

Online Appendix

Out of Labor and Into the Labor Force?

The Role of Abortion Access, Social Stigma, and Financial Constraints

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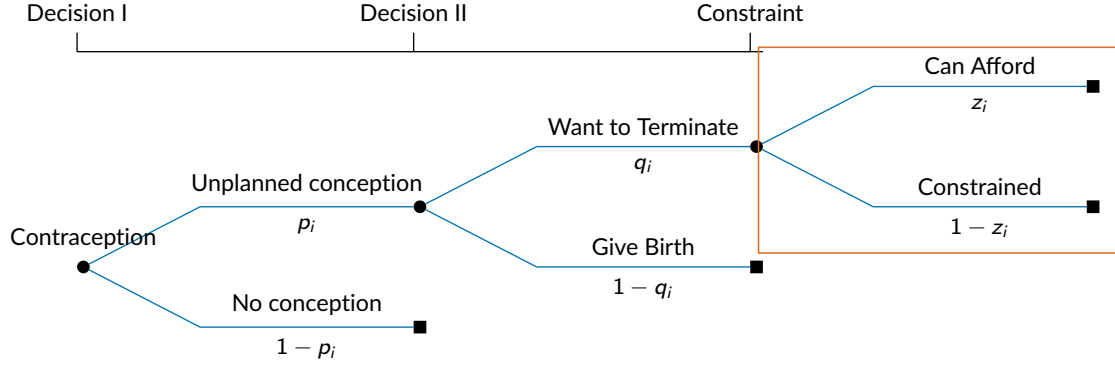
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Contents

A	Additional Figures and Tables	2
B	Israel Context	10
C	Parallel Trends	18
D	Toy Model	24
E	Dynamic Treatment Effects: An Event-study Relative To (Potential) Birth	27
F	Hassle Cost	33
G	Estimating Wage Premiums (AKM)	35

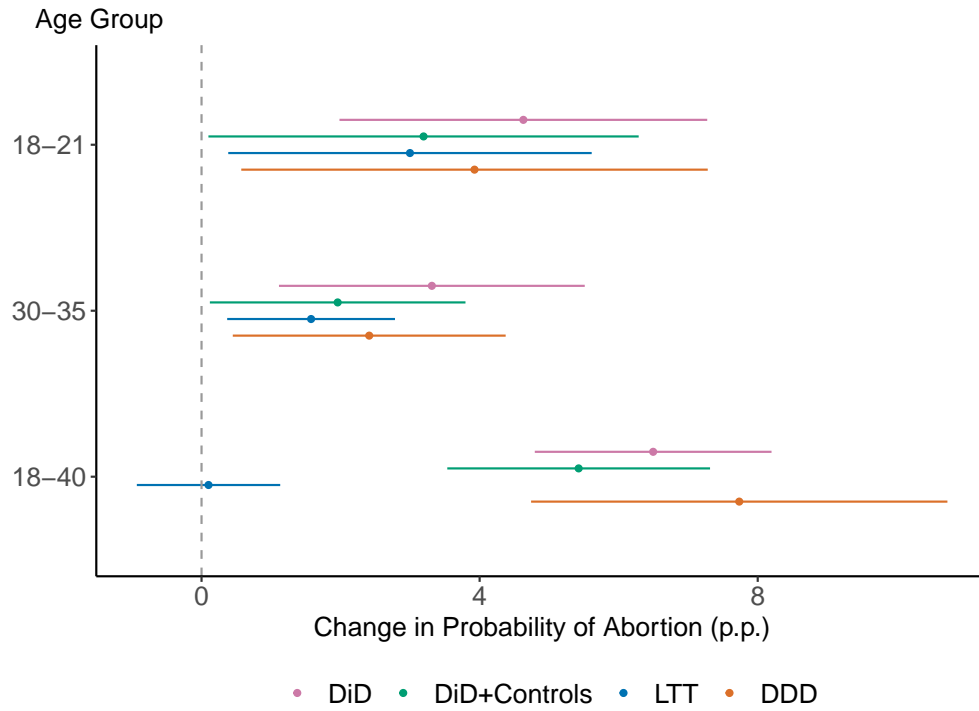
A Additional Figures and Tables

Figure A1: Decision Tree



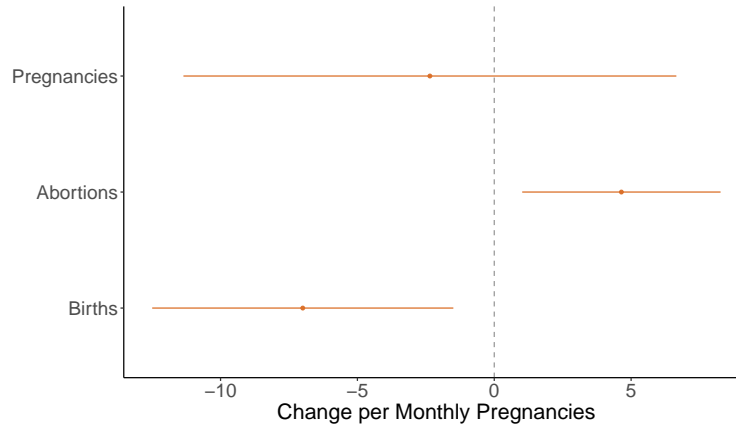
Notes: This figure illustrates our extension of the ‘abortion as insurance’ model: a two-step decision process as described in Sections 5.1 and 5.2. In the model, a woman first makes a decision on contraception intensity p_i ($p_i \in [0, 1]$), which implies a conception will happen with probability $1 - p_i$. Once a conception is realized, the woman decides whether she wants to terminate ($q_i = 1$) or give birth ($q_i = 0$) (explained formally in Appendix D.2). The modified model adds another layer to capture the combination of credit constraints and social stigma cost. This feature of the model captures the fact that credit-constrained young women from traditional households cannot rely on their social network as a safety net for the monetary cost of the abortion.

Figure A2: Effect of the 2014 Policy on Abortion for Different Age Groups



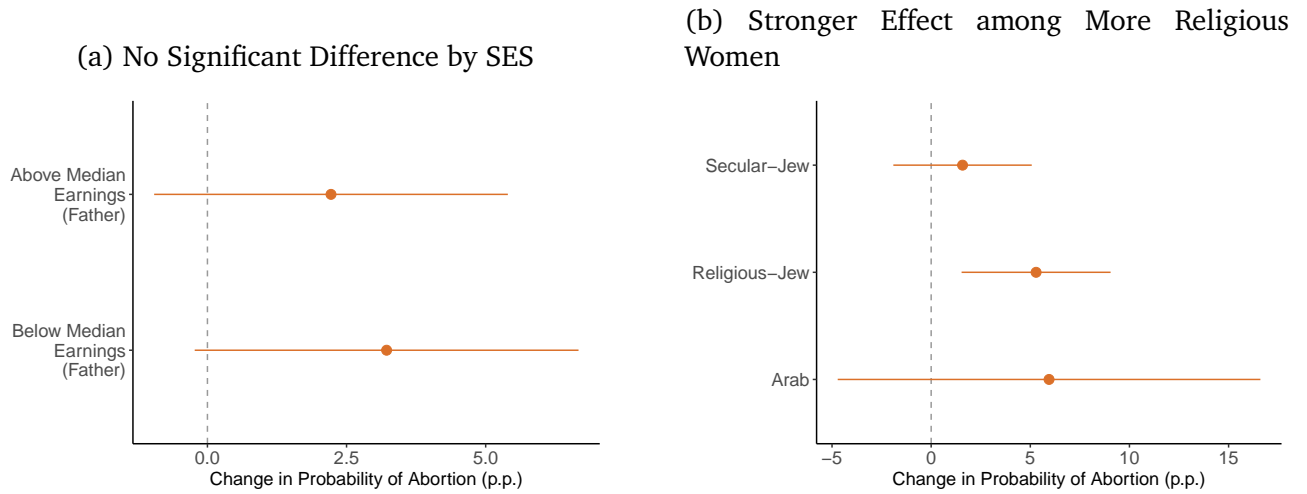
Notes: This figure presents difference-in-differences (DiD) results for the effect of the 2014 policy on abortion for three different age groups and specifications. Each color denotes the results from a different specification: standard DiD in pink, DiD+Controls in green, a linear time trend specification in blue (LTT), and the triple difference in orange (DDD). The effect is estimated separately in three samples based on the woman's age group: 18-21 (top row, main analytic results), 30-35 (middle row), and 18-40 (bottom row). In each row, the dot represents the treatment effect ($\delta \cdot Post_t \times T_{it}$) and lines mark the 95% confidence interval around the point estimate. The dashed vertical line is at 0, indicating an insignificant result.

Figure A3: Test for Illegal Market Spillovers



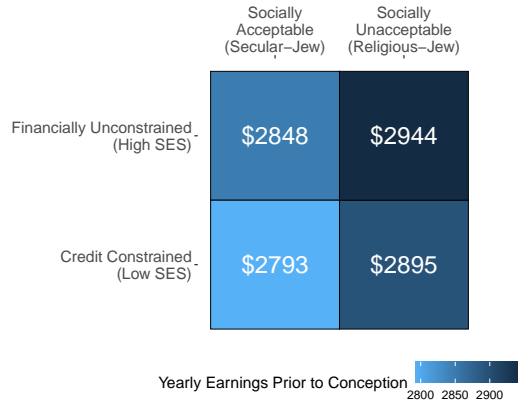
Notes: This figure presents difference-in-differences results for the effect of the 2014 policy on pregnancies, abortions, and births in levels, after collapsing the data by year-month-age level. In each row, the dot indicates the treatment effect ($\delta \cdot Post_t \times T_i$) and lines mark the 95% confidence interval around the point estimate. The dashed vertical line is at 0, indicating an insignificant result. The sample includes all unmarried women in the country aged 18-21 from 2009-2016. Treated women are those aged 20-21. The estimates are percentage point changes that can be interpreted as the relative change per 100 pregnancies.

Figure A4: Effect of the Policy by SES and Ethnicity

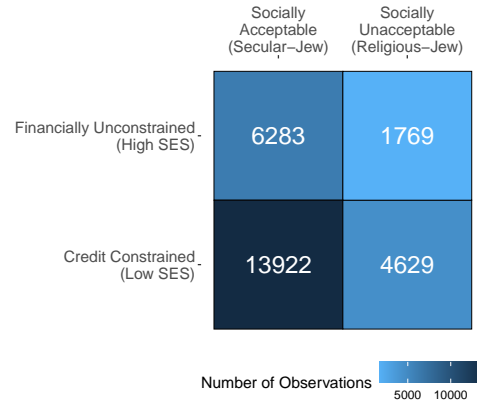


Notes: The figure presents the heterogeneous difference-in-differences results, where we split the sample by population groups. Panel A4a is split into two SES groups according to the yearly earnings of the father of the woman who conceived (our proxy for household SES level). Panel A4b is split by ethnic groups. In each row, the dot represents the percentage change in the treatment effect ($\delta \cdot Post_t \times T_i$), and lines mark the 95% confidence interval around the point estimate. The dashed vertical line is at 0, indicating an insignificant result. The sample includes all unmarried women in the country aged 18-21 from 2009-2016 who conceived. Treated women are those aged 20-21.

