

# Valid Inference on Functions of Causal Effects in the Absence of Microdata\*

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## Abstract

Economists are often interested in functions of multiple causal effects, a leading example of which is evaluating the cost-effectiveness of a government policy. In such settings, the benefits and costs might be captured by multiple causal effects and aggregated into a scalar measure of cost-effectiveness. Oftentimes, the microdata underlying these estimates is not accessible; only the published estimates and their corresponding standard errors are available for post-hoc analysis. We provide a method to conduct inference on functions of causal effects when the only information available is the point estimates and their corresponding standard errors. We apply our method to conduct inference on the Marginal Value of Public Funds (MVPF) for 8 different policies, and show that even in the absence of any microdata, it is possible to conduct valid and meaningful inference on the MVPF.

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# 1 Introduction

Economists are often interested in functions of multiple causal effects. A leading example of this is determining a policy’s cost-effectiveness: does a dollar of expenditure on the policy yield more than a dollar of benefits? For instance, a policy evaluation of a cash transfer program might estimate its causal effect on a range of different outcomes and seek to determine whether a government should fund it. The benefits might include a treatment effect on health, education, and financial well-being; the costs might include potential labor market disincentives. These causal effects would need to be aggregated into a scalar measure to obtain an estimate for the cost-effectiveness of the program. When the target parameter of interest is a scalar-valued, possibly non-linear, function of multiple causal effects (e.g., the cost-effectiveness of the cash transfer program), how can we conduct inference on this parameter? If we had access to the microdata underlying each causal effect (for instance, data from an RCT evaluating the cash transfer), we could easily estimate the correlation across each causal effect and therefore estimate the variance of the function. However, in many settings of interest, the microdata underlying the causal effects might be inaccessible for ex-post analysis, making it infeasible to estimate the correlation structure on which the variance of the function depends. In this paper, we study the problem of inference on functions of multiple causal effects, without knowledge about the correlation structure across these causal effects.

To help motivate the question, we focus on the problem of conducting inference on the Marginal Value of Public Funds (MVPF) for a given policy ([Hendren and Sprung-Keyser, 2020](#)). The MVPF is a popular metric for evaluating the welfare consequences of government policies. It is calculated as a non-linear function of multiple causal effects: the benefits that a policy provides to its recipients divided by the policy’s net cost to the government. [Hendren and Sprung-Keyser \(2020\)](#) use causal estimates available in existing studies to construct the MVPF for over a hundred policies. The only information available to estimate the MVPF and its variance are the causal effects and their corresponding standard errors reported in the original study. The microdata underlying these causal estimates is inaccessible to

[Hendren and Sprung-Keyser \(2020\)](#) for ex-post analysis. The fundamental challenge is that the variance of the MVPF depends not only on the standard errors of the causal effects but also on the correlation across the causal effects. These correlations are rarely reported in papers and cannot be estimated in the absence of microdata. The goal of this paper is to provide a simple inference procedure that yields valid confidence intervals on functions of causal effects without knowledge about the correlation across these causal effects.

Estimates of the correlation structure across causal effects might be difficult to obtain for several reasons. First, one might be interested in a function of causal effects available in an existing publication, but the underlying microdata might be inaccessible. This could be either because the causal effects are estimated using privately held administrative microdata or simply because underlying the replication data were not made publicly available. For instance, replication data are not publicly available for nearly half of all empirical papers published in the *American Economic Review* in recent years ([Christensen and Miguel, 2018](#)). Similarly, of papers published in the *American Economic Journal: Economic Policy* between 2015-2018, approximately 1 out of every 3 papers used either confidential microdata or did not make the replication data public ([Herbert, Kingi, Stanchi, and Vilhuber, 2021](#)). In the absence of microdata, it would be infeasible to estimate the correlation across any two causal effects. Second, even if the microdata were available, it might be prohibitively costly to compute the correlation across causal effects when the causal effects rely on different data sources that are challenging to merge together but have common units. This might happen in cases where a unique identifier is missing to exactly merge the two data sources (e.g., in historical decennial Census data ([Ruggles, Fitch, and Roberts, 2018](#))) or when the two data sources are housed at different federal agencies (e.g., administrative tax data and administrative crime records for the full population ([Rose, 2018](#))).

In this paper, we provide a simple and easily implementable method to conduct inference on functions of causal effects in the absence of any estimates for the correlation across causal effects. First, we ask what is the largest possible variance of the function given the information we observe and what is the correlation structure under which this upper bound is attained?

The implied confidence intervals using the upper bound of the variance are conservative but have close to exact coverage when the true correlation structure is close to the correlation structure under which this upper bound is attained. We show that using this upper bound alone, meaningful inference is possible in settings of interest to applied researchers where estimating the correlation across causal effects is not possible.

Second, we show how inference can be sharpened further when the causal effects being considered correspond to the effect of a randomized treatment on a range of different outcomes. We show that, in this setting, the correlation across the causal effects takes a particularly interpretable form, the sign of which might be known from prior studies, economic theory, or other data sources. Incorporating this information allows us to provide tighter bounds on the variance. We cast the problem of finding the upper bound of the variance as an optimization problem, allowing us to flexibly incorporate additional setting-specific information to sharpen the upper bound on the variance, such as the bounded support of an outcome or known independence of two causal effects.

Finally, we re-cast the inference problem as a “breakdown” problem: instead of asking what is the largest possible variance of the function given the available information, we ask how large the variance can be before a policy-relevant conclusion *breaks down*. In the case of MVPF, one policy-relevant null hypothesis is whether a dollar spent on the policy provides the beneficiaries with less than one dollar of benefits, i.e.,  $H_0 : MVPF < 1$ . Our proposed method asks, how plausible is the largest variance under which one can reject this null hypothesis. We provide an easily interpretable breakdown metric that takes a value between 0 and 1, where 0 implies that one can reject the null hypothesis under any correlation structure and 1 implies that one can’t reject the null hypothesis under any correlation structure.

We illustrate our inference procedure by conducting inference on the Marginal Value of Public Fund for 8 different policies. We show that meaningful inference is possible in the absence of *any* microdata, using the upper bound of the variance alone. For instance, we are able to conclude that increasing expenditure on a universal basic income policy by \$1 delivers between \$0.77-1.07 of benefits to its recipients. [Hendren and Sprung-Keyser \(2020\)](#)

note that since the MVPF reflects the shadow price of redistribution, a welfare-maximizing government should have a positive willingness-to-pay to reduce the statistical uncertainty in the cost of redistribution. We illustrate how statistical uncertainty can be reduced by using setting-specific information about the sign of the correlation across outcomes. In fact, our novel characterization of the covariance matrix in randomized trials allows us to reduce the width of the MVPF confidence intervals beyond the worst case by up to 30% in the policies we consider. Finally, we compute the breakdown metric for the MVPF of multiple policies and illustrate how this metric can be useful to a policymaker choosing from a menu of policies.

Our work relates to the growing literature of inference on causal effects under data combinations (e.g., [d’Haultfoeuille, Gaillac, and Maurel, 2022](#); [Fan, Shi, and Tao, 2023](#)), where the same microdata is not available for all observations due to availability limitations. In contrast to the existing literature that operates in the setting where *some* microdata is available, our setting requires that we only have access to the causal effects and their standard errors but *none* of the underlying microdata. Our work also contributes to the literature on welfare analyses of government expenditure ([Hendren and Sprung-Keyser, 2020](#); [Boning, Hendren, Sprung-Keyser, and Stuart, 2023](#); [Hahn, Hendren, Metcalfe, and Sprung-Keyser, 2024](#)). While the existing tools provide a unified framework to evaluate government policies, the statistical tools to conduct inference on such welfare metrics under frequently encountered data limitations have been absent from the literature. Our inference tools strengthen the MVPF framework by allowing us to evaluate the uncertainty in welfare metrics. [Hendren and Sprung-Keyser \(2020\)](#) show that increasing spending on Policy A is welfare-improving by reducing spending on Policy B if and only if the MVPF of Policy A is greater than the MVPF of Policy B. We provide a valid test for the policy-relevant null hypothesis,  $H_0 : MVPF_A < MVPF_B$ .

