# Optimal Shrinkage Estimation of Fixed Effects in Linear Panel Data Models

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Oct 29th, 2021

#### Fixed Effects in Linear Panel Data Models

- Linear panel data models are one of the most widely used econometric models.
- Frequently, fixed effects are added to allow for unobserved heterogeneity.
- Usual role is to control for unobserved heterogeneity.
- Fixed effects themselves are empirically relevant in many settings.
  - teacher effects in student achievement: Rockoff (2004), Chetty et al. (2014a)
  - neighborhood effects in future economic outcome: Chetty and Hendren (2018)
  - employer effects in wage determination: Abowd et al. (1999), Card et al. (2013)
- Rising interest due to better data (e.g., "matched" data).

# Many Effects but Not Many Observations for Each Effect

- The number of fixed effects to be estimated is large.
  - $> 10^3$  teachers; > 2800 counties
- The sample available for each fixed effect is not necessarily large.
  - A single teacher can teach only so many students.
  - Technically, remains finite even as sample size  $\to \infty$ .
- Simply using the least squares estimator gives a long vector of noisy estimates.
  - "long" due to the first point, and
  - "noisy" due to the second.

## What This Paper Does

- I propose an optimal estimator for the (full vector of) fixed effects.
  - Obtained by "shrinking" the least squares estimator.
- Obtains the best possible mean squared error within a class of estimators.
  - This class nests the estimators used in the literature.
- This optimality ("within a class") does NOT require
  - 1. distributional assumptions on the true fixed effects,
  - 2. distributional assumptions on the idiosyncratic error terms, or
  - 3. independence between fixed effects and cell sizes.
- The fixed effects are allowed to vary with time, and to be serially correlated.
  - "Shrinkage" takes into account this serial correlation.
  - An optimal forecast method is also provided.

## Quick Remark: Not Just About Fixed Effects

- Suppose we're interested in "individual (or group) effects"  $\{\theta_j\}_{j=1}^J$  with J large.
  - School effects: Angrist et al. (2017)
  - Hospital quality: Hull (2020)
  - Insurance quality: Abaluck et al. (2020)
- Such effects do not have to come from a linear panel data model.
  - Dynamic/nonlinear panel data models.
  - "Grouped effects": Bonhomme and Manresa (2015)
- The methodology applies if we have an initial estimator  $\widehat{\theta}_j$  such that  $E\widehat{\theta}_j \approx \theta_j$ .
- Fixed effects in linear panel models are the simplest possible example.
  - $\theta_j$ : fixed effect for j
  - $\widehat{\theta}_i$ : least squares estimator of  $\theta_i$
- Now, back to fixed effects!

# Running Example: Teacher Value-Added

$$s_{ij} = X'_{ij}\beta + \alpha_j + \varepsilon_{ij},$$

- teacher  $j = 1, \ldots, J$ ; student  $i = 1, \ldots, n_j$
- s<sub>ij</sub>: test **s**core
- Xii: vector of student characteristics
- $arepsilon_{ij}$  : idiosyncratic error with known variance  $\sigma_arepsilon^2$
- $\alpha_i$ : fixed effect at teacher-year level
- $\widehat{\beta}$ : "within" estimator of  $\beta$ .

The aim is to estimate  $\{\alpha_j\}_{j=1}^J$ .

Why? Provides a performance measure for teachers; widely used in education policy.

## The Least Squares Estimator

• The least squares estimator (obtained by adding teacher dummies) is

$$\widehat{\alpha}_j := \frac{1}{n_j} \sum_{i=1}^{n_j} (y_{ij} - X'_{ij}\widehat{\beta}).$$

- Unbiased with variance (approximately)  $\sigma_{\varepsilon}^2/n_j$ .
- Why not just use  $\widehat{\alpha}_j$ ?

#### The Normal Means Model and Stein's Phenomenon

- Stein's phenomenon tells us we can do (much) better.
- Consider the following "normal means model,"

$$y_j \stackrel{indep}{\sim} N(\theta_j, \sigma_y^2)$$

for j = 1, ..., J with known  $\sigma_{\nu}^2$ .

