

# Should There Be Vertical Choice in Health Insurance Markets?

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Sep 2025

# Vertical choice

## = Choice over financially vertically differentiated plans



[Consumer](#) > [Health insurance](#) > Deductible

## Health insurance deductible: how it works

Everybody aged 18 or over has a compulsory deductible for healthcare provided under their general insurance policy. In 2023, you pay the first €385 for the costs of healthcare yourself and we reimburse the costs above this amount.

[Check how much you've already paid of your deductible on 'Mijn CZ'](#)

## What is the deductible?

### Compulsory deductible

If you are aged 18 or older, you pay a deductible for the first part of healthcare you receive under the general insurance. This is the compulsory deductible.

The amount of the compulsory deductible is set each year by the Dutch government. In 2022, this was €385 and this will remain the same in 2023. The deductible applies to one calendar year (1 January to 31 December). You pay this amount in addition to your premium. Once you have paid the full amount of your compulsory deductible, we will reimburse any costs subsequently incurred.

# Vertical choice

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## Voluntary deductible

Besides the €385 compulsory deductible, you can opt to add a voluntary deductible. This could be a good option if you do not need healthcare very often, as you can save on the premium this way. Do bear in mind, however, that when you do require healthcare you will be required to pay more of the costs for this out of your own pocket. If you want to change your voluntary deductible, please let us know on 'Mijn CZ' before 1 January.

How much you can add to your deductible as a voluntary deductible depends on the kind of general insurance policy you have taken out.

- With the 'Zorg-op-maatpolis', 'Zorgkeuzepolis' or 'CZdirectpolis' policies, you can choose a voluntary deductible of €100, €200, €300, €400 or €500.
- If you have the 'Zorgbewustpolis', you can only choose a voluntary deductible of €500.

# Vertical choice

= Choice over financially vertically differentiated plans

## Discount on your premium

The higher your deductible, the greater your discount.

Amount of deductible	Premium discount per year: CZ	Premium discount per year: CZdirect
€ 385	€0	€0
€ 485	€36	€48
€ 585	€72	€96
€ 685	€108	€144
€ 785	€144	€192
€ 885	€210	€240

# How did we get here?

(1) Health insurance markets are highly regulated the world around

- ▶ Asymmetric information about healthcare needs
- ▶ Dynamic risk (or if you want, fairness concerns) motivating regulation against price discrimination (“community rating”)
- Adverse selection
- Competition does not deliver socially optimal outcomes (in K-H sense)
- In particular, too little insurance transacted (Akerlof 1970; RS 1976; et al)

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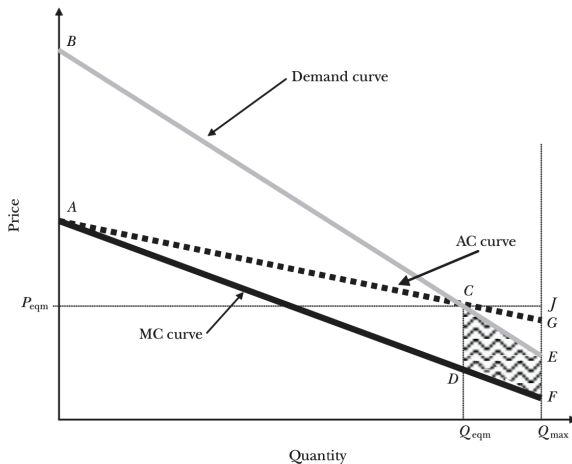
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- (2) So we get : Lots of market intervention, most commonly in the form of state-provision of (basic) health insurance
  - ▶ But how exactly to do this??
  - Lots of variation across countries
- (3) One dimension of this ‘design’ choice is whether to offer consumers a **choice over coverage levels**
  - This is a **planning problem** >> planner is a price-setter
  - Two important differences from a monopolist : (i) social welfare objective, (ii) can garnish your wages!

# Should the planner be doing this?... Where we started

*Figure 1*  
**Adverse Selection in the Textbook Setting**



Source: Einav and Finkelstein 2011, JPE

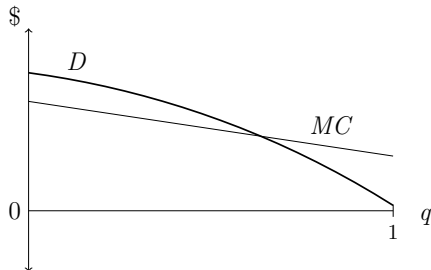


# Two-contract example

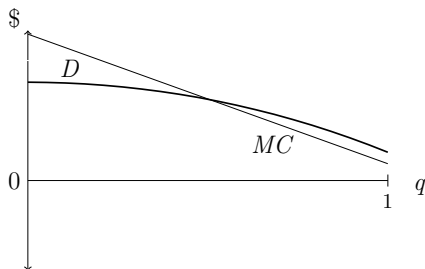
Market for high-coverage contract, outside option is low-coverage contract

- Consider demand ( $D$ ) and marginal cost ( $MC$ ) curves for two populations

(a) Population A



(b) Population B



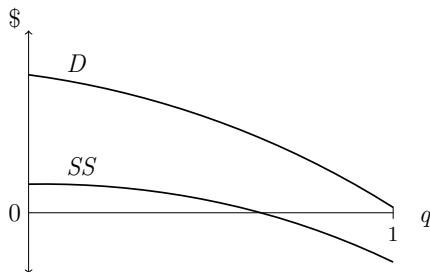
$q \equiv$  Pct. of consumers

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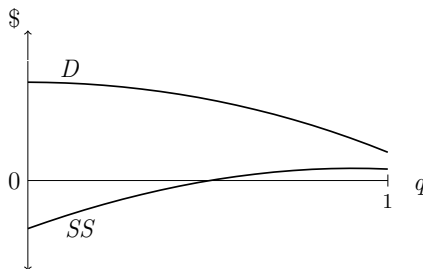
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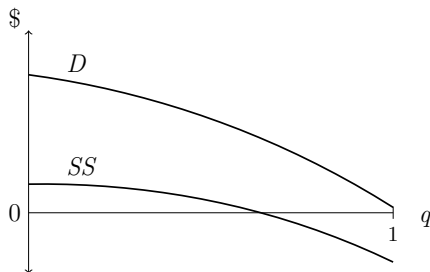
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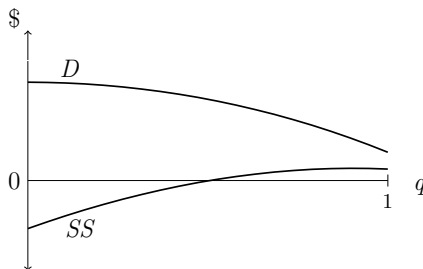
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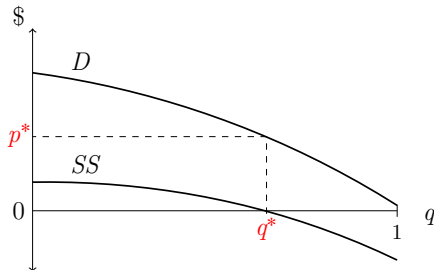
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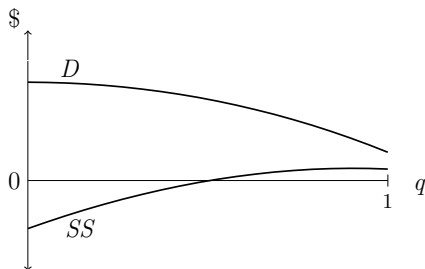
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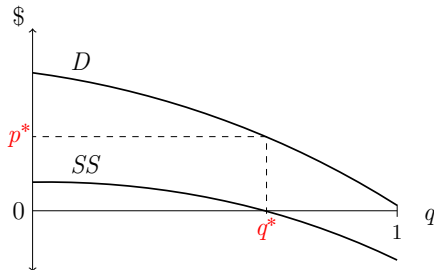
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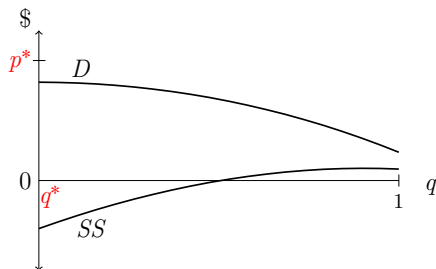
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# Theoretical setting