The paper most closely related to our work is [Cocci and Plagborg-Møller \(2024\)](#). They adopt a similar approach to ours in a different setting: bounding the variance of a scalar-valued parameter in the absence of correlation estimates in the setting of calibrating parameters of a structural model to match empirical moments. Our work departs in three important ways. First, while [Cocci and Plagborg-Møller \(2024\)](#) are able to use moment selection tools

to tighten the upper bound on the variance, we explicitly characterize the off-diagonal entries of the covariance matrix and show that, in many settings of interest, the sign of the off-diagonal entries will be known from prior studies, economic theory, or other data sources. Second, we characterize the problem of inference under an unknown correlation structure as a breakdown problem (Masten and Poirier, 2020). Since the true correlation structure is unknown, it is unclear how close the upper bound of the variance might be to the true variance. The breakdown approach has the advantage of being comparable across policies. Finally, we illustrate how in settings of interest to applied microeconomists and policymakers, our bounds allow for meaningful inference on functions of causal effects.

## 2 Setting

Our starting point is a vector of causal effects,  $\hat{\beta} \in \mathbb{R}^d$ . In our leading application, we are interested in aggregating the vector of causal effects into a scalar estimate of the cost-effectiveness of the policy without access to the microdata using which the estimates  $\hat{\beta}$  were constructed. We treat the causal effects to be aggregated as a joint estimate to allow for a distributional theory for a function of causal effects from multiple regression equations.

**Assumption 1.** *In an existing study, we observe a vector of causal effects  $\hat{\beta} = (\hat{\beta}_1, \dots, \hat{\beta}_d)$  and their corresponding standard errors  $\hat{\sigma} = (\hat{\sigma}_1, \dots, \hat{\sigma}_d)$  such that*

$$(i) \quad \hat{\beta} \xrightarrow{p} \beta$$

$$(ii) \quad \hat{\beta} \text{ follows a jointly normal distribution asymptotically, } \sqrt{n}(\hat{\beta} - \beta) \xrightarrow{d} \mathcal{N}(0, \mathbf{V}), \text{ where } \mathbf{V} \text{ is a } d \times d \text{ positive semi-definite variance-covariance matrix}$$

$$(iii) \quad \hat{\sigma} \text{ is a consistent estimator for the diagonal entries of } \mathbf{V}, \quad (\hat{\sigma}_1^2, \dots, \hat{\sigma}_d^2) \xrightarrow{p} (\sigma_1^2, \dots, \sigma_d^2).$$

Next, we assume that the causal effects  $(\hat{\beta}_1, \dots, \hat{\beta}_d)$  are aggregated using a possibly non-linear function  $f : \mathbb{R}^d \rightarrow \mathbb{R}$ . This function is assumed to be continuously differentiable at  $\beta$  and  $f'(\beta)$  is assumed to not be zero-valued. In our application,  $f(\hat{\beta})$  corresponds to an

estimate of the policy’s cost-effectiveness. In our analysis, we place no additional restrictions on the function  $f(\cdot)$ , since in practice it would be determined using the economics of the specific policy being analyzed.

**Assumption 2.** *The function  $f : \mathbb{R}^d \rightarrow \mathbb{R}$  is continuously differentiable at  $\beta$  and  $f'(\beta)$  is not zero-valued.*

We maintain Assumptions 1 and 2 throughout the paper. Using the delta-method,

$$\sqrt{n}\left(f(\hat{\beta}) - f(\beta)\right) \xrightarrow{d} \mathcal{N}(0, \tau^2)$$

where

$$\begin{aligned} \tau^2 &= \sum_{i=1}^d \sum_{j=1}^d \sigma_{ij} \frac{\partial f(\beta)}{\partial \beta_i} \frac{\partial f(\beta)}{\partial \beta_j} \\ &= \sum_{i=1}^d \left( \sigma_i \frac{\partial f(\beta)}{\partial \beta_i} \right)^2 + \sum_{i=1}^d \sum_{\substack{j=1 \\ \{i,j:i \neq j\}}}^d \sigma_{ij} \frac{\partial f(\beta)}{\partial \beta_i} \frac{\partial f(\beta)}{\partial \beta_j} \end{aligned} \quad (2.1)$$

and  $\sigma_{ij}$  is the covariance between  $\beta_i$  and  $\beta_j$ .<sup>1</sup>

The objective of this paper is to learn about the variance of  $f(\hat{\beta})$ . In settings where  $f(\hat{\beta})$  is an estimate of the cost-effectiveness of a policy, a policy-maker might also be interested in its variance: a risk-averse policy-maker choosing between implementing two policies that are equally cost-effective would choose to implement the policy with a lower variance of the estimated cost-effectiveness. The central challenge to estimating the variance of  $f(\hat{\beta})$  is that it depends on  $\sigma_{ij}$  as can be seen in Equation 2.1, and in many settings of interest, it is not possible to estimate  $\sigma_{ij}$ .

Estimates of  $\sigma_{ij}$  for  $i \neq j$  might be difficult to obtain for the following reasons. First, one might be interested in a function of causal effects that are available in an existing publication, but the microdata underlying those causal effects might be inaccessible. This could be either

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<sup>1</sup>The delta-method relies on a linear approximation of the function  $f(\cdot)$ . However, if the variance is large, the function might be poorly approximated since  $\hat{\beta}$  and  $\beta$  would not be close with high probability.

because the causal effects are estimated using privately held administrative microdata or simply because underlying the replication data wasn't made publicly available.<sup>2</sup> In such cases, it would be infeasible to estimate the covariance across any two causal effects. This prevents us from estimating the full variance-covariance matrix,  $\mathbf{V}$ : while it is standard for papers to report estimates of the diagonal entries (i.e., the standard errors), the off-diagonal entries are rarely reported. Second, even if the microdata were available, it might be prohibitively costly to compute the covariances across causal effects when the causal effects rely on different data sources that are challenging to merge together but have common units. This might happen in cases where a unique identifier is missing to exactly merge the two data sources (e.g., in historical decennial Census data) or when the two data sources are housed at different federal agencies (e.g., administrative tax data and administrative crime records). In these cases, it might be prohibitively difficult to estimate  $\sigma_{ij}$ . This raises the question, what can be learned about  $\tau^2$  when it is not possible to estimate the covariance across any two causal effects? In the next section, we provide an easily implementable inference procedure that allows us to learn about  $\tau^2$  when it is not possible to estimate  $\sigma_{ij}$  for  $i \neq j$ .

### 3 Inference Procedure

Since  $\tau^2$  depends on  $\sigma_{ij}$  and it is not possible to estimate  $\sigma_{ij}$  for  $i \neq j$ , we consider bounds on  $\tau^2$ . Specifically, we consider how large the variance for  $f(\hat{\beta})$  can be given the observed information. The motivation for using the upper bound of the variance of  $f(\hat{\beta})$  is that any test using this variance guarantees size control and trades it off against a loss of power. Let  $\rho_{ij} \equiv \frac{\sigma_{ij}}{\sigma_i \sigma_j}$  be the correlation coefficient between  $\beta_i$  and  $\beta_j$ . We can re-write Equation 2.1 as

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<sup>2</sup>If the microdata underlying all the causal effects were readily accessible, it would be straightforward be able to estimate  $\sigma_{ij}$  for  $i \neq j$  (e.g., Zellner, 1962).



follows:

$$\tau^2 = \sum_{i=1}^d \left( \sigma_i \frac{\partial f(\beta)}{\partial \beta_i} \right)^2 + \sum_{i=1}^d \sum_{\substack{j=1 \\ \{i,j:i \neq j\}}}^d \rho_{ij} \sigma_i \sigma_j \frac{\partial f(\beta)}{\partial \beta_i} \frac{\partial f(\beta)}{\partial \beta_j} \quad (3.1)$$

Since  $\beta_i$  and  $\sigma_i$  can be consistently estimated given the observed data, obtaining the maximum possible value of  $\tau^2$  amounts to maximizing Equation 3.1 with respect to  $\rho_{ij}$  for  $i \neq j$ . We analyze the problem of obtaining an upper bound for the variance  $\tau^2$  separately for two cases. In Section 3.1, we focus on the general case where  $\hat{\beta}$  does not necessarily correspond to any causal parameter. In Section 3.2, we specialize to the case where each estimate corresponds to an Average Treatment Effect (ATE) and illustrate how we can sharpen inference in this setting.

