

Development, Foreign Aid, and the Resource Curse

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POLI 150

11 April 2024



Announcements

Exam 2 on the 18th. Covers all material AFTER exam 1. 15-20 multiple choice questions, open-note, open-book. Opens at 12:01 AM on the 18th and closes at 11:59 PM. 1 hour and 15 minutes time limit. Can be taken from anywhere; no requirement to be in the classroom.



Today's Class

■ LDC definition

- Causal factors of development
- Political economy of development
- Resource Characteristics
- The Resource Curse



Key Terms

- Less developed countries
- Import-substituting industrialization
- Export-oriented industrialization
- Official development assistance
- Resources
- Resource curse
- Dutch disease
- Rentier state
- Petrodollar system



Central Questions

Why are some countries less developed than others, and what can be done to change that? Are countries that have access to rare, exportable natural resources worse off than countries that don't have access to such resources?



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- Less developed countries (LDCs) are those states at a relatively low level of economic development.
- As a policy goal, these states want to become more developed.
- While the goal itself is uncontroversial, the steps necessary to develop can cause some conflicts of interest.
- In particular, the paths to development often produce policy conflicts with advanced, industrialized countries (AICs): those states at a high level of economic development.

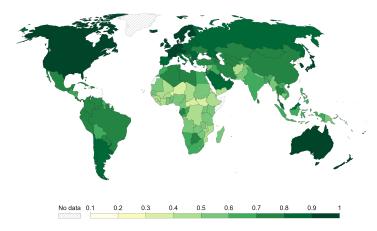


HDI Across the World

Human Development Index, 2017



The Human Development Index (HDI) is a summary measure of key dimensions of human development: a long and healthy life, a good education, and having a decent standard of living.



Source: United Nations Development Programme, Human Development Report 2020

OurWorldInData.org/human-development-index/ • CC BY

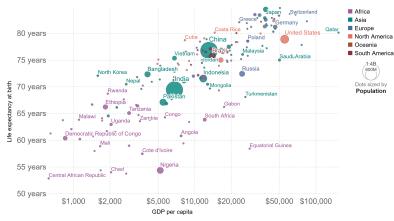


GDPpc and Life Expectancy

Life expectancy vs. GDP per capita, 2018



GDP per capita is measured in 2011 international dollars, which corrects for inflation and cross-country price differences.



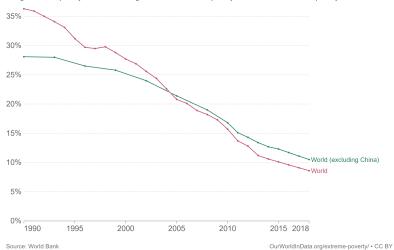
Source: Clio-Infra & UN Population Division, Maddison Project Database 2020 (Bolt and van Zanden (2020))
OurWorldInData.org/life-expectancy • CC BY



Global Population and Poverty

Share of global population living in extreme poverty, 1990 to 2018 Living in extreme poverty is defined as living below the international poverty line at 1.90 international-\$ per day.





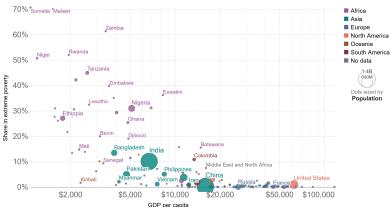


Poverty and GDPpc

Share of population living in extreme poverty vs GDP per capita, 2020



Extreme poverty is defined as living below the International Poverty Line of \$2.15 per day. This data is adjusted for inflation and for differences in the cost of living between countries.



Source: World Bank PIP; World Bank WDI

OurWorldInData.org/poverty • CC BY

Note: Poverty data relates to household income or expenditure, measured in international-\$ at 2017 prices to account for inflation and differences in the cost of living between countries.



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 - 4 Tertiary sector: production of services.
- Not the same sectors as in Ricardo-Viner theory!



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- Advanced economies tend to focus the majority of their economic activity on the secondary and tertiary sectors.
- These categories are abstractions and generalizations of the economy: you can find specific counter-examples for any of them.
- So, what aspects of a state explain its (lack of) development?



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- Several potential explanations for this lack of development:
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 - Distance from major markets
 - Diseases
 - Weather
- All of these were argued to lead to less development.



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- Bigger problem: Huge variation in countries that are geographically similar.
- Ex: continued poverty in Zambia while Botswana has grown economically, despite similarly low levels of development at independence in the 1960s.



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- The counterpoint is that many of the most developed countries in the world were colonies at one point.
- But many policies of colonialism did hamper development: mercantilist trade toward mother country, restricted colonial manufacturing, resource exploitation.
- To explain the difference in post-colonial experience, one must first examine the domestic determinants of growth.



