

Discussion of Progressive Taxation and Monetary Policy in Australia

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Question

How does tax progressivity affect monetary policy?

Answer

Paper finds that tax progressivity has basically **no effect** on monetary policy

Effect on r^*

higher tax progressivity \Rightarrow more redistribution
 $\Rightarrow \downarrow$ precautionary savings $\Rightarrow r^* \uparrow$

- Δ tax progressivity in Australia since the GFC $\Rightarrow \uparrow r^*$ by 0.05%pt
- **more surprisingly:** moving from **no redistribution** halfway towards **full redistribution**, only changes r^* by only about 0.4%pt

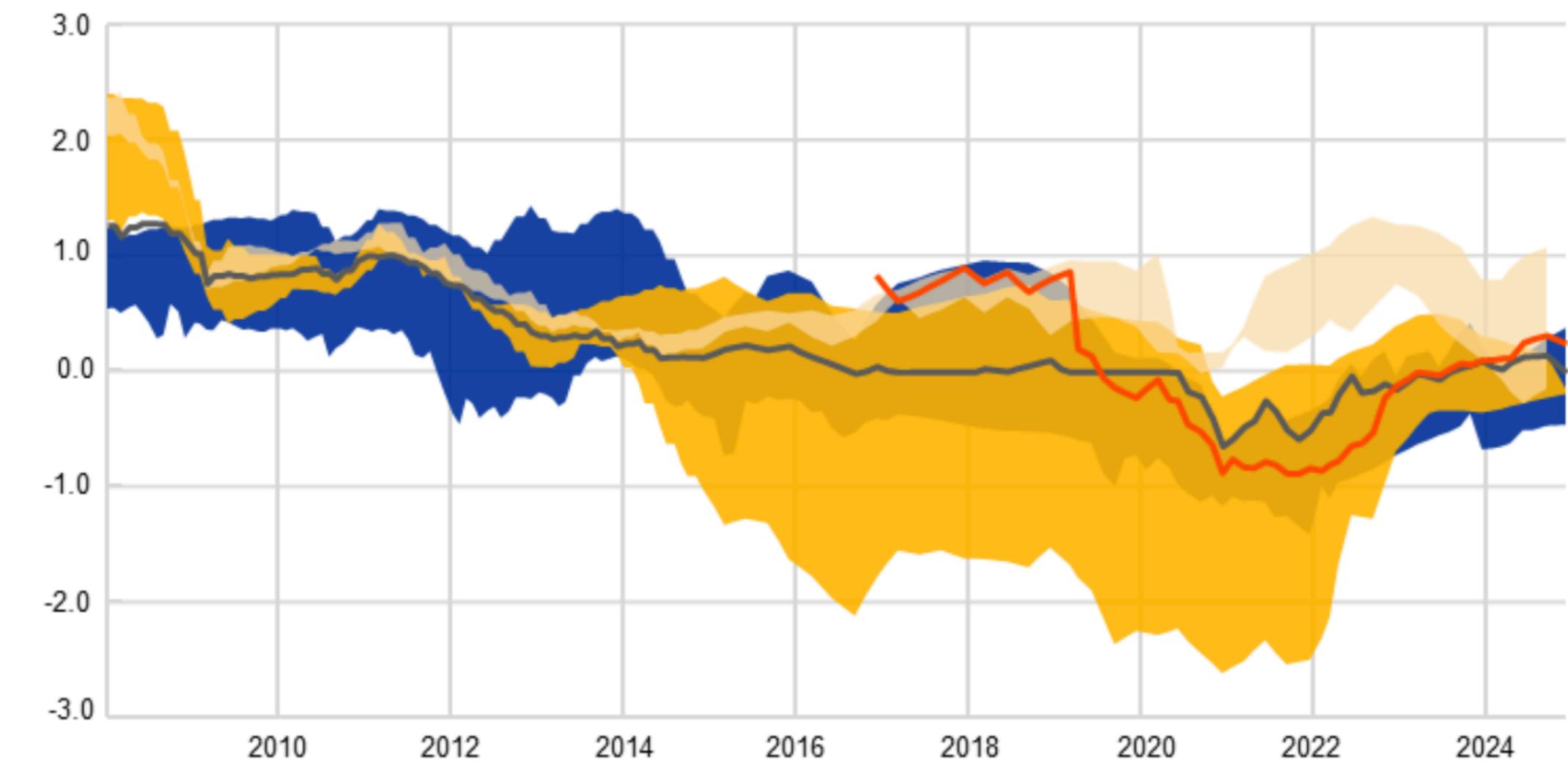
Does this matter for policy?

