee for screening. Some examples of the ML/TF information sources that licensees should use for screening include —

- a) commercial ML/TF databases used to identify adverse information on individuals and entities; and
- b) lists of individuals and entities covered under the MAS Regulations<sup>8</sup> in relation to United Nations Security Council ("UNSC") sanctions or the freezing of assets of persons.
- 10.4 A licensee shall minimally screen all its customers, natural persons appointed to act on behalf of customers, connected parties of customers and beneficial owners of customers against lists of sanctioned individuals and entities whenever those lists are updated as per paragraph 6.43(e) of the Notice. Examples of such "lists and information" provided by the authorities include the Terrorism (Suppression of Financing) Act (TSOFA), MAS Regulations issued under

<sup>&</sup>lt;sup>7</sup> This paragraph was referenced as 6.46 in the draft Notice 3001 sent out during the public consultation.

<sup>&</sup>lt;sup>8</sup> These MAS Regulations are issued under Section 27A of the MAS Act.

section 27A of the MAS Act and MAS Notice on Prohibition on Transactions with the Iranian Government and with Iranian Financial Institutions (MA-N-EXT 1/2012).

10.5 The frequency of periodic screening should also be set out in licensee's policies, procedures and controls. In performing periodic screening, a licensee should also pay particular attention to changes in customer status or customer risks<sup>9</sup> and assess whether to subject the customer to the appropriate ML/TF risk mitigation measures, such as enhanced CDD. This is reflected in paragraph 6-15-6 of the Guidelines.

10.6 To manage the large volume of screening results, a licensee may retain data, documents and information as copies in electronic form or on microfilm, provided that they are admissible as evidence in a Singapore court of law, as set out in paragraph 13.4 of the Notice.

# 11. Paragraph 7.1: Simplified CDD

11.1 A respondent asked for more guidance on simplified CDD. Some respondents asked for simplified CDD to be defined.

#### MAS' Response

11.2 Paragraph 7.2 of the Notice permits a licensee to apply simplified CDD measures in cases where it has assessed that the ML/TF risks posed by the customer are low. The licensee must still be able to effectively identify and verify the identity of a customer, any natural person appointed to act on behalf of the customer and any beneficial owner of the customer, as the case may be. For customers that fall under paragraph 6.16 of the Notice<sup>10</sup>, licensees are not required to establish the existence of any beneficial owners of the customers and as such, screening on any beneficial owners is not required. For all other beneficial owners of customers who are identified, licensees are

<sup>&</sup>lt;sup>9</sup> For example, a customer or any of its relevant parties could become subject to international / unilateral sanctions or could become a Politically Exposed Person. This will significantly alter the ML/TF risks of the customer on an overall basis.

<sup>&</sup>lt;sup>10</sup> Paragraph 6.16 of the Notice includes categories of customers which (i) are subject to MAS' beneficial ownership checks, or (ii) are of lower ML/TF risks. Examples of these categories include government entities, entities listed on the Singapore stock exchange and financial institutions that are licensed, approved, registered or regulated by MAS as set out in Appendix 1 of the Notice.

required to screen them in accordance with paragraphs 6.42 to 6.45 of the Notice.

11.3 Paragraphs 7-4 and 7-5 of the Guidelines provide examples of simplified CDD measures and potentially lower ML/TF risk situations.

# 12. Paragraph 8.1: Politically Exposed Persons ("PEPs")

- 12.1 Some respondents noted that the Notice requires senior management to approve the establishment and continuation of the account relationship with a customer who is a PEP and asked if senior management's approval was also required for every relevant business transaction involving a PEP.
- 12.2 Another respondent asked if licensees could adopt a risked-based approach in devising their own internal policies to determine if PEP screening should be conducted. Risk factors such as dollar amounts and transaction corridors would be taken into account.

# MAS' Response

- 12.3 If a licensee assesses that the ML/TF risks of account relationship with or relevant business transactions without an account being opened for a domestic or international organisation PEP, their family members or close associates are not high, it need not apply the enhanced CDD measures set out in paragraph 8.3 of the Notice. However, in the event of changes to the ML/TF risks, licensees should assess such changes and where necessary, apply enhanced CDD measures.
- 12.4 Paragraph 6.42 of the Notice requires a licensee to screen a customer, natural persons appointed to act on behalf of the customer, connected parties of the customer and beneficial owners of the customer for the purpose of determining if there are any ML/TF risks.

#### 13. Paragraph 8.5: Other Higher Risk Categories

13.1 With respect to the countries and jurisdictions that have been identified by the FATF as higher-risk countries or jurisdictions, several respondents requested that MAS allow licensees to use a risk-based approach to determine whether enhanced CDD measures would be

applied to customers highlighted under paragraph 8.6 of the Notice.

#### MAS' Response

13.2 For customers or beneficial owners of customers from or in countries or jurisdictions against which FATF has called for countermeasures under paragraph 8.6(a) of the Notice, a licensee shall assess them as presenting higher ML/TF and shall perform the appropriate enhanced CDD measures. We have amended paragraphs 8.5 to 8.8 of the Notice to reflect this requirement. For customers or beneficial owners from or in countries known to have inadequate AML/CFT measures (paragraph 8.6(b) of the Notice), a licensee is to assess whether any such customer presents higher ML/TF risks, thus warranting enhanced CDD measures. This is reflected in paragraph 8-6-2 of the Guidelines.

# 14. Paragraph 9: Reliance on Third Parties

14.1 Some respondents asked for clarification on third party reliance, other respondents asked whether outsourcing to affiliate support arrangements within a group of companies would require MAS' approval.

#### MAS' Response

- 14.2 In a third-party reliance scenario, the third party typically has an existing relationship with the customer that is independent of the relationship between the customer and the relying licensee. The third party therefore performs CDD measures according to its own AML/CFT policies, procedures and controls.
- 14.3 Such a scenario is in contrast to an outsourcing arrangement, in which the outsourced service provider performs the CDD measures on behalf of the licensee, in accordance with the licensee's AML/CFT policies, procedures and standards, and is subject to the licensee's control measures to effectively implement the licensee's AML/CFT procedures. This is reflected in paragraph 9-3 of the Guidelines.
- 14.4 For the avoidance of doubt, paragraph 9 of the Notice does not apply to the outsourcing of the monitoring process by a licensee to its parent entity, branches and subsidiaries. A licensee may outsource the first-level review of alerts from the transaction monitoring systems, or

sanctions reviews, to another party. However, the licensee remains responsible for complying with the ongoing monitoring requirements under the Notice. This is reflected in paragraph 9-7 of the Guidelines. A licensee should notify MAS before it commits to the commencement of any material outsourcing arrangement or amends an existing material outsourcing arrangement, and be ready to demonstrate to MAS its observance with MAS' rules and guidelines on outsourcing.

# 15. Paragraph 10.1: Provision of Remittance Services to Financial Institutions or through Financial Institutions

15.1 A respondent commented that if it uses the services of another remittance licence holder in Singapore, it should be considered a customer of the other remittance licence holder. Hence there may not be a need for the two remittance licensees to enter into an agreement.

#### MAS' Response

15.2 When a licensee provides remittance services to a financial institution (including another licensee), as set out in Paragraph 10.1, the licensee may be executing or processing remittance transactions for the other financial institution's customers, and is indirectly exposed to the ML/FT risks of those customers. Hence, Paragraph 10.3 requires a licensee to assess the ML/TF risks of the other financial institution's business and AML/CFT controls to ensure that the financial institution's AML/CFT controls are adequate and effective. The licensee shall clearly understand and document the respective AML/CFT responsibilities of each party. Such documentation may be in the form of an agreement between the two parties.

# 16. Paragraph 11.1: Agency Arrangements

16.1 A respondent asked for clarification on the agents to be appointed under an agency arrangement. Some respondents asked if the requirements for agency arrangements apply when a Singapore remittance licensee engages a licensed remittance agent or money-changer in a foreign country to perform its remittance services.

#### MAS' Response

16.2 For the purposes of paragraph 11 of the Notice, "agent" means

any natural person or legal person (that is not a financial institution) that contracts with or is under the direction of a remittance licensee to assist in the provision of remittance business, but does not itself carry out remittance business. A licensed remittance agent or money-changer in a foreign country is a financial institution and paragraph 10 instead of paragraph 11 of the Notice will apply if the Singapore licensee engages the foreign financial institution to facilitate the provision of remittance services.

16.3 It is provided in paragraph 10-10 of the Guidelines that in a country or jurisdiction where the provision of remittance services is a regulated activity, a licensee should engage financial institutions which are regulated to facilitate the remittance of money to recipients in that country or jurisdiction, instead of entering into agency arrangements. Where a regulatory regime is absent in the country or jurisdiction, the licensee may engage an agent to provide the remittance service provided the requirements in paragraph 11 of the Notice are satisfied.

# 17. Paragraph 12.1: Wire transfers

- 17.1 Some respondents asked that the definition of wire transfer be amended to clearly state that it includes all wire transfers and any form of electronic transmission including but not limited to email, file transfer, facsimile, short messaging, skype or any other means of transmission of any order to pay.
- 17.2 Some respondents wanted to know who should be the originator where the customer is another licensed financial institution or remittance licensee.
- 17.3 Many respondents raised concerns about poaching of business if they were to pass originator information to another remittance licensee.
- 17.4 Another respondent enquired whether an intermediary institution is expected to identify and verify the identity of the beneficiary.

#### MAS' Response

- 17.5 Paragraph 12-1 of the Guidelines clarifies that all forms of electronic transmission for payment instructions are considered wire transfers.
- 17.6 Paragraphs 12.5 and 12.8 of the Notice have been revised. The ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information to the beneficiary institution in a cross border wire transfer. It may, in the message or payment instruction that accompanies or relates to the wire transfer to an intermediary institution in Singapore, include only the unique transaction reference number and the wire transfer beneficiary information provided that the requirements in paragraph 12 are met.
- 17.7 In the event of a request by the intermediary institution in Singapore, the MAS or other relevant authorities in Singapore for the wire transfer originator or wire transfer beneficiary information, the ordering institution shall provide the requested information within 3 business days. However, upon the request by law enforcement authorities in Singapore, the licensee shall immediately make available the wire transfer originator and wire beneficiary information.
- 17.8 There are no requirements for intermediary institutions to verify the identities of wire transfer beneficiaries given that these beneficiaries are not their customers. However, intermediary institutions are reminded of their obligations to identify and screen all wire transfer originators and beneficiaries in line with paragraph 6.44 of the Notice.