### 3.1 Aggregating Regression Estimates

In this sub-section, we analyze the problem of obtaining an upper bound for the variance  $\tau^2$  when  $\hat{\beta}$  don't necessarily correspond to estimates of causal parameters.

In the setting where no additional information is known about  $\rho_{ij}$ , the correlation coefficient between  $\beta_i$  and  $\beta_j$  for  $i \neq j$ , it is easy to see from Equation 3.1 how one might maximize  $\tau^2$ . If  $\frac{\partial f(\beta)}{\partial \beta_i} \frac{\partial f(\beta)}{\partial \beta_j} > 0$  for some  $i, j \in \{1, \dots, d\}$ ,  $\tau^2$  is maximized when  $\rho_{ij} > 0$ . Similarly, if  $\frac{\partial f(\beta)}{\partial \beta_i} \frac{\partial f(\beta)}{\partial \beta_j} < 0$  for some  $i, j \in \{1, \dots, d\}$ ,  $\tau^2$  is maximized when  $\rho_{ij} < 0$ . We can equivalently cast the problem of obtaining an upper bound on the variance  $\tau^2$  as the following

optimization problem:

$$\begin{array}{ll} \text{Maximize} & \tau^2 \\ & \{\rho_{ij}\}_{i,j=1}^d \end{array} \quad \text{SDP.1}$$

$$\text{subject to} \quad \mathbf{V} \succeq 0 \quad (\text{C.1})$$

$$\rho_{ij} = \rho_{ji} \quad \forall i, j = 1, \dots, d \quad (\text{C.2})$$

$$\rho_{ij} \in [-1, 1] \quad \forall i, j = 1, \dots, d \quad (\text{C.3})$$

$$\rho_{ii} = 1 \quad \forall i = 1, \dots, d \quad (\text{C.4})$$

**C.1** is a matrix inequality that states that the variance-covariance matrix must be positive semi-definite; **C.2** requires the resulting variance-covariance matrix to be symmetric; and **C.3** ensures that the correlation is bounded between -1 and 1. **SDP.1** is a well-defined semi-definite program (SDP) that can be solved using existing semi-definite programming tools (Vandenberghe and Boyd, 1996). The advantage of this approach is that we can flexibly add as constraints to the optimization problem any known information about the correlation across estimates, such as known independence or the sign of correlation across two estimates.

We denote the maximum variance resulting from **SDP.1** as  $\tau_{max}^2$ . Then,

$$\begin{aligned} \tau_{max}^2 &= \sum_{i=1}^d \left( \sigma_i \frac{\partial f(\beta)}{\partial \beta_i} \right)^2 + \sum_{i=1}^d \sum_{\substack{j=1 \\ \{i,j:i \neq j\}}}^d \sigma_i \sigma_j \left| \frac{\partial f(\beta)}{\partial \beta_i} \frac{\partial f(\beta)}{\partial \beta_j} \right| \\ &= \left( \sum_{i=1}^d \sigma_i \left| \frac{\partial f(\beta)}{\partial \beta_i} \right| \right)^2 \end{aligned} \quad (3.2)$$

Some implications arise from inspecting the worst-case variance. First, the confidence intervals constructed using  $\tau_{max}$  will have a higher coverage probability than when using  $\tau$  by construction. While this will result in a loss of power, it guarantees size control; the coverage will only be exact when  $\tau_{max} = \tau$ . Second, even in settings where it is feasible to estimate the covariance across estimates, we recommend that the researcher begin by testing their hypothesis of interest using the upper bound of the variance we provide. Rejecting a null

hypothesis using the variance upper bound implies that the hypothesis would also be rejected using the true variance. This allows the researcher to test the hypothesis of interest while sidestepping the costs of computing the covariances we highlighted above. Finally, the expression for  $\tau_{max}$  in Equation 3.2 aligns with Lemma 1 in [Cocci and Plagborg-Møller \(2024\)](#). However, given the difference in settings and information available, our work departs from theirs in how we are able to tighten the upper bound on the variance.<sup>3</sup>

### 3.2 Aggregating Causal Effects from a Randomized Trial

In this sub-section, we specialize to the case where the causal effects being considered correspond to the effect of the same treatment on a range of different outcomes,  $Y_1, \dots, Y_d$ . We show that in this setting the off-diagonal entries of  $\mathbf{V}$  take a particularly interpretable form, the sign of which might be known from prior work, economic theory, or other data sources. These sign restrictions can be easily incorporated into **SDP.1** to tighten the upper bound on  $\tau^2$ .

Define  $Y_{ij}(1)$  as the treated potential outcome  $j$  of unit  $i$  and  $Y_{ij}(0)$  as the control potential outcome  $j$  of unit  $i$ , where  $j = 1, \dots, d$ . Let  $Z_i \in \{0, 1\}$  denote whether unit  $i$  is assigned the treatment or control group. We assume that treatment assignment is independent of the vector of potential outcomes, i.e.  $(Y_{ij}(1), Y_{ij}(0)) \perp Z_i$  for all  $j = 1, \dots, d$ . The effect of the treatment  $Z_i$  is evaluated using  $d$  linear regressions:

$$\begin{aligned} Y_{i1} &= \alpha_1 + \beta_1 Z_i + \varepsilon_{i1} \\ &\vdots \\ Y_{id} &= \alpha_d + \beta_d Z_i + \varepsilon_{id} \end{aligned}$$

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<sup>3</sup>The worst-case variance in 3.2 implies a bias-variance tradeoff for measuring the cost-effectiveness of a policy: while adding additional estimates might provide a more accurate view of the cost-effectiveness of a policy, it increases the variance of the cost-effectiveness measure. An implication for applied practice is to measure outcomes that are more closely aligned with the final goal of the policy evaluation. If the goal is evaluate the cost-effectiveness of the policy, measuring outcomes that more closely proxy the cost and benefit of the policy would reduce the variance of the cost-effectiveness measure.

Let the vector of Average Treatment Effects (ATEs) be given by  $\beta \in \mathbb{R}^d$  and our estimates be given by  $\hat{\beta} \in \mathbb{R}^d$ . Under our maintained assumptions, we have that

$$\sqrt{n}(\hat{\beta} - \beta) \xrightarrow{d} \mathcal{N}(0, \mathbf{V})$$

**Proposition 1.** *The covariance between the ATE of a randomized binary treatment  $Z_i$  on outcomes  $Y_p$  and  $Y_q$  can be expressed as follows:*

$$\text{Cov}(\beta_p, \beta_q) = \frac{\text{Cov}(Y_{ip}, Y_{iq} \mid Z_i = 1)}{\mathbb{P}[Z_i = 1]} + \frac{\text{Cov}(Y_{ip}, Y_{iq} \mid Z_i = 0)}{\mathbb{P}[Z_i = 0]}$$

The proof for Proposition 1 is provided in Appendix Section A. Proposition 1 establishes that covariance of the two ATEs  $\beta_j$  and  $\beta_k$  takes the following interpretable form: if the covariance of the two outcomes is positive in the treatment group *and* the control group, the covariance of the causal effects will also be positive. Intuitively, since the outcomes are positively correlated in treatment and control group, the effect of the treatment must also move in the same direction. Since the direction (and in some cases, the magnitude) of the covariance in the outcomes might be known, this information can easily be added as constraints to **SDP.1** to find a (weakly) smaller upper bound on the variance. For instance, if *all* off-diagonal entries are known to be non-negative, we can solve the following optimization problem:

$$\begin{array}{ll} \text{Maximize} & \tau^2 \\ & \{\rho_{ij}\}_{i,j=1}^d \end{array} \quad \text{SDP.2}$$

$$\text{subject to} \quad \mathbf{V} \succeq 0 \quad (\text{C.1})$$

$$\rho_{ij} = \rho_{ji} \quad \forall i, j = 1, \dots, d \quad (\text{C.2})$$

$$\rho_{ij} \in [-1, 1] \quad \forall i, j = 1, \dots, d \quad (\text{C.3})$$

$$\rho_{ii} = 1 \quad \forall i = 1, \dots, d \quad (\text{C.4})$$

$$\rho_{ij} \geq 0 \quad \forall i, j = 1, \dots, d \quad (\text{C.5})$$

In Section 5, we show how incorporating sign constraints in real-world applications of interest can yield meaningfully tighter bounds on the variance in some cases.

