

THE EXPLOSIVES ACT, 1884

(Act No. 4 of 1884)

[26th February 1884]

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THE EXPLOSIVES ACT, 1884

(Act No. 4 of 1884)

An Act to regulate the manufacture, possession, use, sale, transport, import and export of explosives

Whereas it is expedient to regulate the manufacture, possession, use, sale, transport and importation of explosives: It is hereby enacted as follows:

1. Short title. –

- (1) This Act may be called the Explosives Act, 1884; and Local extent.
- (2) It extends to the whole of India.

2. Commencement. –

(l) This Act shall come into force on such day as the Central Government, by notification, in the Official Gazette appoints.

3. Repeal of portions of Act 12 of 1875. -[Rep. by Art X of 1889.]

4. Definitions. -In Act, unless the context otherwise requires, -

(a) “Aircraft” means any machine which can derive support in the atmosphere from the reaction of the air, other than the reactions of the air against the earth's surface, and includes balloons, whether fixed or free, airships, kites, gliders and flying machines; I

(b) “Carriage” includes any carriage, wagon cart, truck, vehicle or other means of conveying goods or passengers by land, in whatever manner the same may be propelled;

(c) “District Magistrate” in relation to any area for which a Commissioner of Police has been appointed, means the Commissioner of Police thereof and includes-

(i) Any such Deputy Commissioner of Police, exercising jurisdiction over the whole or any part of such area, as may be specified by the State Government in this behalf in relation to such area or part; and

(ii) An additional District Magistrate;

(d) “Explosive” means gunpowder, nitroglycerine, nitroglycol, and gun cotton di-nitro-toluene, tri-nitro-toluene picric acid, di-nitro-phenol, tri-nitro-resorcinol (styphnic acid), cyclotrimethylene trinitramine, pentaerythritol-tetranitrate, totryl, nitro gannidine, lead azide, lead styphynate, fulminate of mercury or any other metal diazo-di-nitrophenol, coloured fires or any other substance whether a single chemical compound or a mixture of substances, whether solid or liquid or gaseous used or manufactured with a view to produce a practical effect by explosion or pyrotechnic effect; and includes fog signals, fireworks, fuses, rockets, percussion-caps, detonators, cartridges, ammunition of all description and every adaptation of preparation of an explosive as defined in this clause;

(e) “Export” means taking out of India to a place outside India by land, sea or air;

- (f) “Import “ means to bring into India from a place outside India by land, sea or air;
- (g) “Master”, -
- (i) In relation to any vessel or aircraft means any person, other than a pilot harbour master, assistant harbour master or berthing master, having for the time being the charge or control of such vessel or aircraft, as the case may be; and
- (ii) In relation to any boat belonging to a ship, means the master of that ship;
- (h) “Manufacture” in relation to an explosive includes the process of-
 - (1) Dividing the explosive into its component parts or otherwise breaking up or unmaking the explosive, or making fit for use any damaged explosive, and
 - (2) Remaking, altering or repairing the explosive;
- (i) “Prescribed” means prescribed by rules made under the Act;
- (j) “Vessel” includes any ship, boat, sailing vessel, or other description of vessel used in navigation whether propelled by sails or otherwise and anything made for the conveyance, mainly by water, of human beings or of goods and a caisson.

5. Power to make rules as to licensing of the manufacture, possession, use, sale, transport, import and export of explosives. –

- (1) The Central Government may for any part of India make rules consistent with this Act to regulate or prohibit, except under and in accordance with the conditions of a licence granted as provided by those rules, the manufacture, possession, sale, transport, import and export of explosives, or any specified class of explosives,
- (2) Rules under this section may provide for all or any of the following among other matters, that is to say, -

- (a) The authority by which licences may be granted;
- (b) The fees to be charged for licences, and the other sums (if any) to be paid for expenses by applicants for licences;
- (c) The manner in which applications for licences must be made, and the matters to be specified in such applications;
- (d) The form in which, and the conditions on and subject to which, licences must be granted;
- (e) The period for which licences are to remain in force;
- (ee) The authority to which appeals may be preferred under Section 6-F, the procedure to be followed by such authority and the period within which appeals shall be preferred, the fees to be paid in respect of such appeals and the circumstances under which such fees may be refunded;
- (ee-a) The total quantity of explosives that a licensee can purchase in a given period of time;
- (ee-b) The fees to be charged by the Chief Controller of Explosives or any officer authorised by him in this behalf, for services rendered in connection with the manufacture, transport, import or export of explosives;
- (f) The exemption absolutely or subject to conditions of any explosives or ally person or class of persons from the operation of the rules.

