



# Modeling U.S. Lobbying Industry with Multi-Agent Multi-Armed Bandit Problem

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- What is lobbying?
  - ▶ This question is simple but answered not clearly in the literature.
- Unexplained phenomenon in lobbying industry.
  - ▶ Lobbyists usually lobby to both sides of legislators. (Why?)
    - ★ in terms of their clients' interest.
  - ▶ Existing theories don't explain this phenomenon satisfactorily.
    - ★ If the lobbying is simply a process of buying vote, then lobbyists should lobby to only one side of legislators.



- (Q. Why lobbyists lobby to both sides of legislators?)
- Lobbying is **delegated information acquisition** process.
  - ▶ Interest groups hiring lobbyist to acquire information about legislators' position on specific issue.
  - ▶ Model this situation as a Multi-Agent Multi-Armed Bandit problem.

- $|C| \in \mathbb{N}$  number of issue categories.
- $|J|$  number of interest groups
- Each interest groups  $j \in J$  has their own unique category of interest  $\phi(j)$
- $|K|$  number of legislators with  $P_k$  reward distribution.
- Reward distribution  $P_k$  is modeled as a **Categorical distribution** with  $|C|$  number of categories.
- Whenever an interest group  $j$  interact with a legislator  $k$ , they receive  $c \in \{1, 2, \dots, C\}$  sampled from  $P_k$ .
- Each interest group  $j$  gets reward of  $r_j = \mathbb{1}(x_k = \phi(j))$  when  $j$  choose legislator  $k$  and sampled  $x_k \in \{1, 2, \dots, C\}$  from  $P_k$ .
- To maximize the total reward, interest groups need to find the legislator who are most likely to sample their category of interest.



- Used **Thompson Sampling** algorithm.
- Each interest group  $j$  has their own prior belief over  $|K|$  number of categorical distributions.
- Keep updating the prior belief using sampled observations from the interaction with legislators.
- After update, choose the best rewarding legislator based on the samples from posterior distributions.
- Use Dirichlet distribution for prior/posterior distribution because it is the conjugate prior of the categorical distribution.

Categories (Issue Area)  $\{1, 2, \dots, C\}$

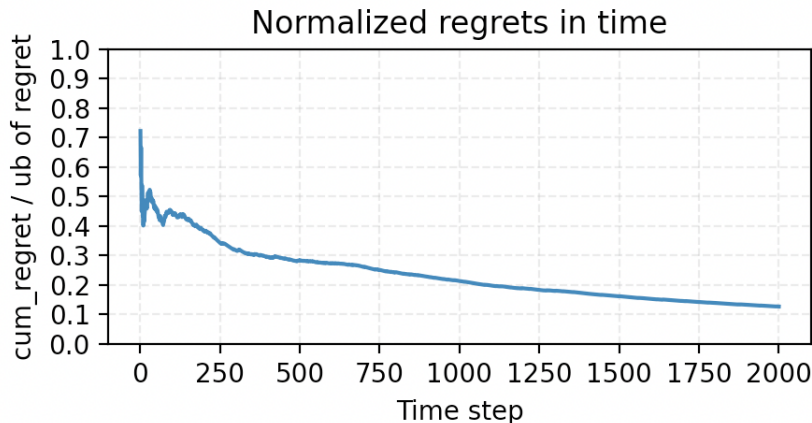
Legislator 1						
Legislator 2						
Legislator 3						
Legislator 4						
$\vdots$						
Legislator K-3						
Legislator K-2						
Legislator K-1						
Legislator K						

- $K \times C$  matrix.
- Starts from flat prior (all entries are 1)
- Add 1 whenever observe  $c$  from the interaction with the legislator  $k$ .

# Simulation Results I: Small Search Space



- $|K| = 32, |C| = 4, |T| = 2000$ .

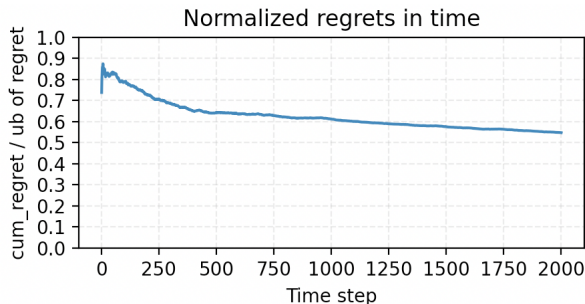


- Total  $32 \times 4 = 128$  number of parameters to explore - which is relatively small compared to real world.

## Simulation Results II: Large Search Space



- $|K| = 112^1$ ,  $|C| = 26^2$ ,  $|T| = 2000$ .



