

**IN THE HIGH COURT OF GUJARAT AT AHMEDABAD  
R/SPECIAL CIVIL APPLICATION NO. 17640 of 2023  
With  
CIVIL APPLICATION (FOR DIRECTION) NO. 1 of 2023  
In R/SPECIAL CIVIL APPLICATION NO. 17640 of 2023**

**FOR APPROVAL AND SIGNATURE:**

**HONOURABLE MR. JUSTICE A.Y. KOGJE**

**and**

**HONOURABLE MR. JUSTICE SAMIR J. DAVE**

1	Whether Reporters of Local Papers may be allowed to see the judgment ?	
2	To be referred to the Reporter or not ?	
3	Whether their Lordships wish to see the fair copy of the judgment ?	
4	Whether this case involves a substantial question of law as to the interpretation of the Constitution of India or any order made thereunder ?	

**CHANKI SURESHBHAI PATEL THROUGH RAJKUMAR SURESHBHAI  
PATEL  
Versus  
STATE OF GUJARAT**

**Appearance:**

MR GAJENDRA P BAGHEL(2968) for the Petitioner(s) No. 1  
 MR SHAMBHUKUMAR(13426) for the Petitioner(s) No. 1  
 MR. PRANAV DHAGAT, AGP, for the Respondent(s) No. 1  
 DS AFF.NOT FILED (R) for the Respondent(s) No. 2  
 GOVERNMENT PLEADER for the Respondent(s) No. 3

**CORAM:HONOURABLE MR. JUSTICE A.Y. KOGJE  
and  
HONOURABLE MR. JUSTICE SAMIR J. DAVE**

**Date : 08/02/2024**

**ORAL JUDGMENT**

**(PER : HONOURABLE MR. JUSTICE A.Y. KOGJE)**

1. This petition under Article 226 of the Constitution of India is filed for following relief:-

“B) BE PLEASED to issue appropriate writ, order or direction for quashing and setting aside the order of detention dtd. 14/09/2023 at annexure a' passed by the police commissioner Surat city, vide Number PCB/PASA/DTN/764/2023, i.e. the Respondent No.2 herein, and further be pleased to direct the respondents to release the petitioner from detention forthwith and set at free, in the interest of justice.”

1.1 Essentially, the challenge is to the order of detention dated 14.09.2023 passed by the Police Commissioner, Surat respondent No.2 herein, by which the petitioner has been detained as a “bootlegger” based on solitary offence registered against him, the details of which are as under:-

Sr. No .	Name of Police Station, C.R.No. And Sections	Date and time of offense	Date and time of arrest of the accused	Date of bail granted
1	Vesu Police Station, Part C 11210068230320 Sections 65(A) (E), 98(2) and 81 of the Prohibition Act.	19.08.2023 16:00 to 17:30	20.08.2023 02:35	12.09.2023

3. Learned advocate for the petitioner further submits that it is not possible to hold on the basis of the facts of the present case that activity of the detenu with respect to solitary criminal case had affected even tempo of the society causing threat to the very existence of normal and routine life of people at large.

4. Learned AGP for the respondent State supported the detention order passed by the authority and submitted that sufficient material and evidence was found during the course of investigation, which was also supplied to the detenu indicate that detenu is in habit of indulging into the activity as defined under section 2(b) of the Act and considering the facts of the case, the detaining authority has rightly passed the order of detention and detention order deserves to be upheld by this Court.

5. Having heard learned advocates for the parties and considering the facts and circumstances of the case, it appears that the order of detention came to be passed on 14.09.2023. The State could have resorted to ordinary law by filing cancellation of bail application and that would have been sufficient to prevent the petitioner from indulging in further offence, particularly when the petitioner has been granted bail in connection with the offence on which the detaining authority has relied upon to arrive at a subjective satisfaction.

6. The subjective satisfaction arrived at by the detaining authority cannot be said to be legal, valid and in accordance with law, inasmuch as the offences alleged in the FIR cannot have any bearing on the public order as required under the Act and other relevant penal laws are sufficient enough to take care of the situation and that the allegations as have been levelled against the detenu cannot be said to be germane for the purpose of bringing the detenu within the meaning of section 2(b) of the Act. Unless and until, the material is there to make out a case that the person has become a threat and menace to the Society so as to disturb the whole tempo of the society and that all social apparatus is in peril disturbing public order at the instance of such person, the act alleged cannot be sufficient to attract detention law. Except

general statements, there is no material on record which shows that the detenu is acting in such a manner, which is dangerous to the public order. The order of the detaining authority does not reflect application of mind to the aspect that cancellation of bail can be an effective alternate to detention.

