International Reserve Management under Rollover Crises

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The views expressed herein are those of the authors and not necessarily those of the Federal Reserve Bank of Minneapolis or the Federal Reserve System.

Motivation

To reduce the vulnerability to a debt crisis:

• Should the government reduce the debt or increase reserves?

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Answer unclear:

Reserves provide liquidity, but reducing debt may be more effective

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 - Sunspot shocks, deterministic income
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- If heavily indebted, optimal to initially reduce debt and keep zero reserves
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- Borrowing to accumulate reserves can reduce spreads

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Model

Environment

- Discrete time, infinite horizon. Constant endowment: $y_t = y$
- Government trades two assets...
 - short-term risk-free reserves, a
 - long-term defaultable debt, b
 - a bond issued in t promises to pay

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 - Discount future flows at rate r, assume $\beta(1+r)=1$

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- Risk-neutral deep pocket international investors:
 - Discount future flows at rate r, assume $\beta(1+r)=1$
- Markov equilibrium w/ Cole-Kehoe (2000) timing:
 - Borrowing at the beginning of the period
 - Settlement (repay/default) at the end

Recursive Government Problem

• State is $s \equiv (a,b,\zeta)$ ζ denotes an iid sunspot that coordinates the lenders

The government chooses to repay or default

$$V(\mathbf{a}, b, \zeta) = \max\{V_R(\mathbf{a}, b, \zeta), V_D(\mathbf{a})\}\$$

If indifferent, assume repay

Value of Default

$$V_D(a) = \max_{a' \geq 0} \left\{ u(c) - \phi + \beta V_D(a') \right\}$$
 subject to $c \leq y + a - rac{a'}{1+r}$

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• Given $\beta(1+r)=1$, this is

$$V_D(a) = \frac{u(y + (1 - \beta)a) - \phi}{1 - \beta}$$

Value of Repayment & Bond Price

$$egin{aligned} V_R(a,b,\zeta) &= \max_{a' \geq 0,b'} \left\{ u(c) + eta \mathbb{E} V(a',b',\zeta')
ight\} \ & ext{subject to} \ c &= y + a - \kappa b - rac{a'}{1+r} + q(a',b',s) \left[b' - (1-\delta)b
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Bond Price:

$$q(a',b',s) = egin{cases} rac{1}{1+r} \mathbb{E}\left[(1-d(s')) \left(\kappa + (1-\delta) q(a'',b'',s')
ight)
ight] & ext{if } d(s) = 0 \ 0 & ext{if } d(s) = 1 \end{cases}$$

where a''(s') and b''(s') are the future choice of reserves and debt

Multiplicity of Equilibria

- Coordination failure may lead to self-fulfilling crises (Cole-Kehoe)
- If lenders expect...
 - ... repayment, they lend, and the government repays
 - ... default, they don't lend, and the government defaults

Repayment Value when the Government can rollover

$$V_R^+(a,b) = \max_{a'>0,b'} \left\{ u(c) + \beta \mathbb{E} V(a',b',s') \right\}$$

subject to

$$c = y + a - \kappa b - \frac{a'}{1+r} + \tilde{q}(a',b') (b' - (1-\delta)b)$$

where $\tilde{q}(a',b')$ denotes fundamental bond price

Repayment Value in a Run

$$V_R^-(a,b) = \max_{a' \geq 0} \left\{ u(c) + \beta \mathbb{E} V(a', (1-\delta)b, s') \right\}$$
 subject to

$$c = y + a - \kappa b - \frac{a'}{1+r} + \tilde{q}(a',b') (b' - (1-\delta)b)$$

To pay debt, need to use reserves or cut consumption

Characterization

Safe, Default and Crisis Zones

- Immediate: $V_R^+(a,b) \ge V_R^-(a,b)$
- When $V_R^-(a,b) < V_D(a) \le V_R^+(a,b)$, multiple equilibria

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$$\mathbf{S} = \{(a,b) : V_D(a) \le V_R^-(a,b)\},$$

$$\mathbf{D} = \{(a,b) : V_D(a) > V_R^+(a,b)\},$$

$$\mathbf{C} = \{(a,b) : V_R^-(a,b) < V_D(a) \le V_R^+(a,b)\}.$$

• If $(a, b) \in S$: we assume govt. stays in safe zone

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Continuation value:

$$\mathbb{E}V(a',b',\zeta') = \begin{cases} V^{\mathcal{S}}(a'-b') & \text{if } (a',b') \in \mathbf{S} \\ (1-\lambda)V_R^+(a',b') + \lambda V_D(a') & \text{if } (a',b') \in \mathbf{C} \\ V_D(a') & \text{if } (a',b') \in \mathbf{D} \end{cases}$$

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How to exit: raise a or lower b?

