

U.O.I.

v.

BAL MUKUND & ORS.

(Criminal Appeal No. 1397 of 2007)

MARCH 31, 2009

**[S.B. SINHA, DR. MUKUNDAKAM SHARMA AND
H.L. DATTU, JJ.]**

Narcotic Drugs and Psychotropic Substances Act, 1985 – ss. 42, 55 and 67 – Standing Instruction No. 1/88 – Receipt of secret information – Search leading to seizure of contraband – Trial court convicting the accused – High Court setting aside the conviction – Justification of – Held: On facts, justified – There was non-compliance of mandatory requirements/statutory provisions in respect of search, seizure and taking of samples – Also there was doubt as to whether the purported confessions by accused were voluntary – Moreover the confessions were subsequently retracted and there was no independent corroboration – Evidence – Confessional statement – Appreciation of.

Interpretation of Statutes – Strict construction – NDPS Act – Act providing for stringent punishment – Requirement of scrupulous compliance of the statutory provisions – Narcotic Drugs and Psychotropic Substances Act, 1985.

Appeal – Appeal against acquittal – Interference by Appellate Court – Ambit and scope – Held: Appellate court not to interfere with judgment of acquittal only because another view is possible.

Pursuant to receipt of secret information, respondent nos. 1 and 2 were searched and contraband was recovered from the cement gunny bags carried by them. According to the prosecution, 10 Kg. of opium packed in

- A 5 polythene bags of 2 Kg each were recovered from each of them. Respondent nos.1 and 2 purportedly made confession before authorities under the Narcotic Drugs and Psychotropic Substances Act, 1985 that they were carrying the contraband at the behest of respondent no.3
- B to be delivered at a particular destination. Even though subsequently the respondents retracted the purported confessions made by them, the trial court placed reliance upon the same and convicted respondent nos.1 and 2 under section 8/18 of the Act and respondent 3 under
- C section 8/27 of the Act. On appeal, the High Court set aside the conviction. Hence the present appeal.

Dismissing the appeal, the Court

- HELD:1.1. Section 42 of the Narcotic Drugs and
- D Psychotropic Substances Act, 1985 mandates compliance of the requirements contained therein, viz., if the officer has reason to believe from personal knowledge or information given by any person which should be taken down in writing that any drug or
- E psychotropic substance or controlled substance in respect of which an offence punishable under the Act has been committed, he is empowered to exercise his power enumerated in clauses (a) and (b) of Section 42(1) of the Act between sunrise and sunset. Subject to just
- F exceptions, thus, taking down the information in writing is, therefore, very necessary to be complied with. Sub-section (2) of Section 42 of the Act provides that such an information reduced in writing should be communicated to his immediate superior officers within seventy two
- G hours. [Para 18] [217-G-H; 218-A-C-D]

1.2. In the present case, respondent Nos. 1 and 2 were arrested on the basis of some secret information received by the informant. The said purported secret information revealed the exact place, time and quantity

of the narcotics respondent nos.1 and 2 would be carrying. It was, however, neither recorded in writing nor was forwarded to the superior officers. No explanation has been offered as to why the mandatory requirements of law could not be complied with. [Para 17] [217-E-F; 218-E]

2.1. In the present case, the trial court failed and/ or neglected to notice that the respondent No. 3 had retracted his confession at the earliest possible opportunity. He could have, therefore, been convicted only if independent corroboration thereof was available. No contraband was found from his possession. He was prosecuted for entering into a conspiracy in regard to commission of the offences under Section 8/18 of the Act with the respondent Nos. 1 and 2. Such conspiracy was not proved by the prosecution. No evidence whatsoever was brought on record in that behalf. The High Court, therefore, rightly accepted the contention of the respondent no.3. [Para 19] [218-F-H]

2.2. The situation in which such purported statements have been made cannot also be lost sight of. The purported raid was conducted early in the morning. A large number of police officers including high ranking officers were present. Search and seizure had been effected. It is doubtful whether respondent nos. 1 and 2 had made such statements on the road itself. [Para 26] [272-E-F]

2.3. Exhibits 20 and 21 categorically show that respondent nos. 1 and 2 were interrogated. If they were interrogated while they were in custody, it cannot be said that they had made a voluntary statement which satisfies the conditions precedent laid down under Section 67 of the Act. In the backdrop of the aforementioned events, it is difficult to accept that such statements had been made by them although they had not been put under arrest. As

A the authorities under the Act can always show that they had not formally been arrested before such statements were recorded, a holistic approach for the aforementioned purpose is necessary to be taken. [Para 27] [222-G-H; 223-A]

B 2.4. The court while weighing the evidentiary value of such a statement cannot lose sight of ground realities. Circumstances attendant to making of such statements should be taken into consideration. [Para 29] [224-C]

