# Market Power and Hospital Prices: Evidence from New Hampshire

Teresa Rokos

PRESENTED TO THE DEPARTMENT OF ECONOMICS

IN PARTIAL FULFILLMENT OF THE REQUIREMENTS FOR

A BACHELOR OF ARTS DEGREE WITH HONORS

Harvard College

March 14, 2019

#### Abstract

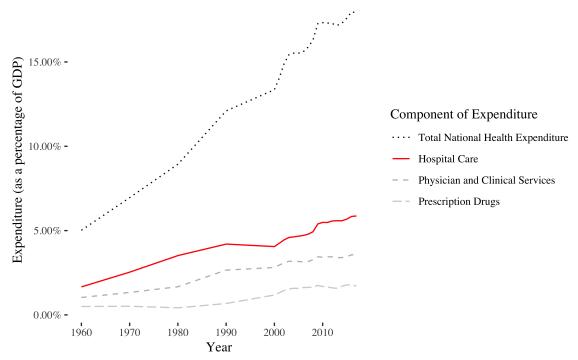
This thesis evaluates how insurers and hospitals are able to exert market power in negotiating prices for hospital care, contributing additional evidence to the literature on hospital and insurer market power. Using insurer-hospital-procedure-level prices for outpatient radiology services from New Hampshire's HealthCost website, I compare the prices for the same service first across insurers and then across hospitals to evaluate how this relates to the insurer or hospital's market share using linear fixed effects models. Within hospitals, I find that on average Anthem, the largest commercial insurer in New Hampshire, pays the lowest private prices, Harvard Pilgrim, the second largest insurer, pays 13.9% more than Anthem, and CIGNA, the smallest major insurer, pays 21.2% more than Anthem. These results are all statistically significant at the 1% level. I also estimate that across hospitals, all insurers negotiate lower prices at hospitals with more competitors after controlling for quality, typical patient complexity, and socioeconomic characteristics. However, this relationship is largely driven by Harvard Pilgrim, which as a small non-profit insurer faces a different bargaining position with hospitals than Anthem and CIGNA. These results are consistent with the hypothesis that hospital prices are inefficiently influenced by the market power of the negotiating parties, and that policy solutions that can decrease the relative market power of each hospital and increase the market power of insurers may help to reduce prices.

### I Introduction

The United States' expenditure on health care has grown rapidly since World War II and has outpaced that of many peer countries without significant returns to quality (OECD 2017; Etehad and Kim 2017; Reinhardt et al., 2004). From 1960 to 2017, the growth rate of health care spending has surpassed that of GDP, averaging 6.3% annually, and although this rate recently slowed to only 3.9% in 2017 (Center for Medicare and Medicaid Services 2018), it remains positive and continues to outpace the annual growth rate of real GDP (Bureau of Economic Advisors 2019). Given that the \$3.5 trillion spent on health care (17.9% of GDP) in 2017 (CMS 2018) erodes the budgets of households and governments, exploring the sources of spending has generated a large body of relevant research in health economics. Hospital care, physician services, and pharmaceutical drugs are the largest sources of spending, with hospital care constituting the largest share at 32.7% (\$1.1 trillion) of total national health expenditure in 2017 (CMS 2018) as shown in Figure 1. Hospital care expenditures are also one of the faster growing components of total health care spending, growing on average over the last decade at 5.8% annually, while spending of physician services and prescription drugs over the same period grew on average at 4.8% and 4.1%, respectively (CMS 2018). While the prevalence of third party payers and certain unhealthy behaviors of the American lifestyle may encourage higher utilization of medical care, the biggest driver behind the U.S.'s spending on hospital care and total health expenditure is not greater utilization or social spending but simply higher prices (Anderson et al., 2003; Papanicolas et al., 2018).

Due to the size and relevance of hospital care spending, an important health economics literature investigates the sources of hospital price variation. However, the process of determining and defining hospital prices has long been a challenging element of this research as the list prices hospitals put on their "chargemasters" have little systematic

Figure 1: Health Care Expenditure in the U.S. over time



Notes: All dollar amounts are nominal. National Health Expenditure data up to 2017 comes from CMS 2018 NHE Estimates; GDP data from Bureau of Economic Advisors 2019.

relation to what payers actually pay (Reinhardt 2006). The actual hospital transaction prices for private payers have largely been considered commercially sensitive, but relatively recently a select number of states have begun to require that these prices be reported to the state. What has been discovered as these price data have become more available is that prices vary dramatically for different payers. Public payers such as Medicare and Medicaid set their prices at the federal or state level, which may vary somewhat across regions to reflect costs but usually do not vary within region. Because Medicare and Medicaid account for 20% and 17% of total national health expenditure respectively (CMS 2018), they are able to exert significant monopsony power and pay the lowest prices for hospital services as hospitals would stand to lose significant revenues if they refused to serve Medicaid and particularly Medicare patients. Private payers, on the other hand, account for 34% of total national health spending (CMS 2018) but because there are many of them, even the largest health

insurer accounts for less than 10% of total enrollment and therefore presumably less than 10% of spending by private payers. Thus commercial insurers negotiate price contracts separately with each hospital they choose to and often pay an additional 50-200% of the Medicare price for hospital services (Selden et al. 2015; Cooper et al. 2018; Bai and Anderson 2018), a gap that has only been growing in recent decades (Selden et al. 2015). In addition to the public-private gap, a few studies (Cutler et al., 2000; Bai and Anderson, 2018; Cooper et al. 2019) have also identified price gaps between different private payers and private payer types, such that for the same care at the same hospital, different insurers are paying significantly different prices. Considering the fact that 49% of Americans receive health care coverage from their employer through private insurance plans rather than through Medicare (21%) and Medicaid (14%) (Kaiser Family Foundation 2017), this price variation in different private insurer-hospital contracts affects what many Americans pay out of pocket and in premiums for their health care. Moreover, Cooper et al. (2019) finds evidence that this variation persists even when costs and quality are arguably held constant.

In this paper, I estimate how prices for outpatient radiology services in New Hampshire are related to the market share of the insurer and the market share of the hospital through multivariate fixed effects linear regressions. New Hampshire has been a pioneer of price transparency in health care among the U.S. states and therefore provides the opportunity to more closely evaluate the forces shaping hospital prices. I use publicly available data on insurer-hospital-procedure-level prices from the NH HealthCost website, information on state-level health insurance coverage from the New Hampshire Insurance Department, and geographical data from Dartmouth Atlas of Health Care and NH HealthCost. While much of the previous literature analyzes inpatient care, I choose to focus my analysis on hospitals' outpatient radiology services for several reasons. In terms of relevance, outpatient services have expanded steadily in recent decades (Fuchs 2012; American Hospital Association 2016), and by 2016, outpatient

revenues accounted for 47% of total hospital revenues (American Hospital Association 2018) and therefore compose a significant proportion of hospital spending. Radiology services are some of the most common and costly outpatient services (Pelech, CBO 2018), and in New Hampshire, 17 out of the 82 most common outpatient procedures are radiology services (New Hampshire Hospital Association 2017). Due to both their high demand and high per-unit revenue to per-unit cost ratio, radiology services often constitute the largest source of outpatient profits for many hospitals at roughly 35% (Becker's Hospital Review 2015). In addition to being relevant to hospital spending, radiology services are unique in that their quality is more constant across hospitals compared to other types of services, like surgical procedures, and particularly within hospitals, the quality of the same radiology service is conceivably fixed.

Upon examining the prices for these services, as available through NH HealthCost, I find statistically significant differences between the prices different insurers face across the state as well as statistically significant relationships between hospital density and prices, although this effect varies somewhat across insurers. Specifically, I find that, on average for a particular procedure, Anthem, the largest commercial insurer in New Hampshire, pays the lowest prices at 181% of the Medicare price for that procedure; Harvard Pilgrim, the second largest insurer, pays 26.2% of the Medicare price more than Anthem; and CIGNA, the smallest insurer, pays 38.3% of the Medicare price above Anthem. Furthermore, hospitals in markets with higher hospital density are more likely to receive lower prices for each procedure when considering all insurers. The addition of one hospital within five miles of a hospital, which often places these hospitals in the same HSA, is associated with a reduction in the prices that hospital receives for each procedure equivalent to 21% of the Medicare price; if a hospital is added within 25 miles of a hospital, this is associated with only a 6% of the Medicare price decrease, though the relationship remains statistically significant. However,

<sup>&</sup>lt;sup>1</sup>Inpatient services accounted for the remaining 53% of hospital revenues in 2014.

interacting hospital density and insurer identity reveals that the trends at the local level are driven primarily by Harvard Pilgrim, for which the addition of one hospital to a hospital's HSA is associated with a decrease in negotiated prices equivalent to 36% of the Medicare price, while the coefficients for Anthem and CIGNA are negative but not statistically significant. When considering hospital density at the HRR level however, the relationships are negative and statistically significant for all three insurers although there is no statistical difference between the magnitude of this relationship between Anthem and CIGNA. These results suggest that, for outpatient radiology services, price variation within each hospital is strongly associated with insurer market shares, but the variation across hospitals is only somewhat related to hospital density and heterogeneously across insurers in a manner unrelated to the insurer's market share.

[ACTUALLY TYPE UP LIT REVIEW] This paper builds on a significant literature that has also examined price variation across private payers and hospitals. Highlight Cooper et al. 2019; Ho and Lee 2017; Gaynor, Ho, Town 2015; Bai and Anderson 2018; and Dafny 2019 ... hospital merger/competition literature: Gaynor and Vogt 2003; Gowrisankaran, Nevo, Town 2015; Dafny, Ho, Lee 2016; Dafny 2009; Lewis and Pflum 2017; Vogt and Town 2009 ... Dranove, Capps, Ody 2018 ... insurer merger/competition literature: Dafny, Duggan, Ramanarayanan 2012; Dafny, Gruber, Ody 2015 ... across different insurer types: Cutler, McClellan, Newhouse 2000 in addition to Dafny 2019 ... my addition: further evidence of hospital and insurer market power affecting prices, but that market share does not explain full relationship and that insurer characteristics may also play a major role; examination of outpatient services with plausibly homogenous quality across hospitals

Section II of this paper lays out the conceptual framework motivating this analysis, and Section III provides background on the New Hampshire market for health services.

Section IV supplies an explanation of the data sources being used, how they were obtained, and the relevant information contained therein. Section V describes the empirical approach and Section VI presents the results. A discussion of the results takes place in Section VII and the paper concludes with Section VIII.

