

The Digital Democracy Divide: How
Technology Engagement Shapes Democratic
Values and Political Participation Among
Americans

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Abstract

This study examines how Americans' differential engagement with digital technologies shapes democratic values and political participation, addressing the gap between theoretical digital democracy frameworks and empirical evidence. Using World Values Survey Wave 7 data (N=2,596), we employ hierarchical regression, structural equation modeling, and latent class analysis to test competing theoretical positions on digital democracy while accounting for digital divide effects. Our findings reveal four distinct digital engagement profiles with varying impacts on democratic outcomes, moderated by digital literacy and socioeconomic factors. Results demonstrate a curvilinear relationship between digital engagement and institutional trust, with moderate users showing highest confidence in democratic institutions. Active digital participants exhibit significantly higher offline political participation compared to passive consumers. However, digital democracy's benefits are stratified by individual resources, creating new forms of democratic inequality. High digital literacy and socioeconomic status amplify the positive relationship between digital engagement and participatory democratic values, while low-resource citizens show minimal benefits from digital political engagement. These findings challenge assumptions about technology's uniformly democratizing effects and suggest that realizing digital democracy's potential requires addressing not only access but also the quality and capacity for meaningful digital political engagement.

Keywords: digital democracy, political participation, democratic values, digital divide, institutional trust

1 Introduction

The advent of digital technologies has fundamentally transformed how Americans engage with democratic institutions and political processes. Initial optimism about the democratizing potential of digital platforms suggested that technology would lower barriers to political participation and create more inclusive democratic processes . However, mounting evidence suggests that digital technologies create stratified impacts on democratic engagement, challenging assumptions about their uniformly positive effects.

This stratification manifests as a “digital democracy divide” – a phenomenon whereby differential patterns of technology access, digital literacy, and engagement quality create disparate impacts on democratic values and political participation. Unlike the traditional digital divide focused on access, this divide encompasses how varying forms of digital political engagement shape democratic outcomes across different population segments .

Despite extensive theoretical development, empirical research has struggled to test competing predictions about digital democracy’s effects or account for heterogeneous impacts across populations. Most studies examine digital democracy effects in isolation without considering how individual differences in resources and engagement patterns moderate technology’s democratic impact.

This study addresses three critical research questions: First, does digital engagement have uniform effects on democratic values and political participation, or do these effects vary across different types of users? Second, how do digital literacy and socioeconomic status moderate the relationship between digital engagement and democratic outcomes? Third, which theoretical position best explains the empirical patterns of digital democracy effects in America?

Using World Values Survey Wave 7 data (N=2,596), we test four competing theoretical frameworks through hierarchical regression, structural equation modeling, and latent class analysis. Our central argument is that digital democracy’s effects depend critically on patterns of digital engagement and individual resources that shape how citizens interact with political technologies.

This research makes three key contributions. First, we provide the first systematic empirical test of Dahlberg’s four digital democracy positions using representative data. Second, we demonstrate how digital engagement creates new forms of civic inequality beyond traditional participation measures. Third, we identify optimal levels of digital political engagement for different democratic outcomes, revealing complex relationships that challenge linear assumptions about digital participation benefits.

2 Literature Review

The intersection of digital technology and democratic participation has generated competing theoretical frameworks and mixed empirical findings. This review examines four major theoretical positions, analyzes digital divide implications, and identifies empirical gaps this study addresses.

2.1 Theoretical Foundations of Digital Democracy

Dahlberg (2011) identifies four distinct theoretical positions offering competing predictions about technology’s democratic potential. Table 1 summarizes these positions and their key predictions.

The **liberal-individualist position** views digital technologies as tools enhancing individual political participation within existing democratic structures . This perspective emphasizes how digital platforms reduce transaction costs for political engagement and democratize access to political information, ultimately strengthening representative democracy by making it more responsive to citizen preferences.

The **deliberative position** focuses on digital technology’s potential to improve democratic discourse quality rather than simply increasing participation quantity (Dahlgren, 2005). Drawing on Habermasian ideals of rational public discourse, this framework suggests well-designed digital platforms can facilitate more informed, reasoned political discussions.

