# Selective Entry in Incomplete Procurement Auctions

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#### Abstract

This paper studies entry behaviors in procurement auctions with incomplete contracts held by Caltrans. I first provide some reduced-form evidence that contractual incompleteness affects bidders' entry negatively. Motivated by the evidence, I propose a structural model that incorporate both selective entry and contractual incompleteness. I show the model is nonparametrically identified. Applying the model to Caltrans data, I find that, on one hand, expected contractual incompleteness decreases bidders' entry probability. On the other hand, expected holdup from incomplete contracts will cause bidders more likely to enter. From a counterfactual analysis among different models, I show that the estimation of bidders' cost distribution will be biased when neglecting either entry behaviors or incompleteness in procurement auctions.

### 1 Introduction

Government procurement contracts are often incomplete or ambiguous to some extent. The initial contracts are vague on a number of main features, so modification and renegotiation frequently appear after the contract being signed. Procurement contracts are often assigned through low-price auctions, so revision of incomplete contracts always end up with an additional transfer payment between the government and auction winner that is decided by a negotiation after the auction concludes. Existence of such incompleteness affects auction participants behaviors and the interaction with the government (e.g., Bajari et al., 2014; De Silva et al., 2015).

Entry and corresponding endogenous participation are of great importance in the study of auctions. Entry represents that potential entrants endogenously decide whether they enter the auction. This endogenous choice of potential entrants leads to a selection which is based on bidders' characteristics. The phenomenon of entry is very common in practical auctions. The occurrence of selection on bidders makes properties of entry bidders less representative of the entire population. This gives particular importance to the consideration of entry and endogenous participation in auction research.

Both Entry and contractual incompleteness are important in the research of government procurement auctions. However, research on both two main ingredients is rarely seen in the literature. As discussed in the literature (e.g., Bajari et al., 2014; An and Tang, 2019), bidding behaviors in procurement contracts are influenced by the incompleteness of contracts. A natural question is how the effects of contractual incompleteness changes due to the consideration of entry. On one hand, winning contractor expects additional benefit from the holdup on the buyer. When one accounts for the entry problem, the incompletess of contracts not only encourages entry bidders bid more aggressively in the bidding stage, but also makes bidders more likely to enter the auction. On the other hand, the ambiguity of contract might also be related to the entry cost of a potential entrant. The vaguer a contract is written, the more preparation cost is involved. In addition, the uncertainty of a contract is

also positively related to the potential risk of a project, so risk related costs or opportunity costs will be higher when contracts are depicted in a more incomplete way. Incompleteness in this case hinders entry behaviors in auctions. Therefore, contractors in a procurement auction will face a trade-off when they make their entry decisions and bidding strategies due to the existence of contractual incompleteness.

Motivated by the aforementioned concern, the paper is trying to investigate the situation of procurement auctions with consideration of both endogenous participation and contractual incompleteness. This article focuses mainly on procurement auctions held by the California Department of Transportation (Caltrans). I study the problem for the highway paving contracts from 1999 to 2005.

In the first step, I employ reduced-form methods to examine the relationship between auction entry and contractual incompleteness. As the data set does not contain the information of entry, I construct the potential bidders set using a time length method as Li and Zhang (2010, 2015) and Li and Zheng (2012). To account for the incompleteness, I define a measure of incompleteness as the relative difference between initial and final specification of projects. I perform logit regressions of entry behaviors on the defined measure of incompleteness. The regression results reveal that the probability of entry drops by 8.36% when the relative incompleteness measure increase by 1 unit. This negative effect confirms the influence from incompleteness through the channel of entry cost. Besides, the clear connection between entry and incompleteness makes it very necessary to consider the two ingredients at the same time.

Based on the empirical result, in the second step, I construct a three-stage model to investigate the problem. The model in this paper combines main features of the selective entry model in Gentry and Li (2014) and the two-stage model in An and Tang (2019). In the first stage, government announces an initial contract specification which is based on a private signal that is related to the final design. Contractors observe the initial specification, and each observes a private signal which is correlated to his private cost in the second stage.

Contractors will decide whether to enter. If a contractor determines to enter, he incurs an entry cost. In the second stage, entrants bid in a low-price auction. Bidder with the lowest bid wins the auction. In the third stage, government and the winning contractor observe the final design of the project. If the new design leads to an increase in the net social surplus, it will be employed, and the government and the contractor will proceed in a negotiation. An additional transfer payment will be given to the auction winner, and the amount is jointly decided through a Nash bargaining. I show that the equilibrium of the proposed model exists, and model primitives are identified under appropriate conditions.

Finally, I structurally estimate the model using Caltrans data, and compare different scenarios when either entry or incompleteness is omitted. I find that the difference between the expectation of the final design and the initial design deters entry behaviors. Entry probability will decrease by 0.65% when bidders expect 1 million dollars increase on the difference. On the other hand, a significant positive effect of expected holdup can be found from the estimation result. If contractors expect a 1% increase on the expected holdup of contracts, the entry probability will increase by 4.87%. The comparison between different models shows that the effect of holdup on bidding strategy will be distorted by the consideration of entry. This distortion depends on the private cost of a bidder and the private cost distribution. The estimation of private cost distribution will be biased if we neglect either entry or incompleteness, and there is not a clear pattern of this bias.

This paper is closely related to the literature of selective entry models (e.g., Marmer et al., 2013; Gentry and Li, 2014; Roberts and Sweeting, 2013; Bhattacharya et al., 2014; Roberts and Sweeting, 2016; Chen et al., 2020). The article extends selective entry model with consideration of contracts incompleteness. The identification and estimation of the three-stage entry model can be applied as a starting point for other entry models to contain characteristics of interest.

The paper also contributes to the literature on incomplete contracts (e.g., Crocker and Reynolds, 1993; Bajari et al., 2009; Bajari et al., 2014; Lewis and Bajari, 2014; De Silva

et al., 2015; An and Tang, 2019). Research on both entry and incomplete contracts is rarely considered in the literature. Nicita et al. (2009) consider a theory model on contracts incompleteness and entry deterrence. Seidel (2015) accounts for entry of foreign market under incomplete contracts. To the best of my knowledge, this paper is the first one to incorporate endogenous participation in an incomplete procurement auction framework and consider a structural method to account for the combination of these two important features.

In Section 2, the article examines the problem in a reduced-form framework using Caltrans data and shows the clear relation between the two main features. It also provides a robustness check under potential bidders sets constructed by different methods. Section 3 introduces the three-stage model and provides corresponding equilibrium characterization and identification results. Section 4 structurally estimates the model using Caltrans data and performs comparison among different models. Section 5 concludes.

### 2 Reduced-Form Evidence

#### 2.1 Data

The data I used in this article comes from the paving contracts by Caltrans from 1999 to 2005. The source of the data is the same as Bajari et al. (2014). The initial data sample includes N = 819 projects and 3661 bids by 349 general contractors.

The entry behaviors is of my interest, so I need the information on potential bidders so that I can observe the entry decisions. In CalTrans auctions, econometricians cannot directly observe the potential bidders. Similar to Li and Zhang(2010, 2015) and Li and Zheng (2012), I recover the set of potential bidders by adding all actual bidders who participated in at least one auction in the same district and during 90 days(a quarter) before the bidding date of the auction. For the created potential bidders set, I have 18958 observations and 3661 entry behaviors. The entry probability for the entire potential bidders set is 19.31% and the average entry probability for 819 auctions is 19.32%.

Since I do not have the characteristics of the potential bidders, I need to calculate them to complete the data set. dist is the distance between the potential bidder and the project. The sample data set gives addresses of contractors and locations of projects. I use the Python package geopy to transform the locations into a pair of latitude and longitude. I then use function geodesic to calculate the direct distance between the two pairs of latitude and longitude. The distance is measured in miles. This variable measures the geographic cost advantage. The contractors with shorter distance is expected to have a lower transportation cost which might be considered as influential to the entry behaviors.

A contractor's production capacity and backlog situation may affect a contractor's entry decision. Following Bajari et al. (2014), I use the data of winning bids, bidding dates and contract days in the sample data set to construct the measure of backlog, capacity and utilization rate. Assuming each project is achived at a constant speed, the backlog variable for a contractor at a specific auction is defined as the summation of the remaining value of the projects on which the contractor is working at the bidding date of the auction. The variable capacity is defined as the maximum backlog of the contractor. The utilization rate util is defined as backlog/capacity which measures the production capability and opportunity cost of a contractor. fringe is defined as a dummy variable for contractors. When a firm wins less than 1% of the value of the contracts, fringe is set to equal to 1.

For each auction, I collect some characteristics from the sample data set as the auction level variables. The specification of initial design of the contract, X is the engineer estimate of the total project. The specification of a new design,  $X^*$  is the project cost after the renegotiation. The variable ContractDays is the project's contract days described in the contract. The job variable includes the information of project construction: job = 1 represents major construction and job = 0 for minor construction. transfer denotes the transfer payment from CalTrans to contractors for incomplete contracts at the renegotiation period. It is set to 0 when no renegotiation occurs.

For the measure of incompleteness, I create *incr* as the relative difference of new design

 $X^*$  and the intial design X,  $incr \equiv (X^* - X)/X$ .

Table 1 and Table 2 show the summary statistics on auction level and contractor level respectively.

Table 1: Auction level summary statistics

| Variables                                      | mean   | standard deviation | median |
|--|--------|--------------------|--------|
| number of potential bidders                    | 23.14  | 9.52               | 22     |
| number of entry bidders                        | 4.47   | 2.15               | 4      |
| engineering estimate (1m dollars)              | 2.88   | 7.25               | 0.95   |
| renegotiation value of the project(1m dollars) | 2.57   | 6.47               | 0.88   |
| job  | 0.39   | 0.51               | 0      |
| ave.fringe                                     | 0.68   | 0.12               | 0.70   |
| ave.distance (miles)                           | 309.53 | 496.23             | 183.27 |
| ave.util                                       | 0.10   | 0.06               | 0.10   |
| incomplenteness(incr)                          | -0.08  | 0.22               | 0.09   |
| transfer (1m dollars)                          | 0.31   | 1.30               | 0.05   |

Table 2: Contractor level summary statistics

| Variables                 | mean   | standard deviation | median |
|---------------------------|--------|--------------------|--------|
| fringe                    | 0.94   | 0.23               | 1      |
| distance (miles)          | 413.45 | 897.88             | 88.32  |
| util                      | 0.09   | 0.25               | 0      |
| ave.incr                  | -0.09  | 0.10               | 0.09   |
| ave.transfer (1m dollars) | 0.35   | 1.18               | 0.20   |
| ave.entry                 | 0.23   | 0.20               | 0.17   |

As I am curious about the relationship between entry decisions and incompleteness of contracts, the method of constructing potential bidders set is very important. To validate that result does not vary from the way of constructing, I do some robustness check on it.