Contestable Factors: Domestic Politics

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- Why do governments fail to do some of these things?
 - Lack of technical capacity, resources.
 - Lack of political will (e.g. conflict of interests between rural and urban areas).
 - Lack of strong government institutions able to do these things.
- One explanation for differing colonial outcomes was that European colonists set up different institutions in different areas.



- This argument, advanced by Acemoglu, Johnson, and Robinson (2001) and covered on pg. 440-441, says:
 - European colonists only established growth-enabling government institutions with strong property rights protections, which ultimately encouraged investment, in areas where they could settle in large numbers without facing disease or other mortality factors.



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 - In areas which were inhospitable to Europeans, they primarily set up extractive government institutions focused on siphoning wealth back to the motherland. These institutions, and this style of government, persisted after independence and sabotaged economic growth.
- This account is largely discredited, based on methodological criticisms of the data analysis in that article, but the intuition has lingered.



Development Policy

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- In the modern era, and especially post-decolonization, the most obvious driver of economic growth was the development policy chosen by many LDCs.
- This policy came in two types: ISI and EOI.



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 - Goal: industrialize via forcing the local production of formerly imported goods, which would eventually be competitive on the global market.
- Required substantial government involvement: trade barriers, government planning, investment policy choices.



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- But failures and imbalances appeared in the 1970s...
 - Current account deficits and unsustainable sovereign borrowing eventually led to financial crises (starting with Mexico in 1982).
- More importantly, protected industries were not competitive once trade barriers were lowered.



- Risks and failures of ISI led other developing states, especially those in East Asia, to look for a different approach. This led them to...
- Export-Oriented Industrialization (EOI): support domestic manufacturing with loans, tax breaks, and currency management while remaining open to trade.



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- Export-Oriented Industrialization (EOI): support domestic manufacturing with loans, tax breaks, and currency management while remaining open to trade.
- EOI was implemented during the 1980s, and (paradoxically) fit well with the Washington Consensus of the 1990s.



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- Trade openness has benefited some developing countries significantly (China, India, Vietnam).
- Eventually became the major recommendation in IMF conditionality.



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Verdict: effective for those first East Asian states that adopted it, but less likely to succeed today.



Biased Global Economy?

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- Moreover, AICs also protect their primary products, especially farmers, with trade barriers.
 - Ex: in US 2020, farm subsidies were 48% of farm income (source).
 - This lowers world prices, making it impossible for LDC farmers to compete.



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 - IMF voting is a function of economy's size.
 - WTO policy has lowered manufacturing trade barriers while allowing agriculture trade barriers to remain.
 - LDCs formed the G77 (now 134) to advocate for LDC interests, but have not produced a new economic order.



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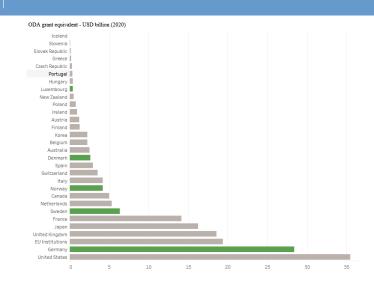
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- AICs profess a goal of spending 0.7% of GNI on foreign aid, but few do (and there is little political pressure to spend more).



ODA Expenditures 2020



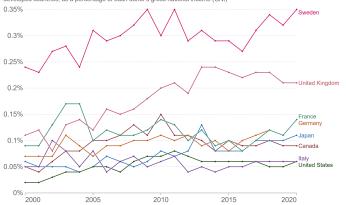


ODA Expenditures 2020

Government aid to least developed countries as a share of GNI



Net official development assistance from the OECD Development Assistance Committee donors to the world's least developed countries, as a percentage of each donor's gross national income (GNI)



Source: Organisation for Economic Co-operation and Development

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US Foreign Aid vs. US Spending

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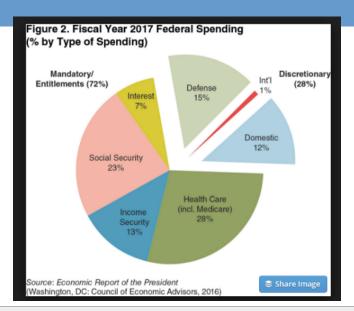


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- The overall international affairs budget (which includes diplomatic activities as well as aid) is less than 1 percent of total federal spending.



US Foreign Aid FY 2017





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- Some foreign aid is motivated by humanitarian and development goals:
 - UN's Sustainable Development Goals are at the heart of non-strategic aid. These are 17 goals intended to influence donor aid policies through 2030.
- Substantial debate over whether and how aid is effective.



