

1 Colorado Ongoing Basin Emissions (COBE) Updated
2 Final Report

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11 **Abstract**

12 The Colorado Ongoing Basin Emissions (COBE) project was jointly developed
13 between teams at Colorado Department of Public Health and Environment (CDPHE)'s
14 Air Pollution Control Division (APCD) and Colorado State University (CSU)'s Methane
15 Emissions Technology Evaluation Center (METEC) to help inform the 2026 Colorado
16 greenhouse gas (GHG) Intensity Verification Rule. The project is also intended to help
17 inform the implementation of the GHG Intensity Verification Rule for calendar year
18 2026 and beyond. COBE had three primary objectives:

- 19 • Collect representative measurements of methane emissions from upstream oil and
20 gas facilities throughout the state of Colorado via anonymous aerial campaigns.
- 21 • Develop measurement informed inventory (MII)s using the aerial emissions data.
- 22 • Compare the MIIs to operator-reported emissions in the Oil and Natural Gas
23 Annual Emission Inventory Reporting (ONGAEIR) to provide recommended ratios
24 of modeled total emissions to corresponding reported emissions.

25 To collect aerial measurements, the project worked with Bridger Photonics, Inc.
26 (Bridger), GHGSat, and Insight M. METEC formed a scientific modeling team with
27 Colorado School of Mines (CSM). METEC's modeling approach used a discrete event
28 simulation tool via the Mechanistic Air Emissions Simulator (MAES). MAES is
29 intended to first match a reported inventory, here ONGAEIR [1], and then add in
30 any measurements of emissions that are determined to not be included in the reported
31 emissions. If there is missing key information in ONGAEIR the facility cannot be
32 modeled in MAES, which was the case for 19% of facilities for this study. While 81% of
33 ONGAEIR upstream facilities that were operating, or partially operating, were modeled

34 in MAES. MAES allows understanding of emissions at the emitter level (most often,
35 equipment level). CSM concurrently developed a statistical model that relied only on
36 the emissions detections by the measurement technologies, using various data sets to
37 inform emissions below the detection limits of the aerial companies, including one of
38 emission estimates derived from continuous monitoring systems at facilities included
39 in the study and two from the recent literature. Both models developed emissions
40 totals and estimated ratios of total modeled emissions to reported emissions. These
41 ratios were further split out by major basins and major facility classification. The CSM
42 statistical model predicted higher state-wide emissions totals and ratios than the MAES
43 model. It estimated emissions between 87,210 and 134,352 mt/y and ratios of 3.30 to
44 5.09 (depending on the below-threshold dataset used) when using the same subset of
45 ONGAEIR facilities as the MAES model, and emissions of between 109,364 and 167,848
46 mt/y with ratios of 3.81 to 5.85 when using all ONGAEIR facilities. In comparison,
47 MAES estimated emissions of 38,936 mt/y and a ratio of 1.47. These results are based
48 on the 2024 ONGAEIR dataset and provide an update to a previous version of this
49 report based on the 2022 ONGAEIR dataset.

50 In addition to updating MII results to the 2024 ONGAEIR, this updated report
51 includes:

- 52 • The contribution of various emission rates to the MAES model total, showing the
53 importance of small emissions (<5 kg/h)
- 54 • Additional methods for estimating emissions below aerial threshold in the CSM
55 model

56 More work will be done by the science team in COBE-2 to provide a comprehensive
57 method reconciliation between the two models developed in COBE. COBE-2, funded
58 via the Mark Martinez and Joey Irwin Memorial fund, will additionally develop recom-
59 mended default factors for 2027. Similar to COBE, a public report will be disseminated
60 near the end of 2026.

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122 1 Introduction

123 This report is an updated version of the report submitted to CDPHE on June 30, 2025.
124 Updates were determined and communicated between the COBE science team and CDPHE.
125 COBE represented the largest data collection of its kind (aerial data over upstream facilities)
126 and analysis of data and modeling results, including comprehensive reconciliation between
127 the two models, will be continued in the recently funded COBE-2 project, anticipated to run
128 between 2026 and early 2027.

129 1.1 Project Overview

130 Anthropogenic methane emissions originate from several major sectors, including agriculture
131 through livestock digestion and manure management, energy systems, waste management
132 facilities such as landfills and wastewater treatment, and various industrial processes. Natural
133 gas and petroleum systems are the second largest source of methane emissions in the United
134 States after agricultural sources, contributing almost one-third (30%) of anthropogenic
135 methane emissions [2]. Methane is a potent, short-lived GHG and a pollutant of concern.
136 During a 20-year period, it has a global warming potential (GWP) of 86 times that of carbon
137 dioxide, making the assessment and mitigation of methane emissions especially important to
138 achieve near-term climate goals [3].

139 Natural gas operations span several distinct phases, from upstream exploration and
140 production at well pads to processing, midstream transport, and distribution to end users.
141 The work that follows focuses specifically on upstream production activities, which encompass
142 wellhead facilities, associated equipment, and on-site operations that extract and initially
143 process natural gas before it enters the broader supply chain. Upstream facilities represent a
144 high impact area for the measurement and control of methane emissions, as the production
145 segment accounts for 60% of the total methane emissions from the United States oil and
146 natural gas industry, according to estimates from the EPA [2].

147 The traditional approach to quantifying methane emissions from oil and gas facilities is
148 the development of a bottom-up (BU) inventory. These inventories form the backbone of
149 official regulatory frameworks, including the EPA's Greenhouse Gas Inventory (GHGI) [2].
150 BU inventories estimate emissions by multiplying measured emission rates from individual
151 sources by activity factors that represent how frequently those emission rates occur. When
152 summed across all equipment at a facility or region, this methodology produces aggregate
153 emission estimates. However, limitations in traditional BU approaches drive the need for
154 measurement integration to improve inventory accuracy [4, 5, 6, 7].

155 Quantifying total methane emissions from producing basins is a topic of interest for both
156 operators and policymakers at the federal and state level in the United States. Colorado in
157 particular has advanced regulations designed to limit methane emissions during production.
158 December 2021 rulemaking created a framework for a program that included the intensity
159 thresholds in Kg CO₂e/kBOE beginning in CY2025. In 2023, the Colorado Air Quality
160 Control Commission (AQCC) adopted its GHG Intensity Verification Rule, which defines
161 intensity as the ratio of facility GHG emissions to oil and gas production volume [8]. Before
162 calculating intensity, the emissions submitted for a given development are multiplied by a
163 distinct intensity factor [8]. Operators in the state are required to either use the default

164 intensity factor provided by CDPHE, or follow an outlined methodology to calculate their
165 own, by developing an operator-specific measurement informed inventory (MII) [8]. To
166 support accurate implementation of this rule, updated emissions measurements and more
167 accurate intensity factors are needed for each basin.

168 The COBE project is an environmental initiative to create and refine a regional model of
169 the methane emissions of Colorado's upstream oil and gas facilities. COBE is led by CSU's
170 METEC group with significant modeling support from CSM. By providing an updated
171 inventory of methane emissions, the CDPHE and its APCD can better implement and enforce
172 the state's GHG Intensity Verification Rule [8] and other air quality regulations. COBE helps
173 develop the methodology for the calculation of the default intensity factor by comparing
174 emissions reported to the Oil and Natural Gas Annual Emissions Inventory Reporting
175 (ONGAEIR) by upstream operators with the emissions measured by aerial measurement
176 campaigns throughout Colorado. There are numerous oil fields in the state; in this project,
177 production activities are grouped into three main basins: the Denver-Julesberg, Piceance,
178 and "Other", which includes the Raton, North Park, and other smaller reserves. For this
179 project, three aerial methane detection companies were contracted to fly aerial campaigns
180 to find methane emissions: Bridger, Insight M, and GHGSat. Each company uses different
181 sensor technologies and detection methodologies to quantify methane emissions, providing
182 independent datasets for emission measurements and uncertainty assessment [9, 10, 11, 12,
183 13, 14].

184 To develop ratios that compare modeled to reported total emissions that will be used by
185 CDPHE APCD to develop intensity factors to support the GHG Intensity Verification Rule,
186 the modeling team (METEC and CSM) focused on measurement-informed inventory MII
187 methods. MIIs are an approach to regional emission modeling that combine BU estimates
188 with spatially and temporally overlapping measurements. Currently, top-down (TD) methods
189 generally suggest that bottom-up estimates based on traditional inventories underestimate
190 emissions [4, 5, 6, 7]. There are several reasons for this: one such reason for this is that
191 large, rare emissions are difficult to capture in brief measurement campaigns, which means
192 that emission factors used in the inventories do not adequately represent the full distribution
193 of emission sources [4]. Among these emitters not captured within BU emission factors,
194 "super-emitters" are significant sources of methane that are often revealed by TD methods
195 [15].

196 Additionally, BU modeling relies on activity data which is often incomplete; reporting
197 programs such as ONGAEIR only represent known frequency, not the true prevalence of
198 emission events. In contrast, TD measurements do not describe behaviors at the emitter
199 level, which are useful to assess whether leaks can be prevented or mitigated [16].

200 This report details the aerial campaigns, aerial results, and MIIs for Colorado's upstream
201 sector. METEC and CSM developed two independent models, each with strengths and
202 limitations, to determine the MIIs and ratios of modeled to reported total emissions. METEC
203 uses a discrete event simulation tool called MAES. MAES uses site characteristics and
204 emission factor data to generate transient emissions expected for oil and gas facilities across
205 the state. For a given oil/gas facility, MAES is used to model a profile of "normal" emissions,
206 or essentially a BU inventory of expected emissions. In COBE, the model is compared
207 to ONGAEIR as a check on whether MAES accurately represents a facility's "normal" or
208 expected emissions. Then, to address the shortcomings of BU methods, aerial measurements

209 are incorporated into the model to capture emissions not reported in ONGAEIR. Post-
210 completion of the measurement surveys, emission detections were analyzed and categorized
211 in conjunction with each site's operator (when available). This process allowed the modeling
212 team to attribute a source cause for the results, which is necessary to exclude emissions that
213 are already reported within ONGAEIR or caused by equipment maintenance. Emissions
214 deemed unlikely to be in the inventory are then integrated into updated MAES models:
215 the final modeled emissions are then an estimate of those in the existing inventory plus
216 unreported emissions observed in the measurement campaign.

217 While the MAES-based approach incorporates operational data and mechanistic simu-
218 lations to predict emissions on a site, the statistical model by the CSM team relies solely
219 on rates estimated by measurement technologies: it assumes no prior knowledge of typical
220 facility emissions. This approach first fits a probability distribution to site-level emission
221 rate estimates from all three aerial vendors, taking into account the differences in detection
222 sensitivity across vendors. Unlike the MAES modeling approach, the statistical model does
223 not differentiate between abnormal emissions and normal process emissions. It assumes
224 there is enough aerial data to fully capture the relative rate of occurrence and emission
225 characteristics of the abnormal emissions when fitting an overall emission distribution. A
226 separate distribution is used to model emissions below the aerial detection thresholds, which
227 differ by vendor. Three methods are proposed to this end: one that is informed by continuous
228 monitoring systems (CMS)-derived rates, and two that are informed by previous work by
229 Williams [15] and Sherwin [17], respectively. These two distributions are then repeatedly
230 sampled from to provide state- and basin-wide emissions estimates.

231 **2 Data and Measurement Methods**

232 The 2022 ONGAEIR dataset—the most recent publicly available inventory at the project's
233 inception in March 2024—served as a foundational resource. Maintained by the CDPHE,
234 ONGAEIR is a database of annual GHG emission estimates submitted by oil and gas operators
235 per state regulations [1]. It provides detailed, facility-level information on equipment types
236 known to be potential sources of methane and other GHGs. Updated annually and made
237 publicly available, the ONGAEIR database plays a critical role in supporting regulatory
238 oversight and emissions reduction goals in Colorado. Its comprehensive scope and standardized
239 reporting structure made it essential to the design of the sampling plan and modeling approach
240 in this study. Although the 2023 ONGAEIR dataset became available midway through the
241 project, the team proceeded with the 2022 inventory due to the absence of quality control in
242 the newer dataset and because flight planning had already been based on 2022 data. The
243 2022 dataset includes records for 11,473 upstream oil and gas facilities in Colorado that were
244 fully or partially operational during 2022, according to information provided by operators to
245 CDPHE.

246 The 2024 inventory, released around September 2025, was incorporated retrospectively to
247 align with the timing of the flight campaigns. There is a challenge in merging ONGAEIR
248 data across reporting years because facility names often change, reported lat/long locations
249 shift, and no unique identifier carries over from one year to the next. Due to flight planning
250 using the 2022 ONGAEIR, approximately 8% of facilities in 2022 were not present in the

251 2024 database, which could be due to facilities being shut-in, reported in a different sector (i.e.
252 midstream) or an unknown reason. This version of the report uses the new 2024 inventory
253 as new counts of facilities and the updated base of emissions. However, all measurement
254 figures and statistics are relative to ONGAEIR 2022. In ONGAEIR 2024, 11,681 production
255 facilities were operational or partially operational. There were a few facilities with egregiously
256 high reported methane emissions in ONGAEIR 2024 and therefore, these facilities were not
257 included in this analysis, see Section A.14.

258 In addition to the difference in facility counts, the annual gas production and the total
259 annual methane emissions reported in ONGAEIR 2024 are roughly half of what was reported
260 in ONGAEIR 2022, despite 2,871 additional wells in 2024. One operator with about 2,000
261 wells did not report in 2022, which contributes to the well discrepancy. In addition, ONGAEIR
262 2022 included approximately 64,000 more pieces of equipment than 2024.

263 **2.1 Measurement Campaign Criteria & Prototypical Sites**

264 COBE deployed three aerial companies, Bridger, GHGSat, and Insight M (formerly Kairos
265 Aerospace), to collect a representative sample of measurements of methane emissions from
266 operating upstream facilities in Colorado. For sample planning, the METEC team considered
267 several key stratification variables, including the number of wells per facility, production
268 levels, operator diversity, and representative facility types. These representative facility types
269 are addressed, following previous studies ([18], [19]), by classifying facilities into categories
270 with common equipment groupings, called prototypical sites (PSs); see Table 1. Based on
271 the classification of Winrose et al. [18], which defined prototypical sites for the Colorado
272 Coordinated Campaign project [20], we developed a simplified classification that also accounts
273 for the impact of fluid flow on equipment-level emissions. Specifically, we considered the
274 influence of gas lifts, tank batteries, flares, and vapor recovery units, which are known to
275 significantly affect site emission profiles. The PSs classifications were made using reported
276 equipment from ONGAEIR, and Figure 1 shows the determination scheme.

277 Sampling criteria were communicated to the aerial vendors and iterative adjustments
278 were made until acceptable sample plans were established. An additional component of the
279 sampling strategy included reflights, in which aerial vendors were instructed to re-survey
280 20–25% of the selected facilities, ensuring a minimum interval of 24 hours between flights.
281 The facilities to resample were pre-determined before flights to not bias towards facilities that
282 did or did not have emissions on the first fly-over. Flight scheduling was left to the discretion
283 of the aircraft companies, who coordinated operations independently.

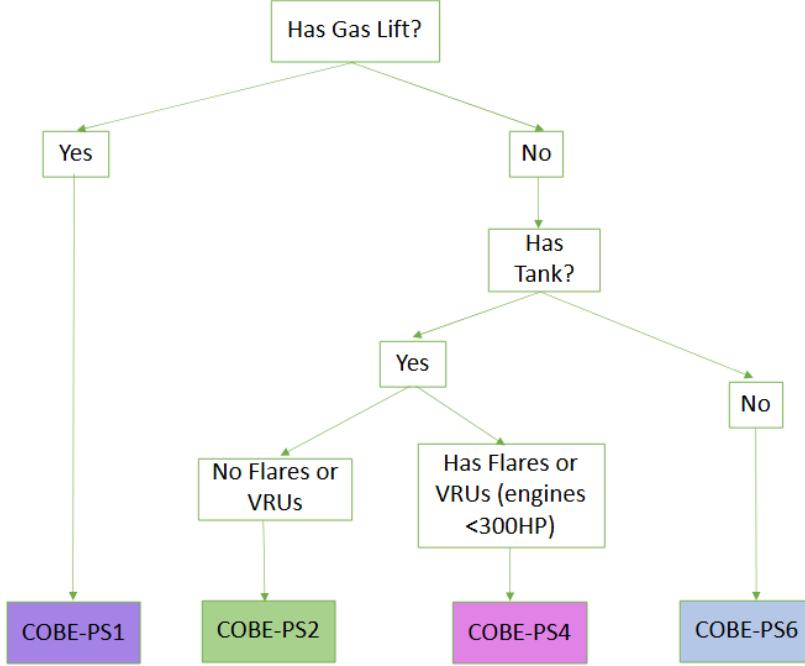


Figure 1: Facilities were categorized into common equipment groupings based on whether they contained gas lifts, tank batteries, flares, or vapor recovery units (VRUs). This diagram shows how PSs were determined.

284 Our later estimates of emissions by equipment type will require a count of equipment
 285 at each facility, which we take primarily from ONGAEIR. Using the ONGAEIR database
 286 for equipment counts is not without limitations. Notably, operators are only required to
 287 submit records of equipment that have known associated emission events or activities in
 288 their ONGAEIR submissions. This is because ONGAEIR was designed as an inventory of
 289 emission sources, rather than a comprehensive inventory of all equipment present at a facility,
 290 regardless of whether the equipment is expected to have “as-designed” emissions. However, as
 291 borne out in many recent studies (e.g. [19]), emissions frequently happen unbeknownst to the
 292 operator. This is particularly pronounced in separators and heaters, which are underreported
 293 in ONGAEIR compared to alternative data sources such as aerial imagery and operator
 294 records. For example, these components may emit during failure conditions, yet such emissions
 295 would be absent from BU inventories and may or may not be captured by aerial surveys,
 296 depending on time and detectability. This highlights the importance of inventorying all
 297 equipment with emission potential, not just those with operator-reported leaks. To address
 298 the specific issue of missing heaters and separators, a decision tree was developed and used
 299 to adjust equipment counts based on facility characteristics. The logic begins by evaluating
 300 whether heaters are reported at each facility. When heaters are present but separators are
 301 absent, separator counts are set equal to the number of heaters. Coalbed methane wells
 302 retain their original equipment counts due to distinct operational requirements. Non-coalbed
 303 wells producing only gas maintain original counts, while oil-producing facilities have both
 304 heater and separator counts adjusted to match well counts to reflect common operational
 305 practices.

306 2.2 Measurement Campaigns

307 The three aircraft companies were deployed across three distinct project phases. The first
308 phase occurred from May to July 2024, the second spanned from late July through the
309 end of August 2024, and the final phase extended from September 2024 to February 2025.
310 Approximately 75% of flights occurred on weekdays and 25% on weekends, with all flights
311 conducted between 6:50 AM and 4:50 PM. Gas Mapping LiDAR (GML) data from Bridger
312 of concurrent measurements within the Site-Aerial-Basin Emissions Reconciliation (SABER)
313 project in the Denver-Julesberg (DJ) basin were incorporated into COBE total emissions
314 analysis to increase the available dataset. Due to coordination between the two projects,
315 flight data from Bridger in the DJ basin campaign were shared with COBE.

316 The objective of the flight campaigns was to ensure broad representation across the
317 dataset, with approximately one-third of the samples allocated to each of the major regions:
318 the Piceance Basin, the DJ Basin, and the “Others” region, or all remaining regions combined,
319 as seen in Figure 2. These basin outlines were provided by CDPHE. The number of PSs per
320 basin are shown in Table 1.

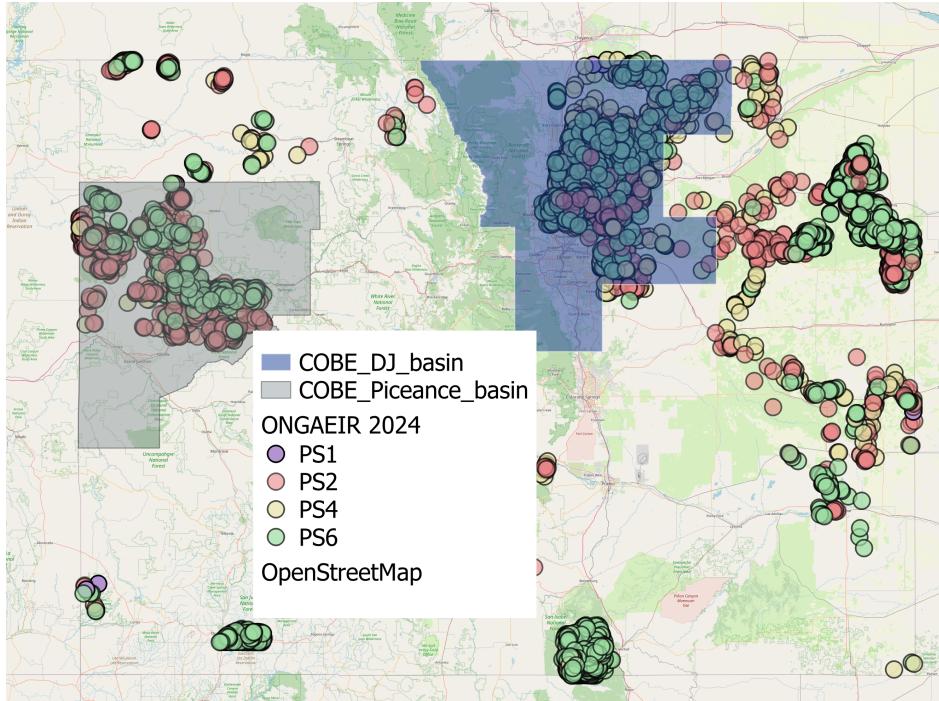


Figure 2: Map of Colorado showing the spatial distribution of PS across major oil and gas basins using ONGAEIR 2024. The state is divided into two primary basins: the Piceance Basin (gray) and the Denver-Julesberg (DJ) Basin (blue), with all other basins grouped as “Others.” These basin outlines were provided by CDPHE. Prototypical sites are color-coded by class: PS1 (purple), PS2 (red), PS4 (yellow), and PS6 (green). Section 2.1 details the specifics for each PS.

321 Operators across the state were informed of the project through email communications and
322 public informational sessions were held prior to the start of flight operations. Operators were
323 invited to participate and those who chose to participate received all aerial overflight data

Basin	PS1	PS2	PS4	PS6
DJ	270	378	1,502	591
Piceance	10	1,937	410	744
Others	12	1,187	447	4,193

Table 1: Production facility counts by PS classification across different basins present in the 2024 ONGAEIR data.

324 related to their assets. This included a full list of all assets that were flown and all detected
 325 emissions. In return, participating operators supported the METEC team by providing
 326 cause analyses for detected emissions. A total of 12 operators participated in the project,
 327 collectively representing approximately 70% of facilities in the 2024 ONGAEIR dataset (and
 328 77% of the facilities in the 2022 ONGAEIR dataset).

329 A structured process was implemented for participating operators: 1) The aerial companies
 330 conducted flyovers of oil and gas facilities. 2) Emissions data were received by the METEC
 331 team. 3) METEC organized and sorted all data—both detections and non-detections—by
 332 operator. 4) Operator-specific datasets were then sent to each participating company, along
 333 with a set of questions to complete about each emission detection, referred to as a “cause
 334 analysis”. The project was structured such that all cause analyses reported to the METEC
 335 team were voluntary and were not required to follow the rigor of more formal processes, such
 336 as root cause analysis, in order to reduce burden on the operators.

337 2.3 Measurement Methods and Data by Vendor

338 The three aerial companies use distinct remote sensing technologies for detecting methane
 339 emissions. All three have participated in controlled testing and field validation studies and
 340 have demonstrated strong methane emissions localization and quantification capabilities.
 341 While their measurement systems differ, each has shown the ability to accurately detect
 342 methane sources under a range of environmental conditions. A summary is provided below,
 343 and a more detailed description of each aerial technology is presented in Section A.2 of the
 344 appendix.

345 Bridger relies on a GML system that enables high-precision localization and quantification
 346 of methane plumes by combining a cross-sectional flux estimation method [21] with atmo-
 347 spheric data [22]. Specifically, the GML 2.0 system was used in COBE, and its performance
 348 has been evaluated in a controlled release study performed by Thorpe et al. [23]. A detailed
 349 description of the GML system is provided in Section A.2.1 of the appendix. Bridger’s
 350 localization capabilities enable attribution of emissions to specific equipment, with reported
 351 measurements including both the emission rate and the associated equipment type. Site-level
 352 emissions are calculated by aggregating the daily average emissions from all point sources at
 353 a given site.

354 GHGSat’s aerial measurement technology uses shortwave infrared (SWIR) spectrometry
 355 to detect methane by analyzing reflected sunlight for gas-specific absorption signatures [24].
 356 During the measurement campaign, GHGSat deployed three sensors from two generations of
 357 its technology, with reported detection limits of 10 kg/h and 5 kg/h, respectively. GHGSat
 358 reports emission rates at specific, geolocated points within the scanned site. In most detections

359 during the measurement campaign, the location was only specific enough to treat the emission
360 as a facility-level estimate, but some measurements showed multiple clearly defined plumes,
361 which were identified as separate emissions. GHGSat emission detection and localization
362 capabilities have been tested in various studies [25, 26, 27].

363 Insight M uses LeakSurveyor technology: an aircraft-mounted hyperspectral infrared
364 system designed to measure patterns of sunlight energy absorbed by methane [11]. Insight M
365 used two different sensors during the measurement campaign, with reported detection limits
366 of 25 kg/h and 10 kg/h. Its measurement systems have been tested in several controlled
367 release studies, providing accurate plume detection and emission rate estimation [26, 27].
368 Insight M reports emission rate estimates at a facility level.

369 2.4 Measurement Uncertainty

370 The three different aerial companies and the different sensors used have variable probabilities
371 of detection and measurement uncertainties. The differences in probabilities of detection are
372 especially evident in the data from the measurement campaign (for instance, see Figure 36 in
373 the appendix). To account for these differences in aerial technologies, our analysis makes use
374 of previously published results from controlled release testing involving the three companies,
375 which provide estimates of measurement uncertainties and probability of detection curves.

376 Bridger provided us with a copy of their error model, which models the relative error ratio
377 for each measurement according to a log-logistic distribution. For consistency, we chose to
378 model the errors in GHGSat and Insight M measurements by log-logistic distributions as well.
379 Based on publicly available data [25, 27] from controlled release tests, we fit a distribution for
380 each of the two different sensors flown by Insight M. GHGSat reports a standard deviation
381 for each of their measurements, estimated from multiple sources of error [28], so we used
382 log-logistic distributions with these reported standard deviations to model the errors. The
383 resulting combination of error models accounts for the differences between the companies,
384 and they are incorporated into the analysis and modeling described in later sections. Further
385 details on the error models can be found in Section A.2 of the appendix.

386 In addition to the error models, probability of detection curves were estimated using a
387 combination of the data from the measurement campaign and previously published data from
388 controlled release experiments. The probability of detection curves were used in the analysis of
389 the data, but to avoid making a direct comparison of the technologies, the curves themselves
390 are not presented here. The controlled release experiment of [25] and [29] provided enough
391 data to estimate probability of detection for Bridger and for Insight M's 10 kg/hr sensor;
392 in these cases, we fit logistic curves estimating the probability of detection as a function
393 of emission rate. Insight M's 25 kg/hr sensor was assumed to reach a given probability of
394 detection at 2.5 times the emission rate needed for the 10 kg/hr sensor. For GHGSat's three
395 sensors, we approximated probability of detection curves by comparing the emission rates seen
396 during the measurement campaign with those seen by Insight M's 10 kg/hr sensor. Further
397 information is given in Section A.8 of the appendix. These probability of detection curves
398 were taken into account when estimating distributions of emissions attributed to specific
399 sources, described in the following section.

400 3 Modeling Methods

401 This section presents two distinct methods for modeling methane emissions from production
402 sites and estimating state-wide annual emissions. One approach, developed by the METEC
403 team, analyzes measurement data in detail to determine emissions that are likely not already
404 reported in ONGAEIR, often due to abnormal conditions or equipment failures. Operational
405 changes due to the addition of these unreported emission sources are simulated using MAES
406 to generate facility-level MIIs. Running these simulations across all sites provides an updated
407 annual emissions estimate for Colorado that can be broken down by equipment type and site
408 classification.

409 The CSM team pursued a statistical approach to provide an independent estimate of the
410 average emissions from all production sites as a whole by fitting a distribution to the emissions
411 measured by the aerial companies. For the CSM's statistical model, the aerial data, which
412 provides a representative sample of "large enough" emissions (those detectable by aircraft) is
413 combined with various datasets to characterize the remaining smaller emissions, producing
414 facility-level estimates that account for the full range of emission rates. In particular, three
415 below-threshold datasets are tested and compared: one using continuous monitoring data
416 from a very small sample of homogeneous sites, and two from the literature in papers by
417 Williams [15] and Sherwin [17] that both aim to characterize emissions distributions in the
418 DJ Basin. Throughout this section and our results and discussion sections, we will make a
419 clear distinction between the two approaches, as they provide different perspectives on how
420 measurement data can be used to improve inventory emission estimates.

421 3.1 METEC Modeling: the Mechanistic Air Emissions Simulator 422 (MAES)

423 While various measurement-based approaches exist for quantifying methane emissions from oil
424 and gas facilities, an alternative method involves modeling emissions based on facility-specific
425 operational data. The Mechanistic Air Emissions Simulator (MAES) is a model developed
426 by the METEC team to simulate process flows and associated emissions from oil and gas
427 infrastructure at the equipment- and failure-level. Examples of its use in simulating oil and
428 gas facilities can be found in [18] and [19]. MAES uses Monte Carlo (MC) methods to capture
429 the variability in facility operations and is based on the discrete event simulator (DES)
430 method with a time resolution of 1 second. Individual pieces of equipment are simulated as
431 state machines, while simulated fluid flows between equipment provide a cohesive model of
432 an entire facility; see [30, 31] for further explanation of these modeling approaches. Multiple
433 facilities are individually simulated with site-specific parameters, and results are combined
434 to derive regional emission estimates. A single simulation of a facility over a period of time
435 (typically weeks to years) is referred to as an MC iteration, and the results from a collection
436 of MC iterations can be used to approximate a distribution of emissions produced by the
437 facility. Typical simulation parameters include a one-year time frame and 100 MC iterations,
438 but these may vary depending on the event types users aim to capture. For example, a
439 failure event with a probability of 0.001 is expected to occur once, on average, every 1,000
440 MC iterations; a larger number of runs increases the likelihood of observing such rare events.

441 MAES estimates emissions using two different types of models, mechanistic and traditional.

442 Mechanistic models focus on how fluids move through equipment by modeling the physical
443 processes and interactions that govern emissions at each stage of the system. Since they model
444 the mechanisms that lead to emissions, they provide a way to model emissions from facility
445 characteristics rather than empirical emission data (e.g. emissions factors, campaign data).
446 Traditional models use activity data multiplied by emission factors to estimate emissions.
447 Emission factors are input to MAES as distributions specifying the frequency of a given
448 emission rate. These are determined from emission measurements at oil and gas facilities,
449 both from preexisting datasets [32, 33] and from the specific datasets to be studied, in our
450 case the data from the COBE measurement campaign. Methods for determining emission
451 factors from the observed data are described in more detail in Section 4.2.

452 To accurately represent each facility’s unique configuration, MAES requires several
453 key inputs, including gas composition, facility configuration, and equipment counts (see
454 Figure 40 in the appendix). For this study, facility-specific data for use in MAES were
455 obtained from the ONGAEIR database using the calendar year 2022 report, but were then
456 updated with ONGAEIR 2024 facility information when it became available. However,
457 some critical parameters—such as facility-specific gas composition and detailed process
458 connectivity between equipment—were not available in public datasets. In such cases,
459 reasonable assumptions were made to fill these data gaps, based on engineering judgment
460 and typical facility design practices, using findings from Mollel et al. [18]. To simplify this
461 process, the prototypical sites defined above were used to determine the connections between
462 equipment.

463 To model fluid flows through a facility in MAES, another key requirement is reported gas
464 or liquid production. If there is no reported production or there is missing facility information,
465 the facility will not be modeled. In ONGAEIR 2022, there were 10,144 production facilities
466 that were partially operating or operating that met this criteria and were therefore modeled
467 in MAES. This number was reduced to 9,411 using ONGAEIR 2024, which is roughly 81%
468 of the 11,681 upstream facilities that were operating or partially operating. See Appendix
469 Section A.15 for more information on the criteria for MAES to model a facility. Section 4.5
470 investigates the difference in the ONGAEIR reported emissions of the modeled sites versus
471 the unmodeled sites.

472 For MAES to generate a baseline inventory of Colorado’s many production sites, the
473 counts of equipment by type must be input for all facilities. MAES has models for simulating
474 various equipment such as wells, tanks, flares, separators, heaters, compressors, dehydrators,
475 pneumatics, and miscellaneous equipment. Facility equipment data was taken primarily from
476 ONGAEIR, as described in Section 2.1.

477 From the inputs described above, MAES outputs a record of each MC iteration for each
478 facility. Emissions by each piece of equipment are recorded by start time, duration, and
479 emission rate with a time resolution of one second to capture the temporal variability of
480 emissions. Results for the entire collection of facilities simulated are combined to produce
481 annual emission estimates, broken down by site, equipment, or emission type. These estimates
482 can also be made for subsets of the facilities: in our case, we generate separate estimates by
483 basin and by prototypical site.