- Stein's phenomenon: when  $J \ge 3$ , y is "inadmissible." (Stein, 1956)
  - James-Stein estimator:  $\hat{b}y$  where  $\hat{b}$  is determined by y and  $\sigma_{v}^{2}$ .
  - Typically,  $\hat{b} \in (0,1)$  and thus the term "shrinkage."
- The least squares estimator approximately fits into this framework:

$$\widehat{\alpha}_j \stackrel{indep}{\sim} N(\alpha_j, \sigma_{\varepsilon}^2/n_j).$$

# Empirical Bayes Interpretation of the James-Stein Estimator

- Note the heteroskedasticity in  $\widehat{\alpha}_j \overset{indep}{\sim} N(\alpha_j, \sigma_{\varepsilon}^2/n_j)$ .
- James-Stein is under homoskedasticity, so not directly applicable.
- However, there is an EB interpretation of the James-Stein estimator.
- Consider the following hierarchical model,

$$y_j|\theta_j \overset{indep}{\sim} N(\theta_j, \sigma_y^2), \quad \theta_j \overset{i.i.d.}{\sim} N(0, \sigma_\theta^2).$$

- The optimal estimator is given as  $\mathbf{E}[\theta_j|y_j] = \frac{\sigma_{\theta}^2}{\sigma_{\theta}^2 + \sigma_{y}^2} y_j$ .
- Since  $\sigma_{\theta}^2$  is unknown, one plugs in an estimate of  $\sigma_{\theta}^2$ .
  - This estimation uses the marginal distribution  $y_j \stackrel{indep}{\sim} N(0, \sigma_{\theta}^2 + \sigma_{y}^2)$ .
  - Plugging in an unbiased estimate gives James-Stein.

# Common Practice: Empirical Bayes (EB)

• On top of  $\widehat{\alpha}_j | \alpha_j \sim N(\alpha_j, \sigma_{\varepsilon}^2/n_j)$ , further assume

$$\alpha_j \stackrel{i.i.d.}{\sim} N(0, \sigma_{\alpha}^2).$$

The Empirical Bayes estimator under this setting is given as

$$\mathbf{E}[\alpha_j|\widehat{\alpha}_j] = \frac{\sigma_{\alpha}^2}{\sigma_{\alpha}^2 + \sigma_{\varepsilon}^2/n_j} \widehat{\alpha}_j,$$

with an estimator  $\widehat{\sigma}_{\alpha}^2$  in place of the unknown  $\sigma_{\alpha}^2.$ 

Almost all papers use either this or the least squares estimator.

# Limitations of the Empirical Bayes Estimator

- Risk properties are sensitive to "Empirical Bayes assumptions":
  - 1. Normality of the true fixed effect:  $\alpha_j \sim N(0, \sigma_\alpha^2)$
  - 2. Normality of the least squares estimator:  $\widehat{\alpha}_j | \alpha_j \sim \textit{N}(\alpha_j, \sigma_{\varepsilon}^2/\textit{n}_j)$
  - 3. Independence between mean and variance (implicit but important!): " $lpha_j \perp n_j$ "
- Why?  $\sigma_{\alpha}^2$  is estimated using these assumptions.
- If  $n_j = n_0$  for all j, EB is still "optimal."
  - ...but this is never the case!

# Proposed Method: Minimizing a Risk Estimate

Restrict the class of estimators to those defined by the "conditional expectation"

$$\mathbf{E}[\alpha_j|\widehat{\alpha}_j] = \frac{\sigma_{\alpha}^2}{\sigma_{\alpha}^2 + \sigma_{\varepsilon}^2/n_j} \widehat{\alpha}_j,$$

- Choose  $\sigma_{\alpha}^2$  by directly minimizing the mean squared error.
  - But, we don't know the mean squared error! (it depends on  $\alpha_j$ )
- Minimize an estimate of the mean squared error instead.
  - Li (1986), Xie et al. (2012)
- The resulting estimator obtains the best possible mean squared error.
- This optimality does not require the Empirical Bayes assumptions.
  - Essentially, bounded fourth moments of the least squares estimator is enough.

#### Does it Work in Practice?

- Simulations results are very encouraging.
- Large reduction in mean squared error when EB assumptions are violated.
- Loses little (< 6%) even when such assumptions are met.
  - Robustness comes at a negligible cost
- Empirical exercise shows that it makes a meaningful difference as well.
  - Has real impact: releases different teachers
  - In a good way: releases "worse" teachers
- Implementation is easy with the provided R package.
  - FEShR (Fixed Effects Shrinkage estimation with R)

## Outline

- 1. Fixed effects and normal means problem
- 2. URE estimators
- 3. Optimality results
- 4. Simulation study
- 5. Empirical application

#### Linear Panel Data Model

$$s_{ijt} = X'_{ijt}\beta + \alpha_{jt} + \varepsilon_{ijt},$$

- $j = 1, \ldots, J; t = 1, \ldots, T; i = 1, \ldots, n_{jt}$
- $X_{ijt} \in \mathbf{R}^{d_X}$ : observed covariates
- $\alpha_{jt}$ : fixed-effect of the pair (j, t).
- $\varepsilon_{ijt}$  : idiosyncratic error independent across i and j.

