## **Internal Revenue Service**

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Department of the Treasury Washington, DC 20224

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**LEGEND** 

Date 1 =

<u>Trust 1</u> =

<u>Trust 2</u> =

Facility =

City =

State =

Department =

Company =

Activity =

Year =

Years 1 =

Years 2 =

Year 3 =

X =

Year 4 =

Date 1 =

<u>Date</u> 2 =

Date 3 =

Date 4 =

Date 5 =

Other Concerns =

Dear :

This is in response to a letter dated <u>Date 1</u>, and subsequent correspondence, requesting a ruling that <u>Trust 1</u> and <u>Trust 2</u> (hereinafter "the trusts") will be treated as Qualified Settlement Funds under § 1.468B-1 of the Income Tax Regulations and that the income of the trusts will be excludible from gross income under § 115(1) of the Internal Revenue Code.

## **FACTS**

In <u>Year</u>, during the excavation phase of the construction of the <u>Facility</u> in <u>City</u>, <u>State</u>, environmental waste was discovered. The <u>State</u> Department of Health (hereinafter "<u>Department</u>") determined that a likely source of the waste was the <u>Company</u> operation (located a few blocks away from the excavation site). <u>Activity</u> by <u>Company</u> had begun at a site in <u>City</u> in the late <u>Years 1</u> and continued at that site until the late <u>Years 2</u>.

In <u>Year 3</u>, <u>Department</u> and <u>Company</u> entered into a consent decree in which <u>Company</u> agreed to commence cleanup of contamination caused by its <u>Activity</u>. <u>Company</u>'s efforts continued over a period of <u>X</u> years. In <u>Year 4</u>, <u>Company</u> advised <u>Department</u> that it was discontinuing its cleanup efforts.

In <u>Date 1</u>, <u>Department</u> and <u>State</u> Attorney General filed a complaint in a <u>State</u> district court against <u>Company</u> seeking enforcement of the <u>Year 3</u> consent decree and alleging violations of <u>State</u>'s environmental laws.

In <u>Date 2</u>, <u>City</u> filed a complaint to intervene in this case. <u>City</u> sought relief similar to that sought by <u>Department</u>. <u>City</u> also sought relief for violations of <u>State</u>'s environmental laws and made a claim for damages to its infrastructure (streets, etc.).

On <u>Date 3</u>, <u>State</u>, <u>Department</u>, <u>City</u> and <u>Company</u> entered into a Settlement Agreement. Under the terms of the settlement agreement, <u>Company</u> transferred ownership of the contaminated properties to <u>City</u>. The Settlement Agreement provides that <u>Company</u> will pay settlement proceeds to <u>Trust 1</u> to be used to remediate the contamination caused by <u>Company's Activity</u>. The Settlement agreement also provides that <u>Company</u> will deposit settlement funds into <u>Trust 2</u> to be used to alleviate <u>Other Concerns</u> caused by the contamination. The trusts were established to resolve or satisfy claims by the government entities relating to violations of law and the <u>Company</u>'s breach of its <u>Year 3</u> agreement. The assets that are held in trust are segregated from <u>Company</u>'s other assets and from the assets of any related person.

On <u>Date 4</u>, the parties entered into a consent decree. The consent decree entered into in the <u>State</u> district Court authorizes the settlement agreement that establishes the trusts. The court will retain jurisdiction over the settlement agreement and the trusts. The <u>State</u> district court entered the consent decree as a judgment on <u>Date 5</u>.

The Declarations of Trusts (for both trusts) may only be amended by unanimous consent of the trustees and trustors, if necessary, in order to carry out the purposes of the trusts. The <u>Trust 1</u> Declaration of Trust provides that upon termination of the trust, any remaining money shall be paid over to <u>Trust 2</u>. Upon termination of <u>Trust 2</u>, <u>Trust 2</u>'s Declaration of Trust, specifies that any remaining money will be distributed to <u>City</u>.

#### LAW AND ANALYSIS

#### Section 468B

Section 1.468B-1(c) of the Income Tax Regulations provides that a fund, account, or trust is a qualified settlement fund (QSF) if it meets the following three requirements:

- (1) It is established pursuant to an order of, or is approved by, the United States, any state (including the District of Columbia), territory, possession, or political subdivision thereof, or any agency or instrumentality (including a court of law) of any of the foregoing and is subject to the continuing jurisdiction of that governmental authority;
- (2) It is established to resolve or satisfy one or more contested or uncontested claims that have resulted or may result from an event (or related series of events) that has occurred and that has given rise to at least one claim asserting liability (i) Under the Comprehensive Environmental Response, Compensation and Liability Act of 1980 . . . as amended, 42 U.S.C. 9601 et seq.; or (ii) Arising out of a tort, breach of contract, or violation of law; or (iii) Designated by the Commissioner in a revenue ruling or revenue procedure; and
- (3) The fund, account, or trust is a trust under applicable state law, or its assets are otherwise segregated from other assets of the transferor (and related persons).

Section 1.468B-2(a) provides that a QSF is a United States person subject to tax on its "modified gross income" for any taxable year at a rate equal to the maximum rate in effect for that taxable year under § 1(e). The term "modified gross income" means gross income as defined in § 61 computed with certain modifications not relevant here. Section 61 provides, in part, that except as otherwise provided in subtitle A of the Code, gross income means all income from whatever source derived. Section 115(1) is an exception to § 61. Therefore, to the extent that the income of a QSF is described in § 115(1), that income is excluded from the QSF's modified gross income under § 1.468B-2.