484 **3.2 METEC Modeling: Building a Measurement-Informed Inven-**
485 **tory (MII) with MAES**

486 We follow the process outlined in [19] to create a facility-level MII using MAES. Beginning
487 with a given inventory, in our case ONGAEIR, the process identifies emission sources detected
488 in the measurement campaign that are likely not accounted for in the inventory. This requires
489 a combination of discussions with participating operators and comparisons of measured
490 emissions with those from initial MAES model outputs. Once these sources are identified,
491 their contribution to the inventory is estimated through updated MAES models that include
492 these sources, thereby adding emissions from these sources into the inventory. This process is
493 divided into the following steps.

- 494 • A) Inventory matching: normal emissions, including both vented and combusted sources,
495 are simulated in MAES. The modeled emissions are compared to reported annual
496 emissions from the inventory, providing a diagnostic check on whether the model
497 accurately represents the facility’s typical emission behavior. When discrepancies arise,
498 both the MAES model and the inventory-reported emissions are examined to identify
499 potential causes and resolve inconsistencies. The result is a MAES model that can
500 accurately simulate emissions currently reported in the inventory. These initial models
501 are called MAES inventory models.
- 502 • B) Emissions Survey and Classification: analysts use the cause analysis (see Section 3.2.1)
503 and preliminary MAES models to determine whether measured emissions were related
504 to maintenance activities, already reported in the inventory, or unreported. Unreported
505 emissions are further classified by their sources (see Section 3.2.2) for use in simulations
506 in step D.
- 507 • C) Maintenance Emissions: operator cause analysis or aerial imagery is used to identify
508 emissions due to maintenance events. These emissions are not modeled in MAES, and
509 the inventory estimates of maintenance emissions are used in the final results.
- 510 • D) MII: based on the classification in the previous steps, emissions that were unre-
511 ported are incorporated into an updated MAES model. These additional emissions are
512 simulated as abnormal conditions in the identified sources with the frequencies observed
513 in measurements (see Section 3.2.3). These models are called MAES MII models.
- 514 • E) Results: the MAES MII models produce a detailed MII, with annual emissions
515 estimated by equipment type and site classification.

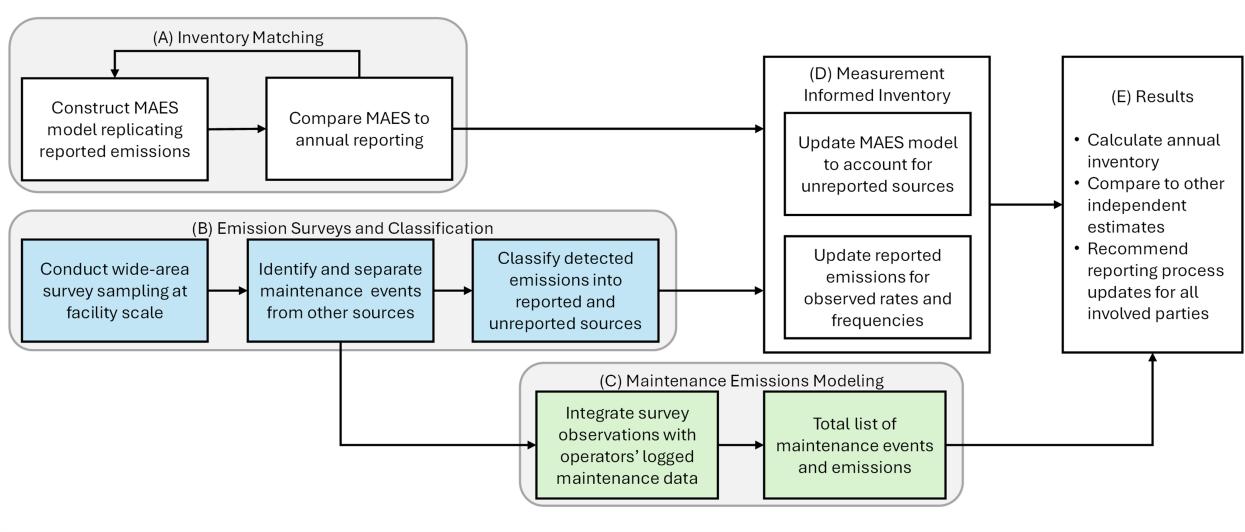


Figure 3: An outline of the MII approach using MAES (reproduced from [19]).

516 In step A, when the MAES model is compared to ONGAEIR, emission categories not
 517 modeled within the MAES framework are excluded from the analysis. The following categories
 518 are excluded:

- 519
 - Well Maintenance
 - 520 • Loadout
 - 521 • Venting and blowdowns - with exception of compressor blowdowns, which are simulated
 522 by MAES¹
 - 523 • Well Bradenhead

524 Compressor venting and blowdowns are modeled in MAES whereas other equipment blow-
 525 downs are not modeled and therefore excluded from further comparison to MAES. Equipment
 526 blowdowns (with the exception of compressor engines) and other maintenance-related events,
 527 as described above, are not included in MAES due to their highly episodic nature and the
 528 current lack of sufficient data to characterize their frequency and magnitude reliably.

529 In the early steps of the process, meetings were held with participating operators to
 530 ensure accurate interpretation and model alignment. The first meeting reviewed results
 531 from step A, to confirm that the inventory data were correctly represented in the model. A
 532 follow-up meeting focused on step B to address questions related to the detected emissions,
 533 the operator-provided cause analysis responses, and any remaining uncertainties regarding
 534 specific emission events. This process provided valuable insight into the likely causes of each
 535 emission event, allowing the team to determine whether the source was already accounted
 536 for in the reported inventory, missing and therefore requiring modeling, or associated with a
 537 maintenance activity.

¹Emissions from venting and blowdowns were further categorized: venting from compressors was classified under Compressor Venting, while blowdowns from compressors were placed under Compressor Blowdowns.

538 MAES outputs are used at two distinct points in the MII process, in steps A and E. In step
539 A, normal operating conditions are simulated in MAES. Here, we assume that the inventory
540 (ONGAEIR) provides a reasonable baseline estimate of normal emissions. Activity data from
541 the inventory are used to build the MAES inventory models, and the resulting emission
542 estimates serve as a diagnostic tool to evaluate the consistency of reported values. Rather
543 than adjusting the model to force agreement, discrepancies between simulated and reported
544 emissions are investigated to identify potential issues in either the model assumptions or the
545 inventory data.

546 To evaluate discrepancies between simulated and reported emissions, we applied operator-
547 specific thresholds based on the magnitude and context of the observed differences. For
548 major participating operators, facilities with absolute differences exceeding 20 metric tons
549 per year were flagged for review. For a specific company, a higher threshold of 40 mt/y
550 was applied due to broader variability. For smaller operators, a lower threshold of 3-6
551 mt/y was used, given the facility types and smaller sample size, with generally lower errors.
552 With participating operators, a discussion about these facility discrepancies between MAES
553 inventory and ONGAEIR was covered in the first meeting. For non-participating operators,
554 where errors were consistently larger and more systematic, we adopted a higher threshold of
555 100 mt/y to identify the most significant anomalies. The analysis overall revealed several
556 instances where discrepancies appeared to stem from issues within the ONGAEIR database
557 or from operator-reported data entry errors. This process was simplified when the model was
558 rerun using 2024 data, due to time constraints.

559 To compare the best-estimate inventory with the model, one adjustment was made to
560 ONGAEIR. It was determined that some operators used Subpart C methane emission factors
561 to estimate combustion emissions from stationary engines and turbines. Because these factors
562 underestimate emissions from natural gas engines [34], they were scaled to align with the
563 updated Subpart W emission factors. This increases the ONGAEIR total methane emissions
564 by approximately 2,300 mt/y.

565 This iterative process supports mutual validation of both the simulation framework and
566 the reported emissions, assuming the activity data is correct. Once the inventory model
567 is close to the reported ONGAEIR annual emissions (approximately within a 15% error),
568 then the MII model can be run, using updated inputs that reflect the emissions classified as
569 unreported. Multiple MC iterations were used to approximate the distribution of emission
570 estimates for each facility—100 iterations per facility for the inventory model, and a variable
571 number of iterations in the MII model determined by 1/probability of leak (pLeak). From
572 these distributions, 95% confidence intervals are reported to indicate the variability in these
573 estimates. The outputs from the MII model were compared with those from the inventory
574 model and estimates from ONGAEIR to determine the change in emissions.

575 Sections 3.2.1, 3.2.2, and 3.2.3 elaborate on the more intricate parts of the process.
576 The MAES inventory and MII models constructed by this process, along with comparisons
577 ONGAEIR, are presented in Section 4.3.

578 3.2.1 Operator cause analysis

579 For the MAES MII process, it was necessary to parse emissions data and label events with a
580 suspected mechanism/cause. Certain types of equipment failure (i.e., flare malfunction) can

581 be modeled mechanistically within MAES once their frequency and emission characteristics
582 are understood from the measurement data. Maintenance-related emissions, however, must
583 be excluded from simulation, as they are operator-controlled and don't follow predictable
584 emission rate patterns that can be captured in the modeling framework (see below). To
585 properly classify each detected emission, we engaged in a structured cause analysis process
586 with participating operators. Each operator received a specific dataset of all aerial detections
587 at their facilities, including both detections and non-detections, and a meeting was held to
588 determine a plausible explanation for each emission event. This process aimed to determine
589 whether the emission was due to normal operations, equipment failure, or maintenance
590 activities. It also served to assess whether the emission was already captured in their
591 ONGAEIR reporting and to identify the likely equipment source. This operator feedback
592 was important for accurately categorizing emissions and ensuring the MII properly captured
593 only those emissions missing from ONGAEIR.

594 Maintenance activities are highly transient, so aerial methods, which see a snapshot of
595 emissions at a particular time, cannot reliably quantify emissions from these events. For
596 this reason, these emissions were not modeled in the MAES framework and were excluded
597 from the emission distribution. Since maintenance still contributes to total emissions, we
598 add maintenance emissions reported in ONGAEIR back to the final MII totals to ensure
599 complete emissions accounting.

600 In total, 42 measured emissions were attributed to maintenance activities, 38 of which
601 were identified by the operator, and 4 of which were identified by the analyst of this team.
602 The analyst identified a maintenance activity if there was a truck on site near the emission
603 event, or if the same source was emitting within one work week of the operator reporting a
604 maintenance activity. These events included liquid unloading, blowdowns, engine startups,
605 bradenhead venting, swabbing, and open thief hatches. If there were multiple detects on the
606 site during a maintenance event, all emissions from that day were excluded from the MAES
607 MII modeling. The probability of detecting a maintenance event determined from the COBE
608 aerial campaigns is 0.00127 for the state of Colorado. At a more granular level, Bridger
609 detected 33 emission events that were classified as maintenance activities across 26 facilities,
610 with an average emission rate of 12 kg/h. GHGSat detected 4 maintenance activities at 4
611 facilities, averaging 82.2 kg/h. Insight M detected 5 maintenance activities at 5 facilities,
612 with an average emission rate of 36.7 kg/h.

613 Emissions that are excluded from the MII model, shown in Table 2, include those due to
614 maintenance activities, pre-production activities, midstream site identity, and misalignment
615 between the detection location and the reported coordinates. Of 2,102 nonzero emission
616 measurements, Bridger recorded 44 that were determined by the modeling team to be from
617 pre-production activities, while GHGSat and InsightM did not pick up any emissions at these
618 sites. 96 emission detections from midstream facilities were identified (by operators): 80 from
619 Bridger, 6 from GHGSat, and 10 by InsightM. 40 emission detections were spatially offset
620 from the facility coordinates reported in ONGAEIR. Operators informed the team that the
621 associated facility names were either incorrect or that the facilities no longer belonged to
622 them; all but two (one from InsightM, one from GHGSat) were detected by Bridger. This is
623 all reflected in the anonymized dataset [35].

Table 2: Summary of emissions excluded from MII modeling by category and aerial vendor

Category	Bridger	GHGSat	Insight M	Total
Pre-production activities	44	0	0	44
Midstream facilities	80	6	10	96
Location misalignment	38	1	1	40
Maintenance	33	4	5	42

624 3.2.2 Classifying emissions

625 As described above, one of the benefits of incorporating MAES simulations into an MII is the
 626 ability to model the emissions contributed by various types of equipment. Here we detail the
 627 process of classifying unreported emissions observed by aircraft according to their sources.
 628 Emissions are considered at the equipment level, when possible; in cases where multiple
 629 measurements of emissions from the same equipment were recorded in a single day, they were
 630 recorded as a single detection and the emission rates were averaged. Insight M and GHGSat
 631 typically reported at the facility level. When successive observations are made within minutes
 632 of each other, they are counted as a single observation, and the associated emission rates
 633 are averaged. Based on the simulation abilities of MAES, for this study we have attributed
 634 emissions to the following “failure types”, each of which is simulated in an associated type of
 635 equipment in MAES.

- 636 • Compressors - rod packing failures are modeled by MAES. Observed emissions likely
 637 include a combination of combustion slip, crankcase emissions, and rod packing emissions,
 638 which cannot be measured separately by aircraft. To assess whether observed emissions
 639 are consistent with normal operation or indicative of a failure, we first reviewed the
 640 operator’s cause analysis. Next, for each facility, compressor-specific information
 641 (brake horsepower, engine class, etc.) from ONGAEIR was used in MAES to estimate
 642 crankcase, driver exhaust, and rod packing emissions for all compressors. Due to the
 643 lack of operational data at the time of the flyover, we assumed all compressors were
 644 active. To isolate measured rod packing emissions, the MAES estimates for driver
 645 exhaust and crankcase emissions were subtracted from the total measured compressor
 646 emissions, and the remaining emissions were attributed to rod packing. This value was
 647 then compared to the expected rod packing emissions from MAES: if the measured rod
 648 packing emissions exceeded the MAES estimate, the excess was attributed to potential
 649 rod packing failures at the facility.
- 650 • Flares - failures include both malfunctioning and unlit flares. To identify these cases,
 651 the process below was used to determine whether the measured emissions exceeded
 652 normal emissions estimated by MAES. The mechanistic MAES model for flares only
 653 requires an estimate of frequency of failures, so estimates of emission rates are not
 654 needed.
- 655 • Heaters - failures are heater malfunctions resulting in incomplete combustion. To
 656 identify when a heater was malfunctioning, the process below was used to determine

657 whether the measured emissions exceeded normal emissions estimated by MAES. As
658 with flares, the MAES model for heaters only requires an estimate of frequency of
659 failures, so estimates of emission rates are not needed.

- 660 • Tanks - controlled and uncontrolled tanks are modeled separately. Since emissions
661 seen by aircraft often have an unknown cause (uncontrolled tanks, stuck dump valves,
662 open thief hatch, etc.), they are grouped into a single emission factor. Because the
663 specific cause can often not be determined, tank emissions modeled in the MAES MII
664 models include all emissions from tanks greater than 2 kg/hr, regardless of failure or
665 normal operations. Emissions from tanks below 2 kg/hr are already modeled as tank
666 component leaks by MAES, and are matched to inventory emissions in step A.
- 667 • Miscellaneous emissions - these are emissions classified by Bridger as “Other” or
668 “Facility Piping”, and emissions where the source is unknown. These are modeled by
669 a single “miscellaneous” emitter in MAES. If aircraft measurements include multiple
670 simultaneous emissions attributed to the miscellaneous category, these are summed to
671 be modeled as a single emitter in MAES. To identify when the miscellaneous emissions
672 exceeded expected MAES estimates, the process below was used.

673 Each detected emission was attributed to one of these failure types. Bridger reports
674 associated equipment for their emission measurements, which were used in the absence of
675 other information from the cause analysis for these cases. Equipment are not reported by
676 GHGSat and Insight M, so emissions they report must be assigned a failure type separately.
677 The cause analysis and aerial imagery were used in these cases to determine the likely source
678 of the emission and assign a failure type. Uncertainty in this process is reflected through the
679 probability scores described below.

680 To determine whether the detected emitters exceeded levels consistent with normal
681 operations, the following process was used (see Figure 4 for an example). The MAES results
682 from step A (i.e. expected inventory emissions) generated both a probability distribution
683 function (PDF) and a cumulative distribution function (CDF) for each facility. Each detected
684 emission event was overlaid on the corresponding facility-specific CDF to determine whether
685 it fell within the expected range of emissions. If the detected emission was within the modeled
686 CDF range, it was considered consistent with expected emissions. If it fell outside the modeled
687 distribution—particularly in the upper tail, like in Figure 4—analysts assigned a MAES
688 failure type using any operator notes and aerial imagery. In the above step, if there were
689 questions regarding an emission detection, this was covered in the second operator meeting.

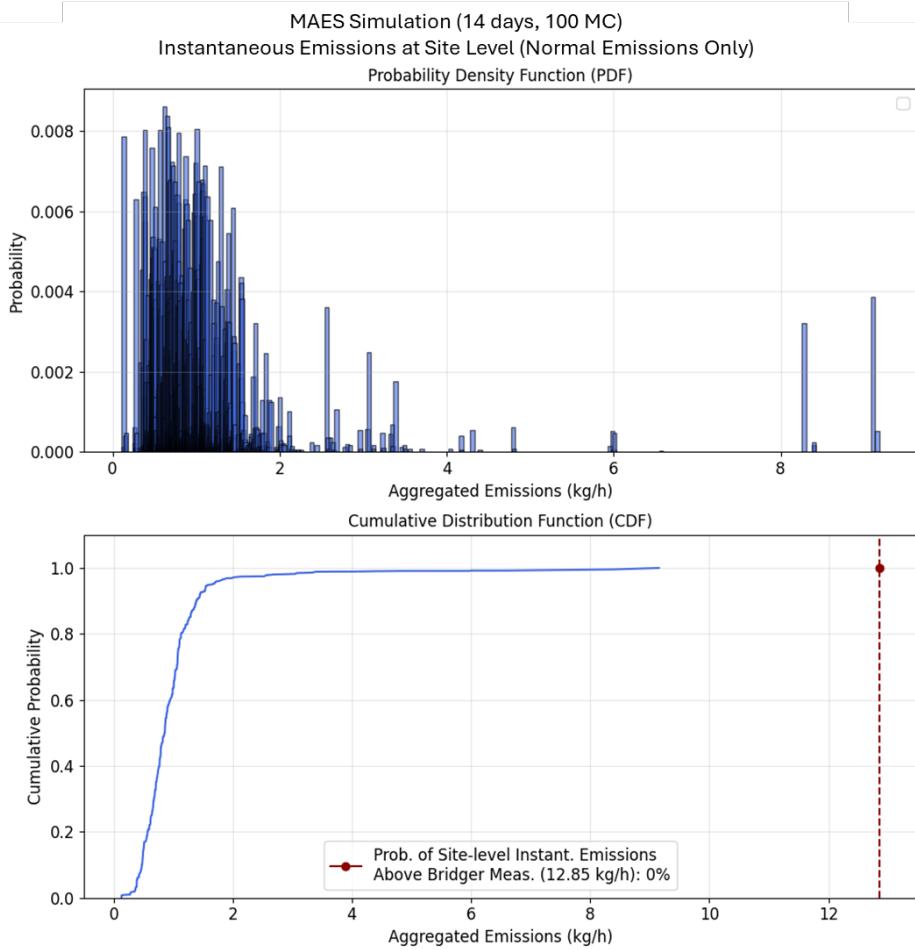


Figure 4: The 1-Hz simulated results for a facility were converted to a probability distribution function (PDF) (top) and cumulative distribution function (CDF) (bottom). This facility was simulated for 14 days, with 100 MC iterations. The aerial estimate is overlaid on the CDF as a red dot. In this example, the emission is unlikely to be due to normal operations, as it falls above the distribution of emissions simulated in MAES.

690 Identification of emission sources comes with uncertainty, as aerial measurements are
 691 frequently not precise enough to identify a source with absolute certainty. As such, for
 692 each emission classified into a MAES failure type, a probability was assigned to indicate the
 693 likelihood that the event represented a failure and the likelihood the emission was from the
 694 correct location. Analysts reviewed aircraft-provided imagery and evaluated each detection
 695 based on the following criteria, assigning each a probability score ranging from 0 to 1:

696 LOCATION PROBABILITIES

- 697 • Emission onsite (binary):
 - 698 – 0 = No (emission does not appear to be on facility site).
 - 699 – 1 = Yes (emission is clearly located on the facility site).
- 700 • Plume origin at specific equipment source:

- 701 – 0 = No identifiable concentration near specific source equipment.
702 – 0.4 = Diffuse concentration observed, not clearly associated with a specific source.
703 – 0.6 = Emission plume is visible but has drifted or is not clearly traceable to a
704 specific piece of equipment.
705 – 0.8 = Plume appears likely to originate from equipment source, though the source
706 may be shared among multiple units or is somewhat ambiguous.
707 – 1 = Clear emission concentration from a specific source (e.g., tank, separator,
708 compressor).

709 • Plume transport quality:

- 710 – 0 = Poor or no visible transport
711 – 0.4 = Plume is present but poorly defined, with a wide, irregular, or unstable
712 shape. Transport direction is unclear or inconsistent.
713 – 0.6 = Plume is somewhat visible, though still lacking clear definition. Transport
714 direction may be inferred but is uncertain.
715 – 0.8 = Plume is faint or somewhat dispersed, but transport is still reasonably
716 directional and consistent.
717 – 1 = Plume is clearly visible, with a narrow and coherent structure that reflects
718 strong, directional atmospheric transport.

719 **FAILURE PROBABILITIES**

720 • Classification of failure or normal:

- 721 – 0 = Normal emissions, falls within the MAES CDF and/or operator noted normal
722 operations.
723 – 0.4 = Outside of MAES CDF, but measurement uncertainty could indicate within
724 CDF.
725 – 0.6 = Emission is outside the MAES CDF, but the operator reported normal
726 operations, or emission is within the CDF, but the operator reported a failure.
727 – 0.8 = Outside of MAES CDF, no operator information to confirm.
728 – 1 = Operator noted failure and outside of MAES CDF.

729 The product p of these scores is an estimate of the probability that the source is identified
730 correctly and is a failure event. An emission identified as a failure type with probability
731 p is counted as p emissions when estimating the frequency of this failure type (details will
732 be described in Section 3.2.3). In cases where the source is not confidently identified, the
733 observed emissions are not discarded; instead, they are modeled as originating from an
734 unknown source. Specifically, if $p < 1$, then the remaining probability $1 - p$ is used as the
735 probability the emission is attributed to the miscellaneous emitter category. For example, if
736 an emission is attributed to tanks with a probability of $p = 0.6$, then the remaining probability
737 of 0.4 is assigned to miscellaneous emissions.

738 While the assignment of these probabilities involves some degree of subjectivity, it offers a
739 more realistic representation of uncertainty compared to treating all detections as fully certain.
740 This approach acknowledges the inherent variability in observational data and addresses
741 limitations in confidently attributing emissions to specific sources. In practice, probabilities
742 were rarely assigned a value of zero, reflecting the presence of at least some supporting
743 evidence in most cases. Additionally, the classification of emission events as either normal
744 or indicative of failure further illustrates how the MAES framework integrates with and
745 depends on information reported in ONGAEIR, as the CDFs used above are from the MAES
746 inventory model that has been designed to match ONGAEIR. The probabilities determined
747 in this step are taken into account when estimating the frequency of emissions for use in the
748 MAES MII model, as described in the following section.

749 It should be noted that this emission classification step was done for the MAES inventory
750 models using ONGAEIR 2022. Due to time limitations, we could not go back through this
751 step using the updated MAES inventory model with ONGAEIR 2024.

752 3.2.3 Estimating distributions of emissions from failures

753 Based on the classification of emissions described above, we estimate a probability of observing
754 each failure type along with a distribution of the resulting emissions, both used as inputs to
755 MAES. The use of aircraft measurements to simulate emissions in MAES makes the common
756 “ergodic assumption” of emissions: that the distribution of emissions observed across many
757 facility/equipment samples provides an accurate estimate of the emissions expected from a
758 single facility/piece of equipment over a long period of time.

759 The probability we estimate, called pLeak, is the probability a piece of equipment is
760 leaking at any given time. This is a useful statistic since it can be estimated from observations,
761 and MAES simulates these leaks according to a Poisson process that ensures the portion of
762 time spent in a failing state matches this probability. In previous studies, pLeak for a given
763 failure type was estimated as the number of times this failure type was observed within a
764 measurement campaign divided by the total count of equipment observed; the distribution of
765 emissions from the failure type was approximated by the observed distribution of emissions
766 (taking into account uncertainties from aerial measurements). Because the present data
767 comes from six sensors across three different aerial companies, we found it necessary to use a
768 more detailed process to estimate these probabilities and distributions, so that the different
769 detection limits were considered. That is, because of Bridger’s lower detection limit relative
770 to the other aerial companies, we expect Bridger to have a much more accurate estimate of
771 the frequency of low emission rates, whereas all three companies should be used to estimate
772 high emission rates.

773 Rather than establish a hard cutoff of an emission rate under which only Bridger’s data
774 is used, we use the probability of detection curves for the different companies and sensors to
775 weight the observations appropriately based on emission rate. For a small range of emission
776 rates, the number of “effective samples” taken by a sensor is the total number of samples
777 times the probability of detection in this range; the probability of a failure in this range
778 is then estimated by the number of failures observed (weighted by the probability scores
779 assigned above) divided by the total number of effective samples across all sensors. From
780 the estimates of the probabilities in each range of emission rates, pLeak is estimated as the

781 sum of the probabilities and the distribution of emissions is approximated as the normalized
 782 histogram of numbers of failures in these ranges. The aircraft measurement uncertainties
 783 described in Section 2.4 are used throughout by replacing each measured emission rate with
 784 its modeled distribution for the true emission rate. The end result is distributions that rely
 785 mostly on Bridger at low emission rates and gradually incorporate Insight M and GHGSat
 786 measurements as the emission rate increases. Details on the method are given in Section A.9
 787 of the appendix, and the resulting distributions are pictured in Figure 38.

788 Heaters and flares are modeled mechanistically in MAES, so an emission factor is not
 789 used. Instead, the pLeak calculated for heaters and flares is used in a Markov transition
 790 matrix that calculates the probability of malfunctioning, as required by MAES (see the
 791 Supplementary Information of [18]). Because of this difference in modeling, which does not
 792 require a distribution of emission rates, and because GHGSat and Insight M observed only
 793 small numbers of heater and flare failures, we simply used Bridger’s detections and sample
 794 size to estimate pLeak for these equipment types, rather than the method above. That is, in
 795 these cases, pLeak was computed as the number of failures observed by Bridger (weighted
 796 by the probabilities assigned above) divided by the number of samples of the equipment
 797 type taken by Bridger. The remaining equipment types are modeled traditionally in MAES.
 798 The distribution from the associated failure types are used as emission factors for abnormal
 799 emissions, which are simulated in the MAES MII model.

800 Table 3 shows the estimated values of pLeak, along with the sample sizes observed
 801 during the measurement campaign. Equipment counts for each site were obtained primarily
 802 from ONGAEIR, as described in Section 2.1. In cases where the same site was scanned
 803 multiple times, the equipment was counted once for each day scanned: reflights of facilities
 804 were predefined and therefore counted only once per day, even if a facility was captured
 805 multiple times within a short time span. This approach accounts for the fact that some
 806 aerial methods have wide scan widths, which can result in multiple detections of the same
 807 facility within minutes. For the miscellaneous category, one sample was counted for each
 808 site for each day scanned, as this agrees with the modeling of miscellaneous emissions in
 809 MAES. While the values of pLeak are dependent on the manual classification of emissions
 810 described in Section 3.2.2, a sensitivity study showed that errors in the pLeak values produced
 811 proportionally smaller errors in the final MII results; see Section 5.3.1 for a summary.

Table 3: Equipment samples and estimated values of pLeak. Here equipment has been counted once for each day scanned. For flares and heaters, only Bridger samples were used to compute pLeak: Bridger sampled 10857 flares and 35064 heaters.

	Sample size	pLeak
Compressors	11,015	0.0160
Miscellaneous emissions	32,865	0.0368
Flares	23,941	0.0038
Heaters	118,799	0.0026
Controlled Tanks	74,051	0.0028
Uncontrolled Tanks	26,854	0.0076

812 **3.3 Colorado School of Mines Modeling: Measurement Based
813 Inventory Using a Statistical Model**

814 We now pivot to describe a fundamentally different approach to building a Measurement
815 Based Inventory (MBI), developed by the CSM team. Unlike the MAES approach, which uses
816 detailed facility information from ONGAEIR, we now assume no prior knowledge about site
817 emissions and instead base the statistical model on measurement data. At a high level, this
818 approach uses two distributions of facility-level emission rates in Colorado: one fit using aerial
819 emissions estimates, adjusting for the differing detection sensitivities between vendors, and
820 one that represents emission rates below the aerial detection thresholds, which is estimated in
821 a few different ways: one using Continuous Monitoring System (CMS)-derived emissions and
822 two additional approaches based on prior work by Williams (2025) [15] and Sherwin (2024)
823 [17]. Details of how the emissions were derived from CMS data are provided in Section A.3
824 of the Appendix. We then repeatedly sample from these distributions to generate state-wide
825 emissions estimates on any desired timescale. This work represents an early iteration of our
826 conceptual approach; future research will investigate alternative methodologies and examine
827 several of the assumptions currently being made in more detail.

828 **3.3.1 Distribution modeling**

829 As a first step in our statistical MBI model, we aim to build a facility-level emission rate
830 distribution for oil and gas production sites in Colorado, combining data from all three
831 available vendors. However, we cannot simply fit a distribution to all three datasets combined
832 since each vendor has a different detection sensitivity and multiple vendors flew systems with
833 differing sensitivities, meaning that emission rates that all three vendors are likely to see
834 would be overrepresented in comparison to emission rates that only one or two of the vendors
835 would be sensitive enough to detect. To solve this issue, we draw inspiration from Kunkel
836 et al. [36], who fit an emission rate distribution to data provided by Bridger and Carbon
837 Mapper, taking into account the varying detection sensitivities of the two technologies. A
838 core idea behind their methodology is choosing a distribution matching cutoff (DMC) for
839 each vendor: a facility-level emission rate above which we expect that vendor to detect all
840 emissions, i.e. where probability of detection approaches 100%. The emission rate distribution
841 is then fit only to rates above this DMC for each vendor. In this project, we use 5 kg/hr
842 for anonymized company code L (Company L), 51 kg/hr for anonymized company code
843 H (Company H), and 49 kg/hr for anonymized company code Q (Company Q). Note that
844 while some vendors (specifically GHGSat and Insight M) use multiple sensors which in reality
845 likely have different DMCs, we opt to find DMCs on the vendor level due to the small sample
846 sizes of positive detections, an issue which would be exacerbated when dividing further
847 by sensor. The DMCs for Company H and Company Q were determined by examining
848 how well the distributions of their observed facility-level rates align with those observed
849 by Company L above a range of cutoffs. This method is based on the assumption that all
850 the vendors sample from the same underlying facility-level emission rate distribution, just
851 at different detection sensitivities. If that assumption is met, their observed emission rate
852 distributions should align above an appropriate DMC, in the emission rate regime where both
853 vendors are detecting all occurring emissions. This assumption was tested using two-sample

854 Anderson-Darling tests, which test the null hypothesis that two samples come from different
 855 distributions. To account for the small sample sizes, permutation-based tests were used, and
 856 found no significant differences in distribution between facility-level emission rates observed
 857 by Company L and Company H/Company Q above their respective DMCs (p -values of 0.26
 858 and 0.81, respectively, with significance defined as $p < 0.05$). Note that decreasing the DMCs
 859 does not immediately result in significantly different distributions, and these higher DMCs
 860 with larger p -values were chosen as conservative estimates: DMCs are not meant to represent
 861 detection thresholds, especially since they aggregate together vendor systems flown with
 862 different sensitivities. Rather, they are intended to provide a cutoff to ensure all emission
 863 rates used in the distribution-fitting process are being sampled at their true frequency, and
 864 not impacted by detection sensitivity. Even though a DMC cutoff was applied, the measured
 865 surveys did capture many emissions below the DMC threshold for all three of the aerial
 866 vendors. Determining an appropriate facility-level DMC for Company L is more challenging,
 867 as there is no reference distribution with a lower detection threshold to compare against.
 868 Instead, we choose 5 kg/hr as a reasonable estimate based on their probability of detection
 869 curves for equipment-level detections, increasing the cutoff to adjust for our DMC being on
 870 the facility-level, and the probability of detection curves being on the equipment-level (see
 871 Section A.8 of the Appendix), and provide analysis on the effects of that choice on the results
 872 in the form of a sensitivity study, see Figure 6. Note that in future iterations of this work,
 873 we will investigate more robust methods for selecting DMCs, as well as alternatives for the
 874 combination of data across vendors more generally.

