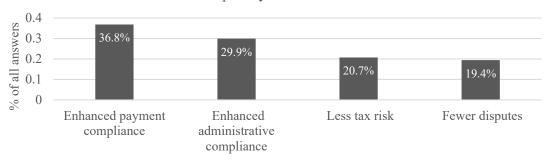
# Determinants of Tax Complexity – Evidence from a Developing Country

Adrian Schipp, Fernando Siahaan, and Caren Sureth-Sloane

**Online Appendix** 

Figure A.1: Perceived advantages and disadvantages of Tax Complexity

How does tax complexity benefit tax administration?



How does tax complexity harm tax administration?

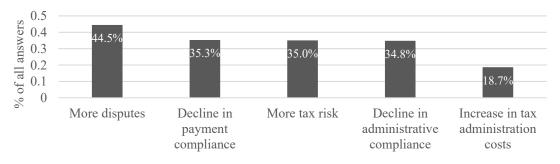


Figure A.2: Strategies to Address Tax Complexity

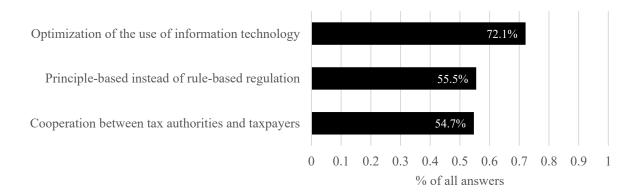
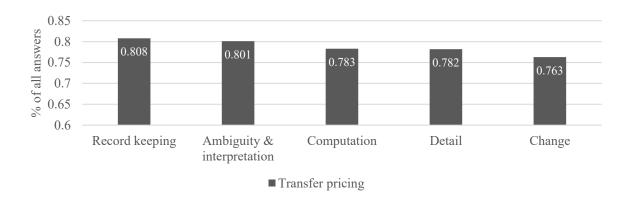
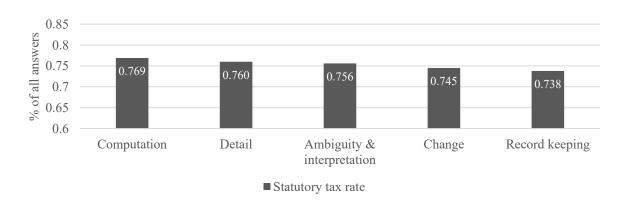


Figure A.3: Drivers of the Most Complex Regulations

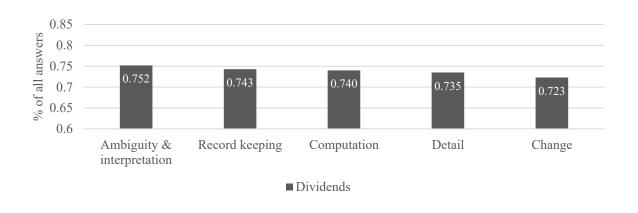
Panel A: Transfer Pricing



Panel B: Statutory Tax Rate



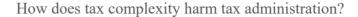
Panel C: Dividends

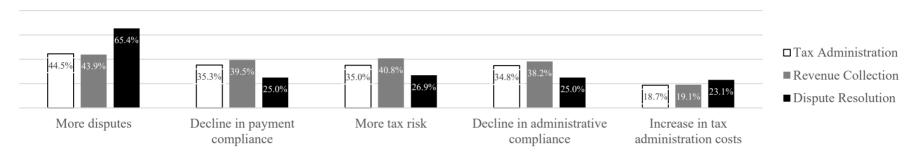


Notes: The figure presents the relative importance of the five drivers for the top three most complex regulations: transfer pricing (Panel A), statutory tax rate (Panel B) and dividends (Panel C). The displayed values reflect the average perception of respondents from the Indonesian tax administration. Scaled between 0.6 and 0.85.

#### Figure A.4: Comparative Analysis: Revenue Collection and Dispute Resolution Officers

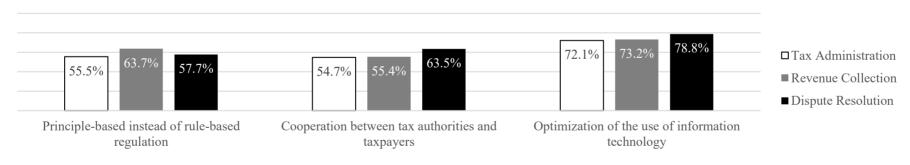
Panel A: Comparative Perceived Disadvantages of Tax Complexity





Panel B: Comparative Preferred Strategies to Address Tax Complexity

#### What should the government do to fight tax complexity?



Notes: The figure visualizes the comparative analysis of tax complexity between revenue collection officers and dispute resolution officers. Panel A presents the perceived disadvantages of tax complexity, divided by the subsamples of revenue collection and dispute resolution. Panel B presents the preferred strategies to address tax complexity, divided by the subsamples of revenue collection and dispute resolution.

Table A.1: Sample Selection

Selection procedures	Tax	Taxpayers	Total
-	Administration		
Total responses	914	213	1127
Less: progress less than 50%	486	115	601
Less: completion time less than 5 minutes	10	2	12
Less: completion time more than 3 hours	27	11	38
Final Sample	391	85	476

Notes: The table presents the sample selection procedures. In the first step, we exclude responses with less than 50 % completion of the survey. Afterwards, we exclude responses with less than 5 minutes and more than 3 hours of completion time.

Table A 2. The Demography of the Sample

Table A.2: The Demography of           Panel A: General Demography	the Samp	le				
Respondent Group						
1				Freq.		Percent
Tax Officer				391		82.14
Corporate Taxpayer				85		17.86
Total				476		100.00
		g Time in Ta				
	Tax	Administrati			Taxpayer	
	Freq.	Percent	Cum.	Freq.	Percent	Cum.
15 years or more	226	57.80	57.80	13	15.29	15.29
10 years or more but fewer than 15 years	79	20.20	78.00	15	17.65	32.94
5 years or more but fewer than 10 years	50	12.79	90.79	20	23.53	56.47
Fewer than 5 years	17	4.35	95.14	33	38.82	95.29
No answer	19	4.86	100.00	4	4.71	100.00
Total	391	100.00		85	100.00	
	Hig	shest Educati	on			
	Tax	Administrati	on		Taxpayer	
	Freq.	Percent	Cum.	Freq.	Percent	Cum.
Doctoral or equivalent level	3	0.77	0.77	1	1.18	1.18
Master or equivalent level	150	38.36	39.13	16	18.82	20.00
Bachelor or equivalent level	155	39.64	78.77	57	67.06	87.06
Diploma III	31	7.93	86.70	7	8.24	95.30
Diploma I or II	29	7.42	94.12			
Other	4	1.02	95.14	•		
No answer	19	4.86	100.00	4	4.71	100.00
Total	391	100.00		85	100.00	
		ld of Educati				
		Administrati		_	Taxpayer	_
	h	req.	Percent	F	req.	Percent
Fiscal Policy		41	10.49		13	15.29
Law		23	5.88		2	2.35
Business and administration		148	37.85		32	37.65
Other		160	40.92		34	40.00
No answer		19	4.86		4	4.71
Total		391	100.00		85	100.00
	T	Gender			TT.	
		Administrati req.	on Percent	Б	Taxpayer req.	Percent
Prefer not to answer	1	16	4.09		3	3.53
Female		81	20.72		35	41.18
Male		275	70.33		43	50.59
No answer		19	4.86		43	4.71
Total		391	100.00		85	100.00

Panel B: Demography of Tax Administration

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( 'nirrant	Position	Tow A	dmir	netrotion
Current	T OSTHOLI	I ax A	umm	пъпанон

	Freq.	Percent	Cum.
Echelon Officer/Management	134	34.27	34.27
Account Representative	77	19.69	53.96
Other Administrative Staff	56	14.32	69.28
Other	41	10.49	78.77
Tax Objection/Appeal Reviewer	39	9.97	88.74
Tax Auditor	25	6.39	95.13
No answer	19	4.86	100.00
Total	391	100.00	

