

DISASTER MANAGEMENT



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Scope

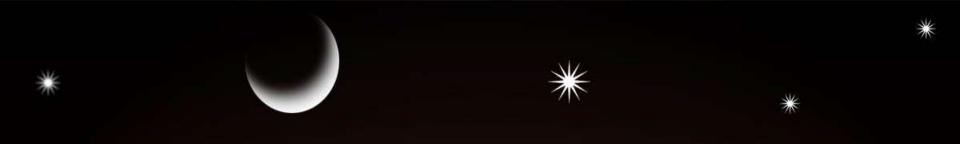
- Introduction
- Definition
- Classification & Types of Disasters
- Disaster Management
- Disaster Preparedness
- Medical and Public Health Response
- Public Health Impact of Disaster
- Disaster Mitigation
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Introduction

- Disasters are as old as Mankind.
- The first description of Disaster and its management comes from mythological "Noah" and his ark.
- Similar Flood tales are widespread in- Greek Mythology, Puranas, Mesopotamian stories, and many cultures.



Introduction



Etymology

Originated from Greek

dus = bad aster = star

Calamity due to position of a planet or a star.

Then evolved in Italian as disastro,

To become French désastre (de.zastɛ).

& then disaster.

Definition

Disaster -

Any occurrence that causes

damage, ecological disruption,

loss of human life,

deterioration of health and health services on a scale, sufficient to warrant an extraordinary response from outside the affected community or area.(WHO)

A disaster can be defined as an occurrence either nature or man made that causes human suffering and creates human needs that victim cannot alleviate without assistance.

(American Red Cross)

Definition

Hazard -

Any phenomenon that has the potential to cause disruption or damage to people and their environment.

"A hazard is natural event while the disaster is its consequence. A hazard is perceived natural event which threatens both life and property......

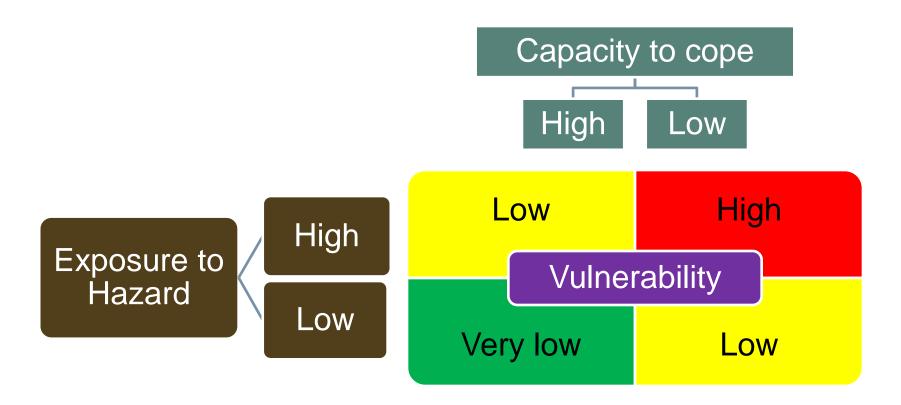
A disaster is a realization of this hazard."

-John Whittow

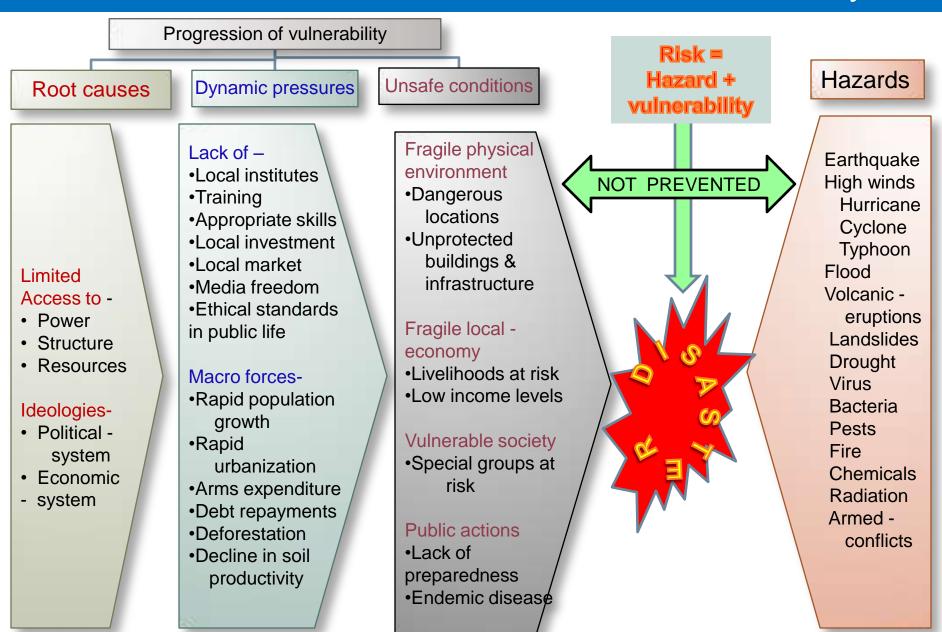
- When hazard involves elements of risks, vulnerabilities and capacities, they can turn into disasters.
- Hazards may be inevitable but disasters can be prevented.