First, I change the way of constructing potential bidders set by adjusting the requirement of time length. I try 30 days(a month), 45 days, 180 days(half a year), and 365 days(a year) instead of 90 days before the bidding date of the auction to form the potential bidders.

Second, I employ a different way of constructing the potential bidders set - focusing on the large firms. I follow the way of constructing potential bidders in Bajari et al. (2010) and Gil and Marion (2013). In Bajari et al. (2010), they focus on the entry behaviors on the four largest firms. They select the four largest firms in market share measured by winning bids<sup>1</sup>. In Gil and Marion (2013), they investigate the entry behaviors for the 20 firms with most number of entry. I construct potential bidders set for the 25 firms with most number of entry. I select 25 since first 25 firms enter at least 1% among all the auctions. To validate this way of constructing, I also change the amount of potential bidders to see if the results are robust.

#### 2.2 Reduced Form Results

I employ logit regressions to find whether there is relation between incompleteness of contracts and entry behaviors of contractors. Table 3 reports logit regression results. The variable rtransfer is relative transfer payment which is defined as transfer/X. The variable ave.rdis is the average of rivals' distances for a contractor in each auction. ave.fringe is defined similarly as the average rivals' fringe type.

A negative effect from incr to entry probability is reported in all the three regressions. This confirms the relation between incompleteness of contracts and entry behaviors. The number of potential bidders N also have negative effects on entry decision which could be considered as competition effects. The initial design X, the utilization rate util and the firms' type fringe have negative effects because these variables can represent firms' capability limitation. A small firm are less likely to enter a large project, i.e. a fringe firm and a large engineering estimate  $cost\ X$ . In this way, I expect a positive estimate for rivals' fringe values. This is confirmed by the positive estimate of effect of rivals' average fringe value in regression (3). Firms with high utilization rate may not be capable of an additional project since they are working close to their capacity limit. When controlling the size of projects, the contractdays variable has a positive effect on entry behavior. Longer contract days reduce the risk of overtime, so the project's requirements are loose and more likely to be achieved.

<sup>&</sup>lt;sup>1</sup>Each of the firm have a market share of at least 5%

The rtransfer variable is not significant and this result might come from two reasons. First, bidders consider their benefit from renegotiation as a hold up problem instead of transfer payment only, i.e., bidders also need to consider adjustment costs due to the change of projects. Both adjustment costs and transfer payment are related to the degree of incompleteness of contracts, therefore the information of transfer payment to some extent has been included in the information of incr. Furthermore, contractors' entry decisions are more likely determined by the rational expectation of these terms rather than actual terms, so reduced form directly using actual terms might not be able to rationalize bidders' behaviors. A structural model is needed to deal with this situation.

The variable related to distances, dist and ave.rdis, are not significant in the regressions. This result may come from the way I construct the potential bidders set. As I define, a potential bidder have entered an auction in the same district during the previous 90 days, so the distance information has been gathered when I create the data set. In addition, it might be because the transportation cost is not crucial in the decision of entry behaviors.

To quantitatively explain the impact on entry behavior from the incompleteness, I calculate the average marginal effect for the logit model (3). The result is reported in Table 4 and in Figure 1. I find that when the relative incompleteness measure increases by one unit, the probability of entry decreases by 8.36%. In the data, the incompleteness measure I construct has a maximum 1.17, so the most incomplete contract hold back the potential bidders from entry with probability decrease 9.86%<sup>2</sup>.

#### 2.3 Robustness Check on Reduced Form Results

I this section, I proceed several robustness checks on the empirical results in order to make sure that the reduced form results in the previous section does not rely on the method of constructing potential bidders set.

 $<sup>^{2}1.17 \</sup>times 8.36\% = 9.86\%$ 

Table 3: Logit regression result of Entry  $\,$ 

| $D\epsilon$    | ependent variab   | ole:   |
|----------------|---|--|
|                | entry   |  |
| (1)            | (2)   | (3)  |
| -0.038***      | -0.038***   | -0.043***  |
| (0.002)        | (0.002)   | (0.003)  |
| $-0.009^{***}$ | -0.009***   | -0.008***  |
| (0.003)        | (0.003)   | (0.003)  |
| 0.031          | 0.032   | 0.042  |
| (0.039)        | (0.039)   | (0.039)  |
| $-0.497^{***}$ | $-0.497^{***}$  | -0.490***  |
| (0.040)        | (0.040)   | (0.041)  |
| -0.379***      | -0.380***   | -0.377***  |
| (0.087)        | (0.087)   | (0.087)  |
| -0.001         | 0.0003  | -0.049   |
| (0.028)        | (0.028)   | (0.045)  |
| 0.001***       | 0.001***  | 0.001***   |
| (0.0002)       | (0.0002)  | (0.0002)   |
|                | -0.237  |  |
|                | (0.192)   |  |
| $-0.567^{***}$ | $-0.577^{***}$  | -0.556***  |
| (0.087)        | (0.087)   | (0.087)  |
|                |   | 0.0001   |
|                |   | (0.0001)   |
|                |   | 0.541**  |
|                |   | (0.212)  |
| -0.162***      | $-0.147^{**}$   | -0.456***  |
| (0.060)        | (0.061)   | (0.127)  |
| 18,958         | 18,958  | 18,958   |
| -8,979.571     | -8,978.799  | -8,975.25  |
| 17,977.140     | 17,977.600  | 17,972.510   |
|                | $(1)$ $-0.038^{***}$ $(0.002)$ $-0.009^{***}$ $(0.003)$ $0.031$ $(0.039)$ $-0.497^{***}$ $(0.040)$ $-0.379^{***}$ $(0.087)$ $-0.001$ $(0.028)$ $0.001^{***}$ $(0.0002)$ $-0.567^{***}$ $(0.087)$ $-0.162^{***}$ $(0.087)$ | $\begin{array}{cccccccccccccccccccccccccccccccccccc$ |

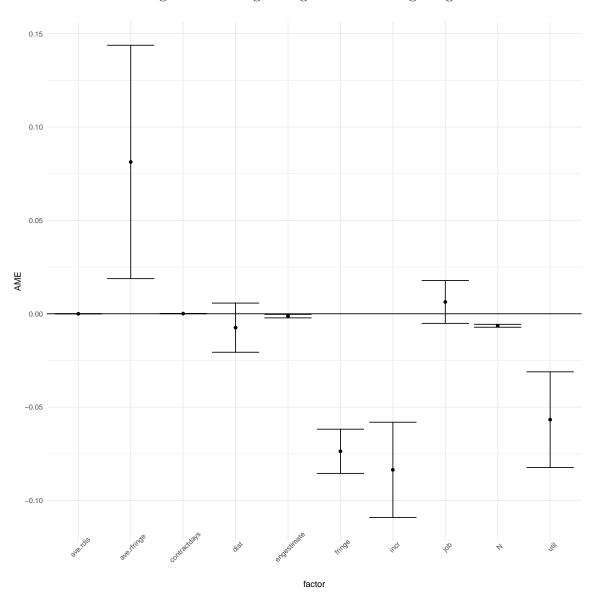


Figure 1: Average marginal effect of logit regression

Table 4: Average marginal effect of logit regression

| factor        | AME     | SE     | Z       | р      | lower   | upper   |
|---------------|---------|--------|---------|--------|---------|---------|
| ave.rdis      | 0       | 0      | 1.5669  | 0.1171 | 0       | 0       |
| ave.rfringe   | 0.0813  | 0.0319 | 2.5504  | 0.0108 | 0.0188  | 0.1438  |
| contract days | 0.0001  | 0      | 3.9111  | 0.0001 | 0.0001  | 0.0002  |
| dist          | -0.0074 | 0.0067 | -1.1071 | 0.2683 | -0.0206 | 0.0057  |
| X             | -0.0012 | 0.0005 | -2.5952 | 0.0095 | -0.0022 | -0.0003 |
| fringe        | -0.0736 | 0.006  | -12.195 | 0      | -0.0855 | -0.0618 |
| incr          | -0.0836 | 0.013  | -6.4234 | 0      | -0.1091 | -0.0581 |
| job           | 0.0063  | 0.0058 | 1.0829  | 0.2788 | -0.0051 | 0.0178  |
| N             | -0.0064 | 0.0004 | -16.113 | 0      | -0.0072 | -0.0056 |
| util          | -0.0567 | 0.0131 | -4.3359 | 0      | -0.0824 | -0.0311 |

#### 2.3.1 Different Time Length when Constructing Potential Bidders Set

First, I change the way of constructing potential bidders set by adjusting the requirement of time length. I employ 30 days(a month), 45 days, 180 days(half a year), and 365 days(a year) instead of 90 days before the bidding date of the auction to form the potential bidders. Table 5 shows the regression results for these different potential bidders.

I find that the regression estimates of constructed measure of incompleteness are all significantly negative. They also have similar magnitudes. Table 6 shows the average marginal effects computed in these different potential bidders set. I can consider the average marginal effects are quite robust relative to the ways we construct the data sets.

#### 2.3.2 Reduced Form Result on Large Firms

In this part, I follow the idea of studying large firms entry behaviors in Bajari et al. (2010) and Gil and Marion (2013). I select the firms most frequently participating in the auctions. Table 7 contains the results of different specifications of logit regression using this potential bidders set. I find that the estimates of *incr* is significantly negative. This validates the negative effects of incompleteness on entry decisions.