To be treated as a QSF, Trust 1 and Trust 2 must satisfy all three requirements of § 1.468B-1(c).

Section 1.468B-1(c)(1) is satisfied if the fund is established pursuant to an order of, or is approved by, any agency or instrumentality (including a court of law) of any state and is subject to the continuing jurisdiction of that governmental authority. The settlement agreement and the trust documents provide for the establishment of <u>Trust 1</u> and <u>Trust</u>

<u>2</u>. The settlement agreement requiring the creation of the trusts was approved by the <u>State</u> district court. The <u>State</u> district court is an instrumentality of <u>State</u> which is one of the United States. The <u>State</u> district court will have continuing jurisdiction over the trusts. Therefore, <u>Trust 1</u> and <u>Trust 2</u> satisfy § 1.468B-1(c)(1).

Section 1.468B-1(c)(2) is satisfied if the fund is established to resolve or satisfy one or more contested or uncontested claims that have resulted or may result from an event (or related series of events) that has occurred and that has given rise to at least one claim asserting liability arising out of a violation of law. A qualified settlement fund may be established to resolve claims described in § 1.468B-1(c)(2) as well as other types of claims (non-allowable claims) arising from the same event or series of events. See § 1.468B-1(h)(2). However, under § 1.468B-3(c), economic performance does not occur with respect to transfers to the qualified settlement fund for non-allowable claims. Trust 1 and Trust 2 were established to resolve or satisfy a number of claims made against Company by State and City as a result of an event (or related series of events) that has occurred. These claims assert liability for violations of law. Therefore, the trusts satisfy § 1.468B-1(c)(2).

Section 1.468B-1(c)(3) is satisfied if the assets of the fund are segregated from other assets of the transferor (and related persons). The property transferred to <u>Trust 1</u> and <u>Trust 2</u> is segregated from the transferor's other assets and from the assets of related persons. Therefore, <u>Trust 1</u> and <u>Trust 2</u> satisfy § 1.468B-1(c)(3).

Accordingly, <u>Trust 1</u> and <u>Trust 2</u> will qualify as QSFs under § 468B and the regulations thereunder. Because both trusts are QSFs under § 1.468B-1(c) of the regulations, they are separate taxable entities subject to tax on their modified gross income under § 1.468B-2. Modified gross income does not include income described in § 115(1).

# **Section 115(1)**

Section 115(1) provides, in part, that gross income does not include income derived from any public utility or the exercise of any essential governmental function and accruing to a State or any political subdivision thereof.

Rev. Rul. 77-261, 1977-2 C.B. 45, holds that income from an investment fund, established under a written declaration of trust by a state, for the temporary investment of cash balances of the state and its participating political subdivisions, is excludable from gross income for federal income tax purposes under § 115(1). The ruling reasons that the investment of cash balances by a state or political subdivision thereof in order to receive some yield on the funds until needed to meet expenses is a necessary incident of the power of the state or political subdivision to collect taxes and other revenue to fund government expenses. The ruling points out that it may be assumed that Congress did not desire in any way to restrict a state's participation in enterprises

<sup>&</sup>lt;sup>1</sup> The trusts have not requested a ruling as to whether, or to what extent, economic performance will occur upon the transfer of money or property to <u>Trust 1</u> or <u>Trust 2</u>, therefore that issue will not be addressed in this letter.

that might be useful in carrying out projects that are desirable from the standpoint of a state government and which are within the ambit of a sovereign to properly conduct.

In Rev. Rul. 90-74, 1990-2 C.B. 34, the Service determined that the income of an organization formed, funded, and operated by political subdivisions to pool various risks (casualty, public liability, workers' compensation, and employees' health) is excludable from gross income under § 115(1). In Rev. Rul. 90-74, private interests neither materially participate in the organization nor benefit more than incidentally from the organization.

By funding the remediation of a contaminated and polluted site, the trusts perform an essential governmental function.

The income of the trusts will be used for purposes related to the remediation of a contaminated site. No part of either of the trusts' income will be distributed to a private party other than as payment for goods or reasonable compensation for services rendered. Upon dissolution, each trust's assets shall be distributed either to another trust the income of which is excluded from gross income under the provisions of § 115(1) or to City, a political subdivision of State.

### **CONCLUSIONS**

<u>Trust 1</u> and <u>Trust 2</u> are Qualified Settlement Funds within the meaning of § 1.468B-1 of the Income Tax Regulations. The incomes of <u>Trust 1</u> and <u>Trust 2</u> are excludible from gross income (and modified gross income) under § 115(1) of the Code.

Except as specifically provided otherwise, no opinion is expressed on the federal tax consequences of any particular transaction. This ruling is directed only to the taxpayer who requested it. Section 6110(k)(3) provides that this ruling may not be used or cited as precedent.

The rulings contained in this letter are based upon information and representations submitted by the taxpayer and accompanied by a penalty of perjury statement executed by an appropriate party. While this office has not verified any of the material submitted in support of the request for rulings, it is subject to verification on examination.

In accordance with the Power of Attorney on file with this office, copies of this letter are being sent to your authorized representatives.

Sincerely,

Jeffery G. Mitchell Chief, Branch 6 (Income Tax & Accounting)