

# Policy Gradient has No Spurious Local Optima

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## Abstract

We study the landscape of policy gradient methods in reinforcement learning. Typically, policy gradient methods are known to have a significant drawback compared with value-based methods: policy gradient methods can become stuck in local optima, while value-based methods like Q-learning are guaranteed to converge to globally optimal policies for problems with finite states and actions. We show that, in the case where value-based methods are guaranteed to converge to global optima, policy gradient methods have no local optima.

## 1 Introduction

Policy gradient methods and value-based methods are two popular classes of *reinforcement learning* (RL) algorithms. For *Markov decision processes* (MDPs) with finite state and action sets, value-based algorithms like Q-learning and Sarsa converge to globally optimal policies, under additional mild technical assumptions [Jaakkola et al., 1994; Singh et al., 2000]. However, there has been no similar results for the policy gradient methods. We extend and further formalize similar result for policy gradient methods [Thomas, 2014] by showing that the objective function that they optimize has no spurious local optima for MDPs with finite state sets.<sup>1</sup>

## 2 Main Results

We assume that the reader is familiar with reinforcement learning [Sutton and Barto, 2018] and adopt notational standard MDPNv1 [Thomas and Okal, 2015]. We first consider a tabular representation for the policy wherein the policy,  $\pi$ , is itself a vector in  $[0, 1]^{|\mathcal{S} \times \mathcal{A}|}$ , and

$$\pi_{s,a} := \Pr(A_t = a | S_t = s),$$

for all states  $s$ , actions  $a$ , and times  $t$ . For notational simplicity, we assume that the set of possible actions is:  $\mathcal{A} = \{1, 2, \dots, |\mathcal{A}|\}$ . We write  $\pi(s)$  to denote the vector

$$[\pi_{s,1}, \pi_{s,2}, \dots, \pi_{s,|\mathcal{A}|}]^\top,$$

for all  $s \in \mathcal{S}$ . We write  $q^\pi$  and  $v^\pi$  to denote the discounted action-value and state-value functions associated with policy  $\pi$ , respectively, and further define:

$$q_s^\pi := [q^\pi(s, 1), q^\pi(s, 2), \dots, q^\pi(s, |\mathcal{A}|)]^\top.$$

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<sup>1</sup>Thomas [2014] showed that no local optima exist, but his proof was informal. Furthermore, he did not show convergence to a globally optimal policy, only that no local optima exist (in general, *no* optima exist in policy parameter space).

The objective function optimized by standard policy gradient algorithms is [Sutton et al., 2000]:

$$J(\pi) = \sum_{s \in \mathcal{S}} d^0(s) v^\pi(s) = \sum_{s \in \mathcal{S}} d^0(s) \sum_{a \in \mathcal{A}} \pi_{s,a} q^\pi(s, a), \quad (1)$$

where  $\Pi$  is the set of all possible policies,  $\pi$ . In this paper, we also use  $\nabla_x := \partial/\partial x$  to denote the partial gradient (not the directional derivative—the typical meaning of this symbol), where  $x$  is a vector or scalar. We also use  $\langle \cdot \rangle$  to denote the inner product. We now have the following lemma for any suboptimal policies:

**Lemma 1.** *Let  $\pi$  be a suboptimal policy and  $\pi^*$  be an optimal policy. If  $J(\pi^*) - J(\pi) > \varepsilon$ , then there must exist at least one state  $s \in \mathcal{S}$ , such that  $\sum_{a \in \mathcal{A}} \pi^*(a|s) q^\pi(s, a) - v^\pi(s) > (1 - \gamma)\varepsilon$ .*

*Proof.* We prove Lemma 1 by contradiction. Let  $\mathcal{B} := \{s \in \mathcal{S} : d^0(s) > 0\}$ . Given the definition of  $J$  in (1), we have

$$\begin{aligned} \max_{s \in \mathcal{B}} \left( v^{\pi^*}(s) - v^\pi(s) \right) &\geq \sum_{s \in \mathcal{S}} d^0(s) \left( v^{\pi^*}(s) - v^\pi(s) \right) \\ &= J(\pi^*) - J(\pi) \\ &> \varepsilon. \end{aligned}$$

Let  $s^*$  be any element of  $\arg \max_{s \in \mathcal{B}} (v^{\pi^*}(s) - v^\pi(s))$ . If for all  $s \in \mathcal{S}$ ,

$$\sum_{a \in \mathcal{A}} \pi_{s,a}^* q^\pi(s, a) - v^\pi(s) \leq (1 - \gamma)\varepsilon$$

then

$$v^\pi(s) \geq \sum_{a \in \mathcal{A}} \pi_{s,a}^* q^\pi(s, a) - (1 - \gamma)\varepsilon, \quad (2)$$

and thus

$$\begin{aligned} v^\pi(s^*) &\stackrel{(a)}{\geq} \sum_{a \in \mathcal{A}} \pi_{s^*,a}^* q^\pi(s^*, a) - (1 - \gamma)\varepsilon \\ &= \mathbf{E} \left[ R_t + \gamma v^\pi(S_{t+1}) \middle| S_t = s^*, \pi^* \right] - (1 - \gamma)\varepsilon \\ &\stackrel{(b)}{\geq} \mathbf{E} \left[ R_t + \gamma \left( \sum_{a \in \mathcal{A}} \pi_{S_{t+1},a}^* q^\pi(S_{t+1}, a) - (1 - \gamma)\varepsilon \right) \middle| S_t = s^*, \pi^* \right] - (1 - \gamma)\varepsilon \\ &= \mathbf{E} \left[ R_t + \gamma \sum_{a \in \mathcal{A}} \pi_{S_{t+1},a}^* q^\pi(S_{t+1}, a) \middle| S_t = s^*, \pi^* \right] - (1 - \gamma)(1 + \gamma)\varepsilon \\ &\stackrel{(c)}{=} \mathbf{E} \left[ R_t + \gamma R_{t+1} + \gamma^2 v^\pi(S_{t+2}) \middle| S_t = s^*, \pi^* \right] - (1 - \gamma)(1 + \gamma)\varepsilon \\ &\geq \mathbf{E} \left[ R_t + \gamma R_{t+1} + \gamma^2 R_{t+2} + \gamma^3 v^\pi(S_{t+3}) \middle| S_t = s^*, \pi^* \right] - (1 - \gamma)(1 + \gamma + \gamma^2)\varepsilon \\ &\vdots \\ &\geq \mathbf{E} \left[ R_t + \gamma R_{t+1} + \gamma^2 R_{t+2} + \gamma^3 R_{t+3} + \cdots \middle| S_t = s^*, \pi^* \right] - (1 - \gamma)(1 + \gamma + \gamma^2 + \gamma^3 + \cdots)\varepsilon \\ &= \mathbf{E} \left[ \sum_{i=0}^{\infty} \gamma^i R_{t+i} \middle| S_t = s^*, \pi^* \right] - (1 - \gamma) \left( \sum_{i=0}^{\infty} \gamma^i \right) \varepsilon \\ &= v^{\pi^*}(s^*) - \varepsilon, \end{aligned} \quad (3)$$

where inequalities (a) and (b) follow from (2), equation (c) follows from

$$\begin{aligned}
& \mathbf{E} \left[ \sum_{a \in \mathcal{A}} \pi_{S_{t+1},a}^* q^\pi(S_{t+1}, a) \middle| S_t = s^*, \pi^* \right] \\
&= \mathbf{E} \left[ \mathbf{E} \left[ \sum_{a \in \mathcal{A}} \pi_{S_{t+1},a}^* q^\pi(S_{t+1}, a) \middle| S_t = s^*, S_{t+1}, \pi^* \right] \middle| S_t = s^*, \pi^* \right] \\
&= \mathbf{E} \left[ \mathbf{E} \left[ \sum_{a \in \mathcal{A}} \pi_{S_{t+1},a}^* (R_{t+1} + \gamma v^\pi(S_{t+2})) \middle| S_t = s^*, S_{t+1}, \pi^* \right] \middle| S_t = s^*, \pi^* \right] \\
&= \mathbf{E} [\mathbf{E} [R_{t+1} + \gamma v^\pi(S_{t+2}) | S_t = s^*, S_{t+1}, \pi^*] | S_t = s^*, \pi^*] \\
&= \mathbf{E} [R_{t+1} + \gamma v^\pi(S_{t+2}) | S_t = s^*, \pi^*], \tag{4}
\end{aligned}$$

and the inequalities after (c) follow from (2) and (4). However, (3) contradicts the fact  $J(\pi^*) - J(\pi) > \varepsilon$ . Thus, we must have  $\sum_{a \in \mathcal{A}} \pi^*(a|s^*) q^\pi(s^*, a) - v^\pi(s^*) > (1 - \gamma)\varepsilon$ . This completes the proof.  $\square$

Our main result is as follows:

**Theorem 1.** *The objective function,  $J$ , is only maximized at an optimal policy  $\pi^*$  when using a tabular policy parameterization, and has no other local optima or stationary points.*

*Proof.* For any given suboptimal policy  $\pi$ , there exists some  $\varepsilon > 0$  such that  $J(\pi^*) - J(\pi) > \varepsilon > 0$ . By Lemma 1, there exists a state  $s^* \in \mathcal{S}$  such that  $\sum_{a \in \mathcal{A}} \pi^*(a|s^*) q^\pi(s^*, a) - v^\pi(s^*) > (1 - \gamma)\varepsilon$ .   
**Phil:** You still haven't defined  $\langle \cdot \rangle$ . Different branches of math use it differently. Say explicitly that it is an inner product.

$$\begin{aligned}
\langle \pi^*(s^*) - \pi(s^*), \nabla_{\pi(s^*)} J(\pi) \rangle &= \langle \pi^*(s^*) - \pi(s^*), d^\pi(s^*) q_{s^*}^\pi \rangle \\
&= d^\pi(s^*) \sum_{a \in \mathcal{A}} \pi^*(a|s^*) q^\pi(s^*, a) - v^\pi(s^*) \\
&\geq d^\pi(s^*) (1 - \gamma)\varepsilon > 0.
\end{aligned}$$

By convexity of the probability simplex,  $\pi$  has to be non-stationary: moving  $\pi(s^*)$  towards the direction  $\pi^*(s^*) - \pi(s^*)$  (and keeping the policy at other states fixed) will give a first-order increase in the objective value.  $\square$

We now consider the case of a softmax policy,  $\pi_\theta(a|s) = \exp(\theta_{s,a}) / \sum_{a'} \exp(\theta_{s,a'})$ . Let still consider the partial gradient  $\nabla_{\theta_s} J(\pi_\theta) = [\pi_\theta(1|s)(Q(s, 1) - V(s)), \dots, \pi_\theta(|\mathcal{A}||s)(Q(s, |\mathcal{A}|) - V(s))]^\top$  obtained by the policy gradient theorem [Sutton et al., 2000], where  $\theta_s = [\theta_{s,1}, \dots, \theta_{s,|\mathcal{A}|}]^\top$ . To get this gradient expression, let  $M(s) = \frac{\partial \pi_\theta(s)}{\partial \theta_s}$  be the Jacobian on the state  $s$ , then we have:

$$\begin{aligned}
M &= \text{diag}(\pi(s)) - \pi(s)\pi(s)^\top \\
M_{ii} &= \pi(i|s)(1 - \pi(i|s)) \\
M_{ij} &= -\pi(i|s)\pi(j|s),
\end{aligned}$$

where  $\pi(s) = [\pi(1|s), \pi(2|s), \dots, \pi(|\mathcal{A}||s)]^\top$ . Thus, we can obtain that

$$\begin{aligned}
\nabla_{\theta_s} J(\pi_\theta) &= M(s) \nabla_{\pi_\theta(s)} J(\pi_\theta) \\
&= (\text{diag}(\pi(s)) - \pi(s)\pi(s)^\top) q_s^\pi = [\pi_\theta(1|s)(Q(s, 1) - V(s)), \dots, \pi_\theta(|\mathcal{A}||s)(Q(s, |\mathcal{A}|) - V(s))]^\top.
\end{aligned}$$

holds for all state  $s$ . For any  $u \in \mathbb{R}^{|\mathcal{A}|}$ , we have

$$\langle u, \nabla_{\theta_s} J(\pi_\theta) \rangle = \langle (\text{diag}(\pi_\theta(s)) - \pi_\theta(s)\pi_\theta(s)^\top)u, \nabla_{\pi_\theta(s)} J(\pi_\theta) \rangle.$$

Taking  $u$  such that  $(\text{diag}(\pi_\theta(s)) - \pi_\theta(s)\pi_\theta(s)^\top)u = \pi^*(s) - \pi(s)$ <sup>2</sup> and performing the same argument as Theorem 1, we know that  $\pi_\theta$  is not a fixed-point of the gradient ascent update if it is sub-optimal. Therefore there is also no local optima in the parameter space of  $\theta$ .

## References

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<sup>2</sup>As  $\mathbf{1}^\top(\pi^*(s) - \pi(s)) = 0$ , there exists such  $u$ .