- Regulated health insurance market where
  - 1 Plans vertically differentiated by coverage level
  - 2 Regulator knows distribution of consumer types
  - 3 Regulator can set premiums
    - ↳ Plans supplied by regulator
    - or*
    - ↳ Competitive private supply + Regulator can tax/subsidize plans
  - 4 Regulator cannot condition premium on consumer type
- Regulator sets premiums to maximize social surplus

# Theoretical model

- Set of potential contracts by  $X = \{x_0, x_1, \dots, x_n\}$ 
  - ▶ Vertically differentiated ( $x_0$  is null contract)
  - ▶ Each with premium  $p_x$
- Population of consumers characterized by type  $\theta : \{F, \psi, \omega\}$ 
  - ▶  $F$  = Distribution over potential health states
  - ▶  $\psi$  = Risk aversion parameter
  - ▶  $\omega$  = Moral hazard parameter
- Consumers face two-stage decision problem:
  - ▶ Stage 1: Given type  $\theta$ , discrete choice of contract over  $X$ 
    - Then health state is realized
  - ▶ Stage 2: Continuous choice of healthcare spending over  $\mathbb{R}_+$

# Demand for healthcare and health insurance

## Stage 2

- Given contract  $(x)$  and realized health state  $(l)$
- Choose healthcare spending  $(m)$ , trading off
  - ▶ *Benefit* of healthcare spending:  $b(m, l, \omega)$
  - ▶ Out-of-pocket *cost*:  $c(m, x)$

$$m^*(l, x, \omega) = \operatorname{argmax}_m [ b(m, l, \omega) - c(m, x) ]$$



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## Stage 1

- **Choose contract** to maximize expected utility

$$U(x, p_x, \theta) = \mathbb{E} [ u_\psi( -p_x + b^*(l, x, \omega) - c^*(l, x, \omega) ) \mid l \sim F ]$$

$$x^*(\mathbf{p}, \theta) = \operatorname{argmax}_{x \in X} U(x, p_x, \theta)$$

# Constructing willingness to pay and social surplus

- Can express **willingness to pay** as:

$$WTP(x, \theta) = \underbrace{\mathbb{E}_l[ c^*(l, x_0, \omega) - c^*(l, x, \omega) + b^*(l, x, \omega) ]}_{\text{Value of mean insured spending}} + \underbrace{\Psi(x, \theta)}_{\text{Value of risk protection}}$$

- And **social surplus** as:

$$SS(x, \theta) = \underbrace{WTP(x, \theta)}_{\text{Willingness to pay}} - \underbrace{\mathbb{E}_l[ k^*(l, x, \omega) ]}_{\text{Mean insurer cost}}$$

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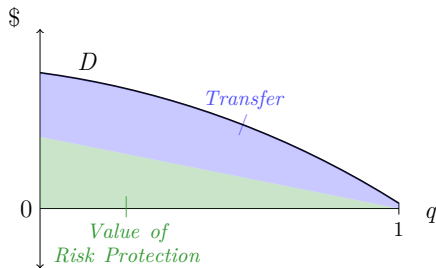
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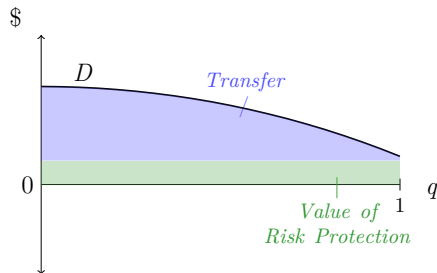
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Market for high-coverage contract, outside option is low-coverage contract

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$D \equiv$  Willingness to pay

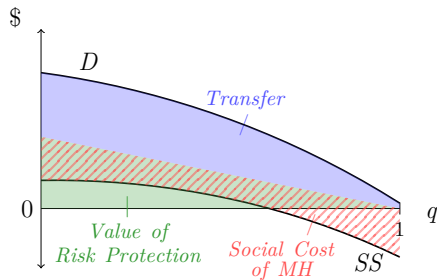
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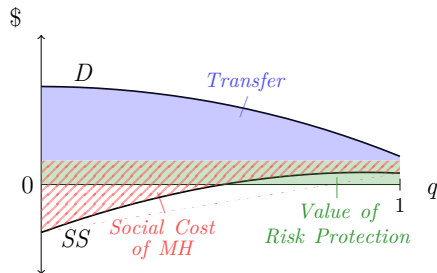
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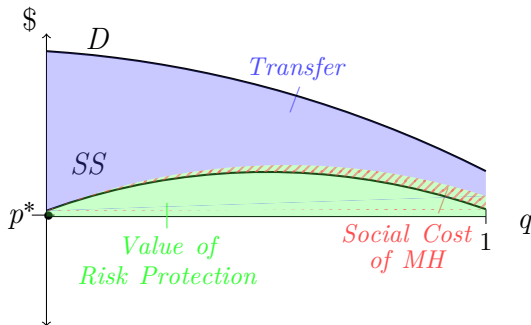
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# Where we're going

- 1 Parameterize theoretical model
  - 2 Estimate distribution of  $\theta : \{F, \psi, \omega\}$  empirically
  - 3 Construct  $WTP(x, \theta)$  and  $SS(x, \theta)$  for particular set of plans  $X$
- Do consumers with higher  $WTP$  have higher efficient coverage level?
- ⇒ Is offering choice welfare improving?

# Empirical findings, basically



$D \equiv$  Willingness to pay

$q \equiv$  Pct. of consumers

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# Main empirical findings

- Substantial heterogeneity in efficient coverage level across households
- But efficient coverage level **not** increasing in willingness to pay

## Key Conclusions

- Vertical choice should **not** be offered in this population
- Optimal single coverage level increases welfare by **\$330** per household  
relative to a status quo with vertical choice
  - ▶ *And* leads to a more even distribution of  $\underbrace{\text{health spending}}_{E(\text{Out-of-pocket}) + \text{Premium}}$

1 Theoretical Model

2 Empirical Strategy

3 Results and Counterfactuals

4 Conclusion

# Empirical setting

- Data from the Oregon Educators Benefits Board
    - ▶ All public school employees in Oregon 2008–2013
    - ▶ ~45,000 households (~115,000 individuals)
    - ▶ 3 insurers offering 14 plan that vary in financial coverage level
  - Individual-level panel dataset
    - ▶ Health insurance plan choices and choice set
    - ▶ Demographics: age, gender, risk score, zip code
  - Health insurance claims data
- ⇒ Key points:
- ▶ Existence of vertical choice
  - ▶ Plausibly exogenous variation in premiums and choice sets

# Building the empirical model

## Stage 2

- Given contract  $(x)$  and realized health state  $(l)$
- Choose healthcare spending  $(m)$ , trading off
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## Stage 2

- Given plan ( $j$ ) and realized health state ( $l$ ) in time ( $t$ )
- Household ( $k$ ) chooses healthcare spending ( $m$ ), trading off
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  - Out-of-pocket cost:  $c_{jt}(m) \rightarrow \text{Data}$

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$\log(l + \kappa_{kt}) \sim N(\mu_{kt}, \sigma_{kt}^2)$

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$$U_{kjt} = \mathbb{E} \left[ u_{\psi} \left( -p_x + b^*(l, x, \omega) - c^*(l, x, \omega) \right) \mid \underbrace{l \sim F_{kt}}_{\log(l + \kappa_{kt}) \sim N(\mu_{kt}, \sigma_{kt}^2)} \right]$$
$$j_{kt}^* = \operatorname{argmax}_{j \in J_{kt}} U_{kjt}$$

