

WORKS DEPARTMENT

File No. WORKS-PLAN-ABADHA-0003-2019

No 13597/W, Dated, Bhubaneswar, the 21st October, 2019

Subject: Approval of the scheme "Augmentation of Basic Amenities and Development of Heritage and Architecture" (ABADHA) in Puri.

I. Introduction:

Puri is famous worldwide for its eight hundred year old temple of Lord Shree Jagannath. The temple is an important pilgrimage destination and considered as one of the most sacred places. It is estimated that around 50000 pilgrims come to Puri daily, which increases to one Lakh on holidays and on special occasions. Besides, during Ratha Yatra nearly ten lakh pilgrims visit Puri from across the World.

Going by the trend it is estimated that, the number of pilgrims visiting Puri will increase many fold in days to come. It is therefore, imperative to provide better and affordable facilities to pilgrims and tourists. Further, Temple as an important shrine needs to be protected from all possible threats to ensure safety and security of pilgrims.

II. ABADHA Scheme – Progress so far

a) The Augmentation of Basic Amenities and Development of Heritage and Architecture (ABADHA) scheme was launched by the Government of Odisha with an aim to preserve and revitalize the Heritage city of Puri and to reflect the city's unique character by encouraging development of an aesthetically appealing, accessible, informative and secured environment. The Government of Odisha announced this scheme to develop Puri in the year 2017-18. Post this announcement, Hon'ble Chief Minister approved following projects in December 2017 for execution under the ABADHA scheme:

- a) Construction of Rest Room for Habishiali
- b) Construction of Multi-level Parking at Jagannath Ballav Matha
- c) Improvement of roads at different locations in Puri
- d) Few other projects such as Stadium at Puri, Auto Nagar at Puri and Improvement of embankment of left out portion of Musa River



b) Out of approved projects, following projects are under implementation:

Sl.No	Project Name	Executing Agency	Estimated Cost
1	Improvement and widening of Four lane road from Batagaon Chhaka to Medical square including LA&RR	Works Department	12.21
2	Four Laning of VIP Road from Medical Chhaka to Subhash Bose Chhaka	Works Department	6.44
3	Improvement & widening to four lane road with paved shoulder from PKDA Chhaka to Acharya Harihara Chhaka via SCS College, Post office, Kacheri and town hall	Works Department	6.42
4	Improvement of Sea Beach Road from Acharya Harihara Chhaka to Hotel Prachi from 0/000 KM to 2/310 KM (such as widening of road, reconstruction of footpath and parapet) and reconstruction of road from Prachi Hotel to Hotel Sterling from 0/000 to 1/500 KM	Works Department	13.09
5	Construction of Rest Room for Habishiali	Works Department	33.91
6	Construction of Stadium at Puri	Department of Sports and Youth Affairs	An amount of Rs. 26.16 Crore has been deposited with Sports and Youth Affairs Department during 2018-19

III. Project Planned and Approved:

After the devastation caused by Cyclone Fani in the city of Puri, there was a felt need for redevelopment of affected structures as well as conservation of heritage structures. Hon'ble Chief Minister, during his visit to Puri post Fani cyclone, announced that Puri will be developed into a world class Heritage City. Government of Odisha plans to take up all these activities under the ABADHA scheme. In the meantime, the State Government of Odisha, has accepted certain recommendations of the Commission of Inquiry consisting of Hon'ble Shri Justice Bimal Prasad Das, retired judge of Odisha High Court



constituted to enquire into and submit report for better administration and governance of Sri Jagannath Temple and its endowments. State Government has also approved that all projects arising out of recommendations of the Commission of Inquiry will be financed through under the ABADHA scheme. Keeping above in mind, a number of projects, have been approved by Hon'ble Chief Minister in 2019 for execution under the ABADHA scheme. The details of these 15 approved projects are given below. These projects are likely to cost Rs. 2,308 crore.