- large uncertainty about what r^* is in general
- hard to argue that a 0.05%pt is relevant for the conduct of monetary policy

Real natural rates of interest in the euro area

(percentages per annum)

- Term structure-based (range)
- Semi-structural, without HLW-based (range)
- Semi-structural, HLW-based only (range)
- Median (all measures)
- Survey-based (median)



Sources: ECB calculations, Eurosystem estimates, Federal Reserve Bank of New York and Consensus Economics.

Notes: Estimates displayed for survey-based, term structure-based and semi-structural measures are based on the same measures referred to in the box entitled "Estimates of the natural interest rate for the euro area: an update", *Economic Bulletin*, Issue 1, ECB, 2024. The DSGE-based estimate is not included here. HLW-based measures, which do not ensure a stationary real rate gap, are displayed separately from other semi-structural measures. The latest observations are for the third quarter of 2024 for Holston, Laubach and Williams (2023), Grosse-Steffen, Lhuissier, Marx and Penalver (mimeo), and Carvalho (2023); and for the fourth quarter of 2024 for all other estimates.

Effect of tax progressivity on dy/dr

- simple TANK model:
 - utility function: $\sum_{t=0}^{\infty} \beta^t \frac{c_t^{1-\gamma}}{1-\gamma}$
 - fraction $\lambda \in (0,1)$ of **HtM** households who consume their entire income: $c_{h,t} = y_{h,t}$
 - HtMs differentially exposed to fluctuations in aggregate economic activity:

$$\frac{d \log y_{h,t}^{pre-tax}}{d \log y_t} = \chi > 1$$

- 1% decline in GDP $\Rightarrow \chi > 1 \%$ decline in HtM income

Effect of tax progressivity on dy/dr

- higher r_t initially only affects decisions of unconstrained:

$$\frac{dc_{u,t}}{dr_t} = -\frac{1-\lambda}{\gamma}$$

- this initial reduction in spending reduces income (and spending) of HtM households by

$$\frac{dc_{h,t}^{(1)}}{dr_t} = -\lambda\chi\frac{1-\lambda}{\gamma}$$

- which further reduces HtM income and consumption by

$$\frac{dc_{h,t}^{(2)}}{dr_t} = -(\lambda\chi)^2\frac{1-\lambda}{\gamma} \quad \text{and so on...}$$

- total effect:

$$\left| \frac{dy_t}{dr_t} \right| = \underbrace{\frac{1-\lambda}{\gamma}}_{\text{direct effect}} + \underbrace{\left\{ \lambda\chi\frac{1-\lambda}{\gamma} + (\lambda\chi)^2\frac{1-\lambda}{\gamma} \dots \right\}}_{\text{multiplier effect}} = \frac{1-\lambda}{1-\lambda\chi} \frac{1}{\gamma} > \frac{1}{\gamma} = \left| \frac{dy_t}{dr_t} \right|_{\text{RANK}}$$

