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**Globalization and interdependence: development cooperation
with middle-income countries**

Resolution adopted by the General Assembly on 19 December 2023

[on the report of the Second Committee (A/78/462/Add.3, para. 7)]

78/162. Development cooperation with middle-income countries

The General Assembly,

Recalling the outcomes of all the major United Nations conferences and summits in the economic, social, environmental and related fields, including the outcomes of the international conferences on development cooperation with middle-income countries,

Reaffirming its resolution 70/1 of 25 September 2015, entitled “Transforming our world: the 2030 Agenda for Sustainable Development”, in which it adopted a comprehensive, far-reaching and people-centred set of universal and transformative Sustainable Development Goals and targets, its commitment to working tirelessly for the full implementation of the Agenda by 2030, its recognition that eradicating poverty in all its forms and dimensions, including extreme poverty, is the greatest global challenge and an indispensable requirement for sustainable development, its commitment to achieving sustainable development in its three dimensions – economic, social and environmental – in a balanced and integrated manner, and to building upon the achievements of the Millennium Development Goals and seeking to address their unfinished business,

Reaffirming also its resolution 69/313 of 27 July 2015 on the Addis Ababa Action Agenda of the Third International Conference on Financing for Development, which is an integral part of the 2030 Agenda for Sustainable Development, supports and complements it, helps to contextualize its means of implementation targets with concrete policies and actions, and reaffirms the strong political commitment to address the challenge of financing and creating an enabling environment at all levels for sustainable development in the spirit of global partnership and solidarity,



Reaffirming further the Paris Agreement¹ and its early entry into force, encouraging all its parties to fully implement the Agreement, and parties to the United Nations Framework Convention on Climate Change² that have not yet done so to deposit their instruments of ratification, acceptance, approval or accession, where appropriate, as soon as possible,

Stressing the urgency of enhancing ambition for climate action in the implementation of the United Nations Framework Convention on Climate Change and the Paris Agreement in relation to climate mitigation, adaptation and the provision of the means of implementation, especially finance to developing countries, and welcoming the adoption of decisions 2/CP.27 and 2/CMA.4 on funding arrangements for responding to loss and damage associated with the adverse effects of climate change, including a focus on addressing loss and damage, adopted on 20 November 2022 during the twenty-seventh session of the Conference of the Parties to the United Nations Framework Convention on Climate Change, held in Sharm el-Sheikh, Egypt,

*Reaffirming the Sendai Framework for Disaster Risk Reduction 2015–2030,³ and the convening of the High-Level Meeting on the Midterm Review of the Sendai Framework, noting the findings of the *Global Assessment Report on Disaster Risk Reduction: Special Report on Drought 2021*, expressing concern that disaster risk and disaster economic losses are increasing in many middle-income countries, thus undermining the financing available for investment in sustainable development and stimulation of economic growth, and recognizing that financing disaster risk reduction efforts and building resilience to economic and environmental shocks remain a challenge in many middle-income countries,*

Welcoming the New Urban Agenda, adopted at the United Nations Conference on Housing and Sustainable Urban Development (Habitat III), held in Quito, Ecuador, from 17 to 20 October 2016,⁴

Recalling its resolutions 70/215 of 22 December 2015, 72/230 of 20 December 2017, 74/231 of 19 December 2019 and 76/215 of 17 December 2021,

Recalling also that the 2030 Agenda recognizes, inter alia, that middle-income countries still face significant challenges to achieve sustainable development and that, in order to ensure that achievements made to date are sustained, efforts to address ongoing challenges should be strengthened through the exchange of experiences, improved coordination and better and focused support of the United Nations development system, the international financial institutions, regional organizations and other stakeholders,

Reaffirming its resolutions 71/243 of 21 December 2016 and 75/233 of 21 December 2020 on the quadrennial comprehensive policy review of operational activities for development of the United Nations system, in which it recognized that middle-income countries still face specific challenges,

Welcoming the ongoing efforts of the Secretary-General with regard to the repositioning of the United Nations development system, acknowledging the progress achieved thus far in advancing the mandates of its resolution 71/243 and its resolution 72/279 of 31 May 2018, and welcoming in this regard the discussions at the

¹ Adopted under the UNFCCC in FCCC/CP/2015/10/Add.1, decision 1/CP.21.