# II Conceptual Framework

The market for hospital services is deviates from perfect competition in several ways. Only about 14% of total health spending is out-of-pocket (Fuchs 2012), and therefore most consumers do not face the full costs of the services they require due to health insurance coverage. Health insurance is made necessary because the market for health care involves a large amount of risk; care is both highly expensive and unpredictable as an individual consumer does not know how much care she will need and when. Thus, insurance helps distribute the risk associated with each consumer across a pool of plan enrollees by bearing some of the costs of care in exchange for monthly premiums. However, this structure leads to reduced pressure on hospitals to offer competitive prices as consumers rarely "shop" for care on the basis of price. Because most patients do not observe the full prices for the care they receive, their hospital utilization choices are not based on the true costs of care (Manning et al., 1987; Finkelstein et al., 2012). Instead, they "shop" for insurance plans or employers who provide insurance plans on the basis of plan premiums and the convenience of the hospital networks offered by each plan (Ho 2006).

Thus, private insurers and other third-party payers are the most proximate agents to the price setting process with hospitals, particularly for expensive technologically advanced services, and each hospital and private insurer negotiate explicit contracts of the insurer's reimbursement rates, often on an annual basis. This process is highly

detailed—a price is usually negotiated for each service the hospital offers—and only possible because there are relatively few hospitals and relatively few insurers present in each market for health care. Because of the small number of payers and providers, the norm of bilateral contract negotiations, and the lack of price transparency for the consumer, the market for hospital care deviates from a perfectly competitive model. In standard micro-economic theory, resources are optimally allocated in a perfectly competitive market via the mechanism of price, which results from the intersection of the supply and demand curves, which are aggregations of many producers' cost functions and many consumers' preferences. The resulting price is equivalent to the marginal cost of production and the value of the marginal consumer's marginal unit of utility, but no one consumer's consumption decision or one producer's production decision will effect the market price as there are so many consumers and producers. Thus in this standard model, both producers and consumers are price takers, making their production or consumption decisions based on an exogenous price, and economic profits are equivalent to zero. However, if there is a small number of suppliers or consumers in the market, individual agents' production or consumption decisions can affect price such that it is no longer exogenous. In this scenario, the agent is no longer a price taker but also a price setter and can exercise market power, allowing for profits. When profits are introduced, the price is no longer welfare maximizing as a less than optimal amount of the good is consumed. The most extreme example of supplier market power is the monopolist, which sets its price to maximize non-zero profits given the demand curve for the good.

Unlike the perfectly competitive market where all agents are price takers, insurers and hospitals are both price setters in the health care market because the decision of the marginal producer or consumer affects the price for hospital services. An insurer can threaten not to include a hospital in its network, thereby reducing the likelihood that the patients it covers will go there for care. If the insurer covers

many potential patients in that hospital's market, this threat could result in reduced volume and revenues for the hospital, so hospitals may concede lower prices in order to attract the insurer's plan members. However in return, hospitals can threaten not to be included in the insurer's network, making the insurer's plan less attractive to potential enrollees and therefore hurting the insurer's revenues. If the hospital is a major hospital or the only hospital in a large geographic region, this threat can generate significant bargaining leverage as potential enrollees may be willing to pay more to have convenient or well-known hospitals in their network and may chose to avoid plans that do not include certain hospitals in their network. However, the credibility of these threats are important to the bargaining model. While an insurer may cover a large proportion of a hospital's potential patients, the insurer's threat to not include that hospital in plans' networks may be diminished if the potential patient population of that hospital composes a large share of that insurer's total enrollment. Conversely, if a large proportion of a hospital's total patients are Medicare or Medicaid patients, which hospitals often lose money on, the hospital's threat not to serve that insurer's patients may be less credible as the hospital may be more desperate to make up for lost profits by attracting private payers, which typically pay prices that are 150-300% of the Medicare price. As long as profits are still positive for private patients, hospitals may be willing to trade off slightly lower negotiated prices in order to attract privately-insured volume. Thus, the prices that result from these negotiations may reflect the relative bargaining power of the insurer and the hospital rather than the marginal cost and marginal utility of the services provided.

In these bilateral negotiations, I assume the following: both the provider and the payer want to maximize the number of health consumers they serve while maximizing their profit margins per consumer, even if the provider is a non-profit (Horwitz 2005). Providers want to receive higher prices for their services but also to be included in payers' networks, as patients face lower out-of-pocket costs when going to providers in

network. Payers want to pay lower prices for providers' services to minimize their costs but also want to attract enrollees by including convenient providers in their network as this is an important aspect of plan selection for individuals (Ho 2006). Thus, insurers or hospitals that can exercise market power most effectively are expected to negotiate more favorable prices for themselves in the bargaining process. The most intuitive source of market power is market share, and most of the analysis that follows explores whether prices are indeed more favorable for the hospitals or insurers with greater market shares. Additionally, I examine whether there is heterogeneity in the sensitivity of prices to hospital market share across insurers to investigate whether there may be additional sources of market power such as the credibility of bargaining threats present in the market for outpatient radiology services.

# III Background on the New Hampshire Market

The state of New Hampshire has been a pioneer of price transparency through the creation of the Comprehensive Health Care Information System (CHIS), and in the same legislation that created CHIS, the state enacted statutes that mandated that health insurance carriers submit their encrypted health care claims data and Health Employer Data and Information Set (HEDIS) data to the state. This has led to a rich set of health claims data that has allowed for the creation of an online public tool NH HealthCost, which allows individuals to find estimates for what the total price for certain services will be at each hospital given their insurance carrier and from which I construct most of my data set as described in further detail in Section IV. The following subsections describe the New Hampshire insurance and provider landscapes as well as information on radiology services.

#### III.I Health Insurance Coverage

New Hampshire is a small state (8,953 square miles) with a population of 1.3 million (90.5% white) and median household income of \$71,305 (Census Bureau 2017). Additionally, 17.6% of the population is over the age of 65, which is slightly higher than the national average of 15.6% (Census Bureau 2017). Figures 2 and 3 show the insurance status of New Hampshire residents in 2017 and the market share of major private insurers, respectively. In 2017, 62% of residents (approximately 820,000 individuals) received health insurance through the private insurance market, 56% through employer-sponsored insurance and 6% through individual private insurance, and this translates to 543,900 enrolled members (New Hampshire Health Insurance Department 2018). Of the privately insured, 81% received coverage through employer-sponsored insurance plans (12.6% Small Group, 19.8% Large Group Fully Insured, and 48.9% Large Group Self Insured) and the remainder either purchase their coverage individually (11.0%) or received subsidies for private coverage through New Hampshire's Premium Assistance Program (7.7%). This paper concerns only the prices faced by members of employer-based insurance plans (group insurance).

The three major private insurers are Anthem/Matthew Thorton (39%), Harvard Pilgrim Healthcare (27%), and CIGNA (20%). Other insurers include Ambetter (3.5%), Minuteman Health (3.4%), Tufts (3.0%), Community Health Options (2.1%), United (1.2%), and Aetna (0.2%) and each constitute less than 5% of the commercial market. The NH HealthCost website does not distinguish between these other insurers and often does not provide prices for them at all, so I do not include them in my analysis. Anthem plans are underwritten by Matthew Thorton Health Plan, Inc. in New Hampshire, a fully owned subsidiary of Anthem, but are referred to as "Anthem" throughout the paper. Of the three major insurers, both Anthem and CIGNA have a

 $<sup>^{2}</sup>$ A plan member can be a household or an individual; these estimates exclude individuals covered by the Federal Employees Health Benefits Program (FEHBP)

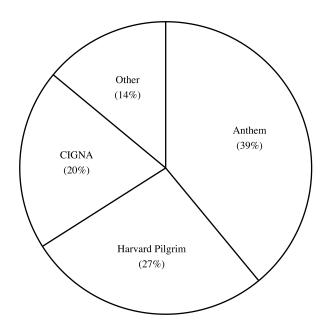
Individual Uninsured (6%) Other Coverage Tricare & VA Coverage Combinations (6%) Coverage (1%) Only (6%) Dual Medicare/ Medicaid Coverage (1%) Medicaid Coverage Only (10%) Medicare Coverage Only (14%) **Employer** Coverage Only (56%)

Figure 2: Health Insurance Status of New Hampshire Residents in 2017

Source: New Hampshire Health Insurance Department, Nov. 2018

significant national presence, Anthem being the larger of the two with 40.2 million members compared to CIGNA's 15.9 million members (Becker's Hospital Review, 2019). Thus group insured New Hampshire residents constitute roughly 0.5% of Anthem's total membership and 0.7% of CIGNA's total membership. Harvard Pilgrim Health Care is a non-profit private company that primarily operates in the northeastern United States (Crunchbase, 2019) and has only 1.2 million members, so while it is the second largest insurer in New Hampshire, it is a relatively small national player. As a result, group insured New Hampshire residents constitute 12.2% of total Harvard Pilgrim membership, a significantly larger portion than for Anthem or CIGNA.

Figure 3: Distribution by Insurer for NH Commercial Market in 2017



Source: New Hampshire Health Insurance Department, Nov. 2018

#### III.II New Hampshire Providers

My primary analysis examines prices at New Hampshire's 26 acute-care hospitals. The state has a total of 31 hospitals and 3,503 beds, and of these hospitals, 13 with 2,704 beds are Prospective Payment Systems (PPS) Hospitals, 13 with 301 beds are Critical Access Hospitals (CAH), and 5 with 498 beds are Specialty Hospitals. PPS hospitals are normal acute-care hospitals that are reimbursed by Medicare through prospective payments<sup>3</sup> for inpatient stays. CAHs are acute-care hospitals that serve rural populations and are therefore eligible to receive cost-based reimbursements from Medicare for inpatient stays. Specialty hospitals provide a specialized category of services (such as children's hospitals, orthopaedic hospitals, cancer hospitals, etc.)

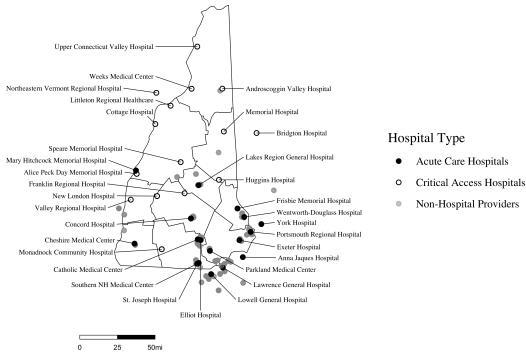
<sup>&</sup>lt;sup>3</sup>Medicare prospective payments are predetermined, fixed amounts based on the classification system of the care received. For example, acute-care hospitals are reimbursed for inpatient stays according to the patient's diagnosis, corresponding to a diagnosis-related group (DRG), rather than according to the services provided to that patient.

and are omitted from my analysis for lack of price information. While the way these hospitals are reimbursed for inpatient hospital stays by Medicare may differ, these distinctions are largely irrelevant in the outpatient setting where physician and clinical services are reimbursed on a service level basis through Medicare Part B, and the structure of Medicare reimbursement does not affect how hospitals are reimbursed by private insurers.

