



TAX EXEMPT AND  
GOVERNMENT ENTITIES  
DIVISION

DEPARTMENT OF THE TREASURY  
INTERNAL REVENUE SERVICE  
WASHINGTON, P.N. 20224

Number: **200513029**  
Release Date: 4/01/2005  
SE:T:EO:RA:T:2

4942.03-07

Date: 01/03/05

Contact Person:

Identification Number:

Telephone Number:

LEGEND:

M =  
N =  
P =  
x =  
y =  
z =

EIN:

Dear \_\_\_\_\_ :

We have considered your ruling request dated December 1, 2003, in which you requested approval of a proposed set-aside of M's income under the suitability test of section 4942(g)(2)(B)(i) of the Internal Revenue Code (the "Code") and section 53.4942(a)-3(b)(2) of the Foundation and Similar Excise Taxes Regulations (the "regulations"), and a determination that the amount set aside may be treated as a qualifying distribution in the year in which it is set aside (but not in the year in which actually paid).

M is recognized as exempt from federal income tax as a charitable organization under section 501(c)(3) of the Code, and is classified as a private foundation within the meaning of section 509(a).

M wishes to set aside a grant totaling \$x to N. N is exempt from federal income tax under section 501(c)(3) of the Code, and is classified as a publicly supported organization under section 509(a)(2) of the Code. No additions to the set-aside are planned.

The purpose of the grant is to renovate and restore P. P is listed in the National Register of Historic Places. The cost of the Restoration Project is estimated at \$y.

M's grant is subject to an agreement with N (the "Agreement"). Under the Agreement, M will make a grant of \$x to N to partially fund the costs of the Restoration Project (the "Restoration Grant"). M will disburse the funds to N in a lump sum within 10 business days after the satisfaction of the conditions set forth in Paragraphs 2(a), 2(b) and 2(c) of the Agreement. Upon receipt of the funds from M, N shall deposit the funds in a separate interest bearing account (the "Project Account"). As the conditions set forth in Paragraphs 2(d) and 2(e) are satisfied, N may make disbursements from the Project Account solely to pay Reimbursable Costs of the Restoration Project and no other purpose. As stated in the Agreement, "Reimbursable Costs" shall mean costs actually incurred by N for labor, materials, furnishings, fixtures, fees and permits for the Restoration Project, including the labor, materials and other items described in the Structure Report and Project Budget. Reimbursable Costs shall not include costs of publicity, fundraising, legal and accounting costs, costs of financing and other "soft costs" not directly incurred to procure labor, materials, furnishings, fixtures or services for the Restoration Project.

M's obligation to make the gift to N is subject to the following conditions precedent, detailed in Paragraph 2 of the Agreement:

2. Conditions Precedent to Grant. The obligation of M to make the Grant to N shall, unless satisfaction thereof shall be waived by M in writing, be subject to the following conditions precedent:

- (a) On or before December 31, 2006, (i) N shall have received Eligible Matching Contributions (as hereafter defined) for the Restoration Project in an amount not less than \$z, and (ii) shall have provided M with evidence satisfactory in its sole discretion that such contributions have been received. In order to constitute an Eligible Matching Contribution, a contribution must be either (i) a contribution of cash or marketable securities earmarked for the Restoration Project actually paid to N after the date of this Agreement and prior to January 1, 2007 (contributions not earmarked for the Restoration Project shall not constitute Eligible Matching Contributions), (ii) an irrevocable binding commitment from a donor made after the date of this Agreement and prior to January 1, 2007 to contribute cash or marketable securities for the Restoration Project and payable not later than the projected date for substantial completion of the Restoration Project, as reasonable determined by M, or (iii) an irrevocable binding commitment made after the date of the Agreement and prior to January 1, 2007 for an in-kind contribution for the Restoration Project which has a readily ascertainable market value such as, for example, a contribution of materials for which price quotations are readily available or a contribution of services performed by a person regularly engaged in the business of providing such services. Services performed by volunteers or other persons who are not regularly engaged in the business of providing such services shall not be considered as Eligible Matching Contributions. For purposes of determining the amount of Eligible Matching Contributions raised by N, in-kind contributions of materials shall be valued based upon the prices customarily charged by the donor or a seller of comparable materials to its customers generally at the time of the contribution. In-kind contributions of services shall be valued based upon the charges customarily made by the provider of

such services for similar work at the time of contribution.