C 2.5. The Act provides for a stringent punishment. Where a statute confers drastic powers and seeks to deprive a citizen of its liberty for not less than ten years, and making stringent provisions for grant of bail, scrupulous compliance of the statutory provisions must be insisted upon. While considering a case of present nature where two persons may barely read and write Hindi, are said to have been used as carrier containing material of only 1.68% of narcotics, a conviction should not be based merely on the basis of a statement made under Section 67 of the Act without any independent corroboration particularly in view of the fact that such statements have been retracted. [Paras 30 and 31] [224-D-F]

F 2.6. In the facts and circumstances of this case, the purported confessions made by the respondent Nos. 1 and 2 could not in absence of other corroboration form the basis of conviction. [Para 38] [228-E]

G *A.K. Mehaboob v. Intelligence Officer, Narcotics Control Bureau* (2001) 10 SCC 203 and *M. Prabhulal v. Assistant Director, Directorate of Revenue Intelligence* (2003) 8 SCC 449, distinguished.

H *Naresh J. Sukhawani v. Union of India* 1995 Supp (4) SCC 663; *State (NCT of Delhi) v. Navjot Sandhu Alias Afsan Guru* (2005) 11 SCC 600; *D.K. Basu v. State of West Bengal*

(1997) 1 SCC 416; *State of Punjab v. Baldev Singh* (1999) 3 SCC 977; *Ritesh Chakeravarty v. State of Madhya Pradesh* JT 2006 (12) SC 416; *Noor Aga v. State of Punjab and another*, 2008 (9) SCALE 681; *Kanhaiyalal v. Union of India* (2008) 4 SCC 668; *Francis Stanly Alias Stalin v. Intelligence Officer, Narcotic Control Bureau, Thiruvananthapuram* (2006) 13 SCC 210; *Mohtesham Mohd. Ismail v. Spl. Director, Enforcement Directorate and Another* (2007) 8 SCC 254 and *Ravindran Alias John v. Superintendent of Customs* (2007) 6 SCC 410, referred to.

3. Besides, Standing Instruction No. 1/88, issued under the Act, lays down the procedure for taking samples. PW-7 took samples of 25 grams each from all the five bags and then mixed them and sent to the laboratory, but there is nothing to show that adequate quantity from each bag had been taken which was a requirement in law. Also, PW-7 did not testify as to which of the bags seized had been sent for analysis. No statement had been made by him that the bags produced were the bags in question which were seized or the contraband was found in them. [Paras 39 and 40] [228-F; 229-C]

4. The High Court, for good and sufficient reasons, arrived at findings of fact; both with regard to voluntariness of the purported confessions made by the respondents as also compliance of the mandatory statutory provisions *vis-à-vis* directions issued by the Central Government in making search, seizure as also taking of samples for the purpose of chemical examination having been doubted, there is no reason why one should take a contrary view as the appellate court would not interfere with a judgment of acquittal only because another view is possible. On the other hand, if two views are possible, the appellate court shall not interfere. [Para 41] [229-D-F]

A *Animireddy Venkata Ramana and Others v. PublicProsecutor, High Court of Andhra Pradesh (2008) 5 SCC 368, relied on.*

Case Law Reference:

B	1995 Supp (4) SCC 663	referred
to	Para 21	
	(2005) 11 SCC 600	referred to Para 23
	(1997) 1 SCC 416	referred to Para 27
C	(1999) 3 SCC 977	referred to Para 27
	2008 (9) SCALE 681	relied on Para 28
	JT 2006 (12) SC 416	relied on Para 32
D	(2001) 10 SCC 203	distinguished Para 32
	(2003) 8 SCC 449	distinguished Para 33
	(2008) 4 SCC 668	referred to Para 34
E	(2006) 13 SCC 210	referred to Para 34
	(2007) 8 SCC 254	referred to Para 35
	(2007) 6 SCC 410	referred to Para 36
F	(2008) 5 SCC 368	relied on Para 41

CRIMINAL APPELLATE JURISDICTION : Criminal Appeal No. 1397 of 2007.

G From the Judgment & Order dated 13.5.2005 of the High Court of Madhya Pradesh, Indore Bench, Indore in Criminal Appeal Nos.964 of 2000 and 1108 of 2000.

Sushil Kumar, B.B. Singh, Binu Tamta (for Sushma Suri), Santosh Kumar (for D.M. Nargolkar), Shakil Ahmed Syed and Praveena Gatuam (for C.D. Singh) for the appearing parties.

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The Judgment of the Court was delivered by

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S.B. SINHA, J. 1. Union of India is before us aggrieved by and dissatisfied with a judgment and order dated 13.05.2005 passed by the High Court of Madhya Pradesh at Indore in Criminal Appeal Nos. 964 and 1108 of 2000.

