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H.R. 1233

[Report No. 113-127]

To amend chapter 22 of title 44, United States Code, popularly known as the Presidential Records Act, to establish procedures for the consideration of claims of constitutionally based privilege against disclosure of Presidential records, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 18, 2013

Mr. Cummings introduced the following bill; which was referred to the Committee on Oversight and Government Reform

June 25, 2013

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Omit the part struck through and insert the part printed in italic]

A BILL

To amend chapter 22 of title 44, United States Code, popularly known as the Presidential Records Act, to establish procedures for the consideration of claims of constitutionally based privilege against disclosure of Presidential records, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Presidential and Federal Records Act Amendments of
- 6 2013".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Presidential records.
 - Sec. 3. National Archives and Records Administration.
 - Sec. 4. Records management by Federal agencies.
 - Sec. 5. Disposal of records.
 - Sec. 6. Procedures to prevent unauthorized removal of classified records from National Archives.
 - Sec. 7. Repeal of provisions related to the National Study Commission on Records and Documents of Federal Officials.
 - Sec. 8. Pronoun amendments.
 - Sec. 9. Records management by the Archivist.
 - Sec. 10. Disclosure requirement for official business conducted using non-official electronic messaging account.

9 SEC. 2. PRESIDENTIAL RECORDS.

- 10 (a) Procedures for Consideration of Claims
- 11 OF CONSTITUTIONALLY BASED PRIVILEGE AGAINST DIS-
- 12 CLOSURE.—
- 13 (1) AMENDMENT.—Chapter 22 of title 44,
- 14 United States Code, is amended by adding at the
- end the following:
- 16 "§ 2208. Claims of constitutionally based privilege
- 17 against disclosure
- (a)(1) When the Archivist determines under this
- 19 chapter to make available to the public any Presidential

record that has not previously been made available to the 2 public, the Archivist shall— "(A) promptly provide notice of such deter-3 4 mination to— 5 "(i) the former President during whose 6 term of office the record was created; and "(ii) the incumbent President; and 7 "(B) make the notice available to the public. 8 9 "(2) The notice under paragraph (1)— "(A) shall be in writing; and 10 11 "(B) shall include such information as may be 12 prescribed in regulations issued by the Archivist. 13 "(3)(A) Upon the expiration of the 60-day period (excepting Saturdays, Sundays, and legal public holidays) be-14 15 ginning on the date the Archivist provides notice under paragraph (1)(A), the Archivist shall make available to the 16 17 public the Presidential record covered by the notice, except 18 any record (or reasonably segregable part of a record) with 19 respect to which the Archivist receives from a former 20 President or the incumbent President notification of a 21 claim of constitutionally based privilege against disclosure 22 under subsection (b). 23 "(B) A former President or the incumbent President may extend the period under subparagraph (A) once for not more than 30 additional days (excepting Saturdays,

- 1 Sundays, and legal public holidays) by filing with the Ar-
- 2 chivist a statement that such an extension is necessary
- 3 to allow an adequate review of the record.
- 4 "(C) Notwithstanding subparagraphs (A) and (B), if
- 5 the 60-day period under subparagraph (A), or any exten-
- 6 sion of that period under subparagraph (B), would other-
- 7 wise expire during the 6-month period after the incumbent
- 8 President first takes office, then that 60-day period or ex-
- 9 tension, respectively, shall expire at the end of that 6-
- 10 month period.
- 11 "(b)(1) For purposes of this section, the decision to
- 12 assert any claim of constitutionally based privilege against
- 13 disclosure of a Presidential record (or reasonably seg-
- 14 regable part of a record) must be made personally by a
- 15 former President or the incumbent President, as applica-
- 16 ble.
- 17 "(2) A former President or the incumbent President
- 18 shall notify the Archivist, the Committee on Oversight and
- 19 Government Reform of the House of Representatives, and
- 20 the Committee on Homeland Security and Governmental
- 21 Affairs of the Senate of a privilege claim under paragraph
- 22 (1) on the same day that the claim is asserted under such
- 23 paragraph.
- 24 "(c)(1) If a claim of constitutionally based privilege
- 25 against disclosure of a Presidential record (or reasonably

- 1 segregable part of a record) is asserted under subsection
- 2 (b) by a former President, the Archivist shall consult with
- 3 the incumbent President, as soon as practicable during the
- 4 period specified in paragraph (2)(A), to determine whether
- 5 the incumbent President will uphold the claim asserted by
- 6 the former President.
- 7 "(2)(A) Not later than the end of the 30-day period
- 8 beginning on the date of which the Archivist receives noti-
- 9 fication from a former President of the assertion of a
- 10 claim of constitutionally based privilege against disclosure,
- 11 the Archivist shall provide notice to the former President
- 12 and the public of the decision of the incumbent President
- 13 under paragraph (1) regarding the claim.
- 14 "(B) If the incumbent President upholds the claim
- 15 of privilege asserted by the former President, the Archivist
- 16 shall not make the Presidential record (or reasonably seg-
- 17 regable part of a record) subject to the claim publicly
- 18 available unless—
- 19 "(i) the incumbent President withdraws the de-
- cision upholding the claim of privilege asserted by
- 21 the former President; or
- 22 "(ii) the Archivist is otherwise directed by a
- final court order that is not subject to appeal.
- 24 "(C) If the incumbent President determines not to
- 25 uphold the claim of privilege asserted by the former Presi-