#### 18. Paragraph 13.1: Record Keeping

18.1 A few respondents asked whether licensees would be required to maintain records on all its account relationships and relevant business transactions with customers.

#### MAS' Response

18.2 A licensee is required to retain the records of its transactions for a period of at least 5 years following the business transaction with the customer. These requirements are found in Paragraphs 13.2 and 13.3 of the Notice. The record keeping requirements in the Notice are in line with international standards.

### 19. Lead Time for Implementation

19.1 Several respondents requested MAS to give adequate lead time for licensees to implement the requirements of the revised Notice.

# MAS' Response

- 19.2 Most of the revisions to the Notice formalise existing MAS supervisory expectations. In response to the industry feedback, we will provide a grace period for licensees to make changes to their processes and systems. The Notice shall take effect on 24 May 2015 to give licensees one month from the issuance date to comply with the requirements under the new Notice.
- 19.3 In addition, we are providing three calendar months for licensees to comply with specific requirements of the Notice. These are:
  - Paragraph 4: Assessing Risks and Applying a Risk-based Approach;
  - Paragraph 5: New Products, Practices and Technologies;
  - Paragraph 10 Provision of Remittance Services to Financial Institutions and through Financial Institutions; and
  - Paragraph 11 on Agency Arrangements.

The above sections will take effect on 24 July 2015. The relevant effective dates are listed in paragraph 1.2 of the Notice.

MONETARY AUTHORITY OF SINGAPORE 24 April 2015

### **Appendix A**

List of Respondents to the Consultation Paper on Proposed Amendments to the MAS AML/CFT Notice to Financial Institutions on Prevention of Money Laundering and Countering the Financing of Terrorism - MAS Notice 3001

- 1. A-Express Remit Pte Ltd
- 2. AK Money Changer and Department Store
- 3. American Express International Inc, Singapore
- 4. GPL Remittance Pte Ltd
- 5. Hanshan Pte Ltd
- 6. Marina Bay Sands, Singapore Pte Ltd
- 7. Mass Express Pte Ltd
- 7. Money Changers Association
- 7. Remittance Association (Singapore)
- 8. Resorts World Sentosa
- 9. SingCash Pte Ltd
- 10. Singapore Post Limited
- 11. Thay Hoa Foreign Exchange Pte Ltd
- 12. Western Union Business Solutions Pte Ltd
- 13. Western Union Global Network Pte Ltd

#### Appendix B

#### **MAS NOTICE 3001 (Tracked Changes)**

MAS Notice 3001

2 July 2007 Last revised on 1 July 2014 (Refer to endnotes for history of amendments)

# 24 April 2015

NOTICE TO HOLDERS OF MONEY-CHANGER'S LICENCE AND REMITTANCE LICENCE

MONETARY AUTHORITY OF SINGAPORE ACT, CAP. 186

PREVENTION OF MONEY LAUNDERING AND COUNTERING THE FINANCING OF TERRORISM - HOLDERS OF MONEY-CHANGER'S LICENCE AND REMITTANCE LICENCE

#### 1 INTRODUCTION

- 1.1 This Notice is issued pursuant to section 27B of the Monetary Authority of Singapore Act (Cap. 186) ("MAS Act") and applies to all holders of a money-changer's licence and all holders of a remittance licence ("licensee") issued under sections section 7—and 7A of the Money-changing and Remittance Businesses Act (Cap. 187) respectively. ("MCRB Act") and all holders of a remittance licence issued under section 8 of the MCRB Act (hereinafter "licensees").
- 1.2 This Notice shall take immediate effect.
- 1.2 Except for paragraphs 4, 5, 10 and 11, this Notice shall take effect from 24 May 2015. Paragraphs 4, 5, 10 and 11 shall take effect from 24 July 2015. MAS Notice 3001 dated 2 July 2007 is cancelled with effect from 24 May 2015.

#### 2 DEFINITIONS

2.1 For the purposes of this Notice —

"account relationship" means the opening or maintenance of an account by the licensee in the name of a person (whether a natural person, legal person or legal arrangement);

"AML/CFT" means anti-money laundering and countering the financing of terrorism;

"Authority" means the Monetary Authority of Singapore;

"beneficial owner", in relation to a customer of a licensee, means the natural person who ultimately owns or controls athe customer or the <u>natural</u> person on whose behalf a relevant business transaction is <u>being</u> conducted <u>or an account relationship is established</u>, and includes <u>theany</u> person who exercises ultimate effective control over a <u>body corporatelegal person</u> or <u>unincorporatelegal arrangement</u>;

"company" includes a body corporate formed or established outside Singapore under the law of the country or jurisdiction;

"beneficiary institution" means the financial institution that receives the wire transfer from the ordering institution, directly or through an intermediary institution, and makes the funds available to the wire transfer beneficiary;

"CDD measures" or "customer due diligence measures" means the process of identifying the customer and obtaining information measures required by paragraph 46;

"CDSA" means the Corruption, Drug Trafficking and Other Serious Crimes (Confiscation of Benefits) Act (Cap. 65A);

# "connected party" \_\_\_\_

- (a) in relation to a legal person (other than a partnership), means any director or any natural person having executive authority in the legal person;
- (b) in relation to a legal person that is a partnership, means any partner or manager<sup>11</sup>; and
- (c) in relation to a <u>legal arrangement</u>, means any natural person having executive authority in the <u>legal arrangement</u>;

"cross-border wire transfer" means a wire transfer where the ordering institution and the beneficiary institution are located in different countries or jurisdictions and also refers to any chain of wire transfer in which at least one of the financial institutions involved is located in a different country or jurisdiction;

"customer", in relation to a licensee, means a person (whether a natural person,

<sup>&</sup>lt;sup>11</sup> In the case of a limited <u>liability partnership or a limited partnership.</u>

# <u>legal person or legal arrangement)</u>

- (a) with whom the licensee establishes or intends to establish an account relationship; or
- (b) for whom the licensee undertakes or intends to undertake a relevant business transaction without an account being opened, including in the case of an inward remittance transaction, the person to whom the licensee pays out funds in cash or cash equivalent in Singapore and the person on behalf of whom such funds are paid out in Singapore;

"domestic wire transfer" means a wire transfer where the ordering institution and beneficiary institution are located in the same country or jurisdiction and also refers to any chain of wire transfer that takes place entirely within a country, even though the system used to transfer the payment message may be located in another country or jurisdiction;

"FATF" means the Financial Action Task Force:

"government entity" means a government of a country or jurisdiction, a ministry within such a government, or an agency specially established by such a government through written law;

"legal arrangement" means a trust or other similar arrangement;

"legal person" means an entity other than a natural person that can establish a permanent customer relationship with a financial institution or otherwise own property;

"licensee" means a holder of a money-changer's licence <u>under section 7 of the MCRB Act</u> or a holder of a remittance licence under <u>section 8 of the MCRB Act</u>;

# <u>"officer"</u> —

- (a) in relation to a licensee that is a legal person (other than a partnership), means any director or any member of the committee of management of the legal person;
- (b) in relation to sections 7 a licensee that is a partnership, means any partner or manager; and 7A of the Money Changing
- (c) in relation to a licensee that is a legal arrangement, means any member of the committee of management of the legal arrangement.

"ordering institution" means the financial institution that initiates the wire transfer and Remittance Businesses Act (Cap. 187) respectively transfers the funds upon receiving the request for a wire transfer on behalf of the wire transfer originator;

<u>"partnership" means</u> a partnership, a limited partnership within the meaning of the Limited Partnerships Act (Cap. 163B) or a limited liability partnership within the meaning of the Limited Liability Partnerships Act (Cap. <u>163A)</u>;

<u>"personal data" has the same meaning as defined in section 2(1) of the Personal Data Protection Act 2012 (Act 26 of 2012);</u>

<u>"reasonable measures" means appropriate measures which are commensurate with the money laundering or terrorism financing risks;</u>

"relevant business transaction" means

- (a) in relation to a holder of a -money-changer's licence means
  - (i) a money-changing transaction of an aggregate value not less than S\$5,000; or
  - (ii) an inward remittance transaction from another country or jurisdiction to Singapore; or
- (b) in relation to a– holder of a remittance licence <u>means</u>, a remittance transaction, whether from Singapore to another country or jurisdiction or from another country or jurisdiction to Singapore;

"STR" means suspicious transaction report; and

"STRO" means the Suspicious <u>Transactions Transaction</u> Reporting Office, Commercial Affairs Department of the Singapore Police Force-:

"TSOFA" means the Terrorism (Suppression of Financing) Act (Cap. 325); and

"wire transfer" refers to any transaction carried out on behalf of a wire transfer originator through a financial institution by electronic means with a view to making an amount of funds available to a beneficiary person at a beneficiary institution, irrespective of whether the originator and the beneficiary are the same person.

2.2 A reference to any threshold or value limit expressed in S\$ shall include a reference to the equivalent amount expressed in any other currency.

- 2.3 A reference to the completion of CDD measures is a reference to the situation when the licensee has received satisfactory responses to all inquiries.
- 2.42.3 Unless The expressions used in this Notice shall, except where defined in this Notice or where the context otherwise requires, a reference to a financial institution supervised by the Authority does not include a person who is exempted from licensing, approval or regulation by the Authority. have the same meanings as in section 2(1) of the MCRB Act.

#### 3 UNDERLYING PRINCIPLES-

- 3.1 This Notice is based on the following principles, which shall serve as a guide for all licensees in the conduct of their operations and business activities:
  - (a) <u>aA</u> licensee <u>mustshall</u> exercise due diligence when dealing with customers, <u>natural</u> persons appointed to act on the customer's behalf, <u>connected parties of the customer</u> and beneficial owners. <u>of the customer</u>.
  - (b) <u>aA</u> licensee <u>mustshall</u> conduct its business in conformity with high ethical standards, and guard against <u>establishing any account relationship or undertaking any relevant business</u> transaction, that is or may be connected with or may facilitate money laundering or <u>terroristterrorism</u> financing.
  - (c) aA licensee should, whenever possible andshall, to the fullest extent possible, assist and cooperate with the relevant law enforcement authorities in Singapore in preventingto prevent money laundering and terrorist terrorism financing.