Debt Thresholds

 $V_R(a,b)$ decreasing in $b \Rightarrow$ for every a, there \exists unique thresholds $b^-(a), b^+(a)$:

$$V_R^-(a, b^-(a)) = V_D(a)$$

$$V_R^+\left(a,b^+(a)\right)=V_D(a)$$

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Thresholds are such that:

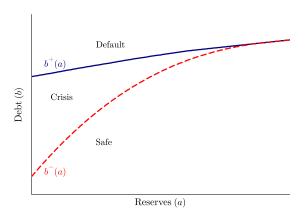
- 1. $(a, b) \in \mathbf{S}$ if and only if $b \leq b^{-}(a)$
- 2. $(a, b) \in \mathbb{C}$ if and only if $b^{-}(a) < b \le b^{+}(a)$
- 3. $(a, b) \in \mathbf{D}$ if and only if $b > b^+(a)$

How does a affect these thresholds?

Proposition 2:
$$\frac{\partial b^{-}(a)}{\partial a} \ge \frac{\partial b^{+}(a)}{\partial a} > 0$$



The Three Zones



$$(a^*, b^*) = \underset{a,b}{\operatorname{argmin}} a - b$$

s.t. $(a, b) \in \mathbf{S}$

Lowest NFA position in the Safe Zone

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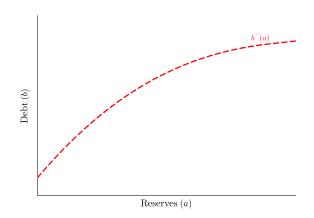
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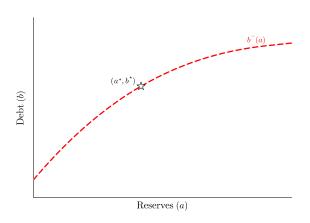
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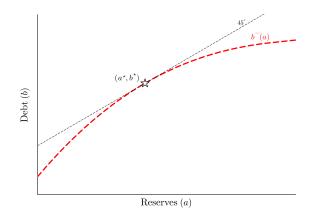
Immediate:
$$b^* = b^-(a^*)$$
. Why? Since $(a, b) \in \mathbf{S}$ requires $b < b^-(a)$

If $a^* > 0$, then we obtain:

$$\frac{\partial b^{-}(a^{\star})}{\partial a} = 1$$







 (a^*, b^*) is a focal point. When do we have $a^* > 0$?

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Proposition 3 (Positive reserves)

Suppose that the boundary of the crisis region at zero reserves $b^-(0)$ satisfies

$$\beta(1-\delta)\left[u'\left(y-\kappa b^{-}(0)\right)-u'\left(y-(1-\beta)(1-\delta)b^{-}(0)\right)\right]>u'(y).$$

Then, the lowest-NFA safe portfolio has strictly positive reserves, $a^\star>0$

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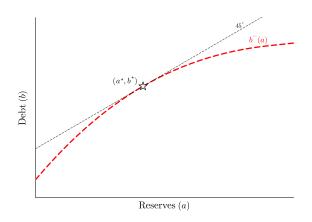
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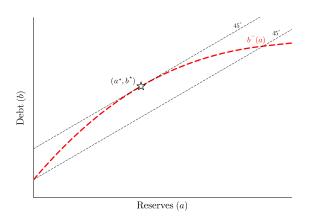
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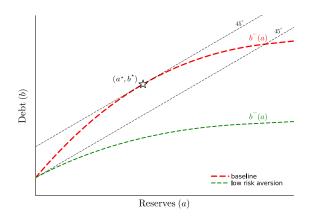
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- Proposition implies $\left. \frac{\partial b^-(a)}{\partial a} \right|_{a=0} > 1$
- When does it fail? (i) low risk-aversion , (ii) one-period debt $(\delta=1)$ [Prop. 4]







Simulations: Exiting the Crisis Zone

Optimal Exit Strategy

Q1: How many periods until exiting?

