

# Machine learning for geographically differentiated climate change mitigation in urban areas

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## ABSTRACT

Artificial intelligence and machine learning are transforming scientific disciplines, but their full potential for climate change mitigation remains elusive. Here, we conduct a systematic review of applied machine learning studies that are of relevance for climate change mitigation, focusing specifically on the fields of remote sensing, urban transportation, and buildings. The relevant body of literature spans twenty years and is growing exponentially. We show that the emergence of big data and machine learning methods enables climate solution research to overcome generic recommendations and provide policy solutions at urban, street, building and household scale, adapted to specific contexts, but scalable to global mitigation potentials. We suggest a meta-algorithmic architecture and framework for using machine learning to optimize urban planning for accelerating, improving and transforming urban infrastructure provision.

## 1. Introduction

Policy makers, mayors, administrations and individuals seek to advance climate solutions and demand tailored approaches that match their political, economic and climatic conditions (Hermwille, Obergassel, Ott, & Beuermann, 2017; Reckien et al., 2018; Shan et al., 2018). A main source of reference are the assessment reports of the Intergovernmental Panel on Climate Change (IPCC) that provides comprehensive overviews on technology assessments, sectoral approaches, integrated scenarios, and policy studies (IPCC, 2014, 2018). Modelers emphasize multiple socially optimal decarbonization pathways consistent both with global average temperature stabilization targets and stylized societal or environmental constraints. As a result, broad recommendations about technological change, fossil fuel phase-out, and national policies emerge and serve as a reference for governments.

Yet, detailed and contextualized policy options that reflect the idiosyncrasies of places and cultures are scarce and often insufficient. Policy makers are left disoriented on which measures are adequate and impactful, and how everyday decisions related to infrastructure investments or urban planning can be modified to adjust to a low-carbon future. In research, important disagreements remain when quantifying mitigation potential, especially for energy end-uses, demand and

services, and for human settlements that are differentiated with across developments, geographies, and spatial structure (Creutzig, Fernandez et al., 2016; Wilson, Grubler, Gallagher, & Nemet, 2012). For example, integrated assessment models and bottom-up sectoral studies differ on the future emission reduction from energy efficiency measures in the transport (Creutzig, 2016) and buildings sectors (Lucon et al., 2014). Global assessments insufficiently reflect variations in local specificities e.g. infrastructural, economic, climatic, social or political contexts (Creutzig et al., 2019); and place-specific studies investigating the building, street, or urban scale remain idiosyncratic in context and differ in their boundaries of analysis, thus rendering their contribution to global climate change mitigation a distant goal, but also making comparisons between local-scale studies difficult (Lamb, Callaghan, Creutzig, Khosla, & Minx, 2018). The IPCC's AR5 reports knowledge gaps on urban climate action (IPCC, 2014): there is too little understanding of the magnitude of the emissions reductions from altering urban form, and emissions savings from integrated infrastructure and land use planning. New analyses are required both to understand relationships (Silva, Horta, Leal, & Oliveira, 2017) and simulate future pathways with and without interventions (Silva, Khan, & Han, 2018; Silva, Leal, Oliveira, & Horta, 2018).

Therefore, researchers increasingly call for systematic, methodically

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well-grounded research to upscale place-specific climate solutions while respecting local variation and context (Acuto, Parnell, & Seto, 2018; Creutzig & Kammen, 2009; Creutzig et al., 2019). Two new developments have high potential to help address this desired transformation.

The first component of this transformation is the emergence of big data (Ford et al., 2016) at high spatial resolution and individual heterogeneity. Big data is often produced from sensors or user data; it includes satellite and aerial imagery, volunteered geographic information (Haklay, 2010), such as OpenStreetMap, geo-localized devices data, such as transaction data (Di Clemente et al., 2018) or social media data (Ilieva & McPhearson, 2018), and surveys or governmental data, such as cadastral data. These rich sources of information unfold great potential for analyses of improved granularity of climate solutions (Creutzig et al., 2019; Ilieva & McPhearson, 2018).

The second component is machine learning (ML). Breakthroughs in computer science theory, algorithmic research and computational power provide the instruments to extract meaningful information from massive data. ML methods, based on learning theory (Vapnik, 1999), permit to generalize pattern recognition on unseen data outside of the observed sample (Vapnik, 1999). Since the mid-2000s, deep multi-layer architectures – so-called deep learning (DL) methods (LeCun, Bengio, & Hinton, 2015) – increased ML performance by learning high-level representations of the data. See Box 1 for a general introduction on machine learning.

Both dimensions appear also in the concept of smart cities, an umbrella term for (digital) technologies that aim to make cities more efficient, and possibly more sustainable (Silva, Khan et al., 2018; Yigitcanlar et al., 2019) – even though researchers and politicians must remain careful not to conflate smartness with sustainability (Noy & Givoni, 2018). For the purpose of this article, we are mostly concerned with the applications and potential of ML algorithms for climate change mitigation in urban areas, a more specific topic than what is generally understood when referring to smart cities.

The use of ML in climate change mitigation research remains nascent. (Rolnick et al., 2019) provide a broad review on ML applications for tackling climate change, and find relevant applications spanning many domains. Most successful applications in climate change include Earth system analysis (Reichstein et al., 2019), such as modelling multi-scale atmospheric processes (Rasp, Pritchard, & Gentile, 2018), and modelling climate impacts at high resolution by making use of big data from satellites, weather stations, radars, and other sources to

specify the consequences of hurricanes and deforestation on ecosystems, or of drought on crop yields (Atlas AI, 2020; Fletcher, Lickley, & Strzepek, 2019; McDowell et al., 2015). However, ML is not yet a common tool in climate change mitigation communities. For example, the contribution of the working group III on mitigation in the IPCC fifth assessment report (AR5) (IPCC, 2014) does not mention “machine learning” or “neural network”. This may be rooted in the dominance of the scenario literature within the IPCC reports, along with literature-based assessments of costs and potentials.

A confluence of several factors is likely to make ML more prevalent in climate change mitigation research in the next years. First, increasingly rich sources of data enable detailed studies in end-use sectors, including buildings and transportation. Second, the spatial dimension within cities and human settlements is gaining traction, since its explicit consideration in the IPCC’s AR5 (Seto et al., 2014). The spatial solutions considered correspond to urban end-use sectors: building and transportation accounted for 23 % of the global energy-related CO<sub>2</sub> emissions and for 31 % and 28 % of global final energy use in 2014 (IPCC, 2018). Third, demand-side climate solutions, including behavioral nudges and digitalization, are introduced as explicit consideration in the IPCC’s AR6 (Creutzig et al., 2018), as such solutions might deliver short-term reductions in greenhouse gas (GHG) emissions (Grubler et al., 2018). Demand-side solutions require fine-grained analyses, as they depend on local factors that vary widely across geographies (Grubler et al., 2018). Forth, big corporate players like Google are getting increasingly interested in applying their ML expertise to climate-change relevant issues (Google, 2019). It is hence important to overview the nascent literature and insights at the interface of machine learning and climate change mitigation, and provide guidance on applications with relevance to GHG emission abatement.

Here, we chose the spatial dimension as an entry point to ask for the potential of machine learning to upscale geographically differentiated solutions in urban areas and provide tailored urban planning solutions for decarbonizing cities worldwide. We suggest that machine learning methods could be central for spatially explicit and scalable climate solutions. For this, (i) we systematically review four domains of relevance for spatially explicit climate change solutions in cities – dedicated climate change mitigation studies, remote sensing, building and transport –, and (ii) we propose and detail a nested architecture of ML algorithms that combines the methods and insights from all these domains. As a result, we point to the potential of ML methods that could be systematically harvested by scientists to populate high-resolution

#### Box 1

##### Machine learning in a nutshell.

*Numerous families and traditions.* High-level learning tasks include classification, regression, or probability density estimation. Main ML families include supervised learning (where the target value is known during training), unsupervised learning (no target value is known), or reinforcement learning (learning occurs through interactions with an environment), and sub-families include, for example for supervised learning, kernel methods or tree-based methods. For an introduction to ML, see (Hastie, Tibshirani, & Friedman, 2009) and to DL specifically see (Goodfellow, Bengio, & Courville, 2016).