#### Examples:

- Employee-employer matched data models:
  - employer j, year t, employee i
- Neighborhood effects:
  - county j, year t, resident i

## From Fixed Effects to the Normal Means Model

- Let  $\widehat{\beta}$  be a consistent estimator of  $\beta$ , as  $J \to \infty$ .
- For any  $W_{ijt}$ , define  $\overline{W}_{jt} = \frac{1}{n_{jt}} \sum_{i=1}^{n_{jt}} W_{ijt}$ .
- Write  $\alpha_j := (\alpha_{j1}, \dots, \alpha_{jT})'$ .
- Least squares estimator  $\widehat{\alpha}_{jt} := \overline{s}_{jt} \overline{X}_{jt}' \widehat{\beta}$  satisfies  $\widehat{\alpha}_j | \alpha_j \sim \mathcal{N}(\alpha_j, \Sigma_j),$  approximately, under  $\overline{\varepsilon}_j \sim \mathcal{N}(0, \Sigma_j)$ .
- $\Sigma_i$  is not necessarily diagonal, but assumed to be known.
- Heteroskedasticity rises even when  $\varepsilon_{ijt}$  is homoskedastic due to different cell sizes.
- The problem is approximately equivalent to esimating  $\{ heta_j\}_{j=1}^J$  under

$$y_j \stackrel{indep}{\sim} \mathcal{N}(\theta_j, \Sigma_j).$$

#### Multivariate Normal Means Model

I now focus on the multivariate normal means problem

$$y_j|\theta_j \stackrel{indep}{\sim} N(\theta_j, \Sigma_j),$$

where  $y_j, \theta_j \in \mathbf{R}^T$  and  $\Sigma_j$  is a known  $T \times T$  positive definite matrix.

Consider a second level model,

$$\theta_j \stackrel{\text{i.i.d.}}{\sim} N(\mu, \Lambda),$$

where the  $\mu$  and  $\Lambda \in \mathcal{L}$  are unknown hyperparameters.

•  $\mathcal{L} \subset S_{\mathcal{T}}^+$  reflects the prior knowledge of the variance structure of  $\theta_j$ .

## Class of Shrinkage Estimators

ullet The posterior mean of  $heta_j$  under this normal-normal hierarchical model is

$$\widehat{\theta}_j(\mu, \Lambda) := E[\theta_j | y_j] = (I_T - \Lambda(\Lambda + \Sigma_j)^{-1})\mu + \Lambda(\Lambda + \Sigma_j)^{-1}y_j.$$

- This is the class of estimators I consider.
  - All optimality results are within such class.
  - Includes conventional estimators.
  - Remains to "tune"  $\mu$  and  $\Lambda$  (in an optimal way!)
- "Shrinks" the least squares estimator  $y_i$  towards  $\mu$ .
- Now, let's forget about all the distributional assumptions and only assume

$$y_j \stackrel{\mathrm{indep}}{\sim} (\theta_j, \Sigma_j).$$

## Example: No Serial Correlation

- $\operatorname{diag}(d_1,\ldots,d_T):=\operatorname{diagonal}$  matrix with tth diagonal entry  $d_t$ .
- Take  $\mu=0$ ,  $\Lambda=\mathrm{diag}(\lambda,\ldots,\lambda)$  and  $\Sigma_j=\mathrm{diag}(\sigma_{j1}^2,\ldots,\sigma_{jT}^2)$ .
- Then, we have

$$\widehat{\theta}_{jt}(\mu, \Lambda) = \frac{\lambda}{\lambda + \sigma_{jt}^2} y_{jt}.$$

This is exactly what we had in the univariate case.