- 1 dent, or fails to make the determination under paragraph
- 2 (1) before the end of the period specified in subparagraph
- 3 (A), the Archivist shall release the Presidential record sub-
- 4 ject to the claim at the end of the 90-day period beginning
- 5 on the date on which the Archivist received notification
- 6 of the claim, unless otherwise directed by a court order
- 7 in an action initiated by the former President under sec-
- 8 tion 2204(e) of this title or by a court order in another
- 9 action in any Federal court.
- 10 "(d) The Archivist shall not make publicly available
- 11 a Presidential record (or reasonably segregable part of a
- 12 record) that is subject to a privilege claim asserted by the
- 13 incumbent President unless—
- 14 "(1) the incumbent President withdraws the
- privilege claim; or
- 16 "(2) the Archivist is otherwise directed by a
- final court order that is not subject to appeal.
- 18 "(e) The Archivist shall adjust any otherwise applica-
- 19 ble time period under this section as necessary to comply
- 20 with the return date of any congressional subpoena, judi-
- 21 cial subpoena, or judicial process.".
- 22 (2) Conforming amendments.—(A) Section
- 23 2204(d) of title 44, United States Code, is amended
- by inserting ", except section 2208," after "chap-
- ter''.

| 1 | (B) Section 2205 of title 44, United States |
|--|---|
| 2 | Code, is amended— |
| 3 | (i) in the matter preceding paragraph (1), |
| 4 | by striking "section 2204" and inserting "sec- |
| 5 | tions 2204 and 2208 of this title"; and |
| 6 | (ii) in paragraph (2)(A), by striking "sub- |
| 7 | pena" and inserting "subpoena". |
| 8 | (C) Section 2207 of title 44, United States |
| 9 | Code, is amended in the second sentence by insert- |
| 10 | ing ", except section 2208," after "chapter". |
| 11 | (3) CLERICAL AMENDMENT.—The table of sec- |
| 12 | tions at the beginning of chapter 22 of title 44, |
| 13 | United States Code, is amended by adding at the |
| | |
| 14 | end the following: |
| 14 | end the following: "2208. Claims of constitutionally based privilege against disclosure.". |
| 1415 | |
| | "2208. Claims of constitutionally based privilege against disclosure.". |
| 15 | "2208. Claims of constitutionally based privilege against disclosure.". (4) Rule of construction.—Nothing in the |
| 15 16 | "2208. Claims of constitutionally based privilege against disclosure.". (4) Rule of construction.—Nothing in the amendment made by paragraph (2)(C) shall be con- |
| 15 16 17 | "2208. Claims of constitutionally based privilege against disclosure.". (4) Rule of construction.—Nothing in the amendment made by paragraph (2)(C) shall be construed to— |
| 15 16 17 18 | "2208. Claims of constitutionally based privilege against disclosure.". (4) Rule of construction.—Nothing in the amendment made by paragraph (2)(C) shall be construed to— (A) affect the requirement of section 2207 |
| 15 16 17 18 | "2208. Claims of constitutionally based privilege against disclosure.". (4) RULE OF CONSTRUCTION.—Nothing in the amendment made by paragraph (2)(C) shall be construed to— (A) affect the requirement of section 2207 of title 44, United States Code, that Vice Presi- |
| 15 16 17 18 19 20 | "2208. Claims of constitutionally based privilege against disclosure.". (4) RULE OF CONSTRUCTION.—Nothing in the amendment made by paragraph (2)(C) shall be construed to— (A) affect the requirement of section 2207 of title 44, United States Code, that Vice Presidential records shall be subject to chapter 22 of |
| 15 16 17 18 19 20 21 | "2208. Claims of constitutionally based privilege against disclosure." (4) RULE OF CONSTRUCTION.—Nothing in the amendment made by paragraph (2)(C) shall be construed to— (A) affect the requirement of section 2207 of title 44, United States Code, that Vice Presidential records shall be subject to chapter 22 of that title in the same manner as Presidential |
| 15 16 17 18 19 20 21 22 | "2208. Claims of constitutionally based privilege against disclosure.". (4) RULE OF CONSTRUCTION.—Nothing in the amendment made by paragraph (2)(C) shall be construed to— (A) affect the requirement of section 2207 of title 44, United States Code, that Vice Presidential records shall be subject to chapter 22 of that title in the same manner as Presidential records; or |

| 1 | (b) Definitions.—Section 2201 of title 44, United |
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| 2 | States Code, is amended— |
| 3 | (1) in paragraph (1)— |
| 4 | (A) by striking "memorandums" and in- |
| 5 | serting "memoranda"; |
| 6 | (B) by striking "audio, audiovisual" and |
| 7 | inserting "audio and visual records"; and |
| 8 | (C) by inserting ", whether in analog, dig- |
| 9 | ital, or any other form" after "mechanical |
| 10 | recordations"; and |
| 11 | (2) in paragraph (2), by striking "advise and |
| 12 | assist" and inserting "advise or assist". |
| 13 | (c) Management and Custody of Presidential |
| 14 | Records.—Section 2203 of title 44, United States Code, |
| 15 | is amended— |
| 16 | (1) in subsection (a), by striking "maintained" |
| 17 | and inserting "preserved and maintained"; |
| 18 | (2) in subsection (b), by striking "advise and |
| 19 | assist" and inserting "advise or assist"; |
| 20 | (3) by redesignating subsection (f) as sub- |
| 21 | section (g); |
| 22 | (4) by inserting after subsection (e) the fol- |
| 23 | lowing new subsection: |
| 24 | "(f) During a President's term of office, the Archivist |
| 25 | may maintain and preserve Presidential records on behalf |