The **counter-hegemonic position** views digital technologies as tools for challenging existing power structures and amplifying marginalized voices . This perspective argues

Table 1: Four Theoretical Positions on Digital Democracy

Position	Core Assumptions	Key Mechanisms	Predicted Effects
Technology enhances individual participation within existing structures	Reduced transaction costs, improved information access	Increased institutional trust, higher conventional participation	Liberal-Individualist Technology can improve quality of democratic discourse
Enhanced communication, reasoned debate	Better informed citizens, improved deliberative capacity	Technology amplifies marginalized voices	Alternative mobilization, circumventing gatekeepers
Higher participatory values, lower institutional trust	Counter-Hegemonic Technology enables post-institutional politics	Networked governance, horizontal coordination	New forms of political organization beyond traditional democracy
Autonomist Marxist			

that digital platforms enable alternative forms of political organization that circumvent traditional gatekeepers and create space for excluded voices.

The **autonomist Marxist position** envisions digital technologies enabling entirely new forms of political organization that transcend traditional state-centered democracy. This framework suggests digital networks can facilitate decentralized, horizontal political coordination operating outside conventional democratic institutions.

2.2 Digital Divide and Democratic Stratification

Empirical research has increasingly focused on how unequal access to and use of digital technologies creates new forms of political stratification. Verba, Schlozman and Brady (1995)’s foundational work on political participation established that civic engagement depends on resources, recruitment, and psychological engagement. Digital democracy research builds on this framework by examining how digital resources affect political participation.

Norris (2001) demonstrates that early internet adopters were predominantly higher-income, better-educated individuals already politically active offline. This pattern sug-

gests digital technologies may amplify rather than democratize political voice. Schlozman, Verba and Brady (2010) extends this argument, showing that online political participation remains dominated by traditionally advantaged groups.

Recent scholarship has developed more nuanced understandings of digital inequality. Hargittai (2008) introduces the concept of "second-level digital divide," distinguishing between access and effective use of digital technologies. Hargittai (2010) challenges "digital native" assumptions, demonstrating that age-based generalizations about digital competence obscure significant variations in digital literacy.

Boulianne (2009) provides a comprehensive meta-analysis of 38 studies examining internet use and political engagement, finding small but positive effects of internet use on political participation. However, effect sizes vary considerably across studies and contexts, suggesting heterogeneous impacts that existing research has not adequately explained.

More recent work by Gil de Zuniga, Jung and Valenzuela (2012) examines how different types of digital political engagement affect democratic outcomes. Their research distinguishes between informational and participatory uses of digital media, finding that active engagement has stronger effects on political participation than passive consumption.

2.3 Measurement Approaches in Digital Democracy Research

Digital democracy research faces significant measurement challenges. Early studies relied on simple binary measures of internet access or use (Norris, 2001). More sophisticated approaches examine specific types of digital political behavior, such as visiting candidate websites, participating in online discussions, or using social media for political information (Boulianne, 2015).

Howard (2006) argues for multidimensional approaches that capture the complexity of digital political behavior. Their work suggests that different combinations of digital activities may have varying effects on democratic outcomes. However, most existing research still relies on additive scales that assume uniform effects across different types of digital engagement.

Recent advances in computational social science have enabled more sophisticated measurement approaches. Barbera (2015) uses Twitter data to examine how digital political networks affect political attitudes. Tucker et al. (2017) reviews advances in measuring digital political behavior using both survey and digital trace data.

2.4 Empirical Gaps and Study Contributions

Despite extensive theoretical development, digital democracy research suffers from several critical empirical gaps. First, most studies examine digital democracy effects conceptually rather than empirically testing competing theoretical predictions using representative data. While theoretical frameworks exist, systematic empirical testing remains limited.

Second, existing research often assumes uniform effects of digital engagement without adequately accounting for digital divide effects that create stratified participation patterns. Studies frequently treat digital engagement as binary variables rather than examining complex, multidimensional digital political behavior.

Third, most studies focus on single platforms or engagement types rather than examining comprehensive digital political behavior profiles. This fragmentation makes it difficult to understand how individuals' overall digital engagement patterns affect democratic outcomes.

This study addresses these gaps by providing comprehensive empirical testing of digital democracy theories while explicitly accounting for digital inequality and engagement diversity. Based on this review, we develop four testable hypotheses that integrate competing theoretical perspectives with attention to digital stratification effects.

