



General Assembly

Distr.: Limited
14 October 2025

Original: English

Eightieth session

Second Committee

Agenda item 20 (c)

Globalization and interdependence: development cooperation with middle-income countries

Iraq:* draft resolution

Development cooperation with middle-income countries

The General Assembly,

Recalling the outcomes of all the major United Nations conferences and summits in the economic, social, environmental and related fields, including the outcomes of the international conferences on development cooperation with middle-income countries,

Reaffirming its resolution [70/1](#) of 25 September 2015, entitled “Transforming our world: the 2030 Agenda for Sustainable Development”, in which it adopted a comprehensive, far-reaching and people-centred set of universal and transformative Sustainable Development Goals and targets, its commitment to working tirelessly for the full implementation of the Agenda by 2030, its recognition that eradicating poverty in all its forms and dimensions, including extreme poverty, is the greatest global challenge and an indispensable requirement for sustainable development, its commitment to achieving sustainable development in its three dimensions – economic, social and environmental – in a balanced and integrated manner, and to building upon the achievements of the Millennium Development Goals and seeking to address their unfinished business,

Reaffirming also its resolution [69/313](#) of 27 July 2015 on the Addis Ababa Action Agenda of the Third International Conference on Financing for Development, which is an integral part of the 2030 Agenda for Sustainable Development, supports and complements it, helps to contextualize its means of implementation targets with concrete policies and actions, and reaffirms the strong political commitment to address the challenge of financing and creating an enabling environment at all levels for sustainable development in the spirit of global partnership and solidarity,

* On behalf of the States that are members of the Group of 77 and China, taking into account also the provisions of General Assembly resolution ES-10/23 of 10 May 2024.



Reaffirming further the Paris Agreement¹ and its early entry into force, encouraging all its Parties to fully implement the Agreement, and Parties to the United Nations Framework Convention on Climate Change² that have not yet done so to deposit their instruments of ratification, acceptance, approval or accession, where appropriate, as soon as possible,

Stressing the urgency of enhancing ambition for climate action in the implementation of the United Nations Framework Convention on Climate Change and the Paris Agreement in relation to climate mitigation, adaptation and the provision of the means of implementation, especially finance to developing countries, and welcoming the adoption of decisions 2/CP.27 and 2/CMA.4 on funding arrangements for responding to loss and damage associated with the adverse effects of climate change, including a focus on addressing loss and damage, adopted on 20 November 2022 during the twenty-seventh session of the Conference of the Parties to the United Nations Framework Convention on Climate Change, held in Sharm el-Sheikh, Egypt, their full operationalization at the twenty-eighth session of the Conference of the Parties and the finalization of key institutional arrangements at the twenty-ninth session,

Reaffirming the Sendai Framework for Disaster Risk Reduction 2015–2030,³ and the convening of the High-Level Meeting on the Midterm Review of the Sendai Framework, noting the findings of the *Global Assessment Report on Disaster Risk Reduction: Special Report on Drought 2021*, expressing concern that disaster risk and disaster economic losses are increasing in many middle-income countries, thus undermining the financing available for investment in sustainable development and stimulation of economic growth, and recognizing that financing disaster risk reduction efforts and building resilience to economic and environmental shocks remain a challenge in many middle-income countries,

Welcoming the New Urban Agenda, adopted at the United Nations Conference on Housing and Sustainable Urban Development (Habitat III), held in Quito, Ecuador, from 17 to 20 October 2016,⁴

Recalling its resolutions [70/215](#) of 22 December 2015, [72/230](#) of 20 December 2017, [74/231](#) of 19 December 2019, [76/215](#) of 17 December 2021 and [78/162](#) of 19 December 2023,

Recalling also that the 2030 Agenda recognizes, inter alia, that middle-income countries still face significant challenges to achieve sustainable development and that, in order to ensure that achievements made to date are sustained, efforts to address ongoing challenges should be strengthened through the exchange of experiences, improved coordination and better and focused support of the United Nations development system, the international financial institutions, regional organizations and other stakeholders,

Reaffirming its resolution [79/226](#) of 19 December 2024 on the quadrennial comprehensive policy review of operational activities for development of the United Nations system, in which it called upon the United Nations development system to continue to develop and provide tailored support to middle-income countries in a manner that addresses their specific challenges while mindful of their diversity, and recognized that a shift from a traditional model of direct support and service provision towards a greater emphasis on accurate and multidimensional assessment of each

¹ Adopted under the UNFCCC in [FCCC/CP/2015/10/Add.1](#), decision 1/CP.21.