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2. The factual matrix involved herein is as under:

Sub-Inspector Bajrang Lal posted in the Office of the Central Bureau of Narcotics, Ratlam purported to have obtained a secret information to the effect that the respondent Nos. 1 and 2 herein Bal Mukund and Basanti Lal would be carrying about 20 Kg. of Opium on the next day. A preventive party allegedly was formed pursuant to or in furtherance of the said information. At about 0430 hours on 21.06.1998, they reached Nayapura Phanta on Ratlam Jaora Road. Respondent Nos. 1 and 2 were seen carrying cement gunny bags. They were searched. 10 Kgs. of Opium packed in 5 polythene bag of 2 Kg. each from each of them were said to have been recovered.

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3. The purported confessions of the respondent Nos. 1 and 2 were recorded on 21.06.1998, unofficial translated version whereof reads as under:

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"Statement of Respondent No. 1

...My father is debt ridden to Amritlal Anjana out of Rs. 38000/- out of which Rs. 18000/- has been paid now. Their balance is Rs. 20,000/-. This sum of Rs. 38000/- were given to me by Amritlal Anjana for motor for well and some amount was taken in cash. Amritlal suggested that if I wishes to liquidate my father's debt then I should away opium and give it to suggested destination. I shall give good wages against it. A sum of Rs. 3000/- were decided for carrying the opium. I came from my village Nandwell to Behpur and Basantlal who is my relative. Both met Amritlal Anjana at 10-00 night at his well Amritlal Anjana by Giving

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- A 10-000 Kgs each of us with the opium and directly to go on feet towards Nandi. He also said he would be available nearly Nandi Phanta. He said, he would give Rs. 3000/- to each by way of wages when we came on foot by & carrying 10-000 Kgs of opium and reached Nayapura Phatak then Narcotics officers detained us and took our formal search. He found opium in the bag mean for cement weight 10-000 Kgs. Which was seized by Narcotics Deptd. Raltmal and I was detained for carrying illicit opium weight 10-000 Kg. under the office of N.D.P.C. This statement I am giving voluntarily and in full consciousness whether is spoken is underwritten to which I having read and finding it to be correct put my signature.
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- C

Statement of Respondent No. 2

- D ...On further interrogation stated that they are opium weighing 10 kg and 10 kg opium from my colleague has been recovered for which on interrogation I state truly that on 20-06-1998 Balmukund came to my village Behpur and said that we have to go to Maukhedi at the residence of Amritlal S/o Raghunath Anajan therefore I alongwith Balmukund proceeded for Behpur come to Maukhedi who Amritlal Anjana and that we should go to his well where I shall give you opium or reached the well Amritlal Anjana gave me in a bag of 10 kg of opium and 10 kg to my colleague Balmukund and we should go on foot on unconstructed road and reached Nanda Phatak where I will be awaiting nearly and collect the opium, we were coming on foot towards Nandi then Narcotics officer took our search then in the bag. I was carrying opium weighing 10 kg. was recovered and 10 kg. of opium was also recovered from my colleagues Balmukund. The opium so recovered was taken into government possession under N.D.P.S. Act, 1985. The statement which I have made is in full consciousness, voluntarily and whatever I stated is only written to which I hearing/ read put my signature."
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4. Indisputably, they were arrested. Thereafter also they made similar statements. However, as no reliance has been placed thereupon, it is not necessary for us to refer thereto.

5. On a purported confession made by them that they were carrying the said contraband at the behest of Accused No. 3 Amritlal, a search was conducted in his house at about 1.30 p.m. No contraband, however, was recovered.

6. Confessional statement of the respondent No. 3 was also recorded relevant portion whereof reads as under:

"I state that the 20 Kg of opium which has been seized by Narcotics Deptt. at Nayapura Fantak that I had given to Balmukund & Basantlal which was to be given on foot near Mewasa to a person named Ranjeet who is owner of Dahba to deliver to him about the seized opium. I further state that my family has a licence for the said opium. I had surreptitiously kept 7 to 8 kg of opium which I had kept on the well about which none of my family member had any knowledge to this opium by making aboultertion. I make 20-000 Kg gave to 10-00 to Balmukund & Basantlal for dealing to Ranjeet. I further state that I had never done business of selling opium out of greed I did this act. I was totally aware that there are strict provision for keeping illicit opium under N.D.P.S. Act, 1985 but still out of greed I have done this deal.

This I have truly state. This I have stated in fully consciousness voluntarily and whatever I have spoken is orally written to which I having read, understanding the same put my signature."