## Example: T = 2

• Consider the case where  $\mu = 0$ ,

$$\Sigma_j = \begin{pmatrix} \sigma_{j1}^2 & 0 \\ 0 & \sigma_{j2}^2 \end{pmatrix} \text{ and } \Lambda = \begin{pmatrix} \lambda_1^2 & \lambda_1 \lambda_2 \rho \\ \lambda_1 \lambda_2 \rho & \lambda_2^2 \end{pmatrix}.$$

- Write  $y_j = (y_{j1}, y_{j2})'$  and  $\theta_j = (\theta_{j1}, \theta_{j2})'$ .
- The estimator for  $\theta_{i1}$  is

$$\underbrace{\frac{\lambda_1^2(\lambda_2^2 + \sigma_{j2}^2) - \lambda_1^2\lambda_2^2\rho^2}{(\lambda_1^2 + \sigma_{j1}^2)(\lambda_2^2 + \sigma_{j2}^2) - \lambda_1^2\lambda_2^2\rho^2}_{\text{Positive and decreases in } |\rho|} y_{j1} + \underbrace{\frac{\lambda_1\lambda_2\rho\sigma_{j1}^2}{(\lambda_1^2 + \sigma_{j1}^2)(\lambda_2^2 + \sigma_{j2}^2) - \lambda_1^2\lambda_2^2\rho^2}}_{\text{Absolute value increases in } |\rho|} y_{j2}.$$

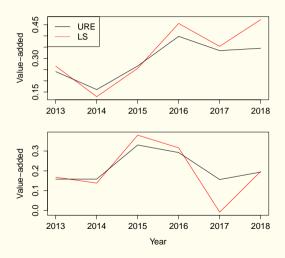
## **Example: Perfect Correlation**

- Take  $\mu=0$ ,  $\Lambda=\lambda \mathbf{1}_T \mathbf{1}_T'$  and  $\Sigma_j=\sigma^2 \mathrm{diag}(1/n_{j1},\ldots,1/n_{jT})$
- This corresponds to the case where the fixed effects are time-invariant.
- Denote the teacher-level sample size by  $n_j = \sum_{t=1}^{T} n_{jt}$ .
- The estimator for  $\theta_{jt}$  is given as

$$\frac{\lambda}{\sigma^2/n_j+\lambda}\left(\frac{1}{n_j}\sum_{t=1}^T n_{jt}y_{jt}\right).$$

- Note that  $\frac{1}{n_i} \sum_{t=1}^{T} n_{jt} y_{jt}$  is the teacher-level least squares estimator.
  - Nests the conventional estimator used under the time-invariant case.

## An Illustration: Shrinkage Pattern for Sample Teachers



# What Does the Shrinkage Matrix Do?

- Let UDU' denote the spectral decomposition of  $\Sigma_j^{-1/2}\Lambda\Sigma_j^{-1/2}$ , which is the signal-to-noise ratio matrix.
- We can show

$$\Lambda(\Lambda + \Sigma_j)^{-1} y_j = I_T - \Sigma_j (\Lambda + \Sigma_j)^{-1} = \Sigma_j^{1/2} UD(I_T + D)^{-1} U' \Sigma_j^{-1/2} y_j.$$

- "standardize rotate shrink rotate back destandardize"
- Λ is involved in both the degree and direction of shrinkage.
  - For the univariate case, we had  $\frac{\lambda}{\lambda+\sigma_{j}^{2}}y_{j}$

# Performance Criteria: Compound Mean Sqaured Error

• It remains to tune  $(\mu, \Lambda)$  in

$$\widehat{\theta}_j(\mu, \Lambda) = \left(I_{\mathcal{T}} - \Lambda(\Lambda + \Sigma_j)^{-1}\right)\mu + \Lambda(\Lambda + \Sigma_j)^{-1}y_j.$$

- Write  $\theta = (\theta'_1, \dots, \theta'_J)'$  and likewise for  $\widehat{\theta}$ .
- The risk function I use is the compound MSE,

$$R(\widehat{\theta}, \theta) = \frac{1}{J} E(\widehat{\theta} - \theta)'(\widehat{\theta} - \theta)$$
$$= \frac{1}{J} \sum_{j=1}^{J} E(\widehat{\theta}_j - \theta_j)'(\widehat{\theta}_j - \theta_j).$$

θ is treated as fixed.