Main Focus Tax Administration

	Freq.	Percent
Tax revenue collection	157	40.15
Tax disputes	52	13.30
Taxpayers service	52	13.30
Other	43	11.00
General management	37	9.46
Public relations	15	3.84
Tax regulation	12	3.07
Information infrastructure	4	1.02
No answer	19	4.86
Total	391	100.00

Office Type								
	Freq.	Percent	Cum.					
Head Office	33	8.44	8.44					
Regional Office	92	23.53	31.97					
Large/Special Taxpayers Office	44	11.25	43.22					
Medium Taxpayers Tax Office	14	3.58	46,80					
Small Taxpayers Tax Office	175	44.76	94.56					
Other	14	3.58	95.14					
No answer	19	4.86	100.00					
Total	391	100.00						

Panel C: Demography of Taxpayers

#### **Current Position Taxpayer**

	Freq.	Percent	Cum.
Manager/Senior Staff	36	42.35	42.35
Junior Assistant/Staff	28	32.94	75.29
Director/Partner/Principal	10	11.76	87.05
Other	7	8.24	95.27
No answer	4	4.71	100.00
Total	85	100.00	

Office Type Taxpayer

	Freq.	Percent	Cum.
Large/Special Taxpayers Office	16	18.82	18.82
Medium Taxpayers Tax Office	24	28.24	47.06
Small Taxpayers Tax Office	41	48.24	95.30
No answer	4	4.71	100.00
Total	85	100.00	

Notes: The table presents the demographic characteristics of the sample. Panel A details the general demographic features of the entire sample, while Panel B focuses on the demographic attributes of the tax officers, and Panel C outlines those of the taxpayers.

**Table A.3: Drivers of Tax Complexity** 

No	Regulations	ode Com #	Complexity driver	N	Mean	s.d.	Min	Max
		(1)	Ambiguity & Interpretation	391	0.730	0.213	0	1
		(2)	Change	391	0.704	0.220	0	1
(1)	Capital	(3)	Computation	391	0.745	0.211	0	1
(-)	Gains/Losses	(4)	Detail	391	0.730	0.218	0	1
		(5)	Record Keeping	391	0.760	0.208	0	1
		(1)	Ambiguity & Interpretation	391	0.700	0.227	0	1
		(2)	Change	391	0.678	0.230	0	1
(2)	Corporate	(3)	Computation	391	0.684	0.239	0	1
(2)	Reorganization	(4)	Detail	391	0.693	0.232	0	1
		(5)	Record Keeping	391	0.073	0.234	0	1
			Ambiguity & Interpretation	391	0.719	0.234	0	1
		(1)		391	0.721	0.217		1
(2)	Depreciation &	(2)	Change				0	
(3)	Amortization	(3)	Computation	391	0.728	0.214	0	1
		(4)	Detail	391	0.719	0.216	0	1
		(5)	Record Keeping	391	0.735	0.222	0	1
		(1)	Ambiguity & Interpretation	391	0.702	0.223	0	1
	Investment	(2)	Change	391	0.697	0.219	0	1
(4)	Incentives	(3)	Computation	391	0.715	0.219	0	1
		(4)	Detail	391	0.709	0.211	0	1
		(5)	Record Keeping	391	0.724	0.221	0	1
		(1)	Ambiguity & Interpretation	391	0.756	0.232	0	1
		(2)	Change	391	0.745	0.217	0	1
(5)	Statutory Tax Rate	(3)	Computation	391	0.769	0.215	0	1
		(4)	Detail	391	0.760	0.207	0	1
		(5)	Record Keeping	391	0.738	0.237	0	1
		(1)	Ambiguity & Interpretation	391	0.732	0.231	0	1
		(2)	Change	391	0.699	0.223	0	1
(6)	Loss Offset	(3)	Computation	391	0.740	0.216	0	1
		(4)	Detail	391	0.728	0.214	0	1
		(5)	Record Keeping	391	0.747	0.217	0	1
		(1)	Ambiguity & Interpretation	391	0.741	0.216	0	1
		(2)	Change	391	0.715	0.214	0	1
(7)	Royalties	(3)	Computation	391	0.731	0.215	0	1
.,,	110 3 411103	(4)	Detail	391	0.730	0.213	0	1
		(5)	Record Keeping	391	0.741	0.218	0	1
		(1)	Ambiguity & Interpretation	391	0.752	0.217	0	1
		(2)	Change	391	0.732	0.207	0	1
(Q)	Dividends	(3)	Computation	391	0.740	0.211	0	1
(8)	Dividellas	(4)	Detail	391	0.740	0.211	0	1
			Record Keeping	391	0.733	0.213	0	1
		(5)	Ambiguity & Interpretation	391	0.743	0.217	0	1
		(1)						
(0)		(2)	Change	391	0.711	0.213	0	1
9)	Interest	(3)	Computation	391	0.735	0.210	0	1
		(4)	Detail	391	0.736	0.208	0	1
		(5)	Record Keeping	391	0.737	0.224	0	1
		(1)	Ambiguity & Interpretation	391	0.801	0.204	0	1
		(2)	Change	391	0.763	0.200	0	1
10)	Transfer Pricing	(3)	Computation	391	0.783	0.194	0	1
		(4)	Detail	391	0.782	0.189	0	1
		(5)	Record Keeping	391	0.808	0.189	0	1
		(1)	Ambiguity & Interpretation	391	0.743	0.216	0	1
	ъ .	(2)	Change	391	0.707	0.221	0	1
11)	Permanent	(3)	Computation	391	0.726	0.211	0	1
,	Establishment	(4)	Detail	391	0.742	0.207	0	1
		(5)	Record Keeping	391	0.747	0.212	0	1