# Parametrizing utility $u_\psi$ and payoffs

- Assume CARA preferences:

$$U_{kjt} = \mathbb{E} \left[ -\exp \left( -\psi_k x_{kjt}(l) \right) \mid l \sim F_{kt} \right]$$

Household  $k$   
Plan  $j$   
Year  $t$

- $\psi_k$  = Risk aversion
  - $x_{kjt}(l)$  = Money-metric payoff

- Where:

$$x_{kjt}(l) = -p_{kjt} + \underbrace{b_{jt}^*(l, \omega_k) - c_{jt}^*(l, \omega_k)}_{\text{Net benefit of utilization}} + \underbrace{\delta_{kj}^{f(j)}}_{\text{Insurer-X-Region FE}} + \underbrace{\gamma_{kjt}^{\text{inertia}}}_{\text{Inertia}} + \sigma_\epsilon \epsilon_{kjt}$$

where  $\epsilon_{kjt} \sim \text{T1EV}$

↳ Parameters to estimate

↳ Data

# Heterogeneity

- Permit observed and unobserved heterogeneity in household types
  - ▶ Health state distribution  $F_{kt} : \{\mu_{kt}, \kappa_{kt}, \sigma_{kt}\}$
  - ▶ Moral hazard  $\omega_k$
  - ▶ Risk aversion  $\psi_k$
- Model  $\{\mu_{kt}, \omega_k, \log(\psi_k)\}$  as jointly normal

$$\begin{bmatrix} \mu_{kt} \\ \omega_k \\ \log(\psi_k) \end{bmatrix} \sim N \left( \begin{bmatrix} \bar{\mu}_{kt} \\ \beta^\omega \mathbf{X}_k^\omega \\ \beta^\psi \mathbf{X}_k^\psi \end{bmatrix}, \begin{bmatrix} \sigma_\mu^2 & & \\ \sigma_{\omega,\mu}^2 & \sigma_\omega^2 & \\ \sigma_{\psi,\mu}^2 & \sigma_{\omega,\psi}^2 & \sigma_\psi^2 \end{bmatrix} \right)$$

# Estimation

- Household ( $N = 44,562$ ), plan ( $N = 14$ ), year ( $N = 5$ ) panel
  - Estimate parameters by maximizing likelihood that
    - ▶ Households spend observed **spending**, given chosen plan
    - ▶ Households choose observed **plan**
- Numerically integrate over
- ▶ Distribution of unobserved heterogeneity ( $\psi_k, \omega_k, \mu_{kt}$ )
  - ▶ Household health state distributions ( $F_{kt}$ )
- Analytically integrate over household preference shock ( $\epsilon_{kjt}$ )

# Identification

1. Why do households in more generous plans have higher spending if they are observationally equivalent?

- Moral hazard ( $\omega$ )
- Adverse Selection (on unobservables) ( $\sigma_\mu$ )

# Identification

1. Why do households in more generous plans have higher spending if they are observationally equivalent?

- Moral hazard ( $\omega$ )
  - ▶ **Similar** households facing **different** menus for exogenous reason
  - ▶ If assignment to higher coverage  $\Rightarrow$  higher spending: Higher estimated  $\omega$
- Adverse Selection (on unobservables) ( $\sigma_\mu$ )
  - ▶ **Similar** households facing **similar** menus
  - ▶ Why make different choices?
    - Private health information  $\rightarrow$  if high spending choose high coverage
    - Idiosyncratic shock  $\sigma_\epsilon$   $\rightarrow$  if not

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- Adverse Selection (on unobservables) ( $\sigma_\mu$ )  
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2. Why do households choose higher coverage if  $\mathbb{E}(p + OOP)$  is fixed?

- Risk aversion ( $\psi$ ) : Taste for higher coverage increasing in *OOP variance*  
→ **Different** households facing **similar** menus



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  - **Different** households facing **similar** menus

3. Is there additional heterogeneity in preferences ( $\sigma_\omega$  and  $\sigma_\psi$ )?

- Households make repeated choices over time
  - **Same** household with different covariates facing **different** menus

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# Distribution of household types

		Mean	SD
Health state dist.	$\kappa_k$	0.72	0.46
	$\sigma_k$	1.09	0.17
	$\mu_k$	1.30	1.04
Moral hazard	$\omega_k$	1.42	0.32
Risk aversion	$\psi_k$	1.12	0.64

Relative to \$000s

- No insurance to full insurance increases spending by \$1,420
  - ▶  $\approx 25\%$  of median total healthcare spending
- To avoid a normally distributed gamble with mean \$0 and SD \$900
  - ▶ Mean household is willing to pay \$454

# Mapping from theoretical model

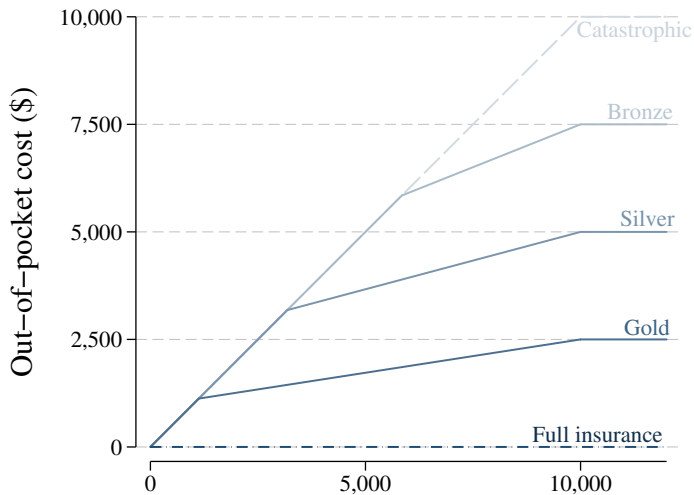
$$WTP(x, \theta) = \underbrace{\mathbb{E}_l[c^*(l, x_0, 0) - c^*(l, x, 0) + v^*(l, x, \omega)]}_{\text{Value of mean insured spending}} + \underbrace{\Psi(x, \theta)}_{\text{Value of risk protection}}$$

$$SS(x, \theta) = \underbrace{\Psi(x, \theta)}_{\text{Value of risk protection}} - \underbrace{\mathbb{E}_l[k^*(l, x, \omega) - k^*(l, x, 0) - v^*(l, x, \omega)]}_{\text{Social cost of moral hazard}}$$

- Have estimates of consumer types  $\rightarrow \theta_k = \{F_k, \psi_k, \omega_k\}$
  - Have parameterizations of consumer utility  $\rightarrow \{b, u\}$
- $\rightarrow$  Need some plans ( $X$ )  $\rightarrow x: \{c, k\}$
- ▶ Plan  $x \equiv \{\text{deductible, coinsurance rate, out-of-pocket maximum}\}$