To validate the robustness of the results from this way of constructing potential bidders set, I also change the number of firms and do the logit regression for different potential

Table 5: Logit regression result on different potential bidders set(different time length)

|   |                                    | D                                  | ependent varia                     | ble:                               |                                       |
|---|------------------------------------|------------------------------------|------------------------------------|------------------------------------|---------------------------------------|
|   |                                    |                                    | entry                              |                                    |                                       |
|   | 30days                             | 45days                             | 90days                             | 180days                            | 365 days                              |
| N   | $-0.062^{***}$ (0.003)             | $-0.050^{***}$ $(0.003)$           | $-0.043^{***}$ (0.003)             | $-0.037^{***}$ $(0.002)$           | $-0.033^{***}$ $(0.002)$              |
| X   | -0.008** $(0.003)$                 | -0.008** $(0.003)$                 | $-0.008^{***}$ $(0.003)$           | $-0.009^{***}$ $(0.003)$           | $-0.009^{***}$ $(0.003)$              |
| job   | -0.027 $(0.041)$                   | -0.029 $(0.040)$                   | -0.042 $(0.039)$                   | -0.026 $(0.038)$                   | -0.015 $(0.038)$                      |
| fringe  | -0.208*** $(0.043)$                | $-0.311^{***}$ $(0.042)$           | $-0.490^{***}$ $(0.041)$           | -0.666*** $(0.040)$                | $-0.769^{***}$ $(0.040)$              |
| util  | $-0.783^{***}$ $(0.090)$           | $-0.682^{***}$ $(0.089)$           | $-0.377^{***}$ $(0.087)$           | -0.014 $(0.086)$                   | 0.157*<br>(0.086)                     |
| dist  | -0.037 $(0.044)$                   | -0.051 $(0.044)$                   | -0.049 $(0.045)$                   | $-0.077^*$ $(0.045)$               | $-0.094^{**}$ (0.046)                 |
| contractdays                                  | 0.001***<br>(0.0002)               | 0.001***<br>(0.0002)               | 0.001***<br>(0.0002)               | 0.001***<br>(0.0002)               | 0.001***<br>(0.0002)                  |
| incr  | $-0.596^{***}$ $(0.091)$           | $-0.561^{***}$ $(0.089)$           | -0.556*** $(0.087)$                | -0.554*** $(0.085)$                | $-0.532^{***}$ $(0.084)$              |
| ave.rdis                                      | 0.0001<br>(0.0001)                 | 0.0001<br>(0.0001)                 | 0.0001<br>(0.0001)                 | 0.0001**<br>(0.0001)               | 0.0001**<br>(0.0001)                  |
| ave.rfringe                                   | 0.643***<br>(0.174)                | 0.511***<br>(0.187)                | 0.541**<br>(0.212)                 | 0.370 $(0.240)$                    | 0.572**<br>(0.267)                    |
| Constant                                      | -0.098 (0.103)                     | $-0.233^{**}$ (0.110)              | $-0.414^{***}$ (0.126)             | $-0.421^{***}$ $(0.147)$           | $-0.668^{***}$ $(0.170)$              |
| Observations Log Likelihood Akaike Inf. Crit. | 13,572<br>-7,595.401<br>15,212.800 | 15,322<br>-8,130.956<br>16,283.910 | 18,958<br>-8,975.255<br>17,972.510 | 23,121<br>-9,678.234<br>19,378.470 | $25,537 \\ -10,050.680 \\ 20,123.360$ |

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

Table 6: Average marginal effect of incr for different potential bidders set

| time length | AME    | SE    | Z      | р | lower  | upper  |
|-------------|--------|-------|--------|---|--------|--------|
| 30days      | -0.092 | 0.014 | -6.569 | 0 | -0.120 | -0.065 |
| 45days      | -0.088 | 0.014 | -6.327 | 0 | -0.115 | -0.060 |
| 90days      | -0.084 | 0.013 | -6.423 | 0 | -0.109 | -0.058 |
| 180 days    | -0.081 | 0.012 | -6.521 | 0 | -0.105 | -0.057 |
| 365 days    | -0.075 | 0.012 | -6.328 | 0 | -0.099 | -0.052 |

bidders set. Figure 2 shows the average marginal effects of the estimate of *incr* for different model specification and potential bidders set with different number of firms<sup>3</sup>. I find that, the estiamtes are robust when we appropriately set the model specification, such as the logit2 and logit3 model case.

## 3 Model and Identification

The model endeavors to contain both endogenous participation and incompleteness of contracts. A selective entry model framework is employed to analyze the feature of endogenous participation. To introduce the feature of incompleteness of contracts, I apply a Nash bargaining procedure at the last stage of our model.

## 3.1 Timing

There are three stages in the model: pre-auction entry, auction bidding, and post-auction renegotiation. At the first stage, the government observes a signal  $\tilde{X}$  which is related to the final design  $X^*$  with distribution function  $F_{X^*|\tilde{X}}$ . Government then announces an initial specification  $X \in \mathcal{X}$  for the procurement contract, where the support  $\mathcal{X}$  is a real interval in  $\mathbb{R}$ . The specification is prepared by government engineers. It is a scalar value, and it represents the engineer estimated cost of the project prepared by government engineers.

After the announcement from the buyer, contractors then observe the design specification X and a private signal  $s_i$ , which is an indicator of his private cost  $c_i$  for the project. The

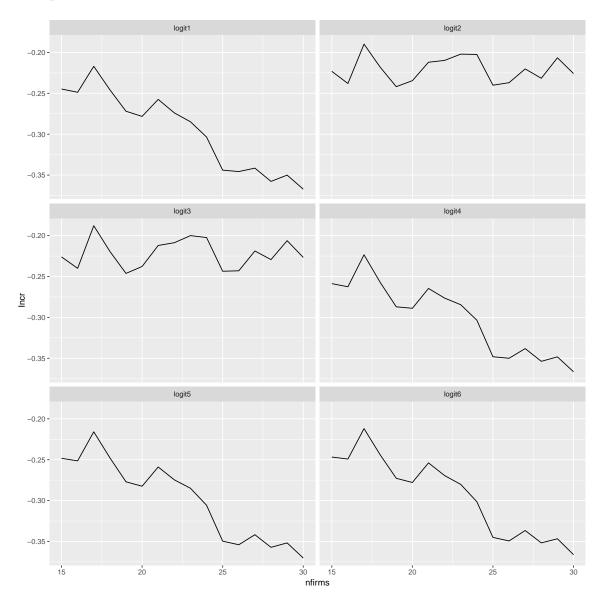
<sup>&</sup>lt;sup>3</sup>The number of firms varies from 15 to 30

Table 7: Logit regression using potential bidders set constructed by most frequently entry firms (25 firms case)

|   |  |                                      | Dependen                         | t variable:                            |  |  |
|---|--|--------------------------------------|----------------------------------|--|--|--|
|   |  |                                      | ent                              | try                                    |  |  |
|   | (1)                                    | (2)                                  | (3)                              | (4)                                    | (5)                                    | (6)                                    |
| dist  | $-0.001^{***}$ $(0.0001)$              | $-0.001^{***}$ $(0.0001)$            | $-0.001^{***}$ $(0.0001)$        | $-0.001^{***}$ $(0.0001)$              | $-0.001^{***}$ $(0.0001)$              | $-0.001^{***}$ $(0.0001)$              |
| util  | 0.535***<br>(0.102)                    | 0.537***<br>(0.102)                  | 0.227**<br>(0.110)               | 0.222**<br>(0.110)                     | 0.222**<br>(0.110)                     | 0.210*<br>(0.110)                      |
| nbids   |  | 0.050***<br>(0.011)                  | 0.051***<br>(0.012)              |  |  |  |
| contractdays                                  | $-0.001^{***}$ $(0.0002)$              | $-0.001^{***}$ $(0.0002)$            | $-0.001^{***}$ $(0.0002)$        | $-0.001^{**}$ $(0.0002)$               | $-0.001^{**}$ $(0.0002)$               |  |
| incr  | $-0.344^{***}$ (0.116)                 | $-0.240^{**}$ (0.118)                | -0.244** (0.120)                 | -0.348*** (0.118)                      | $-0.350^{***}$ $(0.117)$               | $-0.345^{***}$ (0.118)                 |
| job   |  | 0.016 $(0.053)$                      | 0.017 $(0.053)$                  | 0.012 $(0.053)$                        |  |  |
| fringe  |  |                                      | $-1.124^{***}$ $(0.059)$         | $-1.123^{***}$ $(0.059)$               | $-1.123^{***}$ $(0.059)$               | $-1.124^{***}$ $(0.059)$               |
| Constant                                      | $-2.093^{***}$ (0.045)                 | $-2.317^{***}$ $(0.076)$             | $-1.819^{***}$ $(0.079)$         | -1.596***<br>(0.060)                   | $-1.589^{***}$ (0.050)                 | $-1.646^{***}$ $(0.045)$               |
| Observations Log Likelihood Akaike Inf. Crit. | $ 20,475 \\ -5,670.282 \\ 11,350.560 $ | $20,475 \\ -5,660.989 \\ 11,335.980$ | 20,475 $-5,454.205$ $10,924.410$ | $ 20,475 \\ -5,463.705 \\ 10,941.410 $ | $ 20,475 \\ -5,463.731 \\ 10,939.460 $ | $ 20,475 \\ -5,467.306 \\ 10,944.610 $ |

*Note:* \*p<0.1; \*\*p<0.05; \*\*\*p<0.01

Figure 2: Average Marginal Effects of the estimate of incr in different logit specifications with potential bidders set with different number of firms



private cost and the private signal are drawn symmetrically across bidders from a joint distribution, denoted by F(C, S|X).

Based on the announced specification, contractors forms a belief about the new specification  $X^*$ , which is a specification of project jointly managed by the buyer and auction winner in the renegotiation period. This belief can be described as the distribution function of  $X^*$ conditional on X, denoted by  $\lambda(X^*|X)$ .

Contractors decide whether or not to enter the auction. If entry, the contractors pay an auction preparation cost k. This finishes the pre-auction entry stage.

In the second stage, entry bidders observe their private costs  $c_i$  for completing the contract with design specification X. Base on their private costs and their beliefs, bidders make their bids  $b_i$ . The auction proceeds in a first-price auction setting, i.e., the bidder with the lowest bid wins the contract.

In the third stage, the government and the auction winner jointly observe the realization of  $X^*$ , which is the specification of the new design. They together decide on whether or not to adopt the new design  $X^*$ . The division of the net incremental social surplus follows a Nash bargaining game.

Besides the timing and information structure, some utility and cost functions of bidders are defined. I assume that the social surplus from design X is  $\pi(X)$ . The social surplus increase from change of different specification of projects can be described in a function  $\phi(X, X^*) \equiv \pi(X^*) - \pi(X)$ . I denote the incremental cost for the winning contractor as  $a(X, X^*)$  which is realized during the renegotiation period.

## 3.2 Equilibrium Strategies

Pure strategies for a contractor consist of two parts, an entry strategy  $\bar{s}(X)$ , which is a mapping from his information at the first stage, X to the entry threshold he obeys and a bidding strategy  $\beta(c_i, X)$  which is a mapping from his information at the second stage  $(c_i, X)$  to the bidding price he proposes. The government's pure strategy is a mapping from

his signal  $\tilde{X}$  to an initial design X.

To form a symmetric pure-strategy Perfect Bayesian Equilibrium(psPBE), the buyer follows a pure strategy  $\alpha^*$ , and each contractor follows pure strategies  $(\bar{s}^*, \beta^*)$  and holds a belief about the new design  $\lambda^*(X^*|X)$  such that,

(a) for any x, the entry threshold strategy  $\bar{s}^*$  can be characterized as,

$$\Pi(\bar{s}|\bar{s}, X = x) = k \tag{1}$$

where  $\Pi(s_i|\bar{s},X)$  is the expected utility when bidder i with a private signal  $s_i$  decides to enter and all other bidders holds symmetric entry strategy  $\bar{s}$ . k is the participation cost.

