value of offensive movement at the start of the war and the possibility of thereby upsetting the Japanese plans were fully realised, but had to be weighed against the fact that we should be leaving prepared ground with which the troops were familiar, and that, unless we forestalled the enemy, the fighting would be in the nature of an encounter battle, quite possibly against superior numbers. Further, the attitude of the Siamese was uncertain, and questions of secrecy precluded any attempt to get prior agreement from Bangkok. Orders were issued that, should Matador be ordered, any opposition from the Siamese was to be overcome at once, but we could never be certain in advance how much delay might be caused to our movements by obstacles, destruction of bridges or active resistance. A margin of time was necessary.

A total of thirty officers, two or three at a time, were sent over as visitors to the area in plain clothes in order to collect information, especially on the topography of the country, and to have some individuals familiar with it.

The preparations were completed before the Autumn of 1941 as far as could be foreseen, including maps, arrangements for the distribution of rice to the population, the collection of a quantity of Siamese money, and writing, ready for translation and printing, pamphlets of three varieties to suit the different attitudes which might be adopted by the Siamese Government. For reasons of secrecy, knowledge of the plans was confined to a minimum number of individuals, and for the same reason certain steps could not be taken in advance. For instance, it was considered dangerous to translate or print the pamphlets before the operation was ordered.

- 51. Up to the 5th December, Matador was not to be carried out without reference to the War Cabinet, but on that date a telegram was sent to the effect that I could order it without reference to London in either of the following contingencies:—
 - (a) If I had information that the Japanese expedition was advancing with the apparent intention of landing on the Kra Isthmus; or
 - (b) If the Japanese violated any other part of Thailand (Siam).

A few days earlier it had been impressed on me that carrying out Matador if the Japanese intended to make a landing in Southern Siam would almost certainly mean war with Japan, and in view of this I considered it my duty to be scrupulously careful in acting on the telegram of the 5th December.

Aerodrome Policy.

52. The number and location of aerodromes in Malaya was based on the principle of relying mainly on air power for defence. This also applied, though in a somewhat smaller degree to Burma.

It meant, first having a sufficient number of aerodromes to make use of the mobility of aircraft for concentrating a large proportion of our squadrons in any given area; and, secondly, choosing sites as far forward as practicable so as to enable us to reach out the maximum distance both for reconnaissance and for offensive operations. This was particularly important in the case of attacks on Japanese convoys in order to ensure having sufficient time to carry out more than one attack before they reached our coast.

The total number of aerodromes prepared was. based on the figure of 336 Initial Equipment aircraft, and since this figure was never reached. we had in some areas more aerodromes than we were able to use, the surplus being a liability rather than an asset. The forecasts of development of our air strength were admittedly uncertain, but in view of the long time taken to construct an aerodrome in Malaya we could not afford to wait until we knew definitely that more aircraft were coming. The Army dispositions were largely influenced by the necessity for protecting Royal Air Force aerodromes. Asevents turned out, owing to the weakness of the Royal Air Force at the time war started, the defence of Malaya devolved largely upon the Army, which meant that sites for aerodromes were not always the most suitable for operations as they were actually carried out. But it was impossible to have foreseen this, since no one could have known in advance when the Japanese would start the war.

In the autumn of 1941, orders were issued that four of the aerodromes in Malaya and two in Burma were to be extended so as to be suitable for the operation of heavy bombers up to the Boeing Fertress type. This meant runways of 2,000 yards with a surface sufficiently strong to bear the weight of these aircraft fully loaded.

Sufficient attention was not always given to the tactical siting of aerodromes from the point of view of their defence. There was rather a tendency at one time to site them solely with reference to their suitability for flying operations; and in one or two cases they were located too near the coast where they were a definite danger so long as the Japanese had command of the sea. This, however, was corrected, and it was laid down that no aerodrome was to be selected or planned except in conjunction with the staff officer of the Army organisation concerned, a principle also applied to the siting of buildings and aircraft pens. The buildings on some of the original aerodromes in Malaya had been laid out entirely on a peace basis, for they were not dispersed and were in straight lines; this was noticeably the case at Alor Star.

53. We learned a lesson from the Dutch as regards the siting of aerodromes. In Borneo, the communications of which were undeveloped, they worked on the principle of locating aerodromes 25 to 50 miles from the coast in jungle country with only one line of access, generally a road, but sometimes a river. This, of course, considerably simplified the problem of defence against overland attacks. It was practicable only to a limited extent in Malaya, but it was laid down that any future aerodromes required in Sarawak and other parts of British Borneo would be sited on this principle.

Aircraft Warning System.

54. There was no air observation system in Malaya when I arrived, and its organisation entailed a large amount of work. The responsibility was at first placed upon the G.O.C. and was later transferred to the A.O.C. Some R.D.F. sets were received during 1941, and before war broke out an air observation system was working well as regards Southern Malaya and Singapore; it was not good up North, partly owing to the lack of depth from the frontier and partly because we had not sufficient R.D.F. sets to install any in the North. Communications were difficult the whole time.