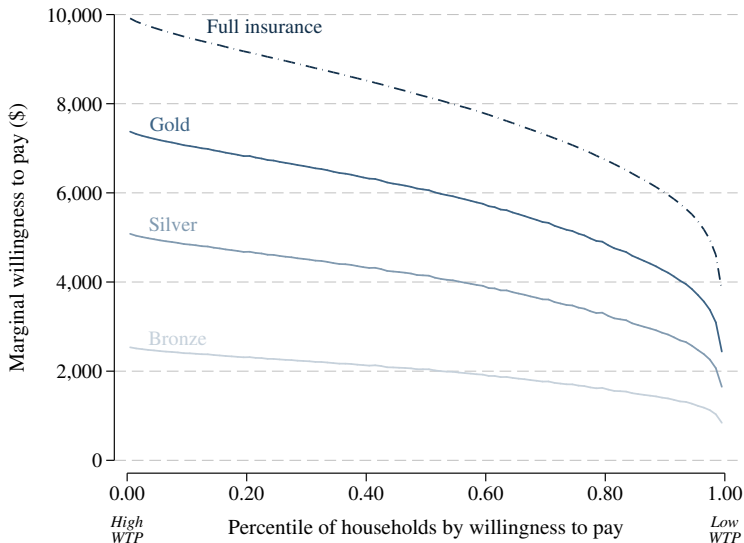
# Plans to consider

## Out-of-pocket cost functions



# Willingness to pay

Relative to Catastrophic

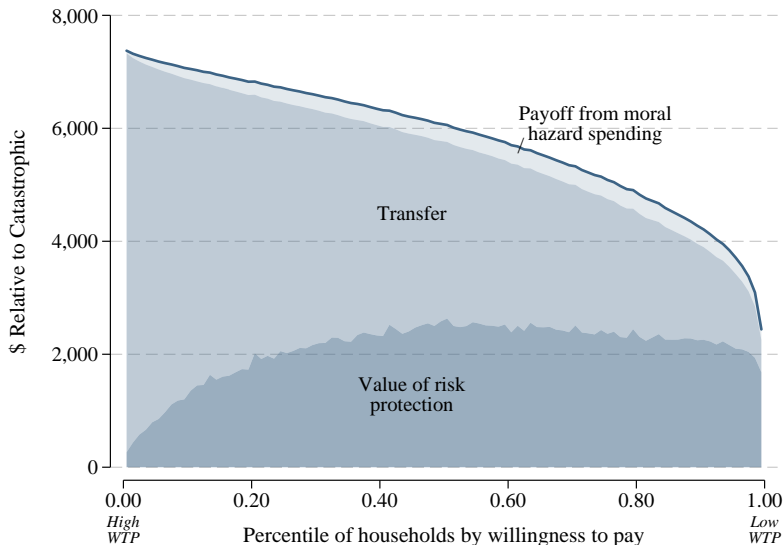


Construction

Spending by WTP

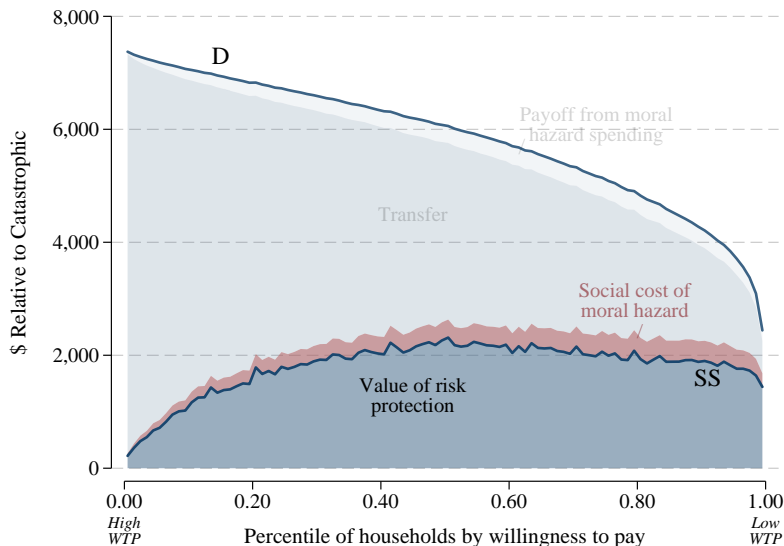
# Breakdown of willingness to pay

For Gold plan



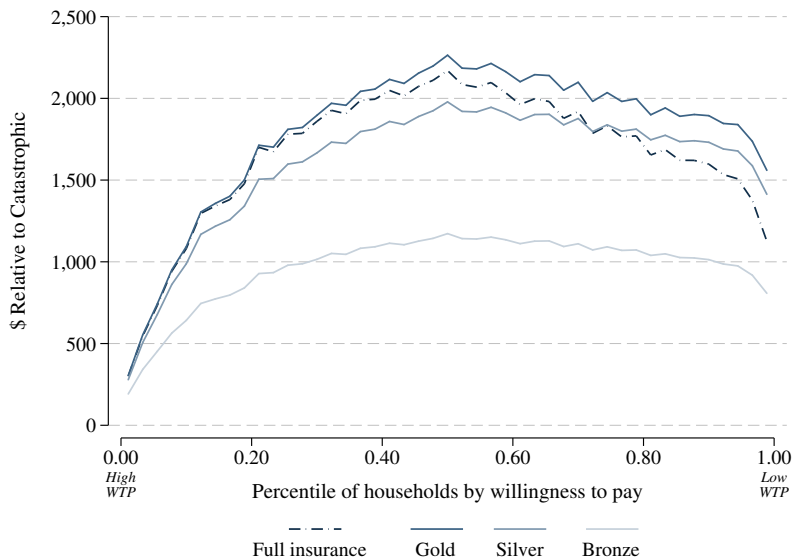
# Breakdown of willingness to pay

For Gold plan

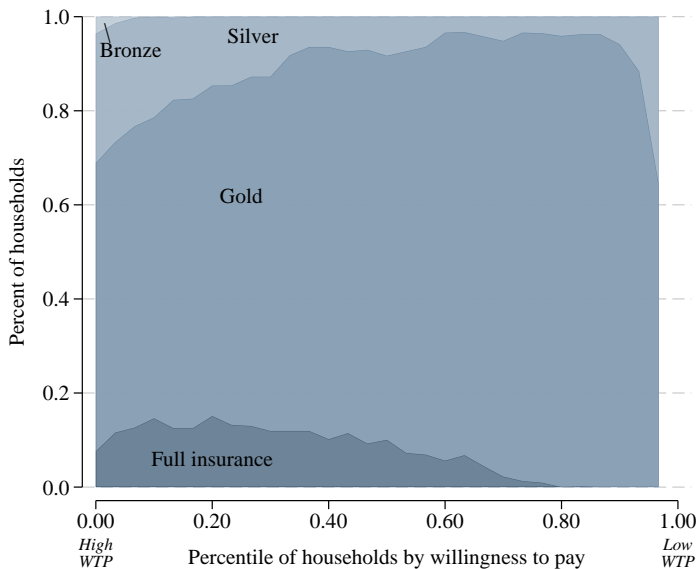




# Social surplus from incremental insurance



# Heterogeneity in efficient level of insurance



# Welfare under alternative policies

		Surplus per HH <sup>†</sup>	% Enrollment				
			Full	Gold	Silver	Bronze	Ctstr.
(1)	Regulated pricing with community rating	\$1,739	–	1.00	–	–	–

<sup>†</sup>Relative to allocating everyone in Catastrophic

# Welfare under alternative policies

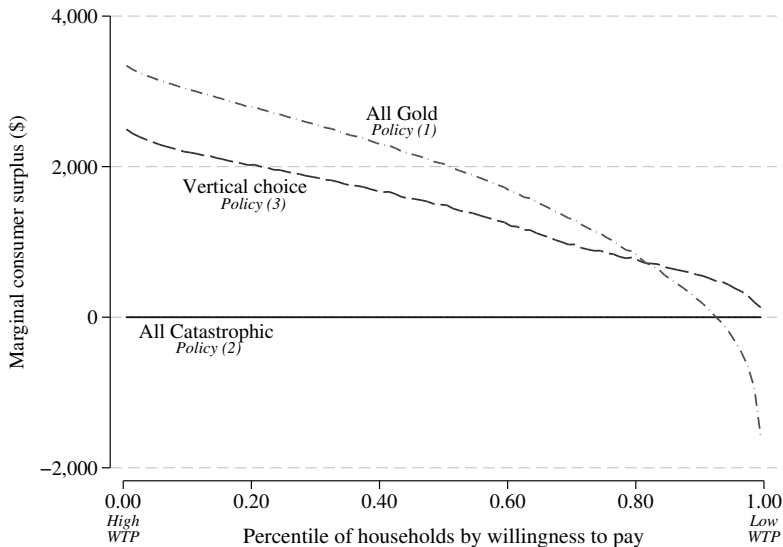
Policy		Surplus per HH <sup>†</sup>	% Enrollment				
			Full	Gold	Silver	Bronze	Ctstr.
(1)	Regulated pricing with community rating	\$1,739	–	1.00	–	–	–
(2)	Competitive pricing with community rating	\$0	–	–	–	–	1.00
(3)	Subsidies to support vertical choice	\$1,409	0.01	0.07	0.63	0.28	0.01