5-A. Persons, already in business in respect of certain explosives to carry on such business without licence for a certain period -Notwithstanding anything in Section 5 or in the rules made thereunder where, immediately before the commencement of the Indian Explosives (Amendment) Act, 1978, any person was carrying on the business or manufacture, sale, transport, import or export of any explosive for which no licence was required under this Act before its amendment by the Indian Explosives (Amendment) Act, 1978, then, such person shall be entitled to continue to carry on such business without licence in respect of such explosive-

(a) For a period of three months from the date of such commencement; or

(b) If before the expiry of the said period of three months, such person has made an application for grant of licence under this Act for such licences in such explosive, until the final disposal of his application, whichever is later.

6. Power for Central Government to prohibit the manufacture, possession or importation of specially dangerous explosives. -

(1) Notwithstanding anything in the rules under the last foregoing section, the Central Government may from time to time, by notification in the official Gazette,-

Prohibit, either absolutely or subject to conditions, the manufacture, possession or importation of any explosive which is of so dangerous a character that, in the opinion of the Central Government, it is expedient for the public safety to issue the notification.

(2) The officers of sea customs at every port shall have the same power in respect of any explosive with regard to the importation of which a notification has been issued under this section and the vessel containing the explosive, as they have for the time being in respect of any article, the importation of which is prohibited or regulated by the law relating to sea customs and the vessel containing the same, and the enactments for the time being in force relating to sea customs or any such article or vessel shall apply accordingly.

(3) Any person manufacturing, possessing or importing an explosive in contravention of a notification issued under this section shall be punishable with imprisonment for a term which may extend to three years or with fine which may extend to five thousand rupees or with both and in the case of importation by water, the owner and master of the vessel in which the explosive is imported shall, in the absence of reasonable excuse, each be punishable with fine which may extend to five thousand rupees.

6-A. Prohibition of manufacture, possession, sale, or transport of explosive by young persons and certain other persons.-Notwithstanding anything in the foregoing provisions of this Act,-

(a) No person, -

- (i) Who has not completed the age of eighteen years, or
 - (ii) Who has been sentenced on conviction of any offence involving violence or moral turpitude for a term of not less than six months, at any time during a period of five years after the expiration of the sentence, or
 - (iii) Who has been ordered to execute under Chapter VIII of the Code of Criminal Procedure, 1973 (2 of 1974), a bond for keeping the peace or for good behaviour, at any time during the term of the bond, or
 - (iv) Whose licence under this Act has been cancelled, whether before or after the commencement of the Indian Explosives (Amendment) Act, 1978, for contravention of the provisions of this Act or of the rules made thereunder, at any time during a period of five years from the date of cancellation of such licence, Shall-
- (1) Manufacture, sell, transport, import or export any explosive, or
 - (2) Possess any such explosive as the Central Government may, having regard to the nature thereof, by notification in the Official Gazette, specify;
- (b) No person shall sell, deliver or despatch any explosive to a person whom he knows or has reason to believe fit the time of such sale, delivery or dispatch,-
- (i) To be prohibited under clause (a) to manufacture, sell, transport, import, export or possess such explosive, or
 - (ii) To be of unsound mind.

6-B. Grant of licences. -

- (1) Where a person makes an application for licence under Section 5, the authority prescribed in the rules made under that section for grant of ,licences (hereinafter referred to in this Act as the licensing authority), after making such inquiry, if any, as it may consider necessary, shall, subject to the other provisions of this Act, by order in writing either grant the licence or refuse to grant the same,

(2) The licensing authority shall grant a licence-

(a) Where it is required for the purpose of manufacture of explosive if the licensing authority is satisfied that the person by whom licence is required-

(i) Possesses technical know-how and experience in the manufacture of explosives; or

(ii) Has in his employment or undertaken to employ a person or persons, possessing such technical know-how and experience; or

(b) Where it is required for any other purpose, if the licensing authority is satisfied that the person by whom licence is required has a good reason for obtaining the same.

