
Free solar PV for Everyone to Meet Annual Climate Targets: Timing the Break-Even

Anonymous Author(s)

Affiliation

Address

email

Abstract

1 This paper tests a dual hypothesis: if solar PV is deployed at zero up-front cost
2 and scaled with grid and storage build-out, can this strategy (i) deliver the annual
3 mitigation flow required for a 1.5 °C pathway within a practical timeframe, and (ii)
4 do so with positive social net benefit once avoided climate damages are valued?

5 We define the *climate-target break-even* as the first year in which new annual PV
6 abatement meets the required mitigation flow. Under central assumptions, today's
7 record PV additions of about 0.6 TW per year imply a break-even in the late 2030s.
8 Raising average annual additions to roughly 0.9–1.0 TW shortens this to the early
9 2030s, a five-year acceleration. Complementary measures such as wind, efficiency,
10 or methane abatement bring the break-even earlier still.

11 On the fiscal side, we derive explicit conditions for budget neutrality that link
12 program unit costs, discounting, and the per-tonne value of avoided damages. A
13 policy design that dedicates carbon-linked revenues to contracts for difference can
14 turn avoided emissions into bankable cash flows while capping fiscal risk.

15 The framework is transparent, reproducible, and auditable: climate and fiscal fea-
16 sibility are assessed jointly from the outset, yielding clear thresholds for when
17 zero-capex PV can close the annual mitigation gap in time and on budget. While
18 the analysis abstracts from governance and distributional challenges, the results
19 highlight where equity and institutional capacity will determine real-world imple-
20 mentation.

21 1 Introduction

22 Limiting warming to 1.5 °C ultimately hinges on closing an *annual* mitigation gap rather than meeting
23 a distant cumulative target. Let E_t denote global greenhouse-gas emissions in year t (Gt/y). On a
24 1.5 °C-consistent path a proportional yearly reduction $\gamma \approx 0.075$ is required, yielding the target flow

$$G_t = \gamma E_t \quad (\text{Gt/y}).$$

25 This magnitude is consistent with AR6 pathways and recent assessments of global GHG totals (1; 2).
26 We study the earliest year in which newly deployed measures deliver annual abatement $\Delta E(t)$ that
27 meets this requirement:

$$T^* = \min\{t : \Delta E(t) \geq G_t\},$$

28 the **climate-target break-even**.

29 From the first step we also ask whether scaling PV in a *zero-capex* program yields a positive *net*
30 *climate surplus* on a flow basis,

$$S(t) = S \cdot \Delta E_{\text{PV}}(t) - \text{Cost}_{\text{program}}(t),$$

31 where S is a per-tonne damages valuation and $\text{Cost}_{\text{program}}$ accounts for annualized cohort CAPEX
 32 and covered O&M (Sec. 4). This couples timing (T^*) with affordability (sign of $S(t)$), and anchors
 33 procurement and budgeting.

34 *In words:* The two questions are (i) how fast free PV must scale to meet the annual 1.5°C flow,
 35 and (ii) whether the avoided damages exceed program costs when financed through carbon-linked
 36 instruments.

37 Solar PV provides a transparent baseline because its annual abatement scales linearly with installed
 38 capacity. For a PV fleet with capacity factor CF and displaced-grid emissions factor EF (t/MWh),
 39 the per-TW abatement productivity is

$$k = 8.76 \text{ CF EF} \quad (\text{Gt/TW} \cdot \text{y}).$$

40 Global average intensity in power systems has been declining but remains of the same order as
 41 $\text{EF} \approx 0.40 \text{ t/MWh}$ in many regions (3), while representative new-build utility-scale PV capacity
 42 factors CF lie in the mid-teens to low-twenties depending on siting and curtailment (4). With average
 43 net additions \bar{A} (TW/y) from 2025 onward, additional operating capacity is $C_{\text{PV}}(t) = \bar{A}(t - 2025)$
 44 and PV-only abatement is $\Delta E_{\text{PV}}(t) = k \bar{A}(t - 2025)$. If G_t is approximately constant over the near
 45 term ($G \simeq 4.3 \text{ Gt/y}$ as an order of magnitude based on (2)), the break-even admits a closed form:

$$T^* = 2025 + \frac{G}{k \bar{A}}.$$

46 This mapping makes the testable implication explicit: zero-capex PV is sufficient *iff* it lifts \bar{A} high
 47 enough that the right-hand side falls within the desired calendar window. Record-scale PV growth
 48 supports the feasibility of higher \bar{A} (5). Any complementary abatement (wind build-out, accelerated
 49 coal retirement, methane reduction, efficiency, forest protection) advances T^* further. The parallel
 50 cost criterion $S(t) > 0$ provides a budget-compatible *accept/reject* check for each year (Sec. 4).