7. Respondent No. 3 was arrested at 6.30 p.m. He purported to have made another confession before the authorities under the Act. He was produced before the Court on 22.06.1998. The investigating officer sought for and obtained his remand for a day which was granted. He purported

A to have made another statement on 22.06.1998. On his production before the learned Special Judge under the Narcotic Drugs and Psychotropic Substances Act, 1985 (for short "the Act") on 23.06.1998, he was taken to judicial custody.

B 8. Respondent No. 3 immediately thereafter sent an application to the learned Special Judge, Ratlam retracting his confession. The said application was sent through the Superintendent of District Jail, Ratlam on 24.06.1998. It was received in the Court of the Special Judge on the same day.
C Respondent Nos. 1 and 2 also filed applications retracting their confessions on or about 5.09.1998.

9. The contraband recovered from the respondent Nos. 1 and 2 were sent for chemical analysis. The report dated 15.07.1998 of the Assistant Chemical Examiner, Govt. Opium
D and Alkaloid Works shows presence of 01.68% and 02.05% of Morphine by B.P. Extraction from the first sample and the second sample, respectively.

E 10. The manner in which a sample of narcotic is required to be taken has been laid down by the Standing Instruction No. 1/88, the relevant portion whereof reads as under:

F "(e) While drawing one sample in duplicate from a particular lot, it must be ensured that representative drug in equal quantity is taken from each package/ container of that lot and mixed together to make a composite whole from which the samples are drawn for that lot."

G 11. Before the learned Special Judge, no independent witness was examined. Whereas the learned Special Judge framed charges under Section 8/18 of the Act against the respondent Nos. 1 and 2; the respondent No. 3 was charged under Section 8/27 thereof

H 12. The learned Special Judge relying on or on the basis of the purported confessions made by the respondents recorded a judgment of conviction and sentence.

13. The High Court, however, reversed the said findings of the learned Special Judge, opining: A

(i) Respondent Nos. 1 and 2 could not have been convicted on the basis of their own confessions, which had been retracted, as the same had not been corroborated by any independent witness. B

(ii) The purported confession made by the respondent Nos. 1 and 2 was not admissible against the respondent No. 3. C

(iii) The purported secret information having been recorded in writing, as is required under Section 42 of the Act, the prosecution is vitiated in law. D

(iv) A sample of narcotics having not been taken in terms of the Standing Instruction as also in compliance of Section 55 of the Act, the judgment of the learned Special Judge was unsustainable. E

14. Mr. B.B. Singh, learned counsel appearing on behalf of the appellant, would contend: F

(i) The High Court committed a serious error insofar as it failed to take into consideration that the prosecution case stood amply proved by PW-8 S.K. Khandelwal who had seized the contraband from the respondent Nos. 1 and 2 and PW-1 Chemical Examiner who had proved this report as also PWs. 5 and 7 being the witnesses of seizure. G

(ii) Exhibits 20 and 21 being the confessional statements having been recorded in terms of Section 67 of the Act, prior to their arrest, were admissible in evidence not only against themselves but also against their co-accused the respondent No. 3. G

- A (iii) The purported retraction of confession by the
respondent Nos. 1 and 2 having not been retracted
within a reasonable time and having not been
proved as to how and in what manner the same was
obtained from them, i.e., whether by intimidation or
undue influence; could not have been taken into
consideration for the purpose of recording a
judgment of acquittal.
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- C (iv) PW-7 having proved the sealing of the box which
was in compliance of Section 57 of the Act and the
seal having been found to be intact, the High Court
committed a serious error in passing the impugned
judgment.
- D (v) Having regard to the provisions contained in
Section 134 of the Evidence Act, it was not
necessary for the prosecution to prove its case by
examining any independent witness.

E 15. Mr. Sushil Kumar, learned senior counsel appearing
on behalf of the respondent No. 3, on the other hand, would
contend that the purported confession made by the respondent
No. 3 having been retracted at the earliest possible opportunity,
viz., as soon as he was placed in judicial custody, the learned
Trial judge committed a serious error in not considering the said
aspect of the matter and consequently recording a judgment
of conviction only on the basis of confession by the co-accused.

16. Mr. Santosh Kumar, learned counsel appearing on
behalf of respondent Nos. 1 and 2 would urge:

- G (i) The search and seizure having not been carried out
in terms of Standing Instructions No. 1/88, the same
was vitiated in law.
- H (ii) The report of chemical analyzer dated 15.07.1998
prepared by the Asstt. Chemical Examiner clearly
proves that only 01.68% of the seized articles

contained heroine is a pointer to show that had the samples been taken in a proper manner, the same would have established their innocence.

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- (iii) The prosecution having committed a flagrant violation of Section 55 of the Act, the judgment of the trial court was rightly set aside by the High Court.