*Simple to complex methods.* On the simpler end, linear classifiers draw lines between groups of data points, and can be enough for simple tasks at large scales, e.g. classifying built-up areas on satellite imagery (Esch et al., 2017). In contrast, generative adversarial networks can achieve complex tasks like mimicking the style of an image; for example they can generate a realistic image of a (climate-induced) flooded area from a picture taken with a normal weather (Zhou, Luccioni, Cosne, Bernstein, & Bengio, 2020).

*Data science life cycle.* Machine learning tasks are embedded in the larger life cycle of a data science project, which includes for example data collection, problem formulation, and model maintenance when a model is used with new streams of data over time. There are many resources on generic aspects of the data cycle life cycle, see (Murdoch, Singh, Kumbier, Abbasi-Asl, & Yu, 2019) for a particular focus on interpretable approaches. For practical tips on model training, refer for example to (Montavon, 2012).

*Computational cost of ML.* The largest deep neural networks require training billions of parameters – for example transformers for natural language processing – and consume extreme amounts of energy (Strubell, Ganesh, & McCallum, 2019). However, in fact, most ML methods run within seconds to hours on personal computers. It is possible to contain deep neural networks’ energy footprint, by explicitly considering the energy impact of training models (Schwartz, Dodge, Smith, & Etzioni, 2019).

urban planning models for climate change mitigation, which could help plan low-carbon cities with high contextual accuracy.

## 2. Few ML research targets climate change mitigation, but many provide relevant substance

In the following, we systematically map the relevant literature, based on the archive available in the online search engine Web of Science. For each publication, we extract its specific topic and the ML method used. Four search queries were designed to detect relevant literature on 1) ML and climate change mitigation; 2) ML and remote sensing, 3) ML and buildings; 4) ML and urban transportation. Queries were iteratively defined based on expressions present in the articles. The protocol follows the ROSES reporting standards for systematic maps (Haddaway & Macura, 2018; James, Randall, & Haddaway, 2016), and includes manual labelling of several thousand of articles and non-negative matrix factorization (Lee & Seung, 1999) for topic discovery.

We find few studies relying on ML methods to explicitly address climate change mitigation, but more than 10 times more for sector-specific topics with direct or instrumental relevance to mitigation strategies (see Fig. 1). Directly relevant records address GHG emissions or energy use. Instrumental records do not make the link explicitly but offer important intermediary material, for example, data on the building stock that in turn can help develop mitigation strategies in the sector. Overall, we identify 121 publications for climate change mitigation, 1,120 for buildings, 1,705 for transportation and 8,824 for remote sensing (see Fig. 1).

Only 121 studies apply ML methods for researching explicitly climate change mitigation. We defined “climate change mitigation” using a conservative search string, which aimed to retrieve studies that specifically use language and goals of core climate change mitigation communities (see details in supplementary methods). This explains why we find a much smaller set of studies compared to (Rolnick et al., 2019). Supervised learning methods account for about 80 % of all ML

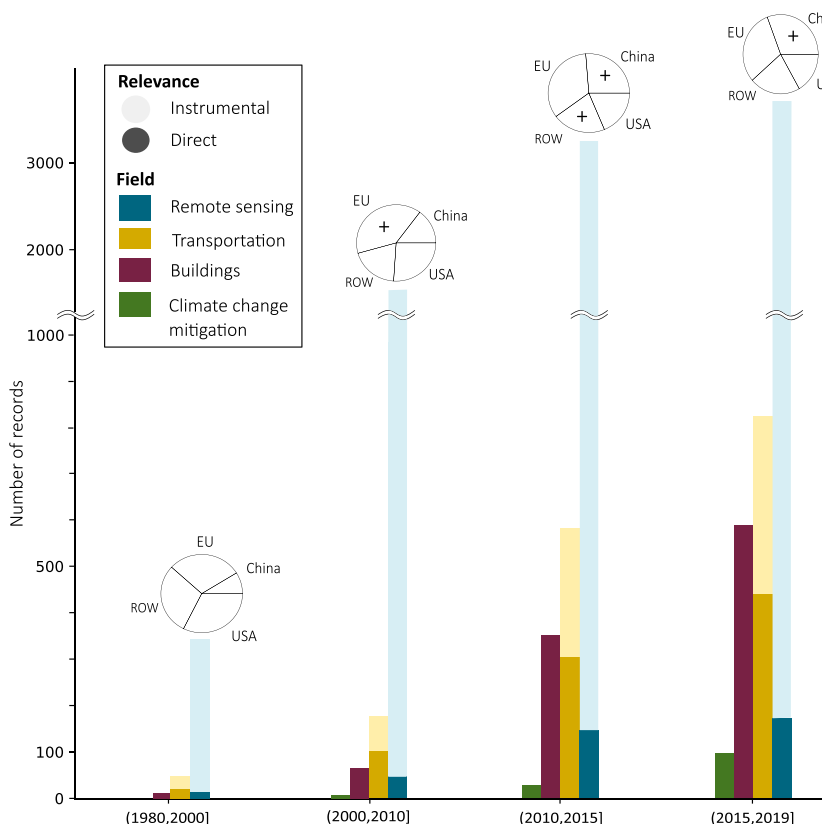
applications in mitigation studies (Fig. 2), and apply random forest, support vector learning or shallow artificial neural networks to generalize insights from data to other temporal or geographical domains.

Recent progress in remote sensing is grounded in ML and DL methods, which are now widely used in this field (Zhu et al., 2017). ML has been a common tool in image processing for years, which has likely encouraged remote sensing researchers to use the same techniques. Remote sensing inputs are high-dimensional pictures with a large number of pixels and potentially many spectral bands. Finding relevant features is therefore challenging and requires methods that can learn complex patterns, which may also explain why deep learning was used most often in remote sensing studies compared to the other fields reviewed (see Fig. 2).

In the 1120 studies in the building sector, ML-based analysis, mostly at the individual building scale, investigates efficient energy use, an objective in support of climate change mitigation. For example, ML identifies contextual determinants of energy uses, e.g. appliance use from electricity load (Kelly & Knottenbelt, 2015) or faults in mechanical systems (Lei, Jia, Lin, Xing, & Ding, 2016). These results have helped analysts assess solutions that are tailored to highly specific contexts, and have the potential to inform how solutions can be spread across building stock and users.

Out of 1700 publications on transportation, we find about half (48 %) directly relevant, although with varying mitigation potential. The efficiency of road networks is the option most investigated, primarily with the goal of reducing congestion; but only few studies investigated energy use explicitly (3 % each). The other half (52 %) of the relevant records can play an instrumental role for mitigation studies, by providing background data on travel determinants, flows, modes and infrastructures, which are all relevant to low-carbon cities. Transportation has the highest number of successful reinforcement learning applications (Fig. 2), such as (Wen, Zhao, & Jaillet, 2017).

From our screening of the identified literature, we extracted four structural components of ML studies in support of climate mitigation



**Fig. 1.** Growth in applications of machine learning in research on climate solutions. The literature using ML for climate mitigation explicitly (green) is almost inexistent before 2010, but relevant studies can be found in other fields since the 1980's. The literature exhibits overall an exponential growth over the two last decades. Records are aggregated by time slices and divided by field and relevance to mitigation. Directly relevant records (dark colored) address greenhouse gas emissions or energy use, while instrumental records (light colored) do not make the link explicitly but offer important intermediary material. Pie charts show the share of publications per regions; “+” indicated regions with growing share of records between periods. (EU: European Union; ROW: Rest of the world.) (For interpretation of the references to colour in this figure legend, the reader is referred to the web version of this article).

