135TH CONGRESS 1ST SESSION

H.R.1

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 16, 2020

Mr. JACOB of Ohio and Ms. KYOUKO of New York (for the James Administration, Mr. CARTON, Mr. OBAMA, Mr. PLURIBUS, Mr. ROBINSON, Mr. ROOSEVELT) introduced the following bill; which was authored by Vice President Halpert.

AN ACT

To respond to the Great Lakes Oil Spill crisis, with the goals of assessing damage, enacting efficient and expedited recovery, and to induce preventative measures.

- 1 Be it enacted by the Senate and House of Representatives
- 2 of the United States of America in Congress Assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Spilled Oil Assessment
- 5 and Recovery Act of 2020," or the "S.O.A.R. Act of 2020"
- 6 SEC. 2. FINDINGS.
- 7 (a) Whereas, On November 13th, 2020, an oil tanker
- 8 transporting 1.5 million (one million and five
- 9 hundred thousand) barrels of oil on Lake Ontario
- 10 collided and sank, spilling oil into the lake.
- 11 (b) Whereas, the oil spill has caused mass disruption to

- local wildlife, marine animals, and local residents,
- with the capacity of disrupting further oil supply
- and the potential destruction of the Great Lakes
- 4 environment.
- 5 (c) Whereas, executive action has prioritized the
- 6 immediate response, investigation, and clean-up to
- 7 the aforementioned events, legislative action is
- 8 necessary to address future events and continue
- 9 recovery efforts.

10 SEC. 3. GREAT LAKES ASSESSMENT.

- 11 (a) DEFINITIONS.— In this section:
- 12 (i) Oil spill.— Refers to the November 13th,
- 13 2020 oil spill crisis on Lake Ontario, as
- 14 further defined in Section 2(a).
- 15 (ii) Great Lakes.— The series of large inter-
- 16 connected freshwater lakes in the upper
- 17 mid-east region of North America, Lake
- 18 Superior, Lake Michigan, Lake Huron, Lake
- 19 Erie, and Lake Ontario.
- 20 (iii) Under Secretary.— The Under Secretary for
- 21 the National Oceanic and Atmospheric
- Administration.
- 23 (b) IN GENERAL.— Assessment of the Great Lakes, in
- general, and of the oil spill's effects shall be ordered
- 25 to specifically analyze the short and long-term
- 26 quality of the environment.
- 27 (c) INITIAL ASSESSMENT.— Not later than 14 days

1	after the date of the enactment of this Act, the
2	Under Secretary for Oceans and Atmosphere shall
3	commence the assessment and environmental
4	sensitivity index products of the coastal area Great
5	Lakes, with the focus on the oil spill's effects.
6	(d) FURTHER AND PERIODIC UPDATES.— the
7	Under Secretary of the National Oceanic and
8	Atmospheric Administration shall.—
9	(i) endeavor to update the Environmental
10	Sensitivity Index Products For Great Lakes
11	periodically, during a period no greater than
12	once every 5 (five) years.
13	(ii) consider for the Environmental Sensitivity
14	Index Products For Great Lakes.—
15	(1) the occurrence of environmentally
16	changing events, past or present;
17	(2) the volume of traffic on the Great
18	Lakes; and
19	(3) the potential vulnerability to spilled
20	pollutants.
21	(e) AUTHORIZATION OF APPROPRIATIONS.—
22	(i) IN GENERAL.—\$10,000,000 is authorized to
23	carry out the provisions of this section, under
24	the discretion of the Under Secretary.
25	(ii) AVAILABILITY.— The amounts appropriated
26	under section 3(e) shall be made available till
27	expended to the Under Secretary.

SEC. 4. OIL SPILL ACTION PLAN.

2	(a) IN GENERAL.— In response to the oil spill crisis of
3	November 13th, 2020, in Lake Ontario, and for
4	future consideration of oil spill events, the
5	Commandant of the Coast Guard, when applicable,
6	shall publish an Incident Action Plan.
7	(b) INCIDENT ACTION PLAN.— For the purposes of
8	establishing a formal plan of action and publicizing
9	the incident events, the Commandant of the Coast
10	Guard, serving as the Federal On-Scene
11	Coordinator shall:
12	(i) Publish an Incident Action Plan, promptly
13	after the Unified Command approves such a
14	plan, with respect to Coast Guard resources,
15	the Incident Action Plan shall endeavor to.—
16	(1) include the brief outline of events
17	preceding the incident;
18	(2) include the hypothesized total impact
19	of the incident; and
20	(3) include the action plan of response for
21	the quick recovery and assessment of
22	the circumstance.
23	(4) remain up-to-date and publically
24	accessible
25	(ii) Redact any information from the Incident
26	Action Plan published to comply with privacy
27	laws and other requirements necessary

SEC. 5. FURTHER SAFETY INSPECTION.

2	(a) IN	GENERAL.— The Secretary of Homeland
3	Secui	rity or the relevant Secretary administrating
4	the D	epartment of Homeland Security shall:
5	(i)	increase the frequency of safety inspection on
6		those United States and foreign-flagged
7		vessels entering a United States port or
8		place, and other vessels the Secretary deems
9		necessary within law; and
10	(ii)	adopt additional procedures, within reason,
11		for the verification of structural condition and
12		security of tank vessels, with consideration to
13		the Condition Assessment Scheme adopted by
14		the International Maritime Organization by
15		Resolution 94(46) on April 27, 2001.
16	(b) AME	NDMENTS.— Public Law 104–324, title VI,
17	§ 605	(a) (46 U.S. Code § 3307) is amended:
18	(i)	by striking, "(1) each passenger vessel,
19		nautical school vessel, and small passenger
20		vessel allowed to carry more than 12
21		passengers on a foreign voyage shall be
22		inspected at least once a year; and" and
23		replacing it with:
24		(1) "(1) each passenger vessel, nautical
25		school vessel, and small passenger
26		vessel allowed to carry more than 12
27		passengers on a foreign voyage shall be