• Inside the Crisis Zone we can define Iso-T regions

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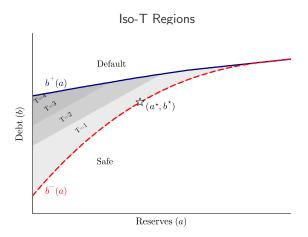
Q2: What's the best strategy to exit the crisis zone?

- Should the government reduce its debt or increase reserves?
- If reserves are optimal, should govt. slowly build up its stock of reserves?

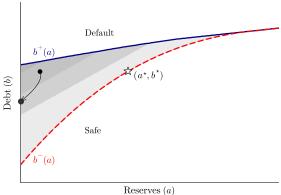
▶ Calibration

▶ Policies

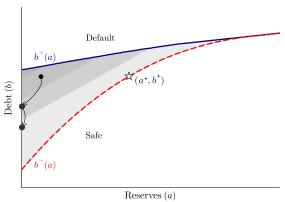
How many periods until exit



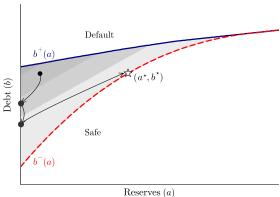




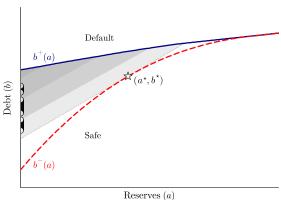


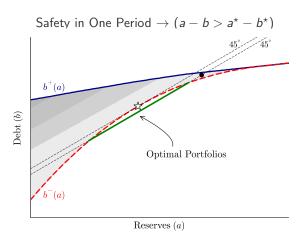




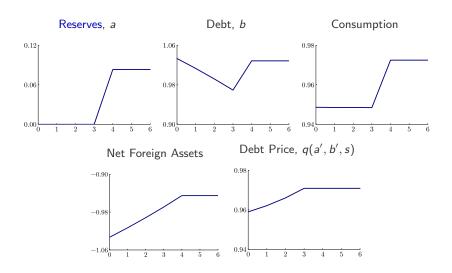


Possible chosen portfolios for $a - b < a^* - b^*$





Deleveraging Dynamics



Conclusions

- Simple theory of optimal foreign reserve management under rollover risk
- Optimal to accumulate reserves to reduce vulnerability
 - However, only after debt has been reduced towards safe zone
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- Simple theory of optimal foreign reserve management under rollover risk
- Optimal to accumulate reserves to reduce vulnerability
 - However, only after debt has been reduced towards safe zone
- Issuing debt to accumulate reserves can reduce spreads
- Findings speak to policy discussions on appropriate level of FX reserves (e.g. IMF)
 - Following a debt crisis, IMF often prescribes increasing reserves
 - However, we find holding reserves <u>not optimal</u> at beginning of deleveraging process



Scan to find the paper!



Literature



- Alfaro and Kanczuk (2008): no reserves with one-period debt
 - Reserves make default attractive ⇒ worsen debt sustainability
- Bianchi, Hatchondo and Martinez (2018): positive reserves with long-term debt under fundamental defaults
 - Reserves help avoid rolling over debt at high spreads
 - Insurance within repayment states
- Today: reserve management under rollover crisis
 - Borrowing to accumulate reserves helps exiting the crisis zone
- Hernandez (2019): numerical simulations w/ fundamental and sunspot shocks