#### 4 ASSESSING RISKS AND APPLYING A RISK-BASED APPROACH

#### Risk Assessment

- 4.1 A licensee shall take appropriate steps to identify, assess and understand its money laundering and terrorism financing risks in relation to
  - (a) its customers;
  - (b) the countries or jurisdictions its customers are from or in:
  - (c) the countries or jurisdictions the licensee has operations in; and
  - (d) the products, services, transactions and delivery channels of the licensee.
- 4.2 The appropriate steps referred to in paragraph 4.1 shall include
  - (a) documenting the licensee's risk assessments;
  - (b) considering all the relevant risk factors before determining the level of overall risk and the appropriate type and extent of mitigation to be applied;
  - (c) keeping the licensee's risk assessments up-to-date; and
  - (d) having appropriate mechanisms to provide its risk assessment information to the Authority.

# **Risk Mitigation**

#### 4.3 A licensee shall —

- (a) develop and implement policies, procedures and controls, which are approved by senior management, to enable the licensee to effectively manage and mitigate the risks that have been identified by the licensee or notified to it by the Authority or other relevant authorities in Singapore;
- (b) monitor the implementation of those policies, procedures and controls, and enhance them if necessary;
- (c) perform enhanced measures where higher risks are identified, to effectively manage and mitigate those higher risks; and
- (d) ensure that the performance of measures or enhanced measures to effectively manage and mitigate the identified risks address the risk

<u>assessment and guidance from the Authority or other relevant</u> authorities in Singapore.

#### 5 NEW PRODUCTS, PRACTICES AND TECHNOLOGIES

- 5.1 A licensee shall identify and assess the money laundering and terrorism financing risks that may arise in relation to
  - (a) the development of new products and new business practices, including new delivery mechanisms; and
  - (b) the use of new or developing technologies for both new and pre-existing products.
- 5.2 A licensee shall undertake the risk assessments, prior to the launch or use of such products, practices and technologies (to the extent such use is permitted by this Notice), and shall take appropriate measures to manage and mitigate the risks.
- 5.3 A licensee shall, in complying with the requirements of paragraphs 5.1 and 5.2, pay special attention to any
  - (a) new products and new business practices, including new delivery mechanisms; and
  - (b) new or developing technologies.

that favour anonymity.

# 46 CUSTOMER DUE DILIGENCE ("CDD")

#### **Anonymous or Fictitious Person or Account**

No licensee shall deal with any person on an anonymous basis or any person using a fictitious name.

Where There are Reasonable Grounds for Suspicion prior to the Establishment of Account Relationships or Undertaking any Transaction without Opening an Account

6.2 Prior to a licensee establishing an account relationship or undertaking any transaction without opening an account, where the licensee has any reasonable grounds to suspect that the assets or funds of a customer are proceeds of drug dealing or criminal conduct as defined in the CDSA, or are property related to the facilitation or carrying out of any terrorism financing offence as defined in the

#### TSOFA, the licensee shall —

- (a) not establish an account relationship with, or undertake a transaction for, the customer; and
- (b) file an STR<sup>12</sup>, and extend a copy to the Authority for information.

# When CDD Measures are to be Performed

- 4.16.3 A licensee shall perform CDDthe measures in accordance with this Noticeas required by paragraphs 6, 7 and 8 when
  - (a) the licensee establishes an account relationship with any customer;
  - (a)(b) the licensee undertakes a relevant business transaction for any customer who has not otherwise established an account relationship with the licensee;
  - the licensee effects or receives any funds by domestic wire transfer, or by cross-border wire transfer, for any customer who has not otherwise established an account relationship with the licensee;
  - (b)(d) there is a suspicion of money laundering or terroristterrorism financing, notwithstanding that the licensee would not otherwise not be required by this Notice to perform CDDthe measures as required by paragraphs 6, 7 and 8; or
  - (e)(e) the licensee has doubts about the veracity or adequacy of any information previously obtained.

#### **CDD Measures where Relevant Business Transactions are Established**

- (I) <u>Identification of Customers</u>
- 4.2 A licensee shall identify each customer for whom the licensee undertakes a relevant business transaction.
- 4.36.4 Where a licensee suspects that two or more relevant business transactions are or may be related, linked or the result of a deliberate restructuring of an otherwise single relevant business transaction into smaller transactions in order to evade the thresholdsmeasures provided for in this Noticeparagraph 6.3(b), in relation to relevant business transactions, the licensee shall aggregate them and treat themthe transactions as a single relevant business transaction and aggregate their values for the purposes of this Notice.

<sup>&</sup>lt;sup>12</sup> Please note in particular section 48 of the CDSA on tipping-off.

- (I) Identification of Customer
- 6.5 A licensee shall identify each customer.
- 4.4<u>6.6</u> For the <u>purposepurposes</u> of paragraph 4.2<u>6.5</u>, a licensee shall obtain and record information of the customer, including but not limited to at least the following information:
  - (a) Fullfull name, including any aliases;
  - (b) Uniqueunique identification number (such as an identity card number, birth certificate number or passport number, or where the customer is not a natural person, the incorporation number or business registration number);
  - (c) Existing the customer's
    - (i) residential address, or
    - (ii) registered or business address—(, and if different, principal place of business,
    - (c) as may be appropriate) and contact telephone number(s);
  - (d) Datedate of birth, establishment, incorporation or registration (as may be appropriate); and
  - (e) Nationality ornationality, place of incorporation or place of registration (as may be appropriate).
- 4.56.7 Where the customer is a companylegal person or legal arrangement, the licensee shall, apart from identifying the customer, also identify the directors of the companylegal form, constitution and powers that regulate and bind the legal person or legal arrangement.
- 4.66.8 Where the customer is a partnership or a limited liability partnershiplegal person or legal arrangement, the licensee shall, apart from identifying the customer, also identify the partners.connected parties of the customer, by obtaining at least the following information of each connected party:
- 4.7 Where the customer is any other body corporate or unincorporate, the licensee shall, apart from identifying the customer, also establish the identity of the persons having executive authority in that body corporate or unincorporate.
  - (a) full name, including any aliases; and

- (b) unique identification number (such as an identity card number, birth certificate number or passport number of the connected party).
- (II) <u>Verification of Identity of Customer</u>
- 4.86.9 A licensee shall verify the identity of the customer using reliable, independent sources.source data, documents or information. Where the customer is a legal person or legal arrangement, a licensee shall verify the legal form, proof of existence, constitution and powers that regulate and bind the customer, using reliable, independent source data, documents or information.
- 4.9 A licensee shall retain copies of all reference documents used to verify the identity of the customer.
- (III) <u>Identification and Verification of Identity of Natural Persons Person Appointed to</u>
  Act on thea Customer's Behalf
- 4.106.10 Where thea customer appoints one or more natural persons to act on his behalf in establishing an account relationship with, or to undertake a relevant business transactions with the transaction without an account being opened for, a licensee, or the customer is not a natural person, athe
  - (a) identify theeach natural persons that actperson who acts or areis appointed to act on behalf of the customer; by obtaining at least the following information of such natural person:
    - (i) full name, including any aliases;
    - (ii) unique identification number (such as an identity card number, birth certificate number or passport number);
    - (iii) residential address;
    - (iv) date of birth:
    - (v) nationality; and
  - (b) verify the identity of these personseach natural person using reliable, independent sources; and source data, documents or information.
  - (c) retain copies of all reference documents used to verify the identity of these persons.
- 4.116.11 A licensee shall verify the due authority of such personseach natural person appointed to act on behalf of the customer- by obtaining at least the

#### following:

- 4.12 A licensee shall verify the due authority of such persons to act by obtaining, including but not limited to the following:
  - (a) the appropriate documentary evidence that authorising the appointment of such natural person by the customer has appointed the persons to act on his or its behalf; and
  - (b) the specimen <u>signatures signature</u> of <u>the persons such natural person</u> appointed.
- 4.136.12 Where the customer is a Singapore government Government entity, the licensee shall only be required to obtain such information as may be required to confirm that the customer is a Singapore government Government entity as asserted.
- (IV) <u>Identification and Verification of Identity of Beneficial OwnersOwner</u>
- 4.14<u>6.13</u> Subject to paragraph 4.17<u>6.16</u>, a licensee shall inquire if there exists any beneficial owner in relation to a customer.
- 4.156.14 Where there is one or more beneficial owner in relation to a customer, the licensee shall identify the beneficial owners and take reasonable measures to obtain information sufficient to identify and verify the identities of the beneficial owners- using the relevant information or data obtained from reliable, independent sources. The licensee shall
  - (a) for customers that are legal persons
    - (i) identify the natural persons (whether acting alone or together) who ultimately own the legal person;
    - (ii) to the extent that there is doubt under subparagraph (i) as to whether the natural persons who ultimately own the legal person are the beneficial owners or where no natural persons ultimately own the legal person, identify the natural persons (if any) who ultimately control the legal person or have ultimate effective control of the legal person; and
    - (iii) where no natural persons are identified under subparagraph (i) or (ii), identify the natural persons having executive authority in the legal person, or in equivalent or similar positions;
  - (b) for customers that are legal arrangements —

- (i) for trusts, identify the settlors, the trustees, the protector (if any), the beneficiaries (including every beneficiary that falls within a designated characteristic or class) 13, and any natural person exercising ultimate ownership, ultimate control or ultimate effective control over the trust (including through a chain of control or ownership); and
- (ii) for other types of legal arrangements, identify persons in equivalent or similar positions, as those described under subparagraph (i).
- 4.166.15 Where the customer is not a natural person, the licensee shall take reasonable measures to understand the nature of the customer's business and its ownership and control structure of the customer.
- 4.176.16 A licensee shall not be required to inquire if there exists any beneficial owner in relation to a customer that is
  - (a) a Singapore government Government entity;
  - (b) a foreign government entity;
  - (c) an entity listed on the Singapore Exchange;
  - (d) \_\_\_an entity listed on a stock exchange outside of Singapore that is subject to \_\_\_
    - (d)(i) regulatory disclosure requirements; and
  - (e) a financial institution supervised by the Authority (other than a holder of a money changer's licence or a holder of a remittance licence, unless specifically notified by the Authority);
    - (ii) requirements relating to adequate transparency in respect of its beneficial owners (imposed through stock exchange rules, law or other enforceable means);
  - (e) a financial institution set out in Appendix 1;
  - (f) a financial institution incorporated or established outside Singapore that is subject to and supervised for compliance with AML/CFT requirements

<sup>13</sup> In relation to a beneficiary of a trust designated by characteristics or by class, the licensee shall obtain sufficient information about the beneficiary to satisfy itself that it will be able to establish the identity of the beneficiary —

<sup>(</sup>a) before making a distribution to that beneficiary; or

<sup>(</sup>b) when that beneficiary intends to exercise vested rights.

consistent with standards set by the FATF; or

- (g) an investment vehicle where the managers are financial institutions
  - (i) supervised by the Authorityset out in Appendix 1; or
  - (ii) incorporated or established outside Singapore but are subject to and supervised for compliance with AML/CFT requirements consistent with standards set by the FATF,

unless the licensee <u>has doubts about the veracity of the CDD information, or</u> suspects that the <u>customer, an account relationship with, or a relevant business transaction isfor the customer, may be</u> connected with money laundering or <u>terroristterrorism</u> financing.