² United Nations, *Treaty Series*, vol. 1771, No. 30822.

³ Resolution 69/283, annex II.

⁴ Resolution 71/256, annex.

operational activities for development segment of the 2023 session of the Economic and Social Council,

Noting with appreciation the convening of the third high-level meeting of the General Assembly under the theme “Accelerating the achievement of the Sustainable Development Goals in middle-income countries, with a focus on the environmental dimension”, to discuss the gaps and challenges of middle-income countries in the implementation of the 2030 Agenda, held on 11 May 2023,

Welcoming the convening of the High-level Dialogue on Financing for Development held in New York on 20 September 2023,

Looking forward to the convening of the Summit of the Future in 2024,

Taking note of the United Nations Industrial Development Organization Strategic Framework for Partnering with Middle-Income Countries, adopted by the General Conference of the United Nations Industrial Development Organization at its eighteenth session, held in Abu Dhabi from 3 to 7 November 2019, in its resolution GC.18/Res.9 of 7 November 2019,⁵

Emphasizing that cohesive, nationally owned sustainable development strategies, supported by integrated national financing frameworks, will be at the heart of efforts by Member States, reiterating that each country has primary responsibility for its own economic and social development and that the role of national policies and development strategies cannot be overemphasized, highlighting the need to respect each country’s policy space and leadership in the implementation of policies for poverty eradication and sustainable development while remaining consistent with relevant international rules and commitments, recognizing that national development efforts need to be supported by an enabling international economic environment, including coherent and mutually supporting world trade, monetary and financial systems and strengthened and enhanced global economic governance, and highlighting the fact that processes to develop and transfer knowledge and technologies on mutually agreed terms, as well as capacity-building, are also critical, including pursuing policy coherence and an enabling environment for sustainable development at all levels and by all actors and reinvigorating the Global Partnership for Sustainable Development and for the achievement of the 2030 Agenda,

Recognizing that, as per capita income increases above low-income thresholds, access to external public finance often decreases faster than can be offset by commensurate increases in tax revenues in per capita terms,

Recognizing also that the enhanced and revitalized Global Partnership for Sustainable Development, led by Governments, will be a vehicle for strengthening international cooperation and the implementation of the 2030 Agenda, while noting that multi-stakeholder partnerships and the resources, knowledge and ingenuity of the private sector, civil society, the scientific community, academia, philanthropy and foundations, parliaments, local authorities, volunteers and other stakeholders will be important in mobilizing and sharing knowledge, expertise, technology and financial resources, complementing the efforts of Governments and supporting the achievement of the Sustainable Development Goals, in particular in developing countries,

Recalling that the most vulnerable countries and, in particular, African countries, the least developed countries, landlocked developing countries and small island developing States deserve special attention, as do countries in situations of

⁵ See GC.18/INF/4.

conflict and post-conflict countries, and that there are also serious challenges within many middle-income countries,

Recognizing that there is no one-size-fits-all approach to development and that development cooperation by the United Nations development system should respond to the varying development needs of programme countries, including those of middle-income countries, in a manner that addresses their specific challenges while mindful of their diversity, and recognizing also that revitalized, strategic, flexible and results- and action-oriented United Nations Sustainable Development Cooperation Frameworks should be prepared and finalized in full consultation and agreement with national Governments and aligned with national development plans, strategies and circumstances in support of the implementation of the 2030 Agenda,

Noting that, over the past 15 years, 29 low-income countries have transitioned to middle-income country status, reflecting the sustained economic growth achieved in most parts of the developing world,

Noting also that national averages based on criteria such as per capita income do not always reflect the actual particularities and development needs of middle-income countries and that, despite notable progress in reducing poverty levels in both absolute and relative terms, poverty remains a problem in many middle-income countries, as they are still home to 62 per cent of the world's people living in poverty,

Taking note of the willingness to develop a wider analysis of new measures, building on existing experiences with eligibility exceptions, for concessional finance and multidimensional assessments, to address the limitations of an income-only assessment of development and graduation readiness,

Recognizing with concern that the prevalence of hunger and malnutrition has been increasing in many countries, exacerbated by the coronavirus disease (COVID-19) pandemic, including in middle-income countries, with most relying heavily on international trade in primary commodities,

Recognizing that inequality, or even a rise in inequality, remains pervasive in middle-income countries, even in those with high levels of economic growth, that further investments in social services and economic opportunities are needed in order to reduce inequalities and that economic growth needs to be sustained, inclusive and equitable,

Stressing that middle-income countries continue to face challenges related to, *inter alia*, job creation, natural resource management, reliance on primary commodity exports, the adverse effects of disaster risks and climate change, high levels of external debt and the volatility of exchange rates and capital flows and, in this regard, that efforts to create a national enabling environment for development should be complemented by an international enabling environment,

Stressing also the importance for middle-income countries of having access to, and development of better technologies, research and innovation and better management practices, which can foster skills development, boost productivity and achieve sustainable and inclusive growth,

Recognizing that connectivity through quality, reliable, sustainable and resilient infrastructure, with a focus on affordable and equitable access for all, contributes to the sustainable development of middle-income countries,

Recalling that, for all countries, public policies and the mobilization and effective use of domestic resources, underscored by the principle of national

ownership, are central to our common pursuit of sustainable development, including achieving the Sustainable Development Goals,

Recalling also the resolve of Member States to enhance and strengthen domestic resource mobilization and fiscal space, including, where appropriate, through modernized tax systems, more efficient tax collection, the broadening of the tax base and the effective combating of tax evasion and capital flight, and reiterating that, while each country is responsible for its tax system, it is important to support national efforts in these areas by strengthening technical assistance and enhancing international cooperation and participation in addressing international tax matters,

Recalling further the importance of international support, in various forms, including North-South, South-South and triangular cooperation, that is well aligned with national priorities to contribute to addressing the development needs of middle-income countries, including through capacity-building,

Recognizing the need to better understand the multidimensional nature of development and poverty, and acknowledging the significant role that the United Nations system has played and should continue to play in this regard,

Expressing concern that climate change is adversely affecting productivity in every country, in particular developing countries, including middle-income countries, as extreme weather shocks directly affect productivity through the destruction of infrastructure and labour force displacement, and that a number of middle-income countries have sizeable sectors that are exposed to climate change, such as agriculture, construction, mining, tourism and transport,

Reaffirming that achieving gender equality, the empowerment of all women and girls and the full realization of their human rights are essential to achieving sustained, inclusive and equitable economic growth and sustainable development, and in that regard reiterating the need for gender mainstreaming, including targeted actions and investments in the formulation and implementation of all financial, economic, environmental and social policies,

Noting with concern that the debt service of middle-income countries reached the ratio of around 13 per cent of total exports in 2022, recognizing that nearly a third of middle-income countries are at high risk of a fiscal crisis,

Recognizing with concern that total external debt stocks in low and middle-income countries, excluding small island developing States, grew by 1 per cent per annum, reaching a record of 9.7 trillion United States dollars in 2022 and that in the current environment of subdued medium-term economic growth prospects, tighter global financial conditions and currency depreciations against the United States dollar, a growing number of middle-income countries are facing a high risk of debt distress,

Reiterating the pledge that no one will be left behind, reaffirming the recognition that the dignity of the human person is fundamental, and the wish to see the Goals and targets met for all nations and peoples and for all segments of society, and recommitting to endeavour to reach the furthest behind first,

Noting with great concern the severe negative impact on human health, safety and well-being caused by the coronavirus disease (COVID-19) pandemic, as well as the severe disruption to societies and economies and the devastating impact on lives and livelihoods, and that the poorest and most vulnerable are the hardest hit by the pandemic, reaffirming the ambition to get back on track to achieve the Sustainable Development Goals by designing and implementing sustainable and inclusive recovery strategies to accelerate progress towards the full implementation of the 2030 Agenda

for Sustainable Development and to help to reduce the risk of and build resilience to future shocks, crises and pandemics, including by strengthening health systems and achieving universal health coverage, and recognizing that equitable and timely access for all to safe, quality, effective and affordable COVID-19 vaccines, therapeutics and diagnostics are an essential part of a global response based on unity, solidarity, renewed multilateral cooperation and the principle of leaving no one behind,

Welcoming the political declarations of the high-level meetings on health convened by the General Assembly during the seventy-eighth session⁶ as efforts to highlight the importance of health in the high-level political agenda,

Welcoming also the Secretary-General's efforts to address the Sustainable Development Goal financing gap through a Sustainable Development Goal stimulus,

Noting with concern that the COVID-19 pandemic, apart from creating an unprecedented global public health crisis and affecting the most vulnerable populations, has had a devastating effect on the economies of middle-income countries, including those moving into higher income, through the introduction of lockdowns and suspensions of economic activity leading to rising extreme poverty and food insecurity, gender inequality, unprecedented job losses, disruptions in regional and global production chains and stagnating international trade, excessive volatility of commodity prices, shrinking remittances and numerous other channels, a decline in global foreign direct investment, the sharp contraction in the already limited fiscal space and the bleak economic outlook that has suppressed investment, undermining future growth prospects and long-term productivity trends,

1. *Takes note* of the report of the Secretary-General;⁷
2. *Acknowledges* the efforts made and successes achieved by many middle-income countries in eradicating poverty and achieving the internationally agreed development goals, as well as their significant contribution to global and regional development and economic stability;
3. *Also acknowledges* that identifying structural gaps can improve the understanding of development needs of developing countries, including middle-income countries;
4. *Underlines* that, for many middle-income countries, official development assistance, including financing on concessional terms from different multilateral financial institutions, remains important;
5. *Also underlines* the need for sustained efforts towards achieving debt sustainability in middle-income countries in order to avoid a debt crisis, and the importance of debt restructurings being timely, orderly, effective, fair and negotiated in good faith;
6. *Calls for* improved international debt mechanisms to support debt review, debt payment suspensions and debt restructuring, as appropriate, with an expansion of support and eligibility to vulnerable countries in need, commits to continuing to assist developing countries in avoiding a build-up of unsustainable debt and in implementing resilience measures so as to reduce the risk of relapsing into another debt crisis, recognizes the importance of new and emerging challenges and vulnerabilities in regard to developing country external and domestic debt

⁶ Resolution 78/3, annex, resolution 78/4, annex, and resolution 78/5, annex.

⁷ A/78/224.

sustainability and calls for strengthened multilateral actions and coordination by all creditors to address the deteriorating debt situation;

7. *Recognizes* that, with 62 per cent of the world's poor population concentrated in middle-income countries, development cooperation, policy dialogue and partnerships with those countries can contribute to the achievement of the internationally agreed development goals, including the Sustainable Development Goals and targets;

8. *Welcomes* the solidarity of middle-income countries with other developing countries, in particular the financial, technical, technology transfer on mutually agreed terms and capacity-building support being provided by middle-income countries, particularly to the least developed countries, including through South-South and triangular cooperation, while stressing that South-South cooperation is a complement to, and not a substitute for, North-South cooperation, and in this regard calls upon the United Nations development system to continue its ongoing efforts to mainstream support to South-South cooperation and triangular cooperation;

9. *Also welcomes* the outcome document of the second High-level United Nations Conference on South-South Cooperation, held in Buenos Aires from 20 to 22 March 2019,⁸ and notes decisions 21/1 and 21/2 adopted by the High-level Committee on South-South Cooperation at its twenty-first session, held from 30 May to 2 June 2023;⁹

10. *Recalls* that the creation, development and diffusion of new innovations and technologies and associated know-how, including the transfer of technology on mutually agreed terms, are powerful drivers of economic growth and sustainable development;

11. *Requests* the United Nations development system to ensure that it addresses the diverse development needs of middle-income countries in a coordinated manner through, *inter alia*, an accurate assessment of the national priorities and needs of these countries, taking into account the use of variables that go beyond per capita income criteria;

12. *Emphasizes* the need to urgently develop measures of progress on sustainable development that complement or go beyond gross domestic product in order to have a more inclusive approach to international cooperation, including in the consideration of informing access to development finance and technical cooperation, and stresses the call for a United Nations intergovernmental process, in consultation with relevant stakeholders, including international financial institutions, multilateral development banks and regional commissions, in line with their respective mandates, on measures of progress on sustainable development that complement or go beyond gross domestic product, building on existing initiatives;

13. *Calls upon* the United Nations development system, in line with its resolutions [71/243](#) and [75/233](#), to continue to support developing countries in their efforts to achieve the internationally agreed development goals and their development objectives, requests the development system to address, within existing resources and mandates, the special challenges facing the most vulnerable countries, as well as the specific challenges facing middle-income countries, in line with the Addis Ababa Action Agenda of the Third International Conference on Financing for Development¹⁰

⁸ Resolution [73/291](#), annex.

⁹ *Official Records of the General Assembly, Seventy-eighth Session, Supplement No. 39 (A/78/39)*, chap. I.

¹⁰ Resolution [69/313](#), annex.

and the 2030 Agenda for Sustainable Development,¹¹ and in this regard takes note of the report of the Secretary-General, which includes the assessment of the outcomes of existing strategies within the United Nations development system related to middle-income countries;

14. *Encourages* all United Nations entities, funds and programmes to further develop specific strategies to engage and provide tailored support to middle-income countries, including for leveraging and mobilizing finance for sustainable development;

15. *Reiterates* the request to the United Nations development system to continue to develop its support to middle-income countries with respect to their specific challenges and diverse needs, recognizes that a gradual shift from a traditional model of direct support and service provision towards a greater emphasis on integrated high-quality policy advice, strengthening institutions, capacity development and support for the leveraging of partnerships and financing is needed, including through additional support for integrated national financing frameworks at the country level, and invites the United Nations Sustainable Development Group, under the leadership of the Secretary-General, to develop a joint framework of collaboration with multilateral development banks to improve synergies at the regional and country levels, including specific attention to middle-income countries, as set out in the Secretary-General's road map for financing the 2030 Agenda, 2019–2021;

16. *Invites* the President of the General Assembly to convene a meeting during the seventy-ninth session of the Assembly, within existing resources and in a format decided by the President, to discuss the structural barriers for middle-income countries in the implementation of the 2030 Agenda, and explore the impact of new approaches that go beyond gross domestic product, which could inform international development cooperation, including policy and financial decisions, and requests the Secretary-General to consider these discussions in the drafting of his report on the implementation of the present resolution;

17. *Welcomes* the convening by the President of the Economic and Social Council of a specific segment on the challenges and needs of middle-income countries to achieve the Sustainable Development Goals and a sustainable recovery from the COVID-19 pandemic, for the first time, during the 2023 high-level political forum on sustainable development, and encourages the upcoming presidencies of the Council to continue this good practice so as to advance the efforts to address the diverse and specific development needs of middle-income countries at the United Nations;

18. *Recognizes* the importance of the role of the private sector, as well as of the role of public-private partnerships, in meeting the challenges of sustainable development for middle-income countries and other developing countries;

19. *Encourages* Member States to advance innovative pathways to achieve sustainable consumption and production, in line with United Nations Environment Assembly resolution 4/1 of 15 March 2019;¹²

20. *Welcomes* the Technology Facilitation Mechanism, which includes the multi-stakeholder forum on science, technology and innovation for the Sustainable Development Goals, the inter-agency task team on science, technology and innovation

¹¹ Resolution 70/1.

¹² UNEP/EA.4/Res.1.

for the Sustainable Development Goals and the operationalization of the online platform;

21. *Notes* that digital-led growth in the services sector, notwithstanding its challenges, can help middle-income countries to achieve sustainable development and harness opportunities in the global market;

22. *Looks forward* to the elaboration of a Global Digital Compact to bridge the digital divides and to accelerate the achievement of the Sustainable Development Goals;

23. *Recognizes* the great importance of providing trade-related capacity-building for developing countries, including African countries, the least developed countries, landlocked developing countries, small island developing States, countries in conflict and post-conflict situations and middle-income countries, including for the promotion of regional economic integration and interconnectivity;

24. *Acknowledges* that good governance and the rule of law at the national and international levels are essential for achieving sustainable development in its three dimensions, including sustained and inclusive economic growth and the eradication of poverty and hunger;

25. *Notes with concern* that access to concessional finance is reduced as countries' incomes grow, and that countries may not be able to access sufficient affordable financing from other sources to meet their needs, encourages shareholders in multilateral development banks to develop graduation policies that are sequenced, phased and gradual, and encourages multilateral development banks to explore ways to ensure that their assistance best addresses the opportunities and challenges presented by the diverse circumstances of middle-income countries;

26. *Urges* multilateral development banks to bring forward actions to mobilize and provide additional financing within their mandates to support developing countries to achieve the Sustainable Development Goals, supports multilateral development bank reform efforts and calls for tangible progress in this regard, including through securing increases to grants and concessional finance, better leveraging their capital bases and considering ways for the respective boards of the multilateral development banks to increase their capitalization, and encourages dialogue between multilateral development banks and other financial institutions;

27. *Recognizes* that Governments will have the primary responsibility for follow-up and review at the national, regional and global levels in relation to the progress made in implementing the Sustainable Development Goals and targets and that quality, accessible, timely and reliable disaggregated data, including through strengthened capacity in improving access to data at the national and local levels, will be needed to help with the measurement of progress and to ensure that no one is left behind, and in this regard reiterates the commitment to intensifying efforts to strengthen statistical capacities in developing countries, including middle-income countries;

28. *Welcomes* progress by middle-income countries in implementing the Sendai Framework for Disaster Risk Reduction 2015–2030 and in reporting through the Sendai Framework monitor, and encourages the United Nations system to continue to support middle-income countries to develop national and local disaster risk reduction strategies;

29. *Reaffirms* the commitment at the very heart of the 2030 Agenda to leave no one behind and commit to taking more tangible steps to support people in

vulnerable situations and the most vulnerable countries and to reach the furthest behind first;

30. *Recognizes* that the COVID-19 pandemic has placed middle-income countries, including those moving into higher income, at risk of losing many of their hard-won gains in development and that more needs to be done for a sustainable recovery with regard to resource mobilization efforts, poverty eradication, tackling food insecurity and malnutrition, universal health coverage, strengthening health systems, pandemic response and preparedness, returning children to school, gender equality and the empowerment of all women and girls, the promotion of decent jobs and social protection, achieving debt sustainability, the reduction of inequalities, closing digital divides and enhancing North-South, South-South and triangular cooperation, and in this regard calls for support to middle-income countries in pursuing approaches to enable equitable, inclusive and just transition pathways for sustainable development;

31. *Calls for* advancing the elaboration of a specific inter-agency, comprehensive, system-wide response plan, taking note of the mapping exercise conducted by the Secretary-General and his recommendations, aimed at better addressing the multidimensional nature of sustainable development and facilitating sustainable development cooperation and coordinated and inclusive support to middle-income countries based on their specific challenges and diverse needs;

32. *Requests* the Secretary-General to submit to the General Assembly at its eightieth session, within existing resources, an action-oriented report on the implementation of the present resolution, including a comprehensive and in-depth analysis of the support available to middle-income countries in pursuing suitable approaches to enable inclusive and just transition pathways for sustainable development, including the impact of new and inclusive development approaches;

33. *Decides* to include in the provisional agenda of its eightieth session, under the item entitled “Globalization and interdependence”, the sub-item entitled “Development cooperation with middle-income countries”.

*49th plenary meeting
19 December 2023*
