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Agenda item 71 (c)

**Promotion and protection of human rights: human rights situations and reports of special rapporteurs and representatives**

## Resolution adopted by the General Assembly on 18 December 2025

[on the report of the Third Committee ([A/80/545](#), para. 5)]

**80/223. Situation of human rights in the temporarily occupied territories of Ukraine, including the Autonomous Republic of Crimea and the city of Sevastopol**

*The General Assembly,*

*Guided* by the purposes and principles of the Charter of the United Nations, and recalling the Universal Declaration of Human Rights,<sup>1</sup> international human rights treaties and other relevant international instruments and declarations,

*Recalling* the International Convention on the Elimination of All Forms of Racial Discrimination,<sup>2</sup> the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment<sup>3</sup> and the Optional Protocol thereto,<sup>4</sup> the International Covenant on Civil and Political Rights,<sup>5</sup> the International Covenant on Economic, Social and Cultural Rights,<sup>6</sup> the Convention on the Rights of the Child<sup>7</sup> and its Optional Protocol on the involvement of children in armed conflict,<sup>8</sup> the Convention on the Rights of Persons with Disabilities<sup>9</sup> and the International Convention for the

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<sup>1</sup> Resolution [217 A \(III\)](#).

<sup>2</sup> United Nations, *Treaty Series*, vol. 660, No. 9464.

<sup>3</sup> *Ibid.*, vol. 1465, No. 24841.

<sup>4</sup> *Ibid.*, vol. 2375, No. 24841.

<sup>5</sup> See resolution [2200 A \(XXI\)](#), annex.

<sup>6</sup> *Ibid.*

<sup>7</sup> United Nations, *Treaty Series*, vol. 1577, No. 27531.

<sup>8</sup> *Ibid.*, vol. 2173, No. 27531.

<sup>9</sup> *Ibid.*, vol. 2515, No. 44910.



Protection of All Persons from Enforced Disappearance,<sup>10</sup> as well as the United Nations Declaration on the Rights of Indigenous Peoples,<sup>11</sup>

*Recalling also* the Geneva Conventions of 12 August 1949<sup>12</sup> and Additional Protocol I thereto, of 1977,<sup>13</sup> as applicable, as well as relevant customary international law,

*Confirming* the primary responsibility of States to respect, protect and fulfil human rights,

*Acknowledging* that international human rights law and international humanitarian law are complementary and mutually reinforcing,

*Reaffirming* the responsibility of States to respect international law, including the principle that all States shall refrain from the threat or use of force against the territorial integrity or political independence of any State and from acting in any other manner inconsistent with the purposes of the United Nations, recalling its resolution 2625 (XXV) of 24 October 1970, in which it approved the Declaration on Principles of International Law concerning Friendly Relations and Cooperation among States in accordance with the Charter of the United Nations, and reaffirming the principles contained therein,

*Recalling* its resolution 3314 (XXIX) of 14 December 1974, entitled “Definition of aggression”, in which it states that no territorial acquisition or special advantage resulting from aggression is or shall be recognized as lawful,

*Recalling also* its resolution 68/262 of 27 March 2014 on the territorial integrity of Ukraine, in which it affirmed its commitment to the sovereignty, political independence, unity and territorial integrity of Ukraine within its internationally recognized borders and called upon all States, international organizations and specialized agencies not to recognize any alteration to the status of the Autonomous Republic of Crimea and the city of Sevastopol and to refrain from any action or dealing that might be interpreted as recognizing any such altered status,

*Recalling further* its resolution ES-11/4 of 12 October 2022, entitled “Territorial integrity of Ukraine: defending the principles of the Charter of the United Nations”,

*Recalling* its resolutions 71/205 of 19 December 2016, 72/190 of 19 December 2017, 73/263 of 22 December 2018, 74/168 of 18 December 2019, 75/192 of 16 December 2020, 76/179 of 16 December 2021 and 77/229 of 15 December 2022 on the situation of human rights in the temporarily occupied Autonomous Republic of Crimea and the city of Sevastopol, Ukraine, as well as its resolutions 78/221 of 19 December 2023 and 79/184 of 17 December 2024 on the situation of human rights in the temporarily occupied territories of Ukraine, including the Autonomous Republic of Crimea and the city of Sevastopol, its resolutions 73/194 of 17 December 2018, 74/17 of 9 December 2019, 75/29 of 7 December 2020 and 76/70 of 9 December 2021 on the problem of the militarization of the Autonomous Republic of Crimea and the city of Sevastopol, Ukraine, as well as parts of the Black Sea and the Sea of Azov, and its resolution 78/316 of 11 July 2024 on the safety and security of nuclear facilities of Ukraine, including the Zaporizhzhia nuclear power plant, and relevant decisions of international organizations, specialized agencies and bodies within the United Nations system,

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<sup>10</sup> Ibid., vol. 2716, No. 48088.

<sup>11</sup> Resolution 61/295, annex.

<sup>12</sup> United Nations, *Treaty Series*, vol. 75, Nos. 970–973.

<sup>13</sup> Ibid., vol. 1125, No. 17512.