(b) for all  $(c_i, x)$ ,

$$\beta^*(c_i, x) = \arg\max_b \ Prob(\min_{j \neq i} \beta^*(c_j, X) \ge b|X = x; \bar{s})[b - c_i + \delta(x; \lambda^*)]$$
 (2)

where  $\delta(x; \lambda^*) \equiv E_{\lambda^*}[\gamma \Delta u(x, X^*)|X=x]$  is a contractor's expected payoff from the renegotiation period.

- (c) the contractor's belief  $\lambda^*$  is consistent with  $F_{X^*|\tilde{X}}$  and  $\alpha^*$  for all x on the support of  $\alpha^*(\tilde{X})$ .
  - (d) for all  $\tilde{x}$ ,

$$\alpha^*(\tilde{x}) = \arg\max\{\pi(x) - \varphi_{\lambda}(x; \bar{s}^*, \beta^*) + \mu(x, \tilde{x})\}\tag{3}$$

where  $\mu(x, \tilde{x}) \equiv E[(1 - \gamma)\Delta u(x, X^*)|\tilde{X} = \tilde{x}]$  is the expected holdup benefits calculated from the bargaining stage and  $\varphi_{\lambda}(x; \bar{s}^*, \beta^*)$  is the buyer's expected payment to the winning bidder with initial design x. All contractors follow the strategy  $\bar{s}^*$  and  $\beta^*$ .

## 3.3 Equilibrium Solution

I solve the model backward. At the last stage (renegotiation stage), the Nash bargaining process can be specified as,

$$\max (u_c - d_c)^{\gamma} (u_b - d_b)^{1-\gamma}$$

$$s.t. \quad u_b + u_c \le u_0$$

where  $d_c = b - c$  is the utility of winning bidder when the negotiation fails to reach an agreement,  $d_b = \pi(X) - b$  is the utility for the buyer for disagreement,  $u_0 = \pi(X^*) - a - c$ .  $u_b, u_c$  are the agreement utility for the winner and buyer. a is the cost of adjustment of the contract that goes into negotiation.

The solution to the maximization problem can be given as,

$$u_c = \gamma(\pi(X^*) - \pi(X) - a) + b - c$$

The utility change of the winning bidder from negotiation of a new design can be derived as,

$$\delta(x, x^*) = \gamma(\pi(X^*) - \pi(X) - a(X, X^*)) \equiv \gamma \Delta u(X, X^*)$$

At the bidding stage, the CDF of cost distribution is,

$$F^*(c;\bar{s}) = \frac{1}{\bar{s}} \int_0^{\bar{s}} F(c|t)dt$$

The probability of winning one rival (when the bidder bids b) is,

$$G(b; \bar{s}) = 1 - \bar{s} + \bar{s}(1 - F^*(\beta^{-1}(b); \bar{s}))$$

The winning probability at stage 2 when bidding b,

$$W(b; \bar{s}) = G(b; \bar{s})^{N-1}$$

Therefor, in stage 2, the bidder with cost  $c_i$  and bid b has expected payoff,

$$\pi(c_i; b|\bar{s}) = (b - c_i + \delta(x; \lambda^*))W(b; \bar{s})$$

where  $\delta(x; \lambda^*) = \int_{\underline{x}}^{\overline{x}} \gamma(\pi(X^*) - \pi(X) - a(X, X^*)) \lambda_{X^*|X}(X^*|X) dX^*$  is the expected utility change coming from the renegotiation period.

The bidder is seeking to maximize this payoff, so the first order condition for him is,

$$W(b; \bar{s}) + (b - c_i + \delta(x; \lambda^*)) \frac{dW(b; \bar{s})}{db} = 0$$

Under symmetric bidding strategy,  $b = \beta(c_i)$ , we can calculate the bidding strategy as,

$$\beta(c_i; \bar{s}) = \frac{1}{[1 - \bar{s}F^*(c_i; \bar{s})]^{N-1}} \int_{c_i}^{\bar{c}} [t - \delta(x; \lambda^*)] d\{1 - [1 - \bar{s}F^*(t; \bar{s})]^{N-1}\} + \bar{c} \frac{(1 - \bar{s})^{N-1}}{[1 - \bar{s}F^*(c_i; \bar{s})]^{N-1}}$$

$$(4)$$

Back to stage 1, the expected payoff at stage 1 is,

$$\Pi(s_i|\bar{s}) = \int_0^1 \pi(c_i; \beta^*(c_i)|\bar{s}) f(c_i|s_i) dc_i$$

The entry strategy is characterized as the solution to,

$$\Pi(\bar{s}^*|\bar{s}^*) = k \tag{5}$$

The bidding strategy can be characterized by plugging in the entry strategy  $\bar{s}$  to  $\beta(c_i; \bar{s})$ .

As for the buyer, given the contractor belief  $\lambda$ , the buyer's optimization problem is:

$$\alpha^*(\tilde{x}; \lambda) \equiv \arg\max_{x \in \mathcal{X}} \{ \pi(x) - \varphi_{\lambda}(x; \bar{s}^*, \beta^*) + \mu(x, \tilde{x}) \}$$

where  $\varphi_{\lambda}(x; \bar{s}^*, \beta^*)$  is the expected payment for the contractor.

Under appropriate conditions, it can be proved that the psPBE described above exists<sup>4</sup>.

#### 3.4 Identification

In the data, the initial contract specification X, the final specification of the renegotiation  $X^*$ , auction bids  $b_i$  for entry bidders, and transfer payment from the government to the winning bidder Y are observed. Based on the information, I study whether the three stage model is identified. The objective is to examine whether main model primitives F(c|s), k, and  $\bar{s}(z)$  can be recovered uniquely. To do so, I follow the main steps of An and Tang (2019) to handle the identification of the incompleteness part in the second and third stage, including basic model parameters  $\gamma$ ,  $\pi$ , a,  $F_{X^*,\bar{X}}$ . To deal with the identification of selective entry of auctions, I apply the method of Gentry and Li (2014) to identify entry threshold  $\bar{s}(z)$ , entry participation cost k and private cost distributions in the first and second stage,  $F^*(c;\bar{s})$  and F(c|s).

I assume the distribution of  $\tilde{X}$  is normalized to a standard uniform distribution in [0,1]. Let D=1 if renegotiation for new design occurs, and 0 otherwise. The buyer's strategy  $\alpha^*(\cdot)$  is identified as  $\alpha^*(\tau)=x_\tau$  for all  $\tau\in[0,1]$  from the property of monotonicity.  $x_\tau$  is defined as the  $\tau$ -th quantile of the initial designs reported in the data. I identify the distribution directly from the data which contain pairs of X and  $X^*$ ,

$$F_{X^*|s(X,X^*)>0,\tilde{X}=\tau}(x^*) \equiv Prob\{X^* \leq x^*|\tilde{X}=\tau, \Delta u(X,X^*)>0\} = Prob\{X^* \leq x^*|X=x_\tau, D=1\}$$

for all  $x^*$  and  $\tau \in (0,1)$ .

<sup>&</sup>lt;sup>4</sup>See in Appendix A

The social surplus  $\pi(\cdot)$  can be identified from the equation from the derivation of buyer's problem in An and Tang (2019),

$$\pi'(x) = [1 - p^*(x)]^{-1} \left( \varphi'(x; \bar{s}^*, \beta^*) + \int_{\{\Delta u(s,t) > 0\}} y_1(x, t) dF_{X^*|X = x}(t) \right)$$

The right hand side of the equations are all identified in the data, then  $\pi(x) = \pi_0 + \int_{\underline{x}}^x \pi'(z) dz$  is also identified.

From the derivation in the third stage, it can be shown that,

$$y(x, x^*) = \gamma [\pi(x^*) - \pi(x)] + (1 - \gamma)a(x, x^*)$$

The bargaining power can be identified

I follow the assumption (A1) in An and Tang (2019), i.e., there exist  $x, \xi, x^*, \xi^* \in \mathcal{X}$  such that  $\Delta u(x, x^*) > 0$ ,  $\Delta u(\xi, \xi^*) > 0$ ,  $a(x, x^*) = a(\xi, \xi^*)$ , and  $\pi(x^*) - \pi(x) \neq \pi(\xi^*) - \pi(\xi)$ . For  $(x, x^*)$  and  $(\xi, \xi^*)$  that satisfy the assumption, we have,

$$y(x, x^*) - y(\xi, \xi^*) = \gamma[\pi(x^*) - \pi(x) - (\pi(\xi^*) - \pi(\xi))]$$

so that I can uniquely recover the bargaining power  $\gamma$ . After identifying  $\gamma$  and  $\pi$ , the revision cost a is also identified.

The expected holdup  $\delta(x; \lambda)$  in the second stage is identified through,

$$\delta(x;\lambda) = E\Delta u = \int_{\underline{x}}^{\overline{x}} \gamma[\pi(X^*) - \pi(X) - a(X,X^*)] dF_{X^*|X}(X^*)$$

In the first stage, the entry strategy can be identified as mentioned in Gentry and Li (2014),

$$\hat{s}_N(z) = \frac{E(n|N,z)}{N}$$

In the bidding stage, the CDF and PDF of bids for the entry bidders, which are defined as

 $G_0(b|\bar{s})$  and  $g_0(b|\bar{s})$ , can be directly identified from data. From the first order condition in the bidding stage, the private cost are connected with bids, entry threshold, holdup, and probabilitied as,

$$c_i = b_i + \delta(x; \lambda^*) - \frac{1}{N-1} \frac{1 - \bar{s}G_0(b_i; \bar{s})}{\bar{s}g_0(b_i; \bar{s})}$$

The  $\bar{s}$  is identified in first stage and  $G_0(b_i|\bar{s})$  and  $g_0(b_i|\bar{s})$  can be recovered from the bids in bidding stage. Therefore, the cost  $c_i$  and the cost distribution for entry bidders  $F^*(c;\bar{s})$  are identified.

The joint distribution of private cost and private signal F(c|s) are identified on the support of  $\bar{s}$ .

$$F(c|\bar{s}) = \frac{\partial}{\partial \bar{s}} \left( \bar{s} F^*(c; \bar{s}) \right)$$

In the first stage, by applying the characterization of the equilibrium entry threshold, I identify the entry cost from the relation,

$$k(z) = \int_0^{\bar{c}} (\beta(c_i) - c_i + \delta(x; \lambda)) G_0^{N-1}(\beta(c_i); \hat{s}_N(z)) f(c_i | \hat{s}_N(z)) dc_i$$

## 4 Structural Estimation

I employ a parametric model to recover the primitives in our model. The estimation procedure is based on the formula derived in the identification part.

$$c_{i} = b_{i} + \delta(x; \lambda) - \frac{1}{N - 1} \frac{1 - \bar{s}G_{0k}(b_{i}; \bar{s})}{\bar{s}g_{0k}(b_{i}; \bar{s})}$$

$$(6)$$

To handle the estimation of incompleteness including the expected holdup for bidders, I employ the two-stage parametric specification in An and Tang (2019) so that it can apply to

my three stage model. The entry threshold is estimated through a logistic regression from the entry situation in the data. After doin this, I employ a local polynomial regression to recover the distribution of bids in the second stage. I finally obtain the distribution of private cost in the first stage by differencing the distributions in the second stage according to the identification formula.

