The Link Between Marijuana Legalization and Opioid Overdoses

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Abstract

Our goal was to determine if there was a link between opioid deaths and availability of marijuana. To do this, we studied opioid deaths by state from 1999-2020 and did a difference-in-differenes study where the treatment was legalization of marijuana. From 2012 to 2020, 14 states legalized marijuana for recreational use, so we used these states to determine how deaths from opioids changes when a state legalizes marijuana. We find that 5-years after legalizing marijuana, states with legal marijuana see a decrease in opioid deaths relative to those where it is still illegal.

Introduction

We are interested in estimating the causal effect of access to marijuana on opioid deaths. The parameter we care about is the average treated on the treated of marijuana legalization on opioid deaths. We believe that marijuana could be a substitute for opioids in use for pain addiction, so we expect that the legalization of marijuana recreationally and easier access to this alternative will cause a reduction in opioid deaths.

The results of this study can enable policy changes that can help lower opioid deaths across the United States, one of the biggest problems that the country is tackling. Other laws, such as limiting prescriptions of opioids can lead to people seeking illegal substitutes, such as heroin. Legalizing marijuana could be an effective policy to combat the growing opioid epidemic.

Background

Since 2012, 14 states have made recreational use of marijuana legal. Over that same time period, we've seen the death rate of opioids explode, as shown in table 3. With the rise of the opioid crisis, due to many reasons, including prescription of opioids for pain management, people want to find an alternative for opioids. There is some literature that shows that marijuana can be a substitute for pain management, so we examine if there is a link between the two and if marijuana is used as a substitute.

We use legalization of marijuana as a random assignment of ability to use marijuana over opiates. There's no difference between states, except that more liberal states may be more likely to legalize marijuana. We assume that treatment is a random assignment of freedom to use marijuana for opioid users.

Data

Data comes from the CDC WONDER system which has data for underlying death cause from 1999 until 2020. Because of this data limitation, we ignore states that legalized marijuana after 2020 and the District of Columbia. Opioid overdose deaths are identified using underlying cause-of-death codes X40–X44, X60–X64, X85, and Y10–Y14. All data comes from the CDC and provides the death rate per 100,000 citizens from opioids for each year for each state. The data also includes the population of each state and total deaths from opioids.

The below tables show which states have the highest average rate of opioid deaths over the data period and also how the average death rate from opioids changes from year to year. We see that states like West Virginia and New Mexico have a high rate of opioid death, while the less densely populated states of North Dakota and South Dakota have less. We can also see that the average death rate each year steadily rises and quintupled over the study period.

Table 1: Year Marijuana Was Legalized Recreationally

State	Treatment Year
Alaska	2014
Arizona	2020
California	2016
Colorado	2012
Illinois	2019
Maine	2016
Massachusetts	2016
Michigan	2018
Montana	2020
Nevada	2016
New Jersey	2020
Oregon	2014
Vermont	2018
Washington	2012

Methodology

We use our state and year-level data to perform a difference in difference study and examine a causal effect between legalizing marijuana and opioid death rate. The only control we add in this study is for state population each year.

Our Paper uses the Callaway and Sant'anna Difference in Differences Estimator which uses the following formula to estimate average treatment of the treated:

$$ATT(g,t) = E[(\frac{G_g}{E[G_g]} - \frac{\frac{\hat{p}(X)C}{1-\hat{p}(X)}}{E[\frac{\hat{p}(X)C}{1-\hat{p}(X)}]})(Y_t - Y_{g-1})]$$

This estimator was chosen because it can handle treatment that happens in multiple periods. States rolled out recreational marijuana policies in different periods and this estimator allows us to account for these different periods. From this formula we get at ATT for each time period when treatment occurs and an overall ATT. We then do an event study, to see how this effect changes over time.

Our underlying assumptions for the Callaway Sant'anna Model are 1) the data is repeated cross-sectional data or panel data 2) the treatment must be permanent i.e the treatment can not turn on and off again 3) condition X only will be able to maintain parallel trends and 4) the treatment and comparison group must have similar units with approximate propensity scores.