In some settings,  $\beta_i$  and  $\beta_j$  will identify the ATE of a treatment on outcomes  $Y_i$  and  $Y_j$  with bounded support. When the outcome has bounded support, the support of the ATE will also be bounded. In this case, one might be able to tighten the bounds on the variance further by incorporating this information into the optimization problem **SDP.2**. H $\ddot{o}$ ssjer and Sjölander (2022) derive the following bounds for the covariance of two bounded random variables.

**Remark 1.** Suppose that outcome  $Y_i \in [\underline{Y}_i, \overline{Y}_i]$  and  $Y_j \in [\underline{Y}_j, \overline{Y}_j]$ . Define  $\underline{\beta}_i = \underline{Y}_i - \overline{Y}_i$  and  $\overline{\beta}_i = \overline{Y}_i - \underline{Y}_i$ . Define  $\underline{\beta}_j$  and  $\overline{\beta}_j$  analogously. Then, the ATEs  $\beta_i$  and  $\beta_j$  will be bounded:  $\beta_i \in [\underline{\beta}_i, \overline{\beta}_i]$  and  $\beta_j \in [\underline{\beta}_j, \overline{\beta}_j]$ . Then, the covariance of  $\beta_i$  and  $\beta_j$ ,  $\sigma_{ij}$  satisfies:

$$\begin{aligned} & -\min \left[ \left( \beta_i - \underline{\beta}_i \right) \left( \beta_j - \underline{\beta}_j \right), \left( \overline{\beta}_i - \beta_i \right) \left( \overline{\beta}_j - \beta_j \right) \right] \\ & \leq \sigma_{ij} \\ & \leq \min \left[ \left( \beta_i - \underline{\beta}_i \right) \left( \overline{\beta}_j - \beta_j \right), \left( \overline{\beta}_i - \beta_i \right) \left( \beta_j - \underline{\beta}_j \right) \right]. \end{aligned}$$

Suppose that the outcomes  $Y_p, Y_q$  for  $p, q \in \{1, \dots, d\}$  are bounded and the bounds are known. Then, we can incorporate the implied bounds on the correlation of  $\beta_p$  and  $\beta_q$ ,  $\rho_{pq}$ , shown in Remark 1 as a constraint in **SDP.2**. Finally, in some cases, it might be known that two estimates are uncorrelated if, for instance, the estimates are constructed using independent, non-overlapping samples. This information can be incorporated in the optimization problem by fixing that correlation to be 0 as a constraint.

## 4 Breakdown Analysis

In Section 3, we were concerned with developing an inference procedure for  $f(\hat{\beta})$  without knowledge of the full variance-covariance matrix,  $\mathbf{V}$ . The procedure relies on finding an upper bound of the variance  $\tau^2$  to conduct hypothesis tests. In this section, we re-cast the inference

problem as a “breakdown” problem: instead of asking what is the largest possible variance of  $f(\hat{\beta})$  given the available information, we shift our target to finding the correlation structure across causal effects that yields the largest variance for  $f(\hat{\beta})$  *without a conclusion of interest breaking down*. Specifically, we assess the plausibility of the correlation structure across causal effects that maximizes  $\tau^2$  *and* under which we can still reject a null hypothesis of interest. In the case of the MVPF, our running example, one policy-relevant null hypothesis is whether a dollar spent on the policy provides the beneficiaries with less than one dollar of benefits, i.e.,  $H_0 : MVPF < 1$ . We provide a breakdown statistic to assesses how “plausible” is the largest variance under which one can reject this null hypothesis – if is deemed to be plausible, the conclusion that the policy is cost-effective would hold under most correlation structures. We formalize our approach in this section. This approach of assessing the plausibility of the point at which a conclusion of interest “breaks down” is referred to as breakdown analysis. See [Masten and Poirier \(2020\)](#), [Diegert, Masten, and Poirier \(2022\)](#), and [Spini \(2024\)](#) for recent examples.

Let  $\boldsymbol{\rho}_{max}$  denote the correlation matrix that maximizes  $\tau^2$  in **SDP.1**. Without loss of generality, suppose that we are interested in the hypothesis,  $H_0 : f(\hat{\beta}) < k$  vs.  $H_1 : f(\hat{\beta}) \geq k$ . We break down our approach into the following two steps.

**Step 1:** Find the correlation structure that maximizes  $\tau^2$  *and* under which the 95% CI excludes all values less than  $k$ . We will call this correlation matrix  $\boldsymbol{\rho}_B$ . Specifically, we find  $\boldsymbol{\rho}_B$

by solving the following optimization problem:

$$\begin{array}{ll} \text{Maximize} & \tau^2 \\ & \{\rho_{ij}\}_{i,j=1}^d \end{array} \quad \text{SDP.3}$$

$$\text{subject to} \quad \mathbf{V} \succeq 0 \quad (\text{C.1})$$

$$\rho_{ij} = \rho_{ji} \quad \forall i, j = 1, \dots, d \quad (\text{C.2})$$

$$\rho_{ij} \in [-1, 1] \quad \forall i, j = 1, \dots, d \quad (\text{C.3})$$

$$\rho_{ii} = 1 \quad \forall i = 1, \dots, d \quad (\text{C.4})$$

$$f(\hat{\beta}) - z_\alpha \times \tau \geq k \quad (\text{C.5})$$

where  $z_\alpha$  is the  $(1 - \alpha)$  quantile of Normal distribution.

**Step 2:** Assess the plausibility of the correlation matrix,  $\boldsymbol{\rho}_B$ . To assess the plausibility of this correlation matrix, we calculate the following statistic:

$$\text{Breakdown Statistic} = \begin{cases} \frac{\|\boldsymbol{\rho}_B - \boldsymbol{\rho}_{max}\|_F}{2\sqrt{d(d-1)}} & \text{if there exists a feasible solution to SDP.3} \\ 1 & \text{if there is no feasible solution to SDP.3} \end{cases}$$

where  $\|\cdot\|_F$  is the Frobenius norm.

We refer to this number as the Breakdown Statistic. Note that it is bounded below by 0 and bounded above by 1. Intuitively, it captures how far we need to move from the worst case correlation structure to be able to reject a hypothesis of interest: the smaller the breakdown statistic, the more robust our conclusion is. A breakdown statistic of 0 implies that we can reject the null hypothesis under any correlation matrix. The breakdown statistic is 0 when  $\boldsymbol{\rho}_B = \boldsymbol{\rho}_{max}$ . This implies that, even under the worst case correlation structure  $\boldsymbol{\rho}_{max}$ , we can reject the null hypothesis that  $H_0 : f(\hat{\beta}) < k$ . In other words, there is no correlation structure under which we can't reject this null hypothesis. A breakdown statistic of 0.5 implies that the policy conclusion is valid under independence of all effects. The breakdown statistic takes the value 0.5 when  $\boldsymbol{\rho}_B = I_d$ , i.e., when all estimates are uncorrelated. If there is no feasible

solution to **SDP.3**, we set the breakdown statistic to 1. A breakdown statistic of 1 implies that the policy conclusion is not valid under any correlation structure.

## 5 Application

In this section, we illustrate how the methods we develop in Sections 3 and 4 can be used to achieve meaningful inference in settings of interest to economists and policymakers alike without access to any microdata and without any knowledge of the off-diagonal entries of  $\mathbf{V}$ . We apply our inference method to the Marginal Value of Public Funds (MVPF) framework. First, we briefly describe the MVPF framework. Second, we argue why our approach to inference is particularly well-suited for the MVPF framework. Third, we illustrate our method in the context of 8 different public policies.

[Hendren and Sprung-Keyser \(2020\)](#) popularized the MVPF as a unified metric for evaluating the welfare consequences of government policy. For any policy change, the MVPF is the ratio of the benefits that the policy provides to its recipients, divided by the policy’s net cost to the government. Specifically,

$$MVPF = \frac{Benefits}{Net\ Government\ Costs} = \frac{\Delta W}{\Delta E - \Delta C}$$

where  $\Delta W$  denotes the benefits that the policy provides to individuals in the population,  $\Delta E$  denotes the government’s upfront expenditure on the policy, and  $\Delta C$  denotes the long-run reduction in government costs due to the the causal effect of the policy. The MVPF measures a policy’s “bang for the buck”. For a given policy with  $MVPF = A$ , the policy delivers \$A of benefits per dollar of net government spending.