Vulnerability

The propensity of things to be damaged by a hazard.



Disaster occurs when hazards meet vulnerability



Classification of Disasters



Natural Disasters

Meteorological Disasters

- Floods
- Tsunami
- Cyclone
- Hurricane
- Typhoon
- Snow storm
- Blizzard
- Hail storm

Topographical Disasters

- Earthquake
- Volcanic Eruptions
- Landslides and Avalanches
- Asteroids
- Limnic eruptions

Environmental Disasters

- Global warming
- El Niño-Southern Oscillation
- Ozone depletion-UVB Radiation
- · Solar flare



Disaster Management

The body of policy and administrative decisions and operational activities that pertain to various stages of a disaster at all levels.

An applied science which seeks, by systemic observation and analysis of disasters, to improve measures relating to prevention, emergency response, recovery and mitigation.

Encompasses all aspects of planning for, and responding to disasters, including both pre and post disaster activities.

Disaster Management

A continuous and integrated process of planning, organizing, coordinating and implementing measures which are necessary or expedient for-

- Prevention of danger or threat of any disaster.
- Reduction of risk of any disaster or its severity or consequences.
- Capacity-building.
- Preparedness to deal with any disaster.
- Prompt response to any threatening disaster situation or disaster.
- Assessing the severity or magnitude of effects of any disaster.
- Evacuation, rescue and relief.
- Rehabilitation and reconstruction.

Activities that reduce effects of disasters

- Building codes & zoning
- Vulnerability analyses
- Public education

Activities prior to a disaster.

- Preparedness plans
- Emergency exercises
- Training,
- Warning systems

Mitigation

Integrated
Disaster
Management

Prepared-

ness

Response

Activities following a disaster.

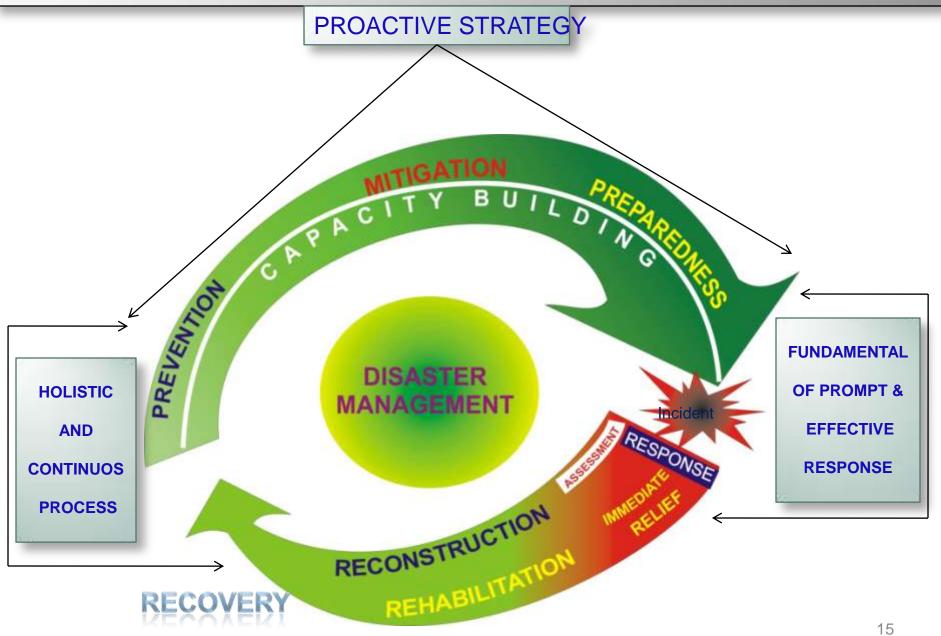
- Temporary housing
- Claims processing
- Grants
- Medical care

Recovery

Activities during a disaster.

- Public warning systems
- Emergency operations
- Search & rescue

Disaster management continuum



PHASES OF DISASTER MANAGEMENT

Disaster Preparedness

Disaster Impact

Disaster Response

Disaster Recovery

Disaster Mitigation

Disaster Preparedness

Disaster preparedness - is ongoing multisectoral activity.

Integral part of the national system responsible for developing plans and programmes for

disaster management,

prevention,

mitigation,

response,

rehabilitation and

reconstruction.