## Tuning the Hyperparameters

Ideally, one would choose the hyperparemeters to minimize the true loss,

$$\ell(\widehat{\theta}(\mu, \Lambda), \theta) = \frac{1}{J} \sum_{j=1}^{J} (\widehat{\theta}_{j}(\mu, \Lambda) - \theta_{j})' (\widehat{\theta}_{j}(\mu, \Lambda) - \theta_{j})$$

- This is infeasible because it requires knowledge of true  $\theta$ .
- I choose the hyperparameters by minimizing a risk estimate instead.
  - I call the resulting estimators as URE estimators.
- **EB** approach: "estimate"  $(\mu, \Lambda)$  using the marginal distribution,

$$y_j \stackrel{indep}{\sim} \mathcal{N}(\mu, \Sigma_j + \Lambda).$$

• Let  $(\widehat{\mu}^{EB}, \widehat{\Lambda}^{EB})$  denote  $(\mu, \Lambda)$  that maximizes this marginal likelihood.

#### The Risk Estimate

• Define  $\mathbf{URE}(\mu, \Lambda) = \frac{1}{J} \sum_{j=1}^{J} \mathbf{URE}_{j}(\mu, \Lambda)$  with

$$\begin{aligned} &\mathsf{URE}_{j}(\mu, \Lambda) \\ &= &\mathrm{tr}(\Sigma_{j}) - 2\mathrm{tr}((\Lambda + \Sigma_{j})^{-1}\Sigma_{j}^{2}) + (y_{j} - \mu)'[(\Lambda + \Sigma_{j})^{-1}\Sigma_{j}^{2}(\Lambda + \Sigma_{j})^{-1}](y_{j} - \mu). \end{aligned}$$

- This is by Stein's unbiased risk estimate (SURE).
  - Unbiased risk estimates for estimators of the form  $y_j + g(y_j)$  where  $y_j$  is normal.
- $y_i$  need not be normal because the estimator is linear in  $y_i$ .
- Want to show: minimizing  $URE(\mu, \Lambda)$  is as good as minimizing  $\ell(\widehat{\theta}(\mu, \Lambda), \theta)$ .
- What were we trying to do?: tune  $(\mu, \Lambda)$  to estimate  $\theta$ !

# Obtaining the Oracle Risk

- For simplicity, let's consider  $\mu = 0$ , so  $\Lambda$  is the only tuning parameter.
- Let  $\widehat{\theta}^{\mathrm{URE}} := \widehat{\theta}(0, \widehat{\Lambda}^{\mathrm{URE}})$  and  $\widetilde{\theta}^{\mathit{oracle}} := \widehat{\theta}(0, \widetilde{\Lambda}^{\mathit{oracle}})$ , where  $\widehat{\Lambda}^{\mathrm{URE}} = \arg\min_{\Lambda} \mathrm{URE}(0, \Lambda) \text{ and } \widetilde{\Lambda}^{\mathit{oracle}} := \arg\min_{\Lambda} \ell(\widehat{\theta}(0, \Lambda), \theta).$
- $R(\widetilde{\theta}^{oracle}, \theta)$ : "oracle risk"
- We want to show that the risk of  $\widehat{\theta}^{\mathrm{URE}}$  obtains the oracle risk.
- For this to be true,  $URE(0, \Lambda)$  has to be a good estimate of the loss.

# Obtaining the Oracle Risk - Uniform Loss Estimation

For now, assume the following key condition holds

$$E\left[\sup_{\Lambda \in \mathcal{S}_T^+} \left| \mathbf{URE}(\Lambda) - \ell(\widehat{\theta}(\Lambda), \theta) \right| 
ight] o 0.$$

• Note that  $\mathbf{URE}(\widehat{\Lambda}^{\mathrm{URE}}) \leq \mathbf{URE}(\widetilde{\Lambda}^{\mathit{oracle}})$  by definition, so that

$$\begin{split} &\ell(\widehat{\theta}^{\mathrm{URE}}, \theta) - \ell(\widehat{\theta}^{\mathit{oracle}}, \theta) \\ &\leq \left(\ell(\widehat{\theta}^{\mathrm{URE}}, \theta) - \mathsf{URE}(\widehat{\Lambda}^{\mathrm{URE}})\right) + \left(\mathsf{URE}(\widetilde{\Lambda}^{\mathit{oracle}}) - \ell(\widehat{\theta}^{\mathit{oracle}}, \theta)\right) \\ &\leq 2 \sup_{\Lambda} |\ell(\widehat{\theta}(\Lambda), \theta) - \mathsf{URE}(\Lambda)|. \end{split}$$

• Taking expectations and then  $\limsup_{J\to\infty}$ , we have

$$\limsup_{J \to \infty} \left( R(\widehat{\theta}^{\text{URE}}, \theta) - R(\widehat{\theta}^{\text{oracle}}, \theta) \right) \leq 0.$$

# Obtaining the Oracle Risk

ullet Hence,  $\widehat{ heta}^{\mathrm{URE}}$  is asymptotically as good as any estimator taking the form,

$$\widehat{\theta}_j(\Lambda) = \Lambda(\Lambda + \Sigma_j)^{-1} y_j,$$

which includes, for example, EB estimators such as  $\widehat{\theta}(\widehat{\Lambda}^{\mathrm{EBMLE}})$ .