- 4.186.17 For the purposes of paragraphs 4.17paragraph 6.16(f) and 4.176.16(g)(ii), a licensee shall document the basis for its determination that the requirements in those paragraphs have been duly met.
- (V) Review of Information on the Purpose and Intended Nature of Account Relationship and Relevant Business Transaction Undertaken without an Account Being Opened
- 6.18 A licensee shall, when processing the application to establish an account relationship or to undertake a relevant business transaction without an account being opened, understand and as appropriate, obtain from the customer information as to the purpose and intended nature of such account relationship or relevant business transaction.
- (VI) Review of Relevant Business Transactions Undertaken without an Account Being Opened
- 4.196.19 Where a licensee enters intoundertakes one or more relevant business transactions with a customer, for a customer without an account being opened ("current relevant business transaction"), the licensee shall review the earlier relevant business transactions undertaken by that customer to ensure that the current relevant business transaction is consistent with the licensee's knowledge of the customer, its business and risk profile and where appropriate, the source of funds.
- 6.20 Where a licensee establishes an account relationship with a customer, the licensee shall review any relevant business transaction undertaken before the account relationship is established, to ensure that the account relationship is consistent with the licensee's knowledge of the customer, its business and risk profile and where appropriate, the source of funds.

- 4.206.21 A licensee shall pay special attention to all complex—or, unusually large relevant business transactions—or unusual patterns of relevant business transactions that have no apparent or visible economic or lawful purpose.
- 6.22 For the purposes of reviewing relevant business transactions undertaken without an account being opened as required by paragraph 6.19, a licensee shall put in place and implement adequate systems and processes, commensurate with the size and complexity of the licensee to
  - (a) monitor its relevant business transactions undertaken without an account being opened for customers; and
  - (b) detect and report suspicious, complex, unusually large or unusual patterns of relevant business transactions undertaken without an account being opened.
- 6.23 A licensee shall, to the extent possible, inquire into the background and purpose of the relevant business transactions in paragraph 6.21 and document its findings with a view to making this information available to the relevant authorities should the need arise.
- Where there are any reasonable grounds for suspicion that a relevant business transaction for a customer undertaken without an account being opened is connected with money laundering or terrorism financing, and where the licensee considers it appropriate to undertake the relevant business transaction, the licensee shall substantiate and document the reasons for undertaking the relevant business transaction.
- (VII) Ongoing Monitoring
- 6.25 A licensee shall monitor on an ongoing basis, its account relationships with customers.
- 6.26 A licensee shall, during the course of an account relationship with a customer, observe the conduct of the customer's account and scrutinise transactions undertaken throughout the course of the account relationship, to ensure that the transactions are consistent with the licensee's knowledge of the customer, its business and risk profile and where appropriate, the source of funds.
- 6.27 A licensee shall pay special attention to all complex, unusually large or unusual patterns of transactions, undertaken throughout the course of account relationships, that have no apparent or visible economic or lawful purpose.
- 6.28 For the purposes of ongoing monitoring, a licensee shall put in place and implement adequate systems and processes, commensurate with the size and complexity of the licensee, to—

- (a) monitor its account relationships with customers; and
- (b) detect and report suspicious, complex, unusually large or unusual patterns of transactions undertaken throughout the course of account relationships.
- 4.216.29 A licensee shall, to the extent possible, inquire into the background and purpose of such relevant business the transactions in paragraph 4.206.27 and document theirits findings with a view to making this information available to the relevant competent authorities should the need arise.

#### Non-Face-to-Face Verification

- 6.30 A licensee shall ensure that the CDD data, documents and information obtained in respect of customers, natural persons appointed to act on behalf of the customers, connected parties of the customers and beneficial owners of the customers, are relevant and kept up-to-date by undertaking reviews of existing CDD data, documents and information, particularly for higher risk categories of customers.
- 6.31 Where there are any reasonable grounds for suspicion that an existing account relationship with a customer is connected with money laundering or terrorism financing, and where the licensee considers it appropriate to retain the customer

- (a) the licensee shall substantiate and document the reasons for retaining the customer; and
- (b) the customer's account relationship with the licensee shall be subject to commensurate risk mitigation measures, including enhanced ongoing monitoring.
- 6.32 Where the licensee assesses the customer or the account relationship with the customer referred to in paragraph 6.31 to be of higher risk, the licensee shall perform enhanced CDD measures, which shall include obtaining the approval of the licensee's senior management to retain the customer.

# CDD Measures for Non-Face-to-Face Account Relationships or Non-Face-to-Face Relevant Business Transactions Undertaken without an Account Being Opened

#### <u>Except</u>

4.22<u>6.33</u>
No licensee shall undertake any relevant business transaction without face-to-face contact with the customer except with the prior approval in writing of the Authority which may attach such conditions and qualifications as it thinks fit, no licensee shall establish an account relationship with, or undertake a relevant

<u>business transaction without an account being opened for, a customer without</u> face-to-face contact with the customer.

# Time for Completion of CDD Measures

- 6.34 NeSubject to paragraph 6.33, a licensee shall undertakedevelop policies and procedures to address any specific risks associated with non-face-to-face account relationships or non-face-to-face relevant business transaction unless the transactions undertaken without an account being opened.
- 6.35 A licensee completes shall implement the policies and procedures referred to in paragraph 6.34 when establishing an account relationship with a customer, undertaking relevant business transactions without an account being opened and when conducting ongoing due diligence.
- 4.236.36 Where there is no face-to-face contact, the <u>licensee shall perform CDD</u> measures <u>that are at least</u> as <del>specified in Paragraph 4</del> <u>stringent as those that</u> would be required to be performed if there was face-to-face contact.

# Reliance by Acquiring Licensee on Measures Already Performed

- 6.37 When a licensee ("acquiring licensee") acquires, either in whole or in part, the business of another financial institution (whether in Singapore or elsewhere), the acquiring licensee shall perform the measures as required by paragraphs 6, 7 and 8, on the customers acquired with the business at the time of acquisition except where the acquiring licensee has—
  - (a) acquired at the same time all corresponding customer records (including CDD information) and has no doubt or concerns about the veracity or adequacy of the information so acquired; and
  - (b) conducted due diligence enquiries that have not raised any doubt on the part of the acquiring licensee as to the adequacy of AML/CFT measures previously adopted in relation to the business or part thereof now acquired by the acquiring licensee, and document such enquiries.

# Where Measures are Not Completed

4.246.38 Where the licensee is unable to complete CDD measures, itthe measures as required by paragraphs 6, 7 and 8, it shall not commence or continue an account relationship with any customer, or undertake any relevant business transaction without an account being opened for any customer. The licensee shall consider if the circumstances are suspicious so as to warrant the

filing of an STR.

6.39 For the purposes of paragraph 6.38, completion of the measures means the situation where the licensee has obtained, screened and verified all necessary CDD information under paragraphs 6, 7 and 8, and where the licensee has received satisfactory responses to all inquiries in relation to such necessary CDD information.

#### **Joint Account**

6.40 In the case of a joint account, a licensee shall perform CDD measures on all of the joint account holders as if each of them were individually customers of the licensee.

# **Existing Customers**

A licensee shall perform such CDDthe measures as may be appropriate required by paragraphs 6, 7 and 8 in relation to its existing customers having regard to, based on its own assessment of materiality and risk-, taking into account any previous measures applied, the time when the measures were last applied to such existing customers and the adequacy of data, documents or information obtained.

#### Screening

- 6.42 A licensee shall screen a customer, natural persons appointed to act on behalf of the customer, connected parties of the customer and beneficial owners of the customer against relevant money laundering and terrorism financing information sources, as well as lists and information provided by the Authority or other relevant authorities in Singapore, for the purposes of determining if there are any money laundering or terrorism financing risks in relation to the customer.
- 6.43 A licensee shall screen the persons referred to in paragraph 6.42
  - (a) when, or as soon as reasonably practicable after, the licensee establishes an account relationship with a customer;
  - (b) before the licensee completes any relevant business transaction for any customer who has not otherwise established an account relationship with the licensee:
  - (c) before the licensee effects or receives any funds by domestic wire transfer, or by cross-border wire transfer for a customer who has not

- otherwise established an account relationship with the licensee:
- (d) on a periodic basis after the licensee establishes an account relationship with the customer; and
- (e) when there are any changes or updates to
  - (i) the lists and information provided by the Authority or other relevant authorities in Singapore to the licensee; or
  - (ii) the natural persons appointed to act on behalf of a customer, connected parties of a customer or beneficial owners of a customer.
- 6.44 A licensee shall screen all wire transfer originators and wire transfer beneficiaries as defined in paragraph 12, against lists and information provided by the Authority and any other relevant authorities in Singapore for the purposes of determining if there are any money laundering or terrorism financing risks.
- 6.45 The results of screening and assessment by the licensee shall be documented.