Four features of the MVPF framework make our inference methods particularly suitable. First, the MVPF for a given policy is constructed as a non-linear function of multiple causal effects. Consider the MVPF of an expanded Earning Income Tax Credit (EITC) program, Paycheck Plus, which provides tax credits to low-income singles who traditionally are not



eligible for significant EITC benefits. [Miller, Katz, Azurdia, Isen, and Schultz \(2017\)](#) calculate the causal effect of the tax credit on earnings, employment, and after-tax income. These causal effects which are then used to construct the MVPF are provided in [Table 1](#). Adapting to our notation,

$$\begin{aligned}\hat{\beta} &= \begin{bmatrix} \hat{\beta}_1 & \hat{\beta}_2 & \hat{\beta}_3 & \hat{\beta}_4 & \hat{\beta}_5 & \hat{\beta}_6 \end{bmatrix}' \\ &= \begin{bmatrix} 0.009 & 0.025 & 654 & 33 & 645 & 192 \end{bmatrix}'\end{aligned}$$

and

$$\begin{aligned}MVPF_{\text{Paycheck Plus}} &\equiv f(\hat{\beta}) = \frac{1399 \times (45 - \hat{\beta}_1) + 1364 \times (34.8 - \hat{\beta}_2)}{(\hat{\beta}_3 - \hat{\beta}_4) + (\hat{\beta}_5 - \hat{\beta}_6)} \\ &= 0.996.\end{aligned}$$

Second, in most cases, the only information available to construct the MVPF are the causal effects and their corresponding standard errors. In the case of Paycheck Plus, the estimates are constructed using administrative tax data for the experimental sample. Since this data is not publicly accessible and the authors of the study do not report the correlation across causal effects, we have access to estimates only for the diagonal entries of the variance-covariance matrix,  $\mathbf{V}$ . Therefore, the only information we have to conduct inference on the MVPF of Paycheck Plus is what is provided in [Table 1](#). To conduct inference on MVPF estimates, [Hendren and Sprung-Keyser \(2020\)](#) use a parametric bootstrap approach and crucially, assume a correlation structure across estimates. However, this approach might lead to confidence intervals that don't guarantee the appropriate coverage probability, as we discuss in [Appendix Section C](#).

Third, [Hendren and Sprung-Keyser \(2020\)](#) show that increasing spending on Policy A is welfare-improving by reducing spending on Policy B if and only if the MVPF of Policy A is greater than the MVPF of Policy B. This presents a natural null hypothesis central to

welfare analysis and policy choice,  $H_0 : MVPF_A < MVPF_B$ .<sup>4</sup> To construct a test for this null hypothesis that controls size under any feasible correlation structure, one would need to solve the optimization problems provided in Section 3.

Fourth, [Hendren and Sprung-Keyser \(2020\)](#) note that since the MVPF reflects the shadow price of redistribution, a welfare-maximizing government should be willing to pay to reduce the statistical uncertainty in the cost of redistribution. Our approach allows us to first construct the confidence intervals that control size under any feasible correlation structure. In Section 3.2, we show how mild setting-specific assumptions can be used to sharpen inference on the MVPF in many settings, establishing a systematic approach to reducing statistical uncertainty in the MVPF estimates.

We illustrate our inference method through the MVPF of 8 different policies. We consider policies from different domains of public expenditure: three job-training programs (Job Start, Work Advance, Year Up), two cash transfers (Paycheck Plus, Alaska Universal Basic Income), a health insurance expansion (Medicare Part D), childcare expenditure (foster care provision), and an Unemployment Insurance (UI) expansion. The MVPF and the 95% confidence intervals constructed using [SDP.1](#) are shown in Figure 1. We defer the details of each policy and their corresponding MVPF calculations to Appendix Section B. Some key lessons emerge from examining Figure 1. First, absent *any* assumptions on the off-diagonal entries of variance-covariance matrix,  $\mathbf{V}$ , we are able to reject the null hypothesis that MVPF of two job training programs (Job Start and Year Up) is greater than 1 under any correlation structure across causal effects. Specifically, we can conclude that \$1 spent on a job training program provides the recipients of the policy with less than \$1 of benefits. Second, we can use our estimates of the variance upper bound to test the null hypothesis,  $H_0 : MVPF_{\text{Alaska UBI}} - MVPF_{\text{Job Start}} < 0$ . Since the MVPFs of the two policies are constructed using independent non-overlapping samples, it is safe to assume that the two MVPFs are uncorrelated. Under this assumption, we are able to reject the null hypothesis and conclude that increasing expenditure on this UBI policy by decreasing expenditure on

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<sup>4</sup>Here, we assume that the beneficiaries of all policies receive equal welfare weights.

this job-training program would increase welfare. Finally, there is meaningful statistical uncertainty in the relative ranking of policies by their MVPF. Absent estimates of the variance upper bound that we provide, a policymaker might erroneously conclude that increasing funding for UI extensions by decreasing funding for job training programs will be welfare improving: our results suggest that the statistical uncertainty in the estimates preclude this conclusion from the available information.

Since we are unable to reject the hypothesis  $H_0 : MVPF < 1$  for most policies we consider, one might ask how far would we need to move away from the worst case correlation structure to be able to reject this null hypothesis. The Breakdown Statistic proposed in Section 4 measures how far one would need to move from the worst case to be able to reject the null hypothesis – the higher the Breakdown Statistic, the further one would need to move from the worst case correlation structure. Clearly, if the MVPF point estimate is lesser than 1, we cannot reject this null hypothesis under any correlation structure and the Breakdown Statistic is equal to 1. We construct the Breakdown Statistic for the introduction of Medicare Part D, foster care provision, and UI extension, fixing  $k = 1$  in Section 4. The Breakdown Statistic for the policies is shown in Table 2. Comparing the breakdown statistic for Medicare Part D (0.60) and Foster Care Provision (0.83), we can conclude that one would have to move farthest from the worst case correlation structure in the case of Foster Care Provision to be able to reject the null that the policy delivers less than \$1 of benefits per dollar of net government spending.

Next, we restrict our attention to the policies evaluated using randomized trials, the setting covered in Section 3.2: Job Start, Paycheck Plus, Work Advance, and Year Up. In each case, we add additional sign restrictions to the optimization problem, following our result in 1. In the case of Paycheck Plus, for instance, it seems plausible to assume that individuals with higher after-tax income are also more likely to have higher earnings and more likely to participate in the labor force within the treatment group and the control group. Therefore, we compute the confidence intervals for the Paycheck Plus MVPF using SDP.2. Figure 2 summarizes the results by including additional sign constraints. As mentioned earlier, a

welfare-maximizing government should be willing to pay to reduce the statistical uncertainty in the cost of redistribution. Figure 2 shows that including the additional sign constraints implied by 1 can meaningfully sharpen inference. For instance, in the case of Paycheck Plus, we can now rule out values for the MVPF smaller than -0.38 and larger than 2.37, reducing the width of the confidence intervals beyond the worst case by nearly 30%.

Finally, the only instance in which we have access to the microdata is for the causal effects underlying the MVPF for Medicaid Par D. Using this microdata, we are able to estimate the full variance-covariance matrix,  $\mathbf{V}$ , and compare confidence intervals with exact coverage that are infeasible to compute in most cases to the conservative confidence intervals resulting from SDP.1. While the exact confidence intervals rule out values of the MVPF smaller than 0.80 and larger than 1.95, the conservative confidence intervals only somewhat wider allowing us to rule out values less than 0.17 and larger than 2.57. While this suggests that one can conduct meaningful inference on the MVPF for a given policy using the confidence intervals implied by SDP.1, a takeaway for practitioners is to report the estimated covariance matrix as well as the exact confidence intervals for their MVPF estimates whenever possible.