**Climate change mitigation** *n*=121

Agriculture	0	1	5	0	0	0	0	1	1	0
Soil	0	2	10	2	0	0	0	2	1	2
Cities	0	8	1	3	1	0	0	0	1	1
Forest and Biomass	0	6	21	4	1	0	1	1	4	4
Energy	0	8	2	4	0	0	1	3	2	1
Human behavior	0	0	1	0	0	0	0	1	3	1
Macro-scale	0	6	0	3	1	0	0	4	0	2

**Remote sensing** *n*=8824

Air	35	228	146	114	40	5	6	51	94	21
Biomass	118	1069	1778	1076	202	17	39	233	696	82
Carbon	2	103	171	62	16	2	5	18	60	16
Earth surface	16	388	304	231	35	2	5	54	204	23
Impervious/Built-up	120	395	410	471	126	7	17	120	195	52
Water	37	797	483	403	62	6	23	116	354	51
Others	394	707	38	784	362	28	36	321	730	92

**Buildings***n*=1120

Building sub-system	10	189	23	38	13	3	47	17	37	42
Whole building	10	247	33	60	27	7	7	12	26	9
Environmental factors	1	43	5	12	1	0	1	3	3	2
Medium scale	2	70	25	17	8	1	8	15	10	8
Large scale	2	57	18	12	3	1	3	9	3	6
Human factor	1	35	10	17	8	3	15	11	10	15

**Urban transportation** *n*=1705

Mobility patterns	8	28	27	13	13	7	30	45	20	17
Road traffic optimization	45	228	35	62	40	27	86	42	25	46
Public transport opt.	8	77	21	30	11	0	13	21	17	9
Travel behavior	1	35	30	9	3	1	21	4	5	7
Low carbon mobility	2	17	5	1	2	2	13	12	4	7
Planning	0	28	9	5	1	0	2	16	13	3
Others	60	203	61	102	48	7	41	57	71	50

Deep Learning										
Shallow neural networks										
Decision trees										
Support Vector Learning										
Others Clas./Reg.										
Recurrent neural networks										
Reinforcement learning*										
Clustering										
Dimensionality reduction										
ML not defined										

**Classes of machine learning methods**

**Fig. 2.** Summary of machine learning methods reviewed. Remote sensing, and to lesser degree, spatial studies in mobility and buildings, rely on ML methods, while climate change mitigation studies only scarcely build on ML methods. Supervised learning tasks (columns 1 to 6) are the most frequent applications in all fields. The information was extracted from the publicly available metadata of the records; 'Machine Learning not defined' is reported when there is no specific method available from the meta-data. When several groups of methods are used in a record (e.g. dimensionality reduction and supervised learning), the record is counted in both categories. The gradient of the colors on the heat-map reflects the number of articles. \*Graphical models were added to this category.

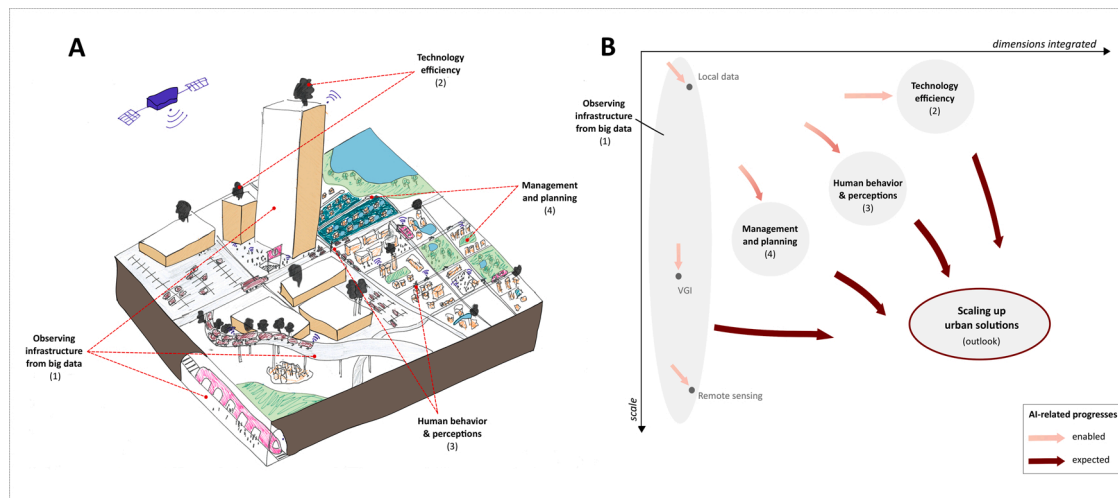
solutions in cities, described in Fig. 3A and summarized with relevant examples in Table 1: (1) mapping the infrastructure, (2) improving energy efficiency, (3) identifying behavioral patterns, and (4) infrastructure planning. In the following, for each component we show selected examples of how ML catalyzes geographically explicit climate solutions (Fig. 3B, see Table 1 for a summary of examples). ML is used for general tasks across application areas, for example forecasting; we summarized

those tasks in Box 2.

### 2.1. Mapping infrastructure

The infrastructure is the physical basis of human societies and constraints energy use and GHG emissions (Creutzig, Fernandez et al., 2016). ML extracts from unstructured information, like remote sensing,





**Fig. 3.** Towards scaling up urban solutions with machine learning and big data. (A) Main components of ML research on urban spaces relevant to climate change mitigation. Data sensed in the physical world and processed by ML enables modeling and predicting cities' infrastructure and activities, assessing fine-grained energy use and emission patterns, and modelling different future pathways towards low-carbon societies. (B) Integrating ML studies on cities has the potential to provide high-resolution low-carbon urban planning worldwide and to realize a scaling up of current urban solutions. (VGI: Voluntary Geographical Information).

geometric and semantic information about the infrastructure, helps enrich data-scarce environments, e.g., in low-income countries, and offer ways to integrate spatial models with climate information.

#### 2.1.1. From remote sensing to infrastructure models

Remote sensing, and specifically satellite imaging, enables to acquire data remotely on land-use patterns, land-use change, and other spatial metrics. Operating on these data, ML algorithms characterize human settlements by identifying geometric information, e.g. footprints (Microsoft, 2018), heights (Biljecki, Ledoux, & Stoter, 2017), and locations (Esch et al., 2017), as well as semantic information, e.g. buildings usage (Sturrock, Woolheater, Bennett, Andrade-Pacheco, & Midekisa, 2018; Wurm, Schmitt, & Taubenbock, 2016) or physical properties (Blaha et al., 2016; Tusting et al., 2019). As output, maps can display built-up areas worldwide at a few-meter resolution (Esch et al., 2017), or, at the country level, precise building footprints (Microsoft, 2018). The purpose of building usage, for example commercial vs. residential, or new vs. historical buildings can be classified from open geographical data (Sturrock et al., 2018) or survey data (Tusting et al., 2019) with supervised learning. A new class of studies aims for complete semantic 3D reconstruction, e.g. from aerial imagery with class labels for different parts of buildings (Blaha et al., 2016).

#### 2.1.2. Generalizing to data-scarce environments

Where there is little ground data, as it is often the case in low-income countries, ML can discover pivotal proxies from remote sensing. Such proxies go beyond describing infrastructure and can also identify socio-economic characteristics of a region. For this purpose, deep learning methods compress information from the spatial settings of cities into abstract features that are relevant for predicting metrics such as poverty (Jean et al., 2016) or demographics (Naik, Raskar, & Hidalgo, 2016). For example, (Jean et al., 2016) used nighttime light intensity and corresponding daytime imagery to extract spatial features that revealed predictive of consumption expenditure and asset wealth.

#### 2.1.3. Integration of spatial big data and climate semantics

Remote sensing contributed most directly to mitigation research by identifying deforestation and similar land use dynamics. Several pioneering publications in the 2000's used regression trees to assess the deforestation in tropical or humid forests (DeFries et al., 2002), to retrieve the associated carbon emission with spatially explicit resolution (Baccini et al., 2012) or to demonstrate that urban growth drives

deforestation more than, counterintuitively, rural population growth (DeFries, Rudel, Uriarte, & Hansen, 2010).

Remote sensing applications also support the identification of spatial patterns of CO<sub>2</sub> emissions and deployment of mitigation technologies. For example, Bayesian networks characterized the relationships between remote sensing data and urban CO<sub>2</sub> concentrations (Tao, Zhou, Wu, & Yu, 2014). DL applications identified installed photovoltaic systems but also the most suitable roofs and regions for photovoltaics deployment with high geographical precision (Yu, Wang, Majumdar, & Rajagopal, 2018). And to assess which settlements are most-suited for district heating system, clustering methods determined relevant building types by fusing data sources (Geiß et al., 2011).