7. The State has chosen not to file counter affidavit/reply so as to disturb the action invoking provisions of the PASA Act. No need to say when a citizen is deprived of his personal liberty by keeping him behind the bar under the provisions of the PASA law without trial by the competent court, the detaining authority is required under the law to justify its action and in absence of reply/counter affidavit, the averments made in the petition remain unchallenged

8. The Court has also taken into consideration the fact that the petitioner has been enlarged on regular bail by the Court of competent jurisdiction and the detention order does not reflect application of mind to the fact that the Detaining Authority has considered cancellation of bail to be ineffective method to curtail activities of the petitioner. Therefore, in the opinion of the Court, the Detaining Authority not having taken into consideration the cancellation of bail option. The subjective satisfaction would stand vitiated as is held in recent decision of the Hon'ble Supreme Court in the case of **Shaik Nazeen v/s. State of Telanga and Ors.** rendered in **Criminal Appeal No.908 of 2022 (@ SLP (Crl.) No.4260 of 2022** dated 22.06.2022, the Hon'ble Supreme Court has made following observations in para 17 as under:-

“17. In any case, the State is not without a remedy, as in case the detenu is much a menace to the society as is being alleged, then the prosecution should seek for the cancellation of his bail and/or move an appeal to the Higher Court. But definitely seeking shelter under the preventive detention law is not the proper remedy

under the facts and circumstances of the case."

9. The Court relies upon the observations made by this Court in a reported judgment in the case of **Sohanlal Surjaram Visnoi, vs. State of Gujarat and others**, reported in **2004 (2) GLR 1051**, wherein in para-7 the Court has observed as under:-

"7. At the outset, it may be noted that the contention advanced on behalf of the petitioners that no preventive detention order can be recorded in a solitary incident or instance or offence cannot be accepted in toto. The detaining authority can pass the order of detention even on the basis of a solitary incident or instance, provided there is justifiable subjective satisfaction on objective material and consideration that such incident or offence is likely to create disturbance of "public order", and which needs to be controlled and curbed preventively. There must be convincing reasons and justifiable material that the impugned activity or action is likely to cause adverse and prejudicial impact on the maintenance of "public order". Emphasis is laid on "public order" and not "law and order" which belongs to the realm of general law. After having taken into account the statutory definitions of the persons branded as "bootlegger" or "dangerous person" under the PASA Act, and detailed factual matrix of each case, the solitary incident or instance in question in these petitions has not been shown or spelt out from the record as affecting the "public order" or likely to create public disturbance or prejudicial or adverse to the maintenance of "public order", and therefore, the continued detention of the detenu in each case has not been shown to be justifiable, and in this context, in exercise of the powers under Article 226 of the Constitution of India, this Court is left with no alternative in this group of petitions, but to quash and set aside the orders in each matter, with the result that all the petitions are required to be allowed while quashing and setting aside the detention orders passed against detenu in this group. The view which this Court has taken in this group of petitions is also reinforced by the observations and directions contained in the latest decision of the Hon'ble Supreme Court in the case of Darpan Kumar Sharma alias Dharban Kumar Sharma v. State of Tamilnadu and others, reported in 2003 (2) SCC 313."

10. In case of **Raju Manubhai Lalu Vs. State of Gujarat & Ors.** in Special Civil Application No.2322 of 2019 vide order dated 03.05.2019, this Court in para-8 has observed that mere selling or possession any Indian made foreign liquor cannot cause or likely to cause any harm, danger, alarm or feeling of insecurity among st general public or any section thereof or a grave or widespread danger to life, property or public health.

11. Separate Bench of this Court, in case of **Vasava Umeshbhai Laxmanbhai Vs. State of Gujarat & Ors.** in para-7 has held as under:-

"7. Having heard the learned counsel for the parties ° and having gone through the grounds of detention, ; in my opinion, the detaining authority has failed to substantiate that the alleged antisocial activities of the petitioner-detente adversely affect or are likely to affect adversely the maintenance of public order. Just because a case has been registered against the petitioner: detenué under the Prohibition Act, by itself, . does not have any bearing on the maintenance of . public order. The petitioner may be punished for the alleged offences committed by him but, surely, the acts constituting the offences cannot be said to have affected the even tempo of the life of the community much less public health. It . may be that the petitioner-detente is a "bootlegger" within the meaning of Section 2(b) of the PASA Act, but merely because he is a 'bootlegger', he cannot be preventively detained under the provisions of the PASA Act unless, as laid down in sub-section (4) of Section 3 of the PASA Act, his activities as a 'bootlegger' affect adversely or are likely to affect adversely the maintenance of public order."

12. The non application of mind to the facts of the case is evident from the documents annexed with the grounds of detention, where the date of order granting bail to the petitioner by the 13<sup>th</sup> Additional Sessions Judge, Surat is dated 06.09.2023, whereas in the grounds of detention in the column containing the detail of offense registered against the petitioner, it is stated that the

petitioner has been enlarged on regular bail on 12.09.2023.

13. In view of above, we are inclined to allow this petition, because simplicitor registration of FIR/s by itself cannot have any nexus with the breach of maintenance of public order and the authority cannot have recourse under the Act and no other relevant and cogent material exists for invoking power under section 3(2) of the Act.

14. In the result, the present petition is hereby allowed and the impugned order of detention dated 14.09.2023 passed by the respondent-detaining authority is hereby quashed and set aside. The detenu is ordered to be set at liberty forthwith if not required in any other case.

15. Rule is made absolute accordingly. **Direct service** is permitted.

16. In view of the order passed in the main matter, no order is required to be passed in the Civil Application. Hence, stands **disposed of** accordingly.

(A.Y. KOGJE, J)

(SAMIR J. DAVE,J)

SIDDHARTH