4.25

# 57 SIMPLIFIED CUSTOMER DUE DILIGENCE

Subject to paragraph 7.5 and

- 5.1.7.1 No licensee shall perform simplified CDD measures in relation to the customer, natural person appointed to act on behalf of the customer or beneficial owner except with the prior approval in writing of the Authority which may attach such conditions and qualifications as it thinks fit, no licensee shall perform simplified CDD measures in relation to a customer, any natural person appointed to act on behalf of the customer and any beneficial owner of the customer.
- 7.2 Subject to paragraphs 7.1 and 7.5, a licensee may perform such simplified CDD measures as it considers adequate to effectively identify and verify the identity of a customer, any natural person appointed to act on behalf of the customer and any beneficial owner of the customer (other than any beneficial owner that the licensee is exempted from making inquiries about under paragraph 6.16) if it is satisfied that the risks of money laundering and terrorism financing are low.
- 7.3 The Authorityassessment of low risks shall be supported by an adequate analysis of risks by the licensee.

- 7.4 The simplified CDD measures shall be commensurate with the level of risk, based on the risk factors identified by the licensee.
- 7.5 A licensee shall not grant the approval if the customers, natural persons appointed to act on behalf of the customerperform simplified CDD measures
  - (a) where a customer or any beneficial owners are owner of the customer is from or in countries and jurisdictions a country or jurisdiction in relation to which the FATF has called for countermeasures:
  - 5.2.(b) where a customer or any beneficial owner of the customer is from or in a country or jurisdiction known to have inadequate AML/CFT measures, as determined by the licensee for itself or notified to licensees generally by the Authority or by other foreign regulatory authorities.; or
- 5.3. Subject to paragraph 5.2, the Authority may refuse to grant the approval under paragraph (1) if the Authority is satisfied that—
  - (c) the risks of where the licensee suspects that money laundering or terrorist terrorism financing are high; is involved.
  - (a) Subject to paragraphs 7.1, 7.3, 7.4 and
- <u>7.6</u> the <u>7.5</u>, a licensee may perform simplified CDD measures proposed by the licensee will not effectively identify and verify the identity of thein relation to a customer, that is a financial institution set out in Appendix 2.
- (b)7.7 Where the licensee performs simplified CDD measures in relation to a customer, any natural person appointed to act on behalf of the customer or and any beneficial owner, of the customer, it shall document
  - (a) the details of its risk assessment; and
  - (b) the nature of the simplified CDD measures.

#### **68** ENHANCED CUSTOMER DUE DILIGENCE

#### **Politically Exposed Persons**

6.1.8.1 For the purposes of paragraph 68 —

<u>""close associate" means a natural person who is closely connected to a politically exposed person" means</u>, either socially or professionally;

(a) <u>"domestic politically exposed person" means</u> a natural person who is or has been entrusted <u>domestically</u> with prominent public functions whether in <u>Singapore or a foreign country</u>;

[MAS Notice 3001 (Amendment) 2009]

- (b) immediate family members of such a person; or
- (c) close associates of such a person.

"family member" means a parent, step-parent, child, step-child, adopted child, spouse, sibling, step-sibling and adopted sibling of the politically exposed person;

"foreign politically exposed person" means a natural person who is or has been entrusted with prominent public functions in a foreign country;

"international organisation" means an entity established by formal political agreements between member countries that have the status of international treaties, whose existence is recognised by law in member countries and which is not treated as a resident institutional unit of the country in which it is located;

"international organisation politically exposed person" means a natural person who is or has been entrusted with prominent public functions in an international organisation;

<u>"politically exposed person" means a domestic politically exposed person, foreign politically exposed person or international organisation politically exposed person; and</u>

"prominent public functions" includes the roles held by a head of state, a head of government, government ministers, senior civil <u>or public</u> servants, senior judicial or military officials, senior executives of state owned corporations, <u>and</u> senior political party officials, <u>members of the legislature and senior management of international organisations</u>.

- 6.2. A licensee shall, in addition to performing the CDD measures specified in paragraph 4, perform enhanced CDD measures in relation to politically exposed persons, including but not limited to the following:
  - (a) A licensee shall implement appropriate internal risk management systems, policies, procedures and controls to determine if a customer—or, any natural person appointed to act on behalf of the customer, any connected party of the customer or any beneficial owner is a politically exposed person;

- (b)8.2 obtain approval from the licensee's senior management to the relevant business transaction, where the customer or a beneficial owner of the customer is a politically exposed person, or a family member or subsequently becomesclose associate of a politically exposed person; and.
- 8.3 A licensee shall, in addition to performing CDD measures (specified in paragraph 6), perform at least the following enhanced CDD measures where a customer or any beneficial owner of the customer is determined by the licensee to be a politically exposed person, or a family member or close associate of a politically exposed person under paragraph 8.2:
  - (a) obtain approval from the licensee's senior management to establish or continue an account relationship with a customer or undertake any relevant business transaction without an account being opened for the customer;
  - (c)(b) establish, by appropriate and reasonable means, the source of wealth and source of funds of anythe customer or and any beneficial owner of the customer; and

# **Other High Risk Categories**

- (c) conduct, during the course of an account relationship with, or when undertaking transactions in the course of the account relationship for the customer, enhanced monitoring of the account relationship or such transactions. In particular, the licensee shall increase the degree and nature of monitoring of the account relationship with, and such transactions for, the customer in order to determine whether they appear unusual or suspicious.
- A licensee shall may adopt a risk-based approach in determining whether to perform the enhanced CDD or the extent of enhanced CDD measures in paragraph 6.2to be performed for
  - (a) domestic politically exposed persons, their family members and close associates;
  - (b) international organisation politically exposed persons, their family members and close associates; or
  - (c) politically exposed persons who have stepped down from their prominent public functions, taking into consideration the level of influence such other categories of customerspersons may continue to exercise after stepping down from their prominent public functions, their family members and close associates,

6.3. except in cases where their account relationships with the licensee or relevant business transactions as undertaken without an account being opened by the licensee may consider to present a higher risk for money laundering and terroristor terrorism financing.

## **Other Higher Risk Categories**

- A licensee shall give particular attentionimplement appropriate internal risk management systems, policies, procedures and controls to determine if account relationships with, or relevant business transactions with undertaken without an account being opened for, any personcustomer present a higher risk for money laundering or terrorism financing.
- 8.6 For the purposes of paragraph 8.5, circumstances where a customer presents or may present a higher risk for money laundering or terrorism financing include the following:
  - (a) where a customer or any beneficial owner of the customer is from or in countries and jurisdictionsa country or jurisdiction in relation to which the FATF has called for countermeasures, the licensee shall treat any account relationship with, or relevant business transactions undertaken without an account being opened for, any such customer as presenting a higher risk for money laundering or terrorism financing; and
  - 6.4.(b) where a customer or any beneficial owner of the customer is from or in a country or jurisdiction known to have inadequate AML/CFT measures, as determined by the licensee for itself or notified to licensees generally by the Authority or other foreign regulatory authorities, the licensee shall assess whether any such customer presents a higher risk for money laundering or terrorism financing.
- 8.7 A licensee shall perform the appropriate enhanced CDD measures in paragraph
  8.3 for an account relationship with, or relevant business transactions
  undertaken without an account being opened for, any customer—
  - (a) who the licensee determines under paragraph 8.5; or
  - (b) the Authority or other relevant authorities in Singapore notify to the licensee.
  - as presenting a higher risk for money laundering or terrorism financing.
- 8.8 A licensee shall, in taking enhanced CDD measures to manage and mitigate any higher risks that have been identified by the licensee or notified to it by the Authority or other relevant authorities in Singapore, ensure that the enhanced CDD measures take into account the requirements of any laws, regulations or

directions administered by the Authority, including but not limited to the regulations or directions issued by the Authority under section 27A of the MAS Act.

## 9 RELIANCE ON THIRD PARTIES

- 9.1 For the purposes of paragraph 9, "third party" means
  - (a) a financial institution set out in Appendix 2;
  - (b) a financial institution which is subject to and supervised by a foreign authority for compliance with AML/CFT requirements consistent with standards set by the FATF (other than a holder of a money-changer's licence or a holder of a remittance licence, or equivalent licences); or
  - (c) the parent entity, the branches and subsidiaries of the parent entity, and other related corporations, of a licensee (other than a holder of a money-changer's licence or a holder of a remittance licence, or equivalent licences).
- 9.2 Subject to paragraph 9.3, a licensee may rely on a third party to perform the measures as required by paragraphs 6, 7 and 8 if the following requirements are met:
  - (a) the licensee has obtained the prior written approval of the Authority which may include such conditions and qualifications as it thinks fit;
  - (b) the licensee is satisfied that the third party it intends to rely upon is subject to and supervised for compliance with AML/CFT requirements consistent with standards set by the FATF, and has adequate AML/CFT measures in place to comply with those requirements;
  - the licensee takes appropriate steps to identify, assess and understand the money laundering and terrorism financing risks particular to the countries or jurisdictions that the third party operates in:
  - (d) the third party is not one which licensees have been specifically precluded by the Authority from relying upon; and
  - (e) the third party is able and willing to provide, without delay, upon the licensee's request, any data, documents or information obtained by the third party with respect to the measures applied on the licensee's customer, which the licensee would be required or would want to obtain.
- 9.3 No licensee shall rely on a third party to conduct review of relevant business

- transactions undertaken without an account being opened or ongoing monitoring of account relationships with its customers.
- 9.4 Where a licensee relies on a third party to perform the measures as required by paragraphs 6, 7 and 8, it shall
  - (a) document the basis for its satisfaction that the requirements in paragraph 9.2(b) and (c) have been met, except where the third party is a financial institution set out in Appendix 2; and
  - (b) immediately obtain from the third party the CDD information which the third party had obtained.
- 9.5 For the avoidance of doubt, notwithstanding the reliance upon a third party, the licensee shall remain responsible for its AML/CFT obligations in this Notice.