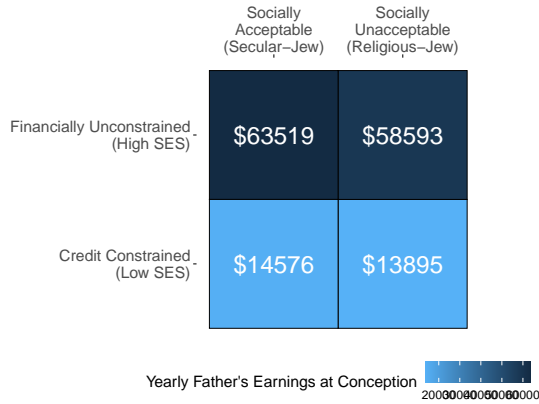
Figure A5: Baseline Characteristics by Religiosity and SES



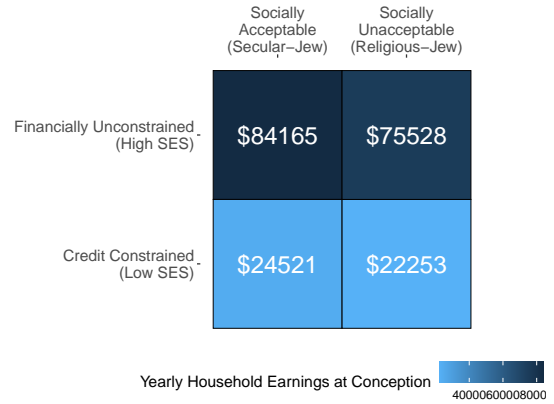
(a) Woman's Earnings



(b) Number of Observations



(c) Father's Earnings



(d) Household's Earnings

Notes: This figure presents the baseline characteristics of the analytic population split by religiosity level and SES background (based on parental earnings). Panel (a) presents the mean yearly earnings of the woman who conceived, one year prior to conception; Panel (b) presents the number of observations in each cell; Panel (c) presents the mean yearly earnings of the woman's father at the year of conception; Panel (d) presents the mean yearly earnings of the woman's household (sum of both parents' earnings) at the year of conception. Darker blues correspond to higher levels in each panel.

Table A1: Sample Construction

Panel A: Primary Analytic Dataset (Conception Panel)		
	Observations	Women
Pregnancy Panel	4,273,610	1,636,580
Conceptions b/w 2009-2016	1,380,674	807,985
Unmarried women	170,605	125,253
Unmarried 18-21 year olds	24,564	20,621
Panel B: Labor Market Dataset		
	Observations	Women
Income Panel	48,591,970	1,636,580
Conceptions b/w 2009-2016	30,935,956	807,985
Unmarried women	2,570,035	125,253
Unmarried 18-21 year olds	402,607	20,621

Notes: This table shows our sample construction in terms of both total observations (pregnancies) and total women, described in Section 3. Panel A reports these sample sizes for the primary analytic sample – the conception panel, where each row adds data restrictions. Panel B reports these sample statistics for the labor market panel. In both cases, we began with the initial sample of all pregnancies, which we trimmed to conceptions that occurred between January 2009 and March 2016 to women aged 16-40. Then we further restrict our sample to the population of unmarried 18-21 year-olds.

Table A2: Selection Into Abortion

	Abortion			Birth			Difference	P-value	Full Sample		
	Mean	SD	N	Mean	SD	N			Mean	SD	N
Age	28.0	6.7	241,625	28.5	5.3	2,276,942	0.5	0.000	28.4	5.5	2,518,567
Married	0.41	0.49	241,625	0.90	0.30	2,276,942	0.49	0.000	0.86	0.35	2,518,567
Total Kids	1.1	1.2	241,625	1.3	1.1	2,276,942	0.2	0.000	1.3	1.1	2,518,567
Months Worked Pre	5.0	4.5	241,625	5.4	4.7	2,276,942	0.4	0.000	5.4	4.7	2,518,567
Yearly Earnings Pre	32,327	49,502	241,625	37,369	52,356	2,276,942	5,042	0.000	36,885	52,110	2,518,567
Monthly Earnings Pre	3,513	4,872	241,625	3,904	5,381	2,276,942	391	0.000	3,867	5,336	2,518,567
USSR Descendent	0.23	0.42	241,625	0.10	0.30	2,276,942	-0.13	0.000	0.11	0.32	2,518,567
Religious-Jew	0.07	0.26	241,625	0.28	0.45	2,276,942	0.21	0.000	0.26	0.44	2,518,567
Arab	0.10	0.30	241,625	0.22	0.41	2,276,942	0.11	0.000	0.21	0.40	2,518,567
Years of Education	12.0	2.9	241,625	12.4	2.9	2,276,942	0.5	0.000	12.4	2.9	2,518,567
less than HS	0.72	0.45	241,625	0.63	0.48	2,276,942	-0.08	0.000	0.64	0.48	2,518,567
HS + Vocational	0.10	0.31	241,625	0.10	0.30	2,276,942	-0.01	0.000	0.10	0.30	2,518,567
BA+	0.18	0.38	241,625	0.27	0.44	2,276,942	0.09	0.000	0.26	0.44	2,518,567
High-earnings	0.35	0.48	241,625	0.40	0.49	2,276,942	0.06	0.000	0.40	0.49	2,518,567
Low-earnings	0.04	0.20	241,625	0.04	0.18	2,276,942	-0.00	0.000	0.04	0.19	2,518,567
Nonemployed	0.36	0.48	241,625	0.35	0.48	2,276,942	-0.01	0.000	0.36	0.48	2,518,567

Notes: This table presents summary statistics of key variables separately for the samples of women who gave birth and aborted, as well as the overall population of conceptions (abortion + birth). All statistics are calculated pre 2014, when the reform took place. The first three columns present the mean, standard deviation, and sample size of characteristics for women who had an abortion. The next three columns present the same for women who gave birth. Next, we report the difference in means and the p-value for a t-test of the difference. Finally, in the last three columns we report the mean, standard deviation, and sample size for the full sample of women.

Table A3: Family earnings rank vs child earnings rank

	Family Earnings Measure		
	Household	Father	Mother
Coefficient	0.23 (.003)	0.246 (.003)	0.093 (.003)
Obs	156555	156555	156555
R^2	0.049	0.055	0.008

Notes: This table presents results from the the rank correlation between child's earnings rank and household's, father's, and mother's earning ranks. Both parents' and child's earnings are the residuals from a regression of age, age-squared, and year fixed effects on log earnings.

Table A4: Effect on Downstream Social and Economic Outcomes for All Unmarried 18-21 Year Olds

	OLS	IV	RF	Mean	N
Is a parent	-0.847 (0.016)	-0.71 (0.192)	-0.033 (0.004)	37.7%	24,650
Married	-0.307 (0.005)	-0.785 (0.242)	-0.036 (0.02)	18.8%	24,650
Age at 1st Birth	3.825 (0.04)	5.263 (0.78)	0.41 (0.062)	21.27	15,369
Number of children	-1.438 (0.047)	-1.665 (0.141)	-0.077 (0.016)	0.6	24,650
BA Enrollment	0.021 (0.013)	0.022 (0.101)	0.001 (0.002)	5.7%	24,650
Working	0.26 (0.007)	-0.247 (0.213)	-0.011 (0.008)	75.8%	24,650
Employed by a firm	0.261 (0.008)	-0.129 (0.152)	-0.006 (0.006)	74.5%	24,650
Employed part-time	-0.175 (0.03)	0.036 (0.174)	0.002 (0.008)	72.8%	24,650
Self-employed	-0.001 (0.001)	-0.118 (0.061)	-0.005 (0.002)	1.2%	24,650
Earnings (NIS, Cond.)	13351.295 (2441.9)	-4229.73 (9475.7)	-176.258 (355)	26,865	22,340
Sector's Wage Premium	0.018 (0.002)	0.054 (0.012)	0.003 (0.001)	0.032	22,340

Notes: * $p < 0.05$, ** $p < 0.01$, *** $p < 0.001$. Standard errors clustered by age at conception in parentheses. This table presents results for the effect of the 2014 policy on a range of human capital formation and labor market outcomes. The first column presents the naive OLS, the second column presents results from the IV (Equation 2), and the third column presents results for the reduced form (Equation 4). The sample includes all unmarried, 18-21 year old women.

B Israel Context

B.1 Abortion Committee

Israel's abortion committee process is rare in the global context. The committee process for obtaining an abortion was motivated by medical concerns that abortion could affect a woman's future fertility (Amir, 2015). The concern over fertility was aligned with Israel's demographic project, which aims to reverse the decrease in the global Jewish population as a result of the Holocaust.¹ In pursuit of the demographic project, Israel has adopted aggressive, pro-natalist policies such as subsidized daycare, monthly child allowances, tax deductions, paid parental leave, covered infertility treatments, and oocyte cryopreservation (egg freezing) under the national health insurance system. As part of its demographic project contraception is not covered by the national health insurance and abortions are illegal without prior approval from the committee. Consequently, Israel's birth rate is the highest in the developed world.

Israel has a national health-care system that oversees the abortion committee. People may choose to seek care from private providers, but if a woman decides to have an abortion through a private doctor, she is still required by law to go through the committee process for approval. There are 42 abortion committees in Israel. Many are located in each of the national hospitals, and the rest operate in smaller clinics (either private or public).² Typically, once a woman becomes pregnant and is interested in having an abortion, her doctor directs her to make an appointment with a committee.

The committee is composed of two medical professionals and a social worker, one of whom must be a woman. The committee approves the abortion if *at least* one of the following conditions is satisfied: (1) the woman is under 18 or over 40 years of age; (2) the pregnancy is out of marriage; (3) the pregnancy is the result of an illegal act (rape or incest); (4) the pregnancy risks the life or the health of the woman; or (5) the fetus suffers from congenital disorders. These criteria are largely motivated by Jewish law (Amir, 2015). Judaism holds relatively liberal views with respect to abortion, compared with Islam and Christianity (19% and 2% of the population, respectively). Jewish law emphasizes the mother's life and health, and part of the mother's body, the fetus does not have its rights before it is born. Based on the Jewish religion, a child born outside of wedlock is considered to be illegitimate and is doomed to bad life outcomes (e.g., cannot get married, according to Jewish tradition), and should therefore be avoided.