### 2.2. Improving energy efficiency

Individual infrastructural components are critical for the efficiency of the urban system (Gershenfeld, Samouhous, & Nordman, 2010) and have been subject to more precise modelling at small scales. ML helps optimize buildings by making sense of complex electricity data, as well as transportation modes, for instance by analyzing their trajectories. A key challenge for ML applications is to extend the relevance of idiosyncratic results from single cases to larger populations.

#### 2.2.1. Vehicles efficiency

In road transport, emissions and other externalities have been assessed in only a limited but growing set of applications (3%). Emissions have been in certain cases metered and analyzed at a finer scale than before: ML approaches range from downscaling national transportation emissions to the street level (Alam, Duffy, Hyde, & McNabola, 2018), to estimating of vehicle emissions from smartphone GPS traces (Lehmann & Gross, 2017), and analyzing of the emissions associated with the current German fleet development (Krause, Small, Haas, & Jaeger, 2016).

Reducing inefficiencies in driving offers marginal emissions reduction potential, with opportunities for granular options well-fitted to the application of ML. Trading-off travel time and emission reduction for eco-routing entails combining a large number of combinations in a highly interactive way, which is possible with support vector machines (Zeng, Miwa, & Morikawa, 2017). Inefficient driving behavior can be learned at the individual level: ML can reduce energy use of a trip by reasoning about observed driving behaviors and related driver characteristics (de Penning, d'Avila Garcez, Lamb, Stuiver, & Meyer, 2014), or

**Table 1**  
Examples of mitigation-relevant applications of machine learning methods for each field reviewed.

Question	Climate significance	ML algorithm	Spatially-explicit example
<p><i>Climate change mitigation</i></p> <p>Carbon stock estimation (forests (Baccini et al., 2012))</p> <p>Mapping GHG emissions (cities (J. Tao et al., 2014))</p> <p>Energy system and end uses (determinants (F. Creutzig et al., 2015))</p>	<p>Monitoring; Conservation; Land use policy</p> <p>Monitoring; policy design</p> <p>Supporting energy policies, planning and transition pathways analyses</p>	<p>All</p> <p>SL, RF</p> <p>SL, Clu.</p>	<p>Urbanization linked to deforestation (Ruth S. DeFries et al., 2010)</p>
<p><i>Remote sensing</i></p> <p>Socio-economic factors inference (poverty (Jean et al., 2016), demographics (Naik et al., 2016))</p> <p>Stocks assessments (buildings (Esch et al., 2017), forest (R. S. DeFries et al., 2002))</p> <p>Geophysical or biochemical quantities (CO<sub>2</sub> concentration (J. Tao et al., 2014))</p>	<p>Monitoring; Planning; Establishing development aid needed</p> <p>Input for urban and energy planning</p> <p>Monitoring; Parameters for models (climate, agriculture, etc.)</p>	<p>DR, SL</p> <p>DL, UL</p> <p>DL</p>	<p>Socio-economic attributes derived from remote sensing (Jean et al., 2016)</p>
<p>Characterizing infrastructure (building type (Geiß et al., 2011; Sturrock et al., 2018; Wurm et al., 2016))</p>	<p>Input for urban and energy planning</p>	<p>DL</p>	<p>Socio-economic attributes derived from remote sensing (Jean et al., 2016)</p>
<p><i>Building energy use</i></p> <p>Contextual factors of energy use (occupancy (Shaikh et al., 2014), behaviors (Albert &amp; Maasoumy, 2016; Gabe-Thomas et al., 2016))</p> <p>Building energy use estimation (individual (Mocanu et al., 2016; Ribeiro et al., 2018), building stock (Kontokosta &amp; Tull, 2017; Papadopoulos et al., 2018))</p> <p>Typologies (Khayatian et al., 2017) &amp; solution transfer (Ma &amp; Cheng, 2017)</p>	<p>Reducing demand due to consumer behavior</p> <p>Estimating retrofit potential; Efficiency measures</p> <p>Accelerating the spread of best know-hows</p>	<p>DTs, Clu.</p> <p>NNs, RF</p> <p>Clu., DR, SL</p>	<p>Parcel-level energy use prediction in NYC (Kontokosta &amp; Tull, 2017)</p>
<p>Optimizing heating/cooling devices (HVAC, fault detection, etc. (Afroz et al., 2018; Harish &amp; Kumar, 2016; Shaikh et al., 2014))</p>	<p>Reducing demand by efficiency measures</p>	<p>SL, RL</p>	
<p><i>Urban transportation</i></p> <p>Mobility pattern discovery from sensors or user data (Zhao et al., 2016)</p> <p>Modal shift (discrete choice modelling (Paredes et al., 2017; Wang &amp; Zhao, 2018; Yang et al., 2018))</p> <p>Electric vehicle deployment (Longo et al., 2017; Rigas et al., 2015; Wolf et al., 2015)</p>	<p>Mitigating emissions from tourism, urban commuting</p> <p>Reducing carbon intensity</p> <p>Reducing carbon intensity</p>	<p>UL, DL</p> <p>SL, RL</p> <p>SL, RL</p>	<p>Classifying cars to predict social attributes (Gebru et al., 2017)</p>
<p>Role of urban form (Ding et al., 2018; Monajem &amp; Ekram Nosrati, 2015)</p>	<p>Reducing transportation demand</p>	<p>SL, UL</p>	

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**Abbreviations** | **GHG:** GreenHouse Gas(es), **HVAC:** Heating, Ventilation, and Air Conditioning, **GPS:** Global Positioning System, **CDR:** Call Details Record.  
**Methods** | **SL:** Supervised Learning, **UL:** Unsupervised Learning, **DL:** Deep Learning, **RL:** Reinforcement Learning, **DR:** Dimensionality Reduction, **Clu.:** Clustering,  
**DTs:** Decision Trees, **NNs:** Neural Networks.

discover regions where drivers repetitively drive inefficiently (Corcoba Magana & Munoz-Organero, 2015).

### 2.2.2. Single building optimization

A central tenet of the literature applying ML to buildings is to attain thermal comfort while minimizing energy use. Single-building models predict energy use patterns, relying on building-scale data such as smart metering and Internet of Things (Shaikh, Nor, Nallagownden, Elamvazuthi, & Ibrahim, 2014), and by make sense of time series of electricity

demand in a multiplicity of contexts (from single-household building to large hospital) and under the influence of various impacting factors (from weather to defections in ventilation systems) (Harish & Kumar, 2016). When there are no smart meters, ML methods can enable to augment the available level of granularity e.g. by understanding individual appliance loads from the total electricity consumption signal with energy disaggregation techniques (Kelly & Knottenbelt, 2015). In turn, ML applications can help reduce energy losses in specific appliances and systems in the building, in particular heating, ventilation, and air

**Box 2**

Main usages of ML for climate change mitigation.

*Mining sustainability-relevant metrics.* Which solutions for making a city more sustainable can one draw from staring at millions of points moving on a map? Big data often comes as a byproduct of digital activities, rather than being collected for the purpose of a sustainability-related study. A key application area is to retrieve a signal of interest out of high-dimensional and noisy sources, e.g. from activity (Kelly & Knottenbelt, 2015) and textual data (Callaghan, Minx, & Forster, 2020). Another application area is, when clean but numerous covariates are available, to identify groups of similar behaviors (Albert & Maasoumy, 2016) or contexts (F. Creutzig et al., 2015).

*Generating data.* By comparing the aerial images of a dense mixed-use neighborhood with that of a vast commercial area covered with parking lots, one may be able to identify which urban setting induces more or less car mobility. Such information is not directly present in the pixels of the images, but inferred by regularities known about the context of the picture. Supervised ML can learn to draw such inferences from large samples of paired input-target and such capabilities enable to automate the creation of fine-grained datasets on GHG emissions (Alam et al., 2018), energy uses (Kontokosta & Tull, 2017) and their spatial context.