*Recalling also its resolutions ES-11/1 of 2 March 2022 on the aggression against Ukraine, ES-11/2 of 24 March 2022 on the humanitarian consequences of the aggression against Ukraine, ES-11/6 of 23 February 2023 on the principles of the Charter of the United Nations underlying a comprehensive, just and lasting peace in Ukraine and ES-11/7 of 24 February 2025 on advancing a comprehensive, just and lasting peace in Ukraine, and Human Rights Council resolutions 49/1 of 4 March 2022,<sup>14</sup> 52/32 of 4 April 2023,<sup>15</sup> 55/23 of 4 April 2024<sup>16</sup> and 58/24 of 4 April 2025<sup>17</sup> on the situation of human rights in Ukraine stemming from the Russian aggression and S-34/1 of 12 May 2022 on the deteriorating human rights situation in Ukraine stemming from the Russian aggression,<sup>18</sup>*

*Gravely concerned that the provisions of these resolutions and relevant decisions of international organizations, specialized agencies and bodies within the United Nations system have not been implemented by the Russian Federation,*

*Condemning the ongoing temporary occupation by the Russian Federation of part of the territory of Ukraine, including the Autonomous Republic of Crimea and the city of Sevastopol (hereinafter “Crimea”), and certain areas of the Kherson, Zaporizhzhia, Donetsk and Luhansk Oblasts (hereinafter “temporarily occupied territories of Ukraine”), and reaffirming the non-recognition of its annexation,*

*Condemning also the war of aggression against Ukraine by the Russian Federation in violation of Article 2 (4) of the Charter, and the use of Crimea for this and to support the attempted illegal annexation of the Kherson, Zaporizhzhia, Donetsk and Luhansk Oblasts,*

*Supporting the commitment by Ukraine to adhere to international law in its efforts to put an end to the temporary Russian occupation of Crimea, and welcoming the commitments by Ukraine to respect, protect and fulfil the human rights and fundamental freedoms of all persons, including Indigenous Peoples, and its cooperation with human rights treaty bodies and international institutions,*

*Encouraging all efforts aimed at achieving a resolution of the conflict through peaceful means in accordance with the Charter of the United Nations,*

*Recalling that organs and officials of the Russian Federation established in the temporarily occupied territories of Ukraine are illegitimate and should be referred to as “occupying authorities of the Russian Federation”,*

*Concerned that applicable international human rights law obligations and treaties, to which Ukraine is a Party, are not upheld by the occupying Power, thus severely restricting the ability of residents of the temporarily occupied territories of Ukraine to exercise their human rights and fundamental freedoms,*

*Reaffirming the obligation of States to ensure that persons belonging to national or ethnic, religious and linguistic minorities, and Indigenous Peoples may exercise fully and effectively all human rights and fundamental freedoms without any discrimination and in full equality before and under the law,*

*Welcoming the reports of the Office of the United Nations High Commissioner for Human Rights on the human rights situation in Ukraine, of the Commissioner for Human Rights of the Council of Europe and of the missions of experts under the*

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<sup>14</sup> See *Official Records of the General Assembly, Seventy-seventh Session, Supplement No. 53 (A/77/53)*, chap. VI, sect. A.

<sup>15</sup> Ibid., *Seventy-eighth Session, Supplement No. 53 (A/78/53)*, chap. V, sect. A.

<sup>16</sup> Ibid., *Seventy-ninth Session, Supplement No. 53 (A/79/53)*, chap. IV, sect. A.

<sup>17</sup> Ibid., *Eightieth Session, Supplement No. 53 (A/80/53)*, chap. V, sect. A.

<sup>18</sup> Ibid., *Seventy-seventh Session, Supplement No. 53 (A/77/53)*, chap. VII.

Moscow Mechanism of the Organization for Security and Cooperation in Europe, in which they stated that a wide array of gross and systematic violations and abuses of human rights continued to take place in Ukrainian territory affected by aggression by the Russian Federation,

*Welcoming also the reports of the Office of the United Nations High Commissioner for Human Rights on the situation of human rights in the temporarily occupied Autonomous Republic of Crimea and the city of Sevastopol, Ukraine, submitted pursuant to resolutions 71/205<sup>19</sup> and 72/190,<sup>20</sup> and the reports of the Secretary-General submitted pursuant to resolutions 73/263,<sup>21</sup> 74/168,<sup>22</sup> 75/192,<sup>23</sup> 76/179,<sup>24</sup> 77/229,<sup>25</sup> 78/221<sup>26</sup> and 79/184,<sup>27</sup> and recalling with deep concern the reports of the Independent International Commission of Inquiry on Ukraine of 18 October 2022,<sup>28</sup> 15 March 2023,<sup>29</sup> 19 October 2023,<sup>30</sup> 18 March 2024,<sup>31</sup> 25 October 2024,<sup>32</sup> 28 May 2025, 21 October 2025<sup>33</sup> and 28 October 2025<sup>34</sup> pursuant to Human Rights Council resolutions 49/1, 52/32, 55/23 and 58/24 on the situation of human rights in Ukraine stemming from the Russian aggression,*

*Condemning the imposition and retroactive application of the legal system of the Russian Federation in the temporarily occupied territories of Ukraine, including the forced or compulsory imposition of citizenship of the Russian Federation on protected persons, as well as the associated negative impacts on the human rights situation, including the forcible transfer within temporarily occupied territory or deportation of civilians, deprivation of land and residential property ownership and the regressive effects on the enjoyment of human rights by residents, particularly those who have rejected that citizenship,*

*Deeply concerned about continued reports that the law enforcement officials of the Russian Federation conduct searches and raids of private homes, businesses, religious institutions, media outlets and meeting places in the temporarily occupied territories of Ukraine, often pillaging and requisitioning private property, and recalling that the International Covenant on Civil and Political Rights prohibits arbitrary or unlawful interference with a person's privacy, family, home or correspondence,*

*Gravely concerned that, since 2014, torture and other cruel, inhuman or degrading treatment or punishment has reportedly been widely and systematically used by the Russian authorities, and expressing deep concern about the ongoing reports of arbitrary detentions, arrests and sentencing by the Russian Federation of Ukrainian citizens and citizens of other countries, in particular for statements and actions in opposition to the war of aggression by the Russian Federation against Ukraine, including Emir-Usein Kuku, Halyna Dovhopola, Server Mustafayev, Asan and Aziz Aktemov,*

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<sup>19</sup> See A/72/498.