1	inspected at least once a year;"
2	(ii) by striking, "(2) any other vessel shall be
3	inspected at least once every 5 years." and
4	replacing it with:
5	(1) "(2) any tank vessel shall be inspected
6	at least once every 3 years; and"
7	(iii) by inserting after, "(2) any tank vessel shall
8	be inspected at least once every 3 years; and":
9	(1) "(3) any other vessel shall be inspected
10	at least once every 5 years."
11	SEC. 6. VESSEL RESPONSIBILITY.
12	(a) IN GENERAL.— To amend 33 USC 2701, the Oil
13	Pollution Act of 1990 to ensure full responsibility of
14	any vessel.
15	(b) AMENDMENTS.— Section 1001(32)(A) of the Oil
16	Pollution Act of 1990, 33 U.S. Code § 2701 is
17	amended:
18	(i) by striking, "with a single hull after
19	December 31, 2010."
20	SEC. 7. IMPROVEMENTS TO SPILL RESPONSE.
21	(a) IN GENERAL.— To improve spill response, the
22	assessment of efficacy and capability of the
23	response, containment, and prevention of the
24	National Oceanic and Atmospheric Administration
25	is necessary.
26	(b) COMPREHENSIVE REVIEW.— Not later than 6
27	(six) months after the enactment of this act, the

1	Unde	r Secretary for Oceans and Atmosphere shall
2	order	a comprehensive review of the capacity of the
3	Natio	nal Oceanic and Atmospheric Administration
4	to res	pond to oil spills. This review shall:
5	(i)	develop and analyse recommendations for the
6		improvement of forecasting oil spills, their
7		effect, trajectory, and otherwise prescribed by
8		the Under Secretary;
9	(ii)	include the total inventory of the equipment
10		of the National Oceanic and Atmospheric
11		Administration used to assess oil spills;
12	(iii)	the assessment of the current plans in place
13		to respond to the effects of an oil spill;
14	(iv)	the assessment of the efficacy of developing
15		new funds to combat initial oil spill impacts,
16		and the long-term environmental impact of
17		oil spills. This shall include the assessment
18		of:
19		(1) marine environment, in general;
20		(2) marine wildlife and animals;
21		(3) marine corals; and
22		(4) other animals relevant to oil spills,
23		with consideration of potential harm to
24		these animals; and
25	(v)	take place at least once every 2 years.
26	(vi)	REPORT.—
27		(1) Upon the completion of the review, the

1	Under Secretary shall submit to the
2	Congress a report on the review,
3	including the findings and further
4	recommendations.
5	(c) MODERN OIL INFRASTRUCTURE INITIATIV-
6	E.— With aging oil infrastructure and those
7	abandoned can post a great risk of oil spill. Not
8	later than 60 (sixty) days after the enactment of this
9	act, the Under Secretary of Commerce for Oceans
10	and Atmosphere shall establish the Modern Oil
11	Infrastructure Initiative, which shall:
12	(i) to the greatest extent possible, investigate
13	and determine the significance of aging oil
14	infrastructure; and
15	(ii) following the determination of aging oil
16	infrastructure, formulate recommendations
17	to combat such aging infrastructure.
18	SEC. 8. GRANT PROGRAMS ESTABLISHED.
19	(a) IN GENERAL.— A federal grant program shall be
20	established for the purposes of responding to oil
21	spills and their prevention.
22	(b) DEFINITIONS.—
23	(i) ELIGIBLE ENTITY.—
24	(1) an entity located in a region located
25	with a current and standing threat of
26	oil spill;
27	(2) an entity with the involvement of fields

1	related to resources of the ocean,
2	coastal, river, or the Great Lakes;
3	(3) a state in which.—
4	a) is subject to a current and
5	standing threat of oil spill;
6	(4) an entity with the involvement of
7	responding to oil spills; or
8	(5) an entity with the involvement of
9	assessing oil spills.
10	(ii) SECRETARY.— Refers to the Secretary of
11	Homeland Security or the relevant Secretary
12	administrating the Department of Homeland
13	Security.
14	(c) ESTABLISHMENT.— For the purpose of
15	responding to oil spills, and to ensure the proper
16	understanding of such oil spills and appropriate
17	response, there is established.—
18	(i) a federal grant program for eligible entities to
19	conduct research and technological
20	advancements for the purpose of oil spill
21	response and prevention; and
22	(ii) a federal grant program for an eligible entity
23	to receive grants and/or funding for the
24	conduction of oil spill prevention, as
25	determined by the Secretary.
26	(d) APPLICATIONS.— To be eligible to receive a grant
27	under a program established by paragraph (c) an

1	eligible entity shall submit to the Secretary an
2	application at such time, in such manner, and
3	containing such information as the Secretary
4	determines to be appropriate.
5	(e) FUNDING.—
6	(i) To carry out the grant program established
7	by paragraph (c)(i), \$25,000,000 shall be
8	made available for the next Fiscal Month.
9	(ii) To carry out the grant program established
10	by paragraph (c)(ii), \$45,000,000 shall be
11	made available for the next Fiscal Month.
12	(iii) Funding shall be made available at the
13	beginning of the following fiscal month after
14	the act's effective date. This is with the
15	exception of:
16	(1) response to the oil spill crisis of
17	November 13th, 2020, in Lake Ontario;
18	and
19	(2) when the Secretary deems necessary to
20	dispatch grant funding, before the
21	enactment date of this section.
22	SEC. 9. EFFECTIVE DATE.
23	This act shall be made effective immediately after its
24	passage, unless otherwise stated in the provisions of this

25 act.