Disaster Preparedness

Co-ordination of a variety of sectors to carry out-

- > Evaluation of the risk.
- > Adopt standards and regulations.
- > Organize communication and response mechanism.
- Ensure all resources- ready and easily mobilized.
- Develop public education programmes.
- Coordinate information with news media.
- Disaster simulation exercises.

Medical Preparedness & Mass Casualty Management

- Developing and capacity building of medical team for Trauma & psycho-social care,
 Mass casualty management and Triage.
- Determine casualty handling capacity of all hospitals.
- Formulate appropriate treatment procedures.
- Involvement of private hospitals.
- Mark would be care centers that can function as a medical units.
- Identify structural integrity and approach routes.

Disaster Response

Immediate reaction to disaster as the disaster is anticipated, or soon after it begins in order to assess the needs, reduce the suffering, limit the spread and consequences of the disaster, open up the way to rehabilitation.

By-

- > Mass evacuation
- Search and rescue
- Emergency medical services
- Securing food and water
- Maintenance of Law & Order



Disaster Impact & Response



Medical and Public Health response

- Pre-hospital emergency services -
 - Linkage to govt. incident command system.
 - External medical services and extrication workers.
 - Search and Rescue teams.
- Assessment of immediate health needs.
- Identification of medical & health resources.
- Temporary field treatment
 Prompt and proper treatment to save lives.

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Medical and Public Health response

- Food safety and Water Safety
- Animal control- Carcasses can foul water,
 Zoonotic diseases.
- Vector control- Mosquito and Rodents
- Communicable disease control:
 - Measles, diarrheal diseases, ARI, and malaria
 - Breakdown in environmental safeguards.
 - Crowding of persons in camps, Malnutrition.
- Waste management
 - Temporary latrines
 - Chemical toileting
 - Sewage disposal damage.

Medical and Public Health response

- Management of hazardous agent exposure
 - Particular matter
 - Also Infectious agents if hospital or scientific laboratories damaged
- Mental health
 - Specialized psychological triage and treatment significant in terrorism.
- Information
 - Behavioral Contagion handling
 - Risk communication

Consequences of Disaster

Health -

Physical – Entanglement, Injuries, Disabilities, Coma, Death.

Psychological- Cognitive, Behavioral, Social.

- Structural Damage to variable extent.
- Ecological- Changes in eco system.
- Economical-Financial losses.

Symptoms after disaster

Physiological Symptoms

- Fatigue
- Shock symptoms
- Profuse sweating
- Fine motor tremors
- Chills
- Teeth grinding
- Muscle aches
- Dizziness

Cognitive Symptoms

- Memory loss
- Distractibility
- Reduced attention span
- Decision making difficulties
- Calculation difficulties
- Confusing trivial with major issues

EmotionalSymptoms

- Anxiety
- Feeling overwhelmed
- Grief
- Identification with victims
- Depression
- Anticipation of harm to self or others
- Irritability

Behavioral Symptoms

- Insomnia
- Substance abuse
- Gallows humor
- Gait change
- Ritualistic behavior
- Hyper vigilance
- Unwillingness to leave scene

Factors which may affect reactions

Disaster Related Factors

- Lack of warning
- Scope of the event
- Abrupt contrast of scene
- Personal loss or injury
- Type of disaster
- Traumatic stimuli
- Nature of the destructive agent
- Human error
- Time of occurrence
- Lack of opportunity for effective action
- Environment (temperature, humidity, pollution...)

Host Related Factors

Health

- Disabled, Invalid
- Medical problems

Social

- Lack of support network-Divorced, Widowed
- Cultural: language barriers

Demographic

- Age: younger and older have more difficulties
- Sex: more stress in women, but more resilient

Past History

- Traumatic events
- Mental illness or emotional problems

Disasters and Diseases

Epidemic diseases

- May be consequences of disasters.
- Some tend to become pandemics, to evolve as disaster
 - ➤ Plague of Justinian from 541 to 750 AD, killed about 60% (100 Millions) of Europe's population.
 - The Black Death of 1347 to 1352 AD killed 25 million in Europe .
 - ➤ Spanish flu killed 50 million people in 1918-1919, more than those died in precedent First World War.

Communicable Diseases after Disasters

Pre existing Diseases in the Population:

dysentery, cholera, measles, tuberculosis, malaria, intestinal parasites, scabies, skin infections.

Ecological Changes:

- ➤ Altered ecology- vector borne and water borne diseases
- Living conditions plague, louse borne typhus and relapsing fever.
- Stray animals and wild animal displacementrabies.

Damage to public Utilities:

Water supplies & sewage disposal disrupted.