6-C. Refusal of licences.-

(1) Notwithstanding anything contained in Section 6-B the licensing authority shall refuse to grant a licence-

(a) Where such licence is required in respect of any prohibited explosive; or

(b) Where such licence is required by a person whom the licensing authority has reason to believe-

(i) To be prohibited by this Act or by any other law for the time being in force to manufacture, possess, sell, transport, import or export any explosive, or

(ii) To be of unsound mind, or

(iii) To be for any reason unfit for a licence under this Act; or

(c) Where the licensing authority deems it necessary for the security of the public peace or for public safety to refuse to grant such licence. (2) Where the licensing authority refuses to grant a licence to any person, it shall record in writing the reasons for such refusal and furnish to that person on demand a brief statement of the same unless in any case the licensing authority is of opinion that it will not be in the public interest to furnish such statement.

6-D. Licensing authority competent to impose conditions in addition to prescribed conditions. - A licence granted under Section 6-B may contain in addition to prescribed conditions such other conditions as may be considered necessary by the licensing authority in any particular case.

6-E. Variation , suspension and revocation of licences.-

(1) The licensing authority may vary the conditions subject to which a licence has been granted except such of them as have been prescribed and may for that purpose require the holder of licence by notice in writing to deliver-up the licence to it within such time as may be specified in the notice.

(2) The licensing authority may, on the application of the holder of a licence, also vary the conditions of the licence except such of them as have been prescribed.

(3) The licensing authority may, by order in writing, suspend a licence for such period as it thinks fit or revoke a licence,-

(a) If the licensing authority is satisfied that the holder of the licence is prohibited by this Act or by other law for the time being in force to manufacture, possess, sell, transport, import or export any explosive, or is of unsound mind, or is for any reason unfit for a licence under this Act; or

(b) If the licensing authority deems it necessary for the security of the public peace or for public safety to suspend or revoke the licence; or

(c) If the licence was obtained by the suppression of material information or on the basis of wrong information provided by the holder of the licence or any other person on his behalf at the time of applying for the licence; or

(d) If any of the conditions of the licence has been contravened; or

(e) If the holder of the licence has failed to comply with a notice under sub-section (I requiring him to deliver-up the licence.

(4) The licensing authority may also revoke a licence on the application of the holder-
thereof.

(5) Where the licensing authority makes an order varying the conditions of a license under sub-section (1) or an order suspending or revoking a licence under sub-section(3) It shall record in writing the reasons therefor and furnish to the holder of the licence on demand a brief statement of the same unless in any case the licensing authority is of the opinion that it will not be in the public interest to furnish such statement.

(6) A court convicting the holder of a licence of any offence under this Act or the rules made thereunder may also suspend or revoke a licence

Provided that if the conviction is set-aside on appeal or otherwise, the suspension or revocation shall become void.

(7) An order of suspension or revocation under sub-section (6) may also be made by an appellate court or by the High Court when exercising its powers of revision.

(8) The Central Government may, by order in the Official Gazette suspend or revoke, or direct any licensing authority to suspend or revoke, all or any licences granted wider this Act throughout India or any part thereof.

(9) On the suspension or revocation of a licence under this section, the holder thereof shall without delay surrender the licence to the authority by which it has been suspended or revoked or to such other authority as may be specified in this behalf in the order of suspension or revocation.

6-F. Appeals. -

(1) Any person aggrieved by an order of the licensing authority refusing to grant a licence or varying

the conditions of a licence or by an order of the licensing authority suspending or evoking a licence may prefer an appeal against that order to such authority (hereinafter referred to as the appellate authority) and within such period as may be prescribed:

Provided that no appeal shall lie against an order made by, or under the direction of, the Central Government.

(2) No appeal shall be admitted if it is preferred after the expiry of the period prescribed therefor

Provided that an appeal may be admitted after the expiry of the period prescribed therefor if the appellant satisfies the appellate authority that he had sufficient cause for not preferring the appeal within that period.

(3) The period prescribed for an appeal shall be computed in accordance with the provisions of the Limitation Act, 1963 (36 of 1963), with respect to the computation of periods of limitation thereunder.