Table 1: MVPF Calculation for Paycheck Plus

|   | (1)  | (2)      | (3)    |
|---|------|----------|--------|
|   | Year | Estimate | SE     |
| Average Bonus Paid                                | 2014 | 1399     |        |
| Average Bonus Paid                                | 2015 | 1364     |        |
| Take-Up   | 2014 | 45.90%   |        |
| Take-Up   | 2015 | 34.80%   |        |
| Extensive Margin Labor Market ( $\hat{\beta}_1$ ) | 2014 | 0.90%    | 0.65%  |
| Extensive Margin Labor Market ( $\hat{\beta}_2$ ) | 2015 | 2.5%     | 0.91%  |
| Impact on After Tax Income ( $\hat{\beta}_3$ )    | 2014 | 654      | 187.79 |
| Impact on Earnings ( $\hat{\beta}_4$ )            | 2014 | 33       | 43.35  |
| Impact on After Tax Income ( $\hat{\beta}_5$ )    | 2015 | 645      | 241.15 |
| Impact on Earnings ( $\hat{\beta}_6$ )            | 2015 | 192      | 177.71 |
| WTP   |      | 1071     |        |
| Net Government Costs                              |      | 1074     |        |
| MVPF  |      | 0.996    |        |

Table 2: Breakdown Statistics for MVPF

|                       | (1)                 |
|-----------------------|---------------------|
|                       | Breakdown Statistic |
| Medicare Part D       | 0.60                |
| Foster Care Provision | 0.83                |
| UI Extension          | 0.62                |

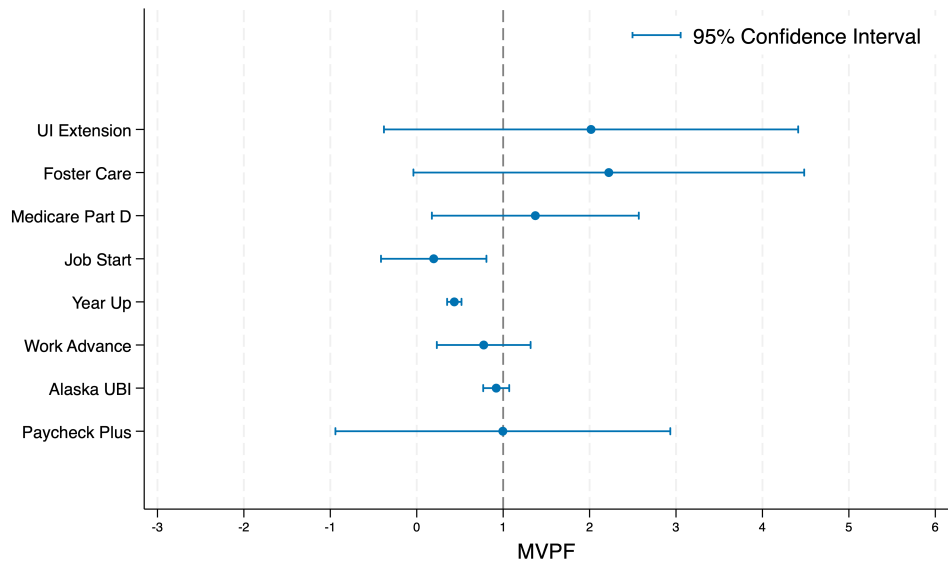


Figure 1: MVPF Confidence Intervals

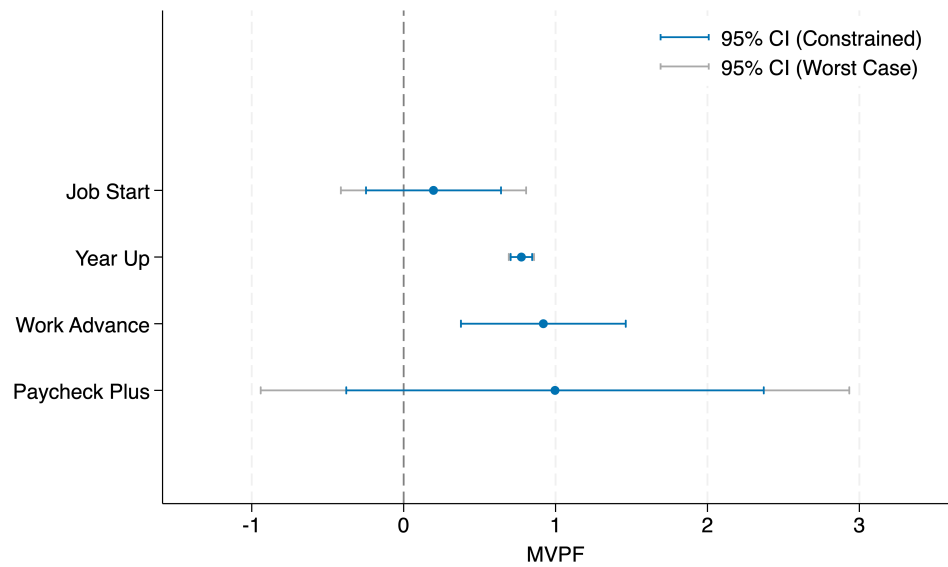


Figure 2: MVPF Confidence Intervals with Sign Constraints

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# Appendix

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## A Proof of Proposition 1

Define  $Y_{ij}(1)$  as the treated potential outcome  $j$  of unit  $i$  and  $Y_{ij}(0)$  as the control potential outcome  $j$  of unit  $i$ , where  $j = 1, \dots, d$ . Let  $Z_i \in \{0, 1\}$  denote whether unit  $i$  is assigned the treatment or control group. We assume that treatment assignment is independent of the vector of potential outcomes, i.e.  $(Y_{ij}(1), Y_{ij}(0)) \perp Z_i$  for all  $j = 1, \dots, d$ . We decompose the potential outcomes for each  $j$  into an expectation component and an error term:

$$Y_{ij}(1) = \mathbb{E}[Y_{ij}(1)] + \varepsilon_{ij}(1)$$

$$Y_{ij}(0) = \mathbb{E}[Y_{ij}(0)] + \varepsilon_{ij}(0)$$

where  $\varepsilon_{ij}(1) \equiv Y_{ij}(1) - \mathbb{E}[Y_{ij}(1)]$  and  $\varepsilon_{ij}(0) \equiv Y_{ij}(0) - \mathbb{E}[Y_{ij}(0)]$ . We rewriting the observed outcome variable,  $Y_{ij}$ , as follows.

$$\begin{aligned} Y_{ij} &= Z_i Y_{ij}(1) + (1 - Z_i) Y_{ij}(0) \\ &= Z_i \left( \mathbb{E}[Y_{ij}(1)] + \varepsilon_{ij}(1) \right) + (1 - Z_i) \left( \mathbb{E}[Y_{ij}(0)] + \varepsilon_{ij}(0) \right) \\ &= \mathbb{E}[Y_{ij}(0)] + Z_i \left( \mathbb{E}[Y_{ij}(1)] - \mathbb{E}[Y_{ij}(0)] \right) + Z_i \varepsilon_{ij}(1) + (1 - Z_i) \varepsilon_{ij}(0) \\ &= \alpha_j + \beta_j Z_i + \varepsilon_{ij} \end{aligned}$$

where  $\alpha_j \equiv \mathbb{E}[Y_{ij}(0)]$ ,  $\beta_j \equiv \mathbb{E}[Y_{ij}(1) - Y_{ij}(0)]$ , and  $\varepsilon_{ij} \equiv Z_i \varepsilon_{ij}(1) + (1 - Z_i) \varepsilon_{ij}(0)$ . Suppose that effect of the treatment  $Z_i$  is evaluated using  $d$  linear regressions:

$$Y_{i1} = \alpha_1 + \beta_1 Z_i + \varepsilon_{i1}$$

$$\vdots$$

$$Y_{id} = \alpha_d + \beta_d Z_i + \varepsilon_{id}$$

Let the vector of Average Treatment Effects (ATEs) be given by  $\beta \in \mathbb{R}^d$  and our estimates be given by  $\hat{\beta} \in \mathbb{R}^d$ . Under our maintained assumptions, we have that

$$\sqrt{n}(\hat{\beta} - \beta) \rightarrow \mathcal{N}(0, \mathbf{V})$$

For any  $p \neq q$ , the  $(p, q)$ -th entry of the variance-covariance matrix  $\mathbf{V}$  can be expressed as follows ([Hansen, 2022](#)):

$$\text{Cov}[\beta_p, \beta_q] = \frac{\mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}]\mathbb{E}[Z_i]^2 - \mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}Z_i]\mathbb{E}[Z_i] - \mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}Z_i]\mathbb{E}[Z_i] + \mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}Z_i]}{\mathbb{E}[Z_i]^2(1 - \mathbb{E}[Z_i])^2} \quad (\text{A.1})$$