<sup>20</sup> See A/73/404.

<sup>21</sup> A/74/276.

<sup>22</sup> A/75/334 and A/HRC/44/21.

<sup>23</sup> A/76/260 and A/HRC/47/58.

<sup>24</sup> A/77/220 and A/HRC/50/65.

<sup>25</sup> A/78/340 and A/HRC/53/64.

<sup>26</sup> A/79/258 and A/HRC/56/69.

<sup>27</sup> A/80/315.

<sup>28</sup> A/77/533.

<sup>29</sup> A/HRC/52/62.

<sup>30</sup> A/78/540.

<sup>31</sup> A/HRC/55/66.

<sup>32</sup> A/79/549.

<sup>33</sup> A/80/497.

<sup>34</sup> A/HRC/58/67.

Iryna Danylovych, Bohdan Ziza, Enver Krosh, Vilen Temeryanov, Mariano García Calatayud, Seyran Saliev, Oleh Pryhodko, Osman Arifmemetov and many others,

*Deeply concerned* about the serious continued restrictions on the right to freedom of movement and the rights to liberty and security of person, especially for those who have been previously unlawfully or arbitrarily arrested or detained and served sentences on politically motivated criminal charges,

*Gravely concerned* that the temporary occupation continues to hinder the enjoyment of economic, social and cultural rights by residents, including children, women, older persons, persons with disabilities and other persons in vulnerable and marginalized situations,

*Condemning* the reported serious violations of international humanitarian law and violations and abuses of human rights committed against residents of the temporarily occupied territories of Ukraine, in particular those involving extrajudicial killings, abductions, enforced disappearances, politically motivated prosecutions, discrimination, harassment, intimidation, violence, including sexual and gender-based violence, mass searches and raids, arbitrary detentions and arrests, torture and ill-treatment, in particular to extract confessions, subjecting detainees to special security regimes and involuntary placement in psychiatric institutions, as well as deplorable treatment and conditions in detention, and the forcible transfer or deportation of protected persons to the Russian Federation, as well as reported abuses of other fundamental freedoms, including the freedoms of expression, religion or belief and association and the right to peaceful assembly,

*Seriously concerned* about violations of international law by the Russian Federation in the temporarily occupied territories of Ukraine, including those involving arbitrary detention of civilians, the taking of hostages and so-called filtration procedures, particularly affecting displaced persons, and strongly condemning the ongoing impunity in reported cases of enforced disappearances and the continued use of these practices to intimidate and oppress the local population,

*Expressing grave concern* at the findings of the Independent International Commission of Inquiry on Ukraine that Russian authorities have committed enforced disappearances as crimes against humanity, and that the enforced disappearances were committed for a prolonged period of time as part of a widespread and systematic attack against civilian populations, pursuant to a coordinated State policy,

*Expressing grave concern also* at the reported continued denial by the Russian authorities of information to the families of forcibly disappeared and missing persons, as well as prisoners of war and civilian detainees, on their fate and whereabouts, which denies victims and their families justice, truth, reparations and guarantees of non-repetition,

*Deeply concerned* about restrictions faced by Ukrainians, including Indigenous Peoples of Crimea, in particular the Crimean Tatars, in exercising their civil, political, economic, social and cultural rights, including the rights to work and education, as well as the ability to maintain their identity and preserve their culture and to education in the Ukrainian and Crimean Tatar languages,

*Condemning* the reported destructions of cultural and natural heritage, illegal archaeological excavations and transfer of cultural property, discrimination against persons belonging to religious minorities and repression of religious traditions, thereby diminishing Ukrainian and Crimean Tatar culture in the ethnocultural landscape of the temporarily occupied territories of Ukraine,

*Expressing concern* about the intensified militarization and assimilation of young people in the temporarily occupied territories of Ukraine by the Russian Federation,

including combat training of children and youth for military service in the Russian armed forces as well as the introduction of the “military-patriotic” education system, and its blocking of access to Ukrainian education,

*Condemning* the incitement of hatred against Ukraine, Ukrainians and Crimean Tatars as well as the dissemination of disinformation seeking to justify the war of aggression against Ukraine by the Russian Federation, including through the education system and youth policy,

*Gravely concerned* by the above-mentioned policies and practices of the Russian Federation, which cause a continuing threat and have caused a large number of Ukrainians to flee from the temporarily occupied territories of Ukraine,

*Recalling* that individual or mass forcible transfers and deportations of protected persons from occupied territory to the territory of the occupying Power, or to that of any other country, occupied or not, and the transfer by an occupying Power of parts of its own civilian population into the territory that it occupies, are prohibited under international humanitarian law, and may amount to war crimes or crimes against humanity,