# 10 PROVISION OF REMITTANCE SERVICES TO FINANCIAL INSTITUTIONS OR THROUGH FINANCIAL INSTITUTIONS

- 10.1 Paragraph 10 applies to a licensee when
  - (a) it provides the following remittance services to a financial institution, whether in Singapore or elsewhere:
    - (i) in relation to a remittance licensee, the transmission of funds from Singapore to another country or jurisdiction, or from another country or jurisdiction to Singapore;
    - (ii) in relation to a money-changer's licensee, an inward remittance transaction from another country or jurisdiction to Singapore; or
  - (b) it engages a financial institution, whether in Singapore or elsewhere, to facilitate the provision of remittance services.
- 10.2 For the purposes of this paragraph, a "shell financial institution" means a financial institution incorporated, formed or established in a country or jurisdiction where the financial institution has no physical presence and which is unaffiliated with a financial group that is subject to effective consolidated supervision.
- 10.3 A licensee shall perform the following measures, in addition to CDD measures, when providing remittance services to a financial institution or engaging a financial institution to facilitate the provision of remittance services, as set out in paragraph 10.1:

- (a) assess the suitability of the financial institution by taking the following steps:
  - (i) gather adequate information about the financial institution to understand fully the nature of its business, including making appropriate inquiries on its management, its major business activities and the countries or jurisdictions in which it operates;
  - (ii) determine from any available sources the reputation of the financial institution and the quality of supervision over the financial institution, including whether it has been the subject of money laundering or terrorism financing investigation or regulatory action; and
  - (iii) assess the financial institution's AML/CFT controls and ascertain that they are adequate and effective, having regard to the AML/CFT measures of the country or jurisdiction in which the financial institution operates;
- (b) clearly understand and document the respective AML/CFT responsibilities of each financial institution; and
- (c) obtain approval from the licensee's senior management before providing remittance services to a new financial institution or engaging a new financial institution to facilitate the provision of its remittance services.
- 10.4 The licensee shall document the basis for its satisfaction that the requirements in paragraph 10.3 are met.
- No licensee shall provide remittance services to a financial institution, or engage a financial institution to facilitate the provision of remittance services, if the financial institution does not have adequate controls against money laundering or terrorism financing activities, is not effectively supervised by the relevant authorities or is a shell financial institution.
- 10.6 A licensee shall, before it provides remittance services to a financial institution or engages a financial institution to facilitate the provision of remittance services, take appropriate measures to satisfy itself that the other financial institution does not
  - (a) permit the remittance services provided by the licensee to be used by shell financial institutions:
  - (b) provide remittance services to shell financial institutions; or

- (c) use remittance services provided by shell financial institutions.
- 10.7 A licensee shall maintain a current list of the financial institutions that it provides remittance services to or engages to facilitate the provision of remittance services. The licensee shall make the list accessible to the Authority and to other relevant authorities in the countries or jurisdictions where the financial institutions operate, upon request.

#### 11 AGENCY ARRANGEMENTS

- 11.1 For the purposes of paragraph 11, "agent" means any natural person or legal person (that is not a financial institution) that contracts with or is under the direction of a licensee to assist in the provision of remittance business, but does not itself carry out remittance business.
- 11.2 A licensee shall not appoint an agent unless the following requirements are met:
  - (a) the agency arrangement is documented in writing and is approved by the senior management of the licensee;
  - (b) the licensee takes appropriate steps to identify, assess and understand the money laundering and terrorism financing risks particular to the countries or jurisdictions that the agent operates in;
  - (c) the agent is not one which licensees have been specifically precluded by the Authority from appointing; and
  - (d) the licensee includes all its agents in its AML/CFT programme and monitors them for compliance with its programme.
- 11.3 The licensee shall document the basis for its satisfaction that the requirements in paragraph 11.2 are met.
- 11.4 A licensee shall maintain a current list of its agents that it engages and shall make the list accessible to the Authority and to other relevant authorities in the countries or jurisdictions where the agents operate, upon request.

# **712 SENDING OR RECEIVING FUNDS BY WIRE TRANSFERS**

7.112.1 Paragraph 712 shall apply to a licensee—who carries out inward remittance or remittance transactions when it effects the sending of funds by wire transfer or when it receives funds by wire transfer on the account of a personthe wire transfer originator or the wire transfer beneficiary but shall not apply to a transfer

and settlement between the licensee and another financial institution where the licensee and the other financial institution are acting on their own behalf as the wire transfer originator and the <u>wire transfer</u> beneficiary <u>institution</u>.

# 7.212.2 For the purposes of paragraph 712 —

"beneficiary" batch transfer" means a transfer comprising a number of individual wire transfers that are sent by a wire transfer originator to the same financial institutions, irrespective of whether the individual wire transfers are intended ultimately for one or more wire transfer beneficiaries;

<u>"intermediary</u> institution" means the financial institution that receives the funds and transmits a wire transfer on the account behalf of the wire transfer beneficiary;

"cross-border wire transfer" means a wire transfer where the ordering institution and the beneficiary institution are in different countries or jurisdictions;

"intermediary institution" means the financial institution that is an, or another intermediary in the wire transfer payment chain institution;

"straight-through processing" means payment transactions that are conducted electronically without the need for manual intervention;

"unique transaction reference number" means a combination of letters, numbers or symbols, determined by the payment service provider or ordering institution" means the financial institution that acts on the instructions of , in accordance with the protocols of the payment and settlement system or messaging system used for the wire transfer-originator in sending the funds, and which permits the traceability of the wire transfer;

"wire transfer beneficiary" means the <u>natural</u> person to whom or for whose benefit, legal person or legal arrangement who is identified by the funds are sentwire transfer originator as the receiver of the wire transfer funds; and

"wire transfer originator" means the <u>personaccount holder</u> who <u>initiatesallows</u> the <u>sending of fundswire transfer from that account, or where there is no account, the natural person, legal person or legal arrangement that places the wire transfer order with the ordering institution to perform the wire transfer.</u>

# Responsibility of the Ordering Institution

(I) <u>Identification and Recording of Information</u>

7.312.3 Before effecting a wire transfer, every licensee that is an ordering institution

shall —

- (a) identify the wire transfer originator and verify his <u>or its</u> identity, <u>as the</u> <u>case may be</u> (if the licensee has not already done so by virtue of paragraph 46); and
- (b) record adequate details of the wire transfer so as to permit its reconstruction, including at leastbut not limited to, the date of the wire transfer, the type and amount of currency involved, transferred and the value date, and the details of the wire transfer beneficiary and the beneficiary institution.
- (II) <u>Cross-borderBorder Wire Transfers ExceedingBelow or Equal To S\$2,0001,500</u>

#### Subject to paragraph 12.5, in

- 7.412.4 In the case of a cross-border wire transfer where the amount to be transferred exceeds below or equal to S\$2,0001,500, every licensee which is an ordering institution shall include in the message or payment instruction that accompanies or relates to the wire transfer the following:
  - (a) the name of the wire transfer originator;
  - (b) the wire transfer originator's account number (or unique <u>transaction</u> reference number <u>assigned by the ordering institution</u> where no account number exists); <u>and</u>
  - (c) the name of the wire transfer beneficiary; and
  - (d) the wire transfer beneficiary's account number (or unique transaction reference number where no account number exists).
- 12.5 In a cross-border wire transfer where the amount to be transferred is below or equal to \$\$1,500, every licensee which is an ordering institution may, in the message or payment instruction that accompanies or relates to the wire transfer to an intermediary institution in Singapore, include only the unique transaction reference number and the wire transfer beneficiary information set out in paragraph 12.4(c) and (d), provided that—
  - (a) the unique transaction reference number will permit the transaction to be traced back to the wire transfer originator and wire transfer beneficiary;
  - the ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information set out in paragraph 12.4(a) to (d) within 3 business days of a request for such information by the intermediary institution in Singapore, the Authority or other relevant authorities in Singapore;

- (c) the ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information set out in paragraph 12.4(a) to (d) immediately upon request for such information by law enforcement authorities in Singapore; and
- (d) the ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information set out in paragraph 12.4(a) to (d) to the beneficiary institution.
- (III) Cross-border Wire Transfers Exceeding S\$1,500
- 12.6 Subject to paragraph 12.8, in a cross-border wire transfer where the amount to be transferred exceeds \$\$1,500, every licensee which is an ordering institution shall include in the message or payment instruction that accompanies or relates to the wire transfer the information required by paragraph 12.4(a) to 12.4(d) and any of the following:
  - (a) the wire transfer originator's
    - (i) residential address, or
    - (ii) registered or business address, and if different, principal place of business.

as may be appropriate;

- (b) the wire transfer originator's unique identification number, or (such as an identity card number, birth certificate number or passport number, or where the wire transfer originator is not a natural person, the incorporation number or business registration number); or
- (c) <u>the</u> date and <u>place of birth.</u> <u>place of birth, incorporation or registration of</u> the wire transfer originator (as may be appropriate).
- 12.7 (IIIWhere several individual cross-border wire transfers from a single wire transfer originator are bundled in a batch file for transmission to wire transfer beneficiaries, a licensee shall ensure that the batch transfer file contains
  - (a) the wire transfer originator information required by paragraph 12.6<sup>14</sup> and which has been verified; and

\_

<sup>14</sup> Please note the references to paragraph 12.4 (a) and (b) in paragraph 12.6.

- (b) the wire transfer beneficiary information required by paragraph 12.6<sup>15</sup>, which are fully traceable within the beneficiary country.
- 12.8 In a cross-border wire transfer where the amount to be transferred exceeds S\$1,500, every licensee which is an ordering institution may, in the message or payment instruction that accompanies or relates to the wire transfer to an intermediary institution in Singapore, include only the unique transaction reference number and the wire transfer beneficiary information required by paragraph 12.6<sup>16</sup>, provided that:
  - (a) the unique transaction reference number will permit the transaction to be traced back to the wire transfer originator and wire transfer beneficiary;
  - (b) the ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information set out in paragraph 12.6<sup>17</sup> within 3 business days of a request for such information by the intermediary institution in Singapore, the Authority or other relevant authorities in Singapore;
  - (c) the ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information set out in paragraph 12.6 18 immediately upon request for such information by law enforcement authorities in Singapore; and
  - (d) the ordering institution shall provide the wire transfer originator information and wire transfer beneficiary information set out in paragraph 12.6 to the beneficiary institution.

## (IV) Domestic Wire Transfers

- 7.512.9 In a domestic wire transfer, every licensee that is an ordering institution shall either\_—
  - <u>(a)</u> include in the message or payment instruction that accompanies or relates to the wire transfer all the following:
    - (a) (i) the name of the originator information required to be included as if the transaction had been a cross-border wire

<sup>15</sup> Please note the references to paragraph 12.4 (c) and (d) in paragraph 12.6.

<sup>&</sup>lt;sup>16</sup> Please note the references to paragraph 12.4 (c) and (d) in paragraph 12.6.