Note that the term  $\mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}Z_i]$  can be simplified as follows:

$$\begin{aligned} \mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}Z_i] &= \mathbb{E}[\varepsilon_{ip}\varepsilon_{iq} \mid Z_i = 1]\mathbb{E}[Z_i] \\ &= \mathbb{E}\left[Y_{ip}(1)Y_{iq}(1) - Y_{ip}(1)\mathbb{E}[Y_{iq}(1)] - \mathbb{E}[Y_{ip}(1)]Y_{iq}(1) + \mathbb{E}[Y_{ip}(1)]\mathbb{E}[Y_{iq}(1)] \mid Z_i = 1\right]\mathbb{E}[Z_i] \\ &= \left(\mathbb{E}[Y_{ip}(1)Y_{iq}(1) \mid Z_i = 1] - \mathbb{E}[Y_{ip}(1) \mid Z_i = 1]\mathbb{E}[Y_{iq}(1) \mid Z_i = 1]\right)\mathbb{E}[Z_i] \\ &= \mathbb{E}[Z_i]\text{Cov}\left(Y_{ip}(1), Y_{iq}(1) \mid Z_i = 1\right) = \mathbb{E}[Z_i]\text{Cov}\left(Y_{ip}, Y_{iq} \mid Z_i = 1\right) \end{aligned}$$

where the first equality follows from the Law of Total Probability and the third equality follows from random assignment of the treatment  $Z_i$ . Similarly,  $\mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}]$  be simplified as follows:

$$\begin{aligned}
\mathbb{E}[\varepsilon_{ip}\varepsilon_{iq}] &= \mathbb{E}\left[\left(Z_i\varepsilon_{ip}(1) + (1 - Z_i)\varepsilon_{ip}(0)\right)\left(Z_i\varepsilon_{iq}(1) + (1 - Z_i)\varepsilon_{iq}(0)\right)\right] \\
&= \mathbb{E}\left[Z_i\varepsilon_{ip}(1)\varepsilon_{iq}(1)\right] + \mathbb{E}\left[(1 - Z_i)\varepsilon_{ip}(0)\varepsilon_{iq}(0)\right] \\
&= \mathbb{E}\left[Z_i\left(Y_{ip}(1) - \mathbb{E}[Y_{ip}(1)]\right)\left(Y_{iq}(1) - \mathbb{E}[Y_{iq}(1)]\right)\right] \\
&\quad + \mathbb{E}\left[(1 - Z_i)\left(Y_{ip}(0) - \mathbb{E}[Y_{ip}(0)]\right)\left(Y_{iq}(0) - \mathbb{E}[Y_{iq}(0)]\right)\right] \\
&= \mathbb{E}\left[\left(Y_{ip}(1) - \mathbb{E}[Y_{ip}(1)]\right)\left(Y_{iq}(1) - \mathbb{E}[Y_{iq}(1)]\right) \mid Z_i = 1\right]\mathbb{E}[Z_i] \\
&\quad + \mathbb{E}\left[\left(Y_{ip}(0) - \mathbb{E}[Y_{ip}(0)]\right)\left(Y_{iq}(0) - \mathbb{E}[Y_{iq}(0)]\right) \mid Z_i = 0\right]\mathbb{E}[1 - Z_i] \\
&= \mathbb{E}[Z_i]\mathbb{Cov}\left(Y_{ip}(1), Y_{iq}(1) \mid Z_i = 1\right) + \left(1 - \mathbb{E}[Z_i]\right)\mathbb{Cov}\left(Y_{ip}(0), Y_{iq}(0) \mid Z_i = 0\right) \\
&= \mathbb{E}[Z_i]\mathbb{Cov}\left(Y_{ip}, Y_{iq} \mid Z_i = 1\right) + \left(1 - \mathbb{E}[Z_i]\right)\mathbb{Cov}\left(Y_{ip}, Y_{iq} \mid Z_i = 0\right)
\end{aligned}$$

Plugging the above into [A.1](#) and simplifying we obtain,

$$\mathbb{Cov}[\beta_p, \beta_q] = \frac{\mathbb{Cov}(Y_{ip}, Y_{iq} \mid Z_i = 1)}{\mathbb{E}[Z_i]} + \frac{\mathbb{Cov}(Y_{ip}, Y_{iq} \mid Z_i = 0)}{1 - \mathbb{E}[Z_i]}$$

## B Details on MVPF Construction

In this Section, we detail the construction of the MVPF of all policies discussion in Section 5. In each case, we defer further discussion of the MVPF to the paper providing the MVPF construction for a given policy.

### B.1 Paycheck Plus

The estimates used to construct the MVPF for Paycheck Plus are drawn from [Miller, Katz, Azurdia, Isen, and Schultz \(2017\)](#). The estimates are summarized in the following Table:

Table B.1: MVPF Calculation for Paycheck Plus

|   | (1)  | (2)      | (3)    |
|---|------|----------|--------|
|   | Year | Estimate | SE     |
| Average Bonus Paid                                | 2014 | 1399     |        |
| Average Bonus Paid                                | 2015 | 1364     |        |
| Take-Up   | 2014 | 45.90%   |        |
| Take-Up   | 2015 | 34.80%   |        |
| Extensive Margin Labor Market ( $\hat{\beta}_1$ ) | 2014 | 0.90%    | 0.65%  |
| Extensive Margin Labor Market ( $\hat{\beta}_2$ ) | 2015 | 2.5%     | 0.91%  |
| Impact on After Tax Income ( $\hat{\beta}_3$ )    | 2014 | 654      | 187.79 |
| Impact on Earnings ( $\hat{\beta}_4$ )            | 2014 | 33       | 43.35  |
| Impact on After Tax Income ( $\hat{\beta}_5$ )    | 2015 | 645      | 241.15 |
| Impact on Earnings ( $\hat{\beta}_6$ )            | 2015 | 192      | 177.71 |

We replicate the construction of the MVPF for Paycheck Plus from [Hendren and Sprung-Keyser \(2020\)](#), as follows:

$$\begin{aligned}
 MVPF_{\text{Paycheck Plus}} &= f(\hat{\beta}) = \frac{1399 \times (45 - \hat{\beta}_1) + 1364 \times (34.8 - \hat{\beta}_2)}{(\hat{\beta}_3 - \hat{\beta}_4) + (\hat{\beta}_5 - \hat{\beta}_6)} \\
 &= 0.996.
 \end{aligned}$$

## B.2 Alaska UBI

The estimates used to construct the MVPF for Alaska UBI are drawn from [Jones and Marinescu \(2022\)](#).

Table B.2: MVPF Calculation for Alaska UBI

|   | (1)      | (2)   |
|---|----------|-------|
|   | Estimate | SE    |
| Full-Time Employment Effect ( $\beta_1$ ) | 0.001    | 0.016 |
| Part-Time Employment Effect ( $\beta_2$ ) | 0.018    | 0.007 |

We replicate the construction of the MVPF for Alaska UBI from [Hendren and Sprung-Keyser \(2020\)](#), as follows:

$$\begin{aligned}
 MVPF_{\text{Alaska UBI}} = f(\hat{\beta}) &= \frac{1000}{1000 - \left( \beta_1 \times 5567.88 \times \frac{1000}{1602} \right) + \left( 0.2 \times 0.5 \times \beta_2 \times \frac{1000}{1602} \times 80830.57 \right)} \\
 &= 0.92.
 \end{aligned}$$

## B.3 Work Advance

The estimates used to construct the MVPF for Work Advance are drawn from [Hendra, Greenberg, Hamilton, Oppenheim, Pennington, Schaberg, and Tessler \(2016\)](#) and [Schaberg \(2017\)](#).