- $\left| \frac{dy_t}{dr_t} \right|$ is increasing in χ

Effect of tax progressivity on dy/dr

- with progressive taxation

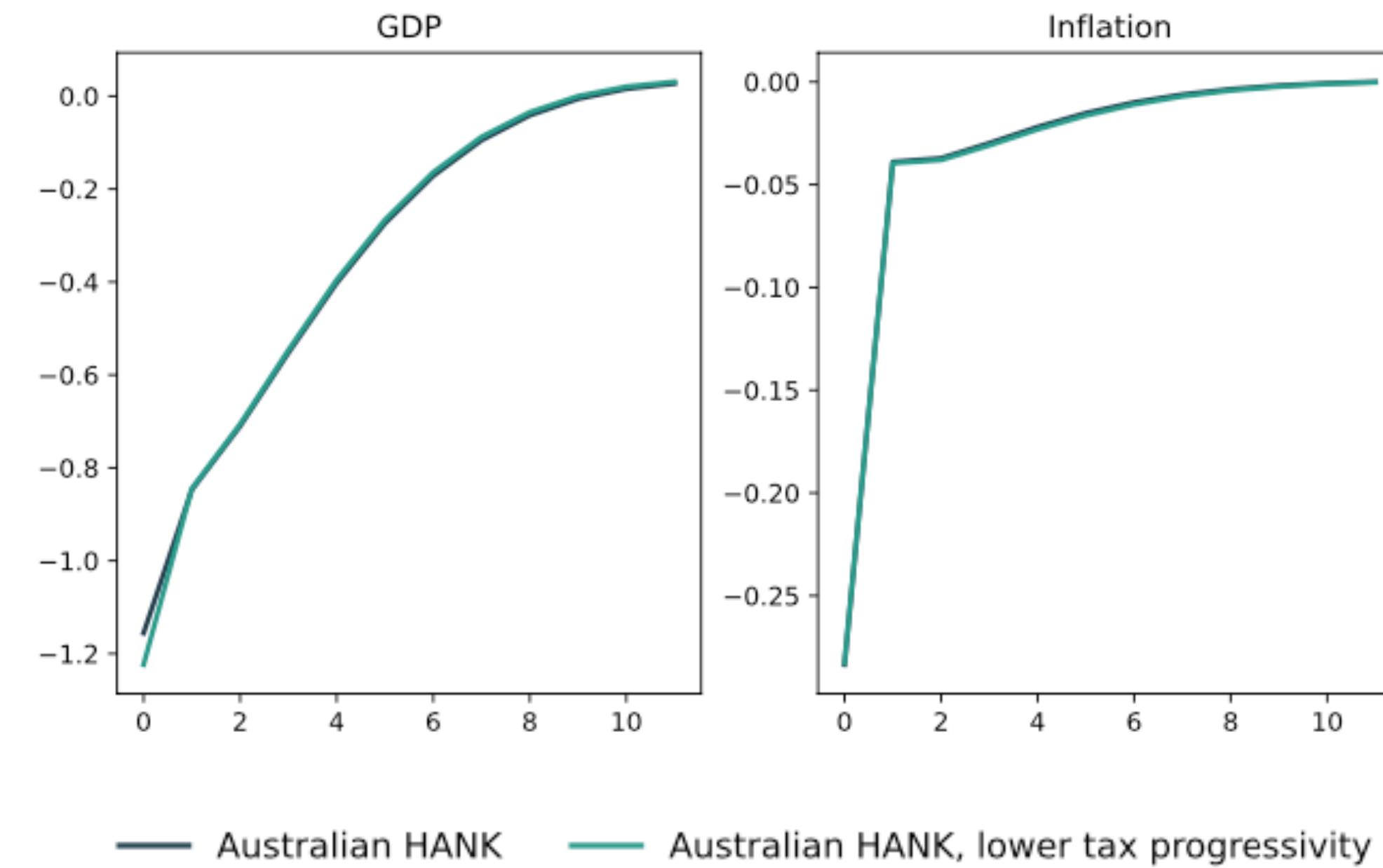
$$\log y_{h,t}^{post-tax} = \bar{\tau} + (1 - \tau_p) \log y_{h,t}^{pre-tax} \quad \text{for} \quad \tau_p \in [0,1]$$