- The least squares estimator, y, does not belong to this class of estimators.
- However, since  $\widehat{\theta}(\Lambda) \to y$  as " $\Lambda \to \infty$ ", a simple approximation argument shows that  $\widehat{\theta}^{\mathrm{URE}}$  cannot do worse than y.

# Uniform Convergence of $URE(\Lambda)$ - Assumptions

Therefore, the aim is to establish

$$E\left[\sup_{\Lambda \in \mathcal{S}_T^+} \left| \mathbf{URE}(\Lambda) - \ell(\widehat{\theta}(\Lambda), \theta) \right| \right] \to 0.$$

Consider the following assumption.

#### Assumption 1 (Boundedness)

- (i)  $\sup_{j} E \|y_{j}\|^{4} < \infty$  and (ii)  $0 < \inf_{j} \sigma_{T}(\Sigma_{j})$ .
- (i)  $\approx$  "bounded fourth moments"
- (ii)  $\approx$  "bounded cell size"

Remark. Both conditions are stronger than necessary.

# Uniform Convergence of $URE(\Lambda)$ - Result

#### Theorem 1 (Uniform convergence of $URE(\Lambda)$ )

Under Assumption 1,

$$E\left[\sup_{\Lambda\in\mathcal{S}_T^+}\left|\mathbf{URE}(\Lambda)-\ell(\widehat{\theta}(\Lambda),\theta)\right|\right]\to 0.$$

- The optimality requires only Assumption 1.
- The URE approach gives us some guard against "misspecification."
- The proof technique differs from related papers.
  - Main reason: the shrinkage occurs after rotating the data.

# Uniform Convergence of $URE(\Lambda)$ - Sketch of Proof

Some algebra shows

$$\begin{aligned} & \mathsf{URE}(\mu, \Lambda) - \ell(\theta, \widehat{\theta}(\mu, \Lambda)) \\ &= \frac{1}{J} \sum_{j=1}^{J} (y_j' y_j - \theta_j' \theta_j - \operatorname{tr}(\Sigma_j)) - \frac{2}{J} \sum_{j=1}^{J} \operatorname{tr}(\Lambda(\Lambda + \Sigma_j)^{-1} (y_j y_j' - \theta_j y_j' - \Sigma_j)). \end{aligned}$$

It suffices to show uniform  $L_1$  convergence of the absolute values of these two terms.

The first term is immediate by Chebyshev's inequality.

The second term can be shown to  $\rightarrow$  0 via a uniform LLN argument.

- Here, the parameter space  $S_T^+$  is not totally bounded.
- Reparametrize as  $\widetilde{\Lambda} = (\underline{\sigma}_{\Sigma}I_T + \Lambda)^{-1}$ , and establish a Lipschitz condition with respect to  $\widetilde{\Lambda}$ , where  $\underline{\sigma}_{\Sigma} := \inf_j \sigma_T(\Sigma_j)$ .
- Here, it is crucial that  $\underline{\sigma}_{\Sigma} > 0$ .

## Useful Variation: Covariates

- Suppose there are (j, t)-level covariates, supposedly related to the fixed effects.
  - These variables cannot be included in the original regression.
- $Z_{jt} = (Z_{jt1}, \dots, Z_{jtK})' \in \mathbf{R}^K$ : vector of such covariates, and  $Z_j = (Z_{j1}, \dots, Z_{jT})'$ .
- $\{(y_j, Z_j)\}_{j=1}^J$ : an independent sample with the  $Z_j$ 's being identically distributed.
- To incorporate such information, postulate a second level model,

$$\theta_j|Z_j\sim N(Z_j\gamma,\Lambda).$$

• Under this second level model, the posterior mean of  $\theta_j$  is given as

$$\widehat{\theta}_{j}^{\mathrm{cov}}(\gamma, \Lambda) = \left(I_{\mathcal{T}} - \Lambda(\Lambda + \Sigma_{j})^{-1}\right) Z_{j} \gamma + \Lambda(\Lambda + \Sigma_{j})^{-1} y_{j},$$

# Covariates - Assumptions

## Assumption 2 (Covariates)

The covariates are bounded, exogenous, and of full rank.