Communicable Diseases after Disasters

Population Movements:

- Introduction of new disease or vector.
- In settlements diarrheal diseases, measles, viral hepatitis, whooping cough, malaria etc.

Interruption in Public Health Services:

- > Disruption of curative and preventive services.
- ➤ Interrupted vector control malaria, dengue
- ➤ Interrupted immunization measles, whooping cough, and diphtheria.

Altered Individual Resistance to diseases:

Malnutrition increases susceptibility to diseases.

Diseases after Man Made Disasters

- Will depend upon particular exposure type.
- Symptoms and diseases differ widely.
- Spectrum may range from simple non fatal injuries to chromosomal defects.
- Again technology that is capable of producing mass destruction weapons and developments in biotechnology leading to invention of deadly bio-attack organisms, is of ever growing concern for world.

Other Public Health Impacts of Disasters

Sexual violence

Rape, Exploitation & Sexual violence

- Causes: Separation of women from family
- Weakened social structures
- Increased aggressive behavior

• Human right violations

- Torture of civilian
- Physical and psychological harms
- Sex trafficking
- Child labour
- Denial of basic needs

Mental Health Impact of Disasters

- Post traumatic stress disorder
 - Stage one- Adrenergic surge.
 - Stage two- Helplessness and a loss of self-control.
 - Stage three Despondency and demoralization.
- Children -Developmental age is more important
- Preschoolers- Increased arousal, fear.
- School-age children- reckless ,psychosomatic signs.
- Adolescents- some partake in rescue and recovery, regression & withdrawal possible.
- Elderly increased risk for physical injury, than mental.

Rescue workers in Disaster

- Secondary victims of a disaster.
- Stress reactions seen in non-professionals.
- More emotional trauma if involved in a failed rescue attempts (especially if children are involved).
- Inexperienced body handlers become more sensitive.
- 19 August is observed as World Humanitarian Day in honour of aid workers, who lost their lives.

Disaster Recovery

- Repatriation after the emergency is over, displaced people return to their place of origin.
- Rehabilitation -restoration of basic social functions.
 - Providing temporary shelters,
 - Stress debriefing for responders and victims,
 - Economic Rehabilitation,
 - Psycho-social Rehabilitation,
 - Scientific Damage Assessment,
- Elements of recovery
 - Community recovery (including psychological).
 - Infrastructure recovery (services and lifelines).
 - Economy recovery (financial, political).
 - Environment recovery.

Reconstruction

Rebuilding homes.

Permanently repairing and rebuilding infrastructures.

Elements -

- Owner Driven Reconstruction.
- Speedy Reconstruction.
- Linking Reconstruction with Safe Development.



Disaster Mitigation



- Permanent reduction of risk of a disaster,
 to limit impact on human suffering and economic assets.
 - Primary mitigation reducing hazard & vulnerability.
 - Secondary mitigation- reducing effects of hazard.

Components:

- Reducing hazard protection against threat by removing the cause of threat.
- Reducing vulnerability reducing the effect of threat

Natural hazards are inevitable, reduce vulnerability.

Components of Disaster Mitigation

- Hazard identification and mapping
 - Assessment Estimating probability of a damaging phenomenon of given magnitude in a given area.

Considerations-

- History
- Probability of various intensities
- Maximum threat
- Possible secondary hazards
- Vulnerability analysis
 - A process which results in an understanding of the types and levels of exposure of persons, property, and the environment to the effects of identified hazards at a particular time.

Components of Disaster Mitigation

Risk analysis –

Determining nature and scale of losses which can be anticipated in a particular area.

Involves analysis of

- Probability of a hazard of a particular magnitude.
- Elements susceptible to potential loss/damage.
- Nature of vulnerability.
- Specified future time period.

Prevention –

 Activities taken to prevent a natural phenomenon or potential hazard from having harmful effects on either people or economic assets.

Disaster Mitigation Measures

Active measures

- Promotion of desired actions by -
 - Planning control.
 - Training & education.
 - Economic assistance.
 - Subsidies.
 - Facilities-refugee points, storage.
 - Public information.

Passive measures

- Prevent undesired actions by -
 - Requirement to conform with design codes.
 - Checking compliance of controls on site.
 - Court proceedings
 - Fines, Closure orders
 - Control land use.
 - Denial of utilities in areas development undesired.