² United Nations, *Treaty Series*, vol. 1771, No. 30822.

³ Resolution [69/283](#), annex II.

⁴ Resolution [71/256](#), annex.

country's specific needs and support for the leveraging of partnerships and financing was needed,

Welcoming the ongoing efforts of the Secretary-General with regard to the repositioning of the United Nations development system, acknowledging the progress achieved thus far in advancing the mandates of its resolution [71/243](#) of 21 December 2016 and its resolution [72/279](#) of 31 May 2018, and welcoming in this regard the discussions at the operational activities for development segment of the 2025 session of the Economic and Social Council,

Noting with appreciation the convening of the fourth high-level meeting of the General Assembly, under the theme "Addressing structural barriers to sustainable development in middle-income countries", held on 1 April 2025,

Welcoming the convening of the Fourth International Conference on Financing for Development from 30 June to 3 July 2025 in Sevilla, Spain, and reaffirming its outcome document, the Sevilla Commitment, endorsed by the General Assembly in its resolution [79/323](#) of 25 August 2025, which sets forth a renewed global framework for financing for development, building on the 2015 Addis Ababa Action Agenda, to close with urgency the estimated annual USD 4 trillion financing gap, and catalyse sustainable investments at scale in developing countries and reform the international financial architecture through continued and strong commitment to multilateralism, international cooperation, and global solidarity,

Welcoming also the convening of the Summit of the Future on 22 and 23 September 2024 at the United Nations Headquarters in New York, at which resolution [79/1](#) entitled the "Pact for the Future" and its annexes were adopted,

Taking note of the United Nations Industrial Development Organization Strategic Framework for Partnering with Middle-Income Countries, adopted by the General Conference of the United Nations Industrial Development Organization at its eighteenth session, held in Abu Dhabi from 3 to 7 November 2019, in its resolution GC.18/Res.9 of 7 November 2019,⁵

Emphasizing that cohesive, nationally owned sustainable development strategies, supported by integrated national financing frameworks, will be at the heart of efforts by Member States, reiterating that each country has primary responsibility for its own economic and social development and that the role of national policies and development strategies cannot be overemphasized, highlighting the need to respect each country's policy space and leadership in the implementation of policies for poverty eradication and sustainable development while remaining consistent with relevant international rules and commitments, recognizing that national development efforts need to be supported by an enabling international economic environment, including coherent and mutually supporting world trade, monetary and financial systems and strengthened and enhanced global economic governance, and highlighting the fact that processes to develop and transfer knowledge and technologies on mutually agreed terms, as well as capacity-building, are also critical, including pursuing policy coherence and an enabling environment for sustainable development at all levels and by all actors and reinvigorating the Global Partnership for Sustainable Development and for the achievement of the 2030 Agenda,

Recognizing that, as per capita income increases above low-income thresholds, access to external public finance decreases and middle-income countries are increasingly cut off from concessional finance, especially in the form of grants,

⁵ See [GC.18/INF/4](#).

Recognizing also that the enhanced and revitalized Global Partnership for Sustainable Development, led by Governments, will be a vehicle for strengthening international cooperation and the implementation of the 2030 Agenda, while noting that multi-stakeholder partnerships and the resources, knowledge and ingenuity of the private sector, civil society, the scientific community, academia, philanthropy and foundations, parliaments, local authorities, volunteers and other stakeholders will be important in mobilizing and sharing knowledge, expertise, technology and financial resources, complementing the efforts of Governments and supporting the achievement of the Sustainable Development Goals, in particular in developing countries,