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- (iv) PW-7 M.R. Narvale in his evidence having not identified the bags vis-à-vis the samples taken, the complicity of the respondents had not been proved.

C

- (v) Statements recorded on 21.06.1998 as also 22.06.1998 by the respondent Nos. 1 and 2 having been made while they were admittedly in the custody of the authorities under the Act and it having not been proved that there was any element of voluntariness on their part to make statements confessing their guilt, the same would be hit by Sections 25 and 26 of the Evidence Act.

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17. Respondent Nos. 1 and 2 were arrested on the basis of some secret information received by the informant. The said purported secret information revealed the exact place, time and quantity of the narcotics the respondent Nos. 1 and 2 would be carrying. It was, however, admittedly neither recorded in writing nor was forwarded to the superior officers.

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18. Section 42 of the Act mandates compliance of the requirements contained therein, viz., if the officer has reason to believe from personal knowledge or information given by any person which should be taken down in writing that any drug or psychotropic substance or controlled substance in respect of which an offence punishable under the Act has been committed, he is empowered to exercise his power enumerated in clauses (a) and (b) of Section 42(1) of the Act between sunrise and sunset. Subject to just exceptions, thus, taking down the

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- A information in writing is, therefore, very necessary to be complied with.

The proviso appended to Section 42(1) of the Act reads as under:

- B "Provided that if such officer has reason to believe that a search warrant or authorisation cannot be obtained without affording opportunity for the concealment of evidence or facility for the escape of an offender, he may enter and search such building, conveyance or enclosed place at any time between sunset and sunrise after recording the grounds of his belief."

- C Sub-section (2) of Section 42 of the Act provides that such an information reduced in writing should be communicated to his immediate superior officers within seventy two hours.

- D The information was received on the previous night. The purported recovery was made at 5 a.m. Even the Senior Superintendent of Police was aware thereof, who had received the information first and directed PW-7 to conduct the raid. No explanation has been offered as to why the mandatory requirements of law could not be complied with.

- E 19. The prosecution case principally hinges on the purported confessions made by the respondents. The learned Special Judge failed and/ or neglected to notice that the respondent No. 3 had retracted his confession at the earliest possible opportunity. He could have, therefore, been convicted only if independent corroboration thereof was available. Admittedly, no contraband was found from his possession. He was prosecuted for entering into a conspiracy in regard to commission of the offences under Section 8/18 of the Act with the respondent Nos. 1 and 2. Such conspiracy was not proved by the prosecution. No evidence whatsoever was brought on record in that behalf. The High Court, in our opinion, therefore, rightly accepted the contention of the said respondent, stating:

"12. As far as appellant Amritlal is concerned, he was apprehended only on the basis of the statement made by the appellants Bal Mukund and Basantlal. The only evidence available against him is his confessional statement recorded under Section 67 of the Act. M.R. Narvale (PW-7) has stated in his statement that statement of Amritlal Anjana Ex. P/24 was recorded by him. The contents of Ex. P/24 have not been duly proved by the prosecution. The so called confession has been retracted by the appellant Amritlal. He cannot be convicted only on the basis of Ex. P/24. Even the confessional statements of co-accused cannot form the basis of his conviction. His conviction is not based on the evidence and cannot be sustained."

20. For recording his conviction, confession of the respondent Nos. 1 and 2 had been taken into consideration.

21. Mr. B.B. Singh would urge that the statements made by the respondent Nos. 1 and 2 purported to be in terms of Section 67 of the Act were admissible against the co-accused. Strong reliance in this behalf has been placed on *Naresh J. Sukhawani v. Union of India* [1995 Supp (4) SCC 663] wherein it was held:

"4. It must be remembered that the statement made before the Customs officials is not a statement recorded under Section 161 of the Criminal Procedure Code, 1973. Therefore, it is a material piece of evidence collected by Customs officials under Section 108 of the Customs Act. That material incriminates the petitioner inculpating him in the contravention of the provisions of the Customs Act. The material can certainly be used to connect the petitioner in the contravention inasmuch as Mr Dudani's statement clearly inculpates not only himself but also the petitioner. It can, therefore, be used as substantive evidence connecting the petitioner with the contravention by exporting foreign currency out of India. Therefore, we do not think that there

A is any illegality in the order of confiscation of foreign
currency and imposition of penalty. There is no ground
warranting reduction of fine.”

