## VIRTUAL CONGRESS OF THE UNITED STATES OF AMERICA

3/17/2020

Rep. Bo (D-FL) and Interior Sec. Waffles (D-RI)

## Co-Sponsors:

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# Police Accountability Act

To amend the Omnibus Crime Control and Safe Streets Act of 1968 to authorize a grant program to assist State and local law enforcement agencies in purchasing body-worn cameras and securely storing and maintaining recorded data for law enforcement officers.

## **SECTION 1.** Short title

This Act may be cited as the Police Creating Accountability by Making Effective Recording Available Act of 2020 or the Police CAMERA Act of 2020.

**SECTION 2.** Matching grant program for law enforcement body-worn cameras

Title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10101 et seq.) is amended by adding at the end the following:

(MM) Matching grant program for law enforcement body-worn cameras and recorded data Sec 3031.

Grant program authorized

## (a) In general

The Director of the Bureau of Justice Assistance (in this section referred to as the Director) may make grants to States, units of local government, and Indian tribes to purchase or lease body-worn cameras for use by State, local, and tribal law enforcement officers (as defined in section 2503) and expenses related to the implementation of a body-worn camera program in order to deter excessive force, improve accountability and transparency of use of force by law enforcement officers, assist in responding to complaints against law enforcement officers, and improve evidence collection.

- (b) Duration of grants
  - (1) In general

Grants awarded under this part shall be 2 years in duration.

(2) Disbursement of grant amount

In disbursing a grant awarded to an entity under this section—

- (A) upon awarding the grant to the entity, the Director shall disburse 50 percent of the total grant amount to the entity; and
- (B) upon demonstration by the entity of completion of the requirements in subsection (d)(1), the Director shall disburse the remaining 50 percent of the total grant amount to the entity.
- (C) Use of funds

Grants awarded under this section shall be—

- (1) distributed directly to the State, unit of local government, or Indian tribe; and
- (2) used for—
- (A) the purchase or lease of body-worn cameras for law enforcement officers on patrol in the jurisdiction of the grantee;

- (B) any costs relating to the implementation of a body-worn camera program, including law enforcement officer training or the storage, maintenance, or security of recorded data collected under a body-worn camera program; or
- (C) implementing policies or procedures to comply with the requirements described in subsection (D).

## (D) Requirements

## (1) In general

The Director shall award a grant under this section to a State, unit of local government, or Indian tribe requesting the grant that commits to—

- (A) establishing policies and procedures in accordance with the requirements described in paragraph (2) before law enforcement officers use of body-worn cameras;
- (B) adopting recorded data collection and retention protocols as described in paragraph (3) before law enforcement officers use of body-worn cameras;
- (C) making the policies and protocols described in subparagraphs (A) and (B) available to the public; and
- (D) complying with the requirements for use of recorded data under paragraph (5).
- (2) Required policies and procedures

An entity receiving a grant under this section shall—

- (A) develop with community input and publish for public view policies and protocols for—
  - (i) the safe and effective use of body-worn cameras;
  - (ii) the secure storage, handling, and destruction of recorded data collected by body-worn cameras;
  - (iii) protecting the privacy rights of any individual who may be recorded by a body-worn camera;
  - (iv) protecting the constitutional rights of any individual on whom facial recognition technology is used;

- (v)limitations on the use of body-worn cameras in conjunction with facial recognition technology for instances, including—
  - (I)the use of facial recognition technology only with judicial authorization;
  - (II)the use of facial recognition technology only for imminent threats or serious crimes; and
  - (III)the use of facial recognition technology with double verification of identified faces;
  - (vi)the release of any recorded data collected by a body-worn camera in accordance with the open records laws, if any, of the State; and
  - (vii)making recorded data available to prosecutors, defense attorneys, and other officers of the court in accordance with paragraph (5); and
- (B) conduct periodic evaluations of the security of the storage and handling of the body-worn camera data.
  - (3) Recorded data collection and retention protocol

The recorded data collection and retention protocol described in this paragraph is a protocol that—

## (A) requires—

- (i) a law enforcement officer who is wearing a body-mounted camera to provide an explanation if an activity that is required to be recorded by the body-mounted camera is not recorded;
- (ii) a law enforcement officer who is wearing a body-mounted camera to obtain consent to be recorded from a crime victim or witness before interviewing the victim or witness;
- (iii) the collection of recorded data unrelated to a legitimate law enforcement purpose be minimized to the greatest extent practicable;
- (iv) the system used to store recorded data collected by body-worn cameras shall log all viewing, modification, or deletion of stored recorded data and shall prevent, to the greatest extent practicable, the unauthorized access or disclosure of stored recorded data;
- (v) any law enforcement officer be prohibited from accessing the stored data without an authorized purpose; and
  - (vi) the law enforcement agency to collect and report statistical data on—

- (I) incidences of use of force, disaggregated by race, ethnicity, gender, and age of the victim;
  - (II) the number of complaints filed against law enforcement officers;
  - (III) the disposition of complaints filed against law enforcement officers;
- (IV) the number of times camera footage is used for evidence collection in investigations of crimes; and
- (V) any other additional statistical data that the Director determines should be collected and reported;
- (B) allows an individual to file a complaint with a law enforcement agency relating to the improper use of body-worn cameras; and
  - (C) complies with any other requirements established by the Director.