## 4.1 Estimation of Social Surplus and Incremental Cost

I employ a parametric form to model the bargaining power of the contractors in contract j as,  $\gamma(w;\zeta) = \exp(w'\zeta)/[1+\exp(w'\zeta)]$  where w includes auction level characteristics, contract job type, number of potential bidders, average fringe, average utilization rate and average distance.

In the third stage, post-auction negotiation, The transfer payment from the buyer to the winning contractor is assumed in a form,

$$Y = 1\{\phi - a + \epsilon > 0\} \times [\gamma \phi + (1 - \gamma)a + \varepsilon]$$
(7)

where  $(\epsilon, \varepsilon)$  jointly follow normal distribution with zero mean, standard deviation  $(\sigma, 1)$  and a correlation coefficient  $\rho$ .

The change in social surplus is specified as  $\pi(x^*, job; \theta) - \pi(x^*, job; \theta)$ , where

$$\pi(x, job; \theta) = \theta_1 x + \theta_2 (x \times job) + \theta_3 x^2$$

and the incremental costs for the winning contractor is,

$$a(x, x^*, job; \theta) = \theta_0 + \theta_4(x^* - x) + \theta_5(x^* - x) \times job + \theta_6(x^* - x)^2$$

The parameters  $(\theta, \zeta, \rho, \sigma)$  are estimated through a two step estimation. In the first step, a probit model on equation (7) is applied to get estimates for  $(\hat{\theta}_1 - \hat{\theta}_4, \hat{\theta}_2 - \hat{\theta}_5, \hat{\theta}_3, \hat{\theta}_6)$ . After

doing this, I can recover the parameters  $\tau \equiv (\theta_1, \theta_2, \zeta, \rho, \sigma)$  using an extremum estimator as An and Tang (2019),

$$\hat{\tau} = \arg \max_{\tau} \{ \mathcal{L}_J(\tau) - \mathcal{M}_J(\tau) \}$$

where  $\mathcal{L}_J$  is the log-likelihood for the transfers under contract revision and  $\mathcal{M}_J$  contains the moment conditions from the first-orded condition for buyer's optimization problem. I give more details in the Appendix B about the extreme estimator.

#### 4.2 Estimation of Expected Holdup

I specify the expected holdup term in equation (6) as,

$$E[Y - a(x_j, X^*, job_j) | x_j, \xi_{j,i}, D_j = 1] Prob(D_j = 1 | x_j, job_j)$$

The probability of incompleness of contracts is estimated through a logit regression. The expectation of Y-a is estimated by two parts. The first part, the expection of  $Y_j$  conditional on  $x_j$  and a vector of bidders level characteristics  $\xi_{j,i}$ , is estimated through a local constant method. The second part, the ex-ante adjustment cost a, is estimated through a simulation-based method. Equation (8) reports the formula of estimated value of E(Y-a),  $\hat{\delta}_{j,i}$ .

$$\hat{\delta}_{j,i} = \hat{E}(Y_j | x_j, \xi_{j,i}, d_j = 1) - S^{-1} \sum_{s=1}^{S} a(x_j, x *_{j,s}, job_j; \hat{\theta})$$

# 4.3 Estimation of Single Index, Distribution of Bids in the Second Stage, and Entry Threshold

To account for the auction level characteristics, I employ a single index approach so that all the characteristics influence the model primitives only through a scalar  $z'\beta$ . I assume the

contractors' bidding behavior follow the form,

$$\log(b_{j,i}) = z_j'\beta + h_j'\zeta + e_{j,i} \tag{8}$$

where  $z_j$  and  $h_j$  represents auction level characteristics. The main difference of  $z_j$  and  $h_j$  is that  $z_j$  affects distribution of contractors' private cost which means the private cost distribution can be characterized as  $F(c, s|z_j'\beta)$  in the first stage.  $h_j$  represents other variables that may also influence a bidder's behavior.  $h_j$  contains the difference between the expectation of final specification,  $EX^*$ , and initial engineer estimate, X, which directly indicates uncertainty of a contract and the measure of compensation from the revison, E(Y - a), which indirectly benefits the contractors as a result of a holdup problem.

I recover the single index  $z'_{j}\beta$  by regressing the log of sumbitted sealed bids on all the auction level characteristics  $z_{j}$  and other characteristics  $h_{j}$ . At the same time, the bid distributions in the second stage,  $g_{0j}(\cdot)$  and  $G_{0j}(\cdot)$ , can be estimated through the distribution of  $e_{j,i}$ . I adopt kernel density estimation to get the CDF and PDF of error terms  $e_{j,i}$ . The distributions of interest can be connected to the distribution of the residuals through,

$$G_{0B|Z,H}(b_{i,i}|z_i, h_i) = Pr\{z_i'\beta + h_i'\zeta + e_{i,i} \le \log(b_{i,i})\} = F_e(\log(b_{i,i}) - z_i'\beta - h_i'\zeta)$$
(9)

and

$$g_{0B|Z}(b_{j,i}|z_j, h_j) = \frac{\partial}{\partial b} F_e(\log(b_{j,i}) - z_j'\beta - h_j'\zeta) = f_e(\log(b_{j,i}) - z_j'\beta - h_j'\zeta)/b_{j,i}$$
(10)

I estimate entry thresholds by using a binomial logistic regression with  $n_j \sim \mathcal{B}\{N_j, \frac{\exp \beta m_j}{1 + \exp \beta m_j}\}$ . As I discussed earlier, the entry threshold is affected by the combination of the single index  $z'_j\beta$ , the incompleteness of a contract which measured in  $EX^* - X$ , and the benefits from the holdup problem E(Y - a).

# 4.4 Estimation of Private Cost Distribution in the Second Stage and the first stage

After the estimation in the previous sections, I recover the private costs for the entry bidders in the second stage by adding up the bid, the expected holdup, and a function of distribution terms.

$$c_{j,i} = b_{j,i} + \hat{\delta}_{j,i} - \frac{1}{N-1} \frac{1 - \hat{s}\hat{G}_0(b_{j,i}|z_j, h_j)}{\hat{s}\hat{g}_0(b_{j,i}|z_i, h_j)}$$

Based on the estimated costs, I follow the local polynomial estimation method in Aryal et al. (2021) to recover the private cost distribution in the second stage,  $F^*(c; \bar{s}, z'\beta)$ .

To recover the private cost distribution in the first stage, I apply the connection between the two distribution function in the identification section,

$$F(c|\bar{s}, z'\beta) = \frac{\partial}{\partial \bar{s}} \left( \bar{s} F^*(c; \bar{s}, z'\beta) \right)$$

I employ numerical differentiation to finally get the private cost distribution in the first stage.

#### 4.5 Estimation Results

Table 8 reports the estimation result of the linear regression of natural log of bids on auction level characteristics and the expected incompleteness terms estimated from the stuctural estimation including the expected difference of initial design and final design of contracts  $(EX^* - X)$  and natural log of expected holdup  $(\log(E(Y - a)))$ . For entry bidders, they will bid more if they expect the difference of two design are large. Their bids will increase by 3.08% when the expected difference of designs increases by 1 million dollars. Meanwhile, they will bid slightly more aggressive when they expect a larger holdup from the negotiation with the government. But this effect is not significant for entry bidders.

Table 9 indicates the marginal effects of factors on the entry behavior in the logistic regression. The difference between the expectation of the initial design and the final design deters entry behaviors of contractors. Entry probability will decrease by 0.64% when bidders expect 1 million dollars increase on the two designs. In addition, I can observe a significant positive effect of expected holdup on entry behaviors. If they expect 1% increase on the expected holdup of contracts, entry probability will increase 4.87%.

Based on the two tables, I could conclude that the effects of incompleteness of contracts is twofold. Expected difference between designs hinders entry of bidders and at the same time will deter these entry bidders from making an aggressive bid. The expected holdup makes bidders more likely to enter the auction, but the effects on entry bidders' bid are not significant and relatively small.

Figure 3 presents the estimated private cost distribution in the first stage where the private signal equals the mean value of entry probability and the single index equals the mean value in data.

## 5 Counterfactual Analysis

## 5.1 Distortion of Bidding Strategy

According to An and Tang (2019), econometricians can consider an adjusted cost for a contractor  $\tilde{c}_i \equiv c_i - \delta(x; \lambda^*)$  to deal with the structural problem of auctions with incompleteness. However, when it comes to the consideration of both incompleteness and entry, the problem will be much more complicated. Based on the first order condition, the solution can be characterized as,

$$\beta(c_i; \bar{s}) = \frac{1}{[1 - \bar{s}F^*(c_i; \bar{s})]^{N-1}} \int_{c_i}^{\bar{c}} [t - \delta(x; \lambda^*)] d\{1 - [1 - \bar{s}F^*(t; \bar{s})]^{N-1}\} + \bar{c} \frac{(1 - \bar{s})^{N-1}}{[1 - \bar{s}F^*(c_i; \bar{s})]^{N-1}}$$

$$(11)$$

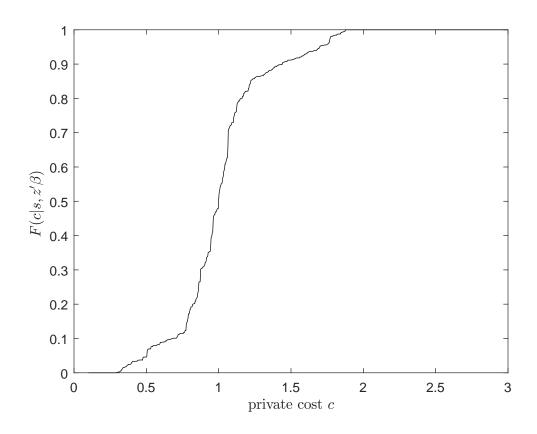
Table 8: Linear Regression of log of bids on auction level characteristics

