

SAMANTHA CHERNEY, ANDREW R. MORRAL, TERRY L. SCHELL, SIERRA SMUCKER, EMILY HOCH

## Development of the RAND State Firearm Law Database and Supporting Materials

he RAND Corporation launched its Gun Policy in America initiative in January 2016 with the goal of creating objective, factual resources for policymakers and the public on the effects of gun policies and laws. Research in this area has often consisted of cross-sectional studies examining how firearm outcomes differ in a particular year across states with different policies. Many fewer studies have used more-powerful longitudinal research designs for evaluat-



ing the effects of gun laws, partly because longitudinal data on most state gun laws are not widely available and are difficult and time-consuming to construct. Therefore, as part of its Gun Policy in America initiative, RAND developed a longitudinal database of state firearm laws that is free to the public, including other researchers, to support improved analysis and understanding of the effects of various laws. This paper documents the methods that RAND

researchers used to construct the RAND State Firearm Law Database and provides definitions and other information that will facilitate its use.<sup>1</sup>

#### **Approach to Developing the RAND State Firearm Law Database**

Our objective in developing the RAND State Firearm Law Database was to produce a data set that would be useful to those interested in understanding the effects of several classes of laws over time. We used a two-stage approach to develop the data set:

- 1. We relied on secondary sources to collect laws that others had identified and classified.
- 2. We systematically searched for and reviewed all laws identified in the first stage, as well as laws omitted in the first stage that corresponded to one of the classes of laws we wished to identify.

Specifically, we sought complete information on all state laws from 1979 through January 2020 that corresponded to the law categories listed in Table 1. When a state had no law in place in 1979 for a particular law class, the database reflects this fact, and such entries may be superseded when a law of that type is first implemented.

TABLE 1
State Firearm Law Categories Used in the RAND State Firearm Law Database

Gun Law Category	Specification	Definition
Background checks	Private sales     Handgun     Long gun	Requires a background check of individuals purchasing guns; includes background checks for permits to purchase where the permit is valid for 30 days or less
	Private sales – optional  Handgun  Long gun	Allows private sellers to conduct a background check of individuals purchasing guns; includes background checks for permits to purchase where the permit is valid for 30 days or less
	Sales from dealers     Handgun     Long gun	Requires licensed dealers to conduct a background check of individuals purchasing guns
	Sales from dealers – federal • Handgun • Long gun	Requires licensed dealers to conduct background checks pursuant to federal laws passed in 1994 (interim provisions) and 1998 (National Instant Criminal Background Check System [NICS])
	Permit to purchase     Handgun     Long gun	Requires law enforcement to conduct a background check before a permit to purchase a gun may be issued
	Extra time  • Handgun  • Long gun	Extends the period of time a dealer must wait before transferring a firearm without a completed background check
Carrying a concealed weapon (CCW)	Prohibited • Handgun	Prohibits individuals from carrying guns in a concealed manner
	May issue • Handgun	Requires permits for concealed carrying; gives law enforcement discretion to issue permits to allow concealed carrying of weapons; may include subjective criteria for issuing permits
	Shall issue  • Handgun	Requires permits for concealed carrying; removes law enforcement discretion in issuing permits; only includes objective criteria for issuing permits
	Shall issue (permit not required)  • Handgun	Allows individuals to carry concealed weapons without a permit
Castle doctrine	<ul><li>Handgun</li><li>Long gun</li></ul>	Allows individuals to use deadly force in defense of themselves, others, and their homes without the duty to retreat
	Expanded 1  • Handgun  • Long gun	Expands castle doctrine beyond the home to the vehicle (or a family member's vehicle) or place of work
	<ul><li>Expanded 2</li><li>Handgun</li><li>Long gun</li></ul>	Expands castle doctrine beyond the home, vehicle, or place of work to other specific places (e.g., private property owned by the individual, homes of others who have invited the individual to join them), although duty to retreat from a threat of deadly force in some contexts (e.g., a public street) remains in place
	Stand your ground  Handgun  Long gun	Expands castle doctrine to any location
Child access prevention (CAP) laws	Negligent storage  Handgun  Long gun	Mandates safe storage of guns
	Intentional, knowing, or reckless provision  • Handgun  • Long gun	Prohibits individuals from furnishing guns to minors