Table B.3: MVPF Calculation for Work Advance

|                                      | (1)      | (2)    |
|--------------------------------------|----------|--------|
|                                      | Estimate | SE     |
| Year 2 Earnings Effect ( $\beta_1$ ) | 1945     | 692.90 |
| Year 3 Earnings Effect ( $\beta_2$ ) | 1865     | 664.40 |

We replicate the construction of the MVPF for Work Advance from [Hendren and Sprung-](#)

Keyser (2020), as follows:

$$MVPF_{\text{Work Advance}} = f(\hat{\beta}) \frac{\frac{\beta_1 \times (1-0.003)}{1.03} + \frac{\beta_2 \times (1-0.003)}{1.03^2}}{5641 - 940 - \beta_1 \times 0.003 - \beta_2 \times 0.003} = 0.78$$

## B.4 Year Up

The estimates used to construct the MVPF for Year Up are drawn from Fein and Hamadyk (2018).

Table B.4: Year Up

|                               | (1)      | (2) |
|-------------------------------|----------|-----|
|                               | Estimate | SE  |
| Year 0 Earnings ( $\beta_1$ ) | -5338    | 238 |
| Year 1 Earnings ( $\beta_2$ ) | 5181     | 474 |
| Year 2 Earnings ( $\beta_3$ ) | 7011     | 619 |
| Discount Rate                 | 3%       |     |
| Tax Rate                      | 18.6%    |     |
| Per-Participant Cost          | \$28,290 |     |
| Student Stipend               | \$6,614  |     |

We replicate the construction of the MVPF for Year Up from Hendren and Sprung-Keyser (2020), as follows:

$$MVPF_{\text{Year Up}} = f(\hat{\beta}) = \frac{(1 - 0.186) \times (\beta_1 + \beta_2/0.03 + \beta_3/1.03^2) + 6614}{28290 - 0.186 \times (\beta_1 + \beta_2 + \beta_3)} = 0.43$$

## B.5 Job Start

The estimates used to construct the MVPF for Job Start are drawn from Cave et al. (1993).

We replicate the construction of the MVPF for Year Up from Hendren and Sprung-Keyser



Table B.5: MVPF Calculation for Job Start

|   | (1)      | (2)    |
|---|----------|--------|
|   | Estimate | SE     |
| Year 1 Earnings Effect ( $\beta_1$ )              | -499     | 151.65 |
| Year 2 Earnings Effect ( $\beta_2$ )              | -121     | 209.20 |
| Year 3 Earnings Effect ( $\beta_3$ )              | 423      | 258.67 |
| Year 4 Earnings Effect ( $\beta_4$ )              | 410      | 267.25 |
| Year 1 AFDC Effect ( $\beta_5$ )                  | 63       | 53.96  |
| Year 2 AFDC Effect ( $\beta_6$ )                  | 24       | 62.94  |
| Year 3 AFDC Effect ( $\beta_7$ )                  | -3       | 85.47  |
| Year 4 AFDC Effect ( $\beta_8$ )                  | -11      | 84.97  |
| Year 1 Food Stamps Effect ( $\beta_9$ )           | -45      | 35.66  |
| Year 2 Food Stamps Effect ( $\beta_{10}$ )        | -42      | 34.83  |
| Year 3 Food Stamps Effect ( $\beta_{11}$ )        | 31       | 40.94  |
| Year 4 Food Stamps Effect ( $\beta_{12}$ )        | 31       | 45.21  |
| Year 1 General Assistance Effect ( $\beta_{13}$ ) | 24       | 23.54  |
| Year 2 General Assistance Effect ( $\beta_{14}$ ) | 7        | 15.14  |
| Year 3 General Assistance Effect ( $\beta_{15}$ ) | -6       | 24.82  |
| Year 4 General Assistance Effect ( $\beta_{16}$ ) | 3        | 26.53  |

(2020), as follows:

$$\begin{aligned}
 MVPF_{\text{Job Start}} = f(\hat{\beta}) &= \frac{\sum_{i=1}^4 \beta_i \times 0.993 + \sum_{i=5}^{16} \beta_i + 606.13}{4548} \\
 &= 0.20
 \end{aligned}$$

## B.6 Medicare Part D

The estimates used to construct the MVPF for Medicare Part D are drawn from [Wettstein \(2020\)](#).

Table B.6: MVPF Calculation for Introduction of Medicare Part D

|   | (1)      | (2)     |
|---|----------|---------|
|   | Estimate | SE      |
| Effect on Labor Force Participation ( $\beta_1$ ) | -0.10    | 0.03    |
| Effect on Income ( $\beta_2$ )                    | -6665.40 | 1986.92 |
| Semi-Elasticity of Demand for Insurance $\beta_3$ | 0.14     | 0.03    |

We replicate the construction of the MVPF for Introduction of Medicare Part D from [Wettstein \(2020\)](#), as follows:

$$MVPF_{\text{Medicare Part D}} = f(\hat{\beta}) = \frac{0.65 \times \frac{\beta_1 \times -100}{25000} \times \frac{6126}{0.4}}{(0.65 + 0.65 \times \frac{\beta_3}{0.887} - \beta_1 - 0.28 \times \frac{\beta_2}{1588})/0.65} \\ = 1.37$$

## B.7 Foster Care

The estimates used to construct the MVPF for Foster Care are drawn from [Baron and Gross \(2022\)](#). We replicate the construction of the MVPF for Foster Care from [Baron and Gross](#)

Table B.7: MVPF Calculation for Foster Care

|  | (1)      | (2)   |
|--|----------|-------|
|  | Estimate | SE    |
| Society's Willingness to Pay ( $\beta_1$ )   | 83854    | 29715 |
| Cost Savings to the Government ( $\beta_2$ ) | 12188    | 6212  |

[\(2022\)](#), as follows:

$$MVPF_{\text{Foster Care}} = f(\hat{\beta}) = \frac{\beta_1}{49920 - \beta_2} \\ = 2.22$$

## B.8 UI Extension

The estimates used to construct the MVPF for UI Extension are drawn from [Huang and Yang \(2021\)](#).

We replicate the construction of the MVPF for extension of Unemployment Insurance

Table B.8: MVPF Calculation for UI Extension

|   | (1)      | (2)   |
|---|----------|-------|
|   | Estimate | SE    |
| Effect on Transfers from UI ( $\beta_1$ )                 | 0.038    | 0.009 |
| Effect on Transfers from Re-employment bonus( $\beta_2$ ) | 0.019    | 0.011 |
| Effect on Benefit Duration ( $\beta_3$ )                  | 56.91    | 1.96  |
| Effect on Unemployment Duration ( $\beta_4$ )             | 36.90    | 6.90  |

from [Huang and Yang \(2021\)](#), as follows:

$$\begin{aligned}
 MVPF_{\text{UI Extension}} = f(\hat{\beta}) &= \frac{0.77 \times \frac{\beta_1 + (\beta_2/2)}{\beta_2} + 0.23}{1 + (1/72.9) \times (\beta_3 - 55.8 - 0.5 \times (\beta_3 - 55.8) + 0.12 \times \beta_4)} \\
 &= 2.02
 \end{aligned}$$

## C Inference Procedure in [Hendren and Sprung-Keyser \(2020\)](#)

To construct confidence intervals for Marginal Value of Public Funds estimates, [Hendren and Sprung-Keyser \(2020\)](#) adopt a “parametric bootstrap” approach. The inference procedure begins by specifying a correlation structure across the estimates. The correlation structure is user-specified to “maximise the width of our confidence intervals where estimates are from the same sample.” Then, [Hendren and Sprung-Keyser \(2020\)](#) draw from a joint normal distribution centered at the estimates with the specified correlation structure. For each draw, they compute the MVPF obtaining a numerical distribution of the MVPF. The 2.5-th and 97.5-th quantiles of this numerical distribution are then used to construct the confidence intervals.

If the correlation structure in the first step of the inference procedure is correctly specified to maximize the width of the confidence intervals, this approach should yield valid inference on the MVPF and the resulting confidence intervals should align with our approach. However, the key departure in our approach from [Hendren and Sprung-Keyser \(2020\)](#) is finding the correlation structure that maximizes the width of the confidence intervals by solving **SDP.1** rather than assuming it. Indeed, the correlation structure that maximizes the confidence intervals may not be obvious to the analyst at the outset, and simply assuming a correlation structure does not provide the statistical guarantee of size control. Moreover, casting the problem of finding the appropriate correlation structure as an optimization problem allows us to flexibly incorporate additional setting-specific information such as known independence or the direction of correlation implied by Proposition 1.