*Deeply concerned* by consistent reports that the Russian Federation promotes policies and conducts practices aimed at changing the demographic, including ethnic, structure in the temporarily occupied territories of Ukraine,

*Concerned* about the negative effects on the full and effective enjoyment of human rights by residents of the temporarily occupied territories of Ukraine, resulting from disruptive activities of the occupying Power, including the expropriation of land and residential property, the demolition of houses and the depletion and acquisition of natural and agricultural resources,

*Reaffirming* the right of return of all internally displaced persons and refugees affected by the temporary occupation by the Russian Federation to their homes in Ukraine,

*Reaffirming its serious concern* that, according to the decision of the so-called “Supreme Court of Crimea” of 26 April 2016 and the decision of the Supreme Court of the Russian Federation of 29 September 2016, the Mejlis of the Crimean Tatar People, the representative body of the Indigenous People of Crimea – the Crimean Tatars – continues to be declared an extremist organization and the ban on its activities has still not been repealed, and that the persecution of the leaders of the Mejlis of the Crimean Tatar People continues,

*Condemning* the ongoing pressure exerted upon persons belonging to religious minorities and their communities, including through frequent police raids, demolition of and eviction from buildings dedicated to religion, undue registration requirements that have affected legal status and property rights and threats against and persecution of those belonging to the Orthodox Church of Ukraine, Protestant churches, Muslim religious communities, Greek Catholics, Roman Catholics and Jehovah’s Witnesses, and condemning also the baseless prosecution of dozens of peaceful Muslims for allegedly belonging to extremist organizations,

*Gravely concerned* about the constant use of military courts, including those located on the territory of the Russian Federation, to try civilian residents of the temporarily occupied territories of Ukraine and mounting evidence of the failure of the occupying Power to uphold fair trial standards, including by setting up in the temporarily occupied territories illegal courts that do not meet international standards with respect to the independence and impartiality of the judges, the transparency of court proceedings, the presumption of innocence of the accused or their right to a defence,

Condemning the continuous widespread misuse of counter-terrorism and anti-extremism laws to suppress dissent, including through enforcing new Russian legislation with the intent to dissuade the residents of the temporarily occupied territories of Ukraine from peaceful protests, in accordance with their rights to freedom of expression and opinion and freedom of peaceful assembly, following and during the war of aggression by the Russian Federation against Ukraine,

Strongly condemning, in this regard, the ongoing pressure and mass detentions on terrorism, extremism and espionage or related grounds and other forms of repression against journalists and other media workers, lawyers, human rights defenders and civil rights activists, including against activists of the Crimean Solidarity civic initiative, which documents violations and provides humanitarian assistance to the families of victims of politically motivated prosecutions,

Recalling the judgment of the International Court of Justice of 31 January 2024 in *Application of the International Convention for the Suppression of the Financing of Terrorism and of the International Convention on the Elimination of All Forms of Racial Discrimination (Ukraine v. Russian Federation)*,<sup>35</sup>

Recalling also the judgment of the International Court of Justice of 2 February 2024 in *Allegations of Genocide under the Convention on the Prevention and Punishment of the Crime of Genocide (Ukraine v. Russian Federation)*,<sup>36</sup>

Recalling further the prohibition under the Geneva Conventions of 12 August 1949 for the occupying Power to compel protected persons to serve in its armed or auxiliary forces, including medical staff, and strongly condemning any forced conscription and mobilization to the armed forces of the Russian Federation in the temporarily occupied territories of Ukraine against the backdrop of the war of aggression by the Russian Federation against Ukraine,

Recalling that the safety of journalists, other media workers and a free press, or other media, are essential for the realization of the rights to freedom of expression and freedom to seek, receive and impart information and the enjoyment of other human rights and fundamental freedoms, concerned about reports that journalists, media workers and citizen journalists continue to face unjustified interference with their reporting activities in the temporarily occupied territories of Ukraine, and expressing deep concern that journalists, media workers and citizen journalists have been arbitrarily arrested, detained, prosecuted, harassed, intimidated, tortured and killed as a direct result of their reporting activities, in particular for covering developments in the temporarily occupied territories of Ukraine as well as the war of aggression by the Russian Federation against Ukraine,

Condemning the blocking by the Russian Federation of Ukrainian websites and television channels and the seizure of Ukrainian transmission frequencies in the temporarily occupied territories of Ukraine, which entails completely blocking access to Ukrainian education, as well as the use of mass media controlled by the occupying Power to incite hatred against Ukrainians, the Orthodox Church of Ukraine, Crimean Tatars, Muslims, Jehovah's Witnesses and activists and to call for atrocities against Ukrainians,

Expressing grave concern at the findings of the Independent International Commission of Inquiry on Ukraine that the Russian authorities, pursuant to a coordinated State policy, have engaged in widespread and systematic torture,

<sup>35</sup> See *Official Records of the General Assembly, Seventy-ninth Session, Supplement No. 4 (A/79/4)*, chap. V, sect. A.