*Forecasting energy demand and supply.* Forward-looking predictions occupy a predominant role in climate research, and help decision making under uncertainty. ML is well suited for short- to mid-term predictions, which can offer concrete opportunities for emission savings. For example, *nowcasting* the production from PVs can enable to reduce unnecessary use of backup power generation from more carbon-intensive carriers like gas. ML methods can learn patterns in time series (Mocanu et al., 2016), emulate physical models (Natkiewicz, Yang, & Jain, 2018), and be used conjointly in hybrid models.

*Controlling end-use systems.* Various devices, e.g. heat pumps, do not require operate continuously to provide a given comfort, but are rarely adjusted, leading to unnecessary energy consumption. Beyond this simple example, much more complex energy-intensive systems offer opportunities for autonomous monitoring, for example the HVAC system of a large hospital. Key applications include controlling systems, detecting relevant events like faults (Afroz et al., 2018), and coordinating several processes to optimize the energy used to deliver a service (Kazmi et al., 2018).

*Inferring causality.* To best allocate limited resources to certain mitigation efforts, beyond pinpointing where problems are, one needs to ponder how effective possible interventions are likely to be – i.e. inferring their causal effect (Athey, 2017). New data sources offer the opportunity for high-resolution program evaluation, which can enable to target and tailor interventions, including information campaigns, regulations, and retrofit. Main applications include estimating heterogeneous treatment effects (Beiser-McGrath & Bernauer, 2019) and counterfactual predictions (Burlig et al., 2017).

conditioning (HVAC) systems (Afroz, Shafiullah, Urmee, & Higgins, 2018). Examples include correcting malfunctions and unnecessary operations in energy intensive systems (Lei et al., 2016), or better controlling systems e.g. water heating (Kazmi, Mehmood, Lodewyckx, & Driesen, 2018). However, an important limitation of these applications is that relying on a large amount of precise data confines most of the studies to one or a few buildings (~75 % of the applications).

### 2.2.3. Integrating high precision modelling

Upscaling the spatial relevance of current high-resolution applications in building energy use modelling also requires generalization from data-rich to data-scarce contexts. At various scales, from building to regions, the literature exhibits examples of such predictions with supervised learning algorithms trained on high-quality data (Khayatian, Sarto, & Dall'O', 2017; Kontokosta & Tull, 2017). Methodologies for cross-building transfer learning include training neural networks on merged data from similar buildings with different distributions and different seasonal profiles (Ribeiro, Grolinger, ElYamany, Higashino, & Capretz, 2018), and using reinforcement learning and deep neural networks conjointly to develop models that generalize from commercial to residential buildings, or from gas- to power-heated buildings (Mocanu, Nguyen, Kling, & Gibescu, 2016).

### 2.3. Identifying behavioral patterns

Dwellers' choices ultimately determine activity levels and resulting emissions (Creutzig et al., 2018). Behavioral data and models are focal to assess the propensity of actors to change towards more sustainable societies. Integrating human behaviors in city models can help identify dynamical feedbacks: for example, infrastructure provision (such as bike lanes) can foster changes in mobility choices. ML offer insights in sensed data and recorded traces of users of digital services, and supports the analysis of surveys and experimental data.

#### 2.3.1. Understanding cities dynamics

ML is used to preprocess data from urban sensors and later to identify behavioral patterns of mobility and building users. For example, computer vision autonomously classifies and detects objects on images and videos (Boukerche, Siddiqui, & Mammeri, 2017); and thus computer vision techniques monitor traffic, automatically count vehicles and even derive socioeconomic information relying on data from street and road imagery (traffic cameras and Google Street View). For example, (Geburu et al., 2017) applied a convolutional neural network to street view images to classify motor vehicles encountered in particular neighborhoods, by this predicted income and voting patterns in neighborhoods across 200 US cities.

By making sense of mobility patterns, researchers provide valuable information on the structure of cities for planning (6 % of transport applications, see an overview (Zhao, Tarkoma, Liu, & Vo, 2016)). Mining mobility pattern permits to investigate locations where dwellers tend to go often, what are the trip purposes, urban activities or urban functions, e.g. using so-called points of interest (POIs). Examples include retrieving transportation modes from GPS (Zhu, Li, Liu, Wang, & Yang, 2016) or trip chains from smart cards (Han & Sohn, 2016). Beyond mobility, call details records can be used to predict domestic energy use (Bogomolov et al., 2016).

#### 2.3.2. Engaging with human behaviors

At the individual level, behavioral research investigates how psychological aspects – e.g. engagement (Jones, Hine, & Marks, 2017) or acceptance of novelty (Carr-Cornish, Ashworth, Gardner, & Fraser, 2011) – are relevant to better target interventions. For example, predicting environmental attitudes with ML revealed that the scale of future consequences better predicts attitudes towards climate than the factors traditionally considered, e.g. income and education (Beiser-McGrath & Huber, 2018).

Understanding the human dimension of building energy use (~ 10 %), such as occupant behavior or investments, is instrumental to



reducing absolute consumption levels. One type of studies investigates how to monitor occupancy and usage (~ 6%), mostly with the goals of more accurately predicting energy usage or controlling smart adaptive devices. Another type of studies scrutinizes occupant behaviors (~ 2%) and engages directly with occupants by using heuristic models of behavioral triggers and resistances to more energy-efficient lifestyles. An example of the second category uses interpretable “trees”, where branches identify homogeneous sub-groups of consumers with respect to socio-economic attributes, and predictive of their likely reaction to a specific type of energy efficiency communication (Albert & Maasoumy, 2016). In another example, hierarchical clustering of people’s mental models about their level of domestic energy consumption consistently revealed categorizations emphasizing the importance of the location of appliances in the house (Gabe-Thomas, Walker, Verplanken, & Shad-dick, 2016).

Understanding mobility choices is key to device low-carbon policies in urban transportation. Estimating the determinants of decisions, ML methods can perform better than standard discrete choice models, for instance in modelling car ownership (Paredes, Hemberg, O’Reilly, & Zegras, 2017). DL (Wang & Zhao, 2018) or semi-supervised Bayesian learning (Yang, Shebalov, & Klabjan, 2018) directly substitute for the traditional logit and probit functions in the model formulation. Coupling neural network with an agent-based model, an innovative study explored the role of emotions in agents’ decision to buy an electric vehicle and simulated the effect of public policies on decisions, e.g., by introducing exclusive lanes for electric vehicles (Wolf, Schröder, Neumann, & de Haan, 2015).

## 2.4. Planning and management

Providing and managing infrastructures frames current and future behaviors. Planning and operating low-carbon infrastructure can be supported by detailed maps, models of energy efficiency, and models of human behavior.

### 2.4.1. Infrastructure management

The tension between the need of case-specific studies and scalable solutions for deep decarbonization – particularly exacerbated in the research on buildings – could be partly alleviated by ML applications that provide new tools to identify and transfer individual solutions between different contexts (Ma & Cheng, 2017; Mocanu et al., 2016; Zhang et al., 2018).

ML methods can accelerate spatially explicit assessments of the energy and retrofit potential to entire building stocks, by imputing building level data where none is available (Zhang et al., 2018). Going beyond micro-optimization with large-scale and precise assessments is crucial to leverage the full potential of ML for mitigating the emissions from the building sector. About 7 % of the literature base applies ML algorithms to identify energy use patterns in large building stocks. For example, in New York City, building characteristics and fuel type for over 15,000 buildings were used to predict the energy use of the city’s building stock, which is about one million buildings (Kontokosta & Tull, 2017). The same research group could also identify in these data which buildings drive aggregate energy use and where energy conservation schemes were most effective (Papadopoulos, Bonczak, & Kontokosta, 2018). A further step is the production of retrofit typologies at regional or national scale. For example, ML approaches can compress building characteristics into indicators that support national building retrofit policies (Khayatian et al., 2017).