- 1 of the President, including records in digital or electronic
- 2 form. The President shall remain exclusively responsible
- 3 for custody, control, and access to such Presidential
- 4 records. The Archivist may not disclose any such records,
- 5 except under direction of the President, until the conclu-
- 6 sion of a President's term of office, if a President serves
- 7 consecutive terms upon the conclusion of the last term,
- 8 or such other period provided for under section 2204 of
- 9 this title."; and
- 10 (5) in subsection (g)(1), as so redesignated, by
- striking "Act" and inserting "chapter".
- 12 (d) Restrictions on Access to Presidential
- 13 Records.—Section 2204 of title 44, United States Code,
- 14 is amended by adding at the end the following new sub-
- 15 section:
- 16 "(f) The Archivist shall not make available any origi-
- 17 nal Presidential records to any individual claiming access
- 18 to any Presidential record as a designated representative
- 19 under section 2205(3) of this title if that individual has
- 20 been convicted of a crime relating to the review, retention,
- 21 removal, or destruction of records of the Archives.".
- 22 (e) Disclosure Requirement for Official Busi-
- 23 Ness Conducted Using Non-official Electronic Mes-
- 24 Saging Account.—

| 1 | (1) Amendment.—Chapter 22 of title 44, United |
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| 2 | States Code, as amended by subsection (a)(1), is fur- |
| 3 | ther amended by adding at the end the following new |
| 4 | section: |
| 5 | "§ 2209. Disclosure requirement for official business |
| 6 | conducted using non-official electronic |
| 7 | messaging accounts |
| 8 | "(a) In General.—An officer or employee of an exec- |
| 9 | utive agency may not create or send a Presidential record |
| 10 | using a non-official electronic messaging account unless |
| 11 | such officer or employee— |
| 12 | "(1) copies an official electronic messaging ac- |
| 13 | count of the officer or employee in the original cre- |
| 14 | ation or transmission of the Presidential record; or |
| 15 | "(2) forwards a complete copy of the Presidential |
| 16 | record to an official electronic messaging account of |
| 17 | the officer or employee within five days after the |
| 18 | original creation or transmission of the Presidential |
| 19 | record. |
| 20 | "(b) Adverse Actions.—The intentional violation of |
| 21 | subsection (a) (including any rules, regulations, or other |
| 22 | implementing guidelines), as determined by the appropriate |
| 23 | supervisor, shall be a basis for disciplinary action in ac- |
| 24 | cordance with subchapter I, II, or V of chapter 75 of title |
| 25 | 5, as the case may be. |

| 1 | "(c) Definitions.—In this section: |
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| 2 | "(1) Electronic messages.—The term 'elec- |
| 3 | tronic messages' means electronic mail and other elec- |
| 4 | tronic messaging systems that are used for purposes |
| 5 | of communicating between individuals. |
| 6 | "(2) Electronic messaging account.—The |
| 7 | term 'electronic messaging account' means any ac- |
| 8 | count that sends electronic messages. |
| 9 | "(3) Executive agency.—The term 'executive |
| 10 | agency' has the meaning given that term in section |
| 11 | 105 of title 5.". |
| 12 | (2) Clerical amendment.—The table of sec- |
| 13 | tions at the beginning of chapter 22 of title 44, |
| 14 | United States Code, as amended by subsection (a)(3), |
| 15 | is further amended by adding at the end the following |
| 16 | new item: |
| | "2209. Disclosure requirement for official business conducted using non-official electronic messaging accounts.". |
| 17 | SEC. 3. NATIONAL ARCHIVES AND RECORDS ADMINISTRA |
| 18 | TION. |
| 19 | (a) Acceptance of Records for Historical |
| 20 | Preservation.—Section 2107 of title 44, United States |
| 21 | Code, is amended to read as follows: |

"§ 2107. Acceptance of records for historical preser-

| 2 | vation |
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| 3 | "(a) In General.—When it appears to the Archivist |

to be in the public interest, the Archivist may—

5 "(1) accept for deposit with the National Ar-6 chives of the United States the records of a Federal 7 agency, the Congress, the Architect of the Capitol, 8 or the Supreme Court determined by the Archivist 9 to have sufficient historical or other value to warrant 10 their continued preservation by the United States Government;

> "(2) direct and effect the transfer of records of a Federal agency determined by the Archivist to have sufficient historical or other value to warrant their continued preservation by the United States Government to the National Archives of the United States, as soon as practicable, and at a time mutually agreed upon by the Archivist and the head of that Federal agency not later than thirty years after such records were created or received by that agency, unless the head of such agency has certified in writing to the Archivist that such records must be retained in the custody of such agency for use in the conduct of the regular business of the agency;