<sup>†</sup>Relative to allocating everyone in Catastrophic

⇒ Putting everyone in Gold (1) generates additional **\$330** in welfare per household relative to status quo vertical choice (3)

# Distribution of marginal consumer surplus

Marginal consumer surplus = marginal WTP - marginal premium



# Concluding thoughts

- Efficiency of vertical choice is theoretically ambiguous
  - Consumer heterogeneity is not a sufficient condition
  - Depends whether high-WTP consumers should have higher coverage
- To implement pooling, only need to enforce a minimum coverage level
  - If some should get more coverage, competitive market could supply it
- Private and social incentives may not align
  - Not clear helping consumers privately optimize increases welfare

# Household summary statistics

	Median	Mean	Std. Dev.
Employee premium (\$)	0	880	1,869
Insurer premium (\$)	11,801	11,500	3,547
Total spending (\$)	4,620	10,754	19,749
Out-of-pocket spending (\$)	1,093	1,694	1,822
Employee age	49	47	10
Household mean age	38	40	14
Household size	2.0	2.6	1.4

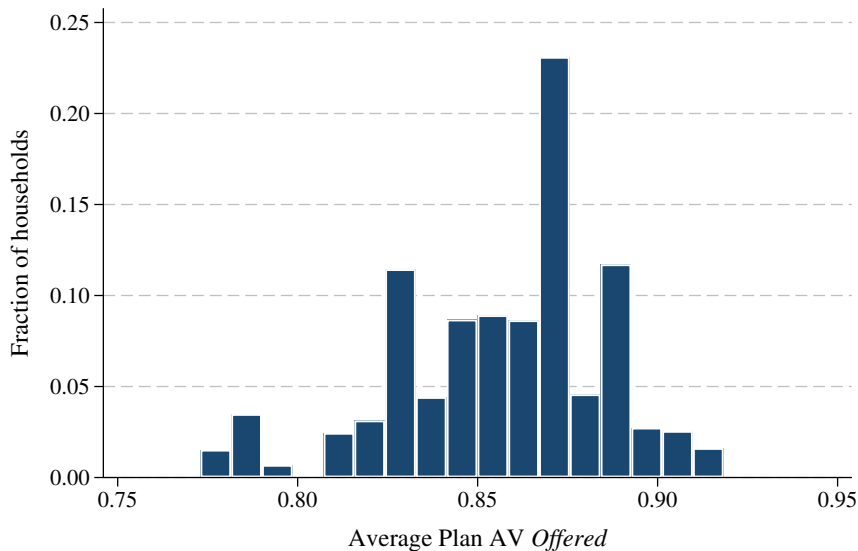
## Percent of household-years

Made unforced insurer switch	0.03	Individual	0.28
Made unforced plan switch	0.17	Family	0.72

Number of individuals	115,354
Number of households	44,562
Number of household-years	142,071

# Variation in plan menu generosity

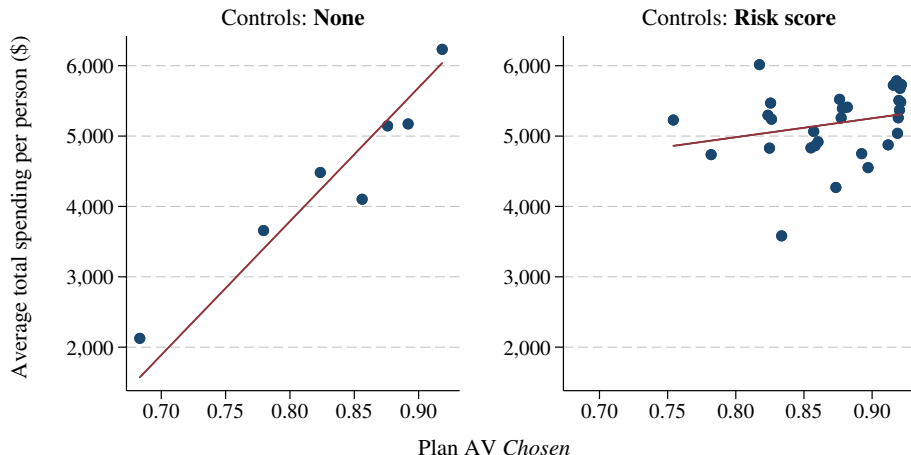
2009





# Households with higher coverage spend more, even conditional on risk score

2009, Moda plans only



# Key identifying variation: Plan menus

- Plan **choice set** and **employee premiums** vary by
  - ▶ School district ( $n = 187$ )
  - ▶ Employee type ( $n = 18$ )
  - ▶ Family structure ( $n = 4$ )
- Determined by administrative committees in each school district
  - ▶ Cap of 4 plans (2008–2011)
  - ▶ Part of negotiations with local teachers union

## Key identifying assumption:

- ⇒ Variation in plan menu generosity not correlated with household health, conditional on household observables

## Key support:

- ⇒ Plan menu generosity not correlated with observable health (risk score)

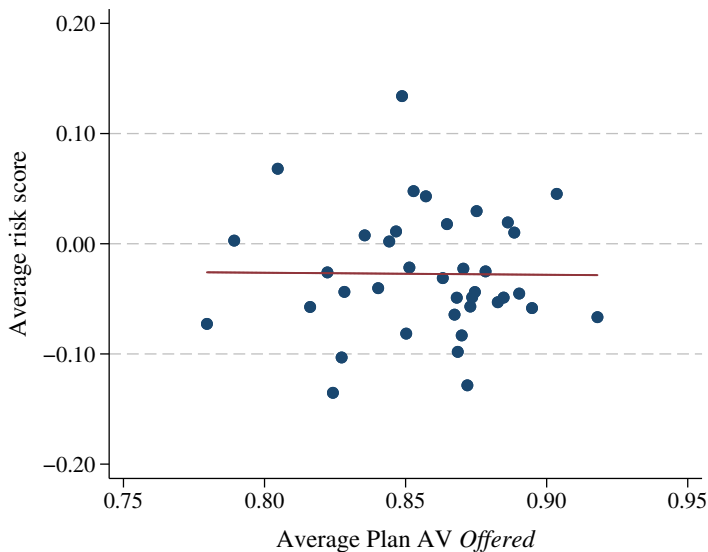
# Key identifying assumption

⇒ Variation in plan menu generosity not correlated with household health conditional on household observables

- **Support:** Districts independently choose plans and contributions
    - ▶ Cap of 4 plans contributes some noise
    - ▶ Influenced by negotiation with local teacher's union
      - Plan menu generosity correlated with certain union affiliations
      - ... lower for part-time and non-licensed employees
      - ... negatively correlated with house price index
      - ... negatively correlated with percent Republicans
- But **not** correlated with observable health (risk score)