<sup>17</sup> Please note the references to paragraph 12.4 (a) to (d) in paragraph 12.6.

<sup>18</sup> Please note the references to paragraph 12.4 (a) to (d) in paragraph 12.6.

## transfer exceeding \$\$2,000; or originator;

## include only

- the <u>wire transfer</u> originator's account number (or unique <u>transaction</u> reference number where no account number exists) but be in a position to make the remaining); and
- (iii) any of the following:
  - (A) the wire transfer originator's:
    - (1) residential address; or
    - (2) registered or business address, and if different, principal place of business,

## as may be appropriate;

- (B) the wire transfer originator's unique national identification number (such as an identity card number, birth certificate number or passport number, or where the wire transfer originator information available is not a natural person, the incorporation number or business registration number);
- (C) the date and place of birth, incorporation or registration of the wire transfer originator (as may be appropriate); or
- (b) include only the wire transfer originator's account number (or unique transaction reference number where no account number exists), provided
  - (i) that these details will permit the transaction to be traced back to the wire transfer originator and wire transfer beneficiary;
  - (ii) the ordering institution shall provide the wire transfer originator information set out in paragraph 12.9(a) within 3 workingbusiness days of a request being made for such information by the beneficiary institution, the Authority or other relevant authorities in Singapore; and
  - (iii) the ordering institution shall provide the wire transfer originator information set out in paragraph 12.9(a) immediately upon request for such information by law enforcement authorities in Singapore.
- 12.10 All wire transfer originator and beneficiary information collected by the ordering

#### institution shall be documented.

(b) 12.11 Where the ordering institution is unable to comply with the requirements in paragraphs 12.3 to 12.10, it shall not execute the wire transfer.

## Responsibility of the Beneficiary Institution

- 12.12 A licensee that is a beneficiary institution shall take reasonable measures, including post-event monitoring or real-time monitoring where feasible, to identify cross-border wire transfers that lack the required wire transfer originator or required wire transfer beneficiary information.
- 12.13 For cross-border wire transfers where the beneficiary institution pays out funds in cash or cash equivalent to the wire transfer beneficiary in Singapore, a beneficiary institution shall identify and verify the identity of the wire transfer beneficiary if the identity has not been previously verified.
- <u>12.14</u> A licensee that is a beneficiary institution shall implement appropriate internal risk-based policies, procedures and controls for identifying and handling in-coming wire transfers that are not accompanied determining
  - (a) when to execute, reject, or suspend a wire transfer lacking required wire transfer originator or wire transfer beneficiary information; and
  - (b) the appropriate follow-up action.
- 12.15 For a licensee that controls both the ordering institution and the beneficiary institution, it shall
  - (a) take into account all the information from both the ordering institution and the beneficiary institution in order to determine whether an STR has to be filed; and
  - 7.6(b) where applicable, file an STR in any country affected by complete originator information. the suspicious wire transfer, and make relevant transaction information available to the relevant authorities.

## Responsibility of the Intermediary Institution

- <u>12.16</u> A licensee that is an intermediary institution shall, in passing onward the message or payment instruction, maintain retain all the information accompanying the wire transfer.
- 12.17 Where a licensee that is an intermediary institution effects a wire transfer to another intermediary institution or a beneficiary institution, the licensee shall provide the information accompanying the wire transfer, to that other

#### intermediary institution or beneficiary institution.

- 7.712.18 Where technical limitations prevent the required wire transfer originator information or wire transfer beneficiary information accompanying a cross-border wire transfer from remaining with the wire transfer related domestic wire transfer, a record shall be kept, for at least five years, by the receiving intermediary institution of all the information received from the ordering institution or another intermediary institution.
- 12.19 An intermediary institution shall take reasonable measures, which are consistent with straight-through processing, to identify cross-border wire transfers that lack the required wire transfer originator or wire transfer beneficiary information.
- 12.20 An intermediary institution shall implement appropriate internal risk-based policies, procedures and controls for determining
  - (a) when to execute, reject, or suspend a wire transfer lacking required wire transfer originator or wire transfer beneficiary information; and
  - (b) the appropriate follow-up action.

#### **813** RECORD KEEPING

8.113.1A licensee shall, in relation to all data, documents and information that the licensee is required to obtain or produce to meet the requirements under this Notice, prepare, maintain and retain documentation on all its relevant business transactions with its customers records of such that data, documents and information.

#### 13.2 A licensee shall perform the measures set out in paragraph 13.1 such that —

- (a) all requirements imposed by law (including this Notice) are met;
- (b) any relevant businessindividual transaction undertaken by the licensee can be reconstructed (including the amount and type of currency involved) so as to provide, if necessary, evidence for prosecution of criminal activity;
- (c) the <u>Authority or other</u> relevant—competent authorities in Singapore and the internal and external auditors of the licensee are able to review the licensee's <u>relevant businessaccount relationships</u>, transactions, <u>records and CDD information</u> and assess the level of compliance with this Notice; and

- (d) the licensee can satisfy, within a reasonable time or any more specific time period imposed by law or by the requesting authority, any enquiry or order from the relevant competent authorities in Singapore for information.
- <u>13.3</u> Subject to paragraph 8.4<u>13.5</u> and any other requirements imposed by law, a licensee shall-keep, for the purposes of record retention under paragraphs 13.1 and 13.2, and when setting its record retention policies, comply with the following record retention periods:
  - (a) for CDD information relating to the account relationships, wire transfers and relevant business transactions undertaken without an account being opened, as well as account files, business correspondence and results of any analysis undertaken, a period of at least 5 years following the termination of such account relationships or completion of the such wire transfers or relevant business transactions; and
  - 8.2(b) for data, documents and information relating to a transaction, all records as required under section 16 of the Money-Changing and Remittance Businesses Act (Cap. 187), receipts and instructions to banks or agents, business correspondence and including any information needed to explain and reconstruct the relevant business transactions transaction, a period of at least 5 years following the completion of the transaction.
- 8.313.4 A licensee may retain <u>data</u>, documents <u>and information</u> as originals or copies, in paper or electronic form or on microfilm, provided that they are admissible as evidence in a Singapore court of law.
- 8.413.5 A licensee shall retain records of data, documents and information on all its account relationships with or transactions for a customer pertaining to a matter which is under investigation or which has been the subject of an STR for such longer period as may be necessary, in accordance with any request or order from STRO or from other relevant competent authorities in Singapore.

#### 14 PERSONAL DATA

- 14.1 For the purposes of paragraph 14, "individual" means a natural person, whether living or deceased.
- 14.2 Subject to paragraph 14.3 and for the purposes of complying with this Notice, a licensee shall not be required to provide an individual customer, an individual appointed to act on behalf of a customer, an individual connected party of a customer or an individual beneficial owner of a customer, with —

- any access to personal data about the individual that is in the possession (a) or under the control of the licensee: any information about the ways in which the personal data of the (b) individual under subparagraph (a) has been or may have been used or disclosed by the licensee: and any right to correct an error or omission of the personal data about the (c) individual that is in the possession or under the control of the licensee. 14.3 A licensee shall, as soon as reasonably practicable, upon the request of an individual customer, an individual appointed to act on behalf of a customer, an individual connected party of a customer or an individual beneficial owner of a customer, provide the requesting individual with the right to access the following types of personal data of that individual, that is in (a) the possession or under the control of the licensee: (i) his full name, including any alias; (ii) his unique identification number (such as an identity card number, birth certificate number or passport number); (iii) his residential address; (iv) his date of birth; (v) his nationality; subject to section 21(2) and (3) read with the Fifth Schedule to (vi) the Personal Data Protection Act 2012 (Act 26 of 2012), any other personal data of the respective individual provided by that individual to the licensee; and
  - (b) subject to section 22(7) read with the Sixth Schedule to the Personal Data Protection Act, correct an error or omission in relation to the types of personal data set out in subparagraphs (a)(i) to (vi), provided the licensee is satisfied that there are reasonable grounds for such request.
- 14.4 For the purposes of complying with this Notice, a licensee may, whether directly or through a third party, collect, use and disclose personal data of an individual customer, an individual appointed to act on behalf of a customer, an individual connected party of a customer or an individual beneficial owner of a customer, without the respective individual's consent.

#### 915 SUSPICIOUS TRANSACTIONS REPORTING

## Every

9.115.1A licensee shall keep in mind the provisions in the Corruption, Drug Trafficking and Other Serious Crimes (Confiscation of Benefits) ActCDSA 19 and in the Terrorism (Suppression of Financing) Act (Cap. 325)TSOFA that provide for the reporting to the competent authorities of transactions suspected of being connected with money laundering or terroristterrorism financing, and implement appropriate internal policies, procedures and controls for meeting its obligations under the law, including the following:

- (a) establish a single reference point within the organisation to whom all employees <u>and officers</u> are instructed to promptly refer all transactions suspected of being connected with money-\_\_laundering or <u>terroristterrorism</u> financing, for possible referral to STRO via STRs; and
- (b) keep records of all transactions referred to STRO, together with all internal findings and analysis done in relation to them.

**IMAS Notice 3001 (Amendment) 20131** 

- 9.215.2 A licensee shall <u>promptly</u> submit reports on suspicious transactions (including attempted transactions), <u>regardless of the amount of the transaction</u>, to STRO, and extend a copy to the Authority for information.
- 9.315.3 A licensee shall consider if the circumstances are suspicious so as to warrant the filing of an STR and document the basis for its determination where
  - the licensee is for any reason unable to complete CDDthe measures as required by paragraphs 6,7 and 8; or
  - (b) the customer is reluctant, unable or unwilling to provide any information requested by the licensee, decides to withdraw a relevant business transaction that is pendingpending application to establish an account relationship or a pending transaction, or to terminate existing account relationship.
- 15.4 Where a licensee forms a suspicion of money laundering or terrorism financing, and reasonably believes that performing any of the measures as required by paragraphs 6, 7 and 8 will tip-off a customer, a natural person appointed to act on behalf of the customer, a connected party of the customer or a beneficial owner of the customer, the licensee may stop performing those measures. The licensee shall document the basis for its assessment and file an STR.

19 Please note in particular section 48 of the Corruption, Drug Trafficking and Other Serious Crimes (Confiscation of Benefits) ActCDSA on tipping-off.