In addition to the 26 New Hampshire hospitals, there are 6 out-of-state hospitals relevant to my analysis that are located close to New Hampshire's borders: Anna Jaques Hospital, Lawrence General Hospital, and Lowell General Hospital (Massachusetts); Bridgton Hospital and York Hospital (Maine); and Northeastern Vermont Regional Hospital (Vermont). I do not evaluate the prices each insurer pays at these hospitals because I only have access to the statewide market shares of each insurer within New Hampshire and this share may differ substantially across state lines, but I do include them as competitors to nearby New Hampshire hospitals. Furthermore, there are 99 non-hospital providers such as ambulatory surgical centers, clinics, and private physician groups both in- and out-of-state that also provide some of the relevant outpatient procedures, and 79 of these providers are within the state of New Hampshire. Though my primary analyses concern only hospitals, I include these non-hospital providers in a secondary analysis of provider density, and plot them in Figure 4 for context. Non-hospital providers are often highly concentrated in certain areas and some even exist on the same campus as other non-hospital providers, clinics, or hospitals, so it is difficult to determine whether they are competing with hospitals or a part of the hospital's system.

There has only been one official hospital merger involving a hospital in New Hampshire: Massachusetts General Hospital (MGH)/Partners HealthCare from Massachusetts acquired Wentworth-Douglass on January 1, 2017. However, if two pending quasi-

Figure 4: Location of New Hampshire Hospitals



Note: Location of hospitals and non-hospital providers provided by NH HealthCost. County divisions are shown.

mergers go through, "22 out of New Hampshire's 26 acute-care hospitals will have established some kind of organizational connection with other institutions, often mergers in all but name" (Concord Monitor Jan 26, 2019). In May 2018 Partners HealthCare also made a bid to acquire Exeter Health Resources, and this merger is still pending approval.

# III.III Radiology Services

Radiology services (CT scans, MRIs, ultrasounds, x-rays, etc.) generally involve the use of an imaging device to capture an image which is then read (examined) by a radiologist who reports their findings to the patient or patient's doctor. The initial cost of purchasing one of these imaging devices is expensive and may vary somewhat, but the per unit cost of procuring and reading an image is likely to be similar across

providers once controlling for wages. Particularly within the same hospital, it is plausible that the per unit cost and the quality of each radiology service is constant across privately insured patient populations on average. Furthermore, across hospitals, the quality of radiology services is plausibly similar. While the number of specialized radiologists employed by each hospital may vary, the emergence of telemedicine across the country and specifically in New Hampshire may help to mitigate these disparities as rural hospitals can send imaging to be reliably read by specialized radiologists employed by telemedicine firms. Particularly after controlling for the hospital's overall quality, I assume that imaging service quality is minimally different between hospitals.

#### IV Data

My primary source of data on private prices comes from the New Hampshire Insurance Department's HealthCost website, which is a publicly available tool that provides insurer-hospital-procedure-level prices in New Hampshire for roughly 150 services and from which I am able to construct a dataset containing insurer-hospital specific prices for each of the 33 radiology services listed on the site. The prices reported on NH HealthCost are the median amounts that the hospital is paid for providing each service to patients covered by each insurer. I then calculate what percentage of the Medicare price for the same service at the same hospital each price represents using CMS data in order to standardize the prices across different procedures. However, the prices listed on NH HealthCost reflect "bundled" costs and seem somewhat inflated compared to Medicare prices, which are unbundled, so I perform one further standardization to deflate my estimates to be more in line with prior literature and to execute my estimations conservatively. In order to obtain measures of market share, I use data from the New Hampshire Health Insurance Department on statewide commercial insurance coverage and geographical information from the Dartmouth Atlas of Health

Care and NH HealthCost. Lastly, I include supplementary data from the 2017 Census and Hospital Compare to provide controls for hospital quality and costs associated with providing the selected services.

#### IV.I NH HealthCost Data

For the most part, the actual transaction prices between hospitals and insurers have been treated as commercially sensitive information, but there have been recent legislative efforts in the last few years to increase price transparency in health care. New Hampshire is one of the few states that has made information on private prices publicly available, hence why I use it as a case study for my analysis. The prices are calculated using claims data from the New Hampshire Comprehensive Healthcare Information System (NHCHIS) to determine the median amount that insurance carriers and patients pay for each service. The estimated costs therefore reflect the rates negotiated between health care providers and insurance carriers (often referred to as the "allowable amount") rather than provider charges, which have been shown to have little relation to what most privately insured individuals actually pay for a given service.

The reported prices may be "bundled" to include multiple services or independent providers; that is, the prices represent aggregated transaction costs under the "lead provider" for what may be treatment received from several providers billing separately rather than distinguishing between what is paid to the facility versus the physicians who treat the patient. Reported prices for radiology services use a modified bundle that includes the facility and the professional fees associated with the patient receiving that service but not any other costs that the patient may have incurred on the same day. For example, the prices reflect what a patient was billed for receiving an outpatient foot x-ray and not what they may have been billed for receiving an orthopaedic surgery

or cast on that same day.

Each service on HealthCost is identified with a description (e.g. "X-Ray - Foot") and one of the American Medical Association's Current Procedural Terminology (CPT) codes. However, while most procedures correspond to a single CPT code, certain procedures are actually categories of multiple CPT codes. For example, an abdominal x-ray is associated with different codes for a different number of views, so NH HealthCost counts the CPT codes for similar services and identifies the most common ones through the frequency distribution. From there, the representative CPT code and description is chosen based on what will be the simplest and most easily recognized procedure, and, when available, clinical insight is also considered. This means that in some cases, multiple CPT codes may be combined, as long as the cost is similar, under a single service. As a result of this challenge and data availability from NH HealthCost, my dataset includes 33 unique outpatient radiology services.

Additionally, NH HealthCost includes indicators of variability for each estimate under the "Precision of the Cost Estimate" field, where "High" corresponds to transaction cost estimates with little variability from one patient to the next at the same hospital for the same procedure, and risk-adjustment indicators under the "Typical Patient Complexity" field, which are evaluated for each hospital within that procedure. I restrict my analysis only to cost estimates where the precision of the cost estimate is "Medium" or "High," and keep the the measure of typical patient complexity as a useful control for care intensity and quality in my analysis. The typical patient complexity control attempts to account for how a hospital may attract a more complex population than other hospitals when considering a specific procedure. For instance, if a hospital tends to attract a more complex population of patients for brain MRIs compared to other hospitals providing brain MRIs, this hospital would have a "High" typical patient complexity for brain MRIs. However, HealthCost does not include

visits where an infrequent and high cost procedure is performed in conjunction with the reported service on the website because the more expensive procedure may have also impacted the cost for performing the more routine services.

Lastly, NH HealthCost provides several additional sources of information that I take advantage of to perform several secondary analyses. First, while my primary analysis concerns the prices faced by the three major private payers, NH HealthCost also provides data on the prices paid py the uninsured at each hospital for each procedure, allowing me to examine whether the effects of hospital market share are different between the privately insured and uninsured. Secondly, NH HealthCost also lists prices paid at non-hospital providers, such as clinics, private physician groups, and ambulatory surgery centers, which enabled me to evaluate whether hospitals may face additional sources of competition when considering outpatient services. In sum, these data allowed me to construct a data set containing the price for 33 radiology services and each provider-insurer combination for which data was available, resulting in a total of 2,430 observations when including the uninsured and non-hospital providers. However, of this, I have only 773 observations of private insurer-hospital prices at hospitals within the state of New Hampshire.<sup>4</sup>

#### IV.II Medicare Prices

I standardize the private prices provided by NH HealthCost to be expressed as a percentage of the Medicare price using the 2018 physician fee schedule to calculate Medicare's fee-for-service (FFS) prices for the relevant outpatient procedures. Thus, in the analysis outlined in Section V, my outcome variable of interest is the percentage of

<sup>&</sup>lt;sup>4</sup>I do not observe prices for all three insurers at all 26 New Hampshire hospitals for all 33 procedures. Specifically, NH HealthCost does not list prices for Anthem at six hospitals (Wentworth-Douglass, Cheshire Medical Center, Upper Connecticut Valley Hospital, Franklin Regional Hospital, New London Hospital, and Frisbie Memorial Hospital), and for CIGNA, prices at Upper Connecticut Valley Hospital and Cottage Hospital are not listed. This indicates that these hospitals are likely outside of these insurers' networks.

the Medicare price that insurer i negotiates for a particular procedure j at a particular hospital h, denoted as  $y_{ijh}$ :

$$y_{ijh} = \frac{p_{ijh}}{p_{j,l(h)}^{Medicare}} * 100 \tag{1}$$

where  $p_{ijh}$  denotes the price a particular insurer pays for procedure j at hospital h, and  $p_{i,l(h)}^{Medicare}$  denotes the price Medicare pays for the same service at the same at hospitals within hospital h's locality l(h). Because Medicare FFS prices are designed to account for cost variation in providing each service across clinical settings and regions, standardizing my prices as a percentage of Medicare allows me to control for some of the costs associated with each procedure. However, the HealthCost prices are "bundled" and therefore are not perfectly comparable to the Medicare FFS prices because they may include more than just payments to the lead provider for the specific service while Medicare prices do not. I therefore deflate the NH HealthCost prices by a certain factor per procedure such that the median price that the three major private insurers pay for the procedure is equivalent to 200% of the Medicare price for that procedure. This value is based on the results of prior literature on outpatient services which utilize direct claims data and have found to be the median percent of the Medicare price paid by private insurers for outpatient radiology services to be roughly 200% (Pelech, CBO, 2018). Deflating the prices in such a way does not affect the statistical significance or direction of my results but merely adjusts their magnitude to more conservative estimates. Further details on the unadjusted NH HealthCost prices and this standardization process are provided in Appendix A.