> "(3) direct and effect, with the approval of the head of the originating Federal agency, or if the ex-

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| 1 | istence of the agency has been terminated, with the |
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| 2 | approval of the head of that agency's successor in |
| 3 | function, if any, the transfer of records, deposited or |
| 4 | approved for deposit with the National Archives of |
| 5 | the United States to public or educational institu- |
| 6 | tions or associations; title to the records to remain |
| 7 | vested in the United States unless otherwise author- |
| 8 | ized by Congress; and |
| 9 | "(4) transfer materials from private sources au- |
| 10 | thorized to be received by the Archivist by section |
| 11 | 2111 of this title. |
| 12 | "(b) Early Transfer of Records.—The Archi- |
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| 13 | vist— |
| 13 14 | vist— $\label{eq:consultation} \text{``(1) in consultation with the head of the original}$ |
| | |
| 14 | "(1) in consultation with the head of the origi- |
| 14 15 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for |
| 14 15 16 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for deposit a copy of the records described in subsection |
| 14 15 16 17 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for deposit a copy of the records described in subsection (a)(2) that have been in existence for less than thir- |
| 14 15 16 17 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for deposit a copy of the records described in subsection (a)(2) that have been in existence for less than thirty years; and |
| 14 15 16 17 18 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for deposit a copy of the records described in subsection (a)(2) that have been in existence for less than thirty years; and "(2) may not disclose any such records until |
| 14 15 16 17 18 19 20 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for deposit a copy of the records described in subsection (a)(2) that have been in existence for less than thirty years; and "(2) may not disclose any such records until the expiration of— |
| 14 15 16 17 18 19 20 21 | "(1) in consultation with the head of the originating Federal agency, is authorized to accept for deposit a copy of the records described in subsection (a)(2) that have been in existence for less than thirty years; and "(2) may not disclose any such records until the expiration of— "(A) the thirty-year period described in |

- "(C) any shorter period agreed to by the
 originating Federal agency.".
 (b) MATERIAL ACCEPTED FOR DEPOSIT.—Section
- 4 2111 of title 44, United States Code, is amended to read
- 5 as follows:

6 "§ 2111. Material accepted for deposit

- 7 "(a) In General.—When the Archivist considers it
- 8 to be in the public interest the Archivist may accept for
- 9 deposit—
- 10 "(1) the papers and other historical materials
- of a President or former President of the United
- 12 States, or other official or former official of the Gov-
- ernment, and other papers relating to and contem-
- porary with a President or former President of the
- 15 United States, subject to restrictions agreeable to
- the Archivist as to their use; and
- 17 "(2) recorded information (as such term is de-
- fined in section 3301(a)(2) of this title) from private
- sources that are appropriate for preservation by the
- 20 Government as evidence of its organization, func-
- 21 tions, policies, decisions, procedures, and trans-
- actions.
- 23 "(b) Exception.—This section shall not apply in the
- 24 case of any Presidential records which are subject to the
- 25 provisions of chapter 22 of this title.".

- 1 (c) Preservation of Audio and Visual
- 2 Records.—
- 3 (1) In General.—Section 2114 of title 44,
- 4 United States Code, is amended to read as follows:

5 "§ 2114. Preservation of audio and visual records

- 6 "The Archivist may make and preserve audio and vis-
- 7 ual records, including motion-picture films, still photo-
- 8 graphs, and sound recordings, in analog, digital, or any
- 9 other form, pertaining to and illustrative of the historical
- 10 development of the United States Government and its ac-
- 11 tivities, and provide for preparing, editing, titling, scoring,
- 12 processing, duplicating, reproducing, exhibiting, and re-
- 13 leasing for non-profit educational purposes, motion-picture
- 14 films, still photographs, and sound recordings in the Ar-
- 15 chivist's custody.".
- 16 (2) CLERICAL AMENDMENT.—The table of sec-
- tions at the beginning of chapter 21 of title 44,
- 18 United States Code, is amended by striking the item
- for section 2114 and inserting the following:
 - "2114. Preservation of audio and visual records.".
- 20 (d) Legal Status of Reproductions; Official
- 21 Seal; Fees for Copies and Reproductions.—Section
- 22 2116(a) of title 44, United States Code, is amended by
- 23 inserting "digital," after "microphotographic,", each place
- 24 it appears.

1 SEC. 4. RECORDS MANAGEMENT BY FEDERAL AGENCIES.

- 2 Section 3106 of title 44, United States Code, is
- 3 amended to read as follows:

4 "§ 3106. Unlawful removal, destruction of records

- 5 "(a) Federal Agency Notification.—The head
- 6 of each Federal agency shall notify the Archivist of any
- 7 actual, impending, or threatened unlawful removal, defac-
- 8 ing, alteration, corruption, deletion, erasure, or other de-
- 9 struction of records in the custody of the agency, and with
- 10 the assistance of the Archivist shall initiate action through
- 11 the Attorney General for the recovery of records the head
- 12 of the Federal agency knows or has reason to believe have
- 13 been unlawfully removed from that agency, or from an-
- 14 other Federal agency whose records have been transferred
- 15 to the legal custody of that Federal agency.
- 16 "(b) Archivist Notification.—In any case in
- 17 which the head of a Federal agency does not initiate an
- 18 action for such recovery or other redress within a reason-
- 19 able period of time after being notified of any such unlaw-
- 20 ful action described in subsection (a), or is participating
- 21 in, or believed to be participating in any such unlawful
- 22 action, the Archivist shall request the Attorney General
- 23 to initiate such an action, and shall notify the Congress
- 24 when such a request has been made.".