<sup>36</sup> Ibid.

including sexual violence, against civilians and prisoners of war, amounting to war crimes and crimes against humanity,

*Reiterating its concern regarding military use of the temporarily occupied territories of Ukraine and their infrastructure, including civilian, in the war of aggression by the Russian Federation against Ukraine, which entails considerable long-term negative environmental consequences in the region, impacting civilians' enjoyment of their human rights,*

*Recalling that the Russian Federation bears legal responsibility as the occupying Power for the occupied territory, and deplored the destruction of the Kakhovka hydroelectric power plant, which has had catastrophic long-term humanitarian, economic, agricultural and environmental consequences in the region, and severely impacts civilians' enjoyment of their human rights, and also strongly condemning the refusal of the request of the United Nations for humanitarian access across the Dnipro River to the affected residents in the areas under the temporary occupation of the Russian Federation,*

*Condemning the continuous use of the temporarily occupied territories of Ukraine for missile and drone strikes across Ukraine, causing numerous civilian casualties and impacting civilian objects, including deliberate attacks against critical energy infrastructure and attacks impacting medical facilities,*

*Gravely concerned that attacks on Ukrainian civilian port infrastructure, means of navigation and grain terminals and the intended blockade of the ports of Ukraine, as well as threats of use of force against civilian and merchant vessels in the Black Sea heading to and from the ports of Ukraine, undermine critical global food supply routes, in particular to the most vulnerable regions, thus threatening global food security and access to affordable, safe and nutritious food for all those in need,*

*Welcoming the continued efforts of the Secretary-General, the United Nations High Commissioner for Human Rights, the Organization for Security and Cooperation in Europe, the Council of Europe, the Independent International Commission of Inquiry on Ukraine and other international and regional organizations to support Ukraine in respecting, protecting and fulfilling human rights, and expressing concern over the lack of safe and unfettered access by established regional and international human rights monitoring mechanisms and human rights non-governmental organizations to the temporarily occupied territories of Ukraine,*

*Strongly condemning the forcible transfer of Ukrainian children and other civilians within the temporarily occupied territories of Ukraine and their deportation to the Russian Federation, and the separation of families and of children from legal guardians, and any subsequent change of children's personal status, adoption or placement in foster families, and efforts to indoctrinate them, which have been carried out as part of violations of international human rights law and international humanitarian law, and calling upon the Russian Federation to work with humanitarian actors to ensure the safe and timely return of all Ukrainian children,*

*Welcoming the efforts undertaken within the framework of the International Coalition for the Return of Ukrainian Children, aimed at consolidating international support, fostering coordinated action and dialogue among States, relevant international and regional organizations and humanitarian actors, and contributing to ensuring the prompt, safe and unconditional return of children unlawfully deported or forcibly transferred within the temporarily occupied territories of Ukraine, including the Autonomous Republic of Crimea and the city of Sevastopol, in accordance with obligations under international law, including the Convention on the Rights of the Child, and recalling the need to ensure accountability for such violations,*

*Noting* the issuance of warrants of arrest by the International Criminal Court for Vladimir Putin, President of the Russian Federation, and Maria Lvova-Belova, Commissioner for Children's Rights in the Office of the President of the Russian Federation, on the basis that there are reasonable grounds to believe that they are responsible for the war crime of unlawful deportation of children and that of unlawful transfer of children from temporarily occupied areas of Ukraine to the Russian Federation,

*Noting also* the issuance of warrants of arrest by the International Criminal Court for Sergei Shoigu, Minister of Defence of the Russian Federation at the time of the alleged conduct, and Valery Gerasimov, Chief of the General Staff of the Armed Forces of the Russian Federation and First Deputy Minister of Defence of the Russian Federation at the time of the alleged conduct, on the basis that there are reasonable grounds to believe that they are responsible for the war crime of directing attacks at civilian objects and the war crime of causing excessive incidental harm to civilians, or damage to civilian objects, and the crime against humanity of other inhumane acts,

*Noting further* the inclusion for the third consecutive year of the Russian armed forces and affiliated armed groups as a persistent perpetrator of grave violations against children in an annex to the annual report of the Secretary-General on children and armed conflict,<sup>37</sup> specifically for the killing and maiming of children and attacks on schools and hospitals in Ukraine,

*Expressing deep concern* at the full range of threats and human rights violations and abuses experienced by women and girls affected by the war of aggression by the Russian Federation against Ukraine and under the temporary occupation of the Russian Federation, and recognizing that women and girls are particularly at risk and are often specifically targeted and at an increased risk of violence under occupation, and in war and post-war situations,

*Commending* the efforts of the Special Representative of the Secretary-General on Sexual Violence in Conflict on the prevention of and response to conflict-related sexual violence in Ukraine,

*Recalling* that the Russian armed and security forces and affiliated armed groups have been listed in the 2025 report of the Secretary-General on conflict-related sexual violence<sup>38</sup> in the appendix concerning parties on notice for potential listing in the next report to the Security Council,

*Acknowledging* the importance of the investigation conducted by the Independent International Commission of Inquiry on Ukraine and emphasizing the role played by the Office of the United Nations High Commissioner for Human Rights in contributing to an objective appraisal of the situation of human rights in Ukraine, and in this regard welcoming the investigation by the International Criminal Court,

*Strongly condemning* violations of the rights of Ukrainian prisoners of war, including those documented by the Independent International Commission of Inquiry on Ukraine and the mission of experts under the Moscow Mechanism, through the widespread and systematic use of torture and other forms of ill-treatment, including those involving sexual and gender-based violence, the degrading conditions of their detention and the failure to provide adequate medical care,

*Gravely concerned* that the temporary occupation of Crimea became a blueprint for a grave human rights crisis in other territories of Ukraine under temporary occupation by the Russian Federation,

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<sup>37</sup> A/79/878-S/2025/247.