I calculate the Medicare FFS prices for each service using data from the 2018 physician fee schedule made publicly available by the Center for Medicaid and Medicare Services (CMS). The Medicare FFS prices are constructed using Relative Value Units (RVUs) and Geographic Practice Cost Indeces (GPCIs) to reflect the different intensities of

providing different services and geographic variation in costs for providing the same service. Specifically, RVUs are intended vary according to the effort and resources required to perform those services and whether the service was provided in an office or a hospital facility, and they are each multiplied by GPCIs vary by locality.<sup>5</sup> Thus, the equation to calculate the Medicare price paid  $p_{j,l(h)}^{Med}$  for each procedure j at the locality level l(h) are calculated as using the following formula:

$$p_{j,l(h)}^{Med} = [(RVU_{j}^{work}*GPCI_{l(h)}^{work}) + (RVU_{j}^{PE}*GPCI_{l(h)}^{PE}) + (RVU_{j}^{MP}*GPCI_{l(h)}^{MP})]*CF_{2018}] + (RVU_{j}^{MP}*GPCI_{l(h)}^{MP}) + (RVU_{j}^{MP}*GPCI_{l(h)}^{MP})] + (RVU_{j}^{MP}*GPCI_{l(h)}^{MP}) + ($$

where  $RVU_j^{work}$  denotes the RVU for the physician effort,  $RVU_j^{PE}$  denotes the RVU for the resource-based practice expense for the facility setting, and  $RVU_j^{MP}$  denotes the RVU for the malpractice expense associated with providing procedure j. Within hospital h's locality l(h),  $GPCI_{l(h)}^{work}$  denotes the GPCI corresponding to the work RVU,  $GPCI_{l(h)}^{PE}$  corresponds to the practice expense RVU, and  $GPCI_{l(h)}^{MP}$  corresponds to the malpractice RVU.  $CF_{2018}$  denotes the 2018 conversion factor (\$35.996), which is updated annually to account for changes in the value of the dollar. For example to calculate the Medicare price for a foot x-ray versus an arthroscopic shoulder surgery in New Hampshire, the RVUs for arthroscopic shoulder surgery are significantly higher than for a foot x-ray, particularly for the work RVU and practice expense RVU to capture how the arthroscopic shoulder surgery is a much more technical, expensive, and high-risk procedure, so Medicare pays \$30.90 for a foot x-ray and \$677.26 for an arthroscopic shoulder surgery. However, in a different GPCI, such as the Boston Metropolitan Area, Medicare pays \$34.25 for a foot x-ray and \$729.84

<sup>&</sup>lt;sup>5</sup>CMS defines 112 localities within the United States, which are often state-level definitions but for some larger states or major cities may be much smaller areas. For instance, a large state like California accounts for 31 of all localities, and Massachusetts is divided into "Metropolitan Boston, MA" and the "Rest of Massachusetts, MA." However, CMS considers all of New Hampshire one locality.

for an arthroscopic shoulder surgery to reflect generally higher costs in Boston as compared to most of New Hampshire.

Medicare treats all of New Hampshire as one locality, meaning that all hospitals in New Hampshire that are reimbursed through prospective payments by Medicare Part A for inpatient services are reimbursed the same amounts for outpatient services through Medicare Part B. However, 13 out of the 32 hospitals in my dataset are Critical Access Hospitals (CAHs) that are eligible to receive cost-based reimbursements from Medicare. I was unable to obtain data on exactly how much these CAHs are reimbursed in the outpatient setting and therefore use the Medicare FFS rates paid at prospective payment hospitals as approximations for what they are reimbursed by Medicare. This should not have a major impact on the analysis as the focus is on variation in the prices for private insurers, and I primarily use Medicare prices for the purposes of standardization of the private insurer prices available through NH HealthCost.

## IV.III Price Variation in the New Hampshire Market

Having constructed prices at the insurer-procedure-hospital level using both data sources outlined above, I find that large price variation exists in New Hampshire, and I present in Table 1 the price Medicare pays as well as the median adjusted prices for the three major private insurers (Anthem, Harvard Pilgrim, and CIGNA) and the uninsured for the 33 procedures included in my analysis. All prices reflect 2018 prices, and the raw unadjusted private prices can be found in Appedix A. Significant variation exists in the prices paid for the same procedure or service, not just between Medicare and the private payers but also when just considering the three major commercial insurers. This variation may be efficient if costs and quality vary across hospitals for complex procedures but may be inefficient for services where cost and quality are plausibly constant.

Table 1: Median Hospital Prices for Radiology Services by Payer  $\,$ 

Procedure	Medicare	Anthem	HP	CIGNA	Uninsured
Myocardial Imaging	\$519.79	\$964.25	\$901.76	\$1,265.12	\$1,552.74
MRI - Pelvis	\$449.82	\$1,028.85	\$829.60	\$1,192.77	\$1,637.16
MRI - Brain	\$398.48	\$698.92	\$940.34	\$1,062.96	\$1,635.29
CT - Abdomen/Pelvis, with contrast	\$328.29	\$621.93	\$793.12	\$889.18	\$1,426.38
MRI - Knee	\$250.57	\$432.41	\$528.89	\$580.45	\$868.77
MRI - Shoulder, Elbow, or Wrist	\$250.57	\$423.08	\$504.70	\$599.41	\$839.07
MRI - Back	\$236.78	\$320.58	\$496.77	\$518.01	\$787.87
CT - Chest	\$206.77	\$367.01	\$347.67	\$445.00	\$638.77
Ultrasound - Pregnancy	\$150.83	\$212.14	\$216.33	\$231.85	\$420.51
Mammogram	\$145.25	\$332.64	\$228.78	\$297.02	\$447.79
Ultrasound - Abdominal, Complete	\$129.73	\$243.13	\$237.92	\$224.46	\$396.58
Ultrasound - Transvaginal	\$129.58	\$252.27	\$242.05	\$259.17	\$455.56
Ultrasound - Head and Neck	\$123.82	\$279.23	\$251.90	\$233.11	\$364.83
Ultrasound - Pregnancy follow-up	\$122.51	\$245.01	\$229.27	\$286.99	\$358.86
CT - Head/Brain, without dye	\$121.75	\$172.25	\$179.80	\$349.16	\$520.52
Ultrasound - Pelvic	\$116.79	\$233.59	\$177.72	\$165.35	\$379.81
Ultrasound - Abdominal, Limited	\$97.05	\$192.68	\$188.77	\$186.11	\$259.92
Ultrasound - Breast	\$93.11	\$186.22	\$174.41	\$191.70	\$309.61
Bone Density Scan	\$44.38	\$71.85	\$86.91	\$97.28	\$144.69
X-Ray - Hip	\$43.59	\$73.27	\$81.58	\$84.38	\$117.49
X-Ray - Neck	\$41.25	\$72.07	\$74.16	\$91.05	\$164.77
X-Ray - Middle Back	\$37.70	\$65.03	\$86.42	\$90.66	\$141.55
X-Ray - Knee	\$37.65	\$70.35	\$68.89	\$80.98	\$109.38
X-Ray - Wrist	\$36.92	\$67.30	\$69.78	\$79.97	\$115.90
X-Ray - Spine	\$36.82	\$66.81	\$74.66	\$81.08	\$116.48
X-Ray - Abdomen	\$34.80	\$58.79	\$72.07	\$81.87	\$119.60
X-Ray - Chest	\$34.33	\$53.37	\$59.81	\$64.93	\$99.52
X-Ray - Hand	\$33.53	\$59.34	\$65.58	\$67.23	\$104.37
X-Ray - Pelvis	\$33.53	\$128.59	\$103.01	\$133.78	\$146.57
X-Ray - Ankle	\$33.15	\$60.17	\$63.19	\$66.89	\$97.90
X-Ray - Foot	\$30.90	\$52.30	\$60.65	\$66.89	\$100.91
X-Ray - Shoulder	\$30.88	\$54.59	\$60.31	\$73.02	\$104.06
Urine Capacity Measurement	\$16.93	\$32.32	\$28.91	\$38.81	\$61.80

However, this variation persists even when costs and quality are reasonably assumed to be fixed within the same hospital. Controlling for procedure, across hospital price variation accounts for 16.4% of the total variation but within hospital price variation accounts for a further 17.0% of the total variation in my data. For the same service at the same hospital, different payers are charged vastly different amounts. Figure 5 shows the different prices paid by the three major private payers in New Hampshire (Anthem, Harvard Pilgrim, and CIGNA) at the same hospital for spine x-rays (a common outpatient procedure). For all of the hospitals in Figure 5, there is a difference of at least \$100 between what the highest and lowest payers pay.

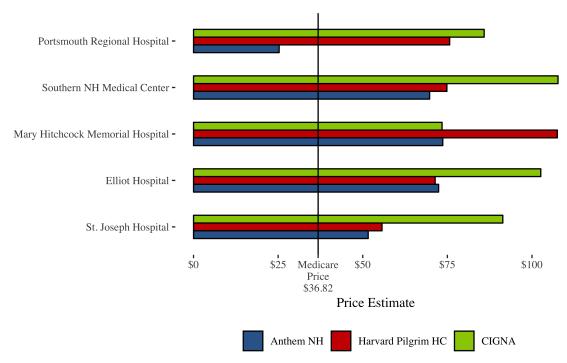


Figure 5: Prices Paid by Private Insurers for Spine X-Rays (Outpatient)

Note: This plot shows all hospitals for which there was an estimated price difference greaterth between the highest and lowest paying commercial insurers for spine x-rays. Price estimated website and all prices shown are estimated with medium to high precision.

It is unlikely that the cost of providing each of these services and the quality of each of these services within the same hospital should vary with patients' insurance coverage enough to account for the different prices observed. That is, while Anthem patients could potentially be healthier on average and therefore less expensive to treat than CIGNA patients, it is not very plausible that these differences in patient populations would be sufficiently large to account for much of the price variation, particularly for radiology services. Thus my analysis explores other potential sources of this variation, particularly the level of competition among insurers and hospitals that may allow each to exert certain levels of market power in the price bargaining scenario.

#### IV.IV Additional Data

Lastly, to provide controls for quality and cost variation, I include quality information from CMS's Hospital Compare data and county-level information on income and population demographics from 2017 US Census Data. CMS's hospital overall ratings attempt to capture the quality of care a hospital may provide compared to other hospitals based on the quality measures reported on Hospital Compare, summarizing into a single rating more than 60 measures in seven measure groups: mortality, safety of care, readmission, patient experience, effectiveness of care, timeliness of care, and efficient use of medical imaging. Hospitals are ranked out of five stars, and my dataset includes two hospitals with two stars, 11 hospitals with three stars, 16 hospitals with four stars, and three hospitals with five stars for their overall ratings. My primary analyses uses only the hospital's overall quality rating as a control. The US Census data I use are county level estimates of median household income, percentage of the population over 65, and population density.

In order to construct hospital markets and define hospital density therein, I use geographical information from Dartmouth Atlas of Health Care and Google Maps. Dartmouth Atlas defines and provides data for each hospital's Hospital Service Area (HSA) and Hospital Referral Region (HRR), and these definitions for hospitals' markets are commonly used throughout the literature. An HSA delineates a local market for hospital care, composed of a collection of zip codes whose residents receive most of their

hospitalizations from the hospitals in that area. For the most part, this calculation is based on assigning each zip code to the area where the greatest proportion of its Medicare patients were hospitalized. Most HSAs contain only one hospital. An HRR delineates regional health care markets for tertiary medical care and each contains at least one hospital that performs major cardiovascular procedures and neurosurgery. HRRs were largely defined by assigning HSAs to the region where the greatest proportion of major cardiovascular procedures were performed. My dataset contains 29 unique HSAs and 4 unique HRRs, and I count both the total number of hospitals within each hospital's market and the number of hospitals that provide the same service/procedure within that market. My second set of market definitions simply uses coordinate information for each hospital from Google Maps to calculate the total number of hospitals and the number of hospitals offering the same procedure within a 15-mile and 25-mile radius of each hospital.