1 SEC. 5. DISPOSAL OF RECORDS.

| 2 | (a) Definition of Records.—Section 3301 of title |
|----|--|
| 3 | 44, United States Code, is amended to read as follows: |
| 4 | "§ 3301. Definition of records |
| 5 | "(a) Records Defined.— |
| 6 | "(1) IN GENERAL.—As used in this chapter, the |
| 7 | term 'records'— |
| 8 | "(A) includes all recorded information, re- |
| 9 | gardless of form or characteristics, made or re- |
| 10 | ceived by a Federal agency under Federal law |
| 11 | or in connection with the transaction of public |
| 12 | business and preserved or appropriate for pres- |
| 13 | ervation by that agency or its legitimate suc- |
| 14 | cessor as evidence of the organization, func- |
| 15 | tions, policies, decisions, procedures, operations, |
| 16 | or other activities of the United States Govern- |
| 17 | ment or because of the informational value of |
| 18 | data in them; and |
| 19 | "(B) does not include— |
| 20 | "(i) library and museum material |
| 21 | made or acquired and preserved solely for |
| 22 | reference or exhibition purposes; or |
| 23 | "(ii) duplicate copies of records pre- |
| 24 | served only for convenience. |
| 25 | "(2) Recorded information defined.—For |
| 26 | purposes of paragraph (1), the term 'recorded infor- |

- 1 mation' includes all traditional forms of records, re-
- 2 gardless of physical form or characteristics, includ-
- 3 ing information created, manipulated, commu-
- 4 nicated, or stored in digital or electronic form.
- 5 "(b) DETERMINATION OF DEFINITION.—The Archi-
- 6 vist's determination whether recorded information, regard-
- 7 less of whether it exists in physical, digital, or electronic
- 8 form, is a record as defined in subsection (a) shall be bind-
- 9 ing on all Federal agencies.".
- 10 (b) Regulations Covering Lists of Records
- 11 FOR DISPOSAL, PROCEDURE FOR DISPOSAL, AND STAND-
- 12 ARDS FOR REPRODUCTION.—Section 3302(3) of title 44,
- 13 United States Code, is amended by striking "photographic
- 14 or microphotographic processes" and inserting "photo-
- 15 graphic, microphotographic, or digital processes".
- 16 (c) Lists and Schedules of Records To Be
- 17 Submitted to the Archivist by Head of Each Gov-
- 18 ERNMENT AGENCY.—Section 3303(1) of title 44, United
- 19 States Code, is amended by striking "photographed or
- 20 microphotographed" and inserting "photographed, micro-
- 21 photographed, or digitized".
- 22 (d) Examination by Archivist of Lists and
- 23 Schedules of Records Lacking Preservation
- 24 Value; Disposal of Records.—Section 3303a(c) of
- 25 title 44, United States Code, is amended by striking "the

- 1 Committee on Rules and Administration of the Senate and
- 2 the Committee on House Oversight of the House of Rep-
- 3 resentatives" and inserting "the Committee on Oversight
- 4 and Government Reform of the House of Representatives
- 5 and the Committee on Homeland Security and Govern-
- 6 mental Affairs of the Senate".
- 7 (e) Photographs or Microphotographs of
- 8 Records Considered as Originals; Certified Re-
- 9 PRODUCTIONS ADMISSIBLE IN EVIDENCE.—Section 3312
- 10 of title 44, United States Code, is amended—
- 11 (1) in the first sentence, by striking "Photo-
- graphs and or microphotographs of records" and in-
- serting "Photographs, microphotographs of records,
- or digitized records"; and
- 15 (2) in the second sentence, by striking "photo-
- graphs or microphotographs" and inserting "photo-
- 17 graphs, microphotographs, or digitized records",
- each place it appears.
- 19 SEC. 6. PROCEDURES TO PREVENT UNAUTHORIZED RE-
- 20 MOVAL OF CLASSIFIED RECORDS FROM NA-
- 21 TIONAL ARCHIVES.
- 22 (a) Classified Records.—Not later than 90 days
- 23 after the date of the enactment of this Act, the Archivist
- 24 shall prescribe internal procedures to prevent the unau-
- 25 thorized removal of classified records from the National