# Variation in plan menus not driven by observable health

2009



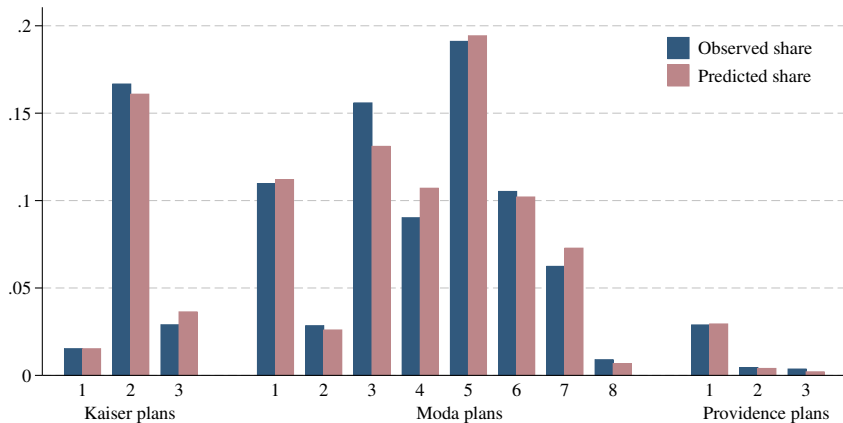
# Parameter estimates

Variable	(1)		(2)		(3)	
	Parameter	Std. Err.	Parameter	Std. Err.	Parameter	Std. Err.
Employee Premium (\$000s)	-1.000 <sup>†</sup>		-1.000 <sup>†</sup>		-1.000 <sup>†</sup>	
Out-of-pocket spending, $-\alpha^{OOP}$	-1.628	0.023	-1.661	0.024	-1.469	0.019
HRA/HSA contributions, $\alpha^{HA}$	0.255	0.021	0.259	0.020	0.259	0.020
Vision/dental contributions, $\alpha^{VD}$	1.341	0.024	1.302	0.022	1.209	0.021
Plan inertia intercept, $\gamma^{plan}$	4.763	0.060	4.431	0.056	4.630	0.063
Plan inertia * $\mathbf{1}[\text{Children}]$ , $\gamma^{plan}$	-0.129	0.039	-0.102	0.037	-0.138	0.038
Insurer inertia intercept, $\gamma^{ins}$	2.605	0.107	2.509	0.102	2.413	0.097
Insurer inertia * Risk score, $\gamma^{ins}$	-0.074	0.083	-0.120	0.078	-0.037	0.080
Narrow net. plan, $\nu^{NarrowNet}$	-2.440	0.155	-2.286	0.145	-2.334	0.151
Providence utiliz. multiplier, $\phi_P$	1.022	0.018	1.072	0.017	1.063	0.002
Risk aversion intercept, $\beta^\psi$	-0.706	0.046	-1.018	0.059	-0.251	0.052
Risk aversion * $\mathbf{1}[\text{Children}]$ , $\beta^\psi$	0.005	0.031	-0.367	0.083	-0.361	0.050
Moral hazard intercept, $\beta^\omega$					1.028	0.038
Moral hazard * $\mathbf{1}[\text{Children}]$ , $\beta^\omega$					0.671	0.008
Std. dev. of private health info., $\sigma_\mu$	0.683	0.002	0.331	0.064	0.225	0.005
Std. dev. of log risk aversion, $\sigma_\psi$	0.701	0.062	1.140	0.012	0.833	0.021
Std. dev. of moral hazard, $\sigma_\omega$					0.281	0.013
Corr( $\mu$ , $\psi$ ), $\rho_{\mu,\psi}$	0.130	0.018	-0.365	0.049	0.227	0.005
Corr( $\psi$ , $\omega$ ), $\rho_{\psi,\omega}$					-0.137	0.042
Corr( $\mu$ , $\omega$ ), $\rho_{\mu,\omega}$					0.062	0.017
Scale of idiosyncratic shock, $\sigma_\epsilon$	2.313	0.025	2.160	0.023	2.116	0.024
Insurer * {Region, Age, $\mathbf{1}[\text{Child.}]$ }	Yes		Yes		Yes	
Observable heterogeneity in health			Yes		Yes	
Number of observations	451,268		451,268		451,268	

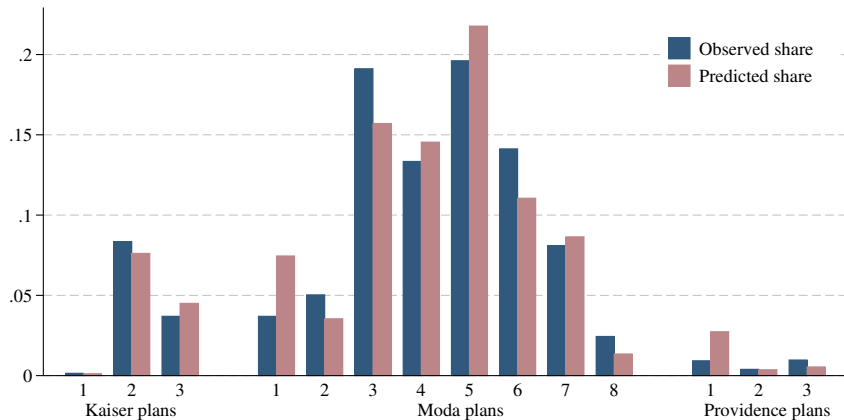
<sup>†</sup> Coefficient on employee premium normalized to -1.

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# Model fit: Plan choices

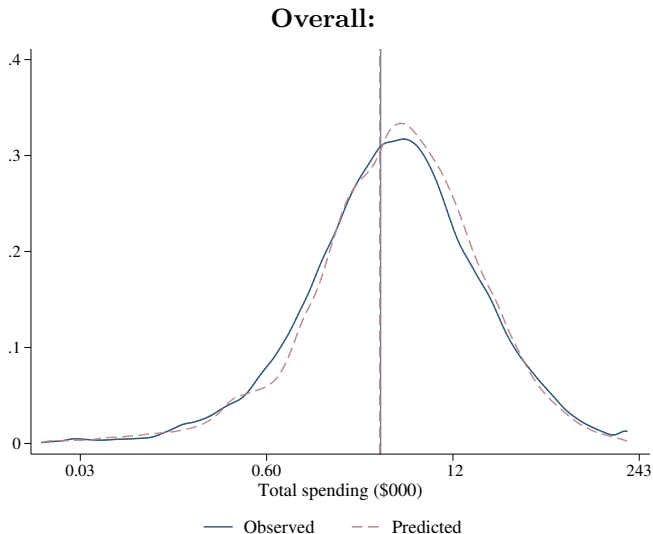


# Model fit: Plan choices among switchers



Among 36 percent of household-years not enrolled in same plan as last year

# Model fit: Spending distributions



[By insurer](#)

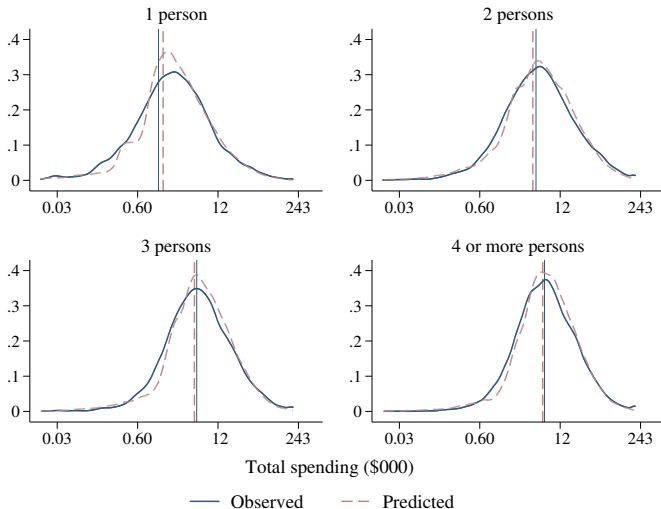
[By household risk](#)

[◀ Back](#)



# Model fit: Spending distributions

By number of household members:

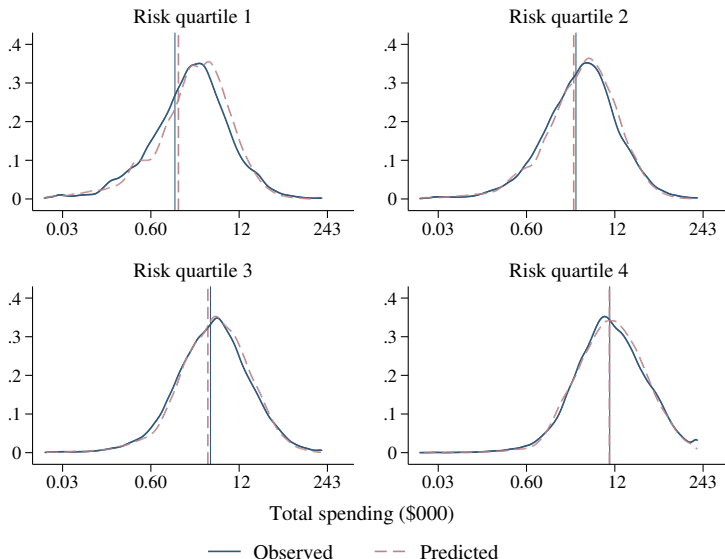


By insurer

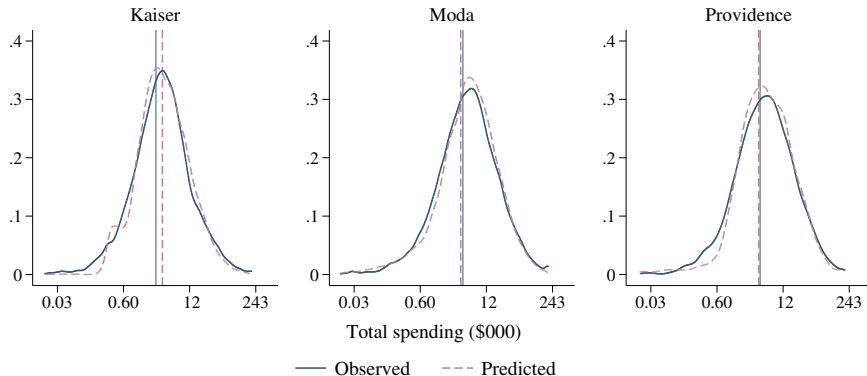
By household risk

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# Model fit: Spending distributions, by household risk

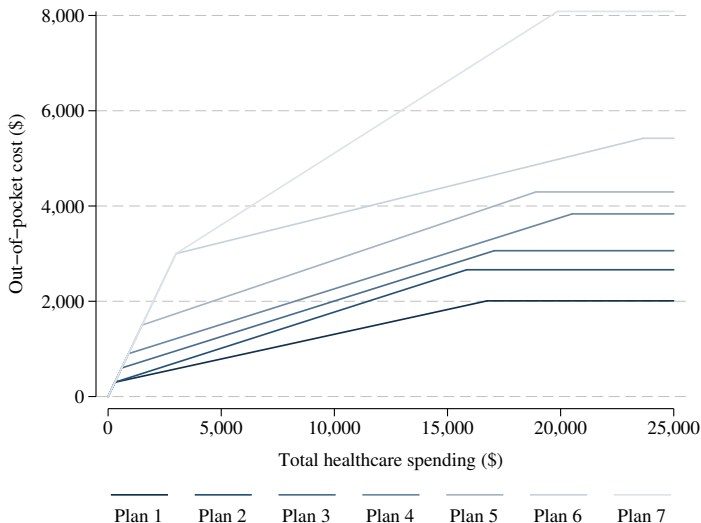


# Model fit: By insurer

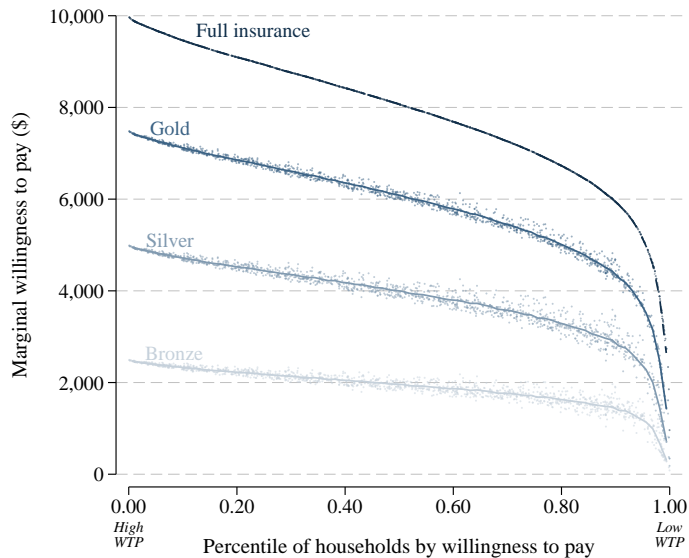


# Example Moda plans

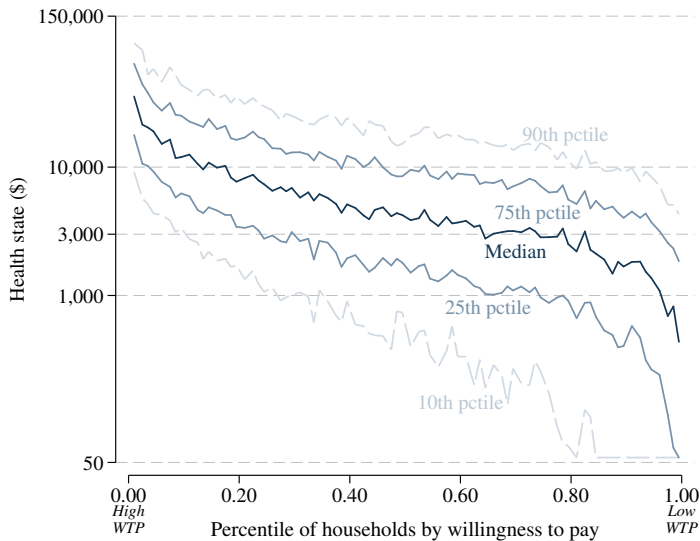
Family households, 2009



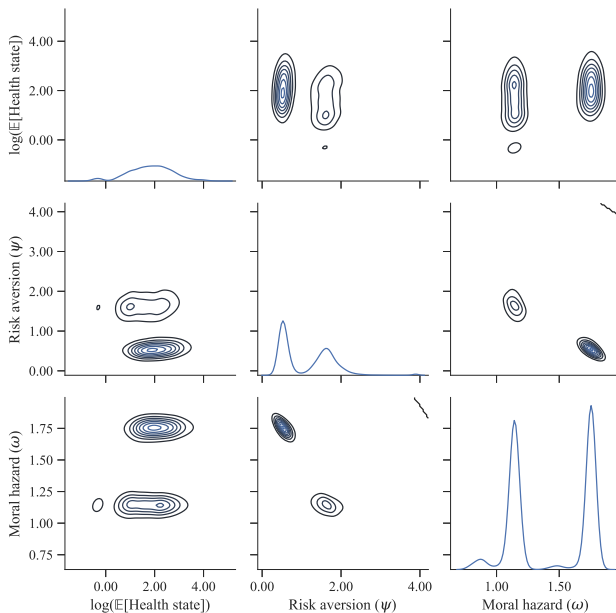
# Construction of WTP plots



# Health state distributions by willingness to pay

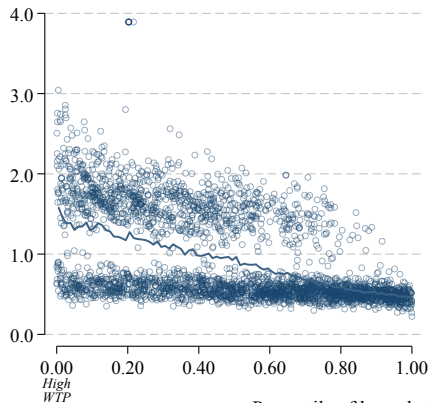


# Joint distribution of household types

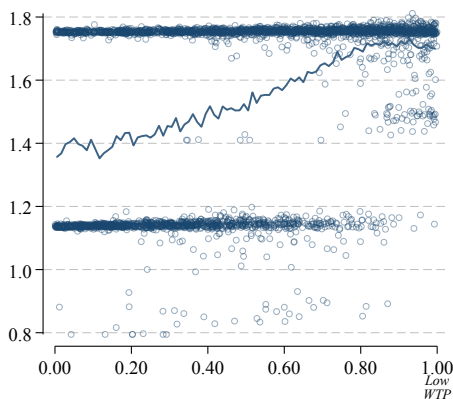


# Risk aversion and moral hazard type by *WTP*

(a) Risk Aversion Parameter ( $\psi$ )



