## How Candidates and Election Context Swing Voters and Mobilize the Base

Seth J. Hill
Assistant Professor, Deptartment of Political Science
University of California, San Diego
sjhill@ucsd.edu

May 10, 2014
Conference on Field Experiments and Election Campaigns
Nuffield College, University of Oxford

### Motivation: Get Out The Vote vs Persuasion?

- Disclaimer: not a field experiment!
- Choice for campaigns: Mobilize supporters to turn out or persuade swing voters to their side?
- · Worth knowing:
  - The relative balance of the two effects across a range of contests?
  - The factors that influence whether specific elections more likely decided by mobilization or swing voters?

### Overview of academic project

- Most academic research considers separately effects of swing voters or of turnout.
- Reasons to believe both may move together systematically → should be estimated together.
- This project: theory of voter behavior that suggests when swing voters and composition should vary in effect across elections.
- · Key results from theory:
  - Both effects should vary as the types of candidates contesting two elections become more distinct.
  - Both effects, but more likely mobilization, should vary with the level of campaign effort.

## Today: how to measure these things

- Key difficulty is untangling the separate effect of switching voters from changes in turnout.
- This project takes considerable effort in estimating the magnitude of each in a unified framework.
- Estimates allow relating magnitude of each effect across each of a set of contests to characteristics of those contests.

## Where we are going

- Tractable definitions of the net partisan effects of switching voters and change in composition.
- Estimate the magnitude of each across a set of contests in Florida, 2006, 2008, and 2010.
- On average, net effect from switching voters on vote share of 4.7 percentage points.
- On average, net effect from changes in turnout on vote share of 7.3 percentage points.
- Large variation across contests, some of it predictable by features of those contests.

- One approach is to use surveys, ask respondents:
   "Did you vote? For whom? What about last time?"
- Advantages: individual level observations; opportunity to ask related questions; somewhat scalable.
- Problems: expensive; small samples; fallible memories → requires some coincidence in time.

- Another approach: Did campaign reach turnout or vote share targets in precincts, counties, etc.?
- Advantages: actual election results; connected to campaign effort; relevant for next campaign.
- Problems: did campaign mobilize or persuade?; must know campaign targets.

- My approach: use precinct election returns and voter files.
- Precinct election returns matched across elections to measure change in vote choice.
- Voter files matched across elections to measure changes in turnout.
- Statistical model to estimate how many switching voters, and vote choice of single-election voters.

- My approach: use precinct election returns and voter files.
- Precinct election returns matched across elections to measure change in vote choice.
- Voter files matched across elections to measure changes in turnout.
- Statistical model to estimate how many switching voters, and vote choice of single-election voters.
- Advantages: less expensive in \$/£; characterize full electorate across many contests; can implement after the fact.
- Problems: more expensive in time and computation; lack of individual variables.

- Before data, definitions. Who are "swing" voters?
- Swing/switching voters: those who vote for two different parties across two elections.
  - May or may not be related to those whose vote intention waivers during campaign.
- Effect of turnout: change in vote share due to those who turn out in only one of the two elections.
- Behavioral definitions of these concepts.

	Rep₁	$Oth_1$	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	$n_2$	$n_3$
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	n <sub>2</sub>	<i>n</i> <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

 $n_1$  Turn out twice, vote twice for Rep.

 $n_2$  Turn out twice, vote first for Oth, then for Rep.

 $n_3$  Turn out at second only, vote for Rep.

 $n_4$  Turn out twice, vote first for Rep, then for Oth.

 $n_5$  Turn out twice, vote twice for Oth.

 $n_6$  Turn out at second only, vote for Oth.

 $n_7$  Turn out at first only, vote for Rep.

n<sub>8</sub> Turn out at first only, vote for Oth.

 $n_9$  Stay home twice.