Upon arrival at the committee, the woman fills out the necessary paperwork and pays the committee's fees.³ Next, she meets the social worker to discuss her decision and assess her

¹"Increasing the Jewish birth rate is in a dire need." David Ben-Gurion, Israel's first Prime Minister.

²See the full list [here](#).

³The committee fee is 400 NIS (or \$155), which was also eliminated by the 2014 policy.

Table B1: Eligibility Criteria for Abortions and Subsidies

(a) Abortion Eligibility Criteria and Pre-2014 Subsidies

Eligibility Criteria for Abortion	Share of Approvals by Criteria	Free Pre-2014
Out of Marriage or illegal Act	50.3%	X ✓
Risk for Woman or Fetus	40.6%	✓ ✓
Age < 18 or Age ≥ 40	9%	✓ X

Notes: This table shows the eligibility criteria (column 1) for obtaining a legal abortion in Israel and the proportion of applications that are approved by the committee for each criteria (column 2). In the third column, we show the eligibility criterion for a subsidized abortion pre-2014. While “out-of-marriage” and illegal act are both under the same eligibility criteria, only abortions approved due to an illegal act were subsidized prior to 2014.

(b) 2014 Change in Abortion Subsidy (Identification Strategy)

Age	Free?	
	Pre-2014	Post-2014
Age ≤ 19	✓	✓
19 < Age < 33	X	✓
Age ≥ 33	X	X

Notes: This table highlights the change in eligibility for a fully subsidized abortion following the 2014 policy, which serves as a natural experiment for this paper. Women aged 19 and under were already fully subsidized by the government and therefore unaffected by the change and women age 33 and older were not included in the subsidy expansion and thus never treated. This change in funding applies to women aged 20-32 regardless of what criteria their abortion was approved under, but as can be seen in Table B1a, of the potential criteria (out-of-marriage pregnancy, a pregnancy that is the result of an illegal act, and a pregnancy in which there is a health risk for woman or fetus) that apply to women aged 20-32, the out-of-marriage criterion is the only one not eligible for a subsidy prior to 2014.

eligibility per the criteria. The committee’s social workers serve as the effective gatekeepers to the approval process, and the committee itself serves as a rubber stamp (Oberman, 2020). Given the criteria for a legal abortion, only one group of women are ineligible: married women between 18 and 40 with healthy pregnancies. In cases in which a woman is ineligible based on the official criteria but desires an abortion, the social worker often helps her navigate the system to meet the criteria. Most commonly, the social worker refers these women to a psy-

chiatrist who can assert that the woman is not adjusting to the pregnancy, which allows her to obtain approval under the criteria for protecting women's health, which includes mental health (Oberman, 2020).⁴

Although the committee process may seem obstructive, essentially all applications are approved. Our data show that 99% of applications were approved and 97% acted upon. The application and committee process is completely confidential for the woman, and neither parental nor partner consent is required. Women past the 24th week of pregnancy (1% of abortions) are referred to a select committee that reviews the request and has stricter standards for approvals (though approval rates are as high as the standard committee), which we exclude from this analysis. Oberman (2020) attributes the high approval rates to the social workers who direct women who would otherwise not be approved to a psychiatrist for sign-off under the women's health criteria.

To prevent cost from being a barrier to abortion access the Israeli government passed several policies in recent decades. This subsidy has been expanded several times: first in 2001 to include women up to age 18, then in 2008 to include women up to age 19. Thus, for women whose abortion was approved by the committee for any of the eligible criteria, she would not have to pay if she was 19 or younger.

B.2 Abortion and Contraceptive Use Norms and Prevalence

Abortion is not uncommon in Israel, despite the existence of the committee, as shown in Figure B1. The share of legal abortions of all pregnancies has remained relatively constant between 2002 and 2016, averaging approximately 8% of pregnancies each year and 10% overall. While this may sound high, Israel's legal abortion ratio (share of pregnancies that end in abortion) is actually relatively low compared with global rates and other high-income countries (see Figure B2). Twenty-five percent of pregnancies are aborted worldwide; in Europe the rate is 26% and in North America 16% (Guttmacher, 2018).

Abortion is not a politically charged topic in the Israeli parliament (*Knesset*) relative to other settings, such as the United States, and is considered to be a "silenced phenomena" (Amir, 2015). While liberal parties oppose the existence of the abortion committee, they know that opening the topic for discussion might result in more restrictive abortion laws (Oberman, 2020; Rimaltt, 2017). On two occasions a bill was introduced that challenged the system, but did not pass.⁵ On the other side of the debate, religious parties (both Orthodox and Arab

⁴Alternatively, some anecdotal evidence suggests that women can report taking certain medications before getting pregnant, which puts the fetus at risk.

⁵On November 29 2004, Reshef Hen ("Shinui" party) submitted a legislative application to add an approval based on SES status. In 2006 Zehava Galon ("Meretz" party) proposed reconsidering the committee practice altogether. Both bills did not pass.

parties) tried twice to challenge the status quo of the current abortion law but could not gather the necessary political support.⁶

To illustrate the difference in abortion discussions in the public sphere between Israel and the U.S. and the salience of the policy, we conducted a Google trends analysis that suggests the policy took time to emerge in the public discussion – and even when it did, it was much less salient compared with other abortion discussions in the U.S. Figure B3 presents Google searches for the word “abortion” in the U.S. compared with its Hebrew equivalent (*hapala*) in Israel from 2009 to 2019 (normalizing the base levels of both countries in January 2009). We can see that the peak in Israel across time is indeed in 2014, but only a few months into the year (although the policy was already in effect in January). Given the intensity of the American abortion discussion, one might imagine that the extensive coverage will create an out of the ordinary discussion. However, we can see that the surge in searches on the word “abortion” responds much more aggressively in the U.S., even without a change in the law, as when President Trump was elected, or when Brett Kavanaugh was nominated to the Supreme Court.

With respect to cultural views about abortion, Israel is an interesting setting to study the effects of abortion access due to the vast heterogeneity, ranging from: immigrants from the former USSR and other secular Jews, religious and ultra-Orthodox Jews, and Christian and Muslim Israeli-Arabs.⁷ Figure 1c presents the wide heterogeneity in baseline abortion ratios, which might suggest different latent costs of abortion (or differing abortion views) across groups. Understanding these heterogeneous views is critical for understanding our results and our proposed mechanism: the social-stigma cost, which is discussed in Section 5.2.

Compared with Islam and Christianity, Judaism holds relatively liberal views with respect to abortions and accepts abortions in two broad cases: a threat to the woman’s life and if the fetus will be born into an “unstable life”⁸. These two conditions are the motivation for the abortion committee criteria discussed above (Amir, 2015). Judaism place a supreme value on the mother’s life and health, and because the fetus is part of the mother, it doesn’t have before it being born. Nevertheless, Israel’s (Jewish) “demographic project” strives to limit abortions among the Jewish population (the original motivation for the abortion committee), which are

⁶On 2008, Nissim Zeev (“Shas” party) proposed making late-term abortions illegal, but the bill did not pass. In 2013 the two Chief Rabbis of Israel issued a letter in support of Efrat, an anti-abortion group that was established in the 1960s. In January 2017 Yehudah Glick (Likud party) and Abd al-Hakim Hajj Yahya (Joint List party) called a Knesset Committee on the Status of Women and Gender Equality meeting to propose incorporating a religious representative in the abortion committee, but the law failed to pass. The argument was that a religious entity in the committee would discourage women (especially in the Arab population) from applying, fearing that information would leak to their communities.

⁷Israel is composed of 75% Jews, 18.6% Arab-Muslims, 2% Arab-Christians and 4.4% affiliated with other religious groups (or non-affiliated).

⁸There is no strict definition of an “unstable life”, but the characteristics of an unstable life may include cases such as unmarried parents, an extremely old or young mother, or being born with a congenital disorder.

considered anti-Zionist. The Jewish population consists of a wide mixture of religiosity levels, ranging from secular Jews (45%), traditional Jews (25%), religious Jews (16%) and Orthodox Jews (14%) (Central Bureau of Statistics (Israel), 2018).

Broadly speaking, religiosity level is highly correlated with marriage age, fertility levels, contraceptive use, and opposition to abortion. The secular Jewish population generally supports abortion, has relatively high contraceptive use rates (Figure B4), and has relatively low fertility rates, whereas at the other end of the religiosity spectrum, Orthodox and Ultra-Orthodox populations are opposed to abortion, have low contraceptive use rates (Figure B4), and very high fertility rates. The Jewish religious populations also tend to marry and have children at a very young age (late teens to early 20s). For example, among 18-21 year-olds, 79% of the women who conceived are married. The abortion ratio (out of pregnancies) among unmarried women aged 18-21 is 67%, while it is essentially 0% for the married population in this age group. Thus it is safe to assume that most pregnancies among the married population in this age group are planned; while the converse is true among the unmarried populations. Immigrants from the former USSR make up 15% of the total population in Israel (Leshem, 2009), are both Jewish and predominantly secular (Leshem, 2009), and have extremely lenient attitudes toward abortion due to the USSR's unique history with respect to abortion and contraception.