- 1 Archives and Records Administration or the destruction
- 2 or damage of such records, including when such records
- 3 are accessed or searched electronically. Such procedures
- 4 shall include, at a minimum, the following prohibitions:
- 5 (1) An individual, other than covered personnel,
- 6 may not view classified records in any room that is
- 7 not secure, except in the presence of National Ar-
- 8 chives and Records Administration personnel or
- 9 under video surveillance.
- 10 (2) An individual, other than covered personnel,
- may not be left alone with classified records, unless
- that individual is under video surveillance.
- 13 (3) An individual, other than covered personnel,
- may not review classified records while possessing
- any cellular phone, electronic personal communica-
- tion device, or any other devices capable of
- photographing, recording, or transferring images or
- 18 content.
- 19 (4) An individual seeking access to review clas-
- sified records, as a precondition to such access, must
- consent to a search of their belongings upon conclu-
- sion of their records review.
- 23 (5) All notes and other writings prepared by an
- individual, other than covered personnel, during the
- course of a review of classified records shall be re-

| 1 | tained by the National Archives and Records Admin- |
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| 2 | istration in a secure facility until such notes and |
| 3 | other writings are determined to be unclassified, are |
| 4 | declassified, or are securely transferred to another |
| 5 | secure facility. |
| 6 | (b) Definitions.—In this section: |
| 7 | (1) COVERED PERSONNEL.—The term "covered |
| 8 | personnel" means any individual— |
| 9 | (A) who has an appropriate and necessary |
| 10 | reason for accessing classified records, as deter- |
| 11 | mined by the Archivist; and |
| 12 | (B) who is either— |
| 13 | (i) an officer or employee of the |
| 14 | United States Government with appro- |
| 15 | priate security clearances; or |
| 16 | (ii) any personnel with appropriate se- |
| 17 | curity clearances of a Federal contractor |
| 18 | authorized in writing to act for purposes of |
| 19 | this section by an officer or employee of |
| 20 | the United States Government. |
| 21 | (2) Records.—The term "records" has the |
| 22 | meaning given that term under section 3301 of title |
| 23 | 44 United States Code |

| 1 | SEC. 7. REPEAL OF PROVISIONS RELATED TO THE NA- |
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| 2 | TIONAL STUDY COMMISSION ON RECORDS |
| 3 | AND DOCUMENTS OF FEDERAL OFFICIALS. |
| 4 | (a) In General.—Sections 3315 through 3324 of |
| 5 | title 44, United States Code, are repealed. |
| 6 | (b) CLERICAL AMENDMENT.—The table of sections |
| 7 | at the beginning of chapter 33 of title 44, United States |
| 8 | Code, is amended by striking the items relating to sections |
| 9 | 3315 through 3324. |
| 10 | SEC. 8. PRONOUN AMENDMENTS. |
| 11 | Title 44, United States Code, is amended— |
| 12 | (1) in section 2116(e), by striking "his" and in- |
| 13 | serting "the Archivist's"; |
| 14 | (2) in section 2201(2), by striking "his" and in- |
| 15 | serting "the President's", each place it appears; |
| 16 | (3) in section 2203— |
| 17 | (A) in subsection (a), by striking "his" and |
| 18 | inserting "the President's"; |
| 19 | (B) in subsection (b), by striking "his" |
| 20 | and inserting "the President's"; |
| 21 | (C) in subsection (c)— |
| 22 | (i) in the matter preceding paragraph |
| 23 | (1)— |
| 24 | (I) by striking "his" and insert- |
| 25 | ing "the President's": and |

| 1 | (II) by striking "those of his |
|----|---|
| 2 | Presidential records" and inserting |
| 3 | "those Presidential records of such |
| 4 | President"; and |
| 5 | (ii) in paragraph (2), by striking "he" |
| 6 | and inserting "the Archivist"; |
| 7 | (D) in subsection (d), by striking "he" and |
| 8 | inserting "the Archivist"; |
| 9 | (E) in subsection (e), by striking "he" and |
| 10 | inserting "the Archivist"; and |
| 11 | (F) in subsection (g), as so redesignated, |
| 12 | by striking "he" and inserting "the Archivist"; |
| 13 | (4) in section 2204— |
| 14 | (A) in subsection (a)— |
| 15 | (i) in the matter preceding paragraph |
| 16 | (1), by striking "his" and inserting "a |
| 17 | President's"; and |
| 18 | (ii) in paragraph (5), by striking |
| 19 | "his" and inserting "the President's"; and |
| 20 | (B) in subsection (b)— |
| 21 | (i) in paragraph (1)(B), by striking |
| 22 | "his" and inserting "the President's"; and |
| 23 | (ii) in paragraph (3)— |

| 1 | (I) by striking "his" the first |
|----|--|
| 2 | place it appears and inserting "the |
| 3 | Archivist's"; and |
| 4 | (II) by striking "his designee" |
| 5 | and inserting "the Archivist's des- |
| 6 | ignee"; |
| 7 | (5) in section 2205— |
| 8 | (A) in paragraph (2)(B), by striking "his" |
| 9 | and inserting "the incumbent President's"; and |
| 10 | (B) in paragraph (3), by striking "his" |
| 11 | and inserting "the former President's"; |
| 12 | (6) in section 2901(11), by striking "his" and |
| 13 | inserting "the Archivist's"; |
| 14 | (7) in section 2904(c)(6), by striking "his" and |
| 15 | inserting "the Archivist's"; |
| 16 | (8) in section 2905(a)— |
| 17 | (A) by striking "He" and inserting "The |
| 18 | Archivist"; and |
| 19 | (B) by striking "his" and inserting "the |
| 20 | Archivist's"; |
| 21 | (9) in section 3103, by striking "he" and in- |
| 22 | serting "the head of such agency"; |
| 23 | (10) in section 3104— |
| 24 | (A) by striking "his" the first place it ap- |
| 25 | pears and inserting "such official's"; and |