- (b) On or before March 31, 2007 M shall have received assurances satisfactory to it that an architect approved by M has been engaged as supervising architect for the Restoration Project.
- (c) On or before June 30, 2007 (i) N shall have submitted to M, and M shall have approved in writing, the drawings, plans and specifications for the Restoration Project (collectively the "Plans"), and (ii) M shall be satisfied in its sole discretion that N has sufficient funding to complete the Restoration Project as embodied in the Plans.
- (d) Prior to disbursement of any portion of the Grant from the Project Account for the purchase of any materials or the performance of any work for the Restoration Project, N shall have submitted to M, and M shall have approved in writing, the contractor, vendor or other supplier and the finally awarded contract for the labor and/or materials for which such disbursement is to be made (each, a "Final Contract").
- (e) At the time of disbursement of any portion of the Grant from the Project Account, N shall not be in default in the performance of any of its obligations under this Agreement and shall be an organization described in Sections 501(c)(3) and 509(a)(1), (2) or (3) of the Code.

Any approvals required to be given by M pursuant to Paragraphs 2(b), 2(c) and 2(d) may be given or withheld by M in its sole discretion. M's right to approve the Plans and the Final Contracts as provided in Paragraphs 2(c) and 2(d) shall include the right to approve both the preliminary Plans and each of the Final Contracts, including the contractor or vendor who is to be a party to such contract, the furnishings, materials and services to be supplied or performed by such contractor, and any revisions to the Plans incorporated in the Final Contracts after the initial solicitation of bids for the Restoration Project. If any of the conditions set forth in this Section 2 should not be satisfied and if M should be unwilling to waive the same, then this Agreement and the obligation of M to make the Grant provided for herein may be terminated at the option of M by written notice to N (a "Termination Notice"). If M gives a Termination Notice after M has funded the Project Account as provided in Section 3, N shall, promptly after receipt of the Termination Notice, refund to M any undisbursed balance remaining in the Project Account at the time of receipt of the Termination Notice, less 33 1/3% of any amounts which N has become legally obligated to disburse for the purpose specified in Section 1, above, prior to its receipt of the Termination Notice.

It is expected that the funds for the Restoration Project will be derived from N funds and the combined grants received by N from M, and the members of the community.

The Agreement, by its terms, requires that the payments of the Grant be made on or before July 10, 2007 (ten days after the June 30, 2007 deadline for satisfaction of the conditions precedent) which is less than 60 months from the date of the set-aside.

M states that (i) the set-aside was made by M as of November 1, 2003 and (ii) the amounts to be set aside as described herein must and will actually be paid for the Restoration Project within a period of time that ends not more than 60 months after the date of the set-aside.

Section 4942(a) of the Code imposes on the undistributed income of a private foundation for any taxable year, which has not been distributed before the first day of the second taxable year following such taxable year, a tax equal to 15 percent of the amount of such income remaining undistributed at the beginning of such second taxable year.

Section 4942(c) of the Code provides that, for purposes of section 4942, the term "undistributed income" means, with respect to any private foundation for any taxable year as of any time, the amount by which (1) the distributable amount for each taxable year, exceeds (2) the qualifying distributions made before such time out of such distributable amount.

Section 4942(g)(1) of the Code defines the term "qualifying distribution," in general, as any amount paid to accomplish one or more purposes described in section 170(c)(2)(B), or to acquire an asset used directly in carrying out one or more purposes described in section 170(c)(2)(B).

Section 4942(g)(2)(A) of the Code provides that an amount of income that is set aside for a specific project which comes within one or more purposes described in section 170(c)(2)(B) of the Code may be treated as a qualifying distribution if the amount meets the set-aside requirements of section 4942(g)(2)(B).

Section 4942(g)(2)(B) of the Code provides, in pertinent part, that an amount set aside for a specific project may be treated as a qualifying distribution if, at the time of the set-aside, the private foundation establishes to the satisfaction of the Secretary that the amount set aside will be paid for the specific project within five years and that the suitability test for a set-aside under section 4942(g)(2)(B)(i) is met.