- higher $\tau_p \Rightarrow$ smaller effective χ

$$\chi^{post-tax} \approx \tau_p + (1 - \tau_p) \chi^{pre-tax} < \chi^{pre-tax}$$

- higher $\tau_p \Rightarrow$ smaller $\left| \frac{dy_t}{dr_t} \right|$ because multiplier effect is weaker

Effect of tax progressivity on dy/dr



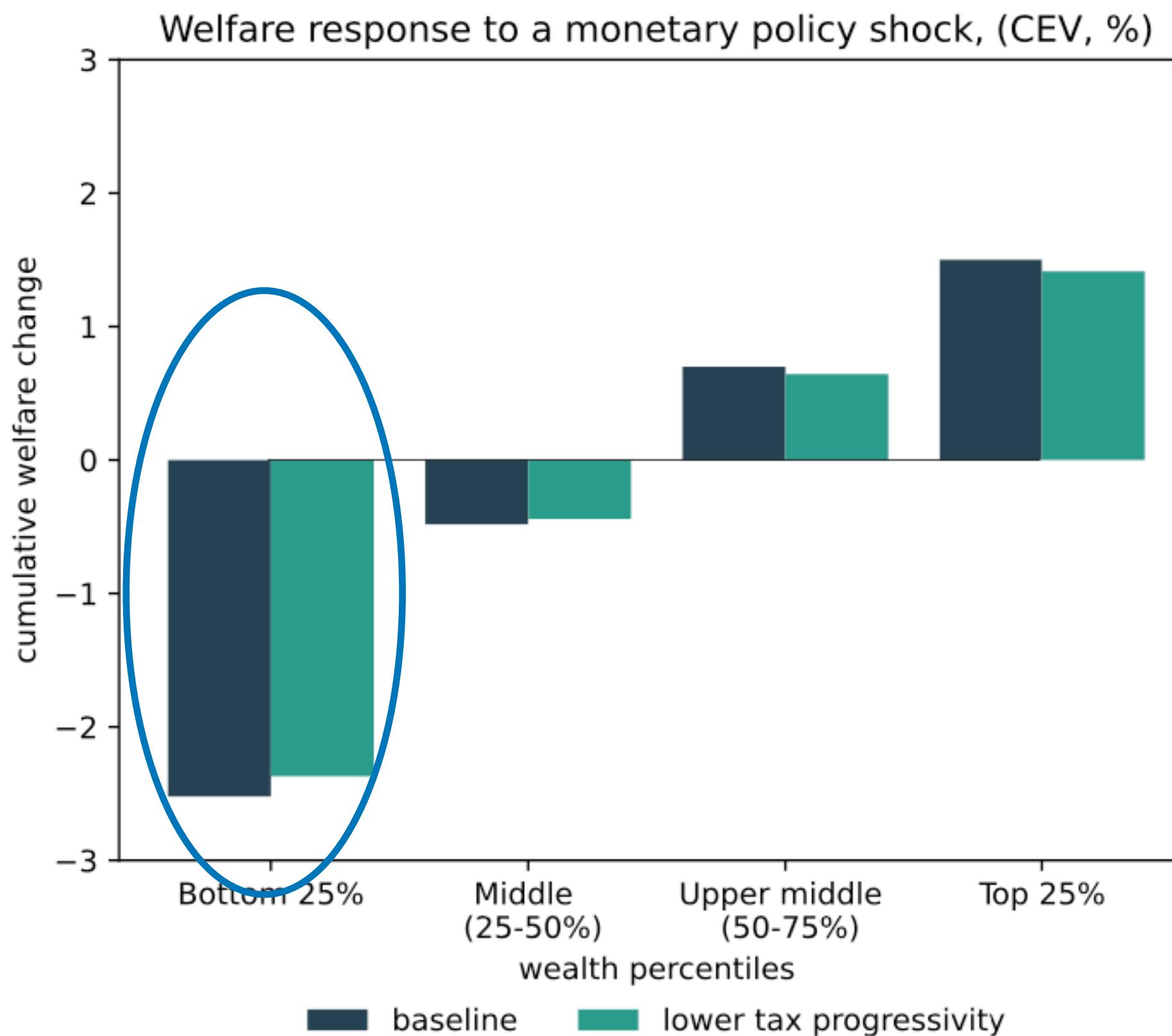
- **qualitatively:** consistent with simple model
- **quantitatively:** effectively **no difference** between output and inflation responses
 - perhaps because $\Delta\tau$ is small
 - or is it something else that is responsible for this result?