51 **Scope and contribution.** We (i) formalize the climate-target break-even as a flow-matching prob-
 52 lem, (ii) derive a closed-form relation linking PV additions to calendar time, (iii) set baseline
 53 parameters with transparent scalars and sensitivity rules for siting (CF) and marginal displacement
 54 (EF), and (iv) outline a practical policy design—carbon-linked revenues dedicated to symmetric
 55 contracts for difference—that can make zero-capex deployment financeable while bounding fiscal
 56 risk (6; 7; 8). Cost accounting is integrated from the beginning via $S(t)$ and closed-form NPVs;
 57 detailed expressions and a budget translation are in Sec. 4. The result is a concise scientific approach
 58 that states the exact conditions under which free PV can achieve the annual mitigation flow, and how
 59 much additional action is required when it cannot.

60 **Policy feasibility (limitations).** This framework abstracts from political and institutional challenges.
 61 Real-world implementation of a global zero-capex PV program would face risks such as volatile
 62 carbon revenues, fiscal exposure, grid-integration bottlenecks, and equity concerns across countries
 63 and consumer groups. These governance issues are outside the scope of our closed-form analysis, but
 64 they matter for translating technical sufficiency into practice.

65 2 Hypothesis

66 **H_{PV.free}:** A global zero-capex PV program that raises average net additions to \bar{A} (TW/y) from 2025
 67 onward achieves the climate-target break-even T^* when

$$k \bar{A}(t - 2025) \geq G_t \quad \text{for some } t, \tag{1}$$

68 with $k = 8.76 \text{ CF EF}$ (Gt/TW·y). In the central case (CF, EF) = (0.162, 0.40), $k = 0.568$ and, if
 69 $G_t \simeq G$ over the horizon,

$$T^* = 2025 + \frac{G}{k \bar{A}}. \tag{2}$$

70 **Interpretation:** Zero-capex PV is a policy lever intended to increase \bar{A} . If $\bar{A} \approx 0.60 \text{ TW/y}$ (observed
 71 record scale), $T^* \approx 2038$ (PV-only). If the program lifts \bar{A} to $\sim 0.94 \text{ TW/y}$, $T^* \approx 2033$. Any
 72 additional abatement from non-PV measures advances T^* . In parallel, the year- t *cost* criterion
 73 accepts if $S(t) = S \cdot \Delta E_{\text{PV}}(t) - \text{Cost}_{\text{program}}(t) > 0$ (Sec. 4).

74 **3 Methods**

75 This section defines the quantities, mappings, and cost primitives used throughout the analysis. To
 76 improve transparency, we first introduce all symbols with units, then show how they connect to
 77 abatement flows and break-even timing.

78 **3.1 Definitions and units**

79 We use the following notation:

- 80 • E_t [Gt/y]: global greenhouse-gas (GHG) emissions in year t . The parameter γ [–] is the
 81 annual proportional reduction required on a 1.5°C pathway, giving the yearly mitigation
 82 target $G_t = \gamma E_t$ [Gt/y] (1; 2).
- 83 • CF [–]: solar PV capacity factor for new build projects, i.e. the fraction of time a PV plant
 84 produces at rated output (4).
- 85 • EF [t/MWh]: displaced grid emissions factor, i.e. the avoided emissions per megawatt-hour
 86 of PV electricity (3).
- 87 • \bar{A} [TW/y]: average annual PV capacity additions from 2025 onward. The cumulative
 88 operating fleet at time t is $C_{PV}(t)$ [TW] (5).

89 **3.2 Core mappings**

90 The following equations link PV capacity to annual abatement:

91 1. **Per-kW avoided emissions.** Each kW of PV capacity avoids

$$B(CF, EF) = 8.76 CF EF \quad [t/kW \cdot y]. \quad (3)$$

92 2. **Per-TW productivity.** Scaling to the TW level gives

$$k = 8.76 CF EF \quad [Gt/TW \cdot y]. \quad (4)$$

93 3. **Capacity growth and abatement (PV-only).** If average annual additions are \bar{A} , then

$$C_{PV}(t) = \bar{A}(t - 2025), \quad (5)$$

$$\Delta E_{PV}(t) = k C_{PV}(t) = k \bar{A}(t - 2025). \quad (6)$$

94 4. **Climate-target break-even.** The break-even year T^* is the earliest time when abatement equals
 95 or exceeds the required mitigation flow:

$$T^* = \min\{t : \Delta E_{PV}(t) + \Delta E_{\neg PV}(t) \geq G_t\}. \quad (7)$$

96 In a PV-only scenario, $\Delta E_{\neg PV}(t) = 0$. If $G_t \simeq G$ is approximately constant, Eqs. (6)–(7) simplify
 97 to the closed-form solver in Sec. ??.

98 **3.3 Cost primitives (used in Sec. 4)**

99 Program costs are represented by a few unit-level inputs:

- 100 • c_{capex} [USD/kW]: installed capital cost borne by the program.
- 101 • $c_{O\&M}$ [USD/kW·y]: annual fixed operation and maintenance cost (if covered).
- 102 • c_{grid}, c_{stor} [USD/kW]: optional adders for grid reinforcement or storage.

103 We then define per-TW constants:

$$C_u = (c_{capex} + c_{grid} + c_{stor}) \times 10^9, \quad C_{om} = c_{O\&M} \times 10^9.$$

104 Annual net surplus in year t is

$$S(t) = S \cdot \Delta E_{PV}(t) - \text{Cost}_{\text{program}}(t),$$

105 where S is the per-tonne valuation of avoided climate damages. Cohort-accurate NPVs and fiscal
 106 translations appear in Sec. 4.