(2) Tay Ena	ax Guidance  ax Law nactment  ax Filing & ayment	(1) (2) (3) (4) (5) (1) (2) (3) (4) (5) (6) (1) (2) (3) (4)	Public rulings Private rulings Oral or written advice Substantial business issues Soft law Access to enacted tax legislation Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391 391 391 391 391 391	0.221 0.311 0.313 0.107 0.410 0.223 0.570 0.340 0.358 0.368 0.799	Dev.  0.201 0.232 0.231 0.310 0.227 0.416 0.496 0.474 0.480 0.483 0.269 0.494	0 0 0 0 0 0 0 0 0	1 1 1 1 1 1 1 1 1
(2) Tay Ena	ax Law nactment ax Filing &	(2) (3) (4) (5) (1) (2) (3) (4) (5) (6) (1) (2) (3) (4)	Private rulings Oral or written advice Substantial business issues Soft law Access to enacted tax legislation Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391 391 391 391 391	0.311 0.313 0.107 0.410 0.223 0.570 0.340 0.358 0.368 0.799	0.232 0.231 0.310 0.227 0.416 0.496 0.474 0.480 0.483 0.269	0 0 0 0 0 0 0	1 1 1 1 1 1 1
(2) Tay Ena	ax Law nactment ax Filing &	(3) (4) (5) (1) (2) (3) (4) (5) (6) (1) (2) (3) (4)	Oral or written advice Substantial business issues Soft law Access to enacted tax legislation Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391 391 391 391	0.313 0.107 0.410 0.223 0.570 0.340 0.358 0.368 0.799	0.231 0.310 0.227 0.416 0.496 0.474 0.480 0.483 0.269	0 0 0 0 0 0 0	1 1 1 1 1 1 1
(2) Tay Ena	ax Law nactment ax Filing &	(4) (5) (1) (2) (3) (4) (5) (6) (1) (2) (3) (4)	Substantial business issues Soft law Access to enacted tax legislation Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391 391 391	0.107 0.410 0.223 0.570 0.340 0.358 0.368 0.799	0.310 0.227 0.416 0.496 0.474 0.480 0.483 0.269	0 0 0 0 0 0	1 1 1 1 1 1
(3) Tay	nactment ax Filing &	(5) (1) (2) (3) (4) (5) (6) (1) (2) (3) (4)	Soft law Access to enacted tax legislation Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391 391 391	0.410 0.223 0.570 0.340 0.358 0.368 0.799	0.227 0.416 0.496 0.474 0.480 0.483 0.269 0.494	0 0 0 0 0 0	1 1 1 1 1
(3) Tay	nactment ax Filing &	(1) (2) (3) (4) (5) (6) (1) (2) (3) (4)	Access to enacted tax legislation Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391 391	0.223 0.570 0.340 0.358 0.368 0.799	0.416 0.496 0.474 0.480 0.483 0.269	0 0 0 0 0	1 1 1 1
(3) Tax Pay	nactment ax Filing &	(2) (3) (4) (5) (6) (1) (2) (3) (4)	Influence of third parties Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391	0.570 0.340 0.358 0.368 0.799	0.496 0.474 0.480 0.483 0.269 0.494	0 0 0 0	1 1 1
(3) Tay	nactment ax Filing &	(3) (4) (5) (6) (1) (2) (3) (4)	Quality of drafting Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391 391 391	0.340 0.358 0.368 0.799 0.583	0.474 0.480 0.483 0.269 0.494	0 0 0	1 1
(3) Tax Pay	nactment ax Filing &	(4) (5) (6) (1) (2) (3) (4)	Time at which legislation becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	<ul><li>391</li><li>391</li><li>391</li><li>391</li></ul>	0.358 0.368 0.799 0.583	0.480 0.483 0.269 0.494	0 0	1
2) Ena Tax Pay	nactment ax Filing &	(5) (6) (1) (2) (3) (4)	becomes effective Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391 391	0.368 0.799 0.583	0.483 0.269 0.494	0	1
Tay Pay	ax Filing &	<ul><li>(6)</li><li>(1)</li><li>(2)</li><li>(3)</li><li>(4)</li></ul>	Time between the announcement and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391	0.799 0.583	0.269 0.494	0	
<i>3)</i> Pay	-	<ul><li>(6)</li><li>(1)</li><li>(2)</li><li>(3)</li><li>(4)</li></ul>	and enactment of tax changes Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391 391	0.799 0.583	0.269 0.494	0	
,3) Pay	-	(1) (2) (3) (4)	Participation in legislative process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391	0.583	0.494		1
<i>3)</i> Pay	-	(1) (2) (3) (4)	process Computing tax payments Determining due dates for tax payments Refunding overpaid corporate	391	0.583	0.494		1
,3) Pay	-	<ul><li>(2)</li><li>(3)</li><li>(4)</li></ul>	Computing tax payments Determining due dates for tax payments Refunding overpaid corporate					
,3) Pay	-	<ul><li>(2)</li><li>(3)</li><li>(4)</li></ul>	Determining due dates for tax payments Refunding overpaid corporate					_
<i>3)</i> Pay	-	(3) (4)	payments Refunding overpaid corporate	391	0.100		0	1
.3) Pay	-	(4)	Refunding overpaid corporate		0.100	0.300	0	1
<i>3)</i> Pay	-	(4)						
<i>3)</i> Pay	-			391	0.335	0.473	0	1
.3) Pay	-		income taxes					
.3) Pay	-		(Electronic remittance of tax	391	0.113	0.316	0	1
<i>3)</i> Pay	-		payments					
		(5)	Determining due dates for filing	391	0.074	0.262	0	1
(4) Tax	,		tax returns					
(4) Tax		(6)	Managing the number of tax	391	0.225	0.418	0	1
(4) Tax			returns during a year					
(4) Tax		(7)	Preparing tax returns	391	0.425	0.495	0	1
(4) Tax		(8)	(Electronic) transmission of tax	391	0.343	0.475	0	1
(4) Tax		(0)	returns	200	0.1.11	0.202	0	
(4) Tav		(9)	Instructions for filing tax returns	389	0.141	0.202	0	1
(4) Tav		(1)	Outline of tax audit process	391	0.228	0.228	0	1
(4) Tav		(2)	Tax audit cycle	391	0.274	0.446	0	1
(4) Tax		(3)	Notification of the upcoming tax audit	391	0.097	0.297	0	1
(4) Taz		(4)	Disclosure of selection criteria for	391	0.309	0.463	0	1
(4) Taz		(5)	tax audit target	201	0.252	0.425	0	1
	ax Audits	(5)	Communication of topics to be	391	0.253	0.435	0	1
		(6)	covered by the tax audit	201	0.201	0.496	0	1
		(6)	Decisions by tax officers	391	0.381	0.486	0	1
		(7)	Sanctions imposed in case of violations	391	0.217	0.413	0	1
		(8)	Experience or technical skill of tax officers	391	0.345	0.476	0	1
		(9)	Behavior by tax officers	391	0.156	0.363	0	1
		(1)	Outline of tax objection process	391	0.213	0.223	0	1
		(2)	Outline of tax appeal process	391	0.226	0.228	0	1
		(3)	Decisions by tax officers in tax	391	0.325	0.469	0	1
			objections Influence of third parties in tax	391		0.402	0	1
		(4)	objections		0.202			
(5) Tax	Tay Anneals	(5)	Agents/staff in tax objections	391	0.258	0.438	0	1
, IU2	ax Appeals	(6)	Completion time in tax objections	391	0.169	0.375	0	1
	ax Appeals	(7)	Decisions by tax officers in tax	391	0.427	0.495	0	1
	ax Appeals	(8)	appeals Influence of third parties in tax	391	0.348	0.477	0	1
	ax Appeals		appeals Agents/staff in tax appeals	391	0.233	0.423	0	1
	ax Appeals	(9)	rigento/otari ili tax appeais	391	0.233	0.423	0	1

Notes: The table presents the descriptive statistics of the drivers of tax complexity based on tax officers' assessment. Panels A and B report the statistics of the tax regulation and procedure drivers, respectively.

**Table A.4: Pairwise Correlations** 

Panel A: Correlations among t	he dimensi	ons of tax co	ode complexi	ty							
Regulations	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
(1) Capital gains/losses	1.000										
(2) Corporate reorganization	0.739*	1.000									
(3) Depreciation	0.863*	0.710*	1.000								
(4) Investment incentives	0.753*	0.743*	0.797*	1.000							
(5) Statutory tax rate	0.766*	0.575*	0.802*	0.730*	1.000						
(6) Loss offset	0.847*	0.628*	0.884*	0.794*	0.860*	1.000					
(7) Royalties	0.825*	0.668*	0.831*	0.760*	0.757*	0.839*	1.000				
(8) Dividends	0.819*	0.675*	0.842*	0.754*	0.776*	0.835*	0.959*	1.000			
(9) Interest	0.830*	0.682*	0.843*	0.751*	0.769*	0.833*	0.955*	0.965*	1.000		
(10) Transfer pricing	0.763*	0.606*	0.740*	0.688*	0.675*	0.719*	0.777*	0.794*	0.779*	1.000	
(11) Permanent establishment	0.789*	0.701*	0.736*	0.705*	0.677*	0.758*	0.835*	0.824*	0.825*	0.777*	1.000
* p<0.05											
Domal D. Camalatiana and A	h - D::	£T I	7	Na 1 aas 14aa							
Panel B: Correlations among the Procedures	ne Dimensi	ons of Tax I	ramework C		`	C.	2)	(2)		(4)	(5)
				(1 1.0		(2	2)	(3)		(4)	(5)
(1) Tax guidance						1.0	000				
(2) Tax law enactment				0.09			000	1 000			
(3) Tax filing & payment				0.03			94* 20*	1.000		1 000	
(4) Tax audits				0.17			30*	0.520*		1.000	1 000
(5) Tax appeals				0.17	/6°	0.2	69*	0.329*		0.512*	1.000
* <i>p</i> <0.05											

Notes: Panel A reports the correlation matrix of the dimensions in the tax regulation complexity. Panel B shows the correlation coefficients of the complexity drivers of tax regulations. Panel C shows the correlations among the dimensions of tax procedure complexity.