# V Empirical Approach

My analysis seeks to identify whether the market share of hospitals and insurers is related to variation in the prices private insurers pay for hospital services and whether this effect is heterogeneous across different insurers. The first set of regressions concern price variation across insurers, the second set evaluates price variation across hospitals, and the third set examines the interaction between the two. In performing these primary analyses, I restrict my dataset to contain only hospitals in New Hampshire, and only the three major private insurers. This leaves me with 33 services, 26 hospitals, and 773 observations.

<sup>&</sup>lt;sup>6</sup>I exclude prices atambulatory surgical centers, clinics, specialist practices, and private physician practices in my primary.

<sup>&</sup>lt;sup>7</sup>NH HealthCost does not list prices for all three insurers at all 26 New Hampshire Hospitals for all 33 radiology services considered either because a hospital is not included in a plan's network, the hospital does not offer that procedure, or the observation frequency of certain procedure-insurer-

In the first set of regressions, I estimate whether there is a statistical difference between the prices for Anthem, Harvard Pilgrim, and CIGNA within the same hospital for the same service, and whether there is a relationship between these differences and each insurer's market share. I first estimate what percentage of the Medicare price each insurer i pays on average for each service j at each hospital h using the following fixed effects linear model:

$$y_{iih} = \alpha + \beta_1 HP + \beta_2 CIGNA + \delta_i + \lambda_h + \varepsilon_{iih}$$
 (2)

where HP and CIGNA are dummy variables for Harvard Pilgrim and CIGNA respectively,  $\delta_j$  is the procedure fixed effects term,  $\lambda_h$  is the hospital fixed effects term, and the error term is denoted by  $\varepsilon_{ijh}$ . The omitted insurer dummy is Anthem such that the coefficients  $\hat{\beta}_1$  and  $\hat{\beta}_2$  estimate the percentage of the Medicare price above the Anthem price that Harvard Pilgrim or CIGNA pay on average and these are the primary coefficients of interest. By including procedure and hospital fixed effects, I am able to compare prices among the commercial insurers for the same procedure within the same hospital in a context where costs and quality are very plausibly constant. That is, there should be essentially no variation in costs or quality for each radiology service at the same hospital on average.

Equation (2) only estimates whether there are consistent differences between the prices each insurer pays, and the signs and relative magnitudes of the estimated coefficients  $\hat{\beta}_1$  and  $\hat{\beta}_2$  may suggest a possible direction to the association between insurer market share and negotiated prices. In order to investigate more closely the magnitude of this relationship, I also estimate the relationship between each insurer's statewide market

hospital-level prices are too low for accurate estimates. That is, if only two Anthem patients receive an outpatient brain MRI at St. Joseph's hospital during 2018, NH HealthCost does not list a price for this procedure at St. Joseph's for Anthem as estimation power for this procedure-insurer-hospital combination is too low.

share  $s_i$  and price using the following simple fixed effects regression, restricting my observations only to private insurer prices:

$$y_{ijh} = \gamma s_i + \delta_j + \lambda_h + \varepsilon_{ijh} \tag{3}$$

Ideally, I would know the market power of each insurer within hospital h's market, and identify the relationship between the prices negotiated by insurer i and hospital h given insurer i's market share in hospital h's market to identify the price and market share relationship more precisely, but given the limitations of my dataset, I am only able to examine this relationship to statewide market shares. However, a negative  $\hat{\gamma}$  would fit the narrative that larger insurers in the state may be able to negotiate lower hospital prices more often at New Hampshire hospitals.

In the second set of regressions, I estimate how hospital market shares relate to the prices each insurer is able to negotiate for each service  $across\ hospitals$ . However, as with the imperfect measure of insurer market share, I use an imperfect measure of hospital market share as I am unable to obtain data on the precise outpatient volumes of each hospital for each service. Instead, I construct a measure of the number of additional hospitals present in hospital h's market to serve as a proxy for market share and relative hospital concentration in it's inverse form. However, this measure provides only a proxy for hospital market share because while there may be several hospitals in the same market, one may perform significantly more outpatient radiology procedures than the others and therefore have greater market share in the market for that service. This may be due to this hospital having a greater capacity to provide that service or because it is preferred by patients for that service for some other reason. Nevertheless, I hypothesize that because there are so few hospitals present in each market,  $^8$  the addition of a marginal hospital to hospital h's market will appreciably

<sup>&</sup>lt;sup>8</sup>At the broadest definitions of markets, the maximum number of hospitals in any one market is

subtract from hospital h's market share and reduce hospital concentration. I estimate this relationship using roughly the same framework as Equation (2) except that the hospital fixed effects term  $\lambda_h$  is decomposed into various observable measures relating to a particular hospital and its market, resulting in the following linear model:

$$y_{ijh} = \alpha + \beta_1 HP + \beta_2 CIGNA + \delta_j + \zeta n_h + \pi_1 p_{jh} + \pi_2 q_h + \pi_3 \mathbf{X_{c(h)}} + \varepsilon_{ijh}$$
 (4)

where  $n_h$  represents the number of additional hospitals in hospital h's market and proxies for hospital competition;  $p_{jh}$  denotes the typical patient complexity for procedure j at hospital h;  $q_h$  denotes overall hospital quality at hospital h as provided through the CMS Hospital Compare data; and  $X_{c(h)}$  is a vector of county-level characteristics for each hospital's county c(h) that include the median household income, the percentage of people over 65 years of age, and population density. The primary coefficient of interest in this second set of regressions is  $\hat{\zeta}$  which estimates how hospital competition may be related to prices. If  $\hat{\zeta}$  is negative, this suggests that the more hospital competition there is within a hospital's market, the lower the prices.

A hospital's market is defined differently across several specifications, resulting in different levels of hospital density  $n_h$  across different regressions. I first use Hospital Service Area (HSA) and Hospital Referral Region (HRR) definitions for hospitals' markets and count the total number of other hospitals within hospital h's market. In another specification, I also count the number of additional hospitals that provide the same service/procedure within that market such that the hospital competition term in Equation (4) becomes  $n_{jh}$ . This attempts to isolate whether the hospital is truly competing with other hospitals in its market in providing procedure j or whether it may be the only hospital in its market providing that service and therefore faces  $\overline{13}$  total, but at the smaller market definitions, this number is often less than 5.

no competitors. While the 33 radiology services I have restricted my analysis to are quite common, I do not observe prices for all service-hospital combinations in the HealthCost data because some hospitals provide certain services very infrequently or the observations were dropped due to low precision of the estimate as explained in Section IV.I. Thus, my estimates are based only on service-hospital combinations for which I observe at least one price as this signals the hospital frequently provides the service in the outpatient setting. Most hospitals in the dataset do provide at least half of the relevant services and there does not appear to be a consistent set of services for which price data are missing.

The second set of market definitions I use are based on geographical radii drawn around each hospital. As with the HSA/HRR market definitions, I count the total number of hospitals as well as the number of hospitals that also provide the same service/procedure within a 5-mile radius (local market), 15-mile radius (broader market), and 25-mile radius (even broader market) of each hospital h. As the services being examined are all outpatient services, the HSA/HRR definitions may not truly capture the potential patient population and potential competitors because they are calculated on the basis of hospitalization (inpatient) events. For outpatient services, patients may be able to "shop" more easily among different hospitals given their insurance plan. That is, potential patients may place greater weight on convenience and distance to the hospitals they can go to in the outpatient setting rather than the intensity of care they can receive there because their health status is often less acute in the outpatient setting as compared to the inpatient setting. Therefore, insurers may want to provide attractive plans that offer patients enough convenient choice in their relevant market but without facing high premiums or out-of-pocket costs. Thus, this radial measure of a hospital's market may be more applicable to consumers' choices in the outpatient setting.

In an additional specification of Equation (4), I add an interaction between the number of additional hospitals in hospital h's market and an indicator for each insurer to allow for heterogenous relationships to hospital density. That is, one insurer may be more sensitive to the number of hospitals present in hospital h's market because of their relative bargaining leverage in the price negotiation process. This bargaining leverage may be function of their own market share or something else. In order to test whether potential heterogeneity in insurer and hospital competition relationships are associated with the insurer's statewide market share, I also estimate the following equation:

$$y_{ijh} = \theta s_i + \delta_j + \zeta n_h + \kappa (n_h * s_i) + \beta_1 p_{jh} + \beta_2 q_h + \beta_3 X_{c(h)} + \varepsilon_{ijh}$$
 (5)

where the insurer dummies in Equation (5) have been replaced with statewide market share to result in an interaction between hospital density and insurer market share  $(n_h * s_i)$ . The significance of  $\hat{\kappa}$  will test whether the negative effect on prices from hospital density is greater for insurers with greater market share.

#### VI Results

The first set of results presented in Table 2 demonstrate that there are statistically significant differences in the prices paid by each insurer for a particular service within each hospital and that prices are negatively associated with market power. Standard errors are clustered by procedure and hospital when procedure and hospital fixed effects are included, and the coefficients are presented as the percentage of the Medicare price above the Anthem price, which is also expressed as a percentage of the Medicare price when shown, for each service at each hospital as Anthem is the omitted insurer dummy variable. In the primary specification in Column 3, these positively estimated

coefficients suggest that on average Anthem the lowest prices at 182% of the Medicare price, Harvard Pilgrim pays more than Anthem by 26.2% the Medicare price, and CIGNA pays more than Anthem by 38.3% the Medicare price. That is, Harvard Pilgrim pays about 14% more than Anthem, and CIGNA pays about 21% more than Anthem on average. The basic fixed effects linear model of price on market share in Column 4 results in a negative and statistically significant coefficient on insurer statewide market share that estimates a 1% increase in insurer statewide market share is associated with a 2% decrease in prices. None of the results presented have causal interpretations, but they do demonstrate strong associations between the insurer's statewide market share and price as all estimated coefficients are statistically significant at at least the 5% level.