A brief digression

- relative to RANK, in HANK there is a very long list of model features such as (i) specification of fiscal policy, (ii) cyclicalities of income heterogeneity and risk, (iii) cyclicalities of profits...
- ...which have strong implications for the answer to the question: “**How does a change in X affect outcomes in HANK?**”
- because so many factors affect outcomes in HANK, it’s **hard to know whether conclusions about effect of X are robust across models**
- this research program has been quite **model-driven** rather than **problem-driven**.
 - hard to pick which dimensions to check robustness in
 - a useful guiding principle at central banks: **for what practical purpose would a policymaker need to know how X affects outcomes in HANK?**

Distributional consequences

- paper also studies **distributional effects of a monetary policy** tightening by comparing x-sectional welfare across two economies with different τ_p



- paper concludes: **“with a higher tax progressivity distributional effects of monetary policy are larger”**
- welfare of lowest quartile is more sensitive to the mp shock** with higher progressivity.
- this conclusion can be misleading:** because higher progressivity \Rightarrow \uparrow avg. welfare of lowest quartile **even though welfare is more sensitive to the mp shock**

Distributional consequences

- suppose more progressive taxes **increase welfare of poorest by 5% on average**
- ...but also **increases the sensitivity of their welfare to a 1 s.d. shock by 2 percentage points**
- If you only look at the sensitivity to the shock, it looks like poor are in more precarious position after the tax reform, but this is misleading
- **why: because average welfare of poorest is higher under more progressive taxation**

- this is a **methodological issue**
 - Benigno Woodford (2004): **1st-order accurate welfare requires 2nd-order accurate dynamics**
 - characterizing 2nd-order dynamics is very challenging in HANK: **Reiter method, sequence space Jacobian etc only deliver 1st-order accurate dynamics**
 - 1st-order dynamics **cannot** be used to compare welfare from policies which yield different average welfare

Summary

- HANK models can be very useful tools for central banks trying to fully understand the transmission mechanism of monetary policy, and its redistribution implications
- But there are **serious methodological challenges** ahead
 - very important to ascertain what are the essential model features to capture trade-offs that monetary policy faces
 - very important to get the **fiscal response** correct, as the lack of Ricardian equivalence \Rightarrow **fiscal policy mediates the effect of monetary policy onto the real economy**
 - assess robustness of the main results to alternative assumptions. This is cheap advice that can be given in response to any model but it seems especially important in this literature
 - develop methodology which allows us to compute higher-order dynamics so that we can compare the systematic welfare implications of different policy frameworks

END

Extra: Distributional consequences

- suppose on average the economy produces $\mathbb{A} \times 10$
 - **without redistribution:** **A** gets $\mathbb{A} \times 2$, while **B** gets $\mathbb{A} \times 8$
 - **with redistribution:** **A** gets $\mathbb{A} \times 5$, while **B** gets $\mathbb{A} \times 5$
- suppose that following a monetary tightening economy produces $\mathbb{A} \times 5$
 - **without redistribution:** **A** gets $\mathbb{A} \times 1$, while **B** gets $\mathbb{A} \times 4$
 - **with redistribution:** **A** gets $\mathbb{A} \times 2$, while **B** gets $\mathbb{A} \times 3$
- **A** is unambiguously better off with more redistribution
 - gets more in both states of the world with redistribution (5 vs 2 and 2 vs 1)
 - But only looking at sensitivity wrt mp shock gives wrong conclusion