VULNERABILITY PROFILE OF INDIA

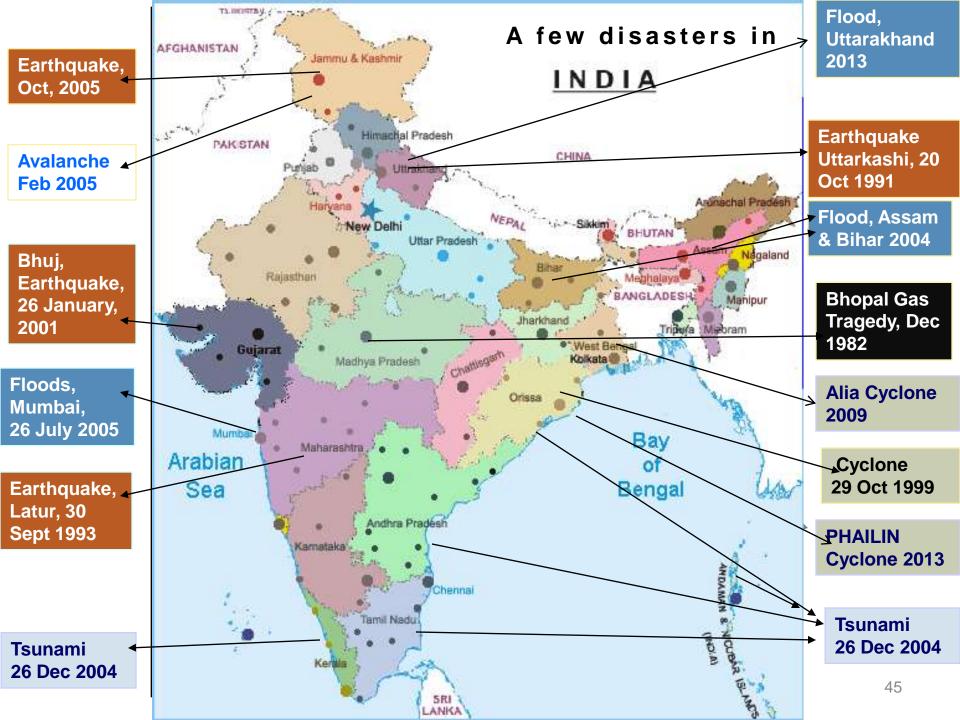


Major Disasters in India (last 40 years)

S. N	Event	Year	State & Area	Effects
1	Drought	1972	Large part of country	200 million affected
2	Cyclone	1977	Andhra Pradesh	10,000 people & 40,000 cattle died
3	Drought	1987	15 states	300 million affected
4	Cyclone	1990	Andhra Pradesh	967 died. 435,000 acres land affected
5	Earthquake	1993	Latur, Maharashtra	7,928 people died.30,000 injured
6	Cyclone	1996	Andhra Pradesh	1000 people died.5,80,000 houses destroyed
7	Super cyclone	1999	Orissa	Over 10,000 deaths
8	Earthquake	2001	Bhuj,Gujrat	13,805 deaths,6.3 millions affected

Major Disasters in India (last 40 years)

S. N	Event	Year	State & Area	Effects
9	Tsunami	2004	Coastline TN, Kerala, AP, A&N islands & Puducherry	10,749 deaths.5,640 missing,2.79 Millions
10	Floods	July 2005	Maharashtra	1094 deaths 167 injured, 54 missing
11	Earthquake	2008	Kashmir	1400 deaths
12	Kosi floods	2008	North Bihar	527 deaths, 19, 323 cattle died
13	Cyclone	2008	Tamilnadu	204 deaths
14	Krishna floods	2009	Andhrapradesh & Karnataka	300 died
15	Flash flood	June 2013	Uttarakhand	5,700 deaths, 70,000 affected
16	Phailin Cyclone	Oct 2013	Coastline of Orissa, Jharkhand	27 died, 10,00,000 evacuations 44



Developments in Disaster Management

High Powered Committee set up in August 1999.

Until 2001 – Responsibility with Agriculture Ministry.

Transferred to Ministry of Home Affairs in June 2002.

National Disaster Management Authority established 28th September 2005.

Inclusion of Disaster Management in the Seventh Schedule of the Constitution.

On 23 December, 2005, Disaster Management Act.

Changes in Disaster Management in India

Paradigm Shift

Response centric to Holistic & Integrated Approach

Backed By

Institutional Framework

Legal Authority

Supported By

Financial Mechanisms

Creations of Separate Funds

Institutional Framework

Disaster Management Structure

NDMA Apex Body with Prime Minister as Chairperson. National Executive Committee - Secretaries of 14 Ministries and Chief of Integrated Defence Staff.

Centre Level

Central Ministries; National Disaster Management Authority, National Institute of Disaster Management National Disaster Response Force (NDRF).

State Level

SDMA headed by Chief Minister.
State Executive Committee (SEC).

District Level

DDMA headed by District Magistrate. Interface between Govt. and Public.