Intelligent transportation systems make traffic patterns more efficient, but may be compromised by rebound effects. However, coupled with public policy, intelligent transportation systems could deliver substantial system-wide efficiency gains and resulting contributions to climate change mitigation. For traffic control – with ramp metering, traffic lights or signal control – reinforcement learning can reduce energy use by optimizing circulation (Yau, Qadir, Khoo, Ling, &

Komisarczuk, 2017).

### 2.4.2. Modify infrastructures

A handful of promising studies (1 %) have targeted urban planning, investigating the links between urban form at different scales and sustainability metrics (Ding, Cao, & Næss, 2018; T. Tao, Wang, & Cao, 2020; Wu, Tao, Cao, Fan, & Ramaswami, 2019). For example, one application at the city-level found a strongly non-linear relationship between distance to the city center and driving distance in Oslo – offering novel evidence relevant for the mitigation potential of denser cities (Ding et al., 2018). At the neighborhood level, another study could show the impact of walking distance to a station on transit ridership (T. Tao et al., 2020).

ML can also enable carbon intensity improvements in land transport by supporting the development of low-carbon modes. For example, one class of ML applications optimizes the charging infrastructure of electric vehicles (Rigas, Ramchurn, & Bassiliades, 2015). ML was also applied to estimate the power demand of electric vehicles (Longo, Foiadelli, Franzo, Frattini, & Latilla, 2017). For choosing the location of new docking-station-free shared bikes, ML can predict bike trips supply and demand (Xu, Ji, & Liu, 2018) and reinforcement learning can help rebalance the fleet within the city (Wen et al., 2017).

### 2.4.3. Transfers of knowledge across geographies

By “decoding deep similarities” as phrased by P. Ball (Ball, 2017), comparative research enables local policy makers to learn about structural components of urban transitions into low-carbon futures, identified from international comparisons, and how they could apply or not to the specifics of their cities. Some papers investigate the spatial transferability of their approach (Biljecki et al., 2017; Jean et al., 2016; Ma & Cheng, 2017; Mocanu et al., 2016; Tang, Xiong, & Zhang, 2018). For example, certain ML-based travel demand models can transfer well to other cities with similar characteristics (Tang et al., 2018).

Typologies using supervised learning allow sorting contexts according to the drivers of energy use and GHG emissions, and also offer further inputs for projection in new geographies. For example, a study identified socio-economic features from the leading US counties in the adoption of green building standards, which they used to predict green building deployment in Chinese provinces (Ma & Cheng, 2017). Another example incorporated city-specific context into worldwide analysis by creating a typology of hundreds of cities’ energy use, consisting of clusters of cities, each characterized by thresholding combinations of energy-use drivers, such as income, population density, fuel prices, and local climate variables (Creutzig, Baiocchi, Bierkandt, Pichler, & Seto, 2015).

The existing research shows many relevant strands for contextualized and geographically differentiated climate change mitigation. But it is unclear how the individual components act together, and how the existing expertise can be organized into a community-wide effort in providing agile, efficient, and scalable solutions for low-carbon cities. In the following, we discuss an algorithmic architecture that aims to fill this gap.

## 3. An algorithmic architecture for scalable low-carbon urban planning

Machine learning can foster a new class of spatially precise climate mitigation solutions in urban planning that can be scaled to data-scarce environments, if certain conditions are fulfilled. Building on our systematic analysis of the literature, we detail how to tailor workflows that are intended to support decision making at the municipal level and to foster systematic knowledge sharing between cities. Our focus is on urban planning, but most points are also pertinent to other mitigation studies with explicit spatial resolution.

We first discuss limitations and shortcomings we identified in the existing literature base. Second, we articulate an architecture of



“Machine learning for low-carbon Urban Planning” (ML-UP) that systematically utilizes machine learning algorithms at different stages of data processing. Third, we outline the potential of the proposed modelling architecture to enhance current global urban climate mitigation scenarios, and to provide geographically differentiated mitigation strategies across human settlements.

### 3.1. Optimizing existing infrastructure with ML is insufficient

We see three main limitations for applying the surveyed literature for geographically differentiated climate change mitigation: (i) a predominant focus on behavioral models and business applications that also increase social risks of surveillance; (ii) a large dominance of utilizing ML for efficient use of existing infrastructure; (iii) a resulting lack of public policy analysis.

Many ML applications with relevance for reducing energy demand or GHG emissions intend to change user behavior (Albert & Maasoumy, 2016; Bertone et al., 2018; Gabe-Thomas et al., 2016; Wolf et al., 2015). The role of behavioral models for creating mitigation-relevant social knowledge is promising but they also bear important concerns about privacy and freedom. Behavioral models take advantage of user data to capture patterns on specific people's or groups' lifestyles and choices. Even if individual data, such as mobility patterns, can be anonymized, guaranteeing user privacy in behavioral models is very challenging (de Montjoye, Hidalgo, Verleyesen, & Blondel, 2013). Current developments hold value for research on urban functions but remain highly sensitive in the context of surveillance states (Couldry & Mejias, 2018). ML applications for behavioral models are nonetheless likely to expand due to multiple industries' interests, and opportunities from geo-located app data, which are widely collected and cheaper to access.

Overall, the reviewed literature from end-use sectors mostly investigates efficiency improvements, provided by measures such as smart metering and traffic flow optimization. 95 % of the literature on buildings and more than 60 % of the literature on transport covers such efficiency measures. Efficiency improvements counterfactually and effectively reduce energy demand, but this effect is impacted by rebound effects (Azevedo, 2014). Reducing road congestion can produce new demand and lead to additional traffic, partially negating the effect of demand reduction (Gossart, 2015). Similarly, smart appliances can generate energy use from new end-uses. Both sorts of rebound effects are typically in the order of 10–20 % (Chen, Li, Lu, Rau, & Huang, 2018; Hymel, Small, & Dender, 2010); hence they reduce the effectiveness of technological efficiency improvements without disqualifying them.

In contrast, public policy aiming to utilize ML for climate change mitigation or energy conversation is only scarcely investigated in the literature. Only 1.5 % of the transport and building ML literature investigates policies (26 and 18 studies respectively). These include ex-post evaluation of fuel standard policies relying on statistical learning techniques (Huseynov & Palma, 2018), and the application of Bayesian networks to investigate how different financing mechanisms would affect willingness to retrofit (Bertone et al., 2018). For the uptake of improved technologies, policies are crucial to signal and incentivize shifts. Public policies could foster the use of ML towards more effective climate change mitigation, and constrain rebound effects of efficiency improvements – through infrastructure provision, price incentives or standards.

### 3.2. Leveraging the mitigation potential of urban planning

Urban spatial configurations harbor robust and long-term mitigation potential (Creutzig et al., 2018). For example, urban sprawl induces carbon-intensive transport and building use; but if connectivity is high, land-use is mixed, and structures are compact, the spatial structures are conducive of low-carbon transport systems and short-distance travel (Seto et al., 2014). Urban planning with its focus on building structures and mobility patterns is central to providing low-carbon infrastructures,

but until now has only been considered in a small segment of the machine learning literature pertinent to climate change mitigation.

Focusing on urban planning presents multiple advantages. First, it targets absolute demand reduction, not only efficiency improvements. For example, for transportation, planning can reduce the distances travelled (Ewing & Cervero, 2017); for buildings, planning can help develop neighborhoods that synergically re-utilize resources (Petit-Boix & Leipold, 2018). Second, infrastructures can endogenously shape people's preferences (Creutzig, Fernandez et al., 2016). People are more likely to shift to less emitting transport modes, such as bikes, if bike lanes are abundant, convenient, and safe. Third, it is important to prevent lock-ins in poorly designed infrastructure: an infrastructure will be kept for decades, and bad planning alone could lead to the exhaustion of the 1.5C carbon budget by 2050 (Creutzig, Agoston et al., 2016). Fourth, urban planning requires to a much lesser extend behavioral models and micro-sensors, and hence less or even zero privacy-compromising data.

There are two main challenges towards providing low-carbon urban planning scenarios at high spatial and contextual resolution: (1) generating high-resolution energy or emission data to create digital models of cities' energy use and emission patterns; and (2) subsequently identifying concrete urban planning solutions for climate change mitigation.