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- Prior research has not found consistent linkages at the country level. However, aid effects may be obscured by selection bias, as aid may be given for political or strategic reasons.
- Recent research that statistically addresses selection effects finds an overall positive effect of US, total OECD-DAC and Chinese aid on growth.



Aid Effectiveness Continued

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- Aid may encourage corruption, and it can allow leaders to put off political reforms, as a kind of unearned income/rent.
- At the subnational level, aid may not be allocated to the poorest areas within target states, but the richest areas (though this does not tell us whether the individuals in those areas are rich or poor) (Briggs 2017).
- Different types of aid may also have different effects, further complicating the picture.



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- Both AICs and LDCs want to spur development globally (for economic, political, and humanitarian reasons).
 - However, AICs are limited by what their domestic politics will accept (e.g. US and agriculture subsidies).
 - ISI failed to help LDCs, and they cannot all gain equally from EOI (though EOI had some successes).



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- Thus, the competing visions between AICs and LDCs for what development looks like informs a great deal of economic conflict in IR.
 - E.g. Doha Round of WTO collapsed in part due to agriculture.
 - E.g. imbalance of power in tax agreements aimed at eliminating double taxation between rich states and LDCs.



Resource Curse Intro

- Development may be complicated even more by a phenomenon called the Resource Curse.
- Defining this first requires defining what a "resource" is...



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- Valuable as inputs into other processes.
- Highly portable, thus easily exported.



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- Use as inputs means they're not necessarily directly useful to the economy.
- Associated with environmental damage and climate change.



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 - Poor economic growth
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Social:

- Worse demographic and equality outcomes
- The resource curse seems to be particularly common in the developing world.



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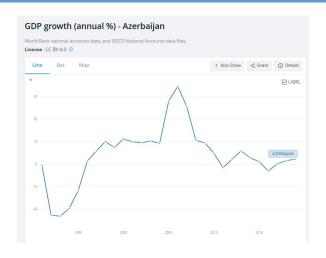


Resources and the Economy

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- By contrast, resource wealth was also linked with better child health.
 - However, this linkage varies across regions: Middle East (strongest), Latin America, Africa (weakest).



Azerbaijan's Oil Boom





Inflation in Azerbaijan





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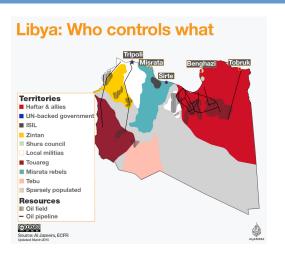
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- No scholarly consensus on causal mechanisms behind this relationship, but it does exist.



Libya's Civil Conflict 2014-2020





Sudan's Civil Conflict (2013-2020)





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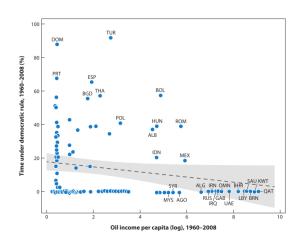
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- This could also be the case for other types of "unearned income" (e.g. foreign aid).



Resources and Regime Type





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 - E.g. most non-WTO members are resource-wealthy (Azerbaijan, Iran, Libya, South Sudan)



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 - Most states possess oversized public sectors and function as rentier states that get a substantial portion of revenue from resource profits rather than taxation, and tend to be autocratic.
 - Thus, rentier states strike a bargain between state and citizens: low taxes and plentiful public sector jobs in return for lessened citizen input into government processes.



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 - Some states trying to focus on improved education without new political accountability (ex: UAE)





Much discussion of both resources and the resource curse is framed around oil. Why?

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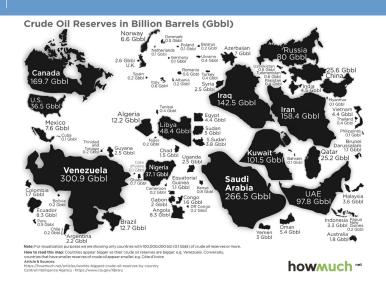
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- Substantial negative effects on climate.



Oil Distribution Globally





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 - Ensures USD is the most widely-used reserve currency while enabling the US government to easily fund itself.



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- Any instability in a major oil producer becomes threatening to this system, so US may contribute to autocratic stability when trying to keep this system stable.



Endogeneity and the Resource Curse

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- Ross (2015) emphasizes a number of studies which attempt to grapple with this problem.



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 - This is the resource curse in a nutshell: the best solutions are undermined by the very existence of the problem.