Nodal Ministries related with Disasters

Type of Disaster	Nodal Ministry
Natural- Flood, Tsunami, Cyclone, Earthquake Manmade-Civil strife	Home Affairs
Drought	Agriculture
Biological, Epidemics	Health & Family Welfare
Chemical, Forest related	Environment & Forest
Nuclear	Atomic Energy
Air Accidents	Civil Aviation
Railway Accidents	Railway
Industrial Accidents	Labour

Mitigation Projects

- Cyclones 308 Million US \$.(World Bank)
- Earthquakes Rs. 1597 Cr.
- Pilot Project for School Safety: Rs. 48 Cr.
- Disaster Information & Communication Network Rs. 821 Cr.

Also projects are being implemented for-

- > Landslides.
- > Floods.
- Medical Preparedness.
- Creation of National Disaster Response Reserves

Disaster Management in Development

- All new Projects/ Programmes will mandatorily have inbuilt disaster resilience. (at conceptualization level).
- Planning Commission and the Ministry of Finance to give approval to the projects only if disaster resilience self certification is provided.
- Ongoing Projects to be revisited to include disaster resilience audit.
- Infrastructural loans to be sanctioned by the Banks only after due diligence on disaster resilience audit.

Disaster Management in Development

- Existing Lifeline Projects to be selectively revisited and retrofitted.
- Generation awareness by introduction of DM in education.
- Documentation –India Disaster Report.
- Training at community-PRI & Local self Govt. members

Disaster Management Training

- NIDM provides Web based training courses. www.onlinenidm.gov.in
- Comprehensive Disaster Risk Management Framework
 6 weeks course; Fee 1500/-
- Thematic- 9 Types; 4 weeks & Course fee Rs 1000/-
 - Damage and Reconstruction Needs Assessment
 - Risk Sensitive Land Use Planning
 - Risk Analysis
 - Community Based Disaster Risk Management
 - Climate Change & Disaster Risks
 - Financial Strategies for Managing the Economic Impacts of Natural Disasters
 - Earthquake Risk Reduction
 - Safe Cities
 - Gender Aspects of Disaster Recovery & Reconstructions

Disaster Management Training

- NIDM provides Web based training courses.
- Satellite based demonstration cum Training Programme on Disaster Management conducted through Edu-SAT Network.
- Self E-learning courses- @ www.nidmssp.in
- 1) Basics of Disaster Management
- 2) Community Based Disaster Risk Management(CBDRM)
- 3) A Guide for Civil Defense Volunteers
- 4) A Guide for Public Health Worker
- 5) School Safety
- 6) Introduction to Earthquake Risk Mitigation & Management
- 7) Introduction to Flood Risk Mitigation and Management
- 8) Introduction to Cyclone Risk Mitigation and Management
- Introduction to Industrial Chemical Disaster Risk Mitigation and Management
- 10) Landslide Risk Mitigation and Management

Response and Rescue

National Disaster Response Force (NDRF)

Composition: 10 battalions

Tasks-

Specialized Response during disasters.

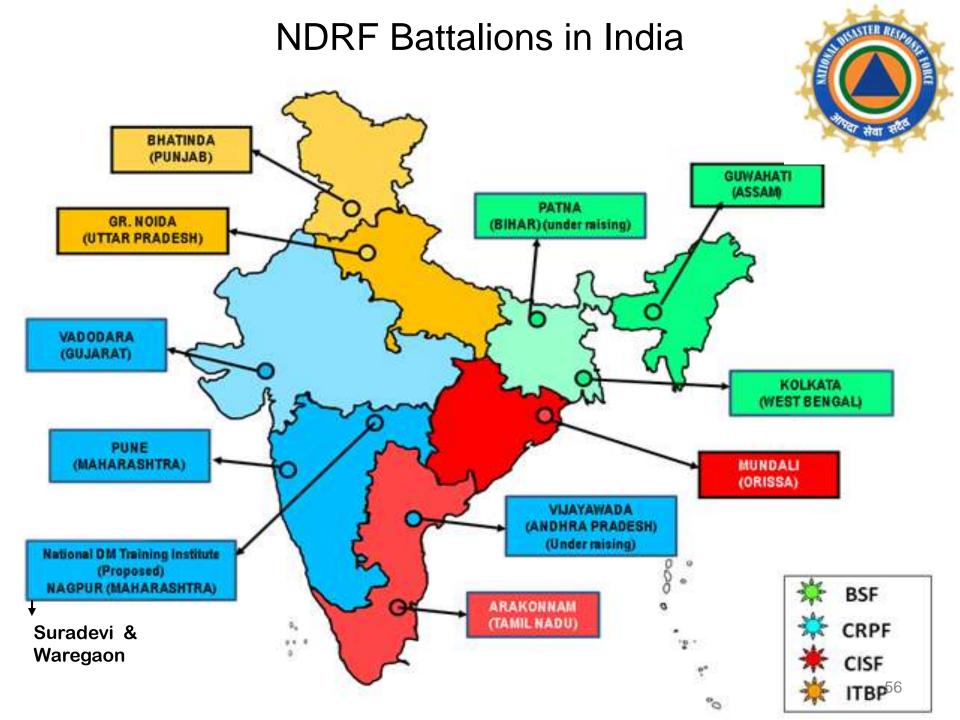
Well equipped and trained in search and rescue.