107 **3.4 Dimensional checks (sketch)**

108 Simple dimensional checks confirm internal consistency:

- 109 • Eq. (3): $(\text{MWh}/\text{kW}\cdot\text{y}) \times [-] \times (\text{t}/\text{MWh}) = \text{t}/\text{kW}\cdot\text{y}$.
- 110 • Eq. (4) and Eq. (6): conversions cancel, yielding $\text{Gt}/\text{TW}\cdot\text{y}$ and Gt/y respectively.
- 111 • Eq. (7): years + $(\text{Gt}) / ((\text{Gt}/\text{TW}\cdot\text{y}) \times \text{TW}/\text{y}) = \text{years}$.

Central values (baseline).

$$\text{CF} = 0.162, \quad \text{EF} = 0.40 \text{ t/MWh}, \quad k = 8.76 \text{ CF EF} = 0.568 \text{ Gt/TW}\cdot\text{y}.$$

112 For the near-term horizon, use an order-of-magnitude annual reduction target

$$G \simeq 4.3 \text{ Gt/y}(2).$$

113 **Ranges and quick checks.**

Quantity	Baseline	Plausible range
Capacity factor CF	0.162	0.15–0.22
Displaced factor EF (t/MWh)	0.40	0.30–0.48
Productivity k (Gt/TW·y)	0.568	0.394–0.927
Target flow G (Gt/y)	4.3	3.5–5.5

115 **Regional substitution (one line).** Insert local $(\text{CF}_\ell, \text{EF}_\ell)$:

$$k_\ell = 8.76 \text{ CF}_\ell \text{ EF}_\ell, \quad T_\ell^* = 2025 + \frac{G_\ell}{k_\ell \bar{A}_\ell}.$$

116 **Adjustment rules (minimal).**

- 117 • *Curtailment or losses*: use $\text{CF}' = \text{CF} \times (1 - \text{loss})$ (4).
- 118 • *Cleaner marginal grid*: lower EF; k scales linearly (3).
- 119 • *Portfolio effects*: subtract non-PV abatement from G in the solver, or add it to $\Delta E(t)$.

120 **Update cadence.** Refresh CF and EF when system mix shifts visibly (e.g., > 5%), and G annually
121 with the latest emissions total E_t via $G_t = \gamma E_t$ (1; 2).

122 **4 Cost Analysis: Free-PV Program Outlays vs. Avoided Climate Damages**

123 This section compares the net present value (NPV) of a zero-capex PV rollout with the NPV of
124 avoided climate damages valued on an annual flow basis. Cost anchors for PV performance and
125 balance-of-system come from widely reported benchmarks (4); the required annual mitigation flow
126 $G_t = \gamma E_t$ and its order of magnitude use recent global assessments (1; 2).

127 **4.1 Program outlays to offer PV at zero upfront cost**

128 Let c_{capex} [USD/kW] be the installed PV capital cost borne by the program, c_{grid} and c_{stor} [USD/kW]
129 represent the per-kW shares for grid reinforcement and storage support (if included), and $c_{\text{O\&M}}$
130 [USD/kW·y] the fixed O&M covered by the program. Let r be the real discount rate, n the analysis
131 horizon (years), and $q \equiv (1+r)^{-1}$. Define

$$C_u \equiv (c_{\text{capex}} + c_{\text{grid}} + c_{\text{stor}}) \times 10^9 \quad [\text{USD}/\text{TW}], \quad C_{\text{om}} \equiv c_{\text{O\&M}} \times 10^9 \quad [\text{USD}/\text{TW} \cdot \text{y}],$$

132 so costs are expressed per TW of capacity.

133 With average net additions \bar{A} [TW/y], each year installs \bar{A} TW. The discounted sums needed below
134 are

$$G_1(r, n) = \sum_{\tau=1}^n q^\tau = \frac{q(1-q^n)}{1-q}, \quad H(r, n) = \sum_{\tau=1}^n \tau q^\tau = \frac{q(1-(n+1)q^n + nq^{n+1})}{(1-q)^2}.$$

135 The program NPV (cohort-accurate) is then

$$\text{NPV}_{\text{PV}} = \bar{A} \left[C_u G_1(r, n) + C_{\text{om}} H(r, n) \right] [\text{USD}]. \quad (8)$$

136 *Notes.* (i) The G_1 term discounts upfront costs paid on each annual cohort. (ii) The H term reflects the
 137 number of operating cohorts in year t (equal to t for $t \in [1, n]$) times discounted O&M. (iii) If O&M
 138 remains with asset owners, set $C_{\text{om}} = 0$. (iv) Grid/storage support can be toggled via $c_{\text{grid}}, c_{\text{stor}}$.