Results

First we find the results of our overall ATT, which shows a significant decrease in opioid deaths with the legalization of marijuana. We also see significant effects for 2012 and 2014. However, these seem to fall over time.

We find a significant effect after 5 years of legalizing the recreational use of marijuana. The figure below shows our findings. Most states seem to have a comparable difference in opioid deaths leading up to treatment and even for 3 to 4 years afterwards. However, after the 5th year, we see a significant decrease in opioid deaths for our treated states compared to our untreated states and this holds for the rest of the treatment period.

Discussion

As we expected, opioid deaths go down after a state legalizes marijuana. However, this does not happen immediately, but takes 5 years for opioids deaths to have a significant decrease. We believe that this is because marijuana becomes a substitute for opioids.

We see that the effect is significant overall and in 2012 and 2014, but not after that. This could be due to the fact that there are not enough years to see the significant reduction, since data in 2016 will only last through 2020.

Even though we find a causal link between opioid deaths and marijuana legalization, we believe that there are ways we could improve this study and some things to consider further. First, there could be selection bias

Table 2: Mean Opioid Deaths per State from 1999 to 2020

State	Mean Death Rate
Alabama	11.02
Alaska	14.47
Arizona	16.90
Arkansas	10.79
California	10.82
Colorado	14.61
Connecticut	16.33
Delaware	18.63
Florida	15.91
Georgia	10.16
Hawaii	10.65
Idaho	10.58
Illinois	12.69
Indiana	14.74
Iowa	7.10
Kansas	9.50
Kentucky	21.05
Louisiana	16.04
Maine	15.50
Maryland	19.35
Massachusetts	17.56
Michigan	14.72
Minnesota	8.24
Mississippi	9.95
Missouri	15.14
Montana	11.17
Nebraska	5.74
Nevada	19.32
New Hampshire	17.17
New Jersey	14.31
New Mexico	22.24
New York	10.73
North Carolina	13.67
North Dakota	5.20
Ohio	19.29
Oklahoma	15.72
Oregon	11.79
Pennsylvania	19.64
Rhode Island	19.01
South Carolina	13.46
South Dakota	5.78
Tennessee	17.90
Texas	9.03
Utah	17.09
Vermont	13.27
Virginia	10.82
Washington	13.91
West Virginia	28.38
Wisconsin	12.38
Wyoming	11.64

Table 3: Average Death Rate by Year

Year	Mean Death Rate
1999	5.74
2000	6.20
2001	7.11
2002	8.30
2003	9.22
2004	9.63
2005	10.30
2006	11.75
2007	12.32
2008	12.67
2009	12.52
2010	12.93
2011	14.07
2012	13.94
2013	14.72
2014	15.84
2015	17.45
2016	20.41
2017	21.99
2018	21.19
2019	22.11
2020	28.09

Table 4: Average Treatment of the Treated for Study

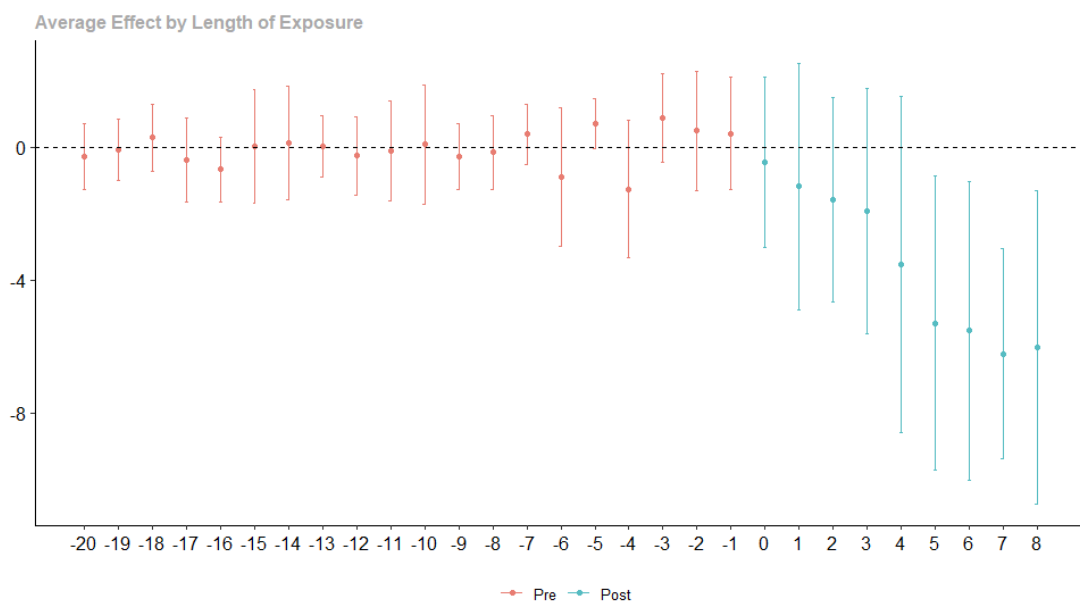| Year	ATT	SE
Overall	-1.94	0.99
2012	-4.36	0.75
2014	-2.99	1.48
2016	-0.69	2.29
2018	-0.49	1.55
2019	-0.23	0.55
2020	-2.84	2.32