Section 4942(g)(2)(B)(i) of the Code provides a suitability test under which the private foundation, at the time of the set-aside, must establish to the satisfaction of the Secretary that the specific project is one that can better be accomplished by the set-aside of income rather than by the immediate payment of funds.

Section 53.4942(a)-3(b)(1) of the regulations provides that an amount set aside for a specific project that is for one or more of the purposes described in section 170(c)(1) or (2)(B) of the Code may be treated as a qualifying distribution in the year in which set aside (but not in the year in which actually paid), if the requirements of section 4942(g)(2)(B)(i) of the Code are met, the foundation establishes to the satisfaction of the Commissioner that the amount set aside will be paid for the specific project within 60 months after it has been set aside, and the set-aside otherwise meets the suitability test of section 53.4942(a)-3(b)(2) of the regulations.

Section 53.4942(a)-3(b)(2) of the regulations provides that the suitability test is satisfied if the private foundation establishes to the satisfaction of the Commissioner that the specific project for which the amount is set aside is one that can be better accomplished by a set-aside than by the immediate payment of funds. Specific projects that can be better accomplished by the use of a set-aside include, but are not limited to, projects in which relatively long-term grants or expenditures must be made in order to assure the continuity of particular charitable projects or program-related investments (as defined in section 4944(c)) or where grants are made as

part of a matching-grant program. Such projects include, for example, a plan to erect a building to house the direct charitable, educational, or other similar exempt activity of the private foundation, even though the exact location and architectural plans have not been finalized.

Rev. Rul. 77-7, 1977-1 C.B. 354, holds that the term "specific project" includes a building project to be undertaken by a public charity unrelated to the foundation making the set aside.

Section 53.4942(a)-3(b)(7)(i) of the regulations provides that if an amount is set aside under the suitability test of section 4942(g)(2)(B)(i) of the Code and section 53.4942(a)-3(b)(2) of the regulations, the private foundation must apply for the Commissioner's approval of the set-aside before the end of the taxable year in which the amount is set aside.

M has timely sought approval of its set-aside of income at the time when the amounts of income are to be set aside, as required by section 4942(g)(2)(B)(i) of the Code and section 53.4942(a)-3(b)(7)(i) of the regulations. M's set-aside of \$x as a matching-grant will be for specific projects within the charitable purposes of section 170(c)(2)(B) of the Code, as required by section 4942(g)(2)(A) of the Code and section 53.4942(a)-3(b)(2) of the regulations. M represents that the amount set aside for the Restoration Project will be paid out within 60 months from the time it is set aside as required by section 4942(g)(2)(B) of the Code and section 53.4942(a)-3(b)(1) of the regulations. M's specific project, i.e., the Restoration Grant, is better accomplished by this set-aside of income, rather than by immediate payment, because it involves a grant made as part of a matching grant program as described in section 53.4942(a)-3(b)(2) of the regulations. Thus, M's Restoration Grant to N meets the requirements for a set-aside of income under the suitability test of section 4942(g)(2)(B)(i) of the Code and section 53.4942(a)-3(b)(2) of the regulations.

Accordingly, we rule that up to \$x of M's income to be set aside for the Restoration Grant to N will be treated as a qualifying distribution under section 4942(g) of the Code and section 53.4942(a)-3 of the regulations in the tax year when such amount is set aside.

Section 53.4942(a)-3(b)(8) of the regulations provides that any set-aside approved by the Internal Revenue Service must be evidenced by the entry of a dollar amount in on the books and records of a private foundation as a pledge or obligation to be paid at a future date or dates. Further, any amount which is set aside must be taken into account in determining the private foundation's minimum investment return under section 53.4942(a)-2(c)(1) of the regulations, and any income attributable to a set-aside must be taken into account in computing adjusted net income under section 53.4942(a)-2(d) of the regulations.

Because this ruling letter could help to resolve any questions, please keep it in M's permanent records and include a copy with M's annual return, Form 990-PF.

This ruling letter is directed only to M. Section 6110(k)(3) of the Code provides that it may not be used or cited as precedent.

If you have any questions about this ruling, please contact the person whose name and telephone number are shown in the heading of this letter.

Sincerely,

Lois G. Lerner  
Director, Exempt Organizations  
Rulings & Agreements