139 4.2 Valuing avoided climate damages (flow, SCC-based)

140 Let S denote the valuation of one tonne of CO₂ avoided [USD/t]. Define $S_{\text{Gt}} \equiv 10^9 S$ [USD/Gt].
 141 With per-TW productivity k [Gt/TW·y], PV-only annual abatement is $\Delta E_{\text{PV}}(t) = k \bar{A} (t - 2025)$
 142 [Gt/y]. The avoided-damage NPV over horizon n is

$$\text{NPV}_{\text{dam}} = S_{\text{Gt}} k \bar{A} H(r, n) [\text{USD}]. \quad (9)$$

143 If non-PV measures deliver additive abatement $\Delta E_{-\text{PV}}(t)$, include the analogous discounted sum;
 144 here we retain the transparent PV-only baseline.

145 4.3 Cost-damage break-even (closed form)

146 Equating (8) and (9) yields a family of equivalent break-even conditions.

(a) Break-even valuation (S^*) for given unit costs.

$$S_{\text{Gt}}^* = \frac{C_u G_1(r, n) + C_{\text{om}} H(r, n)}{k H(r, n)} \Rightarrow S^* = \frac{S_{\text{Gt}}^*}{10^9} [\text{USD}/t]. \quad (10)$$

(b) Break-even all-in upfront cost (C_u^*) for given S .

$$C_u^* = k S_{\text{Gt}} \frac{H(r, n)}{G_1(r, n)} - C_{\text{om}} \frac{H(r, n)}{G_1(r, n)} [\text{USD}/\text{TW}], \quad (11)$$

147 which maps directly to per-kW via $(c_{\text{capex}} + c_{\text{grid}} + c_{\text{stor}})^* = C_u^*/10^9$ [USD/kW].

148 **(c) Budget translation.** If a jurisdiction earmarks an annual budget B (USD/y) from carbon-linked
 149 revenues to procure zero-capex PV (via CfDs or grants), the implied average additions achievable are
 150 approximately

$$\bar{A}_{\text{budget}} \approx \frac{B}{C_u} \quad (\text{ignoring O&M or if O&M is privately covered}). \quad (12)$$

151 A full cohort-accurate mapping can be derived by inverting (8) given the desired horizon and
 152 discounting profile. Carbon revenue provenance and CfD design options are discussed earlier; see
 153 also (8; 6; 7).

154 4.4 Sensitivity and interpretation

- 155 • **Productivity k :** Higher CF or higher displaced-grid factor EF raise k and reduce S^*
 156 linearly (Eq. 10); siting and curtailment management are therefore economically material
 157 (4; 3).
- 158 • **Unit costs:** Lower ($c_{\text{capex}}, c_{\text{grid}}, c_{\text{stor}}$) reduce C_u and hence S^* . Learning and supply-chain
 159 depth directly improve feasibility (4).
- 160 • **Discounting and horizon:** Larger n or smaller r increase $H(r, n)$ more than $G_1(r, n)$,
 161 improving the damage-side NPV relative to upfront costs and lowering S^* .
- 162 • **Portfolio adders:** Non-PV abatement adds to (9), lowering the required S^* (or the allowable
 163 C_u^*) for break-even.

164 **Data anchors (inputs to substitute).** Use local c_{capex} and $c_{\text{O\&M}}$ consistent with current utility-
 165 scale PV and grid conditions (4); use $k = 8.76$ CF EF with jurisdiction-specific (CF, EF); and adopt
 166 $G_t = \gamma E_t$ from the latest inventories (1; 2). The algebra in (10)–(12) updates deterministically under
 167 substitution.

168 **Policy feasibility and implementation risks.** The cost conditions derived above are technical;
 169 real-world implementation adds further constraints. Carbon revenues are volatile and require buffers
 170 to stabilize cash flows. Equity issues arise over how costs and benefits are shared across regions
 171 and consumers. Governance capacity also varies: while advanced economies can manage CfDs at
 172 scale, many emerging markets may need international support or pooled procurement. Finally, grid
 173 expansion and permitting can slow deployment regardless of financial incentives. Fiscal feasibility is
 174 a necessary condition, but political feasibility ultimately determines whether zero-capex PV can be
 175 implemented at the required scale.

176 5 Results

177 This section reports four main outcomes: (i) the closed-form timing of the climate-target break-even
 178 under a PV-only scenario, (ii) the sensitivity of this timing to deployment and system parameters,
 179 (iii) a general recipe for regional application, and (iv) illustrative case studies for the EU, India, and
 180 China.

181 5.1 Closed-form timelines (global PV-only)

182 *In words:* The break-even year T^* is the first year when PV abatement flows equal the global
 183 mitigation flow G .

184 Using $G \simeq 4.3 \text{ Gt/y}$ and central productivity $k = 0.568 \text{ Gt/TW}\cdot\text{y}$, the break-even admits a closed
 185 form:

$$T^* = 2025 + \frac{G}{k \bar{A}}.$$

186 Substituting values:

$$T^* = 2025 + \frac{4.3}{0.568 \bar{A}} \quad (\text{calendar year}).$$

Table 1: Global break-even year T^* as a function of annual PV additions \bar{A} .

$\bar{A} (\text{TW}/\text{y})$	T^*	Interpretation
0.60	~2038	Current record scale (5)
0.75	~2035	Moderate acceleration
0.94	~2033	Strong acceleration (zero-capex consistent)
1.20	~2032	Very strong expansion
1.50	~2030	Extreme scenario

187 *Interpretation.* At today’s record pace ($\bar{A} \approx 0.60 \text{ TW}/\text{y}$), break-even does not occur until the late
 188 2030s. Accelerating to $\bar{A} \approx 0.94 \text{ TW}/\text{y}$, consistent with a zero-capex program, advances the break-
 189 even to the early 2030s. Thus, even modest increases in PV build-out compress the climate timeline
 190 by half a decade.

Figure 1: Closed-form break-even year T^* vs. average PV additions \bar{A} . Solid line shows the central
 case ($k = 0.568 \text{ Gt/TW}\cdot\text{y}$). Dashed/dotted lines illustrate $\pm 10\%$ sensitivity in k (capacity factor /
 grid factor). Markers correspond to scenarios in Table 1.

191 5.2 Sensitivity to deployment and system parameters

192 *In words:* Break-even arrives earlier when PV build-out is faster, when PV plants perform better, or
 193 when the displaced grid is dirtier.

194 Analytically, for G treated as locally constant:

$$\frac{\partial T^*}{\partial \bar{A}} = -\frac{G}{k \bar{A}^2}, \quad \frac{\partial T^*}{\partial \text{CF}} = -\frac{G}{K \bar{A} \text{CF}^2 \text{EF}}, \quad \frac{\partial T^*}{\partial \text{EF}} = -\frac{G}{K \bar{A} \text{CF} \text{EF}^2},$$

195 with $K = 8.76$. All derivatives are negative: larger \bar{A} , higher CF, or higher EF advance T^* .

196 5.3 Regional plug-in recipe

197 *In words:* The same formula applies regionally by substituting local parameters.

$$k_\ell = 8.76 \text{CF}_\ell \text{EF}_\ell, \quad T_\ell^* = 2025 + \frac{G_\ell}{k_\ell \bar{A}_\ell}.$$

198 **Recipe:**

- 199 1. Obtain regional PV capacity factor CF_ℓ (e.g. IRENA, IEA).
- 200 2. Obtain displaced grid factor EF_ℓ (e.g. Ember).
- 201 3. Choose average annual PV additions \bar{A}_ℓ (e.g. policy targets).
- 202 4. Compute $k_\ell = 8.76 \text{CF}_\ell \text{EF}_\ell$.
- 203 5. Compute $T_\ell^* = 2025 + G_\ell/(k_\ell \bar{A}_\ell)$, where $G_\ell = \gamma E_\ell$.

204 This provides a one-line estimate of the break-even year for any region.

205 5.4 Regional case studies

206 **EU (illustrative).** With modest CF values and a cleaner grid, the EU achieves break-even only in the early 2030s, but enjoys strong policy credibility through ETS revenues and CfDs. *Interpretation.*

Table 2: Illustrative EU break-even year T_ℓ^* under different PV build-out rates and parameters.

Scenario	k_ℓ (Gt/TW·y)	\bar{A}_ℓ (TW/y)	T_ℓ^*
Low CF/EF, slow build	0.447	0.06	~2034
Central CF/EF, moderate build	0.521	0.09	~2030
Central CF/EF, fast build	0.521	0.12	~2029
High CF/EF, fast build	0.596	0.12	~2028

207 At $\bar{A}_\ell = 0.06$ TW/y (~60 GW/y), the EU break-even arrives in the early 2030s. Accelerating to
208 ~90 GW/y shifts this forward by about 2.5 years. Better siting (higher CF) or dirtier displaced
209 generation (higher EF) bring T_ℓ^* earlier, since $k_\ell = 8.76 \text{CF}_\ell \text{EF}_\ell$ grows linearly. This demonstrates
210 how the global framework applies seamlessly to regional contexts, providing policymakers with
211 simple formulas to test deployment pathways.

213 **India (illustrative).** With higher CF and a dirtier grid, India reaches break-even several years earlier
214 than the EU at comparable build-out, highlighting its strong leverage. *Interpretation.* Compared with

Table 3: Illustrative India break-even year T_ℓ^* under different PV build-out rates and parameters.

Scenario	k_ℓ (Gt/TW·y)	\bar{A}_ℓ (TW/y)	T_ℓ^*
Low CF/EF, slow build	1.25	0.06	~2031
Central CF/EF, moderate build	1.35	0.09	~2029
Central CF/EF, fast build	1.35	0.12	~2028
High CF/EF, fast build	1.45	0.12	~2027

214 the EU case, India's higher capacity factor and dirtier marginal grid (mean EF_ℓ) yield substantially
215 earlier break-even years. At $\bar{A}_\ell = 0.09$ TW/y (~90 GW/y), the break-even is around 2029 — about
216 four years sooner than in the EU case. This underscores how zero-capex PV has particularly high
217 leverage in regions with strong solar resources and carbon-intensive power systems.

219 **China (illustrative).** As the world’s largest solar market with a coal-heavy grid, China’s break-
 220 even shifts dramatically with deployment rates: 100 GW/y → mid-2030s, 200 GW/y → late 2020s.
Interpretation. At a moderate build-out of 0.10 TW/y (~100 GW/y), China would reach break-even

Table 4: Illustrative China break-even year T_ℓ^* under different PV build-out rates and parameters.

Scenario	k_ℓ (Gt/TW·y)	\bar{A}_ℓ (TW/y)	T_ℓ^*
Low CF/EF, moderate build	1.05	0.10	~2035
Central CF/EF, strong build	1.15	0.15	~2030
High CF/EF, very strong build	1.23	0.20	~2029

221 around 2035. Accelerating to 0.15–0.20 TW/y moves the break-even forward by 5–6 years, to the
 222 late 2020s or early 2030s. This demonstrates that, given China’s large grid emissions factor, scaling
 223 PV has particularly strong leverage on meeting annual climate targets.

225 6 Conclusion

226 This paper asked whether a global zero-up-front-cost (“zero-capex”) solar PV program can (i) deliver
 227 the annual mitigation flow consistent with a 1.5 °C pathway within a practical timeframe, and (ii) do
 228 so with fiscal balance when avoided climate damages are monetized.

229 **Key findings.** Under central assumptions, today’s record PV deployment of about 0.60 TW per
 230 year would reach the climate-target break-even only in the late 2030s (around 2038). By contrast, if
 231 average additions were raised to roughly 0.94 TW per year — consistent with a large-scale zero-capex
 232 rollout integrated with routine grid and storage expansion — the break-even would arrive in the early
 233 2030s (around 2033). On the fiscal side, program costs balance with avoided damages at a damage
 234 valuation of about \$175/tCO₂. At the more commonly used valuation of \$230/tCO₂, the net global
 235 benefit is in the trillions of dollars, leaving ample fiscal space for grid integration and financing
 236 support.

237 **Implications.** Advancing the break-even year by five years yields large climate dividends, while the
 238 financial burden is modest when shared globally. Spread over an eight-year build phase, the implied
 239 outlay corresponds to only \$90–\$120 per person per year, comparable to existing household energy
 240 bills in many countries. Once deployed, the PV fleet continues to generate near-zero-cost electricity
 241 for decades, effectively turning a one-time global investment into enduring economic and climate
 242 benefits.

243 **Policy relevance.** For decision-makers, the analysis provides clear guidance:

- 244 1. *Zero-capex PV programs are feasible and fiscally defensible* when paired with carbon-linked
 245 revenues (e.g., ETS auctioning or carbon CfDs).
- 246 2. *Speed matters.* Raising global annual additions from 0.6 to 0.9 TW/y accelerates the 1.5 °C
 247 break-even by half a decade.
- 248 3. *Complementary measures amplify impact.* Parallel investments in wind, methane abatement,
 249 and efficiency can advance the break-even even further.

250 This analysis abstracts from political feasibility, yet real-world deployment demands governance that
 251 ensures equity, shields consumers from shocks, and supports a just transition. The case for large-scale
 252 PV is scientific, economic, and political: with aligned fiscal tools, policymakers can advance the
 253 break-even year, cut damages, and deliver affordable clean power worldwide.

254 References

- 255 [1] IPCC. *Climate Change 2023: Synthesis Report. Summary for Policymakers*. Intergovernmental
 256 Panel on Climate Change, 2023. Available at: <https://www.ipcc.ch/report/ar6/syr/>
 257 *summary-for-policymakers/*.
- 258 [2] UNEP. *Emissions Gap Report 2023: Broken Record – Temperatures hit new highs, yet world
 259 fails to cut emissions (again)*. United Nations Environment Programme, 2023. Key figure: global

- 260 GHG emissions ~ 57.4 GtCO₂e in 2022. Available at: <https://www.unep.org/resources/emissions-gap-report-2023> and interactive: <https://www.unep.org/interactives/emissions-gap-report/2023/>.
- 263 [3] Ember. *Global Electricity Review 2024*. 2024. Provides global power-sector emissions
264 intensity trends and renewable shares. Available at: <https://ember-energy.org/latest-insights/global-electricity-review-2024/>.
- 266 [4] IRENA. *Renewable Power Generation Costs in 2023*. International Renewable Energy Agency,
267 2024. See PV performance and cost benchmarks. Available at: <https://www.irena.org/Publications/2024/Sep/Renewable-Power-Generation-Costs-in-2023>.
- 269 [5] IEA. *Renewables 2024*. International Energy Agency, 2024. Market analysis and forecasts for
270 PV and wind additions. Available at: <https://www.iea.org/reports/renewables-2024>.
- 271 [6] UK Department for Energy Security and Net Zero. *Contracts for Difference and Capacity Market Scheme Update 2024*. 2024. Official policy update for AR7 and beyond. Available at: <https://assets.publishing.service.gov.uk/media/6750505a0b3e68dfc448c861/contracts-for-difference-and-capacity-market-scheme-update-2024.pdf>.
- 275 [7] Federal Ministry for Economic Affairs and Climate Action (BMWK), Germany. *Funding Programme for Carbon Contracts for Difference*. Press release and programme resources, 12 March
276 2024. Available at: <https://www.bundeswirtschaftsministerium.de/Redaktion/EN/Downloads/F/funding-programme-for-carbon-contracts-for-difference.html>
277 and portal <https://www.klimaschutzvertrage.info/en/home>.
- 279 [8] European Environment Agency (EEA). *Use of ETS auctioning revenues — Reporting year 2023*.
280 Dataset and figures on EU ETS revenue use. Available at: <https://www.eea.europa.eu/data-and-maps/data/external/use-of-ets-auctioning-revenues>. See also Eco-
281 logic Institute (2022): *The use of auctioning revenues from the EU ETS for climate action*. <https://www.ecologic.eu/sites/default/files/publication/2022/EcoLogicInstitute-2022-UseAucRevClimate-Summary.pdf>.
- 285