|                | $\frac{Dependent \ variable:}{\log(b)}$ |                 |  |  |  |
|----------------|---|-----------------|--|--|--|
|                |   |                 |  |  |  |
|                | (1)                                     | (2)             |  |  |  |
| Job            | -0.119**                                | -0.114**        |  |  |  |
|                | (0.0535)                                | (0.0536)        |  |  |  |
| ave.fringe     | -0.0938**                               | -0.0986**       |  |  |  |
|                | (0.0467)                                | (0.0469)        |  |  |  |
| ave.util       | 0.271***                                | 0.275**         |  |  |  |
|                | (0.0794)                                | (0.0795)        |  |  |  |
| ave.dist       | -0.000192**                             | -0.000203***    |  |  |  |
|                | (0.0000897)                             | (0.0000898)     |  |  |  |
| Job*ave.fringe | 0.1011                                  | 0.0946          |  |  |  |
| O              | (0.0635)                                | (0.0635)        |  |  |  |
| Job*ave.util   | 0.297**                                 | 0.296**         |  |  |  |
|                | (0.118)                                 | (0.118)         |  |  |  |
| Job*ave.dist   | 0.000256*                               | 0.000268**      |  |  |  |
|                | (0.000133)                              | (0.000133)      |  |  |  |
| $\log(X)$      | 0.976***                                | 0.980***        |  |  |  |
| 30( )          | (0.00297)                               | (0.0114)        |  |  |  |
| N              | 0.000647                                | 0.000629        |  |  |  |
|                | (0.000498)                              | (0.000501)      |  |  |  |
| $EX^* - X$     |   | 0.0308**        |  |  |  |
|                |   | (0.0123)        |  |  |  |
| $\log(E(Y-a))$ |   | -0.0166         |  |  |  |
| 30( ( 37))     |   | (0.0171)        |  |  |  |
| Constant       | 0.0651                                  | 0.0335          |  |  |  |
|                | (0.0350)                                | (0.0469)        |  |  |  |
|                |   |                 |  |  |  |
| Observations   | 3661                                    | 3661            |  |  |  |
| $R^2$          | 0.9697                                  | 0.9697          |  |  |  |
| $adjustedR^2$  | 0.9696                                  | 0.9696          |  |  |  |
| Note:          | *p<0.1; **p<0                           | 0.05. *** <0.01 |  |  |  |

Table 9: Estimates of Average Marginal Effects on Entry Threshold

| single index $z'\beta$ | $-0.0497^{***}$             |
|------------------------|-----------------------------|
| $EX^* - X$             | $-0.0064^{***}$             |
| $\log(E(Y-a))$         | 0.0487***                   |
| N                      | -0.0090***                  |
| Note:                  | *p<0.1; **p<0.05; ***p<0.01 |

Figure 3: Estimated Private Cost Distribution in the First Stage  $F(c|s,z'\beta)$  at s=0.2267,  $z'\beta=0.193$ 



The effect of holdup on bidding behavior can be measured as,

$$-\frac{1}{[1-\bar{s}F^*(c_i;\bar{s})]^{N-1}} \int_{c_i}^{\bar{c}} \delta(x;\lambda^*) d\{1-[1-\bar{s}F^*(t;\bar{s})]^{N-1}\} = \left\{-1 + \frac{(1-\bar{s})^{N-1}}{[1-\bar{s}F^*(c_i;\bar{s})]^{N-1}}\right\} \delta(x;\lambda^*)$$
(12)

From this equation, it indicates that bidders will bid less compared to the case when holdup equals to zero. It is natural because bidders will bid more aggressively if they expect a future return from the government. However, this term is not equal to the value of the holdup term so it cannot compensate the bidding behavior. The net effect of expected holdup and corresponding aggressive bidding behavior varies according to the private cost, entry probability and the cost distribution. Therefore, it is very necessary to have a structural model to consider both incompleteness and entry in a procurement auction to handle the highly nonlinear problem.

### 5.2 Comparison of Models

From this article, I find that when it comes to the structural estimation of a procurement auction with entry problem and contract incompleteness, neglecting either one will give rise to significant estimation bias.

If an econometrician ignores the entry property of an auction and proceeds a structural estimation on it, the estimation result is meaningless if the entry threshold varies much due to heterogeneous auction level characteristics. For procurement auctions with incompleteness, this will be worse because the belief of incompleteness of contracts will naturally involve endogenous participation and the effect of incompleteness on entry is ambiguous. To quantitively account for the impact of ignoring endogenous participation, econometricians have to consider not only actual incompleteness of contracts or potential entry situation, but also beliefs of bidders, private cost distribution and expectation of incompleteness and potential holdup problem. Thus, if econometricians neglect the entry property for auctions

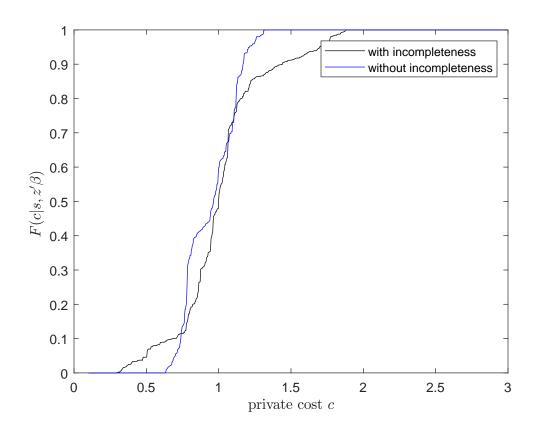
with incompleteness, the estimated private cost distribution is very hard to tell whether it is overestimated or underestimated.

As mentioned in the previous section, if an econometrician negelects consideration of incompleteness, it will make entry bidders seem to bid more aggressively. It seems that the private cost will be completely underestimated through this process. However, the neglect of incompleteness will affect the estimation of entry threshold and will lead to biased estimation of entry behavior. Since the effects of expected incompleteness problem on entry is two fold, it makes the consequence of ignoring contracts' incompleteness ambiguous. In our data, if I estimated the model without consideration of incompleteness, Figure 4 reports the private cost distribution at mean values of single index and private signal. From the figure, the model without consideration of incompleteness seems to have lower estimated costs compared to the model with incompleteness. However, the distribution does not reveal a simple leftward shift of costs distribution, i.e., a clear stochastic dominance is not observed. Meanwhile, distortion on different value of private cost makes the shape of extreme value of costs very different. In this way, policy makers might be misleaded since very low private costs involve the winner of auctions and very high private costs involve participation rate of auctions.

## 6 Conclusion

In this paper, I investigate entry behaviors in procurement auctions in an incomplete contracts framework. I empirically examine the impact of incompleteness on the entry decision using the potential bidders set and constructed ex post incompleteness measure. According to the reduced form results, I introduce a structural method to combine the two central features in the literature of auction. Based on the selective entry model (e.g., Gentry and Li, 2014) and incomplete auction models (e.g., Bajari et al., 2014; An and Tang, 2019), I create a three stage model to explain the underlying relationship between the entry decision and the incompleteness. I prove the existence of equilibrium of the model and provide

Figure 4: Estimated Private Cost Distribution in the First Stage  $F(c|s,z'\beta)$  with and without consideration of contracts' incompleteness at  $s=0.2267,\ z'\beta=0.193$ 



identification for the model. The estimates shows that bidders' behaviors, including entry and bidding strategies, are affected by a combination of contract incompleteness, holdup in procurement auctions, beliefs of incompleteness and benefits from contracts' change, and even their private costs and costs' distribution. This result naturally makes consideration of both entry and incompleteness very important for econometricians and policy makers.

# **Appendix**

## Appendix A. Proof of Existence of Equilibrium

At the last stage (negotiation stage), the problem can be specified as,

$$\max (u_c - d_c)^{\gamma} (u_b - d_b)^{1-\gamma}$$

$$s.t. \quad u_b + u_c < u_0$$

where  $d_c = b - c$  is the disagreement utility for winning bidder,  $d_b = \pi(X) - b$  is the disagreement utility for the buyer,  $u_0 = \pi(X^*) - a - c$ .  $u_b, u_c$  are the agreement utility for the winner and buyer. a is the cost from adjustment of the contract that goes into negotiation.

The solution to the maximization problem can be given as,

$$u_c = \gamma(\pi(X^*) - \pi(X) - a) + b - c$$

So we can get the utility change of the winning bidder from negotiation of a new design,

$$\delta(x, x^*) = \gamma(\pi(X^*) - \pi(X) - a) + b - c - (b - c)$$

$$= \gamma(\pi(X^*) - \pi(X) - a(X, X^*))$$

$$= \gamma \Delta u(X, X^*)$$

At stage 2 (bidding stage), the CDF of cost distribution is,

$$F^*(c;\bar{s}) = \frac{1}{\bar{s}} \int_0^{\bar{s}} F(c|t)dt$$

So the probability of winning one rival when the bidder bids b is,

$$G(b; \bar{s}) = 1 - \bar{s} + \bar{s}(1 - F^*(\beta^{-1}(b); \bar{s}))$$

The winning probability at stage 2 when bidding b,

$$W(b; \bar{s}) = G(b; \bar{s})^{N-1}$$

Therefor, in stage 2, the bidder with cost  $c_i$  and bid b has expected payoff,

$$\pi(c_i; b|\bar{s}) = (b - c_i + \delta(x; \lambda^*))W(b; \bar{s})$$

where  $\delta(x; \lambda^*) = \int_{\underline{x}}^{\overline{x}} \gamma(\pi(X^*) - \pi(X) - a(X, X^*)) \lambda_{X^*|X}(X^*|X) dX^*$  is the expected utility change coming from the renegotiation period.

The bidder is seeking to maximize this payoff, the first order condition for it is,

$$W(b; \bar{s}) + (b - c_i + \delta(x; \lambda^*)) \frac{dW(b; \bar{s})}{db} = 0$$

Therefore he have,

$$\frac{\frac{dW(b;\bar{s})}{db}}{W(b;\bar{s})} = -\frac{1}{b - c_i + \delta(x;\lambda^*)}$$

Under symmetric bidding strategy,  $b = \beta(c_i)$ , we have,

$$\frac{(N-1)G(b;\bar{s})^{N-2}(-\bar{s})f^*(\beta^{-1}(b);\bar{s})\frac{d\beta^{-1}(b)}{db}}{G(b;\bar{s})^{N-1}} = -\frac{1}{b-c_i+\delta(x;\lambda^*)}$$

$$(-\bar{s})(N-1)G(b;\bar{s})^{N-2}f^*(c_i;\bar{s})\frac{1}{\beta'(c_i)G(b;\bar{s})^{N-1}} = -\frac{1}{b-c_i+\delta(x;\lambda^*)}$$

$$\beta'(c_i)G(b;\bar{s})^{N-1} + \beta(c_i)(-\bar{s})(N-1)G(b;\bar{s})^{N-2}f^*(c_i;\bar{s}) = (c_i-\delta(x;\lambda^*))(-\bar{s})(N-1)G(b;\bar{s})^{N-2}f^*(c_i;\bar{s})$$

$$\left[\beta(c_i)(1-\bar{s}F^*(c_i;\bar{s}))^{N-1}\right]' = (c_i-\delta(x;\lambda^*))(-\bar{s})(N-1)(1-\bar{s}F^*(c_i;\bar{s}))^{N-2}f^*(c_i;\bar{s})$$

Therefore we have,

$$\beta(c_i) = \frac{1}{[1 - \bar{s}F^*(c_i; \bar{s})]^{N-1}} \int_{c_i}^{\bar{c}} [t - \delta(x; \lambda^*)] d\{1 - [1 - \bar{s}F^*(t; \bar{s})]^{N-1}\}$$
(13)

**Assumption 1** Cost-signal pairs  $(c_i, s_i)$  are drawn symmetrically across bidders from a joint distribution such that:

- 1. The support of the random variable  $c_i$  is a bounded interval  $C = [0, \bar{c}]$  and the joint  $CDF\ F(c, s)$  is continous in (c, s).
- 2. For each bidder i, the conditional distribution of  $c_i$  is stochastically ordered in  $s_i$ :  $s' \geq s$  implies  $F(c|s') \leq F(c|s)$ .
- 3. The random pairs  $(c_i, s_i)$  are independent across bidders:  $(c_i, s_i) \perp (c_j, s_j)$  for all  $j \neq i$ .
- 4. The conditional distribution F(c|s) is differentiable in v and s.
- 5. Without loss of generality, the first-stage signals  $s_i$  are normalized to have a uniform marginal distribution on [0,1]:  $s_i \sim U[0,1]$ .