**Table A.5:** Comparative Analysis: Tax Officers and Taxpayers

Panel A: Tax Code Complexity	7					
	Tax Officers		Taxp	payers		
Regulations	Obs.	Mean	Obs.	Mean	Difference	p-value
Transfer pricing	391	0.787*	85	0.702*	(0.085)	0.000
Statutory tax rate	391	0.754	85	0.747	(0.007)	0.753
Dividends	391	0.739*	85	0.671*	(0.068)	0.002
Capital gains	391	0.734*	85	0.664*	(0.069)	0.002
Interest	391	0.733*	85	0.664*	(0.069)	0.002
Permanent establishment	391	0.733*	85	0.653*	(0.080)	0.000
Royalties	391	0.732*	85	0.679*	(0.052)	0.019
Loss offset	391	0.729*	85	0.681*	(0.048)	0.034
Depreciation & amortization	391	0.720*	85	0.667*	(0.053)	0.016
Investment incentives	391	0.709	85	0.674	(0.035)	0.111
Corporate reorganization	391	0.695*	85	0.638*	(0.056)	0.017
Mean	391	0.734*	85	0.678*	(0.045)	0.021

	Panel B:	Tax	Framework	Complexity	J
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	Tax C	Officers	Taxp	payers		
Procedures	Obs.	Mean	Obs.	Mean	Difference	p-value
Tax law enactment	391	0.372	85	0.391	0.019	0.527
Tax guidance	391	0.273*	85	0.414*	0.142	0.000
Tax appeal	391	0.273*	85	0.404*	0.131	0.000
Tax filing & payment	389	0.259*	85	0.324*	0.065	0.004
Tax audits	391	0.251*	85	0.412*	0.161	0.000
Mean	391	0.300*	85	0.406*	0.106	0.000

Panel C: Hierarchical Ranks of Complexity Drivers of Regulation Transfer Pricing

No	Tax Officers		Taxpayers		
1	Record keeping	0.808*	Record keeping	0.750*	
2	Ambiguity & interpretation	0.801*	Computation	0.703*	
3	Computation	0.783*	Detail	0.700*	
4	Detail	0.782*	Ambiguity & interpretation	0.685*	
5	Change	0.763*	Change	0.671*	
	Mean	0.787*	Mean	0.702*	

Notes: The table presents a comparative analysis of the perceived levels of tax complexity between taxpayers and tax officers. Panels A and B, respectively, report the comparisons within the dimensions of tax regulation and tax procedure. Items are sorted by tax officers' value. Panel C displays the rank of complexity drivers for transfer pricing by subgroups of tax officers and taxpayers. \* indicates a statistically significant difference between the two groups at the 10% level.

Table A.6: Comparative Analysis: Revenue Collection and Dispute Resolution Officers

Panel A: Tax Code Complexity  Panel A: Tax Code Complexity							
1 and	er A. Tax Code Complexity	Revenue (	Collection	Dispute Resolution			
Regi	ılations	Obs.	Mean	Obs.	Mean	Difference	p-value
Tran	sfer Pricing	157	0.783	52	0.826	(0.043)	0.107
Statı	itory Tax Rate	157	0.744	52	0.741	0.003	0.923
Divi	dends	157	0.732	52	0.760	(0.028)	0.346
Inter	est	157	0.728	52	0.756	(0.027)	0.355
Roya	alties	157	0.727	52	0.755	(0.028)	0.352
Capi	tal Gains/Losses	157	0.722	52	0.764	(0.042)	0.147
	Offset	157	0.722	52	0.728	(0.006)	0.840
	reciation & ortization	157	0.721	52	0.739	(0.018)	0.534
Pern	nanent Establishment	157	0.716*	52	0.779*	(0.063)	0.027
Inve	Investment Incentives		0.689	52	0.717	(0.028)	0.336
Corp	orate Reorganization	157	0.684	52	0.704	(0.020)	0.505
Mea	Mean 157		0.724	52	0.752	(0.027)	0.295
No	Revenue Collection				Dispute Res	olution	
1	Transfer Pricing		0.783	Transfer Prio	eing	0.826	
2	Statutory Tax Rate		0.744	Permanent Establishmen	nt	0.779*	
3	Dividends		0.732	Capital Gains/Losses		0.764	
4	Interest		0.728	Dividends		0.760	
5	Royalties		0.727	Interest		0.756	
6	Capital Gains/Losses		0.722	Royalties		0.755	
7	Loss Offset		0.722	Statutory Ta	x Rate	0.741	
8	Depreciation & Amortiza	tion	0.721	Depreciation Amortization		0.739	
9	Permanent Establishment		0.716*	Loss Offset		0.728	
10	Investment Incentives		0.689	Investment Incentives		0.717	
11	Corporate Reorganization	l	0.684	Corporate Reorganizati	on	0.704	
	Mean		0.724	Mean		0.752	

Panel B: Tax Framework Complexity

	Revenue (	Collection	Dispute l	Resolution		
Procedures	Obs.	Mean	Obs.	Mean	Difference	p-value
Tax law enactment	157	0.373	52	0.381	-0.008	0.846
Tax appeal	157	0.288	52	0.283	0.006	0.875
Tax guidance	157	0.286*	52	0.240*	0.046	0.037
Tax filing & payment	157	0.258	52	0.253	0.005	0.864
Tax audits	157	0.238	52	0.277	-0.039	0.215

Mean	157 0.289	52	0.287 0.002	0.923
anel C:	Drivers of Tax Code Complexity			
		Transfer Price	eing	
No	Revenue Collect	tion	Dispute Resoluti	on
1	Record keeping	0.806	Ambiguity & interpretation	0.856*
2	Detail	0.788	Record keeping	0.851
3	Ambiguity & interpretation	0.785*	Computation	0.832
4	Computation	0.785	Detail	0.817
5	Change	•		0.774
		Statutory Tax	Rate	
No	Revenue Collection Dispute Resolution			
1	Computation	0.756	Detail	0.769
2	Detail	0.753	Ambiguity & interpretation	0.755
3	Ambiguity & interpretation	0.742	Computation	0.750
4	Record keeping	0.739	Record keeping	0.740
5	Change	0.731	Change	0.692
		Permanent Estab	lishment	
No	Revenue Collect	tion	Dispute Resoluti	on
1	Record keeping	0.742*	Ambiguity & interpretation	0.817*
2	Detail	0.736	Record keeping	0.798*
3	Computation	0.720	Detail	0.784

Notes: The table presents a comparative analysis of the perceived levels of tax complexity between tax administration employees in the revenue collection and employees in the dispute resolution. Panels A and B, respectively, report the comparisons within the dimensions of tax regulation and tax procedure. Items are sorted by revenue collection value. Panel C presents the drivers of the most complex tax regulations: transfer pricing, statutory tax rates, and permanent establishment. \* indicates a statistically significant difference between the two groups at the 10% level.

0.705\*

0.678\*

Computation

Change

4

Ambiguity & interpretation

0.755

0.740\*

Table A.7: Comparative Analysis: The Size of the Administered Taxpayers

Panel A: Tax Code Complexity	I					
	_	e/Medium ver Officers	Small Taxp	ayer Officers		
Regulations	Obs.	Mean	Obs.	Mean	Difference	p-value
Transfer pricing	58	0.809	175	0.780	0.028	0.235
Statutory tax rate	58	0.747	175	0.769	(0.021)	0.408
Dividends	58	0.741	175	0.744	(0.003)	0.920
Interest	58	0.731	175	0.742	(0.011)	0.662
Royalties	58	0.727	175	0.735	(0.009)	0.742
Capital gains/losses	58	0.714	175	0.740	(0.026)	0.305
Loss Offset	58	0.711	175	0.750	(0.039)	0.140
Depreciation & amortization	58	0.709	175	0.735	(0.025)	0.342
Permanent establishment	58	0.702	175	0.739	(0.038)	0.150
Investment incentives	58	0.691	175	0.723	(0.032)	0.198
Corporate reorganization	58	0.673	175	0.713	(0.040)	0.145
Mean	58	0.723	175	0.743	(0.020)	0.390

Panel B: Tax Framework Complexity

	U	e/Medium yers Office	Small Taxp	payers Office		
Procedures	Obs.	Mean	Obs.	Mean	Difference	p-value
Tax law enactment	58	0.390	175	0.366	0.024	0.518
Tax appeals	58	0.313	175	0.274	0.039	0.272
Tax filings & payment	58	0.260	175	0.273	(0.013)	0.654
Tax guidance	58	0.257*	175	0.300*	(0.043)	0.056
Tax audits	58	0.238	175	0.251	(0.013)	0.693
Mean	58	0.292	175	0.293	0.001	0.946

Notes: The table presents a comparative analysis of the perceived levels of tax complexity between tax officers working in Large/Medium Taxpayers Offices and tax officers working in Small Taxpayers Offices. Panels A and B, respectively, report the comparisons within the dimensions of tax regulation and tax procedure. Items are sorted by large taxpayers officers' value. \* indicates a statistically significant difference between the two groups at the 10% level.