Recalling that the most vulnerable countries and, in particular, African countries, the least developed countries, landlocked developing countries and small island developing States deserve special attention, as do countries in situations of conflict and post-conflict countries, and that there are also serious challenges within many middle-income countries,

Recognizing that there is no one-size-fits-all approach to development and that development cooperation by the United Nations development system should respond to the varying development needs of programme countries, in a manner that addresses the specific challenges facing middle-income countries while mindful of their diversity, and recognizing also that revitalized, strategic, flexible and results- and action-oriented United Nations Sustainable Development Cooperation Frameworks should be prepared and finalized in full consultation and agreement with national Governments and aligned with national development plans, strategies and circumstances in support of the implementation of the 2030 Agenda,

Noting that, over the past ten years, eight low-income countries have transitioned to middle-income country status, and the middle-income country category currently comprises 104 countries, encompasses 73 per cent of the global population and accounts for 40 per cent of global economic output,

Noting also that national averages based on criteria such as per capita income do not always reflect the actual particularities and development needs of middle-income countries and that, despite notable progress in reducing poverty levels in both absolute and relative terms, poverty remains a problem in many middle-income countries, as they are still home to 62 per cent of the world's people living in poverty,

Recognizing with concern that the prevalence of hunger and malnutrition has been increasing in many countries, exacerbated by the coronavirus disease (COVID-19) pandemic, including in middle-income countries, with most relying heavily on international trade in primary commodities,

Recognizing that inequality, or even a rise in inequality, remains pervasive in middle-income countries, even in those with high levels of economic growth, that further investments in social services and economic opportunities are needed in order to reduce inequalities and that economic growth needs to be sustained, inclusive and equitable,

Stressing that middle-income countries continue to face a set of common structural barriers that hamper further economic transformation, such as systemic poverty and inequality, labour market distortions, education and skills mismatches, infrastructure gaps, external vulnerabilities, and limited fiscal and institutional capacity, and, in this regard, efforts to create a national enabling environment for development should be complemented by an international enabling environment,

Stressing also the importance for middle-income countries of having access to, and development of, better technologies, research and innovation and better

management practices, which can foster skills development, boost productivity and achieve sustainable and inclusive growth,

Recognizing that connectivity through quality, reliable, sustainable and resilient infrastructure, with a focus on affordable and equitable access for all, contributes to the sustainable development of middle-income countries,

Recalling that, for all countries, public policies and the mobilization and effective use of domestic resources, underscored by the principle of national ownership, are central to our common pursuit of sustainable development, including achieving the Sustainable Development Goals,

Recalling also the resolve of Member States to enhance and strengthen domestic resource mobilization and fiscal space, including, where appropriate, through modernized tax systems, more efficient tax collection, the broadening of the tax base and the effective combating of tax evasion and capital flight, and reiterating that, while each country is responsible for its tax system, it is important to support national efforts in these areas by strengthening technical assistance and enhancing international cooperation and participation in addressing international tax matters,

Recalling further the importance of international support, in various forms, including North-South, South-South and triangular cooperation, that is well aligned with national priorities to contribute to addressing the development needs of middle-income countries, including through capacity-building,

Recognizing the need to better understand the multidimensional nature of development and poverty, and acknowledging the significant role that the United Nations system has played and should continue to play in this regard, including the analytical and technical support provided by the Department of Economic and Social Affairs of the Secretariat, as well as through its reporting functions and substantive contributions to the intergovernmental processes on the agenda of middle-income countries,

Expressing concern that climate change is adversely affecting productivity in every country, in particular developing countries, including middle-income countries, as extreme weather shocks directly affect productivity through the destruction of infrastructure and labour force displacement, and that a number of middle-income countries have sizeable sectors that are exposed to climate change, such as agriculture, construction, mining, tourism and transport,

Reaffirming that achieving gender equality, the empowerment of all women and girls and the full realization of their human rights are essential to achieving sustained, inclusive and equitable economic growth and sustainable development, and in that regard reiterating the need for gender mainstreaming, including targeted actions and investments in the formulation and implementation of all financial, economic, environmental and social policies,