The proposed infrastructure of “Machine Learning for low-carbon Urban Planning” (ML-UP) addresses these two classes of challenges, and is summarized in Fig. 4A and exemplified in Fig. 4B for a concrete example on buildings. The architecture is structured around sequentially stacked ML applications. ML methods are further grouped into three usages: information compression (from high dimensional data to useful features), information enrichment (by predicting future or inaccessible information) and solution-oriented information processing – see red circles in Fig. 4A.

#### 3.2.1. Generating climate semantics

As first key challenge, generating mitigation-relevant digital models of cities requires spatialized climate data, i.e. information on urban GHG emissions, or more specifically, for example on the energy use of each building of a given building stock. The main bottleneck for modelling spatially at such scales is the requirement of consistent gridded data – while existing data on cities are selective, biased, and inconsistent (F. Creutzig et al., 2019).

The starting point of ML-UP is to process the available spatial data on cities (Fig. 4A). Remote sensing data is compressed by unsupervised or supervised learning to classify earth observations into semantic and geometric information on land use classes. Additionally, volunteered geographic information, such as OpenStreetMap, provides primary data that is spatially explicit (Fig. 4A, physical infrastructure). Many geo-localized digital traces could be also exploited. For example, natural language processing tools can identify geo-localized urban activities from publicly available text obtained from, e.g. Twitter (Rahim Taleqani, Hough, & Nygard, 2019), where location information can be extracted and associated to activities of relevance.

The central task consists in generating climate change mitigation semantics, such as energy use or GHG emissions (central box in Fig. 4A), by integrating spatialized information on energy end-uses with the processed information on the spatial structure of cities. Climate semantics can be generated using different routes: directly or through intermediary metrics.

The direct route is to train urban form data with spatialized energy use in supervised learning algorithms (Fig. 4A central box left). It has already been demonstrated that climate mitigation semantics can be derived from the characteristics of urban activities and form – e.g. density, land use mix, connectivity and accessibility (Creutzig, Fernandez et al., 2016; Ewing & Cervero, 2017; Silva et al., 2017; Silva, Khan et al., 2018; Silva, Leal et al., 2018). A spatially-explicit analysis of the energy demand for buildings and transportation using ML shows that urban form explains about 80 % of the variation in energy use in the city of Porto (Silva et al., 2017). Mobility patterns, transport networks,

## A Machine Learning for low-carbon Urban Planning (ML-UP)

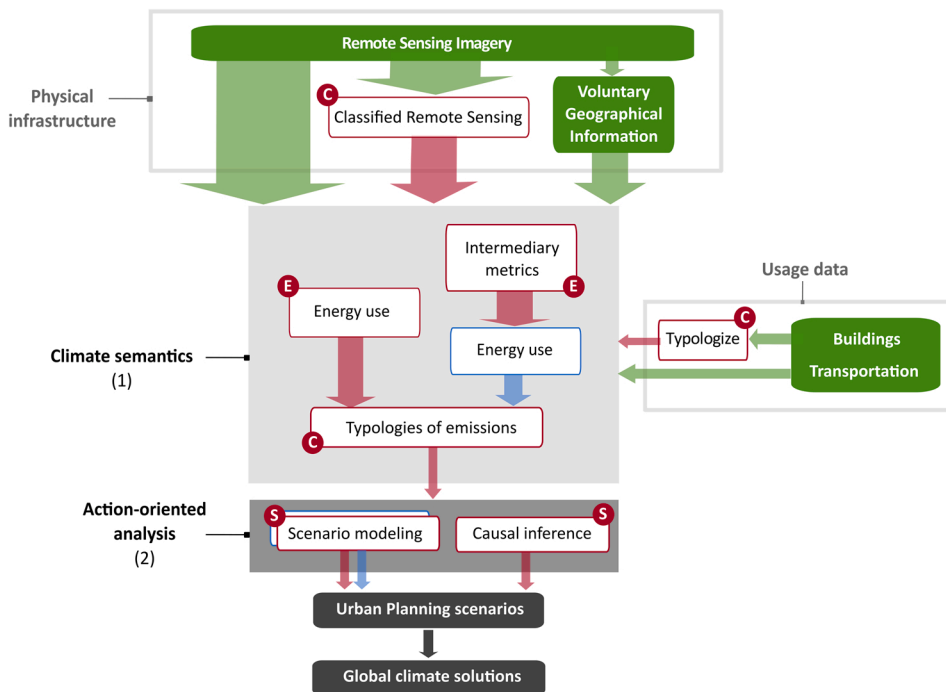
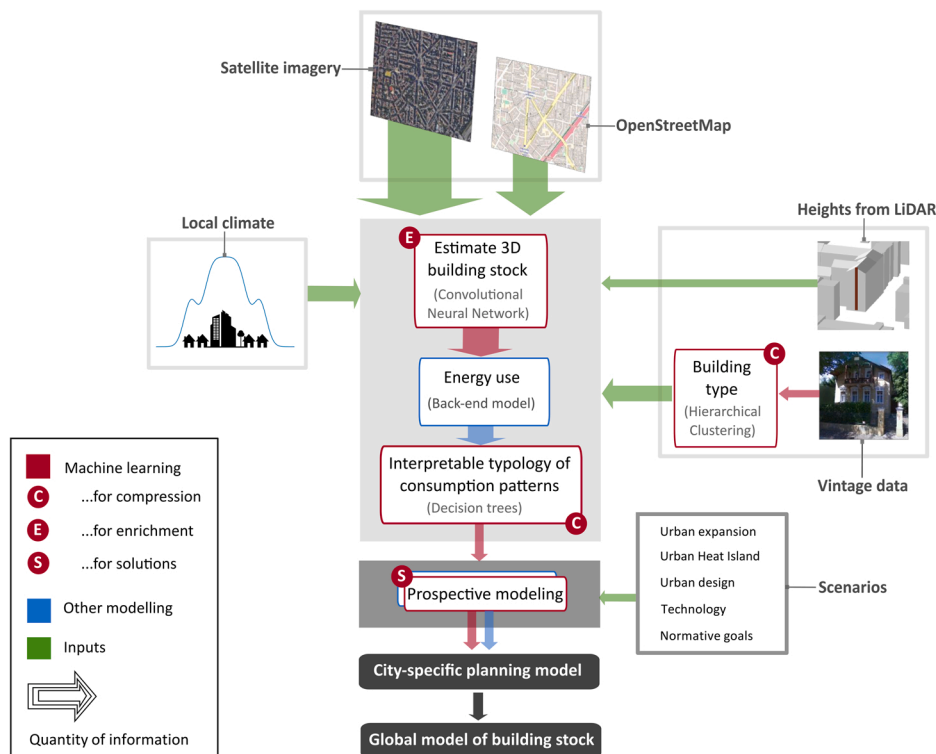


Fig. 4. An architecture of machine learning for low-carbon urban planning (ML-UP). (A) ML-UP is an information flow from raw data to semantically relevant data for climate change mitigation-oriented urban planning. The data can be processed by a succession of different phases including ML and other media. (B) An example workflow for estimating the energy use of individual buildings at large scale. Spatial data available at large scale are trained with precisely metered building data available only at a limited scale.

## B Example: estimating building energy use at scale



attraction poles, or population densities are all related to the energy used for transportation. Similarly, building features – such as their own geometries or their configuration within neighborhoods, for example whether buildings are contiguous or not – also contain relevant information about their energy use and emission patterns. The extent of the

potential of this direct route remains so far speculative and depends on the availability of training data as well transferability performances.