875
 876 We use a lognormal distribution to model facility-level emission rates, as it handles
 877 nonnegative data that is right-tailed, both of which are true of the observed emission rates.
 878 Note that a more flexible generalized lognormal distribution was also tested, but via Akaike
 879 information criterion (AIC) and Bayesian information criterion (BIC) testing, the traditional
 880 lognormal was found to perform better. The lognormal distribution has two parameters, b
 881 and x_0 , and follows the density

$$p(x; b, x_0) \propto \frac{1}{x} \exp\left(-\frac{(\log_{10}x - x_0)^2}{b^2}\right).$$

882 The parameters are estimated via maximum likelihood estimation, and in order to fit to all
 883 three vendors' data simultaneously, their datasets are assumed to be independent, and their
 884 respective log-likelihoods are summed. Note that these log-likelihoods are calculated only
 885 using emission rates above each vendor's DMC. This fitting process results in estimated
 886 parameters of a lognormal distribution that represents the relative frequency of emission
 887 rates above the lowest DMC, in this case Company L's, 5 kg/hr. The resulting distribution
 888 can be seen in Figure 5, where observed frequencies are shown by colored shapes that differ
 889 by vendor, and the model is shown with a black line.

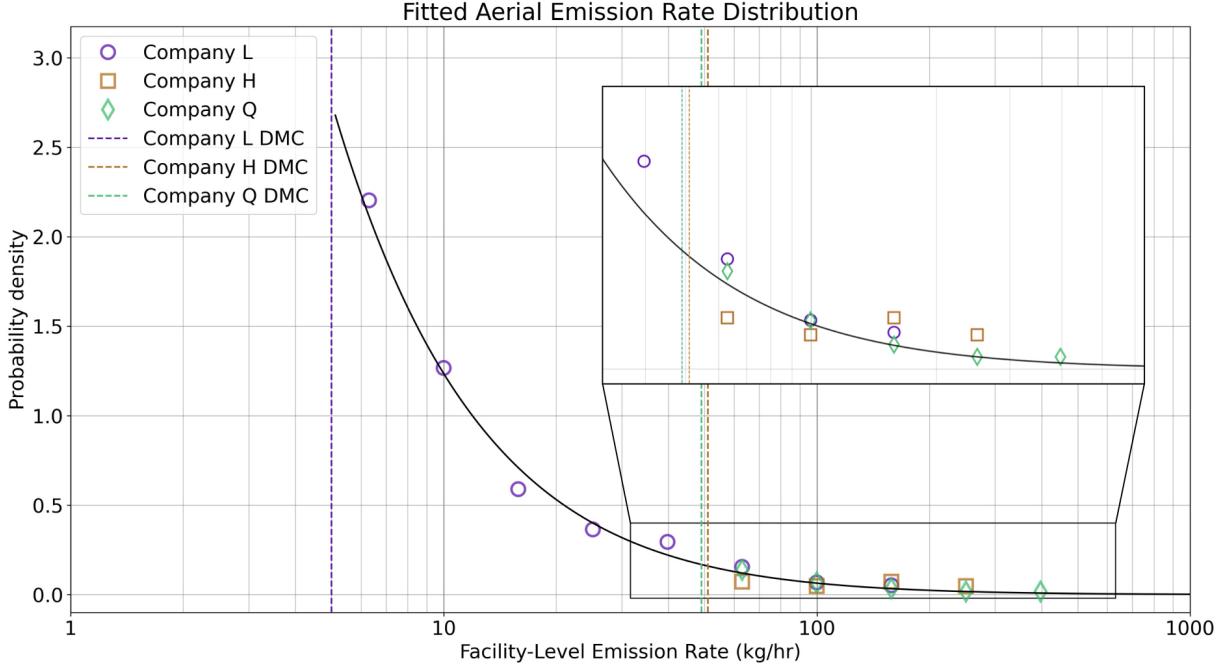


Figure 5: Estimated distribution of facility-level emission rates above 5 kg/hr for all sites in ONGAEIR. The dots for each vendor represent a histogram of the observed emission rates above the selected DMC threshold, plotted as symbols instead of bars for visual clarity. The black line indicates the fitted lognormal density. An inset is shown for the higher rates. Note the logarithmic scale of the horizontal axis.

890 3.3.2 Aggregation

891 With an estimated facility-level emission rate distribution, additional steps must be taken to
 892 arrive at a state-wide emission rate and/or mass estimate. On a high level, our approach
 893 involves segmenting the time-frame and facilities of interest into a number of “facility-hours”
 894 (the number of facilities multiplied by the number of hours in that time-frame, e.g. for an
 895 annualized inventory, 8760 hours), sampling an emission rate for each of these facility-hours,
 896 and summing the resulting rates to get a total mass estimate, which can then easily be
 897 converted into a rate if needed. Implicit in this method is the assumption that each emission
 898 lasts for an hour. However, this does not mean we think that that assumption is necessarily
 899 reflective of actual emission durations: it is simply a discretization choice, and the method
 900 is invariant to that choice: using an assumed duration of 1 minute (i.e. sampling 60 times
 901 the number of rates but dividing by 60 to get the mass emitted by each rate) led to nearly
 902 identical results, differing slightly only because of the stochasticity of the method. This
 903 method has another implicit assumption: that emissions are an ergodic process, meaning
 904 that we can use our distribution estimated from emission rates at many facilities equivalently
 905 as a distribution for a single facility over time. This is a common assumption in the methane
 906 emission aggregation literature [37, 36], and will be tested using CMS data in future work.

907 Since our emission rate distribution inferred from the aerial data is only valid down to a
 908 threshold of 5 kg/hr, there are two additional components we need for this method: a way to

909 estimate the probability of an emission above 5 kg/hr occurring at any given time and a way
910 to sample emission rates below 5 kg/hr. The first is quite straightforward: we can estimate
911 this probability simply as

$$\frac{\# \text{ of Company L estimates} > 5 \text{ kg/hr}}{\# \text{ of total Company L estimates, including non-detects}}.$$

912 Since we are treating 5 kg/hr as Company L’s facility-level DMC, the assumption is that any
913 rate at 5 kg/hr or above will be observed properly, so if that assumption is met, we should
914 have an unbiased estimate of the desired probability. However, this method also depends on
915 the ergodic assumption: this determination method assumes that the probability is the same
916 for a single site over time as it is across multiple sites. The resulting probability is just over 4%.

917

918 A way to sample from below-threshold emission rates is more challenging to obtain. We
919 consider five methods for below-threshold sampling.

- 920 1. The first is simply sampling “zeroes” (i.e. each non-detect represented zero emissions
921 from a given facility) for all rates below 5 kg/hr. This will clearly result in an
922 underestimate for the total mass/rate, as not all rates below 5 kg/hr are identically
923 zero, but it serves to provide a lower bound on our estimate.
- 924 2. The second method is sampling from a uniform distribution between 0 and 5 kg/hr. This
925 method is almost certainly an overestimate, as the literature indicates that emission
926 rate distributions are heavily right-skewed, meaning lower emission rates are much
927 more common than higher emission rates [38]. However, analogous to the method that
928 samples only zeroes, this is helpful in providing an upper bound on our estimate.
- 929 3. The third method we propose for below-threshold sampling involves sampling (with
930 replacement) from rate estimates based on CMS data. Further details about the CMS-
931 derived emission rates in this study are provided in Section A.3 of the appendix. Note
932 that we only sample from emission rates not captured by the aerial distribution, i.e.
933 rates between 0 and 5 kg/hr. This method also has its downsides, specifically that
934 the CMS data comes from only 5 facilities, all owned by the same operator, all in
935 the Piceance basin, and all of class PS6, which likely does not generalize well to the
936 entire state of Colorado. However, given the available data, this CMS-informed method
937 represents a first estimate for an entirely measurement-based inventory using timely
938 data from within the study region. Future work will involve investigation into methods
939 to integrate these CMS-derived emissions distributions more rigorously with the aerial
940 data, as well as the conduction CMS inference data on more sites to more accurately
941 capture the below-threshold emissions distribution across Colorado.
- 942 4. The fourth method samples from the Denver-Julesburg-specific emission rate distribution
943 from Williams et al. [15]. This emission rate distribution was created by assimilating
944 many methane measurements from technologies with low detection limits (~ 0.1 - 1.0
945 kg/hr) within a probabilistic framework. As with method 3, we only sample from the $[0,$
946 $5]$ kg/hr regime of this distribution. Importantly, this distribution includes emissions
947 from both upstream and midstream facilities. As such, it very likely overestimates

948 emissions from just the production facilities in the DJ basin. However, this bias is
949 likely mitigated somewhat by the fact that we only sample from the [0, 5] kg/hr regime,
950 which is a regime more common to production facilities [15]. Nevertheless, emissions
951 in this range do occur on midstream sites, and these emission likely tend to be larger
952 than those on production sites, which could bias our estimates high. Furthermore, the
953 Denver-Julesburg-specific distribution from Williams et al. is informed by methane
954 measurements across the continental United States; it is specific to the DJ basin only
955 through facility counts, which are used to extrapolate emissions from the site-level
956 to the basin-level. This is an another limitation of this data source for below DMC
957 emissions, but a sensitivity study revealed that any potential biases introduced by this
958 assumption are minimal [15].

- 959 5. The fifth method samples from one of the Denver-Julesburg-specific emission rate
960 distribution from Sherwin et al. [17]. Specifically, we use the Carbon Mapper Summer
961 2021 distribution. This distribution was created by assimilating aerial data from the very-
962 short-wavelength infrared imaging spectrometer on the Global Airborne Observatory
963 (GAO) with simulated emissions from the bottom-up simulation framework described in
964 Rutherford et al. [5] to account for below detection threshold emissions on production
965 sites and with midstream emissions information from the US Greenhouse Gas Inventory
966 to account for below detection threshold emissions on midstream sites. As with the
967 previous methods, we only sample from the [0, 5] kg/hr regime of this distribution.
968 Because this distribution transitions from the bottom-up simulation tool to the aerial
969 data at 73.0 kg/hr [17] for production sites, all of our samples from the distribution
970 come from the bottom-up data sources rather than the Carbon Mapper aerial data. As
971 with method 4, this distribution includes emissions from both upstream and midstream
972 facilities. As such, it very likely overestimates emissions from just the production
973 facilities in the DJ basin. However, as discussed for method 4, this bias is likely
974 mitigated somewhat by the fact that we only sample from the [0, 5] kg/hr, but could
975 contribute to the higher emissions estimates from the statistical model.

976 The relationship between below-threshold sampling method, choice of Company L's DMC,
977 and estimated total emissions is shown in Figure 6, with Company L DMC on the horizontal
978 axis and estimated methane emissions on a state-wide annual basis on the vertical axis. We
979 include the mean annual emissions, in metric tons per year, and 95% confidence intervals (CIs)
980 for each below-threshold method listed above. Different below-threshold sampling methods
981 are indicated by different colored lines: sampling from a uniform distribution (a known
982 overestimate) is indicated by a green line at the top, sampling from a CMS-informed lognormal
983 is shown with a blue line toward the middle, sampling from a lognormal fit to the Williams
984 data is shown with an orange line, directly sampling from the Sherwin dataset is shown with
985 a purple line, and sampling all zeros (a known underestimate) is represented by a red line
986 at the bottom. The methods and DMC that will be used in results figures are indicated
987 by a dashed black box. While we do see a dependence of estimated emissions on DMC
988 for the CMS-informed sampling method, highlighting the need for robust determination of
989 DMC in future work, it is much less sensitive to the choice of DMC than sampling from a
990 uniform distribution. The estimated emissions using the Williams and Sherwin datasets to

991 inform below-threshold are very similar and show much less dependency than other methods
 992 on Company L DMC, indicating that these datasets align better with the aerial data. We
 993 also see the expected behavior of the three below-threshold sampling methods: the known
 994 underestimate is lower than our best estimates, while the known overestimate is higher.

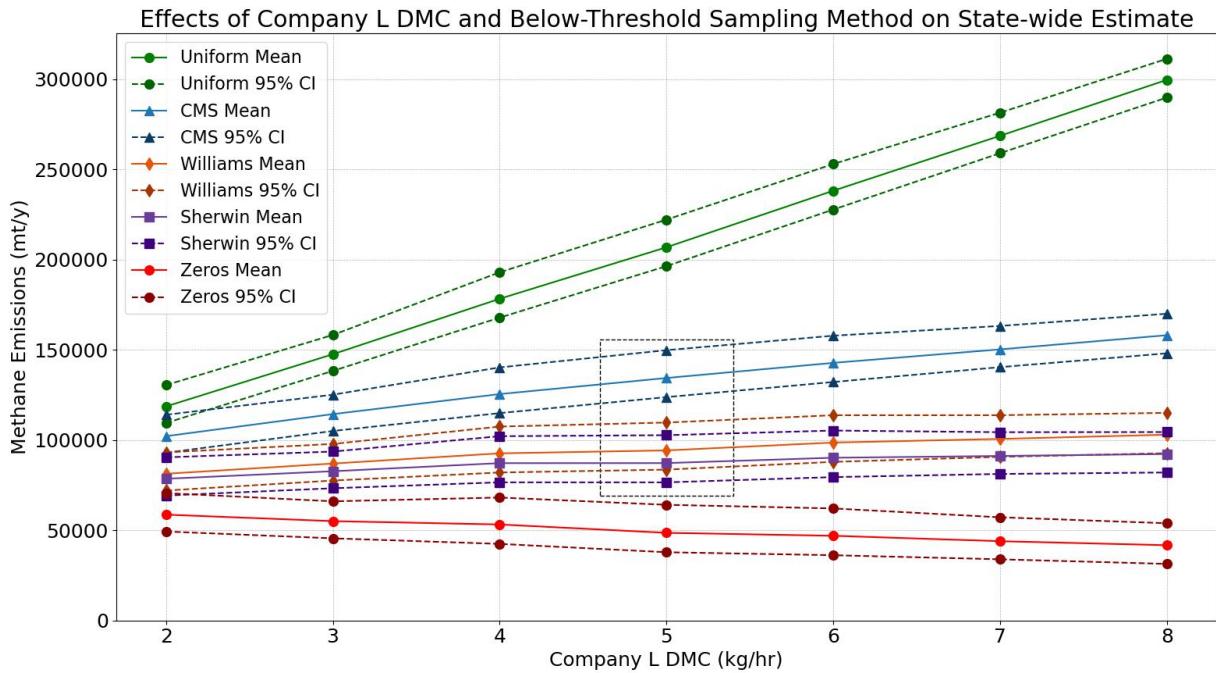


Figure 6: Effects of Company L DMC and below-threshold sampling method on estimated methane emissions for production sites with positive oil or gas production in the state of Colorado. Company L DMC is on the horizontal axis, with estimated methane emissions in kg/hr/facility shown on the vertical axis. Different below-threshold sampling methods are indicated by different colors, and a dashed black box shows the method/DMC combinations that will be shown in results figures.

995 Given our estimated distribution above 5 kg/hr, an estimated probability of observing a
 996 rate in that regime, and an estimated distribution below 5 kg/hr, we can now aggregate our
 997 emissions distributions into a state-wide mass estimate using the following algorithm:

Algorithm 1

```
1: Calculate  $n$  as n_facilities  $\times$  n_hours
2: Let  $\hat{p}$  be the estimated probability of observing a rate above 5 kg/hr
3: Let  $\hat{b}, \hat{x}_0$  be the estimated lognormal parameters from the aerial data
4: Let  $\pi(\hat{\theta})$  be the estimated distribution for below-threshold rates
5: Initialize sum = 0
6: for  $i = 1, \dots, n$  do
7:   Draw  $P \sim \text{Bernoulli}(\hat{p})$ 
8:   if  $P = 1$  then
9:     Draw  $X \sim \text{Lognormal}(\hat{b}, \hat{x}_0)$ 
10:    sum = sum +  $X$ 
11:   else
12:     Draw  $X \sim \pi(\hat{\theta})$ 
13:     sum = sum +  $X$ 
14:   end if
15: end for
16: return sum
```

998 At the end of the above algorithm, `sum` represents the total estimated emitted methane,
999 in kg, for `n_facilities` over the course of `n_hours`. Note that `n_facilities` is derived
1000 from the ONGAEIR 2024 data, excluding facilities that MAES cannot model to ensure the
1001 MAES and statistical models are aligned, which results in 9,411 facilities. This excludes some
1002 emitting, non-producing facilities, meaning that these results are not representative of the
1003 entire state, and as such cannot be directly compared to, for example, satellite emissions
1004 estimates. Therefore, we also show results using all facilities in ONGAEIR 2024. Also note
1005 that `n_hours` can be adjusted based on the desired time-frame: for an annualized inventory
1006 estimate it is set to 8760, the number of hours in a year. Once again, this segmentation
1007 into hour-long time chunks is a discretization tool rather than a judgment on actual event
1008 durations, and our method is insensitive to the choice of an hour. To convert the resulting
1009 mass to a rate, we can simply divide by `n_hours` to achieve an estimated rate in kg/hr, which
1010 we can also convert to an estimated average facility-level rate by dividing by `n_facilities`.
1011 To account for uncertainty, we perform this process many different times within a Monte Carlo
1012 framework. Each time, we resample our aerial rate estimates with replacement to obtain differ-
1013 ent estimates for the parameters of a lognormal and the probability of observing a rate above
1014 5 kg/hr. We then run the algorithm on every combination of these estimated parameters and
1015 probabilities, and the spread of the resulting total estimates gives us an estimate of uncertainty.

1016
1017 Once we have aggregated mass/rate estimates, there is an important final adjustment step.
1018 Since most of the aerial data was recorded during daytime hours, it captured maintenance
1019 events at a higher frequency than they occur when scaling to a time-frame that includes nights.
1020 Since maintenance events tend to be accompanied by higher emissions, simply extrapolating
1021 rates recorded in the daytime to an entire 24-hours period will result in an overestimation.
1022 To account for this, we adjust our final rate estimates down according to the results of a 2025
1023 study by Barkley, et al. [39], which estimated that an extrapolation of daytime emissions to a

1024 longer time-frame results in about a 25% overestimation (with a sensitivity study indicating
1025 a reasonable range of 15%-35%).

1026
1027 Given enough data, this methodology can easily be used to generate emissions estimates
1028 for subsets of the state of Colorado. For example, to generate an emissions estimate for
1029 only the DJ basin, we restrict the aerial data used to rates observed on facilities in the DJ
1030 basin, and adjust the `n_facilities` input to the algorithm to reflect the number of facilities
1031 in the DJ. Ideally, we would also subset the below-threshold rate estimates to use only
1032 those generated within the desired basin, but this is not possible with our current datasets –
1033 the CMS-derived emission estimates all come from the same basin, and both Williams and
1034 Sherwin aimed only to estimate distributions in the DJ – so below-threshold distributions
1035 remain the same for all subsets of Colorado. We can make the exact same adjustments if we
1036 want an estimate for a specific PS class, restricting our aerial data to facilities of that PS class,
1037 and updating `n_facilities` to align with the number of facilities classified as the desired PS
1038 class. Note that this requires enough aerial data to adequately fit a lognormal distribution,
1039 which is not always the case. Specifically, in this report we fit to three agglomerated basins:
1040 DJ, Piceance, and Others, and to only two PS classes: PS2 and PS4, as we do not have
1041 sufficient positive aerial rate estimates for the other classes. Also note that while ONGAEIR
1042 2024 data are used for facility counts and reference emissions estimates, ONGAEIR 2022 data
1043 are used for classifying aerial measurements into basins/PS classes, as the intensive matching
1044 process between the aerial and ONGAEIR datasets was performed before 2024 data were
1045 available.

1046 4 Results and Discussion

1047 This section presents a summary of the data collected in the measurement campaign and the
1048 results of the two MII processes. A previous version of this report presented results based on
1049 the 2022 ONGAEIR dataset; the MII model results given here have been updated to the 2024
1050 ONGAEIR dataset. Additionally, methane emission data from the measurement campaign is
1051 made publicly available in an anonymized dataset, which lists the detected emissions with
1052 facility names and locations removed; see Section A.13 of the appendix. This dataset also
1053 presents results from the operator cause analysis (see Section 3.2.1), including the sources of
1054 emissions when they were identified.

1055 4.1 Overall Campaign Data

1056 Approximately 94% of production facilities that were operating or partially operating in
1057 the 2022 ONGAEIR dataset were scanned by at least one aerial measurement company.
1058 The breakdown by PS classification for all considered basins is shown in Figure 7. Refer to
1059 Section A.1 of the appendix for similar figures for the DJ, Piceance, and other basins. While
1060 the majority of PS1, PS2, and PS4 facilities were scanned by GHGSat, most PS6 facilities
1061 were scanned by Insight M. Bridger accounted for the majority of positive emission detections
1062 across all classes.

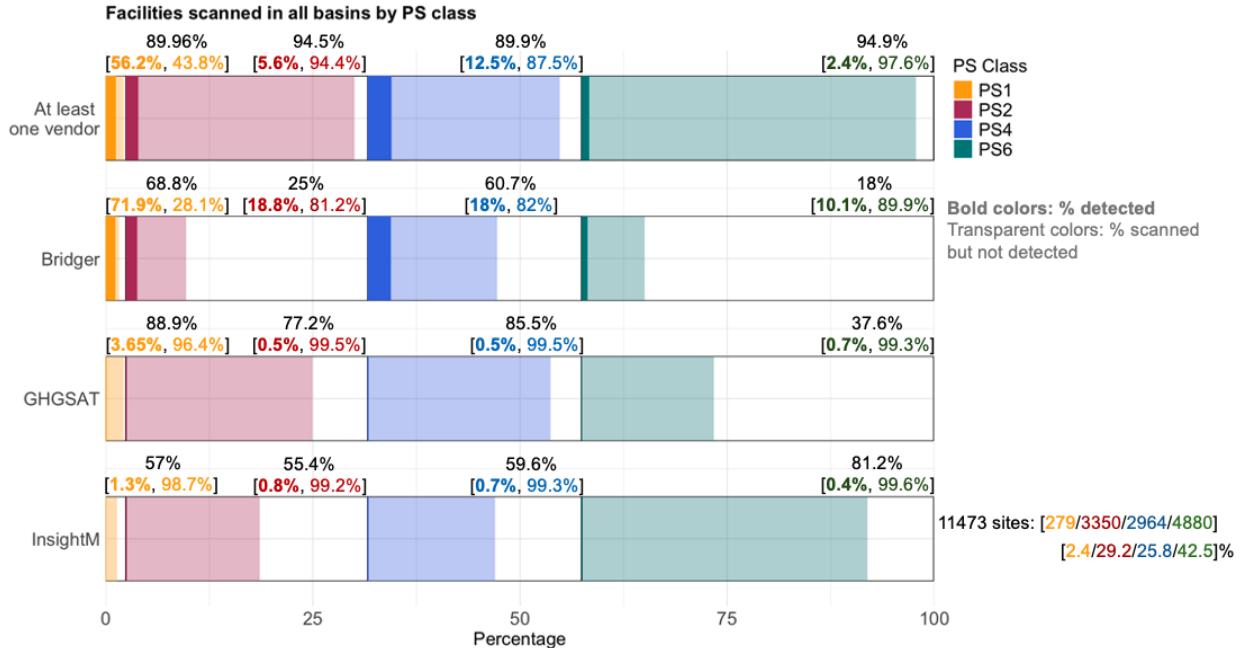


Figure 7: Percentage of facilities in all basins scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1063 Insight M surveyed the largest share of ONGAEIR facilities among the aerial companies,
 1064 surveying 7,749 sites, representing 68% of all sites in the ONGAEIR dataset. GHGSat
 1065 scanned about 63% (7,209 sites), while Bridger covered approximately 32% (3,708 sites) of
 1066 the ONGAEIR facilities. All three companies covered the DJ, Piceance, and other basins.
 1067 Table 4 indicates the number of total scans broken out by unique facilities and repeat facilities
 1068 per aerial company.

Aerial Company	Total Scans	Unique Facilities	Repeat Facilities
Bridger	7,043	3,708	1,836
GHGSat	10,915	7,209	3,057
Insight M	15,127	7,749	4,296
Campaign Total	33,085	10,771	7,732

Table 4: Summary of facility scans by aerial company

1069 In total, 2,102 emissions events were detected in the COBE measurement campaigns.
 1070 Emission events are reported differently across the measurement platforms; we summarize
 1071 here, and more details are given in Section A.2 of the appendix. For Bridger, emissions
 1072 are reported at the source level. If multiple emissions are detected from the same source
 1073 within a single day, they are averaged to generate a single source-level emission rate for that

1074 day. A single facility may have multiple emission sources, and each source is treated as
 1075 a separate emission event in the dataset. Insight M reports emissions at the facility level.
 1076 GHGSat primarily reports emissions at the facility level, although in a few cases, multiple
 1077 clearly distinguishable plumes were detected and reported as separate emission events. In
 1078 cases where GHGSat or Insight M detected facility-level emissions more than once in a single
 1079 day, each emission event is retained as a separate entry in the dataset. See Figure 8 for the
 1080 number of emission events by facility class and aircraft company.

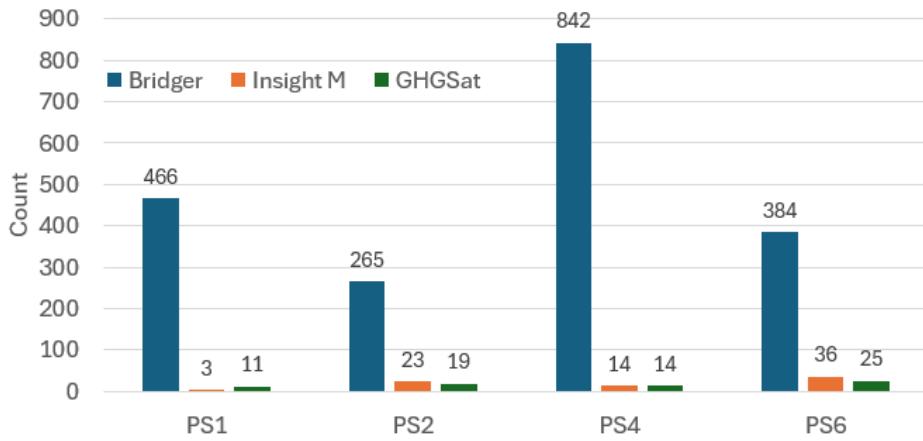


Figure 8: Summary of count of emission detections by PS and aircraft company.

1081 At the facility level, Bridger reported more facilities with positive emissions than the other
 1082 two companies, which can be explained by Bridger’s lower detection limits. Facility-level
 1083 detected emission rates varied by company and basin. When scanned by Bridger, 88.6% of
 1084 surveyed facilities had no emission detected in the DJ basin, 69.1% in the Piceance basin,
 1085 and 95.3% in other basins. More facilities were reported as having no detected emissions
 1086 by GHGSat with 99.6% in the DJ, 99.7% in the Piceance basin, and 97.8% in other basins.
 1087 Most of the aerial measurements conducted by Insight M resulted in no emissions detected,
 1088 accounting for 99.6% of surveyed facilities in the DJ basin, 99.3% Piceance basin, and 99.4%
 1089 in other basins. Summary statistics of facility-level detected emission rates in three basins by
 1090 vendors is shown in Table 5.

1091 4.2 Emission Factors

1092 Emission factors incorporating the aerial measurements were developed from the MAES MII
 1093 results. Emission categories were disaggregated to align with Bridger’s major equipment
 1094 groups: flares, heaters, compressors, separators, and a “miscellaneous” category. Each
 1095 emission category encompasses multiple emission sources. For each facility within a given PS
 1096 class and equipment type, total emissions were aggregated across each unit of that equipment
 1097 type for each MC iteration. The summed values that were positive were then used to construct
 1098 the distribution of annual emissions for that facility-equipment-PS combination, giving the
 1099 equipment group’s emission factor. The distributions for each PS and equipment type are
 1100 shown in Figure 9 as violin plots, with embedded mini box plots indicating the median and

Table 5: Summary of facility-level detected emission rates measured in kg/hr by aerial measurement company and basin.

Company	Basin	Median	Average	Min	Max	Range
Bridger	DJ	2.13	5.33	0.203	189	188
	Piceance	1.53	3.96	0.135	81.9	81.7
	Other	2.09	5.39	0.203	43.7	43.5
GHGSat	DJ	105	118	34	248	214
	Piceance	24	57.3	10	157	147
	Other	29	46.5	8	285	277
Insight M	DJ	36	113	7	353	346
	Piceance	43	49.4	3	143	140
	Other	17	33	3	114	111

1101 interquartile range. The distributions tend to be heavily skewed to the right. See Table 17 in
 1102 Section A.11 of the appendix for the mean and quartiles.

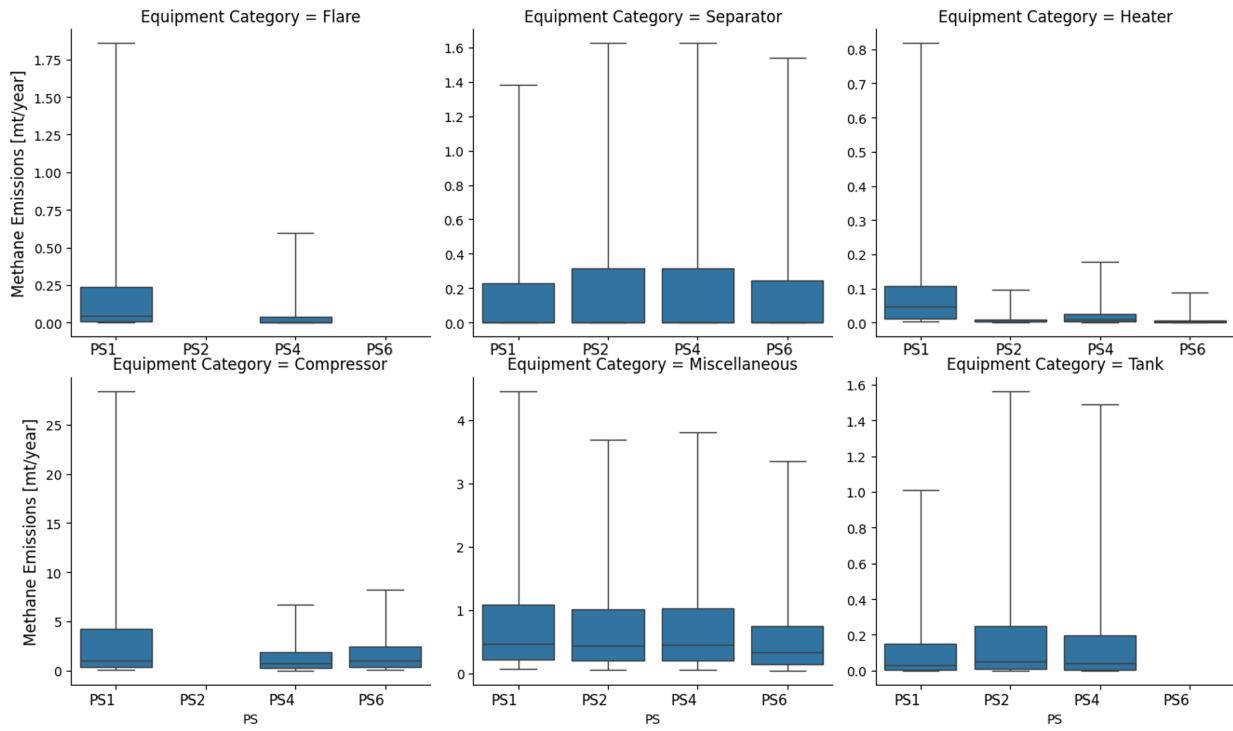


Figure 9: The distributions for each PS and equipment type are shown as box plots.

1103 The emission factor for PS1 compressors is higher compared to other PS classes. This
 1104 difference can be attributed to the use of gas lift systems within PS1, which involve larger
 1105 horsepower engines. This category also had the highest number of 4-stroke-lean-burn (4SLB)
 1106 engines, which are known to emit more than 4-stroke-rich-burn (4SRB) engines: according to
 1107 AP-42 emission factors, 4SLB engines have an emission factor 5.4 times higher than 4SRB
 1108 engines [34].

1109 **4.3 MAES Model MII Results**

1110 The MAES MII model produces emission estimates informed by aerial measurements, which
1111 we compare to the MAES inventory model and to ONGAEIR. Emissions data in this section
1112 are taken from the 2024 ONGAEIR dataset, which became available during the writing of this
1113 report. A total of 9,411 sites were modeled in MAES, roughly 81% of the 11,681 upstream
1114 sites reported in ONGAEIR that were operating or partially operating. For discussion of the
1115 unmodeled sites, see Sections A.15 and A.16 of the appendix. We begin with comparisons
1116 that exclude maintenance-related emissions, as these are not modeled in MAES. As described
1117 in Figure 3 and Section 3.2, the first step in the MAES MII process is to compare the
1118 inventory model to the reported inventory (ONGAEIR, adjusted by removing those emission
1119 categories not modeled in MAES – see Section 3.2). The MAES inventory model total is
1120 27,181 mt/y compared to the adjusted ONGAEIR total of 26,415 mt/y (with maintenance
1121 equipment emissions of 2,339 mt/y excluded). The MAES MII model total is 36,597 mt/y,
1122 which indicates an increase of 52% from the adjusted ONGAEIR, attributable to failure
1123 events.

1124 These results are summarized in Figures 10 and 11. The brackets in the figures show the
1125 95% confidence intervals for the distributions of values across the multiple MC iterations in
1126 the MAES simulations.