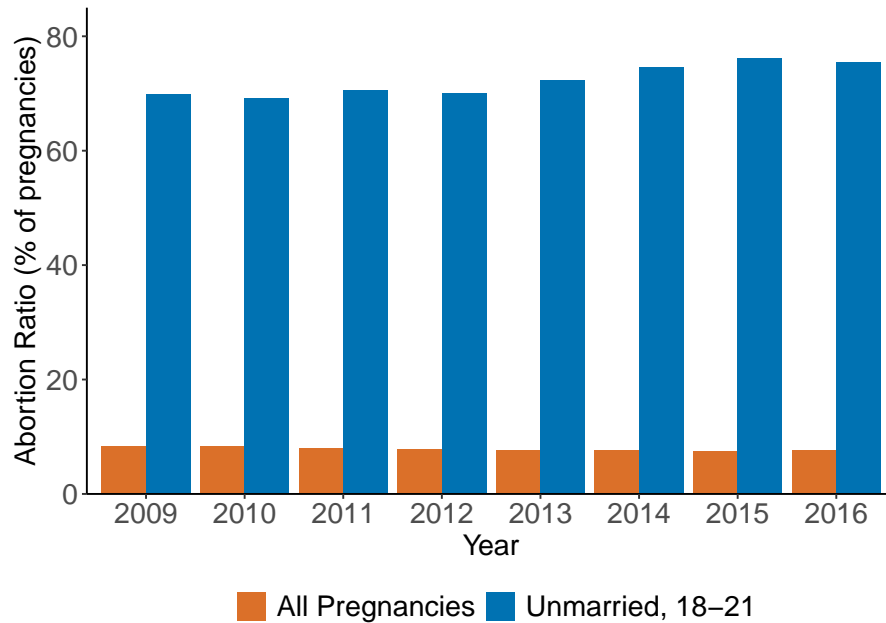
The Israeli-Arab population is mostly religious and considers abortion highly taboo. The Muslim population consists of 11% secular, 57% traditional, and 31% religious Muslims (Central Bureau of Statistics (Israel), 2018). In general, Islam opposes abortions other than in the case of a health risk to the child. Given the opposition to abortion, there may be a greater incentive for women in the Arab-Muslim community in Israel to turn to the illegal market or even self-induce abortion. The extent of self-induced and illegal abortions is extremely difficult to estimate, but a study of the Palestinian population may help contextualize the frequency with which this occurs among the Arab-Muslim population Israel.⁹ A 2006 survey conducted by Bethlehem University found that 10% of Palestinian women self-induced abortions, and a quarter of the women stated it was necessary for unmarried women in order to prevent honor killings (Foster et al., 2007).¹⁰

An alternative explanation for the high approval rate is that women likely to be denied will travel to neighboring countries for an abortion (i.e. “abortion tourism”) – but given the Israeli geopolitical context, traveling to neighboring countries is impossible for the Jewish population. Moreover, abortion laws in those countries are more restrictive than in Israel. Therefore, we are not concerned about the possibility of “abortion tourism” in our setting.

⁹The Israeli-Arab community commonly identifies with the Palestinian population (Tamar-Sheperman, 2008).

¹⁰The practice of killing women by other family members when the woman has “brought dishonor” to the family; for example, by having an abortion or having premarital or extramarital sex.

Figure B1: Abortion in Israel over Time



Notes: This figure presents the abortion ratio (share of abortions per pregnancies) in Israel per year for each year between 2009 and 2016. Bars in orange present the rates for the entire population of pregnant women, and bars in blue restrict to our population of interest: unmarried 18-21 year olds.

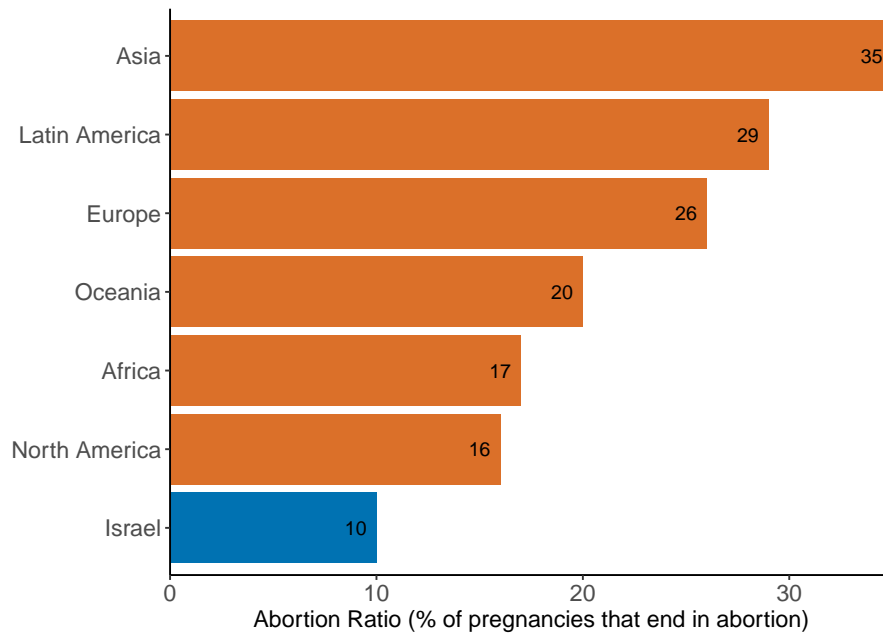
B.3 Childrearing Cost

The cost of childrearing in Israel is substantially lower than in the United States. First, both education and healthcare are free in Israel.¹¹ Second, as part of the country's demographic agenda, there are several income transfers tools: birth transfers (\$145 - \$484 for birth), tax breaks (\$118 a month per child per working parent) and social security transfers (\$41-\$52 a month per child). Finally, one should consider the opportunity cost of having a child - the woman's displacement out of the labor force. By the Israeli law, the government covers three months of paid maternity-leave with an option to extend three months unpaid, during which employers cannot fire the parent (only one of the parents can take the leave, though it is commonly the mother). In some cases the parent may ask for an unpaid extension of the maternity leave, but the employer is no longer obligated by law to do so.

One important feature of Israel – its size – allows a smoother return to the labor force due to the support of family members before the child enters the education system (typically at one year old). Still, childrearing costs are a major consideration when deciding to abort.

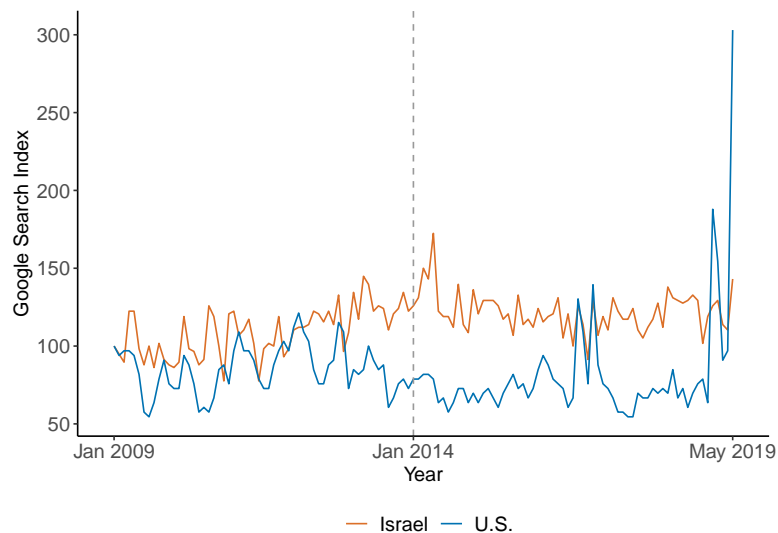
¹¹Healthcare coverage per child is merely \$3 per month, and Pre-K is free for children three years of age and older. Free options are available below the age of three, yet even the paid options are less than the minimum full-time monthly earnings.

Figure B2: Abortion Ratios Worldwide



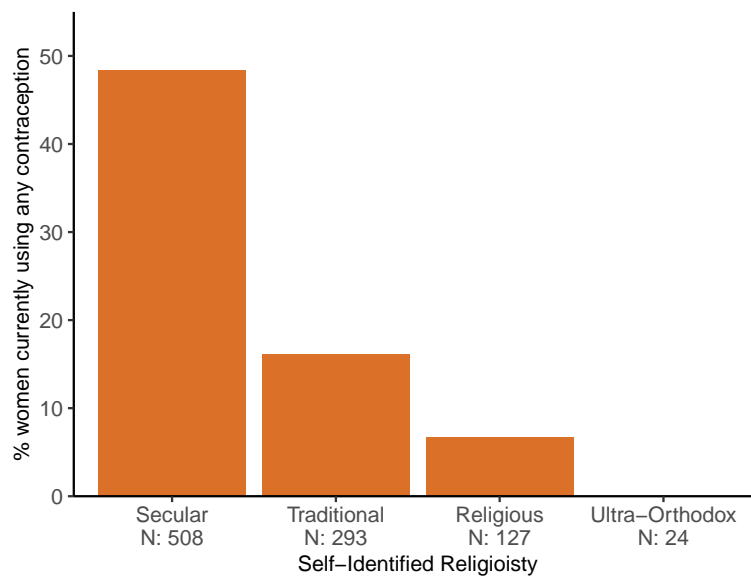
Notes: This figure presents the abortion ratio (share of abortions per pregnancies) across regions of the world and in Israel. Global data come from the Guttmacher Institute (<https://data.guttmacher.org/>) and Israeli data are from the Central Bureau of Statistics and are used in the primary analysis.

Figure B3: Google Search for “Postinor (Plan B)” and “Abortion”



Notes: This figure presents Google searches for the word “abortion” in the United States compared with its Hebrew equivalent (“hapala”) in Israel from 2009 to 2019 (normalizing base levels of both countries in January 2009).

Figure B4: Self-reported Contraceptive Use by Religiosity



Source: Israel National Health Interview Survey (2013–2015)

Notes: This figure presents self-reported contraceptive use by self-reported religiosity, collected by the Israel National Health Interview Survey, 2013-2015 (Einav et al., 2017). The data include Jewish and Muslim women who self-identified their religiosity level. The total number of women surveyed in each group is reported. Thus, these categories do not perfectly align with the religiosity level for Jewish women we constructed for our analysis. In this survey, no Ultra-Orthodox women reported currently using a method of contraception.

C Parallel Trends

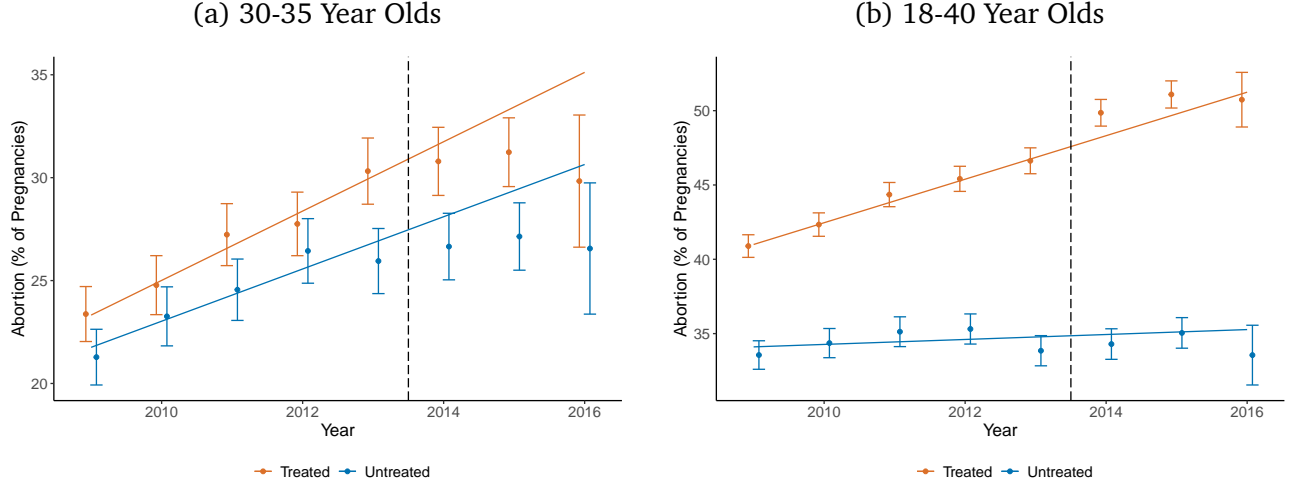
Our difference-in-differences approach requires that women who are eligible for the subsidy would have experienced similar changes in abortion over time as ineligible women in the absence of the 2014 subsidy. In this section, we present several pieces of evidence to support the plausibility of parallel trends for the population of interest (unmarried 18-21 year olds), as well as comparable plots for two other populations: unmarried 30-35 year olds, in which the 33 year age cutoff was used to determine treatment, and unmarried women aged 16-40 with both age cutoffs (19 years old and 33 years old) used to define treatment.