Sl. No.	Name of the Project	Brief Description	Indicative Cost*
1.	Heritage Security Zone	A corridor of 75 meters width shall be developed around the Meghanada Pacheri of Shree Jagannath Temple, Puri for strengthening security of pilgrims and shrine. This zone shall be developed on style of Kalinga Architecture and other elements of 12th century shrine. The materials like Khandolite stone, wood, trees, shrubs and flower Beds related to Jagannath Culture shall be used for development of this zone. The existing temple and deities of Mutts coming within this zone shall be retained and preserved. A Vehicular Outer Access Road (OAR) of 15 Mtr. width shall be constructed for providing access to existing properties.	Rs. 800 Crore
2	Shree Setu Project	It will be an iconic project that will connect NH bypass to proposed Jagannath Ballav Matha Pilgrim Center through a Trumpet Interchange at the bypass. The Link will have viewing points for Shree Jagannath Temple & the Musa River. This interchange link will be of length of 1.5 KM.	Rs.380 Crore
3	Musa River Revival Plan	Under the revival Plan, it is proposed to restore and develop about 4.8km long Musa river by dredging the path till its confluence point on Mangala river. The project will have following features: <ul style="list-style-type: none"> • Minimum width of waterway to be 	Rs. 250 Crore

		<p>maintained till outfall in Mangala River</p> <ul style="list-style-type: none"> • Reviving historic course of Musa River and connecting it with River Mangala through greenways and network of lakes • Replenishing water by restoring natural ecology through dredging and de-silting, removal of invasive weeds • Recreational activities at the river edge and making the river accessible and navigable • STP and other infrastructures along river front to address issues related to effluents and pollutants 	
4	Jagannath Ballav Pilgrim Centre (JBPC)	This project is proposed on an area of about 5 Acres of land inside Jagannath Ballav Matha with various facilities such as Meditation Space, Pilgrim Amenities, Commercial Space, Multilevel car parking and Multimodal Hub	Rs.190 Crore
5	Housing Projects	Under the proposed housing project, houses and house sites shall be built at different locations for allotment to affected families under R&R Policy.	Rs.95 Crore
6	Multilevel Car Parking (MLCP) at Jail Road	Multilevel Car Parking (MLCP) will be developed at Jail Road on 3.5 Acres of land, which is available after shifting of Old Jail Complex. This will provide parking for 400 cars (ECS) and convenience shops for 350 Vendors.	Rs. 96 Crore
7	Multilevel Car Parking (MLCP) at Jatrika at Beach Road	Multilevel Car Parking (MLCP) will be developed at Jatrika on Beach Road, on 3.5 Acres of land. This will provide parking for 400 cars (ECS) and 400 convenience shops for Vendors.	Rs. 92 Crore
8	Lok Seva Bhavan, Puri:	It was discussed that to provide citizen-friendly governance at the district level, all the district-level offices may be brought under one office complex. This project, to be called Lok Seva Bhavan, Puri will be developed on about 10 Acres of land`	Rs. 65 Crore



9	Redevelopment of municipal market on Bada Danda:	There is an old and dilapidated municipal market on Bada Danda. This may be redeveloped into a modern market with provision of 500 convenience shops for Vendors	Rs. 50 Crore
10	Puri Lake Development Project	<p>The existing Fisheries farm being managed by Fisheries Department of about 24 Acres will be developed with following features:</p> <ul style="list-style-type: none"> • Increased recreational opportunities along the Musa River • Ensure continuous access along the waterfront for pedestrians • Environmental up-gradation of buffer zones through planting of plants of local species • Enhance underutilized lands to make important public amenities • Eliminate pollutant discharges into the watershed 	Rs. 35 Crore
11	Raghunandan Library	A building reflecting Heritage Architecture shall be built on a part of vacated Emar Matha Land to house the Raghunandan Library. The library shall be developed as a Center of Research and Publication on Jagannath Culture. It is to be 3-storied structure with top-level as the viewing gallery.	Rs. 25 Crore
12	Acharya Harihar Square Redevelopment Project	Diga Barini Square and Acharya Harihar Square needs to be redeveloped as an important square with a provision of a plaza. It is envisaged that this public space once developed will provide a unique opportunity to the citizens and visitors.	Rs. 15 Crore
13	Atharanala Heritage Project	<p>Atharnala Bridge will be developed as an iconic pedestrian heritage bridge with the support of ASI. It is proposed to provide the following features:</p> <ul style="list-style-type: none"> • Lighting of the bridge to enhance its architectural heritage features • Heritage Signage • Seating area with landscape, paved open area with small kiosks and children's' play area 	Rs. 5 Crore



14	Matha Development Initiative	Large Number of Mathas (Monastries) are located in Shreekshestra (Puri). To support these institutions, State Government will extend financial support. This initiative will be coordinated by the Collector, Puri and will be funded out of the ABADHA scheme of the Government.	Rs. 100 Crore
15	Development of Heritage Lakes:	Many lakes of Puri such as Sweta Ganga, Markanda, Narendra and Indradyumna will be developed as sites of religious and heritage importance. All steps will be taken to improve quality of water in these lakes.	Rs. 110 Crore
		Total	2,308 Crore

** The indicative cost mentioned is rough estimate of the project cost of these projects and hence, subject to change. The cost shall be finalised after survey, investigation, detailed design and tendering.*

IV. Projects Under-Development:

There are few more projects which have been planned to be taken-up in future, which are detailed out below. The total project cost for these projects is likely to be Rs. 900 Crore.