| 1 | (B) by striking "him or his" and inserting |
|----|--|
| 2 | "such official or such official's"; |
| 3 | (11) in section 3105, by striking "he" and in- |
| 4 | serting "the head of such agency"; |
| 5 | (12) in section 3302(1), by striking "him" and |
| 6 | inserting "the Archivist"; and |
| 7 | (13) in section 3303a— |
| 8 | (A) in subsection (a)— |
| 9 | (i) by striking "him" and inserting |
| 10 | "the Archivist", each place it appears; and |
| 11 | (ii) by striking "he" and inserting |
| 12 | "the Archivist"; |
| 13 | (B) in subsection (c), by striking "he" and |
| 14 | inserting "the Archivist"; |
| 15 | (C) in subsection (e), by striking "his" and |
| 16 | inserting "the Archivist's"; and |
| 17 | (D) in subsection (f), by striking "he" and |
| 18 | inserting "the Archivist". |
| 19 | SEC. 9. RECORDS MANAGEMENT BY THE ARCHIVIST. |
| 20 | (a) Objectives of Records Management.—Sec- |
| 21 | tion 2902 of title 44, United States Code, is amended— |
| 22 | (1) in paragraph (4), by striking "creation and |
| 23 | of records maintenance and use" and inserting "cre- |
| 24 | ation, maintenance, transfer, and use": |

| 1 | (2) in paragraph (6), by inserting after "Fed- |
|----|--|
| 2 | eral paperwork" the following: "and the transfer of |
| 3 | records from Federal agencies to the National Ar- |
| 4 | chives of the United States in digital or electronic |
| 5 | form to the greatest extent possible"; and |
| 6 | (3) in paragraph (7), by striking "the Adminis- |
| 7 | trator or". |
| 8 | (b) RECORDS CENTERS AND CENTRALIZED MICRO- |
| 9 | FILMING SERVICES.—Section 2907 of title 44, United |
| 10 | States Code, is amended— |
| 11 | (1) in the subject heading by inserting "or |
| 12 | digitization" after "microfilming"; and |
| 13 | (2) by inserting "or digitization" after "micro- |
| 14 | filming". |
| 15 | (b) Records Centers and Centralized Micro- |
| 16 | FILMING SERVICES.— |
| 17 | (1) Amendment.—Section 2907 of title 44, |
| 18 | United States Code, is amended— |
| 19 | (A) in the section heading by inserting "or |
| 20 | digitization" after "microfilming"; and |
| 21 | (B) by inserting "or digitization" after |
| 22 | ``microfilming". |
| 23 | (2) Conforming amendment.—The table of sec- |
| 24 | tions at the beginning of chapter 29 of title 44, |
| 25 | United States Code, is amended in the item relating |

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to section 2907 by inserting "or digitization" after
 1
 2
        "microfilming".
 3
        (c) General Responsibilities for Records
   Management.—Section 2904 of title 44, United States
 5
    Code, is amended—
 6
             (1) in subsection (b), by striking "The Adminis-
        trator" and inserting "The Archivist";
 7
 8
             (2) in subsection (c)—
                  (A) in the matter preceding paragraph
 9
             (1)—
10
                      (i) by striking "their" and inserting
11
                  "the";
12
                      (ii) by striking "subsection (a) or (b),
13
14
                  respectively" and inserting "subsections
15
                  (a) and (b)";
                      (iii) by striking "and the Adminis-
16
17
                 trator"; and
18
                      (iv) by striking "each"; and
19
                  (B) in paragraph (8), by striking "or the
20
             Administrator (as the case may be)"; and
21
             (3) subsection (d) is amended to read as fol-
22
        lows:
23
        "(d) The Archivist shall promulgate regulations re-
    quiring all Federal agencies to transfer all digital or elec-
   tronic records to the National Archives of the United
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| 1 | States in digital or electronic form to the greatest extent |
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| 2 | possible.". |
| 3 | (d) Inspection of Agency Records.—Section |
| 4 | 2906(a)(1) 2906 of title 44, United States Code, is amend- |
| 5 | ed— |
| 6 | (1) in subsection (a)— |
| 7 | (A) in paragraph (1)— |
| 8 | (i) by striking "their respective" and |
| 9 | inserting "the"; |
| 10 | (ii) by striking "the Administrator of |
| 11 | General Services and"; |
| 12 | (iii) by striking "designee of either" |
| 13 | and inserting "the Archivist's designee"; |
| 14 | (iv) by striking "solely"; and |
| 15 | (v) by inserting after "for the im- |
| 16 | provement of records management prac- |
| 17 | tices and programs" the following: "and |
| 18 | for determining whether the records of |
| 19 | Federal agencies have sufficient value to |
| 20 | warrant continued preservation or lack suf- |
| 21 | ficient value to justify continued preserva- |
| 22 | tion''; |
| 23 | (B) in paragraph (2)— |
| 24 | (i) by striking "the Administrator |
| 25 | and"; and |