B 22. No legal principle has been laid down therein. No
reason has been assigned in support of the conclusions arrived
at. If a statement made by an accused while responding to a
summons issued to him for obtaining information can be
applied against a co-accused, Section 30 of the Evidence Act
being not applicable, we have not been shown as to under
C which other provision thereof, such a confession would be
admissible for making the statement of a co-accused relevant
against another co-accused. If an accused makes a confession
in terms of the provisions of the Code of Criminal Procedure
or otherwise, his confession may be held to be admissible in
D evidence only in terms of Section 30 of the Evidence Act and
not otherwise. If it is merely a statement before any authority,
the maker may be bound thereby but not those who had been
implicated therein. If such a legal principle can be culled out,
the logical corollary thereof would be that the co-accused would
be entitled to cross-examine the accused as such a statement
E made by him would be prejudicial to his interest.

23. We may notice that in *State (NCT of Delhi) v. Navjot Sandhu Alias Afsan Guru* [(2005) 11 SCC 600], this Court has laid down the law in the following terms:

F “38. The use of retracted confession against the co-
accused however stands on a different footing from the
use of such confession against the maker. To come to
grips with the law on the subject, we do no more than
quoting the apt observations of Vivian Bose, J., speaking
G for a three-Judge Bench in *Kashmira Singh v. State of M.P.* Before clarifying the law, the learned Judge noted with approval the observations of Sir Lawrence Jenkins that a confession can only be used to “lend assurance to other evidence against a co-accused”. The legal position was
H then stated thus: (SCR p. 530)

"Translating these observations into concrete terms they come to this. The proper way to approach a case of this kind is, first, to marshal the evidence against the accused excluding the confession altogether from consideration and see whether, if it is believed, a conviction could safely be based on it. If it is capable of belief independently of the confession, then of course it is not necessary to call the confession in aid. But cases may arise where the judge is not prepared to act on the other evidence as it stands even though, if believed, it would be sufficient to sustain a conviction. In such an event the judge may call in aid the confession and use it to lend assurance to the other evidence and thus fortify himself in believing what without the aid of the confession he would not be prepared to accept." (emphasis in original)

39. The crucial expression used in Section 30 is "the Court may take into consideration such confession" (emphasis supplied). These words imply that the confession of a co-accused cannot be elevated to the status of substantive evidence which can form the basis of conviction of the co-accused. The import of this expression was succinctly explained by the Privy Council in *Bhuboni Sahu v. R* in the following words: (AIR p. 260)

"[T]he court may take the confession into consideration and thereby, no doubt, makes its evidence on which the court may act; but the section does not say that the confession is to amount to proof. Clearly there must be other evidence. The confession is only one element in the consideration of all the facts proved in the case; it can be put into the scale and weighed with the other evidence."

24. We may, keeping in view the aforementioned backdrop, consider the effect of the purported statements made by the respondent Nos. 1 and 2.

25. Section 67 of the Act reads as under:

A *"67 – Power to call for information, etc.*

Any officer referred to in section 42 who is authorised in this behalf by the Central Government or a State Government may, during the course of any enquiry in connection with the contravention of any provisions of this Act,--

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(a) call for information from any person for the purpose of satisfying himself whether there has been any contravention of the provisions of this Act or any rule or order made thereunder;

C

(b) require any person to produce or deliver any document or thing useful or relevant to the enquiry;

D

(c) examine any person acquainted with the facts and circumstances of the case."

26. How and at what point of time the said provision was invoked is not known.

E The situation in which such purported statements have been made cannot also be lost sight of. The purported raid was conducted early in the morning. A large number of police officers including high ranking officers were present. Search and seizure had been effected. According to the prosecution, each of the respondent Nos. 1 and 2 were found to be in possession of 10 Kg. of narcotics. No information was sought for from them. It is doubtful whether they had made such statements on the road itself.

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27. Exhibits 20 and 21 categorically show that they were interrogated. If they were interrogated while they were in custody, it cannot be said that they had made a voluntary statement which satisfies the conditions precedent laid down under Section 67 of the Act. We, in the backdrop of the aforementioned events, find it difficult to accept that such statements had been made by them although they had not been

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put under arrest. As the authorities under the Act can always show that they had not formally been arrested before such statements were recorded, a holistic approach for the aforementioned purpose is necessary to be taken.

28. This Court in *D.K. Basu v. State of West Bengal* [(1997) 1 SCC 416] laid down the law that if a person in custody is subjected to interrogation, he must be informed in clear and unequivocal terms as to his right to silence. This rule was also invoked by a Constitution Bench of this Court in *State of Punjab v. Baldev Singh* [(1999) 3 SCC 977], wherein it was held:

"28. This Court cannot overlook the context in which the NDPS Act operates and particularly the factor of widespread illiteracy among persons subject to investigation for drug offences. It must be borne in mind that severer the punishment, greater has to be the care taken to see that all the safeguards provided in a statute are scrupulously followed. We are not able to find any reason as to why the empowered officer should shirk from affording a real opportunity to the suspect, by intimating to him that he has a right "that if he requires" to be searched in the presence of a Gazetted Officer or a Magistrate, he shall be searched only in that manner. As Page 2956 already observed the compliance with the procedural safeguards contained in Section 50 are intended to serve dual purpose – to protect a person against false accusation and frivolous charges as also to lend credibility to the search and seizure conducted by the empowered officer. The argument that keeping in view the growing drug menace, an insistence on compliance with all the safeguards contained in Section 50 may result in more acquittals does not appeal to us. If the empowered officer fails to comply with the requirements of Section 50 and an order or acquittal is recorded on that ground, the prosecution must think itself for its lapses. Indeed in every case the end result is important but the means to achieve it must remain above board. The remedy cannot be worse than the disease itself. The legitimacy of judicial process may come

A under cloud if the Court is seen to condone acts of lawlessness conducted by the investigating agency during search operations and may also undermine respect for law and may have the effect of unconscionably compromising the administration of justice. That cannot be permitted."

B [See also *Noor Aga v. State of Punjab and another*, [2008 (9) SCALE 681].

29. The court while weighing the evidentiary value of such a statement cannot lose sight of ground realities.

C Circumstances attendant to making of such statements should, in our considered opinion, be taken into consideration.

30. Concededly, the Act provides for a stringent punishment. We, for the purpose of this case, shall proceed on the assumption, as has been contended by Mr. Singh, that the prosecution need not examine any independent witness although requirements therefor cannot be minimized. [See *Ritesh Chakeravarty v. State of Madhya Pradesh* JT 2006 (12) SC 416 and *Noor Aga* (supra)].

E 31. Where a statute confers such drastic powers and seeks to deprive a citizen of its liberty for not less than ten years, and making stringent provisions for grant of bail, scrupulous compliance of the statutory provisions must be insisted upon. While considering a case of present nature where two persons may barely read and write Hindi, are said to have been used as carrier containing material of only 1.68% of narcotics, a conviction, in our opinion, should not be based merely on the basis of a statement made under Section 67 of the Act without any independent corroboration particularly in view of the fact that such statements have been retracted.

G 32. Mr. Singh placed strong reliance upon a decision of this Court in *A.K. Mehaboob v. Intelligence Officer, Narcotics Control Bureau* [(2001) 10 SCC 203]. The Bench repelling the arguments that (i) the statement made by the accused had been retracted; (ii) the appellant informed the Magistrate that

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the said statement had been coaxed out from him; and (iii) the said statement was not corroborated, opined: A

"5. There is nothing to indicate that Exhibit P-8 had been elicited from A-2 by any coercion, threat or force and, therefore, the learned Single Judge of the High Court had spurned down that contention. Regarding the complaint alleged to have been made by the appellant Naushad on 11-3-1994, we have perused it. His case therein was that he offered himself to be a witness in the case and some reward was offered for it. It was on the said offer that he agreed to sign the said statement..." B C

There exists a distinction between a case where the accused himself had stated that he had made the statement on the belief that he would be rewarded and a case where such purported confession had been obtained upon interrogation by High ranking police officials. D

33. Yet again in *M. Prabhulal v. Assistant Director, Directorate of Revenue Intelligence* [(2003) 8 SCC 449], the retraction was made only when the accused was being examined under Section 313 of the Code of Criminal Procedure. No credence was given to such a retraction made after such a long time. This Court taking into consideration the entire factual matrix involved in the case opined that the confessional statement could not be held to be involuntary and they were voluntarily made. Such is not the case here. E F

We have pointed out several circumstances to show that the accused had been put under interrogation.

34. Reliance has also been placed on *Kanhaiyalal v. Union of India* [(2008) 4 SCC 668]. In that case, no question was put in cross-examination to the police officer (PW-9) whose evidence had been relied upon by the High Court and, thus, his evidence was stated to be corroborative of the statement made by the accused. G

A However, it is interesting to note that in *Francis Stanly Alias Stalin v. Intelligence Officer, Narcotic Control Bureau, Thiruvananthapuram* [(2006) 13 SCC 210], this Court opined:

B “15. We are of the opinion that while it is true that a confession made before an officer of the Department of Revenue Intelligence under the NDPS Act may not be hit by Section 25 in view of the aforesaid decisions, yet such a confession must be subject to closer scrutiny than a confession made to private citizens or officials who do not have investigating powers under the Act. Hence the alleged confession made by the same appellant must be subjected to closer scrutiny than would otherwise be required.”

C “16. We have carefully perused the facts of the present case, and we are of the opinion that on the evidence of this particular case it would not be safe to maintain the conviction of the appellant, and he must be given the benefit of reasonable doubt.”