<sup>38</sup> S/2025/389.

*Affirming* that the seizure of territories of Ukraine, including Crimea, by force is illegal and a violation of international law, and affirming also that control of all of the territory of Ukraine within its internationally recognized borders, extending to its territorial waters, must be immediately restored to Ukraine,

1. *Condemns in the strongest terms* the war of aggression by the Russian Federation against Ukraine in violation of Article 2 (4) of the Charter of the United Nations, and the use of temporarily occupied Crimea for this and to support the attempted illegal annexation of the Kherson, Zaporizhzhia, Donetsk and Luhansk Oblasts;

2. *Demands* that the Russian Federation immediately cease its war of aggression against Ukraine and unconditionally withdraw all of its military forces from the territory of Ukraine within its internationally recognized borders, extending to its territorial waters;

3. *Strongly condemns* the continuing and total disregard by the Russian Federation for its obligations under international law, including the Charter of the United Nations, regarding its legal responsibility for the temporarily occupied territory, including the responsibility to respect Ukrainian law and the rights of all civilians;

4. *Condemns* the failure of the Russian Federation to comply with the repeated requests and demands of the General Assembly, as well as with the orders of the International Court of Justice;

5. *Also condemns* violations and abuses of human rights law and international humanitarian law perpetrated by the Russian occupying authorities against the residents of the temporarily occupied territories of Ukraine, including discrimination against Ukrainians, Crimean Tatars and persons belonging to other ethnic and religious groups;

6. *Demands* that the Russian Federation respect obligations under international law with regard to respecting the Ukrainian legislation in force prior to the temporary occupation;

7. *Urges* the Russian Federation:

(a) To uphold all of its obligations under applicable international law;

(b) To fully and immediately comply with the order of the International Court of Justice of 16 March 2022;

(c) To take all measures necessary to bring an immediate end to all violations and abuses of international human rights law and violations of international humanitarian law against residents of the temporarily occupied territories of Ukraine, in particular reported discriminatory measures and practices, arbitrary detentions and arrests, violations and abuses within the framework of the filtration procedures, enforced disappearances, torture and other cruel, inhuman or degrading treatment, sexual and gender-based violence, including to compel apprehended persons to self-incriminate or “cooperate” with law enforcement, ensure fair trial, revoke all discriminatory legislation and hold accountable those responsible for those violations and abuses by ensuring the independent, impartial and effective investigation of all allegations;

(d) To halt arrests and prosecutions of residents of the temporarily occupied territories of Ukraine for non-criminal acts committed or opinions expressed, including in social media comments or posts, and release all residents who have been arrested or imprisoned for such acts;

- (e) To respect the laws in force in Ukraine, repeal laws unlawfully imposed by the Russian Federation in the temporarily occupied territories of Ukraine that allow for forced evictions and the confiscation of private property, including land, as well as the natural and agricultural resources of Ukraine, in violation of applicable international law, and respect the property rights of all former owners affected by previous confiscations;
- (f) To provide reliable information on the whereabouts of forcibly disappeared and missing Ukrainian citizens, as well as civilian detainees, transferred and deported children, and prisoners of war, so as to ensure their communication with their families, lawyers and relevant international actors, including the International Committee of the Red Cross, and to immediately release and allow the return to Ukraine, without preconditions, of Ukrainian citizens who were unlawfully detained, as well as those transferred or deported by the Russian Federation;
- (g) To disclose the number and identity of individuals deported from the temporarily occupied territories of Ukraine to the Russian Federation and take immediate action to allow the voluntary return of such individuals to Ukraine;
- (h) To end the practice of placing detainees in solitary confinement cells, punitive isolation or other severe conditions as a method of intimidation;
- (i) To monitor and accommodate the medical needs of all Ukrainian citizens in detention, including prisoners of war, those unlawfully detained and convicted on politically motivated grounds in the temporarily occupied territories of Ukraine and in the Russian Federation and allow the monitoring of those detainees' state of health and conditions of detention by independent international monitors and physicians from reputable international health organizations, including the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment and the International Committee of the Red Cross, as well as to release detainees in critical health condition, especially if their illnesses are mentioned in the list of diseases that prevent detention, and investigate effectively all deaths in detention;
- (j) To uphold the rights, in accordance with international law and until their release, of Ukrainian prisoners and detainees in the temporarily occupied territories of Ukraine and in the Russian Federation, including those on hunger strike, and encourages it to respect the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)<sup>39</sup> and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules);<sup>40</sup>
- (k) To address ongoing impunity and ensure that those responsible for violations and abuses of human rights law and violations of international humanitarian law are held accountable before an independent and impartial judiciary;
- (l) To create and maintain a safe and enabling environment for journalists and media workers and citizen journalists, human rights defenders and lawyers to perform their work independently and without undue interference, including by refraining from travel bans, deportations, arbitrary arrests, detention and prosecution, and other restrictions on the enjoyment of their rights;
- (m) To respect, protect and fulfil freedom of opinion and expression, which includes the freedom to seek, receive and impart information and ideas through any media and regardless of frontiers, and ensure a safe and enabling environment for independent media pluralism and for civil society organizations;

<sup>39</sup> Resolution 70/175, annex.

<sup>40</sup> Resolution 65/229, annex.