1127 Since MAES does not estimate emissions from maintenance events, to get a total estimate
1128 for Colorado, the total ONGAEIR emissions from maintenance, 2,339 mt/y, were added
1129 to the MAES MII. These maintenance-related emissions increase emissions by 9% in the
1130 ONGAEIR inventory and by 6% in the MAES MII model. Additionally, emissions from
1131 dehydrators, NR internal combustion engines, and pneumatic pumps were not modeled and
1132 are added to both the ONGAEIR and MAES model totals. The total MAES MII estimate
1133 plus ONGAEIR maintenance emissions is 38,936 mt/y. This leads to a state-wide ratio of
1134 **1.47** when compared to the ONGAEIR total of 26,415 mt/y. When broken down by basin,
1135 emissions totals due to failure-related events increase by 58% in the DJ Basin, 27% in the
1136 Piceance Basin, and 53% across all other basins.

1137 The following sections summarize the MAES MII model results by equipment type, basin,
1138 and PS class. For these more detailed analyses, maintenance events are again excluded to
1139 provide direct comparisons of the types of emissions simulated by MAES.

1140 **4.3.1 Comparison by equipment**

1141 An important step in the MAES process is to evaluate whether the model accurately represents
1142 emissions at the equipment level. To do this, emissions from the MAES inventory are
1143 compared to the adjusted ONGAEIR data, grouped by equipment category. Figure 10
1144 shows that the MAES inventory and adjusted ONGAEIR agree by equipment categories
1145 with a few exceptions, discussed below. One of the largest emission sources in both the
1146 adjusted ONGAEIR and the MAES model is pneumatic controllers. In the MAES model,
1147 68% of emissions attributed to pneumatic controllers are associated with separator pneumatic
1148 emissions. The next largest contributors in both the adjusted ONGAEIR and the MAES
1149 model are fugitive emissions and compressor-related sources.

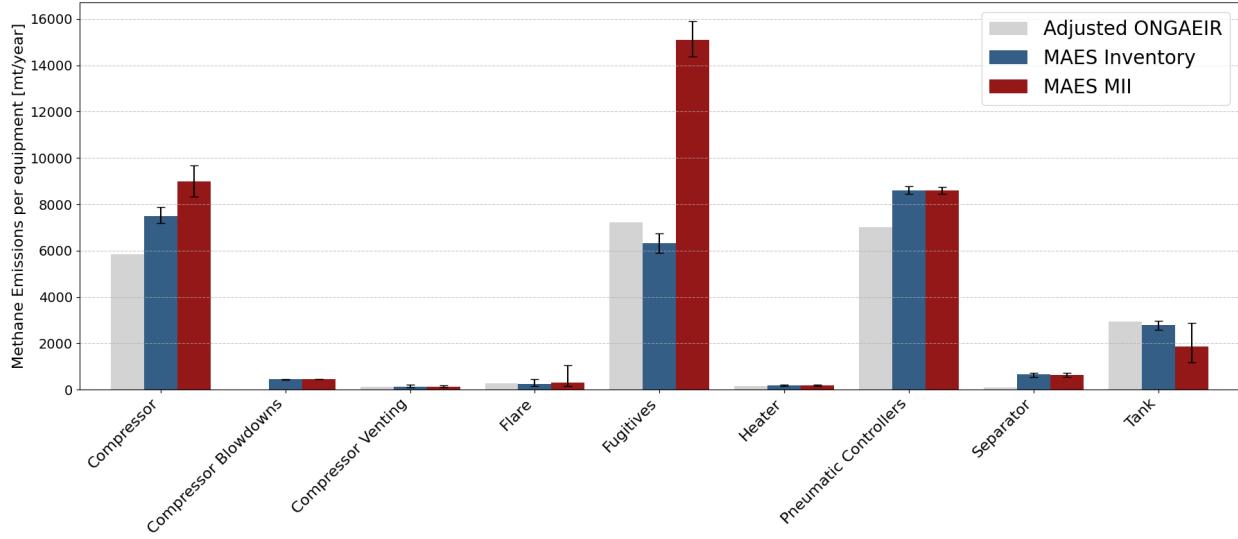


Figure 10: MAES MII and inventory results: state-wide annual emissions by equipment type. Adjusted ONGAEIR and the MAES inventory model are compared to evaluate how MAES models normal emissions, while the MAES MII model shows the increased emissions resulting from incorporating aircraft measurements into the model.

1150 Another difference between ONGAEIR and MAES results relates to compressor emissions.
 1151 As noted in Section 3, one adjustment was applied to ONGAEIR to enable a consistent
 1152 comparison: when operators used the Subpart C emission factor for combustion, those values
 1153 were scaled to the updated Subpart W emission factor, increasing the ONGAEIR estimate
 1154 by 2,163 mt/y. In addition, the 2024 ONGAEIR reporting requirements did not include
 1155 crankcase vent emissions, which are incorporated in the MAES model. When comparing
 1156 ONGAEIR compressor totals to MAES (inventory) combustion and seal-vent estimates, the
 1157 two agree within 13%.

1158 The fugitive emissions category differs between models: in the inventory-based approach,
 1159 emissions include all component leaks and other miscellaneous leaks, whereas the MII model
 1160 additionally incorporates large emitters from the wellpad, which are informed by miscellaneous
 1161 emitter data derived from aircraft observations. This highlights that the majority of the
 1162 aircraft observations were from fugitive emissions and they are likely underreported in
 1163 ONGAEIR.

1164 Tank emissions in MAES inventory were aligned to match ONGAEIR emissions, and in
 1165 the MAES MII model, tank emissions were informed by aerial emissions. It could be that
 1166 tank emissions are low and therefore were missed by the aerial methods due to their detection
 1167 limits. Tank emissions in MAES include contributions from both controlled and uncontrolled
 1168 tanks, modeled using the traditional emission factor (EF) times activity factor (AF) approach.
 1169 As previously noted, these EFs were developed based on COBE campaign measurements for
 1170 emission rates exceeding 2 kg/hr. Separate EFs for controlled and uncontrolled tanks may
 1171 capture emissions from both routine operations (e.g., tank flashing) and upset conditions
 1172 (e.g., overpressure events, dump valve releases). Emissions from controlled tanks are likely
 1173 underestimated, as MAES currently simulates only direct tank venting. In reality, overpressure
 1174 events may also lead to excess gas being routed to the flare, depending on the volume of gas

1175 released upstream during the upset. This may increase combustion slip from the flare due to
1176 higher gas throughput. The modeling team is actively working to resolve this limitation.

1177 4.3.2 Results by basin and prototypical site class

1178 Figure 11 presents the results of the MAES inventory and MII model as stacked bar charts,
1179 with emissions aggregated by equipment type. These are compared to the ONGAEIR reported
1180 emissions for each basin and PS, all expressed in metric tons per year. The distinguished
1181 equipment types from the MAES results include several different emission sources, as follows:

- 1182 • Compressor-related emission sources in the MAES model include: compressor blowdown
1183 events; blowdown vent leaks; component leaks; pneumatic emissions; rod packing
1184 emissions from large emitters (included only in the MII model); rod packing venting
1185 during non-operating depressurized (NOD), non-operating pressurized (NOP), and
1186 normal operating (OP) conditions; crankcase emissions; and emissions from compressor
1187 driver exhaust.
- 1188 • Flare emissions are attributed to component leaks, flared gas during malfunction and
1189 normal operations, and unflared gas.
- 1190 • Heater emissions originate from both operating and malfunctioning heaters.
- 1191 • Fugitive emissions include leaks from miscellaneous equipment, pneumatic emissions
1192 from miscellaneous sources, and, in the MII model, wellpad large emitters.
- 1193 • Separator emissions consist of component leaks and pneumatic emissions.
- 1194 • Tank emissions include component leaks, pneumatic, tank flash and overpressure venting
1195 (the latter included only in the MII model).
- 1196 • Wellhead emissions include component leaks and pneumatic emissions at the wellhead.
- 1197 • Other category are emissions that are in ONGAEIR that are not modeled in MAES and
1198 therefore are added onto the MAES results. This includes emissions from dehydrators,
1199 NR internal combustion, and pneumatic pumps.

1200 In the ONGAEIR hatched bar in Figure 11, pneumatics are shown as a standalone category.
1201 In the MAES results, however, pneumatic emissions are incorporated into their respective
1202 equipment groups (compressors, separators, wellheads, and tanks). Most pneumatic emissions
1203 in MAES fall within the separators category.

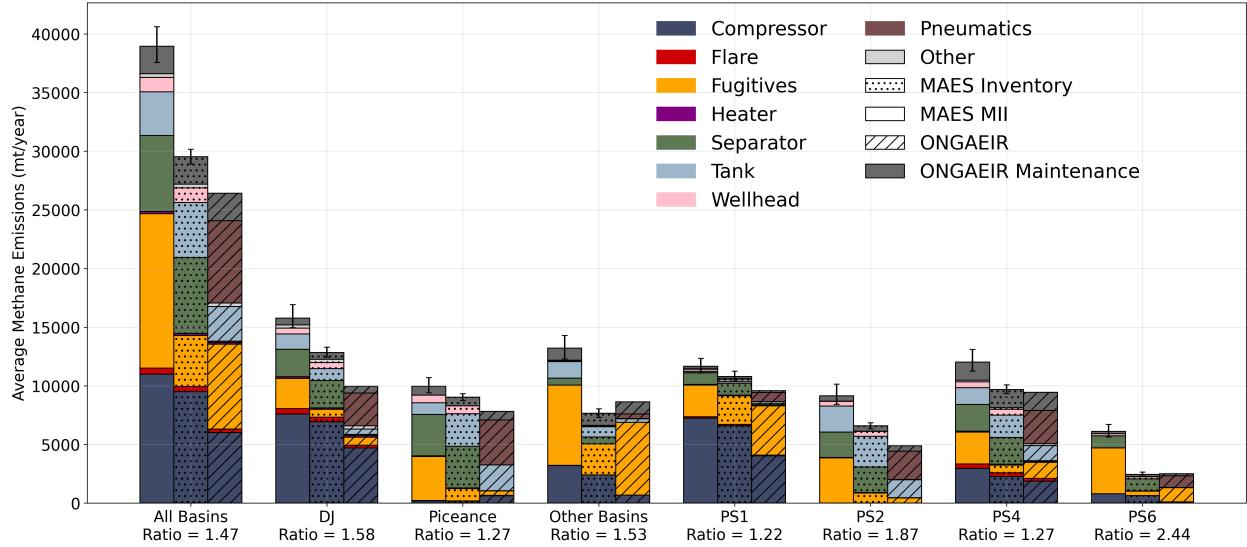


Figure 11: MAES inventory and MII model results by basin and PS compared to reported ONGAEIR values. ONGAEIR (without maintenance) totals are the hatched bars, the MAES inventory (hatched dots), and MII model, all broken out by equipment type. The ONGAEIR maintenance total (dark grey) is added to all estimates. All estimates are shown as annual estimates in metric tons per year.

The ratios between the MAES MII estimates and ONGAEIR totals vary across basins and PS classes, ranging from 1.22 to 2.44. These ratios are calculated by dividing the total MAES MII emissions by the total ONGAEIR emissions for each subset of facilities. As shown in Table 1, the Piceance Basin is composed primarily of PS2 facilities and has the lowest number of PS1 facilities. Only 99 stationary natural gas engines were reported in the Piceance Basin in the 2024 ONGAEIR dataset, likely contributing to the comparatively low emissions from the MAES inventory observed in this basin. In contrast, the DJ Basin contains the highest number of compressors and is predominantly composed of PS4 facilities, leading to higher MAES annual emissions. Statewide, fugitive emissions show the largest increase between ONGAEIR and the MII, increasing by approximately 6,000 mt/y (an 80% increase). This highlights that in ONGAEIR, fugitive emissions are the category that is the most under-reported.

Since MAES simulates duration and rate for each emission, we also summarize the MII model results by emission rate. Figure 12 is a stacked bar graph showing how three ranges of emission rates contributed to the total amount emitted; results are averaged to an hourly emission rate per site. The distribution of rates suggests that emissions in Colorado are dominated by relatively small emission rates. The figure also shows that PS1 sites have the highest average emission rate, which is expected given the use of gas-lift compression. There are fewer than 300 of these sites in the state, so they contribute little to the statewide total. Overall, the figure highlights that the average production facility in Colorado emits very little methane, typically less than 1 kg/h. For a more detailed view of the emissions distributions estimated by MAES, Section A.7 of the appendix shows CDFs of emission rates.

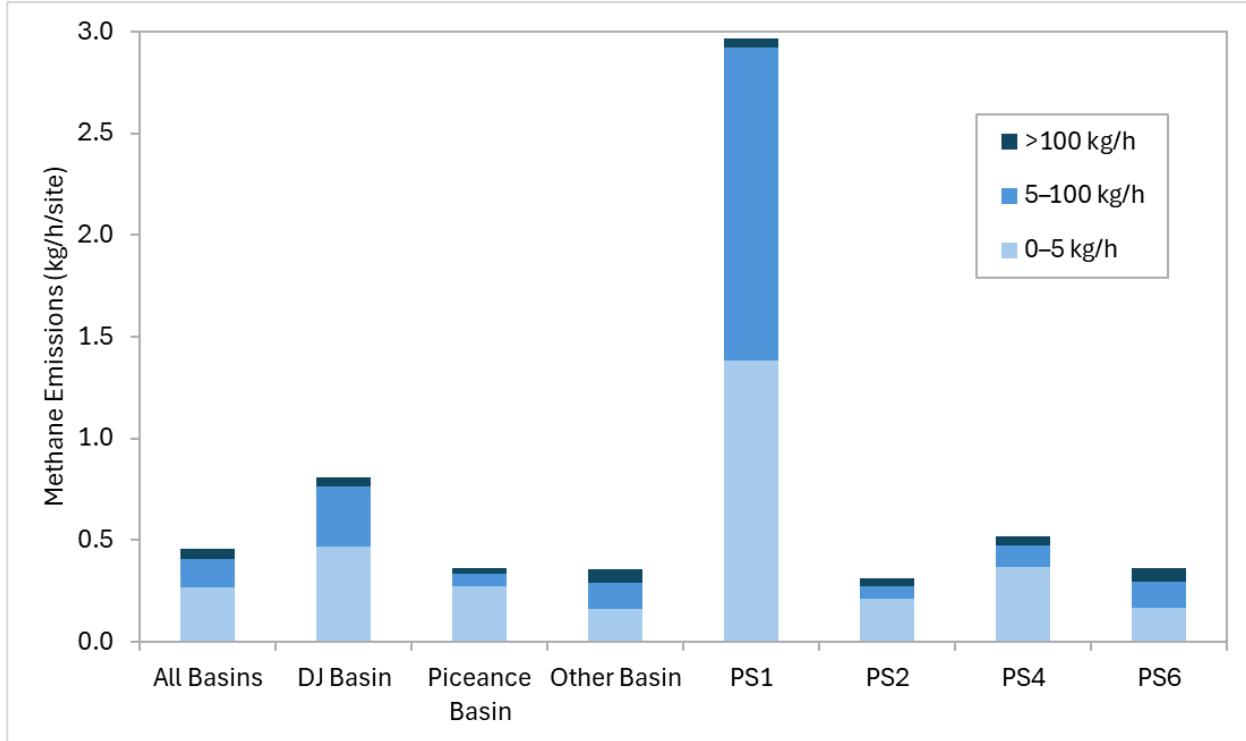


Figure 12: Average site MAES MII model results by basin and PS divided into the contributions from rates above 100 kg/h (dark blue), from rates between 5 and 100 kg/h (blue), and from rates less than 5 kg/h (light blue). The large rates of PS1 are attributed to gas lifts.

1226 4.4 Statistical Model MBI Results

1227 The results of the statistical MBI model yield emissions estimates for the state of Colorado
 1228 (specifically for upstream facilities in the ONGAEIR database), as well as for certain subsets:
 1229 facilities in the DJ basin, Piceance basin, and other basins, and facilities classified as PS2
 1230 and PS4. Note that these results were calculated using ONGAEIR 2024 facility counts and
 1231 are compared against emissions reported in ONGAEIR 2024, but ONGAEIR 2022 data
 1232 are used to classify aerial measurements into basins/PS classes. For ease of comparison
 1233 between subsets, we report estimated emissions in units of kg on a per-facility, per-hour
 1234 basis. ONGAEIR-reported emissions are also converted into the same units by taking the
 1235 total amount of methane emissions reported in ONGAEIR (or for the relevant subset of
 1236 ONGAEIR), converting these to kilograms, normalizing by the number of facilities, and
 1237 dividing by the number of hours in a year. A comparison of measurement-derived rate
 1238 estimates with ONGAEIR-reported rate estimates is shown in Figure 13, with estimates
 1239 provided both on the state level and for the subsets described above. An alternate version is
 1240 provided in Figure 14 in units of metric tons per year, and on a state/basin level instead of
 1241 on a facility level, for direct comparison to MAES estimates.

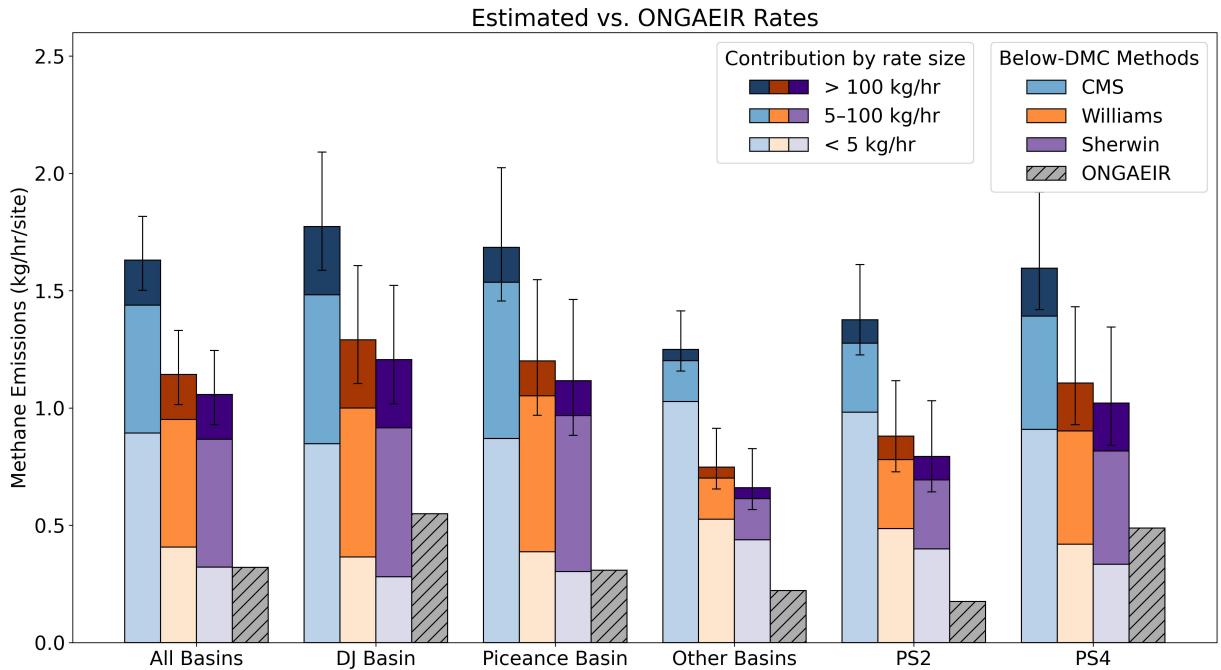


Figure 13: Comparison of measurement-derived rate estimates with those reported in ONGAEIR. Facility counts and ONGAEIR emissions are from ONGAEIR 2024 data, excluding facilities that MAES cannot model. The horizontal axis indicates the subset that the corresponding bars represent, with each subset containing four bars: 3 that represent our estimates using different below-threshold sampling methods (CMS, Williams, and Sherwin, respectively), and one grey hatched bar that represents the ONGAEIR-reported rate. The measurement-derived rates are further divided into the contribution from rates above 100 kg/hr, from rates between 5 and 100 kg/hr, and from rates less than 5 kg/hr. The 95% confidence interval for the measurement-derived rates is represented by a black interval at the top of the measurement-derived rate estimates.

1242 Figure 13 shows that the measurement-derived emissions estimates are consistently higher
 1243 than those reported in ONGAEIR, with overall ratios of 5.09, 3.57, and 3.30 using the
 1244 CMS-based, Williams, and Sherwin distributions, respectively, meaning that the average
 1245 per-facility measurement-derived rate is approximately 3 to 5 times as large as the rate
 1246 reported in ONGAEIR. These ratios vary across basins, with a range of 3.23 to 5.64 when
 1247 using a CMS-informed distribution, and a range of 2.19 to 3.90 when using the other two
 1248 distributions. The ratio differs notably for the two PS classes, with PS2 showing much higher
 1249 ratios between 4.54 and 7.87, whereas PS4 shows lower ratios between 2.09 and 3.27. This
 1250 difference in ratios is primarily due to the much lower ONGAEIR-reported rate present in the
 1251 PS2 class. Note that results for PS1 and PS6 are not shown here as there were not enough
 1252 positive detections available to reliably model these classes. See Table 6 for ratios for every
 1253 below-threshold distribution and subset combination.

1254

	CMS	Williams	Sherwin
All Basins	5.09	3.57	3.30
DJ Basin	3.23	2.35	2.19
Piceance Basin	5.46	3.90	3.62
Other Basins	5.64	3.38	2.98
PS2	7.87	5.04	4.54
PS4	3.27	2.27	2.09

Table 6: Ratios between estimated emissions using different below-threshold sampling distributions and ONGAEIR reported emissions for Colorado and subsets of Colorado. For example, 5.09 in the upper left cell of the table indicates that estimated emissions when using CMS-informed rate estimates were 5.09 times higher than ONGAEIR-reported emissions.

1255 Also of note is the distribution of the contributions of different rate magnitudes within the
 1256 measurement-derived rate estimates. We see that across the board, below-threshold rates (i.e.
 1257 below 5 kg/h) contribute a large portion of emissions, although the proportion varies between
 1258 sampling methods, highlighting the importance of developing robust methods for estimating
 1259 the distribution of these below-threshold emissions in future work. We also see that rates
 1260 above 100 kg/hr contribute approximately 1/5 to 1/3 of the emissions for above-threshold
 1261 rates, varying slightly across subsets of Colorado. Tables corresponding to these results can
 1262 be found in the Appendix, Tables 8 through 16: one table per below-threshold sampling
 1263 distribution.

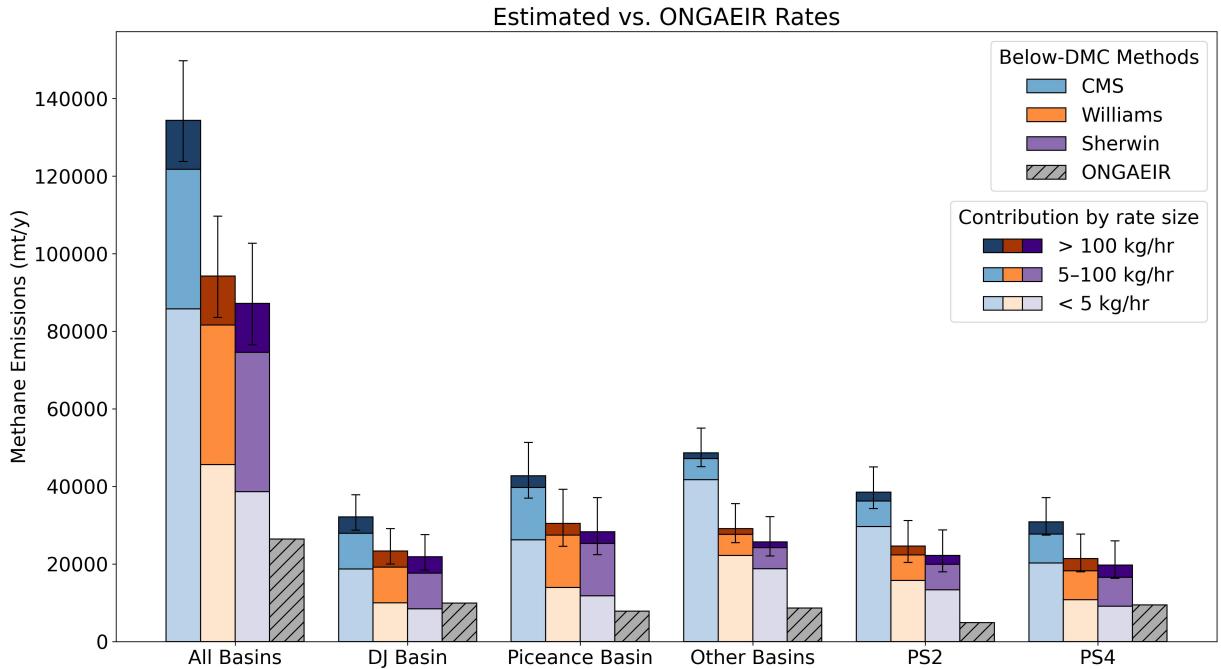


Figure 14: Analogous to Figure 13 but on the state/basin level instead of on the facility level and with vertical axis units of metric tons per year.

1264 Figure 14 shows the same results as Figure 13, but scaled according to the number of sites
 1265 in each subset. Note that these results are based on a filtered ONGAEIR dataset containing
 1266 only facilities that can be modeled by MAES, and as such are not representative of the
 1267 entire state or basins: there exist emitting, non-producing facilities in Colorado that are not
 1268 captured here. We see that each the Pieceance basin contributes more emissions than either
 1269 of the other two agglomerated basins, with other basins contributing the least, and that the
 1270 distribution of sizes of rates within these contributions differs notably. For example, the
 1271 emissions from the DJ and Pieceance basins are made up of more rates above 5 kg/hr and
 1272 above 100 kg/hr compared to those from other basins. Tables corresponding to these results
 1273 can be found in the Appendix, Tables 11 through 13: one table per below-threshold sampling
 1274 method.

1275 These results (and those shown in this figure) are in the same units as, and can be directly
 1276 compared to, those in Figure 11. A version of Figure 14 normalized by natural gas and oil
 1277 production can be found in Section A.5 of the appendix.

1278 4.4.1 Results using all ONGAEIR facilities

1279 Previous figures have used facility counts and reference emissions from the ONGAEIR 2024
 1280 dataset, excluding facilities that cannot be modeled by MAES. Here, we present results using
 1281 the full ONGAEIR 2024 dataset. Note that we do not individually model these previously
 1282 excluded facilities; rather, we increase the facility counts accordingly and add their reported
 1283 emissions into the ONGAEIR-reported total. Figure 15 shows these results in kg on a per-
 1284 facility, per-hour basis, while Figure 16 shows them in metric tons per year on a state/basin
 1285 level.

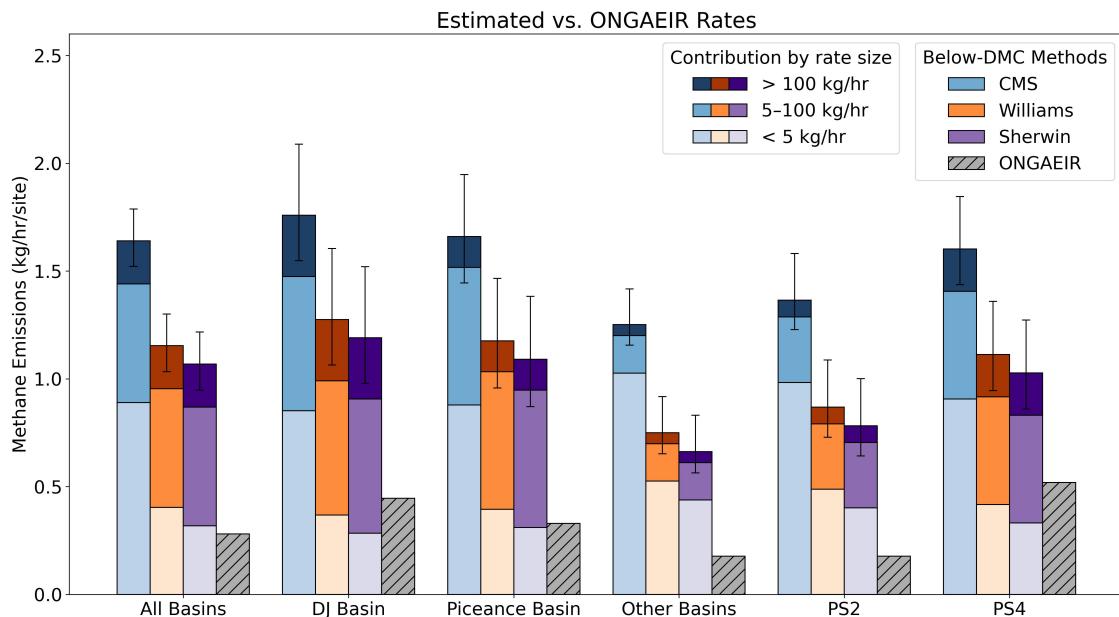


Figure 15: Comparison of measurement-derived facility-level emission rate estimates with those reported in ONGAEIR. Facility counts and ONGAEIR emissions are from the full ONGAEIR 2024 dataset, including facilities that MAES cannot model.

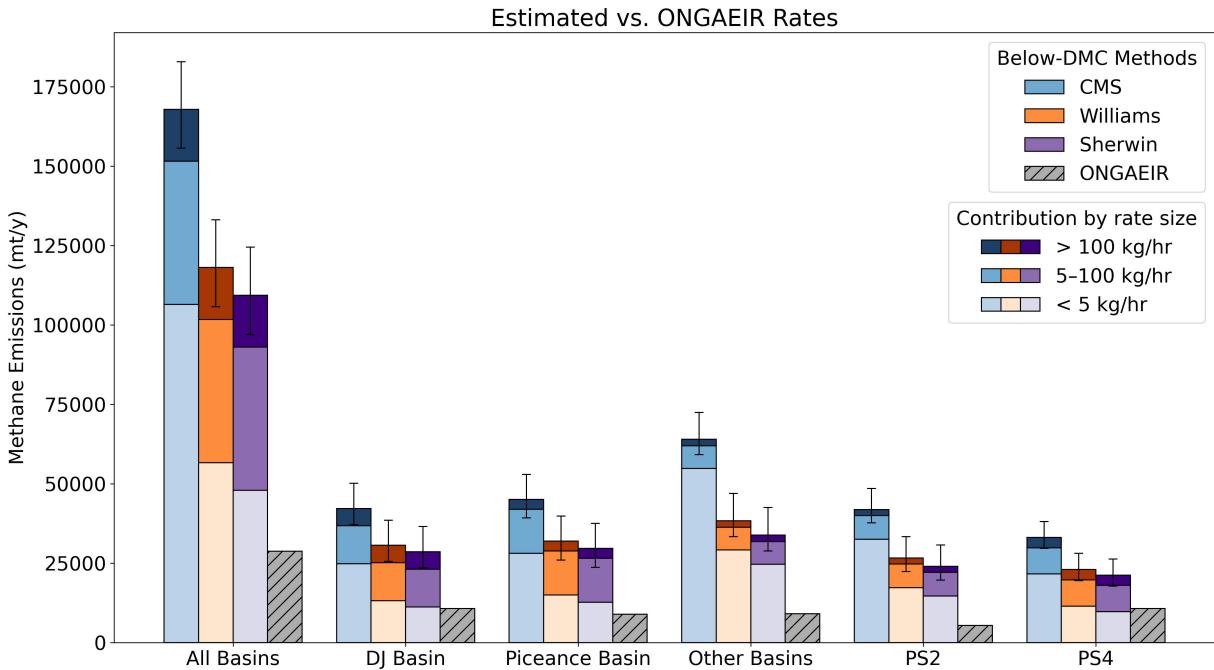


Figure 16: Analogous to Figure 15 but on the state/basin level instead of on the facility level and with vertical axis units of metric tons per year.

1286 Figures 15 and 16 show somewhat similar results to their analogues using only the
 1287 ONGAEIR facilities that MAES can model, but with some key differences. The total
 1288 emissions estimates are notably larger in Figure 16 than in Figure 14, since 2,270 more
 1289 facilities are being modeled. The ratios, shown using all ONGAEIR 2024 data in Table 7, also
 1290 change notably. Overall ratios increased, indicating that the facilities unable to be modeled
 1291 by MAES had lower emissions on average. However, this is not the case for all subsets: for
 1292 example, ratios in the Piceance basin decreased when including all ONGAEIR 2024 facilities,
 1293 meaning that the facilities excluded from the Piceance had higher emissions than the other
 1294 facilities in the Piceance. For some other subsets, for example PS2, ratios did not change
 1295 significantly.

	CMS	Williams	Sherwin
All Basins	5.85	4.11	3.81
DJ Basin	3.94	2.86	2.67
Piceance Basin	5.04	3.57	3.31
Other Basins	7.06	4.23	3.74
PS2	7.70	4.90	4.41
PS4	3.09	2.14	1.98

Table 7: Ratios between estimated emissions using different below-threshold sampling distributions and ONGAEIR reported emissions for Colorado and subsets of Colorado. These ratios use facility counts and reference emissions from the full ONGAEIR 2024 dataset.