Back to stage 1, the expected payoff at stage 1 is,

$$\Pi(s_i|\bar{s}) = \int_0^1 \pi(c_i; \beta^*(c_i)|\bar{s}) f(c_i|s_i) dc_i$$

Now we need to show the existence of optimal  $\bar{s}^*$ .

First, the function  $\Pi(s_i|\bar{s})$  is decreasing in  $s_i$  and  $\bar{s}$ .

Proof:  $\pi(c_i; \beta^*(c_i)|\bar{s})$  is the value function of the bidder maximization problem, so we have,

$$\frac{\partial \pi(c_i; \beta^*(c_i)|\bar{s})}{c_i} = -W(\beta^*(c_i)) < 0$$

Therefore,  $\pi(c_i; \beta^*(c_i)|\bar{s})$  is decreasing in  $c_i$ . Since we also have stochastic ordering for  $F(c_i|\bar{s})$  in  $\bar{s}$  from Assumption 1.2, we have  $\Pi(s_i|\bar{s})$  is decreasing in  $s_i$ .

Similarly, we can get the derivative of the value function  $\pi(c_i; \beta^*(c_i)|\bar{s}) = (\beta(c_i) - c_i + \delta(x; \lambda^*))(1 - \bar{s}F^*(c; \bar{s}))^{N-1} = (\beta(c_i) - c_i + \delta(x; \lambda^*))(1 - \int_0^{\bar{s}} F(c|t)dt)^{N-1}$  with respect to  $\bar{s}$ .

$$\frac{\partial \pi(c_i; \beta^*(c_i)|\bar{s}))}{\bar{s}} = (\beta(c_i) - c_i + \delta(x; \lambda^*))(N-1)(-F(c|\bar{s})) < 0$$

So function  $\Pi(s_i|\bar{s})$  is decreasing in  $\bar{s}$ .

Second, function  $\Pi(s_i|\bar{s})$  is continuous in  $(s_i,\bar{s})$ .

$$\Pi(s_{i}|\bar{s}) = \int_{0}^{1} \pi(c_{i}; \beta^{*}(c_{i})|\bar{s})) dF(c_{i}|s_{i})$$

$$= \pi(c_{i}; \beta^{*}(c_{i})|\bar{s}) F(c_{i}|s_{i}) - \int_{0}^{1} F(c_{i}|s_{i}) d\pi(c_{i}; \beta^{*}(c_{i})|\bar{s})$$

$$= \pi(c_{i}; \beta^{*}(c_{i})|\bar{s}) F(c_{i}|s_{i}) + \int_{0}^{1} F(c_{i}|s_{i}) W(\beta(c_{i})|\bar{s}) dc_{i}$$

From the assumption, we have the continuity of F(c|s), so we get the continuity of  $\beta(\cdot)$ .  $\pi(c_i; \beta^*(c_i)|\bar{s}) = (\beta(c_i) - c_i + \delta(x; \lambda^*))(1 - \int_0^{\bar{s}} F(c|t)dt)$  is continuous in  $\bar{s}$ . So we have the first part  $\pi(c_i; \beta^*(c_i)|\bar{s})F(c_i|s_i)$  is continuous in  $(s_i, \bar{s})$ . In the second term,  $W(\beta(c_i)|\bar{s}) = (1 - \int_0^{\bar{s}} F(c|t)dt)^{N-1}$  is continuous in  $\bar{s}_i$ .

Therefore we have the continuity of the function  $\Pi(s_i|\bar{s})$ .

In the third step, we consider a symmetric equilibrium in threshold entry strategies  $\bar{s}$ . If  $\Pi(0|0) \leq k$ , remaining out is always optimal. If  $\Pi(1|1) \geq k$ , entry at first stage is always optimal. Otherwise, we have  $\Pi(0|0) \geq k$  and  $\Pi(1|1) \leq k$ . From the continuity and monotonicity of function  $\Pi(s_i|\bar{s})$ , there exists an interior equilibrium  $\bar{s}^* \in (0,1)$  such that a marginal bidder is indifferent to entry:

$$\Pi(\bar{s}^*|\bar{s}^*) = k \tag{14}$$

For the buyer, the expected payment  $\varphi_{\lambda}(x; \bar{s}^*, \beta^*)$  for the contractor can be calculated as,

$$\varphi_{\lambda}(x;\bar{s}^*,\beta^*) = N \int_0^{\bar{s}} \int_0^{\bar{c}} \beta^*(c,x;\lambda) H(c|\bar{s}(x;\lambda)) f(c|s_i) dc_i ds_i$$

where  $H(c|\bar{s}) = [1 - \bar{s} + \bar{s}(1 - F^*(c;\bar{s}))]^{N-1} = [1 - \bar{s}F^*(c;\bar{s})]^{N-1}$ .

Given the contractor belief  $\lambda$ , the buyer's optimization problem is:

$$\alpha^*(\tilde{x}; \lambda) \equiv \arg\max_{x \in \mathcal{X}} \{ \pi(x) - \varphi_{\lambda}(x; \bar{s}^*, \beta^*) + \mu(x, \tilde{x}) \}$$

Suppose  $\alpha^*: \mathcal{X} \to \mathcal{X}$  is the buyer's strategy in a strictly monotone pure strategy PBE, and is differentiable. For the belief on the equilibrium path, we have,  $\lambda(\cdot|x) = F_{X^*|\tilde{X} = \alpha^{*-1}(x)}(\cdot)$  for all x on the support of  $\alpha^*(\tilde{X})$ . Then we have for all  $\tilde{x} \in \mathcal{X}$ ,

$$\pi'(\alpha^*(\tilde{x})) - \varphi'_{\lambda^*}(\alpha^*(\tilde{x}); \bar{s}^*, \beta^*) + \mu_1(\alpha^*(\tilde{x}), \tilde{x}) = 0$$

The function  $\varphi_{\lambda}(x; \bar{s}^*, \beta^*)$  can be derived as,

$$\varphi_{\lambda}(x; \bar{s}^*, \beta^*) = N \int_0^{\bar{s}} \int_0^{\bar{c}} \int_{c_i}^{\bar{c}} [t - \delta(x; \lambda)] d\{1 - [1 - \bar{s}F^*(t; \bar{s})]^{N-1}\} f(c|s_i) dc_i ds_i$$

$$= N \int_0^{\bar{s}} \int_0^{\bar{c}} \int_{c_i}^{\bar{c}} t d\{1 - [1 - \bar{s}F^*(t; \bar{s})]^{N-1}\} f(c|s_i) dc_i ds_i$$

$$- N \int_0^{\bar{s}} \int_0^{\bar{c}} \int_{c_i}^{\bar{c}} \delta(x; \lambda) d\{1 - [1 - \bar{s}F^*(t; \bar{s})]^{N-1}\} f(c|s_i) dc_i ds_i$$

The second term can be derived as,

$$N\delta(x;\lambda) \int_{0}^{\bar{s}} \int_{0}^{\bar{c}} [1 - \bar{s}F^{*}(t;\bar{s})]^{N-1} f(c|s_{i}) dc_{i} ds_{i} = N\delta(x;\lambda) \int_{0}^{\bar{s}} \int_{0}^{\bar{c}} [1 - \int_{0}^{\bar{s}} F(c|t) dt]^{N-1} f(c|s_{i}) dc_{i} ds_{i}$$

$$= N\delta(x;\lambda) \int_{0}^{\bar{c}} [1 - F(c,s=\bar{s})]^{N-1} \int_{0}^{\bar{s}} f(c|s_{i}) ds_{i} dc_{i}$$

$$= N\delta(x;\lambda) \int_{0}^{\bar{c}} [1 - F(c,s=\bar{s})]^{N-1} dF(c,s=\bar{s})$$

$$= -\delta(x;\lambda) [1 - F(c,s=\bar{s})]^{N} \Big|_{0}^{\bar{c}}$$

$$= \delta(x;\lambda)$$

The first term can be derived as,

$$\begin{split} N\int_{0}^{\bar{s}} \int_{0}^{\bar{c}} \int_{c_{i}}^{\bar{c}} td\{1 - [1 - \bar{s}F^{*}(t;\bar{s})]^{N-1}\} f(c|s_{i}) dc_{i} ds_{i} \\ &= N\int_{0}^{\bar{c}} \int_{0}^{\bar{s}} \int_{0}^{t} tf(c_{i}|s_{i}) dc_{i} ds_{i} d\{1 - [1 - \bar{s}F^{*}(t;\bar{s})]^{N-1}\} \\ &= N\int_{0}^{\bar{c}} t\int_{0}^{\bar{s}} F(t|s_{i}) ds_{i} d\{1 - [1 - \bar{s}F^{*}(t;\bar{s})]^{N-1}\} \\ &= \bar{s}N\int_{0}^{\bar{c}} tF^{*}(t;\bar{s}) d\{1 - [1 - \bar{s}F^{*}(t;\bar{s})]^{N-1}\} \\ &= \bar{s}N\int_{0}^{\bar{c}} tF^{*}(t;\bar{s})(N-1)[1 - \bar{s}F^{*}(t;\bar{s})]^{N-2} \bar{s} dF^{*}(t;\bar{s}) \\ &= N\int_{0}^{\bar{c}} t[\bar{s}F^{*}(t;\bar{s}) - 1 + 1](N-1)(1 - \bar{s}F^{*})^{N-2} \bar{s} dF^{*}(t;\bar{s}) \\ &= N\int_{0}^{\bar{c}} t(N-1)[1 - \bar{s}F^{*}(t;\bar{s})]^{N-2} \bar{s} dF^{*}(t;\bar{s}) - N\int_{0}^{\bar{c}} t[1 - \bar{s}F^{*}(t;\bar{s})]^{N-1}(N-1) \bar{s} dF^{*}(t;\bar{s}) \\ &= N\int_{0}^{\bar{c}} td\{1 - [1 - \bar{s}F^{*}(t;\bar{s})]^{N-1}\} - (N-1)\int_{0}^{\bar{c}} td\{1 - [1 - \bar{s}F^{*}(t;\bar{s})]^{N}\} \end{split}$$

which directly depends on  $\bar{s}$  and other fundamental distributions. The optimal  $\bar{s}^*$  is only influenced by the participation cost and the buyer's signal X. Therefore, we can rewrite the expected payment in the form  $\varphi_{\lambda}(x; \bar{s}, \bar{\beta})$  as  $\sigma(x) - \delta(x; \lambda)$ .