## Online Appendix B.1: Survey Results Measurement Strategy

	l A: Tax Code Co		3.5
No	Complexity	Survey Question	Measurement
	driver	Definition provided in the survey (in italics)	0 = least complex,
			1 = most complex
1	Ambiguity &	To what extent do you think "ambiguity &	0 = no extent
	interpretation	interpretation" contribute to the complexity of the	0.25 = little extent
		regulations listed below?	0.5 = some extent
		"Ambiguity & interpretation" means a regulation is	0.75 = great extent
		phrased in an unclear, imprecise, and/or ambiguous manner so that different interpretations are possible.	1 = very great extent
2	Change	To what extent do you think "change" contributes to the	0 = no extent
		complexity of the regulations listed below?	0.25 = little extent
		"Change" means a regulation is frequently changed and	0.5 = some extent
		the changes are extensive in terms of quantity and/or	0.75 = great extent
		scope	1 = very great extent
3	Computation	To what extent do you think "computation" contributes	0 = no extent
		to the complexity of the regulations listed below?	0.25 = little extent
		"Computation" means calculations necessary to prove a	0.5 = some extent
		regulation's (non-)applicability and/or to determine the	0.75 = great extent
		specific tax treatment.	1 = very great extent
4	Detail	To what extent do you think "detail" contributes to the	0 = no extent
		complexity of the regulations listed below?	0.25 = little extent
		"Detail" means numerous rules, exceptions to rules	0.5 = some extent
		and/or cross-references to other rules.	0.75 = great extent
			1 = very great extent
5	Record	To what extent do you think "record keeping"	0 = no extent
	keeping	contributes to the complexity of the regulations listed	0.25 = little extent
		below?	0.5 = some extent
		"Record keeping" means records and documents must be	0.75 = great extent
		kept to substantiate all claims under a regulation and/or	1 = very great extent
		to complete the tax return.	
Pane	I B: Tax Framewo	ork Complexity Drivers	
No	Complexity	Survey Question	Measurement
	driver	Definition provided in the survey (in italics)	0 = least complex,
			1 = most complex
Dime	ension 1: Tax guid	ance	
1	Public rulings	Does the tax authority provide sufficient documents in	0 = always
		order to resolve uncertainties?	0.25 = often
		Public rulings are published statements describing	0.5 = sometimes
		how a tax authority will apply the tax code in	0.75 = rarely
		particular situations	1 = never
2	Private rulings	Does the tax authority provide sufficient documents in	0 = always
2		order to resolve uncertainties?	0.25 = often
2		Private rulings are unpublished statements by the tax	0.5 = sometimes
2			*
2		authority in response to specific requests from	0.75 = rarely
2			
2		authority in response to specific requests from	0.75 = rarely
2		authority in response to specific requests from taxpayers seeking clarification of how tax law would	0.75 = rarely
3	Oral or written	authority in response to specific requests from taxpayers seeking clarification of how tax law would apply in relation to a proposed or completed	0.75 = rarely

4 5	Substantial business issues Soft law	Oral or written advice in this context is an informal opinion on tax matters that taxpayers can request by contacting the tax authority (e.g., by telephone or email).  Are there various substantial business issues and/or transactions whose tax treatment is not codified in tax law?  To what extent does the existence of international soft law offer support by providing additional information in dealing with tax law?  International soft law is defined as rules that are neither strictly binding in nature nor completely	0.5 = sometimes 0.75 = rarely 1 = never 0 = no 1 = yes 0 = always 0.25 = often 0.5 = sometimes 0.75 = rarely 1 = never
Dime	ension 2: Tax law ena	lacking legal significance, e.g., the OECD guidelines.	
1	Access to	Regarding the tax legislative process, which of the	0 = not selected
1	enacted tax	following aspects regularly cause problems?	1 = selected
	legislation	(a) Access to enacted tax legislation	
2	Influence of third	Regarding the tax legislative process, which of the	0 = not selected
	parties	following aspects regularly cause problems?	1 = selected
2		(b) Influence of third parties	
3	Quality of drafting	Regarding the tax legislative process, which of the following aspects regularly cause problems?	0 = not selected 1 = selected
	draiting	(c) Quality of tax legislation drafting	1 – Selected
4	Time at which	Regarding the tax legislative process, which of the	0 = not selected
	legislation	following aspects regularly cause problems?	1 = selected
	becomes	(d) Time at which tax legislation becomes effective	
	effective		
5	Time between	Regarding the tax legislative process, which of the	0 = not selected
	the	following aspects regularly cause problems?	1 = selected
	announcement and enactment of	(e) Time between the announcement of tax changes and their enactment	
	tax changes	and then enactment	
6	Participation in	Do you actively participate in legislative processes in	0 = always
	legislative	tax law, or have you already participated in the	0.25 = often
	process	legislative process, e.g., by preparing drafts or giving	0.5 = sometimes
		opinions?	0.75 = rarely
			1 = never
Dime 1	ension 3: Tax filings		0 = not selected
1	Computing tax payments	Regarding the payment of corporate income taxes, which of the following aspects regularly cause	1 = selected
	payments	problems?	1 – sciected
		(a) Computing tax payments	
2	Determining due	Regarding the payment of corporate income taxes,	0 = not selected
	dates for tax	which of the following aspects regularly cause	1 = selected
	payments	problems?	
		(b) Determining due dates for tax payments	
3	Refunding	Regarding the payment of corporate income taxes,	0 = not selected
	overpaid	which of the following aspects regularly cause	1 = selected
	corporate income taxes	problems? (c) Refunding overpaid corporate income taxes	
4	(Electronic	Regarding the payment of corporate income taxes,	0 = not selected
•	remittance of tax	which of the following aspects regularly cause	1 = selected
	payments	problems?	

5	Determining due dates for filing tax returns	<ul><li>(d) (Electronic) remittance of tax payments</li><li>Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?</li><li>(a) Determining due dates for filing tax returns</li></ul>	0 = not selected 1 = selected
6	Managing the number of tax returns during a	Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?	0 = not selected 1 = selected
7	year Preparing tax returns	(b) Managing the number of tax returns during a year Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?	0 = not selected 1 = selected
8	(Electronic) transmission of tax returns	<ul><li>(c) Preparing tax returns</li><li>Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?</li><li>(d) (Electronic) transmission of tax returns</li></ul>	0 = not selected 1 = selected
9	Instructions for filing tax returns	To what extent does the tax authority provide helpful written instructions on how to file tax returns?	0 = Very Great Extent 0.25 = Great Extent 0.5 = Some Extent 0.75 = Little Extent 1 = No Extent
Dime	ension 4: Tax audits		
1	Outline of tax audit process	Does the tax authority provide sufficient additional documents or guidance that clearly outline the tax audit process?	0 = always 0.25 = often 0.5 = sometimes 0.75 = rarely 1 = never
2	Tax audit cycle	Regarding the anticipation of tax audits, which of the following do you consider a serious problem?  (a) Absence of a regular tax audit cycle	0 = not selected 1 = selected
3	Notification of the upcoming tax audit	Regarding the anticipation of tax audits, which of the following do you consider a serious problem?  (b) Late or no notification of the upcoming tax audit	0 = not selected 1 = selected
4	Disclosure of selection criteria for tax audit target	Regarding the anticipation of tax audits, which of the following do you consider a serious problem?  (c) Little or no disclosure of selection criteria for tax audit targets	0 = not selected 1 = selected
5	Communication of topics to be covered by the tax audit	Regarding the anticipation of tax audits, which of the following do you consider a serious problem?  (d) Poor or no communication of topics to be covered by the tax audit	0 = not selected 1 = selected
6	Decisions by tax officers	Regarding the tax audit process, which of the following do you consider a serious problem?  (a) Inconsistent decisions by tax officers	0 = not selected 1 = selected
7	Sanctions imposed in case of violations	Regarding the tax audit process, which of the following do you consider a serious problem?  (b) Ineffectiveness of sanctions imposed in case of violations	0 = not selected 1 = selected
8	Experience or technical skills of tax officers	Regarding the tax audit process, which of the following do you consider a serious problem?  (c) Lack of experience or technical skills of tax officers	0 = not selected 1 = selected