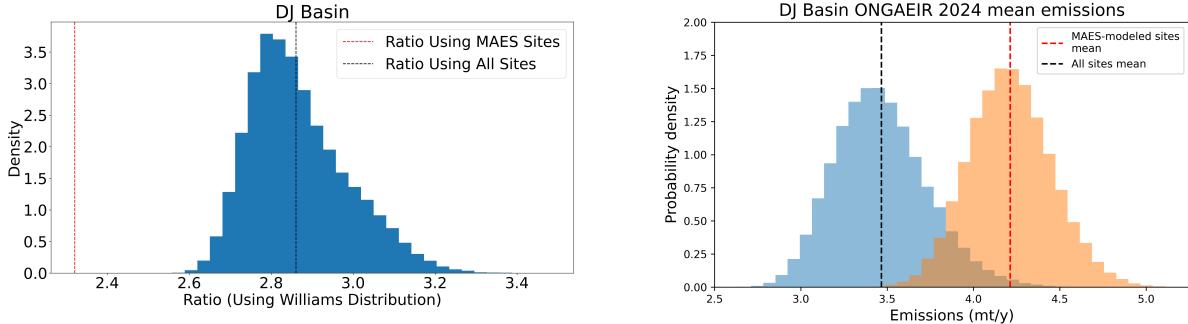
1296 **4.5 Influence of sites not modeled in MAES**

1297 Since MAES was unable to model a proportion of ONGAEIR facilities (due to a lack of
1298 information), we perform a comparison between the ONGAEIR-reported emissions from
1299 modeled and unmodeled facilities to examine the differences between these sites. Figure 17
1300 shows the results of this comparison for the DJ Basin; figures for other subsets, as well as for
1301 all basins, can be found in the Appendix, section A.16.

1302 Figure 17b shows the mean emissions reported in ONGAEIR 2024 of all facilities in the
1303 DJ Basin, as well as the mean emissions of those modeled in MAES. The distributions
1304 shown are bootstrapped distributions for these means, found by resampling the data 50,000
1305 times. Using the bootstrapped distributions, the probability for the basin mean exceeding
1306 the MAES-modeled mean was estimated to be $p = .022$. This suggests a significant difference
1307 in **reported** emissions, with MAES-modeled sites reporting higher on average.

1308 Figure 17a shows the distribution of ratios between the statistical model's estimated
1309 emissions and ONGAEIR's reported emissions for different random subsamples of the DJ
1310 Basin. In the DJ, 2,068 out of 2,741 were able to be modeled by MAES. Therefore, an
1311 estimate for the DJ Basin is calculated using the statistical model (specifically using the
1312 Williams distribution for below-threshold rates) assuming 2,068 sites, and then for each
1313 repetition, 2,068 random sites are selected to calculate the ONGAEIR-reported emissions,
1314 and a ratio between the two is calculated. The distribution of 50,000 of these ratios is shown
1315 in the blue histogram, with the ratio using all 2,741 sites shown as a black dashed line
1316 and the ratio using the specific 2,068 sites modeled by MAES shown as a red dashed line.
1317 The ratio using the MAES-modeled sites is lower than the ratios from any of the randomly
1318 sampled subsets of the same size. This indicates that in terms of the effect on the statistical
1319 model's ratio (which is a function of ONGAEIR-reported emissions), the unmodeled sites are
1320 significantly different from the sites as a whole in the DJ Basin.

1321 For the MAES model, the effect of the unmolded sites is less clear. In MAES, reported
1322 emissions and modeled emissions are not directly correlated: because MAES relies on
1323 mechanistic models to estimate emissions from fluid flows and equipment states, we cannot
1324 determine how the differences in reported emissions above would influence modeled emissions.
1325 Therefore the effect of the unmodeled sites on the emission ratio produced by MAES cannot
1326 be determined, as the effect on the numerator is unknown.



(a) Distribution of statistical MBI ratios for the DJ Basin resulting from random samples of facilities of the same size as the number of facilities modeled by MAES. The ratio using all sites is shown with a dashed black line, and the ratio using the MAES-modeled sites is shown with a dashed red line.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for the DJ basin, shown for both all sites and the subset that were modeled in MAES. The blue distribution is a bootstrapped distribution for the mean for the whole basin, and similarly the orange distribution is for the subset modeled in MAES. The probability for the basin mean exceeding the MAES-modeled mean was estimated to be $p = .022$.

Figure 17: Subsampling study results for the DJ Basin.

5 Cohesive Analysis and Future Work

COBE's project design has enabled the development of large-scale, high-quality MIIs. Novel features of the project include the largest dataset of upstream facilities collected via aerial measurements in Colorado, contracting with multiple aerial companies, a blend of participating and non-participating operators, and development of two models that use the same underlying measurement data. This section will take a step back from the detailed methods and results of the report to consider how the project worked as a whole. We will discuss strengths and suggestions for changes and improvements for future campaigns similar in scope conducted by the state or other entities, including opportunities for future work.

5.1 Measurements

COBE funded three aerial platforms, Bridger, GHGSat, and Insight M, to conduct the project's measurements. This represents the first time that multiple aerial imagers were deployed on such a large scale. In lieu of different information, APCD and the project team agreed to provide equal funds to each company. Each company has different business models and flight capabilities per dollar, and as expected each company flew different numbers of unique and repeated facilities (Table 4).

The key differences in technological capabilities with respect to the way the modeling team used the data were detection limits, aerial imagery quality, and total facility coverage per aerial company. As the modeling team used two different modeling approaches (the METEC MAES model and the CSM statistical model), we will break out our discussion for each model, as needed.

- **Detection limits:** Bridger had the publicly reported lowest lower detection limit (LDL) of the three aerial companies. The majority of emissions detected in the aerial campaigns were detected by Bridger (Figure 7), indicating that the majority of emitters in Colorado are relatively small. Approximately 93% of the emissions detected by Bridger that were categorized into a MAES failure type were below 10 kg/hr, indicating that many upset conditions are relatively small emitters.
- **Aerial imagery quality & data reporting:** The CSM statistical model did not use aerial imagery as no emission classification was used in their methods. The MAES model used the aerial imagery extensively for emissions classification purposes, as MAES is intended to model emissions at the emitter level with as much specificity as possible. The imagery was shared with participating operators to help operators narrow down potential emission causes. The METEC team used the imagery to assist with further validation of operator notes. Bridger had the highest-quality aerial imagery at the time of the aerial campaigns and was most often able to assign emissions down to equipment level (only 15% of detections were assigned to an “other” equipment category). GHGSat and Insight M did not include equipment localization in their detections, although participating operators were able to determine the emitter down to the equipment level in some of their cause analyses.
- **Total facility coverage:** GHGSat and Insight M were able to scan significantly higher numbers of facilities than Bridger. As a result, GHGSat and Insight M were more likely to catch large, rare emitters, and this was borne out in the data: Table 5 shows that for each scanned region, GHGSat and Insight M consistently saw larger emissions. Additionally, GHGSat saw an emission rate of over 3,000 kg/hr on a facility that did not report to ONGAEIR (Section A.10).

In addition to these considerations above, a key output of the CSM’s statistical model is the prediction that well over half of total emissions in Colorado are from <5 kg/hr emitters. There are two competing factors to consider here:

- The CMS-derived emissions distribution used was likely not representative of true <5 kg/hr emissions rates for Colorado. The CMS dataset was limited in statistical representation in number (5 facilities), location (only from one basin), and facility representation. To attempt to address this limitation for COBE, the Mines team updated their analysis to consider the Williams and Sherwin papers. The results of using these two studies led to lower predicted contributions from <5 kg/hr emissions, indicating that the original Mines model using CMS-derived rates may be overestimating this contribution. In COBE-2, additional CMS data is anticipated to be collected and used to derive rate estimates that better represent <5 kg/hr emissions in Colorado across site types.
- ONGAEIR may be under-estimating (under-reporting) the smallest (< 5 kg/hr) emissions (Figure 13, 14). The METEC team chose to use ONGAEIR as MAES’s base for reported emissions and classified most aerial emission detects that align with reported emissions as already within the inventory. This assumption means that the METEC

team may have discarded emissions detections that were not actually reported to ONGAEIR. This is a limitation in general of the MAES approach - emissions may be mis-classified as being in the inventory if the emission is within the range of expected, reported emissions. To this point, COBE-2 will include working on full emission range distribution comparisons to determine if there are emission ranges detected via aerial that are currently classified as “in the inventory” that may be partially “out of the inventory”. This increase in sophistication in analysis can be carried forward into all other MII work for all measurement types, including continuous monitors and satellites.

The result of these two factors is that the statistical model’s methods may be over-estimating OR under-estimating $< 5 \text{ kg/hr}$ emissions while the MAES model may be underestimating them.

To try to better capture $< 5 \text{ kg/hr}$ emitters, a future version of the campaign should consider including a representative sampling plan of CMS. Many Colorado operators, including COBE participants, already deploy monitors at select sites. Due to time constraint within COBE, we did not attempt to request data from the majority of these deployed monitors. A limitation of requesting data from participating operators is that it would be limited to participating operators, as non-participating operators would presumably not be willing to share their CMS with the science team. We do not have sufficient evidence as to whether limiting additional data collection for the smallest emitters would be skewed when only using participating operators, given that the DMCs of all vendors was 5 kg and above. However, it is clear that understanding $< 5 \text{ kg/hr}$ emissions and how they relate to ONGAEIR reporting is a critical next step for developing accurate and defensible MIIs.

Additionally, even though 5 kg/hr was applied as the DMC for Company L facility-level emissions, the majority of Company L’s detections were $< 5 \text{ kg/hr}$, and these measurements were over a much larger number of facilities and wider range of facility types. Future work is needed to assess the two datasets to each other to gain further insights within the measurements already available. This assessment will also include determining if clues exist for differences between participating and non-participating operators at the lowest emission rates.

Viewing these trade-offs for each aerial company along with supplemental CMS-derived emissions rates holistically indicates that the combination of a higher-resolution aerial data source (here, Bridger), a lower-resolution aerial data source (here, GHGSat, Insight M), and statistically representative CMS-derived emission rates could provide the strongest stack of data currently available. Both aerial data sources still have the necessary ability to scan both participating and non-participating operators. The higher-resolution aerial data source could be an aerial or satellite measurement method: the largest emissions detected by GHGSat and Insight M exceeded 100 kg/hr (Table 5), which tends to be within the lower detection limits of current satellite technology. There would be greater risk that the near-100 kg/hr detections might be missed by satellite, however. Given that the majority of emissions were detected by Bridger (Figure 8), the higher-resolution aerial data source is essential in a relatively clean location, such as Colorado, where mitigation opportunities lie more within these relatively smaller emitters. And the CSM results clearly indicate that more investigation is needed to determine the significance of $< 5 \text{ kg/hr}$ emitters to total emissions within the state of Colorado.

1433 **5.2 Operator Participation**

1434 It is important to determine whether non-participating operators “look” like participating
1435 operators in large studies like COBE in terms of emissions and facility profiles. This
1436 question is still an open area of research for the COBE modeling team. We developed CDFs
1437 of participating and non-participating operators, using the combined aerial distribution
1438 technique described in A.8. Nondetections are included in these distributions at an emission
1439 rate of 0 kg/hr. Minor differences are noted between the distributions but this is an area of
1440 additional research that the modeling team will continue to pursue.

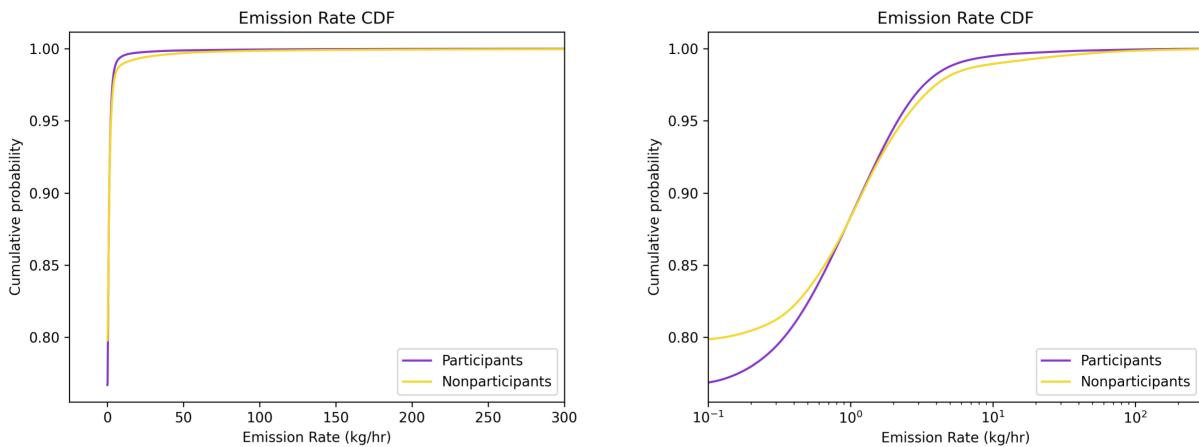


Figure 18: Cumulative distribution functions (CDFs) of participating and non-participating operators. The right plot shows emission rates on a log scale for visual clarity.

1441 **5.3 Model Limitations**

1442 **5.3.1 MAES**

1443 A key limitation of the MAES MII approach is the reliance on inventory data to determine
1444 facilities’ normal operating conditions, as noted above. The initial MAES inventory model
1445 assumes emissions reported in the inventory provide a reasonably accurate estimate of the
1446 emissions from normal conditions, to which unreported emissions will be added. If the
1447 inventory underestimates normal emissions, as the prevalence of small emission rates in
1448 the CSM model suggests it might, then the final MAES MII model likely will as well. The
1449 classification of emissions due to failure types (Section 3.2.2) is also influenced by the inventory,
1450 since the MAES-simulated emissions against which observed emissions are compared is largely
1451 based on the inventory. Separately, the detailed facility information required by MAES,
1452 including equipment types and counts, also depends on the accuracy of the inventory. Some
1453 of this dependence may be relieved by improving aircraft measurement technologies – for
1454 instance, using a company like Bridger that can provide estimated facility equipment counts –
1455 but the inventory data remains an essential part of this method.

1456 In particular, this study relied on the most recent publicly available ONGAEIR inventory
1457 dataset from 2022 for planning and initial analysis, and only updated results to the 2024

1458 ONGAEIR dataset when it became available. The sampling plan for aerial measurements
1459 was based on the 2022 dataset, which means that facilities constructed after 2022 were not
1460 included, and facilities that ceased operation after 2022 were still scanned due to the absence
1461 of updated facility-level information. The classification of emissions described in Section 3.2.2
1462 was carried out using MAES inventory models based on 2022 ONGAEIR data; as this is a
1463 manual process, it was not repeated after the 2024 ONGAEIR data became available due
1464 to time constraints. Key variables affecting model estimates that are likely to have shifted
1465 between 2022 and 2024 include oil and gas production volumes, facility equipment counts, and
1466 equipment operating hours. While the METEC team recognizes that ONGAEIR represents
1467 the most comprehensive emissions inventory currently available for Colorado, it remains
1468 subject to reporting gaps and temporal limitations.

1469 A further limitation of the MAES model is its reliance on manual classification of emissions
1470 into predefined failure types. This process is not automated and requires human interpretation
1471 of aerial imagery for each detection to assign a probability to the emission source location.
1472 While this introduces a degree of subjectivity, it ensured a consistent and standardized
1473 approach was applied across all measurement solutions. This classification process then
1474 influences the pLeak value and may affect the extent to which each traditionally modeled
1475 emission source is impacted. Furthermore, in the current implementation, MAES uses these
1476 pLeak inputs as fixed values without accounting for uncertainty, thereby not accounting for
1477 some of the variability that would be expected at an actual site. A sensitivity study was
1478 conducted on the pLeak value using the MII results based on the 2022 ONGAEIR data. It
1479 was found that multiplying pLeak values by .5 and by 2 resulted in a 24% decrease and
1480 a 26% increase respectively to the final MAES MII model total emissions (maintenance
1481 excluded). Multiplying pLeak values by .1 and 10 resulted in a 36% decrease and a 77%
1482 increase respectively.

1483 Additional limitations of the MAES model include the exclusion of pre-production and
1484 maintenance-related emissions, as well as an incomplete representation of controlled tanks.
1485 While MAES estimates direct tank emissions, it does not account for excess gas routed to the
1486 flare during overpressure events. The modeling team is actively working on these limitations,
1487 and the development of MAES continues as separate work by METEC.

1488 5.3.2 Statistical model

1489 The statistical model does not currently account for frequency and duration. Instead,
1490 emissions are collapsed into a single point in time, and the ergodic assumption is used to
1491 translate these emissions into a distribution over time. However, despite the frequent use
1492 of the ergodic assumption in methane emissions literature, more investigation is needed to
1493 verify how well this assumption is satisfied in this context.

1494 Another key limitation of the statistical model comes from the estimation of a below-
1495 threshold distribution. Currently, the estimates of this distribution come either from pre-
1496 existing literature that aims to characterize the DJ basin rather than the entire state, or
1497 from using CMS-derived inference from only 5 facilities, all owned by the same operator
1498 and all in the Piceance Basin. Not having had the opportunity to conduct further testing
1499 of any such assumption, it would be ludicrous to assume that rates on these sites are
1500 representative of the entire state. Regardless, these methods are currently the best estimates

1501 of emissions below Company L's DMC of 5 kg/hr available for this study without relying on
1502 a bottom-up inventory or an emission simulation tool. This limitation could be addressed
1503 in the future with more by conducting more CMS-derived inference on a larger number of
1504 facilities across different operators and basins, as discussed above. The lack of a robust
1505 method for estimating Company L's DMC is another limitation of this model, although a
1506 sensitivity analysis showed only a minor dependency on this DMC when sampling from either
1507 a CMS-informed distribution or those from the literature for below-threshold rates.

1508 5.3.3 Comparison and directions for future work

1509 It is the METEC and CSM science team's opinion that the most important next step is
1510 to determine why the two models have such different results. As an initial direction, when
1511 comparing the two models, the <5 kg/hr emissions stand out as a key discrepancy. As
1512 discussed above, the MAES MII approach relies on current inventory activity data, which
1513 may be inaccurate, to estimate emissions in this range. On the other hand, the statistical
1514 MBI approach estimates these emissions based either on a limited data source, the small
1515 sample of CMS-derived rates, or preexisting distributions with their own limitations. More
1516 comprehensive data on this range of emission rates will improve both approaches and help
1517 reduce the uncertainty in future MIIs. In particular, producing representative CMS-derived
1518 rate estimates as part of future measurement campaigns will greatly improve data on <5
1519 kg/hr emissions. A challenge will lie in understanding how these smallest emissions compare
1520 to ONGAEIR reporting, as the smallest emissions will often overlap in size with the reported
1521 emissions.

1522 For future work, there are opportunities to continue adjusting the two models to move
1523 closer to consensus. MAES has significant value in being able to predict source-level emissions,
1524 rather than facility-level, and can also be used for other direct MII reporting needs, such as
1525 the Oil and Gas Methane Partnership (OGMP2.0) voluntary reporting program. In future
1526 iterations of this work, working to additionally inform MAES in the <5 kg/h category may
1527 bring the two models into closer agreement. However, MAES is limited by its inputs and
1528 modules: if a process is not correctly modeled or is missing in MAES, it will lead to incorrect
1529 or missing emissions estimates. Since MAES relies on ONGAEIR for the inputs, when key
1530 facility information is missing from ONGAEIR, MAES cannot model these sites. The team
1531 is working with CDPHE to improve future iterations of ONGAEIR so all facility information
1532 is available.

1533 The CSM statistical model alternatively considers all available measurement data but
1534 assumes that the measurement data is statistically representative and ergodic. It also relied
1535 on a highly limited data set of CMS-derived rates for emissions below 5 kg/hr. Future
1536 iterations must take into account a better representative sample of CMS-derived rates, given
1537 that well over half of predicted total emissions from the statistical model are <5 kg/hr.

1538 METEC and CSM will continue to collaborate in the COBE-2 project to develop peer-
1539 reviewed papers that will be published and communicated to the CDPHE APCD team for
1540 dissemination. As appropriate, the science team will likely issue an update to this report
1541 noting any major findings or updates to results.

1542 **6 Summary**

1543 The 2024-2025 COBE project was contracted between CDPHE's APCD and CSU's METEC
1544 to develop estimates of total emissions and ratios between these estimates and reported
1545 emissions (via ONGAEIR) to assist with the 2026 Colorado GHG Intensity Verification
1546 Rule. COBE was intended to obtain aerial emission detections for the entire state to develop
1547 MIIs. Working with Bridger, GHGSat, and Insight M, the COBE science team (METEC
1548 and CSM) obtained over 30,000 individual scans of facilities from aerial overflights. These
1549 scans detected approximately 2,000 emissions from upstream facilities that report to the
1550 Colorado ONGAEIR, spanning from < 1 kg/hr to upwards of 350 kg/hr (Table 5). METEC
1551 and CSM developed independent models, each with strengths and limitations, to determine
1552 total emissions and ratios of total emissions to reported emissions. The two models made key
1553 different assumptions about incorporating the measurement data, and came up with different
1554 sets of state-wide emissions totals and ratios: between 87,210 and 134,352 mt/y and ratios
1555 of 3.30 to 5.09 for the statistical model (when filtered down to sites in ONGAEIR modeled
1556 by MAES) vs 38,936 mt/y and a ratio of 1.47 for MAES. When including all ONGAEIR
1557 facilities, the statistical model estimates emissions between 109,384 and 167,848 mt/y and
1558 ratios of 3.81 to 5.85. The ratios developed in this study are specific to the ONGAEIR data
1559 and should not be interpreted as methane ratios related to total production in Colorado.
1560 This report is an update to the originally submitted report on June 30, 2025. The updates
1561 are focused on the model results and include:

- 1562 • The contribution of various emission rates to the MAES model total, showing the
1563 importance of small emissions
- 1564 • Additional methods for estimating emissions below aerial threshold in the CSM model

1565 The modeling teams will continue to collaborate in the recently funded COBE-2 project
1566 to determine specific causes for the discrepancies in model results. Additionally, COBE-2
1567 will develop recommended default factors for 2027 and will continue to work with operator
1568 participants. These findings will be communicated regularly to the APCD team through
1569 peer-reviewed journal articles.

1570 **7 Project Team Contributions**

1571 COBE had two primary funded project teams: the METEC and CSM modeling team, and
1572 the aerial measurement companies, Bridger, GHGSat, and Insight M.

1573 METEC was the overall project lead (PI: Hodshire) and was responsible for overall
1574 direction, project management, and execution of all deliverables for CDPHE's APCD. They
1575 also led flight planning with each aerial company and led all participating operator engagement.

1576 METEC and CSM each developed separate models to estimate total emissions and ratios
1577 of modeled to reported emissions and collaborated closely on data sharing and additional
1578 methodological and results discussions.

1579 The aerial teams each provided measurements and participated in the following roles:

- 1580 • **Bridger** participated in emission data collection for the Piceance, DJ, and other basins
1581 within the COBE project, as well as assisted in site selection and sample planning
1582 for its aerial measurement campaigns. Bridger provided a preliminary unpublished
1583 quantification error (QE) model and advised the COBE team on best practices for
1584 implementing the QE model. Bridger did not participate in total emissions estimation
1585 model development or integration of measurement data and models into total emissions
1586 estimates.
- 1587 • **GHGSat** participated in emission data collection for the Piceance, DJ, and other
1588 basins within the COBE project, as well as assisted in site selection and sample planning
1589 for its aerial measurement campaigns. GHGSat did not participate in total emissions
1590 estimation model development or integration of measurement data and models into
1591 total emissions estimates.
- 1592 • **Insight M** participated in emission data collection for the Piceance, DJ, and other
1593 basins within the COBE project, as well as assisted in site selection and sample planning
1594 for its aerial measurement campaigns. Insight M did not participate in total emissions
1595 estimation model development or integration of measurement data and models into
1596 total emissions estimates.

1597 8 Funding

1598 Funding for COBE was provided by the Colorado Department of Public Health and Environment
1599 Agreement #2024*3364.

1600 9 Competing Interests

1601 The authors of this report have no competing interests to declare.

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1742 **A Appendix**

1743 **A.1 Facilities Scanned in Basins by PS Class**

1744 Approximately 91.4% of the facilities in the DJ basin that are included in 2022 ONGAEIR
 1745 were scanned by at least one aerial vendor. The breakdown by PS classification is shown in
 1746 Figure 19. GHGSat scanned the majority of the facilities in each PS class in the DJ basin.
 1747 Most of the positive detections were reported by Bridger.

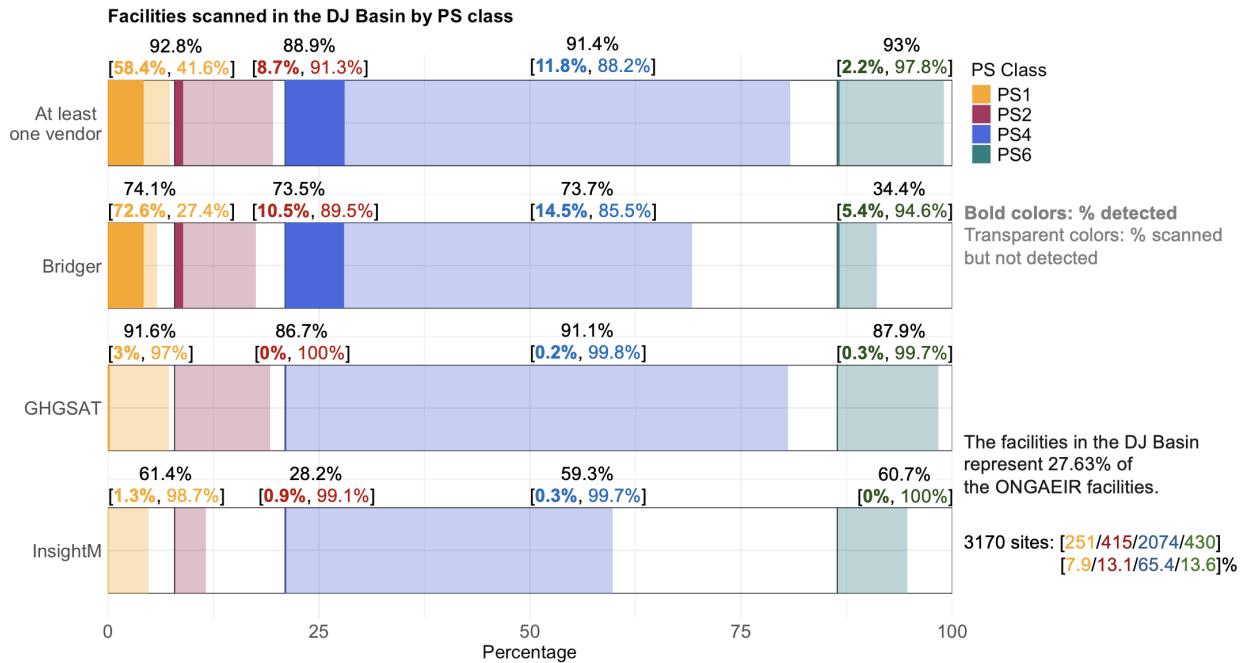


Figure 19: Percentage of facilities in the DJ basin scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1748 Approximately 96.8% of the facilities in the Piceance basin that are included in 2022
 1749 ONGAEIR were scanned by at least one aerial vendor. The breakdown by PS classification is
 1750 shown in Figure 20. Similarly to the DJ basin, GHGSat scanned the majority of the facilities
 1751 in each PS class in the Piceance basin as well. Most of the positive detections were reported
 1752 by Bridger.

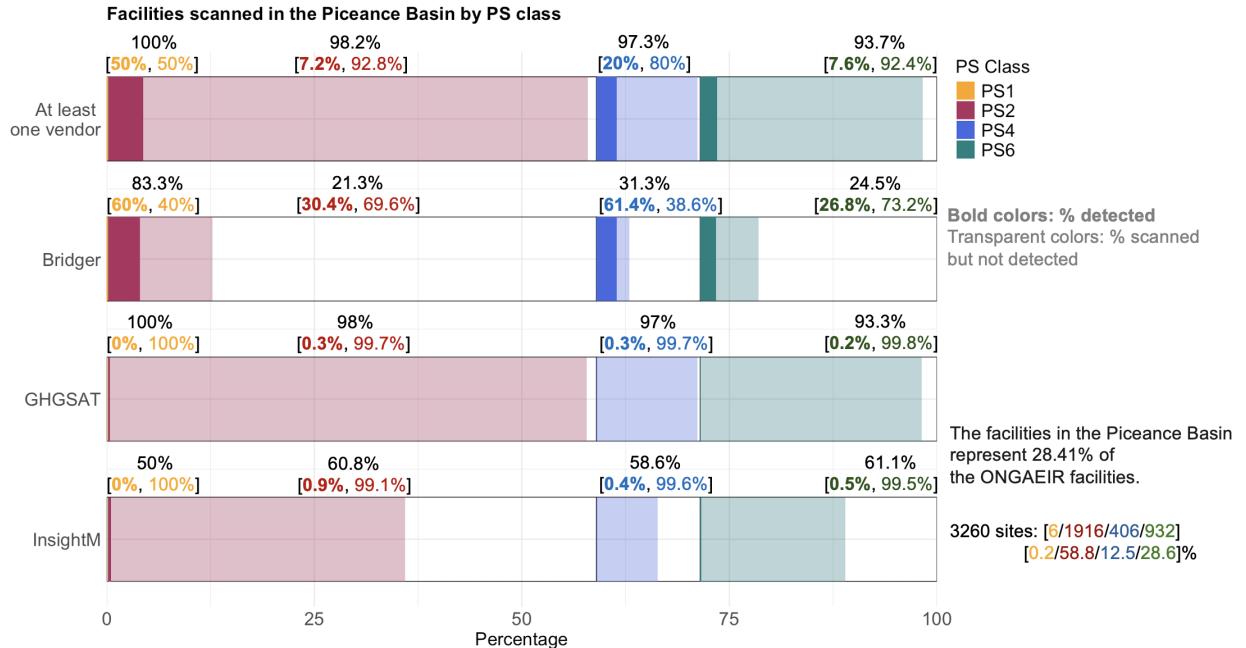


Figure 20: Percentage of facilities in the Piceance basin scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1753 Approximately 92.4% of the facilities in the other basins that are included in 2022
1754 ONGAEIR were scanned by at least one aerial vendor. The breakdown by PS classification
1755 is shown in Figure 21. Insight M scanned the majority of the facilities in PS2, PS4, and PS6
1756 classes in other basins. Bridger scanned the least number of facilities in the other basins, not
1757 capturing any of PS1. Most of the positive detections on PS4 and PS6 facilities were reported
1758 by Bridger, while more facilities of class PS1 and PS2 had positive emissions according to
1759 GHGSat reports.

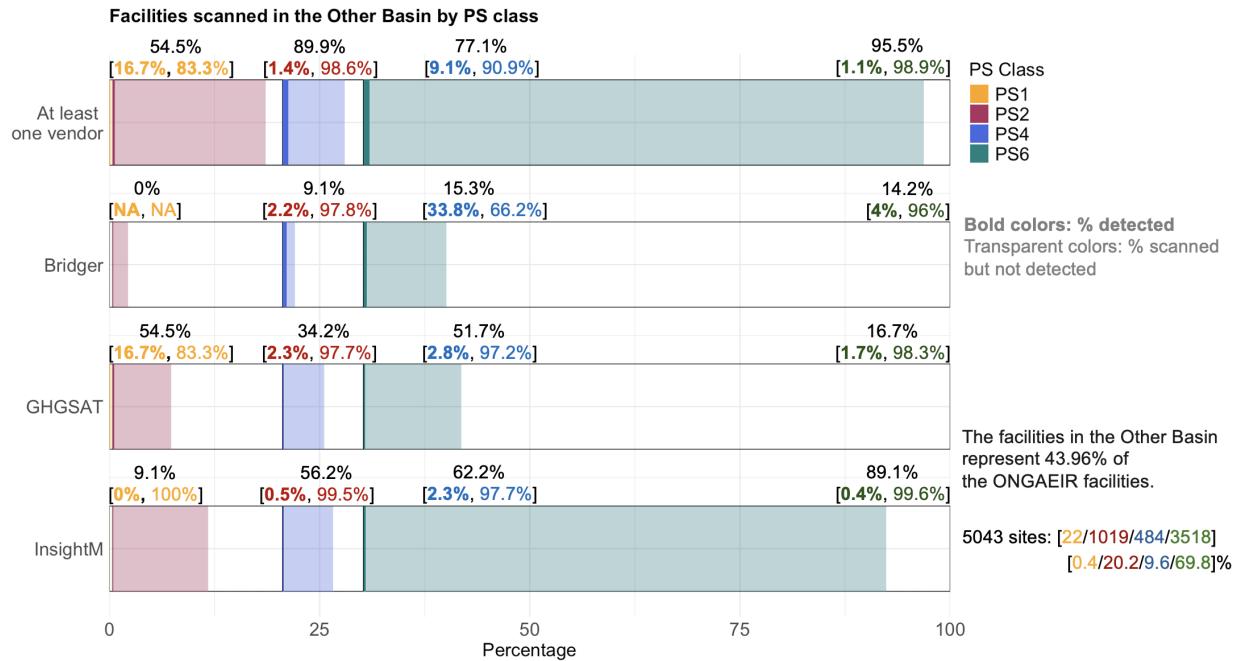


Figure 21: Percentage of facilities in other basins scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1760 A.2 Details on Aerial Measurement Technologies

1761 A.2.1 Bridger

1762 Bridger Photonics (Bridger) specializes in aerial methane detection and quantification using
1763 its proprietary Gas Mapping Light Detection and Ranging (LiDAR) (GML) technology [40].
1764 GML is a high-resolution, aircraft-mounted remote sensing technology that scans facilities
1765 to produce a fine-scale (2 m resolution [36]) grid of methane observations. Gas Mapping
1766 LiDAR uses laser spectroscopy lidar measurements of the methane absorption line at 1651
1767 nm to determine the methane concentration between the sensor and the objects on the
1768 ground illuminated by the GML LiDAR beam. Individual LiDAR point measurements
1769 are rasterized to create geo-registered methane concentration imagery, which enables high-
1770 sensitivity detection of methane plumes and precise localization and quantification of emission
1771 sources as described in Johnson et al. [9]. For analysis in COBE, facility-level emissions were
1772 calculated by aggregating the daily average emissions from all sources within the facility.