An alternative route is to predict intermediate metrics and use back-end modelling (Fig. 4A central box right). Intermediary metrics extracted from spatial data – either abstract encodings or real quantities e.g.

the volume of a building or the distance travelled by a vehicle – can be predictive of energy use and GHG emissions (Liu, Li, Wu, & Li, 2018; Robinson et al., 2017). This route can utilize several ML methods sequentially for different tasks (Kaack, Chen, & Morgan, 2019; Liu et al., 2018). ML and other modelling can also be combined (Abdulkareem, 2019). Simple back-of-the-envelope models relying on identified mechanical relations, regression techniques (Jean et al., 2016; Liu et al., 2018), as well as fully-fledged systems dynamics or agent-based models (Toole et al., 2015), use the intermediary metrics as inputs. The example on Fig. 4B follows the sequential route. Urban form data is mapped with ground truth building heights in a convolutional neural network to estimate a 3D building stock as an intermediary metric. Main types of buildings in the region are clustered in an interpretable fashion, that reveals the key parameters influencing energy use across clusters, using regression trees (Baiocchi, Creutzig, Minx, & Pichler, 2015; Creutzig et al., 2015). Both sets of information are fed into a simple energy model together with climatic data, to find the minimal energy use for heating and cooling the entire building stock. These distinct phases can favor more interpretability – and in certain cases, more scalability – between feature extraction and prediction.

Overall, information on energy use and emissions from buildings and the transportation sectors could be generated at large scale and at high resolution, while respecting heterogeneities across scales. Another phase of compression via typologies can help relate energy use patterns to categories of emitters (F. Creutzig et al., 2015), and help grasp better in which conditions certain GHG emissions patterns occur.

### 3.2.2. Actionable solutions

The second key challenge is to make the knowledge about the energy use and emission patterns of cities actionable for policy makers. All cities are different and develop with geography, culture, demographics, and economy along path-dependent trajectories (Arthur, 1988). Such context requires accounting dynamically for changes in relevant interacting dimensions within urban environments, including economic mechanisms, urban form, local climate, and social norms or ties. Hence, a second block of ML-UP focuses on action-oriented prospective predictions, making use of scenario techniques and advances in causal inference research (Fig. 4A). The energy performance of urban planning scenarios can be assessed with supervised learning. A study showed that higher density, and constructing around key public transport stations, were yielding the most energy consumption reductions among various scenarios (Silva, Leal et al., 2018). To further evaluate policies, causal inference and explanatory models (Bertone et al., 2018) complement the ML-UP architecture. For example, the city-based difference-in-difference methodology (Blake, Nosko, & Tadelis, 2015) might be helpful to evaluate the causal effect of providing cycling infrastructure on modal shift. As another example, lasso regression used on electricity consumption data from schools in California found a causal effect of energy efficiency interventions that falls short of the expected savings (Burlig, Knittel, Rapson, Reguant, & Wolfram, 2017).

There are several barriers to ML-UP. First, aggregating heterogeneous sources of data bears considerable search costs, as well as complex (ML-based and other) harmonization methods, like data matching (Bordes, Glorot, Weston, & Bengio, 2014). The quality of training data could be insufficient in certain cases, making it impossible even for advanced generalization methods to fill the gaps completely. Second, the data underlying behavioral models are inconsistent with privacy concerns and undesired social control if not carefully governed. Third, interpretability is repetitively raised as a central issue in machine learning (Montavon, Samek, & Müller, 2018; Reichstein et al., 2019) and consistency issues could appear within phases of ML-UP. Fourth, not everything is quantifiable and much of the local context in term of culture, jurisdictions, etc. are difficult to fit in this framework and requires other types of analyses. However, Google's Environmental Insights Explorer and recent advances in Earth System Modelling (Rasp et al., 2018; Reichstein et al., 2019) demonstrate that modular and

sequential architectures similar to ML-UP successfully integrate machine learning and physical modelling for spatial and dynamical problems.

### 3.3. Governance implications

The outlined architecture of ML for low-carbon urban planning – if deployed at scale – could have implications for the structuring of the solution space for climate change mitigation. It also stipulates more agile and rapid deployment of effective solution strategies with the potential to generalize insights from data-rich to data-poor settings, and thus help policy identification for more human settlements than currently possible.

First, results from high spatial resolution models, if applied to a large number of cities at the global scale, would restructure the solution space for climate change mitigation. Going beyond the highly aggregated state-of-the-art global models or back-of-the-envelope calculations is a necessity to provide realistic global estimates of the mitigation potential from cities. Spatially explicit modelling can improve generic global models by enabling a better accounting of local heterogeneity.

Generating models of urban climate mitigation solutions at high spatial resolution would transform global environmental assessments, such as those of the IPCC. Instead of providing long-term scenarios with abstract policy suggestions, place-specific solution strategies could then be compared and evaluated. Up to now, IPCC reports emphasized technologies that were possible to operationalize in energy system models. Contextualized demand-side solutions, such as a myriad of behavior and infrastructure options relevant to energy savings in buildings, in contrast, were difficult if not impossible to model and to represent in high-level models. With the approaches presented in this study, contextualized, place-specific and demand-side options may be evaluated at the global scale, while respecting local contexts. As a result, the understanding of the solution space might experience a shift away from energy supply-side technologies, to urban planning and contextualized solutions.

Second, ML-UP aims to provide urban policy makers actionable information for implementing municipal climate action. Mayors of the biggest and richest cities advance climate action, but medium and small-sized cities, where the largest part of the world's urban population lives, mostly lack data-driven insights and policy commitment (Lamb, Creutzig, Callaghan, & Minx, 2019; Nagendra, Bai, Brondizio, & Lwasa, 2018). With data and learning across municipal jurisdictions, ML-UP could empower policy makers also of smaller and medium-sized cities to advance data science supported strategies. For example, standardized and comparable information on the ecological footprint of physical assets could support (public) investors' choices, by giving them a better visibility on the impacts of their portfolio.

Typologies and syntheses of cases studies together help cities learn about climate solutions (Lamb et al., 2019). Developing taxonomies of cities may enable groups of similar cities to draw from the same pool of solutions, or learn from early pioneers in climate policy (Lamb et al., 2019). Existing qualitative typologies, like the Atkins Future Proofing Cities report, which linked for more than a hundred cities their structural features and detailed policies options, could become more systematized and quantitatively accurate with ML. A growing research strain identified in this review uses ML to generate quantitative typologies at the city (Creutzig et al., 2015; Han et al., 2018), district (Baiocchi et al., 2015) and street scales (Louf & Barthelemy, 2014) that both capture universalities (e.g. fuel prices influence the sprawl of cities (Creutzig et al., 2015) or similar street patterns can be identified across continents (Louf & Barthelemy, 2014)) and consider local specificities (e.g. by using as input local socio-economic variables (Creutzig et al., 2015) or urban form data (Louf & Barthelemy, 2014)). Nonetheless, quantitative typologies do not fully explore the underlying political and social conditions, dimensions that only can be brought through evidence syntheses of case studies as a complementary strategy (Lamb et al.,



2019).

Third, ML-UP would have the highest value in low-income countries with small resources for bottom-up policy modelling. Cities in low-income countries with rapid population growth and urbanization are a priority for mitigation strategies (IPCC, 2014; Nagendra et al., 2018), while the literature has been biased towards the global North and disproportionately focused on megacities (Lamb et al., 2019). Low-income countries tend to have little data available, which is often due to weaker governance and statistics collection capacities. This situation can hinder the use of ML, but it also makes it particularly relevant for predicting lacking information. In this context, those ML techniques that are most capable of taking advantage of small amount of available training data are particularly relevant and require further applications. Few-shots learning (Fei-Fei, Fergus, & Perona, 2006), meta-learning (Mishra, Rohaninejad, Chen, & Abbeel, 2018), transfer learning (Jean et al., 2016) can be determinant in overcoming current limitations. ML could help formulate policies but their implementation depend on local actors, with strong institutions and political will.

#### 4. Conclusion

Artificial intelligence and machine learning hold considerable but still underutilized potential for a geographically differentiated and contextualized design of measures that reduce GHG emissions. Distinct research contributions include mapping human settlements, deploying energy-efficient systems, understanding behavioral patterns, and designing low-carbon urban infrastructures. We argue that the planning of low-carbon urban infrastructures carries high potential but currently receives scarce attention in the literature. We suggest an algorithmic architecture, ML-UP, that is designed to orient the intersection of machine learning research, urban planning and studies of climate change mitigation towards a common research framework. Climate change mitigation at relevant scale will only be achieved on conjunction with well-designed public policy.

#### Declaration of Competing Interest

The authors declare that they there is no conflict of interests.

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