Table 2: Within Hospital Price Variation Across Insurers and Market Share

	Dependent variable: Percent of Medicare Price				
	(1)	(2)	(3)	(4)	
Harvard Pilgrim	22.790*** (5.773)	22.313*** (6.327)	26.204*** (7.555)		
CIGNA	37.372*** (6.146)	37.448*** (5.991)	38.267*** (6.330)		
Statewide Commercial Market Share				$-2.022^{***}$ $(0.341)$	
Constant	184.189*** (4.541)	188.856*** (4.390)	181.833*** (9.105)	261.509*** (14.502)	
Procedure Fixed Effects	No	Yes	Yes	Yes	
Hospital Fixed Effects	No	No	Yes	Yes	
Clustered Standard Errors	No	Yes	Yes	Yes	
Observations	773	773	773	773	
$\mathbb{R}^2$	0.046	0.077	0.296	0.296	

The second set of results presented in Tables 3-4 suggest that the number of hospitals in a hospital's market is negatively related to price at a statistically significant level across all definitions of a hospital's market and that the magnitude of this relationship decreases with distance.<sup>9</sup> Standard errors are clustered by procedure across all specifications presented. Table 3 presents the results where markets are defined at the hospital-level by HSA/HRR or radius, and Table 4 presents the results where

 $<sup>^9\</sup>mathrm{An}$  HSA is the most local market (equivalent to drawing a 5-mile radius around each hospital), and an HRR is a broader market that the HSA or 15-mile radial markets but typically includes fewer hospitals than 25-mile radial markets.

markets are defined at the hospital-procedure-level by HSA/HRR or radius. These coefficients estimate that the addition of one hospital to a hospital's HSA definition is associated with a decrease in prices equivalent to 21% of the Medicare price and 25% of the Medicare price if offering the same procedure. At the broadest radial definition, the addition of any hospital within a hospital's 25-mile radius is associated with a price decrease equivalent to 5-6% of the Medicare price. All coefficients on the included quality and cost control variables are statistically insignificant, but the coefficients on each insurer dummy remain similar to those in Table 1, indicating that both Harvard Pilgrim and CIGNA still pay significantly higher prices than Anthem on average even when controlling for hospital density. On the whole, these results suggest that, controlling for typical patient complexity, hospital quality, and county level characteristics, the greater the number of hospitals in a hospital's market, the lower the prices at that hospital tend to be, and that this association is more intense the smaller geographical area defining the hospital's market.

The last set of primary results presented in Table 5 involve the interaction of hospital market density with each insurer as well as the interaction with insurer statewide market share. Within the 5-mile definition of a market shown in Column 1, the only a statistically significant relationship between hospital density and price is on the Harvard Pilgrim interaction term. Most hospitals do not have another competitor within their 5-mile radius, and in this case, Harvard Pilgrim pays 31.7% of the Medicare price more than Anthem and CIGNA pays 38.7% more. However, when hospitals do have one other competitor in their local market, Harvard Pilgrim actually pays 4.2% less than Anthem on average while CIGNA continues to pay about the same amount more than Anthem, and Anthem prices do not vary much if a competitor is added within a 5-mile radius. This suggests that for local hospital market density, Anthem and CIGNA prices are not very sensitive, but for Harvard Pilgrim, prices do differ significantly with density variation.

Table 3: Across Hospital Price Variation and Total Hospital Market Density

	Dependent variable: Percent of Medicare Price				
	percent_medicare				
	(1)	(2)	(3)	(4)	
HSA Hospital Density	-21.128** (8.640)				
15-mile Hospital Density		$-8.727^{***}$ $(2.492)$			
HRR Hospital Density			$-7.031^{***}$ $(1.488)$		
25-mile Hospital Density				$-6.123^{**}$ $(2.655)$	
Typical Patient Complexity	11.858 (7.918)	10.194 (7.862)	10.825 (8.281)	9.326 (7.990)	
Hospital Quality	3.924 (6.066)	-3.091 $(6.175)$	-1.492 (5.512)	1.600 $(5.854)$	
Median Income (in 1000s)	-0.574 (0.770)	0.034 $(0.728)$	0.727 (0.836)	0.521 $(0.940)$	
Percent Population 65 and older	-0.670 (1.164)	-0.099 (1.204)	-0.580 (1.029)	-0.250 $(1.175)$	
Population Density	0.035 (0.048)	0.052 $(0.050)$	-0.006 (0.046)	0.029 $(0.045)$	
Harvard Pilgrim	19.677*** (7.318)	23.493*** (7.187)	20.514*** (7.068)	22.283*** (7.123)	
CIGNA	35.364*** (6.588)	38.446*** (6.379)	36.136*** (6.458)	37.107*** (6.293)	
Constant (Anthem)	202.871*** (46.712)	177.640*** (45.850)	209.697*** (50.281)	151.470*** (53.996)	
Procedure Fixed Effects	Yes	Yes	Yes	Yes	
Clustered Standard Errors	Yes	Yes	Yes	Yes	
Observations $\mathbb{R}^2$	773 0.095	773 0.093	773 0.134	773 0.091	

Table 4: Across Hospital Price Variation and Hospital Market Density by Procedure

	Dependent variable: Percent of Medicare Price					
	percent_medicare					
	(1)	(2)	(3)	(4)		
HSA Hospital Density by Procedure	$-25.489^{***}$ $(8.638)$					
15-mile Hospital Density by Procedure		$-6.832^{***}$ $(2.518)$				
HRR Hospital Density by Procedure	$-5.691^{***}$ $(1.105)$					
25-mile Hospital Density by Procedure				-5.105*** (1.888)		
Typical Patient Complexity	11.387 (7.483)	9.819 (7.849)	9.999 (8.200)	9.497 (7.962)		
Hospital Quality	4.191 (6.205)	-1.845 (6.309)	-1.863 (5.577)	1.005 $(5.902)$		
Median Income (in 1000s)	-0.645 (0.753)	-0.052 (0.729)	$0.602 \\ (0.854)$	$0.300 \\ (0.857)$		
Percent Population 65 and older	-0.659 (1.198)	-0.034 (1.200)	-0.113 (1.029)	-0.469 (1.179)		
Population Density	0.043 $(0.045)$	0.044 $(0.050)$	$0.015 \\ (0.045)$	0.029 $(0.044)$		
Harvard Pilgrim	19.432*** (7.221)	23.269*** (7.174)	20.747*** (7.013)	22.541*** (7.180)		
CIGNA	34.989*** (6.632)	38.289*** (6.432)	36.451*** (6.420)	37.687*** (6.480)		
Constant (Anthem)	207.098*** (46.760)	176.759*** (46.204)	182.149*** (50.822)	164.983*** (49.045)		
Procedure Fixed Effects	Yes	Yes	Yes	Yes		
Clustered Standard Errors	Yes	Yes	Yes	Yes		
Observations $\mathbb{R}^2$	773 0.101	773 0.088	773 0.123	773 0.089		

In the 25-mile radius market specification shown in Column 2, there are statistically significant coefficients for the 25-mile radial density, the Harvard Pilgrim dummy, the Harvard Pilgrim interaction, and the CIGNA interaction. Taken in combination, these coefficients suggest that if one additional hospital is placed within 25 miles of another hospital, Anthem prices decrease by 6.0% of the Medicare price on average, Harvard Pilgrim prices decrease by 10.2% of the Medicare price on average, and CIGNA prices decrease by only 0.62% of the Medicare price on average. Thus, CIGNA prices appear the least price sensitive to hospital density. However, because the coefficient on the CIGNA dummy is statistically insignificant, the estimates suggest that CIGNA in markets with few hospitals, Anthem and CIGNA pay much more similar prices: CIGNA pays only 5.4% of the Medicare price more than Anthem at hospitals with no competitors within 25 miles. However, when there are 9 hospitals within 25-miles of a hospital (the maximum number observed), CIGNA pays 47% of the Medicare price more than Anthem on average. Harvard Pilgrim, on the other hand, pays 39.1% of the Medicare price more than Anthem at hospitals with no competitors on average, but at hospitals with 9 competitors, Harvard Pilgrim pays only 1.3% of the Medicare price more than Anthem. If observations of Harvard Pilgrim are dropped from the dataset as shown in Columns 3 and 4, the relationship between price and hospital density at the 5-mile radius level is statistically equivalent to zero, but the hospital density relationship to price persists at the 25-mile radius level in Column 4 for both Anthem and CIGNA though it is smaller in magnitude (-8.1) than that for Harvard Pilgrim in Column 2 (-10.2).

The last two columns of Table 5 synthesize the analyses performed above. Across both market specifications, the coefficient on market share remains significant altough its magnitude decreases by roughly half when going from the 5-mile to 25-mile radius specification. Regardless of statewide market share, prices are estimated to decrease by 36% if an additional competitor enters the 5-mile market, although this is mainly

capturing the Harvard Pilgrim effect as Harvard Pilgrim has a statewide market share equivalent to roughly the average of the other two. In the 25-mile radial market, however, prices are estimated to decrease more in markets with more competitors for insurers with greater market shares. This merely reflects the fact that CIGNA prices vary very little with the number of a competitors in a 25-mile market whereas both Anthem and Harvard Pilgrims prices fall significantly on average in markets with more hospitals.

Table 5: Across Hospital Price Variation and Hospital Market Density Across Insurers and Insurer Market Share

	Dependent variable: Percent of Medicare Price						
	All Major Private Insurers		percent_medicare No Harvard Pilgrim		Statewide Market Share		
	(1)	(2)	(3)	(4)	(5)	(6)	
5-mile Hospital Density	-6.010 (10.324)		-8.337 (10.567)		-36.327** (16.172)		
5-mile Density x HP	$-35.953^{***}$ $(8.195)$						
5-mile Density x CIGNA	-4.436 (9.262)		-2.085 (9.724)				
5-mile Density x Market Share					0.551 $(0.503)$		
25-mile Hospital Density		-6.068** $(2.636)$		-8.073** $(3.273)$		-0.830 (3.638)	
25-mile Density x HP		$-4.206^{***}$ $(1.506)$					
25-mile Density x CIGNA		5.426*** (1.594)		6.684*** (1.615)			
25-mile Density x Market Share						-0.189** (0.080)	
Typical Patient Complexity	11.805 (7.913)	9.547 (8.053)	14.226 (8.875)	11.890 (8.958)	11.935 (7.922)	9.138 (7.989)	
Hospital Quality	4.645 $(6.024)$	1.826 (5.845)	6.855 $(6.762)$	6.638 (6.852)	4.023 $(6.031)$	1.581 $(5.745)$	
Median Household Income (1000s)	-0.388 (0.760)	0.716 $(0.934)$	-0.150 $(0.979)$	0.621 (1.191)	-0.489 (0.736)	0.512 $(0.913)$	
Percent Population Over 65	-0.600 (1.207)	-0.544 (1.185)	-0.847 (1.075)	-1.067 (1.073)	-0.612 (1.187)	-0.361 (1.175)	
Population Density	0.028 $(0.047)$	0.018 $(0.044)$	0.039 $(0.056)$	$0.035 \\ (0.052)$	0.032 $(0.046)$	$0.030 \\ (0.044)$	
Harvard Pilgrim	31.723*** (8.648)	39.133*** (10.641)					
CIGNA	38.685*** (8.408)	14.767 (9.720)	39.936*** (8.699)	10.453 (9.910)			
Statewide Market Share					$-2.054^{***}$ $(0.447)$	$-1.109** \\ (0.520)$	
Constant (Anthem)	180.557*** (46.994)	142.686*** (54.960)	142.154** (60.614)	130.362* (69.752)	272.881*** (40.696)	206.719*** (43.741)	
Procedure Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes	
Clustered Standard Errors	Yes	Yes	Yes	Yes	Yes	Yes	
Observations R <sup>2</sup>	773 0.108	773 0.106	445 0.170	445 0.185	773 0.096	773 0.093	

## VI.I Secondary Analyses

I perform two secondary analyses to provide a more complete background to the results of the primary analysis. First, I examine whether the relationships found in the second step of my primary analysis investigating hospital density remain the same if I instead regress on provider density, which may include clinics, physician groups, and ambulatory surgery centers that also provide a particular service. I evaluate this association between prices and provider density for the prices at all providers in the dataset (Columns 1-3) and for prices at hospitals only (Columns 4-6) in Table 6. I find that, similar to my primary analysis, the negative relationships to price persist and continue to decrease as the radial definition of the market increases for provider density, although they are somewhat smaller in magnitude than for the hospital density results presented in Table 3. However, within Table 5, the magnitude of the relationship between prices and provider density is somewhat greater when considering the prices at all providers (Columns 1-3) than just the prices at hospitals (Columns 4-6). This may suggest that hospitals do not really face much competition from non-hospital providers and may be due to the being unable to distiguish providers associated with hospitals from providers that are independent of a hospital.