- Misspecification "doesn't matter"
  - Somewhat analogous to obtaining better  $\mathbb{R}^2$  with more regressors.
  - Nonparametric specifications can give smaller mean squared error.
- Assumptions 1 & 2 ensure that the oracle risk is obtained within the class

$$\widehat{\theta}_{j}^{\text{cov}}(\gamma,\Lambda) = \left(I_{\mathcal{T}} - \Lambda(\Lambda + \Sigma_{j})^{-1}\right)Z_{j}\gamma + \Lambda(\Lambda + \Sigma_{j})^{-1}y_{j}.$$

A nonparametric version is also possible.

# Forecasting $\theta_{T+1}$

- Another succinct summary of the time trajectory of the effects.
- The forecasting problem is of independent interest.
- The main idea is to consider "forecasting"  $\theta_T$ , and then extrapolating to T+1.
  - Tune  $\Lambda$  by minimizing the "URE" corresponding to  $E[\theta_T|y_{-T}]$
  - Use this  $\Lambda$  to forecast  $\theta_{T+1}$  using  $y_{-1}$
  - A stationarity condition is key in the extrapolation step.

#### Simulation Results

I focus on experimenting the performance of  $\widehat{\theta}(\widehat{\mu}^{\mathrm{URE}}, \widehat{\Lambda}^{\mathrm{URE}})$  with T=4.

Four main takeaways: URE estimators

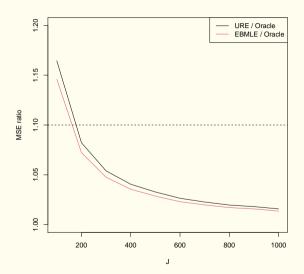
- 1. perform as well as the EBMLE under EB assumptions,
- 2. can be much better than the EBMLE when EB assumptions are violated
- 3. obtain the oracle risk reasonably quickly, and
  - For T=4, the risk gets within 10% of the oracle when J=500
- 4. dominates the least squares estimators by a significant margin.

#### Normal-Normal

- $\theta_j \stackrel{i.i.d.}{\sim} N(0, I_T)$
- $\Sigma_i \sim \mathsf{Wishart}$ , centered at

$$\begin{pmatrix} 1 & .75 & .5 & .25 \\ & 1 & .75 & .5 \\ & & 1 & .75 \\ & & & 1 \end{pmatrix}$$

•  $y_j \stackrel{indep}{\sim} N(\theta_j, \Sigma_j)$ 

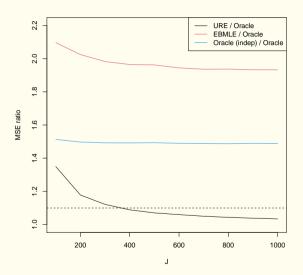


## Normal-Normal with Group Structure

Similar to normal-normal, but one group has

- standard dev twice as large
- a smaller mean
  - direction does not matter

Mean vector is serially correlated.



## Conditional Heteroskedasticity

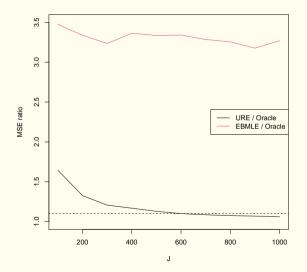
- $y_j \stackrel{indep}{\sim} N(\theta_j, \Sigma_j)$ .
- $X_{jt} \in \mathbb{R}^2$  drawn from a uniform distribution.

• 
$$\theta_{jt} = X'_{jt}\beta + \text{Unif}[0, .3]$$

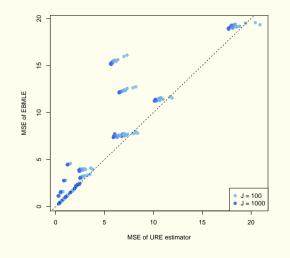
•  $\Sigma_i = D_i \Sigma D_i$  with

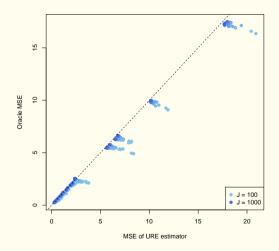
$$D_j = diag(X'_{j1}\gamma, \dots, X'_{jT}\gamma)$$

and  $\Sigma = a$  correlation matrix.