Figure C1 presents comparable versions of Figure 2 for two alternative age groups: unmarried 30-35 year olds and the entire sample of unmarried 18-40 year olds. Figure 2 shows parallel pre-trends for the treated and untreated groups and a clear increase in abortion relative to the counterfactual pre-trend for the newly eligible 20-21 year olds after the policy was implemented. In contrast, Figure C1a presents the comparable parallel trends for the 30-35 year old sample. For this age group, the trends are not parallel, since abortion for eligible 30-32 year olds increased more over time than that of ineligible 33-35 year olds. There also does not appear to be much of a treatment effect among the eligible population after 2014.

Figure C1b presents the comparable parallel trends for the 18-40 year old sample, in which women affected by the policy change (ages 20-32) are considered treated, and unaffected women (ages 18-19 and 33-40) are considered untreated. The trends are clearly not parallel: Abortion for the treated group increased over time, while the abortion trend among the ineligible group is essentially flat. Given the vast number of ages we included (18-40), it is reasonable that trends in abortion would be very different. Nonetheless this is also a clear violation of the parallel trends assumption.

Based on this assessment, we choose to focus on the younger population of women for whom the DiD is valid, but we present a comparable set of results using the 33-year-old cutoff among the sample of 30-35 year olds and the sample of 18-40 year olds in Figure A2 for completeness. This population of 18-21 year olds is also highly relevant from a policy perspective. Due to the two-year mandatory military service in Israel, women usually start higher education at the age of 21-23. Thus, 18-21 year olds are deciding whether to obtain higher education, and the ability to avoid an undesired birth at this time could have important impacts on this decision, in contrast 30-35 year olds have largely completed their educational attainment. Also, 18-21 year olds are less financially independent, and the subsidy is likely more valuable for them. Finally, given familial and cultural pressures, 18-21 year olds may also be more likely to have a “shotgun marriage” in response to an undesired pregnancy, whereas the majority of women in Israel are already married by the time they reach ages 30-35.

Figure C1: Parallel Trends Assessment By Age Group



Notes: This figure presents the difference in abortion ratios (% of pregnancies that end in abortion) between treated and control groups over time (2009-2016) for three age groups. In panel (a), we present the parallel trends for unmarried 30-35 year olds, where the treated group is women aged 30-32 and the control group is women aged 33-35. In Panel (b), we present the parallel trends for all unmarried 18-40 year olds, where the treated group is women aged 20-32 and the control group is women aged 18-19 and 33-40. In both panels, the dashed line indicates the timing of the 2014 policy change. Each dot represents the mean abortion ratio in a given month-year for the eligible and ineligible groups, respectively. Linear lines are fitted separately before and after the policy change for each group. The ineligible population (control) is presented in blue and the eligible population (treated) in orange.

To address the potential risk to identification whereby women aged 18-19 were on a different (time) trend than women aged 20-21, we run specifications in which we first residualize the abortion outcome on separate pre-trends for the control and treated groups (Equations 1 and 2) and then run the standard DiD on the residualized abortion (Equation 3):¹² We present the results of this linear-time trend specification in Table 1 for the main population of unmarried 18-21 year olds and in Figure A2 for all age groups for comparison.

$$abort_{it}^{Pre} = \beta_{Pre}^T \times T_i \times t + \nu_{it} \quad (1)$$

$$\tilde{abort}_{it} \equiv abort_{it} - \widehat{\beta_{Pre}^T} \times T_i \times t \quad (2)$$

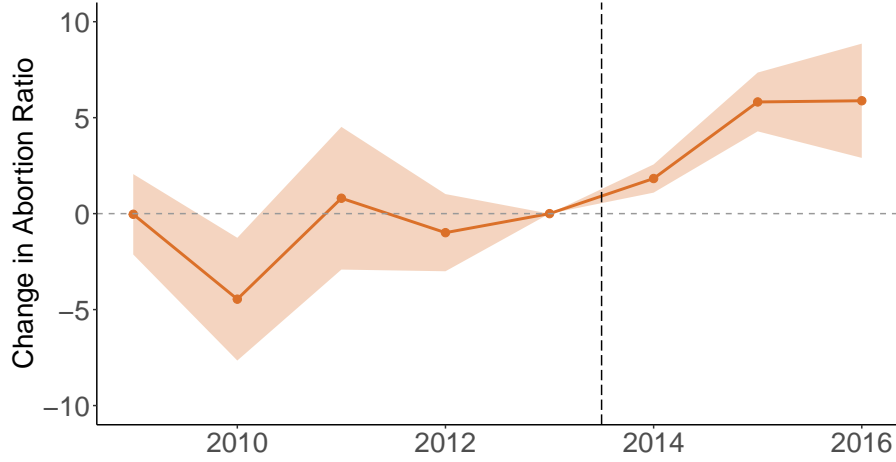
$$\text{Resid. Pre-trends: } \tilde{abort}_{it} = \delta \cdot Post_t \times T_i + \gamma_{a_i} + \gamma_{y_t} + \gamma_{m_t} + X' \gamma_i + \epsilon_{it} . \quad (3)$$

As an alternative approach to testing for parallel trends, we interact the treatment status (T_i) with a dummy for each year in our sample (for years $k \in \{2009, 2016\}$) using the following equation:

¹²Since there is no straightforward way to calculate standard errors in this case, we calculate them using 1,000 bootstrapped replications.

$$abort_{it} = \sum_{k=2009}^{2016} \delta_k \times \mathbb{1}\{t = k\} \cdot T_i + \gamma_{a_i} + \gamma_{y_t} + \epsilon_{it} . \quad (4)$$

Figure C2: Generalized Difference-in-differences

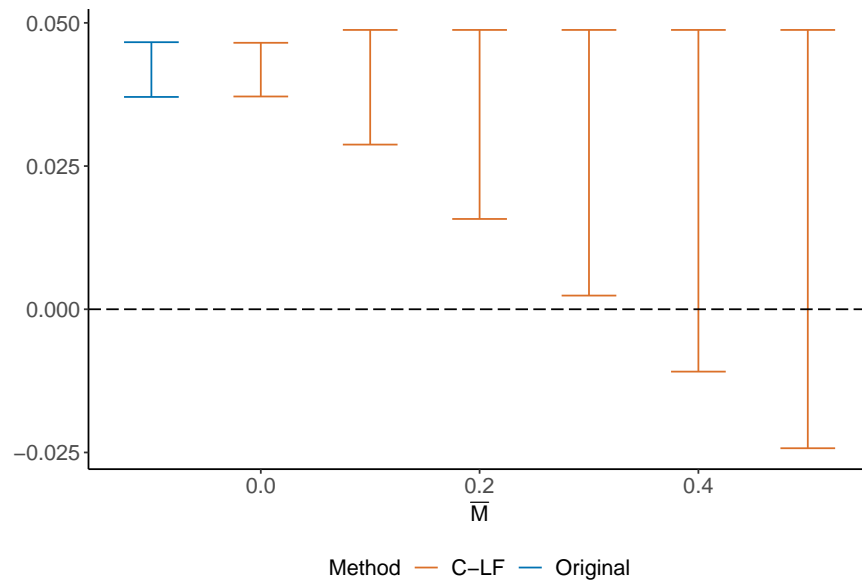


Notes: This figure presents the difference in the probability of abortion between treated (aged 20-21) and control (aged 18-19) women over time (2009-2016). The dashed line indicates the timing of the 2014 policy change. Each dot represents the coefficient δ_k estimated from the generalized DiD (Equation 4). Note that 2013 is dropped as the reference year. Shaded regions mark 95% confidence interval around the point estimates. The sample includes all unmarried women in the country aged 18-21 who conceived from 2009 to 2016.

Figure C2 plots the estimates of δ_k from Equation 4. The estimates represent the difference in the probability of abortion between treated (aged 20-21) and untreated (aged 18-19) women over time (2009-2016), with the 2013 difference dropped as the reference year. The shaded regions mark the 95% confidence intervals around the point estimate, respectively. We see no statistical difference in the probability of abortion between treated and control women before the policy change (which supports the parallel trends assumption); after 2014, abortion among treated women increased. Finally, to address any further concerns regarding the two groups being on differential trends, we implement the “Honest DiD” approach (Rambachan and Roth, 2020). We find that our results are robust to allowing for violations of parallel trends up to 40% of the max possible violation in the pre-treatment period (see Figure C3).

An additional identification concern is related to military service, because the military fully covers all medical procedures, including abortion. While military service ends at age 20, some individuals end up serving for a few months past their 20th birthday. Although this is likely a rare occurrence, it would contaminate the treatment and we cannot directly observe when individuals in our sample completed their military service. To address this concern, we assess the plausibility of dropping all 20-year-olds from the sample and using 21-22 year olds as the treated group (instead of 20-21 year olds) to determine whether it is reasonable to estimate

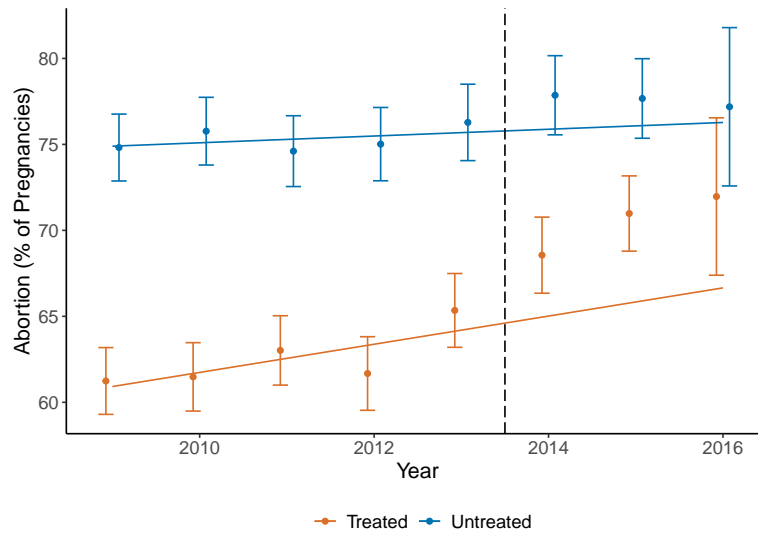
Figure C3: Sensitivity Analysis for Average Effect: “Honest DiD” (Rambachan and Roth, 2020)



Notes: This figure presents the sensitivity analysis for the average effects following the “Honest DiD” approach of Rambachan and Roth (2020), implemented to the estimation of Equation 4 presented in Figure C2. The meaning of the “breakdown value” (\bar{M}) is that a significant result is robust to allowing for violations of parallel trends up to \bar{M} as large as the max violation in the pre-treatment period.

specifications that exclude all 20 year olds. We present this version of the parallel trends in Figure C4.