D 35. In *Mohtesham Mohd. Ismail v. Spl. Director, Enforcement Directorate and Another* [(2007) 8 SCC 254], in a case involving the Foreign Exchange Regulation Act, this Court held:

E “19. Apart therefrom the High Court was bound to take into consideration the factum of retraction of the confession by the appellant. It is now a well-settled principle of law that a confession of a co-accused person cannot be treated as substantive evidence and can be pressed into service only when the court is inclined to accept other evidence and feels the necessity of seeking for an assurance in support of the conclusion deducible therefrom...”

F 36. In *Ravindran Alias John v. Superintendent of Customs* [(2007) 6 SCC 410], this Court opined:

G “19...The confessional statement of a co-accused could

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not be used as substantive evidence against the co-accused." A

37. In *Noor Aga* (supra), this Court held that whether the confession was made under duress or coercion and/ or voluntary in nature should be considered having regard to the facts and circumstances of each case. It was opined: B

"102. Section 25 of the Evidence Act was enacted in the words of Mehmood J in *Queen Empress v. Babulal* ILR (1884) 6 All. 509 to put a stop to the extortion of confession, by taking away from the police officers as the advantage of proving such extorted confession during the trial of accused persons. It was, therefore, enacted to subserve a high purpose. C

113. Even otherwise Section 138B of the 1962 Act must be read as a provision containing certain important features, namely: D

(a) There should be in the first instance statement made and signed by a person before a competent custom official.

(b) It must have been made during the course of enquiry and proceedings under the Customs Act. E

114. Only when these things are established, a statement made by an accused would become relevant in a prosecution under the Act. Only then, it can be used for the purpose of proving the truth of the facts contained therein. It deals with another category of case which provides for a further clarification. Clause (a) of Sub-section (1) of Section 138B deals with one type of persons and Clause (b) deals with another. The Legislature might have in mind its experience that sometimes witnesses do not support the prosecution case as for example panch witnesses and only in such an event an additional opportunity is afforded to the prosecution to criticize the said witness and to invite a finding from the court not to rely on the assurance of the F G H

A court on the basis of the statement recorded by the Customs Department and for that purpose it is envisaged that a person may be such whose statement was recorded but while he was examined before the court, it arrived at an opinion that is statement should be admitted in evidence in the interest of justice which was evidently to make that situation and to confirm the witness who is the author of such statement but does not support the prosecution although he made a statement in terms of Section 108 of the Customs Act. We are not concerned with such category of witnesses. Confessional statement of an accused, therefore, cannot be made use of in any manner under Section 138B of the Customs Act. Even otherwise such an evidence is considered to be of weak nature.”

D It was also held that sanctity of the recovery should be ensured.

E 38. We, therefore, in the facts and circumstances of this case, are clearly of the view that the purported confessions made by the respondent Nos. 1 and 2 could not in absence of other corroboration form the basis of conviction.

F 39. There is another aspect of the matter which cannot also be lost sight of. Standing Instruction No. 1/88, which had been issued under the Act, lays down the procedure for taking samples. The High Court has noticed that PW-7 had taken samples of 25 grams each from all the five bags and then mixed them and sent to the laboratory. There is nothing to show that adequate quantity from each bag had been taken. It was a requirement in law.

G 40. There is another infirmity in the prosecution case.

Section 55 of the Act reads as under:

H “55 – Police to take charge of articles seized and delivered

An officer-in-charge of a police station shall take charge of and keep in safe custody, pending the orders of the Magistrate, all articles seized under this Act within the local area of that police station and which may be delivered to him, and shall allow any officer who may accompany such articles to the police station or who may be deputed for the purpose, to affix his seal to such articles or to take samples of and from them and all samples so taken shall also be sealed with a seal of the officer-in-charge of the police station.”

PW-7 did not testify as to which of the bags seized had been sent for analysis. No statement had been made by him that the bags produced were the bags in question which were seized or the contraband was found in them.

41. Furthermore, we are dealing with a judgment of acquittal. The High Court, for good and sufficient reasons, had arrived at findings of fact both with regard to voluntariness of the purported confessions made by the respondents as also compliance of the mandatory statutory provisions vis-à-vis directions issued by the Central Government in making search, seizure as also taking of samples for the purpose of chemical examination having been doubted, we do not see any reason why we should take a contrary view as it is well-known that the appellate court would not interfere with a judgment of acquittal only because another view is possible. On the other hand, if two views are possible, it is trite, the appellate court shall not interfere. [See *Animireddy Venkata Ramana and Others v. Public Prosecutor, High Court of Andhra Pradesh* (2008) 5 SCC 368]

42. For the reasons aforementioned, there is no merit in this appeal which is dismissed accordingly.

B.B.B.

Appeal dismissed.