Sl. No.	Name of the Project	Brief Description	Indicative Cost*
1	Badadanda - Street Façade Improvement Project	Under this project, improvement of Bada Danda (Grand Road) will be taken up. This will include façade improvement of all properties on both sides of the road, use of colour bitumen (pigment) for developing as a ceremonial street, development of temporary arcades along the shopping line for improving the micro-climates for pilgrims etc.	Rs. 250 Crore
2	Development of Pleasure Garden of the Lord	As per legend, gardens in the Jagannath Ballav Math were designated as Pramod Udyan, i.e. pleasure garden of the Lord. Hence, this will be recreated and redeveloped as the Pleasure Garden of the Lord.	Rs. 80 Crore
3	Beach Road Development	As beach road is the most important tourist attraction in Puri town, the road will be linked	Rs. 180 Crore

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	and Extension	with Jagannath Sadak on the west end side and will be extended for another 2 KMs on the eastern side. Further development of existing road with provisions of walkways etc. will be undertaken.	
4	Development of Other Heritage road	This project would include development of other major roads connecting Jagannath temple	Rs. 360 Crore including the cost of land acquisition
5	Gundicha Mandir Project	Renovation and refurbishment shall be taken up within precinct of Gundicha Mandir and the place shall be developed as the Birth place of Lord Jagannath.	Rs. 5 Cores
6	Gurukula Project	A Gurukulam shall be developed for the Jagannath Temple's Sebayat's children to teach and train them in the rituals of Jagannath Temple.	Rs. 25 Cores
		Total	900 Crore

V. Year wise requirement of Fund (In Rs. crore) for Implementation of projects under ABADHA scheme

Financial Year	Funds(INR in Crore)
2019-2020	719
2020-2021	1402
2021-2022	1087
TOTAL	3208

VI. Appraisal of the Scheme: Appraisal of the scheme has been made as per Finance Department Office Memorandum No.1068 Dated 10.01.2013 by the Expenditure Finance Committee in their meeting held on 18.10.2019, under the Chairmanship of Principal Secretary to Government, Finance in presence of members from P&C Department, Revenue & D.M Department, W.R Department, Law Department, H&UD Department and Tourism Department. On the basis of EFC recommendations, following shall be followed during implementation of the Scheme:-

1. Operation and maintenance is a key issue after completion of the large infrastructure projects. The O&M works of the projects is required to be assigned to PKDA for which the PKDA



should also be strengthened. Some assets relating to Shree Jagannath Temple and for pilgrims visiting the temple could be considered for maintenance by SJTA.

2. It was noted that though the execution of the project namely "Revival of Musa river" is to be undertaken by the Works Department, Chief Engineer, Drainage of Water Resources Department shall be taken as a member of Technical Committee to be constituted for the said projects.
3. It was noted that a detailed plan shall also be prepared for utilisation of land over which the Collectorate building and other Government offices are situated in Puri Town, if same are shifted to proposed Loksewa Bhavan.
4. The recurring and maintenance cost of the projects like Pilgrim Centre, Multilevelled Car Parking, Market complex etc shall be born out of revenue to be generated from the assets.
5. Quality Control @ 1% and Supervision charges @ 2% shall not be included in the estimate and it will be limited to the overhead expenses @ 8%, of the estimated cost or tendered cost, whichever is lower in case the work is executed by any State PSU. But the Quality Control @ 1% and Supervision charges @ 2% shall be included in the estimate when the work is to be executed by the department.
6. Various Departments and agencies such as Temple Administration, Tourism Department, State Archaeology, H&UD Department and its field agencies shall also be consulted while preparing project reports, during implementation, etc. This will help State Government to get best result out of investments proposed under this Scheme

VII. Concurrence of Finance Department: The Finance Department have concurred in the proposal in Finance Department File No. FIN-WF1-MISC-0035-2019 on 21-10-2019 with following Suggestions

1. AD will ensure adequate budget provision in FY 2019-20 to 2021-22 for timely completion of the projects within the stipulated period.
2. All process for land acquisition including statutory clearances shall be completed for timely completion of original projects.
3. AD is advised to follow the working procedure for execution of work under different Construction Corporation of the State vide para-11 of Works Department Resolution No.9133/dated 6.9.2012 relating to fund flow to the Corporation , in case the work is executed through State PSUs.