- (n) To respect freedom of thought, conscience and religion or belief, without discrimination on any grounds, to lift discriminatory regulatory barriers prohibiting or limiting the activities of religious groups in the temporarily occupied territories of Ukraine, including but not limited to parishioners of the Orthodox Church of Ukraine, Muslim Crimean Tatars and Jehovah's Witnesses, and to permit unimpeded access, without any undue restrictions, to places of worship as well as gatherings for prayer and other religious practices;
- (o) To restore enjoyment of the rights of all individuals, without any discrimination based on origin, revoke the decisions that banned cultural institutions and restore enjoyment of the rights of individuals belonging to ethnic communities in the temporarily occupied territories of Ukraine, in particular ethnic Ukrainians and Crimean Tatars, including the right to freely participate in the cultural life of the community;
- (p) To respect, protect and fulfil the right to be free from arbitrary or unlawful interference with a person's privacy, family, home or correspondence;
- (q) To ensure that the right to freedom of opinion and expression and the rights to peaceful assembly and freedom of association can be exercised by all residents of the temporarily occupied territories of Ukraine in any form, including single-person pickets, without any restrictions other than those permissible under international law, including international human rights law, and without discrimination on any grounds, to end the practices of abusing requirements of prior authorization for peaceful assemblies and issuing warnings or threats to potential participants in those assemblies and to lift bans on the activities of non-governmental organizations, human rights organizations and media outlets;
- (r) To refrain from imposing criminal penalties on individuals for exercising the rights to freedom of expression and to peaceful assembly, and to quash all penalties imposed on residents of the temporarily occupied territories of Ukraine for expressing dissenting views, such as regarding the status of temporarily occupied territories of Ukraine and the war of aggression by the Russian Federation against Ukraine;
- (s) To ensure real and effective conditions for education in the Ukrainian and Crimean Tatar languages, and end all legislative and other practices aimed at blocking access to Ukrainian education, which constitute a pattern of racial discrimination;
- (t) To respect the rights of the Indigenous Peoples of Ukraine set out in the United Nations Declaration on the Rights of Indigenous Peoples, revoke immediately the decision declaring the Mejlis of the Crimean Tatar People an extremist organization and banning its activities, repeal the decision banning leaders of the Mejlis from entering Crimea, repeal the sentences, including in absentia, against Crimean Tatars and their leaders and immediately release those arbitrarily detained, and refrain from maintaining or imposing limitations on the ability of the Crimean Tatars to conserve their representative institutions;
- (u) To stop the illegal drafting and mobilization of residents of the temporarily occupied territories of Ukraine into the armed forces of the Russian Federation, stop pressure aimed at compelling residents of the temporarily occupied territories of Ukraine to serve in the armed or auxiliary forces of the Russian Federation to participate in hostilities against their own State, as well as using propaganda, also targeted at children and through the education system, and ensure strict compliance with its international obligations as an occupying Power;

- (v) To end also the practice of criminal prosecution of inhabitants who resist conscription and mobilization into the armed or auxiliary forces of the Russian Federation;
  - (w) To end the practice of deporting Ukrainian citizens from the temporarily occupied territories of Ukraine for not taking Russian citizenship, stop transferring its own civilian population to these territories and end the policy of forcibly altering the demographic composition, including the ethnic composition, by encouraging or facilitating the migration and settlement of Russian citizens in these areas;
  - (x) To immediately and unconditionally reverse the decision to simplify the procedure for obtaining citizenship of the Russian Federation for Ukrainian orphans or children left without parental care;
  - (y) To provide to the relevant international and humanitarian organizations full information on the current whereabouts of and access to all Ukrainian children who were forcibly transferred within the temporarily occupied territories of Ukraine or deported to the Russian Federation, including those subsequently adopted or placed within Russian families, in order to ensure that these children are provided protection and care in accordance with international law, including the right to return to Ukraine;
  - (z) To cease forcible transfers or deportation of Ukraine's children and other civilians and take all necessary steps with a view to their safe return and family reunification in line with the best interests of the child and in accordance with international law;
  - (aa) To cooperate fully and immediately with the Office of the United Nations High Commissioner for Human Rights, the Organization for Security and Cooperation in Europe and the Independent International Commission of Inquiry on Ukraine, which must have safe, secure and unhindered access to the entire territory of Ukraine, including the temporarily occupied territories of Ukraine, and the Council of Europe on the situation of human rights in the territories of Ukraine temporarily occupied by the Russian Federation;
  - (bb) To create the conditions, as well as provide the means, to allow for the voluntary, safe, dignified and unhindered return to their homes of all internally displaced persons and refugees affected by the temporary occupation of territories of Ukraine by the Russian Federation;
  - (cc) To secure appropriate conditions for the detention of Ukrainian prisoners of war in accordance with the requirements of the Geneva Convention relative to the Treatment of Prisoners of War, of 12 August 1949,<sup>41</sup> including through the setting up of a mixed medical commission, and to ensure the complete exchange of prisoners of war;
  - (dd) To ensure compliance with obligations under international law, including humanitarian law and the 1954 Convention for the Protection of Cultural Property in the Event of Armed Conflict,<sup>42</sup> regarding the preservation of monuments of the cultural heritage of Ukraine in the temporarily occupied territories of Ukraine, in particular regarding the Khan Palace in Bakhchysarai and the monument "The ancient city of Chersonese and its Chora", to prevent and stop reported illegal archaeological excavations in Crimea and other temporarily occupied territories of Ukraine, and the illicit transfer of cultural property of Ukraine outside the territory of Ukraine;
8. *Calls upon* all parties to the conflict to uphold their obligations under international human rights law and international humanitarian law, to ensure the

<sup>41</sup> United Nations, *Treaty Series*, vol. 75, No. 972.