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	n <sub>2</sub>	n <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- $n_1$  Turn out twice, vote twice for Rep.
- $n_2$  Turn out twice, vote first for Oth, then for Rep.
- $n_3$  Turn out at second only, vote for Rep.
- $n_4$  Turn out twice, vote first for Rep, then for Oth.
- $n_5$  Turn out twice, vote twice for Oth.
- $n_6$  Turn out at second only, vote for Oth.
- $n_7$  Turn out at first only, vote for Rep.
- $n_8$  Turn out at first only, vote for Oth.
- $n_9$  Stay home twice.

### Swing/switching voters.

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	n <sub>2</sub>	$\overline{n_3}$
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- $n_1$  Turn out twice, vote twice for Rep.
- $n_2$  Turn out twice, vote first for Oth, then for Rep.
- $n_3$  Turn out at second only, vote for Rep.
- $n_4$  Turn out twice, vote first for Rep, then for Oth.
- $n_5$  Turn out twice, vote twice for Oth.
- $n_6$  Turn out at second only, vote for Oth.
- $n_7$  Turn out at first only, vote for Rep.
- $n_8$  Turn out at first only, vote for Oth.
- $n_9$  Stay home twice.

### Change in composition.

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	n <sub>2</sub>	n <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- If electorate did not change size:
- Benefit to Republican from switching voters:  $n_2 n_4$ .
- Benefit to Republican from change in turnout:  $n_3 n_7$ .

	Rep <sub>1</sub>	$Oth_1$	NoVote <sub>1</sub>
Rep <sub>2</sub>	<i>n</i> <sub>1</sub>	n <sub>2</sub>	<i>n</i> <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- Because electorate does change size:
- Benefit to Republican from switching voters:  $(n_2 n_4)/(n_1 + n_2 + n_3 + n_4 + n_5 + n_6)$ .
- Benefit to Republican from change in turnout:  $(n_1 + n_3 + n_4)/(n_1 + n_2 + n_3 + n_4 + n_5 + n_6) (n_1 + n_4 + n_7)/(n_1 + n_2 + n_4 + n_5 + n_7 + n_8).$

	Rep₁	$Oth_1$	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	n <sub>2</sub>	<i>n</i> <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- Due to secret ballot, we don't observe  $n_1$  to  $n_8$ .
- Opinion surveys: ask respondents in which cell they behaved/intend to behave.
- What other data relevant to these quantities?

	Rep <sub>1</sub>	Oth <sub>1</sub>	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	$n_2$	n <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- Vote returns and turnout statistics = row and column totals. Example:
  - Number of Republican votes received at election 2 =  $n_1 + n_2 + n_3$ .
  - Number of registrants who stayed home at election 1 =  $n_3 + n_6 + n_9$ .
- Accounting provide bounds; not always precise.
- Precinct-level returns often provide more specific bounds due to partisan segregation.

	Rep₁	$Oth_1$	NoVote <sub>1</sub>
Rep <sub>2</sub>	$n_1$	n <sub>2</sub>	<i>n</i> <sub>3</sub>
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$

- Another data source: Voter files with party of registration. Examples:
  - Number of registrants who turn out twice and are registered Democrat likely related positively to n<sub>5</sub>.
  - Number of registrants who turn out only at election 2 and are registered Republican likely related positively to n<sub>3</sub>.
- Statistical model maps from voter file cross-tabulation to this table.

# Precinct election returns (precinct 1132, Florida 15th district, 2006 to 2010)

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>	
Rep <sub>2</sub>	n <sub>1</sub>	n <sub>2</sub>	$n_3$	736
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$	439
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$	
	603	643		

# Tabulations from voter files (precinct 1132, Florida 15th district, 2006 to 2010)

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>	
Rep <sub>2</sub>	n <sub>1</sub>	n <sub>2</sub>	$n_3$	736
Oth <sub>2</sub>	$n_4$	$n_5$	$n_6$	439
NoVote <sub>2</sub>	$n_7$	$n_8$	$n_9$	
	603	643		

Democrats					
	Vote '06	Abstain '06			
Vote '10	308	162			
Abstain '10	250				

Republicans				
	Vote '06	Abstain '06		
Vote '10	648	249		
Abstain '10	211			

Others			
	Vote '06	Abstain '06	
Vote '10	108	77	
Abstain '10	65		

[Statistical model ...]