Next, I evaluate the relationship between hospital density and price again, but this time, restrict my observations to prices for the uninsured. The results demonstrate overall suggest that there is not a clear association between hospital density and the prices paid by the uninsured as the coefficients are sometimes positive and sometimes negative and not consistently statistically significant. In all specifications, however, the coefficients on the controls are statistically significant. Typical patient complexity is strongly and positively associated with higher prices, as is hospital quality and the median household income in the hospital's county, and the percentage of the population 65 and older and population density are both negatively associated with

Table 6: Across Hospital Price Variation and Provider Market Density by Procedure

	Dependent variable: Percent of Medicare Price						
	Prices at All Providers of Procedure			Prices at Hospitals with Procedure			
	(1)	(2)	(3)	(4)	(5)	(6)	
5-mile Provider Density by Procedure	-11.909*** $(2.181)$			$-7.461^{**}$ (3.351)			
15-mile Provider Density by Procedure		$-5.583^{***}$ $(1.408)$			-4.389*** (1.099)		
25-mile Provider Density by Procedure			$-2.616^{***}$ $(0.716)$			$-2.620^{***}$ $(0.808)$	
Typical Patient Complexity	16.890 (10.609)	17.602* (10.393)	15.602 (10.589)	11.445 (8.069)	11.371 (7.928)	9.786 (8.001)	
Hospital Quality				2.830 (6.000)	-0.277 (6.010)	1.455 $(5.704)$	
Median Income (in 1000s)	$-1.533^{***}$ $(0.445)$	-0.934** (0.402)	-1.000** (0.431)	-0.188 (0.773)	0.178 (0.689)	$0.153 \\ (0.727)$	
Percent Population 65 and older	0.422 (1.640)	2.134 (1.600)	1.772 $(1.554)$	-0.618 (1.183)	0.013 $(1.214)$	-0.262 (1.173)	
Population Density	0.078** (0.033)	0.102*** (0.034)	0.090*** (0.031)	0.027 $(0.050)$	0.049 $(0.052)$	$0.054 \\ (0.051)$	
Harvard Pilgrim	18.798*** (4.154)	21.714*** (4.367)	21.208*** (4.298)	21.099*** (7.245)	22.628*** (7.150)	21.718*** (7.111)	
CIGNA	31.675*** (4.019)	33.856*** (3.937)	33.854*** (3.986)	36.366*** (6.551)	36.923*** (6.429)	36.549*** (6.405)	
Constant (Anthem)	233.546*** (49.567)	156.544*** (50.287)	177.203*** (50.513)	177.586*** (49.098)	149.678*** (44.073)	157.688*** (46.308)	
Procedure Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes	
Clustered Standard Errors	Yes	Yes	Yes	Yes	Yes	Yes	
Observations R <sup>2</sup>	1,118 0.215	1,118 0.211	1,118 0.195	773 0.092	773 0.099	773 0.095	

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

price, also with statitical significance at the 1% level.

Table 7: Across Hospital Price Variation for the Uninsured and Hospital Market Density by Procedure

	Dependent variable: Percent of Medicare Price				
	(1)	(2)	(3)	(4)	
HSA Hospital Density by Procedure	-6.976 $(8.710)$				
15-mile Hospital Density by Procedure		18.957*** (4.189)			
HRR Hospital Density by Procedure			-5.744*** $(1.160)$		
25-mile Hospital Density by Procedure				-3.742 (2.361)	
Typical Patient Complexity	32.757*** (10.207)	33.524*** (9.890)	32.321*** (9.646)	33.148*** (10.196)	
Hospital Quality	13.726** (5.612)	18.231*** (5.320)	10.897** (5.273)	13.773** (5.378)	
Median Income (in 1000s)	3.110*** (0.696)	2.731*** (0.635)	3.973*** (0.677)	3.537*** (0.692)	
Percent Population 65 and older	-4.960*** $(1.099)$	-5.893*** (1.158)	-3.834*** (0.966)	-5.046*** $(1.046)$	
Population Density	$-0.142^{***}$ $(0.039)$	$-0.244^{***}$ $(0.046)$	$-0.140^{***}$ $(0.035)$	$-0.139^{***}$ $(0.037)$	
Constant	168.237*** (53.942)	193.014*** (54.004)	148.697*** (52.829)	149.791*** (55.640)	
Procedure Fixed Effects	Yes	Yes	Yes	Yes	
Clustered Standard Errors	Yes	Yes	Yes	Yes	
Observations R <sup>2</sup>	700 0.286	700 0.307	700 0.303	700 0.287	
Note:			*p<0.1; **p<0.0	05; ***p<0.01	

VII Discussion

The results as a whole suggest that the market power of insurers and hospitals is related to the prices hospitals and insurers negotiate as the theoretical framework would predict and as is consistent with prior literature. That is, the insurers and hospitals with the greatest market shares or least competition are able to negotiate the most favorable prices; for the insurers, this translates into negotiating lower prices, and for hospitals, this results in successfully negotiating higher prices. In my primary results (Tables 2-5), I find that Anthem, the largest insurer, consistently pays the lowest prices on average and that CIGNA, the smallest insurer, tends to pay the highest prices. I also find that hospitals with more hospitals nearby tend to negotiate

lower prices with private insurers, and this relationship is stronger the closer the other hospitals are as it is easier for insurers to threaten not to include that hospital in-netwok if there is a close substitute.

However, I also find that market share cannot be the sole source of market power as the relationship of market share to negotiated prices is heterogeneous across insurers. Specifically, I find that Harvard Pilgrim is most price sensitive to hospital concentration than either Anthem or CIGNA. This discrepancy may be explained by the differences in company structure between Harvard Pilgrim and the other two insurers in that Harvard Pilgrim is a small, private, non-profit health insurance company active mainly in the Northeast United States whereas Anthem and CIGNA are both massive, publicly traded companies that provide insurance nationally. As a result, New Hampshire residents constitute less than 1% of total members for Anthem and CIGNA but constitute over 12% of membership for Harvard Pilgrim. Thus, in each hospital negotiation with New Hampshire hospitals, Harvard Pilgrim stands to lose or gain much more revenue based on bargaining outcomes than Anthem and CIGNA do. That is, the marginal benefit of negotiating lower prices may be greater for Harvard Pilgrim but the marginal cost of not including a hospital in its network may also be greater for Harvard Pilgrim than the other two insurers, so that Harvard Pilgrim's price elasticity is greater. The coefficient on the Harvard Pilgrim dummy (not the interaction) in Column 2 demonstrate that Harvard Pilgrim is estimated to be willing to pay a significantly higher price to successfully negotiate a contract with at least one hospital in an HRR, perhaps because having no contracts with any hospital in an HRR would make its plans sufficiently unattractive to a large proportion of its plan enrollees to harm revenues. Indeed, Harvard Pilgrim is the only insurer for which the dataset contains at least one price observation at all 26 New Hampshire hospitals. In contrast, no prices are observed for CIGNA at Upper Connecticut Valley Hospital or Cottage Hospital, and for Anthem, no prices are observed at Upper Connecticut

Valley Hospital, Franklin Regional Hospital, New London Hospital, Frisbie Memorial Hospital, Wentworth-Douglass Hospital, or Cheshire Medical Center, so it appears these hospitals have been excluded from Anthem and CIGNA's networks. <sup>10</sup> The nature of these exclusions may be indicative of Anthem and CIGNA being able to make more credible threats not to include certain hospitals in their network; because they are such large national insurers, the potential impact on their total enrollment from not including one small New Hampshire hospital is likely very small. Additionally, they appear to best leverage this threat in the context of HRR markets rather than HSA markets, and seem to be especially willing to exclude small Critical Access Hospitals, which presumably attract a very minor portion of their enrollees.

While both CIGNA and Anthem have many similarities in terms of national presence and for-profit status compared to Harvard Pilgrim, the two have different approaches to health management as highlighted by their rejected merger in 2017. As David Dranove argued before the Department of Justice while the merger was being considered, CIGNA is a somewhat smaller national insurer that has focused on reducing costs through innovation like its Collaborative Accountable Care (CAC) arrangements with providers, but this results in often paying somewhat higher prices to providers to incentivize high quality and coordinated care, which may require additional investment on the providers' part. Anthem, on the other hand, tends to rely more heavily on its sheer size to negotiate low prices with providers and therefore generate savings for its enrollees (Dranove 2017). Thus, the different prices observed by Anthem and CIGNA in New Hampshire may not be so much a function of their relative market shares but also a matter of their different approaches to cost saving. This is not to say that each insurer's market share does not have any effect on negotiated prices, although I cannot say it does from my simple regression estimates, but merely suggests that

 $<sup>^{10}</sup>$ All hospitals excluded by Anthem or CIGNA are CAHs except for Wentworth-Douglass and Frisbie Memorial, which are both located near each other in Southeastern New Hampshire.

there are many possible omitted variables from my analysis.

My secondary analyses in Tables 6 and 7 also provide some interesting results that suggest that hospitals also face some competition from non-hospital providers that can also provide the same services and that the prices for the uninsured are much more explained by the cost and quality variables I include in my regressions than the prices for the privately insured are. The magnitude of the relationship of price to the number of non-hospital providers in the market is somewhat smaller than the relationship when considering only hospitals, which may be due to the non-hospital providers being substitutes but not perfect substitutes for hospitals, even in the outpatient setting. For most of the analyses, the coefficients on the controls are statistically insignificant but in the provider analysis where provider prices are included, the coefficients on median household income and population density do become statistically significant although their directionality is somewhat odd especially given the results for the uninsured in Table 7. For the uninsured, price is statistically positively related to typical patient complexity and hospital quality, which suggests that higher quality hospitals or those more specialized in providing a particular service are able to charge higher prices for that service to the uninsured. In addition, higher median household incomes are associated with higher prices for the uninsured, which may reflect labor costs and real estate prices, and older populations and more dense populations are associated negatively with prices. This roughly means that hospitals that serve a higher number of Medicare patients generally charge somewhat lower prices to the uninsured. One possible explanation for this is that rather than cost-shifting, <sup>11</sup> hospitals that serve more Medicare patients may perhaps face incentives to provide more cost-efficient care as Medicare pays such low prices. Therefore, these hospitals are willing to charge uninsured payers less because their per-unit costs for providing each service are lower.