9	Behavior by tax officers	Regarding the tax audit process, which of the following do you consider a serious problem?  (d) Offensive or unethical behavior by tax officers	0 = not selected 1 = selected
Dim	ension 5: Tax appeals	k	
1	Outline of tax objection process	Does the tax authority provide sufficient additional documents or guidance that clearly outline the tax objection/appeal process?  Objection.	0 = always 0.25 = often 0.5 = sometimes 0.75 = rarely 1 = never
2	Outline of tax appeal process	Does the tax authority provide sufficient additional documents or guidance that clearly outline the tax objections/appeals process?  Appeal	0 = always 0.25 = often 0.5 = sometimes 0.75 = rarely 1 = never
3	Decisions by tax officers in tax objections	Regarding the treatment of tax objection/appeals, which of the following do you consider a serious problem?  Objection: (a) Inconsistent decisions	0 = not selected 1 = selected
4	Influence of third parties in tax objections	Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem?  Objection:(b) Influence of third parties	0 = not selected 1 = selected
5	Agents/staff in tax objections	Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem?  Objection:(c) Lack of (specialized) agents/staff	0 = not selected 1 = selected
6	Completion time in tax objections	Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem?	0 = not selected 1 = selected
7	Decisions by tax officers in tax appeals	Objection:(d) Unpredictable completion time Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem? Appeal: (a) Inconsistent decisions	0 = not selected 1 = selected
8	Influence of third parties in tax appeals	Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem?  Appeal:(b) Influence of third parties	0 = not selected 1 = selected
9	Agents/staff in tax objections	Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem?	0 = not selected 1 = selected
10	Completion time in tax objections	Appeal:(c) Lack of (specialized) agents/staff Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem? Appeal:(d) Unpredictable completion time	0 = not selected 1 = selected

#### **Online Appendix B.2: Survey Instrument**

#### Indonesian Tax Complexity Survey

Start of Block: Introduction

#### 01.1

#### Welcome to the Indonesian Tax Complexity Survey!

Dear Indonesian tax officers and taxpayers,

Thank you for participating in our survey study! We would like your help and ask you to answer a few questions about tax complexity. This survey is completely anonymous and confidential. It is not possible to identify you or your answers. Data will be analyzed in the aggregate. The survey should take about 20 minutes.

We have set up this research project to gain systematic insights into the development and state of tax complexity to which tax administrations and taxpayers are exposed in Indonesia.

Prior studies document that tax complexity has become an important feature of a tax system in recent years, inducing compliance costs, tax planning opportunities, and being likely to influence the decisions of tax administrations and taxpayers in different ways. We want to identify areas of the tax code and framework that particularly drive tax complexity. For this purpose, we need your view on tax complexity and your professional experience with tax complexity.

Thank you for helping us to contribute to improving the tax system.

Best regards,

Fernando Siahaan, MSc. (fernando.siahaan@wu.ac.at) Vienna University of Economics and Business

Prof. Dr. Caren Sureth-Sloane Paderborn University & Vienna University of Economics and Business

Adrian Schipp, MSc. Paderborn University

# Q1.2 By participating in the survey you confirm the <u>Information on data processing</u>.

- o I am a Tax Officer
- o I am working for/own a corporate taxpayer
- o I do not want to participate

End of Block: Start of Block: Tax Code Complexity

Q2.1

#### Tax code complexity

"Tax code complexity" describes the difficulty of reading, understanding, and complying with tax regulations that are affected by five complexity drivers: ambiguity & interpretation, change, computation, detail, and recordkeeping. Therefore, we identified 11 internationally comparable tax regulations serving as dimensions for the tax code complexity.

How important do you consider the following regulations to be?

"Important" means that this regulation has a significant impact (i.e., expressed as time spent in your daily work).

	Not at all important	Slightly important	Moderately important	Very important	Extremely important
Capital Gains/Losses	0	0	0	0	0
Corporate Reorganization	0	0	0	0	0
Depreciation & Amortization	0	0	0	0	0
Investment Incentives	0	0	0	0	0
Statutory Tax Rate	0	0	0	0	0
Loss Offset	O	0	0	0	0
Royalties	O	0	0	0	0
Dividends	0	0	0	0	0
Interest	0	0	0	0	0
Transfer Pricing	0	0	0	0	0
Permanent Establishment	0	0	0	0	0

Q2.2 To what extent do you think "ambiguity & interpretation" contribute to the complexity of the regulations listed below?

"Ambiguity & interpretation" means a regulation is phrased in an unclear, imprecise, and/or ambiguous manner so that different interpretations are possible.

	No Extent	Little Extent	Some Extent	Great Extent	Very Great Extent
Capital Gains/Losses	0	0	0	0	0
Corporate Reorganization	0	0	0	0	0
Depreciation & Amortization	0	0	0	0	0
Investment Incentives	0	0	0	0	0
Statutory Tax Rate	0	0	0	0	0
Loss Offset	0	0	0	0	0
Royalties	0	0	0	0	0
Dividends	0	0	0	0	0
Interest	0	0	0	0	0
Transfer Pricing	0	0	0	0	0
Permanent Establishment	0	0	0	0	0

Q2.3 To what extent do you think "change" contributes to the complexity of the regulations listed below? "Change" means a regulation is frequently changed and the changes are extensive in terms of quantity and/or scope.

	No Extent	Little Extent	Some Extent	Great Extent	Very Great Extent
Capital Gains/Losses	0	0	0	0	0
Corporate Reorganization	0	0	0	0	0
Depreciation & Amortization	0	0	0	0	0
Investment Incentives	0	0	0	0	0
Statutory Tax Rate	0	0	0	0	0
Loss Offset	O	0	0	0	0
Royalties	0	0	0	0	0
Dividends	0	0	0	0	0
Interest	0	0	0	0	0
Transfer Pricing	0	0	0	0	0
Permanent Establishment	0	0	0	0	0

Q2.4 To what extent do you think "computation" contributes to the complexity of the regulations listed below? "Computation" means calculations necessary to prove a regulation's (non-)applicability and/or to determine the specific tax treatment.

	No Extent	Little Extent	Some Extent	Great Extent	Very Great Extent
Capital Gains/Losses	0	0	0	0	0
Corporate Reorganization	0	0	0	0	0
Depreciation & Amortization	0	0	0	0	0
Investment Incentives	0	0	0	0	0
Statutory Tax Rate	0	0	0	0	0
Loss Offset	0	0	0	0	0
Royalties	0	0	0	0	0
Dividends	0	0	0	0	0
Interest	0	0	0	0	0
Transfer Pricing	0	0	0	0	0
Permanent Establishment	0	0	0	0	0

Q2.5
To what extent do you think "detail" contributes to the complexity of the regulations listed below? "Detail" means numerous rules, exceptions to rules and/or cross-references to other rules.

	No Extent	Little Extent	Some Extent	Great Extent	Very Great Extent
Capital Gains/Losses	0	0	0	0	0
Corporate Reorganization	0	0	0	0	0
Depreciation & Amortization	0	0	0	0	0
Investment Incentives	0	0	0	0	0
Statutory Tax Rate	0	0	0	0	0
Loss Offset	0	0	0	0	0
Royalties	0	0	0	0	0
Dividends	0	0	0	0	0
Interest	0	0	0	0	0
Transfer Pricing	0	0	0	0	0
Permanent Establishment	0	0	0	0	O

Q2.6 To what extent do you think "record keeping" contributes to the complexity of the regulations listed below? "Record keeping" means records and documents must be kept to substantiate all claims under a regulation and/or to complete the tax return.