1773 Bridger is continuously refining and enhancing its quantification model to improve the
1774 accuracy of their emission estimates. Bridger developed a GML quantification error model to
1775 account for the bias and uncertainty of single-pass emission rate estimates. A preliminary,
1776 unpublished version of the model was provided to the COBE team and was used to correct
1777 measurement bias and perform uncertainty analysis. The error model relies on a single input

1778 parameter, the average signal-to-noise ratio (SNR). Average SNR represents the enhancement
1779 of the plume signal above the noise floor during measurement conditions. In general, bias and
1780 uncertainty are highest when detections barely exceed the noise floor (smaller average SNR)
1781 and decrease as the plume enhancement increases (higher average SNR). For each detection
1782 event, the average SNR is computed by averaging the SNR of all pixels within the enhanced
1783 region of the detected methane plume.

1784 The error rate is modeled by a log-logistic distribution, with probability density function

$$pdf := f(\alpha, \beta; R) = \frac{(\frac{\beta}{\alpha})(\frac{R}{\alpha})^{\beta-1}}{(1 + (\frac{R}{\alpha})^{\beta})^2}.$$

1785 where R is the relative error ratio, $R = \frac{\text{Actual emission rate}}{\text{Estimated emission rate}}$. The scale, α , and shape, β ,
1786 parameters vary based on the magnitude of the average SNR and define the distribution of
1787 relative error ratios. The distribution average (mean) for R , the bias correction factor, is
1788 then used to scale the original estimated emission rate, yielding the bias corrected emission
1789 rate. The corrected rates were predominantly lower than the original reported (estimated)
1790 rates with an average decrease of -26.7% and range of decrease of -32.78% to -0.002%. Only
1791 a few observations were increased, by an average of 0.14%. The full distribution for each
1792 detection was used in uncertainty analysis, for instance to provide confidence intervals in the
1793 accompanying anonymized dataset and for the estimation of distributions as described in
1794 Section A.9. We also mimic the use of log-logistic distributions in error models for the other
1795 aerial companies, as described in the following sections.

1796 Sometimes, Bridger detects elevated methane concentrations that signal the presence of an
1797 emission, but no corresponding emission rate estimate is generated. This can occur when the
1798 methane plume is at the edge of Bridger's survey swath or when methane transport conditions
1799 limit the accuracy of plume quantification. Before aggregating emission rate estimates at the
1800 facility level, the CSM team imputed emission estimates in cases where elevated methane
1801 concentrations were detected but no emission rate was reported (the statistical MII approach
1802 uses these imputed values, whereas the MAES MII approach does not). When available,
1803 source-level daily mean of positive emission rates were used. If these were unavailable, the
1804 project overall source-level mean was applied; otherwise, a default value based on the 90%
1805 probability of detection (1.27 kg/h) was used, as reported by Thorpe et al. [23]. The impact
1806 of imputation on the distribution is subtle. After imputation, the lower first quartile and
1807 median of the data slightly increased at the first decimal level: this indicates that the central
1808 mass of the data is slightly shifted upward. However, the higher mean and third quartile
1809 indicate that the upper tail contains higher values in the non-imputed data, again at the
1810 first decimal place level. Consequently, imputation appears to slightly dampen upper-end
1811 variability while elevating mid-range values.

1812 A.2.2 GHGSat

1813 GHGSat High-Resolution Airborne Methane Monitoring, known as DATA AIR [14], uses a
1814 high-resolution spectrometer mounted on aircraft to detect and quantify methane emissions,
1815 mostly at the facility level. Two generations of products were used during COBE: Gen1,
1816 which is capable of detecting emissions above 10 kg/hr and Gen2 with emission detection

1817 as low as 5 kg/hr at a 3 m/s wind speed when flying at 10,000 ft above ground level at
1818 a nominal speed of 140 knots. One Gen1 sensor, referred to as AV1, was used, and two
1819 Gen2 sensors, referred to as AV3 and AV5, were used. The sensors are engineered to detect
1820 elevated methane concentrations from local sources by comparing them to the surrounding
1821 background levels within the observed scene [24]. All collected imagery is processed with
1822 GHGSat proprietary toolchain software. Most detections by GHGSat were only precise
1823 enough in location to be treated as facility-level emissions, but in some specific cases, multiple
1824 clearly defined plumes were detected at the same time and treated as separate emissions.
1825 When facility-level estimates were needed, these emissions reported at the same timestamp
1826 for a given facility were first summed, and the facility-level emission rate was then calculated
1827 by averaging these totals on a per-day basis.

1828 GHGSat reports uncertainty as a standard deviation for each individual measurement,
1829 based on their analysis of multiple sources of error [28]. For consistency with the error models
1830 of the other aerial companies, we used a log-logistic distribution with the reported standard
1831 deviation to model the error of each measurement.

1832 **A.2.3 Insight M**

1833 Insight M (formerly Kairos Aerospace) uses a proprietary aerial methane detection system
1834 called LeakSurveyor [12], which combines spectral imaging sensors, high-resolution optical
1835 imaging, GPS locations, and inertial measurement units mounted on small fixed-wing aircraft.
1836 Insight M airplanes fly in a lawnmower pattern to ensure full coverage of the area of interest.
1837 The system is designed to detect emissions as low as 10–50 kg/hr, with 90% probability of
1838 detection at 10 kg/hr under optimal conditions. Insight M’s data processing pipeline converts
1839 raw spectral and meteorological data into plume detections and emission rate estimates at
1840 the facility level. Two sensor types with 10 kg/hr and 25 kg/hr detection limits were used
1841 during COBE. Multiple emission rates reported for the same facility were averaged on a
1842 per-day basis.

1843 Insight M cites a 40% standard deviation for uncertainty in all measurements, found
1844 in [27]. For this study, we fit log-logistic distributions to give a more precise error model, and
1845 one consistent with the other aircraft companies. A log-logistic distribution for the relative
1846 error ratio with median 1 was fit for Insight M’s 25 kg/hr sensor using the data from [27], and
1847 another was fit for Insight M’s 10 kg/hr sensor using the data from [25]. The distributions
1848 are shown in Figure 22.

1849 **A.3 Details on Continuous Monitoring Systems (CMS)**

1850 CMS data for this study come from five sites in the Piceance basin that are all owned by the
1851 same operator. The data was shared confidentially and specific details on facility locations
1852 and sensor types remain confidential. The CMS are point-sensor networks, meaning that
1853 methane concentrations are measured by a network of in situ point sensors that are arranged
1854 around the perimeter of each site. Each of the five sites in this study is equipped with three
1855 or four CMS point sensors, all provided by the same CMS vendor. The amount of data varies
1856 per site, with one site having 16 months of data, another having 12 months of data, two
1857 having 10 months, and the last having 6 months. The fact that emissions below 5 kg/hr

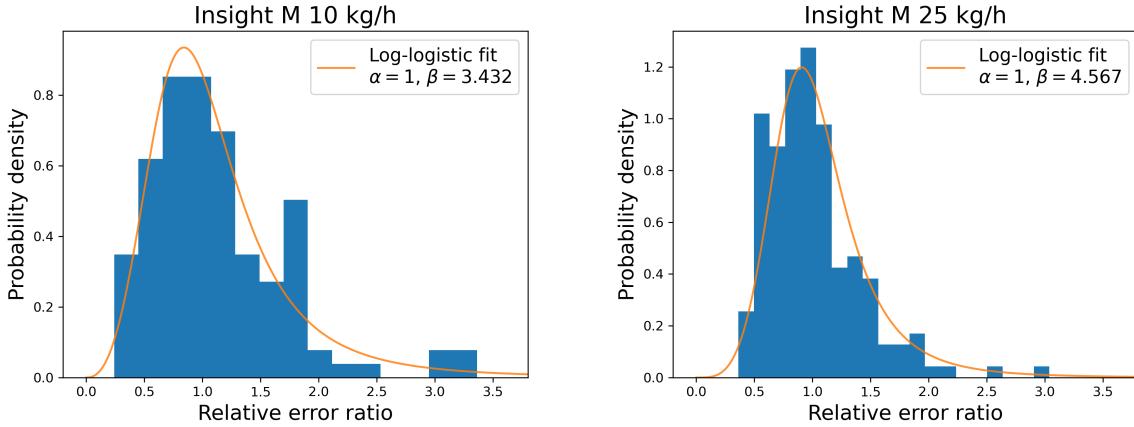


Figure 22: Log-logistic distributions were fit to publicly available controlled release data to model the errors for Insight M’s two sensors.

1858 across Colorado are estimated using CMS data from only five sites is a clear limitation of
 1859 this approach, but it provides a starting point for a completely measurement-based method
 1860 for estimating emissions below the detection limit of aerial technologies. It has the advantage
 1861 of not relying on a bottom-up inventory to estimate small emissions, which are known to
 1862 underestimate emissions [15]. Future work will extend this analysis to many more sites across
 1863 basins and operators.

1864 An analytical framework is required to translate the raw CMS concentration measurements
 1865 to estimates of emission source and rate, which are necessary to fill in the distribution of
 1866 emission rates below Bridger’s DMC of 5 kg/hr (discussed in the main body of the report).
 1867 We use the Bayesian hierarchical model described in [41] to perform this task. At a high
 1868 level, this model estimates multi-source emissions by combining two separate models within
 1869 a Bayesian framework: an atmospheric transport model and a time series model for the
 1870 sensor data. The model uses a spike-and-slab prior for the emission rate parameters, which
 1871 allows them to be estimated as identically zero, as there are often times when equipment
 1872 groups are not emitting on oil and gas sites. Furthermore, this model accounts for periods of
 1873 “no information,” or the times when wind blows emitted methane between the CMS point
 1874 sensors, by using the method described in [42]. In short, this method identifies periods of
 1875 no information for each source via an atmospheric dispersion model and removes them from
 1876 subsequent analysis. Finally, to aggregate the source-level emission rate estimates from this
 1877 model to the site level (to match the aerial analysis described in the main text), we simply
 1878 sum across the source-level estimates at each time step. Importantly, we only do this for time
 1879 steps where there is “information” for each source, meaning that there is a downwind sensor
 1880 for each source. This results in 3,586 site-level emission rate estimates.

1881 Figure 24 shows the distribution of site-level CMS emission rate estimates across the five
 1882 sites used in this study. The red curve on the left-most plot shows a truncated lognormal
 1883 fit to the data below 5 kg/hr, that is the data below Company L’s DMC: the data that we
 1884 sample from. The right-most plot shows a quantile-quantile (QQ) plot of the log of the
 1885 site-level emission rate estimates, which justifies the lognormal fit.

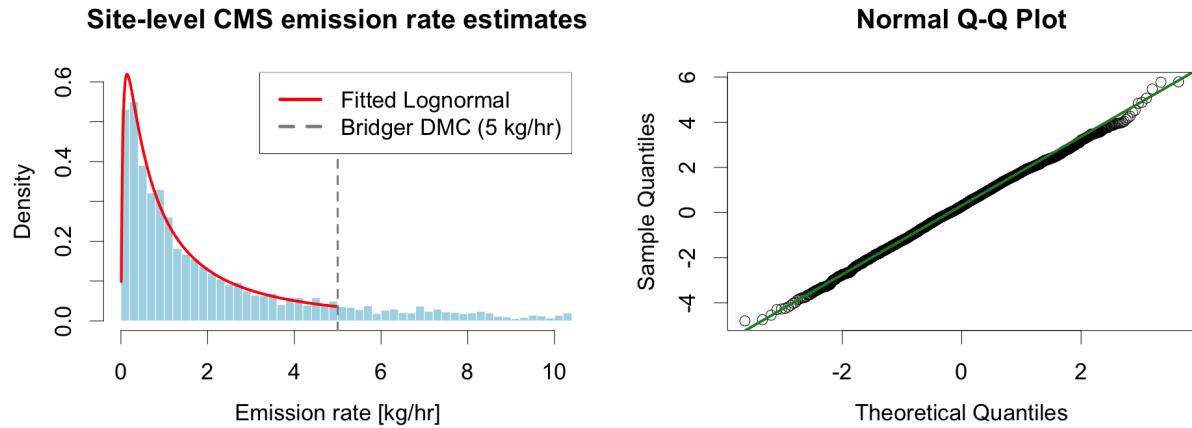


Figure 23: Left: Distribution of site-level CMS emission rate estimates with fitted lognormal shown in red. The vertical dashed line shows where the distribution is truncated when paired with the distribution of aerial rates. Right: QQ plot of the log of the CMS emission rate estimates.

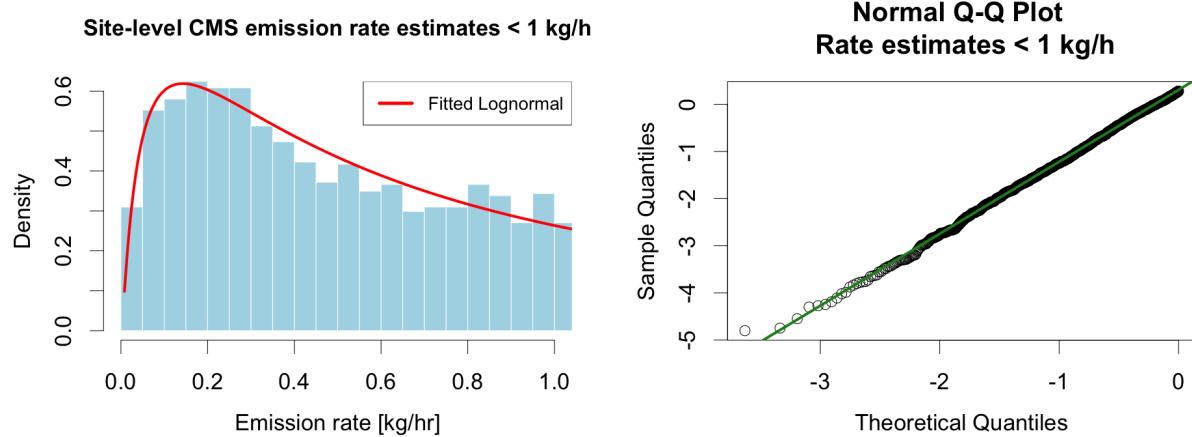


Figure 24: Left: Distribution of site-level CMS emission rate estimates below 1 kg/h with fitted lognormal shown in red. Right: QQ plot of the log of the CMS emission rate estimates below 1 kg/h.

1886 A.4 Comparison of Below-threshold Distributions

1887 Here we show histograms and CDF plots for the three below-threshold distributions used in
 1888 the statistical model. Only the section of each distribution that is sampled from is shown,
 1889 that is, only rates below 5 kg/hr. The distribution of CMS-derived rates has much more
 1890 density at higher emission rates compared to the two distributions from the literature, which
 1891 explains why estimates using the CMS-derived rates are notably higher.

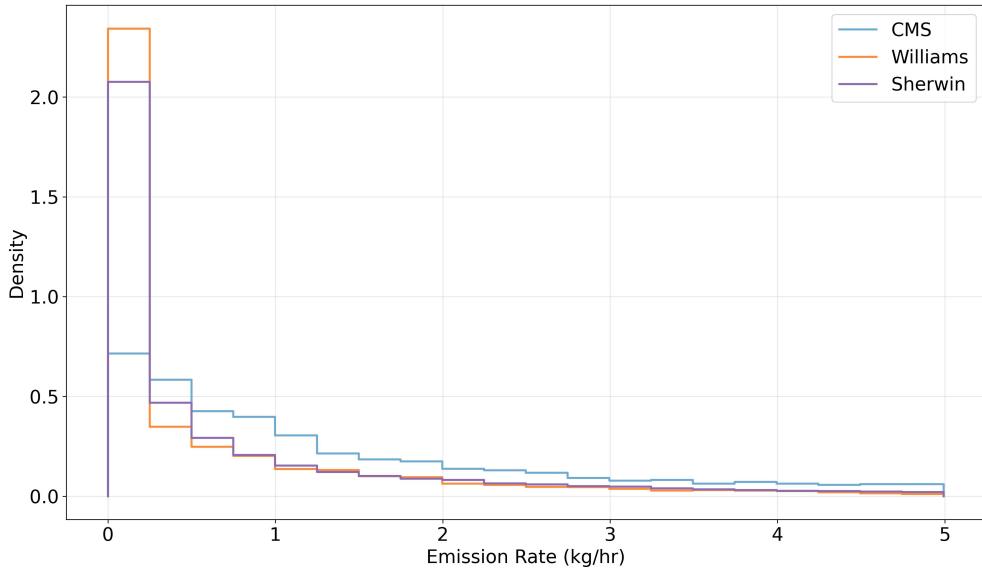


Figure 25: Histograms of the three below-threshold distributions used in the statistical model: CMS-informed, Williams, and Sherwin. All three are truncated at 5 kg/hr, as that is the regime sampled from.

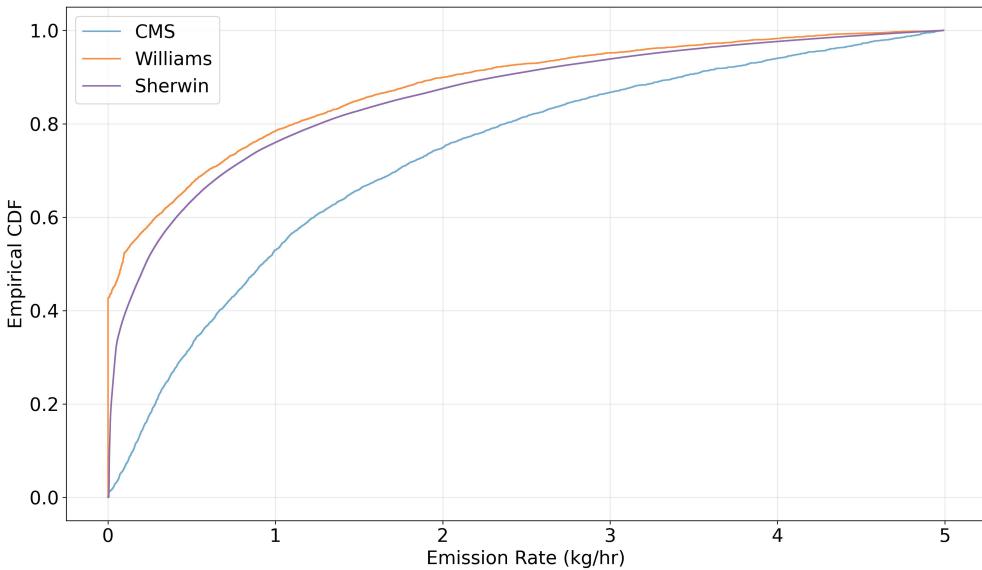


Figure 26: Empirical CDFs of the three below-threshold distributions used in the statistical model: CMS-informed, Williams, and Sherwin. All three are truncated at 5 kg/hr, as that is the regime sampled from.

1892 A.5 Normalized Statistical MBI Results

1893 Here we present the results of the statistical MBI model, normalized by oil and gas production
 1894 across Colorado and subsets of Colorado. Figure 27 shows these results normalized by natural
 1895 gas and oil production (in barrel of oil equivalent (BOE)), respectively. A clear trend in
 1896 this figure is that the normalized emissions in the DJ basin are much lower compared to the
 1897 Piceance and other basins. This is also the case for PS4 compared to PS2. Note that BOE
 1898 numbers were calculated as:

$$\text{BOE} = \text{Gas Production [Mcf]}/5.8 + \text{Oil Production [BBL]}$$

1899 Tables corresponding to these results are shown in Tables 14 - 16: one per below-threshold
 1900 sampling method.

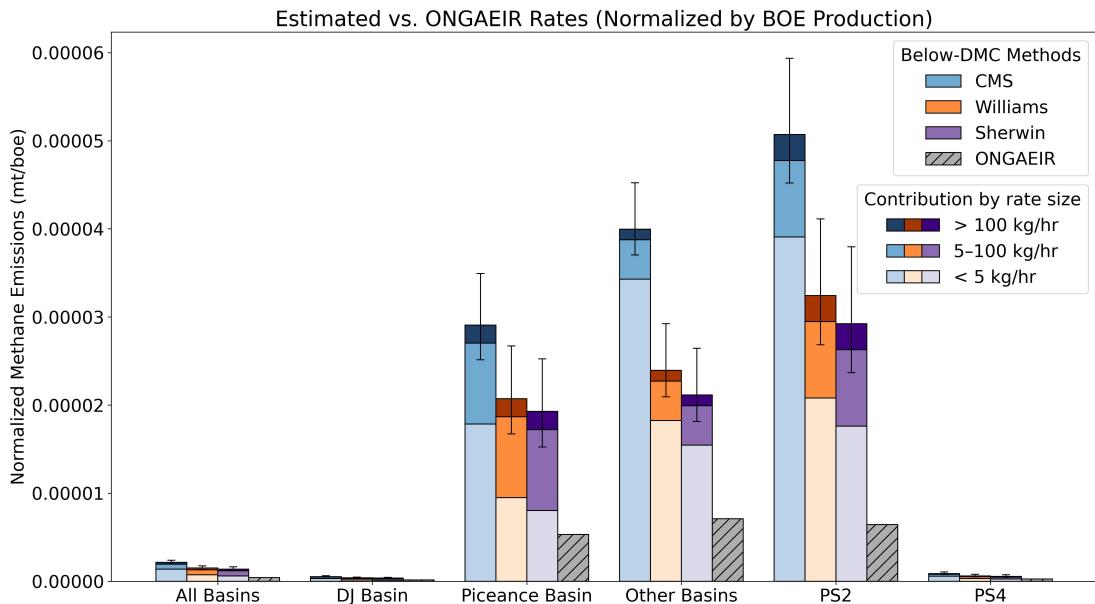


Figure 27: Summary of statistical MBI results, comparable to Figure 14, normalized by oil and gas production. The vertical axis is in units of metric tons of methane emitted per BOE produced.

1901 A.6 Tabulated Version of Statistical MBI Results

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.63	(1.50, 1.82)	0.89	0.54	0.19	0.32	5.09
DJ Basin	1.77	(1.59, 2.09)	0.85	0.63	0.29	0.55	3.23
Piceance Basin	1.68	(1.46, 2.02)	0.87	0.67	0.15	0.31	5.46
Other Basins	1.25	(1.16, 1.41)	1.03	0.18	0.05	0.22	5.64
PS2	1.38	(1.23, 1.61)	0.98	0.29	0.10	0.17	7.87
PS4	1.60	(1.42, 1.92)	0.91	0.48	0.20	0.49	3.27

Table 8: Tabulated version of results in Figure 13, specifically using the CMS-informed distribution for below-threshold sampling. All numbers are normalized to a per-facility, per-hour level, and units are kg/hr.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.14	(1.01, 1.33)	0.41	0.54	0.19	0.32	3.57
DJ Basin	1.29	(1.10, 1.61)	0.36	0.63	0.29	0.55	2.35
Piceance Basin	1.20	(0.97, 1.55)	0.39	0.67	0.15	0.31	3.90
Other Basins	0.75	(0.65, 0.91)	0.53	0.18	0.05	0.22	3.38
PS2	0.88	(0.73, 1.12)	0.49	0.29	0.10	0.17	5.04
PS4	1.11	(0.93, 1.43)	0.42	0.48	0.20	0.49	2.27

Table 9: Tabulated version of results in Figure 13, specifically using the Williams distribution for below-threshold sampling. All numbers are normalized to a per-facility, per-hour level, and units are kg/hr.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.06	(0.93, 1.25)	0.32	0.54	0.19	0.32	3.30
DJ Basin	1.21	(1.02, 1.52)	0.28	0.63	0.29	0.55	2.19
Piceance Basin	1.12	(0.88, 1.46)	0.30	0.67	0.15	0.31	3.62
Other Basins	0.66	(0.57, 0.83)	0.44	0.18	0.05	0.22	2.98
PS2	0.79	(0.64, 1.03)	0.40	0.29	0.10	0.17	4.54
PS4	1.02	(0.84, 1.34)	0.33	0.48	0.20	0.49	2.09

Table 10: Tabulated version of results in Figure 13, specifically using the Sherwin distribution for below-threshold sampling. All numbers are normalized to a per-facility, per-hour level, and units are kg/hr.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	134,351.93	(123,760.01, 149,769.76)	85,782.75	35,935.24	12,633.93	26,410.65	5.09
DJ Basin	32,123.54	(28,747.12, 37,874.75)	18,714.58	9,200.21	4,208.75	9,955.14	3.23
Piceance Basin	42,746.42	(36,956.97, 51,360.31)	26,220.24	13,504.96	3,021.22	7,825.36	5.46
Other Basins	48,661.74	(45,085.55, 55,045.82)	41,731.48	5,453.41	1,476.84	8,630.15	5.64
PS2	38,486.37	(34,289.31, 45,046.71)	29,658.19	6,586.56	2,241.62	4,888.36	7.87
PS4	30,859.13	(27,430.92, 37,119.98)	20,231.11	7,460.85	3,167.17	9,430.86	3.27

Table 11: Tabulated version of Figure 14, specifically using the CMS-informed distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/y.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	94,228.17	(83,590.13, 109,668.13)	45,658.99	35,935.24	12,633.93	26,410.65	3.57
DJ Basin	23,370.31	(19,990.91, 29,114.29)	9,961.35	9,200.21	4,208.75	9,955.14	2.35
Piceance Basin	30,481.29	(24,587.89, 39,248.04)	13,955.10	13,504.96	3,021.22	7,825.36	3.90
Other Basins	29,142.82	(25,495.42, 35,581.00)	22,212.57	5,453.41	1,476.84	8,630.15	3.38
PS2	24,614.47	(20,366.35, 31,214.30)	15,786.29	6,586.56	2,241.62	4,888.36	5.04
PS4	21,395.84	(17,950.42, 27,680.68)	10,767.83	7,460.85	3,167.17	9,430.86	2.27

Table 12: Tabulated version of Figure 14, specifically using the Williams distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/y.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	87,209.80	(76,538.70, 102,670.46)	38,640.62	35,935.24	12,633.93	26,410.65	3.30
DJ Basin	21,839.95	(18,430.55, 27,582.62)	8,430.99	9,200.21	4,208.75	9,955.14	2.19
Piceance Basin	28,335.90	(22,422.15, 37,125.64)	11,809.72	13,504.96	3,021.22	7,825.36	3.62
Other Basins	25,729.38	(22,086.96, 32,189.49)	18,799.13	5,453.41	1,476.84	8,630.15	2.98
PS2	22,189.19	(17,965.77, 28,807.93)	13,361.01	6,586.56	2,241.62	4,888.36	4.54
PS4	19,741.15	(16,267.51, 25,993.67)	9,113.13	7,460.85	3,167.17	9,430.86	2.09

Table 13: Tabulated version of Figure 14, specifically using the Sherwin distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/y.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	2.14×10^{-6}	$(1.98 \times 10^{-6}, 2.39 \times 10^{-6})$	1.37×10^{-6}	5.74×10^{-7}	2.02×10^{-7}	4.22×10^{-7}	5.09
DJ Basin	5.36×10^{-7}	$(4.8 \times 10^{-7}, 6.32 \times 10^{-7})$	3.12×10^{-7}	1.53×10^{-7}	7.02×10^{-8}	1.66×10^{-7}	3.23
Piceance Basin	2.91×10^{-5}	$(2.51 \times 10^{-5}, 3.49 \times 10^{-5})$	1.78×10^{-5}	9.19×10^{-6}	2.06×10^{-6}	5.32×10^{-6}	5.46
Other Basins	4×10^{-5}	$(3.7 \times 10^{-5}, 4.52 \times 10^{-5})$	3.43×10^{-5}	4.48×10^{-6}	1.21×10^{-6}	7.09×10^{-6}	5.64
PS2	5.07×10^{-5}	$(4.52 \times 10^{-5}, 5.94 \times 10^{-5})$	3.91×10^{-5}	8.68×10^{-6}	2.95×10^{-6}	6.44×10^{-6}	7.87
PS4	8.72×10^{-7}	$(7.75 \times 10^{-7}, 1.05 \times 10^{-6})$	5.72×10^{-7}	2.11×10^{-7}	8.95×10^{-8}	2.66×10^{-7}	3.27

Table 14: Tabulated version of Figure 27, specifically using the CMS-informed distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/boe production.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.5×10^{-6}	$(1.33 \times 10^{-6}, 1.75 \times 10^{-6})$	7.29×10^{-7}	5.74×10^{-7}	2.02×10^{-7}	4.22×10^{-7}	3.57
DJ Basin	3.9×10^{-7}	$(3.33 \times 10^{-7}, 4.86 \times 10^{-7})$	1.66×10^{-7}	1.53×10^{-7}	7.02×10^{-8}	1.66×10^{-7}	2.35
Piceance Basin	2.07×10^{-5}	$(1.67 \times 10^{-5}, 2.67 \times 10^{-5})$	9.49×10^{-6}	9.19×10^{-6}	2.06×10^{-6}	5.32×10^{-6}	3.90
Other Basins	2.39×10^{-5}	$(2.09 \times 10^{-5}, 2.92 \times 10^{-5})$	1.82×10^{-5}	4.48×10^{-6}	1.21×10^{-6}	7.09×10^{-6}	3.38
PS2	3.24×10^{-5}	$(2.68 \times 10^{-5}, 4.11 \times 10^{-5})$	2.08×10^{-5}	8.68×10^{-6}	2.95×10^{-6}	6.44×10^{-6}	5.04
PS4	6.04×10^{-7}	$(5.07 \times 10^{-7}, 7.82 \times 10^{-7})$	3.04×10^{-7}	2.11×10^{-7}	8.95×10^{-8}	2.66×10^{-7}	2.27

Table 15: Tabulated version of Figure 27, specifically using the Williams distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/boe production.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.39×10^{-6}	$(1.22 \times 10^{-6}, 1.64 \times 10^{-6})$	6.17×10^{-7}	5.74×10^{-7}	2.02×10^{-7}	4.22×10^{-7}	3.30
DJ Basin	3.64×10^{-7}	$(3.07 \times 10^{-7}, 4.6 \times 10^{-7})$	1.41×10^{-7}	1.53×10^{-7}	7.02×10^{-8}	1.66×10^{-7}	2.19
Piceance Basin	1.93×10^{-5}	$(1.53 \times 10^{-5}, 2.53 \times 10^{-5})$	8.03×10^{-6}	9.19×10^{-6}	2.06×10^{-6}	5.32×10^{-6}	3.62
Other Basins	2.11×10^{-5}	$(1.81 \times 10^{-5}, 2.64 \times 10^{-5})$	1.54×10^{-5}	4.48×10^{-6}	1.21×10^{-6}	7.09×10^{-6}	2.98
PS2	2.92×10^{-5}	$(2.37 \times 10^{-5}, 3.8 \times 10^{-5})$	1.76×10^{-5}	8.68×10^{-6}	2.95×10^{-6}	6.44×10^{-6}	4.54
PS4	5.58×10^{-7}	$(4.6 \times 10^{-7}, 7.34 \times 10^{-7})$	2.57×10^{-7}	2.11×10^{-7}	8.95×10^{-8}	2.66×10^{-7}	2.09

Table 16: Tabulated version of Figure 27, specifically using the Sherwin distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/boe production.