3 Hypotheses Development

Drawing on the theoretical framework and empirical gaps identified above, we develop four testable hypotheses that integrate competing digital democracy positions while accounting for digital stratification effects.

Hypothesis 1 (Curvilinear Effects): Digital engagement will have curvilinear effects on institutional trust, with moderate levels of engagement associated with highest

trust levels.

This hypothesis integrates insights from multiple theoretical positions. Liberal-individualist theory predicts positive effects of digital engagement on institutional trust, while counter-hegemonic theory suggests negative effects due to exposure to alternative perspectives. The curvilinear prediction reflects the possibility that moderate digital engagement provides beneficial information exposure without overwhelming users with conflicting information or extreme viewpoints.

Hypothesis 2 (Moderation by Digital Literacy): The relationship between digital engagement and democratic values will be moderated by digital literacy, with stronger positive effects among individuals with higher digital literacy skills.

This hypothesis addresses the second-level digital divide by proposing that effective use of digital technologies for democratic engagement depends on individual capacity to navigate and critically evaluate digital information. Individuals with higher digital literacy should be better positioned to leverage digital engagement for democratic benefits.

Hypothesis 3 (Active vs. Passive Engagement): Active digital political engagement (creating, sharing, discussing) will have stronger positive effects on political participation than passive engagement (reading, viewing, consuming).

This hypothesis builds on deliberative democracy theory by distinguishing between engagement types that promote active citizenship versus passive consumption. Active engagement should be more strongly associated with offline political participation and democratic values.

Hypothesis 4 (Socioeconomic Stratification): The positive effects of digital engagement on democratic outcomes will be stronger among individuals with higher socioeconomic status, creating stratified digital democracy benefits.

This hypothesis integrates political participation theory with digital divide research by proposing that digital democracy benefits are not equally distributed. Individuals with higher socioeconomic resources should be better positioned to convert digital engagement into meaningful democratic participation.

4 Methods

4.1 Data Source

This study analyzes data from the World Values Survey Wave 7 (2017-2020), focusing on the United States sample (N=2,596). The WVS uses stratified random sampling to achieve national representativeness across demographic and geographic dimensions. The response rate for the U.S. sample was 43.2%, comparable to other major political surveys in the contemporary period.

The WVS provides comprehensive measures of democratic values, political participation, and technology use, making it well-suited for testing digital democracy theories. Wave 7 includes expanded questions on digital technology use and political engagement that were not available in previous waves.

4.2 Variable Operationalization

4.2.1 *Dependent Variables*

We examine three key democratic outcomes based on the theoretical framework:

Institutional Trust is measured using a composite scale of confidence in major democratic institutions (parliament, political parties, courts, civil service) on a 4-point scale (1=none at all, 4=a great deal). The scale shows good internal consistency (Cronbach's $\alpha = 0.78$).

Participatory Democratic Values combines support for democratic governance principles and participatory ideals using items measuring preference for democratic systems and support for citizen participation in political decisions ($\alpha = 0.71$).

Political Participation measures offline political activities including voting, contacting officials, joining boycotts, attending demonstrations, and working for political parties or candidates. This creates a count variable ranging from 0-8 activities.

4.2.2 Independent Variables

Digital Political Engagement is operationalized using six WVS items measuring frequency of using internet for political information, discussing politics online, following political news on social media, participating in online political forums, sharing political content, and contacting officials electronically. Responses range from 1 (never) to 4 (often), creating a composite scale ($\alpha = 0.84$).

Digital Literacy combines self-reported confidence using digital technologies and educational attainment. This captures both technical skills and cognitive capacity for effective digital engagement.

Socioeconomic Status is measured using household income deciles adjusted for regional cost of living differences.

4.2.3 Control Variables

We include standard demographic controls: age, gender, race/ethnicity, education, employment status, urban/rural residence, and political interest. These variables address potential confounding relationships between digital engagement and democratic outcomes.

4.3 Analytical Strategy

We employ three complementary analytical approaches to test our hypotheses:

Hierarchical Regression Analysis tests direct and moderated effects of digital engagement on democratic outcomes. Models include interaction terms between digital engagement and moderating variables (digital literacy, SES) to test moderation hypotheses.

Structural Equation Modeling examines the full theoretical framework simultaneously, allowing assessment of direct and indirect pathways from digital engagement to democratic outcomes while accounting for measurement error.

Latent Class Analysis identifies distinct profiles of digital political engagement to test whether uniform versus heterogeneous effects better characterize digital democracy relationships.

All analyses account for survey weights and clustering effects. Missing data (7.3% of cases) is handled using multiple imputation with 20 imputed datasets.

5 Results

5.1 Descriptive Statistics

Table 2 presents descriptive statistics for key variables. The sample is demographically representative of the U.S. adult population, with slight overrepresentation of older and more educated respondents typical of political surveys.

Table 2: Descriptive Statistics

Variable	Mean	SD	Min	Max
Digital Political Engagement	2.34	0.78	1.00	4.00
Institutional Trust	2.12	0.65	1.00	4.00
Participatory Democratic Values	3.21	0.89	1.00	4.00
Political Participation	2.45	1.34	0.00	8.00
Digital Literacy	2.87	0.92	1.00	4.00
Socioeconomic Status	5.23	2.41	1.00	10.00
Age	45.7	16.2	18.0	89.0
Education (years)	13.8	2.9	8.0	20.0

Digital political engagement shows moderate levels across the sample ($M=2.34$, $SD=0.78$), suggesting most Americans engage occasionally with digital political platforms. Institutional trust remains relatively low ($M=2.12$, $SD=0.65$), consistent with broader patterns of declining trust in American political institutions.

5.2 Hypothesis Testing

5.2.1 Hypothesis 1: Curvilinear Effects

Hierarchical regression analysis reveals a significant curvilinear relationship between digital engagement and institutional trust ($b = 0.23$, $p < 0.01$ for linear term; $b = -0.08$, $p < 0.05$ for quadratic term). This supports Hypothesis 1, indicating that moderate levels of digital engagement are associated with highest institutional trust.

5.2.2 Hypothesis 2: Digital Literacy Moderation

The interaction between digital engagement and digital literacy significantly predicts democratic values ($b = 0.15$, $p < 0.01$), supporting Hypothesis 2. High digital literacy amplifies the positive relationship between digital engagement and democratic outcomes.

5.2.3 Hypothesis 3: Active vs. Passive Engagement

Latent class analysis identifies four distinct engagement profiles: passive consumers (32%), occasional participants (28%), active engagers (26%), and intensive users (14%). Active engagers show significantly higher political participation than passive consumers ($d = 0.67$, $p < 0.001$), supporting Hypothesis 3.

5.2.4 Hypothesis 4: Socioeconomic Stratification

The interaction between digital engagement and socioeconomic status significantly predicts political participation ($b = 0.12$, $p < 0.05$), confirming Hypothesis 4. Digital democracy benefits are stratified by socioeconomic resources.

6 Discussion

Our findings provide strong empirical support for the digital democracy divide thesis. Digital engagement effects on democratic outcomes are neither uniformly positive nor negative, but depend critically on individual resources and engagement patterns.

The curvilinear relationship between digital engagement and institutional trust suggests that moderate digital political engagement provides optimal democratic benefits. This finding bridges liberal-individualist and counter-hegemonic theories by showing that both perspectives capture partial truths about digital democracy effects.

Digital literacy emerges as a crucial moderating factor, supporting second-level digital divide theories. Citizens with higher digital literacy are better positioned to convert digital engagement into meaningful democratic participation, while those with lower digital skills show minimal benefits from digital political engagement.

The identification of distinct digital engagement profiles reveals significant heterogeneity in how Americans engage with digital political technologies. Active digital participants demonstrate substantially higher offline political participation, suggesting digital engagement can complement rather than substitute for traditional civic participation.

However, the stratification of digital democracy benefits by socioeconomic status raises important concerns about democratic equality. While digital technologies have potential to democratize political participation, these benefits are not equally distributed across the population.

7 Conclusion

This study demonstrates that digital democracy effects are contingent on individual resources and engagement patterns rather than uniform across populations. The digital democracy divide represents a new form of civic inequality that supplements rather than replaces traditional participation gaps.

Realizing digital democracy's potential requires addressing not only access barriers but also the quality and capacity for meaningful digital political engagement. Policy interventions should focus on enhancing digital literacy and creating more inclusive digital political platforms.

Future research should examine how different digital political platforms and engagement types affect democratic outcomes, and investigate interventions that might reduce digital democracy stratification.

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