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>	
Rep <sub>2</sub>	548	113	73	736
Oth <sub>2</sub>	1	438	26	469
NoVote <sub>2</sub>	51	95		
	603	643		

Note: Posterior median estimates.

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>	
Rep <sub>2</sub>	548	113	73	736
	[453,590]	[57,170]	[9,200]	
Oth <sub>2</sub>	1	438	26	469
	[0,32]	[349,466]	[2,115]	
NoVote <sub>2</sub>	51	95		
	[1,146]	[33,199]		
	603	643		

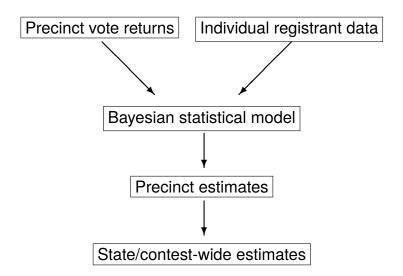
Note: Posterior median estimates with 95 percent credible intervals in brackets.

	Rep₁	Oth <sub>1</sub>	NoVote <sub>1</sub>	
Rep <sub>2</sub>	548	113	73	736
Oth <sub>2</sub>	1	438	26	469
NoVote <sub>2</sub>	51	95		
	603	643		

- Benefit to Republican from switching voters:  $(n_2-n_4)/(n_1+n_2+n_3+n_4+n_5+n_6)=(113-1)/1205=9.3$  points.
- Benefit to Republican from change in turnout:

$$(n_1 + n_3 + n_4)/(n_1 + n_2 + n_3 + n_4 + n_5 + n_6) - (n_1 + n_4 + n_7)/(n_1 + n_2 + n_4 + n_5 + n_7 + n_8) = (548 + 73 + 1)/1205 - (548 + 1 + 51)/1246 = 3.5 points.$$

### Statistical model

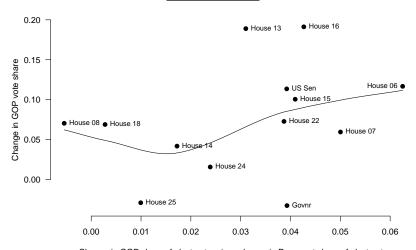


### Elections and data sources

- Implement model in state of Florida.
- Precinct returns from legislative redistricting website; around 7,500 precincts.
- Voter files from Secretary of State; around 12,500,000 registrants.
- Comparison of U.S. House and Senate, and state governor contests from 2006 to 2010.
- Comparison of Presidential to U.S. House and Senate, and state governor contests from 2008 to 2010.

## Change in Republican vote share in Florida contests

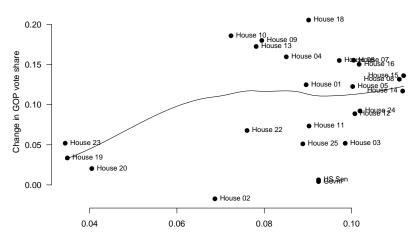
### 2006 to 2010



Change in GOP share of electorate minus change in Democrat share of electorate

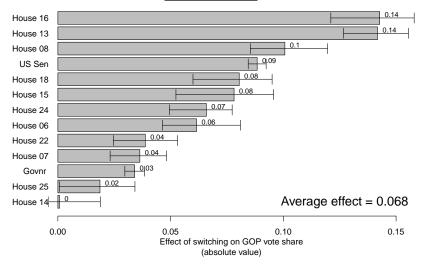
## Change in Republican vote share in Florida contests