- Total  $112 \times 26 = 2912$  number of parameters to explore - which is relatively large compared to the previous case. Hard to explore all the parameters with the same time horizon of  $T = 2000$ .

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<sup>1</sup>Average number of legislators that top 10 lobbying firms campaign contribute in 2020. (From Lobbying Disclosure Act dataset)

<sup>2</sup>Average number of issue codes for each client in 2020. (From Lobbying Disclosure Act dataset)



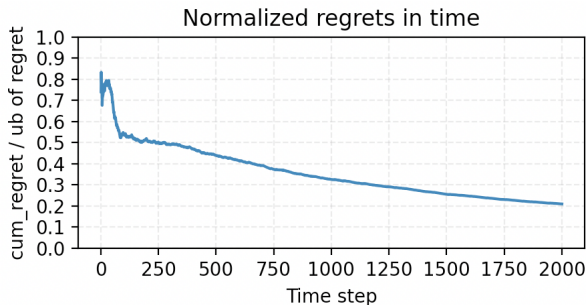


- Introduce new  $l \in L$  arms which represent lobbyists.
- Each lobbyist arm has its own belief parameter matrix.
- Interest groups can choose to use a lobbyist or not.
- **Pros:** Interest group can take advantage of the lobbyist's knowledge of the legislators' reward distribution. This distribution could be less biased because many interest groups can collectively update the lobbyist's parameters.
- **Cons:** Interest group can not update its own distribution. This means that the interest group can not learn from its own experience.

## Simulation III: Large Search Space with Lobbyist



- $|K| = 112, |C| = 26, |T| = 2000, |J| = 5^3, |L| = 1$ .



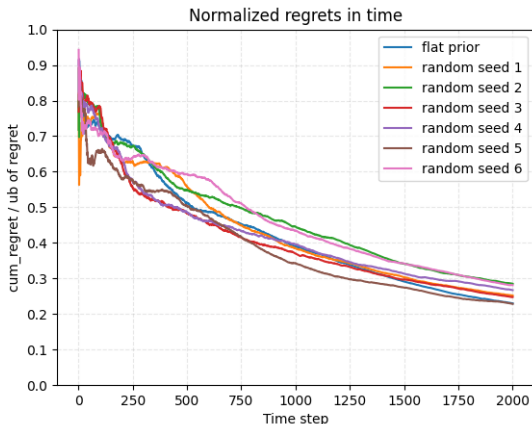
- With a lobbyist and 5 interest groups with a common category of interest, it achieves 0.2 of the lowest normalized regret ( $< 0.55$  w/o lobbyist).
- This suggests that lobbyist can help interest groups to explore the search space more efficiently.

<sup>3</sup>Average number of clients that top 10 lobbying firms has for one issue area in 2020

# Expertise of Lobbyist



- Regret plot of the simulation with lobbyist with **flat prior** and **random prior**.
- Regardless of the expertise of the lobbyist, the agents (IGs) use lobbyist for collaboration and successfully solve the large search space problem.



# Two Different Types of Expert Knowledge



- In reality, IGs who share the same topic of interest tend to hire the same lobbyist. (**specialization**)
- **Expertise in a Legislator:** Knowing the reward distribution of a specific legislator. (Red)
- **Expertise in an Issue Area:** Knowing the reward distribution of a specific issue area across legislators. (Blue)

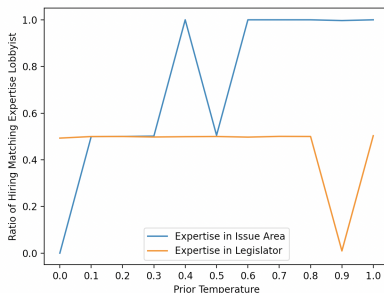
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Legislator 1						
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Legislator K						

## Simulation IV: Condition for Specialization



- $|K| = 112, |C| = 26, |T| = 2000, |IG| = 10, |L| = 2$ .



- Tested two different conditions for specialization.
- The result shows that the lobbying industry is more specialized when the lobbyist has expertise in an issue area across all the legislators rather than having expertise in a specific legislator across all issue areas.
- This explains why lobbyist campaign contribution to legislators of both sides.

- Simulated with hypothetical reward distribution of legislators.
  - ▶ How to get good representation of legislators' reward distribution?
- Modeled each interest group's category of interest as one dimension which is orthogonal to other categories.
  - ▶ In reality, it's multiple dimension with correlated categories.
- Intentionally simplified the lobbying industry due to the computational limit.
  - ▶ In reality, 70,000 interest groups and 20,000 lobbyists are registered in the US lobbying industry.