1902 A.7 MAES MII Emission Distributions

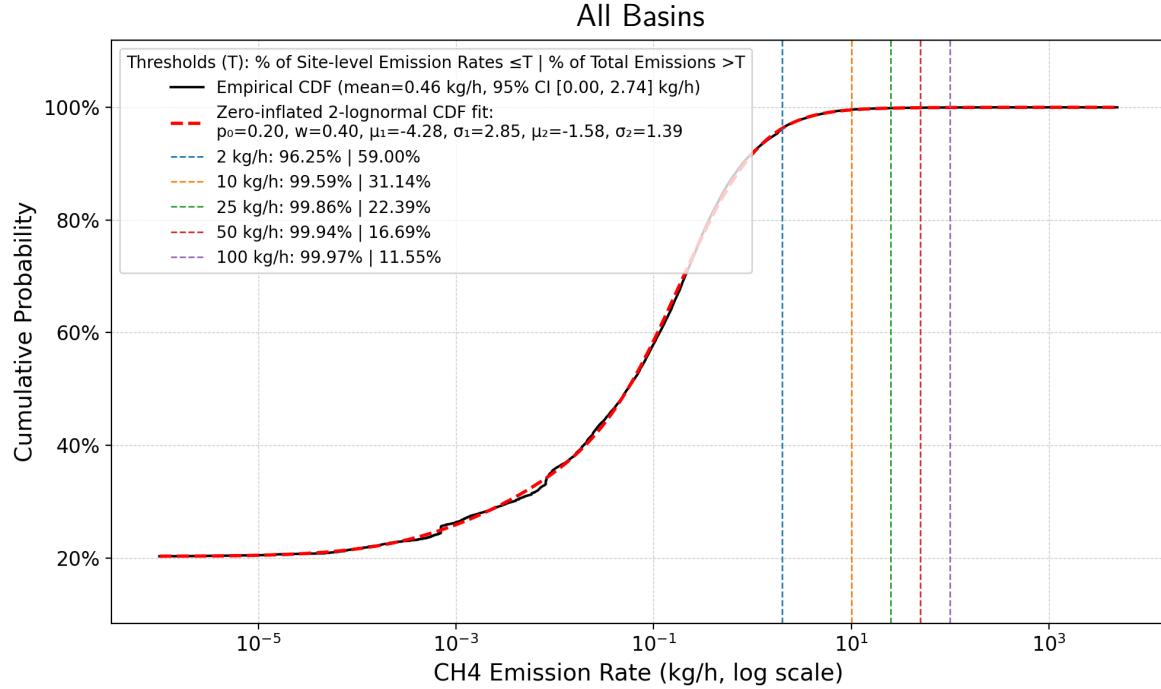


Figure 28: CDF of MAES MII results for all basins

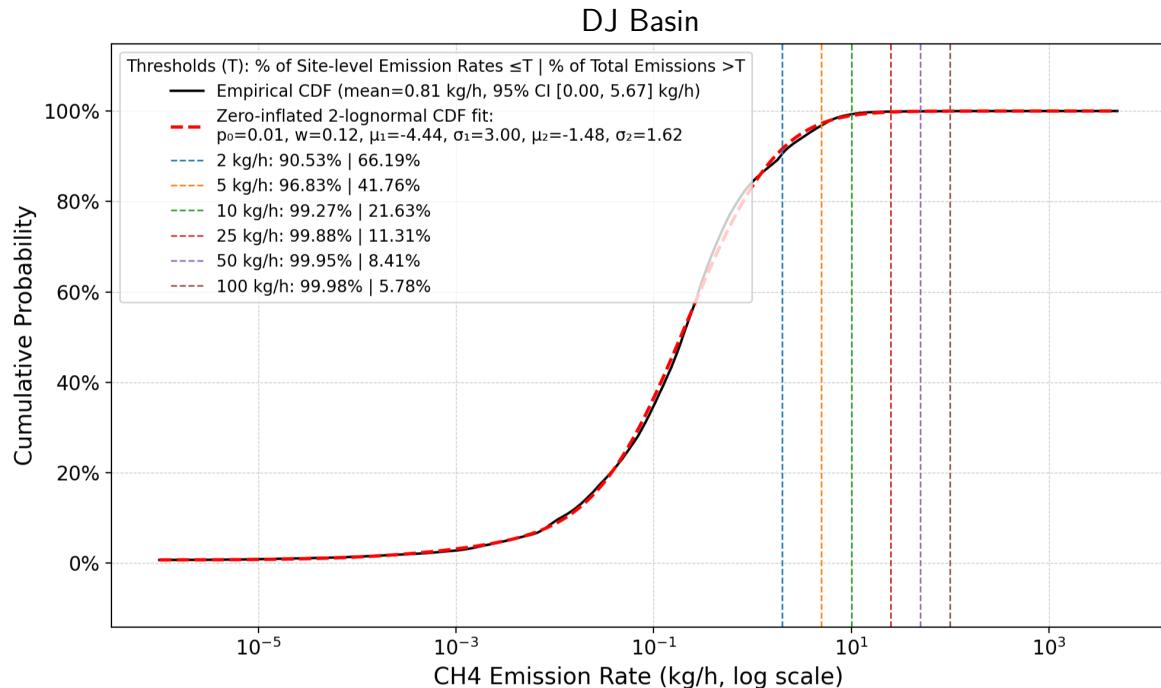


Figure 29: CDF of MAES MII results for the DJ basin

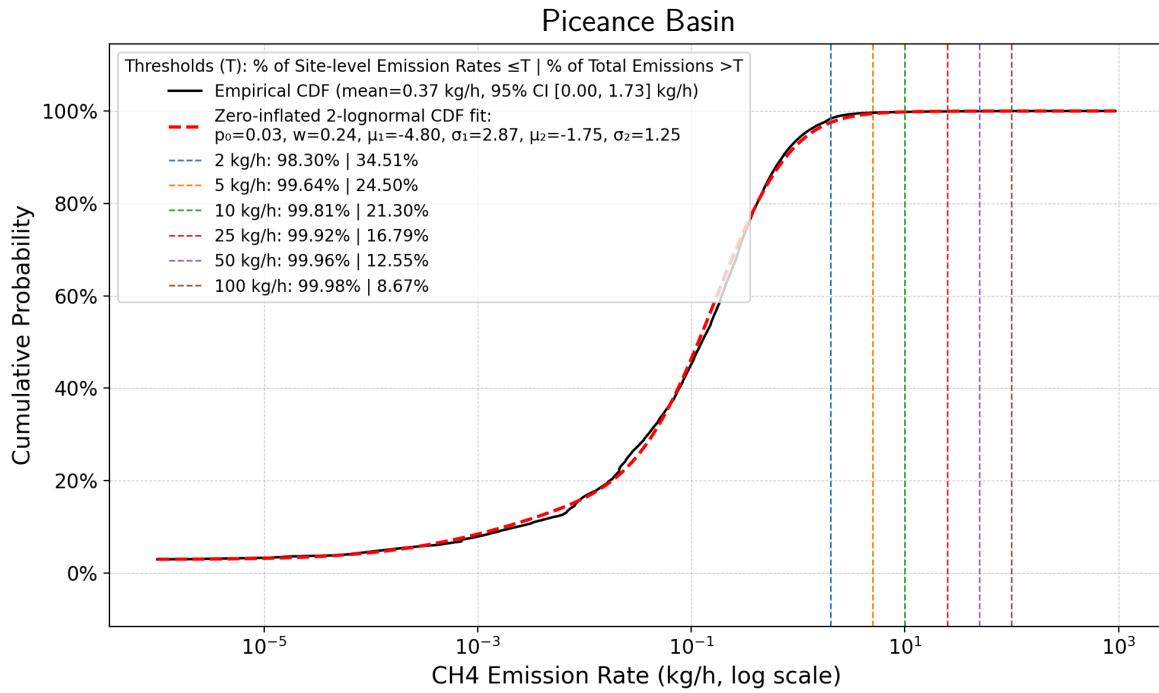


Figure 30: CDF of MAES MII results for the Piceance basin

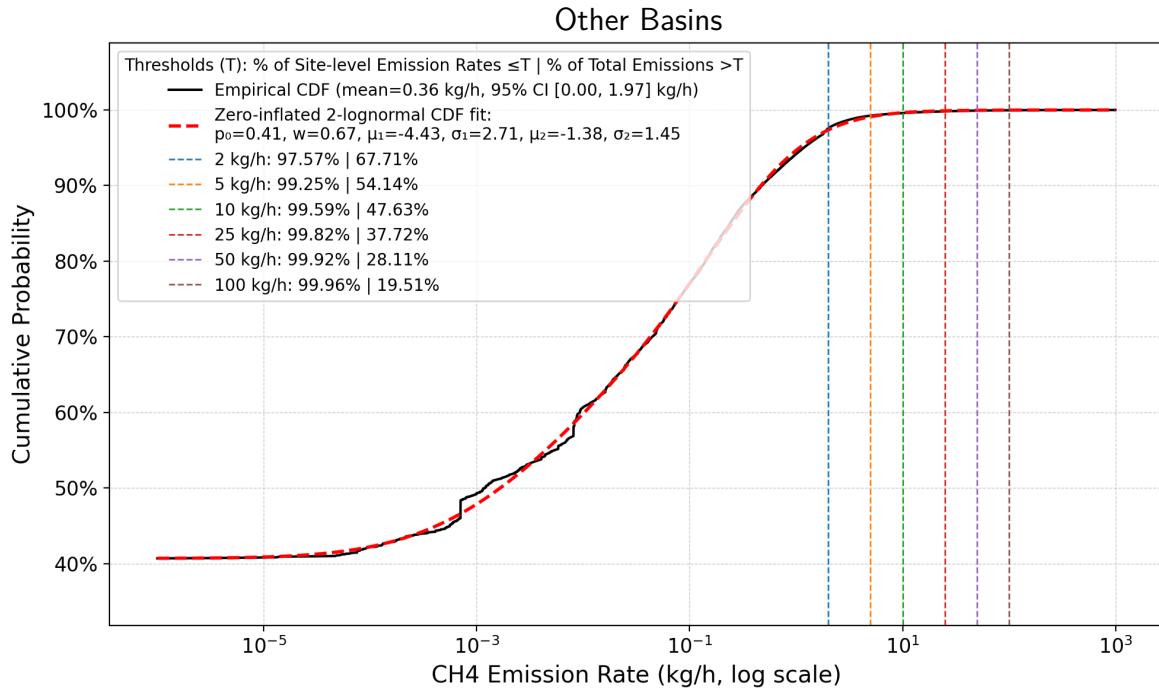


Figure 31: CDF of MAES MII results for other basins

PS1

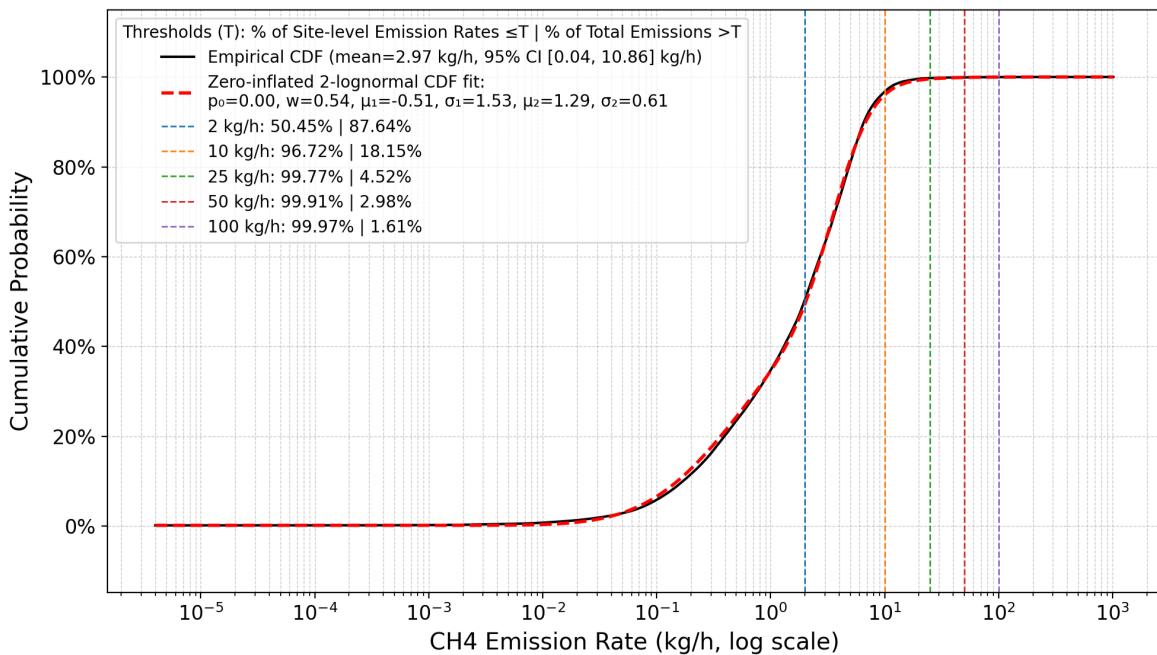


Figure 32: CDF of MAES MII results for PS1 sites

PS2

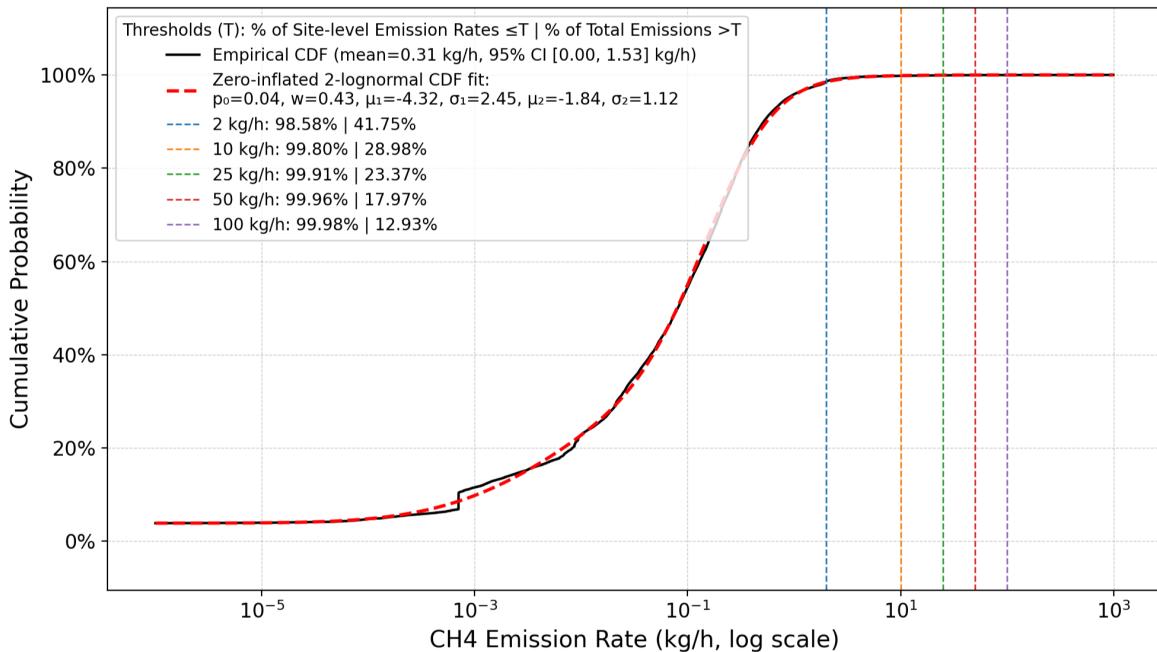


Figure 33: CDF of MAES MII results for PS2 sites

PS4

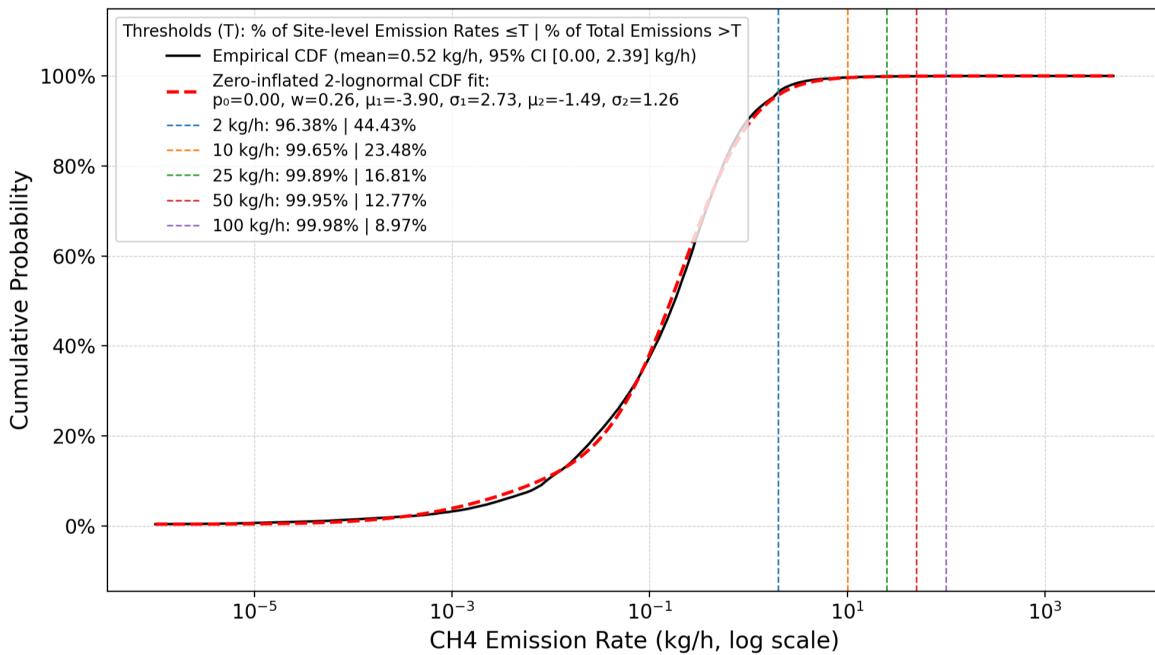


Figure 34: CDF of MAES MII results for PS4 sites

PS6

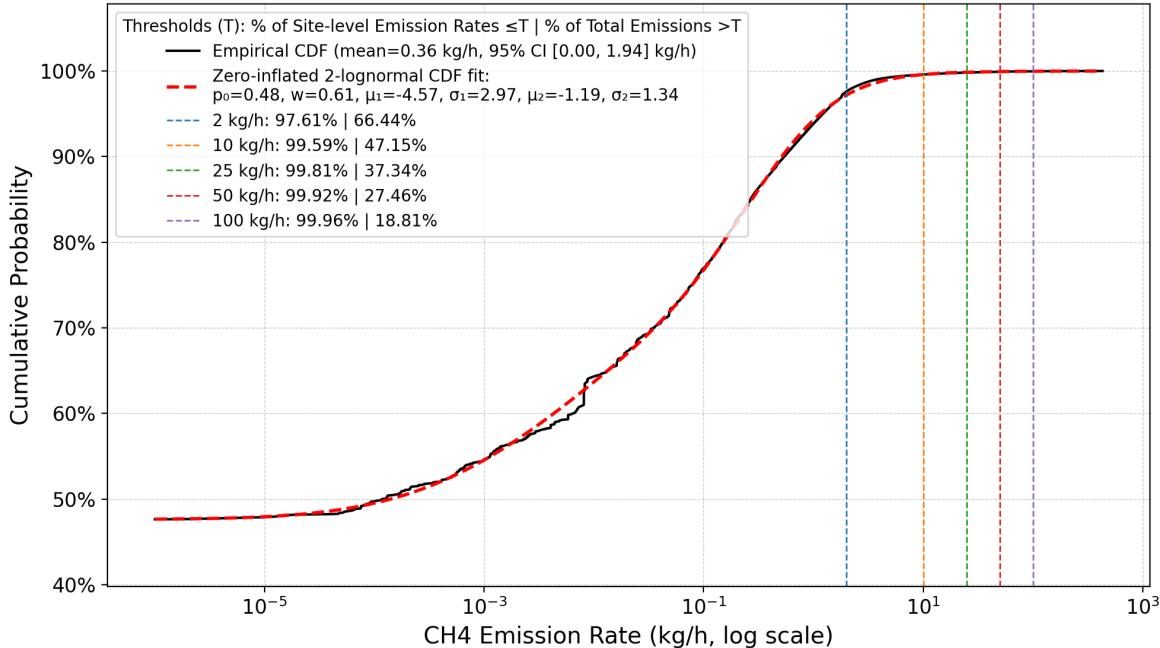


Figure 35: CDF of MAES MII results for PS6 sites

1903 **A.8 Estimating Probability of Detection Curves**

1904 The difference in technologies and measurement methods between the three aerial companies
1905 and their various sensors play an important role in our study, as the separately collected
1906 datasets must be combined for analysis. In this section, we estimate probability of detection
1907 curves that are used in Section A.9 to combine the distributions of emissions viewed by the
1908 various sensors. These probability of detection curves are not meant as a comparison of the
1909 aerial vendors and are only intended to assist in the analysis of the present data. As such,
1910 while the methods and data sources are described here, the final curves used for the study
1911 are not presented.

1912 Any characterization of the state-wide distribution of emissions from the aerial data
1913 must be made with the knowledge that a sensor can only see a representative sample of this
1914 distribution at sufficiently high emission rates, and as such, sensors with different capabilities
1915 will provide different views of the distribution. The differences in sensor capabilities can be
1916 seen from the data collected during the measurement campaign: in Figure 36, each sensor
1917 exhibits a clear increase in the number of detections through a lower range of emission rates,
1918 before reaching a peak and decreasing. The increasing range indicates a gradual increase in
the probability that the sensor successfully detects an emission.

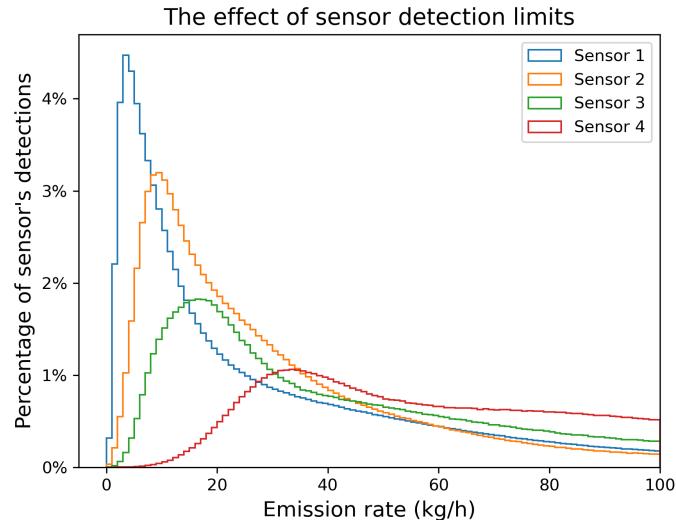


Figure 36: Distributions of detections in the measurement campaign for four of the sensors used; sensors are anonymized in this figure. To account for error, the emission rate for each detection is distributed according to the probability density function from the respective error model. For each sensor, the value on the y-axis shows the approximate percentage of this sensor's detections in a given 1 kg/hr range. The shapes of the distributions, in particular the different locations of the peaks, indicate different sensor detection limits.

1919
1920 To begin, there is publicly available controlled testing data detailed enough to fit a
1921 probability of detection curve for Insight M's 10 kg/hr sensor [27]. We fit a logistic curve to
1922 this data, estimating probability of detection as a function of emission rate (see Figure 37).
1923 For Insight M's 25 kg/hr sensor, we make the simplistic assumption that a given probability

1924 of detection is reached at 2.5 times the emission rate needed for the 10 kg/hr sensor. For
 1925 Bridger, probability of detection curves have been fit in previous papers [23, 29]. Bridger
 1926 reaches a high probability of detection at lower rates, for instance achieving a 90% probability
 1927 of detection around 1.27 kg/h [23]. As such, we simply treat the probability of detection for
 1928 Bridger measurements as 1, with the acknowledgment that very low emission rates are likely
 1929 underrepresented in the sample.

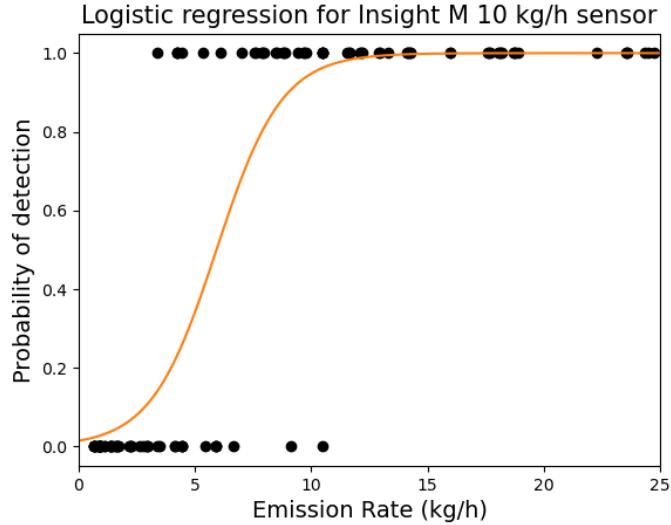


Figure 37: Logistic probability of detection curve for Insight M’s 10kg/h sensor fit to controlled release data [27], expressing the probability of detection as a function of emission rate. Probability of detection curves for other sensors were approximated by comparing to this curve.

1930 For the three GHGSat sensors, controlled release data was either not available or was not
 1931 detailed enough to fit probability of detection curves. We estimate probability of detection
 1932 curves by comparing their detections during the measurement campaign with those of Insight
 1933 M’s 10 kg/hr sensor. We divide the number of detections of a sensor at a particular emission
 1934 rate by that for Insight M’s 10 kg/hr sensor, then rescale by a linear function so that the
 1935 resulting curve reaches a peak at 1. This serves as an estimate of the portion of detections
 1936 seen by Insight M’s 10 kg/hr sensor that would be seen by the other sensor, so multiplying
 1937 by the probability of detection curve for Insight M’s 10 kg/hr sensor gives an approximate
 1938 probability of detection curve. While these are not replacements for probability of detection
 1939 curves found directly from controlled release data, they provide a rough estimate based on
 1940 the data available in this study and allow for a more informed analysis than could be done
 1941 without attention to the different sensors’ capabilities.

1942 A.9 Combined Distributions for Failure Types

1943 Here we describe in more detail how data from the three aerial companies are combined into
 1944 a single distribution for emission rates from a given failure type (for use in MAES models;
 1945 see Section 3.2.3). While the goal is similar to the distribution combining of Section 3.3, that

1946 section considered facility-level emission rates, whereas the techniques for this section are
1947 applied to equipment-level emission rates for use in the MAES MII approach.

1948 Partition the range of emission rates to be modeled into “bins,” narrow ranges of emission
1949 rates with endpoints $0 = e_0 < e_1 < e_2 < \dots$. If we can estimate the probability that an
1950 emission rate x is in bin $[e_{j-1}, e_j)$, dividing this probability by the length of the bin gives an
1951 estimate of the probability density in this bin. We therefore describe a procedure to estimate
1952 the probability that an emission rate falls in each bin, given samples taken by multiple
1953 sensors.

1954 Let M be the number of aircraft measurements taken by a mix of sensors and let i index
1955 all measurements. Let $p_i(x)$ be the probability of detection curve for the sensor that took
1956 the i^{th} measurement, as a function of emission rate x . For the i^{th} measurement, let x_i be the
1957 actual emission rate and y_i the observed emission rate, where nondetection is recorded as
1958 $y_i = 0$. We let $b_i = 1$ if the emission was successfully detected and $b_i = 0$ if not. The variable
1959 b_i is modeled as a random variable drawn from a Bernoulli distribution with probability
1960 equal to $p_i(x_i)$ (note that probability of detection is typically measured in terms of the actual
1961 emission rate, not the observed rate). When $b_i = 1$, we let r_i be the ratio of the actual
1962 emission rate to observed, so that $y_i = b_i \frac{x_i}{r_i}$. We can thus model r_i as a random variable
1963 whose distribution is determined by the aircraft error models discussed above. Fixing a large
1964 number N , for each observed y_i (including zeros), we take N samples from the distribution
1965 for r_i and multiply by y_i to generate N samples of $y_i r_i = b_i x_i$. We now count each as $1/N$
1966 samples and group into the bins above: let s_j be the resulting number of samples in the bin
1967 $[e_{j-1}, e_j)$. Then s_j is approximately the number of successful detections that are expected to
1968 have true emission rates in the bin $[e_{j-1}, e_j)$ when M measurements are taken. From this,
1969 we wish to estimate the probability that a true emission rate is in this bin, so we divide by
1970 the number of measurements out of the total M that we would expect to be successful when
1971 applied to emission rates in this bin, the “effective samples” for this bin. This number of
1972 effective samples is approximated by $\sum_{i=1}^M p_i(m_j)$, where $m_j = \frac{1}{2}(e_{j-1} + e_j)$ is the midpoint
1973 of the bin, so the final estimate of true emission rates in the bin $[e_{j-1}, e_j)$ is $s_j / \sum_{i=1}^M p_i(m_j)$.

1974 The procedure described above applies generally to any subset of the aerial measurements
1975 for which we wish to create a distribution. For samples by Insight M and GHGSat sensors,
1976 the probability of detection curves described in Section A.8 were used. While the Insight M
1977 probability of detection is based on controlled release testing, future versions of this analysis
1978 will hopefully be able to replace the GHGSat curve with updated probability of detections
1979 curves from controlled release tests. For samples by Bridger, the probability of detection
1980 was set to 1 throughout, so the number of effective samples is always at least the number of
1981 Bridger samples. As a result, the estimated probabilities of low emission rates (where Bridger
1982 has decreased probability of detection) are expected to be underestimates; this choice was
1983 made in acknowledgment of the limitations in measuring these small emission rates.

1984 For use in MAES, we created such a distribution for each of the following failure types:
1985 compressors, miscellaneous emitters, controlled tanks, and uncontrolled tanks (the remaining
1986 failure types, flares and heaters, are modeled mechanistically in MAES and do not require a
1987 distribution). The distributions, along with the distributions estimated from the individual
1988 aerial companies, are shown in Figure 38. Each distribution was created from the collection
1989 of measurements that were classified as the given failure type following the procedure in
1990 Section 3.2.2. Each measurement was counted with the weight of the probability score it

1991 was assigned: for instance, if a measurement was assigned a probability score of .7, it was
1992 counted as .7 samples in the procedure above. In each case, we used bins of width .01 kg/hr
1993 for emissions between 0 and 5 kg/hr and bins of width increasing on a log scale for emissions
1994 above 5 kg/hr. We used $N = 250,000$ random samples per detection following the procedure
1995 above to create distributions for each failure type. The number M of aircraft measurements
1996 (including nondetects) for each failure type was estimated by summing the total number of
1997 associated equipment scanned over all aircraft measurements. As described in Section 2.1,
1998 equipment counts for the facilities scanned were taken primarily from ONGAEIR: the counts
1999 used are shown in Table 3.

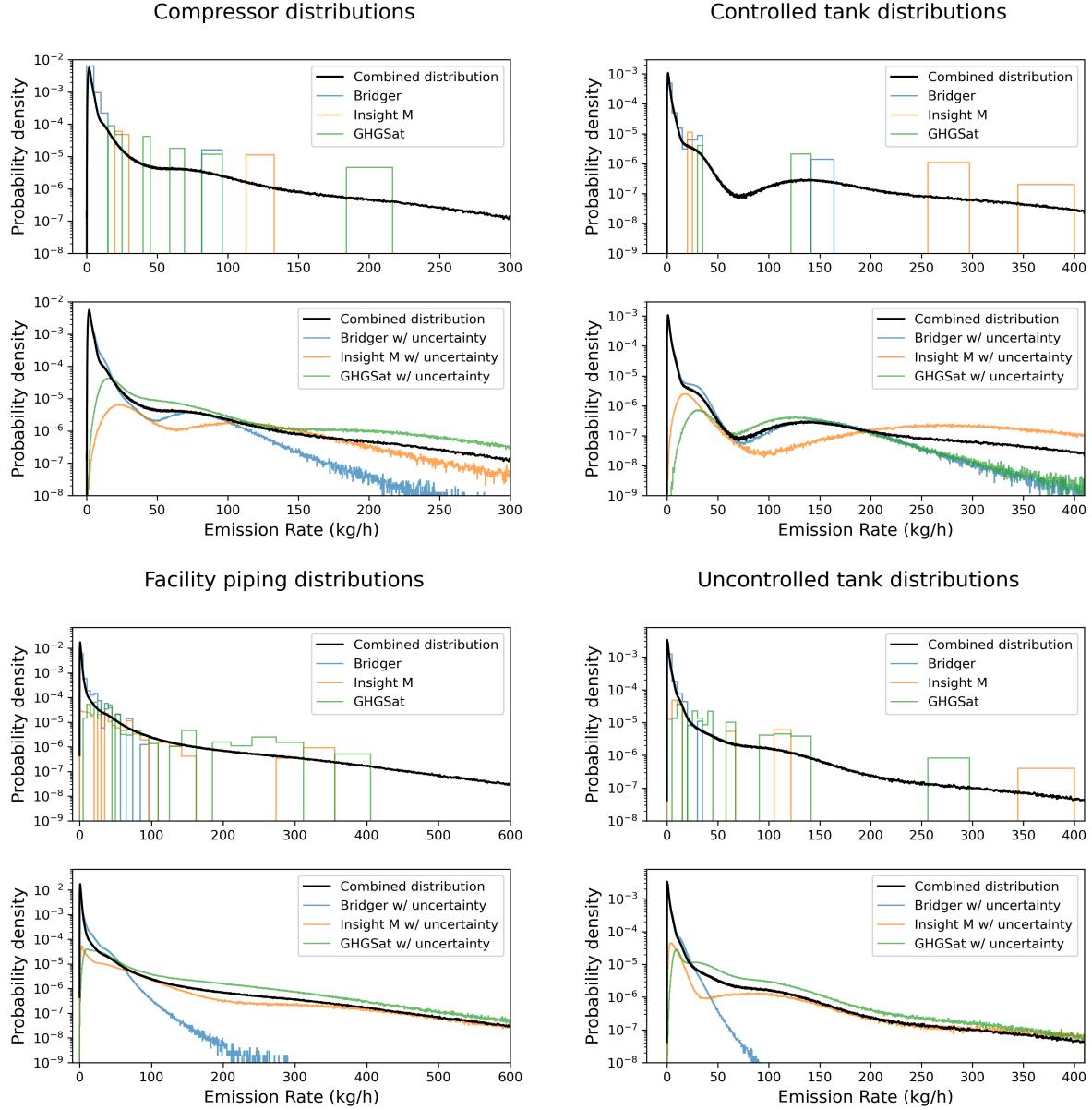


Figure 38: Distributions for emissions observed by aircraft. The total probability in each distribution is the probability of detecting an emission on the given equipment; nondetections are not pictured but account for the remaining probability. The four equipment types shown here are the ones modeled in MAES by emission factor distributions.