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Cole-Kehoe (2001); Corsetti-Dedola (2016); Aguiar-Amador (2020); Bianchi-Mondragon (2022); Bianchi and Sosa-Padilla (2023); Corsetti-Maeng (2023ab)
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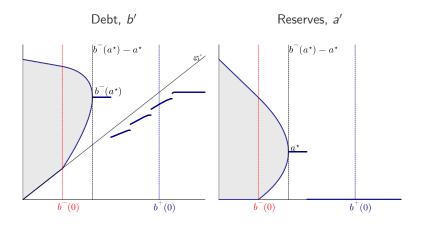
Parametrization



$$u(c) = \frac{(c - \underline{c})^{1 - \sigma}}{1 - \sigma}$$

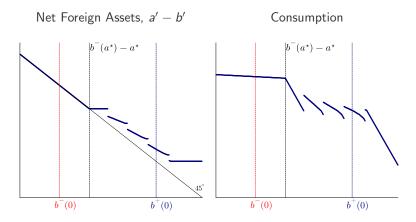
| Parameter | Value | Description | Source |
|------------|-------|---------------------|----------------------|
| у | 1 | Endowment | Normalization |
| σ | 2 | Risk-aversion | Standard |
| r | 3% | Risk-free rate | Standard |
| $1/\delta$ | 6 | Maturity of debt | Italian Debt |
| <u>C</u> | 0.68 | Consumption floor | Bocola-Dovis (2019) |
| β | 0.97 | Discount factor | $\beta(1+r)=1$ |
| λ | 0.5% | Sunspot probability | Baseline |
| ϕ | 0.33 | Default Cost | Debt-to-income =100% |





Policies







If government not vulnerable tomorrow after repaying in a run:

$$\max_{a'} u \left(y - \kappa b + a - \frac{a'}{1+r} \right) + \beta V^{S}(a' - (1-\delta)b))$$

- Solution: $a'(a,b) = \max[0, a \delta b]$.
 - With low initial reserves, government constrained
 ⇒ a' = 0



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- Solution: $a'(a, b) = \max[0, a \delta b]$.
 - With low initial reserves, government constrained
 ⇒ a' = 0
- If $a \ge \delta b$ and $(a \delta b, (1 \delta)b) \in \mathcal{S}$, then $V_R^-(a, b) = V_R^+(a, b)$.
 - If high reserves, govt. can achieve unconstrained consumption even in a run
 - Note reserves enough to pay all coupons not needed!

Taking Stock

To exit crisis zone, first deleverage, then raise debt and reserves

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- If initial portfolio (a,b) is such that $(a,b) \in \mathbf{C}$ and $a-b>a^{\star}-b^{\star}$. Then optimal to exit in one period and choose $a'=a^{\star}$
- If initial portfolio (a, b) is such that $(a', b') \in \mathbb{C}$. Then, the optimal solution features a' = 0.

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Remark on maturity:

- With one-period debt, $\delta=1$: V_R^- and V_R^+ are unaffected by equal increases in debt and reserves \Rightarrow issuing debt to accumulate reserves increases spreads
 - Zero reserves are optimal



Experiment - How reserves help exit crisis zone

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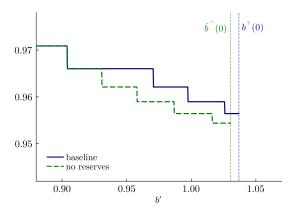
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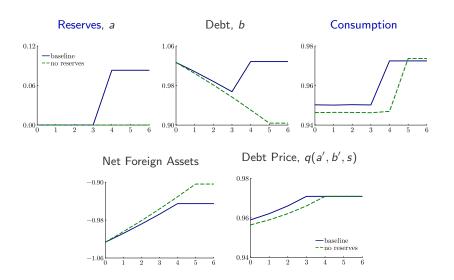
<u>Without reserves:</u> $\downarrow b^+$. More costly to deleverage \Rightarrow lower debt-carrying capacity

▶ Default zone expands

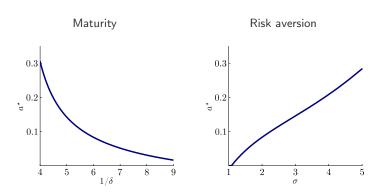
Price Schedule, q(0, b')



Lower consumption without reserves







Panels show the level of a^* for different values for δ and σ . The value of ϕ is recalibrated to match the same debt level $b^-(0)$ as in baseline.

Default zone expands