Noting with concern that public debt burdens have increased in many middle-income countries, with the median debt-to-gross domestic product ratio reaching 54.8 per cent, up from 53.7 per cent in 2023, and, while this remained below the 2020 peak, higher interest expenditures pose a growing risk to debt sustainability,

Reiterating the pledge that no one will be left behind, reaffirming the recognition that the dignity of the human person is fundamental, and the wish to see the Goals and targets met for all nations and peoples and for all segments of society, and recommitting to endeavour to reach the furthest behind first,

Welcoming the political declarations of the high-level meetings on health convened by the General Assembly during the seventy-eighth session⁶ as efforts to highlight the importance of health in the high-level political agenda,

Welcoming also the Secretary-General's efforts to address the Sustainable Development Goal financing gap through a Sustainable Development Goal stimulus,

Noting with concern that the COVID-19 pandemic, apart from creating an unprecedented global public health crisis and affecting the most vulnerable populations, has had a devastating effect on the economies of middle-income countries, contributing to rising extreme poverty and food insecurity, gender inequality, unprecedented job losses, disruptions in regional and global production chains and stagnating international trade, excessive volatility of commodity prices, shrinking remittances and numerous other channels, a decline in global foreign direct investment, the sharp contraction in the already limited fiscal space and the bleak economic outlook that has suppressed investment, undermining future growth prospects and long-term productivity trends,

1. *Takes note* of the report of the Secretary-General;⁷
2. *Acknowledges* the efforts made and successes achieved by many middle-income countries in eradicating poverty and achieving the internationally agreed development goals, as well as their significant contribution to global and regional development and economic stability;
3. *Also acknowledges* that identifying structural gaps can improve the understanding of development needs of developing countries, including middle-income countries;
4. *Underlines* that, for many middle-income countries, official development assistance, including financing on concessional terms from different multilateral financial institutions, remains important;
5. *Also underlines* the need for sustained efforts towards achieving debt sustainability in middle-income countries in order to avoid a debt crisis, and the importance of debt restructurings being timely, orderly, effective, fair and negotiated in good faith;
6. *Calls for* improved international debt mechanisms to support debt review, debt payment suspensions and debt restructuring, as appropriate, with an expansion of support and eligibility to vulnerable countries in need, commits to continuing to assist developing countries in avoiding a build-up of unsustainable debt and in implementing resilience measures so as to reduce the risk of relapsing into another debt crisis, recognizes the importance of new and emerging challenges and vulnerabilities in regard to developing country external and domestic debt sustainability, and calls for strengthened multilateral actions and coordination by all creditors to address the deteriorating debt situation;
7. *Recognizes* that, with 62 per cent of the world's poor population concentrated in middle-income countries, development cooperation, policy dialogue and partnerships with those countries can contribute to the achievement of the internationally agreed development goals, including the Sustainable Development Goals and targets;
8. *Welcomes* the solidarity of middle-income countries with other developing countries, in particular the financial, technical, technology transfer on mutually agreed terms and capacity-building support being provided by middle-income

⁶ Resolution 78/3, annex, resolution 78/4, annex, and resolution 78/5, annex.

⁷ A/80/418.

countries, particularly to the least developed countries, including through South-South and triangular cooperation, while stressing that South-South cooperation is a complement to, and not a substitute for, North-South cooperation, and in this regard calls upon the United Nations development system to continue its ongoing efforts to mainstream support to South-South cooperation and triangular cooperation;

9. *Also welcomes* the outcome document of the second High-level United Nations Conference on South-South Cooperation, held in Buenos Aires from 20 to 22 March 2019,⁸ and notes decisions 22/1 and 22/2 adopted by the High-level Committee on South-South Cooperation at its twenty-second session, held from 27 to 30 May 2025;⁹

10. *Recalls* that the creation, development and diffusion of new innovations and technologies and associated know-how, including the transfer of technology on mutually agreed terms, are powerful drivers of economic growth and sustainable development;

11. *Requests* the United Nations development system to ensure that it addresses the diverse development needs of middle-income countries in a coordinated manner through, inter alia, an accurate assessment of the national priorities and needs of these countries, taking into account the use of variables that go beyond per capita income criteria;