## (4) Reporting

Statistical data required to be collected under paragraph (3)(A)(vi) shall be reported to the Director, who shall—

- (A) establish a standardized reporting system for statistical data collected under this program; and
- (B) establish a national database of statistical data recorded under this program.

#### (5) Use or transfer of recorded data

#### (A) In general

Recorded data collected by an entity receiving a grant under this section from a body-mounted camera shall be used only in internal and external investigations of misconduct by a law enforcement agency or officer, if there is reasonable suspicion that a recording contains evidence of a crime, or for limited training purposes. The Director shall establish rules to ensure that the recorded data is used only for the purposes described in this subparagraph.

#### (B) Prohibition on transfer

Except as provided in subparagraph (C), an entity receiving a grant under this section may not transfer any recorded data collected by the entity from a body-mounted camera to another law enforcement or intelligence agency.

## (C) Exceptions

## (i) Criminal investigation

An entity receiving a grant under this section may transfer recorded data collected by the entity from a body-mounted camera to another law enforcement agency or intelligence agency for use in a criminal investigation if the requesting law enforcement or intelligence agency has reasonable suspicion that the requested data contains evidence relating to the crime being investigated.

## (ii) Civil rights claims

An entity receiving a grant under this section may transfer recorded data collected by the law enforcement agency from a body-mounted camera to another law enforcement agency for use in an investigation of any right, privilege, or immunity secured or protected by the Constitution or laws of the United States.

## (e) Matching funds

## (1)In general

Except as provided in paragraph (3), the Federal share of the cost of a program carried out using a grant under this part may not exceed 75 percent of the total cost of the program.

#### (2)Indian assistance

Any funds appropriated by Congress for the activities of any agency of an Indian tribal government or the Bureau of Indian Affairs performing law enforcement functions on any Indian lands may be used to provide the non-Federal share of the matching requirement described in paragraph (1).

#### (3) Waiver

The Director may waive, in whole or in part, the matching requirement described in paragraph (1) in the case of fiscal hardship, as determined by the Director.

#### (f) Allocation of funds

For fiscal years 2019 and 2020, of the amounts appropriated to the Bureau of Justice Assistance, \$30,000,000 shall be used to carry out this part.

#### (g) Audit and assessment

#### (1) In general

Not later than 2 years after the date of enactment of this part, the Director of the Office of Audit, Assessment, and Management shall perform an assessment of the grant program and the policies and protocols of the grantees.

## (2) Reports

Not later than September 1 of each year, beginning 2 years after the date of enactment of this part, each recipient of a grant under this part shall submit to the Director of the Office of Audit, Assessment, and Management a report that—

- (A) describes the progress of the body-worn camera program; and
- (B) contains recommendations on ways in which the Federal Government, States, and units of local government can further support the implementation of the program.

## (3) Review

The Director of the Office of Audit, Assessment, and Management shall evaluate the policies and protocols of the grantees and take such steps as the Director of the Office of Audit, Assessment, and Management determines necessary to ensure compliance with the program.

## **SECTION 3.** Body-worn camera training toolkit

#### (a) In general

The Director shall establish and maintain a toolkit for law enforcement agencies, academia, and other relevant entities to provide training and technical assistance, including best practices for implementation, model policies and procedures, and research materials.

#### (b) Mechanism

In establishing the toolkit required to under subsection (a), the Director may consolidate research, practices, templates, and tools that been developed by expert and law enforcement agencies across the country.

## **SECTION 3**. Applications

#### (a) In general

To request a grant under this part, the chief executive of a State, unit of local government, or Indian tribe shall submit an application to the Director in a form and containing information as the Director may reasonably require.

## (b) Regulations

Not later than 90 days after the date of the enactment of this part, the Director shall promulgate regulations to implement this part, including the information that shall be included and the requirements that the States, units of local government, and Indian tribes must meet in submitting the applications required under this section.

## **SECTION 3.** Study

## (a) In general

Not later than 2 years after the date on which all grants are awarded under this part, the Director shall conduct a study on—

- (1) the efficacy of body-worn cameras in deterring excessive force by law enforcement officers;
- (2) the impact of body-worn cameras on the accountability and transparency of the use of force by law enforcement officers;
- (3) the impact of body-worn cameras on responses to and adjudications of complaints of excessive force;
- (4) the effect of the use of body-worn cameras on the safety of law enforcement officers on patrol;
- (5) the effect of the use of body-worn cameras on public safety;
- (6) the impact of body-worn cameras on evidence collection for criminal investigations;
- (7) issues relating to the secure storage and handling of recorded data from the body-worn cameras;
- (8) issues relating to the privacy of citizens and officers recorded on body-worn cameras;
- (9) issues relating to the constitutional rights of individuals on whom facial recognition technology is used;

- (10) issues relating to limitations on the use of facial recognition technology;
- (11) issues relating to the public's access to body-worn camera footage;
- (12) the need for proper training of law enforcement officers that use body-worn cameras;
- (13) best practices in the development of protocols for the safe and effective use of body-worn cameras;
- (14) a review of law enforcement agencies that found body-worn cameras to be unhelpful in the operations of the agencies; and
- (15) any other factors that the Director determines are relevant in evaluating the efficacy of body-worn cameras.

### (b) Report

Not later than 180 days after the date on which the study required under subsection (a) is completed, the Director shall submit to Congress a report on the study, which shall include any policy recommendations that the Director considers appropriate.