### 2008 to 2010

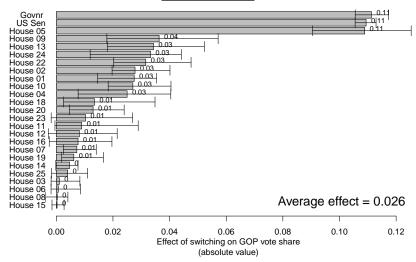


Change in GOP share of electorate minus change in Democrat share of electorate

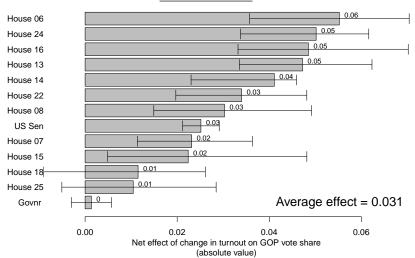
### Estimated effects of switching voters across contests



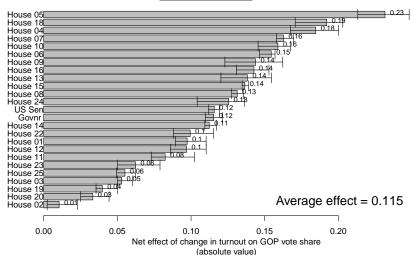
## Estimated effects of switching voters across contests



## Estimated effects of changes in turnout across contests



## Estimated effects of changes in turnout across contests



### Average net effects across contests

	2006 to 2010	2008 to 2010	Average
Switching voters	6.8	2.6	4.7
Change in turnout	3.1	11.5	7.3

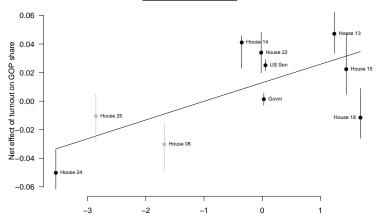
Note: Effects are net percentage points of vote share from first to second election.

### Characteristics of the contest

- Implication from the theory: the greater the imbalance in campaign expenditures between the two sides, the larger the effect on vote share off changes in turnout.
- Measured by money spent by Republican minus money spent by Democrat as reported to the Federal Election Commission.
- (Logged and differenced.)

### Change in turnout and campaign spending

### 2006 to 2010

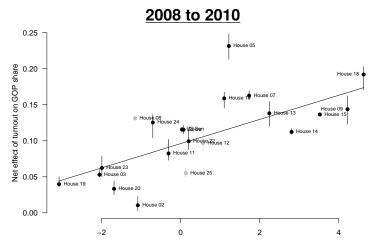


Change in GOP spending advantage (logged \$s per congressional district)

Note: Campaign spending is in logged dollars Republican advantage; increasing values means the Republican was increasingly advantaged in spending in the second election. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

Seth J. Hill. Candidates and Election Context

## Change in turnout and campaign spending



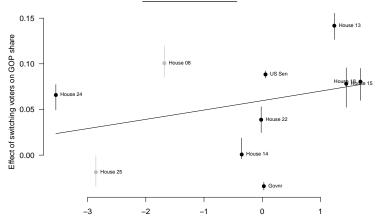
Campaign advantage at second election (logged \$s per congressional district)

Note: Campaign spending is in logged dollars Republican advantage; increasing values means the Republican was increasingly advantaged in spending in the second election. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

Seth J. Hill, Candidates and Election Context

### Switching voters and campaign spending

#### 2006 to 2010



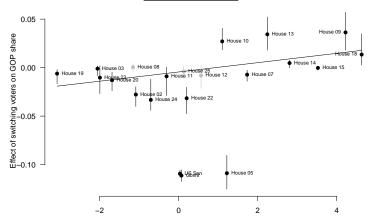
Change in GOP spending advantage (logged \$s per congressional district)

Note: Campaign spending is in logged dollars Republican advantage; increasing values means the Republican was increasingly advantaged in spending in the second election. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

Seth J. Hill. Candidates and Election Context

### Switching voters and campaign spending

### 2008 to 2010



Campaign advantage at second election (logged \$s per congressional district)

Note: Campaign spending is in logged dollars Republican advantage; increasing values means the Republican was increasingly advantaged in spending in the second election. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

Seth J. Hill. Candidates and Election Context

### Characteristics of the competing candidates

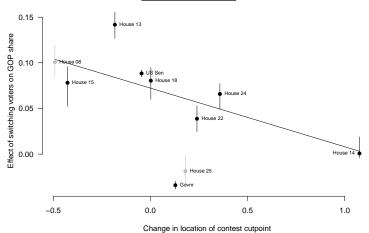
- Implication from the theory: the more distinct the two sets of candidates, the more swing voters.
- Across two contests in the same district:
  - Same two candidates → fewer swing voters,
  - When one contest has a noted moderate, or a noted extremist → more swing voters.