12. *Reaffirms* the political commitment to fully and timely implement the commitments contained in resolution 79/1 to establish measures of progress on sustainable development that complement or go beyond gross domestic product to have a more inclusive approach to international cooperation and inform access to development finance, welcomes the establishment of an independent high-level expert group to develop recommendations for a limited number of country-owned and universally applicable indicators of sustainable development that complement and go beyond gross domestic product, and looks forward to a subsequent United Nations-led intergovernmental process;

13. *Calls upon* the United Nations development system, in line with its resolutions 71/243 and 75/233 of 21 December 2020, to continue to support developing countries in their efforts to achieve the internationally agreed development goals and their development objectives, requests the development system to address, within existing resources and mandates, the special challenges facing the most vulnerable countries, as well as the specific challenges facing middle-income countries, in line with the Addis Ababa Action Agenda of the Third International Conference on Financing for Development¹⁰ and the 2030 Agenda for Sustainable Development,¹¹ and in this regard takes note of the report of the Secretary-General, which presents a detailed overview of the current support available to middle-income countries, including relevant indices, indicators and tools;

14. *Encourages* all United Nations entities, funds and programmes to further develop specific strategies to engage and provide tailored support to middle-income countries, including for leveraging and mobilizing finance for sustainable development;

15. *Reiterates* the request to the United Nations development system to continue to develop its support to middle-income countries with respect to their

⁸ Resolution 73/291, annex.

⁹ *Official Records of the General Assembly, Eightieth Session, Supplement No. 39 (A/80/39)*, chap. I.

¹⁰ Resolution 69/313, annex.

¹¹ Resolution 70/1.

specific challenges and diverse needs, recognizes that a gradual shift from a traditional model of direct support and service provision towards a greater emphasis on integrated high-quality policy advice, strengthening institutions, capacity development and support for the leveraging of partnerships and financing is needed, including through additional support for integrated national financing frameworks at the country level, and invites the United Nations Sustainable Development Group, under the leadership of the Secretary-General, to develop a joint framework of collaboration with multilateral development banks to improve synergies at the regional and country levels, including specific attention to middle-income countries, as set out in the Secretary-General's road map for financing the 2030 Agenda, 2019–2021;

16. *Invites* the Chair of the United Nations Sustainable Development Group to consider filling leadership gaps on middle-income countries' issues within existing resources, such as through the appointment of a focal point on middle-income countries;

17. *Invites* the President of the General Assembly to convene a meeting during the eighty-first session of the Assembly, within existing resources and in a format decided by the President, to discuss the support needed in pursuing the middle-income countries agenda, including the advancement of a strategic plan of action, as called for in the 2024 Rabat Declaration on Middle-Income Countries and reaffirmed in the 2025 Makati Declaration on Middle-Income Countries, that would guide development cooperation with middle-income countries and support national strategies to achieve sustainable development, and requests the Secretary-General to consider these discussions in the drafting of his report on the implementation of the present resolution;

18. *Recognizes* that middle-income countries face specific challenges and require support to pursue their development trajectories, and, in this regard, requests the Secretary-General to conduct consultations with Member States, the United Nations development system and relevant stakeholders on advancing the work towards the development of a strategic plan of action for middle-income countries, the outcome of consultations and set of recommendations to be considered by the General Assembly at its eighty-first session;

19. *Welcomes* the convening by the President of the Economic and Social Council of a specific segment on accelerating achievement of the Sustainable Development Goals in middle-income countries during the 2025 high-level political forum on sustainable development, and encourages the upcoming presidencies of the Council to continue this good practice so as to advance the efforts to address the diverse and specific development needs of middle-income countries at the United Nations;

20. *Recognizes* the importance of the role of the private sector, as well as of the role of public-private partnerships, in meeting the challenges of sustainable development for middle-income countries and other developing countries;

21. *Encourages* Member States to advance innovative pathways to achieve sustainable consumption and production, in line with United Nations Environment Assembly resolution 4/1 of 15 March 2019;¹²

22. *Welcomes* the Technology Facilitation Mechanism, which includes the multi-stakeholder forum on science, technology and innovation for the Sustainable Development Goals, the inter-agency task team on science, technology and innovation for the Sustainable Development Goals and the operationalization of the online platform;

¹² [UNEP/EA.4/Res.1](#).