(4) Every appeal under this section shall be made by a petition in writing and shall be accompanied by a brief statement of the reasons for the order appealed where such statement has been furnished to the appellant and by such fee as may be prescribed.

(5) In disposing of an appeal the appellate authority shall follow such procedure as may be prescribed

Provided that no appeal shall be disposed of unless the appellant has been given a reasonable opportunity of being heard.

(6) The order appealed against shall, unless the appellate authority conditionally or unconditionally directs otherwise, be in force pending the disposal of the appeal against such order.

(7) Every order of the appellate authority confirming, modifying or reversing the order appealed against shall be final.

7. Power to make rules conferring powers of inspection, search, seizure, detention' and

removal.-

(1) The Central Government may make rules consistent with this Act authorising any officer either by name or in virtue of his office-

(a) To enter, inspect and examine any place, aircraft, carriage or vessel in which an explosive is being manufactured, possessed, used, sold, transported or imported under a licence granted under this Act, or in which he has reason to believe that an explosive has been or is manufactured, possessed, used, sold, transported, imported or exported, in contravention of this Act or of the rules made under this Act;

(b) To search for explosive therein;

(c) To take samples of any explosive found therein on payment of the value thereof; and ze, detain and remove any explosive or ingredient thereof found therein

(d) To seize and, if necessary, also destroy such explosive or ingredient.

(2) The provisions of the Code of Criminal Procedure, 1973 (2 of 1974) relating to searches under that Code shall, so far as the same are applicable, apply to searches by officers authorized by rules this section.

8. Notice of accidents. –

(1) Whenever there occurs in or about, or in connection with, any place in which an explosive is manufactured, possessed or used, or any aircraft, carriage or vessel either conveying an explosive or on or from which an explosive is being loaded or unloaded, any accident by explosion or by fire attended with loss of human life or serious injury to person or property, or of a description usually attended with such loss or injury, the occupier of the place, or the master of the aircraft or vessel or the person in charge of the carriage, as the case may be, shall within such hire and in such manner as may be by rule prescribed, give notice thereof and of the attendant loss of human life or personal injury, if any, to the Chief Controller of Explosives in India and to the officer-in-charge of the nearest police station.

(2) 1[* * *]

1. Sub-section (2) omitted by Act No. 32 of 1978.

9. Inquiry into accidents.-

(1) Where any accident such as is referred to in Section 8 occurs in or about or in connection with any place, aircraft, carriage or vessel under the control of any of Armed forces of the Union an inquiry into the causes of the accident shall be held by the naval, military or air force authority concerned, and where any such accident occurs in any other circumstances, the District Magistrate shall, in cases attended by loss of human life, or may, in any other case, hold or direct a Magistrate subordinate to him to hold, such an inquiry.

(2) Any person holding an inquiry under this section shall have all the powers of Magistrate in holding an inquiry into an offence under the Code of Criminal Procedure, 1973(2 of 1974) and may exercise each of the powers conferred on any officer by rules under Section 7 as he may think it necessary or expedient to exercise for the purpose of the inquiry.

(3) The person holding an inquiry under this section shall make a report to the Central Government stating the causes of the accident and its circumstances.

(4) The Central Government may make rules-

(a) To regulate the procedure at inquiries under this section;

(b) To enable the Chief Controller of Explosives in India to be present or represented at any such inquiry;

(c) To permit the Chief Controller of Explosives in India or his representative to examine any witnesses at the inquiry;

(d) To provide that where the Chief Controller of Explosives in India is not present or represented at any such inquiry, a report of the proceedings thereof shall be sent to him;

(e) To prescribe the manner in which and the time within which notices referred to in Section 8 shall be given.

9-A. Inquiry into more serious accidents. -

(1) The Central Government may, where it is of opinion, whether or not it has received the report of an inquiry under Section 9, that an inquiry of more formal character should be held into the causes of an accident such as is referred to in Section 8, appoint the Chief Controller of Explosives or any other competent person to hold such inquiry, and may also appoint one or more persons possessing legal or special knowledge to act as assessors in such inquiry.

(2) Where the Central Government orders in an inquiry under this Section, it may also direct that any inquiry under Section 9 pending at the time shall be discontinued.