<sup>42</sup> *Ibid.*, vol. 249, No. 3511.

protection of civilians and vulnerable populations and to take all measures necessary to prevent violations and abuses of human rights and violations of international humanitarian law, including those involving arbitrary detention, torture, enforced disappearance and discrimination;

9. *Calls upon* the Russian Federation to address the substantive concerns and all recommendations highlighted in the reports of the Secretary-General and the Office of the United Nations High Commissioner for Human Rights on the situation of human rights in the temporarily occupied territories of Ukraine, including the Autonomous Republic of Crimea and the city of Sevastopol, as well as previous relevant recommendations from reports on the situation of human rights in Ukraine by the Office of the High Commissioner based on the work of the human rights monitoring mission in Ukraine established to prevent further deterioration of human rights in the temporarily occupied territories of Ukraine;

10. *Supports* the efforts of Ukraine to maintain economic, financial, political, social, informational, cultural and other ties with its citizens in the temporarily occupied territories of Ukraine in order to facilitate their access to democratic processes, economic opportunities and objective information;

11. *Calls upon* all international organizations and specialized agencies of the United Nations system, when referring to the temporarily occupied territories of Ukraine, including the Autonomous Republic of Crimea and the city of Sevastopol, in their official documents, communications, publications, information and reports, including with regard to statistical data of the Russian Federation or provided by the Russian Federation, as well as those placed or used on official United Nations Internet resources and platforms, to refer to “the Autonomous Republic of Crimea and the city of Sevastopol, and certain areas of the Kherson, Zaporizhzhia, Donetsk and Luhansk Oblasts, Ukraine, temporarily occupied by the Russian Federation”, and to refer to bodies of the Russian Federation and their representatives in the temporarily occupied territories of Ukraine as “occupying authorities of the Russian Federation”, and encourages all States and other international organizations to do the same;

12. *Calls upon* Member States to support human rights defenders in the temporarily occupied territories of Ukraine and across Ukraine and to continue advocacy at bilateral and multilateral forums for the upholding of human rights, including by condemning the violations and abuses committed by the Russian Federation in the temporarily occupied territories of Ukraine;

13. *Also calls upon* Member States to engage constructively in concerted efforts, including within international frameworks and the International Crimea Platform, aimed at improving the human rights situation in the temporarily occupied territories of Ukraine, as well as to continue to use all diplomatic means to press and urge the Russian Federation to comply with its obligations under international human rights law and international humanitarian law and to grant unimpeded access to the temporarily occupied territories of Ukraine for established regional and international human rights monitoring mechanisms, in particular the human rights monitoring mission in Ukraine and the Ukraine Monitoring Initiative of the Office for Democratic Institutions and Human Rights of the Organization for Security and Cooperation in Europe;

14. *Condemns* all attempts by the Russian Federation to legitimize or normalize its attempted illegal annexation of the territories of Ukraine, including the mandatory issuance of citizenship of the Russian Federation to residents of the temporarily occupied territories of Ukraine, election campaigns and voting, population census, forcible change of the demographic structure of the population and suppression of national identity;

15. *Calls upon* the international community to continue to support the work of the United Nations to uphold international human rights law and international humanitarian law in the territories of Ukraine temporarily occupied by the Russian Federation;

16. *Requests* the Secretary-General to continue to seek ways and means, including through consultations with the United Nations High Commissioner for Human Rights and relevant regional organizations, to ensure safe and unfettered access to Crimea and other territories of Ukraine temporarily occupied by the Russian Federation by established regional and international human rights monitoring mechanisms, in particular the human rights monitoring mission in Ukraine and the Independent International Commission of Inquiry on Ukraine, to enable them to carry out their mandates;

17. *Urges* the Russian Federation to ensure the proper and unimpeded access of international human rights monitoring missions and human rights non-governmental organizations to the temporarily occupied territories of Ukraine, including all places where persons may be deprived of their liberty, recognizing that the international presence and monitoring of compliance with international human rights law and international humanitarian law are of paramount importance in preventing further deterioration of the situation;

18. *Decides* to include the item entitled “The situation in the temporarily occupied territories of Ukraine” in the annual agenda of the General Assembly;

19. *Requests* the Secretary-General to remain actively seized of the matter, and to take all steps necessary, including within the Secretariat, to ensure the full and effective coordination of all United Nations bodies with regard to the implementation of the present resolution;

20. *Also requests* the Secretary-General to continue to provide his good offices and pursue his discussions relating to the matter, involving all relevant stakeholders and including the concerns addressed in the present resolution;

21. *Further requests* the Secretary-General to report to the General Assembly at its eighty-first session on the progress made in the implementation of all provisions of the present resolution, including options and recommendations to improve its implementation, and to submit for consideration an interim report to the Human Rights Council at its sixty-second session, to be followed by an interactive dialogue, in accordance with Council resolution [59/22](#) of 8 July 2025.<sup>43</sup>

22. *Decides* to continue its consideration of the matter at its eighty-first session under the item entitled “Promotion and protection of human rights”.

69th plenary meeting  
18 December 2025

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<sup>43</sup> See *Official Records of the General Assembly, Eightieth Session, Supplement No. 53* ([A/80/53](#)), chap. VI, sect. A.