	No Extent	Little Extent	Some Extent	Great Extent	Very Great Extent
Capital Gains/Losses	0	0	0	0	0
Corporate Reorganization	0	0	0	0	0
Depreciation & Amortization	0	0	0	0	0
Investment Incentives	0	0	0	0	0
Statutory Tax Rate	0	0	0	0	0
Loss Offset	0	0	0	0	0
Royalties	0	0	0	0	0
Dividends	0	0	0	0	0
Interest	O	0	0	0	0
Transfer Pricing	0	0	0	0	0
Permanent Establishment	0	0	0	0	0

Q2.7 To what extent do you think the drivers listed below on average contribute to the complexity of income tax rules?

	No Extent	Little Extent	Some Extent	Great Extent	Very Great Extent
Ambiguity & Interpretation	0	0	0	0	0
Change	0	0	0	0	0
Computation	0	0	0	0	0
Detail	0	0	0	0	0
Record Keeping	0	0	0	0	0

**End of Block: Tax Code** 

Start of Block: Tax Framework Complexity

#### Q3.1

#### Tax framework complexity

"Tax framework complexity" describes the complexity that arises from the legislative and administrative processes and features within a tax system and is measured in five dimensions: guidance, enactment, payment and filing, audits, and objection and appeals.

Does the tax authority provide sufficient documents in order to resolve uncertainties?

Public rulings are published statements describing how a tax authority will apply the tax code in particular situations.

Private rulings are unpublished statements by the tax authority in response to specific requests from taxpayers seeking clarification of how tax law would apply in relation to a proposed or completed transaction.

Oral or written advice in this context is an informal opinion on tax matters that taxpayers can request by contacting the tax authority (e.g., by telephone or email).

	Never	Rarely	Sometimes	Often	Always
Public rulings	0	0	0	0	0
Private rulings	0	0	0	0	0
Oral or written advice	0	0	0	0	0

Q3.2
Are there various substantial business issues and/or transactions whose tax treatment is not codified in tax law?
No No
Yes (please mention)
22.2

#### Q3.3

□ ⊗None of the above

To what extent does the existence of international soft law offer support by providing additional information in dealing with tax law?

International soft law is defined as rules that are neither strictly binding in nature nor completely lacking legal significance, e.g., the OECD guidelines.

Never Rarely Sometimes Often Always  Q3.4 Regarding the tax legislative process, which of the following aspects regularly cause problems? (Check all answers that apply) Access to enacted tax legislation Influence of third parties Quality of tax legislation drafting Time at which tax legislation becomes effective Time between the announcement of tax changes and their enactment	sig	nificance, e.g., the OECD guidelines.
<ul> <li>Sometimes</li> <li>Often</li> <li>Always</li> <li>Q3.4 Regarding the tax legislative process, which of the following aspects regularly cause problems? (Check all answers that apply)</li> <li>Access to enacted tax legislation</li> <li>Influence of third parties</li> <li>Quality of tax legislation drafting</li> <li>Time at which tax legislation becomes effective</li> </ul>	0	Never
<ul> <li>Often</li> <li>Always</li> <li>Q3.4</li> <li>Regarding the tax legislative process, which of the following aspects regularly cause problems? (Check all answers that apply)</li> <li>Access to enacted tax legislation</li> <li>Influence of third parties</li> <li>Quality of tax legislation drafting</li> <li>Time at which tax legislation becomes effective</li> </ul>	0	Rarely
<ul> <li>Always</li> <li>Q3.4</li> <li>Regarding the tax legislative process, which of the following aspects regularly cause problems? (Check all answers that apply)</li> <li>Access to enacted tax legislation</li> <li>Influence of third parties</li> <li>Quality of tax legislation drafting</li> <li>Time at which tax legislation becomes effective</li> </ul>	0	Sometimes
Q3.4 Regarding the tax legislative process, which of the following aspects regularly cause problems? (Check all answers that apply)  Access to enacted tax legislation  Influence of third parties  Quality of tax legislation drafting  Time at which tax legislation becomes effective	0	Often
Regarding the tax legislative process, which of the following aspects regularly cause problems?  (Check all answers that apply)  Access to enacted tax legislation  Influence of third parties  Quality of tax legislation drafting  Time at which tax legislation becomes effective	0	Always
<ul> <li>□ Influence of third parties</li> <li>□ Quality of tax legislation drafting</li> <li>□ Time at which tax legislation becomes effective</li> </ul>	Re	garding the tax legislative process, which of the following aspects regularly cause problems?
<ul> <li>□ Quality of tax legislation drafting</li> <li>□ Time at which tax legislation becomes effective</li> </ul>		Access to enacted tax legislation
☐ Time at which tax legislation becomes effective		Influence of third parties
-		Quality of tax legislation drafting
☐ Time between the announcement of tax changes and their enactment		Time at which tax legislation becomes effective
		Time between the announcement of tax changes and their enactment

Do you actively participate in legislative processes in tax law, or have you already participated in the legislative process, e.g., by preparing drafts or giving opinions?
o Never
o Rarely
o Sometimes
o Often
o Always
Q3.6 Regarding the payment of corporate income taxes, which of the following aspects regularly cause problems? (Check all answers that apply)
☐ Computing tax payments
☐ Determining due dates for tax payments
☐ Refunding overpaid corporate income taxes
☐ (Electronic) remittance of tax payments
□ ⊗None of the above
Q3.7 Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems? (Check all answers that apply)
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems? (Check all answers that apply)
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems? (Check all answers that apply)  Determining due dates for filing tax returns
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?  (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?  (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year  Preparing tax returns
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?  (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year  Preparing tax returns  (Electronic) transmission of tax returns
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?  (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year  Preparing tax returns  (Electronic) transmission of tax returns  None of the above
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems?  (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year  Preparing tax returns  (Electronic) transmission of tax returns  None of the above  Q3.8  To what extent does the tax authority provide helpful written instructions on how to file tax returns?
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems? (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year  Preparing tax returns  (Electronic) transmission of tax returns  No end the above  Q3.8  To what extent does the tax authority provide helpful written instructions on how to file tax returns?  No Extent
Regarding the filing of corporate income tax returns, which of the following aspects regularly cause problems? (Check all answers that apply)  Determining due dates for filing tax returns  Managing the number of tax returns during a year  Preparing tax returns  (Electronic) transmission of tax returns  None of the above  Q3.8  To what extent does the tax authority provide helpful written instructions on how to file tax returns?  No Extent  Little Extent

Q3.5

Q3.9 Does the tax authority provide sufficient additional documents or guidance that clearly outline the tax audit process?
o Never
o Rarely
o Sometimes
o Often
o Always
Q3.10 Regarding the anticipation of tax audits, which of the following do you consider a serious problem? (Check all answers that apply)
☐ Absence of a regular tax audit cycle
☐ Late or no notification of the upcoming tax audit
☐ Little or no disclosure of selection criteria for tax audit targets
□ Poor or no communication of topics to be covered by the tax audit
□ ⊗None of the above
Q3.11 Regarding the tax audit process, which of the following do you consider a serious problem? (Check all answers that apply)
☐ Inconsistent decisions by tax officers
☐ Ineffectiveness of sanctions imposed in case of violations
☐ Lack of experience or technical skill of tax officers
☐ Offensive or unethical behavior by tax officers
□ ⊗None of the above

Q3.12 Does the tax authority provide sufficient additional documents or guidance that clearly outline the tax objection/appeal process?