(3) The person appointed to hold an inquiry under this section, shall have all the powers of Civil Court under the Code of Civil Procedure, 1908 (V of 1980), for the purpose of enforcing the attendance of witnesses and compelling the production of documents and material objects; and every person required by such person as aforesaid to furnish any information shall be deemed to be legally bound so to do within the meaning of Section 176 of the Indian Penal Code (XLV of 1860).

(4) Any person holding an inquiry under this section may exercise such of the powers conferred on any officer by rules under Section 7 as he may think it necessary or expedient to exercise for the purposes of the inquiry.

(5) The person holding an inquiry under this section shall make a report to the Central Government stating the causes of the accident and its circumstances, and adding any observations which he or any of the assessors may think fit to make; and the Central Government shall cause every report so made to be published at such time and in such manner as it may think fit.

(6) The Central Government may make rules for regulating the procedure at inquiries under this section.

9-B. Punishment of certain offences.-

(1) Whoever, in contravention of rules made under Section 5 or of the conditions of a licence granted under the said rules-

(a) Manufactures, imports or exports any explosive shall be punishable with imprisonment for a term, which may extend to three years, or with fine, which may extend to five thousand rupees, or with both;

(b) Possesses, uses, sells or transports any explosive shall be punishable with imprisonment for a term which may extend to two years or with fine which may extend to three thousand rupees or with both; and

(c) In any other case, with fine which may extend to one thousand rupees.

(2) Whoever in contravention of a notification issued under Section 6, manufactures, possesses or imports any explosive shall be punishable with imprisonment for a term which may extend to three years or with fine which may extend to five thousand rupees or with both; and in the case of importation by water, the owner and master of the vessel or in the case of importation by air, the owner and the master of the aircraft, in which the explosive is imported shall, in the absence of reasonable excuse, each to be punishable with fine which may extend to five thousand rupees.

(3) Whoever, -

(a) Manufactures, sells, transports, imports, exports or possesses any explosive in contravention of the provisions of clause (a) of Section 6; or

(b) Sells, delivers or dispatches any explosive in contravention of the provisions of Clause (b) of that section, shall be punishable with imprisonment for ay extend to three years or with fine or with both; or

(c) In contravention of the provisions of section 8 fails to give notice of any accident shall be punishable-

(i) With fine which may extend to five hundred rupees, or

(ii) If the accident is attended by loss of human life, with imprisonment for a term, which may which, may extend to three months or fine or with both.

9-C. Offences by companies. -

(1) Whenever an offence under this Act has been committed by a company, every person who at the time the offence was committed was in charge of, or was responsible to the company for the conduct of the business of the company, as well as the company, shall be deemed to be guilty of the offence and shall against and punished accordingly be liable to be proceeded

Provided that nothing contained in this sub-section shall render any such person liable to any punishment under this Act if he proves that the offence was committed without edge and that he exercised all due diligence to prevent the commission of such offence.

(2) Notwithstanding anything contained in sub-section (1), where an offence under this Act has been committed by a company and it is proved that the offence has been committed with the consent or connivance of, or is attributable to any neglect on the part of, any director, manager, secretary or other officer of the company, such director, manager, secretary or other officer shall also be deemed to be guilty of that offence and shall be liable to be proceeded against and punished accordingly.

Explanation. -For the purposes of this section, -

(a) “Company” means any body corporate, and includes a firm or other association of individuals; and

(b) “Director”, in relation to a firm, means a partner in the firm.

10. Forfeiture of explosives. -Where a person is convicted of an offence punishable under this Act, or the rules made under this Act, the court before which he is convicted may direct that the explosive, or ingredient of the explosive or the substance (if any) in respect of which the offence has been committed, or any part of that explosive, ingredient or substance, shall with the receptacles containing the same, be forfeited.

11. Distress of aircraft or vessel. -Where the owner or master of any aircraft or vessel is adjudged under this Act to pay a fine for any offence committed with, or in relation to, that aircraft or vessel, the court may, in addition to any power it may have for the purpose of compelling payment of the fine, direct it to be levied by distress and sale of, -

(a) The aircraft and its furniture or so much of the furniture, or (a)

(b) The vessel and the tackle, apparel and furniture of such vessel or so much of the tackle, apparel and furniture thereof, as is necessary for the payment of the fine.