4. AD shall prepare project milestones on accordance of A/A, invitation of Tender, evaluation of Tender, award of Tender, execution of work within stipulated project period .
5. A High level Monitoring committee at the level of Administrative Department shall be constituted with the representatives of the executants and the Stakeholder Departments for quarterly review of the progress of executing agencies on quality of the work , timely completion and to resolve the internal departmental bottlenecks .

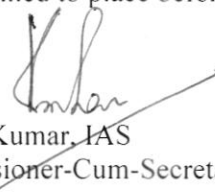
VIII. Financial Memorandum of the Scheme: The Financial Memorandum of the scheme is enclosed as Annexure-A

IX. Approvals required: It is proposed that Augmentation of Basic Amenities and Development of Heritage and Architecture (ABADHA) scheme may be approved by Cabinet with an outlay of Rs. 3,208 Crore for implementation by Works Department over a period of three financial years 2019-20, 2020-21 and 2021-22. It is further proposed that Cabinet may also accord approval of following-

1. All the works being implemented by Works Department till date under ABADHA scheme may kindly be approved.
2. State Government in Works Department may be authorised to take necessary decisions for successful implementation of the scheme. This may include change in name, description, cost of the projects, decisions on the executing agency, and change in the list of projects including inclusion of new projects and exclusion of already included projects, without exceeding the overall scheme allocation.
3. The entire scheme of Rs.3208.00 Cr., is proposed for administrative approval for the purpose of land acquisition and execution of projects.

Approval/Consent of Hon'ble Chief Minister has been obtained to place before the Cabinet

Signature:



Name: Dr. Krishan Kumar, IAS

Designation: Commissioner-Cum-Secretary to Govt.

Government of Odisha
Works Department

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File No. WORKS-PLAN-ABADHA-0003-2019

No. *13598* Bhubaneswar, the 21st October, 2019

Subject:- Approval of the scheme "Augmentation of Basic Amenities and Development of Heritage and Architecture" (ABADHA) in Puri

SYNOPSIS

Sl. No.	Gist of decision required	Benefits/Expected outcomes	Time-frame and manner of implementation
1.	Approval of the scheme "Augmentation of Basic Amenities and Development of Heritage and Architecture" (ABADHA) in Puri	<ol style="list-style-type: none">1. To preserve and revitalize the Heritage city of Puri to reflect the city's unique character2. To redevelop structure affected by cyclone FANI and to take steps towards conservation of heritage structures, after the devastation caused by Cyclone Fani in the city3. To implement the projects arising out of recommendations of the Commission of Inquiry consisting of Hon'ble Shri Justice Bimal Prasad Das, retired judge of Odisha High Court constituted to enquire into and submit report for better administration and governance of Sri Jagannath Temple and its endowments	<p>During three years i.e. 2019-20 to 2021-22.</p> <p>Projects shall be implemented on Turnkey basis / P1 Contract. Odisha Bridge & Construction Corporation shall be the nodal agency for the implementation of projects.</p>

Signature:

Name: Dr. Krishan Kumar

Designation: Commissioner-Cum-Secretary to Govt.

Financial Memorandum

1.	Does the proposal involves revenue loss ?	No	
2.	In case the proposal involves revenue loss what is the estimated quantum of loss ?	- Non-recurring	Does not arise
		- Recurring (per annum)	Does not arise
3.	Does the proposal involve additional budgetary expenditure ?	Yes	
4.	In case the proposal involves additional budgetary expenditure what is the estimated quantum ?	- Non-recurring	Capital- Rs.3208.00 Crore (Price variation) Revenue- Nil
		- Recurring (per annum)	Nil
5.	Does the proposal envisage creation of new posts ?	No	
	If yes, what is the estimated annual salary expenditure?	Does not arise	
6.	Does the proposal involve imposition of any new tax or any change in the method of assessment or the pitch of any existing tax, land revenue or irrigation rates ?	No	
	If Yes, what is the estimated annual revenue yield ?	Does not arise	

Signature:



Name: Dr. Krishan Kumar, IAS

Designation: Commissioner-Cum-Secretary to Govt.