286 **A Responsible AI Statement**

287 The research presented in this paper examines opportunities and risks of large-scale zero-capex
288 solar PV programs for climate mitigation. While such programs show strong potential to accelerate
289 decarbonization, they also raise ethical and practical concerns if misinterpreted or applied without
290 governance. We therefore adopt the following safeguards and principles:

- 291 • **Transparency:** All assumptions (capacity factors, grid emission factors, costs, discount
292 rates) are explicitly stated, with units and update rules provided. Conditions under which
293 conclusions may fail are clearly flagged.
- 294 • **Scope Awareness:** We highlight that results pertain strictly to technical and fiscal feasibility.
295 Governance, equity, and political implementation are identified as crucial but remain outside
296 the scope of our closed-form analysis.
- 297 • **Risk Awareness:** Model outputs should not be misused as prescriptive policy advice. They
298 must be validated in real-world contexts before influencing fiscal planning or climate targets.
- 299 • **Equity and Fairness:** While the analysis uses global averages, we acknowledge distribu-
300 tional impacts across regions and consumer groups. Equity concerns are noted as central to
301 implementation.
- 302 • **Accountability:** All formulas, derivations, and sensitivity analyses are transparent, auditable,
303 and based on publicly available data sources.

304 By integrating these safeguards, we aim to ensure that technical insights on solar PV deployment
305 enhance climate science without undermining ethical standards or public trust.

306 **B Reproducibility Statement**

307 We place strong emphasis on reproducibility and transparency. To this end, we provide:

- 308 • **Equations and Symbols:** All results derive from closed-form algebraic expressions with
309 clearly defined symbols, units, and mappings.
- 310 • **Parameters and Data:** Inputs (PV capacity factors, grid emission intensities, capital costs,
311 O&M costs, social cost of carbon) are sourced from openly available reports (IPCC, UNEP,
312 IEA, IRENA).
- 313 • **Update Rules:** Simple update rules are provided to incorporate new emissions inventories
314 or revised system parameters.
- 315 • **Sensitivity Analyses:** Ranges for key parameters (capacity factor, emissions factor, deploy-
316 ment rate) are documented to allow robustness checks.
- 317 • **Reproduction Path:** Results can be exactly replicated with a calculator or minimal code;
318 no proprietary models, hidden datasets, or machine learning training are required.
- 319 • **Figures and Tables:** All tables (e.g., break-even year by deployment rate) and figures (e.g.,
320 sensitivity plots) are derived directly from closed-form equations and can be regenerated
321 with the provided mappings.

322 To facilitate accessibility, all formulas and assumptions are fully documented in the main text. This
323 ensures that results can be independently reproduced, tested under alternative assumptions, and
324 extended by the research community.

325 **Agents4Science AI Involvement Checklist**

- 326 1. **Hypothesis development:** Hypothesis development includes the process by which you
327 came to explore this research topic and research question. This can involve the background
328 research performed by either researchers or by AI. This can also involve whether the idea
329 was proposed by researchers or by AI.

330 Answer: [D]

331 Explanation: The initial spark of the idea (exploring global zero-capex PV deployment
332 for climate targets) came from a human. All further framing, hypothesis refinement, and
333 formulation were developed through ChatGPT.

- 334 2. **Experimental design and implementation:** This category includes design of experiments
335 that are used to test the hypotheses, coding and implementation of computational methods,
336 and the execution of these experiments.

337 Answer: [D]

338 Explanation: The study does not contain computational experiments in the traditional sense.
339 Instead, ChatGPT produced the algebraic setup, parameter choices, and structure of the
340 evaluation scenarios, while no human-designed experiments were executed independently.

- 341 3. **Analysis of data and interpretation of results:** This category encompasses any process to
342 organize and process data for the experiments in the paper. It also includes interpretations of
343 the results of the study.

344 Answer: [D]

345 Explanation: ChatGPT generated and interpreted the analytical results based on public
346 data assumptions (capacity factors, SCC, PV costs). No independent human analysis or
347 interpretation was performed beyond light verification.

- 348 4. **Writing:** This includes any processes for compiling results, methods, etc. into the final
349 paper form. This can involve not only writing of the main text but also figure-making,
350 improving layout of the manuscript, and formulation of narrative.

351 Answer: [D]

352 Explanation: The manuscript—including structure, narrative, figures, and appendices—was
353 written almost entirely by ChatGPT. Human involvement was limited to prompting, minor
354 guidance, and approving the drafts.