Figure 1: ATT of treatment year on opioid death rate per 100k

Table 5: Table of ATT Based on Time from Treatment Year

Year from Treatment	ATT	Standard Error	Lower Bound	Upper Bound
-20	-0.27	0.37	-1.00	0.46
-19	-0.07	0.34	-0.75	0.62
-18	0.29	0.37	-0.44	1.03
-17	-0.37	0.47	-1.30	0.55
-16	-0.66	0.36	-1.39	0.06
-15	0.02	0.63	-1.23	1.27
-14	0.13	0.64	-1.13	1.40
-13	0.03	0.34	-0.64	0.70
-12	-0.25	0.44	-1.12	0.61
-11	-0.12	0.56	-1.22	0.99
-10	0.09	0.66	-1.22	1.41
-9	-0.28	0.37	-1.00	0.45
-8	-0.15	0.41	-0.96	0.65
-7	0.40	0.33	-0.26	1.06
-6	-0.89	0.77	-2.42	0.63
-5	0.71	0.28	0.16	1.27
-4	-1.26	0.77	-2.78	0.26
-3	0.89	0.50	-0.09	1.87
-2	0.51	0.66	-0.81	1.82
-1	0.41	0.63	-0.82	1.65
0	-0.43	0.95	-2.31	1.45
1	-1.18	1.37	-3.90	1.54
2	-1.58	1.14	-3.83	0.67
3	-1.93	1.36	-4.63	0.77
4	-3.53	1.87	-7.23	0.17
5	-5.29	1.64	-8.54	-2.04
6	-5.51	1.66	-8.80	-2.22
7	-6.21	1.17	-8.53	-3.89
8	-6.02	1.75	-9.48	-2.56

in the states that legalize marijuana. Some of the first adopters of legalized marijuana policies are more liberal and could have other factors that allow them to have less opioid deaths outside of legalizing marijuana. We also notice that less densely populated states have a lower opioid death rate, so it may be worth adding a control for population density or the region of the country.

Also, it is outside the scope of this study to determine if the fall in opioid deaths in state that legalized marijuana led to a higher death rate in another area. It could be possible that the death rate in something such as motor accidents rose while opioid deaths fell.

Conclusion

Through our study we see that marijuana legalization leads to less opioid deaths on a state level. This could have a profound effect on policy, as it can become one way to combat the ongoing opioid epidemic. If more states were to adopt marijuana legalization, we may see the opioid crisis begin to slow or even decline.The opiod epidemic in some states has reached a turning point where alternative policies should be tested to lower opioid deaths. Our Callaway-Sant'anna study has seen states that legalize marijuana curb the opioid crisis, or at least opioid deaths. Adopting policies such as Legalizing Marijuana can be more effective than seeking direct intervention with opiates. Legalizing healthy, safe alternative pain medications can be a much better practice than banning the abuse of addictive substances such as opiates.