### Characteristics of the competing candidates

- Implication from the theory: the more distinct the two sets of candidates, the more swing voters.
- · Across two contests in the same district:
  - Same two candidates → fewer swing voters,
  - When one contest has a noted moderate, or a noted extremist → more swing voters.
- How to measure? Ideology estimates of candidates based on campaign contributions (Adam Bonica).
- Summarize each contest by the cutpoint/midpoint/dividing line between the candidates.
- Two cutpoints at 0.0 mean two similar contests. One cutpoint at -1 and the other at 1 means lots of swing voters.

### Switching voters and contest cutpoint

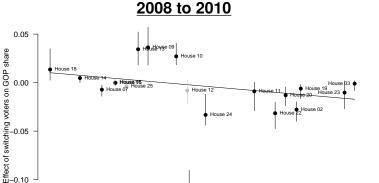
#### 2006 to 2010



Change in the contest cutpoint measured by Bonica CFScores; increasing values means that the cutpoint moved to the right, decreasing values to the left. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

Seth J. Hill. Candidates and Election Context

### Switching voters and contest cutpoint



House 05 & Govnr US Sen

0.4

0.6

0.8

Change in the contest cutpoint measured by Bonica CFScores; increasing values means that the cutpoint moved to the right, decreasing values to the left. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

0.2

Change in location of contest cutpoint

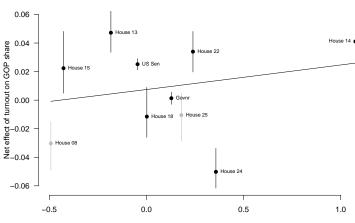
Seth J. Hill. Candidates and Election Context

-0.2

0.0

### Change in turnout and contest cutpoint



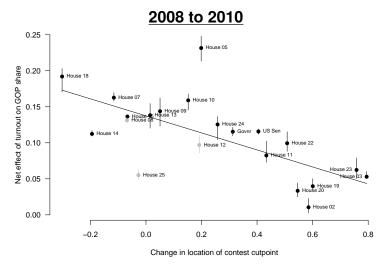


Change in the contest cutpoint measured by Bonica CFScores; increasing values means that the cutpoint moved to the right, decreasing values to the left. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

Change in location of contest cutpoint

Seth J. Hill. Candidates and Election Context

## Change in turnout and contest cutpoint



Change in the contest cutpoint measured by Bonica CFScores; increasing values means that the cutpoint moved to the right, decreasing values to the left. Gray points are contests that include a Tea Party candidate in addition to a Republican candidate. Error bars extend to 95 percent credible interval.

## Effects of candidate and context on switching and turnout

### 2006 to 2010

	Effect of switchers	Effect of composition
Intercept	0.062	0.012
	(0.002)	(0.002)
Change in cutpoint	-0.067	0.024
	(0.006)	(0.006)
Change in GOP spending advantage	0.006	0.010
	(0.002)	(0.002)

Note: Dependent variables are net effect of switching voters and net effect of change in composition on GOP vote share. Change in cutpoint and change in spending advantage are both mean-deviated.

# Effects of candidate and context on switching and turnout

### 2008 to 2010

	Effect of switchers	Effect of composition
Intercept	-0.012	0.122
	(0.002)	(0.003)
Change in cutpoint	-0.029	-0.053
	(800.0)	(0.009)
Spending advantage at second election	0.002	0.015
	(0.001)	(0.001)

Note: Dependent variables are net effect of switching voters and net effect of change in composition on GOP vote share. Change in cutpoint and change in spending advantage are both mean-deviated.