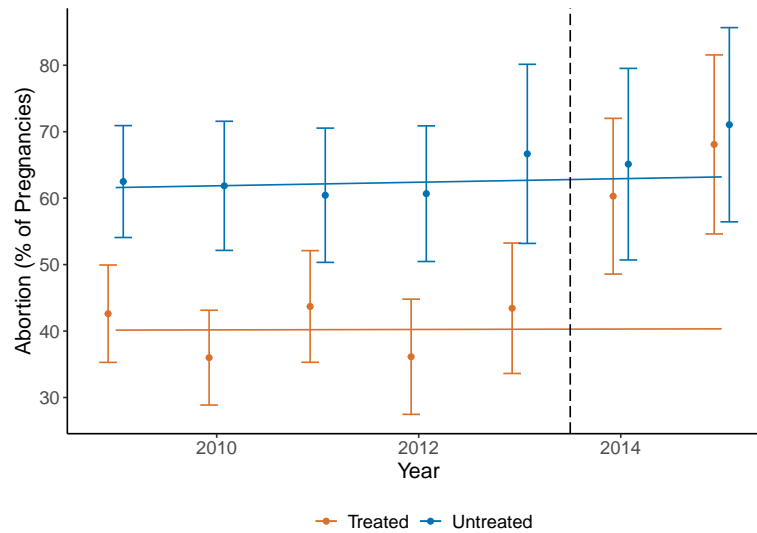
Figure C4: Parallel Trends: Excluding 20-Year-Olds



Notes: This figure presents abortion ratios for the treated and control groups over time (2009-2016) for 18-19 year olds compared with 21-22 year olds (excluding 20-year-olds to account for women finishing their military service at different points in time). In this population, the treated group includes women aged 21-22 and the control group includes women aged 18-19. The dashed line indicates the timing of the 2014 policy change. Each dot represents the mean abortion ratio in a given month-year for the eligible and ineligible groups of women, respectively. Linear lines are fitted separately before and after the policy change for each group. The ineligible population (control) is presented in blue and the eligible population (treated) in orange.

Finally, as we demonstrate in Section 5, the increase in abortion is driven by the population of socially and financially constrained women (i.e., Jewish women from low-income, religious households). Because we restrict the analysis of downstream socioeconomic effects to this subpopulation in Section 6, it is important to assess whether parallel trends also holds for this specific subgroup as well, as we present in Figure C5.

Figure C5: Parallel Trends: Socially and Financially Constrained



Notes: This figure presents the abortion ratios (% of pregnancies that end in abortion) for treated and control groups over time (2009 to 2016) for the subpopulation of socially and financially constrained women (below median father's income and religious Jew). In this subpopulation, the treated group includes women aged 20-21 and the control group includes women aged 18-19. The dashed line indicates the timing of the 2014 policy change. Each dot represents the mean abortion ratio in a given year for the eligible and ineligible groups of women, respectively. Linear lines are fitted separately before and after the policy change for each group. The ineligible population (control) is presented in blue and the eligible population (treated) in orange.

D Toy Model

In this section we describe the micro-foundations of the conceptual model presented in Subsection 5.2. We then show how this simple economic model maps to a statistical model of our reduced-form estimation, and provides us with alternative estimation methods.

D.1 Canonical “Abortion as Insurance” Model (Levine and Staiger, 2002)

Levine and Staiger (2002) present the “abortion as insurance” model as a two-step decision process with incomplete information, as illustrated in Figure D1. In the model, a woman first makes a decision about contraception intensity p_i ($p_i \in [0, 1]$), which implies that conception will happen with probability $1 - p_i$. At this point, the woman has incomplete information about the conditions in which the birth will occur (i.e., whether the father wants the pregnancy or whether her family will support her). She assigns a probability r for receiving a good signal and a probability $1 - r$ for a bad signal. Once conception is realized the information is revealed, and the woman chooses whether to terminate ($q_i = 1$) or give birth ($q_i = 0$).

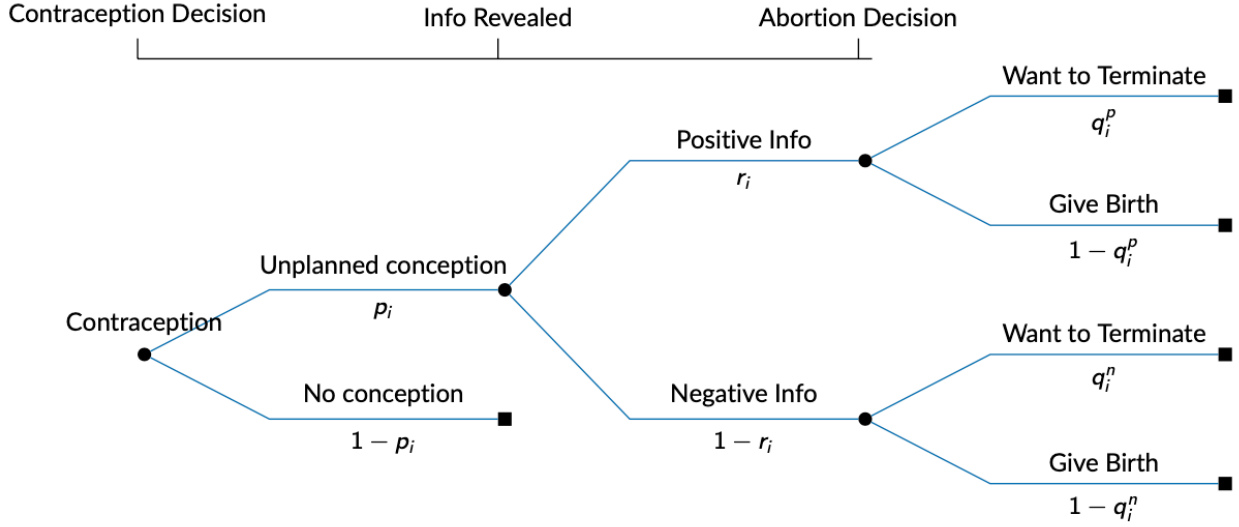
The theory predicts that incomplete information creates moral hazard in response to increases in abortion access (including a reduction in the cost), resulting in an increase in both abortions and births. A reduction in the abortion cost (i.e., monetary, physical, or psychological) will translate, by backward induction, to a lower contraception decision and result in more conceptions. A share of those added conceptions will receive positive information, resulting in more births, and a share will receive negative information, resulting in more abortions. The increase in abortions and births mechanically implies an increase in total conceptions.

D.2 Updating the Model

We modify the Levine and Staiger (2002)’s “abortion as insurance” model to incorporate credit constraints, as illustrated in Figure A1. Given the lack of evidence of the moral hazard channel discussed in Subsection 5.1, we collapse the incomplete information and the abortion decision into one decision node. Then we add another layer for the model to capture the combination of credit constraints and social stigma cost (which we refer to as socially and financially constrained). This feature of the model captures the fact that credit-constrained young women from traditional or conservative households cannot rely on their social network as a safety net for the monetary cost of the abortion.

In the model, a woman first makes a decision on contraception intensity p_i ($p_i \in [0, 1]$), which implies that a conception will happen with probability $1 - p_i$ (decision I). At this point (decision II), the woman chooses whether to terminate ($q_i = 1$) or give birth ($q_i = 0$). Finally,

Figure D1: “Abortion as Insurance” Model (Levine and Staiger, 2002)



Notes: This figure illustrates the “abortion as insurance” model defined by Levine and Staiger (2002), in which the abortion decision is set up as a two-step decision process with incomplete information. See the full description above.

conditional on wanting to terminate a pregnancy, a woman is either credit constrained ($z_i = 0$) or unconstrained ($z_i = 1$).¹³ Below, we set up each decision in the tree more formally.

D.2.1 Decision I: Contraception Intensity

Let V_i^j be the expected preferences of woman i over outcome $j \in \{noBirth, birth, abort\}$, and $C(p_i)$ be the contraception cost.¹⁴ A woman i chooses p_i to maximize her expected utility:

$$\max_{p_i} U_i(p_i) - C(p_i)$$

Where

$$\begin{aligned} U_i = & (1 - p_i) \cdot V_i^{noBirth} \\ & + p_i \cdot q_i \cdot z_i \cdot (V_i^{noBirth} - V_i^{abort}) \\ & + p_i \cdot q_i \cdot (1 - z_i) \cdot V_i^{birth} \\ & + p_i \cdot (1 - q_i) \cdot V_i^{birth} . \end{aligned}$$

¹³It is possible to switch the order of the tree (e.g., the woman first knows her type). However, the model’s final derivations are agnostic regarding the timing of this decision tree.

¹⁴Incomplete information on V_i^{birth} at contraception time is the explanation for the (potential) moral hazard.

D.2.2 Decision II: Abortion Decision

Let π^{abort} be the monetary cost of abortion, y_i woman i 's disposable income, and $w_i^{abort} = \mathbb{1}\{\text{Woman } i \text{ has financial support for an abortion (family or government)}\}$. Following an unplanned conception, a woman choose to terminate her pregnancy if: $q_i \cdot z_i = 1$, where

$$\begin{aligned} q_i &\equiv \mathbb{1}\{V_i^{noBirth} - V_i^{abort} \geq V_i^{birth}\} \\ z_i &\equiv \mathbb{1}\{\pi^{abort} \leq y_i + w_i^{abort} \cdot \pi^{abort}\} . \end{aligned}$$

Note that V_i^{abort} is the disutility from having the abortion (mental, physical, social, and monetary) in absolute values.

E Dynamic Treatment Effects: An Event-study Relative To (Potential) Birth

Our detailed panel data on fertility, employment, and education allow us to go beyond average effects post-conception and examine the temporal dynamics of these effects, which can tell a more nuanced story. For example, a dynamic approach allows us to see how long women delayed parenthood after having an abortion.