| 1 | (ii) by striking the second sentence; |
|----|--|
| 2 | and |
| 3 | (C) in paragraph (3)— |
| 4 | (i) in the matter preceding subpara- |
| 5 | graph (A)— |
| 6 | (I) by striking "the Adminis- |
| 7 | trator or''; and |
| 8 | (II) by striking "designee of ei- |
| 9 | ther" and inserting "Archivist's des- |
| 10 | ignee''; and |
| 11 | (ii) in subparagraph (A), by striking |
| 12 | "the Administrator, the Archivist," and in- |
| 13 | serting "the Archivist"; and |
| 14 | (2) in subsection (b)— |
| 15 | (A) by striking "the Administrator and"; |
| 16 | and |
| 17 | (B) by striking "designee of either" and |
| 18 | inserting "Archivist's designee". |
| 19 | (e) Reports; Correction of Violations.—Sec- |
| 20 | tion 2115 of title 44, United States Code, is amended— |
| 21 | (1) in subsection (a)— |
| 22 | (A) by striking "their respective" and in- |
| 23 | serting "the"; |
| 24 | (B) by striking "and the Administrator"; |
| 25 | and |

| 1 | (C) by striking "each"; and |
|----|--|
| 2 | (2) in subsection (b)— |
| 3 | (A) by striking "either"; |
| 4 | (B) by striking "or the Administrator", |
| 5 | each place it appears; and |
| 6 | (C) by striking "inaugurated" and insert- |
| 7 | ing "demonstrably commenced". |
| 8 | (f) Records Management by the Archivist.— |
| 9 | The heading for chapter 29 of title 44, United States |
| 10 | Code, is amended by striking "AND BY THE ADMIN- |
| 11 | ISTRATOR OF GENERAL SERVICES". |
| 12 | (1) Amendment.—The heading for chapter 29 of |
| 13 | title 44, United States Code, is amended by striking |
| 14 | "AND BY THE ADMINISTRATOR OF |
| 15 | GENERAL SERVICES". |
| 16 | (2) Conforming amendment.—The table of |
| 17 | chapters at the beginning of title 44, United States |
| 18 | Code, is amended in the item related to chapter 29 by |
| 19 | striking "and by the Administrator of General Serv- |
| 20 | ices". |
| 21 | (g) Establishment of Program of Manage- |
| 22 | MENT.—Section 3102(2) of title 44, United States Code, |
| 23 | is amended by striking "the Administrator of General |
| 24 | Services and". |

| 1 | SEC. 10. DISCLOSURE REQUIREMENT FOR OFFICIAL BUSI- |
|----|--|
| 2 | NESS CONDUCTED USING NON-OFFICIAL |
| 3 | ELECTRONIC MESSAGING ACCOUNT. |
| 4 | (a) Amendment.—Chapter 29 of title 44, United |
| 5 | States Code is amended by adding at the end the following |
| 6 | new section: |
| 7 | "§ 2911. Disclosure requirement for official business |
| 8 | conducted using non-official electronic |
| 9 | messaging accounts |
| 10 | "(a) In General.—An officer or employee of an exec- |
| 11 | utive agency may not create or send a record using a non- |
| 12 | official electronic messaging account unless such officer or |
| 13 | employee— |
| 14 | "(1) copies an official electronic messaging ac- |
| 15 | count of the officer or employee in the original cre- |
| 16 | ation or transmission of the record; or |
| 17 | "(2) forwards a complete copy of the record to an |
| 18 | official electronic messaging account of the officer or |
| 19 | employee within five days after the original creation |
| 20 | or transmission of the record. |
| 21 | "(b) Adverse Actions.—The intentional violation of |
| 22 | subsection (a) (including any rules, regulations, or other |
| 23 | implementing guidelines), as determined by the appropriate |
| 24 | supervisor, shall be a basis for disciplinary action in ac- |
| 25 | cordance with subchapter I, II, or V of chapter 75 of title |
| 26 | 5, as the case may be. |

| 1 | "(c) Definitions.—In this section: |
|----|---|
| 2 | "(1) Electronic messages.—The term 'elec |
| 3 | tronic messages' means electronic mail and other elec |
| 4 | tronic messaging systems that are used for purposes |
| 5 | of communicating between individuals. |
| 6 | "(2) Electronic messaging account.—The |
| 7 | term 'electronic messaging account' means any ac |
| 8 | count that sends electronic messages. |
| 9 | "(3) Executive agency.—The term 'executive |
| 10 | agency' has the meaning given that term in section |
| 11 | 105 of title 5.". |
| 12 | (b) Clerical Amendment.—The table of sections a |
| 13 | the beginning of chapter 29 of title 44, United States Code |
| 14 | is amended by adding at the end the following new item |
| | "2911. Disclosure requirement for official business conducted using non-official electronic messaging accounts.". |

Union Calendar No. 92

113TH CONGRESS H. R. 1233

[Report No. 113-127]

A BILL

To amend chapter 22 of title 44, United States Code, popularly known as the Presidential Records Act, to establish procedures for the consideration of claims of constitutionally based privilege against disclosure of Presidential records, and for other purposes.

June 25, 2013

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed