Portland, Maine



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Mary Davis Division Director, Housing & Community Development Division

TO:

Councilor Duson, Chair

Members of the Housing Committee

FROM:

Mary P. Davis, HCD Division Director

CC:

Jon P. Jennings, City Manager

Jeff Levine, Director, Planning and Urban Development Department Dawn Stiles, Director, Health and Human Services Department

Michael Goldman, Associate Corporation Counsel

DATE:

April 8, 2016

RE:

Policy regarding new rental housing developments receiving financial assistance from

the City and individuals or families currently living in a Portland shelter

SUMMARY OF ISSUE

At the direction of the City Manager, staff from the Housing and Community Development Division, Health and Human Services Department and Corporation Counsel's Office have designed a policy that would require any new rental housing development receiving assistance through Tax Increment Financing and/or a HUD HOME or CDBG subsidy from the City, be required to provide a percentage of units for individuals or families currently living in a Portland shelter.

The policy parameters are:

- 1. Developers receiving assistance through TIF Financing and/or HUD HOME or CDBG subsidy would be required to set aside 10% of the rental units in the development for the identified target population individuals or families currently living in a Portland shelter. The number of required units would be rounded down to a whole number.
- 2. The City would be responsible for providing referrals, providing or coordinating supportive services to eligible homeless populations who become tenants of the housing, including assuring tenants qualify for the housing, providing or locating financial resources such as Section 8, General Assistance, or other resources to assist with monthly rent payment. Individual services would be dependent upon the particular requirements of the individual tenants and specific to their needs and goals, and would be subject to eligibility at the City. All tenants referred would meet income, homelessness criteria, and other requirements so as to be fully qualified for the housing. City staff would work to provide a variety of support services to assist homeless individuals enhance their self-esteem, secure housing, and work towards a self-sufficiency plan. Long term support services would be provided through collaboration with other area service providers.

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- 3. The City would provide referrals for the project, and support services adequate to allow the success of those referrals in the housing. Thereafter, the City would commit to providing ongoing referrals as vacancies arise.
- 4. The Developer, their resident service coordinator and/or designated property management company would be required to notify the City when a problem arises with any tenant placed by the City.
- 5. At the time the financing is awarded a Memorandum of Understanding between the City and the Developer would document the services and expectations of all parties.
- 6. At the time of loan closing or prior to disbursement of the City's funding, the requirements would be secured by a Declaration of Covenants which will be recorded in the Cumberland County Registry of Deeds.
- 7. The affordability period for these requirements would remain in place for a period of time consistent with the City funding source requirements.
- 8. If the City does not provide referrals within 30 days for units subject to this requirement, the units could be provided to other eligible occupants. Written notice to the City would be provided in this case. Such an occurrence would not relieve the owner from making a comparable effort if and when the unit becomes vacant again.

STAFF ANALYSIS AND RECOMMENDATION

The proposed policy mirrors a current Social Service Division program. The City of Portland Family Shelter & Oxford Street Shelter provides follow-up case management services for residents who have secured permanent housing. The services that are provided are as follows: Tenant education (Good Tenant video/GA education; city trash pick-up/recycling); tenant/LL mediation; assist with connecting to available resources (clothing closets/food/non-food items/household furniture); employment referrals; budgeting assistance; continuation of securing goals that were originally placed on plan of care; medical (connect with a PCP/assistance filling out application for free care).

State-wide data provided by the State Department of Health and Human Services indicates that at least 50% of individuals receiving BRAP (Bridging Rental Assistance Program) assistance remain in their housing after two years and 70-80% of those receiving Shelter Plus Care assistance remain in their original housing placement for 6-12 months. An individual is considered to be successfully housed if they remain in the original placement for six months to one year without a return to homelessness.

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The Social Service Division's Long Term Stayer Initiative began in April of 2015 with 60 Oxford Street specific clients, 44 of which have been housed.

Of the original 60 clients: 4 housed into Portland Housing Authorities Public housing; 8 placed into permanent housing with a Shelter Plus Care Voucher; 2 placed into permanent housing with a BRAP voucher; 3 reunited with family or friends; 5 placed in more rural areas with Home to Stay Housing Choice Vouchers; 4 moved into a supported living situation; 2 moved into housing using STEP coupons; 3 self-paid or used General Assistance for their housing; 10 moved into permanent housing with Section 8 VNED vouchers; 3 moved into project based buildings.

Out of 44 housing placements, only 2 have returned to homelessness (these clients were in the possession of Section 8 vouchers). Several of the other housed clients will soon be stably housed for almost a year.

In 2015, there were a total of 287 clients of which a total of 26 clients with Shelter Plus Care vouchers were placed into safe, stable, permanent housing with only 2 returns to homelessness. The 24 that remain housed account for 15,339 bed nights, the majority of these clients being chronically homeless and Long Term Stayers.

RECOMMENDATION: At the April 27th Committee meeting, staff will be requesting approval of this policy. If the policy is adopted by the Housing Committee, it will be incorporated into the HOME Affordable Housing Development application which staff anticipates releasing before the end of April.