To examine the temporal dynamics, we leverage the 2014 policy variation interacted with an event-study relative to the timing of (potential) birth. This approach is an extension of the more standard event-study relative to potential birth that has become common in the “child-penalty” literature (Kleven et al., 2019b).

E.1 Empirical Strategy

To better understand the interaction we implement between the DiD and the event study, we begin by briefly presenting the standard event study design relative to the timing of potential birth known as the “child-penalty” (Kleven et al., 2019b) and then explain our extension. Given a yearly panel for all women who conceived within the sample period, we denote the year in which she had her first child by c_i and index as $j = t - c_i$ for $j \in \{-3, 3\}$ years relative to the conception. This standard event study is estimated with the following regression:

$$y_{it} = \sum_{j \neq -1} \alpha_j \cdot \mathbb{1}\{j = t - c_i\} + \gamma_{a_{it}} + \gamma_t + \epsilon_{it} , \quad (5)$$

where y_{it} denotes an outcome for woman i in year t , and at event $j = t - c_i$ and $\mathbb{1}\{j = t - c_i\}$ represents the full set of event time dummies; $\gamma_{a_{it}}$ are age dummies and γ_t are year dummies.¹⁵ Event time dummy at $j = -1$ is omitted as the reference category, which implies that the event time coefficients measure the impact of children relative to the year just before the first (potential) childbirth. By including a full set of age dummies, Equation 5 controls nonparametrically for underlying age-specific effects, and by including a full set of year dummies, we control nonparametrically for time trends such as wage inflation and business cycles. It is possible to identify the effects of all three sets of dummies because, conditional on age and year, there is variation in the event time that is driven by variation in the age at which individuals have their first child.

¹⁵Unlike the age and time dummies estimated in Sections 4.1 and 6, which are the age at conception and year of conception, these are the age and year in which we observe women in the income and education panel.

Next, we incorporate the policy variation (Equation 1) in this event study (Equation 5) Figure E1 illustrates the intuition behind the identification of this combined event study and DiD approach. Panels E1a and E1b show the event study of a given outcome y (e.g., employment) relative to the timing of a potential birth for a population of women who conceived (pooling abortion and births), split by conceptions that happened before the policy change (blue) and conceptions that happened after the policy change (orange). Panel E1a illustrates the event study for our treated group (age ≥ 20), while Panel E1b illustrates the corresponding event study for our control group (age < 20). The differences between the lines in E1a and E1b are the first differences (post – pre) illustrated in Panel E1c. The difference between the first differences by treatment status is the event-study DiD estimator illustrated in Panel E1d.

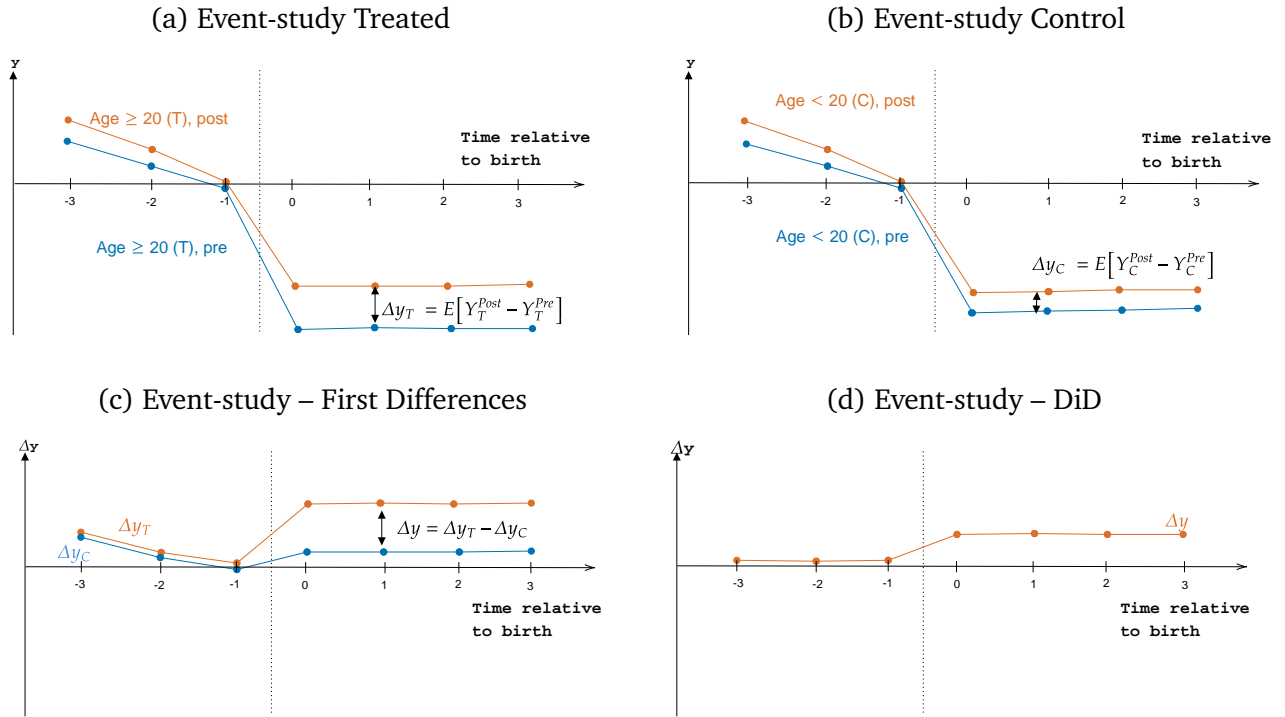
Figure E1 also demonstrates the value of this combined approach. In the absence of any contemporaneous changes, the difference between the graphs in Panel E1a should be sufficient (i.e., the orange line on Panel E1c). However, as Panel E1b illustrates, the outcome could also be changing in the control group over time, perhaps due to a constant shift in attitudes (i.e., time trends). For example, if the outcome is employment and women are increasingly more expected to work post-birth, we will see the shift observed in Panel E1b regardless of the policy change. Therefore, to net out such effects, we take a third difference.

Given that the event study itself serves as a first difference from the dropped year (-1), this is essentially a triple-difference estimator. In other words, these coefficients are conceptually equivalent to running separate triple differences for each year since conception relative to year -1. However, they are not numerically equivalent, since we put everything in one regression to get additional power to identify year and age fixed effects.¹⁶ Formally, we estimate:

$$\begin{aligned}
y_{it} = & \sum_{j \neq -1} \alpha_j^{Post \times T} \cdot \mathbb{1}\{j = t - c_i\} \cdot Post_{c_i} \cdot T_i \\
& + \sum_{j \neq -1} \alpha_j^{Post} \cdot \mathbb{1}\{j = t - c_i\} \cdot Post_{c_i} \\
& + \sum_{j \neq -1} \alpha_j^T \cdot \mathbb{1}\{j = t - c_i\} \cdot T_i \\
& + \sum_{j \neq -1} \alpha_j^{KLS} \cdot \mathbb{1}\{j = t - c_i\} + \gamma_{a_{it}} + \gamma_t \\
& + Post_{c_i} \cdot T_i + Post_{c_i} + T_i + \epsilon_{it} .
\end{aligned} \tag{6}$$

¹⁶The implicit assumption is that age and year effects are fixed across control and treatment groups, before and after the policy change. Furthermore, note that age and year fixed effects are defined in a given calendaric year, while $Post_{c_i}$ and T_i are defined relative to *conception* time, making them separately identified.

Figure E1: Identification Illustration – Event-study X Difference in Differences



Notes: This figure illustrates the empirical strategy of Equation 6. Panels (a) and (b) show the conceptual event-study for a given outcome y (e.g., employment) relative to the timing of potential birth for the population of women who conceived (pooling abortions and births), split by conceptions that happened pre-policy change (blue) and post-policy change (orange). Panel (a) illustrates the event-study for our treated group (age ≥ 20), while Panel (b) illustrates the corresponding event-study for our control group (age < 20). The differences between the lines in (a) and (b) are the first differences, as illustrated in Panel (c). The difference between the first differences are illustrated in Panel (d).

Similarly to Equation 1, $Post$ is an indicator that the policy is in effect ($\mathbb{1}\{c_i \geq \text{Dec-2013}\}$) and T_i indicates woman i is eligible for the subsidy ($\mathbb{1}\{20 \leq age_{c_i}\}$). The rest of the terms are defined as in Equation 5.¹⁷

Here our parameters of interest are the $\alpha_j^{Post \times T}$ from the triple interaction of each event period with the double difference: $\mathbb{1}\{j = t - c_i\} \cdot Post_{c_i} \cdot T_i$. We interpret these estimates as the *additional* effect of avoiding an undesired birth due to the policy among women who conceived.¹⁸ This triple-difference estimator represents the reduced-form—or the intention-to-treat (ITT)—effect of the policy. Given that the policy change happened in 2014 and our tax and education data span until 2018, we take a time span of three years prior to three years post potential birth ($j \in \{-3, 3\}$), relative to one year before potential birth (the dropped category). While this approach allows us to examine interesting temporal dynamics, we note that with only three years of post-policy data, these are relatively short-term impacts.

E.2 Effect on Human Capital Investment and Labor Force Participation

E.2.1 Parenthood and Marriage

Why would access to free abortion affect women’s career outcomes? It is well documented that parenthood imposes a penalty on women’s careers (e.g., Angelov et al. (2016); Kleven et al. (2019a,b); Eckhoff Andresen and Havnes (2019)). Therefore, we first establish that the increase in abortion due to the policy allowed women to avoid an undesired birth and thus delay parenthood in the medium term. For this purpose we define a binary parenthood outcome ($\mathbb{1}\{\text{Is a parent}\}$) and estimate Equation 6 on the sample restricted to socially and financially constrained women (as defined in Section 5.2).

Figure 6a shows a persistent decrease in the probability of entering into parenthood in the three years following potential birth. More specifically, among socially and financially constrained women, the 2014 policy reduced the probability of being a parent by 14 percentage points (p.p.) in the three years following the index pregnancy (relative to a baseline share of 43% women who conceived in the year of potential birth). In Section 6 we run the IV equivalent of this strategy and find that 84% of the compliers did not enter parenthood in the four years following the conception they aborted.

Avoiding an undesired birth might also reduce undesired marriage, because women who have an undesired pregnancy may end up marrying the father. The data seem to support that claim: Figure 6b presents a persistent decrease in the probability of getting married in

¹⁷Given the yearly structure of the data, we cannot include month fixed effects. However, for robustness, we include month-of-conception fixed effects; this does not affect our results.

