

# United Breweries Limited vs The State Of Bihar Thorough The Principal ... on 9 February, 2022

**Author: Ashutosh Kumar**

**Bench: Ashutosh Kumar**

IN THE HIGH COURT OF JUDICATURE AT PATNA

Criminal Writ Jurisdiction Case No.366 of 2021

Arising Out of PS. Case No.-270 Year-2020 Thana- PANDAU District- Madhubani

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UNITED BREWERIES LIMITED A registered Company Incorporated Under the Companies Act 1956 having its registered office at U.B. Towers, U.B. City no.24, Vittal Mallya Road, Bangalore 560001 and factory at Plot No.A, Industrial Area, Kopakala P.S.- Naubatpur, Dist.- Patna through Amarish Kumar Singh aged 40 years, Son of Sri Rais Pal Singh, resident of House No.114, Lohia Bihar, Sector9, P.S.- Indira Nagar Dist.- Lucknow Presently working as General Works manager, United Breweries Limitede, Plot No.A1, Industrial Area, Kopakala, P.S.- Naubatpur, Dist.- Patna.

... .. Petitioner/s

Versus

1. THE STATE OF BIHAR THOROUGH THE PRINCIPAL SECRETARY, REGISTRATION , EXCISE AND PROHIBITION, Govt. of Bihar, Patna.
2. THE EXCISE COMMISSIONER, BIHAR, PATNA. BIHAR
3. THE DISTRICT MAGISTRATE CUM COLLECTOR, MADHUBANI BIHAR
4. THE SUPERINTENDENT OF POLICE, MADHUBANI BIHAR
5. THE STATION HOUSE OFFICER, PANDAU PS, MADHUBANI BIHAR

... .. Respondent/s

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Appearance :

For the Petitioner/s	:	Mr. Satyabir Bharti, Advocate
		Mr. Avinash Shekhar, Advocate
For the Respondent/s	:	Mr. P.K. Verma, AAG

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CORAM: HONOURABLE MR. JUSTICE ASHUTOSH KUMAR

ORAL JUDGMENT

Date : 09-02-2022

Heard Mr. Satyabir Bharti, learned Advocate for

the petitioner and Mr. P.K. Verma, learned AAG for the State.

This writ petition has been filed for quashing the entire prosecution emanating out of Pandaul P.S. Case No.

270 of 2020 instituted for the offences under Sections  
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30(a) and 35(e) of the Bihar Prohibition and Excise Act, 2016 and under Sections 272, 273, 465 and 420 of the Indian Penal Code and restraining the respondents from taking any coercive step against the petitioner in pursuance of the aforementioned case.

The petitioner is a Company incorporated under the provisions of the Companies Act which is engaged in the manufacture of non-alcoholic beers/drinks at Naubatpur in the district of Patna.

In the present case, the manufacturing unit is being represented by the General Works Manager, Brewery viz. Amrish Kumar Singh.

The prosecution against the petitioner/company has been challenged on the ground that none of the offences under the Indian Penal Code or under the Bihar Prohibition and Excise Act, 2016 was made out and that the petitioner/company has never manufactured or sold any intoxicant or liquor as defined under the Excise Act.  
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It was also urged on behalf of the petitioner/company that assuming that a small percentage of ethyl alcohol was found in a non-alcoholic drink without

there being any accusation or evidence of the drink being consumed or sold for the purposes of intoxication, no such prosecution could have been launched.

The petitioner/company, brewery is in the business of manufacturing alcoholic beverages/beer which is done strictly in accordance with Bureau of Indian Standards (BIS) and only after grant of a license issued by Food Safety and Standards Authority of India (FSSAI) for manufacture and sale of such non-alcoholic beverage.

It has been urged that after the imposition of prohibition in the State of Bihar on sale and consumption of foreign liquor and beer from 5<sup>th</sup> of April, 2016, the petitioner/company was required to seek permission from the Excise and Prohibition Department, Government of Bihar for manufacturing malt-based non-alcoholic drinks and on such request to the Excise Department, the license Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022  
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was given on 13.12.2016 by the Excise Commissioner, Bihar.

Again by notification dated 24.01.2017, the petitioner/company was permitted to engage in the manufacture of non-alcoholic beverages.

The petitioner/company has been brewing malt-based non-alcoholic beverage which is being sold under the brand names of Kingfisher Radler and Kingfisher Ultra. The

aforesaid drinks are absolutely non-alcoholic as the Bureau of Indian Standards has laid down the specifications for manufacture of carbonated beverages and it has been declared that a non-alcoholic beverage should contain less than 0.5% ethyl alcohol by volume.

It has also been urged on behalf of the petitioner/company that the license to brew such beverage was obtained from FSSAI also. The manufactured product of the petitioner/company was tested at the Government laboratory viz. CSIR-Central Food Technological Research Institute, Mysore (Food Safety & Analytical Quality Control Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022

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Laboratory), which also reported that the drink was zero percent alcohol based. The label on such drink also clearly specifies that it is a non-alcoholic drink.

Despite this, the petitioner/brewery does not know how the Chemical Examiner of the Excise Department at Patna gave a report that the sample so analyzed was found to be fermented liquor having ethyl alcohol content of 0.8% v/v.

Mr. Satyabir Bharti, learned Advocate for the petitioner/company has submitted that the Excise Act defines intoxicant and liquor respectively under Sections 2(40) and 2(44) respectively.

"Alcoholic Beverage or Portable liquor" and "BIS

Standards" have also been defined under Sections 2(4) and 2(6) of the Bihar Prohibition and Excise Act, 2016.

The combined reading of these provisions, it has been urged, clearly reveals that an intoxicant is a liquor which is served as an alcohol or as a substitute for alcohol and is consumed for the purposes of intoxication. As per Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022  
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the BIS standard, a non-alcoholic drink ought to contain less than 0.5% v/v alcohol.

In this background, it has been urged that only on the basis of a report of solitary Chemical Examiner of the Excise Department charging that the sample contained 0.8% v/v alcohol, it was not appropriate for the authorities to have launched the prosecution against the petitioner/company.

It has thus been alleged that assuming but not admitting that the sample contained more than 0.5% v/v alcohol but since the drink was not consumed for the purposes of intoxication, which is one of the necessary concomitants for bringing such beverage under the prohibition contained in the Act, no offence can at all be said to have been made out. There could be a myriad reasons for the reporting of more percentage of alcohol in the sample.

Without taking into account the possibility of

further fermentation of the sample or of the bottle over  
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the shelf which could have naturally raise the alcohol  
content, such a mindless prosecution has been launched.

It was brought to the notice of this Court that an  
identical issue in the case of M/s. Smart India Marketing  
Vs State of Bihar was decided in Cr. WJC No. 627 of  
2017, in which a Bench of this Court vide judgment dated  
05.11.2017

quashed the subject FIR holding that the Prohibition Act does not prohibit sale etc. of non-alcoholic substances which is in conformity with the standard set by the BIS as defined under the Act.

The judgment referred to above inter alia holds that for attracting the penal provisions of Section 30(a), 30(g) of the Bihar Prohibition and Excise Act, 2016, the substance must be an intoxicant or a liquor which could be served as an alcohol or as a substitute of alcohol which is capable of being used or consumed for getting intoxicated.

The petitioner/company contends that the lab report of the Excise Chemist which is the very basis for Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022 initiating this prosecution is incorrect and such report ought not to have been taken as sacrosanct.

For testing the ethyl alcohol content in a beverage FSSAI has prescribed a standard set of guidelines for detecting the ethyl alcohol content. Those guidelines have been completely ignored while testing the sample and therefore the report by him is only a hasty conclusion.

As has been noted above, the sample of the products brewed in the brewery of the petitioner/company was tested for ethyl alcohol at Mysore which certified that it had zero percent alcohol.

The petitioner/company further contends that in order to be doubly sure that the product brewed by the petitioner/company does not contain alcohol, the sample of the same batch was got tested by two National Accreditation Board approved testing and calibration laboratories viz. Intertek India Private Limited and Vimta which also reported zero percent alcohol in such sample. Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022 The learned counsel for the petitioner/company has further submitted that there is yet another lab report of the same product by the same Chemical

Examiner of the Excise Department, who has found the alcohol content in such sample to the extent of 0.4% v/v.

On coming to know of the prosecution in that regard, the petitioner/company immediately represented before the Excise Commissioner and requested him to get the samples tested by another NABL accredited laboratory having the facility for testing alcohol beverages in accordance with the guidelines provided by the FSSAI but no heed was paid to such request.

The Bureau of Indian Standards has come out with a second revision of the methods of test for alcoholic drinks.

There are three methods of testing for the purposes of determination of ethyl alcohol content has been provided in such standard.

Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022 The first method is a routine method for testing the apparent strength. The second method is known as referee method which tests the real strength and the third method is used only in cases of those alcoholic drinks which yield volatile oil on distillation.

The methods prescribed by the BIS specifies the apparatus which is to be used and the procedure for testing and also for calculation of the content.

There is nothing on record to indicate that such process was followed by the Chemical Examiner of the Excise Department of Government of Bihar at Patna and therefore such report ought not to be treated as a final report for launching prosecution against anyone.

In State of Haryana & Others Vs. Bhajan Lal and Others reported in Supp(1) SCC 335, a two Judges Bench of the Supreme Court provided an illustrative set of situations, where the High Court could exercise its jurisdiction under Article 226 of the Constitution of India Patna High Court CR. WJC No.366 of 2021 dt.09-02-2022 or Section 482 of the Code of Criminal Procedure for quashing the FIR.

One of the conditions provided is that if the allegations made in the FIR, if taken on its face value and accepted in its entirety does not prima facie constitute any offence or make out any case against the accused, such subject FIR can be quashed.

In a more recent decision of the Supreme Court in Neeharika Infrastructure Pvt. Ltd. v. State of Maharashtra and Others (2021) SCC OnLine SC 315 , the Supreme Court has reiterated those principles but has cautioned that the investigation ought not to be thwarted and the power of quashing the FIR should be exercised sparingly with circumspection.

The prosecution of the petitioner in the instant case is on a finding that some of the samples which were seized contained more ethyl alcohol than the tolerance limit. If the articles, so seized, were not sold as intoxicants or could be consumed as intoxicants, it would not fall Patna High Court CR. WJC

No.366 of 2021 dt.09-02-2022 under the category of liquor which is prohibited under the Act. A margin of error is inherent in such strict legislation.

The facts of this case thus does not warrant the prosecution of the petitioner.

On these grounds it has been urged that the entire prosecution against the petitioner/company emanating out of the subject FIR be quashed.

For the reasons aforesated, the subject FIR viz. Pandaul P.S. Case No. 270 of 2020 is, hereby, quashed.

All other prosecution emanating out of the subject FIR is also quashed.

The application stands allowed.

(Ashutosh Kumar, J) krishna/-

AFR/NAFR	NA
CAV DATE	NA
Uploading Date	26.02.2022
Transmission Date	26.02.2022