Assist in Community Training & Preparedness.

Impart basic and operation level training to SDRF.

Proactive Deployment during impending disaster situations.

Liaison, Rehearsals and Mock Drills.



MOCK DRILLS

Mock Exercises (Districts & Schools)

- Conducted so far 209 (including 80 Schools/ Colleges).
- Community & First Responders: Sensitized 15.0 Lakhs.
- Commonwealth Games 55 mock drills.



Research

Involvement of various Universities and Research Institutes to carry out research for Disaster Management

- Case studies and lesson learnt exercises by NIDM
- Preparation of Digital Maps.
- Preparation of Upgraded Hazard Maps.
- Development of GIS Platform for Vulnerability Analysis and Risk Assessment.
- Seismic Microzonation.
- Improved Modeling for Advanced Forecasting Capability.
- National Disaster Management Information System (NDMIS).

Resource and Knowledge Network

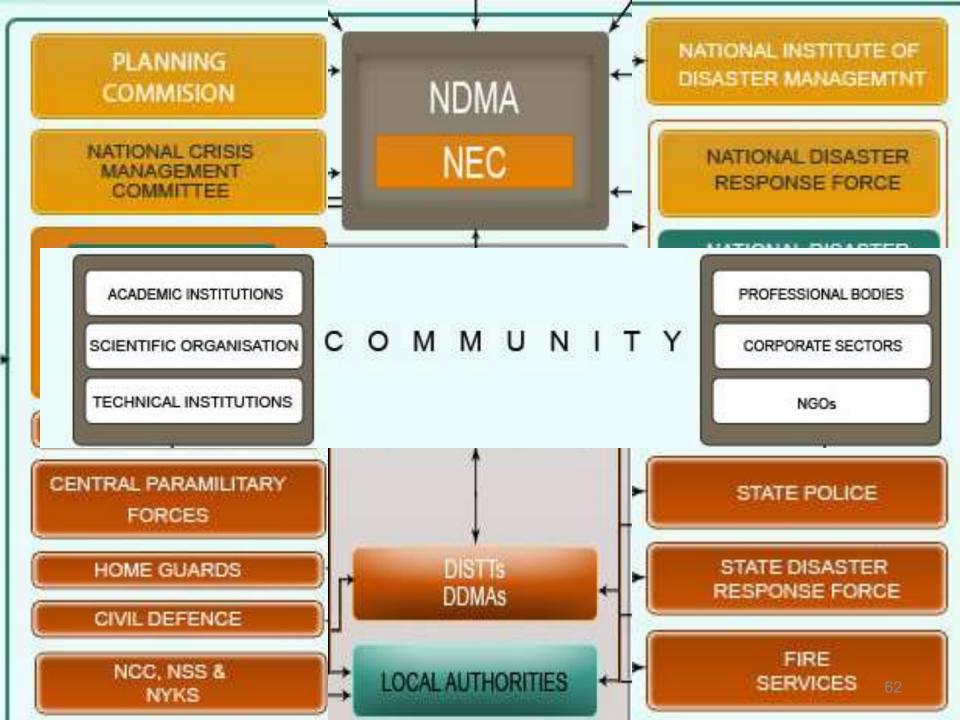
- India Disaster Resource Network (IDRN)
 - ➤ Inaugurated on 1st September 2003.
 - Web-enabled, centralized database for quick access to resources to minimize response time.
 - Updated every year ,at District & State level.
 226 items, 69,329 records in 545 districts uploaded.
- India Disaster Knowledge Network (IDKN)
 - ➤ Web portal for knowledge collaboration, maps, networking, emergency contact information system.
 - ➤ Goal easy to use unified point of access to disaster management, mitigation and response.
 - ➤ IDKN is a part of South Asian Disaster Knowledge Network (SADKN).

Other Institutional Arrangements

- Armed Forces
- Central Para Military Forces
- State Police Forces and Fire Services
- Civil Defence and Home Guards
- State Disaster Response Force (SDRF)
- National Cadet Corps (NCC)
- National Service Scheme (NSS)
- Nehru Yuva Kendra Sangathan (NYKS)

Stakeholders' Participation

- Corporate Social Responsibility (CSR)
- Public Private Partnership (PPP)
- Media Partnership
- Training of Communities
- DM Education in Schools



International Co-operation

UN Office for Coordination of Humanitarian Affairs (UNOCHA) for all international disaster response.