23. *Notes* that digital-led growth in the services sector, notwithstanding its challenges, can help middle-income countries to achieve sustainable development and harness opportunities in the global market;

24. *Welcomes* the adoption of the Global Digital Compact¹³ to bridge the digital divides and to accelerate the achievement of the Sustainable Development Goals;

25. *Recognizes* the great importance of providing trade-related capacity-building for developing countries, including African countries, the least developed countries, landlocked developing countries, small island developing States, countries in conflict and post-conflict situations and middle-income countries, including for the promotion of regional economic integration and interconnectivity;

26. *Acknowledges* that good governance and the rule of law at the national and international levels are essential for achieving sustainable development in its three dimensions, including sustained and inclusive economic growth and the eradication of poverty and hunger;

27. *Encourages* shareholders in multilateral development banks to develop graduation policies that are sequenced, phased and gradual, and encourages multilateral development banks to explore ways to ensure that their assistance best addresses the opportunities and challenges presented by the diverse circumstances of middle-income countries;

28. *Urges* multilateral development banks to bring forward actions to mobilize and provide additional financing within their mandates to support developing countries to achieve the Sustainable Development Goals, reiterates the call in the Pact for the Future for multilateral development banks to present options and recommendations on new approaches to improve access to concessional finance for developing countries, including projects with positive externalities in middle-income countries, in consultation with the Secretary-General, and requests the latter to update Member States on progress;

29. *Recognizes* that Governments will have the primary responsibility for follow-up and review at the national, regional and global levels in relation to the progress made in implementing the Sustainable Development Goals and targets and that quality, accessible, timely and reliable disaggregated data, including through strengthened capacity in improving access to data at the national and local levels, will be needed to help with the measurement of progress and to ensure that no one is left behind, and in this regard reiterates the commitment to intensifying efforts to strengthen statistical capacities in developing countries, including middle-income countries;

30. *Welcomes* progress by middle-income countries in implementing the Sendai Framework for Disaster Risk Reduction 2015–2030 and in reporting through the Sendai Framework monitor, and encourages the United Nations system to continue to support middle-income countries to develop national and local disaster risk reduction strategies;

31. *Reaffirms* the commitment at the very heart of the 2030 Agenda to leave no one behind and commit to taking more tangible steps to support people in vulnerable situations and the most vulnerable countries and to reach the furthest behind first;

¹³ Resolution 79/1, annex I.

32. *Recognizes* that more needs to be done for a sustainable recovery for middle-income countries from the impact of the COVID-19 pandemic with regard to resource mobilization efforts, poverty eradication, tackling food insecurity and malnutrition, universal health coverage, strengthening health systems, pandemic response and preparedness, returning children to school, gender equality and the empowerment of all women and girls, the promotion of decent jobs and social protection, achieving debt sustainability, the reduction of inequalities, closing digital divides and enhancing North-South, South-South and triangular cooperation, and in this regard calls for support to middle-income countries in pursuing approaches to enable equitable, inclusive and just transition pathways for sustainable development;

33. *Looks forward to* the elaboration of a specific inter-agency, comprehensive, system-wide response plan, aimed at better addressing the multidimensional nature of sustainable development and facilitating sustainable development cooperation and coordinated and inclusive support to middle-income countries based on their specific challenges and diverse needs, with the mandate given to the Department of Economic and Social Affairs to advance the work in this regard;

34. *Requests* the Secretary-General to submit to the General Assembly at its eighty-second session, within existing resources, an action-oriented report on the implementation of the present resolution, with a particular focus on the advancement of the elaboration of a strategic plan of action for middle-income countries;

35. *Decides* to include in the provisional agenda of its eighty-second session, under the item entitled “Globalization and interdependence”, the sub-item entitled “Development cooperation with middle-income countries”.