<sup>&</sup>lt;sup>11</sup>Cost-shifting is the idea that hospitals may charge private payers and individuals more to make up for financial losses on Medicare patients, but there is little evidence supporting that this does indeed occur.

There are several key limitations of this analysis in addition to the few that have been mentioned above. Namely, the analysis is limited by the lack of granularity of the data. First, the insurers' market share is only available at the state-level and therefore it cannot be explored whether the market power of each insurer within each hospital's market affects negotiated prices more than statewide market shares. Next, the hospital's true market share is also unknown as I do not have volume data for each hospital for each service, and I also do not have data on the variation of this volume across different insurers. One hospital may serve many more Medicare patients or Anthem patients than another, but this cannot be accounted for in my analysis. Lastly, the availability of price data is very limited and somewhat aggregated. I restrict my analysis only to outpatient radiology services in order to plausibly control for cost and quality both within and across hospitals, but the results may not extend to other forms of hospital care.

## VIII Conclusion

Despite the limitations of this analysis, the results as a whole suggest that private insurers and hospitals with greater market shares are able to negotiate more favorable prices for themselves but that market share may not be the sole source of market power in price negotiations. While greater market share for insurers would provide them with better bargaining leverage, this may have harmful affects on welfare through higher premiums. However, policies that could afford insurers greater bargaining power without affecting their market share could potentially be beneficial. For example, Medicare Advantage plans are allowed to negotiate with hospitals on the basis of the statute that if an agreement on prices is not reached, the insurer of the Medicare Advantage plan simply pays the Medicare rate. This leads most Medicare Advantage payments to be 100-105% of the Medicare price (Berenson et al., 2015) as insurers are

able to leverage this significant threat quite effectively. If the statutes that allow for this to take place for Medicare Advantage plans could be expanded to all private insurer plans, this could significantly increase the market power of insurers in the hospital price negotiation process without impacting their market power with consumers or employers, and therefore competitive pressures would continue to hold premiums low.

The other mechanism through which hospital prices may become more efficient is through increasing hospital competition or at least not reducing it. My analysis echoes what many prior studies have also found that hospitals with fewer competitors tend to charge higher prices. Thus, mergers that allow hospital systems to control greater market shares and therefore face less competition are potentially leading hospital prices in the wrong direction, and claims of cost reductions from consolidation should be treated with some skepticism.

This paper builds on a tremendous amount of prior research and still more research needs to be done to develop better models of the relationship between hospital and insurer market share and their interaction in the bargaining process.

## IX References

Organization for Economic Cooperation and Development, "Health at a Glance: OECD Indicators 2017," (2017).

Etehad, Melissa, and Kyle Kim, "The U.S. spends more on healthcare than any other country — but not with better health outcomes," in Los Angeles Times, (Los Angeles: Los Angeles Times, July 18, 2017).

Reinhardt, Uwe E., Peter S. Hussey, and Gerard F. Anderson, "U.S. Health Care Spending In An International Context," Health Affairs, 23 (2004), 10-25.

Center for Medicare and Medicaid Services, NHE Estimates

BEA, National Income and Product Accounts Tables: Table 1.1.5. Nominal GDP Bureau of Economic Advisors

Anderson, Gerard F., Uwe E. Reinhardt, Peter S. Hussey, and Varduhi Petrosyan, "It's the prices, stupid: why the United States is so different from other countries," Health Affairs, 22 (2003), 89-105.

Papanicolas, Irene, Liana R. Woskie, and Ashish K. Jsa, "Health Care Spending in the United States and Other High-Income Countries," JAMA, 319 (2018), 1024-1039.

Centers for Disease Control and Prevention, "Table 94. National health expenditures, average annual percent change, and percent distribution, by type of expenditure: United States, selected years 1960–2016," (2017).

Cooper, Zack, Stuart V. Craig, Martin Gaynor, and John Van Reenen, "The Price Ain't Right? Hospital Prices and Health Spending on the Privately Insured," NBER Working Paper Series, No. 21815 (2015, revised 2018).

Bai, Ge, and Gerard F. Anderson, "Market Power: Price Variation Among Commercial Insurers For Hospital Services," Health Affairs, 37 (2018), 1615-1622.

State Health Facts - Health Insurance Coverage of the Total Population 2017, Kaiser Family Foundation.

Gowrisankaran, Guatam, Aviv Nevo, and Robert Town, "Mergers When Prices Are Negotiated: Evidence from the Hospital Industry," American Economic Review, 105 (2015), 172-203.

Ho, Kate, and Robin S. Lee, "Insurer Competition in Health Care Markets," Econometrica, 85 (2017), 379-417.

Reinhardt, Uwe E., "The Pricing Of U.S. Hospital Services: Chaos Behind A Veil Of

Secrecy," Health Affairs, 25 (2006), 57-69.

Horwitz, Jill R., "Making Profits And Providing Care: Comparing Nonprofit, For-Profit, And Government Hospitals," Health Affairs, 24 (2005), 790-801.

Gaynor, Martin, Kate Ho, and Robert J. Town, "The Industrial Organization of Health-Care Markets," Journal of Economic Literature, 53 (2015), 235-284.

Dafny, Leemore, Kate Ho, and Robin S. Lee, "The Price Effects of Cross-Market Hospital Mergers," NBER Working Paper Series, No. 22106 (2016).

Frakt, Austin B., "How Much Do Hospitals Cost Shift? A Review of the Evidence," The Millbank Quarterly, 89 (2011), 90-130.

Concord Monitor Jan 26, 2019

White, Chapin, "Contrary To Cost-Shift Theory, Lower Medicare Hospital Payment Rates For Inpatient Care Lead To Lower Private Payment Rates," Health Affairs, 32 (2013), 935-943.

QuickFacts - New Hampshire Population Estimates July 1, 2017, United States Census Bureau.

New Hampshire Insurance Department, "Preliminary Report of the 2016 Health Care Premium and Claim Cost Drivers," (2017).

New Hampshire Health Insurance Department

Map of Hospitals - New Hampshire Acute Care Hospitals, New Hampshire Hospital Association.

Critical Access Hospitals (CAHs), Rural Health Information Hub, 2018

Becker's Hospital Review 2019

Crunchbase 2019

Dranove 2017

CBO 2018

AHA Trendwatch Report 2016

AHA Trendwatch 2018

Dafny, Leemore S. "Does It Matter if Your Health Insurer Is For Profit? Effects of Ownership on Premiums, Insurance Coverage, and Medical Spending." American Economic Journal: Economic Policy 11, no. 1 (February 2019): 222–265.

## X Appendix A

The first table shows the unadjusted mean prices paid by each insurer for each procedure within the state of New Hampshire.

Table 8: Median Hospital Prices for Radiology Services by Payer

Procedure	Medicare	Anthem	НР	CIGNA	Uninsured
Myocardial Imaging	\$519.79	\$4,660.00	\$4,358.00	\$6,114.00	\$7,504.00
MRI - Pelvis	\$449.82	\$3,408.00	\$2,748.00	\$3,951.00	\$5,423.00
MRI - Brain	\$398.48	\$2,374.00	\$3,194.00	\$3,610.50	\$5,554.50
CT - Abdomen/Pelvis, with contrast	\$328.29	\$1,974.50	\$2,518.00	\$2,823.00	\$4,528.50
MRI - Knee	\$250.57	\$1,535.00	\$1,877.50	\$2,060.50	\$3,084.00
MRI - Shoulder, Elbow, or Wrist	\$250.57	\$1,550.00	\$1,849.00	\$2,196.00	\$3,074.00
MRI - Back	\$236.78	\$1,381.00	\$2,140.00	\$2,231.50	\$3,394.00
CT - Chest	\$206.77	\$1,680.00	\$1,591.50	\$2,037.00	\$2,924.00
Ultrasound - Pregnancy	\$150.83	\$506.00	\$516.00	\$553.00	\$1,003.00
Mammogram	\$145.25	\$663.00	\$456.00	\$592.00	\$892.50
Ultrasound - Abdominal, Complete	\$129.73	\$722.50	\$707.00	\$667.00	\$1,178.50
Ultrasound - Transvaginal	\$129.58	\$530.50	\$509.00	\$545.00	\$958.00
Ultrasound - Head and Neck	\$123.82	\$654.00	\$590.00	\$546.00	\$854.50
Ultrasound - Pregnancy follow-up	\$122.51	\$467.00	\$437.00	\$547.00	\$684.00
CT - Head/Brain, without dye	\$121.75	\$776.00	\$810.00	\$1,573.00	\$2,345.00
Ultrasound - Pelvic	\$116.79	\$623.00	\$474.00	\$441.00	\$1,013.00
Ultrasound - Abdominal, Limited	\$97.05	\$543.00	\$532.00	\$524.50	\$732.50
Ultrasound - Breast	\$93.11	\$646.00	\$605.00	\$665.00	\$1,074.00
Bone Density Scan	\$44.38	\$291.00	\$352.00	\$394.00	\$586.00
X-Ray - Hip	\$43.59	\$353.00	\$393.00	\$406.50	\$566.00
X-Ray - Neck	\$41.25	\$328.50	\$338.00	\$415.00	\$751.00
X-Ray - Middle Back	\$37.70	\$345.00	\$458.50	\$481.00	\$751.00
X-Ray - Knee	\$37.65	\$384.00	\$376.00	\$442.00	\$597.00
X-Ray - Wrist	\$36.92	\$340.00	\$352.50	\$404.00	\$585.50
X-Ray - Spine	\$36.82	\$327.50	\$366.00	\$397.50	\$571.00
X-Ray - Abdomen	\$34.80	\$321.00	\$393.50	\$447.00	\$653.00
X-Ray - Chest	\$34.33	\$344.00	\$385.50	\$418.50	\$641.50
X-Ray - Hand	\$33.53	\$361.00	\$399.00	\$409.00	\$635.00
X-Ray - Pelvis	\$33.53	\$558.00	\$447.00	\$580.50	\$636.00
X-Ray - Ankle	\$33.15	\$308.50	\$324.00	\$343.00	\$502.00
X-Ray - Foot	\$30.90	\$297.50	\$345.00	\$380.50	\$574.00
X-Ray - Shoulder	\$30.88	\$320.00	\$353.50	\$428.00	\$610.00
Urine Capacity Measurement	\$16.93	\$284.00	\$254.00	\$341.00	\$543.00