¹⁸“Added” in the sense of an additional penalty for being *undesired* on top of the child penalty of a birth in general.

the three years following potential birth. More specifically, Table 2 shows that among the population of socially and financially constrained unmarried 18-21 year-olds, the 2014 policy reduced the probability of getting married by 16 percentage points in the years following the index pregnancy (relative to a baseline of 22% in the year of potential birth).

E.2.2 Human Capital Investment and Labor Market Outcomes

We estimate Equation 6 on academic enrollment and find that an increase in the probability of academic enrollment (Figure 6c). Specifically, the share of women who conceived and enrolled in an academic institution increased by 4 - 11.7 percentage points due to the elimination of the abortion cost (relative to a baseline of 4.4% in the year of potential birth). Note that the (insignificant) effect prior to conception can be attributed to the structure of the education system.¹⁹ Furthermore, note that the effect is not a continuation of these trends but a sharp break in trends during the year of potential birth, followed by an increase in enrollment that grows larger over time.

Does this investment in human capital translate into an increase in yearly earnings? Following the same empirical strategy, we find a *temporary* increase in yearly earnings unconditional on working (see Figure 6d). Specifically, the yearly earnings (conditional on working) of socially and financially constrained women increased in the year of potential birth by \$1,020 due to the policy (out of a baseline at year of potential birth of \$5,806).

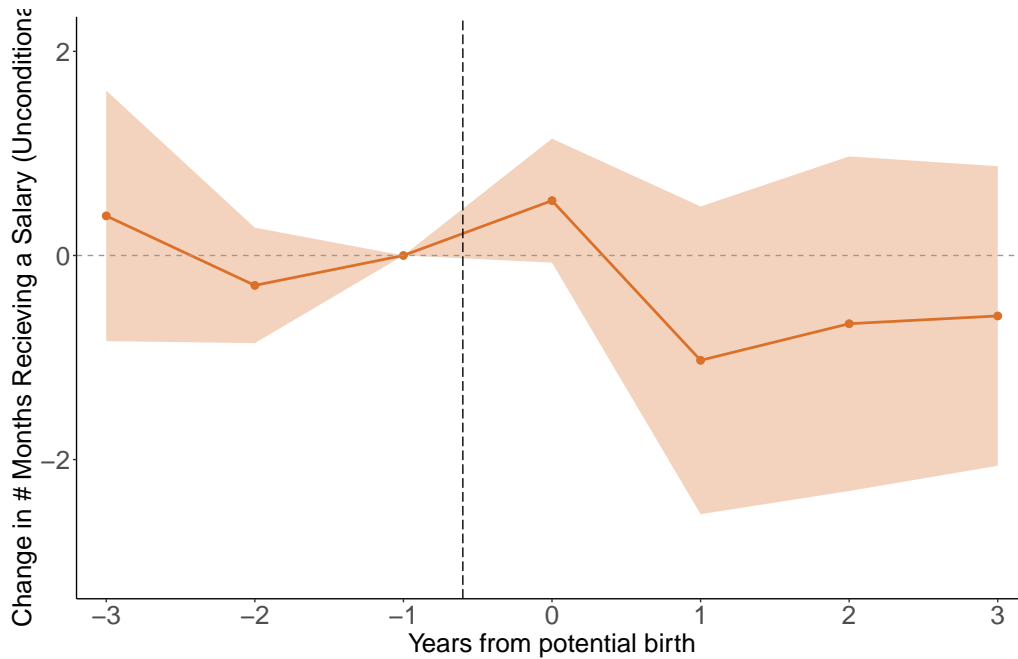
This result emphasizes the benefit of the event-study estimation relative to the standard reduced form. Running the standard (non dynamic) reduced form shows a negative effect (Table 2), while the event study demonstrates the dynamics: An initial increase in the year of potential birth, followed by decreases in subsequent years.

Finally, we ask whether this investment in human capital translates into employment in better-paying jobs. To answer this question, we estimate Equation 6 on the sector-level wage-premium. Following Abowd et al. (1999), we estimate sector-level wage-premiums by running a log-wage regression on individual and sector fixed effects (see further details in Appendix G). The results in Table 2 suggest an increase of 0.08 log-points (or five percentage points) in the wage-premium of the sector in which these women work. Although our three years of data following the 2014 policy somewhat limit our ability to examine the policy's full labor-

¹⁹Our treated group (20 and 21 year-olds) are mechanically more likely to be enrolled three years prior to conception because they are at an age (18) when some young people in Israel start higher education. Our control group (18-19 year-olds), who are only 15-16 years-old three years prior to conception, are still in high-school. Thus, if academic enrollment for 18 year olds increases over time (because fewer are serving in the military) we should see this effect. These differences are partially residualized because of the inclusion of the age fixed effects. However, in the data our treatment group is never 15 or 16 years old. Consequently, these fixed effects are identified only from the control group. Furthermore, since fixed effects are essentially just demeaning the outcome, there is remaining variation in higher level moments (e.g., variance).

market consequences, the temporal dynamics imply an investment in human capital and a shift toward better-paying jobs over the short to medium term.

Figure E2: Initial Increase in Months Worked Due to the 2014 Policy



Notes: This figure presents the results for the reduced-form effect of the 2014 policy relative to year of potential birth, as described in Equation 6, on months worked per year. Each orange circle represents the treatment effect for the reduced-form estimated, from three years prior until three years post potential birth timing, relative to one year prior to potential birth (the dropped category). The shaded region mark the 95% confidence interval around the point estimate. The dashed horizontal line is at 0, indicating an insignificant result. The sample consists of unmarried women 18-21 years old who conceived between 2009 and 2016 and are financially and socially constrained (see Section 5.2).

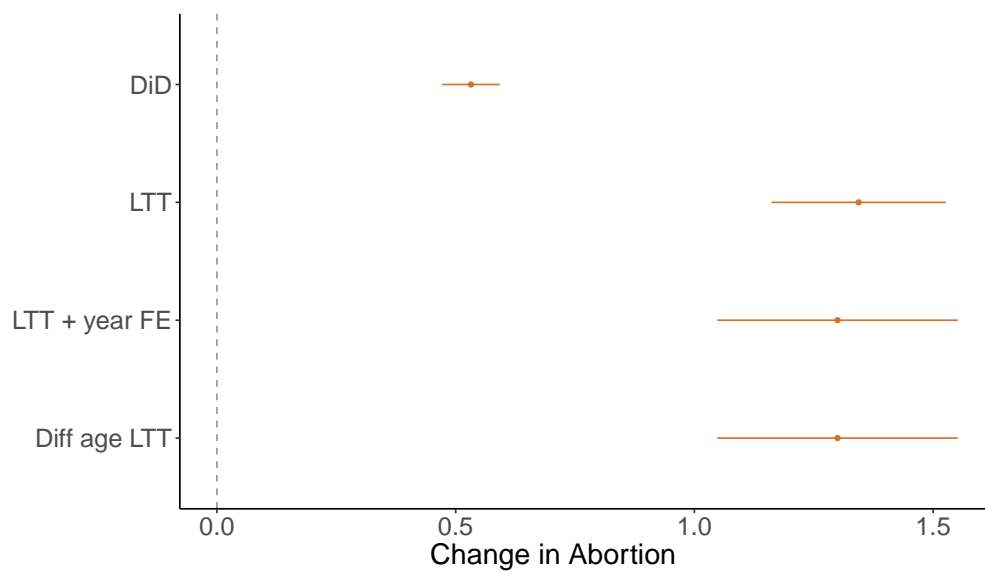
F Hassle Cost

To test for the effect of reduction in the hassle cost of navigating the health insurance system, we exploit another policy change that took place in May 2004, which eliminated the need for proof of coverage for women aged 18 or below. Even when women do not have to pay for a health service, such as an abortion, in the Israeli health system they are required to provide the hospital with a payment guarantee from their HMO (health insurer) to verify that the procedure is covered. This requires obtaining the payment guarantee form upfront before seeking an abortion or paying out of pocket and going through the HMO to get reimbursed later. Motivated by a concern that the teenagers are unable to navigate the bureaucratic system and would not want to involve their parents or extended family and social network for support, the Ministry of Health decided in 2004 to eliminate the requirement to obtain a payment guarantee for an abortion for women aged 18 and under.

We test for the effect of the policy and find an increase of 0.8-1.2 p.p in the probability of abortion due to the reduction in hassle cost. More specifically, we exploit the May 2004 policy change and compare the effect of women aged 18-19 who conceived around the cutoff (18 years old). We restrict to conceptions between 2002 and 2008 (before the next change of policy which added 19 year-old women to the subsidy). Figure F1 presents the results, which suggest that for very young women who may find it difficult to navigate the bureaucratic and administrative complexities of the health care system in order to have their abortion paid for by the state, eliminating the requirement to get a payment guarantee has pronounced effects. Note that this exact reduction in hassle cost was not in the 2014 policy, but removing the need to come up with the funding itself can be a reduction in hassle cost.²⁰ We use the 2004 policy as evidence on the pronounced effects of a small reduction in hassle cost.

²⁰Even if a woman doesn't have the money in her bank account but have a source of funding, still figuring out how to raise the money could be seen as a hassle cost.

Figure F1: Reduction in Hassle Cost Increased Abortions



Notes: This figure presents DiD results for the effect on abortion of the May 2004 policy that eliminated the requirement to have a payment guarantee from the HMO (*kupa*) for women below 19. We exploit the May 2004 policy change and compare the effect of women aged 18-19 who conceived around the cutoff (18 year-old). We restrict to conceptions between 2002 and 2008 (before the next change of policy that added 19 years-old women to the subsidy). Each dot represents the treatment effect ($\delta \cdot Post_t \times T_i$) and lines mark the 95% confidence interval around the point estimates. The dashed vertical line is at 0, indicating an insignificant result.

G Estimating Wage Premiums (AKM)

In this section we explain our estimation of the sectors' wage premiums in the spirit of Abowd et al. (1999) (AKM). To do so, we use firm-level estimates on tax data spanning the entire economy (men and women), which we obtained from a different project (Dobbin and Zohar, 2020). We then take these estimates at the firm level and collapse them to sector level to match with the sector in which each woman is working pre- and post-potential birth.

To estimate the firm's wage premium, we assume that earnings follow a log-linear functional form:

$$w_{i,t} = \alpha_i + \psi_{J(i,t)} + \mathbf{X}_{i,t} \cdot \boldsymbol{\beta} + \epsilon_{i,t}^y, \quad (7)$$

where $w_{i,t}$ is log-earnings of individual i at time t , α_i is *individual component of earnings*, $\psi_{J(i,t)}$ the *firm component of earnings*, $\mathbf{X}_{i,t}$ a set of time-varying covariates, and $\epsilon_{i,t}^y$ an error term.

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