## **1016** INTERNAL POLICIES, COMPLIANCE, AUDIT AND TRAINING

- 10.116.1 A licensee shall develop and implement <u>adequate</u> internal policies, procedures and controls, <u>taking into consideration its money laundering and terrorism financing risks and the size of its business</u>, to help prevent money laundering and <u>terroristterrorism</u> financing and communicate these to its employees. <u>and officers</u>.
- The <u>policies</u>, procedures, <u>policies</u> and controls shall <u>include</u>, <u>amongst other</u> things, <u>CDD</u> measures, record retention, the detection of unusual and/or suspicious transactions and the obligation to make suspicious transaction reports.

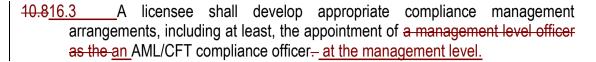
#### meet all

10.3 A licensee shall take into consideration money laundering and terrorist financing threats that may arise from the use of new or developing technologies, especially those that favour anonymity, in formulating its policies, procedures and controls.

## **Group Policy**

- 10.4 A licensee that is incorporated in Singapore shall develop a group policy on AML/CFT and extend this to its branches and subsidiaries outside Singapore.
- 10.5 Where a licensee has a branch or subsidiary in a host country or jurisdiction known to have inadequate AML/CFT measures (as determined by the licensee for itself or notified to licensees generally by the Authority or by other foreign regulatory authorities), the licensee shall ensure that its group policy on AML/CFT is strictly observed by the management of that branch or subsidiary.
- 10.616.2 Where the AML/CFT requirements in the host country or jurisdiction differ from those in Singapore, the licensee shall require that the overseas branch or subsidiary apply the higher of the two standards, to the extent that the law of the host country or jurisdiction so permits of this Notice.
- 10.7 Where the law of the host country or jurisdiction conflicts with Singapore law such that the overseas branch or subsidiary is thereby unable to fully observe the higher standard, the licensee's head office shall report this to the Authority and comply with such further directions as may be given by the Authority.

#### Compliance



- <u>10.916.4</u> A licensee shall ensure that the AML/CFT compliance officer, as well as any other persons appointed to assist him, <u>hasis suitably qualified and, has adequate resources and</u> timely access to all customer records and other relevant information which <u>they require requires</u> to discharge <u>theirhis</u> functions.
- 10.10 If the licensee's resources do not make it practicable to appoint an AML/CFT compliance officer, the responsibilities of the AML/CFT compliance officer outlined in this Notice shall be directly assumed by the licensee's senior management.

#### **Audit**

10.1116.5 A licensee shall maintain an audit function that is adequately resourced and independent, and which will bethat is able to regularly assess the effectiveness of the licensee's internal policies, procedures and controls, and its compliance with regulatory requirements.

## **Employee Hiring**

10.1216.6 A licensee shall have in place screening procedures to ensure high standards when hiring employees and appointing officers.

## **Training**

10.1316.7 A licensee shall take all appropriate steps to ensure that its employees and -officers<sup>20</sup> (whether in Singapore or overseaselsewhere) are regularly and appropriately trained on —

where applicable.

<sup>&</sup>lt;sup>20</sup> "Officer" -

<sup>(</sup>a) in relation to a licensee that is a body corporate (other than a limited liability partnership), means any director or any member of the committee of management of the body corporate;

<sup>(</sup>b) in relation to a licensee that is a partnership (including a limited liability partnership), means any partner and manager (in the case of a limited liability partnership); and

<sup>(</sup>c) in relation to a licensee that is a body unincorporate (other than a partnership), means any member of the committee of management of the body unincorporate,

- (a) AML/CFT laws and regulations, and in particular, CDD measures, detecting and reporting of suspicious transactions;
- (b) prevailing techniques, methods and trends in money laundering and terroristterrorism financing; and
- (c) the licensee's internal policies, procedures and controls on AML/CFT and the roles and responsibilities of employees and officers in combating money laundering and <a href="terroristterrorism">terroristterrorism</a> financing.

[MAS Notice 3001 (Amendment) 2013]

#### 11 PERSONAL DATA

## 11.1 For the purposes of paragraph 11 -

- (a) "personal data" has the same meaning as defined in section 2(1) of the Personal Data Protection Act (Cap. 26);
- (b) "individual" means a natural person, whether living or deceased; and
- (c) "connected party"
  - (i) in relation to a company, means any director or any natural person having executive authority in the company;
  - (ii) in relation to a partnership, a limited partnership within the meaning of the Limited Partnerships Act (Cap. 163B) or a limited liability partnership within the meaning of the Limited Liability Partnerships Act (Cap. 163A), means any partner or manager; and
  - (iii) in relation to any other body corporate or unincorporate, means any natural person having executive authority in such body corporate or unincorporate, where applicable;
- 11.2 Subject to paragraph 11.3 and for the purposes of complying with this Notice, a licensee shall not be required to provide an individual customer, an individual appointed to act on behalf of a customer, an individual connected party or an individual beneficial owner of a customer, with:
  - (a) any access to personal data about the individual that is in the possession or under the control of the licensee;
  - (b)(a) any information about the ways in which the personal data of the individual under subparagraph (a) has been or may have been used or disclosed by the licensee; and

- (c) any right to correct an error or omission of the personal data about the individual that is in the possession of or under the control of the licensee.
- 11.3 A licensee shall, as soon as reasonably practicable, upon the request of an individual customer, an individual appointed to act on behalf of a customer, an individual connected party or an individual beneficial owner of a customer, provide the requesting individual with the right to:
  - (a) access the following types of personal data of that individual, that is in the possession or under the control of the licensee:
    - (i) his full name, including any alias;
      - (ii) his unique identification number (such as an identity card number, birth certificate number or passport number);
    - (iii)(i) his existing residential address and contact telephone number(s);
    - (iv)(i) his date of birth;
      - (v) his nationality;
      - (vi) subject to section 21(2) and (3) read with the Fifth Schedule to the Personal Data Protection Act, any other personal data of the respective individual provided by that individual to the licensee, and
  - (b) subject to section 22(7)and the Sixth Schedule to the Personal Data Protection Act, correct an error or omission in relation to the types of personal data set out in paragraphs (a)(i) to (vi), provided the licensee is satisfied that there are reasonable grounds for such request.
- 11.4 For the purposes of complying with this Notice, a licensee may, whether directly or through a third party, collect, use and disclose personal data of an individual customer, an individual appointed to act on behalf of a customer, an individual connected party or an individual beneficial owner of a customer, without the respective individual's consent.

-[MAS Notice 3001 (Amendment) 2014]

#### **Endnotes on History of Amendments**

1. MAS Notice 3001 dated 2 July 2007 with effect from 2 July 2007.

- 4. (a) MAS Notice 3001 (Amendment) 2009 dated with effect from 3 July 2009.
- (b) MAS Notice 3001 (Amendment) 2009 with effect from 2 December 2009.
- 2. (c) MAS Notice 3001 (Amendment) 2013 dated with effect from 23 January 2013.
- 3. (d) MAS Notice 3001 (Amendment) 2014 dated with effect from 1 July 2014.
- 2. MAS Notice 3001 dated 2 July 2007 cancelled with effect from 24 May 2015.
- 3. MAS Notice 3001 dated 24 April 2015 with effect from 24 May 2015.

## Appendix 1

- Financial institutions that are licensed, approved, registered (including a fund management company registered under paragraph 5(1)(i) of the Second Schedule to the Securities and Futures (Licensing and Conduct of Business) Regulations (Rg. 10)) or regulated by the Authority but do not include —
  - (a) holders of stored value facilities, as defined in section 2(1) of the Payment Systems (Oversight) Act (Cap. 222A); and
  - (b) a person (other than a person referred to in paragraphs 2 and 3) who is exempted from licensing, approval or regulation by the Authority under any Act administrated by the Authority, including a private trust company exempted from licensing under section 15 of the Trust Companies Act (Cap. 336) read with regulation 4 of the Trust Companies (Exemption) Regulations (Rg. 1).
- 2. Persons exempted under section 23(1)(f) of the Financial Advisers Act (Cap. 110) read with regulation 27(1)(d) of the Financial Advisers Regulations (Rg. 2).
- 3. Persons exempted under section 99(1)(h) of the Securities and Futures Act (Cap. 289) read with paragraph 7(1)(b) of the Second Schedule to the Securities and Futures (Licensing and Conduct of Business) Regulations.

Note: For the avoidance of doubt, the financial institutions set out in Appendix 2 fall within Appendix 1.

## Appendix 2

- 1. Banks in Singapore licensed under section 7 of the Banking Act (Cap. 19).
- 2. Merchant banks approved under section 28 of the Monetary Authority of Singapore Act (Cap. 186).
- 3. Finance companies licensed under section 6 of the Finance Companies Act (Cap. 108).
- 4. Financial advisers licensed under section 6 of the Financial Advisers Act (Cap. 110) except those which only provide advice by issuing or promulgating research analyses or research reports, whether in electronic, print or other form, concerning any investment product.
- 5. Holders of a capital markets services licence under section 82 of the Securities and Futures Act (Cap. 289).
- 6. Fund management companies registered under paragraph 5(1)(i) of the Second Schedule to the Securities and Futures (Licensing and Conduct of Business) Regulations (Rg. 10).
- 7. Persons exempted under section 23(1)(f) of the Financial Advisers Act read with regulation 27(1)(d) of the Financial Advisers Regulations (Rg. 2) except those which only provide advice by issuing or promulgating research analyses or research reports, whether in electronic, print or other form, concerning any investment product.
- 8. Persons exempted under section 99(1)(h) of the Securities and Futures Act read with paragraph 7(1)(b) of the Second Schedule to the Securities and Futures (Licensing and Conduct of Business) Regulations.
- 9. Approved trustees approved under section 289 of the Securities and Futures Act.
- 10. Trust companies licensed under section 5 of the Trust Companies Act (Cap. 336).
- 11. Direct life insurers licensed under section 8 of the Insurance Act (Cap. 142).
- 12. Insurance brokers registered under the Insurance Act which, by virtue of such registration, are exempted under section 23(1)(c) of the Financial Advisers Act except those which only provide advice by issuing or promulgating research analyses or research reports, whether in electronic, print or other form, concerning any investment product.