	Never	Rarely	Sometimes	Often	Always
Objection	0	0	0	0	0
Appeal	0	0	0	0	0

Q3.13
Regarding the treatment of tax objections/appeals, which of the following do you consider a serious problem? (Check all answers that apply)

	Objection	Appeal
Inconsistent decisions		0
Influence of third parties		
Lack of (specialized) agents/staff		
Unpredictable completion time		
⊗None of the above		

**End of Block: Tax Framework Complexity** 

Start of Block: General Perception and Perspective on Tax Complexity

#### Q4.1

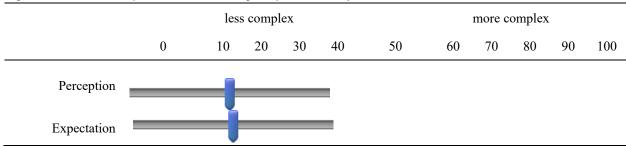
#### General Perception and Perspective on Tax Complexity

How complex do you perceive and expect the "Tax Code" in general:

"Tax code complexity" describes the difficulty of reading, understanding, and complying with tax regulations that are affected by five complexity drivers: ambiguity & interpretation, change, computation, detail, and record keeping.

Perception means how you perceive tax complexity in reality.

Expectation means how you want the tax complexity to be in the future.



#### O4.2

How complex do you perceive and expect the "Tax Framework" in general:

"Tax framework complexity" describes the complexity that arises from the legislative and administrative processes and features within a tax system and is measured in five dimensions: guidance, enactment, payment and filing, audits, and objection and appeals.

Perception means how you perceive tax complexity in reality.

Expectation means how you want the tax complexity to be in the future.

	less complex						more complex				
	0	10	20	30	40	50	60	70	80	90	100
Perception			-								
Expectation	!		_								

Q4.3 How strongly do you agree with the following statements about tax complexity?

	Strongly disagree	Somewhat disagree	Neither agree nor disagree	Somewhat agree	Strongly agree
Tax complexity has increased over the last 5 years.	0	O	0	0	0
Tax complexity will lead to additional efforts in tax administration in the upcoming years.	0	0	0	0	0
Tax complexity will lead to additional efforts in tax compliance in the upcoming years.	0	0	0	0	0
Tax complexity is increased by growing cross- border economic activities.	0	0	0	0	0
Tax complexity is increased by growing digital business models.	0	0	0	0	0

Q4.4 Does tax complexity harm your institution?
o Never
o Rarely
o Sometimes
o Often
o Always
Display This Question: IF By participating in the survey you confirm the Information on data processing. = I am a Tax Officer AND Does tax complexity harm your institution? != Never
Q4.5 How does tax complexity harm your institution? (Check all answers that apply)
□ Decline in payment compliance
□ Decline in administrative compliance
☐ Increase in tax administration cost
□ More tax risk
☐ More disputes
Other (please mention)
Display This Question: IF`rporate taxpayer AND Does tax complexity harm your institution? != Never
Q4.6 How does tax complexity harm your company? (Check all answers that apply)
☐ Increase in tax expense
☐ Increase in tax compliance cost
□ More tax risk
□ More disputes
□ Other (please mention)
Q4.7 Does your institution also benefit from tax complexity?
o Never
o Rarely
o Sometimes
o Often
o Always

Display This Question:

If By participating in the survey you confirm the Information on data processing. = I am a Tax Officer AND Does your institution also benefit from tax complexity? != Never

Q4.8 How does your institution benefit from tax complexity? (Check all answers that apply)
☐ Enhanced payment compliance
☐ Enhanced administrative compliance
□ Less tax risk
☐ Fewer disputes
□ Other (please mention)
Display This Question: IF By participating in the survey you confirm the Information on data processing. = I am working for/own a corporate taxpayer AND Does your institution also benefit from tax complexity? != Never
Q4.9 How does your company benefit from tax complexity? (Check all answers that apply)
☐ Enhanced payment compliance
☐ Enhanced administrative compliance
☐ More/better tax planning opportunities
□ Less tax risk
☐ Fewer disputes
□ Other (please mention)
Q4.10 What should the government do to fight tax complexity? (Check all answers that apply)
☐ Enacting principle-based instead of rule-based regulations
☐ Enhancing cooperation between the tax authority and taxpayers
□ Optimization of the use of information technology
□ Other (please mention)

End of Block: General Perception and Perspective on Tax Start of Block: Demography of the Tax Officer

Q5.1 Wha	I at is your current position?
0 <b>E</b>	Echelon Officer/Management
o <i>A</i>	Account Representative
0 7	Tax Objection/Appeal Reviewer
0 7	Tax Auditor
0 (	Other Administrative Staff
0 (	Other (please mention)
	at is the main focus of your work?
	Tax revenue collection
	Taxpayers service
	Tax disputes
0 ]	Tax regulation
0 I	nformation infrastructure
0 <b>F</b>	Public relations
0 (	General management
0 (	Other (please mention)
Q5.3 In w	3 rhich type of office do you work?
0 <b>F</b>	Head Office
0 F	Regional Office
0 I	Large/Special Taxpayers Office
o <b>N</b>	Medium Taxpayers Tax Office
0 5	Small Taxpayers Tax Office
0	Other (please mention)
End	of Block: Demography of the Tax Officer
Star	t of Block: Demography of Taxpayers

#### Q6.1

What is your current position in your company?

- o Director/Partner/Principal
- o Manager/Senior Staff
- o Junior Assistant/Staff
- Other (please mention)

#### O6.2

By which type of Tax Office is your company administered?

- o Large/Special Taxpayers Tax Office
- Medium Taxpayers Tax Office
- Small Taxpayers Tax Office

**End of Block: Demography of Taxpayers** 

**Start of Block: General Demography** 

Q	7.1				
Н	How long have you been working in taxation?				
0	15 years or more				
0	10 years or more but fewer than 15 years				
0	5 years or more but fewer than 10 years				
0	Fewer than 5 years				
Q7	7.2				
_	hat is your highest educational qualification?				
0	Doctoral or equivalent level				
0	Master or equivalent level				
0	Bachelor or equivalent level				
0	Diploma III				
0	Diploma I or II				
0	Other (please mention)				
Q7	7.3				
_	hat was your field of education?				
0	Business and administration				
0	Law				
0	Fiscal Policy				
0	Other (please mention)				

#### Q7.4

Please specify your gender.

- o Male
- o Female
- o Prefer not to answer

**End of Block: General Demography** 

Online Appendix B.3: Survey Distribution Channels

No	Type	Unit Echelon II (Directorate/ Regional Offices)
1	Head Office	Directorate of Tax Regulation I
2	Head Office	Directorate of Tax Regulation II
3	Head Office	Directorate of Objection and Appeal
4	Head Office	Directorate of Audit and Collection
5	Head Office	Directorate of Public Relations
6	Head Office	Directorate of Potential, Compliance, and Revenue
7	Regional Office	Large Taxpayers
8	Regional Office	Special Taxpayers
9	Regional Office	Central Jakarta
10	Regional Office	South Jakarta I
11	Regional Office	East Jakarta
12	Regional Office	North Jakarta
13	Regional Office	Aceh
14	Regional Office	North Sumatra I
15	Regional Office	North Sumatra II
16	Regional Office	Riau
17	Regional Office	West Sumatra and Jambi
18	Regional Office	South Sumatra and Bangka Belitung Islands
19	Regional Office	Bengkulu and Lampung
20	Regional Office	Banten
21	Regional Office	West Java I
22	Regional Office	Central Java I
23	Regional Office	Yogyakarta Special Region
24	Regional Office	East Java I
25	Regional Office	Bali
26	Regional Office	Nusa Tenggara
27	Regional Office	North Sulawesi, Central Sulawesi, Gorontalo, and North Maluku
28	Tax Application Service Provider	PT Mitra Pajakku

Notes: The table enumerates the survey distribution channels. The channels are 27 Echelon II units of the DGT and one tax application service provider. Within the DGT, there are six directorates located at the DGT head office, two large and special regional offices which administer the large and special (e.g., foreign direct investment, permanent establishment, oil, and gas companies) taxpayers, and 21 geographical type regional offices which administer medium and small taxpayers.

### Online Appendix B.4: The Survey Coverage Area



Notes: The figure illustrates the coverage area of our survey, involving a network of 27 Echelon II units of the DGT. Our survey covers all geographical areas of Indonesia. Within this network, there are six directorates located at the DGT head office, two large and special regional offices serving the national level largest and special taxpayers, and 21 geographical-type regional offices administering medium and small-scale taxpayers in specific-colored areas. Additionally, we collaborate with a tax application service provider to facilitate outreach to taxpayers.