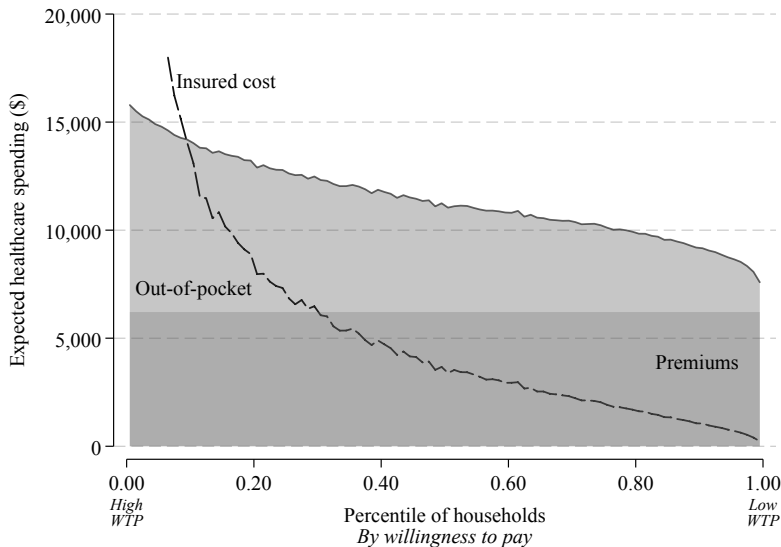
(b) Moral Hazard Parameter ( $\omega$ )



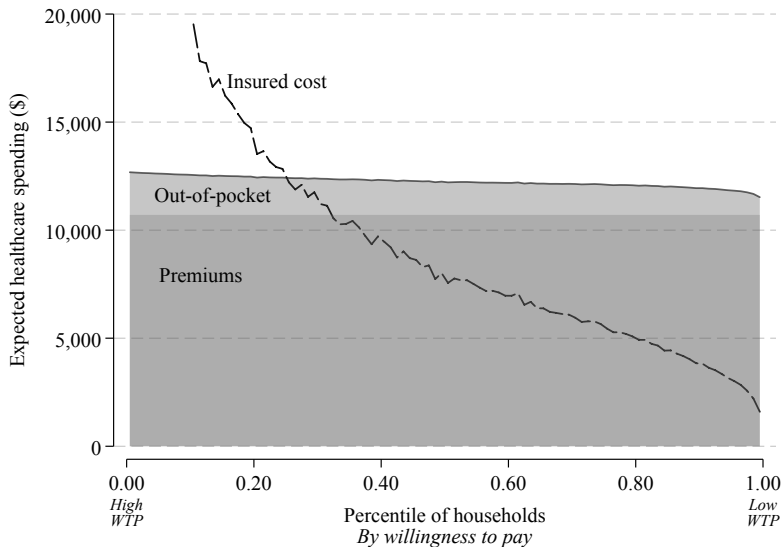
Percentile of households by willingness to pay



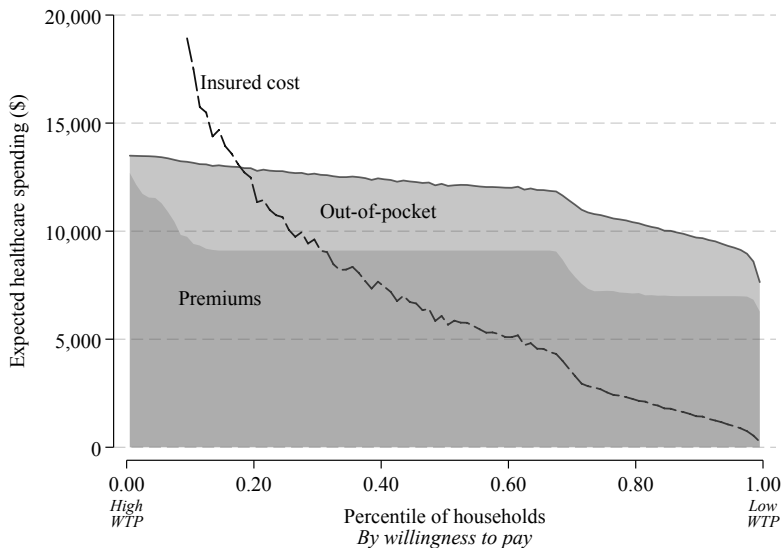
## Distribution of expected healthcare spending by WTP if everyone in **Catastrophic**



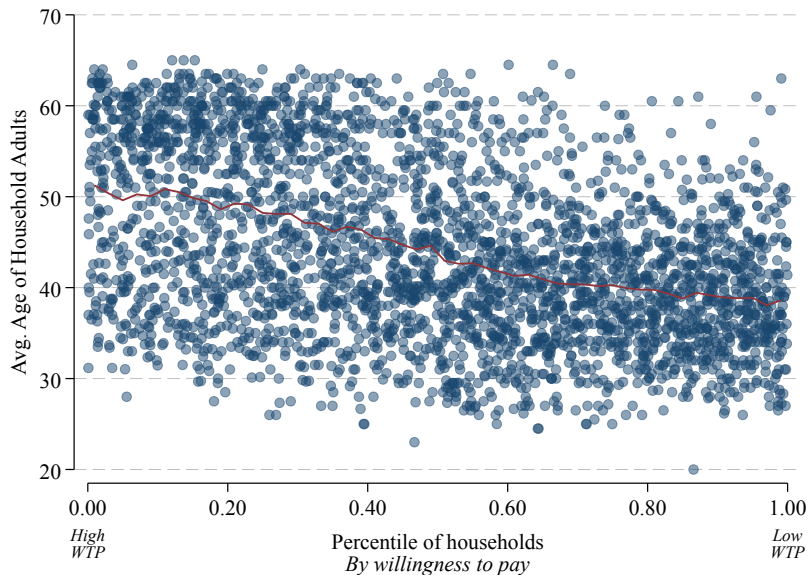
## Distribution of expected healthcare spending by WTP if everyone in **Gold**



# Distribution of expected healthcare spending by WTP if Vertical Choice

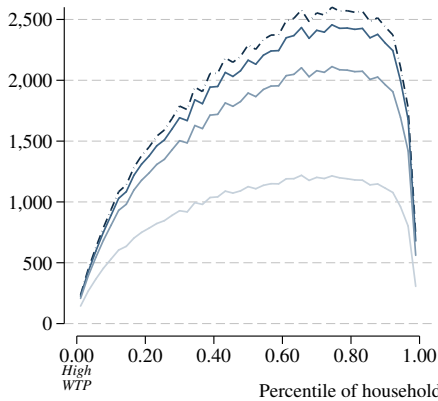


# Age by willingness to pay



# Risk protection and social cost of moral hazard

(a) Marginal risk protection (\$)



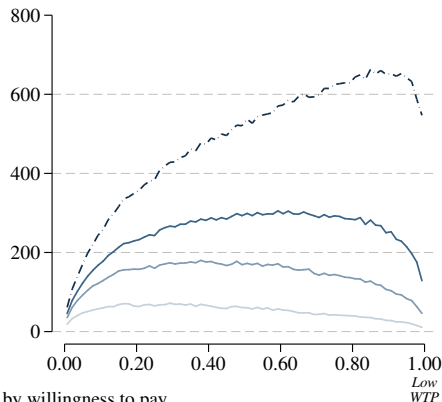
Full insurance

Gold

Silver

Bronze

(b) Marginal social cost of MH (\$)



Types

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