246. There is no doubt that the problem was a difficult one, involving many issues which it lay outside the competence of a Commander-in-Chief to decide and on which even now no opinion can be properly expressed. The solution eventually adopted, which led to the formation of the R.A.F. Regiment, did not become effective until after the close of the

period with which this account is concerned. In the meantime the system of divided responsibility continued with all its evils. Consequently, despite much hard work at all levels, many Stations in my Command were far from impregnable throughout those months of 1941 when enemy landings by sea or air were at least a possibility.

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