2000 A.10 Additional Data Sources

2001 Additional facilities not reported in the 2022 ONGAEIR dataset were scanned by Bridger and
 2002 GHGSAT in both the DJ and other basins, with the vast majority (99.9%) located outside
 2003 the DJ Basin. These facilities are present in Colorado Energy and Carbon Management
 2004 Commission (ECMC) Database. GHGSAT scanned 3,376 ECMC sites while Bridger scanned
 2005 343 such sites. Only 2% of the additional data had a record of a positive emission rate. All

2006 Bridger scanned sites are located in the other basins. The average positive detected emission
2007 rate reported by Bridger is 3.67 kg/hr with a minimum rate of 0.115 kg/hr and maximum
2008 rate of 102 kg/hr. The two facilities scanned by GHGSAT in the DJ basin had no detected
2009 emissions. The average positive detected emission rate reported by GHGSAT is 170 kg/hr
2010 with a minimum rate of 6 kg/hr and maximum rate of 3,242 kg/hr. This additional data
2011 wasn't used in the development of either MII model.

2012 **A.10.1 Equipment Count Validation**

2013 Information for frequency of different types of modeled equipment is obtained primarily
2014 through ONGAEIR reporting, as operators are required to specify the source equipment
2015 when reporting emissions. However, additional sources of data on this were explored.

2016 The primary tool used was a machine learning (ML) image classification model used to
2017 identify oil/gas equipment. Using satellite imagery, this tool identifies tanks, flares, and
2018 separators. This model was deployed on 7,015 facilities throughout the state, of which 7,001
2019 had corresponding ONGAEIR submissions to compare to. Limitations of the satellite imagery
2020 approach was age of the images (not necessarily corresponding to 2024) and that it didn't
2021 cover all facilities.

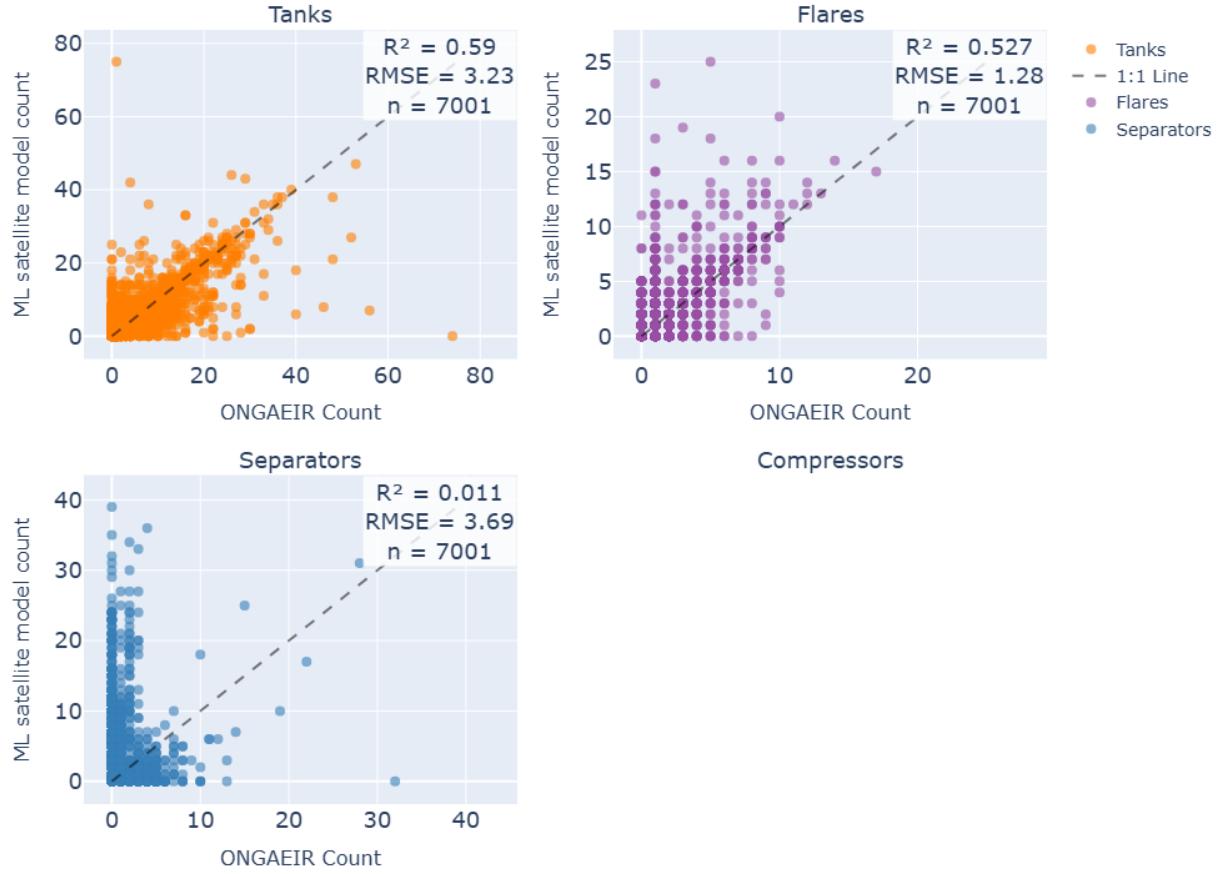


Figure 39: Comparison of equipment counts between ONGAEIR reporting and ML model identification across different facility types.

2022 We additionally used aerial imagery when the imagery was sufficiently high-resolution
 2023 enough to determine on-site equipment as additional checks.

2024 The results from each of these sources can only be used selectively, where the data from
 2025 ONGAEIR is clearly inaccurate. An example of this is one site that reported 74 tanks. Upon
 2026 inspection of satellite imagery, there were many objects (that resembled tanks) clearly not
 2027 associated with oil/gas production. Both the aerial imagery at this site, as well as the ML
 2028 model, observed zero tanks at this location, so the count of tanks was updated to zero.
 2029 This process was conducted to correct tank counts on 16 sites, and flare counts on 47 sites.
 2030 The count of separators saw far more deviation across the three datasets, prompting the
 2031 application of assumptions described in Section 2.1.

2032 **A.11 Emission Factor Summaries**

Table 17: Methane emission factors by equipment group and PS class, reflecting the nonzero samples of equipment annual emissions produced by the MAES MII model. The distributions are consistently skewed right. The mean, 25th percentile, median, and 75th percentile are given in units of mt/year.

PS	Equipment Type	Mean	25%	Median	75%
PS1	Compressor	5.294	0.329	1.024	4.275
PS4	Compressor	1.947	0.246	0.690	1.890
PS6	Compressor	2.393	0.386	0.994	2.429
PS1	Flare	0.553	0.008	0.043	0.236
PS4	Flare	0.228	0.000	0.003	0.040
PS1	Heater	0.202	0.012	0.046	0.108
PS2	Heater	0.021	0.002	0.005	0.010
PS4	Heater	0.053	0.004	0.008	0.025
PS6	Heater	0.021	0.000	0.003	0.007
PS1	Miscellaneous	9.636	0.219	0.476	1.089
PS2	Miscellaneous	1.212	0.199	0.444	1.016
PS4	Miscellaneous	1.223	0.202	0.450	1.024
PS6	Miscellaneous	1.051	0.152	0.332	0.744
PS1	Separator	0.274	0.000	0.004	0.231
PS2	Separator	0.274	0.000	0.001	0.314
PS4	Separator	0.276	0.000	0.001	0.314
PS6	Separator	0.259	0.000	0.001	0.243
PS1	Tank	0.271	0.005	0.032	0.147
PS2	Tank	0.540	0.007	0.052	0.249
PS4	Tank	0.484	0.005	0.038	0.198

2033 A.12 MAES Inputs

Site Information (+ Sim Params: number of days and MC runs)	
Facility Information	Tank Battery
Facility Name	Water Tanks Count
Location [Lat, Long]	Oil Tanks Count
Components Count per Major Equip.	Is the Water Tank Battery Controlled?
Equipment Components pLeaks [%]	Is the Oil Tank Battery Controlled?
Equipment Leak Survey Frequency [days]	
Process Temperature [F]	Flares
Gas, Water and Oil Production	Flares Count
Avg. Daily Values [bbl/day]	Pneumatics
	Pneumatic Type [gas, instrument air or electric]
Separators	Heaters
Separators Count	Heaters ID
Number of Separators per Stage	Heaters Rated Power [kW]
Pressures at Each Stage of Separation [psig]	Dehydrators
Compressors	Dehy ID
Compressor ID	Dehy Rated Power [kW]
Compressors Type [reciprocating, centrifugal, rotary screw]	Desiccant Liquid Type [TEG, DEG, EG]
Compressors Seal Type [rod packing, dry, wet]	Temperature [F]
Driver Type [2SLB, 4SLB, 4SRB, Turbine, Electric]	Pressure [psig]
Compressor Rated Power [kW]	Circulation Ratio [gallon TEG/lb H2O removed]
Compressor Avg. Load [%]	Does it have a flash tank?
Compressor Operating Fraction [%]	Is the Dehydrator Controlled?
Compressor Function [VRU, Gas Lift]	
Site Gas Composition (Species mole fraction, GOR, API gravity)	
Site Configuration (Prototypical Site)	

Figure 40: This image shows the equipment and facility information required for the MAES model.

2034 **A.13 Anonymized Aerial Dataset**

2035 The anonymized dataset is published on Dryad [35], and includes a Comma Separated
2036 Variable (CSV) file containing emissions measurements for each aerial vendor and campaign
2037 and a README text file with further explanation. This data has been anonymized (by
2038 removing any facility-identifying information) to ensure confidentiality for site operators.
2039 Some metadata is included with each measurement: the aerial vendor and product used to
2040 measure, the campaign (season), and the PS assigned to the facilities. Where available, there
2041 is also assigned emission type and a determined cause. This tranche includes all emissions
2042 detected, including maintenance emissions. Some measurements were determined to be
2043 outside of the modeling scope for one of the following reasons: the site is using apparent
2044 pre-production equipment (such as a drilling rig observed from aerial imagery), the site
2045 is associated with midstream activities, or the emission recorded does not align with any
2046 associated facility. The counts of measurements that fall into each of these categories are
2047 described in Table 2, as well as included in the separate dataset.

2048 **A.14 ONGAEIR 2024 - Errors**

2049 Facilities with reported methane emissions errors. At the time of analysis, these errors were
2050 flagged and were left out of this analysis. CDPHE is in contact with these operators to
2051 request them to resubmit.

- 2052 • Island Butte - B... reported 15,000 mt/y reported from tanks.
- 2053 • Bret Grandbouche 24-02H - reported 231 mt/y in fugitives, would indicate a loss rate
2054 of 78%.
- 2055 • Dawson Creek - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.
- 2056 • Dill Gulch 1-22 - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.
- 2057 • Gnat Hill - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.
- 2058 • Welker 6-92 1-2H11 - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.

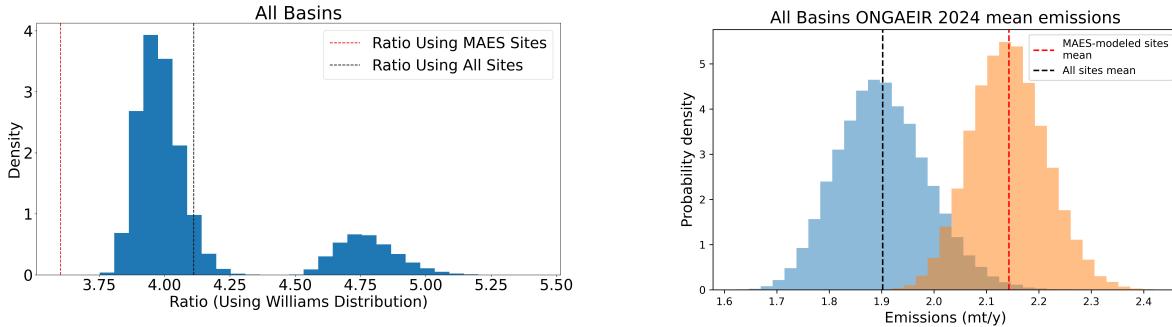
2059 **A.15 MAES Modeled Criteria**

2060 In this project, MAES models facilities with either non-zero hydrocarbon liquid production
2061 (oil and water) or gas-only production exceeding 1 (MMscf/year). The liquid production
2062 requirement reflects fundamental dependencies in emission quantification algorithms where
2063 key sources require liquid production as input parameters. For example, tank emissions
2064 depend on gas-liquid phase equilibrium and flashing processes during pressure reduction in
2065 separator-tank systems; without liquid throughput data, the volume of liberated gas cannot
2066 be estimated. Similar dependencies exist for other liquid-handling equipment where emissions
2067 are intrinsically linked to liquid production rates and compositions. Gas-only facilities above
2068 the threshold can be modeled using gas throughput alone, as their equipment configurations
2069 typically exclude liquid-dependent emission sources. Of the 3,008 facilities in this (gas-only)

category, 68% have wellheads only and 32% report additional equipment, though the absence of liquid production at these sites remains unclear. Several facilities were excluded from modeling: 1,463 facilities reported neither gas nor liquid production; one operator reported 700 individual compressor sites with all other equipment aggregated at the basin level (these compressors were consolidated into a single basin-level site for modeling); 95 facilities lacked sufficient compressor data; and 12 duplicate facilities reported by multiple operators were modeled only once.

2077 A.16 Comparison of MAES-modeled and -unmodeled Sites

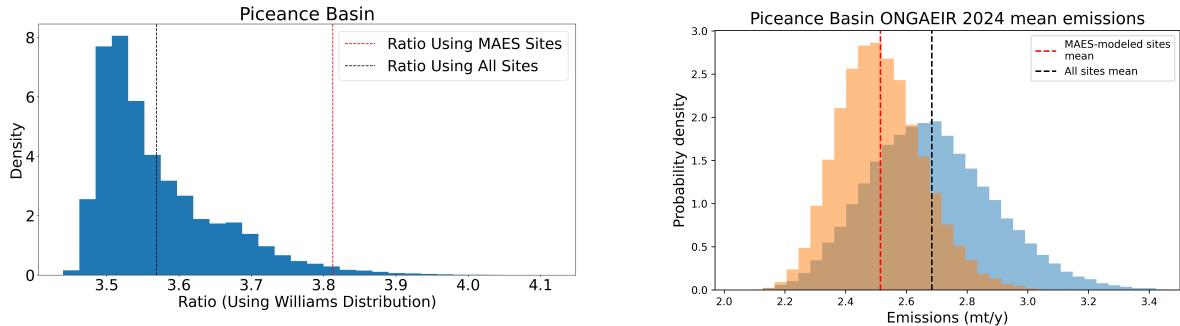
2078 Here we present the results of subsampling studies on the ONGAEIR 2024 dataset, such
 2079 as those found in Figure 17, for all subsets of Colorado. The bimodal behavior visible in
 2080 Figures 41a and 43a is due to the presence of an extreme outlier (one operator reported all
 2081 their fugitive emissions at a single facility). The clusters of lower ratios consist of samples
 2082 including this facility, while the clusters of higher ratios consist of samples that do not.



(a) Distribution of statistical MBI ratios for all basins resulting from random samples of facilities of the same size as the number of facilities modeled by MAES. The ratio using all sites is shown with a dashed black line, and the ratio using the MAES-modeled sites is shown with a dashed red line.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for all basins, shown for both all sites and the subset that were modeled in MAES. The blue distribution is a bootstrapped distribution for the mean for the whole basin, and similarly the orange distribution is for the subset modeled in MAES.

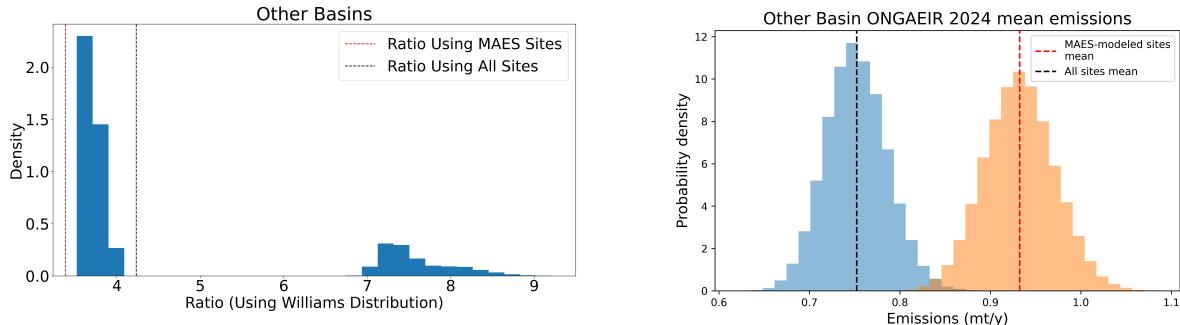
Figure 41: Subsampling study results for all basins.



(a) Statistical MBI subsampling study results for the Piceance Basin. Analogous to Figure 41a.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for the Piceance basin. Analogous to Figure 41b.

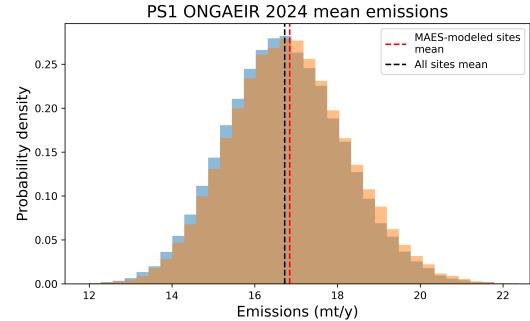
Figure 42: Subsampling study results for the Piceance Basin.



(a) Statistical MBI subsampling study results for other basins. Analogous to Figure 41a.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for other basins. Analogous to Figure 41b.

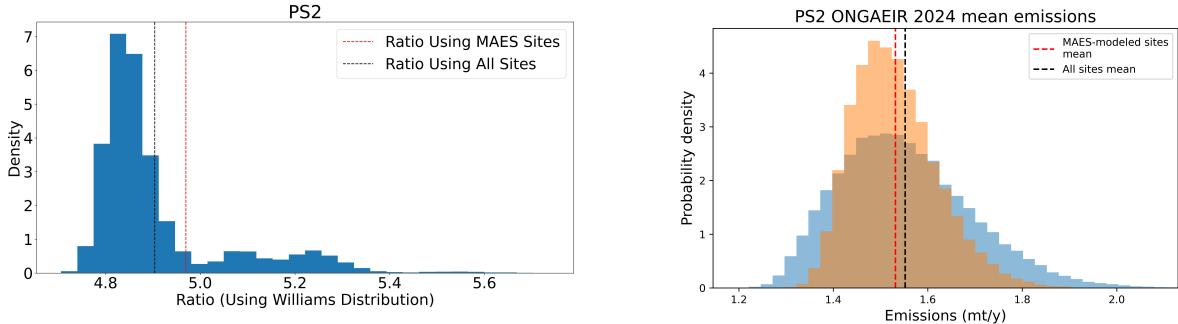
Figure 43: Subsampling study results for other basins.



(a) Statistical MBI was not performed for PS1 sites, so no distribution of ratios is shown.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS1 sites. Analogous to Figure 41b.

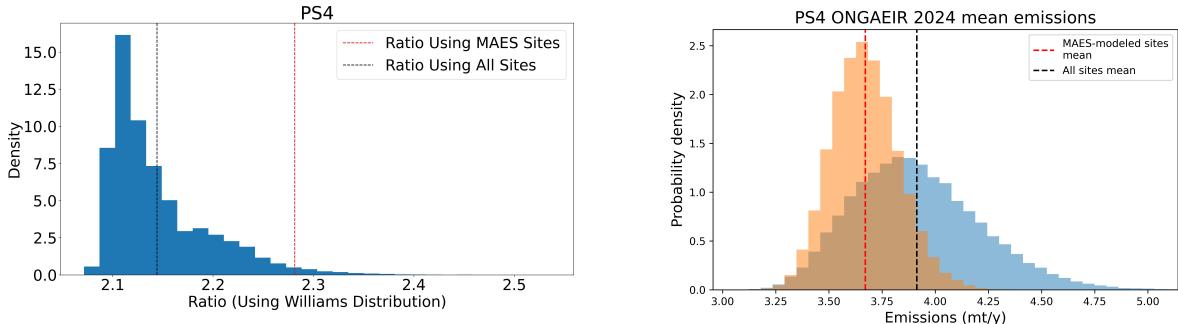
Figure 44: Subsampling study results for sites in the PS1 class.



(a) Statistical MBI subsampling study results for sites of class PS2. Analogous to Figure 41a.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS2 sites. Analogous to Figure 41b.

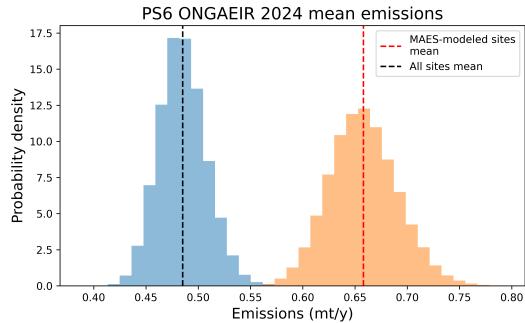
Figure 45: Subsampling study results for sites in the PS2 class.



(a) Statistical MBI subsampling study results for sites of class PS4. Analogous to Figure 41a.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS4 sites. Analogous to Figure 41b.

Figure 46: Subsampling study results for sites in the PS4 class.



(a) Statistical MBI was not performed for PS6 sites, so no distribution of ratios is shown.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS6 sites. Analogous to Figure 41b.

Figure 47: Subsampling study results for sites in the PS6 class.

2083 A.17 Previous results based on 2022 ONGAEIR

2084 The previous version of this report, completed June 2025, gave results based on the 2022
 2085 ONGAEIR dataset. Figures from that report are reproduced in Figures 48 and 49 for
 2086 reference. Figures 50 and 51 are updated versions, still based on the 2022 ONGAEIR dataset.
 2087 The main differences between the 2022 and 2024 ONGAEIR datasets are summarized in
 2088 Section 2. Results are summarized below, all comparing to the adjusted ONGAEIR totals
 2089 described in the final report.

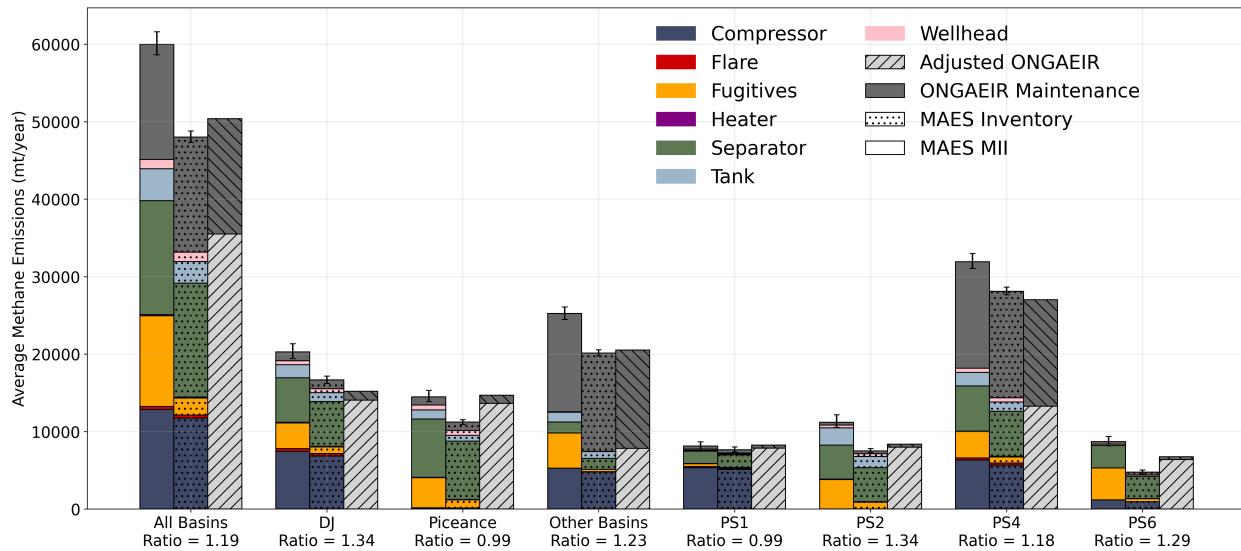


Figure 48: MAES MII results based on the 2022 ONGAEIR dataset, reproduced from the June 2025 COBE Final Report

2090 Using the 2022 ONGAEIR data, the MAES inventory model total was 33,140 mt/y
 2091 compared to the adjusted ONGAEIR total of 35,508 mt/y, with maintenance emissions
 2092 excluded. The MAES MII model total was 45,207 mt/y. With ONGAEIR maintenance
 2093 emissions of 14,880 mt/y added in, the MAES MII model total increased to 60,087 mt/y. This
 2094 produced a state-wide ratio of 1.19 when compared to the ONGAEIR total (with maintenance
 2095 emissions) of 50,388 mt/y. Results are summarized in Figure 48.

2096 The statistical model based on the 2022 ONGAEIR dataset estimated statewide emissions
 2097 of 145,766 mt/y using the CMS-informed distribution for the below-threshold rates, 102,554
 2098 mt/y using the Williams distribution, and 94,994 mt/y using the Sherwin distribution. These
 2099 produced ratios of 2.89, 2.04, and 1.89, respectively when compared with the ONGAEIR
 2100 total of 50,388 mt/y. Note that these results differ from those in the original report, as
 2101 the statistical model now uses the same subset of ONGAEIR 2022 as the MAES model for
 2102 consistency, which was not previously the case.

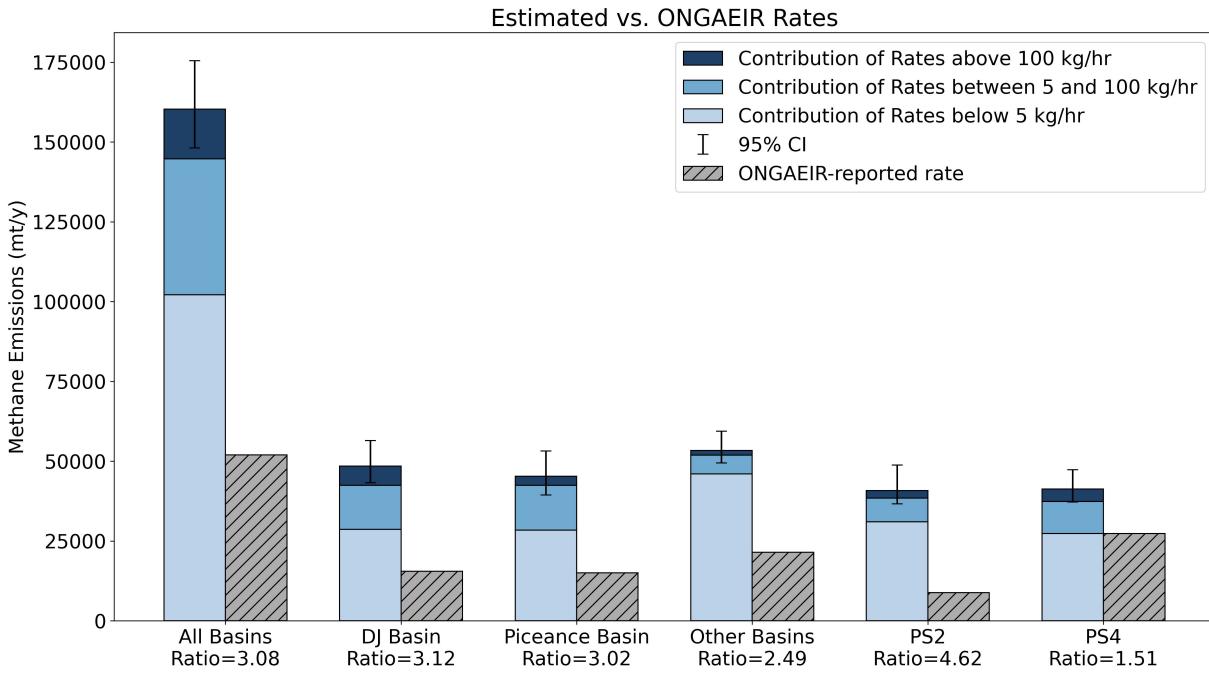


Figure 49: Statistical model MBI results based on the 2022 ONGAEIR dataset, reproduced from the June 2025 COBE Final Report

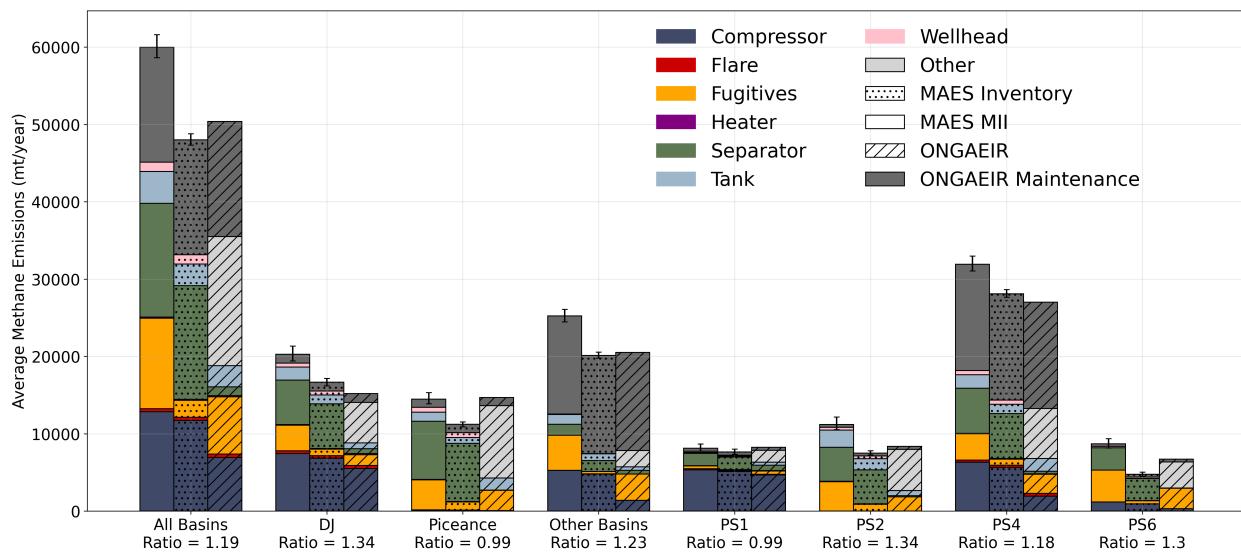


Figure 50: Update to Figure 48: MAES MII results based on the 2022 ONGAEIR dataset, showing contributions of equipment types to ONGAEIR emissions

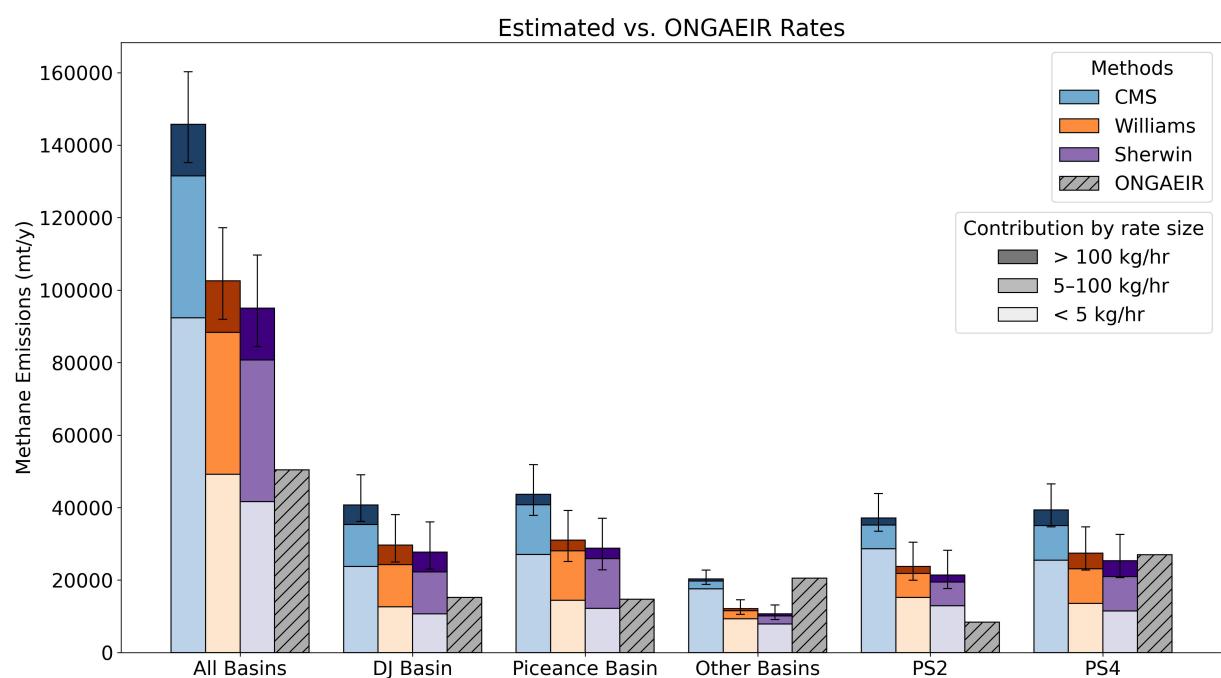


Figure 51: Update to Figure 49: statistical model MBI results based on the 2022 ONGAEIR dataset, including estimates based on Williams and Sherwin below-threshold distributions.