12. Abetment and attempts,-Whoever abets, within the meaning of the Indian Penal Code (XLV of 1860), the commission of an offence punishable under this Act, or the rules made under this Act, or attempts to commit any such offence and in such attempt does any act towards the commission of the same, c ,hall be punished as if he had committed the offence.

13. Power to arrest without warrant persons committing dangerous offences, -Whoever is found committing any act for which he is punishable under this Act, and which tends to cause explosion or fire in or about any place where an explosive is manufactured or stored, or any railway or port, or any carriage, aircraft or vessel may be apprehended without a warrant by a police officer or by the occupier of, or the agent or servant of, or other person authorised by the occupier of, that place or by any agent or servant of, or other person authorised by the Railway Administration or conservator of the port or officer in charge of the airport and be removed from the place where he is arrested and conveyed as soon as conveniently may be before a Magistrate.

14. Saving and power to exempt, -

(1) Nothing in this Act, except Sections 8, 9 and 9-A, shall apply to the manufacture, possession, use transport or importation of any explosive-

(a) By any of Armed Forces of the Union and Ordnance Factories or other establishment or such Forces in accordance with rules or regulations made by the Central Government.

(b) By any person employed under the Central Government or under a State Government in execution of this Act.

(2) The Central Government may, by notification in the official Gazette exempt, absolutely or subject to any such condition as it may think fit to impose, any explosive and any person or class of persons from all or any of the provisions of this Act or the rules made thereunder.

15. Saving of Indian Arms Act, 1978. -Nothing under this Act shall affect the provisions of the Arms Act, 1959 (54 of 1959) :

Provided that all authority granting a licence under this Act for the manufacture, possession, sale, transport or importation of all explosive may, if empowered in this behalf by the rules under which the licence is granted, direct by an order in writing on the licence that it shall have the effect of a like licence granted under the said Indian Arms Act.

16. Saving as to liability under other law. -Nothing in this Act or the rules under this Act shall prevent any person from being prosecuted under any other law for any act or omission which constitutes an offence against this Act or those rules, or from being liable under that other law to any other or higher punishment or penalty than that provided by this Act or those rules:

Provided that a person shall not be punished twice for the same offence.

17. Extension of definition of “explosive” to other explosive substances, - The Central Government may, from time to time, by notification in the Official Gazette, declare that any substance which appears to the Central Government to be specially dangerous to life or property, by reason either of its explosive properties or of any process in the manufacture thereof being liable to explosion, shall be deemed to be an explosive within the meaning of this Act, and the provisions of this Act (subject to such exceptions, limitations and restrictions as may be specified in the, notification) shall accordingly extend to that substance in like manner as if it were included in the definition of the term “explosive” in this Act.

17-A. Power to delegate. -The Central Government may, by notification in the Official Gazette, direct that any power to function which may be exercised or performed by it under this Act other than the power under Sections 5, 6, 6-A, 14 and 17 may, in relation to such matters and subject to such conditions, if any, as it may specify in the notification, be exercised Or performed also by-

(a) Such officer or authority subordinate to the Central Government, or

(b) Such State Government or such officer or authority subordinate to the state Government.

18. Procedure for making publication and confirmation or rules. –

- (1) An authority making rules under this Act shall, before making the rule, publish a draft of the proposed information of persons likely to be affected thereby.
- (2) The publication shall be made in such manner as the Central Government, from time to time, by notification in the Official Gazette, prescribes.
- (3) There shall be published with the draft a notice specifying date at or after which (3) the draft will be taken into consideration.
- (4) The authority making the rule, shall receive and consider any objection or suggestion, which may be made by any person with respect to the draft before the date so specified.
- (5) A rule made under this Act shall not take effect until it has been published in the Official Gazette.
- (6) The publication in the Official Gazette of a rule purporting to be made under this Act shall be conclusive evidence that it has been duly made, and, if it requires sanctions that, it has been duly sanctioned.
- (7) All powers to make rules conferred by this Act may be exercised from time to time, as occasion requires.
- (8) Every rule made under this Act shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under the rule.