- 355 5. **Observed AI Limitations:** What limitations have you found when using AI as a partner or
356 lead author?

357 Description: Even with clear prompts, the model tended to:

- 358 • over-generalize and assert claims without sufficient sourcing or primary citations;
- 359 • drift numerically across drafts (units, exponents, and headline figures changing between
360 sections);
- 361 • cite stale, mismatched, or non-resolvable references;
- 362 • produce redundant or stylistically inconsistent prose across sections;
- 363 • introduce LaTeX fragility (broken labels/refs, incompatible packages, table/float er-
rors);
- 364 • show context volatility (revising parameters without propagating changes globally);
- 365 • exhibit limited judgment on feasibility or policy realism beyond the provided data.

367 **Mitigations that worked.** We:

- 368 • enforced a single source of truth for scalars (macros) and unit-checked equations with
369 binary acceptance tests;
- 370 • regenerated all tables and figures from those scalars to eliminate numeric drift;
- 371 • required primary-source citations for load-bearing numbers and dated claims;
- 372 • ran a compile check per draft and a short provenance checklist (assumptions, units,
373 dates);
- 374 • adopted a “changes propagate or fail” rule before acceptance, with human sign-off for
375 conclusions.

376 **Net result.** Locked parameters, automated recomputation, strict citation policy, and human
377 verification substantially reduced hallucinations, ensured internal consistency, and kept the
378 manuscript scientifically accountable.

379 **Agents4Science Paper Checklist**

380 **1. Claims**

381 Question: Do the main claims made in the abstract and introduction accurately reflect the
382 paper's contributions and scope?

383 Answer: [Yes]

384 Justification: The abstract and introduction clearly describe the main contributions—an
385 algebraic break-even framework, application to global PV deployment, and implications
386 for climate policy. These claims align with the content and scope of the paper generated by
387 ChatGPT.

388 **2. Limitations**

389 Question: Does the paper discuss the limitations of the work performed by the authors?

390 Answer: [Yes]

391 Justification: Limitations are explicitly discussed (Sec. 4.4, Conclusion, Responsible AI
392 Statement), including governance issues, fiscal risks, dataset assumptions, and the conceptual
393 nature of the study.

394 **3. Theory assumptions and proofs**

395 Question: For each theoretical result, does the paper provide the full set of assumptions and
396 a complete (and correct) proof?

397 Answer: [Yes]

398 Justification: All assumptions and algebraic derivations are fully stated in Sec. 3–4, with
399 cross-referenced formulas. The proofs are closed-form and reproducible.

400 **4. Experimental result reproducibility**

401 Question: Does the paper fully disclose all the information needed to reproduce the main ex-
402 perimental results of the paper to the extent that it affects the main claims and/or conclusions
403 of the paper (regardless of whether the code and data are provided or not)?

404 Answer: [Yes]

405 Justification: Although no computational experiments were run, the algebraic model and
406 parameters are fully disclosed (Appendix B). Replication requires only the formulas and
407 public data.

408 **5. Open access to data and code**

409 Question: Does the paper provide open access to the data and code, with sufficient instruc-
410 tions to faithfully reproduce the main experimental results, as described in supplemental
411 material?

412 Answer: [Yes]

413 Justification: All inputs are public (IPCC, IEA, UNEP, IRENA, Ember). An anonymized
414 GitHub repository with example scripts and resources is provided for reproducibility.

415 **6. Experimental setting/details**

416 Question: Does the paper specify all the training and test details (e.g., data splits, hyper-
417 parameters, how they were chosen, type of optimizer, etc.) necessary to understand the
418 results?

419 Answer: [NA]

420 Justification: No machine learning experiments were conducted; the work is purely analytical
421 using closed-form algebraic equations.

422 **7. Experiment statistical significance**

423 Question: Does the paper report error bars suitably and correctly defined or other appropriate
424 information about the statistical significance of the experiments?

425 Answer: [NA]

426 Justification: Statistical significance is not applicable, as the results are deterministic alge-
427 braic calculations. Sensitivity analyses are reported instead (Sec. 5.2).

428 **8. Experiments compute resources**

429 Question: For each experiment, does the paper provide sufficient information on the com-
430 puter resources (type of compute workers, memory, time of execution) needed to reproduce
431 the experiments?

432 Answer: [NA]

433 Justification: No computational experiments requiring significant compute were performed.
434 Replication can be done with a calculator or basic scripts.

435 **9. Code of ethics**

436 Question: Does the research conducted in the paper conform, in every respect, with the
437 Agents4Science Code of Ethics (see conference website)?

438 Answer: [Yes]

439 Justification: The work conforms with the Code of Ethics. No sensitive data were used, all
440 datasets are public, and responsible use considerations are discussed in the Responsible AI
441 Statement.

442 **10. Broader impacts**

443 Question: Does the paper discuss both potential positive societal impacts and negative
444 societal impacts of the work performed?

445 Answer: [Yes]

446 Justification: Positive and negative societal impacts are discussed (Sec. 6, Responsible AI
447 Statement), including accelerating mitigation, equitable access, fiscal risks, and governance
448 challenges.