### All Scenarios: URE vs EBMLE & URE vs Oracle





## Empirical Application: Teacher Value-Added

- Administrative data on all public schools of NYC from 12/13 to 18/19 on
  - Student biographical data and test score (state-wide ELA test)
  - Student-teacher linkage
- Restrict attention to 4th and 5th grade students
  - Easier to match each student with single teacher.
  - ELA tests are for students in grades 3-8.
- T = 6 and J = 1185.
  - 12/13 data is used only to get test scores from previous year
  - Focus on teachers that are present in all six years
- Around 170k student-year observations
  - Average # of students per teacher (across all 6 years)  $\approx$  147.
  - Standard dev of # of students per teacher  $\approx$  55.

## Teacher Value-Added: Model Specification

$$s_{ijt} = X'_{ijt}\beta + \alpha_{jt} + \varepsilon_{ijt},$$

- s<sub>ijt</sub>: standardized ELA test score
- $X_{ijt}$  includes student characteristics standard in the literature:
  - previous year's ELA test score
  - gender, ethnicity
  - special education status (SWD)
  - english language learner (ELL) status
  - eligibility for free/reduced price lunch (FL)
- $\varepsilon_{ijt}$ : idiosyncratic error, i.i.d across i, j, t, with variance  $\sigma^2$ .

### Parameter Estimates

	ELA
last year's score	0.629***
Male	-0.069***
Asian	0.133
Black	-0.028
Hispanic	0.002
Multi-Racial	0.078
Native American	0.039
White	0.062
ELL	-0.180***
SWD	$-0.263^{***}$
FL	-0.046***

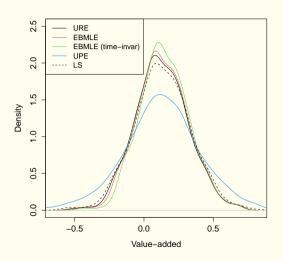
#### **URE** Estimate

- Least sqaures estimators show huge variation over time
  - Average of standard deviation across time  $\approx$  .21
  - Standard deviation of estimates for teacher level fixed effects  $\approx$  .20.
- The optimal  $\widehat{\Lambda}^{\mathrm{URE}}$  I obtain is

$$\begin{pmatrix} 1 & 0.623 & 0.416 & 0.434 & 0.275 & 0.328 \\ & 1 & 0.456 & 0.493 & 0.344 & 0.406 \\ & & 1 & 0.387 & 0.499 & 0.563 \\ & & & 1 & 0.323 & 0.321 \\ & & & & 1 & 0.569 \\ & & & & 1 \end{pmatrix}$$

- Computation takes about three minutes without any parallelization.
  - Main computation burden comes from repeated inversion of  $T \times T$  matrices.

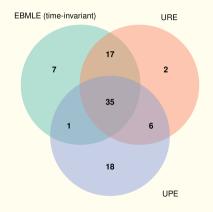
## Comparison with the Conventional Estimates



# Policy Exercise: Releasing the Bottom 5% Teachers

- Popular policy exercise (or thought experiment) in the literature.
  - Hanushek (2011), Chetty et al. (2014b), Gilraine et al. (2020).
- Release the bottom 5% of the teachers according to the value-added estimates.
  - Related: "retention policy" focuses on the top 5%
- A policy context where forecasts are arguably more relevant.
- Does the choice of estimator make a difference?
- Keep the last year as the "out-of-sample" observations.
  - Treat the least squares estimator for last years as true value-added

### Composition of Released Teachers



- EBMLE (time-invariant): "conventional"
   URE: time average of proposed estimator
   UPE: optimal forecasts
- Releases significantly different teachers.
- Similar findings for the top 5%.

## This Change is in the "Correct Direction"

- Calculate the average value-added of the released teachers
  - Use the out-of-sample observations
- Average value-added of released teachers:

"conventional" 
$$\rightarrow$$
 URE  $\rightarrow$  optimal forecasts -.22 -.25 -.26

Again, similar findings for the top 5%.

#### Conclusion

- I propose an estimator for the fixed effects in a linear panel data model, that is optimal within a class of shrinkage estimators.
- Main idea: restrict the class of estimators by using a normal-normal hierarchical model, and choose the tuning parameters by minimizing a risk estimate.
- Not limited to fixed effects in linear panel data models!