### Conclusions and implications

- Importance of defining the benchmark against which changes in election results should be compared.
- Behavioral definition only one option. Others might be normal vote, pre-campaign intentions, etc.
- Presidential battleground turnout operation dominates here – 11.5 point average effect of turnout 2008 to 2010.
- Even so, average effect of change in turnout of 3.1 points 2006 to 2010.
- Average effect of swing voters 6.8 points 2006 to 2010, 2.6 points 2008 to 2010.
  - 2010 was not a referendum. About 20 percent of electoral change in FL from 2008 to 2010 due to swing voters, 80 percent due to change in turnout.

### Conclusions and implications

- Campaign spending advantage directly connected to the effect of change in turnout.
- But, candidate ideology also appears related to the effect of changes in turnout on vote share.
  - How much are the turnout decisions of voters influenced by the ideological characteristics of their candidates? Or, is this apparent relationship spurious, instead elite enthusiasm or funds raised?
- Net effect of swing voters related to ideological characteristics of candidates, and, less so, to campaign spending advantage.

### Conclusions and implications

- Tentative takeaway:
- Candidates structure the effect of swing voters and, to a lesser degree, the basics of turnout;
- Campaign spending can influence turnout depending upon the balance of resources.

#### Extensions

- Presented today contest-level estimates. I have precinct-level estimates, but they are noisy.
- Perhaps with more data or modeling, precinct estimates could be more precise;
  - Places that are more or less responsive to candidate characteristics.
  - Places where relationship of turnout to vote share is most responsive.
- More contests, places, times.
- Integration of survey estimates for low-level geographies.

## Seth J. Hill, "How Candidates and Election Context Swing Voters and Mobilize the Base"

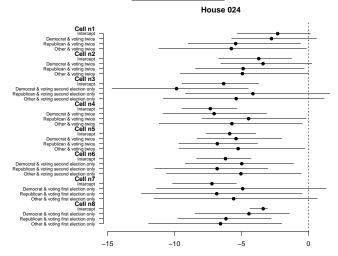
sjhill@ucsd.edu Paper at

http://www.sethjhill.com/SJH\_CandidatesAndContext.pdf

## **Appendix**

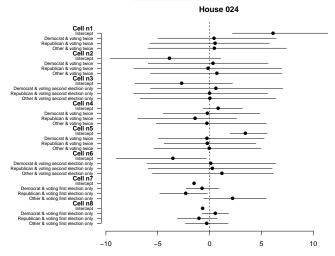
- Example model coefficients
- Statistical model

# Example model coefficients for Florida 24th 2006 to 2010



### Example model coefficients for Florida 24th





### Bayesian hierarchical model

$$(n_{i1}, n_{i2}, n_{i3}) \sim \text{Multin}(r_i^1, (p_{i1}, p_{i2}, p_{i3}))$$
  
 $(n_{i4}, n_{i5}, n_{i6}) \sim \text{Multin}(r_i^2, (p_{i4}, p_{i5}, p_{i6}))$   
 $(n_{i7}, n_{i8}, n_{i9}) \sim \text{Multin}(r_i^3, (p_{i7}, p_{i8}, p_{i9}))$   
 $c_i^1 = n_{i1} + n_{i4} + n_{i7}$   
 $c_i^2 = n_{i2} + n_{i5} + n_{i8}$   
 $c_i^3 = n_{i3} + n_{i6} + n_{i9}$ 

### Bayesian hierarchical model

$$\rho_{i}^{j} = \frac{exp(\boldsymbol{X}[i,j,]'\beta[i,j,])}{\sum_{k=1}^{9} exp(\boldsymbol{X}[i,k,]'\beta[i,k,])}$$

$$\beta[i,j,k] \sim N(\alpha[j,k], \boldsymbol{\Sigma}[j,k])$$

$$\alpha[j,k] \sim N(b0,B0)$$

$$\boldsymbol{\Sigma}[j,k] \sim U(a,b),$$

## **Appendix**

- Example model coefficients
- Statistical model