Table 1—Continued

Gun Law Category	Specification	Definition
Dealer license	<ul><li>Handgun</li><li>Long gun</li></ul>	Requires dealers of firearms to be licensed by the state
Firearm removal at the scene of a domestic violence incident	Required • Handgun • Long gun	Requires police officers to seize a firearm at the scene of a domestic violence incident
	Authorized • Handgun • Long gun	Allows police officers to seize a firearm at the scene of a domestic violence incident
Firearm sales restrictions	Assault weapon ban  • Handgun  • Long gun	Bans assault weapons
	Handgun ban • Handgun	Bans handguns
	Saturday night special ban  • Handgun	Bans junk guns
	One gun per month  • Handgun	Prohibits the purchase of more than one gun in a 30-day period
Firearms in colleges or universities	Private – possession prohibited • Handgun • Long gun	Prohibits the possession of all firearms on the property of all private colleges and universities
	Public – possession prohibited  • Handgun  • Long gun	Prohibits the possession of all firearms on the property of all public colleges and universities
	Public and private – possession prohibited • Handgun • Long gun	Prohibits the possession of all firearms on the property of all private and public colleges and universities
	Public – CCW allowed  • Handgun	Allows concealed carrying on the property of all public colleges and universities
	Public – CCW allowed, open areas • Handgun	Allows concealed carrying in the open areas of all public colleges and universities
	Public – CCW not allowed • Handgun	Prohibits concealed carrying on the property of all public colleges and universities
	Public and private – CCW not allowed • Handgun	Prohibits concealed carrying on the property of all public and private colleges and universities
	Public and private – CCW allowed • Handgun	Allows concealed carrying on the property of all private and public colleges and universities
Firearms in kindergarten through 12th grade (K-12) educational settings	School personnel other than peace officers  • Handgun  • Long gun	Allows school personnel, in addition to their other official duties, to carry firearms on school property (not including guards or police officers). Staff authorized to carry firearms may be required to take training in use of force, weapons proficiency, the law, etc.

Table 1—Continued

Gun Law Category	Specification	Definition
Gun trafficking	<ul><li>Handgun</li><li>Long gun</li></ul>	Prohibits the sale or transfer of a firearm to a person who is ineligible to possess a firearm
	Straw purchase  • Handgun  • Long gun	Prohibits the purchase of or furnishing of a firearm for a person while knowing that the person is prohibited from possessing a firearm under state or federal law
Local laws preempted by state	Selective • Handgun • Long gun	Prohibits local laws for a specific class of laws (e.g., registration), specific use of firearms (e.g., concealed carry), or specific class of firearm (e.g., imitation guns); the seven types of preemption laws are represented by a unique law class subtype in the data set (e.g., selective: manufacture, sale, or possession of imitation firearms)
	Comprehensive • Handgun • Long gun	Broadly prohibits local laws
Minimum age	Youth possession  Handgun  Long gun	Establishes a minimum age for possession of a gun
	Purchase and sale  • Handgun  • Long gun	Prohibits the sale to and/or purchase of guns by individuals under a specified age
Open carry	License required  Handgun  Long gun	Requires licenses for the open carrying of guns
	License required – loaded • Handgun	Requires licenses for the open carrying of loaded guns
	Limited • Handgun • Long gun	Allows individuals to openly carry guns without a license but with specific limitations, such as time of day or location
	Limited – prohibited, loaded • Handgun • Long gun	Prohibits the open carrying of loaded guns
	Prohibited • Handgun • Long gun	Prohibits the open carrying of guns
	Not restricted • Handgun • Long gun	Does not restrict the open carrying of guns
Permit to purchase	<ul><li>Handgun</li><li>Long gun</li></ul>	Requires prospective purchasers to first obtain a license or permit from law enforcement; does not include voluntary permit schemes
	Maximum waiting period  Handgun  Long gun	Establishes the maximum amount of time law enforcement may wait before issuing a permit or denying the application
Prohibited possessor	Mental health – those adjudicated as being mentally incompetent, incapacitated, or disabled  • Handgun  • Long gun	Prohibits the possession of firearms by individuals adjudicated as being mentally incompetent, incapacitated, or disabled; includes individuals who have court-appointed guardians and conservators; who are subject to court order due to mental illness; who have been judicially pronounced to be a danger to others as a result of a mental disorder or mental illness; who have a history of violent behavior; and who have an intellectual disability <sup>a</sup>

#### Table 1—Continued

Gun Law Category	Specification	Definition
Prohibited possessor (cont.)	Mental health – those committed to a mental health facility • Handgun • Long gun	Prohibits the possession of firearms by individuals who have been involuntarily committed to mental institutions; includes all findings of insanity, mental illness, or incapacity pursuant to a criminal trial <sup>a</sup>
	Mental health – those committed to a mental health facility – voluntary • Handgun • Long gun	Prohibits the possession of firearms by individuals who have been voluntarily committed to mental institutions <sup>a</sup>
	Mental health – those committed to a mental health facility – outpatient  Handgun  Long gun	Prohibits the possession of firearms by individuals who have been court-ordered to attend outpatient mental health institutions <sup>a</sup>
	Mental health – those determined by police as being mentally incompetent, incapacitated, or disabled • Handgun • Long gun	Prohibits the possession of firearms by individuals who have been found by the police to be mentally incompetent, incapacitated, or disabled <sup>a</sup>
	Mental health – those diagnosed with a significant behavioral, emotional, or mental disorder  • Handgun • Long gun	Prohibits the possession of firearms by individuals who have been diagnosed with a significant behavioral, emotional, or mental disorder <sup>a</sup>
	Extreme risk protection order (ERPO)  • Handgun  • Long gun	Allows law enforcement officials to petition a court to remove firearms from a person who is known to be a risk to themselves or others
	ERPO – expanded • Handgun • Long gun	Allows people other than law enforcement, such as family members or medical professionals, to petition a court to remove firearms from a person who is known to be a risk to themselves or others
	ERPO – ex parte • Handgun • Long gun	Allows law enforcement to petition a court to temporarily remove firearms from a person before the person has appeared in court
	ERPO – ex parte, expanded • Handgun • Long gun	Allows law enforcement and others, such as family members or medical professionals, to petition a court to temporarily remove firearms from a person known to be a risk to themselves or others before the person has appeared in court
	Domestic violence restraining order (DVRO) • Handgun • Long gun	Prohibits an individual served with a DVRO from owning, possessing, or purchasing firearms <sup>b</sup>
	DVRO – expanded • Handgun • Long gun	Extends the DVRO prohibition on firearm ownership, purchase, or possession to dating partners
	DVRO – ex parte • Handgun • Long gun	Temporarily prevents an individual served with an ex parte DVRO (executed before the individual appears in court to defend himself or herself) from owning, possessing, or purchasing firearms <sup>b</sup>

#### Table 1—Continued

Gun Law Category	Specification	Definition
Prohibited possessor (cont.)	DVRO – ex parte, expanded • Handgun • Long gun	Extends the ex parte DVRO prohibition to dating partners
	Convicted of firearm-prohibiting crime – removal  Handgun  Long gun	Requires police to remove firearms from individuals convicted of a firearm-prohibiting crime
	Convicted of domestic violence crime – removal  Handgun  Long gun	Requires police to remove firearms from individuals convicted of a crime of domestic violence
	Prosecution of prohibited possessor  • Handgun  • Long gun	Criminalizes attempted purchase of firearms by individuals prohibited by law from possessing a firearm
Registration	<ul><li>Handgun</li><li>Long gun</li></ul>	Requires a recordkeeping system controlled by a government agency that stores the names of current owners of each firearm of a specific class and requires that these records are updated after firearms are transferred to a new owner (with few exceptions)
Required reporting of lost or stolen firearms	Lost or stolen firearms  Handgun  Long gun	Requires victims of theft and loss of firearms to report the incident to relevant authorities
	Stolen firearms  • Handgun  • Long gun	Requires victims of theft of firearms to report the incident to relevant authorities
	Tracing firearms used in crimes  • Handgun  • Long gun	Requires any firearms used in the course of a crime to be reported to the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) National Tracing Center
Safety training required	To purchase  • Handgun  • Long gun	Requires a safety training certificate for the purchase of a firearm (or handgun or long gun); the database excludes the safety training required prior to the issuance of a permit to carry a concealed weapon
	To purchase – semi-automatic rifles • Long gun	Requires a safety training certificate for the purchase of a semi-automatic rifle
	To carry  • Handgun	Requires a safety training certificate to carry a firearm
Untraceable firearm	<ul><li>Handgun</li><li>Long gun</li></ul>	Limits the production, sale, or distribution of firearms or firearm parts without a unique serial number
Waiting period	Handgun     Long gun	Establishes the minimum amount of time sellers must wait before delivering a gun to a purchaser; includes waiting periods for permits to purchase where the permit is valid for a short period and only for a single transaction
	Federal • Handgun	Restates a federal law requiring a five-day waiting period, in effect from February 28, 1994, to November 30, 1998 (at the latest)
	Semi-automatic rifles  • Long gun	Establishes the minimum amount of time licensed dealers must wait before delivering a semi-automatic rifle to a purchaser

<sup>&</sup>lt;sup>a</sup> We do not code laws that restrict only purchase or carry without also restricting possession. We also do not include restrictions based on substance abuse.

<sup>&</sup>lt;sup>b</sup> The additional context and notes column in the RAND State Firearm Law Database provides information on whether this law includes provisions that allow judicial discretion, firearm removal, and firearm surrender.

The list of law types is, of course, only a subset of all possible firearm laws that could be studied. Our hope is that, over time, we or others will expand the number of law categories included in the data set. As we have developed this database, we have prioritized classes of laws that we knew had been implemented in many states during the past 40 years, which means that there is more information available to help examine the laws' effects.

In addition to classifying state laws into the categories listed in Table 1, each record in the database includes other important fields, as outlined in Table 2.

## First Stage of Database Development: Secondary Sources

The initial draft of the data set relied on information provided in the following three secondary sources:

- Evaluating Gun Policy: Effects on Crime and Violence, Chapter Nine, by Jon S. Vernick and Lisa M. Hepburn (2003), which covers a subset of the state laws in Table 1 from 1979 to 1999
- the proprietary Firearm Legislation Dataset (FLD) compiled and maintained by the Giffords Law Center to Prevent Gun Violence, which lists many types of firearm bills that have been considered by state legislatures from 2008 to 2016<sup>2</sup>
- Regulating Guns in America: An Evaluation and Comparative Analysis of Federal, State and Selected Local Gun Laws, published by the Legal Community Against Violence (2008), which describes many types of state firearm laws in effect in 2008.

To find the effective dates for the laws, we generally relied on the notes provided by the digest at the end of each section of code, confirmed by the effective dates in the state session law that created that section. For the state session laws that did not provide an effective date, we relied on the general rules for each state, as provided by StateScape.<sup>3</sup>

None of the secondary sources contained all the information we wanted to include in the data set. In addition, in some cases, our categorization of laws differed from those in the secondary sources. For instance, Vernick and Hepburn (2003) coded laws that restated the federal law prohibiting licensed sellers from selling a firearm "without conducting a criminal history background check in accordance with regulations promulgated by the United States Department of Justice pursuant to the National Instant Criminal Background Check System" (11 Del.C. § 1448A, for example) as "waiting period" laws and specified the waiting period length as "instant" (Vernick and Hepburn, 2003, p. 372). We coded such laws in a new category called "extra time" to refer to state laws that extend the period of time a dealer must wait before transferring a firearm without a completed background check.

From the FLD, we extracted all state bills from 2008 to 2016 concerning any of our selected gun law categories. The data set includes all legislation that made minor changes to gun laws, including nonsubstantive changes (such as those changing definitions of various terms) or modifications to minor procedural elements (such as laws that change the concealed-carry permit renewal process in ways we judged to have negligible effects on gun owners). The FLD also includes types of laws that we have not yet included or chose not to include in the current version of the database, such as some prohibited possessor laws.

While the Vernick and Hepburn (2003) data cover 1979 to 1999 and the FLD covers most laws from 2008 to 2016, we had no similarly comprehensive source of state law data for 1999 to 2007. However, a report by the Legal Community Against Violence (2008) describes many state gun laws in effect in 2008, including those implemented in earlier years, and provides statutory citations to all laws.

Our hope is that, over time, we or others will expand the number of law categories included in the data set.

TABLE 2
Fields for Each Record in the Database

Field	Definition and Purpose	
Law ID	Unique law identifier created and assigned by RAND to facilitate communication about a specific law	
State	Name of state	
State postal abbreviation	Abbreviation of name of state	
FIPS Code	Two-digit state code used by Federal Information Processing Standards (FIPS) publications	
Law class (number)	Unique identifier for each law class	
Law class	Indicates the gun law category (e.g., background checks, waiting period)	
Law class subtype	Indicates the specification of the gun law category (e.g., private sales, shall issue)	
Handguns or long guns	Indicates the types of firearms specified by the law	
Effect	Specifies whether the law had a restrictive or permissive effect relative to the legal regime prior to its implementation; categorizes how a new law differs from the law it amends or replaces or from the status quo. (If the new law imposes greater restrictions on gun access or use, we categorize it as having a restrictive effect. If it eases access or use restrictions, we categorize it as having a permissive effect.)	
Type of change	Specifies whether the entry is a new law being implemented, a modification of an existing law, or the repeal of a law	
Effective date	Provides the date the law took effect; usually specified in the text of the law, but sometimes calculated based on state guidelines for law implementation, as outlined at StateScape (undated)	
Effective date note	Notes that, for some older laws, the exact day and month the law went into effect is not known, so January 1 is used	
Effective date year	Year the law took effect	
Effective date month	Month the law took effect	
Effective date day	Day the law took effect	
Statutory citation	Citation to the specific section(s) of the statute where the law is found	
Content	Excerpts from the relevant statutes	
Supersession date	If the law was replaced or modified by a later law, specifies the date this occurred	
Supersession date year	If the law was replaced or modified by a later law, specifies the year this occurred	
Supersession date month	If the law was replaced or modified by a later law, specifies the month this occurred	
Supersession date day	If the law was replaced or modified by a later law, specifies the day this occurred	
Controlling law at beginning of period (1979)	Indicates the law of each law class that was in effect January 1, 1979, the beginning of the coverage period for the RAND State Firearm Law Database; when a state had no law in place in 1979 for a particular law class, we mark that law with a 1 in the database; this may be superseded by the law when it is first implemented	
Age for minimum age laws	Specifies the age that a minimum age law uses to determine who can purchase or possess firearms under the statute	
Length of waiting period (days, handguns)	Specifies the number of days a person must wait to purchase a handgun under handgun waiting-period laws	
Additional context and notes	Provides information that illuminates peculiarities in the law or events surrounding its passage that are relevant when analyzing the effect or impact of the law	
Caveats and ambiguities	Provides additional explanation when aspects of the law's content or effective date might be unclear	

#### Second Stage of Database Development: Primary Sources

Once we completed the first phase of database development, we had a large list of state laws but had not yet verified the codings we extracted from secondary sources. In addition, we were aware of two other weaknesses in our use of the secondary sources: In most cases, not all of the fields we wished to use to describe laws in the data set could be completed using just the secondary sources, and our approach to filling in laws from 1999 to 2007 could have overlooked laws that were implemented and repealed during this period. To address these concerns, we collected and reviewed the statutory language for all laws included in the database in order to complete missing field entries, and we conducted a broad search for laws that our first-stage procedures may have omitted.

To assemble a library of all laws referenced in the RAND data set, we primarily relied on Westlaw, LexisNexis, and HeinOnline. We used Westlaw and LexisNexis to find current laws, as well as legislation going back as far as 30 years or so, depending on the state. For older laws, we used the information in Westlaw and LexisNexis, which provide "credits" or "historical notes" on the bills in which these laws were passed or amended, and then looked for these in HeinOnline's session law library.

In some cases, we could not find online sources for laws we were investigating. In these cases, we contacted law librarians in various states, who kindly sent us PDFs of the laws we sought. In a handful of cases, we could not find the text of older laws and therefore relied on information provided in academic articles. Those secondary sources also helped us understand the *controlling laws*, or the status quo in 1979, when our data series begins. For example, we needed to understand whether, in a given state, concealed carry was allowed or prohibited prior to the passage of the first such law after 1979.

In verifying every law, we occasionally identified laws with statutory citations or effective dates that differed from those we would have ascribed to them. We discussed all such differences as a team and rendered a consensus judgment on the proper coding of the law. We note most deviations from other

secondary sources in the "caveats and ambiguities" column of the database. Some of these were based on ambiguous laws and disagreement among experts about whether a certain law had a specific intention and effect. For example, Vernick and Hepburn (2003) disagree with Peters, Cook, and Ludwig (2005) about the year in which Hawaii implemented a minimum age of 18 for permits to purchase handguns. In such cases, we coded the law according to what we thought the most reasonable interpretation was, but we note the disagreement in the "additional context and notes" column. As noted earlier, this process was iterative, and during this period of checking and verifying the laws, we further refined our codes for the types of laws.

To help ensure that we were not missing current laws, an important resource we used was the gun law information provided on the Giffords Law Center to Prevent Gun Violence (undated) website. We also relied on many newspaper and journal articles,4 websites,<sup>5</sup> and court cases and opinions<sup>6</sup> to help us find laws. As part of this task, we broadened our search of laws to include those that may have been implemented many years before 1979 but that were the controlling laws for each category of laws at the beginning of our data set. We verified that these laws were in effect in 1979 and had not been repealed. These controlling laws are entered in the database and coded as preexisting at the start of the study period. These laws are used to determine whether the first such law implemented since 1979 had a restrictive or a permissive effect on access to or use of guns in the state, relative to laws in effect at the start of the period.

## Limitations of the RAND State Firearm Law Database

There are several limitations of the RAND State Firearm Law Database that its users should consider:

• Laws are typically written differently in each state and are thus subject to wide variation in their content and specifics. For research purposes, we believe that it is convenient to aggregate similar laws within categories like those used in the RAND database. Only with such aggregation is it possible to describe laws

that have been implemented in multiple states, a prerequisite for many statistical analyses of the effects of such laws. However, aggregation can be subjective, both when deciding what level of aggregation to pursue and when making decisions about whether to classify individual laws that may not fit the category as well as others. We expect, therefore, that others reviewing the RAND database may disagree with the categories we selected or with some of the laws we classified as belonging to a given category.

- There are many important types of gun laws that we have not included in the database, merely because we did not have the time and resources to undertake a more comprehensive analysis of laws. For instance, the database includes no laws specifying sentencing enhancements for firearm crimes. Each year, however, we add more types of laws to the database to make it more comprehensive.
- Even when we have included a category of laws in the database, it is possible that our procedures led us to overlook a law that is relevant to the category, making the database incomplete.

 The database contains no information on how the laws were implemented, how well information about new laws was disseminated, how the laws were enforced, or how long the state required before the law was fully implemented as designed. Such implementation details could be critically important for understanding why laws appeared to have greater or lesser effects in different states.

Despite these limitations, RAND has made the State Firearm Law Database available to the public as is, without any warranty or assurances that it is complete or fully accurate, because we believe that, even with some possible errors, it represents an important resource that has been unavailable for those interested in understanding the effects of gun laws.

Moreover, by making the database publicly available, it is our hope that others will review our work and provide us with information or feedback on how it could be improved, including suggestions for more-useful categorizations of laws, more-accurate classifications of laws within categories, citations to any laws that we may have inadvertently omitted from the database, or information on state gun laws in categories we have not yet begun to develop.

#### **Notes**

- <sup>1</sup> Although not all guns are firearms, in this paper and database, we follow conventional use in U.S. policy discussions and treat the terms *gun* and *firearm* as interchangeable.
- <sup>2</sup> This data set is not publicly available and was provided to RAND by the Giffords Law Center to Prevent Gun Violence.
- <sup>3</sup> See the bill effective dates at StateScape, undated.
- <sup>4</sup> See, for example, Cramer and Kopel, 1995; Holstein and Le, 2003; Gorovitz and Ferri, 1999; Nieto, 1997; McDowall, Loftin, and Wiersema, 1995; Jansen and Nugent-Borakove, undated; "Hot Guns: Are There Laws on Cheap Handguns in Your Town?"
- 1997; Peters, Cook, and Ludwig, 2005; MacNutt, 2015; Marso, 2013; Ayres and Donohue, 2009; Lenzen, 1995; Grossman and Lee, 2008; Luedtke, 1977–1978; Carpenter, 2003; Bash, 1996; Rosengart et al., 2005; Sheppard, 1969; Sorens, Muedini, and Ruger, 2008; Warner, 1938; and Catalfamo, 2007.
- <sup>5</sup> See, for example, U.S. Concealed Carry, undated; National Rifle Association, undated; National Conference of State Legislatures, undated; and Cramer, undated.
- <sup>6</sup> See, for example, Kelley, 1987; *People v. Ephriam*, 2001; *People v. Graves*, 1974; *People v. Williamson*, 1978; *Siccardi v. State*, 1971; *State v. Kamelo*, 1977; and *State v. Graves*, 1974.

#### References

Ayres, Ian, and John J. Donohue III, "More Guns, Less Crime Fails Again: The Latest Evidence from 1977–2006," *Econ Journal Watch*, Vol. 6, No. 2, May 2009, pp. 218–238.

Bash, Richard Meek, *Oregon's Carry Concealed Weapon Laws: A Historical Review of the Right to Personal Protection*, thesis, Portland, Oreg.: Portland State University, 1996.

Carpenter, Catherine L., "Of the Enemy Within, the Castle Doctrine and Self-Defense," *Marquette Law Review*, Vol. 86, No. 4, Spring 2003, pp. 654–700.

Catalfamo, Christine, "Stand Your Ground: Florida's Castle Doctrine for the Twenty-First Century," *Rutgers Journal of Law & Public Policy*, Vol. 4, No. 3, Fall 2007, pp. 504–545.

Cramer, Clayton, blog homepage, undated. As of October 10, 2017:

http://claytonecramer.blogspot.com

Cramer, Clayton E., and David B. Kopel, "'Shall Issue': The New Wave of Concealed Handgun Permit Laws," *Tennessee Law Review*, Vol. 62, No. 3, Spring 1995, pp. 679–757.

Delaware Code, Title 11, Crimes and Criminal Procedure, § 1448A, Criminal history record checks for sales of firearms.

Giffords Law Center to Prevent Gun Violence, "Browse Gun Laws by State," webpage, undated. As of November 10, 2017: http://lawcenter.giffords.org/search-gun-law-by-state

Gorovitz, Eric, and Vincent Ferri, "Gun Policy in Seven Midwestern States: A Brief Analysis," *Berkeley Media Studies Group*, prepared for the Strengthening the Public Health Debate on Handguns, Crime, and Safety meeting, Chicago, Ill., October 14–15, 1999.

Grossman, Richard S., and Stephen A. Lee, "May Issue Versus Shall Issue: Explaining the Pattern of Concealed-Carry Handgun Laws, 1960–2001," *Contemporary Economic Policy*, Vol. 26, No. 2, April 2008, pp. 198–206.

Holstein, Linda L., and Anh T. Le, "Conceal and Carry for Minnesota Businesses," *Bench & Bar of Minnesota*, July 2003.

"Hot Guns: Are There Laws on Cheap Handguns in Your Town?" *PBS Frontline*, June 3, 1997. As of November 10, 2017: https://www.pbs.org/wgbh/pages/frontline/shows/guns

Jansen, Steven, and M. Elaine Nugent-Borakove, *Expansions to the Castle Doctrine: Implications for Policy and Practice*, Alexandria, Va.: National District Attorneys Association, undated. As of November 10, 2017: http://www.ndaa.org/pdf/Castle%20Doctrine.pdf

Kelley, Frank J., Attorney General, State of Michigan, Opinion No. 6435, April 27, 1987.

Legal Community Against Violence, Regulating Guns in America: An Evaluation and Comparative Analysis of Federal, State and Selected Local Gun Laws, San Francisco, Calif., February 2008.

Lenzen, John C., "Liberalizing the Concealed Carry of Handguns by Qualified Civilians: The Case for 'Carry Reform,'" *Rutgers Law Review*, Vol. 47, No. 4, Summer 1995, pp. 1503–1556.

Luedtke, Roland A., "Nebraska Criminal Code Revision—A Decade of Legislative Perseverance," *Creighton Law Review*, Vol. 14, No. 11, 1977–1978, pp. 78–93.

MacNutt, Karen, "History of Massachusetts Firearms Statutes," Worcester, Mass.: Law Office of J. Steven Foley, January 4, 2015.

Marso, Andy, "How 'Stand Your Ground' Came to Kansas," *Topeka Capital-Journal*, July 23, 2013.

McDowall, David, Colin Loftin, and Brian Wiersema, "Easing Concealed Firearms Laws: Effects on Homicide in Three States," *Journal of Criminal Law and Criminology*, Vol. 86, No. 1, Fall 1995, pp. 193–206.

National Conference of State Legislatures, homepage, undated. As of November 10, 2017: http://www.ncsl.org

National Rifle Association, homepage, undated. As of November 10, 2017: https://home.nra.org

Nieto, Marcus, *Concealed Handgun Laws and Public Safety*, Sacramento, Calif.: California Research Bureau, California State Library, November 1997.

People v. Ephraim, 60 Ill. App. 3d 848, 17 Ill. Dec. 859, 377 N.E.2d 49, 2001.

People v. Graves, 23 Ill. App. 3d 762, 320 N.E.2d 95, 1974.

*People v. Williamson*, 60 Ill. App. 3d 726, 18 Ill. Dec. 132, 377 N.E.2d 285, 1978.

Peters, Joseph A., Philip J. Cook, and Jens Ludwig, "Gun Crime and Gun Control: The Hawaiian Experience," *University of Chicago Legal Forum*, Vol. 2005, No. 1, 2005, pp. 55–90.

Rosengart, M., P. Cummings, A. Nathens, P. Heagerty, R. Maier, and F. Rivara, "An Evaluation of State Firearm Regulations and Homicide and Suicide Death Rates," *Injury Prevention*, Vol. 11, 2005, pp. 77–83.

Sheppard, Edward H., "Control of Firearms," *Missouri Law Review*, Vol. 34, No. 3, Summer 1969, pp. 376–396.

Siccardi v. State, 59 N.J. 545, 284 A.2d 533, 1971 N.J. LEXIS 215, 1971.

Sorens, Jason, Fait Muedini, and William P. Ruger, "U.S. State and Local Public Policies in 2006: A New Database," *State Politics and Policy Quarterly*, Vol. 8, No. 3, Fall 2008, pp. 309–326.

State v. Graves, 23 Ill. App. 3d 762, 1974.

State v. Kamelo, 58 Haw. 224, 565 P.2d 1358, 1977.

StateScape, "Bill Effective Dates," webpage, undated. As of November 10, 2017:

http://www.statescape.com/resources/legislative/bill-effective-dates.aspx

U.S. Concealed Carry, homepage, undated. As of November 10, 2017:

https://www.usconcealedcarry.com/

Vernick, Jon S., and Lisa M. Hepburn, "State and Federal Gun Laws: Trends for 1970–99," in Jens Ludwig and Philip J. Cook, eds., *Evaluating Gun Policy: Effects on Crime and Violence*, Washington, D.C.: Brookings Institution Press, 2003, pp. 345–411.

Warner, Sam B., "Uniform Pistol Act," *Journal of Criminal Law and Criminology*, Vol. 29, No. 4, Winter 1938, pp. 529–554.

#### **Acknowledgments**

We gratefully acknowledge the Giffords Law Center to Prevent Gun Violence for providing us with the Firearm Legislation Dataset, an invaluable resource, and Kate Forrester in particular for helping us navigate it. Furthermore, we would like to extend our gratitude to the law librarians who provided us with copies of laws we were unable to find online. The librarians include Liz Reppe and Susan Larson at the Minnesota State Law Library; Elizabeth Simmons at the Maryland State Law Library; Marlene Cuenco at the Hawaii Supreme Court Law Library; Angelica Illueca, Nidya G. Gonzalez, and Deidre Dolce at the California State Library; David Haberman at the Thormodsgard Law Library, University of North Dakota Law School; Rachel L. Catano and Mary S. Searles at the New Hampshire Law Library; Janet McLaughlin at the Barnstable Law Library in Massachusetts; Nathan Preuss at the University of Tennessee College of Law Library; Deb Person at the George William Hopper Law Library, University of Wyoming College of Law; Mandy Easter at the State Library of Iowa; Christopher Roy at the Connecticut Judicial Branch Law Library; Courtney E. Britt at the Alabama Supreme Court and State Law Library; Jonathan L. Voigt at the State Library of Arizona; and Luis Acosta at the U.S. Library of Congress. At RAND, we would like to thank Brian Dille, Emily Hoch, Felix Knutson, Justin Lee, and Angela Clague for their work tracking down laws and helping compile the gun law database; Anita Szafran for her help and advice on using many legal databases; and Gregory Fauerbach for programming assistance.

RAND's State Firearm Law Database benefited from insightful quality assurance reviews and comparisons with other organizations' gun law databases provided by Jon Vernick, Kate Forrester, John Donohue, Isaac Rabbani, Deborah Azrael, Shannon Frattoroli, Kerri Raissian, and Jacob D. Charles. We also gratefully acknowledge Maya Buenaventura, Grace Gahlon, and Mary Kate Adgie, who helped compare our law database with other published databases.

Finally, we gratefully acknowledge Arnold Ventures, which has provided grant support for the development of the database and other parts of RAND's Gun Policy in America initiative since July 2018.

# RAND

The RAND Corporation is a research organization that develops solutions to public policy challenges to help make communities throughout the world safer and more secure, healthier and more prosperous. RAND is nonprofit, nonpartisan, and committed to the public interest.

#### **Research Integrity**

Our mission to help improve policy and decisionmaking through research and analysis is enabled through our core values of quality and objectivity and our unwavering commitment to the highest level of integrity and ethical behavior. To help ensure our research and analysis are rigorous, objective, and nonpartisan, we subject our research publications to a robust and exacting quality-assurance process: avoid both the appearance and reality of financial and other conflicts of interest through staff training, project screening, and a policy of mandatory disclosure; and pursue transparency in our research engagements through our commitment to the open publication of our research findings and recommendations, disclosure of the source of funding of published research, and policies to ensure intellectual independence. For more information, visit www.rand.org/about/research-integrity.

RAND's publications do not necessarily reflect the opinions of its research clients and sponsors. RAND® is a registered trademark.

#### Limited Print and Electronic Distribution Rights

This document and trademark(s) contained herein are protected by law. This representation of RAND intellectual property is provided for noncommercial use only. Unauthorized posting of this publication online is prohibited. Permission is given to duplicate this document for personal use only, as long as it is unaltered and complete. Permission is required from RAND to reproduce, or reuse in another form, any of our research documents for commercial use. For information on reprint and linking permissions, please visit www.rand.org/pubs/permissions.

For more information on this publication, visit www.rand.org/t/TLA243-2-v2.

© 2022 RAND Corporation

#### www.rand.org

#### **About This Tool**

The RAND Corporation launched its Gun Policy in America initiative in January 2016 with the goal of creating objective, factual resources for lawmakers and the public on the effects of gun policies. Research in this area has often consisted of cross-sectional studies examining how firearm outcomes differ in a particular year across states with different policies. Many fewer studies have used morepowerful longitudinal research designs for evaluating the effects of gun laws, partly because the longitudinal data on states' gun laws are not widely available and are difficult and time-consuming to construct. Therefore, as part of its Gun Policy in America initiative, RAND developed a longitudinal database of state firearm laws that would be made free to the public and other researchers to support improved analysis and understanding of the effects of laws. This paper documents the methods that RAND researchers used to construct the RAND State Firearm Law Database and provides definitions and other information that will facilitate its use. This document updates an earlier version with information about new laws and fields that were added to version 4.0 of the database in summer 2021.

The RAND State Firearm Law Database is one of several research products stemming from the Gun Policy in America initiative. All of the project resources are publicly available on the project website at www.rand.org/gunpolicy.

The work should be of interest to policymakers and other stakeholders looking for information on state firearm legislation in the United States, as well as to anyone in the research community and the general public who wants to use the RAND State Firearm Database to better understand the effects of gun laws.

This work was initially funded by RAND's own discretionary resources generated by income from operations and philanthropic contributions. Since July 2018, RAND's Gun Policy in America research has been funded by a generous grant from Arnold Ventures.

#### Justice Policy Program

RAND Social and Economic Well-Being is a division of the RAND Corporation that seeks to actively improve the health and social and economic well-being of populations and communities throughout the world. This research was conducted in the Justice Policy Program within RAND Social and Economic Well-Being. The program focuses on such topics as access to justice, policing, corrections, drug policy, and court system reform, as well as other policy concerns pertaining to public safety and criminal and civil justice. For more information, email justicepolicy@rand.org.