United Nations Development Programme (UNDP), for mitigation and prevention aspects

UN Disaster Assessment and Coordination (UNDAC) System. Streamlining Institutional Arrangements for Disaster Response.

The Asian Disaster Reduction Center in Kobe(1998) to enhance disaster resilience of the 30 member countries, to build safe communities, to create a society where sustainable development is possible.

Disaster Reduction Day

- NIDM observes "Disaster Reduction Day" on the Second Wednesday of October.
- UN General Assembly in 2009, designated October 13 as International Day for Disaster Reduction.
- 2013 Theme "Living with Disability and Disasters".
- Rallies and lectures for awareness for disaster reduction amongst youth, children and general people.

Disaster Management in Maharashtra

- SDMA AND SDRF At conceptual level.
- EOC- Emergency operations Centre at Mantralaya.
 All disaster activities handled through Ministry of Relief and Rehabilitation.
- Fire department Urban Development Ministry.
- PLAN Relief commissioner in Mantralaya will be assisted by YASHADA
- Supreme Court on 23, Sept. 2013 issued notice to the central government, disaster relief agencies, the meteorological department and some states including Maharashtra, to implement Disaster Management Act.

Disaster Management in Nagpur

- Fire Extinguishing Department of Nagpur Municipal Corporation is dealing for preparation of a DM plan.
- Disaster Management Cell in District Control Room situated in Office of the Collector, Nagpur
- Phone/Fax 0712-2562668 Toll Free No. 1077
- 24 areas in Nagpur urban and 16 in rural are flood prone. Also remaining 12 Tahasils' more or less flood prone areas.
- The population at risk in geo-seismic regions
 - 1. IA is 2,45,974 (Wainganga Basin) and
 - 2. IB is 1,20,657(Wardha Basin).
- Also prone to Industrial Disasters Low risk.
- Extremist activities and Terrorist activities Low risk

Areas of Concern

- Activating an Early Warning System network and its close monitoring.
- Mechanisms for integrating the scientific, technological and administrative agencies for effective disaster management.
- Terrestrial communication links which collapse in the event of a rapid onset disaster.
- Vulnerability of critical infrastructures (power supply, communication, water supply, transport, etc.) to disaster events

Areas of Concern

- Funding: Primacy of relief as disaster response.
- Preparedness and Mitigation very often ignored.
- Lack of integrated efforts to collect and compile data, information and local knowledge on disaster history and traditional response patterns.
- Need for standardized efforts in compiling and interpreting geo-spatial data, satellite imagery and early warning signals.
- Weak areas continue to be forecasting, modeling, risk prediction, simulation and scenario analysis, etc.

Areas of Concern

- Absence of a national level, state level, and district level directory of experts and inventory of resources.
- Lack of properly structured of National Disaster Management Plan, and State level and district level disaster management plans.
- Sustainability of efforts
- Effective Inter Agency Co-ordination and Standard Operating Procedures for stakeholder groups, especially critical first responder agencies.
- Lack of emergency medicine, critical care medicine, first aid facilities.

Future Directions

- Encourage and consolidate knowledge networks.
- Mobilize and train disaster volunteers for more effective preparedness, mitigation and response (NSS, NCC, Scouts and Guides, NYK, Civil Defence, Home guards).
- Increased capacity building leads to faster vulnerability reduction.
- Learn from best practices in disaster preparedness, mitigation and disaster response

Future Directions

- Mobilizing stakeholder participation of Self Help Groups, Women's Groups, Youth Groups, Panchayati Raj Institutions.
- Anticipatory Governance: Simulation exercises, Mock drills and Scenario Analysis.
- Indigenous knowledge systems and coping practices
- Living with Risk: Community Based Disaster Risk Management.
- Inclusive, participatory, gender sensitive, child friendly, eco-friendly and disabled friendly disaster management
- Technology driven but people owned.
- Knowledge Management: Documentation and dissemination of good practices.

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New possibilities

- Jawaharlal Nehru National Urban Renewal Mission for 70 cities: recent experience of extreme weather conditions in a few major metros and megacities.
- BRIMSTOWAD project in BrihanMumbai
- 100,000 Rural Knowledge Centre's (IT Kiosks): Spatial e-Governance for informed decision making in disasterprone areas: before, during and after disasters



- FOR INFORMATION ON DISASTERS DIAL TOLL FREE No. 1070
- Contact
 NDMA Control Room
 26701728,730;Fax-26701729
 9868891801,9868101885

controlroom@ndma.gov.in; ndmacontrolroom@gmail.com

WEBSITE

Republic of India-http:// ndma.gov.in

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Thank You!