Let

$$\Lambda(x, \tilde{x}) \equiv E[\Delta u_{+}(x, X^{*}) | \tilde{X} = \tilde{x}] = \int_{\omega(x)} [\pi(x^{*}) - \pi(x) - a(x, x^{*})] dF(x^{*} | \tilde{x})$$

where  $\omega(x) \equiv \{x^* : s(x, x^*) > 0\}$ . Then we have  $\mu(x, \tilde{x}) = (1 - \gamma)\Lambda(x, \tilde{x})$  and  $\delta(x; \lambda^*) = \gamma \Lambda(x, \alpha^{*-1}(x))$ .

Therefore we have,

$$\varphi_{\lambda^*}'(\alpha^*(\tilde{x}); \bar{s}^*, \beta^*) = \sigma'(\alpha^*(\tilde{x})) - \Lambda_1(\alpha^*(\tilde{x}), \tilde{x}) - \frac{\Lambda_2(\alpha^*(\tilde{x}), \tilde{x})}{\alpha^{*'}(\tilde{x})}$$

We finally have the ordinary differential equation,

$$\alpha^{*\prime}(\tilde{x}) = \Gamma(\alpha^*(\tilde{x}), \tilde{x}))$$

where 
$$\Gamma(x, \tilde{x}) = \frac{\gamma \Lambda_2(x, \tilde{x})}{\sigma'(x) - \pi'(x) - \Lambda_1(x, \tilde{x})}$$
.

We define a contractor's conditional belief  $\lambda$  as ultra-pessimistic at  $x \in \mathcal{X}$  if it assigns no probability mass to a new designs which yields positive net surplus change, i.e.,

$$\int 1\{x^* \in \omega(x)\} d\lambda(x^*|x) = 0, \tag{15}$$

where  $\omega(x) \equiv \{x^* : \Delta u(x, x^*) > 0\}$ . A buyer's objective function when contractors hold an "ultra-pessimistic" belief  $\lambda$  is:

$$H^{o}(x, \tilde{x}) \equiv \pi(x) + (1 - \gamma)\Lambda(x, \tilde{x}) - \sigma(x)$$

**Assumption 2** (Smoothness and Concavity)  $\pi$ ,  $\sigma$  and  $\Lambda$  are differentiable and bounded over their domains. For each  $\tilde{x} \in \tilde{\mathcal{X}}$ ,  $H^o$  is strictly concave in x over  $\mathcal{X}$ .

It follows from the assumption and the theorem of maximum that

$$\mathcal{X} \equiv \{x : x = \arg\max_{z \in \mathcal{X}} H^o(z, \tilde{x}) \text{ for some } \tilde{x} \in \mathcal{X}\}$$

is convex and compact in  $\mathcal{X}$ . Let  $x_h^o(\text{and } x_l^o)$  denote the supremum (and infimum) of  $\mathcal{X}_o$ ;  $x_h$  (and  $x_l$ ) denote the supremum (and infimum) of  $\mathcal{X}$ ; and  $\tilde{x}_h$  (and  $\tilde{x}_l$ ) denote the supremum (and infimum) of  $\tilde{X}$ . Define the following ordinary differential equation with an initial condition:

$$\alpha'(\tilde{x}) = \Gamma(\alpha(\tilde{x}), \tilde{x}) \text{ and } \alpha(\tilde{x}_l) = x_l^o.$$
 (16)

**Assumption 3** The function  $\Gamma$  satisfies,

- 1.  $\Gamma$  is continuous over  $\mathcal{X} \times \tilde{\mathcal{X}}$ , and there exists  $L \in \mathbb{R}_{++}$  such that for all  $(\tilde{x}, x, x')$  in  $\tilde{\mathcal{X}} \times \mathcal{X} \times \mathcal{X}$ ,  $|\Gamma(x', \tilde{x}) \Gamma(x, \tilde{x})| \leq L|x' x|$ .
- 2.  $M(\tilde{x}_h \tilde{x}_l \le x_h x_l^o)$ , where  $M \equiv \sup_{\mathcal{X} \times \tilde{\mathcal{X}}} \Gamma(x, \tilde{x}) < \infty$ .

It follow from Assumption 3 and Picard's Local Existence Theorem that there exists a solution to this ODE over  $\tilde{X} \equiv [\tilde{x}_l, \tilde{x}_h]$ .

Now we need to show the Monotonicity of  $\alpha^*$ .

#### **Assumption 4** (Monotonicity)

- $1. \ \ For \ any \ pair \ \tilde{x}' > \tilde{x} \ \ on \ \mathcal{X}, \ F_{X^*|\tilde{X} = \tilde{x'}} \ first \ order \ stochastically \ dominates \ F_{X^*|\tilde{X} = \tilde{x}}$
- 2. For each  $x \in \mathcal{X}$ ,  $\Lambda(x, \tilde{x})$  is increasing in  $\tilde{x}$ .
- 3. For each  $\tilde{x} \in \tilde{\mathcal{X}}$ ,  $\pi'(x) + \Lambda(x, \tilde{x})$  is nonincreasing in x.

#### Assumption 5 (Support Condition)

1. For any  $(x, \tilde{x}) \in \mathcal{X} \times \tilde{\mathcal{X}}$ , the integral  $\int 1\{x^* \in \omega(x)dF_{X^*|\tilde{X}=\tilde{x}}(x^*) > 0$ .

2. For some  $\alpha^*$  that solves (16),  $\mathcal{X}_o \subseteq \mathcal{X}_e \equiv \{x : x = \alpha^*(\tilde{x}) \text{ for some } \tilde{x} \in \tilde{\mathcal{X}}\}.$ 

Proof: From the assumption that  $x' \notin \mathcal{X}_e$  implies  $x' \notin \mathcal{X}_o$ . Thus, there exists  $x^o \in \mathcal{X}_o$  such that  $H^o(x^o, \tilde{x}) \geq H^o(x', \tilde{x})$ . We have  $\delta(x; \lambda^*) \geq 0$ , where the equality holds under ultra-pessimistic beliefs. Therefore, for any  $z \in \mathcal{X}$ ,

$$H^{o}(z, \tilde{x}) \le \pi(z) + \mu(z, \tilde{x}) - \sigma(z) + \delta(z; \lambda^{*})$$

where the inequality holds with equality for  $z \notin \mathcal{X}_e$  and holds strictly for  $z \in \mathcal{X}_e$ . Hence, we finally have,

$$\pi(x^{o}) + \mu(x^{o}, \tilde{x}) - \sigma(x^{o}) + \delta(x^{o}; \lambda^{*})$$

$$> H^{o}(x^{o}, \tilde{x}) \ge H^{o}(x', \tilde{x})$$

$$= \pi(x') + \mu(x', \tilde{x}) - \sigma(x') + \delta(x'; \lambda^{*})$$

This shows that the buyer will not deviate to x' under the belief  $\lambda^*$ .

#### Appendix B: Details on Extremum Estimator

I follow the extreme estimator in An and Tang (2019)?. Though their model is quite different from the model in this article, the first order conditions for the government are the same. Therefore, I can apply their method to deal with the estimation of the incompleteness part in this article. The extreme estimator is specified as,

$$\hat{\tau} = \arg\max_{\tau} \{ \mathcal{L}_J(\tau) - \mathcal{M}_J(\tau) \}$$

where  $\mathcal{L}_J$  is defined as,

$$\mathcal{L}_{J} \equiv J^{-1} \sum_{j} \log \Phi \left( \frac{\hat{I}_{s,j} + \frac{\rho}{\sigma} (y_{j} - \hat{I}_{o,j})}{\sqrt{1 - \rho^{2}}} \right) + \log \Phi' \left( \frac{y_{j} - \hat{I}_{o,j}}{\sigma} \right) - \log \sigma - \log \Phi(\hat{I}_{s,j})$$

The  $\hat{I}_{o,j} \equiv \gamma_j \hat{\phi}_j + (1 - \gamma_j) \hat{a}_j$  and  $\hat{I}_{s,j} \equiv \hat{\phi}_j - \hat{a}_j$  can be derived from the probit model setting, where  $\gamma_j \equiv \gamma(w_j; \zeta)$ ,  $\phi_j \equiv \pi(x_j^*, w_j; \tau, \hat{\theta}) - \pi(x_j, w_j; \tau, \hat{\theta})$  and  $\hat{a}_j \equiv a(x_j, x_j^*, w_j; \tau, \hat{\theta})$ . The moment condition term  $\mathcal{M}_J$  is defined as,

$$\mathcal{M}_{J} \equiv J^{-1} \sum_{i} [\hat{\varphi}_{1}(x_{j}, w_{j}) - \hat{\pi}_{1}(x_{j}, job_{j}; \tau) - \hat{\mu}_{1}(x_{j}, \tilde{x}_{j}, job_{j}; \tau)]^{2}$$

where  $\hat{\varphi}_1$ ,  $\hat{\pi}_1$  and  $\hat{\mu}_1$  are first order derivates of  $\varphi(x, w)$ ,  $\pi(x, job)$  and  $\mu(x, \tilde{x}, job)$  with respect to x. I can estimate  $\hat{\varphi}_1$  through estimating regression model of auction payment on x, w and interaction terms.  $\hat{\varphi}_1$  can be calculated by plugging in these estimates.  $\hat{\pi}_1$  can be calculated through the defined function form of  $\pi$ . To calculate  $\hat{\mu}_1$ , I can estimate it using,

$$\mu_1(x, \tilde{x}, job; \tau) = E[(1 - \gamma(W; \zeta))|job] \times E\left[\Phi(\Delta(u(X^*, x, job))) \frac{\partial \Delta u(X^*, x, job)}{\partial x} | \tilde{x}, job\right]$$

The first term can be directly estimated by plugging in the parameters and taking conditional sample mean. The second term can be acquired by using simulated observations of  $x^*$  drawn from the estimated normal distribution of  $X^*$  given  $\tilde{X} = \tilde{x_j}$ .

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